

Report No. 2017-152  
March 2017

**STATE OF FLORIDA AUDITOR GENERAL**

**Financial and Federal Single Audit**

**TAYLOR COUNTY  
DISTRICT SCHOOL BOARD**

For the Fiscal Year Ended  
June 30, 2016



Sherrill F. Norman, CPA  
Auditor General

## **Board Members and Superintendent**

During the 2015-16 fiscal year, Paul E. Dyal served as Superintendent of the Taylor County Schools and the following individuals served as School Board Members

	<u>District No.</u>
Danny Glover, Jr., Vice Chair	1
Brenda H. Carlton, Chair	2
Darrell Whiddon	3
Danny Lundy	4
Kenneth R. Dennis	5

The Auditor General conducts audits of governmental entities to provide the Legislature, Florida's citizens, public entity management, and other stakeholders unbiased, timely, and relevant information for use in promoting government accountability and stewardship and improving government operations.

The team leader was Craig J. Pohlmann, CPA, and the audit was supervised by Karen L. Revell, CPA.

Please address inquiries regarding this report to Micah E. Rodgers, CPA, Audit Supervisor, by e-mail at [micahrodgers@aud.state.fl.us](mailto:micahrodgers@aud.state.fl.us) or by telephone at (850) 412-2905.

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**TAYLOR COUNTY DISTRICT SCHOOL BOARD**  
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## SUMMARY

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### SUMMARY OF REPORT ON FINANCIAL STATEMENTS

Our audit disclosed that the Taylor County District School Board (District's) basic financial statements were presented fairly, in all material respects, in accordance with prescribed financial reporting standards, with the exception of the school internal funds, which comprise a significant portion of the aggregate remaining fund information.

### SUMMARY OF REPORT ON INTERNAL CONTROL AND COMPLIANCE

We noted a certain matter involving the District's internal control over financial reporting and its operation that we consider to be a material weakness, as summarized below.

#### Material Weakness

**Finding No. 2016-001:** District accountability over school internal funds needs improvement.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* issued by the Comptroller General of the United States.

### SUMMARY OF REPORT ON FEDERAL AWARDS

We audited the District's compliance with applicable Federal awards requirements. The Child Nutrition Cluster and Special Education Cluster programs were audited as major Federal programs. The results of our audit indicated that the District materially complied with the requirements that could have a direct and material effect on each of its major Federal programs. However, we did note a control deficiency finding as summarized below.

**Federal Awards Finding No. 2016-002:** For the Child Nutrition Cluster, the District did not always purchase food products from a Board-approved contract with a vendor that had been competitively selected.

### AUDIT OBJECTIVES AND SCOPE

Our audit objectives were to determine whether the School Board and its officers with administrative and stewardship responsibilities for District operations had:

- Presented the District's basic financial statements in accordance with generally accepted accounting principles;
- Established and implemented internal control over financial reporting and compliance with requirements that could have a direct and material effect on the financial statements or on a major Federal program;
- Complied with the various provisions of laws, rules, regulations, contracts, and grant agreements that are material to the financial statements, and those applicable to the District's major Federal programs; and
- Taken corrective actions for the Federal Awards Finding No. 2015-001 included in our report No. 2016-091.

The scope of this audit included an examination of the District’s basic financial statements and the accompanying Schedule of Expenditures of Federal Awards as of and for the fiscal year ended June 30, 2016. We obtained an understanding of the District’s environment, including its internal control, and assessed the risk of material misstatement necessary to plan the audit of the basic financial statements and Federal awards. We also examined various transactions to determine whether they were executed, in both manner and substance, in accordance with governing provisions of laws, rules, regulations, contracts, and grant agreements.

AUDIT METHODOLOGY
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We conducted our audit in accordance with auditing standards generally accepted in the United States of America; applicable standards contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*.



Sherrill F. Norman, CPA  
Auditor General

# AUDITOR GENERAL STATE OF FLORIDA

Claude Denson Pepper Building, Suite G74  
111 West Madison Street  
Tallahassee, Florida 32399-1450



Phone: (850) 412-2722  
Fax: (850) 488-6975

The President of the Senate, the Speaker of the  
House of Representatives, and the  
Legislative Auditing Committee

## INDEPENDENT AUDITOR'S REPORT

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Taylor County District School Board, as of and for the fiscal year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the school internal funds, which represent 23 percent of the assets and 53 percent of the liabilities of the aggregate remaining fund information. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the school internal funds, is based solely on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. The financial statements of the school internal funds were not audited in accordance with *Government Auditing Standards*.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Basis for Qualified Opinion on the Aggregate Remaining Fund Information***

Audits of the school and activity funds, commonly called the school internal funds, are performed by other auditors pursuant to State Board of Education Rule 6A-1.087, Florida Administrative Code. The auditors of the school internal funds stated that the District was unable to provide complete and sufficient documentary evidence to support the receipts, disbursements, and cash balance at one school. As a result, the auditors were precluded from issuing an opinion on the school internal funds.

### ***Qualified Opinion***

In our opinion, except for the possible effects of the matter described in the "Basis for Qualified Opinion on the Aggregate Remaining Fund Information" paragraph, the financial statements referred to above present fairly, in all material respects, the financial position of the aggregate remaining fund information of the Taylor County District School Board, as of June 30, 2016, and the respective changes in financial position and, where applicable, cash flows thereof for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

### ***Unmodified Opinion***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund information of the Taylor County District School Board as of June 30, 2016, and the respective changes in financial position thereof for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

### ***Other Matters***

#### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that **MANAGEMENT'S DISCUSSION AND ANALYSIS**, the **Budgetary Comparison Schedule – General and Major Special Revenue Funds**, **Schedule of Funding Progress – Other Postemployment Benefits Plan**, **Schedule of the District's Proportionate Share of the Net Pension Liability – Florida Retirement System Pension Plan**, **Schedule of District Contributions – Florida Retirement System Pension Plan**,

**Schedule of the District's Proportionate Share of the Net Pension Liability – Health Insurance Subsidy Pension Plan, Schedule of District Contributions – Health Insurance Subsidy Pension Plan, and Notes to Required Supplementary Information**, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The accompanying **SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**, as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The accompanying **SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS** is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the accompanying **SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS** is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued a report dated March 13, 2017, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, rules, regulations, contracts, and grant agreements and other matters included under the heading **INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an

audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Respectfully submitted,



Sherrill F. Norman, CPA  
Tallahassee, Florida  
March 13, 2017

## **MANAGEMENT'S DISCUSSION AND ANALYSIS**

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The management of the Taylor County District School Board has prepared the following discussion and analysis to provide an overview of the District's financial activities for the fiscal year ended June 30, 2016. The information contained in the Management's Discussion and Analysis (MD&A) is intended to highlight significant transactions, events, and conditions and should be considered in conjunction with the District's financial statements and notes to financial statements found immediately following the MD&A.

### **FINANCIAL HIGHLIGHTS**

Key financial highlights for the 2015-16 fiscal year are as follows:

- In total, net position decreased \$705,045.63, which represents a 3.38 percent decrease over the net position for the 2014-15 fiscal year.
- General revenues total \$27,886,005.06, or 90 percent of all revenues. Program specific revenues in the form of charges for services, operating grants and contributions, and capital grants and contributions total \$3,081,397.36, or 10 percent of all revenues.
- Expenses total \$31,672,448.65. Only \$3,081,397.96 of these expenses was offset by program specific charges, with the remainder paid from general revenues.
- The unassigned and assigned fund balance of the General Fund, representing the net current financial resources available for general appropriation by the Board, totals \$2,092,670.41 at June 30, 2016, or 8.7 percent of total General Fund expenditures.

### **OVERVIEW OF THE FINANCIAL STATEMENTS**

The basic financial statements consist of three components: (1) government-wide financial statements; (2) fund financial statements; and (3) notes to financial statements. This report also includes supplementary information intended to furnish additional details to support the basic financial statements.

#### **Government-wide Financial Statements**

The government-wide financial statements provide both short-term and long-term information about the District's overall financial condition in a manner similar to those of a private-sector business. The statements include a statement of net position and a statement of activities that are designed to provide consolidated financial information about the governmental activities of the District presented on the accrual basis of accounting. The statement of net position provides information about the District's financial position, its assets, liabilities, and deferred inflows/outflows of resources, using an economic resources measurement focus. Assets plus deferred outflows of resources, less liabilities and deferred inflows of resources, equals net position, which is a measure of the District's financial health. The statement of activities presents information about the change in the District's net position, the results of operations, during the fiscal year. An increase or decrease in net position is an indication of whether the District's financial health is improving or deteriorating.

All of the District's activities and services are reported in the government-wide financial statements as governmental activities. The District's governmental activities include instruction, student support services, instructional support services, administrative support services, facility maintenance, transportation, and food services. Property taxes and State revenues finance most of these activities.

## **Fund Financial Statements**

Fund financial statements are one of the components of the basic financial statements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements and prudent fiscal management. Certain funds are established by law while others are created by legal agreements, such as bond covenants. Fund financial statements provide more detailed information about the District's financial activities, focusing on its most significant or "major" funds rather than fund types. This is in contrast to the entitywide perspective contained in the government-wide statements. All of the District's funds may be classified within one of the broad categories discussed below.

**Governmental Funds:** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in assessing a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The governmental funds balance sheet and statement of revenues, expenditures, and changes in fund balances provide detailed information about the District's most significant funds. The District's major funds are the General Fund, Special Revenue – Other Fund, Special Revenue – Federal Economic Stimulus Fund, and Capital Projects – Local Capital Improvement Fund. Data from the other governmental funds are combined into a single, aggregated presentation.

The District adopts an annual appropriated budget for its governmental funds. A budgetary comparison schedule has been provided for the General and major Special Revenue Funds to demonstrate compliance with the budget.

**Proprietary Fund:** Proprietary funds, such as internal service funds, may be established to account for activities in which a fee is charged for services. Internal service funds are used to report activities that provide goods and services to support the District's other programs and functions through user charges. The District uses an internal service fund to account for the District's health self-insurance programs. Since these services predominantly benefit governmental rather than business-type functions, the internal service fund has been included within governmental activities in the government-wide financial statements.

**Fiduciary Funds:** Fiduciary funds are used to report assets held in a trustee or fiduciary capacity for the benefit of external parties, such as student activity funds. Fiduciary funds are not reflected in the

government-wide statements because the resources are not available to support the District's own programs. In its fiduciary capacity, the District is responsible for ensuring that the assets reported in these funds are used only for their intended purposes. The District uses agency funds to account for resources held for student activities and groups.

### **Notes to Financial Statements**

The notes provide additional information that is essential for a full understanding of the data provided in the government-wide and fund financial statements.

### **Other Information**

In addition to the basic financial statements and accompanying notes, this report also presents required supplementary information concerning the District's net pension liability and its progress in funding its obligation to provide other postemployment benefits to its employees.

<b>GOVERNMENT-WIDE FINANCIAL ANALYSIS</b>
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As noted earlier, net position over time may serve as a useful indicator of a government's financial health. The following is a summary of the District's net position as of June 30, 2016, compared to net position as of June 30, 2015:

#### **Net Position, End of Year**

	<b>Governmental Activities</b>	
	<b>6-30-16</b>	<b>6-30-15</b>
Current and Other Assets	\$ 6,104,236.40	\$ 7,582,531.00
Capital Assets	29,348,311.85	28,817,963.39
<b>Total Assets</b>	<b>35,452,548.25</b>	<b>36,400,494.39</b>
Deferred Outflows of Resources	2,855,951.00	1,959,761.00
Long-Term Liabilities	15,604,354.72	11,767,114.83
Other Liabilities	985,500.54	979,369.94
<b>Total Liabilities</b>	<b>16,589,855.26</b>	<b>12,746,484.77</b>
Deferred Inflows of Resources	1,562,190.00	4,752,271.00
Net Position:		
Net Investment in Capital Assets	29,348,311.85	28,817,963.39
Restricted	2,674,086.17	3,352,874.92
Unrestricted (Deficit)	(11,865,944.03)	(11,309,338.69)
<b>Total Net Position</b>	<b>\$ 20,156,453.99</b>	<b>\$ 20,861,499.62</b>

The largest portion of the District's net position is investment in capital assets (e.g., land; buildings; furniture, fixtures, and equipment). The District uses these capital assets to provide services to students; consequently, these assets are not available for future spending.

The restricted portion of the District's net position represents resources that are subject to external restrictions on how they may be used. The unrestricted net position remains negative due to the recognized pension liability.

The key elements of the changes in the District's net position for the fiscal years ended June 30, 2016, and June 30, 2015, are as follows:

### Operating Results for the Fiscal Year Ended

	Governmental Activities	
	6-30-16	6-30-15
Program Revenues:		
Charges for Services	\$ 553,995.68	\$ 716,388.10
Operating Grants and Contributions	2,185,289.63	2,184,399.73
Capital Grants and Contributions	342,112.65	277,898.10
General Revenues:		
Property Taxes, Levied for Operational Purposes	7,951,451.47	7,910,421.05
Property Taxes, Levied for Capital Projects	2,013,436.25	1,922,669.45
Grants and Contributions Not Restricted to Specific Programs	17,024,529.20	18,015,872.24
Unrestricted Investment Earnings	8,813.75	4,996.32
Miscellaneous	887,774.39	523,015.38
<b>Total Revenues</b>	<b>30,967,403.02</b>	<b>31,555,660.37</b>
Functions/Program Expenses:		
Instruction	14,662,341.31	15,189,341.49
Student Support Services	1,734,881.57	1,888,351.78
Instructional Media Services	275,140.57	249,492.20
Instruction and Curriculum Development Services	1,431,681.48	1,203,473.25
Instructional Staff Training Services	240,260.66	314,914.83
Instruction-Related Technology	287,135.63	529,572.30
Board	262,817.55	248,650.59
General Administration	462,469.02	487,796.38
School Administration	1,877,681.46	1,844,544.04
Facilities Acquisition and Construction	601,055.57	1,424,507.39
Fiscal Services	327,072.53	377,995.42
Food Services	1,698,224.22	1,769,143.95
Central Services	317,552.09	301,014.46
Student Transportation Services	1,748,004.58	1,864,350.76
Operation of Plant	2,292,946.05	2,515,944.26
Maintenance of Plant	995,023.58	261,384.29
Administrative Technology Services	294,607.31	256,033.83
Community Services	951,531.33	728,215.83
Unallocated Depreciation Expense	1,212,022.14	1,791,005.26
<b>Total Functions/Program Expenses</b>	<b>31,672,448.65</b>	<b>33,245,732.31</b>
<b>Change in Net Position</b>	<b>(705,045.63)</b>	<b>(1,690,071.94)</b>
Net Position - Beginning	20,861,499.62	33,930,840.56
Adjustment to Beginning Net Position (1)	-	(11,379,269.00)
Net Position - Beginning, as Restated	20,861,499.62	22,551,571.56
<b>Net Position - Ending</b>	<b>\$ 20,156,453.99</b>	<b>\$ 20,861,499.62</b>

Note: (1) The adjustment to beginning net position was due to the implementation of Governmental Accounting Standards Board Statement No. 68, which was a change in accounting principle that required employers participating in cost-sharing multiple-employer defined benefit pension plans to report the employer's proportionate share of the net pension liability of the defined benefit pension plans.

The largest revenue source is the State of Florida (44.6 percent). Revenues from State sources for current operations are primarily received through the Florida Education Finance Program (FEFP) funding formula. The FEFP formula utilizes student enrollment data, and is designed to maintain equity in funding across all Florida school districts, taking into consideration the District's funding ability based on the local property tax base.

Property tax revenues increased by \$131,797.22, or 1.3 percent, as a result of increased property values.

Instruction expenses represent 46.3 percent of total governmental expenses in the 2015-16 fiscal year. Instruction expenses decreased by \$527,000.18, or 3.5 percent from the previous fiscal year mainly due to decreases in instructional material purchases and Federal program funding, primarily for the ARRA – State Fiscal Stabilization Fund (SFSF) Race-to-the-Top Incentive Grants, Recovery Act.

## FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS

### **Major Governmental Funds**

The General Fund is the District's chief operating fund. At the end of the current fiscal year, unassigned fund balance is \$1,565,793.41, while the total fund balance is \$2,624,690.49. The unassigned fund balance decreased \$1,038,369.97, while total fund balance decreased by \$736,536.80 during the fiscal year. The key factor in this decrease was that the fund continued to operate at a deficit.

The Special Revenue – Other Fund has total revenues and expenditures of \$4,122,369.26 each, and the Special Revenue – Federal Economic Stimulus Fund has total revenues and expenditures of \$16,268.96 each. The resources for these special revenue funds were mainly used for instruction. Because grant revenues attributed to the grants accounted for in these funds are not recognized until expenditures are incurred, these funds generally do not accumulate fund balances.

The Capital Projects – Local Capital Improvement Fund has a total fund balance of \$1,291,566.01 which is restricted for the acquisition, construction, and maintenance of capital assets. The fund balance decreased by \$1,193,315.18 in the current fiscal year, primarily related to the purchase of school buses, the purchase of land for a new Primary School, and various renovation projects. It should be noted that \$1,290,716 of fund balance has been encumbered for specific projects.

### **Proprietary Fund**

Unrestricted net position of the Internal Service Fund totaled \$237,696.95 at June 30, 2016, which represents an increase of \$136,992.17 from the previous year. This increase occurred primarily because of lower than expected insurance claims and administrative expenses.

## GENERAL FUND BUDGETARY HIGHLIGHTS

During the 2015-16 fiscal year, the District amended its General Fund budget several times; however, final budgeted amounts were in line with original budget amounts.

Actual revenues are in line with the final budgeted amounts while actual expenditures are \$23,948,399.76, or 5.5 percent, less than final budgeted amounts. The positive variance in expenditures was primarily due to continued cost containment measures implemented by the District. The actual

ending fund balance exceeded the estimated fund balance contained in the final amended budget by \$2,068,875.27.

**CAPITAL ASSETS AND LONG-TERM DEBT**

**Capital Assets**

The District's investment in capital assets for its governmental activities as of June 30, 2016, is \$29,348,311.85 (net of accumulated depreciation). This investment in capital assets includes land and land improvements; construction in progress; improvements other than buildings; buildings and fixed equipment; furniture, fixtures, and equipment; motor vehicles; and audio visual and computer software. The total increase in capital assets for the current fiscal year was approximately 1.8 percent.

Major capital asset events during the 2015-16 fiscal year included the purchase of school buses; the completion of heating, ventilating, and air conditioning (HVAC) renovations at Taylor Middle School; installation of hand rails at Dorsett Football Stadium; and a land purchase for a new Primary School.

Additional information on the District's capital assets can be found in Notes I.F.4., II.C., and II.F. to the financial statements.

**Long-Term Debt**

At June 30, 2016, the District had no long-term debt outstanding.

**OTHER MATTERS OF SIGNIFICANCE**

Approximately 59 percent of total General Fund revenues are from the State of Florida; therefore, economic conditions, which affect the economy both nationally and at the State level, will affect the general operating funds and activities of the District. Changes in levels of tourism, immigration in the State of Florida, and unemployment may affect the State revenue streams, which in turn will affect the District's revenue streams.

**REQUESTS FOR INFORMATION**

This report is designed to provide a general overview of the District's finances for all those with an interest in the District's finances. Questions concerning information provided in the MD&A or other required supplementary information, and financial statements and notes thereto, or requests for additional financial information should be addressed to Ashley Valentine, Finance Director, Taylor County District School Board, 318 North Clark Street, Perry, Florida 32347.

# ***BASIC FINANCIAL STATEMENTS***

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**Taylor County District School Board  
Statement of Net Position  
June 30, 2016**

	<b>Governmental Activities</b>
<b>ASSETS</b>	
Cash and Cash Equivalents	\$ 4,343,279.66
Due from Other Agencies	1,594,556.71
Inventories	166,400.03
Capital Assets:	
Nondepreciable Capital Assets	1,399,299.98
Depreciable Capital Assets, Net	27,949,011.87
<b>TOTAL ASSETS</b>	<b>35,452,548.25</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>	
Pensions	2,855,951.00
<b>LIABILITIES</b>	
Payroll Deductions and Withholdings	132,685.13
Accounts Payable	344,292.20
Construction Contracts Payable - Retained Percentage	7,225.80
Due to Other Agencies	249,485.18
Unearned Revenue	5,349.03
Estimated Insurance Claims Payable	246,463.20
Long-Term Liabilities:	
Portion Due Within One Year	512,994.73
Portion Due After One Year	15,091,359.99
<b>TOTAL LIABILITIES</b>	<b>16,589,855.26</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>	
Pensions	1,562,190.00
<b>NET POSITION</b>	
Investment in Capital Assets	29,348,311.85
Restricted for:	
State Required Carryover Programs	418,431.85
Capital Projects	1,901,832.81
Food Service	353,821.51
Unrestricted (Deficit)	(11,865,944.03)
<b>TOTAL NET POSITION</b>	<b>\$ 20,156,453.99</b>

The accompanying notes to financial statements are an integral part of this statement.

**Taylor County District School Board  
Statement of Activities  
June 30, 2016**

Functions/Programs	<u>Expenses</u>	<u>Charges for Services</u>	<u>Program Revenues Operating Grants and Contributions</u>
<b>Governmental Activities:</b>			
Instruction	\$ 14,662,341.31	\$ 397,303.77	\$ -
Student Personnel Services	1,734,881.57	-	-
Instructional Media Services	275,140.57	-	-
Instruction and Curriculum Development Services	1,431,681.48	-	-
Instructional Staff Training Services	240,260.66	-	-
Instruction-Related Technology	287,135.63	-	-
Board	262,817.55	-	-
General Administration	462,469.02	-	-
School Administration	1,877,681.46	-	-
Facilities Acquisition and Construction	601,055.57	-	-
Fiscal Services	327,072.53	-	-
Food Services	1,698,224.22	121,392.16	1,616,616.63
Central Services	317,552.09	-	-
Student Transportation Services	1,748,004.58	35,299.75	568,673.00
Operation of Plant	2,292,946.05	-	-
Maintenance of Plant	995,023.58	-	-
Administrative Technology Services	294,607.31	-	-
Community Services	951,531.33	-	-
Unallocated Depreciation Expense*	1,212,022.14	-	-
<b>Total Governmental Activities</b>	<b>\$ 31,672,448.65</b>	<b>\$ 553,995.68</b>	<b>\$ 2,185,289.63</b>

General Revenues:

Taxes:

Property Taxes, Levied for Operational Purposes

Property Taxes, Levied for Capital Projects

Grants and Contributions Not Restricted to Specific Programs

Unrestricted Investment Earnings

Miscellaneous

**Total General Revenues**

**Change in Net Position**

Net Position - Beginning

**Net Position - Ending**

\* This amount excludes the depreciation that is included in the direct expenses of the various functions.

The accompanying notes to financial statements are an integral part of this statement.

		<b>Net (Expense) Revenue and Changes in Net Position</b>
<b>Capital Grants and Contributions</b>		<b>Governmental Activities</b>
\$	-	\$ (14,265,037.54)
	-	(1,734,881.57)
	-	(275,140.57)
	-	(1,431,681.48)
	-	(240,260.66)
	-	(287,135.63)
	-	(262,817.55)
	-	(462,469.02)
	-	(1,877,681.46)
	342,112.65	(258,942.92)
	-	(327,072.53)
	-	39,784.57
	-	(317,552.09)
	-	(1,144,031.83)
	-	(2,292,946.05)
	-	(995,023.58)
	-	(294,607.31)
	-	(951,531.33)
	-	(1,212,022.14)
<b>\$</b>	<b>342,112.65</b>	<b>(28,591,050.69)</b>

7,951,451.47
2,013,436.25
17,024,529.20
8,813.75
887,774.39
<u>27,886,005.06</u>
(705,045.63)
<u>20,861,499.62</u>
<u>\$ 20,156,453.99</u>

**Taylor County District School Board  
Balance Sheet – Governmental Funds  
June 30, 2016**

	General Fund	Special Revenue - Other Fund	Special Revenue - Federal Economic Stimulus Fund
<b>ASSETS</b>			
Cash and Cash Equivalents	\$ 2,813,852.84	\$ -	\$ -
Due from Other Funds	-	-	-
Due from Other Agencies	370,519.87	896,747.05	-
Inventories	113,588.23	-	-
<b>Total Assets</b>	<b>\$ 3,297,960.94</b>	<b>\$ 896,747.05</b>	<b>\$ 0.00</b>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>			
Liabilities:			
Payroll Deductions and Withholdings	\$ 111,260.10	\$ 16,426.63	\$ -
Accounts Payable	138,501.00	51,835.93	-
Construction Contracts Payable - Retained Percentage	-	-	-
Due to Other Funds	210,583.87	795,211.61	-
Due to Other Agencies	212,925.48	27,923.85	-
Unearned Revenue	-	5,349.03	-
<b>Total Liabilities</b>	<b>673,270.45</b>	<b>896,747.05</b>	<b>-</b>
Deferred Inflows of Resources:			
Unavailable Revenue - Capital Outlay and Debt Service	-	-	-
Fund Balances:			
Nonspendable:			
Inventories	113,588.23	-	-
Restricted for:			
State Required Carryover Programs	418,431.85	-	-
Capital Projects	-	-	-
Food Service	-	-	-
Total Restricted Fund Balance	418,431.85	-	-
Assigned for:			
Purchases on Order	526,877.00	-	-
Unassigned Fund Balance	1,565,793.41	-	-
<b>Total Fund Balances</b>	<b>2,624,690.49</b>	<b>-</b>	<b>-</b>
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>	<b>\$ 3,297,960.94</b>	<b>\$ 896,747.05</b>	<b>\$ 0.00</b>

The accompanying notes to financial statements are an integral part of this statement.

<b>Capital Projects - Local Capital Improvement Fund</b>	<b>Other Governmental Funds</b>	<b>Total Governmental Funds</b>
\$ 544,232.22	\$ 628,751.11	\$ 3,986,836.17
765,171.78	-	765,171.78
831.08	319,071.09	1,587,169.09
-	52,811.80	166,400.03
<u>\$ 1,310,235.08</u>	<u>\$ 1,000,634.00</u>	<u>\$ 6,505,577.07</u>
\$ -	\$ 4,998.40	\$ 132,685.13
11,443.27	-	201,780.20
7,225.80	-	7,225.80
-	22,217.34	1,028,012.82
-	8,635.85	249,485.18
-	-	5,349.03
<u>18,669.07</u>	<u>35,851.59</u>	<u>1,624,538.16</u>
-	694.10	694.10
-	52,811.80	166,400.03
-	-	418,431.85
1,291,566.01	610,266.80	1,901,832.81
-	301,009.71	301,009.71
<u>1,291,566.01</u>	<u>911,276.51</u>	<u>2,621,274.37</u>
-	-	526,877.00
-	-	1,565,793.41
<u>1,291,566.01</u>	<u>964,088.31</u>	<u>4,880,344.81</u>
\$ 1,310,235.08	\$ 1,000,634.00	\$ 6,505,577.07

**Taylor County District School Board  
Reconciliation of the Governmental Funds Balance Sheet  
to the Statement of Net Position  
June 30, 2016**

<b>Total Fund Balances - Governmental Funds</b>		<b>\$ 4,880,344.81</b>
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets, net of accumulated depreciation, used in governmental activities are not financial resources and, therefore, are not reported as assets in the governmental funds.		29,348,311.85
Internal service funds are used by management to charge the costs of certain activities, such as insurance, to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net position.		237,696.95
Funds due from other agencies are not available to pay for current period expenditures and, therefore, are reported as unavailable revenue on the governmental fund statements.		694.10
Long-term liabilities are not due and payable in the fiscal year and, therefore, are not reported as liabilities in the governmental funds. Long-term liabilities at year-end consist of:		
Compensated Absences Payable	\$ (2,860,425.72)	
Other Postemployment Benefits Payable	(1,195,247.00)	
Net Pension Liability	<u>(11,548,682.00)</u>	(15,604,354.72)
Deferred outflows of resources and deferred inflows of resources related to the cost-sharing pensions are applicable to future periods and, therefore, are not reported in the governmental funds.		
Deferred Outflows Related to Pensions	\$ 2,855,951.00	
Deferred Inflows Related to Pensions	<u>(1,562,190.00)</u>	<u>1,293,761.00</u>
<b>Net Position - Governmental Activities</b>		<b><u>\$ 20,156,453.99</u></b>

The accompanying notes to financial statements are an integral part of this statement.

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**Taylor County District School Board  
Statement of Revenues, Expenditures, and Changes in  
Fund Balances – Governmental Funds  
For the Fiscal Year Ended June 30, 2016**

	General Fund	Special Revenue - Other Fund	Special Revenue - Federal Economic Stimulus Fund
<b>Revenues</b>			
Intergovernmental:			
Federal Direct	\$ 59,737.17	\$ 1,340,315.09	\$ -
Federal Through State and Local	328,520.53	2,782,054.17	16,268.96
State	13,479,183.28	-	-
Local:			
Property Taxes	7,951,451.47	-	-
Charges for Services - Food Service	-	-	-
Miscellaneous	1,025,170.63	-	-
Total Local Revenues	<u>8,976,622.10</u>	<u>-</u>	<u>-</u>
<b>Total Revenues</b>	<u>22,844,063.08</u>	<u>4,122,369.26</u>	<u>16,268.96</u>
<b>Expenditures</b>			
Current - Education:			
Instruction	13,234,362.62	1,641,704.55	10,894.69
Student Support Services	1,274,081.27	481,420.70	-
Instructional Media Services	279,447.69	-	-
Instruction and Curriculum Development Services	860,063.47	595,824.29	-
Instructional Staff Training Services	60,052.22	176,774.97	3,884.68
Instruction-Related Technology	291,168.28	-	-
Board	265,550.74	-	-
General Administration	361,608.19	104,200.30	-
School Administration	1,781,074.33	128,479.67	-
Facilities Acquisition and Construction	33,133.23	-	-
Fiscal Services	332,184.54	-	-
Food Services	1,298.68	-	-
Central Services	321,408.34	613.25	-
Student Transportation Services	1,416,931.64	143,395.52	-
Operation of Plant	2,260,124.42	45,810.11	-
Maintenance of Plant	308,050.56	-	-
Administrative Technology Services	297,981.52	-	-
Community Services	162,550.17	797,645.66	-
Fixed Capital Outlay:			
Facilities Acquisition and Construction	363,000.00	-	-
Other Capital Outlay	44,327.85	6,500.24	1,489.59
Debt Service:			
Interest and Fiscal Charges	-	-	-
<b>Total Expenditures</b>	<u>23,948,399.76</u>	<u>4,122,369.26</u>	<u>16,268.96</u>
<b>Deficiency of Revenues Under Expenditures</b>	<u>(1,104,336.68)</u>	<u>-</u>	<u>-</u>
<b>Other Financing Sources (Uses)</b>			
Transfers In	367,799.88	-	-
Transfers Out	-	-	-
<b>Total Other Financing Sources (Uses)</b>	<u>367,799.88</u>	<u>-</u>	<u>-</u>
<b>Net Change in Fund Balances</b>	(736,536.80)	-	-
Fund Balances, Beginning	3,361,227.29	-	-
<b>Fund Balances, Ending</b>	<u>\$ 2,624,690.49</u>	<u>\$ 0.00</u>	<u>\$ 0.00</u>

The accompanying notes to financial statements are an integral part of this statement.

<b>Capital Projects - Local Capital Improvement Fund</b>	<b>Other Governmental Funds</b>	<b>Total Governmental Funds</b>
\$ -	\$ -	\$ 1,400,052.26
-	1,590,508.63	4,717,352.29
-	377,383.09	13,856,566.37
2,013,436.25	-	9,964,887.72
-	121,392.16	121,392.16
6,739.63	1,842.26	1,033,752.52
<u>2,020,175.88</u>	<u>123,234.42</u>	<u>11,120,032.40</u>
<u>2,020,175.88</u>	<u>2,091,126.14</u>	<u>31,094,003.32</u>
-	-	14,886,961.86
-	-	1,755,501.97
-	-	279,447.69
-	-	1,455,887.76
-	-	240,711.87
-	-	291,168.28
-	-	265,550.74
-	-	465,808.49
-	-	1,909,554.00
547,663.25	20,403.00	601,199.48
-	-	332,184.54
-	1,708,776.08	1,710,074.76
-	-	322,021.59
-	-	1,560,327.16
-	-	2,305,934.53
656,872.87	34,766.84	999,690.27
-	-	297,981.52
-	-	960,195.83
512,522.86	2,914.52	878,437.38
1,128,632.20	2,331.40	1,183,281.28
-	75.28	75.28
<u>2,845,691.18</u>	<u>1,769,267.12</u>	<u>32,701,996.28</u>
<u>(825,515.30)</u>	<u>321,859.02</u>	<u>(1,607,992.96)</u>
-	-	367,799.88
<u>(367,799.88)</u>	<u>-</u>	<u>(367,799.88)</u>
<u>(367,799.88)</u>	<u>-</u>	<u>-</u>
(1,193,315.18)	321,859.02	(1,607,992.96)
<u>2,484,881.19</u>	<u>642,229.29</u>	<u>6,488,337.77</u>
<u>\$ 1,291,566.01</u>	<u>\$ 964,088.31</u>	<u>\$ 4,880,344.81</u>

**Taylor County District School Board  
Reconciliation of the Governmental Funds Statement of Revenues, Expenditures,  
and Changes in Fund Balances to the Statement of Activities  
For the Fiscal Year Ended June 30, 2016**

**Net Change in Fund Balances - Governmental Funds** \$ (1,607,992.96)

Amounts reported for governmental activities in the statement of activities are different because:

Capital outlays are reported in the governmental funds as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount of capital outlay in excess of depreciation expense in the current fiscal year. 645,534.97

In the governmental funds, the cost of capital assets was recognized as an expenditure in the fiscal year purchased. Thus, the change in net position differs from the change in fund balance by the undepreciated cost of disposed assets. (115,186.51)

In the statement of activities, the cost of compensated absences is measured by the amounts earned during the year, while in the governmental funds, expenditures are recognized based on the amounts actually paid for compensated absences. This is the net amount of compensated absences earned in excess of the amount paid in the current fiscal year. (6,380.89)

Other postemployment benefits costs are recorded in the statement of activities under the full accrual basis of accounting, but are not recorded in the governmental funds until paid. This is the net increase in the other postemployment benefits liability for the current fiscal year. (169,210.00)

Governmental funds report District pension contributions as expenditures. However, in the statement of activities, the cost of pension benefits earned net of employee contributions is reported as a pension expense.

FRS Pension Contribution	\$	991,526.00	
HIS Pension Contribution		285,938.00	
FRS Pension Expense		(404,353.00)	
HIS Pension Expense		(448,489.00)	
		424,622.00	424,622.00

Internal service funds are used by management to charge the cost of certain activities, such as insurance, to individual funds. The net revenue of internal service funds is reported with governmental activities. 136,992.17

Certain funds due from other agencies were not available and, therefore, not recognized as revenue in the governmental fund statements in the prior year. However, these funds were recognized as revenue under the full accrual basis of accounting in the statement of activities in the prior year. This is the amount of revenues that became available in the current year.

Unavailable Revenue at June 30, 2015	\$	(14,118.51)	
Unavailable Revenue at June 30, 2016		694.10	(13,424.41)

**Change in Net Position - Governmental Activities** \$ (705,045.63)

The accompanying notes to financial statements are an integral part of this statement.

**Taylor County District School Board  
Statement of Net Position – Proprietary Fund  
June 30, 2016**

	<b>Governmental Activities - Internal Service Fund</b>
<b>ASSETS</b>	
Current Assets:	
Cash and Cash Equivalents	\$ 356,443.49
Due From Other Funds	262,841.04
Due From Other Agencies	7,387.62
<b>TOTAL ASSETS</b>	<b>626,672.15</b>
<b>LIABILITIES</b>	
Current Liabilities:	
Accounts Payable	142,512.00
Estimated Insurance Claims Payable	246,463.20
<b>TOTAL LIABILITIES</b>	<b>388,975.20</b>
<b>NET POSITION</b>	
Unrestricted	<b>\$ 237,696.95</b>

The accompanying notes to financial statements are an integral part of this statement.

**Taylor County District School Board  
Statement of Revenues, Expenses, and Changes in Fund  
Net Position – Proprietary Fund  
For the Fiscal Year Ended June 30, 2016**

	<b>Governmental Activities - Internal Service Fund</b>
<b>OPERATING REVENUES</b>	
Premium Revenues	\$ 3,123,727.11
<b>OPERATING EXPENSES</b>	
Insurance Claims	2,172,677.09
Purchased Services	790,952.46
Administrative Expenses	23,250.87
<b>Total Operating Expenses</b>	2,986,880.42
<b>Operating Income</b>	136,846.69
<b>NONOPERATING REVENUES</b>	
Interest	145.48
<b>Change in Net Position</b>	136,992.17
Total Net Position - Beginning	100,704.78
<b>Total Net Position - Ending</b>	\$ 237,696.95

The accompanying notes to financial statements are an integral part of this statement.

**Taylor County District School Board  
Statement of Cash Flows – Proprietary Fund  
For the Fiscal Year Ended June 30, 2016**

	<b>Governmental Activities - Internal Service Fund</b>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>	
Cash Received from Premiums	\$ 3,074,085.87
Cash Payments to Suppliers for Goods and Services	(753,913.80)
Cash Payments for Insurance Claims	(2,182,868.25)
<b>Net Cash Provided by Operating Activities</b>	<b>137,303.82</b>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>	
Interest Income	145.48
<b>Net Cash Provided by Investing Activities</b>	<b>145.48</b>
<b>Net Increase in Cash and Cash Equivalents</b>	<b>137,449.30</b>
Cash and Cash Equivalents, Beginning	218,994.19
<b>Cash and Cash Equivalents, Ending</b>	<b>\$ 356,443.49</b>

**Reconciliation of Operating Income to Net Cash Provided by Operating Activities:**

Operating Income	\$ 136,846.69
Adjustments to Reconcile Operating Income to Net Cash Provided by Operating Activities:	
Changes in Assets and Liabilities:	
Increase in Due From Other Funds	(49,641.23)
Increase in Due From Other Agencies	(4,056.93)
Increase in Accounts Payable	64,346.45
Decrease in Estimated Insurance Claims Payable	(10,191.16)
<b>Total Adjustments</b>	<b>457.13</b>
<b>Net Cash Provided by Operating Activities</b>	<b>\$ 137,303.82</b>

The accompanying notes to financial statements are an integral part of this statement.

**Taylor County District School Board  
Statement of Fiduciary Assets and Liabilities – Fiduciary Funds  
June 30, 2016**

	<u>Agency Funds</u>
<b>ASSETS</b>	
Cash and Cash Equivalents	\$ <u>479,229.00</u>
<b>LIABILITIES</b>	
Internal Accounts Payable	\$ <u>479,229.00</u>

The accompanying notes to financial statements are an integral part of this statement.

# **NOTES TO FINANCIAL STATEMENTS**

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## **I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

### **A. Description of Government-wide Financial Statements**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the Taylor County School District (District). All fiduciary activities are reported only in the fund financial statements. Governmental activities are normally supported by taxes, intergovernmental revenues, and other nonexchange transactions.

The statement of activities presents a comparison between direct expenses and program revenues for each function or program of the District's governmental activities. Direct expenses are those that are specifically associated with a service, program, or department and are thereby clearly identifiable to a particular function. Depreciation expense associated with the District's transportation department is allocated to the student transportation services function, while remaining depreciation expense is not readily associated with a particular function and is reported as unallocated.

### **B. Reporting Entity**

The Taylor County District School Board (Board) has direct responsibility for operation, control, and supervision of District schools and is considered a primary government for financial reporting. The District is considered part of the Florida system of public education, operates under the general direction of the Florida Department of Education (FDOE), and is governed by State law and State Board of Education (SBE) rules. The governing body of the District is the Board, which is composed of five elected members. The elected Superintendent of Schools is the executive officer of the Board. Geographic boundaries of the District correspond with those of Taylor County.

Criteria for determining if other entities are potential component units that should be reported within the District's basic financial statements are identified and described in the Governmental Accounting Standards Board's (GASB) *Codification of Governmental Accounting and Financial Reporting Standards*, Sections 2100 and 2600. The application of these criteria provides for identification of any legally separate entities for which the Board is financially accountable and other organizations for which the nature and significance of their relationship with the Board are such that exclusion would cause the District's basic financial statements to be misleading. Based on these criteria, no component units are included within the District's reporting entity.

### **C. Basis of Presentation: Government-wide Financial Statements**

While separate government-wide and fund financial statements are presented, they are interrelated. The governmental activities column incorporates data from governmental funds and internal service funds. Separate financial statements are provided for governmental funds, proprietary fund, and fiduciary funds, even though the latter are excluded from the government-wide financial statements.

The effects of interfund activity have been eliminated from the government-wide financial statements except for interfund services provided and used.

## **D. Basis of Presentation: Fund Financial Statements**

The fund financial statements provide information about the District's funds, including the fiduciary funds. Separate statements for each fund category – governmental, proprietary, and fiduciary – are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds.

The District reports the following major governmental funds:

- General Fund – to account for all financial resources not required to be accounted for in another fund, and for certain revenues from the State that are legally restricted to be expended for specific current operating purposes.
- Special Revenue – Other Fund – to account for certain Federal grant program resources.
- Special Revenue – Federal Economic Stimulus Fund – to account for certain Federal grant program resources related to the American Recovery and Reinvestment Act (ARRA).
- Capital Projects – Local Capital Improvement Fund – to account for the financial resources generated by the local capital improvement tax levy to be used for educational capital outlay needs, including new construction, renovation and remodeling projects, new and replacement equipment, and motor vehicle purchases.

Additionally, the District reports the following proprietary and fiduciary fund types:

- Internal Service Fund – to account for the District's individual self-insurance programs.
- Agency Funds – to account for resources of the school internal funds, which are used to administer moneys collected at several schools in connection with school, student athletic, class, and club activities.

During the course of operations, the District has activity between funds for various purposes. Any residual balances outstanding at fiscal year-end are reported as due from/to other funds. While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Balances between the funds included in governmental activities (i.e., the governmental and internal service funds) are eliminated so that only the net amount is included as internal balances in the governmental activities column. Further, certain activity occurs during the year involving transfers of resources between funds. In fund financial statements, these amounts are reported at gross amounts as transfers in and out. While reported in fund financial statements, transfers between the funds included in governmental activities are eliminated so that only the net amount is included as transfers in the governmental activities column.

## **E. Measurement Focus and Basis of Accounting**

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when a liability is incurred, regardless of the timing of the related cash flows. Property

taxes are recognized in the year for which they are levied. Revenues from grants, entitlements, and donations are recognized as soon as all eligibility requirements imposed by the provider have been met.

The governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues, except for certain grant revenues, are recognized when they become measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. The District considers revenues to be available if they are collected within 60 days of the end of the current fiscal year. When grant terms provide that the expenditure of resources is the prime factor for determining eligibility for Federal, State, and other grant resources, revenue is recognized at the time the expenditure is made. Entitlements are recorded as revenues when all eligibility requirements are met, including any time requirements, and the amount is received during the period or within the availability period for this revenue source (within 60 days of year-end). Expenditures are generally recognized when the related fund liability is incurred, as under accrual accounting. However, pension benefits, other postemployment benefits, and compensated absences are only recorded when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Allocations of cost, such as depreciation, are not recognized in governmental funds.

The proprietary fund is reported using the economic resources measurement focus and the accrual basis of accounting. The agency funds have no measurement focus but utilize the accrual basis of accounting for reporting assets and liabilities.

## **F. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position/Fund Balance**

### **1. Cash and Cash Equivalents**

The District's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term liquid investments with original maturities of 3 months or less from the date of acquisition. Investments classified as cash equivalents include amounts placed with the State Board of Administration (SBA) in Florida PRIME.

Cash deposits are held by banks qualified as public depositories under Florida law. All deposits are insured by Federal depository insurance, up to specified limits, or collateralized with securities held in Florida's multiple financial institution collateral pool as required by Chapter 280, Florida Statutes.

### **2. Investments**

Investments consist of amounts placed with the SBA for participation in the Florida PRIME investment pool created by Section 218.405, Florida Statutes, and those made locally. The investment pool operates under investment guidelines established by Section 215.47, Florida Statutes.

The District's investments in Florida PRIME, which the SBA indicates is a Securities and Exchange Commission Rule 2a7-like external investment pool, are similar to money market funds

in which shares are owned in the fund rather than the underlying investments. These investments are reported at fair value, which is amortized cost.

Investments made locally consist of amounts placed in intergovernmental investment pools and are reported at fair value. Types and amounts of investments held at fiscal year-end are described in a subsequent note.

### 3. Inventories

Inventories consist of expendable supplies held for consumption in the course of District operations. Inventories are stated at cost based on last invoice price, which approximates the first-in, first-out basis, except that United States Department of Agriculture donated foods are stated at their fair value as determined at the time of donation to the District's food service program by the Florida Department of Agriculture and Consumer Services, Bureau of Food Distribution. The costs of inventories are recorded as expenditures when used rather than purchased.

### 4. Capital Assets

Expenditures for capital assets acquired or constructed for general District purposes are reported in the governmental fund that financed the acquisition or construction. The capital assets so acquired are reported at cost in the government-wide statement of net position but are not reported in the governmental fund financial statements. Capital assets are defined by the District as those costing more than \$750. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated assets are recorded at acquisition value at the date of donation.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

<u>Description</u>	<u>Estimated Useful Lives</u>
Improvements Other Than Buildings	20 years
Buildings and Fixed Equipment	10 – 50 years
Furniture, Fixtures, and Equipment	3 – 15 years
Motor Vehicles	5 – 10 years
Audio Visual Materials and Computer Software	5 years

Current year information relative to changes in capital assets is described in a subsequent note.

### 5. Pensions

In the government-wide statement of net position, liabilities are recognized for the District's proportionate share of each pension plan's net pension liability. For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Florida Retirement System (FRS) defined benefit plan and the Health Insurance Subsidy (HIS) defined benefit plan and additions to/deductions from the FRS and the HIS fiduciary net position have been determined on the same basis as they are reported by the FRS and the HIS plans. For this

purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value.

The District's retirement plans and related amounts are described in a subsequent note.

## **6. Long-Term Liabilities**

Long-term obligations that will be financed from resources to be received in the future by governmental funds are reported as liabilities in the government-wide statement of net position. In the governmental fund financial statements, bonds and other long-term obligations are not recognized as liabilities until due.

Changes in long-term liabilities for the current year are reported in a subsequent note.

## **7. Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of net position reports a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to future periods and so will not be recognized as an outflow of resources (expense) until then. The District only has one item that qualifies for reporting in this category. The item, deferred outflows of resources related to pensions is discussed in a subsequent note.

In addition to liabilities, the statement of net position and the governmental funds balance sheet report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to future periods and so will not be recognized as an inflow of resources (revenue) until that time. The District has two items that qualify for reporting as deferred inflows of resources. The first is the deferred amount on pension, which is reported only on the government-wide statement of net position. A deferred amount on pension results from the difference in the expected and actual amounts of experience, earnings, and contributions. This amount is deferred and amortized over the service life of all employees that are provided with pensions through the pension plan, except earnings which are amortized over 5 years. The remaining item is unavailable revenue from the State of Florida for capital outlay and debt service. This item arises only under a modified accrual basis of accounting and is reported only in the governmental funds balance sheet.

## **8. Net Position Flow Assumption**

The District occasionally funds outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. To calculate the amounts to report as restricted – net position and unrestricted – net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. Consequently, it is the District's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

## **9. Fund Balance Flow Assumptions**

The District may fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). To calculate the

amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the District's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

## **10. Fund Balance Policies**

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The District itself can establish limitations on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance).

The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the District's highest level of decision-making authority. The Board is the highest level of decision-making authority for the District that can, by adoption of a resolution prior to the end of the fiscal year, commit fund balance. Once adopted, the limitation imposed by the resolution remains in place until a similar action is taken (the adoption of another resolution) to remove or revise the limitation. The District reported no committed fund balances at June 30, 2016.

Amounts in the assigned fund balance classification are intended to be used by the District for specific purposes but do not meet the criteria to be classified as committed. The Board has by adoption of Board Policy 9.10 authorized the Superintendent and Finance Director to assign fund balance. The Board may assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment.

## **G. Revenues and Expenditures/Expenses**

### **1. Program Revenues**

Amounts reported as program revenues include charges paid by the recipient of the goods or services offered by the program, and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. All taxes, including those dedicated for specific purposes, and other internally dedicated resources are reported as general revenues rather than program revenues. Revenues that are not classified as program revenues are presented as general revenues. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the District.

## **2. State Revenue Sources**

Significant revenues from State sources for current operations include the Florida Education Finance Program administered by the FDOE under the provisions of Section 1011.62, Florida Statutes. In accordance with this law, the District determines and reports the number of full-time equivalent (FTE) students and related data to the FDOE. The FDOE performs certain edit checks on the reported number of FTE and related data and calculates the allocation of funds to the District. The District is permitted to amend its original reporting for a period of 5 months following the date of the original reporting. Such amendments may impact funding allocations for subsequent fiscal years. The FDOE may also adjust subsequent fiscal period allocations based upon an audit of the District's compliance in determining and reporting FTE and related data. Normally, such adjustments are treated as reductions or additions of revenue in the fiscal year when the adjustments are made.

The State provides financial assistance to administer certain educational programs. SBE rules require that revenue earmarked for certain programs be expended only for the program for which the money is provided, and require that the money not expended as of the close of the fiscal year be carried forward into the following fiscal year to be expended for the same educational programs. The FDOE generally requires that these educational program revenues be accounted for in the General Fund. A portion of the fund balance of the General Fund is restricted in the governmental fund financial statements for the balance of categorical and earmarked educational program resources.

The State allocates gross receipts taxes, generally known as Public Education Capital Outlay money, to the District on an annual basis. The District also received an allocation under the Classrooms First Program. The District is authorized to expend these funds only upon applying for and receiving an encumbrance authorization from the FDOE.

A schedule of revenue from State sources for the current year is presented in a subsequent note.

## **3. District Property Taxes**

The Board is authorized by State law to levy property taxes for district school operations, capital improvements, and debt service.

Property taxes consist of ad valorem taxes on real and personal property within the District. Property values are determined by the Taylor County Property Appraiser, and property taxes are collected by the Taylor County Tax Collector.

The Board adopted the 2015 tax levy on September 15, 2015. Tax bills are mailed in October and taxes are payable between November 1 of the year assessed and March 31 of the following year at discounts of up to 4 percent for early payment.

Taxes become a lien on the property on January 1, and are delinquent on April 1, of the year following the year of assessment. State law provides for enforcement of collection of personal property taxes by seizure of the property to satisfy unpaid taxes, and for enforcement of collection of real property taxes by the sale of interest-bearing tax certificates to satisfy unpaid taxes. The

procedures result in the collection of essentially all taxes prior to June 30 of the year following the year of assessment.

Property tax revenues are recognized in the government-wide financial statements when the Board adopts the tax levy. Property tax revenues are recognized in the governmental fund financial statements when taxes are received by the District, except that revenue is accrued for taxes collected by the Taylor County Tax Collector at fiscal year-end but not yet remitted to the District.

Millages and taxes levied for the current year are presented in a subsequent note.

#### **4. Federal Revenue Sources**

The District receives Federal awards for the enhancement of various educational programs. Federal awards are generally received based on applications submitted to, and approved by, various granting agencies. For Federal awards in which a claim to these grant proceeds is based on incurring eligible expenditures, revenue is recognized to the extent that eligible expenditures have been incurred.

#### **5. Compensated Absences**

In the government-wide financial statements, compensated absences (i.e., paid absences for employee vacation leave and sick leave) are accrued as liabilities to the extent that it is probable that the benefits will result in termination payments. A liability for these amounts is reported in the governmental fund financial statements only if it has matured, such as for occurrences of employee resignations and retirements. The liability for compensated absences includes salary-related benefits, where applicable.

#### **6. Proprietary Fund Operating and Nonoperating Revenues and Expenses**

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the proprietary fund's principal ongoing operations. The principal operating revenues of the District's internal service fund are charges for employee health insurance premiums. Operating expenses include insurance claims and purchased services. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

## **II. DETAILED NOTES ON ALL ACTIVITIES AND FUNDS**

### **A. Cash Deposits with Financial Institutions**

**Custodial Credit Risk-Deposits.** In the case of deposits, this is the risk that in the event of a bank failure, the District's deposits may not be returned to the District. The District does not have a policy for custodial credit risk. All bank balances of the District are fully insured or collateralized as required by Chapter 280, Florida Statutes.

## B. Investments

The District's investments at June 30, 2016, are reported as follows:

<u>Investments</u>	<u>Maturities</u>	<u>Fair Value</u>
SBA:		
Florida PRIME (1)	39 Day Average	\$ 259,889.21
Florida Fixed Income Trust (FIT):		
Florida FIT Commerical Paper (CP) Pool (1)	47 Day Average	<u>2,518,467.23</u>
<b>Total Investments</b>		<b><u>\$ 2,778,356.44</u></b>

Note: (1) These investments are reported as cash equivalents for financial statement reporting purposes.

### Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The District's investment policy limits investments to shares in open-end, no-load mutual funds which invest primarily in short-term government bonds. The mutual fund investment objective must see a high level of income over the long-term consistent with preservation of capital.

Florida PRIME and Florida FIT use a weighted average days to maturity (WAM). A portfolio's WAM reflects the average maturity in days based on final maturity or reset date, in the case of floating rate instruments. WAM measures the sensitivity of the portfolio to interest rate changes.

For Florida PRIME, Section 218.409(8)(a), Florida Statutes, states that "the principal, and any part thereof, of each account constituting the trust fund is subject to payment at any time from the moneys in the trust fund. However, the executive director may, in good faith, on the occurrence of an event that has a material impact on liquidity or operations of the trust fund, for 48 hours limit contributions to or withdrawals from the trust fund to ensure that the Board [State Board of Administration] can invest moneys entrusted to it in exercising its fiduciary responsibility. Such action must be immediately disclosed to all participants, the trustees, the Joint Legislative Auditing Committee, the Investment Advisory Council, and the Participant Local Government Advisory Council. The trustees shall convene an emergency meeting as soon as practicable from the time the executive director has instituted such measures and review the necessity of those measures. If the trustees are unable to convene an emergency meeting before the expiration of the 48-hour moratorium on contributions and withdrawals, the moratorium may be extended by the executive director until the trustees are able to meet to review the necessity for the moratorium. If the trustees agree with such measures, the trustees shall vote to continue the measures for up to an additional 15 days. The trustees must convene and vote to continue any such measures before the expiration of the time limit set, but in no case may the time limit set by the trustees exceed 15 days." As of June 30, 2016, there were no redemption fees or maximum transaction amounts, or any other requirements that serve to limit a participant's daily access to 100 percent of their account value.

### Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Section 218.415(17), Florida Statutes, limits investments to the SBA's Florida PRIME, or any other intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperation Act as

provided in Section 163.01, Florida Statutes; Securities and Exchange Commission registered money market funds with the highest credit quality rating from a nationally recognized rating agency; interest-bearing time deposits in qualified public depositories, as defined in Section 280.02, Florida Statutes; and direct obligations of the United States Treasury. The District's formal investment policy does not limit its investment choices with respect to credit risk.

The District's investment in Florida PRIME is rated AAAM by Standard & Poor's.

The District's investments in Florida FIT are rated AAAf/S1 by Standard & Poor's.

### C. Changes in Capital Assets

Changes in capital assets are presented in the table below:

	Beginning Balance	Additions	Deletions	Ending Balance
GOVERNMENTAL ACTIVITIES				
Capital Assets Not Being Depreciated:				
Land	\$ 864,763.41	\$ 231,431.96	\$ -	\$ 1,096,195.37
Land Improvements	238,072.41	-	-	238,072.41
Construction in Progress	189,868.30	65,032.20	189,868.30	65,032.20
<b>Total Capital Assets Not Being Depreciated</b>	<b>1,292,704.12</b>	<b>296,464.16</b>	<b>189,868.30</b>	<b>1,399,299.98</b>
Capital Assets Being Depreciated:				
Improvements Other Than Buildings	578,035.76	90,280.00	-	668,315.76
Buildings and Fixed Equipment	42,278,090.27	683,647.00	-	42,961,737.27
Furniture, Fixtures, and Equipment	6,056,608.08	307,377.11	801,241.82	5,562,743.37
Motor Vehicles	4,780,523.40	875,904.00	790,089.00	4,866,338.40
Audio Visual Materials and Computer Software	85,975.19	-	23,410.62	62,564.57
<b>Total Capital Assets Being Depreciated</b>	<b>53,779,232.70</b>	<b>1,957,208.11</b>	<b>1,614,741.44</b>	<b>54,121,699.37</b>
Less Accumulated Depreciation for:				
Improvements Other Than Buildings	90,129.31	33,415.79	-	123,545.10
Buildings and Fixed Equipment	18,680,645.56	563,523.25	-	19,244,168.81
Furniture, Fixtures, and Equipment	4,066,170.28	485,987.02	788,611.72	3,763,545.58
Motor Vehicles	3,331,053.09	335,342.94	687,532.59	2,978,863.44
Audio Visual Materials and Computer Software	85,975.19	-	23,410.62	62,564.57
<b>Total Accumulated Depreciation</b>	<b>26,253,973.43</b>	<b>1,418,269.00</b>	<b>1,499,554.93</b>	<b>26,172,687.50</b>
<b>Total Capital Assets Being Depreciated, Net</b>	<b>27,525,259.27</b>	<b>538,939.11</b>	<b>115,186.51</b>	<b>27,949,011.87</b>
<b>Governmental Activities Capital Assets, Net</b>	<b>\$ 28,817,963.39</b>	<b>\$ 835,403.27</b>	<b>\$ 305,054.81</b>	<b>\$ 29,348,311.85</b>

Depreciation expense was charged to functions as follows:

<u>Function</u>	<u>Amount</u>
GOVERNMENTAL ACTIVITIES	
Student Transportation Services	\$ 206,246.86
Unallocated	1,212,022.14
<b>Total Depreciation Expense - Governmental Activities</b>	<b>\$ 1,418,269.00</b>

## D. Retirement Plans

### 1. FRS – Defined Benefit Pension Plans

#### General Information about the FRS

The FRS was created in Chapter 121, Florida Statutes, to provide a defined benefit pension plan for participating public employees. The FRS was amended in 1998 to add the Deferred Retirement Option Program (DROP) under the defined benefit plan and amended in 2000 to provide a defined contribution plan alternative to the defined benefit plan for FRS members effective July 1, 2002. This integrated defined contribution pension plan is the FRS Investment Plan. Chapter 112, Florida Statutes, established the Retiree HIS Program, a cost-sharing multiple-employer defined benefit pension plan, to assist retired members of any State-administered retirement system in paying the costs of health insurance.

Essentially all regular employees of the District are eligible to enroll as members of the State-administered FRS. Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. Such provisions may be amended at any time by further action from the Florida Legislature. The FRS is a single retirement system administered by the Florida Department of Management Services, Division of Retirement, and consists of the two cost-sharing, multiple-employer defined benefit plans and other nonintegrated programs. A comprehensive annual financial report of the FRS, which includes its financial statements, required supplementary information, actuarial report, and other relevant information, is available from the Florida Department of Management Services' Web site.

The District's FRS and HIS pension expense totaled \$852,842 for the fiscal year ended June 30, 2016.

#### FRS Pension Plan

Plan Description. The FRS Pension Plan (Plan) is a cost-sharing multiple-employer defined benefit pension plan, with a DROP for eligible employees. The general classes of membership are as follows:

- *Regular* – Members of the FRS who do not qualify for membership in the other classes.
- *Elected County Officers* – Members who hold specified elective offices in local government.

Employees enrolled in the Plan prior to July 1, 2011, vest at 6 years of creditable service and employees enrolled in the Plan on or after July 1, 2011, vest at 8 years of creditable service. All vested members, enrolled prior to July 1, 2011, are eligible for normal retirement benefits at age 62 or at any age after 30 years of service. All members enrolled in the Plan on or after July 1, 2011, once vested, are eligible for normal retirement benefits at age 65 or any time after 33 years of creditable service. Employees enrolled in the Plan may include up to 4 years of credit for military service toward creditable service. The Plan also includes an early retirement provision; however, there is a benefit reduction for each year a member retires before his or her normal

retirement date. The Plan provides retirement, disability, death benefits, and annual cost-of-living adjustments to eligible participants.

DROP, subject to provisions of Section 121.091, Florida Statutes, permits employees eligible for normal retirement under the Plan to defer receipt of monthly benefit payments while continuing employment with an FRS participating employer. An employee may participate in DROP for a period not to exceed 60 months after electing to participate, except that certain instructional personnel may participate for up to 96 months. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest. The net pension liability does not include amounts for DROP participants, as these members are considered retired and are not accruing additional pension benefits.

**Benefits Provided.** Benefits under the Plan are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the 5 highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the 8 highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on the retirement class to which the member belonged when the service credit was earned. Members are eligible for in-line-of-duty or regular disability and survivors' benefits. The following chart shows the percentage value for each year of service credit earned:

<b><u>Class, Initial Enrollment, and Retirement Age/Years of Service</u></b>	<b><u>Percent Value</u></b>
<b>Regular members initially enrolled before July 1, 2011</b>	
Retirement up to age 62 or up to 30 years of service	1.60
Retirement at age 63 or with 31 years of service	1.63
Retirement at age 64 or with 32 years of service	1.65
Retirement at age 65 or with 33 or more years of service	1.68
<b>Regular members initially enrolled on or after July 1, 2011</b>	
Retirement up to age 65 or up to 33 years of service	1.60
Retirement at age 66 or with 34 years of service	1.63
Retirement at age 67 or with 35 years of service	1.65
Retirement at age 68 or with 36 or more years of service	1.68
<b>Elected County Officers</b>	<b>3.00</b>

As provided in Section 121.101, Florida Statutes, if the member is initially enrolled in the FRS before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is 3 percent per year. If the member is initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of 3 percent determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by 3 percent. Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

Contributions. The Florida Legislature establishes contribution rates for participating employers and employees. Contribution rates during the 2015-16 fiscal year were as follows:

<u>Class</u>	<u>Percent of Gross Salary</u>	
	<u>Employee</u>	<u>Employer (1)</u>
FRS, Regular	3.00	7.26
FRS, Elected County Officers	3.00	42.27
DROP - Applicable to Members from All of the Above Classes	0.00	12.88
FRS, Reemployed Retiree	(2)	(2)

Notes: (1) Employer rates include 1.66 percent for the postemployment health insurance subsidy. Also, employer rates, other than for DROP participants, include 0.04 percent for administrative costs of the Investment Plan.

(2) Contribution rates are dependent upon retirement class in which reemployed.

The District's contributions to the Plan totaled \$991,526 for the fiscal year ended June 30, 2016.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions. At June 30, 2016, the District reported a liability of \$5,756,193 for its proportionate share of the Plan's net pension liability. The net pension liability was measured as of June 30, 2015, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2015. The District's proportionate share of the net pension liability was based on the District's 2014-15 fiscal year contributions relative to the total 2014-15 fiscal year contributions of all participating members. At June 30, 2015, the District's proportionate share was 0.044565189 percent, which was an increase of 0.000140574 from its proportionate share measured as of June 30, 2014.

For the fiscal year ended June 30, 2016, the District recognized the Plan pension expense of \$404,353. In addition, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 607,683	\$ 136,519
Change of assumptions	382,058	-
Net difference between projected and actual earnings on FRS pension plan investments	-	1,374,482
Changes in proportion and differences between District FRS contributions and proportionate share of contributions	18,449	45,858
District FRS contributions subsequent to the measurement date	991,526	-
<b>Total</b>	<b>\$ 1,999,716</b>	<b>\$ 1,556,859</b>

The deferred outflows of resources related to pensions resulting from District contributions to the Plan subsequent to the measurement date, totaling \$991,526, will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2017. Other amounts reported as

deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Fiscal Year Ending June 30</u>	<u>Amount</u>
2017	\$ (457,582)
2018	(457,582)
2019	(457,582)
2020	676,408
2021	62,104
Thereafter	85,565
<b>Total</b>	<b>\$ (548,669)</b>

Actuarial Assumptions. The total pension liability in the July 1, 2015, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.60 percent
Salary increases	3.25 percent, average, including inflation
Investment rate of return	7.65 percent, net of pension plan investment expense, including inflation

Mortality rates were based on the Generational RP-2000 with Projection Scale BB.

The actuarial assumptions used in the July 1, 2015, valuation were based on the results of an actuarial experience study for the period July 1, 2008, through June 30, 2013.

The long-term expected rate of return on pension plan investments was not based on historical returns, but instead is based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions, and includes an adjustment for the inflation assumption. The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation (1)</u>	<u>Annual Arithmetic Return</u>	<u>Compound Annual (Geometric) Return</u>	<u>Standard Deviation</u>
Cash	1%	3.2%	3.1%	1.7%
Fixed Income	18%	4.8%	4.7%	4.7%
Global Equity	53%	8.5%	7.2%	17.7%
Real Estate (Property)	10%	6.8%	6.2%	12.0%
Private Equity	6%	11.9%	8.2%	30.0%
Strategic Investments	12%	6.7%	6.1%	11.4%
<b>Total</b>	<b>100%</b>			
Assumed Inflation - Mean		2.6%		1.9%

Note: (1) As outlined in the Plan's investment policy.

Discount Rate. The discount rate used to measure the total pension liability was 7.65 percent. The Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return.

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate. The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 7.65 percent, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (6.65 percent) or 1 percentage point higher (8.65 percent) than the current rate:

	<u>1% Decrease (6.65%)</u>	<u>Current Discount Rate (7.65%)</u>	<u>1% Increase (8.65%)</u>
District's proportionate share of the net pension liability (asset)	\$ 14,915,595	\$ 5,756,193	\$ (1,865,936)

Pension Plan Fiduciary Net Position. Detailed information about the Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State Administered Systems Comprehensive Annual Financial Report.

### **HIS Pension Plan**

Plan Description. The HIS Pension Plan (HIS Plan) is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, Florida Statutes, and may be amended by the Florida Legislature at any time. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

Benefits Provided. For the fiscal year ended June 30, 2016, eligible retirees and beneficiaries received a monthly HIS payment of \$5 for each year of creditable service completed at the time of retirement, with a minimum HIS payment of \$30 and a maximum HIS payment of \$150 per month, pursuant to Section 112.363, Florida Statutes. To be eligible to receive a HIS Plan benefit, a retiree under a State-administered retirement system must provide proof of health insurance coverage, which may include Federal Medicare.

Contributions. The HIS Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended June 30, 2016, the contribution rate was 1.66 percent of payroll pursuant to Section 112.363, Florida Statutes. The District contributed 100 percent of its statutorily required contributions for the current and preceding 3 years. HIS Plan contributions are deposited in a separate trust fund from which payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event the legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or canceled.

The District's contributions to the HIS Plan totaled \$285,938 for the fiscal year ended June 30, 2016.

*Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions.* At June 30, 2016, the District reported a net pension liability of \$5,792,489 for its proportionate share of the HIS Plan's net pension liability. The current portion of the net pension liability is the District's proportionate share of benefit payments expected to be paid within 1 year, net of the District's proportionate share of the pension plan's fiduciary net position available to pay that amount. The net pension liability was measured as of June 30, 2015, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2014, and update procedures were used to determine liabilities as of July 1, 2015. The District's proportionate share of the net pension liability was based on the District's 2014-15 fiscal year contributions relative to the total 2014-15 fiscal year contributions of all participating members. At June 30, 2015, the District's proportionate share was 0.056797862 percent, which was an increase of 0.001435901 from its proportionate share measured as of June 30, 2014.

For the fiscal year ended June 30, 2016, the District recognized the HIS Plan pension expense of \$448,489. In addition, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Change of assumptions	\$ 455,718	\$ -
Net difference between projected and actual earnings on HIS pension plan investments	3,136	-
Changes in proportion and differences between District HIS contributions and proportionate share of HIS contributions	111,443	5,331
District contributions subsequent to the measurement date	285,938	-
<b>Total</b>	<u>\$ 856,235</u>	<u>\$ 5,331</u>

The deferred outflows of resources related to pensions resulting from District contributions to the HIS Plan subsequent to the measurement date, totaling \$285,938, will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2017. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Fiscal Year Ending June 30</u>	<u>Amount</u>
2017	\$ 96,706
2018	96,706
2019	96,706
2020	96,069
2021	95,763
Thereafter	83,016
<b>Total</b>	<b>\$ 564,966</b>

Actuarial Assumptions. The total pension liability in the July 1, 2015, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.60 percent
Salary increases	3.25 percent, average, including inflation
Municipal bond rate	3.80 percent

Mortality rates were based on the Generational RP-2000 with Projected Scale BB.

While an experience study had not been completed for the HIS Plan, the actuarial assumptions that determined the total pension liability for the HIS Plan were based on certain results of the most recent experience study for the FRS Plan.

Discount Rate. The discount rate used to measure the total pension liability was 3.8 percent. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the HIS Plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index.

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate. The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 3.8 percent, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.8 percent) or 1 percentage point higher (4.8 percent) than the current rate:

	<u>1% Decrease (2.8%)</u>	<u>Current Discount Rate (3.8%)</u>	<u>1% Increase (4.8%)</u>
District's proportionate share of the net pension liability	\$ 6,600,271	\$ 5,792,489	\$ 5,118,919

Pension Plan Fiduciary Net Position. Detailed information about the HIS Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State Administered Systems Comprehensive Annual Financial Report.

## 2. FRS – Defined Contribution Pension Plan

The SBA administers the defined contribution plan officially titled the FRS Investment Plan (Investment Plan). The Investment Plan is reported in the SBA's annual financial statements and in the State of Florida Comprehensive Annual Financial Report.

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. District employees participating in DROP are not eligible to participate in the Investment Plan. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Retirement benefits are based upon the value of the member's account upon retirement. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular, Elected County Officers, etc.), as the FRS defined benefit plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering the Investment Plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.04 percent of payroll and by forfeited benefits of plan members. Allocations to the Investment Plan members' accounts during the 2015-16 fiscal year were as follows:

<u>Class</u>	<u>Percent of Gross Compensation</u>
FRS, Regular	6.30
FRS, Elected County Officers	11.34

For all membership classes, employees are immediately vested in their own contributions and are vested after 1 year of service for employer contributions and investment earnings, regardless of membership class. If an accumulated benefit obligation for service credit originally earned under the FRS Pension Plan is transferred to the Investment Plan, the member must have the years of service required for FRS Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Nonvested employer contributions are placed in a suspense account for up to 5 years. If the employee returns to FRS-covered employment within the 5-year period, the employee will regain control over their account. If the employee does not return within the 5-year period, the employee will forfeit the accumulated account balance. For the fiscal year ended June 30, 2016, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the District.

After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided; the member may either transfer the account balance to

the FRS Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the FRS Pension Plan, or remain in the Investment Plan and rely upon that account balance for retirement income.

The District's Investment Plan pension expense totaled \$97,766.80 for the fiscal year ended June 30, 2016.

## **E. Other Postemployment Benefit Obligations**

**Plan Description.** The Other Postemployment Benefits Plan (OPEB Plan) is a single-employer defined benefit plan administered by the District. Pursuant to the provisions of Section 112.0801, Florida Statutes, employees who retire from the District are eligible to participate in the District's health and hospitalization plan for medical and prescription drug coverage. The District subsidizes the premium rates paid by retirees by allowing them to participate in the OPEB Plan at reduced or blended group (implicitly subsidized) premium rates for both active and retired employees. These rates provide an implicit subsidy for retirees because, on an actuarial basis, their current and future claims are expected to result in higher costs to the OPEB Plan on average than those of active employees. The District does not offer any explicit subsidies for retiree coverage. Retirees are assumed to enroll in the Federal Medicare program for their primary coverage as soon as they are eligible. The OPEB Plan does not issue a stand-alone report, and is not included in the report of a public employee retirement system or other entity.

**Funding Policy.** Plan contribution requirements of the District and OPEB Plan members are established and may be amended through recommendations of the Insurance Committee and action from the Board. The District has not advance-funded or established a funding methodology for the annual OPEB costs or the net OPEB obligation, and the OPEB Plan is financed on a pay-as-you-go basis. For the 2015-16 fiscal year, 38 retirees received other postemployment benefits. The District provided required contributions of \$192,261 toward the annual OPEB cost, net of retiree contributions totaling \$303,376, which represents 3.2 percent of covered payroll

**Annual OPEB Cost and Net OPEB Obligation.** The District's annual OPEB cost (expense) is calculated based on the annual required contribution (ARC), an amount actuarially determined in accordance with parameters of GASB Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*. The ARC represents a level of funding that if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period not to exceed 30 years. The following table shows the District's annual OPEB cost for the fiscal year, the amount actually contributed to the OPEB Plan, and changes in the District's net OPEB obligation:

<u>Description</u>	<u>Amount</u>
Normal Cost (service cost for 1 year)	\$ 125,288
Amortization of Unfunded Actuarial Accrued Liability	<u>274,586</u>
Annual Required Contribution	399,874
Interest on Net OPEB Obligation	34,885
Adjustment to Annual Required Contribution	<u>(73,288)</u>
Annual OPEB Cost (Expense)	361,471
Contribution Toward the OPEB Cost	<u>(192,261)</u>
Increase in Net OPEB Obligation	169,210
Net OPEB Obligation, Beginning of Year	<u>1,026,037</u>
Net OPEB Obligation, End of Year	<u><u>\$1,195,247</u></u>

The District's annual OPEB cost, the percentage of annual OPEB cost contributed to the OPEB Plan, and the net OPEB obligation as of June 30, 2016, and the 2 preceding fiscal years, were as follows:

<u>Fiscal Year</u>	<u>Annual OPEB Cost</u>	<u>Percentage of Annual OPEB Cost Contributed</u>	<u>Net OPEB Obligation</u>
2013-14	\$ 321,578	48.10%	\$ 866,605
2014-15	353,591	54.91%	1,026,037
2015-16	361,471	53.19%	1,195,247

**Funded Status and Funding Progress.** As of October 1, 2014, the most recent valuation date, the actuarial accrued liability for benefits was \$3,656,161, and the actuarial value of assets was \$0, resulting in an unfunded actuarial accrued liability of \$3,656,161, and a funded ratio of 0 percent. The covered payroll (annual payroll of active participating employees) was \$9,432,318, and the ratio of the unfunded actuarial accrued liability to the covered payroll was 38.76 percent.

Actuarial valuations of an ongoing OPEB Plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment and termination, mortality, and healthcare cost trends. Amounts determined regarding the funded status of the OPEB Plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The Schedule of Funding Progress, immediately following the notes to financial statements as required supplementary information, presents multiyear trend information about whether the actuarial value of OPEB Plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

**Actuarial Methods and Assumptions.** Projections of benefits for financial reporting purposes are based on the substantive OPEB Plan provisions, as understood by the employer and participating members, and include the types of benefits provided at the time of each valuation and the historical

pattern of sharing of benefit costs between the employer and participating members. The actuarial calculations of the OPEB Plan reflect a long-term perspective. Consistent with this perspective, the actuarial valuations used actuarial methods and assumptions that include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets.

The District's OPEB actuarial valuation as of October 1, 2014, used the entry age normal cost actuarial method to estimate the unfunded actuarial liability as of June 30, 2016, and to estimate the District's 2015-16 fiscal year ARC. Because the OPEB liability is currently unfunded, the actuarial assumptions included a 3.4 percent rate of return on invested assets, which is the District's long-term expectation of investment returns under its investment policy. The actuarial assumptions also included a payroll growth rate of 3.4 percent per year, projected salary increases of 4 to 7.8 percent, and an annual healthcare cost trend rate of 7.5 percent initially beginning October 1, 2014, reduced to an ultimate rate of 4.24 percent beginning October 1, 2040. The investment rate of return and payroll growth rate include a general price inflation of 2.5 percent. The unfunded actuarial accrued liability is being amortized as a level percentage of projected payroll on a closed basis over a 30-year period. The remaining amortization period at June 30, 2016, was 13 years.

## F. Construction and Other Significant Commitments

**Encumbrances.** Appropriations in governmental funds are encumbered upon issuance of purchase orders for goods and services. Even though appropriations lapse at the end of the fiscal year, unfilled purchase orders of the current year are carried forward and the next fiscal year's appropriations are likewise encumbered.

The following is a schedule of encumbrances at June 30, 2016:

<b>Major Funds</b>			
<b>General</b>	<b>Capital Projects - Local Capital Improvement</b>	<b>Nonmajor Governmental Funds</b>	<b>Total Governmental Funds</b>
\$ 526,877.00	\$ 1,290,716.00	\$ 192,659.87	\$ 2,010,252.87

**Construction Contracts.** Encumbrances include the following major construction contract commitments at fiscal year-end:

<b>Project</b>	<b>Contract Amount</b>	<b>Completed to Date</b>	<b>Balance Committed</b>
Taylor Technical Institute HVAC System Upgrade	\$ 65,574.39	\$ -	\$ 65,574.39
Taylor County High School Gutter Project	73,943.00	65,032.20	8,910.80
Transportation Department Renovation and Addition	254,034.00	-	254,034.00
<b>Total</b>	<b>\$ 393,551.39</b>	<b>\$ 65,032.20</b>	<b>\$ 328,519.19</b>

## G. Risk Management Programs

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The District participates in a group self-insurance program administered by the Florida School Boards Association, Inc. The District's covered risks relating to property protection, general liability, automobile liability, workers' compensation, money and securities, employee fidelity and faithful performance, boiler and machinery, and other coverage deemed necessary by the members are included in the group program. Section 1001.42(12)(k), Florida Statutes, provides the authority for the District to enter into such a risk management program. The program is self-sustaining through member assessments (premiums), and purchases coverage through commercial companies for claims in excess of specified amounts.

The District has established self-insurance programs for its employee health and hospitalization coverage. The District's health and hospitalization insurance program is being provided on a self-insurance basis up to specified limits. The District has entered into an agreement with a commercial insurance company to provide specific excess coverage of amounts above the stated amount on an individual claim basis, and aggregate excess coverage when total claims exceed a loss limit established by the policy. The District has also contracted with a commercial insurance company to administer the terms of the programs under an agreement wherein the claims for benefits are paid by the insurance company, which is subsequently reimbursed by the District for claims paid plus an administrative expense. The District reports the financial transactions of its employee group insurance programs in an internal service fund.

Settled claims resulting from these risks have not exceeded commercial coverage in any of the past 3 fiscal years.

A liability in the amount of \$246,463.20 was actuarially determined to cover estimated incurred, but not reported, insurance claims payable at June 30, 2016.

The following schedule represents the changes in claims liability for the past 2 fiscal years for the District's self-insurance program:

<u>Fiscal Year</u>	<u>Beginning-of-Fiscal-Year Liability</u>	<u>Current-Year Claims and Changes in Estimates</u>	<u>Claims Payments</u>	<u>Balance at Fiscal Year-End</u>
2014-15	\$ 225,184.70	\$ 2,169,468.58	\$ (2,137,998.92)	\$ 256,654.36
2015-16	256,654.36	2,172,677.09	(2,182,868.25)	246,463.20

## H. Changes in Long-Term Liabilities

The following is a summary of changes in long-term liabilities:

Description	Beginning Balance	Additions	Deductions	Ending Balance	Due In One Year
<b>GOVERNMENTAL ACTIVITIES</b>					
Compensated Absences Payable	\$ 2,854,044.83	\$ 306,774.58	\$ 300,393.69	\$ 2,860,425.72	\$300,393.73
Other Postemployment Benefits Payable	1,026,037.00	361,471.00	192,261.00	1,195,247.00	-
Net Pension Liability	7,887,033.00	7,183,600.00	3,521,951.00	11,548,682.00	212,601.00
<b>Total Governmental Activities</b>	<b>\$11,767,114.83</b>	<b>\$7,851,845.58</b>	<b>\$4,014,605.69</b>	<b>\$15,604,354.72</b>	<b>\$512,994.73</b>

For the governmental activities, compensated absences, pensions, and other postemployment benefits are generally liquidated with resources of the General Fund.

## I. Fund Balance Reporting

In addition to committed and assigned fund balance categories discussed in the **Fund Balance Policies** note disclosure, fund balances may be classified as follows:

- **Nonspendable Fund Balance**. Nonspendable fund balance is the net current financial resources that cannot be spent because they are either not in spendable form or are legally or contractually required to be maintained intact. Generally, not in spendable form means that an item is not expected to be converted to cash.
- **Restricted Fund Balance**. Restricted fund balance is the portion of fund balance on which constraints have been placed by creditors, grantors, contributors, laws or regulations of other governments, constitutional provisions, or enabling legislation. Restricted fund balance places the most binding level of constraint on the use of fund balance.
- **Unassigned Fund Balance**. The unassigned fund balance is the portion of fund balance that is the residual classification for the General Fund. This balance represents amounts that have not been assigned to other funds and that have not been restricted, committed, or assigned for specific purposes.

## J. Interfund Receivables and Payables

The following is a summary of interfund receivables and payables reported in the fund financial statements:

Funds	Interfund	
	Receivables	Payables
Major:		
General	\$ -	\$ 210,583.87
Special Revenue:		
Other	-	795,211.61
Capital Projects		
Local Capital Improvement	765,171.78	-
Nonmajor Governmental	-	22,217.34
Internal Service	262,841.04	-
<b>Total</b>	<b>\$ 1,028,012.82</b>	<b>\$ 1,028,012.82</b>

The receivables and payables generally occurred during the normal course of District operations, except that amounts due to the General Fund represent temporary loans to cover cash deficits. These amounts are expected to be repaid within 1 year.

## K. Revenues

### 1. Schedule of State Revenue Sources

The following is a schedule of the District's State revenue sources for the 2015-16 fiscal year:

<u>Source</u>	<u>Amount</u>
Florida Education Finance Program	\$ 8,768,274.00
Categorical Educational Program - Class Size Reduction	2,790,668.00
Workforce Development Program	971,512.00
Emergency Management Grant	363,000.00
Voluntary Prekindergarten Program	229,827.30
Classrooms First Program	130,743.00
Motor Vehicle License Tax (Capital Outlay and Debt Service)	116,818.23
Gross Receipts Tax (Public Education and Capital Outlay)	92,674.00
Miscellaneous	393,049.84
<b>Total</b>	<b>\$ 13,856,566.37</b>

Accounting policies relating to certain State revenue sources are described in Note I.G.2.

### 2. Property Taxes

The following is a summary of millages and taxes levied on the 2015 tax roll for the 2015-16 fiscal year:

<u>General Fund</u>	<u>Millages</u>	<u>Taxes Levied</u>
Nonvoted School Tax:		
Required Local Effort	4.925	\$ 6,817,249.38
Basic Discretionary Local Effort	0.748	1,035,391.38
Voted School Tax:		
Additional Operating	0.250	346,053.27
 <u>Capital Projects - Local Capital Improvement Fund</u>		
Nonvoted Tax:		
Local Capital Improvements	1.500	2,076,319.61
<b>Total</b>	<b>7.423</b>	<b>\$ 10,275,013.64</b>

## L. Interfund Transfer

The following is a summary of an interfund transfer reported in the fund financial statements:

<b>Funds</b>	<b>Interfund</b>	
	<b>Transfers In</b>	<b>Transfers Out</b>
Major:		
General	\$ 376,799.88	\$ -
Capital Projects:		
Local Capital Improvement	-	376,799.88
<b>Total</b>	<b>\$ 376,799.88</b>	<b>\$ 376,799.88</b>

The transfer to the General Fund was made to move restricted revenues to offset property and casualty insurance premiums.

## OTHER REQUIRED SUPPLEMENTARY INFORMATION

### Budgetary Comparison Schedule General and Major Special Revenue Funds For the Fiscal Year Ended June 30, 2016

	General Fund			Variance with Final Budget - Positive (Negative)
	Original Budget	Final Budget	Actual	
<b>Revenues</b>				
Intergovernmental:				
Federal Direct	\$ 58,600.00	\$ 58,600.00	\$ 59,737.17	\$ 1,137.17
Federal Through State and Local	196,372.39	196,372.39	328,520.53	132,148.14
State	13,250,505.00	13,248,806.54	13,479,183.28	230,376.74
Local:				
Property Taxes	7,885,129.00	7,885,129.00	7,951,451.47	66,322.47
Miscellaneous	897,050.00	897,050.00	1,025,170.63	128,120.63
Total Local Revenues	<u>8,782,179.00</u>	<u>8,782,179.00</u>	<u>8,976,622.10</u>	<u>194,443.10</u>
<b>Total Revenues</b>	<u>22,287,656.39</u>	<u>22,285,957.93</u>	<u>22,844,063.08</u>	<u>558,105.15</u>
<b>Expenditures</b>				
Current - Education:				
Instruction	13,624,219.14	14,223,410.19	13,234,362.62	989,047.57
Student Support Services	1,497,958.58	1,299,533.41	1,274,081.27	25,452.14
Instructional Media Services	271,872.21	284,448.09	279,447.69	5,000.40
Instruction and Curriculum Development Services	849,891.52	892,797.89	860,063.47	32,734.42
Instructional Staff Training Services	43,098.10	76,106.83	60,052.22	16,054.61
Instruction-Related Technology	298,239.85	296,824.57	291,168.28	5,656.29
Board	252,885.57	268,845.35	265,550.74	3,294.61
General Administration	341,638.80	382,793.34	361,608.19	21,185.15
School Administration	1,747,663.33	1,784,167.50	1,781,074.33	3,093.17
Facilities Acquisition and Construction	401,326.18	50,913.86	33,133.23	17,780.63
Fiscal Services	351,304.84	344,041.97	332,184.54	11,857.43
Food Services	957.88	459.85	1,298.68	(838.83)
Central Services	317,717.38	327,313.26	321,408.34	5,904.92
Student Transportation Services	1,543,235.89	1,457,814.56	1,416,931.64	40,882.92
Operation of Plant	2,957,121.80	2,442,491.17	2,260,124.42	182,366.75
Maintenance of Plant	252,067.74	312,633.25	308,050.56	4,582.69
Administrative Technology Services	298,658.43	330,416.73	297,981.52	32,435.21
Community Services	109,699.49	159,030.33	162,550.17	(3,519.84)
Fixed Capital Outlay:				
Facilities Acquisition and Construction	-	363,000.00	363,000.00	-
Other Capital Outlay	-	44,327.85	44,327.85	-
<b>Total Expenditures</b>	<u>25,159,556.73</u>	<u>25,341,370.00</u>	<u>23,948,399.76</u>	<u>1,392,970.24</u>
<b>Excess (Deficiency) of Revenues Over Expenditures</b>	<u>(2,871,900.34)</u>	<u>(3,055,412.07)</u>	<u>(1,104,336.68)</u>	<u>1,951,075.39</u>
<b>Other Financing Sources (Uses)</b>				
Transfers In	250,000.00	250,000.00	367,799.88	117,799.88
<b>Total Other Financing Sources (Uses)</b>	<u>250,000.00</u>	<u>250,000.00</u>	<u>367,799.88</u>	<u>117,799.88</u>
<b>Net Change in Fund Balances</b>	<u>(2,621,900.34)</u>	<u>(2,805,412.07)</u>	<u>(736,536.80)</u>	<u>2,068,875.27</u>
Fund Balances, Beginning	3,361,227.29	3,361,227.29	3,361,227.29	-
<b>Fund Balances, Ending</b>	<u>\$ 739,326.95</u>	<u>\$ 555,815.22</u>	<u>\$ 2,624,690.49</u>	<u>\$ 2,068,875.27</u>

Special Revenue - Other Fund				Special Revenue - Federal Economic Stimulus Fund			
Original Budget	Final Budget	Actual	Variance with Final Budget - Positive (Negative)	Original Budget	Final Budget	Actual	Variance with Final Budget - Positive (Negative)
\$ 713,238.96	\$ 1,584,671.96	\$ 1,340,315.09	\$ (244,356.87)	\$ -	\$ -	\$ -	\$ -
2,799,379.41	3,355,465.50	2,782,054.17	(573,411.33)	107,347.48	107,347.48	16,268.96	(91,078.52)
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
1,713.03	36,995.39	-	(36,995.39)	-	-	-	-
1,713.03	36,995.39	-	(36,995.39)	-	-	-	-
<u>3,514,331.40</u>	<u>4,977,132.85</u>	<u>4,122,369.26</u>	<u>(854,763.59)</u>	<u>107,347.48</u>	<u>107,347.48</u>	<u>16,268.96</u>	<u>(91,078.52)</u>
1,564,086.39	1,932,611.23	1,641,704.55	290,906.68	16,340.75	14,851.16	10,894.69	3,956.47
415,943.25	543,765.26	481,420.70	62,344.56	-	-	-	-
-	-	-	-	-	-	-	-
662,390.06	657,576.67	595,824.29	61,752.38	-	-	-	-
230,347.09	249,795.03	176,774.97	73,020.06	88,124.60	88,124.60	3,884.68	84,239.92
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
220,999.45	192,398.47	104,200.30	88,198.17	2,882.13	2,882.13	-	2,882.13
84,772.13	144,078.85	128,479.67	15,599.18	-	-	-	-
-	299.00	-	299.00	-	-	-	-
-	-	-	-	-	-	-	-
11,234.15	22,499.15	-	22,499.15	-	-	-	-
2,265.03	3,546.98	613.25	2,933.73	-	-	-	-
118,409.91	180,522.01	143,395.52	37,126.49	-	-	-	-
92,168.73	132,272.75	45,810.11	86,462.64	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
111,715.21	911,267.21	797,645.66	113,621.55	-	-	-	-
-	-	-	-	-	-	-	-
-	6,500.24	6,500.24	-	-	1,489.59	1,489.59	-
<u>3,514,331.40</u>	<u>4,977,132.85</u>	<u>4,122,369.26</u>	<u>854,763.59</u>	<u>107,347.48</u>	<u>107,347.48</u>	<u>16,268.96</u>	<u>91,078.52</u>
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
<u>\$ 0.00</u>	<u>\$ 0.00</u>	<u>\$ 0.00</u>	<u>\$ 0.00</u>	<u>\$ 0.00</u>	<u>\$ 0.00</u>	<u>\$ 0.00</u>	<u>\$ 0.00</u>

**Schedule of Funding Progress –  
Other Postemployment Benefits Plan**

<b>Actuarial Valuation Date</b>	<b>Actuarial Value of Assets (a)</b>	<b>Actuarial Accrued Liability (AAL) (1) (b)</b>	<b>Unfunded AAL (UAAL) (b-a)</b>	<b>Funded Ratio (a/b)</b>	<b>Covered Payroll (c)</b>	<b>UAAL as a Percentage of Covered Payroll [(b-a)/c]</b>
October 1, 2010	\$ -	\$ 2,825,064	\$ 2,825,064	0.0%	\$ 9,189,143	30.74%
October 1, 2012	-	3,274,375	3,274,375	0.0%	9,902,727	33.07%
October 1, 2014	-	3,656,161	3,656,161	0.0%	9,432,318	38.76%

Note: (1) The District's OPEB actuarial valuation used the entry age normal actuarial cost method to estimate the actuarial accrued liability.

**Schedule of the District's Proportionate Share  
of the Net Pension Liability –  
Florida Retirement System Pension Plan (1)**

	<b>2015</b>	<b>2014</b>	<b>2013</b>
District's proportion of the FRS net pension liability	0.044565189%	0.044424615%	0.044814914%
District's proportionate share of the FRS net pension liability	\$ 5,756,193	\$ 2,710,555	\$ 7,714,641
District's covered-employee payroll	16,035,783	15,208,247	14,874,812
District's proportionate share of the FRS net pension liability as a percentage of its covered-employee payroll	35.90%	17.82%	51.86%
FRS Plan fiduciary net position as a percentage of the total pension liability	92.00%	96.09%	88.54%

Note: (1) The amounts presented for each fiscal year were determined as of June 30.

**Schedule of District Contributions –  
Florida Retirement System Pension Plan (1)**

	<b>2016</b>	<b>2015</b>	<b>2014</b>
Contractually required FRS contribution	\$ 991,526	\$ 1,086,537	\$ 973,088
FRS contributions in relation to the contractually required contribution	(991,526)	(1,086,537)	(973,088)
FRS contribution deficiency (excess)	\$ -	\$ -	\$ -
District's covered-employee payroll	\$ 16,009,846	\$ 16,035,783	\$ 15,208,247
FRS contributions as a percentage of covered-employee payroll	6.19%	6.78%	6.40%

Note: (1) The amounts presented for each fiscal year were determined as of June 30.

**Schedule of the District's Proportionate Share  
of the Net Pension Liability –  
Health Insurance Subsidy Pension Plan (1)**

	<u>2015</u>	<u>2014</u>	<u>2013</u>
District's proportion of the HIS net pension liability	0.056797862%	0.055361961%	0.055446742%
District's proportionate share of the HIS net pension liability	\$ 5,792,489	\$ 5,176,478	\$ 4,827,368
District's covered-employee payroll	\$ 17,237,152	\$ 16,448,410	\$ 16,119,693
District's proportionate share of the HIS net pension liability as a percentage of its covered-employee payroll	33.60%	31.47%	29.95%
HIS Plan fiduciary net position as a percentage of the total pension liability	0.50%	0.99%	1.78%

Note: (1) The amounts presented for each fiscal year were determined as of June 30.

**Schedule of District Contributions –  
Health Insurance Subsidy Pension Plan (1)**

	<u>2016</u>	<u>2015</u>	<u>2014</u>
Contractually required HIS contribution	\$ 285,938	\$ 217,117	\$ 189,651
HIS contributions in relation to the contractually required contribution	(285,938)	(217,117)	(189,651)
HIS contribution deficiency (excess)	\$ -	\$ -	\$ -
District's covered-employee payroll	\$ 17,224,584	\$ 17,237,152	\$ 16,448,410
HIS contributions as a percentage of covered-employee payroll	1.66%	1.26%	1.15%

Note: (1) The amounts presented for each fiscal year were determined as of June 30.

**NOTES TO REQUIRED SUPPLEMENTARY INFORMATION**

**1. Budgetary Basis of Accounting**

The Board follows procedures established by State statutes and State Board of Education (SBE) rules in establishing budget balances for governmental funds, as described below:

- Budgets are prepared, public hearings are held, and original budgets are adopted annually for all governmental fund types in accordance with procedures and time intervals prescribed by law and SBE rules.
- Appropriations are controlled at the object level (e.g., salaries, purchased services, and capital outlay) within each activity (e.g., instruction, student transportation services, and school administration) and may be amended by resolution at any Board meeting prior to the due date for the annual financial report.
- Budgets are prepared using the same modified accrual basis as is used to account for governmental funds.
- Budgetary information is integrated into the accounting system and, to facilitate budget control, budget balances are encumbered when purchase orders are issued. Appropriations lapse at fiscal year-end and encumbrances outstanding are honored from the subsequent year's appropriations.

## 2. EXPENDITURES OVER APPROPRIATIONS IN INDIVIDUAL FUNDS

For the fiscal year ended June 30, 2016, expenditures exceeded appropriations for the following individual fund:

Fund/Activity	Expenditures Budget	Actual	Variance Unfavorable
General:			
Food Services	\$ 459.85	\$ 1,298.68	\$ (838.83)
Community Services	159,030.33	162,550.17	(3,519.84)

## 3. Schedule of Funding Progress – Other Postemployment Benefits Plan

The October 1, 2014, unfunded actuarial accrued liability of \$3,656,161 was significantly higher than the October 1, 2012, liability of \$3,274,375 as a result of benefit changes and other changes in liabilities and costs as discussed below:

- **Population Changes:** The number of enrolled retirees currently receiving postemployment health benefits decreased from 43 in the previous valuation to 38 in the current valuation. At the same time, the number of active employees eligible for future postemployment benefits decreased from 264 to 244. This change had an increasing effect on the costs and liabilities.
- **Initial Cost of Coverage:** Total cost of coverage increased from \$469 per employee per month (as expected from the year beginning October 1, 2012) to \$609 per employee per month for the year beginning October 1, 2014. This is higher than the projected \$549 per employee per month. This change had an increasing effect on the costs and liabilities.
- **Medical Trend Assumptions:** Revisions were made in the assumed trend for medical and prescription cost increases. In the previous valuation, the trends for costs and premiums were assumed to be 7.5 percent for each year beginning October 1, 2015, with subsequent trend rates decreasing 0.5 percent each year thereafter to the ultimate value of 5 percent. The trends for costs and premiums charged to retirees the year beginning October 1, 2015, are assumed to decline over a 25-year period from 7.5 percent to the ultimate level of 4.24 percent, which has a decreasing effect on costs and liabilities.
- **Reflecting Provisions of the Affordable Care Act:** Previous valuations estimated that the District Plan will assess the Excise Tax beginning with the 2044 plan year at a rate of 0.43 percent increase in trend for the 2044 plan year and all subsequent years. It is now estimated that the District Plan is projected to be assessed the Excise Tax on High-Cost Employer Health Plans beginning with the 2054 plan year. It is estimated that absent any plan changes, this will result in a 0.25 percent increase in the cost of coverage for the 2054 plan year and all subsequent years, in addition to 4.24 percent medical inflation assumed for that year for a total increase of 4.49 percent over the 2053 plan year and all subsequent years. This change had a decreasing effect on the costs and liabilities.
- **Changes in coverage election assumptions:** With the most recent data furnished for this year's valuations, the assumptions pertaining to retiree coverage elections have been refined. Retirees are assumed to become eligible for Medicare benefits and will discontinue coverage under the core plan at a rate of 80 percent, as they migrate to the Medicare Advantage option following recent increases in the contributions for post-65 coverage under the core plan (up from 75 percent). This is a higher lapsing assumption than used previously and had a decreasing effect on the costs and liabilities.

- *Demographic Assumptions:* Certain demographic assumptions were revised to reflect changes made to the FRS for its July 1, 2014, actuarial valuation, which had an increasing effect on costs and liabilities.

#### **4. Schedule of Net Pension Liability and Schedule of Contributions – Health Insurance Subsidy Pension Plan**

*Changes of Assumptions.* The municipal bond rate used to determine total pension liability was decreased from 4.29 percent to 3.8 percent.

# SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

## Taylor County District School Board Schedule of Expenditures of Federal Awards For the Fiscal Year Ended June 30, 2016

Federal Grantor/Pass-Through Grantor/Program Title	Catalog of Federal Domestic Assistance Number	Pass -Through Grantor Number	Amount of Expenditures	Amount Provided to Subrecipients
<b>United States Department of Agriculture:</b>				
Indirect:				
Child Nutrition Cluster:				
Florida Department of Agriculture and Consumer Services:				
School Breakfast Program	10.553	15002	\$ 380,588.91	\$ -
National School Lunch Program	10.555	15001	1,207,258.13	-
<b>Total United States Department of Agriculture</b>			<u>1,587,847.04</u>	<u>-</u>
<b>United States Department of Education:</b>				
Direct:				
Federal Pell Grant Program	84.063	N/A	314,823.00	-
Indirect:				
Special Education Cluster:				
Special Education - Grants to States:				
Florida Department of Education	84.027	263	844,226.69	-
Special Education - Preschool Grants:				
Florida Department of Education	84.173	267	33,269.12	-
Leon County District School Board		None	27,916.50	-
Total Special Education - Preschool Grants	84.173		<u>61,185.62</u>	<u>-</u>
<b>Total Special Education Cluster</b>			<u>905,412.31</u>	<u>-</u>
Florida Department of Education:				
Adult Education - Basic Grants to States	84.002	191	60,421.84	-
Title I Grants to Local Educational Agencies	84.010	212, 226	947,533.70	-
Career and Technical Education - Basic Grants to States	84.048	161	92,013.21	-
Education for Homeless Children and Youth	84.196	127	19,014.86	-
Twenty-First Century Community Learning Centers	84.287	244	489,424.33	489,424.33
Rural Education	84.358	110	31,524.03	-
Improving Teacher Quality State Grants	84.367	224	205,052.53	-
ARRA - State Fiscal Stabilization Fund (SFSF) - Race-to-the-Top Incentive Grants, Recovery Act	84.395	RL111, RA211, RG311, RA111	16,268.96	-
Florida Gulf Coast University:				
Special Education - State Personnel Development	84.323	170	31,657.36	-
<b>Total Indirect</b>			<u>2,798,323.13</u>	<u>489,424.33</u>
<b>Total United States Department of Education</b>			<u>3,113,146.13</u>	<u>489,424.33</u>
<b>United States Department of Health and Human Services:</b>				
Direct:				
Head Start	93.600	N/A	1,025,492.09	-
Indirect:				
Early Learning Coalition of the Big Bend Region:				
Child Care and Development Block Grant	93.575	None	63,350.97	-
<b>Total United States Department of Health and Human Services</b>			<u>1,088,843.06</u>	<u>-</u>
<b>United States Department of Defense:</b>				
Direct:				
Army Junior Reserve Officers Training Corps	None	N/A	59,431.22	-
<b>Total Expenditures of Federal Awards</b>			<u>\$ 5,849,267.45</u>	<u>\$ 489,424.33</u>

The accompanying notes are an integral part of this schedule.

- Notes: (1) Basis of Presentation. The accompanying Schedule of Expenditures of Federal Awards (Schedule) includes the Federal award activity of the Taylor County District School Board under programs of the Federal government for the fiscal year ended June 30, 2016. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position, changes in net position or cash flows of the District.
- (2) Summary of Significant Accounting Policies. Expenditures are reported on the modified accrual basis of accounting. Such expenditures are recognized following, as applicable, either the cost principles in Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations* or the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.
- (3) Indirect Cost Rate. The District has not elected to use the 10 percent de minimis cost rate allowed under the Uniform Guidance.
- (4) Noncash Assistance - National School Lunch Program - Includes \$130,457 of donated food received during the fiscal year. Donated foods are valued at fair value as determined at the time of donation.
- (5) Head Start. Expenditures of \$1,025,492.09 are for grant number/program year 04CH0506/22.



Sherrill F. Norman, CPA  
Auditor General

# AUDITOR GENERAL STATE OF FLORIDA

Claude Denson Pepper Building, Suite G74  
111 West Madison Street  
Tallahassee, Florida 32399-1450



Phone: (850) 412-2722  
Fax: (850) 488-6975

The President of the Senate, the Speaker of the  
House of Representatives, and the  
Legislative Auditing Committee

## **INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Taylor County District School Board, as of and for the fiscal year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated March 13, 2017, included under the heading **INDEPENDENT AUDITOR'S REPORT**. Our report includes a reference to other auditors who audited the financial statements of the school internal funds, and a modification of opinion to address the other auditors' disclaimer of opinion on the school internal funds because the District was unable to provide complete and sufficient documentary evidence to support the receipts, disbursements, and cash balance at one school as described in our report on the District's financial statements. The financial statements of the school internal funds were not audited in accordance with *Government Auditing Standards*.

### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a

combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did identify a certain deficiency in internal control, described in the accompanying **SCHEDULE OF FINDINGS AND QUESTIONED COSTS** as Financial Statement Finding No. 2016-001 that we consider to be a material weakness.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, rules, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **District's Response to Finding**

The District's response to the finding identified in our audit is included as District Response in Financial Statement Finding No. 2016-001 and in the **CORRECTIVE ACTION PLAN**. The District's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,



Sherrill F. Norman, CPA  
Tallahassee, Florida  
March 13, 2017



Sherrill F. Norman, CPA  
Auditor General

# AUDITOR GENERAL STATE OF FLORIDA

Claude Denson Pepper Building, Suite G74  
111 West Madison Street  
Tallahassee, Florida 32399-1450



Phone: (850) 412-2722  
Fax: (850) 488-6975

The President of the Senate, the Speaker of the  
House of Representatives, and the  
Legislative Auditing Committee

## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

### Report on Compliance for Each Major Federal Program

We have audited the Taylor County District School Board's compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the District's major Federal programs for the fiscal year ended June 30, 2016. The District's major Federal programs are identified in the **SUMMARY OF AUDITOR'S RESULTS** section of the accompanying **SCHEDULE OF FINDINGS AND QUESTIONED COSTS**.

### ***Management's Responsibility***

Management is responsible for compliance with Federal statutes, regulations, and the terms and conditions of its Federal awards applicable to its Federal programs.

### ***Auditor's Responsibility***

Our responsibility is to express an opinion on compliance for each of the District's major Federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major Federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major Federal program. However, our audit does not provide a legal determination of the District's compliance.

### ***Opinion on Each Major Federal Program***

In our opinion, the District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major Federal programs for the fiscal year ended June 30, 2016.

### **Report on Internal Control Over Compliance**

District management is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the District's internal control over compliance with the types of requirements that could have a direct and material effect on each major Federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major Federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a Federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a Federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a Federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, we identified a certain deficiency in internal control over compliance, as described in the accompanying **SCHEDULE OF FINDINGS AND QUESTIONED COSTS** as Federal Awards Finding No. 2016-002, that we consider to be a significant deficiency.

The District's response to the internal control over compliance finding identified in our audit is included as District Response in Federal Awards Finding No. 2016-002 and in the **CORRECTIVE ACTION PLAN**. The District's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Respectfully submitted,



Sherrill F. Norman, CPA  
Tallahassee, Florida  
March 13, 2017

# **SCHEDULE OF FINDINGS AND QUESTIONED COSTS**

## **SUMMARY OF AUDITOR'S RESULTS**

### **Financial Statements**

Type of auditor's report issued on whether the financial statements audited were prepared in accordance with GAAP:

Unmodified, except for the qualified opinion on the Aggregate Remaining Fund Information related to the school internal funds excluded from the scope of the audit.

Internal control over financial reporting:

Material weakness(es) identified?

Yes

Significant deficiency(ies) identified?

None reported

Noncompliance material to financial statements noted?

No

### **Federal Awards**

Internal control over major Federal programs:

Material weakness(es) identified?

No

Significant deficiency(ies) identified?

Yes

Type of auditor's report issued on compliance for major Federal programs:

Unmodified

Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?

Yes

Identification of major programs:

CFDA Numbers:

10.553 and 10.555

84.027 and 84.173

Name of Federal Program or Cluster:

Child Nutrition Cluster

Special Education Cluster

Dollar threshold used to distinguish between type A and type B programs:

\$750,000

Auditee qualified as low risk auditee?

No

# FINANCIAL STATEMENT FINDING

## MATERIAL WEAKNESS

### SCHOOL INTERNAL FUNDS

<b>Finding Number</b>	<b>2016-001</b>
<b>Opinion Unit</b>	Aggregate Remaining Fund Information
<b>Financial Statements Account Title</b>	Various
<b>Fund Name</b>	Agency Funds
<b>Adjustment Amounts</b>	N/A
<b>Prior Year Finding</b>	N/A
<b>Finding</b>	District accountability over school internal funds needs improvement.
<b>Criteria</b>	State Board of Education (SBE) Rule 6A-1.087(2), Florida Administrative Code (FAC), requires an annual audit of school internal funds.
<b>Condition</b>	<p>School internal funds provide an accounting for various school club and class activities and are reported by the District in its financial statements as Fiduciary Funds. The financial activities of the school internal funds represent 23 percent of the assets and 53 percent of the liabilities of the aggregate remaining fund information.</p> <p>The Board obtained the required audit of school internal funds for the 2015-16 fiscal year. However, the audit disclosed a material weakness because the District was unable to provide complete and sufficient documentary evidence to support cash receipts, disbursements, and the cash balance for the Taylor Technical Institute (TTI), one of the District's seven schools. As a result, the auditor disclaimed an opinion on the District's school internal funds financial statements. The TTI's reported cash and liability balances each totaled \$338,206, representing 71 percent of the total assets and total liabilities, respectively, of the school internal funds.</p>
<b>Cause</b>	District personnel indicated that complete and sufficient documentary evidence to support TTI cash receipts, disbursements, and the cash balance was unavailable for audit primarily due to system errors in the implementation of new software and programmers were working on correcting the errors.
<b>Effect</b>	Professional auditing standards require that when other auditors report on a significant portion of an entity's financial statements, and the opinions contained in the reports are not unmodified, appropriate disclosures (modifications) should be made in the auditor's report. Our report on the District's financial statements includes a modification of an opinion to that effect.
<b>Recommendation</b>	The District should enhance controls to ensure that complete and sufficient documentary evidence is maintained to support school internal funds cash receipts, disbursements, and cash balances.
<b>District Response</b>	The District will ensure that complete and sufficient documentary evidence is maintained to support school internal funds cash receipts, disbursements, and cash balances. The District will also be migrating to a new accounting system for all schools except Taylor Technical Institute in the Fall of 2017.

# **FEDERAL AWARDS FINDING AND QUESTIONED COSTS**

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## **U.S. DEPARTMENT OF AGRICULTURE**

<b>Finding Number</b>	<b>2016-002</b>
<b>CFDA Number</b>	10.553 and 10.555
<b>Program Title</b>	<b>Child Nutrition Cluster (CNC)</b>
<b>Compliance Requirement</b>	Procurement and Suspension and Debarment
<b>Pass-Through Entity</b>	Florida Department of Agriculture and Consumer Services
<b>Federal Grant/Contract Number and Grant Year</b>	18289 – 2016
<b>Statistically Valid Sample</b>	No
<b>Finding Type</b>	Significant Deficiency
<b>Questioned Costs</b>	None
<b>Prior Year Finding</b>	N/A
<b>Finding</b>	For the Child Nutrition Cluster, the District did not always purchase food products from a Board-approved contract with a vendor that had been competitively selected.
<b>Criteria</b>	<p>Title 2, Section 200.403, Code of Federal Regulations (CFR), provides that to be allowable, costs must be consistent with policies and procedures that apply uniformly to both Federally financed and other activities of the District. Title 2, Section 200.320, CFR, provides that the District must follow certain methods of procurement, including procurement by sealed bids.</p> <p>SBE Rule 6A-1.012(7), FAC, provides that bids are to be requested from three or more sources for any authorized purchase or contract exceeding \$50,000. SBE Rule 6A-1.012(6), FAC, provides that, in lieu of requesting competitive solicitations, district school boards may make purchases at or below the specified prices from contracts awarded by other district school boards.</p> <p>Pursuant to Section 1001.41(4), Florida Statutes, the district school board constitutes the contracting agent for the district school system.</p>
<b>Condition</b>	<p>For the 2015-16 fiscal year, the District reported CNC expenditures totaling \$1.7 million, including \$720,185 for purchased food and supplies. During the 2015-16 fiscal year, the Board awarded contracts for the purchase of food products and supplies exceeding \$50,000 to two vendors that had contracted with other school districts.</p> <p>To determine the propriety and allowability of the CNC expenditures, we examined District records including records supporting 10 selected expenditures totaling \$67,026 from the total expenditures of \$711,254 related to five vendors for the 2015-16 fiscal year. Our examination disclosed that expenditures totaling \$75,491 were for the purchase of produce products from a vendor other than the two vendors with Board-approved contracts. As such, the vendor used by the District was not competitively selected.</p> <p>To determine whether the produce products received from, and related prices paid to, the vendor used by the District were the same or comparable to products and prices established by the Board-approved contracts, we compared District records supporting the expenditures to the Board-approved contracts. We determined that, while the vendors were different, the products received and the prices paid by the District agreed with the Board-approved contract products and prices. However, although we requested, District records were not provided to evidence the authority</p>

for District purchases from a vendor that was not selected pursuant to the required competitive selection process and also not subject to a Board-approved contract.

**Cause** In response to our inquiry, District personnel indicated that they directly negotiated the produce prices due to the quality of the produce available from the vendor. District personnel also indicated that the vendor was not required to submit a bid because the District assumed that produce purchases were not subject to competitive selection due to the volatility in produce prices throughout the year.

**Effect** When purchases are not made from a Board-approved contract with a vendor selected pursuant to the required competitive selection process, the purchases do not comply with the Federal regulations, State law, and State Board rules, and there is an increased risk that the purchases may not be consistent with Board expectations.

**Recommendation** To demonstrate compliance with Federal regulations, SBE rules, and State law, the District should enhance procedures to ensure that applicable food purchases are made only from Board-approved contracts with vendors that are competitively selected.

**District Response** The District has already implemented procedures to ensure that applicable food purchases are made only from Board-approved contracts with vendors that are competitively selected.

## ***PRIOR AUDIT FOLLOW-UP***

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The District had taken corrective actions for the Federal Awards finding included in our report No. 2016-091.

## ***SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS***

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Listed below is the District's summary of the status of prior audit findings required to be reported under 2 CFR 200.511:

<b>Audit Report No. (Finding No.)</b>	<b>Program/Area</b>	<b>Brief Description</b>	<b>Status</b>	<b>Comments</b>
2014-124 (1)	Federal Pell Grant Program (CFDA No. 84.063)	Controls over the Federal Pell Grant Program were not adequate, resulting in \$21,606 of questioned costs.	Partially Corrected.	Questioned costs were restored to the Program. Corrective action to fully implement control procedures will be completed in the 2016-17 fiscal year.
2016-091 (2015-001)	Federal Pell Grant Program (CFDA No. 84.063)	The District did not always timely report Federal Pell Grant Program enrollment data or accurately calculate the return of Program funds, resulting in \$686 of questioned costs.	Partially Corrected.	The District plans to fully complete its corrective action and restoration of questioned cost in the 2016-2017 fiscal year.

## ***CORRECTIVE ACTION PLAN***

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### **Taylor County District School Board Management's Corrective Action Plan For the Fiscal Year Ended June 30, 2016**

Finding Number: 2016-001

Planned Corrective Action: The District is currently working with the software programmers to correct this issue. All schools with the exception of Taylor Technical Institute will be migrating to a different accounting system for internal accounts funds in the 17-18 school year. The District plans to monitor the internal funds monthly once the issue is corrected to ensure timely and accurate reporting.

Anticipated Completion Date: March 31, 2017

Responsible Contact Person: Ashley Valentine, Finance Director

Finding Number: 2016-002

Planned Corrective Action: The District has already enhanced procedures to ensure food purchases are made only from Board-approved contracts with vendors that are competitively selected. During the current year the District has received Board approval for a contract to piggyback off a bid with Alachua County School Board to purchase produce.

Anticipated Completion Date: January 17, 2017

Responsible Contact Person: Ashley Valentine, Finance Director