

STATE OF FLORIDA AUDITOR GENERAL

Financial Audit

GULF COAST STATE COLLEGE

For the Fiscal Year Ended
June 30, 2019



Sherrill F. Norman, CPA
Auditor General

Board of Trustees and President

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The team leader was Juan A. Fernandez, CPA, and the audit was supervised by Shelly G. Curti, CPA.

Please address inquiries regarding this report to Jaime N. Hoelscher, CPA, Audit Manager, by e-mail at jaimehoelscher@aud.state.fl.us or by telephone at (850) 412-2868.

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SUMMARY

SUMMARY OF REPORT ON FINANCIAL STATEMENTS

Our audit disclosed that the basic financial statements of Gulf Coast State College (a component unit of the State of Florida) were presented fairly, in all material respects, in accordance with prescribed financial reporting standards.

SUMMARY OF REPORT ON INTERNAL CONTROL AND COMPLIANCE

Our audit did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*, issued by the Comptroller General of the United States.

AUDIT OBJECTIVES AND SCOPE

Our audit objectives were to determine whether Gulf Coast State College and its officers with administrative and stewardship responsibilities for College operations had:

- Presented the College's basic financial statements in accordance with generally accepted accounting principles;
- Established and implemented internal control over financial reporting and compliance with requirements that could have a direct and material effect on the financial statements; and
- Complied with the various provisions of laws, rules, regulations, contracts, and grant agreements that are material to the financial statements.

The scope of this audit included an examination of the College's basic financial statements as of and for the fiscal year ended June 30, 2019. We obtained an understanding of the College's environment, including its internal control, and assessed the risk of material misstatement necessary to plan the audit of the basic financial statements. We also examined various transactions to determine whether they were executed, in both manner and substance, in accordance with governing provisions of laws, rules, regulations, contracts, and grant agreements.

An examination of Federal awards administered by the College is included within the scope of our Statewide audit of Federal awards administered by the State of Florida.

AUDIT METHODOLOGY

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and applicable standards contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.



Sherrill F. Norman, CPA
Auditor General

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The President of the Senate, the Speaker of the
House of Representatives, and the
Legislative Auditing Committee

INDEPENDENT AUDITOR'S REPORT

Report on the Financial Statements

We have audited the accompanying financial statements of Gulf Coast State College, a component unit of the State of Florida, and its discretely presented component unit as of and for the fiscal year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the College's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the discretely presented component unit, which represent 100 percent of the transactions and account balances of the discretely presented component unit column. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the discretely presented component unit, is based solely on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the

assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of Gulf Coast State College and of its discretely presented component unit as of June 30, 2019, and the respective changes in financial position and, where applicable, cash flows thereof for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matter

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that **MANAGEMENT'S DISCUSSION AND ANALYSIS**, the **Schedule of Changes in the College's Total Other Postemployment Benefits Liability and Related Ratios**, **Schedule of the College's Proportionate Share of the Net Pension Liability – Florida Retirement System Pension Plan**, **Schedule of College Contributions – Florida Retirement System Pension Plan**, **Schedule of the College's Proportionate Share of the Net Pension Liability – Health Insurance Subsidy Pension Plan**, **Schedule of College Contributions – Health Insurance Subsidy Pension Plan**, and **Notes to Required Supplementary Information**, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 20, 2019, on our consideration of the Gulf Coast State College's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, rules, regulations, contracts,

and grant agreements and other matters included under the heading **INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Gulf Coast State College's internal control over financial reporting and compliance.

Respectfully submitted,



Sherrill F. Norman, CPA
Tallahassee, Florida
December 20, 2019

MANAGEMENT'S DISCUSSION AND ANALYSIS

Management's discussion and analysis (MD&A) provides an overview of the financial position and activities of the College for the fiscal year ended June 30, 2019, and should be read in conjunction with the financial statements and notes thereto. The MD&A, and financial statements and notes thereto, are the responsibility of College management. The MD&A contains financial activity of the College for the fiscal years ended June 30, 2019, and June 30, 2018.

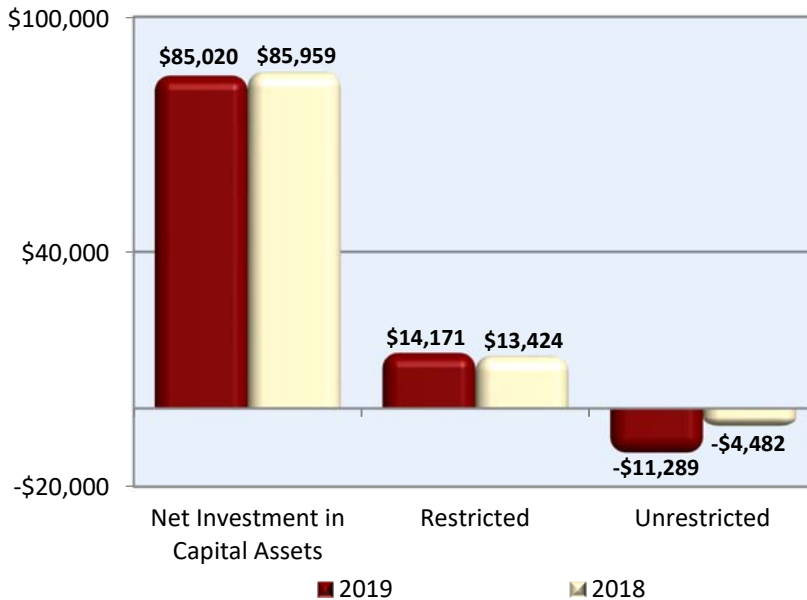
FINANCIAL HIGHLIGHTS

The College's assets and deferred outflows of resources totaled \$119.9 million at June 30, 2019. This balance reflects a \$6.3 million, or 5 percent, decrease as compared to the 2017-18 fiscal year, resulting primarily from a \$5.7 million decrease in current assets – cash and cash equivalents, a \$1.5 million decrease in noncurrent assets – restricted cash and cash equivalents, a \$0.7 million decrease in nondepreciable capital assets, a \$0.5 million decrease in depreciable capital assets, net; a \$0.4 million decrease in current assets – restricted cash and cash equivalents, a \$0.4 million decrease in accounts receivable, net; offset by a \$3.3 million increase in due from other governmental agencies. While assets and deferred outflows of resources decreased, liabilities and deferred inflows of resources increased by \$0.7 million, or 2.2 percent, totaling \$32 million at June 30, 2019, resulting primarily from a \$0.8 million increase in deferred inflows related to pensions; a \$0.6 million increase in compensated absences payable, offset by a decrease of \$0.5 million in net pension liability. As a result, the College's net position decreased by \$7 million, resulting in a year-end balance of \$87.9 million.

The College's operating revenues totaled \$11 million for the 2018-19 fiscal year, which is comparable to the 2017-18 fiscal year. Operating expenses totaled \$74.3 million for the 2018-19 fiscal year, representing a \$23.6 million increase, or 46.5 percent as compared to the 2017-18 fiscal year representing a \$21.5 million increase in material and supplies, a \$1 million increase in scholarships and waivers, and a \$0.7 million increase in other services and expenses.

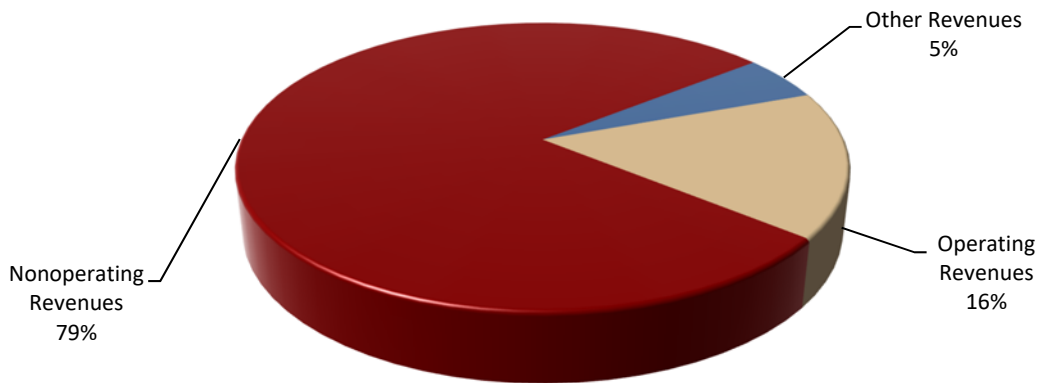
Net position represents the residual interest in the College's assets and deferred outflows of resources after deducting liabilities and deferred inflows of resources. The College's comparative total net position by category for the fiscal years ended June 30, 2019, and June 30, 2018, is shown in the following graph:

**Net Position
(In Thousands)**



The following chart provides a graphical presentation of College revenues by category for the 2018-19 fiscal year:

**Total Revenues
2018-19 Fiscal Year**



OVERVIEW OF FINANCIAL STATEMENTS

Pursuant to Governmental Accounting Standards Board (GASB) Statement No. 35, the College's financial report consists of three basic financial statements: the statement of net position; the statement of revenues, expenses, and changes in net position; and the statement of cash flows. The financial statements, and notes thereto, encompass the College and its component unit, Gulf Coast State College Foundation, Inc. (Foundation). Based on the application of the criteria for determining component units, the Foundation is included within the College reporting entity as a discretely presented component unit.

Information regarding the component unit is presented in the notes to financial statements. The MD&A focuses on the College, excluding the discretely presented component unit.

The Statement of Net Position

The statement of net position reflects the assets, deferred outflows of resources, liabilities, and deferred inflows of resources of the College, using the accrual basis of accounting, and presents the financial position of the College at a specified time. Assets, plus deferred outflows of resources, less liabilities, less deferred inflows of resources, equals net position, which is one indicator of the College's current financial condition. The changes in net position that occur over time indicate improvement or deterioration in the College's financial condition.

The following summarizes the College's assets, deferred outflows of resources, liabilities, deferred inflows of resources, and net position at June 30:

Condensed Statement of Net Position at June 30		
(In Thousands)		
	2019	2018
Assets		
Current Assets	\$ 18,542	\$ 21,739
Capital Assets, Net	89,060	90,284
Other Noncurrent Assets	5,526	7,060
Total Assets	113,128	119,083
Deferred Outflows of Resources	6,728	7,076
Liabilities		
Current Liabilities	4,030	3,498
Noncurrent Liabilities	25,101	25,805
Total Liabilities	29,131	29,303
Deferred Inflows of Resources	2,823	1,955
Net Position		
Net Investment in Capital Assets	85,020	85,959
Restricted	14,171	13,424
Unrestricted	(11,289)	(4,482)
Total Net Position	\$ 87,902	\$ 94,901

Total assets decreased by \$6 million resulting primarily from a \$5.7 million decrease in current assets - cash and cash equivalents, a \$1.5 million decrease in noncurrent assets – restricted cash and cash equivalents, a \$0.7 million decrease in nondepreciable capital assets, a \$0.5 million decrease in depreciable capital assets, net; a \$0.4 million decrease in current assets – restricted cash and cash equivalents, a \$0.4 million decrease in accounts receivable, net, offset by a \$3.3 million increase in due from other governmental agencies. Total liabilities increased \$0.2 million resulting primarily from a \$0.6 million increase in compensated absences payable, offset by a decrease of \$0.5 million in net

pension liability. The effect of the decrease in assets coupled with the increase in liabilities resulted in a decrease of \$7 million in total net position.

The Statement of Revenues, Expenses, and Changes in Net Position

The statement of revenues, expenses, and changes in net position presents the College's revenue and expense activity, categorized as operating and nonoperating. Revenues and expenses are recognized when earned or incurred, regardless of when cash is received or paid.

The following summarizes the College's activity for the 2018-19 and 2017-18 fiscal years:

Condensed Statement of Revenues, Expenses, and Changes in Net Position For the Fiscal Years

(In Thousands)

	2018-19	2017-18
Operating Revenues	\$ 11,049	\$ 11,083
Less, Operating Expenses	74,280	50,697
Operating Loss	(63,231)	(39,614)
Net Nonoperating Revenues	52,785	32,148
Loss Before Other Revenues	(10,446)	(7,466)
Other Revenues	3,447	6,671
Net Decrease In Net Position	(6,999)	(795)
Net Position, Beginning of Year	94,901	96,824
Adjustment to Beginning Net Position (1)	-	(1,128)
Net Position, Beginning of Year, as Restated	94,901	95,696
Net Position, End of Year	\$ 87,902	\$ 94,901

(1) For the 2017-18 fiscal year, the College's beginning net position was decreased due to implementation of GASB Statement No. 75.

Operating Revenues

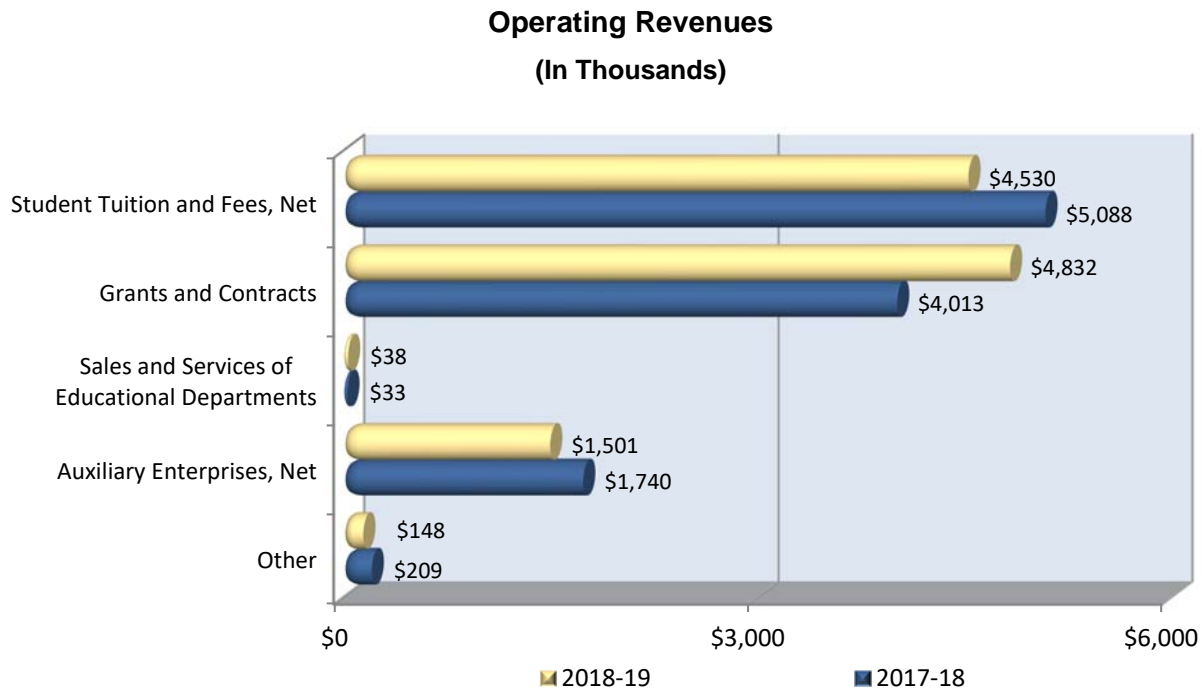
GASB Statement No. 35 categorizes revenues as either operating or nonoperating. Operating revenues generally result from exchange transactions where each of the parties to the transaction either gives or receives something of equal or similar value.

The following summarizes the operating revenues by source that were used to fund operating activities for the 2018-19 and 2017-18 fiscal years:

**Operating Revenues
For the Fiscal Years
(In Thousands)**

	<u>2018-19</u>	<u>2017-18</u>
Student Tuition and Fees, Net	\$ 4,530	\$ 5,088
Grants and Contracts	4,832	4,013
Sales and Services of Educational Departments	38	33
Auxiliary Enterprises, Net	1,501	1,740
Other	148	209
Total Operating Revenues	\$ 11,049	\$ 11,083

The following chart presents the College's operating revenues for the 2018-19 and 2017-18 fiscal years:



College operating revenue changes were the result of the following factors: a decrease in student tuition and fees, net offset by an increase in grants and contracts.

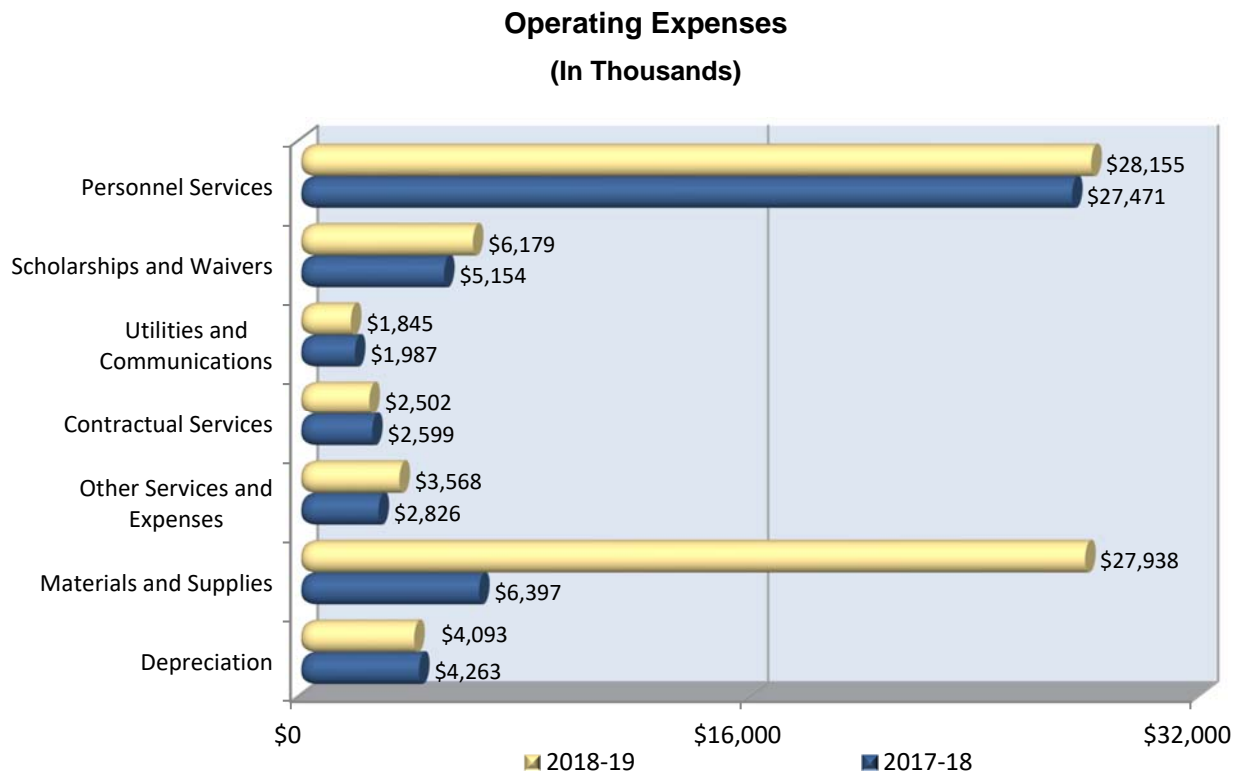
Operating Expenses

Expenses are categorized as operating or nonoperating. The majority of the College's expenses are operating expenses as defined by GASB Statement No. 35. GASB gives financial reporting entities the choice of reporting operating expenses in the functional or natural classifications. The College has chosen to report the expenses in their natural classification on the statement of revenues, expenses, and changes in net position and has displayed the functional classification in the notes to financial statements.

The following summarizes operating expenses by natural classification for the 2018-19 and 2017-18 fiscal years:

Operating Expenses For the Fiscal Years		
(In Thousands)		
	<u>2018-19</u>	<u>2017-18</u>
Personnel Services	\$ 28,155	\$ 27,471
Scholarships and Waivers	6,179	5,154
Utilities and Communications	1,845	1,987
Contractual Services	2,502	2,599
Other Services and Expenses	3,568	2,826
Materials and Supplies	27,938	6,397
Depreciation	4,093	4,263
Total Operating Expenses	\$ 74,280	\$ 50,697

The following chart presents the College's operating expenses for the 2018-19 and 2017-18 fiscal years:



College operating expense changes were the result of the following factors: increases in materials and supplies, scholarships and waivers, other services and expenses, and personnel services. The significant increase in materials and supplies was due to Hurricane Michael related expenses.

Nonoperating Revenues and Expenses

Certain revenue sources that the College relies on to provide funding for operations, including State noncapital appropriations, Federal and State student financial aid, certain gifts and grants, and

investment income, are defined by GASB as nonoperating. Nonoperating expenses include capital financing costs and other costs related to capital assets. The following summarizes the College's nonoperating revenues and expenses for the 2018-19 and 2017-18 fiscal years:

**Nonoperating Revenues (Expenses)
For the Fiscal Years**

(In Thousands)

	2018-19	2017-18
State Noncapital Appropriations	\$ 22,448	\$ 22,756
Federal and State Student Financial Aid	8,432	9,311
Gifts and Grants	74	140
Investment Income	144	165
Other Nonoperating Revenues	21,856	-
Interest on Capital Asset-Related Debt	(171)	(201)
Gain (Loss) on Disposal of Capital Assets	2	(23)
Net Nonoperating Revenues	\$ 52,785	\$ 32,148

The primary change in net nonoperating revenues is the result of the increase in other nonoperating revenues which is attributed to insurance recoveries related to Hurricane Michael.

Other Revenues

This category is composed of State capital appropriations and capital grants, contracts, gifts, and fees. The following summarizes the College's other revenues for the 2018-19 and 2017-18 fiscal years:

**Other Revenues
For the Fiscal Years**

(In Thousands)

	2018-19	2017-18
State Capital Appropriations	\$ 2,513	\$ 5,597
Capital Grants, Contracts, Gifts, and Fees	934	1,074
Total	\$ 3,447	\$ 6,671

The change in College other revenues is the result of a decrease in State capital appropriations, which primarily consists of Public Education Capital Outlay funds for the College's Science, Technology, Engineering, and Mathematics (STEM) building.

The Statement of Cash Flows

The statement of cash flows provides information about the College's financial results by reporting the major sources and uses of cash and cash equivalents. This statement will assist in evaluating the College's ability to generate net cash flows, its ability to meet its financial obligations as they come due, and its need for external financing. Cash flows from operating activities show the net cash used by the operating activities of the College. Cash flows from capital financing activities include all plant funds and related long-term debt activities. Cash flows from investing activities show the net source and use of

cash related to purchasing or selling investments, and earning income on those investments. Cash flows from noncapital financing activities include those activities not covered in other sections.

The following summarizes the College's cash flows for the 2018-19 and 2017-18 fiscal years:

**Condensed Statement of Cash Flows
For the Fiscal Years**

(In Thousands)

	2018-19	2017-18
Cash Provided (Used) by:		
Operating Activities	\$(58,558)	\$(33,984)
Noncapital Financing Activities	30,955	32,207
Capital and Related Financing Activities	19,786	(4,320)
Investing Activities	144	165
Net Decrease in Cash and Cash Equivalents	(7,673)	(5,932)
Cash and Cash Equivalents, Beginning of Year	15,335	21,267
Cash and Cash Equivalents, End of Year	\$ 7,662	\$ 15,335

Major sources of funds came from State noncapital appropriations (\$22.4 million), proceeds from sale of capital assets (\$21.9 million), Federal and State student financial aid (\$8.4 million), net student tuition and fees (\$5 million), grants and contracts (\$3.1 million), net auxiliary enterprises (\$1.5 million), and Federal Direct Student Loan program receipts (\$2.3 million). Major uses of funds were for payments to suppliers (\$33.5 million), payments to employees and for employee benefits (\$26.9 million), payments for scholarships (\$6.2 million), purchase of capital assets (\$3.2 million), and disbursements to students for Federal Direct Student Loans (\$2.3 million).

Changes in cash and cash equivalents were the result of the following factors: Hurricane Michael related expenses and insurance recoveries, parking lot renovations, implementation of a new compensation plan, and other capital expenditures.

**CAPITAL ASSETS, CAPITAL EXPENSES AND COMMITMENTS,
AND DEBT ADMINISTRATION**

Capital Assets

At June 30, 2019, the College had \$153.9 million in capital assets, less accumulated depreciation of \$64.8 million, for net capital assets of \$89.1 million. Depreciation charges for the current fiscal year totaled \$4.1 million. The following table summarizes the College's capital assets, net of accumulated depreciation, at June 30:

Capital Assets, Net at June 30

(In Thousands)

	<u>2019</u>	<u>2018</u>
Land	\$ 3,809	\$ 3,809
Construction in Progress	2,129	2,850
Buildings	74,275	76,942
Other Structures and Improvements	6,866	5,194
Furniture, Machinery, and Equipment	1,981	1,489
Capital Assets, Net	<u>\$ 89,060</u>	<u>\$ 90,284</u>

Additional information about the College's capital assets is presented in the notes to financial statements.

Capital Expenses and Commitments

Major capital expenses through June 30, 2019, were incurred on the following projects: The STEM Education Center and parking lot renovation. The College's major construction commitments at June 30, 2019, are as follows:

	Amount (In Thousands)
Total Committed	\$ 3,232
Completed to Date	<u>(2,344)</u>
Balance Committed	<u>\$ 888</u>

Additional information about the College's construction commitments is presented in the notes to financial statements.

Debt Administration

As of June 30, 2019, the College had \$5 million in outstanding bonds and a note payable representing a decrease of \$0.6 million, or 10 percent, from the prior fiscal year. The following table summarizes the outstanding long-term debt by type for the fiscal years ended June 30:

Long-Term Debt at June 30

(In Thousands)

	<u>2019</u>	<u>2018</u>
Florida Department of Education:		
Capital Improvement Revenue Bonds	\$ 4,040	\$ 4,325
Note Payable	946	1,219
Total	<u>\$ 4,986</u>	<u>\$ 5,544</u>

The State Board of Education issues capital outlay bonds on behalf of the College. During the 2018-19 fiscal year, there were no bond sales and debt repayments totaled \$0.6 million. Additional information about the College's long-term debt is presented in the notes to financial statements.

ECONOMIC FACTORS THAT WILL AFFECT THE FUTURE

The College's economic condition is closely tied to that of the State of Florida. Due to the destruction caused by Hurricane Michael, enrollment is expected to decline for the 2019-20 fiscal year, causing a decline in operating revenue. However, even with the decline in enrollment, the College's current financial and capital plans indicate that the financial resources from State funding will allow it to continue at the present level of service without a tuition increase for the 2019-20 fiscal year.

REQUESTS FOR INFORMATION

Questions concerning information provided in the MD&A or other required supplementary information, and financial statements and notes thereto, or requests for additional financial information should be addressed to the Vice President for Administration and Finance, Gulf Coast State College, 5230 West Highway 98, Panama City, Florida 32401.

BASIC FINANCIAL STATEMENTS

GULF COAST STATE COLLEGE A Component Unit of the State of Florida Statement of Net Position

June 30, 2019

	<u>College</u>	<u>Component Unit</u>
ASSETS		
Current Assets:		
Cash and Cash Equivalents	\$ 933,834	\$ 175,640
Restricted Cash and Cash Equivalents	1,667,333	-
Restricted Investment	-	17,409,123
Accounts Receivable, Net	955,222	1,247
Pledges Receivable	-	30,000
Notes Receivable, Net	58,328	-
Due from Other Governmental Agencies	13,573,085	-
Inventories	791,585	-
Deposits	18,476	-
Prepaid Expenses	524,814	-
Other Assets	19,294	52,746
Total Current Assets	<u>18,541,971</u>	<u>17,668,756</u>
Noncurrent Assets:		
Restricted Cash and Cash Equivalents	5,060,712	-
Restricted Investments	465,859	15,650,701
Pledges Receivable	-	90,000
Depreciable Capital Assets, Net	83,121,986	-
Nondepreciable Capital Assets	5,937,765	-
Total Noncurrent Assets	<u>94,586,322</u>	<u>15,740,701</u>
TOTAL ASSETS	<u>113,128,293</u>	<u>33,409,457</u>
DEFERRED OUTFLOWS OF RESOURCES		
Other Postemployment Benefits	46,131	-
Pensions	6,681,522	-
TOTAL DEFERRED OUTFLOWS OF RESOURCES	<u>6,727,653</u>	<u>-</u>
LIABILITIES		
Current Liabilities:		
Accounts Payable	1,738,113	44,464
Salary and Payroll Taxes Payable	1,005,849	-
Retainage Payable	183,999	-
Unearned Revenue	18,608	-
Long-Term Liabilities - Current Portion:		
Bonds Payable	300,000	-
Note Payable	275,707	-
Compensated Absences Payable	326,320	-
Other Postemployment Benefits Payable	46,131	-
Net Pension Liability	135,616	-
Total Current Liabilities	<u>4,030,343</u>	<u>44,464</u>

	<u>College</u>	<u>Component Unit</u>
LIABILITIES (Continued)		
Noncurrent Liabilities:		
Bonds Payable	3,740,000	-
Note Payable	670,467	-
Compensated Absences Payable	3,126,131	-
Other Postemployment Benefits Payable	1,464,261	-
Net Pension Liability	16,100,487	-
Total Noncurrent Liabilities	<u>25,101,346</u>	<u>-</u>
TOTAL LIABILITIES	<u>29,131,689</u>	<u>44,464</u>
DEFERRED INFLOWS OF RESOURCES		
Other Postemployment Benefits	265,463	-
Pensions	2,557,274	-
TOTAL DEFERRED INFLOWS OF RESOURCES	<u>2,822,737</u>	<u>-</u>
NET POSITION		
Net Investment in Capital Assets	85,019,751	-
Restricted:		
Nonexpendable:		
Endowment	-	15,650,701
Expendable:		
Scholarships and Other Educational Purposes	-	17,714,292
Grants and Other Loans	1,187,794	-
Capital Projects	12,983,128	-
Unrestricted	(11,289,153)	-
TOTAL NET POSITION	<u>\$ 87,901,520</u>	<u>\$ 33,364,993</u>

The accompanying notes to financial statements are an integral part of this statement.

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GULF COAST STATE COLLEGE
A Component Unit of the State of Florida
Statement of Revenues, Expenses, and Changes in Net Position
For the Fiscal Year Ended June 30, 2019

	College	Component Unit
REVENUES		
Operating Revenues:		
Student Tuition and Fees, Net of Scholarship		
Allowances of \$4,085,942	\$ 4,530,132	\$ -
Federal Grants and Contracts	2,354,021	-
State and Local Grants and Contracts	180,000	-
Nongovernmental Grants and Contracts	2,297,629	-
Sales and Services of Educational Departments	38,256	-
Auxiliary Enterprises, Net of Scholarship		
Allowances of \$555,134	1,500,552	-
Other Operating Revenues	148,424	1,097,945
	11,049,014	1,097,945
Total Operating Revenues		
EXPENSES		
Operating Expenses:		
Personnel Services	28,154,953	-
Scholarships and Waivers	6,178,953	1,988,925
Utilities and Communications	1,844,743	-
Contractual Services	2,501,954	-
Other Services and Expenses	3,568,229	948,784
Materials and Supplies	27,938,210	-
Depreciation	4,092,987	-
	74,280,029	2,937,709
Total Operating Expenses		
Operating Loss	(63,231,015)	(1,839,764)
NONOPERATING REVENUES (EXPENSES)		
State Noncapital Appropriations	22,448,275	-
Federal and State Student Financial Aid	8,432,383	-
Gifts and Grants Received for Other Than Capital or Endowment Purposes	74,032	-
Investment Income	143,773	1,682,363
Other Nonoperating Revenues	21,855,553	-
Gain on Disposal of Capital Assets	2,014	-
Interest on Capital Asset-Related Debt	(171,279)	-
	52,784,751	1,682,363
Net Nonoperating Revenues		
Loss Before Other Revenues	(10,446,264)	(157,401)
State Capital Appropriations	2,513,274	-
Capital Grants, Contracts, Gifts, and Fees	933,924	-
	3,447,198	-
Total Other Revenues		
Decrease in Net Position	(6,999,066)	(157,401)
Net Position, Beginning of Year	94,900,586	33,372,394
Adjustment to Beginning Net Position	-	150,000
	94,900,586	33,522,394
Net Position, Beginning of Year, as Restated		
Net Position, End of Year	\$ 87,901,520	\$ 33,364,993

The accompanying notes to financial statements are an integral part of this statement.

GULF COAST STATE COLLEGE
A Component Unit of the State of Florida
Statement of Cash Flows

For the Fiscal Year Ended June 30, 2019

	College
CASH FLOWS FROM OPERATING ACTIVITIES	
Student Tuition and Fees, Net	\$ 4,955,851
Grants and Contracts	3,135,130
Loans Issued to Students	(460,057)
Collection of Loans to Students	463,465
Payments to Suppliers	(33,457,594)
Payments for Utilities and Communications	(1,844,743)
Payments to Employees	(21,636,535)
Payments for Employee Benefits	(5,221,820)
Payments for Scholarships	(6,178,953)
Auxiliary Enterprises, Net	1,500,552
Sales and Services of Educational Departments	38,256
Other Receipts	148,424
	(58,558,024)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES	
State Noncapital Appropriations	22,448,275
Federal and State Student Financial Aid	8,432,383
Federal Direct Loan Program Receipts	2,296,913
Federal Direct Loan Program Disbursements	(2,296,913)
Gifts and Grants Received for Other Than Capital or Endowment Purposes	74,032
	30,954,690
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES	
State Capital Appropriations	886,623
Capital Grants and Gifts	933,924
Proceeds from Sale of Capital Assets	21,857,567
Purchases of Capital Assets	(3,162,388)
Principal Paid on Capital Debt	(557,948)
Interest Paid on Capital Debt	(171,279)
	19,786,499
CASH FLOWS FROM INVESTING ACTIVITIES	
Investment Income	143,773
	(7,673,062)
Net Decrease in Cash and Cash Equivalents	(7,673,062)
Cash and Cash Equivalents, Beginning of Year	15,334,941
	\$ 7,661,879

	<u>College</u>
RECONCILIATION OF OPERATING LOSS TO NET CASH USED BY OPERATING ACTIVITIES	
Operating Loss	\$ (63,231,015)
Adjustments to Reconcile Operating Loss to Net Cash Used by Operating Activities:	
Depreciation Expense	4,092,987
Changes in Assets, Liabilities, Deferred Outflows of Resources, and Deferred Inflows of Resources:	
Accounts Receivable, Net	432,790
Due from Other Governmental Agencies	(1,713,341)
Notes Receivable, Net	3,408
Inventories	133,983
Deposits	(16,242)
Prepaid Expenses and Other Assets	(157,294)
Accounts Payable	610,927
Salaries and Payroll Taxes Payable	(55,875)
Unearned Revenue	(10,825)
Compensated Absences Payable	639,543
Other Postemployment Benefits Payable	(46,316)
Net Pension Liability	(457,657)
Deferred Outflows of Resources Related to Other Postemployment Benefits	12,122
Deferred Inflows of Resources Related to Other Postemployment Benefits	75,387
Deferred Outflows of Resources Related to Pensions	336,675
Deferred Inflows of Resources Related to Pensions	792,719
NET CASH USED BY OPERATING ACTIVITIES	<u>\$ (58,558,024)</u>

The accompanying notes to financial statements are an integral part of this statement.

NOTES TO FINANCIAL STATEMENTS

1. Summary of Significant Accounting Policies

Reporting Entity. The governing body of Gulf Coast State College, a component unit of the State of Florida, is the College Board of Trustees. The Board of Trustees constitutes a corporation and is composed of nine members appointed by the Governor and confirmed by the Senate. The Board of Trustees is under the general direction and control of the Florida Department of Education, Division of Florida Colleges, and is governed by State law and State Board of Education (SBE) rules. However, the Board of Trustees is directly responsible for the day-to-day operations and control of the College within the framework of applicable State laws and SBE rules. The College serves Bay, Franklin, and Gulf Counties.

Criteria for defining the reporting entity are identified and described in the Governmental Accounting Standards Board's (GASB) *Codification of Governmental Accounting and Financial Reporting Standards*, Sections 2100 and 2600. These criteria were used to evaluate potential component units for which the Board of Trustees is financially accountable and other organizations for which the nature and significance of their relationship with the Board of Trustees are such that exclusion would cause the College's financial statements to be misleading. Based on the application of these criteria, the College is a component unit of the State of Florida, and its financial balances and activities are reported in the State's Comprehensive Annual Financial Report by discrete presentation.

Discretely Presented Component Unit. Based on the application of the criteria for determining component units, the Gulf Coast State College Foundation, Inc. (Foundation), a legally separate entity, is included within the College's reporting entity as a discretely presented component unit and is governed by a separate board.

The Foundation is also a direct-support organization, as defined in Section 1004.70, Florida Statutes, and although legally separate from the College, is financially accountable to the College. The Foundation is managed independently, outside the College's budgeting process, and its powers generally are vested in a governing board pursuant to various State statutes. The Foundation receives, holds, invests, and administers property, and makes expenditures to or for the benefit of the College.

Basis of Presentation. The College's accounting policies conform with accounting principles generally accepted in the United States of America applicable to public colleges and universities as prescribed by GASB. The National Association of College and University Business Officers (NACUBO) also provides the College with recommendations prescribed in accordance with generally accepted accounting principles promulgated by GASB and the Financial Accounting Standards Board (FASB). GASB allows public colleges various reporting options. The College has elected to report as an entity engaged in only business-type activities. This election requires the adoption of the accrual basis of accounting and entitywide reporting including the following components:

- Management's Discussion and Analysis
- Basic Financial Statements:
 - Statement of Net Position

- Statement of Revenues, Expenses, and Changes in Net Position
- Statement of Cash Flows
- Notes to Financial Statements
- Other Required Supplementary Information

Measurement Focus and Basis of Accounting. Basis of accounting refers to when revenues, expenses, assets, deferred outflows of resources, liabilities, and deferred inflows of resources are recognized in the accounts and reported in the financial statements. Specifically, it relates to the timing of the measurements made, regardless of the measurement focus applied. The College's financial statements are presented using the economic resources measurement focus and the accrual basis of accounting. Revenues, expenses, gains, losses, assets, deferred outflows of resources, liabilities, and deferred inflows of resources resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Revenues, expenses, gains, losses, assets, deferred outflows of resources, liabilities, and deferred inflows of resources resulting from nonexchange activities are generally recognized when all applicable eligibility requirements, including time requirements, are met. The College follows GASB standards of accounting and financial reporting.

The College's component unit uses the economic resources measurement focus and the accrual basis of accounting, and follows FASB standards of accounting and financial reporting for not-for-profit organizations.

Significant interdepartmental sales between auxiliary service departments and other institutional departments have been accounted for as reductions of expenses and not revenues of those departments.

The College's principal operating activity is instruction. Operating revenues and expenses generally include all fiscal transactions directly related to instruction as well as administration, academic support, student services, physical plant operations, and depreciation of capital assets. Nonoperating revenues include State noncapital appropriations, Federal and State student financial aid, investment income, gifts and grants, and other nonoperating revenues such as insurance proceeds. Interest on capital asset-related debt is a nonoperating expense. Other revenues generally include revenues for capital construction projects.

The statement of net position is presented in a classified format to distinguish between current and noncurrent assets and liabilities. When both restricted and unrestricted resources are available to fund certain programs, it is the College's policy to first apply the restricted resources to such programs followed by the use of the unrestricted resources.

The statement of revenues, expenses, and changes in net position is presented by major sources and is reported net of tuition scholarship allowances. Tuition scholarship allowances are the difference between the stated charge for goods and services provided by the College and the amount that is actually paid by the student or the third party making payment on behalf of the student. To the extent that these resources are used to pay student charges, the College records a scholarship allowance against tuition and fee revenue and auxiliary enterprises revenue.

The statement of cash flows is presented using the direct method in compliance with GASB Statement No. 9, *Reporting Cash Flows of Proprietary and Nonexpendable Trust Funds and Governmental Entities That Use Proprietary Fund Accounting*.

Cash and Cash Equivalents. The amount reported as cash and cash equivalents consists of cash on hand, cash in demand accounts, and cash invested with the State Board of Administration (SBA) in Florida PRIME and the State Treasury Special Purpose Investment Account (SPIA) investment pools. For reporting cash flows, the College considers all highly liquid investments with original maturities of 3 months or less, that are not held solely for income or profit, to be cash equivalents. Under this definition, the College considers amounts invested in the State Treasury SPIA and SBA Florida PRIME investment pools to be cash equivalents.

College cash deposits are held in banks qualified as public depositories under Florida law. All such deposits are insured by Federal depository insurance, up to specified limits, or collateralized with securities held in Florida's multiple financial institution collateral pool required by Chapter 280, Florida Statutes. Cash and cash equivalents that are externally restricted to make debt service payments, maintain sinking or reserve funds, or to purchase or construct capital or other restricted assets are classified as restricted.

At June 30, 2019, the College reported as cash equivalents at fair value \$1,183,147 in the State Treasury SPIA investment pool representing ownership of a share of the pool, not the underlying securities (Level 3 inputs, as discussed in Note 3.). Pooled investments with the State Treasury are not registered with the Securities and Exchange Commission. Oversight of the pooled investments with the State Treasury is provided by the Treasury Investment Committee per Section 17.575, Florida Statutes. The authorized investment types are set forth in Section 17.57, Florida Statutes. The State Treasury SPIA investment pool carried a credit rating of AA-f by Standard & Poor's, had an effective duration of 2.71 years and fair value factor of 1.0103 at June 30, 2019. Participants contribute to the State Treasury SPIA investment pool on a dollar basis. These funds are commingled and a fair value of the pool is determined from the individual values of the securities. The fair value of the securities is summed and a total pool fair value is determined. A fair value factor is calculated by dividing the pool's total fair value by the pool participant's total cash balance. The fair value factor is the ratio used to determine the fair value of an individual participant's pool balance. The College relies on policies developed by the State Treasury for managing interest rate risk or credit risk for this investment pool. Disclosures for the State Treasury SPIA investment pool are included in the notes to financial statements of the State's Comprehensive Annual Financial Report.

At June 30, 2019, the College reported as cash equivalents \$540,286 in the Florida PRIME investment pool administered by the SBA pursuant to Section 218.405, Florida Statutes. The College's investments in the Florida PRIME investment pool, which the SBA indicates is a Securities and Exchange Commission Rule 2a7-like external investment pool, are similar to money market funds in which shares are owned in the fund rather than the underlying investments. The Florida PRIME investment pool carried a credit rating of AAAm by Standard & Poor's and had a weighted-average days to maturity (WAM) of 28 days as of June 30, 2019. A portfolio's WAM reflects the average maturity in days based on final maturity or reset date, in the case of floating-rate instruments. WAM measures the sensitivity of the Florida PRIME investment pool to interest rate changes. The investments in the Florida PRIME investment pool are

reported at amortized cost. Section 218.409(8)(a), Florida Statutes, provides that “the principal, and any part thereof, of each account constituting the trust fund is subject to payment at any time from the moneys in the trust fund. However, the executive director may, in good faith, on the occurrence of an event that has a material impact on liquidity or operations of the trust fund, for 48 hours limit contributions to or withdrawals from the trust fund to ensure that the Board [State Board of Administration] can invest moneys entrusted to it in exercising its fiduciary responsibility. Such action must be immediately disclosed to all participants, the trustees, the Joint Legislative Auditing Committee, the Investment Advisory Council, and the Participant Local Government Advisory Council. The trustees shall convene an emergency meeting as soon as practicable from the time the executive director has instituted such measures and review the necessity of those measures. If the trustees are unable to convene an emergency meeting before the expiration of the 48-hour moratorium on contributions and withdrawals, the moratorium may be extended by the executive director until the trustees are able to meet to review the necessity for the moratorium. If the trustees agree with such measures, the trustees shall vote to continue the measures for up to an additional 15 days. The trustees must convene and vote to continue any such measures before the expiration of the time limit set, but in no case may the time limit set by the trustees exceed 15 days.” As of June 30, 2019, there were no redemption fees or maximum transaction amounts, or any other requirements that serve to limit a participant’s daily access to 100 percent of their account value.

Capital Assets. College capital assets consist of land, construction in progress, buildings, other structures and improvements, and furniture, machinery, and equipment. These assets are capitalized and recorded at cost at the date of acquisition or at acquisition value at the date received in the case of gifts and purchases of State surplus property. Additions, improvements, and other outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. The College has a capitalization threshold of \$5,000 for tangible personal property and \$25,000 for buildings and other structures and improvements. Depreciation is computed on the straight-line basis over the following estimated useful lives:

- Buildings – 40 years
- Other Structures and Improvements – 10 years
- Furniture, Machinery, and Equipment:
 - Computer Equipment – 3 years
 - Vehicles, Office Machines, and Educational Equipment – 5 years
 - Furniture – 7 years

Noncurrent Liabilities. Noncurrent liabilities include bonds payable, note payable, compensated absences payable, other postemployment benefits payable, and net pension liabilities that are not scheduled to be paid within the next fiscal year.

Pensions. For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net positions of the Florida Retirement System (FRS) defined benefit plan and the Health Insurance Subsidy (HIS) defined benefit plan and additions to/deductions from the FRS and HIS fiduciary net positions have been determined on the same basis as they are reported by the FRS and the HIS plans.

Benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value.

2. Adjustment to Beginning Net Position – Component Unit

The net position of the Foundation has been restated to correct beginning net position with donor restrictions. There was an understatement of pledges receivable and scholarship revenue by \$150,000 as of June 30, 2018, related to a five-year pledge from Gulf Power Foundation. The correction has no effect on the current year’s activities.

3. Deficit Net Position in Individual Funds

The College reported an unrestricted net position which included a deficit in the current funds - unrestricted, as shown below. This deficit can be attributed to the full recognition of long-term liabilities (i.e., compensated absences payable, OPEB payable, and net pension liabilities) in the current unrestricted funds.

<u>Fund</u>	<u>Net Position</u>
Current Funds - Unrestricted	\$ (15,648,211)
Auxiliary Funds	4,359,058
Total	\$ (11,289,153)

4. Investments

The Board of Trustees has adopted a written investment policy providing that surplus funds of the College shall be invested in those institutions and instruments permitted under the provisions of Florida Statutes. Section 218.415(16), Florida Statutes, authorizes the College to invest in the Florida PRIME investment pool administered by the SBA; Securities and Exchange Commission registered money market funds with the highest credit quality rating from a nationally recognized rating agency; interest-bearing time deposits and savings accounts in qualified public depositories, as defined by Section 280.02, Florida Statutes; direct obligations of the United States Treasury; obligations of Federal agencies and instrumentalities; securities of, or interests in, certain open-end or closed-end management type investment companies; and other investments approved by the Board of Trustees as authorized by law. SBE Rule 6A-14.0765(3), Florida Administrative Code, provides that College loan, endowment, annuity, and life income funds may also be invested pursuant to Section 215.47, Florida Statutes. Investments authorized by Section 215.47, Florida Statutes, include bonds, notes, commercial paper, and various other types of investments.

Investments set aside to make debt service payments, maintain sinking or reserve funds, or to purchase or construct capital assets are classified as restricted.

Fair Value Measurement. The College categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets, Level 2 inputs are significant other observable inputs, and Level 3 inputs are significant unobservable inputs.

All of the College's recurring fair value measurements as of June 30, 2019, are valued using quoted market prices (Level 1 inputs).

State Board of Administration Debt Service Accounts. The College reported investments totaling \$465,859 at June 30, 2019, in the SBA Debt Service Accounts. These investments are used to make debt service payments on bonds issued by the SBE for the benefit of the College. The College's investments consist of United States Treasury securities, with maturity dates of 6 months or less, and are reported at fair value. The College relies on policies developed by the SBA for managing interest rate risk and credit risk for these accounts. Disclosures for the Debt Service Accounts are included in the notes to financial statements of the State's Comprehensive Annual Financial Report.

Component Unit Investments. The College's component unit investments at June 30, 2019, are reported as follows:

Investments by fair value level	Amount	Fair Value Measurements Using	
		Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Unobservable Inputs (Level 3)
Cash Equivalents	\$ 739,834	\$ 107,872	\$ 631,962
Fixed Income	8,061,648	8,061,648	-
Public Equity	18,569,297	18,569,297	-
Alternative Assets	4,758,431	3,549,941	1,208,490
Total investment by fair value level	32,129,210	\$ 30,288,758	\$ 1,840,452
Investments measured at the net asset value (NAV)			
Secondary Partners	817,927		
Total investments measured at NAV	817,927		
Total investments measured at fair value	\$ 32,947,137		

Real estate donated to the Foundation in 1981 was recorded on its books at \$47,687 which was believed to be a conservative value as of the date of donation. The value was not established by an appraisal or other objective basis. Real estate donated to the Foundation in 2018 was recorded at its appraised value of \$65,000.

5. Accounts Receivable

Accounts receivable represent amounts for student fee deferments, various student services provided by the College, uncollected commissions for food service and vending machine sales, unused credit memos, and contract and grant reimbursements due from third parties. The accounts receivable are reported net of a \$430,321 allowance for doubtful accounts.

6. Notes Receivable

Notes receivable represent student loans made under the College's short-term loan program. Notes receivable are reported net of a \$53,575 allowance for doubtful notes.

7. Due From Other Governmental Agencies

The amount due from other governmental agencies primarily consists of \$11,514,265 of Public Education Capital Outlay allocations due from the State for construction of College facilities.

8. Capital Assets

Capital assets activity for the fiscal year ended June 30, 2019, is shown in the following table:

<u>Description</u>	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>
Nondepreciable Capital Assets:				
Land	\$ 3,808,643	\$ -	\$ -	\$ 3,808,643
Construction in Progress	2,850,528	1,398,836	2,120,242	2,129,122
Total Nondepreciable Capital Assets	\$ 6,659,171	\$ 1,398,836	\$ 2,120,242	\$ 5,937,765
Depreciable Capital Assets:				
Buildings	\$ 120,219,014	\$ -	\$ -	\$ 120,219,014
Other Structures and Improvements	11,285,761	2,192,317	-	13,478,078
Furniture, Machinery, and Equipment	13,010,983	1,397,426	125,583	14,282,826
Total Depreciable Capital Assets	144,515,758	3,589,743	125,583	147,979,918
Less, Accumulated Depreciation:				
Buildings	43,276,442	2,667,219	-	45,943,661
Other Structures and Improvements	6,091,782	520,653	-	6,612,435
Furniture, Machinery, and Equipment	11,522,304	905,115	125,583	12,301,836
Total Accumulated Depreciation	60,890,528	4,092,987	125,583	64,857,932
Total Depreciable Capital Assets, Net	\$ 83,625,230	\$ (503,244)	\$ -	\$ 83,121,986

9. Long-Term Liabilities

Long-term liabilities activity for the fiscal year ended June 30, 2019, is shown in the following table:

<u>Description</u>	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Current Portion</u>
Bonds Payable	\$ 4,325,000	\$ -	\$ 285,000	\$ 4,040,000	\$ 300,000
Note Payable	1,219,122	-	272,948	946,174	275,707
Compensated Absences Payable	2,812,908	965,516	325,973	3,452,451	326,320
Other Postemployment					
Benefits Payable	1,556,708	125,930	172,246	1,510,392	46,131
Net Pension Liability	16,693,760	8,852,342	9,309,999	16,236,103	135,616
Total Long-Term Liabilities	\$ 26,607,498	\$ 9,943,788	\$ 10,366,166	\$ 26,185,120	\$ 1,083,774

Bonds Payable. The Florida Department of Education (FDOE) issued Capital Improvement Revenue Bonds, Series 2010A as authorized by Article VII, Section 11(d) of the Florida Constitution; Sections 215.57 through 215.83 and Section 1009.23, Florida Statutes; and other applicable provisions of law. Principal and interest on these bonds are secured by and payable solely from a first lien pledge of the capital improvement fees collected pursuant to Section 1009.23(11), Florida Statutes, by the

Series 2010A participating colleges on a parity with any additional bonds issued subsequent to the issuance of the Series 2010A bonds. The Series 2010A bonds constitute the third series of bonds to be issued pursuant to a Master Authorizing Resolution. Upon the issuance of additional bonds, all bonds will share a parity first lien on the pledged revenues of all colleges participating in any series of bonds then outstanding. The Series 2010A bonds will share the lien of such additional bonds on the Series 2010A pledged revenues and on the revenues pledged by the colleges participating in such additional bonds. The bonds were issued for new construction and equipment and renovation and remodeling of education facilities.

The College had the following bonds payable at June 30, 2019:

<u>Bond Type</u>	<u>Amount Outstanding</u>	<u>Interest Rates (Percent)</u>	<u>Annual Maturity To</u>
Florida Department of Education Capital Improvement Revenue Bonds: Series 2010A	\$ 4,040,000	4.00 - 4.375	2030

Annual requirements to amortize all bonded debt outstanding as of June 30, 2019, are as follows:

<u>Fiscal Year Ending June 30</u>	<u>Capital Improvement Revenue Bonds</u>		
	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2020	\$ 300,000	\$ 165,850	\$ 465,850
2021	310,000	153,850	463,850
2022	325,000	141,450	466,450
2023	335,000	128,450	463,450
2024	350,000	115,050	465,050
2025-2029	1,975,000	351,238	2,326,238
2030	445,000	19,468	464,468
Total	<u>\$ 4,040,000</u>	<u>\$ 1,075,356</u>	<u>\$ 5,115,356</u>

Note Payable. On April 27, 2012, the College signed a promissory note for a line of credit up to \$2,700,000, at a stated interest rate of 1 percent, to finance the Energy Efficiency Project (Project). The College made draws as needed to make payments to the contractors of the Project. The College completed the Project and started making principal payments in May 2013. As of June 30, 2019, the College has drawn \$2,586,054. The note matures on April 27, 2023, and principal and interest payments are made monthly. The College pledged a deposit account as collateral for the note. The note contains a provision that, in an event of default, outstanding amounts become immediately due if the College is

unable to make payment. Annual requirements to amortize the outstanding note as of June 30, 2019, are as follows:

Fiscal Year Ending June 30	Principal	Interest	Total
2020	\$ 275,707	\$ 8,338	\$ 284,045
2021	278,535	5,508	284,043
2022	281,373	2,671	284,044
2023	110,559	270	110,829
Total	\$ 946,174	\$ 16,787	\$ 962,961

Compensated Absences Payable. College employees may accrue annual and sick leave based on length of service, subject to certain limitations regarding the amount that will be paid upon termination. The College reports a liability for the accrued leave; however, State noncapital appropriations fund only the portion of accrued leave that is used or paid in the current fiscal year. Although the College expects the liability to be funded primarily from future appropriations, generally accepted accounting principles do not permit the recording of a receivable in anticipation of future appropriations. At June 30, 2019, the estimated liability for compensated absences, which includes the College's share of the Florida Retirement System and FICA contributions, totaled \$3,452,451. The current portion of the compensated absences liability, \$326,320, is the amount expected to be paid in the coming fiscal year. This amount was estimated by performing an analysis of the last five years' payments made to employees for unused leave at the time of termination.

Other Postemployment Benefits Payable. The College follows GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, for other postemployment benefits administered by the Florida College System Risk Management Consortium.

General Information about the OPEB Plan

Plan Description. The Other Postemployment Benefits Plan (OPEB Plan) is a single-employer defined benefit plan administered by the Florida College System Risk Management Consortium that provides OPEB for all employees who satisfy the College's retirement eligibility provisions. Pursuant to the provisions of Section 112.0801, Florida Statutes, former employees who retire from the College are eligible to participate in the College's healthcare benefits. The College subsidizes the premium rates paid by retirees by allowing them to participate in the OPEB Plan at reduced or blended group (implicitly subsidized) premium rates for both active and retired employees. These rates provide an implicit subsidy for retirees because, on an actuarial basis, their current and future claims are expected to result in higher costs to the OPEB Plan on average than those of active employees. The College does not offer any explicit subsidies for retiree coverage. Retirees are required to enroll in the Federal Medicare (Medicare) program for their primary coverage as soon as they are eligible. The OPEB Plan contribution requirements and benefit terms of the College and the OPEB Plan members are established and may be amended by action from the Board. No assets are accumulated in a trust that meet the criteria in paragraph 4 of GASB Statement No. 75.

Benefits Provided. The OPEB Plan provides healthcare benefits for retirees and their dependents. The OPEB Plan only provides an implicit subsidy as described above.

Employees Covered by Benefit Terms. At June 30, 2017, the following employees were covered by the benefit terms:

Inactive Employees or Beneficiaries Currently Receiving Benefits	72
DROP Members	3
Active Employees	361
Total	<u><u>436</u></u>

Total OPEB Liability

The College’s total OPEB liability of \$1,510,392 was measured as of June 30, 2018, and was determined by an actuarial valuation as of June 30, 2017.

Actuarial Assumptions and Other Inputs. The total OPEB liability in the June 30, 2017, actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.60 percent
Real wage growth	0.65 percent
Wage inflation	3.25 percent
Salary increases	
Regular employees	4.00 – 7.80 percent
Senior management	4.70 – 7.10 percent
Discount rate	3.87 percent at measurement date 3.56 percent at prior measurement date
Healthcare cost trend rates	
Pre-Medicare	7.50 percent for 2017, decreasing to an ultimate rate of 5.00 percent for 2023
Medicare	5.50 percent for 2017, decreasing to an ultimate rate of 5.00 percent by 2020

The discount rate was based on the Bond Buyer General Obligation 20-year Municipal Bond Index.

Mortality rates were based on the RP-2014 mortality tables, with adjustments for FRS experience and generational mortality improvements using Scale MP-2014.

The demographic actuarial assumptions for retirement, disability incidence, and withdrawal used in the June 30, 2017, valuation were based on the results of an actuarial experience study for the period July 1, 2008, through June 30, 2013, adopted by the FRS.

The remaining actuarial assumptions (e.g., initial per capita costs, health care cost trends, rate of plan participation, rates of plan election, etc.) used in the June 30, 2017, valuation were based on a review of recent plan experience done concurrently with the June 30, 2017, valuation.

Changes in the Total OPEB Liability

	Amount
Balance at 6/30/18	<u>\$ 1,556,708</u>
Changes for the year:	
Service Cost	71,539
Interest	54,391
Changes in Assumptions or Other Inputs	(113,993)
Benefit Payments	<u>(58,253)</u>
Net Changes	<u>(46,316)</u>
Balance at 6/30/19	<u><u>\$ 1,510,392</u></u>

Changes of assumptions and other inputs reflect a change in the discount rate from 3.56 percent in 2017 to 3.87 percent in 2018.

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate. The following table presents the total OPEB liability of the College, as well as what the College's total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.87 percent) or 1 percentage point higher (4.87 percent) than the current rate:

	<u>1% Decrease (2.87%)</u>	<u>Current Discount Rate (3.87%)</u>	<u>1% Increase (4.87%)</u>
Total OPEB liability	\$1,918,653	\$1,510,392	\$1,205,330

Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates. The following table presents the total OPEB liability of the College, as well as what the College's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage point lower or 1 percentage point higher than the current healthcare cost trend rates:

	<u>1% Decrease</u>	<u>Healthcare Cost Trend Rates</u>	<u>1% Increase</u>
Total OPEB liability	\$1,163,312	\$1,510,392	\$1,994,319

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the fiscal year ended June 30, 2019, the College recognized OPEB expense of \$87,324. At June 30, 2019, the College reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Change of assumptions or other inputs	\$ -	\$ 265,463
Transactions subsequent to the measurement date	46,131	-
Total	\$ 46,131	\$ 265,463

Of the total amount reported as deferred outflows of resources related to OPEB, \$46,131 resulting from benefits paid subsequent to the measurement date and before the end of the fiscal year will be included as a reduction of the total OPEB liability in the year ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<u>Fiscal Year Ending June 30</u>	<u>Amount</u>
2020	\$ (38,606)
2021	(38,606)
2022	(38,606)
2023	(38,606)
2024	(38,606)
Thereafter	(72,433)
Total	\$ (265,463)

Net Pension Liability. As a participating employer in the Florida Retirement System (FRS), the College recognizes its proportionate share of the collective net pension liabilities of the FRS cost-sharing multiple-employer defined benefit plans. As of June 30, 2019, the College's proportionate share of the net pension liabilities totaled \$16,236,103. Note 9. includes a complete discussion of defined benefit pension plans.

10. Retirement Plans – Defined Benefit Pension Plans

General Information about the Florida Retirement System (FRS)

The FRS was created in Chapter 121, Florida Statutes, to provide a defined benefit pension plan for participating public employees. The FRS was amended in 1998 to add the Deferred Retirement Option Program (DROP) under the defined benefit plan and amended in 2000 to provide a defined contribution plan alternative to the defined benefit plan for FRS members effective July 1, 2002. This integrated defined contribution pension plan is the FRS Investment Plan. Chapter 121, Florida Statutes, also provides for nonintegrated, optional retirement programs in lieu of the FRS to certain members of the Senior Management Service Class employed by the State and faculty and specified employees of State colleges. Chapter 112, Florida Statutes, established the HIS Program, a cost-sharing multiple-employer defined benefit pension plan to assist retired members of any State-administered retirement system in paying the costs of health insurance.

Essentially all regular employees of the College are eligible to enroll as members of the State-administered FRS. Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules,

Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. Such provisions may be amended at any time by further action from the Florida Legislature. The FRS is a single retirement system administered by the Florida Department of Management Services, Division of Retirement, and consists of two cost-sharing multiple-employer defined benefit plans and other nonintegrated programs. A comprehensive annual financial report of the FRS, which includes its financial statements, required supplementary information, actuarial report, and other relevant information, is available from the Florida Department of Management Services Web site (www.dms.myflorida.com).

The College's FRS and HIS pension expense totaled \$2,094,024 for the fiscal year ended June 30, 2019.

FRS Pension Plan

Plan Description. The FRS Pension Plan (Plan) is a cost-sharing multiple-employer defined benefit pension plan, with a DROP for eligible employees. The general classes of membership are as follows:

- *Regular Class* – Members of the FRS who do not qualify for membership in the other classes.
- *Senior Management Service Class (SMSC)* – Members in senior management level positions.

Employees enrolled in the Plan prior to July 1, 2011, vest at 6 years of creditable service and employees enrolled in the Plan on or after July 1, 2011, vest at 8 years of creditable service. All vested members, enrolled prior to July 1, 2011, are eligible for normal retirement benefits at age 62 or at any age after 30 years of creditable service. All members enrolled in the Plan on or after July 1, 2011, once vested, are eligible for normal retirement benefits at age 65 or any time after 33 years of creditable service. Employees enrolled in the Plan may include up to 4 years of credit for military service toward creditable service. The Plan also includes an early retirement provision; however, there is a benefit reduction for each year a member retires before his or her normal retirement date. The Plan provides retirement, disability, death benefits, and annual cost-of-living adjustments to eligible participants.

The DROP, subject to provisions of Section 121.091, Florida Statutes, permits employees eligible for normal retirement under the Plan to defer receipt of monthly benefit payments while continuing employment with an FRS-participating employer. An employee may participate in DROP for a period not to exceed 60 months after electing to participate. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest. The net pension liability does not include amounts for DROP participants, as these members are considered retired and are not accruing additional pension benefits.

Benefits Provided. Benefits under the Plan are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the 5 highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the 8 highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on retirement plan and/or the class to which the member belonged when the service credit was earned. Members are eligible for in-line-of-duty or regular disability and

survivors' benefits. The following table shows the percentage value for each year of service credit earned:

<u>Class, Initial Enrollment, and Retirement Age/Years of Service</u>	<u>% Value</u>
Regular Class members initially enrolled before July 1, 2011	
Retirement up to age 62 or up to 30 years of service	1.60
Retirement at age 63 or with 31 years of service	1.63
Retirement at age 64 or with 32 years of service	1.65
Retirement at age 65 or with 33 or more years of service	1.68
Regular Class members initially enrolled on or after July 1, 2011	
Retirement up to age 65 or up to 33 years of service	1.60
Retirement at age 66 or with 34 years of service	1.63
Retirement at age 67 or with 35 years of service	1.65
Retirement at age 68 or with 36 or more years of service	1.68
Senior Management Service Class	2.00

As provided in Section 121.101, Florida Statutes, if the member was initially enrolled in the Plan before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is 3 percent per year. If the member was initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of 3 percent determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by 3 percent. Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

Contributions. The Florida Legislature establishes contribution rates for participating employers and employees. Contribution rates during the 2018-19 fiscal year were:

<u>Class</u>	<u>Percent of Gross Salary</u>	
	<u>Employee</u>	<u>Employer (1)</u>
FRS, Regular	3.00	8.26
FRS, Senior Management Service	3.00	24.06
Deferred Retirement Option Program (applicable to members from all of the above classes)	0.00	14.03
FRS, Reemployed Retiree	(2)	(2)

(1) Employer rates include 1.66 percent for the postemployment health insurance subsidy. Also, employer rates, other than for DROP participants, include 0.06 percent for administrative costs of the Investment Plan.

(2) Contribution rates are dependent upon retirement class in which reemployed.

The College's contributions to the Plan totaled \$1,129,352 for the fiscal year ended June 30, 2019.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions. At June 30, 2019, the College reported a liability of \$10,695,520 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2018. The College's proportionate share of the net pension liability

was based on the College's 2017-18 fiscal year contributions relative to the total 2017-18 fiscal year contributions of all participating members. At June 30, 2018, the College's proportionate share was 0.035509083 percent, which was a decrease of 0.001098474 from its proportionate share measured as of June 30, 2017.

For the fiscal year ended June 30, 2019, the College recognized pension expense of \$1,752,226. In addition, the College reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 906,071	\$ 32,886
Change of assumptions	3,494,776	-
Net difference between projected and actual earnings on FRS Plan investments	-	826,359
Changes in proportion and differences between College FRS contributions and proportionate share of contributions	136,980	713,862
College FRS contributions subsequent to the measurement date	1,129,352	-
Total	<u>\$ 5,667,179</u>	<u>\$ 1,573,107</u>

The deferred outflows of resources totaling \$1,129,352, resulting from College contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Fiscal Year Ending June 30</u>	<u>Amount</u>
2020	\$ 1,290,109
2021	780,631
2022	(46,208)
2023	517,021
2024	373,484
Thereafter	49,683
Total	<u>\$ 2,964,720</u>

Actuarial Assumptions. The total pension liability in the July 1, 2018, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.60 percent
Salary increases	3.25 percent, average, including inflation
Investment rate of return	7.00 percent, net of pension plan investment expense, including inflation

Mortality rates were based on the Generational RP-2000 with Projection Scale BB.

The actuarial assumptions used in the July 1, 2018, valuation were based on the results of an actuarial experience study for the period July 1, 2008, through June 30, 2013.

The long-term expected rate of return on pension plan investments was not based on historical returns, but instead is based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions, and includes an adjustment for the inflation assumption. The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation (1)</u>	<u>Annual Arithmetic Return</u>	<u>Compound Annual (Geometric) Return</u>	<u>Standard Deviation</u>
Cash	1%	2.9%	2.9%	1.8%
Fixed Income	18%	4.4%	4.3%	4.0%
Global Equity	54%	7.6%	6.3%	17.0%
Real Estate (Property)	11%	6.6%	6.0%	11.3%
Private Equity	10%	10.7%	7.8%	26.5%
Strategic Investments	6%	6.0%	5.7%	8.6%
Total	<u>100%</u>			
Assumed inflation - Mean			2.6%	1.9%

(1) As outlined in the Plan's investment policy.

Discount Rate. The discount rate used to measure the total pension liability was 7.00 percent. The Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return. The discount rate used in the 2018 valuation was updated from 7.10 percent to 7.00 percent.

Sensitivity of the College's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate. The following presents the College's proportionate share of the net pension liability calculated using the discount rate of 7.00 percent, as well as what the College's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (6.00 percent) or 1 percentage point higher (8.00 percent) than the current rate:

	<u>1% Decrease (6.00%)</u>	<u>Current Discount Rate (7.00%)</u>	<u>1% Increase (8.00%)</u>
College's proportionate share of the net pension liability	\$19,519,772	\$10,695,520	\$3,366,457

Pension Plan Fiduciary Net Position. Detailed information about the Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State Administered Systems Comprehensive Annual Financial Report.

Payables to the Pension Plan. At June 30, 2019, the College reported a payable of \$199,204 for the outstanding amount of contributions to the Plan required for the fiscal year ended June 30, 2019.

HIS Pension Plan

Plan Description. The HIS Pension Plan (HIS Plan) is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, Florida Statutes, and may be amended by the Florida Legislature at any time. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

Benefits Provided. For the fiscal year ended June 30, 2019, eligible retirees and beneficiaries received a monthly HIS payment of \$5 for each year of creditable service completed at the time of retirement with a minimum HIS payment of \$30 and a maximum HIS payment of \$150 per month, pursuant to Section 112.363, Florida Statutes. To be eligible to receive a HIS benefit, a retiree under a State-administered retirement system must provide proof of health insurance coverage, which can include Medicare.

Contributions. The HIS Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended June 30, 2019, the contribution rate was 1.66 percent of payroll pursuant to Section 112.363, Florida Statutes. The College contributed 100 percent of its statutorily required contributions for the current and preceding 3 years. HIS Plan contributions are deposited in a separate trust fund from which HIS payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event the legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or canceled.

The College's contributions to the HIS Plan totaled \$296,652 for the fiscal year ended June 30, 2019.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions. At June 30, 2019, the College reported a net pension liability of \$5,540,583 for its proportionate share of the net pension liability. The current portion of the net pension liability is the College's proportionate share of benefit payments expected to be paid within 1 year, net of the College's proportionate share of the HIS Plan's fiduciary net position available to pay that amount. The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2018. The College's proportionate share of the net pension liability was based on the College's 2017-18 fiscal year contributions relative to the total 2017-18 fiscal year contributions of all participating members. At June 30, 2018, the College's proportionate share was 0.052348116 percent, which was a decrease of 0.002508206 from its proportionate share measured as of June 30, 2017.

For the fiscal year ended June 30, 2019, the College recognized pension expense of \$341,798. In addition, the College reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Difference between expected and actual experience	\$ 84,824	\$ 9,413
Change of assumptions	616,181	585,797
Net difference between projected and actual earnings on HIS Plan investments	3,344	-
Changes in proportion and differences between College HIS contributions and proportionate share of HIS contributions	13,342	388,957
College contributions subsequent to the measurement date	296,652	-
Total	\$ 1,014,343	\$ 984,167

The deferred outflows of resources totaling \$296,652, resulting from College contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Fiscal Year Ending June 30</u>	<u>Amount</u>
2020	\$ 5,763
2021	5,481
2022	(22,110)
2023	(51,590)
2024	(125,024)
Thereafter	(78,996)
Total	\$ (266,476)

Actuarial Assumptions. The total pension liability at July 1, 2018, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.60 percent
Salary Increases	3.25 percent, average, including inflation
Municipal bond rate	3.87 percent

Mortality rates were based on the Generational RP-2000 with Projection Scale BB.

While an experience study had not been completed for the HIS Plan, the actuarial assumptions that determined the total pension liability for the HIS Plan were based on certain results of the most recent experience study for the FRS Plan.

Discount Rate. The discount rate used to measure the total pension liability was 3.87 percent. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was

adopted as the applicable municipal bond index. The discount rate used in the 2018 valuation was updated from 3.58 percent to 3.87 percent.

Sensitivity of the College's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate. The following presents the College's proportionate share of the net pension liability calculated using the discount rate of 3.87 percent, as well as what the College's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.87 percent) or 1 percentage point higher (4.87 percent) than the current rate:

	<u>1% Decrease (2.87%)</u>	<u>Current Discount Rate (3.87%)</u>	<u>1% Increase (4.87%)</u>
College's proportionate share of the net pension liability	\$6,310,400	\$5,540,583	\$4,898,897

Pension Plan Fiduciary Net Position. Detailed information about the HIS Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State Administered Systems Comprehensive Annual Financial Report.

Payables to the Pension Plan. At June 30, 2019, the College reported a payable of \$4,065 for the outstanding amount of contributions to the HIS Plan required for the fiscal year ended June 30, 2019.

11. Retirement Plans – Defined Contribution Pension Plans

FRS Investment Plan. The SBA administers the defined contribution plan officially titled the FRS Investment Plan (Investment Plan). The Investment Plan is reported in the SBA's annual financial statements and in the State's Comprehensive Annual Financial Report.

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. College employees already participating in the State College System Optional Retirement Program or DROP are not eligible to participate in the Investment Plan. Employer and employee contributions are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Service retirement benefits are based upon the value of the member's account upon retirement. Benefit terms, including contribution requirements, are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contributions rates, that are based on salary and membership class (Regular Class, Senior Management Service Class, etc.), as the FRS defined benefit plan. Contributions are directed to individual member accounts and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering the Investment Plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.06 percent of payroll and by forfeited benefits of Investment Plan members. Allocations to the Investment Plan member accounts during the 2018-19 fiscal year were as follows:

<u>Class</u>	<u>Percent of Gross Compensation</u>
FRS, Regular	6.30

For all membership classes, employees are immediately vested in their own contributions and are vested after 1 year of service for employer contributions and investment earnings regardless of membership class. If an accumulated benefit obligation for service credit originally earned under the FRS Pension Plan is transferred to the Investment Plan, the member must have the years of service required for FRS Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Nonvested employer contributions are placed in a suspense account for up to 5 years. If the employee returns to FRS-covered employment within the 5-year period, the employee will regain control over their account. If the employee does not return within the 5-year period, the employee will forfeit the accumulated account balance. For the fiscal year ended June 30, 2019, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the College.

After termination and applying to receive benefits, the member may roll over vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided in which the member may either transfer the account balance to the FRS Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the FRS Pension Plan, or remain in the Investment Plan and rely upon that account balance for retirement income.

The College's Investment Plan pension expense totaled \$439,298 for the fiscal year ended June 30, 2019.

State College System Optional Retirement Program. Section 1012.875, Florida Statutes, provides for an Optional Retirement Program (Program) for eligible college instructors and administrators. The Program is designed to aid colleges in recruiting employees by offering more portability to employees not expected to remain in the FRS for 8 or more years.

The Program is a defined contribution plan, which provides full and immediate vesting of all contributions submitted to the participating companies on behalf of the participant. Employees in eligible positions can make an irrevocable election to participate in the Program, rather than the FRS, and purchase retirement and death benefits through contracts provided by certain insurance carriers. The employing college contributes 5.15 percent of the participant's salary to the participant's account, 3.5 percent to cover the unfunded actuarial liability of the FRS pension plan for a total of 8.65 percent, and employees contribute 3 percent of the employee's salary. Additionally, the employee may contribute, by payroll deduction, an amount not to exceed the percentage contributed by the college to the participant's annuity account. The contributions are invested in the company or companies selected by the participant to create a fund for the purchase of annuities at retirement.

The College's contributions to the Program totaled \$93,557 and employee contributions totaled \$54,500 for the 2018-19 fiscal year.

12. Construction Commitments

The College's major construction commitments at June 30, 2019, were as follows:

<u>Project Description</u>	<u>Total Commitment</u>	<u>Completed to Date</u>	<u>Balance Committed</u>
North Parking Lot Renovation:			
Contractor	\$ 1,885,751	\$ 1,839,987	\$ 45,764
Architect	143,536	142,460	1,076
STEM Education Center:			
Architect	1,202,756	361,236	841,520
Total	\$ 3,232,043	\$ 2,343,683	\$ 888,360

13. Risk Management Programs

The College is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The College provided coverage for these risks primarily through the Florida College System Risk Management Consortium (Consortium), which was created under authority of Section 1001.64(27), Florida Statutes, by the boards of trustees of the Florida public colleges for the purpose of joining a cooperative effort to develop, implement, and participate in a coordinated Statewide college risk management program. The Consortium is self-sustaining through member assessments (premiums) and purchases excess insurance through commercial companies for claims in excess of specified amounts. Excess insurance from commercial companies provided coverage of up to \$100 million for property insurance. Insurance coverage obtained through the Consortium included fire and extended property, general and automobile liability, workers' compensation, health, life, and other liability coverage. Settled claims resulting from these risks have not exceeded commercial coverage in any of the past 3 fiscal years.

14. Functional Distribution of Operating Expenses

The functional classification of an operating expense (instruction, academic support, etc.) is assigned to a department based on the nature of the activity, which represents the material portion of the activity attributable to the department. For example, activities of an academic department for which the primary departmental function is instruction may include some activities other than direct instruction such as public service. However, when the primary mission of the department consists of instructional program elements, all expenses of the department are reported under the instruction classification. The operating expenses on the statement of revenues, expenses, and changes in net position are presented by natural classifications. The following are those same expenses presented in functional classifications as recommended by NACUBO:

<u>Functional Classification</u>	<u>Amount</u>
Instruction	\$ 15,471,328
Public Services	265,966
Academic Support	2,500,204
Student Services	5,131,832
Institutional Support	8,582,741
Operation and Maintenance of Plant	28,830,952
Scholarships and Waivers	6,676,797
Depreciation	4,092,987
Auxiliary Enterprises	<u>2,727,222</u>
Total Operating Expenses	<u>\$ 74,280,029</u>

15. Current Unrestricted Funds

The Southern Association of Colleges and Schools, Commission on Colleges, which establishes the accreditation requirements for institutions of higher education, requires a disclosure of the financial position of unrestricted net position, exclusive of plant assets and plant-related debt, which represents the change in unrestricted net position. To meet this requirement, statements of net position and revenues, expenses, and changes in net position for the current unrestricted funds are presented as follows:

Statement of Current Unrestricted Funds Net Position

ASSETS

Current Assets:

Cash and Cash Equivalents	\$	4,950,408
Accounts Receivable, Net		691,048
Due from Other Governmental Agencies		19,803
Inventories		791,585
Prepaid Expenses		524,814

TOTAL ASSETS

6,977,658

DEFERRED OUTFLOWS OF RESOURCES

Other Postemployment Benefits		46,131
Pensions		6,681,522

LIABILITIES

Current Liabilities:

Accounts Payable		403,856
Retirement Plans Payable		129,279
Salary and Payroll Taxes Payable		670,512
Unearned Revenue		18,608
Compensated Absences Payable		302,474
Other Postemployment Benefits Payable		46,131
Net Pension Liability		135,616

Total Current Liabilities

1,706,476

Noncurrent Liabilities:

Compensated Absences Payable		2,900,503
Other Postemployment Benefits Payable		1,464,261
Net Pension Liability		16,100,487

TOTAL LIABILITIES

22,171,727

DEFERRED INFLOWS OF RESOURCES

Other Postemployment Benefits		265,463
Pensions		2,557,274

TOTAL NET POSITION

\$ (11,289,153)

**Statement of Current Unrestricted Funds Revenues,
Expenses, and Changes in Net Position**

REVENUES

Operating Revenues:

Student Tuition and Fees (1)	\$	7,672,674
Sales and Services of Educational Departments		15,684
Auxiliary Enterprises (1)		2,056,496
Other Operating Revenues		138,138

Total Operating Revenues		9,882,992
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EXPENSES

Operating Expenses:

Personnel Services		26,395,647
Scholarships and Waivers		6,980
Utilities and Communications		1,801,474
Contractual Services		1,699,212
Other Services and Expenses		1,800,437
Materials and Supplies		7,202,459

Total Operating Expenses		38,906,209
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Operating Loss		(29,023,217)
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NONOPERATING REVENUES (EXPENSES)

State Noncapital Appropriations		22,240,159
Gifts and Grants		47,316
Investment Income		93,676
Interest on Capital Asset-Related Debt		(158)

Net Nonoperating Revenues		22,380,993
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Loss Before Other Revenues or Expenses		(6,642,224)
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Transfers to/from Other Funds		(164,520)
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Decrease in Net Position		(6,806,744)
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Net Position, Beginning of Year		(4,482,409)
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Net Position, End of Year	\$	(11,289,153)
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- (1) Student tuition and fees revenues and auxiliary enterprises revenues are reported net of scholarship allowances on the statement of revenues, expenses, and changes in net position; however, scholarship allowances are not reflected in the student tuition and fees revenues and auxiliary enterprises revenues for the purpose of this disclosure.

OTHER REQUIRED SUPPLEMENTARY INFORMATION

Schedule of Changes in the College's Total Other Postemployment Benefits Liability and Related Ratios

	<u>2018</u>	<u>2017</u>
Total OPEB Liability		
Service cost	\$ 71,539	\$ 85,002
Interest	54,391	49,750
Changes of assumptions or other inputs	(113,993)	(215,318)
Benefit Payments	(58,253)	(30,885)
Net change in total OPEB liability	(46,316)	(111,451)
Total OPEB Liability - beginning, as Restated	1,556,708	1,668,159
Total OPEB Liability - ending	<u>\$ 1,510,392</u>	<u>\$ 1,556,708</u>
Covered-Employee Payroll	\$ 17,211,561	\$ 17,211,561
Total OPEB Liability as a percentage of covered-employee payroll	8.78%	9.04%

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**Schedule of the College's Proportionate Share of the Net Pension Liability –
Florida Retirement System Pension Plan**

	<u>2018 (1)</u>	<u>2017 (1)</u>	<u>2016 (1)</u>	<u>2015 (1)</u>
College's proportion of the FRS net pension liability	0.035509083%	0.036607557%	0.037934738%	0.042908563%
College's proportionate share of the FRS net pension liability	\$ 10,695,520	\$ 10,828,270	\$ 9,578,551	\$ 5,542,216
College's covered payroll (2)	\$ 20,789,546	\$ 21,686,784	\$ 21,042,665	\$ 20,940,363
College's proportionate share of the FRS net pension liability as a percentage of its covered payroll	51.45%	49.93%	45.52%	26.47%
FRS Plan fiduciary net position as a percentage of the FRS total pension liability	84.26%	83.89%	84.88%	92.00%

- (1) The amounts presented for each fiscal year were determined as of June 30.
- (2) Covered payroll includes defined benefit plan actives, investment plan members, State college system optional retirement plan members, and members in DROP because total employer contributions are determined on a uniform basis (blended rate) as required by Part III of Chapter 121, Florida Statutes.

Schedule of College Contributions – Florida Retirement System Pension Plan

	<u>2019 (1)</u>	<u>2018 (1)</u>	<u>2017 (1)</u>	<u>2016 (1)</u>
Contractually required FRS contribution	\$ 1,129,352	\$ 1,011,980	\$ 952,985	\$ 952,099
FRS contributions in relation to the contractually required contribution	<u>(1,129,352)</u>	<u>(1,011,980)</u>	<u>(952,985)</u>	<u>(952,099)</u>
FRS contribution deficiency (excess)	\$ _____ -	\$ _____ -	\$ _____ -	\$ _____ -
College's covered payroll (2)	\$ 21,508,431	\$ 20,789,546	\$ 21,686,784	\$ 21,042,665
FRS contributions as a percentage of covered payroll	5.25%	4.87%	4.39%	4.40%

- (1) The amounts presented for each fiscal year were determined as of June 30.
- (2) Covered payroll includes defined benefit plan actives, investment plan members, State college system optional retirement plan members, and members in DROP because total employer contributions are determined on a uniform basis (blended rate) as required by Part III of Chapter 121, Florida Statutes.

<u>2014 (1)</u>	<u>2013 (1)</u>
0.043522957%	0.039666739%
\$ 2,655,540	\$ 6,828,411
\$ 20,753,038	\$ 20,147,311
12.80%	33.89%
96.09%	88.54%

<u>2015 (1)</u>	<u>2014 (1)</u>
\$ 1,046,147	\$ 953,337
<u>(1,046,147)</u>	<u>(953,337)</u>
\$ _____ -	\$ _____ -
\$ 20,940,363	\$ 20,753,038
5.00%	4.59%

**Schedule of the College's Proportionate Share of the Net Pension Liability –
Health Insurance Subsidy Pension Plan**

	<u>2018 (1)</u>	<u>2017 (1)</u>	<u>2016 (1)</u>	<u>2015 (1)</u>
College's proportion of the HIS net pension liability	0.052348116%	0.054856322%	0.055821393%	0.056726536%
College's proportionate share of the HIS net pension liability	\$ 5,540,583	\$ 5,865,490	\$ 6,505,752	\$ 5,785,214
College's covered payroll (2)	\$ 18,948,605	\$ 19,351,552	\$ 18,903,691	\$ 18,848,928
College's proportionate share of the HIS net pension liability as a percentage of its covered payroll	29.24%	30.31%	34.42%	30.69%
HIS Plan fiduciary net position as a percentage of the HIS total pension liability	2.15%	1.64%	0.97%	0.50%

(1) The amounts presented for each fiscal year were determined as of June 30.

(2) Covered payroll includes defined benefit plan actives, investment plan members, and members in DROP.

Schedule of College Contributions – Health Insurance Subsidy Pension Plan

	<u>2019 (1)</u>	<u>2018 (1)</u>	<u>2017 (1)</u>	<u>2016 (1)</u>
Contractually required HIS contribution	\$ 296,652	\$ 283,885	\$ 290,315	\$ 286,120
HIS contributions in relation to the contractually required HIS contribution	<u>(296,652)</u>	<u>(283,885)</u>	<u>(290,315)</u>	<u>(286,120)</u>
HIS contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
College's covered payroll (2)	\$ 19,695,915	\$ 18,948,605	\$ 19,351,552	\$ 18,903,691
HIS contributions as a percentage of covered payroll	1.51%	1.50%	1.50%	1.51%

(1) The amounts presented for each fiscal year were determined as of June 30.

(2) Covered payroll includes defined benefit plan actives, investment plan members, and members in DROP.

<u>2014 (1)</u>	<u>2013 (1)</u>
0.058023289%	0.057521773%
\$ 5,425,319	\$ 5,008,027
\$ 18,820,920	\$ 18,275,931
28.83%	27.40%
0.99%	1.78%

<u>2015 (1)</u>	<u>2014 (1)</u>
\$ 216,844	\$ 198,768
<u>(216,844)</u>	<u>(198,768)</u>
\$ _____ -	\$ _____ -
\$ 18,848,928	\$ 18,820,920
1.15%	1.06%

1. Schedule of Changes in the College's Total Other Postemployment Benefits Liability and Related Ratios

No assets are accumulated in a trust that meet the criteria in paragraph 4 of GASB Statement No. 75 to pay related benefits.

Changes of Assumptions. The Municipal Bond Index Rate used to determine total OPEB liability (TOL) increased from 3.56 percent at the prior measurement date to 3.87 percent at the current measurement date.

2. Schedule of Net Pension Liability and Schedule of Contributions – Florida Retirement System Pension Plan

Changes of Assumptions. The long-term expected rate of return was decreased from 7.10 percent to 7.00 percent, and the active member mortality assumption was updated.

3. Schedule of Net Pension Liability and Schedule of Contributions – Health Insurance Subsidy Pension Plan

Changes of Assumptions. The municipal rate used to determine total pension liability increased from 3.58 percent to 3.87 percent.



Sherrill F. Norman, CPA
Auditor General

AUDITOR GENERAL STATE OF FLORIDA

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The President of the Senate, the Speaker of the
House of Representatives, and the
Legislative Auditing Committee

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Gulf Coast State College, a component unit of the State of Florida, and its discretely presented component unit as of and for the fiscal year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the College's basic financial statements, and have issued our report thereon dated December 20, 2019, included under the heading **INDEPENDENT AUDITOR'S REPORT**. Our report includes a reference to other auditors who audited the financial statements of the discretely presented component unit, as described in our report on the College's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the College's internal control over financial reporting (internal control) to determine audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the College's internal control. Accordingly, we do not express an opinion on the effectiveness of the College's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the College's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control

that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the College's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, rules, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the College's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the College's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,

A handwritten signature in blue ink that reads "Sherrill F. Norman". The signature is fluid and cursive, with a large initial "S" and "N".

Sherrill F. Norman, CPA
Tallahassee, Florida
December 20, 2019