

# GULF COAST STATE COLLEGE

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## Financial Audit

For the Fiscal Year Ended  
June 30, 2013



## BOARD OF TRUSTEES AND PRESIDENT

Members of the Board of Trustees and President who served during the 2012-13 fiscal year are listed below:

	<u>County</u>
Denise D. Butler, Chair (1)	Franklin
Dan A. Estes, Vice Chair (2)	Bay
Leah O. Dunn	Bay
Karen L. Durden (2)	Bay
Shirley J. Jenkins to 8-23-12 (3)	Gulf
James W. McKnight	Gulf
Katie L. Patronis	Bay
Ralph C. Roberson	Gulf
Joe K. Tannehill, Jr.	Bay
David P. Warriner from 2-22-13 (2)	Gulf

Dr. Jim Kerley, President

- Notes: (1) Board member served beyond the end of term, May 31, 2012.
- (2) Board members served beyond the end of their term, May 31, 2013.
- (3) Board member resigned on August 23, 2012, and position remained vacant until February 21, 2013.

The Auditor General conducts audits of governmental entities to provide the Legislature, Florida's citizens, public entity management, and other stakeholders unbiased, timely, and relevant information for use in promoting government accountability and stewardship and improving government operations.

The audit team leader was Pamela L. Thompson, CPA, and the audit was supervised by Patricia S. Crutchfield, CPA, CFE. Please address inquiries regarding this report to James R. Stultz, CPA, Audit Manager, by e-mail at [jimstultz@aud.state.fl.us](mailto:jimstultz@aud.state.fl.us) or by telephone at (850) 412-2869.

This report and other reports prepared by the Auditor General can be obtained on our Web site at [www.myflorida.com/audgen](http://www.myflorida.com/audgen); by telephone at (850) 412-2722; or by mail at G74 Claude Pepper Building, 111 West Madison Street, Tallahassee, Florida 32399-1450.

GULF COAST STATE COLLEGE  
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## EXECUTIVE SUMMARY

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### Summary of Report on Financial Statements

Our audit disclosed that the College's basic financial statements were presented fairly, in all material respects, in accordance with prescribed financial reporting standards.

### Summary of Report on Internal Control and Compliance

Our audit did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*, issued by the Comptroller General of the United States.

### Audit Objectives and Scope

Our audit objectives were to determine whether Gulf Coast State College and its officers with administrative and stewardship responsibilities for College operations had:

- Presented the College's basic financial statements in accordance with generally accepted accounting principles;
- Established and implemented internal control over financial reporting and compliance with requirements that could have a direct and material effect on the financial statements; and
- Complied with the various provisions of laws, rules, regulations, contracts, and grant agreements that are material to the financial statements.

The scope of this audit included an examination of the College's basic financial statements as of and for the fiscal year ended June 30, 2013. We obtained an understanding of the College's environment, including its internal control, and assessed the risk of material misstatement necessary to plan the audit of the basic financial statements. We also examined various transactions to determine whether they were executed, in both manner and substance, in accordance with governing provisions of laws, rules, regulations, contracts, and grant agreements.

An examination of Federal awards administered by the College is included within the scope of our Statewide audit of Federal awards administered by the State of Florida. The results of our operational audit of the College are included in our report No. 2014-042.

### Audit Methodology

The methodology used to develop the findings in this report included the examination of pertinent College records in connection with the application of procedures required by auditing standards generally accepted in the United States of America and applicable standards contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.



DAVID W. MARTIN, CPA  
AUDITOR GENERAL

# AUDITOR GENERAL STATE OF FLORIDA

G74 Claude Pepper Building  
111 West Madison Street  
Tallahassee, Florida 32399-1450



PHONE: 850-412-2722  
FAX: 850-488-6975

The President of the Senate, the Speaker of the  
House of Representatives, and the  
Legislative Auditing Committee

## INDEPENDENT AUDITOR'S REPORT

### Report on the Financial Statements

We have audited the accompanying financial statements of Gulf Coast State College, a component unit of the State of Florida, and its discretely presented component unit as of and for the fiscal year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise the College's basic financial statements as listed in the table of contents.

#### *Management's Responsibility for the Financial Statements*

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### *Auditor's Responsibility*

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the discretely presented component unit, as described in note 1 to the financial statements, which represent 100 percent of the transactions and account balances of the discretely presented component unit columns. Those financial statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the discretely presented component unit, is based on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Opinions***

In our opinion, based on our audit and the report of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of Gulf Coast State College and of its discretely presented component unit as of June 30, 2013, and the respective changes in financial position and, where applicable, cash flows thereof for the fiscal year then ended, in accordance with accounting principles generally accepted in the United States of America.

### ***Other Matter***

#### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that **MANAGEMENT'S DISCUSSION AND ANALYSIS, SCHEDULE OF FUNDING PROGRESS – OTHER POSTEMPLOYMENT BENEFITS PLAN, and NOTES TO REQUIRED SUPPLEMENTARY INFORMATION**, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a required part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued a report on our consideration of Gulf Coast State College's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, rules, regulations, contracts, and grant agreements and other matters included under the heading **INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Gulf Coast State College's internal control over financial reporting and compliance.

Respectfully submitted,



David W. Martin, CPA  
Tallahassee, Florida  
March 5, 2014

**MANAGEMENT’S DISCUSSION AND ANALYSIS**

The management’s discussion and analysis (MD&A) provides an overview of the financial position and activities of the College for the fiscal year ended June 30, 2013, and should be read in conjunction with the financial statements and notes thereto. This overview is required by Governmental Accounting Standards Board (GASB) Statement No. 35, *Basic Financial Statements—and Management’s Discussion and Analysis—for Public Colleges and Universities*, as amended by GASB Statements Nos. 37 and 38. The MD&A, and financial statements and notes thereto, are the responsibility of College management. The MD&A contains financial activity of the College for the fiscal years ended June 30, 2013, and June 30, 2012, and its component unit, Gulf Coast State College Foundation, Inc., for the fiscal years ended June 30, 2013 and June 30, 2012.

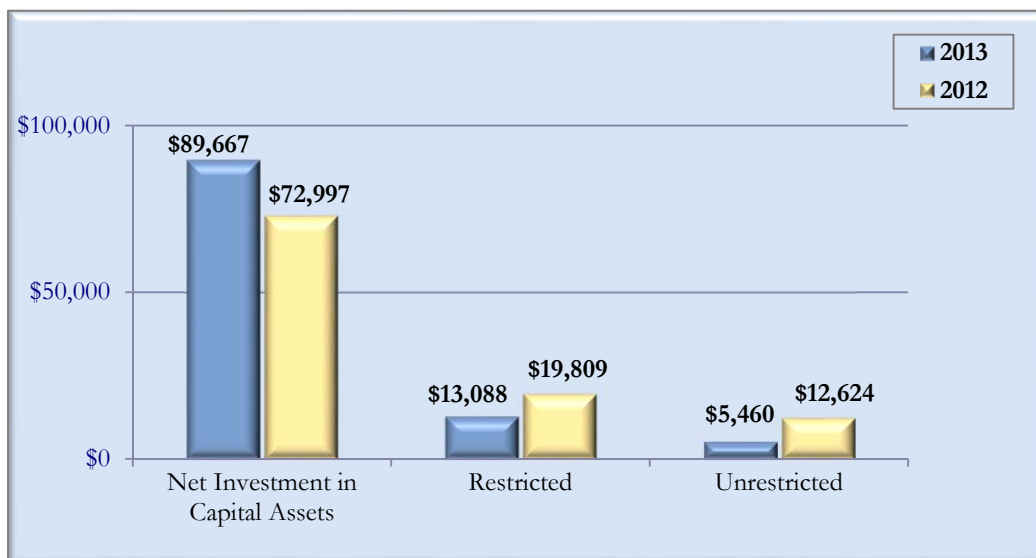
**FINANCIAL HIGHLIGHTS**

The College’s assets totaled \$122.9 million at June 30, 2013. This balance reflects a \$6 million, or 5.2 percent, increase as compared to the 2011-12 fiscal year, resulting primarily from an increase in capital assets. The increase is a result of the construction of the Advanced Technology Center. Liabilities increased by a lesser amount of \$3.2 million, or 28.3 percent, totaling \$14.6 million at June 30, 2013, compared to \$11.4 million at June 30, 2012. As a result, the College’s net position increased by \$2.8 million, resulting in a year-end balance of \$108.2 million.

The College’s operating revenues totaled \$12 million for the 2012-13 fiscal year, representing a 10.1 percent decrease, as compared to the 2011-12 fiscal year due, mainly to an increase in the scholarship allowance. Operating expenses totaled \$50.3 million for the 2012-13 fiscal year, representing an increase of 3 percent, as compared to the 2011-12 fiscal year, due mainly to an increase in materials and supplies, offset by a decrease in scholarships and waivers.

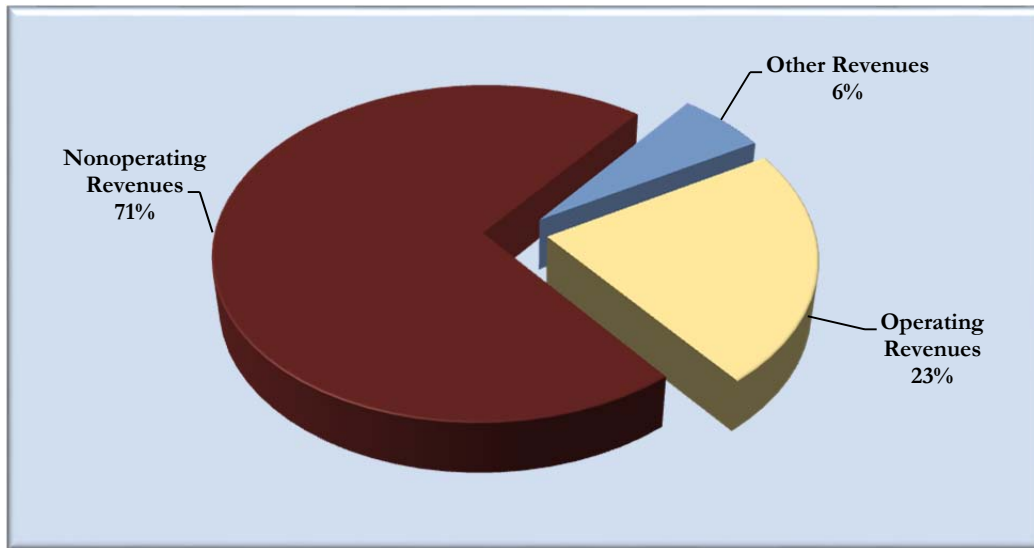
Net position represents the residual interest in the College’s assets after deducting liabilities. The College’s comparative total net position by category for the fiscal years ended June 30, 2013, and 2012, is shown in the following graph:

**Net Position: College  
(In Thousands)**



The following chart provides a graphical presentation of College revenues by category for the 2012-13 fiscal year:

**Total Revenues: College**



**OVERVIEW OF FINANCIAL STATEMENTS**

Pursuant to GASB Statement No. 35, the College’s financial report consists of three basic financial statements: the statement of net position; the statement of revenues, expenses, and changes in net position; and the statement of cash flows. These financial statements, and notes thereto, provide information on the College as a whole, present a long-term view of the College’s finances, and include activities for the following entities:

- Gulf Coast State College (Primary Institution) – Most of the programs and services generally associated with a college fall into this category, including instruction, public service, and support services.
- Gulf Coast State College Foundation, Inc. (Component Unit) – Although legally separate, this component unit is important because the College is financially accountable for it, as the College reports its financial activities to the State of Florida.

**THE STATEMENT OF NET POSITION**

The statement of net position reflects the assets and liabilities of the College, using the accrual basis of accounting, and presents the financial position of the College at a specified time. Assets less liabilities equal net position, which is one indicator of the College’s current financial condition. The changes in net position that occur over time indicate improvement or deterioration in the College’s financial condition.

A condensed statement of assets, liabilities, and net position of the College and its component unit as of June 30, 2013, and June 30, 2012, is shown in the following table:

**Condensed Statement of Net Position at  
(In Thousands)**

	College		Component Unit	
	6-30-13	6-30-12	6-30-13	6-30-12
<b>Assets</b>				
Current Assets	\$ 20,504	\$ 36,408	\$ 8,338	\$ 7,237
Capital Assets, Net	95,777	79,452	2	6
Other Noncurrent Assets	6,608	1,009	18,437	17,952
<b>Total Assets</b>	<u>122,889</u>	<u>116,869</u>	<u>26,777</u>	<u>25,195</u>
<b>Liabilities</b>				
Current Liabilities	4,354	2,464	144	151
Noncurrent Liabilities	10,320	8,975		
<b>Total Liabilities</b>	<u>14,674</u>	<u>11,439</u>	<u>144</u>	<u>151</u>
<b>Net Position</b>				
Net Investment in Capital Assets	89,667	72,997		
Restricted	13,088	19,809	26,633	25,044
Unrestricted	5,460	12,624		
<b>Total Net Position</b>	<u>\$ 108,215</u>	<u>\$ 105,430</u>	<u>\$ 26,633</u>	<u>\$ 25,044</u>

**THE STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION**

The statement of revenues, expenses, and changes in net position presents the College's revenue and expense activity, categorized as operating and nonoperating. Revenues and expenses are recognized when earned or incurred, regardless of when cash is received or paid.

The following summarizes the activities of the College and its component unit for the 2012-13 and 2011-12 fiscal years:

**Condensed Statement of Revenues, Expenses, and Changes in Net Position  
For the Fiscal Years Ended  
(In Thousands)**

	College		Component Unit	
	06-30-13	06-30-12	06-30-13	06-30-12
Operating Revenues	\$ 11,975	\$ 13,322	\$ 1,081	\$ 687
Less, Operating Expenses	50,346	48,888	2,649	1,886
<b>Operating Loss</b>	(38,371)	(35,566)	(1,568)	(1,199)
Net Nonoperating Revenues	37,955	30,778	3,157	355
<b>Income (Loss) Before Other Revenues, Expenses, Gains, or Losses</b>	(416)	(4,788)	1,589	(844)
Other Revenues	3,201	1,975		
<b>Net Increase (Decrease) in Net Position</b>	2,785	(2,813)	1,589	(844)
Net Position, Beginning of Year	105,430	108,243	25,044	25,888
<b>Net Position, End of Year</b>	<u>\$ 108,215</u>	<u>\$ 105,430</u>	<u>\$ 26,633</u>	<u>\$ 25,044</u>

**Operating Revenues**

GASB Statement No. 35 categorizes revenues as either operating or nonoperating. Operating revenues generally result from exchange transactions where each of the parties to the transaction either gives or receives something of equal or similar value.

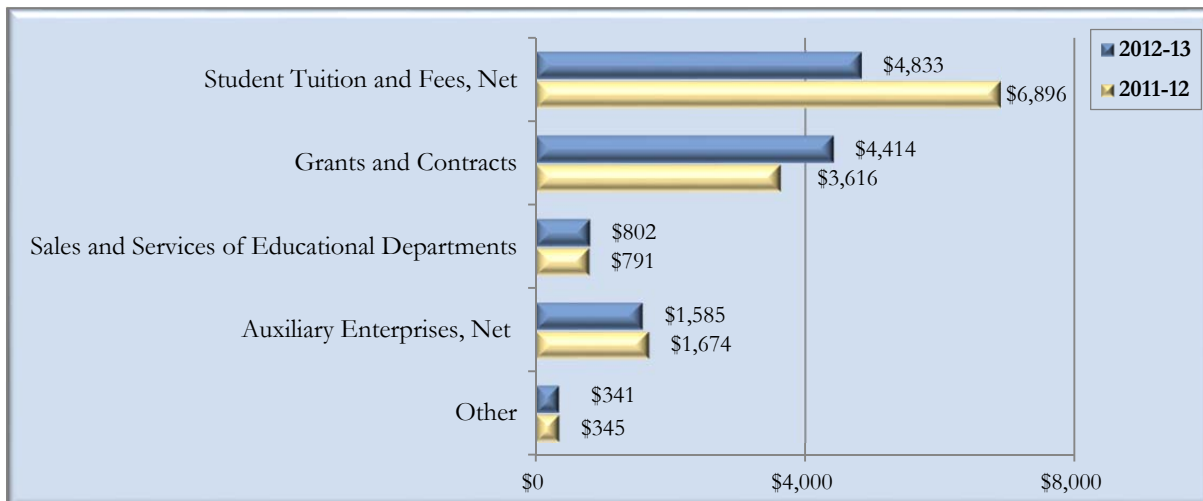
The following summarizes the operating revenues for the College and its component unit by source that were used to fund operating activities for the 2012-13 and 2011-12 fiscal years:

**Operating Revenues  
For the Fiscal Years Ended  
(In Thousands)**

	College		Component Unit	
	6-30-13	6-30-12	6-30-13	6-30-12
Net Tuition and Fees	\$ 4,833	\$ 6,896	\$	\$
Grants and Contracts	4,414	3,616		
Sales and Services of Educational Departments	802	791		
Auxiliary Enterprises, Net	1,585	1,674		
Other	341	345	1,081	687
<b>Total Operating Revenues</b>	<b>\$ 11,975</b>	<b>\$ 13,322</b>	<b>\$ 1,081</b>	<b>\$ 687</b>

The following chart presents the College’s operating revenues for the 2012-13 and 2011-12 fiscal years:

**Operating Revenues: College  
(In Thousands)**



College operating revenue changes were primarily the result of an increase in grants and contracts offset by the reduction of student tuition and fees due to an increase in the scholarship allowance.

**Operating Expenses**

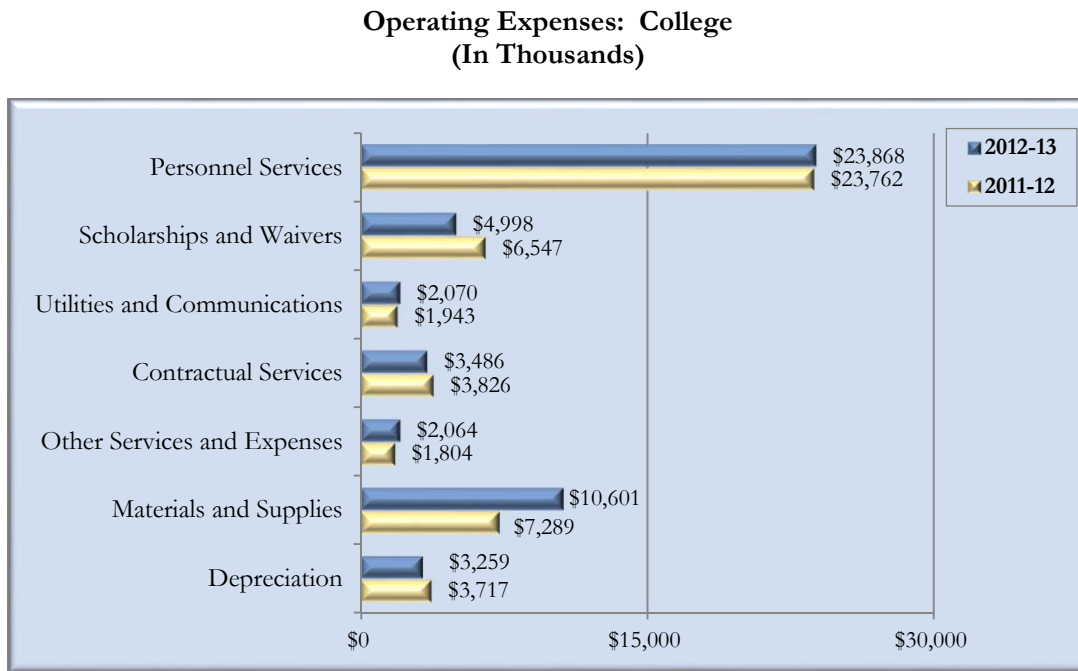
Expenses are categorized as operating or nonoperating. The majority of the College’s expenses are operating expenses as defined by GASB Statement No. 35. GASB gives financial reporting entities the choice of reporting operating expenses in the functional or natural classifications. The College has chosen to report the expenses in their natural classification on the statement of revenues, expenses, and changes in net position and has displayed the functional classification in the notes to financial statements.

The following summarizes operating expenses by natural classification for the College and its component unit for the 2012-13 and 2011-12 fiscal years:

**Operating Expenses  
For the Fiscal Years Ended  
(In Thousands)**

	College		Component Unit	
	6-30-13	6-30-12	6-30-13	6-30-12
Personnel Services	\$ 23,868	\$ 23,762	\$	\$
Scholarships and Waivers	4,998	6,547	783	758
Utilities and Communications	2,070	1,943		
Contractual Services	3,486	3,826		
Other Services and Expenses	2,064	1,804	1,866	1,128
Materials and Supplies	10,601	7,289		
Depreciation	3,259	3,717		
<b>Total Operating Expenses</b>	<b>\$ 50,346</b>	<b>\$ 48,888</b>	<b>\$ 2,649</b>	<b>\$ 1,886</b>

The following chart presents the College’s operating expenses for the 2012-13 and 2011-12 fiscal years:



College operating expense changes were the result of a significant increase in materials and supplies due primarily to the acquisition of non-capitalized furniture and equipment for the new building offset by a decrease in scholarships and waivers.

**Nonoperating Revenues and Expenses**

Certain revenue sources that the College relies on to provide funding for operations, including State noncapital appropriations, Federal and State student financial aid, and investment income are defined by GASB as nonoperating. Nonoperating expenses include capital financing costs and other costs related to capital assets. The following summarizes the College’s nonoperating revenues and expenses for the 2012-13 and 2011-12 fiscal years:

**Nonoperating Revenues (Expenses): College  
(In Thousands)**

	2012-13	2011-12
State Noncapital Appropriations	\$21,221	\$17,555
Federal and State Student Financial Aid	12,378	13,223
Investment Income	92	272
Net Gain on Disposal of Capital Assets	4,542	
Interest on Capital Asset-Related Debt	(278)	(272)
<b>Net Nonoperating Revenues</b>	<b>\$37,955</b>	<b>\$30,778</b>

College net nonoperating revenue changes were the result of an increase in State appropriations and a gain on disposal of capital assets resulting from the disposal of property for highway expansion purposes.

**Other Revenues, Expenses, Gains, or Losses**

This category is composed of State capital appropriations and capital grants, contracts, gifts, and fees. The following summarizes the College's other revenues, expenses, gains, or losses for the 2012-13 and 2011-12 fiscal years:

**Other Revenues, Expenses, Gains, or Losses: College  
(In Thousands)**

	2012-13	2011-12
State Capital Appropriations	\$ 784	\$ 551
Capital Grants, Contracts, Gifts, and Fees	2,417	1,424
<b>Total</b>	<b>\$ 3,201</b>	<b>\$ 1,975</b>

College other revenues increased as a result of an increase in capital grants, contracts, gifts, and fees due to a donation from the College's Foundation for the Advanced Technology Center.

**THE STATEMENT OF CASH FLOWS**

The statement of cash flows provides information about the College's financial results by reporting the major sources and uses of cash and cash equivalents. This statement will assist in evaluating the College's ability to generate net cash flows, its ability to meet its financial obligations as they come due, and its need for external financing. Cash flows from operating activities show the net cash used by the operating activities of the College. Cash flows from capital financing activities include all plant funds and related long-term debt activities. Cash flows from investing activities show the net source and use of cash related to purchasing or selling investments, and earning income on those investments. Cash flows from noncapital financing activities include those activities not covered in other sections. The statement of cash flows also helps users assess:

- An entity's ability to generate future net cash flows.
- Its ability to meet its obligations as they come due.
- Its need for external financing.

The following summarizes the College's cash flows for the 2012-13 and 2011-12 fiscal years:

**Condensed Statement of Cash Flows: College  
(In Thousands)**

	<u>2012-13</u>	<u>2011-12</u>
Cash Provided (Used) by:		
Operating Activities	\$ (35,729)	\$ (32,395)
Noncapital Financing Activities	32,854	30,778
Capital and Related Financing Activities	8,836	(5,270)
Investing Activities	<u>107</u>	<u>230</u>
<b>Net Increase (Decrease) in Cash and Cash Equivalents</b>	6,068	(6,657)
Cash and Cash Equivalents, Beginning of Year	<u>8,032</u>	<u>14,689</u>
<b>Cash and Cash Equivalents, End of Year</b>	<u>\$ 14,100</u>	<u>\$ 8,032</u>

Major sources of funds came from State capital appropriations (\$24.8 million), State noncapital appropriations (\$21.2 million), Federal and State student financial aid (\$12.4 million), Federal Direct Student Loan program receipts (\$5.5 million), and net student tuition and fees (\$5.2 million). Major uses of funds were for payments to employees and for employee benefits (\$23.6 million), purchase of capital assets (\$19.7 million), payments to suppliers (\$16.4 million), and disbursements to students for Federal Direct Student Loans (\$6.2 million).

The increase in cash and cash equivalents was the result of the receipt of significant State receivables from the 2011-12 fiscal year.

**CAPITAL ASSETS AND DEBT ADMINISTRATION**

**CAPITAL ASSETS**

At June 30, 2013, the College had \$138.7 million in capital assets, less accumulated depreciation of \$43 million, for net capital assets of \$95.7 million. Depreciation charges for the current fiscal year totaled \$3.3 million. The following table summarizes the College's capital assets, net of accumulated depreciation, at June 30:

**Capital Assets, Net at June 30: College  
(In Thousands)**

<u>Capital Assets</u>	<u>2013</u>	<u>2012</u>
Land	\$ 3,809	\$ 3,848
Construction in Progress	34,887	15,938
Buildings	53,646	55,677
Other Structures and Improvements	2,199	2,402
Furniture, Machinery, and Equipment	<u>1,236</u>	<u>1,587</u>
<b>Capital Assets, Net</b>	<u>\$95,777</u>	<u>\$79,452</u>

**CAPITAL EXPENSES AND COMMITMENTS**

Major capital expenses through June 30, 2013, were incurred on the Advanced Technology Center. The total committed is \$38 million with a committed balance remaining of \$3.6 million at June 30, 2013. Additional information about the College's capital commitments is presented in the notes to financial statements.

**DEBT ADMINISTRATION**

As of June 30, 2013, the College had \$8.7 million in outstanding capital outlay and improvement bonds and note payable representing an increase of \$1.6 million, or 22.8 percent, from the prior fiscal year. The following table summarizes the outstanding long-term debt by type for the fiscal years ended June 30, 2013, and June 30, 2012:

**Long-Term Debt, at June 30: College  
(In Thousands)**

	2013	2012
SBE Capital Outlay Bonds	\$ 490	\$ 600
Florida Department of Education:		
Capital Improvement Revenue Bonds	5,620	5,855
Note Payable	2,543	591
<b>Total</b>	<b>\$ 8,653</b>	<b>\$ 7,046</b>

The State Board of Education (SBE) and Florida Department of Education issue capital outlay bonds on behalf of the College. During the 2012-13 fiscal year, there were no bond sales and debt repayments totaled \$345 thousand. The College signed a promissory note for a line of credit up to \$2.7 million for their Energy Efficiency project of which \$2.6 million was borrowed. Additional information about the College’s long-term debt is presented in the notes to financial statements.

**ECONOMIC FACTORS THAT WILL AFFECT THE FUTURE**

The College’s economic condition is closely tied to that of the State of Florida. The College’s current financial and capital plans indicate that the financial resources from an increase in State funding will allow it to continue at the present level of service without a tuition increase for the 2013-14 fiscal year.

**REQUESTS FOR INFORMATION**

Questions concerning information provided in the MD&A or other required supplementary information and financial statements and notes thereto, or requests for additional financial information should be addressed to John Mercer, Vice President of Administration and Finance, Gulf Coast State College, 5230 West Highway 98, Panama City, Florida 32401.

## BASIC FINANCIAL STATEMENTS

### GULF COAST STATE COLLEGE A COMPONENT UNIT OF THE STATE OF FLORIDA STATEMENT OF NET POSITION June 30, 2013

	College	Component Unit
<b>ASSETS</b>		
Current Assets:		
Cash and Cash Equivalents	\$ 4,443,541	\$ 232,944
Restricted Cash and Cash Equivalents	3,540,479	
Restricted Investments		8,078,440
Accounts Receivable, Net	551,228	7,800
Notes Receivable, Net	38,112	
Due from Other Governmental Agencies	10,326,224	
Inventories	1,172,836	
Prepaid Expenses	311,910	
Other Assets	119,493	19,466
<b>Total Current Assets</b>	<b>20,503,823</b>	<b>8,338,650</b>
Noncurrent Assets:		
Restricted Cash and Cash Equivalents	6,115,794	
Restricted Investments	492,145	18,436,997
Depreciable Capital Assets, Net	57,081,105	1,528
Nondepreciable Capital Assets	38,696,153	
<b>Total Noncurrent Assets</b>	<b>102,385,197</b>	<b>18,438,525</b>
<b>TOTAL ASSETS</b>	<b>122,889,020</b>	<b>26,777,175</b>
<b>LIABILITIES</b>		
Current Liabilities:		
Accounts Payable	644,554	143,924
Salary and Payroll Taxes Payable	275,146	
Retainage Payable	1,987,835	
Unearned Revenue	26,449	
Deposits Held for Others	744,535	
Long-Term Liabilities - Current Portion:		
Bonds Payable	360,000	
Note Payable	258,299	
Compensated Absences Payable	56,833	
<b>Total Current Liabilities</b>	<b>4,353,651</b>	<b>143,924</b>
Noncurrent Liabilities:		
Bonds Payable	5,750,000	
Note Payable	2,284,724	
Compensated Absences Payable	2,125,195	
Other Postemployment Benefits Payable	159,965	
<b>Total Noncurrent Liabilities</b>	<b>10,319,884</b>	
<b>TOTAL LIABILITIES</b>	<b>14,673,535</b>	<b>143,924</b>

**GULF COAST STATE COLLEGE  
A COMPONENT UNIT OF THE STATE OF FLORIDA  
STATEMENT OF NET POSITION (CONTINUED)  
June 30, 2013**

	College	Component Unit
<b>NET POSITION</b>		
Net Investment in Capital Assets	\$ 89,667,258	\$
Restricted:		
Nonexpendable:		
Endowment		12,232,805
Expendable:		
Grants and Loans	1,147,008	
Scholarships and Other Educational Purposes	113,555	14,400,443
Capital Projects	11,314,563	
Debt Service	513,387	
Unrestricted	5,459,714	3
<b>TOTAL NET POSITION</b>	<b>\$ 108,215,485</b>	<b>\$ 26,633,251</b>

The accompanying notes to financial statements are an integral part of this statement.

**GULF COAST STATE COLLEGE**  
**A COMPONENT UNIT OF THE STATE OF FLORIDA**  
**STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION**  
**For the Fiscal Year Ended June 30, 2013**

	College	Component Unit
<b>REVENUES</b>		
Operating Revenues:		
Student Tuition and Fees, Net of Scholarship Allowances of \$7,319,606	\$ 4,832,971	\$
Federal Grants and Contracts	2,563,284	
State and Local Grants and Contracts	257,389	
Nongovernmental Grants and Contracts	1,593,252	
Sales and Services of Educational Departments	802,517	
Auxiliary Enterprises, Net of Scholarship Allowances of \$1,286,425	1,584,534	
Other Operating Revenues	341,092	1,080,781
<b>Total Operating Revenues</b>	<b>11,975,039</b>	<b>1,080,781</b>
<b>EXPENSES</b>		
Operating Expenses:		
Personnel Services	23,868,172	
Scholarships and Waivers	4,998,383	782,466
Utilities and Communications	2,069,890	
Contractual Services	3,486,111	
Other Services and Expenses	2,063,625	1,865,930
Materials and Supplies	10,600,869	
Depreciation	3,259,408	
<b>Total Operating Expenses</b>	<b>50,346,458</b>	<b>2,648,396</b>
<b>Operating Loss</b>	<b>(38,371,419)</b>	<b>(1,567,615)</b>
<b>NONOPERATING REVENUES (EXPENSES)</b>		
State Noncapital Appropriations	21,221,035	
Federal and State Student Financial Aid	12,378,430	
Investment Income	91,713	3,156,651
Net Gain on Disposal of Capital Assets	4,542,387	
Interest on Capital Asset-Related Debt	(278,182)	
<b>Net Nonoperating Revenues</b>	<b>37,955,383</b>	<b>3,156,651</b>
<b>Income (Loss) Before Other Revenues, Expenses, Gains, or Losses</b>	<b>(416,036)</b>	<b>1,589,036</b>
State Capital Appropriations	783,714	
Capital Grants, Contracts, Gifts, and Fees	2,417,384	
<b>Total Other Revenues</b>	<b>3,201,098</b>	
<b>Increase in Net Position</b>	<b>2,785,062</b>	<b>1,589,036</b>
Net Position, Beginning of Year	105,430,423	25,044,215
<b>Net Position, End of Year</b>	<b>\$ 108,215,485</b>	<b>\$ 26,633,251</b>

The accompanying notes to financial statements are an integral part of this statement.

**GULF COAST STATE COLLEGE**  
**A COMPONENT UNIT OF THE STATE OF FLORIDA**  
**STATEMENT OF CASH FLOWS**  
**For the Fiscal Year Ended June 30, 2013**

	<b>College</b>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>	
Tuition and Fees, Net	\$ 5,184,167
Grants and Contracts	2,598,471
Payments to Suppliers	(16,352,089)
Payments for Utilities and Communications	(2,069,890)
Payments to Employees	(19,878,223)
Payments for Employee Benefits	(3,672,986)
Payments for Scholarships	(4,998,383)
Loans Issued to Students	(269,616)
Collection on Loans to Students	259,019
Auxiliary Enterprises, Net	1,584,534
Sales and Service of Educational Departments	802,517
Other Receipts	1,083,895
	<b>(35,728,584)</b>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>	
State Noncapital Appropriations	21,221,035
Federal and State Student Financial Aid	12,378,430
Federal Direct Loan Program Receipts	5,488,014
Federal Direct Loan Program Disbursements	(6,233,934)
	<b>32,853,545</b>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>	
Proceeds from Capital Debt	1,995,296
State Capital Appropriations	24,773,734
Capital Grants and Gifts	2,417,384
Purchases of Capital Assets	(19,684,442)
Principal Paid on Capital Debt	(388,031)
Interest Paid on Capital Debt	(278,182)
	<b>8,835,759</b>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>	
Proceeds from Sales and Maturities of Investments	15,281
Investment Income	91,713
	<b>106,994</b>
<b>Net Increase in Cash and Cash Equivalents</b>	<b>6,067,714</b>
Cash and Cash Equivalents, Beginning of Year	8,032,100
<b>Cash and Cash Equivalents, End of Year</b>	<b>\$ 14,099,814</b>

**GULF COAST STATE COLLEGE  
A COMPONENT UNIT OF THE STATE OF FLORIDA  
STATEMENT OF CASH FLOWS (CONTINUED)  
For the Fiscal Year Ended June 30, 2013**

	<b>College</b>
<b>RECONCILIATION OF OPERATING LOSS TO NET CASH USED BY OPERATING ACTIVITIES</b>	
Operating Loss	\$ (38,371,419)
Adjustments to Reconcile Operating Loss to Net Cash Used by Operating Activities:	
Depreciation Expense	3,259,408
Changes in Assets and Liabilities:	
Accounts Receivable, Net	316,382
Due from Other Governmental Agencies	(1,815,454)
Inventories	(159,084)
Prepaid Expenses and Other Assets	122,139
Notes Receivable, Net	(10,597)
Accounts Payable	(156,174)
Salary and Payroll Taxes Payable	275,097
Unearned Revenue	26,449
Deposits Held for Others	742,803
Compensated Absences Payable	(17,514)
Other Postemployment Benefits Payable	59,380
<b>NET CASH USED BY OPERATING ACTIVITIES</b>	<b>\$ (35,728,584)</b>
 <b>SUPPLEMENTAL DISCLOSURE OF NONCASH INVESTING AND CAPITAL FINANCING ACTIVITIES</b>	
Losses from the disposal of capital assets were recognized on the statement of revenues, expenses, and changes in net position as a reduction to net gains on disposal of capital assets, but are not cash transactions for the statement of cash flows.	\$ 714,334

The accompanying notes to financial statements are an integral part of this statement.

**GULF COAST STATE COLLEGE**  
**A COMPONENT UNIT OF THE STATE OF FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2013**

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**Reporting Entity.** The governing body of Gulf Coast State College, a component unit of the State of Florida, is the District Board of Trustees. The Board constitutes a corporation and is composed of nine members appointed by the Governor and confirmed by the Senate. The District Board of Trustees is under the general direction and control of the Florida Department of Education, Division of Florida Colleges, and is governed by law and State Board of Education rules. However, the District Board of Trustees is directly responsible for the day-to-day operations and control of the College within the framework of applicable State laws and State Board of Education rules. Geographic boundaries of the District correspond with those of Bay, Franklin, and Gulf Counties.

Criteria for defining the reporting entity are identified and described in the Governmental Accounting Standards Board's (GASB) *Codification of Governmental Accounting and Financial Reporting Standards*, Sections 2100 and 2600. These criteria were used to evaluate potential component units for which the District Board of Trustees is financially accountable and other organizations for which the nature and significance of their relationship with the District Board of Trustees are such that exclusion would cause the College's financial statements to be misleading. Based upon the application of these criteria, the College is a component unit of the State of Florida, and its financial balances and activities are reported in the State's Comprehensive Annual Financial Report by discrete presentation.

**Discretely Presented Component Unit.** Based on the application of the criteria for determining component units, the Gulf Coast State College Foundation, Inc. (Foundation), a legally separate entity, is included within the College's reporting entity as a discretely presented component unit and is governed by a separate board.

The Foundation is audited by other auditors pursuant to Section 1004.70(6), Florida Statutes. The Foundation's audited financial statements are available to the public at the College. The financial data reported on the accompanying financial statements was derived from the Foundation's audited financial statements for the fiscal year ended June 30, 2013.

The Foundation is also a direct-support organization, as defined in Section 1004.70, Florida Statutes, and although legally separate from the College, is financially accountable to the College. The Foundation is managed independently, outside the College's budgeting process, and its powers generally are vested in a governing board pursuant to various State statutes. The Foundation receives, holds, invests, and administers property, and makes expenditures to or for the benefit of the College.

**Basis of Presentation.** The College's accounting policies conform with accounting principles generally accepted in the United States of America applicable to public colleges and universities as prescribed by GASB. The National Association of College and University Business Officers (NACUBO) also provides the College with recommendations prescribed in accordance with generally accepted accounting principles promulgated by GASB and the Financial Accounting Standards Board (FASB). GASB allows public colleges various reporting options. The College has elected to report as an entity engaged in only business-type activities. This election requires the

**GULF COAST STATE COLLEGE**  
**A COMPONENT UNIT OF THE STATE OF FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**  
**JUNE 30, 2013**

adoption of the accrual basis of accounting and entitywide reporting including the following components:

- Management's Discussion and Analysis
- Basic Financial Statements:
  - Statement of Net Position
  - Statement of Revenues, Expenses, and Changes in Net Position
  - Statement of Cash Flows
  - Notes to Financial Statements
- Other Required Supplementary Information

**Basis of Accounting.** Basis of accounting refers to when revenues, expenses, and related assets, and liabilities are recognized in the accounts and reported in the financial statements. Specifically, it relates to the timing of the measurements made, regardless of the measurement focus applied. The College's financial statements are presented using the economic resources measurement focus and the accrual basis of accounting. Revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Revenues, expenses, gains, losses, assets, and liabilities resulting from nonexchange activities are generally recognized when all applicable eligibility requirements, including time requirements, are met. The College follows GASB standards of accounting and financial reporting.

The College's component unit uses the economic resources measurement focus and accrual basis of accounting whereby revenues are recognized when earned and expenses are recognized when incurred, and follows FASB standards of accounting and financial reporting for not-for-profit organizations.

Significant interdepartmental sales between auxiliary service departments and other institutional departments have been accounted for as reductions of expenses and not revenues of those departments.

The College's principal operating activity is instruction. Operating revenues and expenses generally include all fiscal transactions directly related to instruction as well as administration, academic support, student services, physical plant operations, and depreciation of capital assets. Nonoperating revenues include State noncapital appropriations, Federal and State student financial aid, investment income (net of unrealized gains or losses on investments), and revenues for capital construction projects. Interest on capital asset-related debt is a nonoperating expense.

The statement of net position is presented in a classified format to distinguish between current and noncurrent assets and liabilities. When both restricted and unrestricted resources are available to fund certain programs, it is the College's policy to first apply the restricted resources to such programs followed by the use of the unrestricted resources.

The statement of revenues, expenses, and changes in net position is presented by major sources and is reported net of tuition scholarship allowances. Tuition scholarship allowances are the differences between the stated charge for goods and services provided by the College and the amount that is actually paid by the student or the third party making payment on behalf of the student. To the extent that these resources are used to pay student

**GULF COAST STATE COLLEGE**  
**A COMPONENT UNIT OF THE STATE OF FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**  
**JUNE 30, 2013**

charges, the College records a scholarship allowance against tuition and fee revenue and auxiliary enterprise revenue.

The statement of cash flows is presented using the direct method in compliance with GASB Statement No. 9, *Reporting Cash Flows of Proprietary and Nonexpendable Trust Funds and Governmental Entities That Use Proprietary Fund Accounting*.

**Cash and Cash Equivalents.** The amount reported as cash and cash equivalents consists of cash on hand, cash in demand accounts, and funds invested with the State Board of Administration (SBA) in Florida PRIME and the State Treasury Special Purpose Investments Account (SPIA). For reporting cash flows, the College considers all highly liquid investments with original maturities of three months or less to be cash equivalents. Under this definition, the College considers amounts invested in the State Treasury Special Purpose Investment Account (SPIA) and State Board of Administration (SBA) Florida PRIME investment pool to be cash equivalents. College cash deposits are held in banks qualified as public depositories under Florida law. All such deposits are insured by Federal depository insurance, up to specified limits, or collateralized with securities held in Florida's multiple financial institution collateral pool required by Chapter 280, Florida Statutes. Cash and cash equivalents that are externally restricted to make debt service payments, maintain sinking or reserve funds, or to purchase or construct capital or other restricted assets are classified as restricted.

At June 30, 2013, the College reported as cash equivalents at fair value \$4,551,196 in the State Treasury SPIA investment pool representing ownership of a share of the pool, not the underlying securities. The SPIA carried a credit rating of A+f by Standard & Poor's, had an effective duration of 2.65 years, and had a fair value factor of 0.9975 at June 30, 2013. The College relies on policies developed by the State Treasury for managing interest rate risk or credit risk for this investment pool. Disclosures for the State Treasury SPIA investment pool are included in the notes to financial statements of the State's Comprehensive Annual Financial Report.

At June 30, 2013, the College reported as cash equivalents \$3,002,565 in the Florida PRIME investment pool administered by the SBA pursuant to Section 218.405, Florida Statutes. The College's investments in the Florida PRIME investment pool, which the SBA indicates is a Securities and Exchange Commission Rule 2a7-like external investment pool, as of June 30, 2013, are similar to money market funds in which shares are owned in the fund rather than the underlying investments. The Florida PRIME investment pool carried a credit rating of AAAM by Standard & Poor's and had a weighted-average days to maturity (WAM) of 40 days as of June 30, 2013. A portfolio's WAM reflects the average maturity in days based on final maturity or reset date, in the case of floating-rate instruments. WAM measures the sensitivity of the Florida PRIME investment pool to interest rate changes. The investments in the Florida PRIME investment pool are reported at fair value, which is amortized cost.

**Capital Assets.** College capital assets consist of land; construction in progress; buildings; other structures and improvements; and furniture, machinery, and equipment. These assets are capitalized and recorded at cost at the date of acquisition or at estimated fair value at the date received in the case of gifts and purchases of State surplus property. Additions, improvements, and other outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. The College has a

**GULF COAST STATE COLLEGE  
A COMPONENT UNIT OF THE STATE OF FLORIDA  
NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
JUNE 30, 2013**

capitalization threshold of \$5,000 for tangible personal property and \$25,000 for buildings and other structures and improvements. Depreciation is computed on the straight-line basis over the following estimated useful lives:

- Buildings – 40 years
- Other Structures and Improvements – 10 years
- Furniture, Machinery, and Equipment:
  - Computer Equipment – 3 years
  - Vehicles, Office Machines, and Educational Equipment – 5 years
  - Furniture – 7 years

**Noncurrent Liabilities.** Noncurrent liabilities include bonds payable, note payable, compensated absences payable, and other postemployment benefits payable that are not scheduled to be paid within the next fiscal year.

**2. INVESTMENTS**

The College’s Board of Trustees has adopted a written investment policy providing that surplus funds of the College shall be invested in those institutions and instruments permitted under the provisions of Florida Statutes. Section 218.415(16), Florida Statutes, authorizes the College to invest in the Florida PRIME investment pool administered by the State Board of Administration (SBA); interest-bearing time deposits and savings accounts in qualified public depositories, as defined by Section 280.02, Florida Statutes; direct obligations of the United States Treasury; obligations of Federal agencies and instrumentalities; securities of, or interests in, certain open-end or closed-end management type investment companies; Securities and Exchange Commission registered money market funds with the highest credit quality rating from a nationally recognized rating agency; and other investments approved by the College’s Board of Trustees as authorized by law.

Investments set aside to make debt service payments, maintain sinking or reserve funds, or to purchase or construct capital assets are classified as restricted.

The College’s investments at June 30, 2013, are reported at fair value, as follows:

<u>Investment Type</u>	<u>Amount</u>
State Board of Administration Fund B Surplus Funds Trust Fund	\$ 2,381
State Board of Administration Debt Service Accounts	<u>489,764</u>
<b>Total College Investments</b>	<b><u>\$ 492,145</u></b>

**State Board of Administration Fund B Surplus Funds Trust Fund**

The Fund B Surplus Funds Trust Fund (Fund B) is administered by the SBA pursuant to Sections 218.405 and 218.417, Florida Statutes, and is not subject to participant withdrawal requests. Distributions from Fund B, as determined by the SBA, are effected by transferring eligible cash or securities to the Florida PRIME investment pool, consistent with the pro rata allocation of pool shareholders of record at the creation date of Fund B on

**GULF COAST STATE COLLEGE  
A COMPONENT UNIT OF THE STATE OF FLORIDA  
NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
JUNE 30, 2013**

December 4, 2007. One hundred percent of such distributions from Fund B are available as liquid balance within the Florida PRIME investment pool.

At June 30, 2013, the College reported investments at fair value of \$2,381 in Fund B. The College’s investments in Fund B are accounted for as a fluctuating net position value pool, with a fair value factor of 1.11845939 at June 30, 2013. The weighted-average life (WAL) of Fund B at June 30, 2013, was 3.98 years. A portfolio’s WAL is the dollar-weighted average length of time until securities held reach maturity and is based on legal final maturity dates for Fund B as of June 30, 2013. WAL measures the sensitivity of Fund B to interest rate changes. The College’s investment in Fund B is unrated.

**State Board of Administration Debt Service Accounts**

The College reported investments totaling \$489,764 at June 30, 2013, in the SBA Debt Service Accounts. These investments are used to make debt service payments on bonds issued by the SBE for the benefit of the College. The College’s investments consist of United States Treasury securities, with maturity dates of six months or less, and are reported at fair value. The College relies on policies developed by the SBA for managing interest rate risk or credit risk for this account. Disclosures for the Debt Service Accounts are included in the notes to financial statements of the State’s Comprehensive Annual Financial Report.

**Component Unit Investments**

The College’s component unit’s investments at June 30, 2013, are reported at fair value, as follows:

Common Fund	\$ 26,143,503
Certificates of Deposit	324,247
Investment in Real Property	<u>47,687</u>
<b>Total Component Unit Investments</b>	<b><u>\$ 26,515,437</u></b>

**3. ACCOUNTS RECEIVABLE**

Accounts receivable represent amounts for student fee deferments, various student services provided by the College, uncollected commissions for food service and vending machine sales, unused credit memos, and contract and grant reimbursements due from third parties. These receivables are reported net of a \$663,822 allowance for doubtful accounts.

**4. NOTES RECEIVABLE**

Notes receivable represent student loans made under the short-term loan program. Notes receivable are reported net of a \$32,076 allowance for doubtful notes.

**5. DUE FROM OTHER GOVERNMENTAL AGENCIES**

This amount primarily consists of \$1,675,322 of Public Education Capital Outlay allocations due from the State for construction of College facilities and \$5,339,200 for compensation of damages to the institution from the Florida Department of Transportation for expansion of the highway adjoining the Panama City Campus.

**GULF COAST STATE COLLEGE  
A COMPONENT UNIT OF THE STATE OF FLORIDA  
NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
JUNE 30, 2013**

**6. INVENTORIES**

Inventories consist of items for resale by the campus bookstore, and are valued using the last invoice cost, which approximates the first-in, first-out, method of inventory valuation. Consumable laboratory supplies, teaching materials, and office supplies on hand in College departments are expensed when purchased, and are not considered material. Accordingly, these items are not included in the reported inventory.

**7. CAPITAL ASSETS**

Capital assets activity for the fiscal year ended June 30, 2013, is shown below:

Description	Beginning Balance	Additions	Reductions	Ending Balance
<b>Nondepreciable Capital Assets:</b>				
Land	\$ 3,848,004	\$ 43,118	\$ 82,479	\$ 3,808,643
Construction in Progress	15,938,093	19,681,585	732,168	34,887,510
<b>Total Nondepreciable Capital Assets</b>	<b>\$ 19,786,097</b>	<b>\$ 19,724,703</b>	<b>\$ 814,647</b>	<b>\$ 38,696,153</b>
<b>Depreciable Capital Assets:</b>				
Buildings	\$ 84,606,932	\$	\$	\$ 84,606,932
Other Structures and Improvements	6,718,956	966,688	1,100,601	6,585,043
Furniture, Machinery, and Equipment	8,698,086	502,389	358,568	8,841,907
<b>Total Depreciable Capital Assets</b>	<b>100,023,974</b>	<b>1,469,077</b>	<b>1,459,169</b>	<b>100,033,882</b>
<b>Less, Accumulated Depreciation:</b>				
Buildings	28,930,083	2,031,106		30,961,189
Other Structures and Improvements	4,317,238	375,230	306,143	4,386,325
Furniture, Machinery, and Equipment	7,110,759	853,072	358,568	7,605,263
<b>Total Accumulated Depreciation</b>	<b>40,358,080</b>	<b>3,259,408</b>	<b>664,711</b>	<b>42,952,777</b>
<b>Total Depreciable Capital Assets, Net</b>	<b>\$ 59,665,894</b>	<b>\$ (1,790,331)</b>	<b>\$ 794,458</b>	<b>\$ 57,081,105</b>

For capital assets partially financed with United States Department of Commerce National Telecommunications and Information Administration (NTIA)/Public Telecommunications Facilities Program (PTFP) grants, the Federal Government requires a ten-year lien establishing it as the priority secured creditor. This is to enforce its reversionary interest in the fixed asset for the ten-year period (dating from the PTFP’s approval of the final inventory for the grant) in case the College defaults on the terms and conditions of the grant. The capital assets against which the Federal Governmental has a lien are:

Capital Assets	DOC Grant No.	Original Cost	Lien Through
Tower	12-01-N06013	\$ 438,387	2019

**8. UNEARNED REVENUE**

Unearned revenue includes student tuition received prior to fiscal year-end related to subsequent accounting periods. As of June 30, 2013, the College reported \$26,449 as unearned revenue.

**GULF COAST STATE COLLEGE  
A COMPONENT UNIT OF THE STATE OF FLORIDA  
NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
JUNE 30, 2013**

**9. LONG-TERM LIABILITIES**

Long-term liabilities of the College at June 30, 2013, include bonds payable, note payable, compensated absences payable, and other postemployment benefits payable. Long-term liabilities activity for the fiscal year ended June 30, 2013, is shown below:

Description	Beginning Balance	Additions	Reductions	Ending Balance	Current Portion
Bonds Payable	\$ 6,455,000	\$	\$ 345,000	\$ 6,110,000	\$ 360,000
Note Payable	590,758	1,995,296	43,031	2,543,023	258,299
Compensated Absences Payable	2,199,542	365,060	382,574	2,182,028	56,833
Other Postemployment Benefits Payable	100,585	90,163	30,783	159,965	
<b>Total Long-Term Liabilities</b>	<b>\$ 9,345,885</b>	<b>\$ 2,450,519</b>	<b>\$ 801,388</b>	<b>\$ 10,995,016</b>	<b>\$ 675,132</b>

**Bonds Payable.** Various bonds were issued to finance capital outlay projects of the College. The following is a description of the bonded debt issues:

- SBE Capital Outlay Bonds. The SBE issues capital outlay bonds on behalf of the College. These bonds mature serially and are secured by a pledge of the College’s portion of the State-assessed motor vehicle license tax and by the State’s full faith and credit. The SBE and the SBA administer the principal and interest payments, investment of debt service resources, and compliance with reserve requirements.
- Capital Improvement Revenue Bonds, Series 2010A. These bonds are authorized by Article VII, Section 11(d) of the Florida Constitution; Sections 215.57 through 215.83 and Section 1009.23, Florida Statutes; and other applicable provisions of law. Principal and interest on these bonds are secured by and payable solely from a first lien pledge of the capital improvement fees collected pursuant to Section 1009.23(11), Florida Statutes, by the Series 2010A participating colleges on a parity with any additional bonds issued subsequent to the issuance of the Series 2010A bonds. The Series 2010A bonds constitute the third series of bonds to be issued pursuant to a Master Authorizing Resolution. Upon the issuance of additional bonds, all bonds will share a parity first lien on the pledged revenues of all colleges participating in any series of bonds then outstanding. The Series 2010A bonds will share the lien of such additional bonds on the Series 2010A pledged revenues and on the revenues pledged by the colleges participating in such additional bonds. The bonds were issued for new construction and equipment, renovation and remodeling of educational facilities.

Bond Type	Amount Outstanding	Interest Rates (Percent)	Annual Maturity To
SBE Capital Outlay Bonds: Series 2005A	\$ 490,000	5	2017
Florida Department of Education Capital Improvement Revenue Bonds: Series 2010A	5,620,000	3.00 - 4.375	2030
<b>Total</b>	<b>\$ 6,110,000</b>		

Annual requirements to amortize all bonded debt outstanding as of June 30, 2013, are as follows:

**GULF COAST STATE COLLEGE  
A COMPONENT UNIT OF THE STATE OF FLORIDA  
NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
JUNE 30, 2013**

Fiscal Year Ending June 30	SBE Capital Outlay Bonds and Capital Improvement Revenue Bonds		
	Principal	Interest	Total
2014	\$ 360,000	\$ 246,000	\$ 606,000
2015	375,000	232,900	607,900
2016	390,000	219,150	609,150
2017	385,000	204,850	589,850
2018	275,000	188,250	463,250
2019-2023	1,555,000	766,850	2,321,850
2024-2028	1,900,000	428,756	2,328,756
2029-2030	870,000	57,000	927,000
<b>Total</b>	<b>\$ 6,110,000</b>	<b>\$ 2,343,756</b>	<b>\$ 8,453,756</b>

**Note Payable.** On April 27, 2012, the College signed a promissory note for a line of credit up to \$2,700,000, at a stated interest rate of 1 percent, to finance the Energy Efficiency Project (Project). The College made draws as needed to make payments to the contractor for the Project. The College completed the Project and started making principal payments in May 2013. As of June 30, 2013, the College has drawn \$2,586,054. The note matures on April 27, 2023, and principal and interest payments are made monthly. Annual requirements to amortize the outstanding note as of June 30, 2013, are as follows:

Fiscal Year Ending June 30	Principal	Interest	Total
2014	\$ 258,299	\$ 25,745	\$ 284,044
2015	260,930	23,114	284,044
2016	263,533	20,511	284,044
2017	266,272	17,772	284,044
2018	268,985	15,060	284,045
2019-2023	1,225,004	31,391	1,256,395
<b>Total</b>	<b>\$ 2,543,023</b>	<b>\$ 133,593</b>	<b>\$ 2,676,616</b>

**Compensated Absences Payable.** College employees may accrue annual and sick leave based on length of service, subject to certain limitations regarding the amount that will be paid upon termination. The College reports a liability for the accrued leave; however, State noncapital appropriations fund only the portion of accrued leave that is used or paid in the current fiscal year. Although the College expects the liability to be funded primarily from future appropriations, generally accepted accounting principles do not permit the recording of a receivable in anticipation of future appropriations. At June 30, 2013, the estimated liability for compensated absences, which includes the College’s share of the Florida Retirement System and FICA contributions, totaled \$2,182,028. The current portion of the compensated absences liability, \$56,833, is the amount expected to be paid in the coming fiscal year, and represents an estimate of terminal leave payments for employees anticipating retirement during the next fiscal year.

**GULF COAST STATE COLLEGE**  
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**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**  
**JUNE 30, 2013**

**Other Postemployment Benefits Payable.** The College follows GASB Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*, for other postemployment benefits provided by the Florida College System Risk Management Consortium (Consortium).

*Plan Description.* The College contributes to an agent, multiple-employer, defined-benefit plan administered by the Consortium for postemployment benefits. Pursuant to the provisions of Section 112.0801, Florida Statutes, former employees who retire from the College are eligible to participate in the College's healthcare and life insurance benefits. The College subsidizes the premium rates paid by retirees by allowing them to participate in the Plan at reduced or blended group (implicitly subsidized) premium rates for both active and retired employees. These rates provide an implicit subsidy for retirees because, on an actuarial basis, their current and future claims are expected to result in higher costs to the Plan on average than those of active employees. The College does not offer any explicit subsidies for retiree coverage. Retirees are required to enroll in the Federal Medicare program for their primary health coverage as soon as they are eligible. Neither the College nor the Consortium issue a stand-alone annual report for the Plan and the Plan is not included in the annual report of a public employee retirement system or another entity.

*Funding Policy.* Plan benefits are pursuant to the provisions of Section 112.0801, Florida Statutes, and the Board of Trustees can amend plan benefits and contribution rates. The College has not advance-funded or established a funding methodology for the annual other postemployment benefit (OPEB) costs or the net OPEB obligation, and the Plan is financed on a pay-as-you-go basis. For the 2012-13 fiscal year, 52 retirees received postemployment healthcare benefits, and 8 retirees received postemployment life insurance benefits. The College provided required contributions of \$30,783 toward the annual OPEB cost, comprised of benefit payments made on behalf of retirees for claim expenses (net of reinsurance), administrative expenses, and reinsurance premiums. Retiree contributions totaled \$369,577, which represents 2.2 percent of covered payroll.

*Annual OPEB Cost and Net OPEB Obligation.* The College's annual OPEB cost (expense) is calculated based on the annual required contribution (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement No. 45. The ARC represents a level of funding that if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period not to exceed 30 years. The following table shows the College's annual OPEB cost for the year, the amount actually contributed to the Plan, and changes in the College's net OPEB obligation:

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Description	Amount
Normal Cost (Service Cost for One Year)	\$ 64,254
Amortization of Unfunded Actuarial Accrued Liability	25,239
<b>Annual Required Contribution</b>	89,493
Interest on Net OPEB Obligation	4,023
Adjustment to Annual Required Contribution	(3,353)
<b>Annual OPEB Cost (Expense)</b>	90,163
Contribution Toward the OPEB Cost	(30,783)
<b>Increase in Net OPEB Obligation</b>	59,380
Net OPEB Obligation, Beginning of Year	100,585
<b>Net OPEB Obligation, End of Year</b>	\$ 159,965

The College’s annual OPEB cost, the percentage of annual OPEB cost contributed to the Plan, and the net OPEB obligation as of June 30, 2013, and for the two preceding fiscal years, were as follows:

Fiscal Year	Annual OPEB Cost	Percentage of Annual OPEB Cost Contributed	Net OPEB Obligation
2010-11	\$ 51,968	113.1%	\$ 32,549
2011-12	84,755	19.7%	100,585
2012-13	90,163	34.1%	159,965

*Funded Status and Funding Progress.* As of July 1, 2011, the most recent valuation date, the actuarial accrued liability for benefits was \$682,654 and the actuarial value of assets was \$0, resulting in an unfunded actuarial accrued liability of \$682,654 and a funded ratio of 0 percent. The covered payroll (annual payroll of active participating employees) was \$17,049,001 for the 2012-13 fiscal year, and the ratio of the unfunded actuarial accrued liability to the covered payroll was 4 percent.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment and termination, mortality, and healthcare cost trends. Amounts determined regarding the funded status of the Plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The Schedule of Funding Progress, presented as required supplementary information following the notes to financial statements, presents multiyear trend information that shows whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

*Actuarial Methods and Assumptions.* Projections of benefits for financial reporting purposes are based on the substantive plan provisions, as understood by the employer and participating members, and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the

**GULF COAST STATE COLLEGE**  
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**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**  
**JUNE 30, 2013**

employer and participating members. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

The College's OPEB actuarial valuation as of July 1, 2011, used the projected unit credit actuarial method to estimate the actuarial accrued liability as of June 30, 2013, and the College's 2012-13 fiscal year ARC. Because the OPEB liability is currently unfunded, the actuarial assumptions included a 4 percent rate of return on invested assets, which is the College's expectation of investment returns under its investment policy. The actuarial assumptions also included a payroll growth rate of 4 percent per year, an inflation rate of 3 percent per year, and an annual healthcare cost trend rate of 9.5 percent pre-Medicare and 7.5 percent Medicare for the 2012-13 fiscal year, reduced by decrements to an ultimate rate of 5 percent after six years pre-Medicare and five year Medicare. The unfunded actuarial accrued liability is being amortized as a level percentage of projected payroll amortized over 30 years on an open basis. The remaining amortization period at June 30, 2013, was 24 years.

#### **10. RETIREMENT PROGRAMS**

**Florida Retirement System.** Essentially all regular employees of the College are eligible to enroll as members of the State-administered Florida Retirement System (FRS). Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and Florida Retirement System Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. The FRS is a single retirement system administered by the Department of Management Services, Division of Retirement, and consists of two cost-sharing, multiple-employer retirement plans and other nonintegrated programs. These include a defined-benefit pension plan (Plan), with a Deferred Retirement Option Program (DROP), and a defined-contribution plan, referred to as the Florida Retirement System Investment Plan (Investment Plan).

Employees enrolled in the Plan prior to July 1, 2011, vest at six years of creditable service and employees enrolled in the Plan on or after July 1, 2011, vest at eight years of creditable service. All vested members, enrolled prior to July 1, 2011, are eligible for normal retirement benefits at age 62 or at any age after 30 years of service. All members enrolled in the Plan on or after July 1, 2011, once vested, are eligible for normal retirement benefits at age 65 or any time after 33 years of creditable service. Members of both Plans may include up to 4 years of credit for military service toward creditable service. The Plan also includes an early retirement provision; however, there is a benefit reduction for each year a member retires before his or her normal retirement date. The Plan provides retirement, disability, death benefits, and annual cost-of-living adjustments.

DROP, subject to provisions of Section 121.091, Florida Statutes, permits employees eligible for normal retirement under the Plan to defer receipt of monthly benefit payments while continuing employment with an FRS employer. An employee may participate in DROP for a period not to exceed 60 months after electing to participate. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest.

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JUNE 30, 2013**

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined-benefit plan. College employees already participating in the State College System Optional Retirement Program or DROP are not eligible to participate in the Investment Plan. Employer and employee contributions are defined by law, but the ultimate benefit depends in part on the performance of investment funds. The Investment Plan is funded by employer and employee contributions that are based on salary and membership class (Regular Class, Senior Management Service Class, etc.). Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Employees in the Investment Plan vest at one year of service for employer contributions and vest fully and immediately for employee contributions.

The State of Florida establishes contribution rates for participating employers and employees. Contribution rates during the 2012-13 fiscal year were as follows:

Class	Percent of Gross Salary	
	Employee	Employer (A)
Florida Retirement System, Regular	3.00	5.18
Florida Retirement System, Senior Management Service	3.00	6.30
Deferred Retirement Option Program - Applicable to Members from All of the Above Classes	0.00	5.44
Florida Retirement System, Reemployed Retiree	(B)	(B)

Notes: (A) Employer rates include 1.11 percent for the postemployment health insurance subsidy. Also, employer rates, other than for DROP participants, include 0.03 percent for administrative costs of the Investment Plan.

(B) Contribution rates are dependent upon retirement class in which reemployed.

The College’s liability for participation is limited to the payment of the required contribution at the rates and frequencies established by law on future payrolls of the College. The College’s contributions including employee contributions for the fiscal years ended June 30, 2011, June 30, 2012, and June 30, 2013, totaled \$1,412,671, \$933,190, and \$990,166, respectively, which were equal to the required contributions for each fiscal year.

There were 118 College participants in the Investment Plan during the 2012-13 fiscal year. The College’s contributions including employee contributions to the Investment Plan totaled \$342,814, which was equal to the required contribution for the 2012-13 fiscal year.

Financial statements and other supplementary information of the FRS are included in the State’s Comprehensive Annual Financial Report, which is available from the Florida Department of Financial Services. An annual report on the FRS, which includes its financial statements, required supplementary information, actuarial report, and other relevant information, is available from the Florida Department of Management Services, Division of Retirement.

**GULF COAST STATE COLLEGE  
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JUNE 30, 2013**

**State College System Optional Retirement Program.** Section 1012.875, Florida Statutes, provides for an Optional Retirement Program (Program) for eligible college instructors and administrators. The Program is designed to aid colleges in recruiting employees by offering more portability to employees not expected to remain in the FRS for eight or more years.

The Program is a defined-contribution plan, which provides full and immediate vesting of all contributions submitted to the participating companies on behalf of the participant. Employees in eligible positions can make an irrevocable election to participate in the Program, rather than the FRS, and purchase retirement and death benefits through contracts provided by certain insurance carriers. The employing college contributes, on behalf of the participant, 5.64 percent of the participant’s salary, less a small amount used to cover administrative costs and employees contribute 3 percent of the employee’s salary. Additionally, the employee may contribute, by payroll deduction, an amount not to exceed the percentage contributed by the college to the participant’s annuity account. The contributions are invested in the company or companies selected by the participant to create a fund for the purchase of annuities at retirement.

There were 21 College participants during the 2012-13 fiscal year. The College’s contributions to the Program totaled \$80,618 and employee contributions totaled \$46,962 for the 2012-13 fiscal year.

**11. CONSTRUCTION COMMITMENTS**

The College’s major construction commitments at June 30, 2013, are as follows:

Project Description	Total Commitment	Completed to Date	Balance Committed
Advanced Technology Center:			
Architect	\$ 2,858,239	\$ 2,416,301	\$ 441,938
Construction Manager	25,246,602	22,070,125	3,176,477
Direct Purchase Orders	9,901,187	9,901,187	
<b>Total</b>	<b>\$ 38,006,028</b>	<b>\$ 34,387,613</b>	<b>\$ 3,618,415</b>

**12. RISK MANAGEMENT PROGRAMS**

The College is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The College provided coverage for these risks primarily through the Florida College System Risk Management Consortium (Consortium), which was created under authority of Section 1001.64(27), Florida Statutes, by the boards of trustees of the Florida public colleges for the purpose of joining a cooperative effort to develop, implement, and participate in a coordinated Statewide College risk management program. The Consortium is self-sustaining through member assessments (premiums) and is reinsured through commercial companies for claims in excess of specified amounts. Reinsurance from commercial companies provided excess coverage of up to \$90 million to February 28, 2013, and up to \$125 million from March 1, 2013. Insurance coverage obtained through the Consortium included fire and extended property, general and automobile liability, workers’ compensation, health, life, and other liability

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JUNE 30, 2013**

coverage. Settled claims resulting from these risks have not exceeded commercial coverage in any of the past three fiscal years.

**13. FUNCTIONAL DISTRIBUTION OF OPERATING EXPENSES**

The functional classification of an operating expense (instruction, academic support, etc.) is assigned to a department based on the nature of the activity, which represents the material portion of the activity attributable to the department. For example, activities of an academic department for which the primary departmental function is instruction may include some activities other than direct instruction such as public service. However, when the primary mission of the department consists of instructional program elements, all expenses of the department are reported under the instruction classification. The operating expenses on the statement of revenues, expenses, and changes in net position are presented by natural classifications. The following are those same expenses presented in functional classifications as recommended by NACUBO:

<u>Functional Classification</u>	<u>Amount</u>
Instruction	\$ 15,406,791
Public Services	304,783
Academic Support	2,113,982
Student Services	3,897,246
Institutional Support	6,345,323
Operation and Maintenance of Plant	10,092,096
Scholarships and Waivers	5,265,852
Depreciation	3,259,408
Auxiliary Enterprises	<u>3,660,977</u>
<b>Total Operating Expenses</b>	<b><u>\$ 50,346,458</u></b>

**GULF COAST STATE COLLEGE  
OTHER REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF FUNDING PROGRESS –  
OTHER POSTEMPLOYMENT BENEFITS PLAN**

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (1) (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll [(b-a)/c]
7/1/2007	\$	\$ 635,671	\$ 635,671	0%	\$ 16,697,660	3.8%
7/1/2009		559,668	559,668	0%	15,891,559	3.5%
7/1/2011		682,654	682,654	0%	15,678,182	4.4%

Note: (1) The College's OPEB actuarial valuation used the projected unit credit method to estimate the unfunded actuarial liabilities.

**GULF COAST STATE COLLEGE  
OTHER REQUIRED SUPPLEMENTARY INFORMATION  
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION**

**1. SCHEDULE OF FUNDING PROGRESS – OTHER POSTEMPLOYMENT BENEFITS PLAN**

The July 1, 2011, unfunded actuarial accrued liability of \$682,654 was significantly higher than the July 1, 2009, liability of \$559,668 primarily due to:

- Assumed conditions for retirement eligibility were changed from age 62 years with 6 years of service or any age with 30 years of service to age 55 years with 6 years of service or any age with 30 or more years of service for Regular and Senior Management classes.
- The investment rate of return (discount rate) was increased from 3 percent to 4 percent.
- Demographic assumptions (rates of withdrawal, retirement, disability, and mortality) were revised to be consistent with those used for the Florida Retirement System.
- The assumed per capita costs of healthcare were updated, including changes to the methodology used to relate health cost between ages.
- The rates of healthcare inflation used to project the per capita healthcare costs were revised.
- The rates of participation in the Plan were adjusted to reflect current experience.
- The payroll growth rate was increased from 3 percent to 4 percent.



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The President of the Senate, the Speaker of the  
House of Representatives, and the  
Legislative Auditing Committee

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

### Report on the Financial Statements

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of Gulf Coast State College, a component unit of the State of Florida, and its discretely presented component unit as of and for the fiscal year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise the College's basic financial statements, and have issued our report thereon dated March 5, 2014, included under the heading **INDEPENDENT AUDITOR'S REPORT**. Our report includes a reference to other auditors who audited the financial statements of the discretely presented component unit, as described in our report on the College's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the College's internal control over financial reporting (internal control) to determine audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the College's internal control. Accordingly, we do not express an opinion on the effectiveness of the College's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the College's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

**Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the College's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, rules, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to College management in our operational audit report No. 2014-042.

**Purpose of this Report**

The purpose of the **INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*** is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the College's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the College's internal control and compliance. Accordingly, this report is not suitable for any other purpose.

Respectfully submitted,



David W. Martin, CPA  
Tallahassee, Florida  
March 5, 2014