

**REVIEW OF
LOCAL GOVERNMENTAL ENTITY
2017-18 FISCAL YEAR AUDIT REPORTS**

Pursuant to Section 11.45(7)(b), Florida Statutes



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Auditor General

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REVIEW OF LOCAL GOVERNMENTAL ENTITY 2017-18 FISCAL YEAR AUDIT REPORTS

SUMMARY

This report provides the results of our review of local governmental entity financial audit reports conducted by independent certified public accountants (CPAs) for the 2017-18 fiscal year.¹ We reviewed the 1,398 local governmental entity audit reports for that fiscal year that were filed with us through July 31, 2019. Pursuant to State law, audit reports are required to be filed with us within 45 days after delivery of the audit report to the governing body of the entity, but no later than 9 months after the end of the entity's fiscal year.

We determined that the information in the audit reports was usually presented in accordance with generally accepted accounting principles (GAAP) and generally complied with generally accepted government auditing standards (GAGAS) and Rules of the Auditor General. However, we noted instances of noncompliance with certain audit report filing or preparation requirements.

Finding 1: As of October 9, 2019, 65 local governmental entities had not filed audit reports with us for the 2017-18 fiscal year, including 49 (2 counties, 22 municipalities and 25 special districts) required to file audit reports and 16 (2 municipalities and 14 special districts) that may have been required to provide for an audit. In addition, 100 local governmental entities (3 counties, 40 municipalities, and 57 special districts) filed audit reports with us more than 9 months after the end of the fiscal year, including 23 entities (1 county, 9 municipalities, and 13 special districts) that also filed reports more than 45 days after the reports were delivered to the entities' governing bodies. Another 45 local governmental entities (17 municipalities and 28 special districts) also filed reports with us more than 45 days after the reports were delivered to the entities' governing bodies.

Finding 2: Our completeness reviews of the audit reports identified noncompliance with certain requirements, primarily related to financial statement note disclosures, required supplementary information, and the independent accountant's reports.

Finding 3: Our comprehensive reviews of 60 selected local governmental entity audit reports disclosed noncompliance with certain GAAP, GAGAS, Rules of the Auditor General, Federal Uniform Guidance² requirements, and Florida Single Audit Act³ requirements.

¹ The local governmental entity financial audit reports include reports for counties and certain municipalities and special districts. Each of the entities had a September 30, 2018, fiscal year end except for one special district with an April 30, 2018, fiscal year end.

² Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance).

³ Section 215.97, Florida Statutes.

BACKGROUND

State law⁴ requires annual financial audits of local governmental entities, such as each county and municipalities and special districts meeting certain revenue or expenditure and expense thresholds. State law⁵ defines a financial audit as an examination of financial statements in order to express an opinion on the fairness with which the statements are presented in conformity with generally accepted accounting principles (GAAP) and an examination to determine whether operations are properly conducted in accordance with legal and regulatory requirements. Financial audits must be conducted in accordance with auditing standards generally accepted in the United States and generally accepted government auditing standards (*Government Auditing Standards* issued by the Comptroller General of the United States).⁶

State law establishes several requirements that independent certified public accountants (CPAs) must follow when conducting financial audits of local governmental entities. For example, the CPAs performing these financial audits must:

- Prepare a management letter that is included as a part of the financial audit report.⁷
- Discuss with the appropriate official(s) all findings that will be included in the financial audit report.⁸
- Conduct the audits in accordance with Rules of the Auditor General.⁹

Additionally, State law¹⁰ requires the entity's officer to provide a written statement of explanation or a rebuttal concerning the audit findings, including corrective action to be taken. The officer's written statement is to be filed with the entity's governing body within 30 days after delivery of the findings.

Pursuant to State law,¹¹ we developed rules¹² to assist auditors in complying with the requirements of generally accepted government auditing standards, and applicable laws, rules, and regulations. These rules require the scope of a financial audit to include: an examination of the financial statements in order to express an opinion on them; an examination to determine whether operations are properly conducted in accordance with legal and regulatory requirements; an examination of any additional financial information necessary to comply with GAAP; and, when applicable, the additional activities necessary to determine compliance with the Federal Uniform Guidance¹³ and the Florida Single Audit Act.¹⁴

We also developed audit report review guidelines that provide, among other things, procedural guidance for CPAs to follow to ensure compliance with financial audit requirements. In addition, we developed

⁴ Section 218.39(1), Florida Statutes.

⁵ Section 218.31(17), Florida Statutes.

⁶ *Government Auditing Standards* incorporate by reference the auditing standards generally accepted in the United States (i.e., *American Institute of Certified Public Accountants Statements on Auditing Standards*).

⁷ Section 218.39(4), Florida Statutes.

⁸ Section 218.39(5), Florida Statutes.

⁹ Section 218.39(7), Florida Statutes.

¹⁰ Section 218.39(6), Florida Statutes.

¹¹ Section 11.45(8), Florida Statutes.

¹² Chapter 10.550, Rules of the Auditor General.

¹³ Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance).

¹⁴ Section 215.97, Florida Statutes.

guidelines to assist auditors, for example, in determining whether a local government entity met one or more of the financial emergency conditions described in State law¹⁵ and identifying any specific conditions met. The rules were adopted in consultation with the Board of Accountancy and the rules and guidelines are made available on our Web site.

FINDINGS AND RECOMMENDATIONS

Finding 1: Noncompliance – Audit Report Filing Requirements

State law¹⁶ requires the local governmental entity to file with us the audit report, including a written response to each report or management letter finding, within 45 days after delivery of the audit report to the entity’s governing body, but no later than 9 months after the end of the entity’s fiscal year. Table 1 quantifies, as of October 9, 2019, the number of local governmental entities that did not comply with the filing requirements for the 2017-18 fiscal year audit reports.

**Table 1
Noncompliance with Audit Report
Filing Requirements**

Noncompliance Type	Counties	Municipalities	Special Districts	Total	
Audit required but report not filed.	2	22	25	49	
Audit may have been required but report not filed.	-	2	14	16	
Audit report filed more than 9 months after the end of the entity’s fiscal year but within 45 days after the report was delivered to the entity’s governing body.	2	31	44	77	^a
Audit report filed more than 9 months after the end of the entity’s fiscal year and more than 45 days after the report was delivered to the entity’s governing body.	1	9	13	23	^{a b}
Audit report filed no later than 9 months after the end of the entity’s fiscal year but more than 45 days after the report was delivered to the entity’s governing body.	-	17	28	45	^b

^a 100 audit reports were filed more than 9 months after the end of the entity’s fiscal year.

^b 68 audit reports were filed more than 45 days after the reports were delivered to the entities’ governing bodies.

As shown in Table 1:

- 49 local governmental entities (2 counties, 22 municipalities and 25 special districts) did not file the required audit report with us. A listing of the 49 local governmental entities is included as ***EXHIBIT A*** to this report.

¹⁵ Section 218.503(1), Florida Statutes.

¹⁶ Section 218.39(7), Florida Statutes.

- 16 local governmental entities (2 municipalities and 14 special districts) may have been required to provide for an audit but did not file an audit report with us. It was not practicable for us to determine whether an audit was required because sufficient information related to each entity's revenues or expenditures and expenses was not readily available from the entity, Department of Financial Services (DFS) records, or other sources. If an entity is required to have an audit, the audit report must be filed both with the DFS and the Auditor General.¹⁷ A listing of the 16 local governmental entities is included as **EXHIBIT B** to this report.
- 100 local governmental entities (3 counties, 40 municipalities, and 57 special districts) filed audit reports¹⁸ with us 9 to 99 days, or an average of 41 days, after 9 months had elapsed since the fiscal year end. A listing of the 100 local governmental entities is included as **EXHIBIT C** to this report.
- 68 local governmental entities (1 county, 26 municipalities, and 41 special districts) filed audit reports¹⁹ with us 11 to 218 days, or an average of 47 days, after 45 days had elapsed since the reports were delivered to the entities' governing bodies. A listing of the 68 local governmental entities is included as **EXHIBIT D** to this report.

Local governmental entities that fail to provide for audits may be subject to consequences prescribed by State law.²⁰ Timely audits are necessary to ensure that management and those charged with governance are promptly informed of financial-related control deficiencies and noncompliance. Additionally, timely filed audit reports provide for timely review by appropriate Federal and State oversight agencies.

Recommendation: Management of the local governmental entities should ensure that audits are timely completed and audit reports are filed in accordance with State law.

Finding 2: Completeness Reviews

We performed completeness reviews for all 1,398 local governmental entity audit reports filed with us as of July 31, 2019, to determine whether the audit reports included the financial statements, note disclosures, reports, and other items required by generally accepted accounting principles (GAAP) and Rules of the Auditor General,²¹ and the extent to which the audit reports complied, for selected significant matters, with GAAP, generally accepted government auditing standards (GAGAS), and Rules of the Auditor General. State law²² requires us to request from local governmental entities any significant items omitted from audit reports. The local governmental entities are to provide us with the requested items no later than 45 days after the date of our request.

Most of the audit reports subjected to our completeness reviews included audited financial statements and the required notes thereto, the required independent auditor's reports on the financial statements and on internal control over financial reporting and compliance (compliance report), and the independent accountant's report of local governmental entity compliance with requirements in State law, as applicable.

¹⁷ Sections 218.32(1)(d) and 218.39(7), Florida Statutes.

¹⁸ While 77 of the 100 audit reports were filed with us within 45 days of delivery to the entities' governing bodies, 23 entities (1 county, 9 municipalities, and 13 special districts) filed reports 11 to 218 days, or an average of 72 days, after the 45-day period had elapsed.

¹⁹ While 45 of the 68 audit reports were filed with us within 9 months after fiscal year end, 23 entities (1 county, 9 municipalities, and 13 special districts) filed reports 17 to 93 days, or an average of 30 days, after the 9-month period had elapsed.

²⁰ Section 11.40(2), Florida Statutes.

²¹ Chapter 10.550, Rules of the Auditor General.

²² Section 11.45(7)(b), Florida Statutes.

Additionally, most of the reports we reviewed were generally presented in accordance with GAAP, GAGAS, and Rules of the Auditor General. However, we noted certain instances of noncompliance, many of which related to independent accountant's reports, financial statement note disclosures, and required supplementary information. For example:

- 153 (11 percent) of the 1,398 audit reports did not include in the management letter or the notes to financial statements the legal authority of the primary government and each component unit.
- 129 (98 percent) of 131 applicable audit reports presented significant overexpenditures but did not disclose that the overexpenditures represented a significant violation of the legally adopted budget or actions taken to address the significant violation.
- 26 (59 percent) of 44 applicable reports with a departure from the standard auditor's report on the financial statements (qualified, adverse, or disclaimed opinion) did not provide a description of that departure in the auditor's report on compliance and internal control.

EXHIBIT E of this report provides, by entity type, a summary of the deficiencies disclosed by our completeness reviews.

We also sent letters to 135 local governmental entities, including county agencies, requesting significant items that had been omitted from audit reports and concurrently provided a copy of the request letter to the respective entity auditors. Most of the items requested from the entities related to:

- Missing or inadequate accountant's report determinations of entity compliance. For example, auditors of entities that receive and expend E911 moneys did not always provide an examination report on that entity's compliance with Sections 365.172(10) and 365.173(2)(d), Florida Statutes.²³
- Missing or inadequate schedules of required supplementary information to accompany the entity's pension trust fund.²⁴
- Missing or inadequate schedules of required supplementary information for the entity's other postemployment benefits (OPEB) liability.²⁵
- Missing disclosures to clarify whether audit findings from the preceding financial audit report had been corrected and identification of any uncorrected audit findings from the two preceding financial audit reports.²⁶

As of October 9, 2019, 10 of the 135 local governmental entities had not provided the requested items and, pursuant to State law,²⁷ we notified the Legislative Auditing Committee. **EXHIBIT F** to this report provides a listing of the 10 local governmental entities.

External parties rely on audits to provide independent assessments of the accuracy and completeness of the financial statements, as well as to provide a means for evaluating the effectiveness of an entity's internal controls and the extent to which an entity complied with applicable laws, rules, regulations, contractual requirements, and bond covenants. Accordingly, it is important that the various components of the audit report, such as the independent auditor's reports and management letter, financial statements, and notes to financial statements, be presented in accordance with GAAP, GAGAS, and the

²³ Section 10.556(10)(b), Rules of the Auditor General.

²⁴ Section Pe5.218, *Codification of Governmental Accounting and Financial Reporting Standards*, June 30, 2017.

²⁵ Sections P50.154 and P52.139 *Codification of Governmental Accounting and Financial Reporting Standards*, June 30, 2017.

²⁶ Section 10.554(1)(i)1., Rules of the Auditor General.

²⁷ Section 11.45(7)(b), Florida Statutes.

Rules of the Auditor General so that the reader can form appropriate conclusions relating to the audited entity.

Recommendation: Local governmental entities and their auditors should ensure that audit reports contain all the required information presented in accordance with applicable requirements.

Finding 3: Comprehensive Reviews

In addition to completeness reviews, we performed comprehensive reviews of selected audit reports for the 2017-18 fiscal year and noted certain errors and deficiencies. Specifically, we reviewed:

- 60 (3 county, 15 municipality, and 42 special district) audit reports to determine the extent of compliance on a comprehensive basis with GAAP, GAGAS, and Rules of the Auditor General,²⁸ and noted deficiencies pertaining to financial statements, note disclosures, (other than pension and OPEB note disclosures), and required supplementary information (RSI). For example, the Management's Discussion and Analysis RSI for 13 (22 percent) of the 58 applicable audit reports we reviewed did not provide reasons for any changes in government-wide net position, fund balances for governmental funds, or fund net position for proprietary funds.
- 60 (6 county, 33 municipality, and 21 special district) audit reports with pension note disclosures to determine the extent of compliance with GAAP and noted a significant number of deficiencies. For example, the notes did not disclose changes in the discount rate used to calculate the pension liability from the prior year for 22 (63 percent) of the 35 reports presenting cost-sharing defined-benefit pension plans and 24 (96 percent) of the 25 reports presenting single-employer defined-benefit pension plans.
- 60 (9 county, 35 municipality, and 16 special district) audit reports with OPEB note disclosures and RSI to determine the extent of compliance with GAAP and noted a significant number of deficiencies. For example, the notes to financial statements for 9 (17 percent) of the 53 reports with OPEB plans without a trust fund did not disclose the authority under which OPEB are required to be paid or did not disclose the amount paid by the employer as benefits came due. In addition, the notes to financial statements for 9 (15 percent) of the 60 reports reviewed did not provide the source of the discount rate used to measure the total OPEB liability.
- 60 (18 county, 30 municipality, and 12 special district) audit reports to determine the extent of compliance with the Uniform Guidance reporting requirements as Rules of the Auditor General²⁹ require the scope of the audit, when applicable, to encompass the additional activities necessary to establish compliance with the Uniform Guidance. We noted that the notes to the schedule of expenditures of Federal awards for 3 (5 percent) of the 60 reports reviewed did not describe whether the auditee elected to use the 10 percent de minimis indirect cost rate.³⁰
- 60 (22 county, 26 municipality, and 12 special district) audit reports to determine the extent of compliance with the Florida Single Audit Act reporting requirements as Rules of the Auditor General³¹ require the scope of the audit, when applicable, to encompass the additional activities necessary to establish compliance with the Florida Single Audit requirements. The deficiencies we noted included, for example, the Florida Single Audit dollar threshold identified in the schedule

²⁸ Chapter 10.550, Rules of the Auditor General.

²⁹ Section 10.556(6), Rules of the Auditor General.

³⁰ 2 CFR 200.510(b)(6).

³¹ Section 10.556(6), Rules of the Auditor General.

of findings and questioned costs to distinguish Type A and Type B State projects was calculated incorrectly³² for 11 (18 percent) of the 60 applicable reports reviewed.

EXHIBIT G to this report provides a summary, by entity type, of the deficiencies disclosed by our comprehensive reviews.

Recommendation: Management of local governmental entities should ensure that financial statement note disclosures and RSI, including pension and OPEB disclosures, are presented in accordance with GAAP. In addition, local governmental entities and their auditors should ensure that all information required by Federal and State audit reporting requirements is properly presented.

OBJECTIVES, SCOPE, AND METHODOLOGY

The objectives of this project were to determine whether the local governmental entity audit reports filed with us for our review:

- Complied with generally accepted governmental auditing standards (GAGAS), generally accepted accounting principles (GAAP), and Rules of the Auditor General.³³
- Were prepared by independent certified public accountants (CPAs) properly licensed by the Florida Board of Accountancy.

The scope of this project included a review of financial audit reports for the 2017-18 fiscal year prepared by independent CPAs and filed with us by July 31, 2019, for 63 counties, 358 municipalities, and 977 special districts (a total of 1,398 entities).

We planned and performed our review of the audit reports to obtain sufficient, appropriate evidence to provide a reasonable basis for our findings and conclusions based on our review objectives. We believe that the evidence obtained provides a reasonable basis for our findings and conclusions based on our review objectives.

Our review was necessarily limited to the contents of the audit reports filed with us and did not extend to an examination of the CPAs' working papers or a determination of whether the auditors followed all GAGAS in the actual conduct of the audits. Because our review was limited to the contents of the audit reports provided to us, the review cannot be used as the basis for determining the extent of an entity's compliance with applicable laws, rules, regulations, charters, contractual requirements, or bond covenants. Likewise, our review would not disclose whether the auditor reported all instances of noncompliance or reportable internal control deficiencies noted during the audit, or whether certain required financial disclosures were completely omitted from the audit report.

To assist with the conduct of our review, we established a completeness review checklist and various comprehensive review checklists with evaluation criteria from our rules and report review guidelines (as discussed in the **BACKGROUND** section of this report). Due to the number of reports included in this review, we applied the comprehensive review checklists to selected local governmental entity audit reports. Specifically, for the local governmental entity audit reports filed with us through July 31, 2019, we completed:

³² Chapter 69I-5.008(2), Florida Administrative Code.

³³ Chapter 10.550, Rules of the Auditor General.

- Completeness review checklists for all 1,398 local governmental entity audit reports.
- Comprehensive review checklists for:
 - Financial statements for 60 selected local governmental entity audit reports.
 - Financial statement note disclosures and required supplementary information (RSI) (other than pension and other postemployment benefits (OPEB) disclosures) for 60 selected local governmental entity audit reports.
 - Pension note disclosures and RSI for 60 selected local governmental entity audit reports.
 - OPEB note disclosures and RSI for 60 selected local governmental entity audit reports.
 - Uniform Guidance reporting requirements for 60 selected local governmental entity audit reports.
 - Florida Single Audit Act reporting requirements for 60 selected local governmental entity audit reports.

AUTHORITY

Section 11.45(7)(b), Florida Statutes, requires the Auditor General to review, in consultation with the Florida Board of Accountancy, all local governmental entity audit reports prepared by independent certified public accountants (CPAs) and filed pursuant to Section 218.39, Florida Statutes. Pursuant to the provisions of Section 11.45, Florida Statutes, I have directed that this report be prepared to present the results of our review of local governmental entity audit reports prepared by independent CPAs for the 2017-18 fiscal year.



Sherrill F. Norman, CPA
Auditor General

EXHIBIT A

LOCAL GOVERNMENTAL ENTITY 2017-18 FISCAL YEAR AUDIT REPORTS THAT WERE REQUIRED BUT NOT FILED AS OF OCTOBER 9, 2019

Counties

1	Dixie County
2	Jefferson County

Municipalities

1	Alford, Town of
2	Altha, Town of
3	Atlantic Beach, City of
4	Bonifay City of
5	Esto, Town of
6	Gretna, City of
7	Havana, Town of
8	Lake Park, Town of
9	Lazy Lake, Town of
10	Loxahatchee Groves, Town of
11	Mangonia Park, Town of
12	Mexico Beach, City of
13	Minneola, City of
14	Opa-locka, City of
15	Pahokee, City of
16	Pembroke Park, Town of
17	Springfield, City of
18	St. Lucie Village, Town of
19	Sweetwater, City of
20	Vernon, City of
21	West Park, City of
22	Wewahitchka, City of

Special Districts

1	Ali-Baba Neighborhood Improvement District
2	Baker Fire District
3	Belmont Lakes Community Development District
4	Campbellton-Graceville Hospital District
5	City of Minneola Community Redevelopment Agency
6	Clearwater Cay Community Development District
7	Community Redevelopment Agency of the Town of Havana
8	Community Redevelopment Agency of the Town of Lake Park
9	Dorcas Fire District
10	Dowden West Community Development District
11	East-West Neighborhood Improvement District
12	Eastpoint Water and Sewer District
13	Escambia-Pensacola Human Relations Commission (Dissolved 3/12/19)

Special Districts (Continued)

14	Green Corridor Property Assessment Clean Energy (PACE) District
15	Gretna Neighborhood Improvement District
16	Leon County Educational Facilities Authority
17	Loxahatchee Groves Water Control District (Established 6/26/18)
18	Martin Soil and Water Conservation District
19	Niles Garden Neighborhood Improvement District
20	Opa-locka Community Redevelopment Agency
21	Portofino Cove Community Development District (Dissolved 12/5/18)
22	Springfield Community Redevelopment Agency
23	South Dade Soil and Water Conservation District
24	Twin Lakes Water Control District
25	Villa Vizcaya Community Development District (Dissolved 1/28/19)

49 Total Number of Audit Reports Required but Not Filed as of October 9, 2019.

EXHIBIT B

LOCAL GOVERNMENTAL ENTITY 2017-18 FISCAL YEAR AUDIT REPORTS THAT MAY HAVE BEEN REQUIRED BUT WERE NOT FILED AS OF OCTOBER 9, 2019

Municipalities

- 1 Hampton, City of
 - 2 Indiantown, Village of
-

Special Districts

- 1 Baker Soil and Water Conservation District
 - 2 Brandon Groves North Service District
 - 3 City of Midway Community Redevelopment Agency
 - 4 Deerfield Preserve Community Development District
 - 5 East Mulloch Water Control District (Established 7/1/18)
 - 6 Estuary Community Development District, The (Inactive as of 4/15/19)
 - 7 Laguna Estates Community Development District (Dissolved 4/18/18)
 - 8 Polk Soil and Water Conservation District
 - 9 Saddle Creek Community Development District (Dissolved 6/18/18)
 - 10 Santa Rosa Bay Bridge Authority
 - 11 Sunbridge Community Development District 1 (Dissolved 11/2/17)
 - 12 Taylor Soil and Water Conservation District
 - 13 Wesbridge Community Development District (Established 8/10/18)
 - 14 Yellow River Soil and Water Conservation District
-

16 Total Number of Audit Reports That May Have Been Required but Were Not Filed as of October 9, 2019.

EXHIBIT C

LOCAL GOVERNMENTAL ENTITY 2017-18 FISCAL YEAR AUDIT REPORTS FILED MORE THAN 9 MONTHS AFTER FISCAL YEAR END

	Counties	Date Filed	Days Late
1	Flagler County	09/18/19	80
2	Gadsden County ^a	07/29/19	29
3	St. Johns County	07/17/19	17
	Municipalities		
1	Apopka, City of	08/01/19	32
2	Avon Park, City of	09/10/19	72
3	Belleair, Town of	09/18/19	80
4	Belleair Shore, Town of	09/17/19	79
5	Bronson, Town of	07/23/19	23
6	Bunnell, City of	08/01/19	32
7	Callahan, Town of	09/05/19	67
8	Campbellton, Town of	07/25/19	25
9	Century, Town of	08/27/19	58
10	Chattahoochee, City of	07/19/19	19
11	Cloud Lake, Town of	08/27/19	58
12	DeFuniak Springs, City of	07/17/19	17
13	El Portal, Village of	09/10/19	72
14	Fruitland Park, City of ^a	07/19/19	19
15	Gainesville, City of	07/26/19	26
16	Greenwood, Town of	09/18/19	80
17	Hastings, Town of ^a	07/30/19	30
18	Hialeah Gardens, City of	07/09/19	9
19	Highland Beach, Town of	08/01/19	32
20	Howey-in-the-Hills, Town of	10/04/19	96
21	Indian Shores, Town of	09/24/19	86
22	Jay, Town of	08/07/19	38
23	Jupiter Inlet Colony, Town of	07/23/19	23
24	Lynn Haven, City of	07/24/19	24
25	Manalapan, Town of	09/25/19	87
26	Montverde, Town of	07/17/19	17
27	Neptune Beach, City of ^a	07/18/19	18
28	North Bay Village, City of ^a	10/01/19	93
29	Orchid, Town of ^a	07/22/19	22
30	Otter Creek, Town of	08/15/19	46
31	Palatka, City of	08/27/19	58
32	Polk City, City of	09/17/19	79
33	Ponce de Leon, Town of	10/02/19	94
34	Port Orange, City of ^a	07/17/19	17
35	Redington Shores, Town of	07/09/19	9
36	Rockledge, City of ^a	07/17/19	17
37	St. Cloud, City of ^a	07/25/19	25

Municipalities (Continued)		Date Filed	Days Late
38	Starke, City of	07/23/19	23
39	Surfside, Town of	08/13/19	44
40	West Palm Beach, City of ^a	07/29/19	29
Special Districts			
1	Amelia Island Mosquito Control District	07/29/19	29
2	Argyle Fire District	09/06/19	68
3	Avalon Beach-Mulat Fire Protection District	08/07/19	38
4	Ballentrae Hillsborough Community Development District	09/27/19	89
5	Beach Community Development District	08/28/19	59
6	Blackburn Creek Community Development District	08/06/19	37
7	Blueprint Intergovernmental Agency	08/22/19	53
8	Bonterra Community Development District	07/23/19	23
9	Buckhead Ridge Mosquito Control District	07/10/19	10
10	Celebration Pointe Community Development District No. 1	07/10/19	10
11	Central Florida Regional Transportation Authority (d/b/a LYNX) ^a	07/22/19	22
12	Collier Soil and Water Conservative District ^a	09/24/19	86
13	Crossings at Fleming Island Community Development District, The	07/19/19	19
14	East Mulloch Drainage District	09/12/19	74
15	East Niceville Fire District	10/01/19	93
16	Fieldstone Community Development District	07/17/19	17
17	Florida Keys Aqueduct Authority ^a	07/18/19	18
18	Golden Lakes Community Development District	09/16/19	78
19	Greater Naples Fire Rescue District	07/17/19	17
20	Grove Resort Community Development District	07/19/19	19
21	Hacienda Lakes Community Development District	07/16/19	16
22	Hamilton County Development Authority	08/09/19	40
23	Hendry Soil and Water Conservation District	07/23/19	23
24	Heritage Plantation Community Development District	09/26/19	88
25	Hillsborough County Industrial Development Authority ^a	07/18/19	18
26	Holly Hill Road East Community Development District	07/11/19	11
27	Housing Finance Authority of Manatee County	07/31/19	31
28	Laguna Lakes Community Development District	07/11/19	11
29	Lakeside Preserve Community Development District	07/26/19	26
30	Long Lake Reserve Community Development District	07/12/19	12
31	Majorca Isles Community Development District	10/07/19	99
32	Nature Coast Regional Water Authority	09/09/19	71
33	New Port – Tampa Bay Community Development District	09/27/19	89
34	Okaloosa Island Fire Control District	07/10/19	10
35	Palm Beach Workforce Development Consortium ^a	07/19/19	19
36	Pasco County Mosquito Control District ^a	07/22/19	22
37	Pembroke Harbor Community Development District	09/09/19	71

Special Districts (Continued)		Date Filed	Days Late
38	Pensacola-Escambia Promotion and Development Commission	09/09/19	71
39	Port St. Joe Port Authority	10/01/19	93
40	Putnam, Alachua, Levy (PAL) Public Library Cooperative ^a	07/27/19	27
41	Putnam County Development Authority ^a	07/23/19	23
42	Quincy-Gadsden Airport Authority	09/19/19	81
43	River Glen Community Development District	07/16/19	16
44	Rupert J. Smith Law Library of St. Lucie County	07/10/19	10
45	Sanibel Fire and Rescue District	07/09/19	9
46	Sarasota County Public Hospital District ^a	07/18/19	18
47	Silverleaf Community Development District	09/27/19	89
48	South Florida Regional Transportation Authority ^a	09/09/19	71
49	South Village Community Development District	08/15/19	46
50	South Walton County Mosquito Control District	07/23/19	23
51	St. Johns Improvement District ^a	07/18/19	18
52	Three Rivers Regional Library System	07/18/19	18
53	Towne Park Community Development District	07/09/19	9
54	Villages of Avignon Community Development District	08/02/19	33
55	Volusia County Industrial Development Authority ^a	07/18/19	18
56	West Palm Beach Downtown Development Authority ^a	07/22/19	22
57	West Villages Improvement District	07/19/19	19

**100 Total Number of Audit Reports Filed More Than 9 Months
After Fiscal Year End**

Average Number of Days Late

41

^a Report was also filed more than 45 days after delivery of the report to the entity's governing body. See **EXHIBIT D**.

EXHIBIT D

LOCAL GOVERNMENTAL ENTITY 2017-18 FISCAL YEAR AUDIT REPORTS FILED MORE THAN 45 DAYS AFTER REPORT WAS DELIVERED TO THE ENTITY'S GOVERNING BODY

	Counties	Number of Days Audit Report	
		Filed After Delivery to Entity's Governing Body	Filed Late
1	Gadsden County ^a	69	24
Municipalities			
1	Bal Harbour Village, Town of	58	13
2	Bay Harbor Islands, Town of	94	49
3	Cinco Bayou, Town of	62	17
4	Fruitland Park, City of ^a	120	75
5	Hastings, Town of ^a	239	194
6	High Springs, City of	53	8
7	Hypoluxo, Town of	55	10
8	Keystone Heights, City of	66	21
9	Lake Butler, City of	75	30
10	Lake Helen, City of	92	47
11	Layton, City of	156	111
12	Longwood, City of	57	12
13	Melbourne Beach, Town of	72	27
14	Miami, City of	82	37
15	Neptune Beach, City of ^a	59	14
16	North Bay Village, City of ^a	186	141
17	Orchid, Town of ^a	94	49
18	Oviedo, City of	67	22
19	Pomona Park, Town of	146	101
20	Port Orange, City of ^a	92	47
21	Port St. Lucie, City of	53	8
22	Rockledge, City of ^a	85	40
23	St. Cloud, City of ^a	56	11
24	St. Pete Beach, City of	54	9
25	West Palm Beach, City of ^a	117	72
26	Weston, City of	64	19
Special Districts			
1	Alachua County Library District	75	30
2	Bella Vida Community Development District	62	17
3	Boca Raton Airport Authority	60	15
4	Bridgewater Community Development District	61	16
5	Central Florida Regional Transportation Authority doing business as LYNX ^a	136	91
6	Children's Services Council of Martin County	82	37
7	Collier Soil and Water Conservation District ^a	67	22

Special Districts (Continued)		Number of Days Audit Report	
		Filed After Delivery to Entity's Governing Body	Filed Late
8	Colonial Country Club Community Development District	56	11
9	Country Walk Community Development District	55	10
10	Deer Island Community Development District	56	11
11	Downtown Development Authority of the City of Fort Lauderdale	67	22
12	Doctors Memorial Hospital	76	31
13	Eagle Pointe Community Development District	78	33
14	Florida Keys Aqueduct Authority ^a	98	53
15	Grand Hampton Community Development District	56	11
16	Harbour Isles Community Development District	53	8
17	Harbour Waterway Special District	185	140
18	Harrison Ranch Community Development District	55	10
19	Health Care District of Palm Beach County	103	58
20	Heartland Library Cooperative	132	87
21	Heritage Landing Community Development District	54	9
22	Hillsborough County Aviation Authority	61	16
23	Hillsborough County Industrial Development Authority ^a	218	173
24	Isle of Palms Special District	126	81
25	Lee County Trauma Services District	148	103
26	Lee Memorial Health System	148	103
27	Lucaya Community Development District	51	6
28	Okeechobee Soil and Water Conservation District	55	10
29	Palm Beach Workforce Development Consortium ^a	129	84
30	Pasco County Mosquito Control District ^a	70	25
31	Putnam, Alachua, Levy Public Library Cooperative ^a	68	23
32	Putnam County Development Authority ^a	89	44
33	Riviera Beach Community Redevelopment Agency	93	48
34	Sandy Creek Community Development District	59	14
35	Sarasota County Public Hospital District ^a	175	130
36	Somerset Community Development District	61	16
37	South Broward Hospital District	57	12
38	South Florida Regional Transportation Authority ^a	263	218
39	St. Johns Improvement District ^a	101	56
40	Volusia County Industrial Development Authority ^a	78	33
41	West Palm Beach Downtown Development Authority ^a	83	38

68 Total Number of Audit Reports Not Filed Within 45 Days After Report was Delivered to the Entity's Governing Body

Average Number of Days 92 47

^a Report was also filed more than 9 months after the entity's fiscal year end. See **EXHIBIT C**.

EXHIBIT E

SUMMARY OF DEFICIENCIES NOTED DURING COMPLETENESS REVIEWS OF 2017-18 FISCAL YEAR AUDIT REPORTS

Description of Deficiencies	Number of Reports to Which Criterion Applied ^a	County Reports with Deficiencies		Municipality Reports with Deficiencies		Special District Reports with Deficiencies		Total Reports with Deficiencies	
		Number	Percent ^b	Number	Percent ^b	Number	Percent ^b	Number	Percent ^c
Auditor's Report on Internal Control Over Financial Reporting and Compliance:									
The report did not include a description of a modified or disclaimed opinion identified in the auditor's opinion on the financial statements.	44	2	50	13	87	11	44	26	59
Management Letter:									
Neither the management letter nor the notes to financial statements included the legal authority of the primary government and each component unit included in the reporting entity.	1,398	16	25	109	30	28	3	153	11
Independent Accountant's Report:									
The report excluded an opinion of whether the entity met compliance with E911 funding requirements and expended those funds for authorized purposes.	64	6	9	-	-	-	-	6	9
Notes to Financial Statements:									
The notes did not disclose criteria for including component units within the reporting entity.	266	14	27	23	12	1	4	38	14
The notes did not disclose for each significant budgetary overexpenditure at the legal level of budgetary control that the overexpenditure represented a significant violation of the legally adopted budget and did not disclose the actions taken to address the significant violation.	131	14	93	40	98	75	100	129	98
The notes did not disclose the types of instruments authorized under legal or contractual provisions in which the entity can invest.	942	6	11	34	14	22	3	62	7
The notes did not disclose risks of loss to which the entity is exposed and the way those risks are mitigated.	1,398	1	2	8	2	66	7	75	5
Required Supplementary Information:									
The report did not provide a reconciliation of the budgetary basis information shown on the budgetary comparison schedule(s) to the generally accepted accounting principles (GAAP) when the budget was prepared using a non-GAAP basis of accounting.	72	-	-	1	4	4	11	5	7
For single-employer defined benefit pension plans, the audit report did not include a schedule of the annual money-weighted rate of return on pension plan investments.	184	-	-	9	6	2	7	11	6
For other postemployment benefit (OPEB) plans accounting for in a trust fund, the audit report did not include a schedule comparing required OPEB contributions with actual employer OPEB contributions.	31	-	-	2	10	1	20	3	10

^a A total of 1,398 local governmental entity audit reports were subjected to our completeness reviews.

^b The percent is based on the number of reports for the respective type of local governmental entity to which each criterion was applied.

^c The percent is based on the total number of reports for all three types of governmental entities to which each criterion was applied.

EXHIBIT F

**LOCAL GOVERNMENTAL ENTITIES
THAT HAD NOT PROVIDED
AS OF OCTOBER 9, 2019
THE SIGNIFICANT ITEMS OMITTED FROM THEIR
2017-18 FISCAL YEAR AUDIT REPORTS**

Counties

1	Lafayette County
2	Okeechobee County
3	Washington County Sheriff

Municipalities

1	Crescent City, City of
2	Fruitland Park, City of

Special Districts

1	Holmes Creek Soil and Water Conservation District
2	New River Public Library Cooperative
3	Palm Harbor Special Fire Control and Rescue District
4	St. Lucie County Fire District
5	Volusia County Industrial Development Authority

**10 Total Number of Local Government Entities that had not Provided, as of October 9, 2019,
Significant Items Omitted from Their 2017-18 Fiscal Year Audit Reports.**

EXHIBIT G

SUMMARY OF DEFICIENCIES NOTED DURING COMPREHENSIVE REVIEWS OF 2017-18 FISCAL YEAR AUDIT REPORTS

Description of Deficiencies	Number of Reports to Which Criterion Applied ^a	County Reports with Deficiencies		Municipality Reports with Deficiencies		Special District Reports with Deficiencies		Total Reports with Deficiencies		
		Number	Percent ^b	Number	Percent ^b	Number	Percent ^b	Number	Percent ^c	
Management's Discussion and Analysis (MD & A):										
Presentation of balances and transactions did not provide reasons for the changes in net positions and fund balances from the prior year.	58	-	-	-	-	13	33	13	22	
The MD & A did not include a description of capital asset and/or long-term debt activity during the fiscal year.	56	-	-	-	-	5	13	5	9	
Notes to Financial Statements (Other than Pension and Other Postemployment Benefits (OPEB) Disclosures):										
The notes did not disclose the measurement focus and basis of accounting used in the government-wide statements.	59	1	33	-	-	2	5	3	5	
The notes did not disclose the policy for eliminating internal activity in the statement of activities.	46	-	-	3	20	-	-	3	7	
Pension Note Disclosures:										
For single-employer defined-benefit plans, the notes did not disclose the authority under which contribution requirements are established and can be amended, the contribution rates, and the basis for determining the contribution.	25	-	-	4	21	2	40	6	24	
For single-employer defined-benefit plans, the notes did not include information regarding the plan's board of directors and the board composition.	25	-	-	7	37	3	60	10	40	
For single-employer defined-benefit plans, the notes did not disclose the plan benefits and terms and the authority under which they are established.	25	-	-	5	26	2	40	7	28	
For single-employer defined-benefit plans, the notes did not disclose the asset allocation policy and authority for the plan's investments.	25	-	-	4	21	3	60	7	28	
For single-employer defined-benefit plans, the notes excluded either the annual money-weighted rate of return on investments or an explanation that the rate is net of investment expense.	25	-	-	7	37	5	100	12	48	
For single-employer defined-benefit plans, the notes did not disclose the change in discount rate used to calculate the total pension liability since the prior fiscal year end.	25	1	100	19	100	4	80	24	96	
For single-employer defined-benefit plans, the notes did not disclose the assumed asset allocation of the plan's portfolio, along with the expected rate of return for each asset class or did not clarify whether those returns were presented as arithmetic or geometric means.	24	-	-	2	11	2	40	4	17	
For defined-benefit cost-sharing plans, the notes did not provide full descriptive information to include: classes of employees covered, types of benefits, elements of the pension formula, cost-of-living adjustments, and authority under which these provisions are established and may be amended.	35	1	17	1	6	2	15	4	11	
For defined-benefit cost-sharing plans, the notes did not disclose the expected long-term rate of return or how it was determined.	35	1	17	-	-	2	15	3	9	

Description of Deficiencies	Number of Reports to Which Criterion Applied ^a	County Reports with Deficiencies		Municipality Reports with Deficiencies		Special District Reports with Deficiencies		Total Reports with Deficiencies	
		Number	Percent ^b	Number	Percent ^b	Number	Percent ^b	Number	Percent ^c
Pension Note Disclosures (Continued):									
For defined-benefit cost-sharing plans, the notes did not disclose the assumed asset allocation of the plan's portfolio, along with the expected rate of return for each asset class or did not clarify whether those returns were presented as arithmetic or geometric means.	35	1	17	1	6	2	15	4	11
For defined-benefit cost-sharing plans, the notes did not disclose the change in discount rate used to calculate the total pension liability since the prior fiscal year end.	35	3	50	8	50	11	85	22	63
For defined-benefit cost-sharing plans that use a municipal bond rate as the discount rate used to calculate the pension liability, the notes did not disclose the source of that rate.	34	-	-	3	19	2	17	5	15
For defined-benefit cost-sharing plans, the notes either did not disclose the basis for how the employer's proportionate share of the collective net pension liability was determined or did not disclose changes in that proportion since the prior measurement date.	35	-	-	4	25	-	-	4	11
For defined contribution plans, the notes did not disclose the authority under which plan provisions are established and can be amended.	36	-	-	3	14	1	11	4	11
For defined contribution plans, the notes did not disclose the contribution requirements and the authority under which contribution rates are established and can be amended.	36	-	-	4	18	3	33	7	19
OPEB Plan Note Disclosures:									
The notes did not disclose one or more of the following OPEB plan elements: OPEB liability or asset (as applicable), OPEB expense, deferred inflows of resources, and deferred outflows of resources.	60	1	11	6	17	1	6	8	13
The notes did not disclose the number of employees covered by the plan for the following categories: inactive employees receiving benefits, inactive employees not receiving benefits, and active employees.	60	1	11	1	3	2	13	4	7
The notes did not disclose the source of the mortality assumptions and/or the dates of the experience studies on which the actuarial assumptions were based.	60	1	11	2	6	1	6	4	7
The notes did not disclose the source of the discount rate used to measure the total OPEB liability.	60	1	11	4	12	4	25	9	15
The notes did not disclose the net amount of deferred inflows and outflows that will be recognized as OPEB expense for each of the next 5 years.	38	-	-	1	5	2	22	3	8
For OPEB plans without a trust fund in which to accumulate assets to fund OPEB, the notes did not disclose that there are no assets accumulated to fund the OPEB liability.	53	-	-	4	13	2	13	6	11
For OPEB plans without a trust fund, the notes did not disclose the authority under which OPEB are required to be paid or did not disclose the amount paid by the employer as benefits came due.	53	-	-	4	13	5	33	9	17

Description of Deficiencies	Number of Reports to Which Criterion Applied ^a	County Reports with Deficiencies		Municipality Reports with Deficiencies		Special District Reports with Deficiencies		Total Reports with Deficiencies	
		Number	Percent ^b	Number	Percent ^b	Number	Percent ^b	Number	Percent ^c
OPEB Note Disclosures (Continued):									
For OPEB plans with trust funds, the notes did not disclose whether the plan issues a stand-alone financial report or whether the OPEB plan is included in the report of another entity and, if so, how to obtain the report.	7	-	-	3	75	-	-	3	43
For OPEB plans with trust funds, the notes did not disclose the assumed asset allocation of the plan's portfolio, along with the expected rate of return for each asset class or did not clarify whether those returns were presented as arithmetic or geometric means.	7	1	50	2	50	1	100	4	57
Federal Uniform Guidance:									
The notes to the schedule of expenditures of Federal awards did not describe whether the auditee elected to use the 10 percent de minimis indirect cost rate.	60	1	6	2	7	-	-	3	5
Florida Single Audit: (WP 6-4/5, 10/13)									
The notes to the schedule of expenditures of State financial assistance did not disclose the basis of accounting on which the schedule was presented.	60	1	5	3	12	-	-	4	7
The auditor's report on compliance and internal control over compliance did not cite the Department of Financial Services (DFS) as the authority of the State Projects Compliance Supplement.	60	-	-	3	12	1	8	4	7
The schedule of findings and questioned costs did not state whether the audit disclosed any findings required to be reported under Auditor General rules.	60	3	14	3	12	1	8	7	12
The reported dollar thresholds used to distinguish between Type A and Type B State projects on the schedule of findings and questioned costs were not correctly calculated using the criteria in DFS rules.	60	1	5	7	27	3	25	11	18

^a The **OBJECTIVES, SCOPE, AND METHODOLOGY** section of this report identifies the number of entities we selected for review.

^b The percent is based on the number of reports for the respective type of local governmental entity to which each criterion was applied.

^c The percent is based on the total number of selected reports for all three types of governmental entities to which each criterion was applied.