

City of Venice, Florida

Annual Comprehensive Financial Report

For the Fiscal Year Ended September 30, 2025



Cover Photograph
North Brohard Park
Photograph by Liesl Walsh

**ANNUAL COMPREHENSIVE
FINANCIAL REPORT
OF THE
CITY OF VENICE, FLORIDA
FOR THE FISCAL YEAR
ENDED SEPTEMBER 30, 2025**

**PREPARED BY THE
OFFICE OF THE FINANCE DIRECTOR
LINDA SENNE, CPA, CGMA
FINANCE DIRECTOR**

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City of Venice, Florida
Annual Comprehensive Financial Report
For the Fiscal Year Ended September 30, 2025

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March 10, 2026

Honorable Mayor, City Council, and Citizens of the City of Venice, Florida:

We are pleased to submit the Annual Comprehensive Financial Report (ACFR) of the City of Venice, Florida (City) for the fiscal year ended September 30, 2025. The purpose of this report is to provide the City Council, citizens, bondholders, representatives of financial institutions, and others with detailed information concerning the financial condition and performance of the City of Venice. In addition, the report provides assurance that the City presents fairly, in all material respects, its financial position as verified by independent auditors.

This report consists of management's representations concerning the finances of the city. Consequently, management assumes full responsibility for the completeness and reliability of all the information presented in this report. To provide a reasonable basis for making these representations, management of the city has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the City's financial statements in conformity with accounting principles generally accepted in the United States of America (GAAP). Because the cost of internal controls should not outweigh their benefits, the city's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert that to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The city's financial statements have been audited by Forvis Mazars, LLP, a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of the city for the fiscal year ended September 30, 2025, are free of material misstatement. The independent audit involved performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering unmodified opinions on the city's various financial statements included in this document. The independent auditor's report is presented as the first component of the financial section of this report.

GAAP for governmental entities require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of the Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City's MD&A can be found immediately following the report of the independent auditors.

Honorable Mayor, City Council
And Citizens of the City of Venice, Florida
March 10, 2026

PROFILE OF THE GOVERNMENT

The Town of Venice was incorporated in 1926 and renamed by Florida Legislature to the City of Venice in 1927, and is in Sarasota County, in southwest Florida, on the Gulf of Mexico. Venice enjoys a semi-tropical climate with an average daily high temperature of 82 degrees, and an average daily low temperature of 64 degrees, and is known for its beautiful beaches. The city currently occupies a land area of 17.86 square miles and serves a population of 29,802. The city is empowered to levy a property tax on real and personal property located within its boundaries. The city is also empowered by state statutes to extend its corporate limits by annexation, which occurs periodically when deemed appropriate by the City Council.

The city has operated under the council-manager form of government since 1927. Policy-making and legislative authority are vested in the City Council, which consists of the Mayor and six other Council members. The City Council is responsible, among other things, for passing ordinances, adopting an annual budget, appointing committees, and hiring the City Manager, City Attorney, and City Clerk. The City Manager is responsible for carrying out the policies and ordinances adopted by the City Council, for overseeing the day-to-day operations of the City, and for appointing the heads of the various departments. The Mayor and Council members are elected at large, on a non-partisan basis, for four-year staggered terms.

The mission of Venice City Government is to provide exceptional municipal services through a financially sustainable city with engaged citizens.

The city provides a full range of services that include public safety, construction and maintenance of streets and other infrastructure, solid waste collection and disposal services, recreational activities, and cultural events. The city also operates water, wastewater, and storm water utilities, and has a municipal airport which is a historic general aviation facility.

Public safety includes police services, fire protection, and emergency medical services (EMS). Police services are provided by the City's Police Department, which had 77 full-time equivalent employees (FTE's) in 2025. Fire protection and EMS are provided by the City's Fire Department, which operates 3 fire stations and had 72.6 FTE's in 2025.

The annual budget serves as the foundation for the city's financial planning and control. All departments of the city are required to submit requests for appropriation to the City Manager in April of each year. The City Manager uses these requests as the starting point for developing a proposed budget. The City Manager then presents this proposed budget to the Council for review prior to July 31. The Council is required to hold public hearings on the proposed budget and to adopt a final budget no later than September 30, which is the closing of the city's fiscal year. The appropriations budget is prepared by fund, function (e.g., public safety), and department (e.g., police). The City Manager may make transfers of appropriations within a fund. Transfers of appropriations between funds, however, require the approval of the City Council. Fiscal year 2025 budget-to-actual comparison schedules are provided in this report for all governmental funds.

Honorable Mayor, City Council
And Citizens of the City of Venice, Florida
March 10, 2026

LOCAL ECONOMY

The local economy has been steadily improving over the past few years. The economy of the City and Sarasota County is a blend of tourism and retirement industries, service industries, light manufacturing, and construction. The combination of cultural and recreational facilities, together with the continuing expansion of programs and facilities makes Venice and Sarasota County ideal retirement areas. Retirees contribute an important stabilizing effect on the city's economy since their incomes are affected very little by the cyclical nature of the economy and by unemployment levels.

The population of Venice has risen over the past ten years from 21,849 in 2016 to 29,802 in 2025, an average increase of 3.2% per year. The population increase is attributed more to migration than births and deaths.

Over the past decade, City property assessed valuations have steadily increased from \$3.2 billion in 2016 to \$7.3 billion in 2025, an average annual increase of 8.6%. There are no indications that this growth will moderate any time soon.

LONG-TERM FINANCIAL PLANNING

A significant portion of the city's financial strength is the level of its fund balances. Per financial policies, and for the long-term health of the city's General Fund, certain reserves are committed within the fund balance and provide resources for specific purposes such as disaster recovery and capital improvement projects. Changes in net position for the fiscal year for governmental activities and business-type activities are discussed starting on page 20 of this report. The components of revenues and expenses are discussed on page 21 of this report.

The City of Venice's Asset Management Program is a comprehensive program including a summary of assets owned by the city. The city uses a five-year model for long-range capital planning City-wide. The five-year capital improvement plan (CIP) is updated annually. In long-range planning, the City Council's main objectives are (a) to preserve the quality of life by providing and maintaining adequate financial resources necessary to sustain a sufficient level of municipal services, (b) to respond to changes in the economy, the priorities of governmental and non-governmental organizations, and other changes that may affect the City's financial well-being, (c) to protect the City from emergency fiscal crisis by ensuring the maintenance of service even in the event of an unforeseen occurrence, and (d) to maintain a strong credit rating in the financial community through sound, conservative financial decision-making.

The City Council has established a preference for pay-as-you-go financing for most capital improvements to reduce the debt burden on its citizens, but ultimately determines the most appropriate financing structure for each individual project on a case-by-case basis, after examining all relevant factors of the project. Fund balances in excess of required amounts and target balances, may be used as a capital source for pay-as-you-go financing.

The City of Venice's 2024-2025 Strategic Plan is a management tool that helps the organization assess the current operating environment, anticipate changes, and envision the future. This plan provides a framework for decision-making and helps meet the community's future needs. The City of Venice Strategic Plan document can be viewed online at www.Venicegov.com.

Honorable Mayor, City Council
And Citizens of the City of Venice, Florida
March 10, 2026

RELEVANT FINANCIAL POLICIES

The City has financial management policies that were developed within the guidelines of the NACSLB (National Advisory Council on State and Local Budgeting).

Significant guidelines include the following:

- Accounting systems shall be maintained in order to facilitate financial reporting in conformance with Generally Accepted Accounting Principles (United States).
- The books of the City shall be subjected to an independent annual financial audit.
- An annual budget shall be prepared, which demonstrates fiscal restraint.
- The annual budget should be maintained in such a manner as to avoid an operating fund deficit.
- Operating expenditures should be managed to create a positive cash balance (surplus) or not to exceed available resources in each fund at the end of the fiscal year.
- Reserve funds should not be used to fund recurring expenditures.
- Fund balances should be maintained at fiscally sound levels in all funds.

To expand on the last bullet, the City Council has adopted specific fund balance policies, and the City's Finance Department has established additional targets for minimum fund balances in certain funds. Results and projections should not fall below these minimum levels without a replenishment plan. They are as follows:

- General Fund – Unassigned fund balance of three months' operating expenditures (25%) plus a \$5 million disaster reserve.
- Building Permit Fund – Unencumbered fund balance of twelve months' operating expenditures.
- Enterprise Funds – Working capital of six months' operating expenses (50%) in the Utilities Fund (because of the bond issues) and four months' operating expenses (33%) in the other three enterprise funds.

The City is in compliance with both its debt management policy and its investment management policy.

CHALLENGES AND MAJOR INITIATIVES

Over the past decade, the City's challenge has been to preserve the breadth and quality of municipal services, with available revenues.

The main operating fund of the City is the General Fund. Property taxes represent just over half the revenues in the General Fund. The combination of new construction and increasing property valuations has produced new revenues annually. This now allows the City's General Fund to operate at a level where services are being funded at desired service levels.

Honorable Mayor, City Council
And Citizens of the City of Venice, Florida
March 10, 2026

Over 70% of the General Fund budget goes to personnel costs, and it was not until 2020 that the City surpassed the City-wide staffing level from 2006 (345.5 FTE's). In 2025, the City had 402.40 FTEs. In 2014, the City started a Fleet Replacement Program where Departments now make annual fleet rent payments to advance-fund the cost of fleet replacements. Including these fleet rent payments, a significant amount of capital outlay is now being funded by the General Fund on a pay-as-you-go basis.

Pension and other post-employment benefit costs, however, are not fully funded. To address these concerns, on October 1, 2014, the City closed its firefighters' and police officers' pension plans (the Plans) to new entrants; new hires after that date enroll in the Florida Retirement System (FRS), like other City employees. And beginning with retirees after January 1, 2016, the City stopped subsidizing the cost of retiree health insurance. The City's net pension liabilities at September 30, 2025 were \$41.6 million (includes FRS) and the City's OPEB liability was an additional \$5.50 million. \$2.0 - \$2.3 million of the General Fund's annual budget goes to fund pension legacy costs each year, i.e., costs for services performed in prior years. And since 2020, the City has been overpaying the annual required contributions to the City's two single employer plans in a multi-year budgeting plan to reduce these obligations. It is projected to take six to eight more years at *current funding levels* to retire the Plans' net pension liabilities in full.

The 2025 fiscal year has been a period of achievement and change. Following are some of the City's recent major accomplishments:

- **Information Technology (IT) Department:** The IT Department advanced its mission to improve operational efficiency, strengthen security, and enhance service delivery across the organization. Major initiatives included transitioning the Police and Fire Computer-Aided Dispatch (CAD) system in partnership with Sarasota County while expanding technical support coverage for these critical departments. Additional efforts focused on infrastructure upgrades, stronger encryption for communications, improved data backup systems, and expanded satellite connectivity to ensure operational continuity both on land and water. The team also supported major facility renovations, consolidated systems to reduce cost and complexity, and boosted analytics capabilities through emerging technology solutions.
- **City Buildings** – Completed renovations of the council chambers at City Hall. This \$550,000 project enhanced AV equipment, sound equipment, security assessment needs, and reconfigured the dais and public seating. Completed the construction of a \$600,000 building to house the City's 1926 LaFrance Fire Engine, Old Betsy. The city purchased a 36,000-square-foot facility on a 5-acre site to serve as the new headquarters for the solid waste, recycling, and fleet maintenance divisions for \$11.8 million and in FY2026 plans to spend \$1.0 million for improvements necessary for operational readiness for a total of \$12.8 million.
- **City Land** –In FY2023, city paid \$1.8 million for land for the relocation of Fire Station #2 and in FY2024, completed the design. Construction commenced in FY2025 and is expected to be completed in FY2027. In FY2023, city paid \$1.4 million for land in the

Honorable Mayor, City Council
And Citizens of the City of Venice, Florida
March 10, 2026

Seaboard Area. The city commenced a Master Plan in FY2025 which will continue into FY2026 to redevelop the Seaboard Area. In FY2022, the City received \$1.5 million in park impact fees from Sarasota County that were used to acquire land in Northeast Venice for a new park. The design for improvements on the property commenced in FY2023, construction commenced in FY2025 and is expected to be completed in FY2026.

- **Airport Projects** – The Venice Municipal Airport is currently updating its Master Plan. Design is completed for the new terminal building. Construction is expected to be completed in FY2028.
- **Utilities Projects** – The Utilities Department’s Capital Improvement Program includes projects required to ensure reliability by replacing aging infrastructure and facilities, complying with regulatory requirements, and supporting the City Strategic goals. The major improvements are classified under three services: distribution and collection lines; water supply and treatment facilities; and water reclamation facility, lift stations, and reclaimed water distribution.

A list of all capital expenditures for FY2025 can be found in the Management Discussion & Analysis within this document.

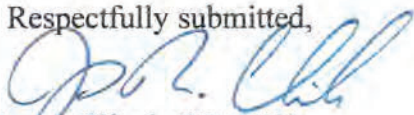
AWARDS AND ACKNOWLEDGEMENTS

The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Venice for its annual comprehensive financial report (ACFR) for the fiscal year ended September 30, 2024. This was the thirty sixth consecutive year that the City has received this prestigious award. In order to be awarded a Certificate of Achievement, the City had to publish an easily readable and efficiently organized ACFR that satisfied both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current ACFR continues to meet the Certificate of Achievement Program’s requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

The preparation of this report would not have been possible without the efficient and dedicated services of the entire staff of the Finance Department. We would like to express our appreciation to all members of the city’s departments who assisted with and contributed to the preparation of this report. Credit also must be given to the Mayor and the City Council for their support for maintaining the highest standards of professionalism in the management of the City of Venice’s finances.

Respectfully submitted,


James Clinch, PE, MPA
City Manager


Linda Senne, CPA, CGFM
Finance Director



Government Finance Officers Association

Certificate of
Achievement
for Excellence
in Financial
Reporting

Presented to

**City of Venice
Florida**

For its Annual Comprehensive
Financial Report
For the Fiscal Year Ended

September 30, 2024

Christopher P. Morill

Executive Director/CEO



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CITY OF VENICE, FLORIDA
COUNCIL-MANAGER FORM OF GOVERNMENT

CITY COUNCIL

Nick Pachota, Mayor

Jim Boldt – Vice Mayor

Kevin Engelke

Rachel Frank

Rick Howard

Ron Smith

Lloyd Weed

CITY MANAGER

James Clinch, PE, MPA

FINANCE DIRECTOR

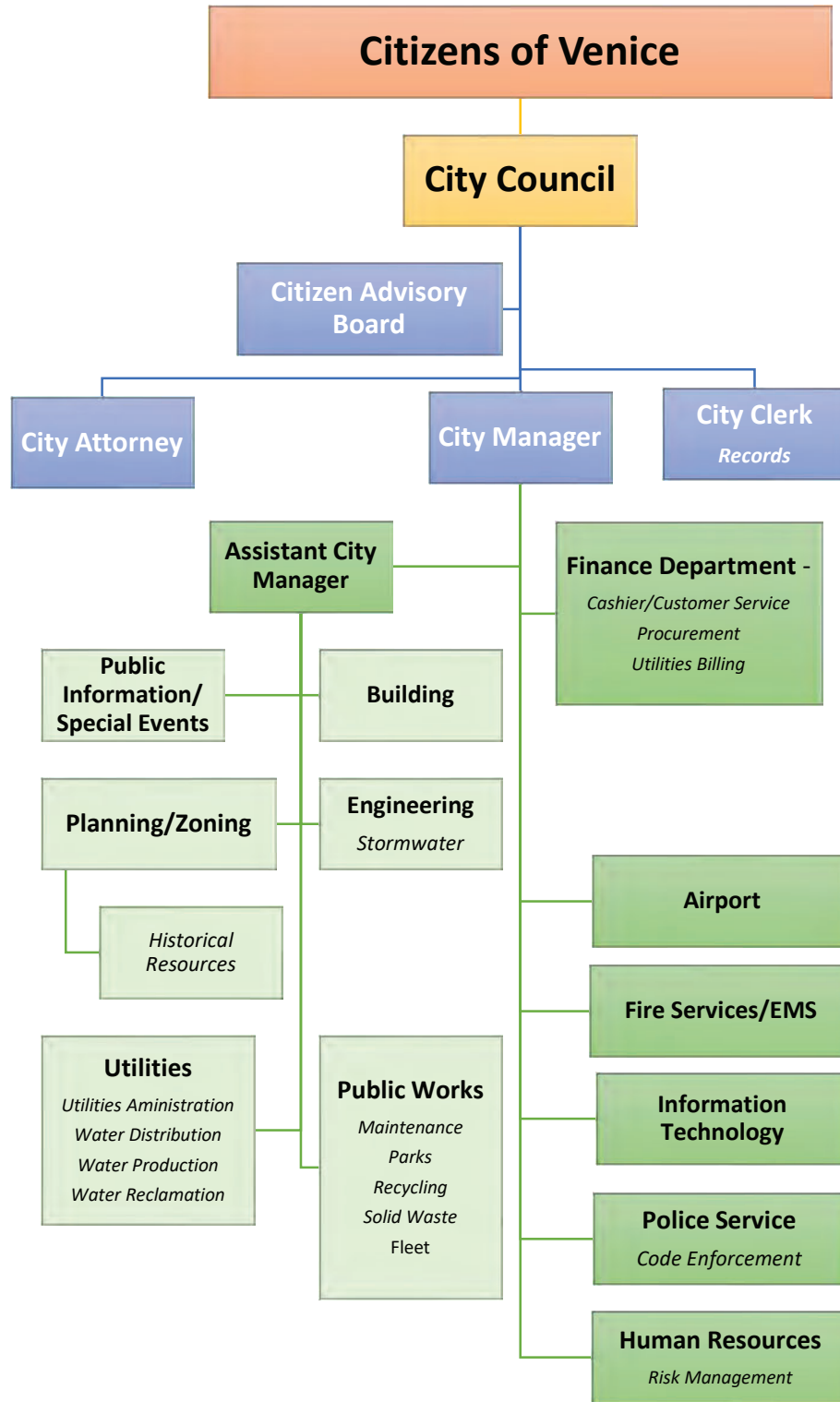
Linda Senne, CPA, CGMA

CITY CLERK

Kelly Michaels, MMC

CITY ATTORNEY

Persson & Cohen, Mooney, Fernandez, & Jackson, P.A.



FINANCIAL SECTION

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◆ **MANAGEMENT'S DISCUSSION AND ANALYSIS**

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◆ **FUND FINANCIAL STATEMENTS**

◆ **NOTES TO FINANCIAL STATEMENTS**

◆ **REQUIRED SUPPLEMENTARY INFORMATION**

◆ **COMBINING FUND STATEMENTS AND SCHEDULES**



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Independent Auditor's Report

The Honorable Mayor and City Council
City of Venice, Florida
Venice, Florida

Report on the Audit of the Financial Statements

Opinions

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Venice, Florida (the "City") as of and for the year ended September 30, 2025, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City as of September 30, 2025, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparisons for the General Fund and the Building Permit Fees Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America ("GAAS") and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the "Auditor's Responsibilities for the Audit of the Financial Statements" section of our report. We are required to be independent of the City, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibility for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during that audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the pension and other postemployment benefit information, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining and individual fund statements and schedules and the schedule of expenditures of federal awards and state financial assistance as required by Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* and Chapter 10.550, *Rules of the Auditor General*, respectively, are presented for purposes of additional analysis and are not a required part of the financial statements. Such information is the responsibility of management and were derived from, and relate directly to, the underlying accounting and other records used to prepare the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the combining and individual fund statements and schedules and the schedule of expenditures of federal awards and state financial assistance are fairly stated, in all material respects, in relation to the financial statements as a whole.

Other Information

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated March 4, 2026, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Forvis Mazars, LLP

Tampa, Florida
March 4, 2026



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City of Venice, Florida
Management's Discussion and Analysis
For the Year Ended September 30, 2025

This Management's Discussion and Analysis (MD&A) is designed to provide an objective and easy to read analysis of the City's financial activities as of, and for the year ended September 30, 2025.

We encourage readers of these financial statements to consider the information included in the transmittal letter and in the other sections of this Annual Comprehensive Financial Report (ACFR) (e.g., combining statements and the statistical section) in conjunction with this discussion and analysis.

FINANCIAL HIGHLIGHTS

These financial highlights summarize the City's financial position and operations as presented in more detail in the Basic Financial Statements, as listed in the accompanying Table of Contents.

- At the close of fiscal year 2025, the City's assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$396.0 million (total net position). The majority is invested in capital assets (\$272.2 million). A total of \$54.6 million is restricted for specific purposes. The balance of \$69.2 million is unrestricted.
- The City's business-type activities reported a combined total net position of \$232.8 million at September 30, 2025. Of this amount \$47.3 million is unrestricted.
- The City's governmental activities reported combined ending total net position of \$163.2 million at September 30, 2025. The unrestricted net position component is \$21.9 million.
- The City's total net position increased by \$39.2 million, or 11.0% for the fiscal year. Total net position of the governmental activities increased by \$29.2 million, and total net position of the business-type activities increased by \$10.1 million.
- The General Fund's fund balance increased by \$3.5 million for the year ended September 30, 2025, much better than the budgeted *decrease* of \$3.9 million (final amended).
- At the end of the current year, fund balance for the General Fund was \$35.3 million, or 68.2% of total general fund expenditures. Of this amount, \$49,828 is nonspendable, \$2.1 million is committed for encumbrances, \$5.6 million is assigned for subsequent years' expenditures, and the remaining balance of \$27.6 million is unassigned. Under the City's fund balance policy, the City has earmarked \$13.1 million of the unassigned fund balance for working capital/emergency reserves (25% of annual expenditures); the remaining \$14.5 million is available for any lawful purpose.
- The City's long-term debt (bonds and notes) increased by \$20.6 million during the fiscal year. In 2025, the City issued new revenue bonds that provided \$9.6 million in proceeds for governmental-type activities and \$5.9 million in proceeds for business-type activities. In addition, an additional \$9.0 million was borrowed under the State Revolving Fund program during the year in business-type activities. Other long-term obligations at year end include net pension liabilities (\$41.6 million), and total Other Post-Employment Benefit (OPEB) liability (\$5.5 million).

City of Venice, Florida
Management's Discussion and Analysis
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OVERVIEW OF THE FINANCIAL STATEMENTS

Basic Financial Statements. The Basic Financial Statements (BFS) are comprised of three components: Government-Wide Financial Statements (GWFS), Fund Financial Statements (FFS), and Notes to Financial Statements (Notes). This ACFR also contains other supplementary information in addition to the BFS.

Government-Wide Financial Statements. The GWFS, shown on pages 37-39 of this report, consist of the *statement of net position* and the *statement of activities*. These statements represent an overview of the City as a whole, separating its operations between governmental and business-type activities. The governmental activities of the City include general government, finance, information services, parks and recreation, police, fire and emergency medical services (EMS), public works, and beach renourishment. The business-type activities of the City include water and sewer utilities, solid waste, airport, and stormwater drainage. All information is presented utilizing the economic resources measurement focus and the accrual basis of accounting. This method matches revenues and expenses to the period in which the revenue is earned and the expenses are incurred.

The *statement of net position* presents information on all the City's assets (plus deferred outflows of resources) and liabilities (plus deferred inflows of resources), with the difference between the two reported as net position. This is similar to a "balance sheet" presentation for businesses. All assets (including capital assets) are included, as are all obligations. Over time, the increase or decrease in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The *statement of activities* shows how the City's total net position changed during the most recent fiscal year, focusing on both the gross and net cost of its primary activities. This format is intended to summarize and simplify the user's analysis of the cost of various governmental and business-type services the City offers, and the extent to which these programs are funded by program versus general revenues.

Fund Financial Statements. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. A fund is a grouping of related accounts that is used to maintain control and accountability over resources that have been segregated for specific activities or objectives. The funds of the City can be divided into three categories: *governmental*, *proprietary*, and *fiduciary*. Traditional users of governmental financial statements may find the fund financial statement presentation more familiar than the GWFS.

Governmental FFS. Governmental FFS consist of a balance sheet and a statement of revenues, expenditures, and changes in fund balance. These statements are prepared on an accounting basis (modified accrual) that is significantly different from the GWFS. In general, these financial statements have a short-term emphasis, focusing on near-term inflows and outflows of spendable resources, as well as balances of available resources at the end of the year. Such information is useful in evaluating the City's near-term financing requirements.

City of Venice, Florida
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Because the focus of governmental funds is narrower than that of the GWFS, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the GWFS. By doing so, readers may better understand the long-term impact of the near-term financing decisions. Reconciliations are provided for both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances to facilitate the comparison between governmental funds and governmental activities.

The City maintains twenty-three individual governmental funds. The governmental FFS present separate columns for the funds that are most significant (major funds), with all other *nonmajor* funds aggregated and reported in a single column. Budgetary comparison statements are presented in the BFS for the General Fund and major special revenue funds.

The governmental FFS can be found on pages 40-44 of this report. Nonmajor governmental FFS and budgetary comparison schedules can be found on pages 134-152.

Proprietary FFS. The proprietary FFS consist of a statement of net position; statement of revenues, expenses, and changes in net position; and a statement of cash flows. These statements are prepared on the same basis of accounting (accrual) as the GWFS.

The proprietary fund type includes both *enterprise* and *internal service* funds. Enterprise funds are used to report the same functions presented as business-type activities in the GWFS. The City uses enterprise funds to account for its water and sewer utility, solid waste/recycling collection and disposal, storm water drainage, and airport. Each of these activities is considered a *major* fund and presented separately in the proprietary FFS. These FFS can be found on pages 48-55 of this report.

Internal service funds are an accounting device used to accumulate and allocate costs internally among the City's various functions. The City uses internal service funds to account for its employees' health and life insurance, workers' compensation self-insurance, employee flexible spending, property and liability insurance, and fleet replacement. All internal service funds are combined into a single aggregated presentation in the proprietary FFS. Combining financial statements for the internal service funds can be found on pages 154-159 of this report.

Fiduciary FFS. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. These balances are not reflected in the GWFS because the resources of those funds are not available to support the City's own programs. Fiduciary funds come in several types, but the City only uses the *pension trust* type, to account for the balances and activities of its firefighters' and police officers' defined-benefit pension plans. The pension FFS include a statement of fiduciary net position and a statement of changes in fiduciary net position. The combined fiduciary FFS can be found on pages 56-57 of this report. Combining financial statements for the separate trust funds can be found on pages 162-163. Required supplementary information for the separate plans can be found on pages 118-129, along with information for the City's participation in two multiple-employer pension plans, and the City's OPEB Plan.

City of Venice, Florida
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Notes to Basic Financial Statements. The Notes provide additional information that is essential to a full understanding of the data provided in the GWFS and FFS. The Notes can be found on pages 59-114 of this report.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

Summary of Net Position

As noted earlier, net position serves as a useful indicator of the City's financial position. At the end of the current year, net position was \$396.0 million. The following table reflects a summary of net position compared to the prior year. For additional information, see the Statement of Net Position on page 37.

City of Venice
Summary of Net Position
September 30
(in 000's)

	Governmental Activities		Business-Type Activities		Total	
	2025	2024	2025	2024	2025	2024
Current and other assets	\$ 130,028	\$ 101,712	\$ 93,093	\$ 92,501	\$ 223,121	\$ 194,213
Capital assets	125,233	115,168	221,120	195,902	346,353	311,070
Total assets	<u>255,261</u>	<u>216,880</u>	<u>314,213</u>	<u>288,403</u>	<u>569,474</u>	<u>505,283</u>
Deferred outflows of resources	8,524	9,527	2,520	2,789	11,044	12,316
Current liabilities	8,368	6,325	11,187	8,254	19,555	14,579
Noncurrent liabilities	77,796	77,141	56,705	44,691	134,501	121,832
Total liabilities	<u>86,164</u>	<u>83,466</u>	<u>67,892</u>	<u>52,945</u>	<u>154,056</u>	<u>136,411</u>
Deferred inflows of resources	14,370	8,847	16,076	15,552	30,446	24,399
Net position:						
Net investment in capital assets:	98,234	87,270	173,965	161,805	272,199	249,075
Restricted	43,136	33,166	11,470	11,927	54,606	45,093
Unrestricted	21,881	13,658	47,330	48,963	69,211	62,621
Total net position	<u>\$ 163,251</u>	<u>\$ 134,094</u>	<u>\$ 232,765</u>	<u>\$ 222,695</u>	<u>\$ 396,016</u>	<u>\$ 356,789</u>

At September 30, 2025, \$272.2 million, or 68.7% of the City's total net position reflects its investment in capital assets, e.g., land, buildings, infrastructure, machinery, and equipment, net of any related debt used to acquire those assets that is still outstanding at the end of the fiscal year. The City uses these capital assets to provide services to citizens; consequently, this component of net position is not available for future spending. Although the City's investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

City of Venice, Florida
Management's Discussion and Analysis
For the Year Ended September 30, 2025

An additional 13.8% of the City's total net position (\$54.6 million), represents resources that are subject to external restrictions on how they may be used. The remaining balance of total net position is unrestricted (\$69.2 million or 17.5%) and may be used to meet the City's ongoing obligations to citizens and creditors, although in general, business-type net position may not be used to fund governmental activities.

Changes in Net Position

The City's total net position increased by \$39.2 million during the current year, compared to an increase of \$46.2 million in the prior year. The following table shows a summary of the changes in total net position compared to the prior year. For additional information, see the Statement of Activities on page 38-39.

City of Venice Changes in Net Position
For the Year Ended September 30
(in 000's)

	Governmental Activities		Business- Type Activities		Totals	
	2025	2024	2025	2024	2025	2024
Revenues:						
<i>Program Revenues:</i>						
Charges for services	\$ 6,756	\$ 6,760	\$ 48,320	\$ 44,713	\$ 55,076	\$ 51,473
Operating grants and contributions	1,765	1,333	3,419	4,589	5,184	5,922
Capital grants and contributions	6,134	1,660	4,532	15,837	10,666	17,497
<i>General Revenues:</i>						
Property taxes	30,333	27,659	-	-	30,333	27,659
Sales taxes	9,028	8,706	-	-	9,028	8,706
Utility services taxes	4,048	3,877	-	-	4,048	3,877
Franchise fees	3,615	3,500	-	-	3,615	3,500
Intergovernmental	4,679	4,583	-	-	4,679	4,583
Interest earnings	5,121	5,754	2,708	3,354	7,829	9,108
Other	2,245	2,470	-	-	2,245	2,470
Total revenues	<u>73,724</u>	<u>66,302</u>	<u>58,979</u>	<u>68,493</u>	<u>132,703</u>	<u>134,795</u>
Expenses:						
General government	7,816	10,503	-	-	7,816	10,503
Finance	1,939	1,779	-	-	1,939	1,779
Information services	2,508	2,359	-	-	2,508	2,359
Parks and recreation	3,305	2,982	-	-	3,305	2,982
Police	12,206	11,770	-	-	12,206	11,770
Fire and EMS	14,203	12,796	-	-	14,203	12,796
Public works	6,139	6,082	-	-	6,139	6,082
Interest on long-term debt	1,008	850	-	-	1,008	850
Water and sewer utility	-	-	26,396	25,203	26,396	25,203
Solid waste	-	-	10,323	7,092	10,323	7,092
Airport	-	-	5,347	4,344	5,347	4,344
Storm water drainage	-	-	2,286	2,857	2,286	2,857
Total expenses	<u>49,124</u>	<u>49,121</u>	<u>44,352</u>	<u>39,496</u>	<u>93,476</u>	<u>88,617</u>
Change in net position before	24,600	17,181	14,627	28,997	39,227	46,178
Transfers	4,557	4,917	(4,557)	(4,917)	-	-
Change in net position	<u>29,157</u>	<u>22,098</u>	<u>10,070</u>	<u>24,080</u>	<u>39,227</u>	<u>46,178</u>
Net position - beginning	<u>134,094</u>	<u>111,996</u>	<u>222,695</u>	<u>198,615</u>	<u>356,789</u>	<u>310,611</u>
Net position - end of year	<u>\$ 163,251</u>	<u>\$ 134,094</u>	<u>\$ 232,765</u>	<u>\$ 222,695</u>	<u>\$ 396,016</u>	<u>\$ 356,789</u>

Governmental Activities

As shown above, governmental activities increased the City's net position by \$29.2 million in 2025, compared to an increase of \$22.1 million for 2024.

City of Venice, Florida
Management’s Discussion and Analysis
For the Year Ended September 30, 2025

Following is a further detail of the expenses and program revenues for governmental activities in 2025, compared to 2024:

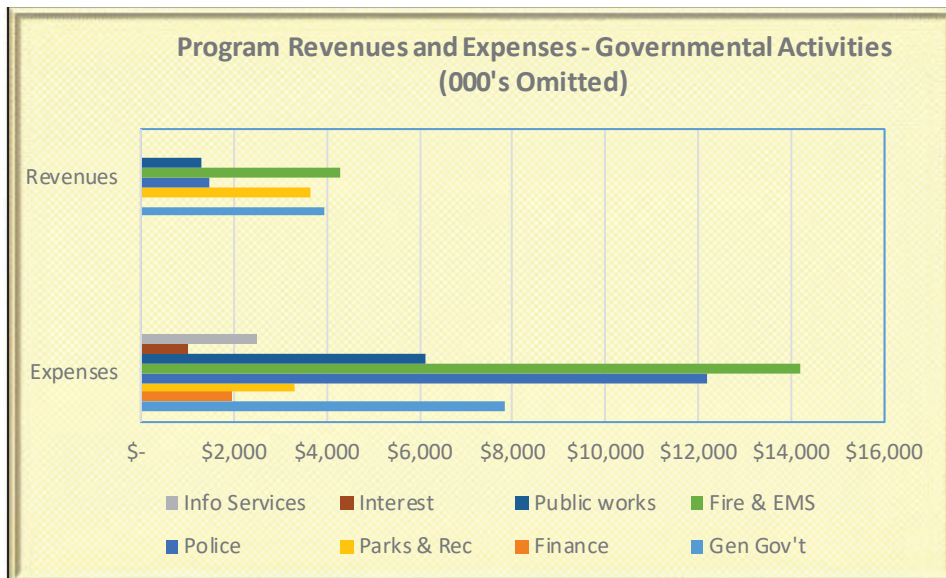
Expenses and Net Program Revenue (Expense) – Governmental Activities

Program	2025			2024		
	Expenses	Program Revenue	Net	Expenses	Program Revenue	Net
General government	\$ 7,816,325	\$ 3,963,583	\$ (3,852,742)	\$ 10,502,994	\$ 4,725,711	\$ (5,777,283)
Finance	1,939,227	-	(1,939,227)	1,778,941	-	(1,778,941)
Information services	2,507,930	-	(2,507,930)	2,359,610	-	(2,359,610)
Parks and recreation	3,304,444	3,650,000	345,556	2,981,855	-	(2,981,855)
Police	12,206,184	1,462,884	(10,743,300)	11,769,807	1,008,340	(10,761,467)
Fire and EMS	14,203,414	4,279,435	(9,923,979)	12,796,189	3,599,761	(9,196,428)
Public works	6,138,920	1,298,472	(4,840,448)	6,081,921	419,490	(5,662,431)
Interest on long-term debt	1,007,934	-	(1,007,934)	849,832	-	(849,832)
Total	\$49,124,378	\$14,654,374	\$(34,470,004)	\$49,121,149	\$ 9,753,302	\$(39,367,847)

As shown above, net costs of governmental activities decreased \$4.9 million from \$39.4 million in 2024 to \$34.5 million in 2025. Increases in program revenue of \$4.9 million (50.3%) more than offset the slight very increase in program expenses. The largest component of increased program revenues were parks impact fees for \$3.6 million in 2025.

Program expenses increased significantly for new personnel positions, raises, and inflation. But these increases were offset by lower pension costs (the result of favorable investment performance) and reduced building permit fees fund operating costs. The negative amounts in the “net” columns above, show that *program revenues are generally not* sufficient to cover expenses for any of the City’s governmental activities. This is not unusual; governmental activities are primarily funded with *general* revenues. The one exception was in parks and recreation in 2025, where park impact fees were received from the County for a park project.

Following is a graphic representation of the 2025 information in the above table, illustrating how only a small portion of the governmental activities’ expenses are funded with program revenues:



City of Venice, Florida
Management's Discussion and Analysis
For the Year Ended September 30, 2025

Net program expenses must be funded from general revenues and transfers, or from beginning net position. Following is a comparison of these general revenue sources for the two years:

General Revenues and Transfers

	<u>2025</u>	<u>% of Total</u>	<u>2024</u>	<u>Increase (Decrease)</u>	<u>% Change</u>
General Revenues:					
Property taxes	\$ 30,333,457	47.7%	\$ 27,659,463	\$ 2,673,994	9.7%
Sales taxes	9,027,835	14.2%	8,705,529	322,306	3.7%
Utility services taxes	4,048,343	6.4%	3,877,379	170,964	4.4%
Franchise fees	3,614,748	5.7%	3,500,269	114,479	3.3%
Intergovernmental	4,678,939	7.4%	4,583,279	95,660	2.1%
Interest earnings	5,121,110	8.0%	5,753,451	(632,341)	-11.0%
Miscellaneous	2,244,883	3.5%	2,469,732	(224,849)	-9.1%
Net Transfers In	<u>4,557,385</u>	<u>7.2%</u>	<u>4,917,116</u>	<u>(359,731)</u>	<u>-7.3%</u>
Total	<u>\$ 63,626,700</u>	<u>100.0%</u>	<u>\$ 61,466,218</u>	<u>\$ 2,160,482</u>	<u>3.5%</u>

General revenues plus transfers increased by \$2.2 million from 2024 to 2025, as shown above. The largest increase was in property taxes where an 11.2% increase in assessed values (with no change in the general fund millage rate), generated \$2.7 million. Investment earnings are down due to rates.

Business-type activities. As stated previously, business-type activities increased the City's net position by \$10.1 million in 2025 versus an increase of \$24.1 million in 2024. Following is further detail of this change:

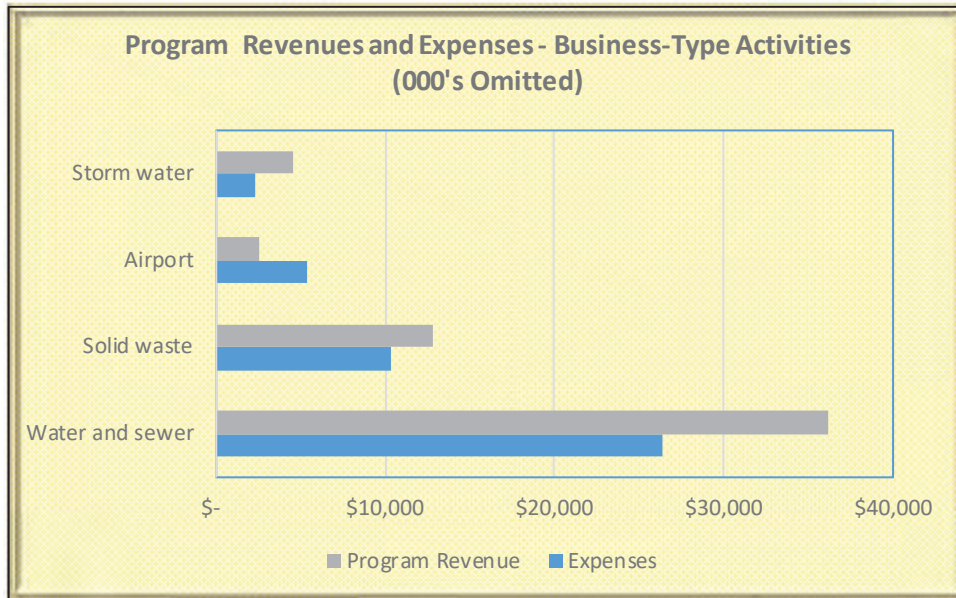
Change in Net Position – Business-Type Activities

Program				<u>2024</u>		
	<u>Expenses</u>	<u>Program Revenue</u>	<u>Net</u>	<u>Expenses</u>	<u>Program Revenue</u>	<u>Net</u>
Water and sewer utility	\$ 26,396,180	\$ 36,204,452	\$ 9,808,272	\$ 25,203,319	\$ 41,618,446	\$ 16,415,127
Solid waste	10,322,829	12,865,067	2,542,238	7,091,701	12,539,145	5,447,444
Airport	5,347,171	2,578,255	(2,768,916)	4,343,877	6,402,828	2,058,951
Storm water drainage	2,286,307	4,623,613	2,337,306	2,856,833	4,579,050	1,722,217
Total	<u>\$ 44,352,487</u>	<u>\$ 56,271,387</u>	<u>11,918,900</u>	<u>\$ 39,495,730</u>	<u>\$ 65,139,469</u>	<u>25,643,739</u>
General Revenues			2,708,233			3,353,900
(Transfers)			<u>(4,557,385)</u>			<u>(4,917,116)</u>
Change in net position			<u>\$ 10,069,748</u>			<u>\$ 24,080,523</u>

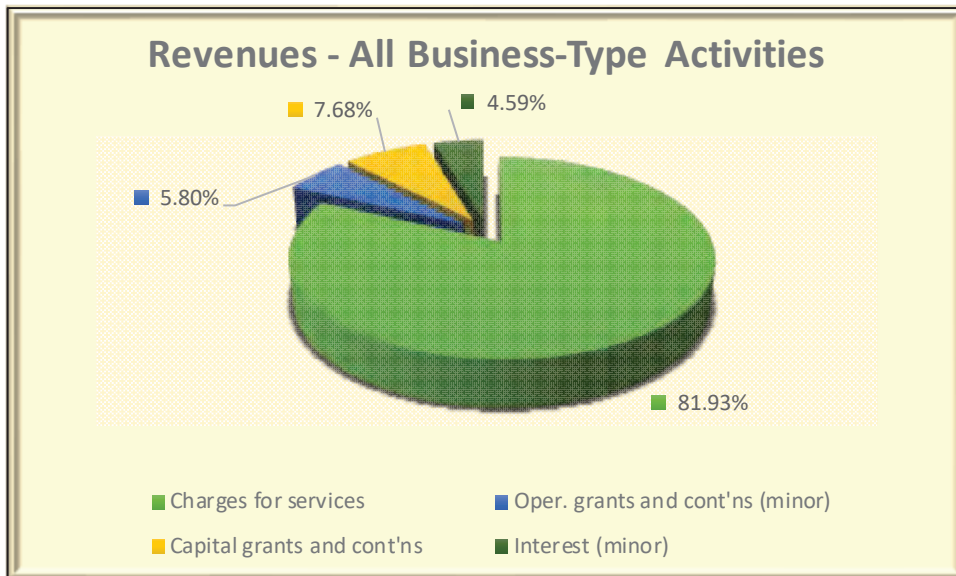
As shown above, expenses for business-type activities increased from \$39.5 million in 2024 to \$44.4 million in 2025; a 12.3% increase. This is analyzed further by individual fund in subsequent pages. Program revenues decreased \$8.9 million, or 13.6%. A decrease in capital grants and contributions of \$10.3 million more than offset a modest increase in other program revenues of \$1.5 million. Capital grants and contributions are reported in the year earned, while the related projects are capitalized and depreciated over their useful lives.

City of Venice, Florida
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The table on the previous page shows that program revenues covered expenses in three of the four business-type activities for 2025. Airport charges for services generally do not recover depreciation. Below is a graphic representation of the 2025 information in the above table, illustrating the relative significance of the four business-type activities to the total:



The graph below reflects the significance of the different types of revenues generated by the business-type activities in 2025, user charges being the most significant by far.



A more detailed discussion of each major fund follows in the next section of this MD&A.

City of Venice, Florida
Management's Discussion and Analysis
For the Year Ended September 30, 2025

FINANCIAL ANALYSIS OF THE CITY'S FUNDS

Following is a discussion of the balances and activities in the City's major funds.

Governmental funds. The focus of the City's *governmental funds* is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, *unassigned fund balance* serves as a useful measure of the City's net resources available for spending at the end of the fiscal year.

At the end of 2025 as shown on page 41, the City's governmental funds reported combined ending fund balances of \$81.0 million. Of this amount, *restricted fund balances* comprise \$44.1 million and *committed fund balances* comprise \$3.7 million. Restricted fund balances, like unexpended gas taxes, voted sales taxes, and building permit fees, can only be spent for specific purposes, as stipulated by statute, enabling legislation, or donors. Committed fund balances, like the general capital projects fund balances, are constrained by action of the City Council. Assigned fund balances of \$5.6 million cover next year's budget deficit. Unassigned fund balances of \$27.6 million in the general fund are available for spending at the City's discretion.

The *General Fund* is the primary operating fund of the City. At the end of the fiscal year, the total fund balance in the General Fund was \$35.3 million, and the unassigned portion was \$27.6 million. This represents 68.2% and 53.3% respectively of annual expenditures (2024 and 2025 actual). During 2025, the fund balance increased by \$3.5 million, as revenues plus transfers exceeded expenditures for the year. This was down from the prior year when revenues plus transfers exceeded expenditures by \$5.5 million. Between the two years, revenues increased \$4.6 million but expenditures increased \$6.5 million.

The main drivers of the revenue increase were property taxes (up \$2.7 million as explained above) and EMS transport fees (up \$886,385). The main causes of the expenditure increase were wage increases, fifteen new personnel positions, \$1.8 million in additional capital outlay, and inflation.

The *Building Permit Fees Special Revenue Fund* is presented as a major fund for 2025 to improve year-to-year consistency. During 2025, fund balance decreased by \$170,129 compared to a decrease of \$1.1 million in the prior year. Revenues were down \$1.1 million but expenditures (including transfers out), were down \$2.0 million, more than offsetting the revenue shortfall. Building activity had dropped off, and the expenditures were reduced in response. At the end of the fiscal year, the fund balance in the Building Permit Fees Fund was \$2.3 million, which is 80.2% of annual expenditures plus transfers (2025 actual).

The *One Cent Voted Sales Tax Fund* is a major fund for 2025. This fund accounts for the proceeds from the City's share of the county-wide voter-adopted one-cent discretionary sales surtax. These surtaxes are primarily restricted to expenditures for capital outlay under Florida Statutes 212.055. During 2025, fund balance increased by \$9.8 million, compared to an increase of \$4.0 million in the prior year. Revenues (and financing sources) were up \$9.9 million, counting \$9.6 million in new debt proceeds. Expenditures (including transfers out) were up \$4.1 million; project-driven. At the end of the fiscal year, the fund balance in the One Cent Voted Sales Tax Fund was \$23.1 million, which is 3.6 times 2025 expenditures, all earmarked for capital projects.

City of Venice, Florida
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Enterprise funds. The City's enterprise funds provide essentially the same type of information found in the business-type activities column of the GWFS, but in more detail, and by fund.

As shown on pages 48-51, total net position in the enterprise funds at year end was \$232.8 million. Of this amount, \$174.0 million was invested in capital assets (net of related debt), \$11.5 million is restricted for specific purposes, and the balance of \$47.3 million is unrestricted. Unrestricted net position of the enterprise funds at the end of the current and prior year are as follows:

	Unrestricted Net Position	
	September 30,	
	2025	2024
Water and Sewer Utility	\$ 27,111,920	\$ 30,978,375
Solid Waste	4,922,543	4,760,011
Airport	7,006,112	7,037,267
Storm Water Drainage	8,289,165	6,187,790
	\$ 47,329,740	\$ 48,963,443

Following is a discussion of each enterprise fund's performance for 2025, compared to the prior year. Most of the information is summarized from pages 52-55 of this report, and the same section from the prior year report.

Water and Sewer Utility Fund

Water utility activities include water supply, treatment, storage, and distribution. Sewer utility activities include collection, treatment, and disposal. This fund also includes a reclaimed water distribution system. All three activities require billing and collection, repair/maintenance, and other administrative functions. The Water and Sewer Utility Fund reported an increase in net position of \$8.6 million for 2025 compared to an increase of \$16.2 million for 2024. Following is a summary of the items that contributed to these changes:

<i>Water and Sewer Utility</i>				
	2025	2024	Change	Percent
<i>Operating:</i>				
Revenues	\$ 31,977,697	\$ 29,974,883	\$ 2,002,814	6.7%
Expenses	(25,665,414)	(24,436,114)	(1,229,300)	5.0%
Net	6,312,283	5,538,769	773,514	14.0%
Net non-operating	832,281	1,321,853	(489,572)	-37.0%
Capital contributions	4,133,584	11,636,551	(7,502,967)	-64.5%
Transfers out	(2,685,836)	(2,269,569)	(416,267)	18.3%
Change in net position	\$ 8,592,312	\$ 16,227,604	\$ (7,635,292)	-47.1%

Operating revenues increased 6.7% from 2024 to 2025, due to increases in both customer counts and rates. Water rates increased 5.25% in 2025, of which 2.25% will be set aside for eventual relocation of the Water Treatment Plant to higher ground. Sewer and reclaimed water rates increased 3%.

City of Venice, Florida
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Operating expenses increased \$1.2 million or 5.0% year over year, for the following reasons:

- Personnel services costs increased \$222,400 or 3.1%, with job vacancies and a reduction in pension costs partially offsetting employee wage increases,
- Repair and maintenance costs increased \$523,704 or 19.1%, in several cost centers,
- Insurance, utilities and other services and charges (including operating supplies) increased by a total of \$881,615, and
- Depreciation increased \$267,066 or 4.0%.

Offsetting these operating expense increases was the following reduction:

- Professional/contractual services decreased \$665,485 or 26.0%; 2024 included the \$703,029 write-off of beginning construction-in-progress on a project that was determined to be unfeasible,

The decrease in net non-operating revenues/expenses was primarily attributable to interest earnings (lower yields). Capital contributions represent a) water and sewer infrastructure contributed by developers in both years (which decreased \$6.6 million), b) capital grants (minor in both years) and c) plant capacity fees (which decreased \$991,972). Transfers out are to the General Fund for indirect costs (\$2.2 million in 2024; \$2.4 million in 2025) and to the Fleet Replacement Fund for new fleet units (\$74,000 in 2024 and \$242,000 in 2025).

The Water and Sewer Utility Fund generated net cash from operating activities of \$16.3 million in 2025 compared to \$14.8 million in 2024.

Solid Waste Fund

Solid waste operations include collection and disposal, garbage and recycling activities. The Solid Waste Fund reported an increase in net position of \$1.6 million for 2025 compared to an increase in net position of \$3.7 million for 2024. Following is a summary of all the changes between 2025 and 2024:

<i>Solid Waste Fund</i>				
	2025	2024	Change	Percent
<i>Operating:</i>				
Revenues	\$ 9,749,302	\$ 8,258,541	\$ 1,490,761	18.1%
Expenses	(10,202,518)	(7,091,701)	(3,110,817)	43.9%
Net	(453,216)	1,166,840	(1,620,056)	-138.8%
Net Non-operating	3,013,252	4,315,742	(1,302,490)	-30.2%
Capital contributions	236,487	210,433	26,054	N/A
Transfers out	(1,156,781)	(1,996,683)	839,902	-42.1%
Change in net position	<u>\$ 1,639,742</u>	<u>\$ 3,696,332</u>	<u>\$ (2,056,590)</u>	<u>-55.6%</u>

Operating revenues increased from 2024 to 2025 due to a 16% increase in most retail rates plus modest customer growth.

City of Venice, Florida
Management’s Discussion and Analysis
For the Year Ended September 30, 2025

Operating expenses increased by \$3.1 million, but \$3.0 million related to hurricane costs, mostly Hurricane Milton. The rest of the operating costs increased only \$111,042 or 1.6% year over year, for the following reasons:

- Professional/contractual services increased \$113,095, for various items, and
- Insurance, utilities, and other services and charges increased by a total of \$253,382, for various reasons.

Offsetting these operating expense increases were the following reductions:

- Personnel services costs decreased \$135,972 or 5.0%, with a reduction in pension costs offsetting scheduled employee wage increases,
- Repair and maintenance costs decreased \$119,463 or 11.6%, mostly garbage truck repairs.

Net non-operating revenues included \$4.0 million in FEMA reimbursements in 2024 (Hurricane Ian) and \$2.9 million in 2025 (Hurricane Milton). Capital contributions in both years are solid waste impact fees. Transfers out are to the General Fund for indirect costs (\$651,781 in 2025 and \$541,849 in 2024) and to the Fleet Replacement Fund for new solid waste vehicles (\$505,000 in 2025 and \$1.5 million in 2024).

The Solid Waste Fund *used* \$738,791 net cash in operating activities in 2025 compared to generating \$1.3 million in 2024. Hurricane debris removal is considered an operating outflow.

Airport Fund

The Airport Fund records the activities of the Venice Municipal Airport, a historic general aviation facility. The Airport Fund reported a *decrease* in net position of \$2.4 million for 2025 compared to an *increase* in net position of \$2.5 million for 2024. Following is a summary of the items that contributed to these changes:

<i>Airport</i>	2025	2024	Change	Percent
<i>Operating:</i>				
Revenues	\$ 2,128,941	\$ 2,388,885	\$ (259,944)	-10.9%
Expenses	<u>(5,347,171)</u>	<u>(4,343,877)</u>	<u>(1,003,294)</u>	<u>23.1%</u>
Net	(3,218,230)	(1,954,992)	(1,263,238)	64.6%
Net Non-operating	940,721	735,680	205,041	28%
Capital grants	161,715	3,990,355	(3,828,640)	-95.9%
Transfers out	<u>(290,259)</u>	<u>(256,098)</u>	<u>(34,161)</u>	<u>13.3%</u>
Change in net position	<u><u>\$ (2,406,053)</u></u>	<u><u>\$ 2,514,945</u></u>	<u><u>\$ (4,920,998)</u></u>	<u><u>-195.7%</u></u>

City of Venice, Florida
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For the Year Ended September 30, 2025

Airport operating revenues decreased 10.9%, mostly due to insurance settlements related to Hurricane Ian property damage in 2024. Operating expenses increased by \$1.0 million or 23.1% year over year, for the following reasons:

- Personnel services costs increased \$312,674 or 42.6%, caused by scheduled employee wage increases, and filling prior year vacancies,
- Professional/contractual services increased \$477,811 or 197.5%, related to the Airport Master Plan,
- Insurance, utilities, and other services and charges increased by a total of \$17,053 for various reasons, and
- Depreciation increased \$200,598, or 8.5%.

Offsetting these operating expense increases was the following reduction:

- Repair and maintenance costs decreased \$4,842 or 1.2%.

The increase in net non-operating revenues/expenses was primarily related to operating grants. Capital grant revenues will fluctuate from year to year based on the level of grant-related capital expenditures. Transfers out are to the General Fund for indirect costs.

The Airport Fund *used* \$517,202 net cash in operating activities in 2025 compared to generating \$415,450 in 2024.

Stormwater Drainage Fund

The Stormwater Drainage Fund accounts for the management, operation, and maintenance of a City-wide drainage system. The Stormwater Drainage Fund reported an increase in net position of \$2.2 million for 2025 compared to an increase of \$1.6 million for 2024. Following is a summary of the items that contributed to these changes:

<i>Storm Water Drainage</i>				
	2025	2024	Change	Percent
<i>Operating:</i>				
Revenues	\$4,464,171	\$4,090,927	\$ 373,244	9.1%
Expenses	(2,282,538)	(2,852,845)	570,307	-20.0%
Net	2,181,633	1,238,082	943,551	76.2%
Net non-operating	486,623	798,326	(311,703)	-39.0%
Transfers out	(424,509)	(394,766)	(29,743)	7.5%
Change in net position	<u>\$2,243,747</u>	<u>\$1,641,642</u>	<u>\$ 602,105</u>	<u>36.7%</u>

Operating revenues in this fund are up 9.1%, mostly due to the annual rate change. Stormwater Operation and Maintenance rates increased from \$7.29 to \$8.15 per Equivalent Stormwater Factor, although Water Quality (WQ) rates only “rounded up” from \$1.98 to \$2.00 per Equivalent WQ Factor.

City of Venice, Florida
Management's Discussion and Analysis
For the Year Ended September 30, 2025

Operating expenses *decreased* by \$570,307 or 20.0% year over year, for the following reasons:

- Personnel costs decreased \$23,974 or 2.6%, with a reduction in pension costs more than offsetting employee wage increases,
- Repair and maintenance costs decreased \$609,882 or 66.0%, due to a pause in the pipe-lining and ditch clearing programs, and
- Depreciation decreased \$46,280, or 11.1%

Offsetting these operating expense increases were the following reductions:

- Professional/contractual services increased \$80,979 or 24.4%, related to a study of Flaming Ditch,
- Insurance, utilities, and other services and charges increased by a total of \$28,850 for various reasons.

The decrease in net non-operating revenues/expenses was primarily related to operating grants. Transfers out are to the General Fund for indirect costs (\$256,998 in 2025 and \$227,255 in 2024) and to the Fleet Replacement Fund for new equipment purchases (\$167,511 in both years).

The Storm Water Drainage Fund generated net cash from operating activities of \$2.5 million in 2025 compared to \$1.7 million in 2024. Much of this cash is being accumulated for upcoming water quality projects.

GENERAL FUND BUDGETARY HIGHLIGHTS

A budget versus actual comparison of the operating results of the City's General Fund for 2025 can be found on page 45. As shown on that page, the original General Fund budget projected a deficit of \$400,832 for 2025. Changes to the original budget during 2025 increased certain appropriations and pulled \$2.3 million from beginning reserves. Following are the changes from the original to final budget:

Increased appropriations:

- Various 2024 encumbrances totaling \$2.3 million were "rolled over" to the 2025 budget,
- Budget amendment #1 appropriated \$400,000 for professional fees related to Hurricane Milton,
- Budget amendment #2 appropriated \$279,950 for an EMS rescue vehicle, and
- Budget amendments #5 and #6 provided \$411,000 to repair hurricane damage to the City's fishing pier, \$125,000 for the Venice Theater, \$32,158 for a new position in the police department, and \$50,000 to replace a damaged vehicle.

City of Venice, Florida
Management's Discussion and Analysis
For the Year Ended September 30, 2025

Actual Results

In the end, as shown on page 45, actual General Fund revenues exceeded the final amended 2025 budgeted revenues by \$4.2 million, and actual General Fund expenditures were lower than the final amended 2025 budget by another \$3.2 million, for a combined favorable variance of \$7.5 million.

General Fund revenues that came in significantly better than budget for 2025 included:

- Property taxes (by \$436,828)
- Insurance premium taxes for pensions (by \$317,281)
- Intergovernmental revenues (by \$368,221 including sales taxes above budget by \$92,197, state revenue sharing by \$44,148, Hurricane Ian & Idalia reimbursements for \$223,076, and by \$8,800 for various items)
- Charges for services (by \$1.2 million including ambulance fees by \$1.0 million)
- Interest earnings (by \$1.5 million) due mostly to conservative budgeting, and
- Miscellaneous revenues (by \$392,678).

The favorable revenue variances are from a combination of increased building and/or economic activity, and conservative budgeting assumptions.

As stated above and shown on page 45, General Fund expenditures came in under budget by \$3.2 million. In the City's budgeting policies, General Fund departments/divisions can go over budget with the City Manager's approval, as long as the Fund in total is under budget. For 2025, five departments/divisions were over budget, with the City Manager's approval. The City Manager's Office was over budget by \$52,143 (unbudgeted severance). The City Attorney's cost center was over budget by \$4,903 (outside services). City Hall Maintenance was over budget by \$4,271 (repairs). Human Resources was over budget by \$41,133 (City Manager search). Police Department was over by \$146,346 (overtime during Hurricane Milton).

Unspent General Fund appropriations totaling \$2.1 million at the end of 2025 will automatically roll over to the 2025 budget.

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City of Venice, Florida
Management's Discussion and Analysis
For the Year Ended September 30, 2025

CAPITAL ASSETS

The City's investment in capital assets includes land, construction in progress, buildings, machinery and equipment, infrastructure, and other improvements, net of accumulated depreciation. Following is a table of the balances at the end of 2025 and 2024:

City of Venice's Capital Assets
(Net of Accumulated Depreciation)
September 30
(in 000's)

	Governmental Activities		Business-Type Activities		Totals	
	2025	2024	2025	2024	2025	2024
Land	\$ 20,315	\$ 20,315	\$ 6,077	\$ 6,077	\$ 26,392	\$ 26,392
Construction in progress	9,520	3,131	44,202	35,201	53,722	38,332
Buildings	34,193	30,288	15,324	8,306	49,517	38,594
Machinery and equipment	21,548	20,175	10,790	4,291	32,338	24,466
Infrastructure	28,087	29,476	86,615	79,728	114,702	109,204
Other improvements	11,570	11,783	58,112	62,299	69,682	74,082
Total	\$ 125,233	\$ 115,168	\$ 221,120	\$ 195,902	\$ 346,353	\$ 311,070

Governmental Activities:

Capital assets in the City's governmental activities increased from \$115.2 million in 2024 to \$125.2 million in 2025, an increase of \$10.0 million, or 8.7%. The 2025 activity included additions of \$18.8 million, less disposals of \$397,327 and depreciation of \$8.4 million.

Governmental activities additions totaled \$15.7 million in governmental funds and \$3.1 million in the Fleet Replacement internal service fund. Following is a list of the 2025 additions:

Governmental Fund Additions:

Projects:

City Hall	\$ 520,482
Fire Station #2	1,995,154
Old Betsy display building	488,560
Public safety facility	647,425
New fleet maintenance facility	4,441,935
Park improvements	650,817
Lord Higel House	183,259
Decorative streetlights	49,998
Engineering	81,465

Impact Fee Expenditures:

Northeast Venice Park	1,683,893
Hecksher Park	325,418

Gas Taxes/Grants:

Road improvements	2,558,449
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Governmental Fund Additions (Cont'd):

Vehicles and Equipment:

Police	\$ 1,093,412
EMS	415,338
Public works	82,385
Information technology	486,107
Governmental Funds	\$ 15,704,097

Fleet Replacement Fund Additions:

Public works parks	\$ 459,248
Fire	93,271
EMS	289,745
Police	464,973
Water and sewer utility	582,934
Solid waste	1,184,362
Stormwater	36,505
Fleet Replacement Fund	\$ 3,111,038

City of Venice, Florida
Management's Discussion and Analysis
For the Year Ended September 30, 2025

Business-type Activities:

Capital assets in the City's business-type activities increased from \$195.9 million in 2024 to \$221.1 million in 2025, an increase of \$25.2 million, or 12.9%. The 2025 activity included additions of \$35.2 million, less depreciation of \$10.0 million. Enterprise fund 2025 capital additions consisted of the following:

Enterprise Fund Additions:

Water and Sewer Utility:

Distribution System:

Developer water/sewer lines	\$ 1,898,930
Collection system improvements	459,977
Distribution system improvements	94,103
Meter changeout program	42,440
Water service line replacement	1,736,164
2nd forcemain under I-75	43,944
Intercoastal 2nd forcemain	2,053,616
Bay Indies utilities relocation	12,787
Knights Trail forcemain	1,440,753
Water main replacement program	663,361
Equipment and other	97,758

Water Treatment Plant:

New booster station	9,602,349
2nd stage membrane replacements	407,257
Well management program	3,555,917

Enterprise Fund Additions (Cont'd):

Water and Sewer Utility (Cont'd):

Water Treatment Plant (Cont'd):

Degasifier improvements	\$ 258,077
Equipment and other	1,634,427

Water Reclamation:

Knights Trail lift station	1,240,250
3MG equalization tank	750,370
Bldg, equipment and other	1,149,040

Solid Waste:

New solid waste facility	7,342,139
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Airport:

New terminal building	144,524
Wildlife and security fencing	50,238

Storm Water Drainage:

Water Quality Improvem'ts	433,059
Stormwater improvements	54,500

Total	<u>\$ 35,165,980</u>
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At the end of the fiscal year, the City has construction commitments of \$76.1 million on projects approved and in process. More detailed information can be found on pages 77-78 of this report.

DEBT ADMINISTRATION

There is no direct debt limitation in the City Charter or under State law. Article VII, Section 9 of the Constitution of the State of Florida provides that, exclusive of taxes levied for the payment of voter-approved general obligation bonds, cities may levy up to ten mills for municipal services. Pursuant to the Florida Constitution, there is no limit on the amount of ad valorem taxes a city may levy for the payment of debt service on voter-approved general obligation bonds. The voter approved debt service millage tax rate for 2025 was .3632 per \$1,000 of assessed valuation. A summary of the City's total outstanding debt follows:

City of Venice's Long-Term Debt
September 30
(in 000's)

	Governmental		Business-Type		Totals	
	2025	2024	2025	2024	2025	2024
General obligation bonds	\$ 25,853	\$ 27,600	\$ -	\$ -	\$ 25,853	\$ 27,600
Revenue bonds	9,635	-	31,474	27,036	41,109	27,036
Notes	-	-	17,254	8,661	17,254	8,661
Lease-purchase obligation	-	297	-	-	-	297
Total	<u>\$ 35,488</u>	<u>\$ 27,897</u>	<u>\$ 48,728</u>	<u>\$ 35,697</u>	<u>\$ 84,216</u>	<u>\$ 63,594</u>

City of Venice, Florida
Management’s Discussion and Analysis
For the Year Ended September 30, 2025

Governmental Activities:

The outstanding balance of long-term debt in the City’s governmental activities increased from \$27.9 million in 2024 to \$35.5 million in 2025, an increase of \$7.6 million or 27.2%. Capital improvement revenue bonds were issued in 2025 for \$9.6 million. Scheduled principal payments of \$1.9 million were made during 2025, and amortization of bond premiums was \$121,900.

Business-type Activities:

The outstanding balance of long-term debt in the City’s business-type activities increased from \$35.7 million in 2024 to \$48.7 million in 2025, an increase of \$13.1 million or 36.5%. Capital improvement revenue bonds for solid waste/recycling were issued in 2025 for \$5.9 million. In addition, \$9.0 million in State Revolving Fund (SRF) loans were drawn down in 2025 for water or wastewater projects. Scheduled principal payments of \$1.8 million were made during 2025, and amortization of bond premiums was \$62,428.

Independent Ratings:

Three major rating institutions (Standard & Poor’s, Moody’s Investor Services, and Fitch) have evaluated the City’s financial management, economic conditions, and administrative practices. The bond ratings continue to reflect investment quality, as shown below:

	Standard & Poor's	Moody's	Fitch
Utility System Revenue Bonds	AA	Aa1	AA
General Obligation Bonds (Transportation)	AA+	Aa1	AA+
General Obligation Bonds (Public Safety)	AA+	Aa1	AA+
Capital Improvement Revenue Bonds	AA+	Aa1	AA+

Other Long-term Liabilities

The City has unfunded OPEB and net pension obligations at September 30, 2025. Additional information on all long-term liabilities of the City can be found on pages 84-88 of this report.

ECONOMIC FACTORS AND NEXT YEAR’S BUDGET AND RATES

The budget for the 2026 fiscal year is a balanced budget in all funds, with 2025 appropriations fully funded by 2025 revenues, transfers in, and beginning reserves. Citywide, full-time equivalent (FTE) positions will increase from 402.4 in 2025 (as amended) to 410.4 in 2026, including six new positions in Fire/EMS and one in Parks. Revenues continue to grow and provide funding for these new positions. Capital projects/outlays totaling \$48.8 million are included in the Citywide Capital Improvement Program budget for 2026, and an additional \$76.1 million in construction/capital commitments will be carried forward from 2025 into 2026. These projects will be funded by operating revenues, grants, utilities bonds, low-interest rate SRF loans, and reserves. Factors considered in preparing the City’s 2026 budget were:

- The assessed valuation of commercial and residential property increased from \$7.362 billion in 2025 to \$7.697 billion in 2026, an increase of 4.55%, of which 3.19% is due to new construction and 1.36% due to existing property. The City adopted the “roll-back” millage

City of Venice, Florida
Management's Discussion and Analysis
For the Year Ended September 30, 2025

rate. The new rates and valuations will add \$810,000 in property tax revenues to the General Fund.

- The General Fund property tax millage rate will drop slightly from 3.9041 per \$1,000 taxable value for 2025 to 3.8450 for 2026. The voter approved debt service property tax millage rate will be reduced from .3632 per \$1,000 taxable value for 2025 to .3405 for 2026, generating approximately the same revenue.
- The City's estimated population increased from 28,967 in 2024 to 29,802 in 2025, an increase of 2.9%.
- The unemployment rate for Sarasota County (Venice area) increased from 3.7% in 2024 to 4.7% in 2025.
- Retail wastewater and reclaimed water rates will increase by 3.0% for 2026; water rates will increase by 5.25%. Solid waste garbage and recycling collection rates will increase by 3% in 2026. The recycling surcharge will drop from 15% in 2025 to 10% in 2026. Stormwater "operations and maintenance" rates will increase by 4.9% but "water quality" rates will increase less than 1%. Most other City rates will remain unchanged.

Requests for Information

This financial report is designed to provide a general overview of the City of Venice's finances. Questions concerning any of the information provided in the report or requests for additional financial information should be addressed to the Finance Director, 401 West Venice Avenue, Venice, Florida, 34285.



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City of Venice, Florida
Statement of Net Position
September 30, 2025

	Primary Government		Total
	Governmental Activities	Business-type Activities	
ASSETS			
Pooled cash and investments	\$ 106,397,755	\$ 56,483,730	\$ 162,881,485
Other cash	19,072	100	19,172
Accounts receivables (net of allowance for uncollectibles)	2,741,066	5,939,348	8,680,414
Due from other governments	2,793,825	381,789	3,175,614
Lease receivables - current	98,859	469,322	568,181
Inventories	41,852	1,653,781	1,695,633
Prepaid items	7,976	315	8,291
Lease receivables - noncurrent	1,124,303	15,346,924	16,471,227
Restricted assets:			
Pooled cash and investments	-	12,818,284	12,818,284
Other cash	9,137,308	-	9,137,308
Net pension asset	7,666,784	-	7,666,784
Capital assets (net of accumulated depreciation):			
Non-depreciable	29,835,456	50,279,065	80,114,521
Depreciable	95,397,129	170,840,653	266,237,782
Total assets	<u>255,261,385</u>	<u>314,213,311</u>	<u>569,474,696</u>
DEFERRED OUTFLOWS OF RESOURCES			
Related to debt refundings	-	471,449	471,449
Related to pensions	8,472,717	2,039,340	10,512,057
Related to OPEB	51,495	8,647	60,142
Total deferred inflows of resources	<u>8,524,212</u>	<u>2,519,436</u>	<u>11,043,648</u>
LIABILITIES			
Accounts payable	5,149,480	8,725,114	13,874,594
Accrued liabilities	2,247,976	527,671	2,775,647
Due to other governments	31,481	356,681	388,162
Accrued interest payable	151,511	246,392	397,903
Claims and judgments	788,020	-	788,020
Customer deposits	-	1,331,096	1,331,096
Long-Term Liabilities:			
Due within one year:			
Compensated absences	1,165,208	430,760	1,595,968
OPEB liability	377,974	63,431	441,405
Notes payable	-	366,027	366,027
Bonds payable	1,892,000	1,577,300	3,469,300
Due in more than one year:			
Compensated absences	1,165,208	430,760	1,595,968
Net pension liabilities	35,259,143	6,324,106	41,583,249
OPEB liability	4,339,845	728,734	5,068,579
Notes payable	-	16,888,074	16,888,074
Bonds payable	33,596,566	29,896,184	63,492,750
Total liabilities	<u>86,164,412</u>	<u>67,892,330</u>	<u>154,056,742</u>
DEFERRED INFLOWS OF RESOURCES			
Related to leases	1,223,162	14,782,038	16,005,200
Related to pensions	12,438,314	1,174,597	13,612,911
Related to OPEB	708,627	118,985	827,612
Total deferred inflows of resources	<u>14,370,103</u>	<u>16,075,620</u>	<u>30,445,723</u>
NET POSITION			
Net investment in capital assets	98,234,483	173,964,757	272,199,240
Restricted for:			
Public safety	404,066	-	404,066
Capital improvements	26,923,489	9,065,705	35,989,194
Building code enforcement	2,306,504	-	2,306,504
Beach renourishment	5,428,581	-	5,428,581
Debt service	406,561	1,404,595	1,811,156
Police Pension	7,666,784	-	7,666,784
Renewal and replacement	-	1,000,000	1,000,000
Unrestricted	21,880,614	47,329,740	69,210,354
Total net position	<u>\$ 163,251,082</u>	<u>\$ 232,764,797</u>	<u>\$ 396,015,879</u>

See accompanying Notes to Financial Statements.

City of Venice, Florida
Statement of Activities
For the Year Ended September 30, 2025

	Expenses	Program Revenues		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
Primary government:				
Governmental activities:				
General government	\$ 7,816,325	\$ 3,476,322	\$ 19,236	\$ 468,025
Finance	1,939,227	-	-	-
Information services	2,507,930	-	-	-
Parks and recreation	3,304,444	-	-	3,650,000
Police	12,206,184	1,829	955,282	505,773
Fire and EMS	14,203,414	3,278,032	564,579	436,824
Public works	6,138,920	-	225,512	1,072,960
Interest on long-term debt	1,007,934	-	-	-
Total governmental activities	<u>49,124,378</u>	<u>6,756,183</u>	<u>1,764,609</u>	<u>6,133,582</u>
Business-type activities:				
Water and sewer utility	26,396,180	31,977,697	93,171	4,133,584
Solid waste	10,322,829	9,749,302	2,879,278	236,487
Airport	5,347,171	2,128,941	287,599	161,715
Storm water drainage	2,286,307	4,464,171	159,442	-
Total business-type activities	<u>44,352,487</u>	<u>48,320,111</u>	<u>3,419,490</u>	<u>4,531,786</u>
Total primary government	<u>\$ 93,476,865</u>	<u>\$ 55,076,294</u>	<u>\$ 5,184,099</u>	<u>\$ 10,665,368</u>

General revenues:
Property taxes
Local option, fuel, and communication services taxes
Utility services taxes
Franchise fees
Intergovernmental - unrestricted
Interest earnings
Miscellaneous
Transfers, net
Total general revenues and transfers
Change in net position
Total net position at beginning of year
Total net position at end of year

See accompanying Notes to Financial Statements.

Net (Expenses) Revenues and

Changes in Net Position

Primary Government

Governmental Activities	Business-type Activities	Total
\$ (3,852,742)	\$ -	\$ (3,852,742)
(1,939,227)	-	(1,939,227)
(2,507,930)	-	(2,507,930)
345,556	-	345,556
(10,743,300)	-	(10,743,300)
(9,923,979)	-	(9,923,979)
(4,840,448)	-	(4,840,448)
(1,007,934)	-	(1,007,934)
<u>(34,470,004)</u>	<u>-</u>	<u>(34,470,004)</u>
-	9,808,272	9,808,272
-	2,542,238	2,542,238
-	(2,768,916)	(2,768,916)
<u>-</u>	<u>2,337,306</u>	<u>2,337,306</u>
<u>-</u>	<u>11,918,900</u>	<u>11,918,900</u>
<u>\$ (34,470,004)</u>	<u>\$ 11,918,900</u>	<u>\$ (22,551,104)</u>
30,333,457	-	30,333,457
9,027,835	-	9,027,835
4,048,343	-	4,048,343
3,614,748	-	3,614,748
4,678,939	-	4,678,939
5,121,110	2,708,233	7,829,343
2,244,883	-	2,244,883
<u>4,557,385</u>	<u>(4,557,385)</u>	<u>-</u>
<u>63,626,700</u>	<u>(1,849,152)</u>	<u>61,777,548</u>
29,156,696	10,069,748	39,226,444
<u>134,094,386</u>	<u>222,695,049</u>	<u>356,789,435</u>
<u>\$ 163,251,082</u>	<u>\$ 232,764,797</u>	<u>\$ 396,015,879</u>

City of Venice, Florida
Balance Sheet
Governmental Funds
September 30, 2025

	<u>General Fund</u>	<u>Building Permit Fees</u>	<u>One Cent Voted Sales Tax</u>	<u>Non-Major Governmental Funds</u>	<u>Total Governmental Funds</u>
ASSETS					
Pooled cash and investments	\$ 35,763,772	\$ 2,355,744	\$ 14,735,605	\$ 21,205,419	\$ 74,060,540
Restricted cash	646,844	-	8,490,464	-	9,137,308
Other cash	13,200	-	-	-	13,200
Accounts receivable (net)	1,638,674	-	-	-	1,638,674
Due from other governments	822,145	-	605,290	1,366,390	2,793,825
Lease receivables - current	98,859	-	-	-	98,859
Inventory	41,852	-	-	-	41,852
Prepaid items	7,976	-	-	-	7,976
Lease receivables - noncurrent	1,124,303	-	-	-	1,124,303
	<u>\$ 40,157,625</u>	<u>\$ 2,355,744</u>	<u>\$ 23,831,359</u>	<u>\$ 22,571,809</u>	<u>\$ 88,916,537</u>
LIABILITIES					
Accounts payable	\$ 1,458,993	\$ 7,818	\$ 731,328	\$ 931,836	\$ 3,129,975
Accrued payroll	1,335,173	41,422	-	-	1,376,595
Due to other governments	31,360	-	-	121	31,481
Deposits and other liabilities	774,333	-	-	79,920	854,253
Total liabilities	<u>3,599,859</u>	<u>49,240</u>	<u>731,328</u>	<u>1,011,877</u>	<u>5,392,304</u>
DEFERRED INFLOWS OF RESOURCES					
Related to leases	1,223,162	-	-	-	1,223,162
Unavailable revenue	-	-	-	1,240,964	1,240,964
Total deferred inflows of resources	<u>1,223,162</u>	<u>-</u>	<u>-</u>	<u>1,240,964</u>	<u>2,464,126</u>
FUND BALANCES					
Nonspendable:					
Inventory and prepaid items	49,828	-	-	-	49,828
Restricted for:					
Public safety	-	-	-	404,066	404,066
Boating and waterway improvements	-	-	-	103,254	103,254
Street improvements	-	-	-	3,830,897	3,830,897
Capital improvements	-	-	23,100,031	8,379,771	31,479,802
Building code enforcement	-	2,306,504	-	-	2,306,504
Debt service	-	-	-	558,072	558,072
Beach renourishment	-	-	-	5,428,581	5,428,581
Committed to:					
Training and education	-	-	-	271,159	271,159
Capital improvements	1,474,820	-	-	1,142,259	2,617,079
Economic development/public works	24,848	-	-	55,170	80,018
Historic preservation/parks	37,164	-	-	145,739	182,903
Public safety	78,652	-	-	-	78,652
General government	484,439	-	-	-	484,439
Assigned:					
Subsequent years' expenditures	5,556,772	-	-	-	5,556,772

City of Venice, Florida
Balance Sheet
Governmental Funds
September 30, 2025

	<u>General Fund</u>	<u>Building Permit Fees</u>	<u>One Cent Voted Sales Tax</u>	<u>Non-Major Governmental Funds</u>	<u>Total Governmental Funds</u>
Unassigned:					
General fund	27,628,081	-	-	-	27,628,081
Total fund balances	<u>35,334,604</u>	<u>2,306,504</u>	<u>23,100,031</u>	<u>20,318,968</u>	<u>81,060,107</u>
Total liabilities, deferred inflows, and fund balances	<u>\$ 40,157,625</u>	<u>\$ 2,355,744</u>	<u>\$ 23,831,359</u>	<u>\$ 22,571,809</u>	<u>\$ 88,916,537</u>

See accompanying Notes to Financial Statements

City of Venice, Florida
Reconciliation of the Balance Sheet of Governmental Funds
To the Statement of Net Position
September 30, 2025

Total fund balance - governmental funds \$ 81,060,107

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental funds are not financial resources and therefore are not reported in the funds.

Capital assets	\$ 185,909,239	
Accumulated depreciation	<u>(77,368,133)</u>	108,541,106

Internal service funds (ISF's) are used by management to charge the costs of certain activities, such as insurance and workers compensation, to individual funds. The portion of the assets and liabilities of the ISF's primarily serving governmental funds are included in governmental activities in the statement of net position. 47,312,305

Certain liabilities are not due and payable in the current period and therefore are not reported in the funds. Those liabilities are as follows:

Bonds payable	(35,488,566)	
Compensated absences	(2,330,416)	
Accrued interest on general obligation bonds	<u>(151,511)</u>	(37,970,493)

In the government-wide financial statements, the City reports an asset (liability) for the amount that its single employer pension plans are overfunded (underfunded). It also reports a liability for its proportionate share of the unfunded liability in the multiple employer pension plan in which it participates. Gains and losses on these plans are also sometimes deferred to be reported in a subsequent period. In the governmental fund financial statements, deferred inflows and outflows are not reported, and a liability would only be reported if the required contributions were not made.

Following is a summary of the differences:

Net pension asset	7,666,784	
Net pension liabilities	(35,259,143)	
Deferred outflows of resources related to pensions	8,472,717	
Deferred inflows of resources related to pensions	<u>(12,438,314)</u>	(31,557,956)

In the government-wide financial statements, the City reports a liability for its accrued post-employment benefits obligation. Gains and losses on the plan are also sometimes deferred to be reported in a subsequent period. In the governmental fund financial statements, deferred inflows and outflows are not reported, and a liability would only be reported if the required contributions were not made. Following is a summary of the differences:

Total OPEB liability	(4,717,819)	
Deferred outflows of resources related to OPEB	51,495	
Deferred inflows of resources related to OPEB	<u>(708,627)</u>	(5,374,951)

Certain grant revenues are deferred in the governmental funds because they are not available to pay current liabilities. These deferred inflows are recognized as revenues in the Statement of Activities. 1,240,964

Net position of governmental activities		<u><u>\$ 163,251,082</u></u>
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See accompanying Notes to Financial Statements.

City of Venice, Florida
Statement of Revenues, Expenditures and Changes in Fund Balances
Governmental Funds
For the Year Ended September 30, 2025

	<u>General Fund</u>	<u>Building Permit Fees</u>	<u>One Cent Voted Sales Tax</u>	<u>Non-Major Governmental Funds</u>	<u>Total Governmental Funds</u>
REVENUES					
Taxes:					
Property tax	\$ 27,749,828	\$ -	\$ -	\$ 2,583,629	\$ 30,333,457
Local option, use and fuel taxes	1,017,854	-	6,140,643	1,301,350	8,459,847
Communications services tax	1,585,842	-	-	-	1,585,842
Utility services taxes	4,048,343	-	-	-	4,048,343
Franchise fees	3,614,748	-	-	-	3,614,748
Fees and fines	35,112	-	-	42,293	77,405
Licenses and permits	398,693	2,590,992	-	1,332,398	4,322,083
Intergovernmental	5,135,466	-	-	4,046,836	9,182,302
Charges for services	3,628,778	-	-	-	3,628,778
Investment income	1,896,371	106,513	684,712	1,047,268	3,734,864
Miscellaneous	2,050,278	6,948	-	146,768	2,203,994
Total revenues	<u>51,161,313</u>	<u>2,704,453</u>	<u>6,825,355</u>	<u>10,500,542</u>	<u>71,191,663</u>
EXPENDITURES					
Current:					
General government	7,272,891	2,280,611	-	74,076	9,627,578
Finance	1,949,885	-	-	-	1,949,885
Information services	2,264,978	-	-	-	2,264,978
Parks and recreation	2,465,505	-	-	-	2,465,505
Police	14,556,673	-	-	70,819	14,627,492
Fire and EMS	16,277,980	-	-	-	16,277,980
Public works	3,304,772	-	-	-	3,304,772
Grants and aid	-	-	-	178,800	178,800
Debt service:					
Principal	296,902	-	-	1,625,000	1,921,902
Interest	8,884	-	-	942,215	951,099
Fiscal charges	-	-	196,297	1,650	197,947
Capital outlay	3,446,603	-	6,195,329	6,062,165	15,704,097
Total expenditures	<u>51,845,073</u>	<u>2,280,611</u>	<u>6,391,626</u>	<u>8,954,725</u>	<u>69,472,035</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(683,760)</u>	<u>423,842</u>	<u>433,729</u>	<u>1,545,817</u>	<u>1,719,628</u>
OTHER FINANCING SOURCES (USES)					
Issuance of long-term debt	-	-	8,928,000	-	8,928,000
Premium on long-term debt	-	-	707,143	-	707,143
Transfers in	4,735,145	-	-	1,535,200	6,270,345
Transfers out	(530,000)	(593,971)	(300,000)	(1,733,500)	(3,157,471)
Net other financing sources (uses)	<u>4,205,145</u>	<u>(593,971)</u>	<u>9,335,143</u>	<u>(198,300)</u>	<u>12,748,017</u>
Net change in fund balances	3,521,385	(170,129)	9,768,872	1,347,517	14,467,645
Fund balances at beginning of year	<u>31,813,219</u>	<u>2,476,633</u>	<u>13,331,159</u>	<u>18,971,451</u>	<u>66,592,462</u>
Fund balances at end of year	<u>\$ 35,334,604</u>	<u>\$ 2,306,504</u>	<u>\$ 23,100,031</u>	<u>\$ 20,318,968</u>	<u>\$ 81,060,107</u>

See accompanying Notes to Financial Statements.

City of Venice
Reconciliation of the Statement of Revenues, Expenditures and Changes
in Fund Balances of Governmental Funds to the Statement of Activities
For the Year Ended September 30, 2025

Net change in fund balances - total governmental funds \$ 14,467,645

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. In addition, donated assets and asset disposals are accounted for differently in the two statements.

Capital additions	\$ 15,704,097	
Depreciation	(5,764,866)	
Transfers to other funds	<u>(1,266,115)</u>	8,673,116

Bond proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Position. Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position.

Bond proceeds	(8,928,000)	
Premium on long-term debt	(707,143)	
Principal paid	1,921,902	
Premium amortization	<u>121,900</u>	(7,591,341)

Certain long-term liabilities (and related deferred outflows/inflows) are recognized as expenses in the Statement of Activities as earned, but are recognized when current financial resources are used in the governmental funds. This amount is the net change during the year.

Compensated absences	(680,454)	
Other post-employment benefits	745,369	
Pensions	<u>6,137,454</u>	6,202,369

Internal service funds are used by management to charge the costs of certain activities, such as property and worker's compensation insurance, to individual funds. The net revenue (expense) of internal service funds is reported with governmental activities.

6,352,355

Certain grant revenues are deferred in the governmental funds because they are not available to pay current liabilities. These deferred inflows are recognized as revenues in the Statement of Activities.

1,033,340

Accrued interest is recognized as expenses in the Statement of Activities as incurred, but is recognized when current financial resources are used in the governmental funds. This amount is the net change in the accrued interest this year.

19,212

Change in net position of governmental activities \$ 29,156,696

See accompanying Notes to Financial Statements.

City of Venice, Florida
Budget Comparison Statement
General Fund
For the Year Ended September 30, 2025

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual Amounts</u>	<u>Variance with Final Budget - Positive (Negative)</u>
REVENUES				
Taxes:				
Property tax	\$ 27,313,000	\$ 27,313,000	\$ 27,749,828	\$ 436,828
Local option use taxes	700,573	700,573	1,017,854	317,281
Communications services tax	1,586,200	1,586,200	1,585,842	(358)
Utility service taxes	3,969,800	3,969,800	4,048,343	78,543
Franchise fees	3,605,935	3,605,935	3,614,748	8,813
Fees and fines	31,000	31,000	35,112	4,112
Licenses and permits	514,800	514,800	398,693	(116,107)
Intergovernmental	4,697,245	4,767,245	5,135,466	368,221
Charges for services	2,428,868	2,428,868	3,628,778	1,199,910
Investment income	350,000	350,000	1,896,371	1,546,371
Miscellaneous	1,657,600	1,657,600	2,050,278	392,678
Total revenues	<u>46,855,021</u>	<u>46,925,021</u>	<u>51,161,313</u>	<u>4,236,292</u>
EXPENDITURES				
General government:				
Mayor and council	323,639	448,639	418,909	29,730
City manager	1,474,978	1,474,978	1,527,121	(52,143)
Historical	486,298	486,298	411,255	75,043
City clerk	789,029	789,029	714,334	74,695
City attorney	439,691	439,691	444,594	(4,903)
City hall maintenance	206,244	721,097	725,368	(4,271)
Engineering	577,808	766,269	644,824	121,445
Planning	1,357,820	1,383,746	1,229,046	154,700
Human resources	1,629,827	1,629,827	1,670,960	(41,133)
Finance	1,919,821	2,396,781	1,949,885	446,896
Information technology	2,997,911	3,300,500	2,751,085	549,415
Parks and recreation	2,598,801	3,062,229	2,789,682	272,547
Police	15,069,385	15,840,018	15,986,364	(146,346)
Fire and EMS:				
Fire	12,038,536	12,038,846	11,282,772	756,074
Emergency medical services	6,116,876	6,736,912	5,906,333	830,579
Public works:				
Administration	452,467	494,846	439,027	55,819
Maintenance	2,641,567	2,677,454	2,619,612	57,842
Fleet	390,300	392,230	333,902	58,328
Total expenditures	<u>51,510,998</u>	<u>55,079,390</u>	<u>51,845,073</u>	<u>3,234,317</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(4,655,977)</u>	<u>(8,154,369)</u>	<u>(683,760)</u>	<u>7,470,609</u>
OTHER FINANCING SOURCES				
Transfers in	4,735,145	4,735,145	4,735,145	-
Transfers out	(480,000)	(530,000)	(530,000)	-
Total other financing sources	<u>4,255,145</u>	<u>4,205,145</u>	<u>4,205,145</u>	<u>-</u>
Net change in fund balances	(400,832)	(3,949,224)	3,521,385	7,470,609
Fund balances at beginning of year	26,646,400	28,896,684	31,813,219	2,916,535
Fund balances at end of year	<u>\$ 26,245,568</u>	<u>\$ 24,947,460</u>	<u>\$ 35,334,604</u>	<u>\$ 10,387,144</u>

See accompanying Notes to Financial Statements.

City of Venice, Florida
Budget Comparison Statement
Building Permit Fees Fund
For the Year Ended September 30, 2025

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual Amounts</u>	Variance with Final Budget - Positive (Negative)
REVENUES				
Licenses and permits	\$ 3,400,600	\$ 3,400,600	\$ 2,590,992	\$ (809,608)
Interest	122,500	122,500	106,513	(15,987)
Miscellaneous	7,000	7,000	6,948	(52)
Total revenues	<u>3,530,100</u>	<u>3,530,100</u>	<u>2,704,453</u>	<u>(825,647)</u>
EXPENDITURES				
Current:				
General government	<u>3,588,397</u>	<u>3,612,588</u>	<u>2,280,611</u>	<u>1,331,977</u>
Total expenditures	<u>3,588,397</u>	<u>3,612,588</u>	<u>2,280,611</u>	<u>1,331,977</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(58,297)</u>	<u>(82,488)</u>	<u>423,842</u>	<u>506,330</u>
OTHER FINANCING SOURCES (USES)				
Transfers out	<u>(593,971)</u>	<u>(593,971)</u>	<u>(593,971)</u>	<u>-</u>
Net other financing sources (uses)	<u>(593,971)</u>	<u>(593,971)</u>	<u>(593,971)</u>	<u>-</u>
Net change in fund balances	(652,268)	(676,459)	(170,129)	506,330
Fund balances at beginning of year	<u>2,004,468</u>	<u>2,028,659</u>	<u>2,476,633</u>	<u>447,974</u>
Fund balances at end of year	<u>\$ 1,352,200</u>	<u>\$ 1,352,200</u>	<u>\$ 2,306,504</u>	<u>\$ 954,304</u>

See accompanying Notes to Financial Statements.



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City of Venice, Florida
Statement of Net Position
Proprietary Funds
September 30, 2025

	Business-Type Activities		
	Water and Sewer Utility	Solid Waste	Airport
ASSETS			
Current assets:			
Pooled cash and investments	\$ 35,933,107	\$ 5,551,112	\$ 6,767,136
Other cash	-	-	100
Accounts receivable	3,952,771	1,372,207	7,020
Due from other governments	339,858	-	41,931
Lease receivables - current	47,676	-	421,646
Inventories	1,647,940	-	5,841
Prepaid expenses	315	-	-
Total current assets	<u>41,921,667</u>	<u>6,923,319</u>	<u>7,243,674</u>
Noncurrent assets:			
Leases receivable - noncurrent	1,292,621	-	14,054,303
Restricted assets:			
Pooled cash and investments	<u>9,623,092</u>	<u>305,291</u>	<u>2,875,487</u>
Capital assets:			
Land	4,405,430	220,000	-
Construction in progress	43,514,634	-	510,167
Buildings	8,992,430	7,365,271	7,635,375
Improvements and infrastructure	222,009,456	72,429	46,559,504
Machinery and equipment	19,744,534	58,424	198,748
Less accumulated depreciation	<u>(116,947,502)</u>	<u>(116,956)</u>	<u>(28,706,793)</u>
Total capital assets	<u>181,718,982</u>	<u>7,599,168</u>	<u>26,197,001</u>
Total noncurrent assets	<u>192,634,695</u>	<u>7,904,459</u>	<u>43,126,791</u>
Total assets	<u>234,556,362</u>	<u>14,827,778</u>	<u>50,370,465</u>
DEFERRED OUTFLOWS OF RESOURCES			
Related to debt refundings	471,449	-	-
Related to pensions	1,282,471	430,995	168,193
Related to OPEB	7,088	538	684
Total deferred outflows	<u>1,761,008</u>	<u>431,533</u>	<u>168,877</u>

See accompanying Notes to Financial Statements

<u>Business-Type Activities</u>		<u>Governmental</u>
<u>Storm Water</u>	<u>Total Enterprise</u>	<u>Activities</u>
<u>Drainage</u>	<u>Funds</u>	<u>Internal Service</u>
		<u>Funds</u>
\$ 8,232,375	\$ 56,483,730	\$ 32,337,215
-	100	5,872
607,350	5,939,348	1,102,392
-	381,789	-
-	469,322	-
-	1,653,781	-
-	315	-
<u>8,839,725</u>	<u>64,928,385</u>	<u>33,445,479</u>
-	15,346,924	-
<u>14,414</u>	<u>12,818,284</u>	<u>-</u>
1,451,835	6,077,265	-
176,999	44,201,800	-
-	23,993,076	-
10,498,494	279,139,883	-
15,540	20,017,246	31,119,058
<u>(6,538,301)</u>	<u>(152,309,552)</u>	<u>(14,427,579)</u>
<u>5,604,567</u>	<u>221,119,718</u>	<u>16,691,479</u>
<u>5,618,981</u>	<u>249,284,926</u>	<u>16,691,479</u>
<u>14,458,706</u>	<u>314,213,311</u>	<u>50,136,958</u>
-	471,449	-
157,681	2,039,340	-
337	8,647	-
<u>158,018</u>	<u>2,519,436</u>	<u>-</u>

continued

City of Venice, Florida
Statement of Net Position
Proprietary Funds
September 30, 2025

	Business-Type Activities		
	Water and Sewer Utility	Solid Waste	Airport
LIABILITIES			
Current liabilities:			
Accounts payable	\$ 8,285,071	\$ 299,209	\$ 71,229
Accrued liabilities	355,458	77,898	70,667
Due to other governments	351,068	-	5,613
Accrued interest payable	245,324	-	-
Accrued insurance claims	-	-	-
Customer deposits	1,015,299	196,376	119,421
Compensated absences	291,091	108,891	30,778
OPEB liability	51,998	3,929	5,032
Notes payable	340,812	-	-
Bonds payable	1,450,000	127,300	-
Total current liabilities	<u>12,386,121</u>	<u>813,603</u>	<u>302,740</u>
Noncurrent liabilities:			
Compensated absences	291,091	108,891	30,778
Net pension liabilities	3,977,015	1,336,538	521,576
OPEB liability	597,343	45,352	57,622
Notes payable	16,496,455	-	-
Bonds payable	24,118,075	5,778,109	-
Total noncurrent liabilities	<u>45,479,979</u>	<u>7,268,890</u>	<u>609,976</u>
Total liabilities	<u>57,866,100</u>	<u>8,082,493</u>	<u>912,716</u>
DEFERRED INFLOWS OF RESOURCES			
Related to leases	1,340,297	-	13,441,741
Related to pensions	738,664	248,240	96,874
Related to OPEB	97,532	7,402	9,411
Total deferred inflows	<u>2,176,493</u>	<u>255,642</u>	<u>13,548,026</u>
NET POSITION			
Net investment in capital assets	140,886,264	1,693,759	26,197,001
Restricted for:			
Capital projects	5,885,344	304,874	2,875,487
Debt service	1,391,249	-	-
Renewal and replacement	1,000,000	-	-
Unrestricted	27,111,920	4,922,543	7,006,112
Total net position	<u>\$ 176,274,777</u>	<u>\$ 6,921,176</u>	<u>\$ 36,078,600</u>

See accompanying Notes to Financial Statements

<u>Business-Type Activities</u>		<u>Governmental</u>
<u>Storm Water</u>	<u>Total Enterprise</u>	<u>Activities</u>
<u>Drainage</u>	<u>Funds</u>	<u>Internal Service</u>
		<u>Funds</u>
\$ 69,605	\$ 8,725,114	\$ 2,019,505
23,648	527,671	17,128
-	356,681	-
1,068	246,392	-
-	-	788,020
-	1,331,096	-
-	430,760	-
2,472	63,431	-
25,215	366,027	-
-	1,577,300	-
<u>122,008</u>	<u>13,624,472</u>	<u>2,824,653</u>
-	430,760	-
488,977	6,324,106	-
28,417	728,734	-
391,619	16,888,074	-
-	29,896,184	-
<u>909,013</u>	<u>54,267,858</u>	<u>-</u>
<u>1,031,021</u>	<u>67,892,330</u>	<u>2,824,653</u>
-	14,782,038	-
90,819	1,174,597	-
4,640	118,985	-
<u>95,459</u>	<u>16,075,620</u>	<u>-</u>
5,187,733	173,964,757	16,691,479
-	9,065,705	-
13,346	1,404,595	-
-	1,000,000	-
<u>8,289,165</u>	<u>47,329,740</u>	<u>30,620,826</u>
<u>\$ 13,490,244</u>	<u>\$ 232,764,797</u>	<u>\$ 47,312,305</u>

City of Venice, Florida
Statement of Revenues, Expenses and Changes in Net Position
Proprietary Funds
For Fiscal Year Ended September 30, 2025

	Business-Type Activities		
	Water and Sewer Utility	Solid Waste	Airport
OPERATING REVENUES			
Charges for services	\$ 31,897,046	\$ 9,724,883	\$ -
Rentals	49,461	-	2,054,223
Interfund charges	-	-	-
Miscellaneous	31,190	24,419	74,718
Total operating revenues	<u>31,977,697</u>	<u>9,749,302</u>	<u>2,128,941</u>
OPERATING EXPENSES			
Personal services	7,375,020	2,563,999	1,047,492
Insurance	846,385	76,455	309,151
Professional/contractual services	1,893,968	4,913,431	719,750
Claims	-	-	-
Repair and maintenance	3,271,871	906,906	402,877
Utilities	1,347,700	18,770	133,095
Other services and charges	3,930,742	1,713,248	165,146
Depreciation	6,999,728	9,709	2,569,660
Total operating expenses	<u>25,665,414</u>	<u>10,202,518</u>	<u>5,347,171</u>
Operating income (loss)	<u>6,312,283</u>	<u>(453,216)</u>	<u>(3,218,230)</u>
NON OPERATING REVENUES (EXPENSES)			
Operating Grants	93,171	2,879,278	287,599
Interest earnings - investments	1,419,352	254,285	309,184
Interest earnings - leases	50,524	-	343,938
Disposition of capital assets	-	-	-
Interest expense and fiscal charges	(730,766)	(120,311)	-
Net non-operating revenues (expenses)	<u>832,281</u>	<u>3,013,252</u>	<u>940,721</u>
Income (loss) before contributions and transfers	<u>7,144,564</u>	<u>2,560,036</u>	<u>(2,277,509)</u>
CAPITAL CONTRIBUTIONS			
Developer capital contributions	1,898,930	-	-
Federal and state grants	59,199	-	161,715
Impact/plant capacity fees	2,175,455	236,487	-
Capital assets transferred in from governmental funds	-	-	-
Total capital contributions	<u>4,133,584</u>	<u>236,487</u>	<u>161,715</u>
TRANSFERS			
Transfers in	-	-	-
Transfers out	(2,685,836)	(1,156,781)	(290,259)
Net transfers	<u>(2,685,836)</u>	<u>(1,156,781)</u>	<u>(290,259)</u>
Change in net position	8,592,312	1,639,742	(2,406,053)
Total net position at beginning of year	<u>167,682,465</u>	<u>5,281,434</u>	<u>38,484,653</u>
Total net position at end of year	<u>\$ 176,274,777</u>	<u>\$ 6,921,176</u>	<u>\$ 36,078,600</u>

See accompanying Notes to Financial Statements.

Business-Type Activities		Governmental
Storm Water Drainage	Total Enterprise Funds	Activities Internal Service Funds
\$ 4,464,171	\$ 46,086,100	\$ -
-	2,103,684	-
-	-	13,311,497
-	130,327	3,852,250
<u>4,464,171</u>	<u>48,320,111</u>	<u>17,163,747</u>
911,597	11,898,108	258,233
22,487	1,254,478	4,050,662
413,525	7,940,674	438,382
-	-	7,530,347
314,539	4,896,193	-
3,637	1,503,202	-
246,508	6,055,644	155,138
370,245	9,949,342	2,587,942
<u>2,282,538</u>	<u>43,497,641</u>	<u>15,020,704</u>
<u>2,181,633</u>	<u>4,822,470</u>	<u>2,143,043</u>
159,442	3,419,490	-
330,950	2,313,771	1,386,246
-	394,462	-
-	-	112,440
(3,769)	(854,846)	-
<u>486,623</u>	<u>5,272,877</u>	<u>1,498,686</u>
<u>2,668,256</u>	<u>10,095,347</u>	<u>3,641,729</u>
-	1,898,930	-
-	220,914	-
-	2,411,942	-
-	-	1,266,115
-	4,531,786	1,266,115
-	-	1,459,511
(424,509)	(4,557,385)	(15,000)
<u>(424,509)</u>	<u>(4,557,385)</u>	<u>1,444,511</u>
2,243,747	10,069,748	6,352,355
11,246,497	222,695,049	40,959,950
<u>\$ 13,490,244</u>	<u>\$ 232,764,797</u>	<u>\$ 47,312,305</u>

City of Venice, Florida
Statement of Cash Flows
Proprietary Funds
For the Year Ended September 30, 2025

	Business-type Activities - Enterprise Funds		
	Water and Sewer		
	Utility	Solid Waste	Airport
CASH FLOWS FROM OPERATING ACTIVITIES			
Receipts from customers	\$ 32,099,354	\$ 9,524,382	\$ 2,131,916
Interfund charges	-	-	-
Payments to suppliers	(8,287,987)	(7,543,668)	(1,690,509)
Payments to employees	(7,551,875)	(2,719,505)	(958,609)
Claims paid	-	-	-
Net cash provided (used) by operating activities	<u>16,259,492</u>	<u>(738,791)</u>	<u>(517,202)</u>
CASH FLOWS FROM NONCAPITAL AND RELATED FINANCING ACTIVITIES			
Transfers in from other funds	-	-	-
Transfers out to other funds	(2,685,836)	(1,156,781)	(290,259)
Operating grants	93,171	2,879,278	287,599
Net cash provided (used) by noncapital and related financing activities	<u>(2,592,665)</u>	<u>1,722,497</u>	<u>(2,660)</u>
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES			
Note and Bond proceeds	8,955,410	5,905,409	-
Purchases of capital assets	(25,243,591)	(7,342,139)	(194,762)
Proceeds from sale of capital assets	-	-	-
Receipts (principal) on leases	44,792	-	328,122
Receipts (interest) on leases	51,706	-	108,282
Principal paid on notes	(337,666)	-	-
Principal paid on revenue bonds	(1,405,001)	-	-
Interest paid on revenue bonds and notes	(770,485)	(120,311)	-
Impact/plant capacity fees	2,175,455	236,487	-
Capital grants	59,199	-	161,715
Net cash provided (used) by capital and related financing activities	<u>(16,470,181)</u>	<u>(1,320,554)</u>	<u>403,357</u>
CASH FLOWS FROM INVESTING ACTIVITIES			
Interest earnings	1,419,352	254,285	309,184
Net cash provided (used) by investing activities	<u>1,419,352</u>	<u>254,285</u>	<u>309,184</u>
Net increase (decrease) in cash and cash equivalents	(1,384,002)	(82,563)	192,679
Cash and cash equivalents at beginning of year	46,940,201	5,938,966	9,450,044
Cash and cash equivalents at end of year	<u>\$ 45,556,199</u>	<u>\$ 5,856,403</u>	<u>\$ 9,642,723</u>
Cash and cash equivalents classified as:			
Pooled cash and investments	\$ 35,933,107	\$ 5,551,112	\$ 6,767,136
Other cash	-	-	100
Pooled cash and investments - restricted	9,623,092	305,291	2,875,487
Total cash and cash equivalents at end of year	<u>\$ 45,556,199</u>	<u>\$ 5,856,403</u>	<u>\$ 9,642,723</u>
Reconciliation of operating income (loss) to net cash provided (used) by operating activities:			
Operating income (loss)	\$ 6,312,283	\$ (453,216)	\$ (3,218,230)
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:			
Depreciation	6,999,728	9,709	2,569,660
Amortization of lease deferrals	(45,974)	-	(165,348)
Pension adjustments	(156,131)	(140,733)	97,207
OPEB adjustments	(223,460)	(97,446)	(11,516)
Change in assets and liabilities:			
Accounts receivable	(28,087)	(224,920)	2,530
Due from other governments	(53,873)	-	786,934
Inventories	(188,312)	-	(5,139)
Prepaid expenses	1,430	-	-
Accounts payable	3,288,662	81,382	(567,633)
Accrued liabilities	17,622	15,435	(42)
Due to other governments	149,744	-	445
Customer deposits	746	3,760	(9,304)
Compensated absences	185,114	67,238	3,234
Accrued claims	-	-	-
Net cash provided (used) by operating activities	<u>\$ 16,259,492</u>	<u>\$ (738,791)</u>	<u>\$ (517,202)</u>

Supplemental disclosure of noncash investing, capital and financing activities:

Water and Sewer Utility Fund recognized \$1,898,930 in utility line donations through capital contributions.

Water and Sewer Utility Fund lease receivables and corresponding deferred inflows were increased during the year by \$562,153 due to a lease term extension. Capital assets with a cost of \$1,266,115 and accumulated depreciation of \$0 (book value of \$1,266,115) were transferred into the fleet replacement fund from other governmental activities.

Business-type Activities		Activities	
Storm Water		Internal Service	
Drainage	Totals	Funds	
\$ 4,431,127	\$ 48,186,779	\$ 2,752,482	
-	-	13,311,497	
(1,025,858)	(18,548,022)	(3,620,957)	
(940,956)	(12,170,945)	(254,401)	
-	-	(7,512,474)	
<u>2,464,313</u>	<u>17,467,812</u>	<u>4,676,147</u>	
-	-	1,459,511	
(424,509)	(4,557,385)	(15,000)	
159,442	3,419,490	-	
<u>(265,067)</u>	<u>(1,137,895)</u>	<u>1,444,511</u>	
-	14,860,819	-	
(487,559)	(33,268,051)	(3,111,038)	
-	-	509,767	
-	372,914	-	
-	159,988	-	
-	(337,666)	-	
(24,994)	(1,429,995)	-	
(3,833)	(894,629)	-	
-	2,411,942	-	
-	220,914	-	
<u>(516,386)</u>	<u>(17,903,764)</u>	<u>(2,601,271)</u>	
<u>330,950</u>	<u>2,313,771</u>	<u>1,386,246</u>	
<u>330,950</u>	<u>2,313,771</u>	<u>1,386,246</u>	
2,013,810	739,924	4,905,633	
6,232,979	68,562,190	27,437,454	
<u>\$ 8,246,789</u>	<u>\$ 69,302,114</u>	<u>\$ 32,343,087</u>	
\$ 8,232,375	\$ 56,483,730	\$ 32,337,215	
-	100	5,872	
14,414	12,818,284	-	
<u>\$ 8,246,789</u>	<u>\$ 69,302,114</u>	<u>\$ 32,343,087</u>	
\$ 2,181,633	\$ 4,822,470	\$ 2,143,043	
370,245	9,949,342	2,587,942	
-	(211,322)	-	
(48,618)	(248,275)	-	
19,758	(312,664)	-	
(33,044)	(283,521)	(1,099,768)	
16,987	750,048	-	
-	(193,451)	-	
-	1,430	111,669	
(42,149)	2,760,262	911,556	
(499)	32,516	3,832	
-	150,189	-	
-	(4,798)	-	
-	255,586	-	
-	-	17,873	
<u>\$ 2,464,313</u>	<u>\$ 17,467,812</u>	<u>\$ 4,676,147</u>	

City of Venice, Florida
Statement of Fiduciary Net Position
Pension Trust Funds
September 30, 2025

	ASSETS	Total Pension Trust Funds
Cash and cash equivalents		<u>\$ 2,218,146</u>
Receivables:		
Interest and dividends		106,286
Contributions		164,226
Due from Other Governments		186,286
Total receivables		<u>456,798</u>
Investments, at fair value:		
U.S. Government and agency obligations		10,033,110
Mortgage-backed obligations		9,699,624
Domestic equities		31,351,593
Foreign equities		3,203,197
Corporate obligations		977,200
Fixed income mutual funds		1,752,524
Real estate investment funds		6,035,438
Domestic equity mutual funds		12,388,000
Foreign equity mutual funds		14,075,452
Total investments		<u>89,516,138</u>
Total assets		<u>92,191,082</u>
	LIABILITIES	
Accounts payable		<u>43,013</u>
	NET POSITION	
Restricted for pension benefits		<u><u>\$ 92,148,069</u></u>

See accompanying Notes to Financial Statements.

City of Venice, Florida
Statement of Changes in Fiduciary Net Position
Pension Trust Funds
For the Year Ended September 30, 2025

	Total Pension Trust Funds
ADDITIONS	
Contributions:	
Employer	\$ 4,200,000
Plan members	70,429
State of Florida (passed through general fund)	1,017,854
Total contributions	<u>5,288,283</u>
Investment income:	
Net appreciation (depreciation) in fair value of investments	8,462,652
Interest and dividends	2,749,917
Investment income (loss)	<u>11,212,569</u>
Less investment expenses	<u>(373,484)</u>
Net investment income (loss)	<u>10,839,085</u>
Total additions	<u>16,127,368</u>
DEDUCTIONS	
Benefit payments	6,641,844
Administrative expense	194,640
Total deductions	<u>6,836,484</u>
Change in net position	9,290,884
Net position restricted for pension benefits at beginning of year	<u>82,857,185</u>
Net position restricted for pension benefits at end of year	<u>\$ 92,148,069</u>

See accompanying Notes to Financial Statements.



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City of Venice, Florida
Notes to Financial Statements

NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the City of Venice, Florida, (City) have been prepared in conformity with accounting principles generally accepted (GAAP) in the United States of America as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles.

1. The financial reporting entity

The City of Venice, Florida, was established in 1927 as a municipality in the County of Sarasota, Florida, by Chapter 11776, Special Acts of 1925, Extraordinary Session, as amended. The City is functionally organized under a Council-Manager form of government and provides the following services as authorized by its charter: public safety, water and sewer utilities, solid waste collection, public improvements, municipal airport administration, culture-recreation, building and zoning, stormwater drainage, and general administrative services.

As required by GAAP, these financial statements present the activities of the City of Venice, Florida. No component units are included in these financial statements, as no entity meets the criteria for inclusion as a component unit.

The Mayor and/or City Council are responsible for appointing members of the Venice Housing Authority. However, the City's accountability for this organization does not extend beyond these appointments.

2. Government-wide and fund financial statements

The City's financial statements are prepared using the reporting model specified by GASB. As specified, the Basic Financial Statements (BFS) include both Government-Wide and Fund Financial Statements.

The Government-Wide Financial Statements (GWFS) (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the non-fiduciary activities of the City. Fiduciary funds are excluded from the GWFS since by definition these are being held for other parties and are not available for the City's operations. The effect of interfund activity has been removed from the GWFS except for quasi-external interfund services provided or used. Internal service fund net revenues/expenses are combined entirely within the governmental activities category.

Governmental activities, which are primarily supported by taxes and intergovernmental revenues, are reported separately from **business-type activities**, which rely to a significant extent on fees and charges for support.

The Government-Wide Statement of Net Position reports all financial and capital resources of the City, excluding those reported in the fiduciary funds. It is displayed in the format of assets, plus deferred outflows of resources, less liabilities, less deferred inflows of resources equals net position, with the assets and liabilities shown in order of their relative liquidity.

City of Venice, Florida Notes to Financial Statements

The Statement of Activities demonstrates the degree to which the direct expenses for a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment; and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues. The general revenues support the net costs of the functions and segments not covered by program revenues.

The financial transactions of the City are recorded in individual funds. Each fund is accounted for as a separate set of self-balancing accounts. Separate Fund Financial Statements (FFS) are presented for governmental funds, proprietary funds, and fiduciary funds. The emphasis of the FFS is on major funds. As such, the City's major governmental and enterprise funds are presented in separate columns within the FFS. Non-major funds are combined in a single column in the appropriate FFS, and fiduciary funds are shown by type. The City only has one type of fiduciary fund, the pension trust fund.

3. Measurement focus, basis of accounting, and financial statement presentation

The GWFS, the proprietary FFS and the fiduciary FFS are reported using the **economic resources measurement focus** and the **accrual basis of accounting**. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

Proprietary funds distinguish **operating** revenues and expenses from **nonoperating** items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. In enterprise funds, the revenues are from customers. In internal service funds, they are from within the City. Operating expenses for proprietary funds include personnel, professional and contractual services, repair and maintenance, insurance and claims, utilities, depreciation, and other services and charges. All revenues and expenses not meeting the definition of **operating** are reported as nonoperating revenues and expenses.

Governmental FFS are reported using the **current financial resources measurement focus** and the **modified accrual basis of accounting**. This presentation is necessary to demonstrate: (1) legal and debt covenant compliance, (2) the sources and uses of liquid resources, and (3) how the City's actual revenues and expenditures conform to the annual budget. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available, generally, if they are collected within 45 days of the end of the current fiscal period (60 days for sales taxes and grants). Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, claims and judgments, pensions, and OPEB, are recorded only when the liability is due.

City of Venice, Florida Notes to Financial Statements

Taxes, franchise fees, intergovernmental revenues, certain fines and fees, and interest associated with the current fiscal period are all considered to be susceptible to accrual and have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only at time of receipt.

Because the governmental FFS are presented on a different basis of accounting than the GWFS, a reconciliation is provided immediately following each fund statement. These reconciliations explain the adjustments necessary to convert the governmental FFS into the governmental activities column of the GWFS.

Major and Nonmajor Funds

GASB sets forth minimum criteria for determination of major funds, i.e., a percentage of assets (plus deferred outflows of resources), liabilities (plus deferred inflows of resources), revenues, or expenditures/expenses of a fund category **and** of the governmental and enterprise funds combined. It also gives governments the option of displaying funds that do not meet this criteria as major funds.

Governmental funds are those through which most of the governmental functions of the City are financed. The City reports the following major governmental funds:

The **General Fund** is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The **One-Cent Voted Sales Tax Fund** is a capital projects fund that accounts for the proceeds from the City's share of the county-wide voter-adopted one-cent discretionary sales surtax. Proceeds are primarily restricted to expenditures for capital outlay under FS 212.055.

The **Building Permit Fees Special Revenue Fund** accounts for revenues primarily from building permits, which must be used for enforcing the Florida Building Code under Florida Statute 553.80.

Enterprise Funds are used to account for operations: (1) that are financed and operated in a manner similar to private business enterprises where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered through user charges; or (2) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes. The City reports the following major enterprise funds:

The **Water and Sewer Utility Fund** accounts for the activities associated with providing water and sewer services to the residents of the City. The City operates a sewage collection, treatment and disposal system, a water treatment plant and distribution system, and a reclaimed water distribution system.

The **Solid Waste Fund** accounts for the activities associated with providing waste collection and disposal services to the residents of the City, as well as recycling collection and processing.

City of Venice, Florida
Notes to Financial Statements

The **Airport Fund** accounts for the activities associated with the operations of the City's municipal airport.

The **Stormwater Drainage Fund** accounts for the activities of the stormwater utility, which provides stormwater drainage for the City.

Two of the major funds listed above (the **Building Permit Fees Special Revenue Fund**, and the **Stormwater Drainage Enterprise Fund**) do not meet the technical threshold to require inclusion as major funds. However, the City reports these funds as major to improve consistency from year to year, and because it believes that the information presented is of significant importance to the public.

Additionally, the government reports the following non-major and other fund types:

Special Revenue Funds are used to account for the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects.

Debt Service Funds are used to account for the accumulation of resources for the payment of principal and interest on governmental debt.

Capital Project Funds are used to account for resources restricted for the acquisition or construction of capital projects, and certain other large projects or capital outlay.

Internal Service Funds are used to account for services provided to other departments of the City on a cost-reimbursement basis. These include group health and life insurance, workers' compensation, property and liability insurance, employee flexible spending accounts, and fleet replacement.

Pension Trust Funds account for the activities of the City's firefighters' and police officers' pension trust funds, which accumulate resources for pension benefit payments to plan members.

4. Assets, deferred outflows or inflows of resources, liabilities, and net position/fund balance

a) Deposits and investments

The city maintains a pool of cash and investments in which each fund participates on a dollar equivalent and transaction basis. Each fund's portion of the pool is reflected in the balance sheets or statements of net position as "pooled cash and investments." Small amounts of cash that are not in the pool, are reported separately as "restricted cash" or "other cash". The investments of the pension trust funds are held by an investment custodian selected by the respective pension boards, and therefore are not pooled with other funds of the city.

City of Venice, Florida
Notes to Financial Statements

Investment earnings from the pool are distributed monthly to each fund based upon the fund's average monthly balance within the pool. Funds that borrow from the pool receive a negative earnings allocation. The city's cash and investment pool includes deposits in local government investment pools, and interest-bearing time deposits with financial institutions who qualify as "authorized depositories" under Florida law. The pension trust funds have broader investment options, including corporate stocks and bonds, mutual funds, real estate securities, and foreign investments.

Investments are reported at fair value, generally using a market approach. The hierarchy used to measure fair value prioritizes the inputs into three categories – level 1, level 2, and level 3 inputs – considering the relative reliability of the inputs, as follows:

Level 1 – Quoted prices in active markets for identical assets or liabilities.

Level 2 – Inputs other than quoted prices, that are observable, either directly or indirectly.

Level 3 – Unobservable inputs.

The valuations used for the City's (and pension trust fund) investments were obtained through third party custodians. Level 2 market values were determined by the city's investment advisors/custodians using a market approach, and matrix pricing techniques.

b) Cash and cash equivalents

For purposes of the statement of cash flows, cash and cash equivalents include pooled cash and investments, and other cash, whether restricted or unrestricted. Highly liquid investments with maturities of three months or less when purchased are reported as cash equivalents.

c) Receivables and payables

Activity between funds that represent lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the noncurrent portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

Advances between funds (if any), as reported in the fund financial statements, are offset by a nonspendable fund balance account in applicable governmental funds to indicate that they are not available for appropriation or expendable.

All trade receivables are shown net of an allowance for uncollectibles.

City of Venice, Florida
Notes to Financial Statements

d) Inventories and prepaid items

All inventories are valued at cost (using average cost) in both governmental and proprietary fund types. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

Certain payments reflect costs applicable to future accounting periods and are recorded as prepaid items (using the consumption method) in both the GWFS and FFS.

e) Lease receivables

Lease receivables are separated between current (due with one year) and noncurrent, and are reported at the present value of lease payment expected to be received during the lease term.

f) Restricted assets

Certain pooled cash and investments are reported as restricted on the statements of net position. Restricted cash in the General Fund will be released to a local not-for-profit upon the satisfaction of certain conditions. Restricted assets in the Airport Fund are from prior airport property sales and are restricted for FAA-approved capital improvements. Restricted assets in the Water and Sewer Utility Fund include capital improvement fees that are restricted to capital expansion, and bond-related accounts. Following are the balances in these accounts at September 30, 2025:

Governmental Fund Types/Governmental Activities

General Fund:	
Property sales proceeds	\$ 646,844
One Cent Voted Sales Tax Fund Fund:	
2025 Bond Construction Account	8,490,464
Total Governmental Fund Types/Activities	\$ 9,137,308

Enterprise Funds/Business-type Activities

Water and Sewer Utility Fund:	
Sinking Funds	\$ 1,440,021
Debt service reserves	1,101,175
Renewal and replacement fund	1,000,000
Water plant capacity fees	3,339,262
County wastewater account	2,546,082
Loan reserve	196,552
Sub-total	9,623,092
Solid Waste Fund - Impact Fees	305,291
Airport Fund - Property sales proceeds	2,875,487
Stormwater Fund - Loan Reserve	14,414
Total Enterprise Funds/Business-Type	\$ 12,818,284

City of Venice, Florida
Notes to Financial Statements

g) Capital assets

Capital assets, which include property, plant, equipment, and infrastructure assets (i.e., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the GWFS and the proprietary FFS. Capital assets are defined by the City as assets with an initial, individual cost of more than \$5,000 (amount not rounded) and an estimated useful life extending beyond one year. Such assets are recorded at historical cost, or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed. Capital assets are depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings	20-50
Building improvements	10-20
Water and sewer systems	10-50
Public domain infrastructure	50
Equipment	3-10

h) Deferred outflows and inflows of resources

In addition to assets, the statement of net position reports a separate section for deferred outflows of resources. These deferred outflows represent a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow (expense) until then. Deferred outflows of resources at September 30, 2025, consist of the following:

Deferred Outflows of Resources:	<u>Florida Retirement System</u>		<u>Firefighters'</u>	<u>Police Officers'</u>	<u>Debt</u>		
	<u>FRS</u>	<u>HIS</u>	<u>Pension</u>	<u>Pension</u>	<u>OPEB</u>	<u>Refundings</u>	<u>Total</u>
<i>Related to pensions</i>							
Employer contributions subsequent to measurement date	\$ 1,384,448	\$ 149,071	\$ -	\$ -	\$ -	\$ -	\$ 1,533,519
Changes in assumptions	2,866,569	70,043	-	-	-	-	2,936,612
Differences between actual and expected experience	2,636,617	47,238	-	-	-	-	2,683,855
Changes in proportion differences	2,688,482	669,589	-	-	-	-	3,358,071
	<u>9,576,116</u>	<u>935,941</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>10,512,057</u>
<i>Related to OPE</i>							
Differences between actual and expected experience	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	60,142	-	60,142
	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>60,142</u>	<u>-</u>	<u>60,142</u>
<i>Related to debt refundings</i>							
Unamortized loss on bond refunding	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	471,449	471,449
	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>471,449</u>	<u>471,449</u>
Total	<u>\$ 9,576,116</u>	<u>\$ 935,941</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 60,142</u>	<u>\$ 471,449</u>	<u>\$ 11,043,648</u>

City of Venice, Florida
Notes to Financial Statements

In addition to liabilities, the statement of net position reports a separate section for deferred inflows of resources. These deferred inflows represent an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow (revenue) until then. Deferred inflows of resources at September 30, 2025, consist of the following:

Deferred Inflows of Resources:	Florida Retirement System		Firefighters' Pension	Police Officers' Pension	OPEB	Leases	Total
	FRS	HIS					
<i>Related to pensions</i>							
Changes in assumptions	\$ -	\$ 1,914,070	\$ -	\$ -	\$ -	\$ -	\$ 1,914,070
Differences between actual and expected experience	-	12,554	-	-	-	-	12,554
Net difference between projected and actual investment earnings	4,121,408	6,586	2,429,453	5,128,840	-	-	11,686,287
	<u>4,121,408</u>	<u>1,933,210</u>	<u>2,429,453</u>	<u>5,128,840</u>	<u>-</u>	<u>-</u>	<u>13,612,911</u>
<i>Related to OPE</i>							
Differences between actual and expected experience	-	-	-	-	827,612	-	827,612
	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>827,612</u>	<u>-</u>	<u>827,612</u>
<i>Related to leases</i>							
Unrecognized revenues	-	-	-	-	-	16,005,200	16,005,200
	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>16,005,200</u>	<u>16,005,200</u>
Total	<u>\$ 4,121,408</u>	<u>\$ 1,933,210</u>	<u>\$ 2,429,453</u>	<u>\$ 5,128,840</u>	<u>\$ 827,612</u>	<u>\$ 16,005,200</u>	<u>\$ 30,445,723</u>

i) Accounts payable

Accounts payable include trade and contract obligations due shortly after year-end.

j) Compensated absences and other post-employment benefits (OPEB)

The city implemented GASB Statement No. 101, Compensated Absences for fiscal year 2025. It is the government's policy to permit employees to accumulate earned but unused vacation, sick pay, and other employee benefit amounts. These amounts are accrued when incurred in the GWFS and proprietary FFS. A liability is recognized for leave earned by employees for services already rendered that is more than likely not to be used for time off or paid in cash, typically upon employee terminations and retirements.

Vacation leave: employees earn vacation leave at various rates based on years of service. Unused vacation is eligible for payment at the employee's current pay rate upon separation from employment.

Sick leave: sick leave is earned monthly and accumulates. While not paid out upon termination, a liability is recognized for the estimated value of sick leave expected to be used by employees as time off before separation.

Measurement: liabilities are measured using average days accrued, workdays in the fiscal year, and the rate of pay at the financial statement date.

The financial effect of the implementation of GASB Statement No. 101 was not significant, so was accounted for in the current period with no restatement of beginning equity. The city has elected to disclose the net change in the liability for the current fiscal year as shown in the table in Note H.

City of Venice, Florida
Notes to Financial Statements

OPEB refers to postemployment benefits other than pension benefits and includes postemployment healthcare benefits and life insurance. Like pensions, OPEB arises from an exchange of salaries and benefits for employee services rendered and constitute part of compensation for those services. These amounts are accrued when incurred in the GWFS and proprietary FFS.

k) Long-term obligations

In the GWFS and proprietary FFS, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bonds payable are reported together with unamortized bond premiums/discounts and/or refunding losses. These premiums/discounts and refunding losses are then amortized over the life of the bonds using the effective interest method. Debt issuance costs are recognized as an expense in the period incurred. In the governmental FFS, the face amount of new debt issued and any related premium, are reported as other financing sources while discounts are reported as other financing uses. Debt issuance costs are reported as debt service expenditures in the period incurred.

l) Net Pension Liabilities/Assets and Pension Cost

In the GWFS, net pension asset (NPA) represents plan assets in excess of pension liabilities in the city's single employer pension plan for police officers. In the GWFS and proprietary FFS, net pension liabilities (NPL) represent the unfunded balance of the city's single employer pension plan for firefighters, **plus the city's proportionate share of the unfunded balance of the Florida Retirement System (FRS)**, the cost-sharing retirement system in which the city participates. The unfunded liabilities are considered obligations of the employer (the city). They represent the present value of projected benefit payments attributed to services through the measurement date **less** the balance of plan investments at that date. In the case of the city's two single employer plans, the measurement date of the NPA/NPL is the same as the city's year-end. In the case of the FRS, the measurement date coincides with the FRS June 30 fiscal year, three months prior to the city's year-end.

In the governmental FFS, pension cost (expenditure) is the actuarially determined required contribution to each plan (or the amount actually contributed, if greater). In the GWFS and the proprietary FFS, pension cost is on the full **accrual** basis, and therefore includes the current year adjustments to the NPA/NPL, as well as the current year changes in deferred outflows and inflows of resources related to pensions, discussed above.

m) Fund Balance and Net Position

In the FFS, governmental funds classify **fund balance** in a hierarchy based primarily on the extent to which constraints have been placed on the spending of the fund revenues. Fund balances are reported in governmental FFS in the following classifications:

City of Venice, Florida
Notes to Financial Statements

- **Nonspendable fund balance** – Represents fund balance that is either (a) not in a spendable form (such as inventory and prepaid items) or (b) legally or contractually required to be maintained intact, such as an endowment.
- **Restricted fund balance** – Consists of amounts that can be spent only for the specific purposes stipulated by law, or by the external providers of those resources (such as grantors, bondholders), or by the City as a result of enabling legislation.
- **Committed fund balance** – Represents amounts constrained to specific purposes based on a formal action (ordinance) of the highest level of decision-making authority (the City Council). When reported as committed, the amounts will only be able to be used for a **different** purpose if the City Council removes or changes the constraint with a similar formal action (ordinance).
- **Assigned fund balance** – Amounts represent the intended use by the City Council or its designee. (To date, the City Council has not designated such by an individual or body for this purpose). To fall into this category, the purpose of the assignment must be narrower than the purpose of the fund itself. Formal action is **not** necessary to impose, modify, or remove a constraint in this category. Additionally, this category is used to reflect the appropriation of existing fund balance to eliminate a projected deficit in the subsequent years' budget. It is also used for residual balances in special revenue, debt service, and capital projects funds.
- **Unassigned fund balance** – Represents the residual fund balance in the general fund, i.e., all amounts that have not been classified in the previous four categories. This category is also appropriate for deficit fund balances in other governmental funds, when applicable.

In the GWFS and the proprietary FFS, **net position** is displayed in three components: (1) net investment in capital assets, (2) restricted, and (3) unrestricted. Net investment in capital assets is the book value of capital assets reduced by the outstanding principal balance of related debt. Restricted net position represents net assets (reduced by related debt) where constraints were placed on their use that are either: (1) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or (2) imposed by law through constitutional provisions or enabling legislation. Unrestricted net position is the remainder of net position.

The city has a Fund Balance and Reserve Policy that states that it “will strive to maintain” an unassigned fund balance in the General Fund and Building Permit Fund equivalent to three months’ operating expenditures (25%), and an unrestricted net position of six months’ operating expenses for the Water and Sewer Utility Fund and four months’ operating expenses (33%) in each of the other three enterprise funds. The policy requires that a replenishment plan be established when the balances fall below these targets.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance/net position are available, the city considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the city considers amounts to have been spent first out of

City of Venice, Florida
Notes to Financial Statements

committed funds, then assigned and finally unassigned funds as needed, unless the City Council has provided otherwise.

5. Accounting estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America as applied to governmental entities requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and the disclosure of contingent assets and liabilities at the date of the financial statements. Actual results could differ from these estimates.

NOTE B – STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

Budgetary information

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for all governmental funds. Certain unexpended, encumbered amounts are automatically carried over to the subsequent year, and do not require re-appropriation.

Not later than two months prior to the end of the fiscal year, the City Manager submits to the City Council a proposed operating budget for the fiscal year commencing October 1. The operating budget includes proposed expenditures and the means of financing them, by fund. The Council holds public hearings to obtain taxpayer comments and a final budget must be prepared and adopted by October 1, through the passage of an ordinance.

The appropriated budget is prepared by fund, function, and department. The City Manager has the authority to make line item transfers within fund budgets. Transfers of appropriations between funds require the approval of Council. The legal level of budgetary control (i.e., the level at which expenditures may not legally exceed appropriations) is the fund level. The City Council can amend the budget as necessary throughout the year by adopting an amending ordinance in the same manner as the original budget adoption. The Council made six supplementary budgetary appropriations during the current year.

Encumbrance accounting is employed in governmental funds. Encumbrances (i.e., purchase orders, contracts) outstanding at year end, which are payable from restricted or committed resources, are included in that same category of fund balance. Encumbrances payable from assigned or unassigned resources, are classified as committed in the fund balance section of the governmental balance sheets.

Deficit Fund Balance of Individual Funds

No funds reported deficit fund balances or total net position at September 30, 2025.

City of Venice, Florida
Notes to Financial Statements

Funds Where Expenditures Exceeded Appropriations

Expenditures exceeded appropriations in the Police Community Special Revenue Fund by \$16,643. Although a technical violation of City policy, this minor overage was permitted because revenues (including fund balance carryforwards) also exceeded budget in that fund.

NOTE C – DEPOSITS AND INVESTMENTS

Municipalities in Florida are required by Chapter 280 of the Florida statutes (the Security for Public Deposit Act), to generally limit deposits of operating funds to financial institutions which are “qualified public depositories’ (QPD’s) as defined in that statute. QPD’s are required to collateralize these public deposits with federal depository insurance, eligible securities, or a surety bond having an aggregate value at least equal to the amount of the deposits. Any loss to the City on these deposits would be covered by the depository insurance, sale of the securities pledged as collateral, if necessary, and assessments against other similar QPD’s, if necessary.

At September 30, 2025, the City had the following deposits and investments:

Investment Type	Fair Value		
Pooled cash and investments:			
Deposits			
Financial institutions	\$ 14,385,612		
Bank money market accounts	9,494,777		
Total deposits	23,880,389		
		Weighted Average	Hierarchy
		Maturity	Level
Investments			
Florida Surplus Asset Fund Trust:			
FL SAFE Daily Liquidity Fund	73,291,027	38 days	Not applicable
FL SAFE Enhanced Cash Fund	22,274,511	Not applicable	Not applicable
State Board of Administration - PRIME	56,253,842	47 days	Not applicable
Total investments	151,819,380		
Total pooled cash and investments	175,699,769		
Other Cash and Investments:			
Petty cash	\$ 13,300		
Financial institutions	5,872		
Florida Surplus Asset Fund Trust:			
FL SAFE Daily Liquidity Fund	9,137,308	38 days	Not applicable
Total other cash and investments	9,156,480		
Total - City	\$ 184,856,249		

The City’s investment guidelines have been defined in a written investment policy, approved by the City Council. The policy applies to the cash and investment pool, and to all funds of the City, except the pension trust funds. Following (next page) is a list of authorized investments under the policy, and portfolio concentration limits by investment type:

City of Venice, Florida
Notes to Financial Statements

Authorized Investments	Maximum Concentration
Qualified intergovernmental investment pool	100%
U.S. government securities	100%
Specific U.S. government agency securities	80%
Time and savings accounts in QPD's	85%
Certain repurchase and reverse repurchase agreements	30%
Highest-rated, registered money market funds	100%
Bankers acceptances	10%
State or local government obligations	30%

Money Market accounts are held at local financial institutions, and are available for immediate withdrawal, with no restrictions.

The Florida Surplus Asset Fund Trust (FL SAFE) is a local government investment pool that serves the cash management needs of governments in Florida. FL SAFE is organized pursuant to Florida Statutes (FS) 163.01, is an authorized investment under FS 218.415, and invests according to the provisions of its Permitted Investments as listed in the Indenture of Trust. The Indenture of Trust provides for the creation of multiple separate investment portfolios called “Series” within the FL SAFE and sets forth the manner in which the Series can be created and managed. Currently, FL SAFE includes a liquid stable net asset value \$1.00 fund (Daily Liquidity Fund), a variable net asset value fund (Enhanced Cash Fund) and one or more Term Series portfolios, as may be established from time to time. FL SAFE is governed by a Board of Trustees consisting of representatives from its local government members (the City Finance Director is a member of the Board). The Administrator is Florida Management and Administrative Services, LLC, and the Investment Advisor and Operational Manager is Chandler Asset Management, Inc.

The FL SAFE Stable NAV Fund is a liquid money market-like investment rated AAAM by Standard & Poor’s. The fund invests in high-quality fixed income investments with a weighted average maturity of less than 60 days. It seeks to maintain, but does not guarantee, a constant net asset value at \$1.00 per share. The FL SAFE Variable NAV Fund invests in high-quality fixed income investments with an average maturity of about one year. It is rated AA Af/S1 by Standard & Poor’s.

The City also participates in several Term Series investments, which are established from time to time by FL SAFE, generally have a fixed duration between 30 days and 3 years, and which represent beneficial interests in the underlying pool instruments. The underlying instruments may include bank deposit products (collateralized or insured), government securities or municipal securities. At September 30, 2025, the City held no FL SAFE term series investments.

Florida PRIME is administered by the Florida State Board of Administration (SBA) and managed by professional money managers. Florida PRIME invests exclusively in short-term, high-quality fixed income securities rated in the highest short-term rating category by one or more nationally recognized statistical rating agencies, or securities of comparable quality. Florida PRIME has a Standard & Poor’s rating of AAAM.

City of Venice, Florida Notes to Financial Statements

The City has no unfunded commitments to either the FL SAFE or Florida PRIME, and is allowed daily redemptions and investments with a 1-day minimum holding period.

Following is a discussion of the various risks applicable to the City's investments (excluding the pension trust funds), and how the City responds to those risks.

Interest Rate Risk – Interest rate risk exists when changes in interest rates could adversely affect an investment's fair value. When interest rates rise, the value of fixed rate securities fall. The City manages its exposure to declines in fair market values by reducing the weighted average maturity of its investment portfolio during periods of rising interest rates. In addition, unless matched to a specific cash flow, the City does not invest in securities maturing more than five years from date of purchase. Finally, the City uses a one-year treasury bond benchmark rate to measure performance.

Credit risk – Credit quality risk results from potential default of investments that are not financially sound. The City assures the credit quality of its portfolio by investing in state-approved investment pools and U.S. government/agency securities. In addition, the investment policy requires specific ratings for investments in money market funds, bankers' acceptances, and state/local government obligations.

Custodial Credit Risk - For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party. The City's investment policy generally requires independent third party custodians, and for investments to be held in the city's name.

Concentration of Credit Risk – Concentration of credit risk is the risk of loss attributable to the dollar amount of investments with a single issuer. The table above shows the maximum portfolio concentration by investment type. With the exception of the U.S. government securities, each investment type is then further diversified by issuer.

Foreign Currency Risk – Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment. The City's investment policy limits investments to domestic securities.

Firefighters' and Police Officers' Pension Trust Funds

The Pension Boards of Trustees (the Boards) of the Firefighters' and Police Officers' Pension Trust Funds (the Funds) have each adopted Investment Policy Statements that are required to be followed by the professional investment managers that select the Funds' investments. These managers select specific investments within the authorized categories and asset allocation ranges established by the Boards. Certain investments require specific Board approval.

City of Venice, Florida
Notes to Financial Statements

Authorized Investments

Authorized investments for both Funds include the following:

- Equities traded on a national exchange or electronic network, but not more than 5% of Fund assets in any one company,
- Fixed income securities with at least 85% having a minimum rating of investment grade or higher as reported by a major credit rating service, but not more than 3% of Fund assets in bonds issued by any single corporation,
- Real estate investments managed by experienced and qualified professional real property investment managers,
- Money market funds or STIF options with a minimum rating of A1/P1 or equivalent, by a major credit rating service,
- Pooled funds, such as Board approved mutual funds, commingled funds, and exchange-traded funds, limited partnerships, and private equity,
- Board approved group trusts meeting the requirements of Internal Revenue Service Revenue Ruling 81-100, or successor rulings.

Investment Objectives

The general investment objective for both Funds is to obtain a reasonable rate of return commensurate with the Prudent Investor Rule and any other applicable statutes or ordinances. Specific investment performance objectives include the following:

- The performance of the various asset classes in the portfolio will be compared to specified benchmarks on three and five-year rolling averages,
- On a relative basis, it is expected that the total portfolio will rank in the top 40th percentile of the appropriate peer universe over three and five-year time periods, and
- On an absolute basis, the total portfolio return will equal or exceed the actuarial earnings assumption (6.75%) and provide inflation protection by meeting Consumer Price Index plus 3%.

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City of Venice, Florida
Notes to Financial Statements

Target Allocations

The following is the policy's target allocation and allocation range:

Asset Class	Firefighters		Police Officers	
	Target Allocation	Range	Target Allocation	Range
Domestic equity	45%	40% - 60%	50%	40% - 70%
International equity	15%	10% - 20%	15%	5% - 20%
Broad market fixed income	25%	20% - 30%	25%	20% - 40%
Global fixed income	5%	0% - 10%	-	-
Real estate	10%	0% - 15%	10%	0% - 15%
Total	100%		100%	

There are other performance objectives written into the Investment Policy Statement for each of the above categories.

Portfolio Composition

Investments are held by the Funds' custodians, trust companies having trust powers in the State of Florida. Investments in the Fund are reported at fair value. Level 2 hierarchy fair values were determined by the custodians using a market approach, and matrix pricing techniques. Investment transactions are recognized on the trade date.

As of September 30, 2025, the Firefighters' Pension Trust Fund had the following investments:

Investment Type	Fair Value	Weighted Avg Maturity (Yrs)	Hierarchy Level
U. S. Government & agency obligations	\$ 4,621,554	6.05	1
Mortgage-backed obligations	4,687,476	24.56	2
Corporate obligations	404,548	5.91	2
Total fair value	9,713,578		
Investments not subject to risk disclosures:			
Fixed income mutual funds	1,752,524		1
Domestic equities	7,277,368		1
Foreign equities	520,880		1
Domestic equity mutual funds	12,388,000		1
Real estate investment fund	3,086,184		Not Applicable
Foreign equity mutual fund	6,295,939		1
Total investments	<u>\$ 41,034,473</u>		

The U.S. Government and agency obligations shown above were generally rated AA+ by Standard and Poor's. The mortgage-backed securities were not rated. The corporate obligations were rated A+ to A- by Standard and Poor's.

The real estate investment fund has no unfunded commitments at September 30, 2025. The redemption frequency is quarterly and requires 10 days' notice. The fund is valued at the net asset

City of Venice, Florida
Notes to Financial Statements

value (NAV) of units held at the end of the period based upon the fair value of the underlying investments.

At September 30, 2025, the Police Officers’ Pension Trust Fund had the following investments:

Investment Type	Fair Value	Weighted Avg Maturity (Yrs)	Hierarchy Level
U. S. Government & agency obligations	\$ 5,411,556	10.54	1
Mortgage-backed obligations	5,012,148	25.2	2
Corporate obligations	<u>572,652</u>	6.42	2
Total fair value	10,996,356		
Investments not subject to risk disclosures:			
Domestic equities	24,074,225		1
Foreign equities	2,682,317		1
Real estate investment fund	2,949,254		Not Applicable
Foreign equity mutual fund	<u>7,779,513</u>		1
Total investments	<u>\$ 48,481,665</u>		

The U.S. Government and agency obligations shown above were generally rated AA+ by Standard and Poor’s. The mortgage-backed securities were not rated. The corporate obligations were rated A+ to A- by Standard and Poor’s.

The real estate investment fund has no unfunded commitments at September 30, 2025. The redemption frequency is quarterly and requires 30 days’ notice. The fund is valued at the NAV of units held at the end of the period based upon the fair value of the underlying investments.

Investment Risks

The Investment Policy Statements adopted by the Funds do not further address how the Funds manage interest rate risk, credit risk, custodial credit risk, concentration of credit risk, or foreign currency risk. The Funds use investment performance monitors and independent third party custodians, and require investments be held in the Funds’ name. Acquisitions of foreign investments are denominated in US dollars.

NOTE D – PROPERTY TAX

Property taxes are levied on November 1 of each year on real and personal property located within the city. Property taxes are based on the assessed values determined by the Sarasota County Property Appraiser as of the prior January 1, and millage rates approved by the City Council during the annual budget process. The State of Florida permits the city to levy taxes for the general fund of up to 10 mills annually. For the 2025 fiscal year, the city levied taxes of 3.9041 mills for the general fund and an additional 0.3632 mills for debt service on general obligation bonds.

The Sarasota County Tax Collector bills and collects property taxes on behalf of the city. Taxes are due and payable upon receipt of the notice of levy, no later than March 31. Taxes become delinquent on April 1. If still unpaid on May 31, a lien is placed on the property and a related tax certificate is offered for sale at public auction. Any proceeds from the auction are remitted to the city in June.

City of Venice, Florida
Notes to Financial Statements

Property tax revenues are recognized in the fiscal year they are levied. Receivables are not recorded for delinquent taxes, as the amount is not considered significant.

The property tax calendar is as follows:

July 1	Assessment roll validated.
September 30	Millage resolution approved.
October 1	Beginning of fiscal year for which tax is to be levied.
November 1	Tax bills rendered and due.
November 1 – March 31	Property taxes due with various discount rates.
April 1	Taxes delinquent.
May 31	Tax certificates sold by County.

Property Tax Abatements

In 2010, the City established economic development policy guidelines governing the granting of ad valorem tax exemptions to qualifying businesses.

One business currently receives a partial property tax exemption under the program. For 2025, property taxes totaling \$29,191 were abated on property valued at \$7.5 million.

NOTE E – CAPITAL ASSETS

Capital asset activity for governmental activities for the year ended September 30, 2025, was as follows:

Governmental activities:	Beginning Balance	Increases	Decreases	Ending Balance
Capital assets not being depreciated:				
Land	\$ 20,314,524	\$ -	\$ -	\$ 20,314,524
Construction in progress	3,130,810	8,887,318	(2,497,196)	9,520,932
Total capital assets not being depreciated	<u>23,445,334</u>	<u>8,887,318</u>	<u>(2,497,196)</u>	<u>29,835,456</u>
Other capital assets:				
Buildings	45,191,527	5,324,504	-	50,516,031
Other improvements	30,030,123	1,281,370	-	31,311,493
Machinery and equipment	41,262,189	5,191,918	(1,685,681)	44,768,426
Infrastructure	59,969,670	627,221	-	60,596,891
Total other capital assets - at cost	<u>176,453,509</u>	<u>12,425,013</u>	<u>(1,685,681)</u>	<u>187,192,841</u>
Less accumulated depreciation for:				
Buildings	14,903,961	1,419,229	-	16,323,190
Other improvements	18,247,253	1,494,287	-	19,741,540
Machinery and equipment	21,086,917	3,422,087	(1,288,354)	23,220,650
Infrastructure	30,493,127	2,017,205	-	32,510,332
Total accumulated depreciation	<u>84,731,258</u>	<u>8,352,808</u>	<u>(1,288,354)</u>	<u>91,795,712</u>
Governmental activities capital assets, net	<u>\$ 115,167,585</u>	<u>\$ 12,959,523</u>	<u>(2,894,523)</u>	<u>\$ 125,232,585</u>

City of Venice, Florida
Notes to Financial Statements

Depreciation expense was charged to functions/programs of the governmental activities as follows:

Governmental activities:	
General government	\$ 1,184,757
Information services	266,370
Parks and recreation	945,733
Police	1,217,604
Fire and EMS	1,182,040
Public works	3,556,304
Total governmental activities depreciation expense	<u>\$ 8,352,808</u>

Capital asset activity for business-type activities for the year ended September 30, 2025, was as follows:

Business-Type activities:	Beginning Balance	Increases	Decreases	Ending Balance
Capital assets not being depreciated:				
Land	\$ 6,077,265	\$ -	\$ -	\$ 6,077,265
Construction in progress	35,200,670	25,517,301	(16,516,171)	44,201,800
Total capital assets not being depreciated	<u>41,277,935</u>	<u>25,517,301</u>	<u>(16,516,171)</u>	<u>50,279,065</u>
Other capital assets:				
Buildings	16,523,486	7,469,590	-	23,993,076
Other improvements	152,809,619	1,537,137	-	154,346,756
Machinery and equipment	12,919,114	7,098,132	-	20,017,246
Infrastructure	114,732,135	10,060,992	-	124,793,127
Total other capital assets - at cost	<u>296,984,354</u>	<u>26,165,851</u>	<u>-</u>	<u>323,150,205</u>
Less accumulated depreciation for:				
Buildings	8,217,274	451,810	-	8,669,084
Other improvements	90,510,751	5,724,206	-	96,234,957
Machinery and equipment	8,627,767	599,191	-	9,226,958
Infrastructure	35,004,418	3,174,135	-	38,178,553
Total accumulated depreciation	<u>142,360,210</u>	<u>9,949,342</u>	<u>-</u>	<u>152,309,552</u>
Business-type activities capital assets, net	<u>\$ 195,902,079</u>	<u>\$ 41,733,810</u>	<u>\$ (16,516,171)</u>	<u>\$ 221,119,718</u>

Depreciation expense was charged to functions/programs of the business-type activities as follows:

Business-type activities:	
Water and sewer utility	\$ 6,999,728
Solid waste	9,709
Airport	2,569,660
Storm water drainage	370,245
Total business-type activities depreciation expense	<u>\$ 9,949,342</u>

City of Venice, Florida
Notes to Financial Statements

Commitments

Commitments for uncompleted construction projects/capital purchases at September 30, 2025 consist of the following:

Fund	Amounts Authorized	Expended to Date	Remaining Encumbered	Other Committed
Governmental Funds:				
Major Funds:				
General	\$ 2,492,134	\$ 1,017,314	\$ 1,401,966	\$ 72,854
Capital projects - One Cent Sales	26,328,062	3,309,635	21,782,839	1,235,588
Non-Major Funds:				
Special Revenue - Boat Registration	16,671	-	16,671	-
Capital projects - General	6,412,374	2,061,105	4,315,281	35,988
Capital projects - Streets	5,599,949	3,132,879	129,130	2,337,940
Capital projects - Fire Impact	1,050,000	-	1,050,000	-
Capital projects - Police Impact	69,500	-	-	69,500
Enterprise Funds:				
Major Funds:				
Water and Sewer Utility	76,516,490	43,514,633	12,299,185	20,702,672
Solid Waste	1,100,026	-	-	1,100,026
Airport	6,691,401	510,167	143,176	6,038,058
Storm Water Drainage	2,150,000	176,999	37,700	1,935,301
Internal Service Funds:				
Fleet Replacement	1,402,210	-	1,402,210	-
Total	<u>\$ 129,828,817</u>	<u>\$ 53,722,732</u>	<u>\$ 42,578,158</u>	<u>\$ 33,527,927</u>

The above amounts represent construction commitments/capital purchases that have been encumbered or otherwise committed within the City's accounting records and do not require further spending authorization. Additional (non-capital) amounts totaling \$625,103 in the General Fund have also been encumbered, and are reported as committed fund balance at September 30, 2025. Non-capital related encumbrances city-wide are as follows:

Governmental Funds:	
Major Funds:	
General	\$ 625,103
Enterprise Funds:	
Major Funds:	
Water and Sewer Utility	1,433,443
Solid Waste	138,058
Airport	1,446,671
Storm Water Drainage	32,359
Internal Service Funds	33,355
Total	<u>\$ 3,764,122</u>

City of Venice, Florida
Notes to Financial Statements

NOTE F – CITY AS LESSOR

City as Lessor - Short Term and Other Leases

Airport Mobile Home Park

The City owns and leases out approximately 182 lots in the City of Venice Mobile Home Park for rents between \$350 and \$450 per month. The rent term is one calendar year, which automatically renews unless a 90 day termination notice is provided by either party. Revenue for 2025 in the Airport Fund was \$856,825.

Airport Hangars

The City owns and leases out approximately 186 airport hangar spaces at the Municipal Airport for rents between \$125 and \$500 per month. The rent term is one calendar year, which automatically renews unless a 60 day termination notice is provided by either party. Certain rents have been discounted while hurricane damage is being repaired. Revenue for 2025 in the Airport Fund was \$566,476.

Fleet Replacement Fund

The City’s fleet replacement program started at the end of 2014. Qualifying vehicles and equipment purchased after that date were placed into the Fleet Replacement Program/Fund (FRP) and are being “rented back” to the user departments in exchange for monthly rent. Rents on these inter-departmental arrangements are reported in the year due and paid.

City as Lessor - Long-Term Leases

Following is a summary of receivables and deferred inflows on long-term leases in which the City is the lessor, as of September 30, 2025:

	Receivable			Deferred Inflows
	Current	Long-Term	Total	
Governmental Activities/General Fund				
Parcel 1	\$ 98,859	\$ 1,124,303	\$ 1,223,162	\$ 1,223,162
Total Governmental Activities	98,859	1,124,303	1,223,162	1,223,162
Business-Type Activities				
Utilities Fund				
Tower 1	\$ 19,330	\$ 1,203,680	\$ 1,223,010	\$ 1,223,010
Tower 2	28,346	88,941	117,287	117,287
Sub-total	47,676	1,292,621	1,340,297	1,340,297
Airport Fund				
Parcel 1	35,989	2,975,096	3,011,085	3,011,085
Parcel 2	236,003	364,043	600,046	600,046
Parcel 3	85,899	414,113	500,012	500,012
Parcel 4	63,755	10,301,051	10,364,806	9,330,598
Sub-total	421,646	14,054,303	14,475,949	13,441,741
Total Business-type Activities	\$ 469,322	\$ 15,346,924	\$ 15,816,246	\$ 14,782,038

City of Venice, Florida
Notes to Financial Statements

Governmental Activities/General Fund

The City leases one parcel of land to a commercial food and beverage operator. The lease term is 30 years beginning January 15, 1986, plus four five-year renewal option. Rent is a fixed monthly amount, increasing annually by the CPI, plus an annual (variable) payment of 5% of annual sales above \$2.2 million. Lessee is responsible for property taxes. Future variable payments were not included in the measurement of the lease receivable. Receipts for 2025 were \$1,153,645 of which \$1,003,879 represented the variable payment. A discount rate of 3.81% was used to calculate the beginning receivable and deferred inflow of \$1,318,392 on September 30, 2024.

The deferred inflow related to this lease is being amortized to precisely offset the scheduled principal payments on the related receivable. Amortization of \$95,230 was included in lease revenue in 2025. Interest income was \$50,231 for 2025.

Business Type Activities/Utilities Fund

The City leases space on the top of its two water towers to two communications companies. In 2024, the Tower 1 lease was reassigned to a new lessee and amended by adding two five-year renewal options (through January 2044). Rent increases were fixed at 2.5% annually. A discount rate of 3.81% was used to calculate the beginning receivable and deferred inflow of \$1,240,082 on January 1, 2024.

Rent payments on the Tower 2 lease increase annually by the CPI. The final renewal term in Tower Lease 2 expires on November 9, 2029. A discount rate of 2.26% was used to calculate the beginning receivable and deferred inflow of \$224,544 on October 1, 2021.

Receipts for 2025 were \$99,985 for both leases. The deferred inflows are being amortized to precisely offset the scheduled principal payments on the related receivables. Amortization of \$44,792 was included in lease revenue in 2025. Interest income was \$50,524 for 2025.

Business Type Activities Airport on Aeronautical Leases

The City owns and leases property at the Venice Municipal Airport to four non-City tenants with terms of 30, 75, 6 and 103 years. Fixed monthly rent increases annually by the consumer price index (CPI). Receipts for 2025 were \$463,457. A discount rate of 2.26% was used to calculate the beginning receivables and deferred inflows of \$14,511,805 on Parcels 1, 2 and 4 at October 1, 2021. A discount rate of 4.90% was used to calculate the beginning receivable and deferred inflow of \$562,153 on Parcel 3 on January 1, 2025.

The deferred inflows on Parcel 1, 2, and 3 are being amortized to precisely offset the scheduled principal payments on the related receivables. Amortization of \$328,122 was included in lease revenue in 2025. Interest income was \$108,282 for 2025.

Because the required lease payments on Parcel 4 were waived or reduced significantly in the initial years, amortization of the deferred inflow does not match the scheduled principal payments on the related receivable. As such, the deferred inflow related to Parcel 4 is being amortized using the straight-line method. Amortization expense of \$135,226 was included in lease revenue in 2025. Interest income was \$233,007 for 2025.

City of Venice, Florida
Notes to Financial Statements

City as Lessor - Regulated Leases

business type Activities Airport Aeronautical easements

The City owns and leases airport property to ten commercial tenants at the Venice Municipal Airport. The original rent terms vary from 20 to 40 years, usually with one five year renewal option. Rent increases periodically by the consumer price index (CPI). These leases meet the definition of Regulated Leases under GASB 87 because they are subject to certain fair value and non-discrimination requirements imposed by the Federal Aviation Administration. Therefore as qualifying regulated leases, revenues are recorded in the period received. Revenue for 2025 in the Airport Fund was \$335,744. Following is a schedule of future minimum lease payments on regulated leases:

Fiscal Years	Amount
2026	\$ 347,612
2027	338,641
2028	337,825
2029	337,825
2030	337,825
2031-2035	1,625,783
2036-2040	1,594,230
2041-2045	1,373,687
2046-2050	1,114,955
2051-2055	1,091,684
2056-2060	945,366
2061	15,403
Total	<u>\$ 9,460,836</u>

NOTE G – INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS

The composition of interfund balances at September 30, 2025, is as follows:

Due to/from other funds:

Due to and due from other funds, are short-term loans usually to cover a temporary cash deficit in a fund. This may occur when a fund has made grant-related expenditures and is waiting on reimbursement, or for other reasons. There were no interfund short-term loans outstanding at September 30, 2025.

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City of Venice, Florida
Notes to Financial Statements

Interfund Transfers:

Following is a table of interfund transfers during the year ended September 30, 2025, with the purpose noted by numerical reference to the above listing:

	Transfers In				Totals
	General Fund	Streets Fund	Beach Renourishment Fund	Internal Service Funds	
Transfers Out:					
Major Governmental Funds:					
General	\$ -	\$ -	\$ -	\$ 530,000 (3)	\$ 530,000
Building Permits	593,971 (2)	-	-	-	593,971
One Cent Voted Sales Tax	-	-	300,000 (1)	-	300,000
Non-major Governmental Funds:					
Motor Fuel Tax Fund	498,300 (1)	1,235,200 (1)	-	-	1,733,500
Water & Sewer Utilities Fund	2,443,836 (2)	-	-	242,000 (3)	2,685,836
Solid Waste Fund	651,781 (2)	-	-	505,000 (3)	1,156,781
Airport Fund	290,259 (2)	-	-	-	290,259
Storm Water Drainage Fund	256,998 (2)	-	-	167,511 (3)	424,509
Internal Service Funds	-	-	-	15,000 (4)	15,000
Totals	<u>\$ 4,735,145</u>	<u>\$ 1,235,200</u>	<u>\$ 300,000</u>	<u>\$ 1,459,511</u>	<u>\$ 7,729,856</u>

Transfers are used for the following purposes:

- (1) to move restricted revenues from the funds where they are deposited to the funds where they are budgeted for expenditure,
- (2) to move indirect costs (administrative charges) from the user departments to the general fund,
- (3) to move funds from user departments to the fleet services fund for the city's fleet replacement program and associated costs,
- (4) to provide fund working capital.

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City of Venice, Florida
Notes to Financial Statements

NOTE H – LONG-TERM LIABILITIES

Long-term liability activity for the year ended September 30, 2025, was as follows:

	Beginning Balance	Additions	(Reductions)	Ending Balance	Due Within One Year
Governmental activities:					
General obligation bonds payable	\$ 27,317,000	\$ -	\$ (1,625,000)	\$ 25,692,000	\$ 1,685,000
Revenue bond payable	-	8,928,000	-	8,928,000	207,700
Unamortized bond premium	283,323	707,143	(121,900)	868,566	-
Lease-purchase obligation	296,902	-	(296,902)	-	-
Net pension liabilities:					
FRS	23,544,260	-	(3,648,159)	19,896,101	-
HIS	7,192,424	-	(814,150)	6,378,274	-
Firefighters' Pension	11,868,401	-	(2,883,633)	8,984,768	-
Compensated absences	1,649,962	680,454 *	-	2,330,416	1,165,208
Total OPEB liability	4,987,757	-	(269,938)	4,717,819	377,974
Totals	<u>\$ 77,140,029</u>	<u>\$ 10,315,597</u>	<u>\$ (9,659,682)</u>	<u>\$ 77,795,944</u>	<u>\$ 3,057,908</u>
Business-type activities:					
Revenue bonds	\$ 26,380,000	\$ 5,472,000	\$ (1,405,000)	\$ 30,447,000	\$ 1,577,300
Unamortized bond premium	655,503	433,409	(62,428)	1,026,484	-
Notes payable	8,661,351	8,955,410	(362,660)	17,254,101	366,027
Net pension liabilities:					
FRS	5,666,982	-	(878,093)	4,788,889	-
HIS	1,731,180	-	(195,963)	1,535,217	-
Compensated absences	605,934	255,586 *	-	861,520	430,760
Total OPEB liability	990,301	-	(198,136)	792,165	63,431
Totals	<u>\$ 44,691,251</u>	<u>\$ 15,116,405</u>	<u>\$ (3,102,280)</u>	<u>\$ 56,705,376</u>	<u>\$ 2,374,087</u>

On September 29, 2025 the city issued Capital Improvement Revenue Bonds, Series 2025, in the par amount of \$14,400,000 for the acquisition, construction and equipping of the new fire station #52, an Emergency Operations Center (“EOC”) storage facility to support fire-rescue services, and a new solid waste/recycling and fleet maintenance facility.

In governmental activities, payments on general obligation bonds payable are made by the debt service fund, payments on capital improvement revenue bonds payable are made by the one cent sales tax fund, and payments on lease-purchase obligations are made by the General Fund. The net pension liabilities, and total OPEB liability attributed to the governmental activities, will be liquidated by the General Fund.

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City of Venice, Florida
Notes to Financial Statements

The City's bonds and notes payable are described in the tables below and on the following pages.

	Principal Outstanding	Unamortized Premium
Governmental Activities:		
General Obligation Bonds		
\$3,482,000 Recreation Capital Improvement General Obligation Refunding Bond, Series 2020. Issued at par. Interest is payable semi-annually on February 1 and August 1 at 2.09%, with principal due in annual installments of \$470,000 - \$527,000 beginning February 1, 2021 through February 1, 2027. The full faith, credit and taxing power of the City are pledged for the full and prompt payment of the principal and interest on the Bonds. Purpose: Refunding of 2014 Bonds (original purpose: construct a park, beach renourishment, community center improvements, and fishing pier).	\$ 1,047,000	\$ -
\$15,420,000 General Obligation Bonds (Public Safety Improvements), Series 2017. Issued at par plus a net premium of \$578,246. Interest is payable semi-annually on February 1 and August 1 at coupon rates varying from 3.0% to 5.0% (all-in true interest cost is 3.36%), with principal due in annual installments of \$130,000 - \$815,000 beginning February 1, 2018 through February 1, 2047. The full faith and credit and taxing power of the City are pledged for the full and prompt payment of the principal and interest on the Bonds. Purpose: financing the costs of certain public safety-related capital improvements.	13,000,000	(8,903)
\$16,725,000 General Obligation Bonds (Transportation Improvements), Series 2017. Issued at par plus a net premium of \$1,272,715. Interest is payable semi-annually on February 1 and August 1 at coupon rates varying from 2.0% to 5.0% (all-in true interest cost is 3.19%), with principal due in annual installments of \$565,000 - \$1,170,000 beginning February 1, 2018 through February 1, 2037. The full faith and credit and taxing power of the City are pledged for the full and prompt payment of the principal and interest on the Bonds. Purpose: financing the costs of certain road and transportation-related capital improvements.	11,645,000	170,326
Total Governmental Activities - General Obligation Bonds	\$ 25,692,000	\$ 161,423
Revenue Bonds		
\$8,928,000 General Capital Improvement Bond 2025 (Fire Station #2 Relocation) Issued at par plus a net premium of \$707,143. Interest is payable semi-annually on January 1 and July 1 at coupon rates of 5.0% (all-in true interest cost is 4.37%), with principal due in annual installments of \$207,700 - \$688,200 beginning July 1, 2026 through July 1, 2045. Non-Ad Valorem Revenues budgeted and appropriated by the City are pledged for the full and prompt payment of the principal and interest on the Bonds. Purpose: financing the costs of the Fire Station #2 relocation.	8,928,000	707,143
Total Governmental Activities - All Bonds	\$ 34,620,000	\$ 868,566

City of Venice, Florida
Notes to Financial Statements

	Principal Outstanding	Unamortized Premium
Business-Type Activities:		
Revenue Bonds		
<p>\$17,750,000 Taxable Utility System Refunding Revenue Bonds, Series 2020. Issued at par. Interest is payable semi-annually on December 1 and June 1 at coupon rates varying from 0.201% to 2.641% (all-in true interest cost is 2.40%), with principal due in annual installments of \$695,000 - \$1,005,000 beginning December 1, 2021 through December 1, 2042. The Bonds are secured by a senior lien on water and sewer revenues. Purpose: Refund 2012 Bonds (original purpose: to finance cost of design, permitting, acquisition, construction, and reconstruction of water and sewer capital projects.)</p>	\$ 14,950,000	\$ -
<p>\$15,355,000 Utility System Revenue Bonds (Green Bonds) Series 2015. Issued at par plus a net premium of \$1,248,576. Interest is payable semi-annually on December 1 and June 1 at coupon rates varying from 2.0% to 5.0% (all-in true interest cost is 3.23%), with principal due in annual installments of \$490,000 - \$1,080,000 beginning December 1, 2016 through December 1, 2035. The Bonds are secured by a senior lien on water and sewer revenues on a parity with the Series 2012 Bonds (above) and the Series 2013 Note (below). Purpose: finance cost of acquisition, construction, and equipping of various water and sewer capital improvements.</p>	10,025,000	593,074
<p>\$5,472,000 General Capital Improvement Bond 2025 (Fleet Facilities portion) Issued at par plus a net premium of \$433,409. Interest is payable semi-annually on January 1 and July 1 at coupon rates of 5.0% (all-in true interest cost is 4.37%), with principal due in annual installments of \$127,300 - \$421,800 beginning July 1, 2026 through July 1, 2045. Non-Ad Valorem Revenues budgeted and appropriated by the City are pledged for the full and prompt payment of the principal and interest on the Bonds. Purpose: financing the costs of the Fleet Facilities.</p>	5,472,000	433,410
Total Business-Type Activities - Revenue Bonds	\$ 30,447,000	\$ 1,026,484

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City of Venice, Florida
Notes to Financial Statements

	Principal Outstanding	Unamortized Premium
Business-Type Activities(Concluded):		
Revenue Notes		
\$6,507,747 State Revolving Fund (SRF) Construction Loan #DW 580430 from State of Florida Department of Environmental Protection (FDEP). Repayment consists of an initial payment of \$236,194 on September 15, 2021 and 39 subsequent equal semi-annual payments of \$182,125 beginning March 15, 2022 through March 15, 2041. Interest is at a blended rate of approximately 1.02%. The Note is secured by a junior lien on water and sewer revenues on a parity with other SRF Loans. Purpose: Qualified drinking water supply and distribution	\$ 5,210,094	\$ -
\$587,140 SRF Construction Loan #WW 580440 from FDEP. Repayment is in 40 equal semi-annual payments beginning July 15, 2018 through January 15, 2038 with no interest. The Note is secured by a junior lien on water and sewer revenues on a parity with other SRF Loans. Purpose: Qualified reclaimed water distribution projects.	360,677	-
Up to \$31,194,240 SRF Construction Loan #DW 580480 from FDEP. Draws are permitted as qualifying costs are incurred. Repayment will be in 40 equal semi-annual payments beginning January 15, 2027 through August 15, 2046 with no interest. The Note is secured by a junior lien on water and sewer revenues on a parity with other SRF Loans. Purpose: New water booster pump station and WTP switchgear replacement and generator projects. Balance represents	11,266,496	-
\$527,599 SRF Construction Loan #SW 580460 from FDEP. Repayment is in 40 equal semi-annual payments beginning June 15, 2021 through December 15, 2040 including interest at an interest rate of .88%. The Note is secured by a lien on storm water revenues. Purpose: Live Oak stormwater project.	416,834	-
Total Business-Type Activities - Revenue Notes	\$ 17,254,101	\$ -

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City of Venice, Florida
Notes to Financial Statements

Debt Maturity

Debt service requirements at September 30, 2025 were as follows:

Year Ended September 30,	Governmental Activities	
	Bonds Payable	
	Principal	Interest
2026	\$ 1,892,700	\$ 1,211,790
2027	2,037,200	1,239,835
2028	1,580,700	1,165,943
2029	1,648,100	1,100,707
2030	1,716,700	1,030,653
2031-2035	9,633,900	4,114,477
2036-2040	7,799,000	2,362,507
2041-2045	6,706,700	1,063,296
2046-2047	1,605,000	54,591
Totals	<u>\$ 34,620,000</u>	<u>\$ 13,343,799</u>

Year Ended September 30,	Business-Type Activities			
	Bonds Payable		Notes Payable *	
	Principal	Interest	Principal	Interest
2026	\$ 1,577,300	\$ 880,317	\$ 470,708	\$ 92,092
2027	1,664,800	896,158	581,136	122,530
2028	1,714,300	847,409	587,738	115,927
2029	1,766,900	794,742	594,426	109,241
2030	1,833,300	730,270	601,195	102,470
2031-2035	10,026,100	2,790,357	3,110,561	407,767
2036-2040	7,011,000	1,413,985	3,220,973	225,224
2041-2045	4,853,300	414,287	1,538,176	67,032
2046	-	-	139,830	1,042
	<u>\$ 30,447,000</u>	<u>\$ 8,767,525</u>	<u>\$ 10,844,743</u>	<u>\$ 1,243,325</u>

* Debt service on the SRF Note #DW 580480 is not included above because the full loan has not been drawn down. While the loan is approved up to \$31,194,240 draws through year-end are only \$11,266,496. Assuming the full loan is drawn down, 40 semi-annual repayments of \$797,568 will begin on January 15, 2027, and include will interest at a rate of .22% per annum.

The City has been approved for an additional SRF loan for \$4.7 million on a Water and Sewer Utility project. No draws were requested prior to year-end. The initial semi-annual debt service payment is currently scheduled for August 14, 2026 in the amount of \$140,867.

City of Venice, Florida
Notes to Financial Statements

Pledged Revenues

The City has pledged future water and sewer utility net revenues toward the repayment of its enterprise fund bonds and notes. Net revenues are defined in the bond/note resolutions, and include certain gross revenues, less operating costs (excluding depreciation) of the enterprise funds. Following is information related to these pledged revenues as of September 30, 2025:

Pledged Revenue	Revenue Pledged Through	Total Principal and Interest Outstanding	Current Year Principal and Interest Paid	Current Year Net Revenues	Percentage of Revenues to Principal and Interest Paid
Water/sewer net revenues	2043	\$ 56,487,583	\$ 2,513,152	\$ 14,781,887	588.2%
Stormwater net revenues	2041	446,823	28,827	2,882,828	10000.4%

Conduit Debt

From time to time, the City has issued Industrial Revenue Bonds to provide financial assistance to private sector entities for the acquisition and construction of industrial and commercial facilities deemed to be in the public interest. The bonds are secured by the property financed and are payable solely from payments received on the underlying mortgage loans. Upon repayment of the bonds, ownership of the acquired facilities transfers to the private sector entity served by the bond issuance. Neither the City, the State, nor any political subdivision thereof is obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements.

During fiscal year 2016 the City issued \$3,850,000 Florida Educational Facilities Revenue Refunding Bonds (Island Village Montessori Charter School Project), Series 2016. The principal amount payable on September 30, 2025 is \$636,163.

During fiscal year 2020 the City issued \$17,330,000 Retirement Community Revenue Improvement Bonds (Village on the Isle Project), Series 2019. The principal amount payable on September 30, 2025 is \$17,330,000 (interest only until 2033).

During fiscal year 2025 the City issued \$78,225,000 Retirement Community Revenue Improvement Bonds (Village on the Isle Project); comprised of the following: \$46,250,000 Series 2024A and \$32,000,000 Series 2024B, together the two are the Series 2024 Bonds. The principal amount payable on September 30, 2025 is \$78,225,000 (first principal payment is January 1, 2027).

City as Lessee

As discussed earlier in this Note, the city leased four rescue vehicles and related equipment for its emergency services operations. Title transferred to the City at the end of the five-year lease term (in FY2025). The city does not participate as a lessee in any other significant leases.

City of Venice, Florida
Notes to Financial Statements

NOTE I – EMPLOYEE RETIREMENT SYSTEMS

The City maintains two single-employer, public employee retirement systems. Assets are held separately from other City funds and may be used only for the payment of benefits to the members of the respective plans. Each plan is accounted for as a pension trust fund in the City's financial statements, which are prepared using the accrual basis of accounting. Employee and employer contributions are recognized as revenues in the period in which employee contributions are due and a formal commitment has been made by the employer. Benefits and refunds are recognized when due and payable in accordance with the terms of each plan. The Firefighters' and Police Officers' Pension Trust Funds issue annual financial reports that include financial statements and required supplementary information. The reports may be obtained from the City Finance Director.

Certain employees of the City also participate in the Florida Retirement System, a multiple-employer cost-sharing, public retirement system. Total pension cost (expense) – all plans was \$5,291,755 for 2025. Required disclosures for these three retirement systems follow.

FIREFIGHTERS' PENSION PLAN

General Information about the Firefighters' Pension Plan

Plan description

The City of Venice, Municipal Firefighters' Pension Plan (the Plan), a single employer defined benefit public employee retirement plan, is administered in accordance with the City Charter and Florida Statute 175. The Plan is administered by a Board of Trustees comprised of:

- a) Two City Council appointees who are City residents,
- b) Two elected members of the City's fire department, and
- c) A fifth member elected by the other four and appointed by Council.

Eligible members of the Plan have full-time employment with the City as a firefighter. The Plan is closed to firefighters hired after September 30, 2014. Members active on September 30, 2014, were given the option of participating prospectively in the Florida Retirement System.

Following is a brief description of the changes in benefit terms and/or actuarial assumptions during the year ended September 30, 2025:

Benefit Changes:

- None

Changes in Actuarial Assumptions for the year ended September 30, 2025:

- As mandated by Chapter 2015-157, Laws of Florida, the assumed mortality rates were updated to align with those outlined in the July 1, 2024 FRS valuation report for special risk employees.

City of Venice, Florida
Notes to Financial Statements

Plan membership as of October 31, 2014 (latest valuation)

Inactive Plan members or beneficiaries currently receiving benefits	57	
Inactive Plan members entitled to but not yet receiving benefits	11	
Active Plan members	9	
Total	<table style="margin-left: auto; margin-right: auto; border-collapse: collapse;"> <tr> <td style="border-top: 1px solid black; border-bottom: 3px double black; padding: 2px 10px;">77</td> </tr> </table>	77
77		

Benefits Provided: The Plan provides retirement, termination, disability and death benefits.

Normal Retirement:

Eligibility: Earlier of age 55 and 10 years of credited service, or 25 years of credited service, regardless of age.

Benefit Amount: 3.50% of average final compensation times years of credited service, plus \$175 per month for members eligible for normal retirement as of October 1, 2014. The benefit accrual rate is 2.75% for credited service on and after October 1, 2014 for members not eligible for normal retirement as of that date.

Form of Benefit: 10 years certain and life thereafter. Optional forms are available.

Early Retirement:

Eligibility: Earlier of age 50 and 10 years of credited service, or the completion of 20 years of credited service regardless of age for members with 10 or more years of credited service as of October 1, 2014. Early retirement is not available for members with less than 10 years of credited service as of that date.

Benefit: Deferred benefit payable at normal retirement date or reduced 2% per year and payable immediately.

Disability:

Eligibility: Total and permanent as determined by the Board. Members are covered from date of employment for service-incurred disabilities and after five years of service for non-service disabilities.

Benefit: Greater of 2% times average final compensation times credited service, or 50% of average final compensation. Benefits are payable as a 100% joint and survivor annuity to spouse or children. Optional forms are available.

Pre-Retirement Death:

Eligibility: Coverage in effect from date of employment for service-incurred death and after five years of service for non-service incurred death.

Benefit: 50% of average final compensation paid to spouse until death, if service incurred, or until death or remarriage, if non-service incurred.

City of Venice, Florida
Notes to Financial Statements

Minimum Benefit for Vested Members: Accrued benefit, less any spouse or surviving children benefits payable.

Cost-of-Living Adjustment:

Normal and early service retirees who retire after October 1, 1998 receive a 3.0% increase each year after retirement through age 65. For members not eligible for normal retirement as of October 1, 2014, no cost-of-living adjustments are applicable to benefits based on credited service after that date.

Vesting (Termination):

Less than 10 years of contributing service: Refund of member contributions.

10 years or more: Accrued benefit payable at early retirement age or later if member contributions left in Plan; otherwise, refund of member contributions. Additionally, members are 100% vested for benefits accrued prior to October 1, 2014, regardless of accrued service as of that date.

Share Plan

Funded using half the excess state monies reserve as of September 30, 2018. Future allocations of state monies in excess of \$296,000.

Contributions

Employee: Required to contribute 7.00% of salary to the Plan.

State of Florida: 1.85% property insurance premium tax.

City of Venice: Remaining amount necessary for payment of normal (current year's) cost and amortization of the accrued past service liability, as provided in Part VII of Florida Statutes Chapter 112.

During the year ended September 30, 2025, contributions totaling \$3,820,635 were made in accordance with contribution requirements determined by an actuarial valuation of the Plan as of October 1, 2023. The City contributed \$3,200,000, the State contributed \$557,580 (which together included excess contributions of \$1,227,805), and members contributed \$63,055.

Net Pension Liability of the City (Firefighter's Plan)

The measurement date for the total/net pension liability is September 30, 2025, same as the reporting date. The measurement period for pension expense was October 1, 2024 to September 30, 2025. The components of the City's net pension liability at September 30, 2025, related to the Firefighters' Plan, were as follows:

Total pension liability	\$ 50,838,150
Plan fiduciary net position	(41,853,382)
City's net pension liability	\$ 8,984,768

Plan fiduciary net position as a percentage of total pension liability	82.33%
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City of Venice, Florida
Notes to Financial Statements

Actuarial Assumptions

The total pension liability was determined based on an actuarial valuation as of October 1, 2024, then rolled forward from the valuation date to the Plan's fiscal year end using generally accepted accounting principles. The actuarial valuation contained the following actuarial assumptions:

Inflation	2.50%
Salary Increases	Service-Based
Discount Rate	6.25%
Investment Rate of Return	6.25%

Mortality Rates

Healthy Active Lives:

- Female: PubS-2010 for Employees
- Male: PubS-2010 for Employees, set forward one year.

Healthy Retiree Lives:

- Female: PubS-2010 for Healthy Retirees
- Male: PubS-2010 for Healthy Retirees, set forward one year.

Beneficiary Lives:

- Female: PubG.H-2010 for Healthy Retirees.
- Male: PubG.H-2010 for Healthy Retirees, set back one year.

Disabled Lives:

- Female: PubG.H-2010 for Disabled Retirees, set forward one year
- Male: PubG.H-2010 for Disabled Retirees

All rates are projected generationally with Mortality Improvement Scale MP-2021.

The most recent actuarial experience study used to review the other significant assumptions was dated September 10, 2021.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expenses and inflation) are developed for each major asset class. For 2025, the inflation rate assumption of the investment advisor was 2.50%. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

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City of Venice, Florida
Notes to Financial Statements

Best estimates of arithmetic real rates of return for each major asset class included in the Plan's target asset allocation as of September 30, 2025 are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long Term Expected Real Rate of Return</u>
Domestic Equity	45%	7.50%
International Equity	15%	8.50%
Broad Market Fixed Income	25%	2.50%
Global Fixed Income	5%	3.50%
Real Estate	10%	4.50%
Total	<u>100%</u>	

Discount Rate

The discount rate used to measure the total pension liability was 6.25% (the prior rate was 6.50%). The projection of cash flows used to determine the discount rate assumed that current Plan member contributions will be made at the current contribution rate and that sponsor contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on Plan investments (6.25%) was applied to all periods of projected benefit payments to determine the total pension liability.

Changes in Net Pension Liability (Firefighters' Plan)

	<u>Increase (Decrease)</u>		
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (a) - (b)
Balances at September 30, 2024	\$ 49,598,077	\$ 37,729,676	\$ 11,868,401
Changes for the Year:			
Service cost	354,954	-	354,954
Interest	3,139,071	-	3,139,071
Share plan allocation	130,790	-	130,790
Experience gain/(losses)	622,084	-	622,084
Changes of assumptions	312,434	-	312,434
Contributions - employer	-	3,200,000	(3,200,000)
Contributions - State	-	557,580	(557,580)
Contributions - employee	-	63,055	(63,055)
Contributions - buy back	-	-	-
Net investment income (loss)	-	3,704,169	(3,704,169)
Benefit payments	(3,319,260)	(3,319,260)	-
Administrative expense	-	(81,838)	81,838
Net Changes	<u>1,240,073</u>	<u>4,123,706</u>	<u>(2,883,633)</u>
Balances at September 30, 2025	<u>\$ 50,838,150</u>	<u>\$ 41,853,382</u>	<u>\$ 8,984,768</u>

City of Venice, Florida
Notes to Financial Statements

Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following table presents the net pension liability calculated using the discount rate of 6.25%, as well as what the Plan's net pension liability would be if it were calculated using a discount rate that is one percentage-point lower (5.25%) or one percentage-point higher (7.25%) than the current rate:

	1% Decrease (5.25%)	Current Discount Rate (6.25%)	1% Increase (7.25%)
City's net pension liability - Firefighters' Pension	\$ 14,650,107	\$ 8,984,768	\$ 4,254,885

Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the Firefighters' Pension Plan

For the year ended September 30, 2025, the City recognized pension expense of \$1,501,989 for the Firefighters' Plan. At September 30, 2025, the City has deferred outflows of resources and deferred inflows of resources related to the Plan as follows:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Net difference between projected and actual earnings on Plan investments	\$ -	\$ (2,429,453)
Total	\$ -	\$ (2,429,453)

Net deferred outflows/inflows of resources shown above will be recognized in pension expense in the following years:

Year ended September 30:	
2026	\$ 134,591
2027	(1,249,443)
2028	(1,066,980)
2029	(247,621)
Total	\$ (2,429,453)

POLICE OFFICERS' PENSION PLAN

General Information about the Police Officers' Pension Plan

Plan description

The City of Venice, Municipal Police Officers' Pension Plan (the Plan), a single-employer defined benefit public employee retirement plan, is administered in accordance with the City Charter and Florida Statute 185. The Plan is administered by a **Board of Trustees** comprised of:

- a) Two City Council appointees who are City residents,
- b) Two elected members of the City's police department, and
- c) A fifth member elected by the other four and appointed by Council.

City of Venice, Florida
Notes to Financial Statements

Eligible members of the Plan have full-time employment with the City as a sworn police officer. The Plan is closed to police officers hired after September 30, 2014. Members active on September 30, 2014, were given the option of participating prospectively in the Florida Retirement System.

Following is a brief description of the changes in benefit terms and/or actuarial assumptions during the year ended September 30, 2025:

Benefit Changes:

- None

Changes in Actuarial Assumptions for the year ended September 30, 2025:

- As mandated by Chapter 2015-157, Laws of Florida, the assumed mortality rates were updated to align with those outlined in the July 1, 2024 FRS valuation report for special risk employees.

Plan membership as of October 1, 2025 (latest valuation)

Inactive Plan members or beneficiaries currently receiving benefits	62
Inactive Plan members entitled to but not yet receiving benefits	27
Active Plan members	1
Total	90

Benefits Provided

The Plan provides retirement, termination, disability and death benefits.

Normal Retirement:

Eligibility: Earlier of age 52 and 10 years of credited service, or 25 years of credited service.

Benefit Amount: 3.50% of average final compensation times credited service through September 30, 2014, plus 2.75% of average final compensation times credited service on and after October 1, 2014, plus \$175 per month supplement. Members eligible for normal retirement as of October 1, 2014 will continue to accrue benefits under Plan provisions in effect prior to Ordinance No. 2014-23.

Form of Benefit: 10 years certain and life annuity. Optional forms are available.

Early Retirement:

Eligibility: 20 years of credited service, regardless of age. There is no early retirement option for members with less than 10 years of credited service as of October 1, 2014.

Benefit: Accrued benefit, reduced 2% per year preceding normal retirement date.

City of Venice, Florida
Notes to Financial Statements

Disability:

Eligibility: Total and permanent as determined by the Board.

Service Incurred: Covered from date of employment.

Non-Service Incurred: Covered after 5 years of credited service.

Benefit: 62.5% (service incurred), or 50% (non-service incurred) of salary (base hourly pay, plus shift differential plus incentive pay) at time of disability plus \$175 per month. Paid as a 100% joint and survivor annuity.

Pre-Retirement Death Benefits:

Service Incurred: Covered from date of employment. 62.5% of salary per plan document paid to spouse until death, or if no spouse, in equal shares to dependent children.

Non-Service Incurred: Eligible after 5 years of credited service. 50% of salary per plan document paid to spouse until death or remarriage, or if no spouse, in equal shares to dependent children.

Vesting (Termination):

Members are 100% vested for benefits accrued prior to October 1, 2014.

Deferred Retirement Option Plan

Eligibility: Satisfaction of normal retirement requirements.

Participation: Not to exceed 60 months.

Rate of return: At member's election: a) an effective annual rate of 6.50%, or b) actual net rate of investment return.

Form of Distribution: Cash lump sum at termination of employment. Optional forms are available.

Chapter 185 Share Account

Beginning September 30, 2025, the annual allocation will be all Chapter 185 tax revenues by the City in excess of the minimum required City contribution, including administrative expenses, as actuarially determined in the annual actuarial valuation.

Contributions

Employee: Required to contribute 7.00% of their salary to the Plan.

State of Florida: 0.85% casualty insurance premium tax.

City of Venice: Remaining amount required in order to pay current costs and amortize unfunded past service cost, if any, over 30 years. In no event will City contributions be less than 12% of the total salary of the members.

During the year ended September 30, 2025, contributions totaling \$1,467,648 were made in accordance with contribution requirements determined by an actuarial valuation of the Plan as of October 1, 2023. The City contributed \$1,000,000, the State contributed \$460,274 (which together included excess contributions of \$1,000,000), and members contributed \$7,374.

City of Venice, Florida
Notes to Financial Statements

Net Pension Liability of the City (Police Officers' Plan)

The measurement date for the total/net pension liability is September 30, 2025, same as the reporting date. The measurement period for pension expense was October 1, 2024 to September 30, 2025. The components of the City's net pension liability at September 30, 2025, related to the Police Officers' Plan, were as follows:

Total pension liability	\$ 42,627,903
Plan fiduciary net position	(50,294,687)
City's net pension liability (asset)	<u>\$ (7,666,784)</u>
Plan fiduciary net position as a percentage of total pension liability	117.99%

Actuarial Assumptions

The total pension liability was determined based on an actuarial valuation as of October 1, 2024, then rolled forward from the valuation date to the Plan's fiscal year end using generally accepted accounting principles. The actuarial valuation contained the following actuarial assumptions:

Inflation	2.50%
Salary Increases	Service-Based
Discount Rate	6.75%
Investment Rate of Return	6.75%

Mortality Rates

Healthy Active Lives:

- Female: PubS-2010 for Employees
- Male: PubS-2010 for Employees, set forward one year.

Healthy Retiree Lives:

- Female: PubS-2010 for Healthy Retirees
- Male: PubS-2010 for Healthy Retirees, set forward one year.

Beneficiary Lives:

- Female: PubG.H-2010 for Healthy Retirees.
- Male: PubG.H-2010 for Healthy Retirees, set back one year.

Disabled Lives:

- Female: PubG.H-2010 for Disabled Retirees, set forward one year
- Male: PubG.H-2010 for Disabled Retirees

All rates are projected generationally with Mortality Improvement Scale MP-2021. The most recent actuarial experience study used to review the other significant assumptions was dated December 9, 2011.

The long-term expected rate of return on pension plan investments can be determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expenses and inflation) are developed for each major asset class. For 2025, the inflation rate assumption of the investment advisor was 2.50%. These ranges are combined to produce the long-term expected rate of return by weighting the

City of Venice, Florida
Notes to Financial Statements

expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Best estimates of arithmetic real rates of return for each major asset class included in the Plan's target asset allocation as of September 30, 2025 are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long Term Expected Real Rate of Return</u>
Domestic Equity	50%	7.50%
International Equity	15%	8.50%
Broad Market Fixed Income	25%	2.50%
Real Estate	10%	4.50%
Total	<u>100%</u>	

Discount Rate

The discount rate used to measure the total pension liability was 6.75%, same as in the prior year. The projection of cash flows used to determine the discount rate assumed that current Plan member contributions will be made at the current contribution rate and that sponsor contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on Plan investments (6.75%) was applied to all periods of projected benefit payments to determine the total pension liability.

Changes in Net Pension (Asset) (Police Officers' Plan)

	<u>Increase (Decrease)</u>		
	<u>Total Pension Liability</u>	<u>Plan Fiduciary Net Position</u>	<u>Net Pension (Asset)</u>
	(a)	(b)	(a) - (b)
Balances at September 30, 2024	\$ 43,348,813	\$ 45,127,509	\$ (1,778,696)
Changes for the Year:			
Service cost	25,244	-	25,244
Interest	2,815,652	-	2,815,652
Share plan allocation	249,073	-	249,073
Experience gain/(losses)	207,834	-	207,834
Changes of assumptions	(697,317)	-	(697,317)
Changes of benefit terms	-	-	-
Contributions - employer	-	1,000,000	(1,000,000)
Contributions - State	-	460,273	(460,273)
Contributions - employee	-	6,186	(6,186)
Net investment income (loss)	-	7,134,916	(7,134,916)
Benefit payments	(3,321,396)	(3,321,396)	-
Administrative expense	-	(112,801)	112,801
Net Changes	<u>(720,910)</u>	<u>5,167,178</u>	<u>(5,888,088)</u>
Balances at September 30, 2025	<u>\$ 42,627,903</u>	<u>\$ 50,294,687</u>	<u>\$ (7,666,784)</u>

City of Venice, Florida
Notes to Financial Statements

Sensitivity of the Net Pension Liability/(Asset) to Changes in the Discount Rate

The following table presents the net pension liability, calculated using the discount rate of 6.75%, as well as what the Plan's net pension liability would be if it were calculated using a discount rate that is one percentage-point lower (5.75%) or one percentage-point higher (7.75%) than the current rate:

	1% Decrease (5.75%)	Current Discount Rate (6.75%)	1% Increase (7.75%)
City's net pension liability (asset) - Police Officers' Pension	\$ (3,401,638)	\$ (7,666,784)	\$ (11,273,013)

Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the Police Officers' Pension Plan

For the year ended September 30, 2025, the City recognized pension expense of \$(1,390,106). At September 30, 2025, the City has deferred outflows of resources and deferred inflows of resources related to the Plan as follows:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Net difference between projected and actual earnings on Plan investments	\$ -	\$ (5,128,840)
Total	\$ -	\$ (5,128,840)

Net deferred outflows/inflows of resources shown above will be recognized in pension expense in the following years:

Year ended September 30:	
2026	\$ 50,228
2027	(2,273,605)
2028	(2,074,419)
2029	(831,044)
Total	\$ (5,128,840)

Effective October 1, 2014, the City elected to join the Florida Retirement System for new firefighters and police officers. Consequently, the City closed both the Municipal Firefighters' Pension Trust Fund and the Municipal Police Officers' Pension Trust Fund to new members effective October 1, 2014, and all firefighters and police officers hired on or after October 1, 2014, shall become members of the Florida Retirement System (FRS) in accordance with applicable state law and rules of the Florida Division of Retirement.

City of Venice, Florida
Notes to Financial Statements

FLORIDA RETIREMENT SYSTEM

The Florida Retirement System (FRS) is a single retirement system with two cost-sharing multiple-employer defined benefit pension plans, a defined contribution plan, and other non-integrated programs.

The FRS Pension Plan was created in Chapter 121, Florida Statutes, effective December 1, 1970, to provide a defined benefit pension plan for participating public employers. The Department of Management Services, Division of Retirement administers the FRS Pension Plan. The State Board of Administration invests the assets held in trust. The FRS Pension Plan was amended in 1998 to add the Deferred Retirement Option Program (DROP). It was amended in 2000 to provide a defined contribution plan alternative to the defined benefit plan for FRS members effective July 1, 2002 (the Investment Plan).

The Retiree Health Insurance Subsidy (HIS) Program was established under Section 112.363, Florida Statutes, to provide a defined benefit plan to assist retired members and their beneficiaries in paying the costs of health insurance. The Department of Management Services, Division of Retirement administers the HIS Program.

An annual comprehensive financial report of the FRS, which includes its financial statements, required supplementary information, actuarial report, and other relevant information, is available from the Florida Department of Management Services' website at <http://www.dms.myflorida.com>.

For the year ended September 30, 2025, the City recorded pension contributions of \$5,179,872 (all three plans). Following are required disclosures for each of the three FRS Plans in which the City participates.

The FRS Pension Plan

Membership

All full-time City employees who do not participate in either the City's Firefighter's Pension Plan or Police Officer's Pension Plan, are eligible to participate in the FRS Pension Plan (the Plan).

The general classes of membership applicable to the City are as follows:

- **Regular Class** – Members of the Plan who do not qualify for membership in the other classes.
- **Senior Management Service Class (SMSC)** – Members in senior management level positions.
- **Elected Officers Class (EOC)** – Elected City Council members.
- **Special Risk Class** – Members who are employed as law enforcement officers, firefighters, emergency medical technicians, paramedics, and others who meet the criteria to qualify for this class.

Members enrolled in the Plan prior to July 1, 2011, vest at six years of creditable service. Members initially enrolled on or after July 1, 2011, vest at eight years of creditable service.

City of Venice, Florida
Notes to Financial Statements

Members are eligible for normal retirement when they have met the requirements listed below.

- **Regular Class, Senior Management Services Class, and Elected Officers' Class members**
– For members initially enrolled in the Plan before July 1, 2011, six or more years of creditable service and age 62, **or** the age after completing six years of creditable service if after age 62, **or** thirty years of creditable service regardless of age before age 62.

For members initially enrolled in the Plan on or after July 1, 2011, eight or more years of creditable service and age 65, **or** the age after completing eight years of creditable service if after age 65, **or** thirty-three years of creditable service regardless of age before age 65.

- **Special Risk Class** – For members enrolled in the Plan before July 1, 2011, six or more years of special risk class service and age 55, **or** the age after completing six years of special risk class service if after age 55, **or** twenty-five years of special risk class service regardless of age before age 55, **or** a total of 25 years of service including special risk class service and up to four years of active duty wartime service and age 52.

For members initially enrolled in the Plan on or after July 1, 2011, eight or more years of special risk class service and age 55, **or** the age after completing eight years of special risk class service if after age 55, **or** twenty-five years of special risk class service regardless of age before age 55.

Early retirement may be taken any time after vesting within 20 years of normal retirement age; however, there is a 5 percent benefit reduction for each year prior to the normal retirement age.

The DROP is available under the FRS Pension Plan when the member first reaches eligibility for normal retirement, subject to provisions of Section 121.091, Florida Statutes. The DROP allows the member to retire while continuing employment for up to 96 months. While in the DROP, the member's retirement benefits accumulate in the FRS Trust Fund and accrue interest. Upon termination, the DROP account is paid out as a lump sum payment, a rollover, or a combination of a lump sum payment and rollover.

enefits Provided

The Florida Legislature establishes and amends the benefit terms of the Plan. Benefits are computed based on age and/or years of service, average final compensation, and service credit. Credit for years of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the five highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the eight highest fiscal years' earnings. The following chart gives the percentage value for each year of credited service earned:

City of Venice, Florida
Notes to Financial Statements

	% Value (per year of service)
<i>Regular Class members initially enrolled before July</i>	
Retirement up to age 62 or up to 30 years of service	1.60%
Retirement at age 63 or with 31 years of service	1.63%
Retirement at age 64 or with 32 years of service	1.65%
Retirement at age 65 or with 33 or more years of service	1.68%
<i>Regular Class members initially enrolled on or after July</i>	
Retirement up to age 65 or up to 33 years of service	1.60%
Retirement at age 66 or with 34 years of service	1.63%
Retirement at age 67 or with 35 years of service	1.65%
Retirement at age 68 or with 36 or more years of service	1.68%
<i>Elected Officers Class</i>	3.00%
<i>Senior Management Service Class</i>	2.00%
<i>Special Risk Class</i>	
Service from December 1, 1970 through September 30, 1974	2.00%
Service on and after October 1, 1974	3.00%

The benefits received by retirees and beneficiaries are increased by cost-of-living adjustment (COLA) each July. The COLA for retirements or DROP participation effective before August 1, 2011, is 3 percent per year. The COLA formula for retirees with an effective retirement date or DROP begin date on or after August 1, 2011, is the sum of the pre-July 2011 service credit divided by the total service credit at retirement multiplied by 3 percent. Plan members initially enrolled on or after July 1, 2011 will not have a COLA after retirement. Certain members are eligible for in-line-of-duty or regular disability and survivors' benefits.

Contributions

The Florida Legislature establishes and amends the contribution requirements of the Plan. Effective July 1, 2011, both employees and employers of the Plan are required to contribute to establish service credit for work performed in a regularly established position. Effective July 1, 2002, the Florida Legislature established a uniform contribution rate system for the FRS, covering both the Pension Plan and the Investment Plan. The uniform rates for the City's fiscal year 2025 were as follows:

Class	Year Ended June 30, 2025 Percent of Gross Salary		Year Ended June 30, 2026 Percent of Gross Salary	
	Employee	Employer (1)	Employee	Employer (1)
	Regular Class	3.00	11.57	3.00
Elected Officers Class	3.00	56.62	3.00	54.57
Senior Management Service Class	3.00	32.46	3.00	33.24
Special Risk Class	3.00	30.73	3.00	35.19
DROP - Applicable to Members				
from All of the Above Classes	0.00	19.13	0.00	22.02
Reemployed Retiree	(2)	(2)	(2)	(2)
Investment Plan Members	0.00	4.84	0.00	4.87

City of Venice, Florida
Notes to Financial Statements

Notes: (1) These rates include the normal cost and unfunded actuarial liability contributions, but do not include contributions to the HIS Plan, or the fee of 0.06% for administration of the Investment Plan.

(2) Contribution rates are dependent upon retirement class in which the member is re-employed.

The City's contributions to the FRS Pension Plan totaled \$4,927,252 for the fiscal year ended September 30, 2025. Employee contributions totaled \$653,635 for the same period, for a total contribution amount of \$5,580,887.

Pension Liabilities Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the FRS Pension Plan

At September 30, 2025, the City reported a liability of \$24,684,990 for its proportionate share of the FRS Pension Plan's net pension liability (the net pension liability does not include amounts for DROP participants, as these members are considered retired and are not accruing additional pension benefits). The net pension liability was determined by the Plan's actuary and reported in the Plan's GASB 67 valuation as of June 30, 2025. The City's proportionate share of the net pension liability was based on the City's 2025 contributions relative to the 2025 contributions of all participating members (based on the June 30 Plan year). At June 30, 2025, the City's proportionate share was .0795% which was an increase of .0040 percentage points from its proportionate share of .0755% measured as of June 30, 2024.

For the fiscal year ended September 30, 2025, the City recognized pension expense of \$3,793,288 related to the Plan. At September 30, 2025, the City reported deferred outflows of resources and deferred inflows of resources related to the Plan from the following sources:

Description	Deferred Outflows of Resources	Deferred Inflows of Resources
Employer contributions subsequent to measurement date	\$ 1,384,448	\$ -
Changes in assumptions	2,866,569	-
Differences between actual and expected experience	2,636,617	-
Net difference between projected and actual investment earnings	-	(4,121,408)
Changes in proportion differences	2,688,483	-
Total	\$ 9,576,116	\$ (4,121,408)

The deferred outflows of resources related to the Plan totaling \$1,384,448 as shown above, result from City contributions to the Plan subsequent to the measurement date, and will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2026. The other deferred outflows of resources and deferred inflows of resources shown above will be recognized in pension expense as follows (next page):

City of Venice, Florida
Notes to Financial Statements

Year Ended September 30:	
2026	\$ 5,073,302
2027	75,651
2028	(495,682)
2029	(583,010)
Total	\$ 4,070,261

Actuarial Assumptions

The FRS Pension Plan has an actuarial valuation performed annually. The total pension liability was determined by the Plan’s actuary using the individual entry age normal actuarial cost method, and was reported in the Plan’s GASB 67 valuation as of June 30, 2025. The fiduciary net position used by the actuary to determine the net pension liability was determined on the same basis used by the Plan. Update procedures were not used. Actuarial assumptions in the June 30, 2025 valuation included the following:

Inflation	2.40%
Salary Increases	3.50% including inflation
Investment Rate of Return	6.70% net of pension plan investment expense, including inflation

Mortality rates were based on the PUB-2010 base table, projected generationally with Scale MP-2018. The actuarial assumptions that determined the total pension liability as of June 30, 2024, were based on an experience study (completed in 2024) for the period July 1, 2013 through June 30, 2018.

The long-term expected rate of return assumption of 6.70% consists of two building block components: 1) a long-term average inflation assumption of 2.40% as adopted in October 2025 by the FRS Actuarial Assumption Conference, and 2) an inferred real (in excess of inflation) return of 4.20%. (When geometrically combined, these equal 6.70%).

The table below contains a summary of return assumptions for various asset classes based on the long-term target asset allocation. Each asset class assumption is based on a consistent set of underlying real return assumptions, combined with the 2.40% inflation assumption. These assumptions are not based on historical returns, but instead are based on a forward-looking capital market economic model.

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City of Venice, Florida
Notes to Financial Statements

<u>Asset Class</u>	Target Allocation	Annual Arithmetic Return	Compound Annual (Geometric) Return	Standard Deviation
Cash	1.0%	3.2%	3.2%	1.1%
Fixed income	29.0%	5.5%	5.4%	4.0%
Global equity	45.0%	8.5%	6.9%	18.3%
Real Estate	12.0%	8.4%	7.1%	16.8%
Private equity	11.0%	12.4%	8.8%	28.4%
Strategic investments	2.0%	6.5%	6.1%	8.7%
Total	<u>100%</u>			
Assumed inflation - Mean			2.4%	1.5%

Discount Rate

The discount rate used to measure the total pension liability was 6.70%. The prior year discount rate was also 6.70%. The Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees if future experience follows assumptions and the actuarially determined contributions are contributed in full each year. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return on Plan investments.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following represents the City's proportionate share of the net pension liability, calculated using the discount rate of 6.70%, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (5.70%) or one percentage point higher (7.70%) than the current rate:

	1% Decrease (5.70%)	Current Discount Rate (6.70%)	1% Increase (7.70%)
City's proportionate share of the FRS net pension liability	\$ 48,443,912	\$ 24,684,990	\$ 4,765,853

The Retiree Health Insurance Subsidy (HIS) Program

Membership

The HIS subsidy is provided to most retired employees and beneficiaries entitled to receive benefits under a retirement system administered by the State of Florida. The retiree must apply for and provide certification of health insurance coverage to be eligible for the subsidy.

Benefits Provided

The Florida Legislature establishes and amends the benefit terms of the HIS Program (the Program). The benefits are described in Section 112.363 of the Florida Statutes. In general, an eligible retiree is entitled to a benefit of \$7.50 per month per year of service, with a minimum

City of Venice, Florida
Notes to Financial Statements

benefit of \$45 per month and a maximum benefit of \$225 per month. HIS benefits are not guaranteed and are subject to annual legislative appropriation. In the event the legislative appropriation or available funds fail to provide full subsidy benefits to all participants, the legislation may reduce or cancel HIS payments.

Contributions

The Florida Legislature establishes and amends the contribution requirements of the Program. The Program is funded by required contributions from FRS participating employers as set annually by the Florida Legislature. Presently, HIS can be viewed as effectively using a “pay-as-you-go” funding structure. Employer contributions are a percentage of gross compensation. For the Program’s fiscal years ended June 30, 2025, the contribution rate was 2.00% of payroll as defined in Section 112.63, Florida Statutes. There are no employee contributions required.

The City’s contributions to the HIS Program totaled \$559,860 for the fiscal year ended September 30, 2025.

Pension Liabilities Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the HIS Program

At September 30, 2025, the City reported a liability of \$7,913,491 for its proportionate share of the HIS Program net pension liability. The net pension liability was determined by the Program’s actuary and reported in the Plan’s GASB 67 valuation as of June 30, 2025. The City’s proportionate share of the net pension liability was based on the City’s 2025 contributions relative to the 2025 contributions of all participating members (based on the June 30 Program year). At June 30, 2025, the City’s proportionate share was .0617%, which was an increase .0022 percentage points from its proportionate share of .0595% measured as of June 30, 2024.

For the fiscal year ended September 30, 2025 the City recognized pension expense of \$414,064 related to the Program. At September 30, 2025, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Employer contributions subsequent to measurement date	\$ 149,071	\$ -
Changes in assumptions	70,043	(1,914,070)
Differences between actual and expected experience	47,238	(12,554)
Net difference between projected and actual investment earnings	-	(6,586)
Changes in proportion differences	669,589	-
Total	<u>\$ 935,941</u>	<u>\$ (1,933,210)</u>

City of Venice, Florida
Notes to Financial Statements

The deferred outflows of resources related to the Program totaling \$149,071 as shown above, result from City contributions to the Program subsequent to the measurement date, and will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2026. The other deferred outflows of resources and deferred inflows of resources shown above will be recognized in pension expense as follows:

Year Ended September 30:	
2026	\$ (160,711)
2027	(312,339)
2028	(288,225)
2029	(233,632)
2030	(151,433)
Total	\$ (1,146,340)

Actuarial Assumptions

The HIS Program has an actuarial valuation performed biennially. The HIS actuarial valuation was prepared as of July 1, 2025, using the individual entry age actuarial cost method. The fiduciary net position used by the actuary to determine the net pension liability was determined on the same basis used by the Program. Actuarial assumptions in the July 1, 2025 valuation included the following:

Inflation	2.40%
Salary Increases	3.50% including inflation
Municipal Bond Rate	5.20% net of pension plan investment expense, including inflation

Mortality rates were based on the Generational PUB-2010 with Projection Scale MP-2018. Because the HIS Program is essentially funded on a pay-as-you-go basis, no experience study has been completed for the Program. The actuarial assumptions that determined the total pension liability for the HIS Program were based on certain results of the most recent experience study for the FRS Pension Plan.

Discount Rate

The discount rate used to measure the total pension liability was 5.20%. The prior year discount rate was 3.93%. Because the HIS Program is essentially funded on a pay-as-you-go funding structure, a municipal bond rate was used to determine the total pension liability for the Program. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted for this purpose (June 2025).

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following table (next page) represents the City's proportionate share of the net pension liability, calculated using the discount rate of 5.20%, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (4.20%) or one percentage point higher (6.20%) than the current rate:

City of Venice, Florida
Notes to Financial Statements

	1% Decrease <u>(4.20%)</u>	Current Discount Rate <u>(5.20%)</u>	1% Increase <u>(6.20%)</u>
City's proportionate share of the HIS net pension liability	\$ 8,923,734	\$ 7,913,491	\$ 7,066,217

The FRS Investment Plan

The FRS Investment Plan is administered by the State Board of Administration (SBA), and is reported in the SBA's annual financial statements and in the State of Florida Annual Comprehensive Financial Report.

Membership

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the FRS Investment Plan (Investment Plan) in lieu of the FRS Pension Plan. City employees already participating in DROP are not eligible to participate in the Investment Plan.

Benefits

Retirement benefits are based upon the value of the member's account upon retirement. Employee and employer contributions are directed to individual accounts, and the individual members allocate contributions and account balances among various approved investment choices. The ultimate benefit depends in part on the performance of invested funds.

For all membership classes, employees are immediately vested in their own contributions and are vested after one year of service for employer contributions and investment earnings. If an accumulated benefit obligation for service credit originally earned under the FRS Pension Plan is transferred to the Investment Plan, the member must have the years of service required for FRS Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Non-vested employer contributions are placed in a suspense account for up to five years. If the employee returns to FRS-covered employment within the five-year period, the employee will regain control over their account. If the employee does not return within the five-year period, the employee will forfeit the accumulated account balance.

After termination and applying to receive benefits, the members may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided; the member may either transfer the account balance to the FRS Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the FRS Pension Plan, or remain in the Investment Plan and rely upon that account balance for retirement income.

City of Venice, Florida
Notes to Financial Statements

Contributions

The Florida Legislature establishes and amends the contribution requirements of the Investment Plan. Participating employers pay identical membership class rates (e.g., regular class, special risk class, etc.) on behalf of an Investment Plan participant that they would otherwise pay for a participant in the FRS Pension Plan (see FRS Pension Plan contributions above). However, portions of these contributions are transferred to the FRS Pension Plan (to fund the unfunded actuarial accrued liability), and for other purposes. The amounts deposited to member accounts are set forth in Section 121.71, Florida Statutes, and were as follows:

Class	Year Ended June 30, 2025		Year Ended June 30, 2026	
	Percent of Gross Salary		Percent of Gross Salary	
	Employee	Employer	Employee	Employer
Regular Class	3.00	8.30	3.00	8.30
Elected Officers Class	3.00	13.34	3.00	13.34
Senior Management Service Class	3.00	9.67	3.00	9.67
Special Risk Class	3.00	16.00	3.00	16.00

Contributions to member accounts for the year ended September 30, 2025 were \$972,520 (employer) and \$155,595 (employee).

Other

Costs of administering the Investment Plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.06% of payroll and by forfeited benefits of Investment Plan members. For the fiscal year ended September 30, 2025, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the City.

NOTE J - OTHER POST EMPLOYMENT BENEFITS (OPEB)

Plan Description

The City administers a single-employer defined benefit healthcare plan (the “OPEB Plan”) available to retirees and their spouse/dependents. To be eligible for participation in the OPEB Plan, the employee must:

- 1) Retire under the Florida Retirement System, the City of Venice, Municipal Police Officers’ Pension Plan or the Municipal Firefighters’ Pension Plan, and
- 2) Attain the minimum service requirements under the OPEB Plan, and
- 3) Elect to continue medical coverage by paying the applicable monthly premium.

The City does not issue a stand-alone financial report on the OPEB Plan. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

City of Venice, Florida
Notes to Financial Statements

Employees Covered by Benefit Terms

The following employees were covered by the benefit terms as of October 1, 2024, the latest actuarial valuation date:

Retirees and beneficiaries	
currently receiving benefits	158
Active employees	314
Total	472

Benefits Provided

Participants in the City’s OPEB Plan become participants in the City’s group health self-insurance program, and receive the healthcare benefits of that program for themselves and their dependents. (Pursuant to Section 112.0801, Florida Statutes, the City is required to offer participation in such a program at a cost to the retiree that is no greater than the cost at which coverage is available to active City employees i.e., the average blended cost. In other words, the premium payments to the group health self-insurance program cannot be **age-adjusted**, and there is therefore an **implicit subsidy** of retirees by the City and its active employees). As an alternative, the City also offers retirees or their spouse/dependents the option to purchase a reduced level of coverage under a Medicare supplement plan.

Contributions

Contributions to the OPEB Plan are shared by the retiree and the City. OPEB Plan participants who retire on or after January 1, 2016, must reimburse the City for the City’s average blended cost (the City provides the implicit subsidy). OPEB Plan participants who retired prior to January 1, 2016, may continue coverage under the OPEB Plan at 50% of the average blended cost (the City pays the other 50%, plus the implicit subsidy). The monthly average blended costs of the various options for calendar year 2025 were \$954 for individual coverage, \$1,909 for individual plus one, \$2,959 for family coverage, and \$310 for the Medicare supplement plan.

Total OPEB Liability of the City

The measurement date for the City’s total/net OPEB liability is September 30, 2025, same as the reporting date. The measurement period for OPEB cost was October 1, 2024 to September 30, 2025. The components of the City’s net OPEB liability at September 30, 2025, are as follows:

Total OPEB liability	\$ 5,509,984
OPEB Plan fiduciary net position	-
City's net OPEB liability	\$ 5,509,984
OPEB Plan fiduciary net position as a percentage of total OPEB liability	0.00%

City of Venice, Florida
Notes to Financial Statements

Actuarial Assumptions

The total OPEB liability at September 30, 2025 was based on an actuarial valuation as of October 1, 2024, updated to September 30, 2025, using the Entry Age Normal actuarial cost method, and the following actuarial assumptions:

Inflation	2.50% per annum
Discount Rate*	4.90% Bond Buyer's 20-Bond GO Index (September 2025)
Healthcare cost trend rates	4.50% per annum (including inflation of 2.5%)

* Adjusted annually

Mortality rates for police officers and firefighters were based on the Group Annuity 1983 Mortality Table. Mortality rates for other employees were based on the 2024 PPA Mortality Table (Pri-2012 mortality, base year 2010, adjusted to 2024 with Mortality Improvement Scale MP-2021). An experience study was not done, as it was not considered necessary to support the actuarial results.

Discount Rate

The discount rate used to measure the total OPEB liability at September 30, 2025 was 4.90%. The discount rate used to measure the total OPEB liability at September 30, 2024 was 3.81%. Because the City's OPEB costs are essentially funded on a pay-as-you-go funding structure, a municipal bond rate was used to determine the total pension liability for the Program. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted for this purpose (September 2025).

Changes in the Total OPEB Liability

	Total OPEB Liability
Balances at September 30, 2024	<u>\$ 5,978,058</u>
Changes for the Year:	
Service cost	3,290
Interest	240,856
Differences between expected and actual experience	(181,369)
Benefit payments	(441,405)
Implicit rate subsidy	(89,446)
Balances at September 30, 2025	<u><u>\$ 5,509,984</u></u>

Sensitivity of the total OPEB liability to Changes in the Discount Rate

The following table presents the total OPEB liability, calculated using the discount rate of 4.90%, as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is one percentage-point lower (3.90%) or one percentage-point higher (5.90%) than the current discount rate:

	1% Decrease (3.90%)	Current Discount Rate (4.90%)	1% Increase (5.90%)
Total OPEB liability	<u>\$ 5,977,883</u>	<u>\$ 5,509,984</u>	<u>\$ 5,101,976</u>

City of Venice, Florida
Notes to Financial Statements

Sensitivity of the total OPEB liability to Changes in the healthcare Cost Trend Rates

The following table presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using a healthcare cost trend rate that is one percentage-point lower (3.50%) or one percentage-point higher (5.50%) than the current discount rate:

	1% Decrease (3.50%)	Current Discount Rate (4.50%)	1% Increase (5.50%)
Total OPEB liability	\$ 5,071,229	\$ 5,509,984	\$ 6,003,979

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended September 30, 2025, the City recognized OPEB expense of \$563,290. At September 30, 2025, the City has deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 60,142	\$ (827,612)
Total	\$ 60,142	\$ (827,612)

Deferred inflows of resources shown above will be recognized in OPEB expense in the following years:

Year Ended September 30:	
2025	\$ (543,930)
2026	(175,856)
2027	(31,196)
2028	(16,488)
Total	\$ (767,470)

NOTE K – DEFERRED COMPENSATION PLAN

The City offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The plan, available to all City employees, permits them to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency.

Plan amendments have been made so that the plan is in compliance with IRC Section 457, as amended by the 1996 changes to the tax code. The assets are held in various custodial accounts. All amounts of compensation deferred under the plan, all property and rights purchased with those amounts, and all income attributable to those amounts, property, or rights are solely the property and rights of the various participants of the plan.

City of Venice, Florida
Notes to Financial Statements

NOTE L – SELF-INSURANCE INTERNAL SERVICE FUNDS

The City maintains a self-insurance program with regard to medical benefits for employees, with optional coverage for retirees and dependents. The City, retirees, and employees share the cost of the program. The employee’s contribution is a three-tier rate structure based on the employee’s base salary and whether dependents are included. Employees who retire on or after January 1, 2016, can elect to continue coverage in retirement, but must reimburse the City monthly for the full average blended cost. Employees who retired prior to January 1, 2016, and continue coverage under the program, are only required to reimburse the City for 50% of the average blended cost. Commercial insurance generally covers individual claims in excess of \$125,000 annually.

The City also maintains a self-insurance program with regard to workers' compensation risks. Individual claims over \$200,000 are covered by commercial “excess insurance.” The City carries commercial coverage for property losses, general liability, and other risks.

These programs are accounted for in internal service funds. Revenues of the internal service funds consist of inter-departmental billings, and contributions from employees and retirees, where applicable. Expenses of the fund include claims payments, insurance, and administrative costs.

The medical benefits and workers’ compensation programs are reviewed annually by actuaries to determine both the liability for accrued claims at year-end, and the basis for premiums for the upcoming year. There have been no significant reductions in insurance coverage during the current fiscal year. Settlement amounts have not exceeded insurance coverage for the current year or the two prior years.

The activity in the accrued claims liability in the City’s two self-insurance funds is shown in the following table:

	Employees' Group Health & Life Insurance Program	Workers' Compensation Self-Insurance Program
Liability balance, September 30, 2023	\$ 267,223	\$ 702,000
Claims and changes in estimate	6,441,378	(10,932)
Claims payments	<u>(6,428,454)</u>	<u>(201,068)</u>
Liability balance, September 30, 2024	280,147	490,000
Claims and changes in estimate	7,241,570	288,777
Claims payments	<u>(7,150,697)</u>	<u>(361,777)</u>
Liability balance, September 30, 2025	<u>\$ 371,020</u>	<u>\$ 417,000</u>

City of Venice, Florida
Notes to Financial Statements

NOTE M – CONTINGENT LIABILITIES

Grants

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal and state governments. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the government expects such amounts, if any, to be immaterial.

The city is a defendant in various lawsuits. Although the outcome of these lawsuits cannot presently be determined, it is the opinion of the City's counsel that resolution of these matters will not have a material adverse effect on the financial condition of the city.

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**REQUIRED SUPPLEMENTARY
INFORMATION**



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REQUIRED SUPPLEMENTARY INFORMATION

The following supplementary schedules present information to supplement the basic financial statements. Such information is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context.

The schedules represent trend information on the following retirement and/or post-employment benefit plans covering former City employees and their beneficiaries:

- Municipal Firefighters' Pension Trust Fund
- Police Officers' Pension Trust Fund
- Florida Retirement System
- Other Post-Employment Benefits (OPEB) Plan

Municipal Firefighters' Pension Trust Fund
Schedule of Changes in Net Pension Liability and Related Ratios
Last Ten Fiscal Years

	Fiscal Year			
	2025	2024	2023	2022
Total Pension Liability				
Service Cost	\$ 354,954	\$ 457,680	\$ 539,278	\$ 698,736
Interest	3,139,071	3,169,721	3,082,471	3,052,291
Change in excess State money	-	-	-	-
Share plan allocation	130,790	114,415	74,964	-
Changes of benefit terms (1)	-	-	-	-
Difference between expected and actual experience	622,084	(762,283)	895,598	(233,313)
Changes of assumptions (2)	312,434	-	-	-
Contributions - buy back	-	-	14,167	195,737
Benefit payments, including refunds	(3,319,260)	(3,377,421)	(2,987,738)	(3,191,618)
Net change in total pension liability	1,240,073	(397,888)	1,618,740	521,833
Total pension liability, beginning	49,598,077	49,995,965	48,377,225	47,855,392
Total pension liability, ending (a)	<u>\$ 50,838,150</u>	<u>\$ 49,598,077</u>	<u>\$ 49,995,965</u>	<u>\$ 48,377,225</u>
Plan Fiduciary Net Position				
Contributions - City	\$ 3,200,000	\$ 2,961,733	\$ 2,492,308	\$ 2,492,308
Contributions - State	557,580	524,829	445,929	204,879
Contributions - employee	63,055	71,051	79,849	97,409
Contributions - buy back	-	-	14,167	195,737
Net investment income (loss)	3,704,169	6,146,175	2,778,362	(4,736,718)
Benefit payments, including refunds	(3,319,260)	(3,377,421)	(2,987,738)	(3,191,618)
Administrative expense	(81,838)	(71,102)	(69,301)	(66,705)
Accrual adjustments	-	-	-	-
Net change in Plan fiduciary net position	4,123,706	6,255,265	2,753,576	(5,004,708)
Plan fiduciary net position, beginning	37,729,676	31,474,411	28,720,835	33,725,543
Plan fiduciary net position, ending (b)	<u>\$ 41,853,382</u>	<u>\$ 37,729,676</u>	<u>\$ 31,474,411</u>	<u>\$ 28,720,835</u>
Net pension liability (actuary), ending (a) - (b)	<u>\$ 8,984,768</u>	<u>\$ 11,868,401</u>	<u>\$ 18,521,554</u>	<u>\$ 19,656,390</u>
Plan fiduciary net position as a percentage of the total pension liability	82.33%	76.07%	62.95%	59.37%
Covered payroll	\$ 1,039,450	\$ 1,015,026	\$ 1,140,702	\$ 1,391,559
Net pension liability (actuary) as a percentage of covered payroll	864.38%	1169.27%	1623.70%	1412.54%

Notes to Schedule:

(1) *Changes of benefit terms:*

- There were no changes in benefit terms during the ten years presented above.

(2) *Changes of assumptions:*

- For year ending 09/30/2025, as mandated by Chapter 2015-157, Laws of Florida, the mortality rates were updated to align with those outlined in Millman's 07/01/2024 FRS valuation report for special-risk employees. Additionally, the investment return assumption was lowered from 6.50% to 6.25%, net of investment related expenses.

- For year ending 09/30/2021, the following changes were made as a result of an experience study dated 09/10/2021:

1. The investment return assumption was reduced from 6.75% to 6.50%, net of investment related expenses.
2. The salary rates were decreased overall.
3. The withdrawal rates were adjusted, resulting in generally more withdrawals for members with less than 13 years of service, followed by a 2% assumption for members between 13 and 19 years of service.

- For year ending 09/30/2020, as mandated by Chapter 2015-157, Laws of Florida, the assumed rates of mortality were changed to the rates used by the Florida Retirement System (FRS) for special-risk employees. Also, the investment rate of return was lowered from 7.00% to 6.75% per year compounded annually, net of investment related expenses.

- For year ending 09/30/2016, as a result of Chapter 2015-157, Laws of Florida, the assumed rates of mortality were changed to the assumptions used by the Florida Retirement System for special-risk employees. Also, the inflation assumption rate was lowered from 3.00% to 2.50%, matching the long-term inflation assumption utilized by the Plan's investment consultant.

Fiscal Year					
2021	2020	2019	2018	2017	2016
\$ 830,057	\$ 804,177	\$ 763,821	\$ 756,801	\$ 756,425	\$ 702,057
3,068,569	2,957,569	2,897,034	2,798,028	2,719,112	2,661,396
-	-	(8,861)	-	-	(155,521)
-	-	4,431	-	-	-
-	-	-	-	-	-
(414,457)	28,410	(382,046)	131,239	(232,436)	(1,795,453)
1,159,634	2,060,398	-	-	-	1,320,858
-	-	-	-	-	-
(2,837,258)	(2,497,024)	(2,420,604)	(2,136,820)	(2,095,414)	(2,141,983)
1,806,545	3,353,530	853,775	1,549,248	1,147,687	591,354
46,048,847	42,695,317	41,841,542	40,292,294	39,144,607	38,553,253
<u>\$ 47,855,392</u>	<u>\$ 46,048,847</u>	<u>\$ 42,695,317</u>	<u>\$ 41,841,542</u>	<u>\$ 40,292,294</u>	<u>\$ 39,144,607</u>
\$ 2,400,000	\$ 2,406,800	\$ 2,372,720	\$ 2,530,184	\$ 2,350,314	\$ 3,047,697
188,963	180,552	173,349	180,163	193,290	246,276
122,301	122,740	125,174	120,956	118,053	114,049
-	-	-	-	-	-
5,626,260	1,817,126	485,854	2,011,838	2,241,924	1,321,617
(2,837,258)	(2,497,024)	(2,420,604)	(2,136,820)	(2,095,414)	(2,141,983)
(60,316)	(61,444)	(57,886)	(59,501)	(61,907)	(66,382)
-	-	-	(79,147)	79,147	17,224
5,439,950	1,968,750	678,607	2,567,673	2,825,407	2,538,498
28,285,593	26,316,843	25,638,236	23,070,563	20,245,156	17,706,658
<u>\$ 33,725,543</u>	<u>\$ 28,285,593</u>	<u>\$ 26,316,843</u>	<u>\$ 25,638,236</u>	<u>\$ 23,070,563</u>	<u>\$ 20,245,156</u>
<u>\$ 14,129,849</u>	<u>\$ 17,763,254</u>	<u>\$ 16,378,474</u>	<u>\$ 16,203,306</u>	<u>\$ 17,221,731</u>	<u>\$ 18,899,451</u>
70.47%	61.43%	61.64%	61.27%	57.26%	51.72%
\$ 1,747,719	\$ 1,752,857	\$ 1,788,140	\$ 1,727,707	\$ 1,686,471	\$ 1,629,271
808.47%	1013.39%	915.95%	937.85%	1021.17%	1159.99%

Municipal Firefighters' Pension Trust Fund
Schedule of Contributions
 Last Ten Fiscal Years

Fiscal Year Ending Sept 30	Actuarially Determined Contribution	Contributions in Relation to the Actuarially Determined Contribution	Contribution Deficiency (Excess)	Plan Covered Payroll	Contributions as a Percentage of Covered Payroll
2025	\$ 2,398,985	\$ 3,626,790	\$ (1,227,805)	\$ 1,039,450	348.91%
2024	2,520,484	3,372,147	(851,663)	1,015,026	332.22%
2023	2,481,007	2,863,273	(382,266)	1,140,702	251.01%
2022	2,497,947	2,697,187	(199,240)	1,391,559	193.82%
2021	2,372,093	2,588,963	(216,870)	1,747,719	148.13%
2020	2,439,152	2,587,352	(148,200)	1,752,857	147.61%
2019	2,546,069	2,546,069	-	1,788,140	142.39%
2018	2,619,397	2,710,347	(90,950)	1,727,707	156.88%
2017	2,596,590	2,543,604	52,986	1,686,471	150.82%
2016	3,022,244	3,293,973	(271,729)	1,629,271	202.17%

Valuation date: October 1, 2023

Actuarially determined contribution rates are calculated as of October 1, two years prior to the end of the fiscal year in which contributions are reported.

Methods & assumptions used to determine contribution rates:

Mortality:	<i>Healthy Active Lives:</i> PubS-2010 for Employees, set forward one year.												
Interest rate:	6.50% (prior year 6.50%)/ per year compounded annually, net of investment related expenses												
Retirement age:	Earlier of age 55 and 10 years of service or 25 years of service regardless of age. Also, any member who reaches normal retirement is assumed to continue employment for one additional year.												
Early retirement:	Commencing with eligibility for early retirement age (earlier of age 50 with 10 years of service or 20 years of service regardless of age), members are assumed to retire with an immediate subsidized benefit at the rate of 15% per year. There is no early retirement assumption for members with less than 10 years of credited service as of October 1, 2014.												
Payroll growth:	0.00% for purposes of amortizing the unfunded actuarial accrued liability.												
Cost-of-living adjustment:	3% per year from retirement to age 65. Benefits on credited service after September 30, 2014 are not subject to the COLA.												
Asset valuation method:	Each year, the prior actuarial value of assets is brought forward utilizing the historical geometric four-year average fair value return (net of fees).												
Funding method:	Entry Age Normal actuarial cost method.												
Salary increases:	<table border="1"> <thead> <tr> <th>Years of Service</th> <th>% Increase in Salary</th> </tr> </thead> <tbody> <tr> <td>Less than 10</td> <td>10.00%</td> </tr> <tr> <td>10</td> <td>7.50%</td> </tr> <tr> <td>11-14</td> <td>5.00%</td> </tr> <tr> <td>15-19</td> <td>4.00%</td> </tr> <tr> <td>20 and greater</td> <td>3.75%</td> </tr> </tbody> </table>	Years of Service	% Increase in Salary	Less than 10	10.00%	10	7.50%	11-14	5.00%	15-19	4.00%	20 and greater	3.75%
Years of Service	% Increase in Salary												
Less than 10	10.00%												
10	7.50%												
11-14	5.00%												
15-19	4.00%												
20 and greater	3.75%												
Amortization method:	New UAAL bases are amortized over 15 years.												

Municipal Firefighters' Pension Trust Fund
Schedule of Investment Returns
Last Ten Fiscal Years

Fiscal Year	Annual Money-Weighted Rate of Return
Ending Sept 30	Net of Investment Expense
2025	9.85%
2024	19.69%
2023	9.78%
2022	-14.09%
2021	19.86%
2020	6.92%
2019	1.90%
2018	8.68%
2017	11.00%
2016	7.29%

Police Officers' Pension Trust Fund
Schedule of Changes in Net Pension Liability and Related Ratios
Last Ten Fiscal Years

	Fiscal Year			
	2025	2024	2023	2022
Total Pension Liability				
Service Cost	\$ 25,244	\$ 23,276	\$ 22,076	\$ 53,593
Interest	2,815,652	2,863,309	2,895,936	2,928,407
Share plan allocation	249,073	-	-	-
Changes of benefit terms (1)	-	-	-	-
Difference between expected and actual experience	207,834	(224,260)	(24,280)	160,303
Changes of assumptions (2)	(697,317)	-	-	-
Benefit payments, including refunds	(3,321,396)	(3,419,256)	(3,337,333)	(3,846,339)
Net change in total pension liability	(720,910)	(756,931)	(443,601)	(704,036)
Total pension liability, beginning	43,348,813	44,105,744	44,549,345	45,253,381
Total pension liability, ending (a)	<u>\$ 42,627,903</u>	<u>\$ 43,348,813</u>	<u>\$ 44,105,744</u>	<u>\$ 44,549,345</u>
Plan Fiduciary Net Position				
Contributions - City	\$ 1,000,000	\$ 761,766	\$ 805,780	\$ 1,246,154
Contributions - State	460,273	384,369	329,608	272,172
Contributions - employee	6,186	6,649	5,955	14,474
Net investment income (loss)	7,134,916	8,751,272	3,453,075	(8,435,159)
Benefit payments, including refunds	(3,321,396)	(3,419,256)	(3,337,333)	(3,846,339)
Administrative expense	(112,801)	(74,244)	(80,584)	(76,159)
Accrual adjustments	-	-	13,000	(13,000)
Net change in Plan fiduciary net position	5,167,178	6,410,556	1,189,501	(10,837,857)
Plan fiduciary net position, beginning	45,127,509	38,716,953	37,527,452	48,365,309
Plan fiduciary net position, ending (b)	<u>\$ 50,294,687</u>	<u>\$ 45,127,509</u>	<u>\$ 38,716,953</u>	<u>\$ 37,527,452</u>
Net pension (asset) liability, ending (a) - (b)	<u>\$ (7,666,784)</u>	<u>\$ (1,778,696)</u>	<u>\$ 5,388,791</u>	<u>\$ 7,021,893</u>
Plan fiduciary net position as a percentage of the total pension liability	117.99%	104.10%	87.78%	84.24%
Covered payroll	\$ 105,345	\$ 94,981	\$ 85,072	\$ 189,812
Net pension liability (actuary) as a percentage of covered payroll	-7277.79%	-1872.69%	6334.39%	3699.39%

Notes to Schedule:

(1) Changes of benefit terms:

- For year ending September 30, 2018, amounts reported as changes of benefit terms were resulted from the following:
Effective October 1, 2017, the monthly benefit currently being received by every retiree who has been receiving benefit payments for at least one year as of October 1, 2017, shall be increased by one percent for each full year of retirement up to a maximum increase of ten percent.

(2) Changes of assumptions:

- For year ending September 30, 2025, as mandated by Chapter 2015-157, Laws of Florida, the mortality rates were updated to align with those outlined in Millman's July 1, 2024 FRS valuation report for special-risk employees.
- For year ending September 30, 2020, as mandated by Chapter 2015-157, Laws of Florida, the assumed rates of mortality were changed to the rates used by the Florida Retirement System for special risk employees. Also, the investment rate of return was lowered from 7.00% to 6.75% per year compounded annually, net of investment related expenses.
- For year ending September 30, 2016, amounts reported as changes of assumptions were resulted from the new mortality assumption under Chapter 2015-157, Florida Statutes. Also, the inflation assumption rate was lowered from 3.00% to 2.50%, matching the long-term inflation assumption utilized by the Plan's investment consultant.

Fiscal Year					
2021	2020	2019	2018	2017	2016
\$ 82,943	\$ 100,479	\$ 98,766	\$ 160,319	\$ 196,691	\$ 203,840
2,936,307	2,940,637	2,981,724	2,974,942	2,766,512	2,751,065
-	-	-	-	-	-
-	-	-	2,467,573	-	-
343,681	114,455	(134,263)	495,274	486,909	(1,512,423)
-	1,639,570	-	-	-	1,343,437
<u>(3,054,905)</u>	<u>(3,516,816)</u>	<u>(3,552,978)</u>	<u>(3,391,201)</u>	<u>(2,416,303)</u>	<u>(2,699,899)</u>
308,026	1,278,325	(606,751)	2,706,907	1,033,809	86,020
44,945,355	43,667,030	44,273,781	41,566,874	40,533,065	40,447,045
<u>\$ 45,253,381</u>	<u>\$ 44,945,355</u>	<u>\$ 43,667,030</u>	<u>\$ 44,273,781</u>	<u>\$ 41,566,874</u>	<u>\$ 40,533,065</u>
\$ 1,200,000	\$ 1,282,012	\$ 1,498,868	\$ 1,316,647	\$ 1,337,865	\$ 2,108,231
237,213	246,447	220,392	231,096	214,704	207,731
16,945	28,721	26,716	28,738	35,922	38,297
8,580,789	5,590,310	824,171	4,669,948	4,303,140	3,176,622
(3,054,905)	(3,516,816)	(3,552,978)	(3,391,201)	(2,416,303)	(2,699,899)
(77,394)	(73,908)	(77,401)	(69,712)	(60,469)	(85,428)
-	-	-	-	(22,081)	22,081
<u>6,902,648</u>	<u>3,556,766</u>	<u>(1,060,232)</u>	<u>2,785,516</u>	<u>3,392,778</u>	<u>2,767,635</u>
<u>41,462,661</u>	<u>37,905,895</u>	<u>38,966,127</u>	<u>36,180,611</u>	<u>32,787,833</u>	<u>30,020,198</u>
<u>\$ 48,365,309</u>	<u>\$ 41,462,661</u>	<u>\$ 37,905,895</u>	<u>\$ 38,966,127</u>	<u>\$ 36,180,611</u>	<u>\$ 32,787,833</u>
<u>\$ (3,111,928)</u>	<u>\$ 3,482,694</u>	<u>\$ 5,761,135</u>	<u>\$ 5,307,654</u>	<u>\$ 5,386,263</u>	<u>\$ 7,745,232</u>
106.88%	92.25%	86.81%	88.01%	87.04%	80.89%
\$ 242,227	\$ 410,149	\$ 381,654	\$ 410,497	\$ 513,171	\$ 547,100
-1284.72%	849.13%	1509.52%	1292.98%	1049.60%	1415.69%

Municipal Police Officers' Pension Trust Fund
Schedule of Contributions
 Last Ten Fiscal Years

Fiscal Year Ending Sept 30	Actuarially Determined Contribution	Contributions in Relation to the Actuarially Determined Contribution	Contribution Deficiency (Excess)	Plan Covered Payroll	Contributions as a Percentage of Covered Payroll
2025	\$ 211,200	\$ 1,211,200	\$ (1,000,000)	\$ 105,345	1149.75%
2024	383,721	1,146,135	(762,414)	94,981	1206.70%
2023	772,928	1,135,388	(362,460)	85,072	1334.62%
2022	1,119,821	1,518,326	(398,505)	189,812	799.91%
2021	839,524	1,437,213	(597,689)	242,227	593.33%
2020	1,486,570	1,528,459	(41,889)	410,149	372.66%
2019	1,713,572	1,719,260	(5,688)	381,654	450.48%
2018	1,524,378	1,547,743	(23,365)	410,497	377.04%
2017	1,527,141	1,552,569	(25,428)	513,171	302.54%
2016	2,268,143	2,315,962	(47,819)	547,100	423.32%

Notes to Schedule

Valuation Date: October 1, 2023

Actuarially determined contribution rates are generally calculated as of October 1, two years prior to the end of the fiscal year in which contributions are reported.

Methods & assumptions used to determine contribution rates:

- Mortality:** *Healthy Active Lives:*
 Female: PubS.H-2010 for Employees, set forward one year. Male: PubS.H-2010 (Below Median) for Employees, set forward one year.
- Interest rate:** 6.75% (prior year 6.75%)/ per year compounded annually, net of investment related expenses
- Retirement age:** Earlier of age 52 and 10 years of service or 25 years of service regardless of age. Also, any member who has reached normal retirement age is assumed to retire at a rate of 25% for the first three years upon attaining first eligibility, and a rate of 100% thereafter.
- Early retirement:** Commencing at the member's eligibility for early retirement (20 years of credited service), members are assumed to retire with an immediate, subsidized benefit at the rate of 10% per year.
- Inflation rate:** 2.50% per year.
- Payroll growth:** 0.00% for purposes of amortizing the unfunded actuarial accrued liability.
- Asset smoothing methodology:** The actuarial value of assets is brought forward using the historical four-year geometric average of fair value returns (net of fees).
- Funding method:** Entry Age Normal actuarial cost method.
- Salary increases:** 10.0% for members with less than 10 years of service, and 5.5% with 10 or more years of service.
 Additionally, projected salary at retirement is increased individually for each Officer for a lump sum payment in the year of termination, based on census data provided by the City.
- Amortization method:** New UAAL bases are amortized over 15 years.

City of Venice, Florida
Required Supplementary Information

Police Officers' Pension Trust Fund
Schedule of Investment Returns
Last Ten Fiscal Years

Fiscal Year Ending Sept 30	Annual Money-Weighted Rate of Return Net of Investment Expense
2025	16.20%
2024	23.31%
2023	9.49%
2022	-17.88%
2021	21.11%
2020	15.26%
2019	2.18%
2018	13.13%
2017	13.34%
2016	10.80%

Florida Retirement System

**Schedule of the City's Proportionate Share of the Net Pension Liability
 Florida Retirement System (FRS) Defined Benefit Pension Plan**

City's Fiscal Year Ending Sept 30	Plan Sponsor Measurement Date June 30	City's Proportion of the FRS Net Pension Liability	City's Proportionate Share of the FRS Net Pension Liability	City's Covered Payroll	City's Proportionate Share of the FRS Net Pension Liability as a Percentage of Covered Payoll	FRS Plan Fiduciary Net Position as a Percentage of Total Pension Liability
2025	2025	0.0795%	\$ 24,684,990	\$ 27,590,450	89.47%	87.26%
2024	2024	0.0755%	29,211,242	25,326,650	115.34%	83.70%
2023	2023	0.0717%	28,565,868	23,277,229	122.72%	82.38%
2022	2022	0.0677%	25,199,114	20,969,819	120.17%	82.89%
2021	2021	0.0649%	4,904,780	19,855,783	24.70%	96.40%
2020	2020	0.0593%	25,693,325	17,955,663	143.09%	78.85%
2019	2019	0.0578%	19,897,342	16,629,277	119.65%	82.61%
2018	2018	0.0573%	17,274,013	15,850,602	108.98%	84.26%
2017	2017	0.0559%	16,522,306	14,895,723	110.92%	83.89%
2016	2016	0.0540%	13,628,488	13,649,458	99.85%	84.88%

**Schedule of the City's Proportionate Share of the Net Pension Liability
 Retiree Health Insurance Subsidy (HIS) Program Defined Benefit Pension Plan**

City's Fiscal Year Ending Sept 30	Plan Sponsor Measurement Date June 30	City's Proportion of the HIS Net Pension Liability	City's Proportionate Share of the HIS Net Pension Liability	City's Covered Payroll	City's Proportionate Share of the HIS Net Pension Liability as a Percentage of Covered Payoll	HIS Plan Fiduciary Net Position as a Percentage of Total Pension Liability
2025	2025	0.0617%	\$ 7,913,491	\$ 27,590,450	28.68%	6.36%
2024	2024	0.0595%	8,923,604	25,326,650	35.23%	4.80%
2023	2023	0.0595%	9,328,688	23,277,229	40.08%	4.12%
2022	2022	0.0587%	6,093,249	20,969,819	29.06%	4.81%
2021	2021	0.0575%	6,878,371	19,855,783	34.64%	3.56%
2020	2020	0.0517%	6,315,486	17,955,663	35.17%	3.00%
2019	2019	0.0497%	5,562,284	16,629,277	33.45%	2.63%
2018	2018	0.0485%	5,135,315	15,850,602	32.40%	2.15%
2017	2017	0.0467%	4,995,784	14,895,723	33.54%	1.64%
2016	2016	0.0442%	5,151,966	13,649,458	37.74%	0.97%

Florida Retirement System

**Schedule of City Contributions
 Florida Retirement System (FRS) Defined Benefit Pension Plan**

City's Fiscal Year Ending Sept 30	FRS Contractually Required Contribution	FRS Contributions in Relation to the Contractually Required Contribution	FRS Contribution Deficiency (Excess)	City's Covered Payroll	FRS Contributions as a Percentage of Covered Payroll
2025	\$ 4,927,252	\$ 4,927,252	\$ -	\$ 27,993,000	17.60%
2024	4,386,185	4,386,185	-	25,773,100	17.02%
2023	3,701,291	3,701,291	-	24,039,008	15.40%
2022	3,087,765	3,087,765	-	21,932,651	14.08%
2021	2,593,443	2,593,443	-	20,278,675	12.79%
2020	2,085,606	2,085,606	-	18,351,928	11.36%
2019	1,813,253	1,813,253	-	16,856,566	10.76%
2018	1,666,399	1,666,399	-	15,801,867	10.55%
2017	1,454,335	1,454,335	-	14,943,976	9.73%
2016	1,337,626	1,337,626	-	13,732,651	9.74%

**Schedule of City Contributions
 Retiree Health Insurance Subsidy (HIS) Program Defined Benefit Pension Plan**

City's Fiscal Year Ending Sept 30	HIS Contractually Required Contribution	HIS Contributions in Relation to the Contractually Required Contribution	HIS Contribution Deficiency (Excess)	City's Covered Payroll	HIS Contributions as a Percentage of Covered Payroll
2025	\$ 559,860	\$ 559,860	\$ -	\$ 27,993,000	2.00%
2024	515,462	515,462	-	25,773,100	2.00%
2023	421,010	421,010	-	24,039,008	1.75%
2022	364,082	364,082	-	21,932,651	1.66%
2021	336,626	336,626	-	20,278,675	1.66%
2020	304,642	304,642	-	18,351,928	1.66%
2019	279,819	279,819	-	16,856,566	1.66%
2018	262,311	262,311	-	15,801,867	1.66%
2017	248,070	248,070	-	14,943,976	1.66%
2016	227,962	227,962	-	13,732,651	1.66%

City of Venice, Florida
Notes to Required Supplementary Information -
Schedules of the City's Proportionate Share of the Net Pension Liability
and Schedules of City Contributions

Florida Retirement System

NOTE 1 - CHANGES IN BENEFIT TERMS

FRS Pension Plan:

2025, 2024, 2023, 2022, 2021, 2020, 2019, 2018, 2017, and 2016:

No significant changes.

HIS Program:

2023 Benefits increased from \$5 times years of service to \$7.50, with an increased min. of \$45, max. of \$225 (Applies to all years of service for both members currently receiving benefits and members not yet receiving benefits).

2025, 2024, 2022, 2021, 2020, 2019, 2018, 2017, and 2016:

No significant changes.

NOTE 2 - CHANGES IN ASSUMPTIONS

FRS Pension Plan:

2025 No significant changes.

2024 No significant changes.

2023. No significant changes.

2022. The long-term expected rate of return was decreased from 6.80% to 6.70%

2021. Decreased the maximum amortization period to 20 years for all current and future amortization bases.

2020. The long-term expected rate of return was decreased from 6.90% to 6.80%

2019. The long-term expected rate of return was decreased from 7.00% to 6.90%, and the mortality assumption was changed from the Generational RP-2000 with Projection Scale BB tables to the PUB-2010 base table, projected generationally with Scale MP-2018.

2018. The long-term expected rate of return was decreased from 7.10% to 7.00%

2017. The long-term expected rate of return was decreased from 7.60% to 7.10%

2016. The long-term expected rate of return was decreased from 7.65% to 7.60%

HIS Program:

2025 The municipal bond rate used to determine total pension liability was increased from 3.93% to 5.20%,

2024 The municipal bond rate used to determine total pension liability was increased from 3.65% to 3.93%,

2023 The municipal bond rate used to determine total pension liability was increased from 3.54% to 3.65%, plus changes in assumptions to reflect the benefit change noted above.

2022. The municipal bond rate used to determine total pension liability was increased from 2.16% to 3.54%,

2021. The municipal bond rate used to determine total pension liability was decreased from 2.21% to 2.16%,

2020. The municipal bond rate used to determine total pension liability was decreased from 3.50% to 2.21%, and the mortality rate assumption was changed from Generational RP-2000 with Projection Scale BB tables to the PUB-2010 base table, projected generationally with Scale MP-2018.

2019. The municipal bond rate used to determine total pension liability was decreased from 3.87% to 3.50%

2018. The municipal bond rate used to determine total pension liability was increased from 3.58% to 3.87%

2017. The municipal bond rate used to determine total pension liability was increased from 2.85% to 3.58%

2016. The municipal bond rate used to determine total pension liability was decreased from 3.80% to 2.85%

OPEB Plan
Schedule of Changes in Total OPEB Liability
 Last Ten Fiscal Years

	Fiscal Year									
	2025	2024	2023	2022	2021	2020	2019	2018	2017	
Total Pension Liability										
Service Cost	\$ 3,290	\$ (12,177)	\$ (12,177)	\$ (8,406)	\$ (8,792)	\$ (42,721)	\$ (33,374)	\$ 6,650	\$ 6,868	
Interest	240,856	252,495	254,186	229,640	244,060	253,027	386,669	370,289	364,756	
Difference between expected and actual experience	(181,369)	110,262	(1,756,651)	(1,413,833)	(380,631)	661,896	1,600,759	(552,067)	(614,411)	
Benefit payments	(441,405)	(444,639)	(484,612)	(625,689)	(684,676)	(609,354)	(638,195)	(640,339)	(723,867)	
Implicit rate subsidy	(89,446)	(113,528)	(113,528)	(52,733)	(52,733)	(40,629)	(40,630)	(288,187)	(288,188)	
Net change in total OPEB liability	(468,074)	(207,587)	(2,112,782)	(1,871,021)	(882,772)	222,219	1,275,229	(1,103,654)	(1,254,842)	
Total OPEB liability, beginning	5,978,058	6,185,645	8,298,427	10,169,448	11,052,220	10,830,001	9,554,772	10,658,426	11,913,268	
Total OPEB liability, ending	<u>\$ 5,509,984</u>	<u>\$ 5,978,058</u>	<u>\$ 6,185,645</u>	<u>\$ 8,298,427</u>	<u>\$ 10,169,448</u>	<u>\$ 11,052,220</u>	<u>\$ 10,830,001</u>	<u>\$ 9,554,772</u>	<u>\$ 10,658,426</u>	
Covered employee payroll	\$ 29,489,099	\$ 25,764,392	\$ 23,744,091	\$ 21,573,427	\$ 22,253,668	\$ 20,044,779	\$ 18,840,882	\$ 17,400,191	\$ 16,138,903	
Total OPEB liability as a percentage of covered employee payroll	18.68%	23.20%	26.05%	38.47%	45.70%	55.14%	57.48%	54.91%	66.04%	

Notes to Schedule:

(1) *Plan Assets:*

- No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75 to pay related benefits.

Other items:

This information is required for ten years. However, only nine years of information is available.



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NONMAJOR GOVERNMENTAL FUNDS

SPECIAL REVENUE FUNDS

Special revenue funds are used to account for the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The term *proceeds of specific revenue sources* establishes that one or more specific restricted or committed revenues should be the foundation for a special revenue fund.

Motor Fuel Tax Fund – Revenue sources for this fund are restricted for street improvement and other transportation expenditures. Funds are generally used to reimburse the General Fund for street improvement expenditures made by the Public Works Department.

Contraband-Forfeiture Fund – To account for proceeds derived from the sale of confiscated property. Proceeds must be expended for law enforcement purposes as described in Florida Statute (FS) 932.7055.

Police Training Fund – To account for the City's share of certain court fines revenue. Proceeds are restricted to police education and training under FS 938.15.

Police Community Fund – To account for donations made to the Venice Police Department for community supported programs.

Boat Registration Fees Fund – To account for the City's portion of county boat registration fees. Proceeds are restricted to specified marine or boating activities under FS 328.72 and interlocal agreement.

Second Occupational License Fund – To account for second occupational license revenue. Proceeds are committed to economic development activities under City Ordinance 93-21.

Growth Management Training Fund – Revenues are from a fee on building permits, which must be spent on departmental training under City Ordinance 97-61.

Parking Fines Handicapped Access Improvement Fund – Revenues are from certain parking fines. Proceeds are committed to handicap accessible programs under FS 316.008(4) and City Ordinance 2000-14.

Tree Mitigation Fund – To account for funds received for the protection and replacement of trees on all property within the City.

Centennial Community Fund – To account for the administration of the Centennial Community Trust resources. Funds are designated for historic preservation and other projects of historical significance, under City Resolution 1042-90.

Historical Commission Fund – To account for donations from private sources specifically earmarked for the Venice Historical Commission.

DEBT SERVICE FUND

Debt service funds are used to account for the accumulation of resources for the payment of principal, interest, and related costs, on long-term governmental debt obligations.

General Obligation Bonds Debt Service Fund – to account for the accumulation of resources and payment of principal, interest, and related costs, on the City’s General Obligation Bonds.

CAPITAL PROJECTS FUNDS

Capital projects funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets. Capital projects funds exclude those types of capital-related outflows financed by proprietary funds (enterprise funds).

General Projects Fund - To account for the cost of major park projects and other capital improvement projects which are not accounted for in one of the City’s other capital projects funds.

Streets Capital Projects Fund – To account for the cost of major drainage and street improvement capital projects. The projects are generally financed by a combination of several revenue sources, including designated gas taxes, interest revenues and contributions from other funds.

Buildings & Renovations Capital Projects Funds – To Account for the cost of constructing new City buildings and/or major renovations to existing City buildings.

Sidewalk Capital Projects Fund – To account for the payment of the cost of sidewalks in lieu of construction.

Beach Renourishment Fund– To account for the cost of beach renourishment projects and related resources.

Fire Impact Fee Fund– To account for the collection and expenditure of fire impact fees.

Law Enforcement Impact Fee Fund– To account for the collection and expenditure of law enforcement impact fees.

General Government Impact Fee Fund – To account for the cost of capital improvements or additions related to general government services needed to serve new development.



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City of Venice, Florida
Combining Balance Sheet
Non-Major Governmental Funds
September 30, 2025

	Special Revenue				
	Motor Fuel Tax	Contraband Forfeiture	Police Training	Police Community Fund	Boat Registration Fees
ASSETS					
Pooled cash and investments	\$ 528,611	\$ 251,545	\$ 22,270	\$ 80,572	\$ 121,824
Due from other governments	175,174	-	377	-	1,502
Total assets	<u>\$ 703,785</u>	<u>\$ 251,545</u>	<u>\$ 22,647</u>	<u>\$ 80,572</u>	<u>\$ 123,326</u>
LIABILITIES					
Accounts payable	\$ -	\$ -	\$ -	\$ 500	\$ 20,072
Due to other governments	-	-	-	-	-
Unearned revenue	-	79,920	-	-	-
Total liabilities	<u>-</u>	<u>79,920</u>	<u>-</u>	<u>500</u>	<u>20,072</u>
DEFERRED INFLOWS OF RESOURCES					
Unavailable revenue	<u>51,774</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
FUND BALANCES					
Restricted for:					
Public safety	-	171,625	22,647	80,072	-
Boating and waterway improvements	-	-	-	-	103,254
Street improvements	652,011	-	-	-	-
Capital improvements	-	-	-	-	-
Debt service	-	-	-	-	-
Beach renourishment	-	-	-	-	-
Committed to:					
Training and education	-	-	-	-	-
Capital improvements	-	-	-	-	-
Economic development	-	-	-	-	-
Historic preservation	-	-	-	-	-
Total fund balances	<u>652,011</u>	<u>171,625</u>	<u>22,647</u>	<u>80,072</u>	<u>103,254</u>
Total liabilities, deferred inflows, and fund balances	<u>\$ 703,785</u>	<u>\$ 251,545</u>	<u>\$ 22,647</u>	<u>\$ 80,572</u>	<u>\$ 123,326</u>

Special Revenue						
Second Occupational License	Growth Management Training	Parking Fines Handicapped Access Improvement	Tree Mitigation	Opioid Remediation	Centennial Community	Historical Commission
\$ 55,170	\$ 271,193	\$ 197,501	\$ 35,341	\$ 129,928	\$ 67,860	\$ 43,694
-	-	-	-	-	-	-
<u>\$ 55,170</u>	<u>\$ 271,193</u>	<u>\$ 197,501</u>	<u>\$ 35,341</u>	<u>\$ 129,928</u>	<u>\$ 67,860</u>	<u>\$ 43,694</u>
\$ -	\$ 34	\$ -	\$ -	\$ 206	\$ -	\$ 1,035
-	-	-	-	-	13	108
-	-	-	-	-	-	-
-	34	-	-	206	13	1,143
-	-	-	-	-	-	-
-	-	-	-	129,722	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	197,501	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	271,159	-	-	-	-	-
-	-	-	-	-	-	-
55,170	-	-	-	-	-	-
-	-	-	35,341	-	67,847	42,551
<u>55,170</u>	<u>271,159</u>	<u>197,501</u>	<u>35,341</u>	<u>129,722</u>	<u>67,847</u>	<u>42,551</u>
<u>\$ 55,170</u>	<u>\$ 271,193</u>	<u>\$ 197,501</u>	<u>\$ 35,341</u>	<u>\$ 129,928</u>	<u>\$ 67,860</u>	<u>\$ 43,694</u>

City of Venice, Florida
Combining Balance Sheet
Non-Major Governmental Funds
September 30, 2025

	<u>Special Revenue</u>	<u>Debt Service</u>	<u>Capital Projects</u>		
	<u>Total Special Revenue Funds</u>	<u>General Obligation Bonds</u>	<u>General Capital Projects</u>	<u>Streets</u>	<u>Buildings and Renovations</u>
ASSETS					
Pooled cash and investments	\$ 1,805,509	\$ 557,925	\$ 5,719,345	\$ 3,545,185	\$ 258,179
Due from other governments	177,053	147	-	1,189,190	-
Total assets	<u>\$ 1,982,562</u>	<u>\$ 558,072</u>	<u>\$ 5,719,345</u>	<u>\$ 4,734,375</u>	<u>\$ 258,179</u>
LIABILITIES					
Accounts payable	\$ 21,847	\$ -	\$ 542,337	\$ 366,299	\$ -
Due to other governments	121	-	-	-	-
Unearned revenue	79,920	-	-	-	-
Total liabilities	<u>101,888</u>	<u>-</u>	<u>542,337</u>	<u>366,299</u>	<u>-</u>
DEFERRED INFLOWS OF RESOURCES					
Unavailable revenue	<u>51,774</u>	<u>-</u>	<u>-</u>	<u>1,189,190</u>	<u>-</u>
FUND BALANCES					
Restricted for:					
Public safety	404,066	-	-	-	-
Boating and waterway improvements	103,254	-	-	-	-
Street improvements	652,011	-	-	3,178,886	-
Capital improvements	197,501	-	4,346,501	-	-
Debt service	-	558,072	-	-	-
Beach renourishment	-	-	-	-	-
Committed to:					
Training and education	271,159	-	-	-	-
Capital improvements	-	-	830,507	-	258,179
Economic development	55,170	-	-	-	-
Historic preservation	145,739	-	-	-	-
Total fund balances	<u>1,828,900</u>	<u>558,072</u>	<u>5,177,008</u>	<u>3,178,886</u>	<u>258,179</u>
Total liabilities, deferred inflows, and fund balances	<u>\$ 1,982,562</u>	<u>\$ 558,072</u>	<u>\$ 5,719,345</u>	<u>\$ 4,734,375</u>	<u>\$ 258,179</u>

Capital Projects

Sidewalk Capital Projects	Beach Re- nourishment	Fire Impact Fees	Law Enforcement Impact Fees	General Government Impact Fees	Total Capital Project Funds	Total Non-Major Governmental Funds
\$ 53,573	\$ 5,428,581	\$ 2,002,223	\$ 1,313,882	\$ 521,017	\$ 18,841,985	\$ 21,205,419
-	-	-	-	-	1,189,190	1,366,390
<u>\$ 53,573</u>	<u>\$ 5,428,581</u>	<u>\$ 2,002,223</u>	<u>\$ 1,313,882</u>	<u>\$ 521,017</u>	<u>\$ 20,031,175</u>	<u>\$ 22,571,809</u>
\$ -	\$ -	\$ 484	\$ 382	\$ 487	\$ 909,989	\$ 931,836
-	-	-	-	-	-	121
-	-	-	-	-	-	79,920
<u>-</u>	<u>-</u>	<u>484</u>	<u>382</u>	<u>487</u>	<u>909,989</u>	<u>1,011,877</u>
-	-	-	-	-	1,189,190	1,240,964
-	-	-	-	-	-	404,066
-	-	-	-	-	-	103,254
-	-	-	-	-	3,178,886	3,830,897
-	-	2,001,739	1,313,500	520,530	8,182,270	8,379,771
-	-	-	-	-	-	558,072
-	5,428,581	-	-	-	5,428,581	5,428,581
-	-	-	-	-	-	271,159
53,573	-	-	-	-	1,142,259	1,142,259
-	-	-	-	-	-	55,170
-	-	-	-	-	-	145,739
<u>53,573</u>	<u>5,428,581</u>	<u>2,001,739</u>	<u>1,313,500</u>	<u>520,530</u>	<u>17,931,996</u>	<u>20,318,968</u>
<u>\$ 53,573</u>	<u>\$ 5,428,581</u>	<u>\$ 2,002,223</u>	<u>\$ 1,313,882</u>	<u>\$ 521,017</u>	<u>\$ 20,031,175</u>	<u>\$ 22,571,809</u>

City of Venice, Florida
Combining Statement of Revenues, Expenditures and Changes in Fund Balances
Non-Major Governmental Funds
For the Year Ended September 30, 2025

	Special Revenue				
	Motor Fuel Tax	Contraband Forfeiture	Police Training	Police Community Fund	Boat Registration Fees
REVENUES					
Property taxes	\$ -	\$ -	\$ -	\$ -	\$ -
Local option, use and fuel taxes	1,301,350	-	-	-	-
Fees and fines	-	277	8,366	-	-
Licenses and permits	-	-	-	-	-
Intergovernmental	267,529	-	-	-	21,720
Interest	21,528	11,383	1,016	3,734	5,322
Miscellaneous	-	-	-	71,551	-
Total revenues	<u>1,590,407</u>	<u>11,660</u>	<u>9,382</u>	<u>75,285</u>	<u>27,042</u>
EXPENDITURES					
Current:					
General government	-	-	-	-	-
Police	-	-	9,948	46,643	14,022
Grants and aid	-	-	-	-	-
Debt service:					
Principal	-	-	-	-	-
Interest	-	-	-	-	-
Fiscal charges	-	-	-	-	-
Capital outlay	-	-	-	-	42,912
Total expenditures	<u>-</u>	<u>-</u>	<u>9,948</u>	<u>46,643</u>	<u>56,934</u>
Excess (deficiency) of revenues over (under) expenditures	<u>1,590,407</u>	<u>11,660</u>	<u>(566)</u>	<u>28,642</u>	<u>(29,892)</u>
OTHER FINANCING SOURCES (USES)					
Transfers in	-	-	-	-	-
Transfers out	<u>(1,733,500)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total other financing sources (uses)	<u>(1,733,500)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Net change in fund balances	(143,093)	11,660	(566)	28,642	(29,892)
Fund balances at beginning of year	795,104	159,965	23,213	51,430	133,146
Fund balances at end of year	<u>\$ 652,011</u>	<u>\$ 171,625</u>	<u>\$ 22,647</u>	<u>\$ 80,072</u>	<u>\$ 103,254</u>

Special Revenue

Second Occupational License	Growth Management Training	Parking Fines Handicapped Access Improvement	Tree Mitigation	Opioid Remediation	Centennial Community	Historical Commission
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
-	-	-	-	-	-	-
-	-	33,650	-	-	-	-
-	-	-	8,805	-	-	-
-	-	-	-	-	-	-
3,025	12,022	8,085	1,566	5,086	3,096	1,949
-	23,349	-	-	41,951	-	9,917
<u>3,025</u>	<u>35,371</u>	<u>41,735</u>	<u>10,371</u>	<u>47,037</u>	<u>3,096</u>	<u>11,866</u>
27,793	10,958	-	5,304	-	635	7,931
-	-	-	-	206	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
<u>27,793</u>	<u>10,958</u>	<u>-</u>	<u>5,304</u>	<u>206</u>	<u>635</u>	<u>7,931</u>
(24,768)	24,413	41,735	5,067	46,831	2,461	3,935
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
(24,768)	24,413	41,735	5,067	46,831	2,461	3,935
79,938	246,746	155,766	30,274	82,891	65,386	38,616
<u>\$ 55,170</u>	<u>\$ 271,159</u>	<u>\$ 197,501</u>	<u>\$ 35,341</u>	<u>\$ 129,722</u>	<u>\$ 67,847</u>	<u>\$ 42,551</u>

City of Venice, Florida
Combining Statement of Revenues, Expenditures and Changes in Fund Balances
Non-Major Governmental Funds
For the Year Ended September 30, 2025

	<u>Special Revenue</u>	<u>Debt Service</u>	<u>Capital Projects</u>		
	<u>Total Special Revenue Funds</u>	<u>General Obligation Bonds</u>	<u>General Capital Projects</u>	<u>Streets</u>	<u>Buildings and Renovations</u>
REVENUES					
Property taxes	\$ -	\$ 2,583,629	\$ -	\$ -	\$ -
Local option, use and fuel taxes	1,301,350	-	-	-	-
Fees and fines	42,293	-	-	-	-
Licenses and permits	8,805	-	-	-	-
Intergovernmental	289,249	-	3,650,000	88,351	-
Interest	77,812	40,219	277,811	199,610	11,689
Miscellaneous	146,768	-	-	-	-
Total revenues	<u>1,866,277</u>	<u>2,623,848</u>	<u>3,927,811</u>	<u>287,961</u>	<u>11,689</u>
EXPENDITURES					
Current:					
General government	52,621	-	-	-	-
Police	70,819	-	-	-	-
Grants and aid	-	-	-	178,800	-
Debt service:					
Principal	-	1,625,000	-	-	-
Interest	-	942,215	-	-	-
Fiscal charges	-	1,650	-	-	-
Capital outlay	42,912	-	2,192,570	2,558,449	-
Total expenditures	<u>166,352</u>	<u>2,568,865</u>	<u>2,192,570</u>	<u>2,737,249</u>	<u>-</u>
Excess (deficiency) of revenues over (under) expenditures	<u>1,699,925</u>	<u>54,983</u>	<u>1,735,241</u>	<u>(2,449,288)</u>	<u>11,689</u>
OTHER FINANCING SOURCES (USES)					
Transfers in	-	-	-	1,235,200	-
Transfers out	<u>(1,733,500)</u>	-	-	-	-
Total other financing sources (uses)	<u>(1,733,500)</u>	<u>-</u>	<u>-</u>	<u>1,235,200</u>	<u>-</u>
Net change in fund balances	(33,575)	54,983	1,735,241	(1,214,088)	11,689
Fund balances at beginning of year	1,862,475	503,089	3,441,767	4,392,974	246,490
Fund balances at end of year	<u>\$ 1,828,900</u>	<u>\$ 558,072</u>	<u>\$ 5,177,008</u>	<u>\$ 3,178,886</u>	<u>\$ 258,179</u>

Capital Projects

Sidewalk Capital Projects	Beach Re- nourishment	Fire Impact Fees	Law Enforcement Impact Fees	General Government Impact Fees	Total Capital Project Funds	Total Non- Major Governmental Funds
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 2,583,629
-	-	-	-	-	-	1,301,350
-	-	-	-	-	-	42,293
51,510	-	436,824	367,234	468,025	1,323,593	1,332,398
-	19,236	-	-	-	3,757,587	4,046,836
2,063	239,151	82,958	58,215	57,740	929,237	1,047,268
-	-	-	-	-	-	146,768
<u>53,573</u>	<u>258,387</u>	<u>519,782</u>	<u>425,449</u>	<u>525,765</u>	<u>6,010,417</u>	<u>10,500,542</u>
-	21,455	-	-	-	21,455	74,076
-	-	-	-	-	-	70,819
-	-	-	-	-	178,800	178,800
-	-	-	-	-	-	1,625,000
-	-	-	-	-	-	942,215
-	-	-	-	-	-	1,650
-	-	-	268,234	1,000,000	6,019,253	6,062,165
-	<u>21,455</u>	-	<u>268,234</u>	<u>1,000,000</u>	<u>6,219,508</u>	<u>8,954,725</u>
<u>53,573</u>	<u>236,932</u>	<u>519,782</u>	<u>157,215</u>	<u>(474,235)</u>	<u>(209,091)</u>	<u>1,545,817</u>
-	300,000	-	-	-	1,535,200	1,535,200
-	-	-	-	-	-	(1,733,500)
-	<u>300,000</u>	-	-	-	<u>1,535,200</u>	<u>(198,300)</u>
53,573	536,932	519,782	157,215	(474,235)	1,326,109	1,347,517
-	4,891,649	1,481,957	1,156,285	994,765	16,605,887	18,971,451
<u>\$ 53,573</u>	<u>\$ 5,428,581</u>	<u>\$ 2,001,739</u>	<u>\$ 1,313,500</u>	<u>\$ 520,530</u>	<u>\$ 17,931,996</u>	<u>\$ 20,318,968</u>

City of Venice, Florida
Budget Comparison Schedule
Motor Fuel Tax Fund
For the Year Ended September 30, 2025

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual Amounts</u>	<u>Variance with Final Budget - Positive (Negative)</u>
REVENUES				
Fuel taxes	\$ 1,313,700	\$ 1,313,700	\$ 1,301,350	\$ (12,350)
Intergovernmental	291,800	291,800	267,529	(24,271)
Interest	28,000	28,000	21,528	(6,472)
Total revenues	<u>1,633,500</u>	<u>1,633,500</u>	<u>1,590,407</u>	<u>(43,093)</u>
Excess (deficiency) of revenues over (under) expenditures	<u>1,633,500</u>	<u>1,633,500</u>	<u>1,590,407</u>	<u>(43,093)</u>
OTHER FINANCING SOURCES (USES)				
Transfers out	<u>(1,733,500)</u>	<u>(1,733,500)</u>	<u>(1,733,500)</u>	<u>-</u>
Net other financing sources (uses)	<u>(1,733,500)</u>	<u>(1,733,500)</u>	<u>(1,733,500)</u>	<u>-</u>
Net change in fund balances	(100,000)	(100,000)	(143,093)	(43,093)
Fund balances at beginning of year	862,427	862,427	795,104	(67,323)
Fund balances at end of year	<u>\$ 762,427</u>	<u>\$ 762,427</u>	<u>\$ 652,011</u>	<u>\$ (110,416)</u>

City of Venice, Florida
Budget Comparison Schedule
Contraband Forfeiture Fund
For the Year Ended September 30, 2025

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual Amounts</u>	<u>Variance with Final Budget - Positive (Negative)</u>
REVENUES				
Fees and fines	\$ 10,000	\$ 10,000	\$ 277	\$ (9,723)
Interest	3,500	3,500	11,383	7,883
Total revenues	<u>13,500</u>	<u>13,500</u>	<u>11,660</u>	<u>(1,840)</u>
EXPENDITURES				
Current:				
Grants and aid	<u>45,000</u>	<u>45,000</u>	<u>-</u>	<u>45,000</u>
Total expenditures	<u>45,000</u>	<u>45,000</u>	<u>-</u>	<u>45,000</u>
Net change in fund balances	(31,500)	(31,500)	11,660	43,160
Fund balances at beginning of year	134,907	134,907	159,965	25,058
Fund balances at end of year	<u>\$ 103,407</u>	<u>\$ 103,407</u>	<u>\$ 171,625</u>	<u>\$ 68,218</u>

**City of Venice, Florida
 Budget Comparison Schedule
 Police Training Fund
 For the Year Ended September 30, 2025**

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual Amounts</u>	Variance with Final Budget - Positive (Negative)
REVENUES				
Fees and fines	\$ 5,500	\$ 5,500	\$ 8,366	\$ 2,866
Interest	600	600	1,016	416
Total revenues	<u>6,100</u>	<u>6,100</u>	<u>9,382</u>	<u>3,282</u>
EXPENDITURES				
Current:				
Police	<u>10,000</u>	<u>10,000</u>	<u>9,948</u>	<u>52</u>
Total expenditures	<u>10,000</u>	<u>10,000</u>	<u>9,948</u>	<u>52</u>
Net change in fund balances	(3,900)	(3,900)	(566)	3,334
Fund balances at beginning of year	<u>18,732</u>	<u>18,732</u>	<u>23,213</u>	<u>4,481</u>
Fund balances at end of year	<u>\$ 14,832</u>	<u>\$ 14,832</u>	<u>\$ 22,647</u>	<u>\$ 7,815</u>

**City of Venice, Florida
 Budget Comparison Schedule
 Police Community Fund
 For the Year Ended September 30, 2025**

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual Amounts</u>	Variance with Final Budget - Positive (Negative)
REVENUES				
Interest	\$ 2,300	\$ 2,300	\$ 3,734	\$ 1,434
Miscellaneous	<u>40,000</u>	<u>40,000</u>	<u>71,551</u>	<u>31,551</u>
Total revenues	<u>42,300</u>	<u>42,300</u>	<u>75,285</u>	<u>32,985</u>
EXPENDITURES				
Current:				
Police	<u>30,000</u>	<u>30,000</u>	<u>46,643</u>	<u>(16,643)</u>
Total expenditures	<u>30,000</u>	<u>30,000</u>	<u>46,643</u>	<u>(16,643)</u>
Net change in fund balances	12,300	12,300	28,642	16,342
Fund balances at beginning of year	<u>59,186</u>	<u>59,186</u>	<u>51,430</u>	<u>(7,756)</u>
Fund balances at end of year	<u>\$ 71,486</u>	<u>\$ 71,486</u>	<u>\$ 80,072</u>	<u>\$ 8,586</u>

**City of Venice, Florida
 Budget Comparison Schedule
 Boat Registration Fees Fund
 For the Year Ended September 30, 2025**

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual Amounts</u>	<u>Variance with Final Budget - Positive (Negative)</u>
REVENUES				
Intergovernmental	\$ 20,000	\$ 20,000	\$ 21,720	\$ 1,720
Interest	2,800	2,800	5,322	2,522
Total revenues	<u>22,800</u>	<u>22,800</u>	<u>27,042</u>	<u>4,242</u>
EXPENDITURES				
Current:				
Police	85,000	85,000	14,022	70,978
Grants and aid	2,500	2,500	42,912	(40,412)
Total expenditures	<u>87,500</u>	<u>87,500</u>	<u>56,934</u>	<u>30,566</u>
Net change in fund balances	(64,700)	(64,700)	(29,892)	34,808
Fund balances at beginning of year	117,279	117,279	133,146	15,867
Fund balances at end of year	<u>\$ 52,579</u>	<u>\$ 52,579</u>	<u>\$ 103,254</u>	<u>\$ 50,675</u>

**City of Venice, Florida
 Budget Comparison Schedule
 Second Occupational License Fund
 For the Year Ended September 30, 2025**

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual Amounts</u>	<u>Variance with Final Budget - Positive (Negative)</u>
REVENUES				
Licenses and permits	\$ 7,050	\$ 7,050	\$ -	\$ (7,050)
Interest	2,450	2,450	3,025	575
Total revenues	<u>9,500</u>	<u>9,500</u>	<u>3,025</u>	<u>(6,475)</u>
EXPENDITURES				
Current:				
Economic environment	10,000	27,793	27,793	-
Total expenditures	<u>10,000</u>	<u>27,793</u>	<u>27,793</u>	<u>-</u>
Net change in fund balances	(500)	(18,293)	(24,768)	(6,475)
Fund balances at beginning of year	73,239	73,239	79,938	6,699
Fund balances at end of year	<u>\$ 72,739</u>	<u>\$ 54,946</u>	<u>\$ 55,170</u>	<u>\$ 224</u>

**City of Venice, Florida
 Budget Comparison Schedule
 Growth Management Training Fund
 For the Year Ended September 30, 2025**

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual Amounts</u>	Variance with Final Budget - Positive (Negative)
REVENUES				
Interest	\$ 4,200	\$ 4,200	\$ 12,022	\$ 7,822
Miscellaneous	40,500	40,500	23,349	(17,151)
Total revenues	<u>44,700</u>	<u>44,700</u>	<u>35,371</u>	<u>(9,329)</u>
EXPENDITURES				
Current:				
General government	105,000	105,000	10,958	94,042
Total expenditures	<u>105,000</u>	<u>105,000</u>	<u>10,958</u>	<u>94,042</u>
Net change in fund balances	(60,300)	(60,300)	24,413	84,713
Fund balances at beginning of year	149,548	149,548	246,746	97,198
Fund balances at end of year	<u>\$ 89,248</u>	<u>\$ 89,248</u>	<u>\$ 271,159</u>	<u>\$ 181,911</u>

**City of Venice, Florida
 Budget Comparison Schedule
 Parking Fines Handicapped Access Improvement Fund
 For the Year Ended September 30, 2025**

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual Amounts</u>	Variance with Final Budget - Positive (Negative)
REVENUES				
Fees and fines	\$ 35,350	\$ 35,350	\$ 33,650	\$ (1,700)
Interest	5,600	5,600	8,085	2,485
Total revenues	<u>40,950</u>	<u>40,950</u>	<u>41,735</u>	<u>785</u>
EXPENDITURES				
Current:				
General government	20,000	20,000	-	20,000
Total expenditures	<u>20,000</u>	<u>20,000</u>	<u>-</u>	<u>20,000</u>
Net change in fund balances	20,950	20,950	41,735	20,785
Fund balances at beginning of year	147,339	147,339	155,766	8,427
Fund balances at end of year	<u>\$ 168,289</u>	<u>\$ 168,289</u>	<u>\$ 197,501</u>	<u>\$ 29,212</u>

**City of Venice, Florida
 Budget Comparison Schedule
 Tree Mitigation Fund
 For the Year Ended September 30, 2025**

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual Amounts</u>	<u>Variance with Final Budget - Positive (Negative)</u>
REVENUES				
Licenses and permits	\$ 15,000	\$ 15,000	\$ 8,805	\$ (6,195)
Intergovernmental	-	-	-	-
Interest	350	350	1,566	1,216
Total revenues	<u>15,350</u>	<u>15,350</u>	<u>10,371</u>	<u>(4,979)</u>
EXPENDITURES				
Current:				
General government	14,000	14,000	5,304	8,696
Total expenditures	<u>14,000</u>	<u>14,000</u>	<u>5,304</u>	<u>8,696</u>
Net change in fund balances	1,350	1,350	5,067	3,717
Fund balances at beginning of year	12,100	12,100	30,274	18,174
Fund balances at end of year	<u>\$ 13,450</u>	<u>\$ 13,450</u>	<u>\$ 35,341</u>	<u>\$ 21,891</u>

**City of Venice, Florida
 Budget Comparison Schedule
 Opioid Remediation Fund
 For the Year Ended September 30, 2025**

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual Amounts</u>	<u>Variance with Final Budget - Positive (Negative)</u>
REVENUES				
Interest	\$ 1,400	\$ 1,400	\$ 5,086	\$ 3,686
Miscellaneous	50,000	50,000	41,951	(8,049)
Total revenues	<u>51,400</u>	<u>51,400</u>	<u>47,037</u>	<u>(4,363)</u>
EXPENDITURES				
Current:				
Public safety	66,000	66,000	206	65,794
Total expenditures	<u>66,000</u>	<u>66,000</u>	<u>206</u>	<u>65,794</u>
Net change in fund balances	(14,600)	(14,600)	46,831	61,431
Fund balances at beginning of year	51,173	51,173	82,891	31,718
Fund balances at end of year	<u>\$ 36,573</u>	<u>\$ 36,573</u>	<u>\$ 129,722</u>	<u>\$ 93,149</u>

**City of Venice, Florida
 Budget Comparison Schedule
 Centennial Community Fund
 For the Year Ended September 30, 2025**

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual Amounts</u>	<u>Variance with Final Budget - Positive (Negative)</u>
REVENUES				
Interest	\$ 2,100	\$ 2,100	\$ 3,096	\$ 996
Total revenues	<u>2,100</u>	<u>2,100</u>	<u>3,096</u>	<u>996</u>
EXPENDITURES				
Current:				
General government	<u>4,200</u>	<u>4,200</u>	<u>635</u>	<u>3,565</u>
Total expenditures	<u>4,200</u>	<u>4,200</u>	<u>635</u>	<u>3,565</u>
Net change in fund balances	(2,100)	(2,100)	2,461	4,561
Fund balances at beginning of year	<u>64,308</u>	<u>64,308</u>	<u>65,386</u>	<u>1,078</u>
Fund balances at end of year	<u>\$ 62,208</u>	<u>\$ 62,208</u>	<u>\$ 67,847</u>	<u>\$ 5,639</u>

**City of Venice, Florida
 Budget Comparison Schedule
 Historical Commission Fund
 For the Year Ended September 30, 2025**

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual Amounts</u>	<u>Variance with Final Budget - Positive (Negative)</u>
REVENUES				
Interest	\$ 1,050	\$ 1,050	\$ 1,949	\$ 899
Miscellaneous	<u>10,000</u>	<u>10,000</u>	<u>9,917</u>	<u>(83)</u>
Total revenues	<u>11,050</u>	<u>11,050</u>	<u>11,866</u>	<u>816</u>
EXPENDITURES				
Current:				
General government	<u>10,930</u>	<u>10,930</u>	<u>7,931</u>	<u>2,999</u>
Total expenditures	<u>10,930</u>	<u>10,930</u>	<u>7,931</u>	<u>2,999</u>
Net change in fund balances	120	120	3,935	3,815
Fund balances at beginning of year	<u>32,617</u>	<u>32,617</u>	<u>38,616</u>	<u>5,999</u>
Fund balances at end of year	<u>\$ 32,737</u>	<u>\$ 32,737</u>	<u>\$ 42,551</u>	<u>\$ 9,814</u>

**City of Venice, Florida
 Budget Comparison Schedule
 General Obligation Bonds Fund
 For the Year Ended September 30, 2025**

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual Amounts</u>	Variance with Final Budget - Positive (Negative)
REVENUES				
Taxes	\$ 2,543,000	\$ 2,543,000	\$ 2,583,629	\$ 40,629
Interest	28,000	28,000	40,219	12,219
Total revenues	<u>2,571,000</u>	<u>2,571,000</u>	<u>2,623,848</u>	<u>52,848</u>
EXPENDITURES				
Debt Service:				
Principal	1,625,000	1,625,000	1,625,000	-
Interest	942,274	942,274	942,215	59
Fiscal charges	1,650	1,650	1,650	-
Total expenditures	<u>2,568,924</u>	<u>2,568,924</u>	<u>2,568,865</u>	<u>59</u>
Net change in fund balances	2,076	2,076	54,983	52,907
Fund balances at beginning of year	474,364	474,364	503,089	28,725
Fund balances at end of year	<u>\$ 476,440</u>	<u>\$ 476,440</u>	<u>\$ 558,072</u>	<u>\$ 81,632</u>

**City of Venice, Florida
 Budget Comparison Schedule
 General Capital Projects Fund
 For the Year Ended September 30, 2025**

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual Amounts</u>	Variance with Final Budget - Positive (Negative)
REVENUES				
Intergovernmental	\$ 3,100,000	\$ 3,800,000	\$ 3,650,000	\$ (150,000)
Interest	8,050	8,050	277,811	269,761
Total revenues	<u>3,108,050</u>	<u>3,808,050</u>	<u>3,927,811</u>	<u>119,761</u>
EXPENDITURES				
Capital outlay	3,105,126	6,781,027	2,192,570	4,588,457
Total expenditures	<u>3,105,126</u>	<u>6,781,027</u>	<u>2,192,570</u>	<u>4,588,457</u>
Net change in fund balances	2,924	(2,972,977)	1,735,241	4,708,218
Fund balances at beginning of year	244,012	3,219,913	3,441,767	221,854
Fund balances at end of year	<u>\$ 246,936</u>	<u>\$ 246,936</u>	<u>\$ 5,177,008</u>	<u>\$ 4,930,072</u>

**City of Venice, Florida
Budget Comparison Schedule
One Cent Voted Sales Tax Fund
For the Year Ended September 30, 2025**

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual Amounts</u>	<u>Variance with Final Budget - Positive (Negative)</u>
REVENUES				
Sales taxes	\$ 5,515,900	\$ 5,515,900	\$ 6,140,643	\$ 624,743
Intergovernmental	1,125,000	1,125,000	-	(1,125,000)
Interest	262,500	262,500	684,712	422,212
Total revenues	<u>6,903,400</u>	<u>6,903,400</u>	<u>6,825,355</u>	<u>(78,045)</u>
EXPENDITURES				
Debt Service:				
Fiscal charges	-	-	196,297	(196,297)
Capital outlay	23,340,000	29,403,980	6,195,329	23,208,651
Total expenditures	<u>23,340,000</u>	<u>29,403,980</u>	<u>6,391,626</u>	<u>23,012,354</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(16,436,600)</u>	<u>(22,500,580)</u>	<u>433,729</u>	<u>22,934,309</u>
OTHER FINANCING SOURCES (USES)				
Issuance of long-term debt	19,125,000	19,125,000	8,928,000	(10,197,000)
Premium on long-term debt	-	-	707,143	707,143
Transfers out	(300,000)	(300,000)	(300,000)	-
Net other financing sources (uses)	<u>18,825,000</u>	<u>18,825,000</u>	<u>9,335,143</u>	<u>(9,489,857)</u>
Net change in fund balances	2,388,400	(3,675,580)	9,768,872	13,444,452
Fund balances at beginning of year	9,735,064	12,733,006	13,331,159	598,153
Fund balances at end of year	<u>\$ 12,123,464</u>	<u>\$ 9,057,426</u>	<u>\$ 23,100,031</u>	<u>\$ 14,042,605</u>

**City of Venice, Florida
Budget Comparison Schedule
Streets Capital Projects Fund
For the Year Ended September 30, 2025**

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual Amounts</u>	<u>Variance with Final Budget - Positive (Negative)</u>
REVENUES				
Intergovernmental	\$ -	\$ 1,575,000	\$ 88,351	\$ (1,486,649)
Interest	59,500	59,500	199,610	140,110
Total revenues	<u>59,500</u>	<u>1,634,500</u>	<u>287,961</u>	<u>(1,346,539)</u>
EXPENDITURES				
Grants and aid	-	178,800	178,800	-
Capital outlay	1,200,000	5,025,519	2,558,449	2,467,070
Total expenditures	<u>1,200,000</u>	<u>5,204,319</u>	<u>2,737,249</u>	<u>2,467,070</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(1,140,500)</u>	<u>(3,569,819)</u>	<u>(2,449,288)</u>	<u>1,120,531</u>
OTHER FINANCING SOURCES (USES)				
Transfers in	1,235,200	1,235,200	1,235,200	-
Net other financing sources (uses)	<u>1,235,200</u>	<u>1,235,200</u>	<u>1,235,200</u>	<u>-</u>
Net change in fund balances	94,700	(2,334,619)	(1,214,088)	1,120,531
Fund balances at beginning of year	1,793,529	4,222,848	4,392,974	170,126
Fund balances at end of year	<u>\$ 1,888,229</u>	<u>\$ 1,888,229</u>	<u>\$ 3,178,886</u>	<u>\$ 1,290,657</u>

**City of Venice, Florida
 Budget Comparison Schedule
 Buildings and Renovations Fund
 For the Year Ended September 30, 2025**

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual Amounts</u>	<u>Variance with Final Budget - Positive (Negative)</u>
REVENUES				
Interest	\$ 8,400	\$ 8,400	\$ 11,689	\$ 3,289
Total revenues	<u>8,400</u>	<u>8,400</u>	<u>11,689</u>	<u>3,289</u>
EXPENDITURES				
Capital outlay	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total expenditures	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Fund balances at beginning of year	<u>241,963</u>	<u>241,963</u>	<u>246,490</u>	<u>4,527</u>
Fund balances at end of year	<u>\$ 250,363</u>	<u>\$ 250,363</u>	<u>\$ 258,179</u>	<u>\$ 7,816</u>

**City of Venice, Florida
 Budget Comparison Schedule
 Sidewalk Capital Projects Fund
 For the Year Ended September 30, 2025**

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual Amounts</u>	<u>Variance with Final Budget - Positive (Negative)</u>
REVENUES				
Licenses and permits	\$ -	\$ -	\$ 51,510	\$ 51,510
Interest	<u>-</u>	<u>-</u>	<u>2,063</u>	<u>2,063</u>
Total revenues	<u>-</u>	<u>-</u>	<u>53,573</u>	<u>53,573</u>
EXPENDITURES				
Capital outlay	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total expenditures	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Net change in fund balances	<u>-</u>	<u>-</u>	<u>53,573</u>	<u>53,573</u>
Fund balances at beginning of year	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Fund balances at end of year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 53,573</u>	<u>\$ 53,573</u>

City of Venice, Florida
Budget Comparison Schedule
Beach Renourishment Fund
For the Year Ended September 30, 2025

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual Amounts</u>	<u>Variance with Final Budget - Positive (Negative)</u>
REVENUES				
Intergovernmental	\$ 23,420	\$ 23,420	\$ 19,236	\$ (4,184)
Interest	175,000	175,000	239,151	64,151
Total revenues	<u>198,420</u>	<u>198,420</u>	<u>258,387</u>	<u>59,967</u>
EXPENDITURES				
Current:				
General government	50,000	71,455	21,455	50,000
Total expenditures	<u>50,000</u>	<u>71,455</u>	<u>21,455</u>	<u>50,000</u>
Excess (deficiency) of revenues over (under) expenditures	<u>148,420</u>	<u>126,965</u>	<u>236,932</u>	<u>109,967</u>
OTHER FINANCING SOURCES (USES)				
Transfers in	300,000	300,000	300,000	-
Net other financing sources (uses)	<u>300,000</u>	<u>300,000</u>	<u>300,000</u>	<u>-</u>
Net change in fund balances	448,420	426,965	536,932	109,967
Fund balances at beginning of year	<u>4,810,202</u>	<u>4,831,657</u>	<u>4,891,649</u>	<u>59,992</u>
Fund balances at end of year	<u>\$ 5,258,622</u>	<u>\$ 5,258,622</u>	<u>\$ 5,428,581</u>	<u>\$ 169,959</u>

City of Venice, Florida
Budget Comparison Schedule
Fire Impact Fee Fund
For the Year Ended September 30, 2025

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual Amounts</u>	<u>Variance with Final Budget - Positive (Negative)</u>
REVENUES				
Licenses and permits	\$ 123,000	\$ 123,000	\$ 436,824	\$ 313,824
Interest	32,500	32,500	82,958	50,458
Total revenues	<u>155,500</u>	<u>155,500</u>	<u>519,782</u>	<u>364,282</u>
EXPENDITURES				
Capital outlay	750,000	1,050,000	-	1,050,000
Total expenditures	<u>750,000</u>	<u>1,050,000</u>	<u>-</u>	<u>1,050,000</u>
Net change in fund balances	(594,500)	(894,500)	519,782	1,414,282
Fund balances at beginning of year	<u>1,116,725</u>	<u>1,416,725</u>	<u>1,481,957</u>	<u>65,232</u>
Fund balances at end of year	<u>\$ 522,225</u>	<u>\$ 522,225</u>	<u>\$ 2,001,739</u>	<u>\$ 1,479,514</u>

**City of Venice, Florida
Budget Comparison Schedule
Law Enforcement Impact Fee Fund
For the Year Ended September 30, 2025**

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual Amounts</u>	<u>Variance with Final Budget - Positive (Negative)</u>
REVENUES				
Licenses and permits	\$ 97,000	\$ 97,000	\$ 367,234	\$ 270,234
Interest	29,250	29,250	58,215	28,965
Total revenues	<u>126,250</u>	<u>126,250</u>	<u>425,449</u>	<u>299,199</u>
EXPENDITURES				
Net change in fund balances	(278,161)	(278,161)	157,215	435,376
Fund balances at beginning of year	<u>874,600</u>	<u>874,600</u>	<u>1,156,285</u>	<u>281,685</u>
Fund balances at end of year	<u>\$ 596,439</u>	<u>\$ 596,439</u>	<u>\$ 1,313,500</u>	<u>\$ 717,061</u>

**City of Venice, Florida
Budget Comparison Schedule
General Government Impact Fee Fund
For the Year Ended September 30, 2025**

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual Amounts</u>	<u>Variance with Final Budget - Positive (Negative)</u>
REVENUES				
Licenses and permits	\$ 123,000	\$ 123,000	\$ 468,025	\$ 345,025
Interest	29,250	29,250	57,740	28,490
Total revenues	<u>152,250</u>	<u>152,250</u>	<u>525,765</u>	<u>373,515</u>
EXPENDITURES				
Capital outlay	-	1,000,000	1,000,000	-
Total expenditures	<u>-</u>	<u>1,000,000</u>	<u>1,000,000</u>	<u>-</u>
Net change in fund balances	152,250	(847,750)	(474,235)	373,515
Fund balances at beginning of year	<u>937,055</u>	<u>937,055</u>	<u>994,764</u>	<u>57,709</u>
Fund balances at end of year	<u>\$ 1,089,305</u>	<u>\$ 89,305</u>	<u>\$ 520,529</u>	<u>\$ 431,224</u>

INTERNAL SERVICE FUNDS

Internal Service Funds are established to finance and account for services and/or commodities furnished by a designated department to other departments within the City, on a cost-reimbursement basis.

The Employees' Group Health and Life Insurance Fund - To account for receipts and disbursements for health and life insurance claims which are partially self-insured by the City.

The Workers' Compensation Self Insurance Fund - To account for receipts and disbursements for workers' compensation claims which are partially self-insured by the City.

The Employee Flexible Spending Fund - To account for receipts and disbursements of the program established by the City.

The Property and Liability Insurance Fund - To account for receipts and disbursements for insurance of facilities, equipment and other risk exposures by the City.

The Fleet Replacement Fund - To account for the costs and revenue derived from assets that have been transferred into the City's fleet replacement program.

City of Venice, Florida
Combining Statement of Net Position
Internal Service Funds
September 30, 2025

	Governmental Activities		
	Employees' Group Health and Life Insurance	Workers' Compensation Self Insurance	Employee Flexible Spending
ASSETS			
Current assets:			
Pooled cash and investments	\$ 9,832,942	\$ 1,935,747	\$ 51,747
Other cash	-	5,872	-
Accounts receivable	1,101,329	-	1,063
Total current assets	<u>10,934,271</u>	<u>1,941,619</u>	<u>52,810</u>
Noncurrent assets:			
Capital assets:			
Machinery and equipment	-	-	-
Less accumulated depreciation	-	-	-
Total capital assets	<u>-</u>	<u>-</u>	<u>-</u>
Total assets	<u>10,934,271</u>	<u>1,941,619</u>	<u>52,810</u>
LIABILITIES			
Current liabilities:			
Accounts payable	1,982,083	-	-
Accrued liabilities	12,766	2,954	-
Accrued insurance claims	371,020	417,000	-
Total liabilities	<u>2,365,869</u>	<u>419,954</u>	<u>-</u>
NET POSITION			
Net investment in capital assets	-	-	-
Unrestricted	<u>8,568,402</u>	<u>1,521,665</u>	<u>52,810</u>
Total net position	<u>\$ 8,568,402</u>	<u>\$ 1,521,665</u>	<u>\$ 52,810</u>

Governmental Activities

Property and Liability Insurance	Fleet Replacement	Total Internal Service Funds
\$ 1,240,892	\$ 19,275,887	\$ 32,337,215
-	-	5,872
-	-	1,102,392
<u>1,240,892</u>	<u>19,275,887</u>	<u>33,445,479</u>
-	31,119,058	31,119,058
-	(14,427,579)	(14,427,579)
<u>-</u>	<u>16,691,479</u>	<u>16,691,479</u>
<u>1,240,892</u>	<u>35,967,366</u>	<u>50,136,958</u>
31,834	5,588	2,019,505
1,408	-	17,128
<u>-</u>	<u>-</u>	<u>788,020</u>
<u>33,242</u>	<u>5,588</u>	<u>2,824,653</u>
-	16,691,479	16,691,479
<u>1,207,650</u>	<u>19,270,299</u>	<u>30,620,826</u>
<u>\$ 1,207,650</u>	<u>\$ 35,961,778</u>	<u>\$ 47,312,305</u>

City of Venice, Florida
Statement of Revenues, Expenses and Changes in Fund Net Position
Internal Service Funds
For Fiscal Year Ended September 30, 2025

	Governmental Activities		
	Employees' Group Health and Life Insurance	Workers' Compensation Self Insurance	Employee Flexible Spending
OPERATING REVENUES			
Interfund charges	\$ 6,697,734	\$ 488,731	\$ -
Miscellaneous	3,352,867	22,405	166,606
Total operating revenues	<u>10,050,601</u>	<u>511,136</u>	<u>166,606</u>
OPERATING EXPENSES			
Personal services	129,051	71,099	-
Insurance	1,754,593	135,204	-
Professional services	377,617	28,796	3,397
Claims	7,241,570	288,777	-
Other services and charges	-	-	155,138
Depreciation	-	-	-
Total operating expenses	<u>9,502,831</u>	<u>523,876</u>	<u>158,535</u>
Operating income (loss)	<u>547,770</u>	<u>(12,740)</u>	<u>8,071</u>
NON OPERATING REVENUES (EXPENSES)			
Interest earnings	437,242	90,609	-
Disposition of capital assets	-	-	-
Net non-operating revenues (expenses)	<u>437,242</u>	<u>90,609</u>	<u>-</u>
Income (loss) before contributions and transfers	985,012	77,869	8,071
CAPITAL CONTRIBUTIONS			
Capital assets transferred in from governmental funds	-	-	-
TRANSFERS			
Transfers in	-	-	15,000
Transfers out	(15,000)	-	-
Change in net position	970,012	77,869	23,071
Total net position at beginning of year	<u>7,598,390</u>	<u>1,443,796</u>	<u>29,739</u>
Total net position at end of year	<u>\$ 8,568,402</u>	<u>\$ 1,521,665</u>	<u>\$ 52,810</u>

Governmental Activities

Property and Liability Insurance	Fleet Replacement	Total Internal Service Funds
\$ 2,368,059	\$ 3,756,973	\$ 13,311,497
137,642	172,730	3,852,250
<u>2,505,701</u>	<u>3,929,703</u>	<u>17,163,747</u>
58,083	-	258,233
2,160,865	-	4,050,662
28,572	-	438,382
-	-	7,530,347
-	-	155,138
-	2,587,942	2,587,942
<u>2,247,520</u>	<u>2,587,942</u>	<u>15,020,704</u>
<u>258,181</u>	<u>1,341,761</u>	<u>2,143,043</u>
38,102	820,293	1,386,246
-	112,440	112,440
<u>38,102</u>	<u>932,733</u>	<u>1,498,686</u>
296,283	2,274,494	3,641,729
-	1,266,115	1,266,115
-	1,444,511	1,459,511
-	-	(15,000)
<u>296,283</u>	<u>4,985,120</u>	<u>6,352,355</u>
<u>911,367</u>	<u>30,976,658</u>	<u>40,959,950</u>
<u>\$ 1,207,650</u>	<u>\$ 35,961,778</u>	<u>\$ 47,312,305</u>

City of Venice, Florida
Combining Statement of Cash Flows
Internal Service Funds
For the Year Ended September 30, 2025

	Governmental Activities		
	Employees' Group Health and Life Insurance	Workers' Compensation Self Insurance	Employee Flexible Spending
CASH FLOWS FROM OPERATING ACTIVITIES			
Receipts from customers	\$ 2,253,098	\$ 22,405	\$ 166,607
Interfund charges	6,697,734	488,731	-
Payments to suppliers	(1,258,076)	(164,000)	(158,535)
Payments to employees	(126,285)	(69,918)	-
Claims paid	(7,150,697)	(361,777)	-
Net cash provided (used) by operating activities	<u>415,774</u>	<u>(84,559)</u>	<u>8,072</u>
CASH FLOWS FROM NONCAPITAL AND RELATED FINANCING ACTIVITIES			
Transfers in from other funds	-	-	15,000
Transfers out to other funds	(15,000)	-	-
Net cash provided (used) by noncapital and related financing activities	<u>(15,000)</u>	<u>-</u>	<u>15,000</u>
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES			
Purchases of capital assets	-	-	-
Proceeds from sale of capital assets	-	-	-
Net cash provided (used) by capital and related financing activities	<u>-</u>	<u>-</u>	<u>-</u>
CASH FLOWS FROM INVESTING ACTIVITIES			
Interest earnings	437,242	90,609	-
Net cash provided (used) by investing activities	<u>437,242</u>	<u>90,609</u>	<u>-</u>
Net increase (decrease) in cash and cash equivalents	838,016	6,050	23,072
Cash and cash equivalents at beginning of year	8,994,926	1,935,569	28,675
Cash and cash equivalents at end of year	<u>\$ 9,832,942</u>	<u>\$ 1,941,619</u>	<u>\$ 51,747</u>
Reconciliation of operating income (loss) to net cash provided (used) by operating activities:			
Operating income (loss)	\$ 547,770	\$ (12,740)	\$ 8,071
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:			
Depreciation	-	-	-
Change in assets and liabilities:			
Accounts receivable	(1,099,769)	-	1
Prepaid expenses	-	-	-
Accounts payable	874,134	-	-
Accrued liabilities	2,766	1,181	-
Accrued claims	90,873	(73,000)	-
Net cash provided (used) by operating activities	<u>\$ 415,774</u>	<u>\$ (84,559)</u>	<u>\$ 8,072</u>

Supplemental disclosure of noncash investing, capital and financing activities:

Capital assets with a cost of \$1,266,115 and accumulated depreciation of \$0 (book value of \$1,266,115) were transferred into the fleet replacement fund from other governmental activities.

Governmental Activities

Property and Liability Insurance	Fleet Replacement	Total Governmental Activities
\$ 137,642	\$ 172,730	\$ 2,752,482
2,368,059	3,756,973	13,311,497
(2,045,934)	5,588	(3,620,957)
(58,198)	-	(254,401)
-	-	(7,512,474)
<u>401,569</u>	<u>3,935,291</u>	<u>4,676,147</u>
-	1,444,511	1,459,511
-	-	(15,000)
-	<u>1,444,511</u>	<u>1,444,511</u>
-	(3,111,038)	(3,111,038)
-	509,767	509,767
-	<u>(2,601,271)</u>	<u>(2,601,271)</u>
38,102	820,293	1,386,246
<u>38,102</u>	<u>820,293</u>	<u>1,386,246</u>
439,671	3,598,824	4,905,633
801,221	15,677,063	27,437,454
<u>\$ 1,240,892</u>	<u>\$ 19,275,887</u>	<u>\$ 32,343,087</u>
\$ 258,181	\$ 1,341,761	\$ 2,143,043
-	2,587,942	2,587,942
-	-	(1,099,768)
111,669	-	111,669
31,834	5,588	911,556
(115)	-	3,832
-	-	17,873
<u>\$ 401,569</u>	<u>\$ 3,935,291</u>	<u>\$ 4,676,147</u>



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TRUST FUNDS

Trust Funds are used to administer resources reserved and held by a governmental unit as the trustee or as the agent for others. Use of these Trust Funds facilitates the discharge of responsibilities placed upon the governmental unit by virtue of law or other authority.

PENSION TRUST FUNDS:

Police Officers' Retirement Trust Fund accounts for contributions and related pension benefits for certain retired City police officers. The City administers the funds only as authorized by the Police Officer's Pension Board.

Firefighters' Retirement Trust Fund accounts for contributions and related pension benefits for certain retired City firefighters. The City administers the funds only as authorized by the Firefighters' Pension Board.

City of Venice, Florida
Combining Statement of Fiduciary Net Position
Pension Trust Funds
September 30, 2025

	Police Officers' Retirement	Firefighters' Retirement	Total Pension Funds
ASSETS			
Cash and cash equivalents	\$ 1,717,591	\$ 500,555	\$ 2,218,146
Receivables:			
Interest and dividends	56,708	49,578	106,286
Contributions	38,723	125,503	164,226
Due from Other Governments	-	186,286	186,286
Total receivables	<u>95,431</u>	<u>361,367</u>	<u>456,798</u>
Investments, at fair value:			
U.S. Government and agency obligations	5,411,556	4,621,554	10,033,110
Mortgage-backed obligations	5,012,148	4,687,476	9,699,624
Domestic equities	24,074,225	7,277,368	31,351,593
Foreign equities	2,682,317	520,880	3,203,197
Corporate obligations	572,652	404,548	977,200
Fixed income mutual funds	-	1,752,524	1,752,524
Real estate investment funds	2,949,254	3,086,184	6,035,438
Domestic equity mutual funds	-	12,388,000	12,388,000
Foreign equity mutual funds	7,779,513	6,295,939	14,075,452
Total investments	<u>48,481,665</u>	<u>41,034,473</u>	<u>89,516,138</u>
 Total assets	 <u>50,294,687</u>	 <u>41,896,395</u>	 <u>92,191,082</u>
LIABILITIES			
Accounts payable	-	43,013	43,013
NET POSITION			
Restricted for pension benefits	<u>\$ 50,294,687</u>	<u>\$ 41,853,382</u>	<u>\$ 92,148,069</u>

City of Venice, Florida
Combining Statement of Changes in Fiduciary Net Position
Pension Trust Funds
For the Year Ended September 30, 2025

	Police Officers' Retirement	Firefighters' Retirement	Total Pension Funds
ADDITIONS			
Contributions:			
Employer	\$ 1,000,000	\$ 3,200,000	\$ 4,200,000
Plan members	7,374	63,055	70,429
State of Florida (passed through general fund)	460,274	557,580	1,017,854
Total contributions	1,467,648	3,820,635	5,288,283
Investment income:			
Net appreciation (depreciation) in fair value of investments	6,093,267	2,369,385	8,462,652
Interest and dividends	1,262,336	1,487,581	2,749,917
Investment income (loss)	7,355,603	3,856,966	11,212,569
Less investment expenses	(220,687)	(152,797)	(373,484)
Net investment income (loss)	7,134,916	3,704,169	10,839,085
Total additions	8,602,564	7,524,804	16,127,368
DEDUCTIONS			
Benefit payments, including refunds of contributions	3,322,584	3,319,260	6,641,844
Administrative expense	112,802	81,838	194,640
Total deductions	3,435,386	3,401,098	6,836,484
Change in net position	5,167,178	4,123,706	9,290,884
Net position restricted for pension benefits at beginning of year	45,127,509	37,729,676	82,857,185
Net position restricted for pension benefits at end of year	<u>\$ 50,294,687</u>	<u>\$ 41,853,382</u>	<u>\$ 92,148,069</u>



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STATISTICAL SECTION

(UNAUDITED)



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STATISTICAL SECTION

This part of the City of Venice's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the government's overall financial health.

Financial Trends

These schedules contain trend information to help the reader understand how the government's financial performance and well-being have changed over time.

Revenue Capacity

These schedules contain information to help the reader assess the government's most significant local revenue source, the property tax.

Debt Capacity

These schedules present information to help the reader assess the affordability of the government's current levels of outstanding debt and the government's ability to issue additional debt in the future.

Demographic and Economic Information

These schedules offer demographic and economic indicators to help the reader understand the environment within which the government's financial activities take place.

Operating Information

These schedules contain service and infrastructure data to help the reader understand how the information in the government's financial report relates to the services the government provides and the activities it performs.

Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

City of Venice, Florida
Net Position by Component
Last Ten Fiscal Years
(accrual basis of accounting)

Schedule 1

	Fiscal Year			
	2025	2024	2023	2022
Governmental activities				
Net investment in capital assets	\$ 98,234,483	\$ 87,270,360	\$ 84,825,477	\$ 82,338,073
Restricted	43,135,985	33,165,115	28,043,994	23,991,055
Unrestricted	21,880,614	13,658,911	(873,456)	(5,402,783)
Total governmental activities net position	<u>\$ 163,251,082</u>	<u>\$ 134,094,386</u>	<u>\$ 111,996,015</u>	<u>\$ 100,926,345</u>
Business-type activities				
Net investment in capital assets	\$ 173,964,757	\$ 161,805,312	\$ 125,578,080	\$ 120,212,199
Restricted	11,470,300	11,926,294	24,202,385	18,439,885
Unrestricted	47,329,740	48,963,443	48,834,061	45,237,937
Total business-type activities net position	<u>\$ 232,764,797</u>	<u>\$ 222,695,049</u>	<u>\$ 198,614,526</u>	<u>\$ 183,890,021</u>
Primary government				
Net investment in capital assets	\$ 272,199,240	\$ 249,075,672	\$ 210,403,557	\$ 202,550,272
Restricted	54,606,285	45,091,409	52,246,379	42,430,940
Unrestricted	69,210,354	62,622,354	47,960,605	39,835,154
Total primary government net position	<u>\$ 396,015,879</u>	<u>\$ 356,789,435</u>	<u>\$ 310,610,541</u>	<u>\$ 284,816,366</u>

Schedule 1

Fiscal Year

2021	2020	2019	2018	2017	2016
\$ 77,179,650	\$ 66,199,215	\$ 61,248,557	\$ 55,852,721	\$ 52,885,644	\$ 53,650,492
19,059,120	21,697,921	19,644,583	16,565,828	14,064,748	11,431,796
(12,535,351)	(20,992,013)	(18,089,714)	(20,022,101)	(20,950,436)	(20,582,734)
<u>\$ 83,703,419</u>	<u>\$ 66,905,123</u>	<u>\$ 62,803,426</u>	<u>\$ 52,396,448</u>	<u>\$ 45,999,956</u>	<u>\$ 44,499,554</u>
\$ 114,378,532	\$ 111,094,189	\$ 100,726,901	\$ 99,146,832	\$ 98,987,903	\$ 99,361,353
14,047,796	11,688,827	11,136,445	11,623,715	9,295,950	9,016,054
39,338,235	34,808,932	35,481,130	32,650,607	30,522,933	24,798,266
<u>\$ 167,764,563</u>	<u>\$ 157,591,948</u>	<u>\$ 147,344,476</u>	<u>\$ 143,421,154</u>	<u>\$ 138,806,786</u>	<u>\$ 133,175,673</u>
\$ 191,558,182	\$ 177,293,404	\$ 161,975,458	\$ 154,999,553	\$ 151,873,547	\$ 153,011,845
33,106,916	33,386,748	30,781,028	28,189,543	23,360,698	20,447,850
26,802,884	13,816,919	17,391,416	12,628,506	9,572,497	4,215,532
<u>\$ 251,467,982</u>	<u>\$ 224,497,071</u>	<u>\$ 210,147,902</u>	<u>\$ 195,817,602</u>	<u>\$ 184,806,742</u>	<u>\$ 177,675,227</u>

City of Venice, Florida
Changes in Net Position
Last Ten Fiscal Years
(accrual basis of accounting)

Schedule 2

Expenses	Fiscal Year			
	2025	2024	2023	2022
Governmental activities				
General government	\$ 7,816,325	\$ 10,502,994	\$ 13,954,256	\$ 6,770,422
Finance	1,939,227	1,778,941	1,892,758	1,525,605
Information services	2,507,930	2,359,610	2,038,506	1,747,542
Parks & recreation	3,304,444	2,981,855	3,036,517	2,654,583
Police	12,206,184	11,769,807	14,639,540	10,950,233
Fire and EMS	14,203,414	12,796,189	15,856,373	12,658,003
Public works	6,138,920	6,081,921	6,106,188	4,822,000
Beach renourishment	-	-	-	-
Interest on long-term debt	1,007,934	849,832	896,845	935,329
Total governmental activities	49,124,378	49,121,149	58,420,983	42,063,717
Business-type activities				
Water and sewer utility	26,396,180	25,203,319	23,669,526	20,739,816
Solid waste	10,322,829	7,091,701	10,955,023	5,913,985
Airport	5,347,171	4,343,877	4,092,773	3,844,544
Storm water drainage	2,286,307	2,856,833	2,329,704	2,151,685
Total business-type activities	44,352,487	39,495,730	41,047,026	32,650,030
Total primary government	\$ 93,476,865	\$ 88,616,879	\$ 99,468,009	\$ 74,713,747
Program Revenues				
Governmental activities				
Charges for services				
General government	\$ 3,476,322	\$ 4,361,368	\$ 4,626,539	\$ 6,012,048
Police	1,829	2,006	2,087	1,994
Fire and EMS	3,278,032	2,397,154	2,151,861	1,957,145
Operating grants and contributions	1,764,609	1,332,754	1,025,551	1,706,839
Capital grants and contributions	6,133,582	1,660,020	4,595,566	3,121,771
Total governmental activities	14,654,374	9,753,302	12,401,604	12,799,797
Business-type activities				
Charges for services				
Water and sewer utility	31,977,697	29,974,883	28,195,157	26,578,818
Solid waste	9,749,302	8,258,541	7,708,550	7,697,626
Airport	2,128,941	2,388,885	2,298,184	2,386,516
Storm water drainage	4,464,171	4,090,927	3,507,384	3,219,549
Operating grants and contributions	3,419,490	4,588,894	38,700	5,295
Capital grants and contributions	4,531,786	15,837,339	15,111,486	11,748,379
Total business-type activities	56,271,387	65,139,469	56,859,461	51,636,183
Total primary government	\$ 70,925,761	\$ 74,892,771	\$ 69,261,065	\$ 64,435,980

Schedule 2

Fiscal Year

	2021	2020	2019	2018	2017	2016
\$	6,840,270	\$ 6,261,718	\$ 6,237,711	\$ 7,391,960	\$ 7,444,298	\$ 6,256,467
	1,481,207	1,643,763	1,583,824	1,434,720	1,310,820	1,445,224
	1,662,718	1,561,511	1,426,812	1,321,336	1,204,449	1,103,661
	2,372,866	2,381,201	2,233,509	2,183,647	2,200,809	2,033,492
	7,861,030	11,263,055	10,246,062	11,483,134	10,010,304	9,612,374
	11,610,186	10,914,091	8,420,748	8,141,917	8,403,776	7,701,186
	4,734,041	4,222,303	3,985,668	3,287,816	2,809,258	2,754,047
	-	-	-	-	-	7,194,623
	1,006,887	1,035,615	1,037,889	1,053,916	954,628	154,484
	<u>37,569,205</u>	<u>39,283,257</u>	<u>35,172,223</u>	<u>36,298,446</u>	<u>34,338,342</u>	<u>38,255,558</u>
	20,126,594	19,562,992	19,098,039	20,439,286	18,234,994	15,864,009
	5,371,769	6,446,564	6,284,205	5,991,508	5,233,081	4,584,448
	3,621,227	3,661,016	3,626,330	3,292,425	2,463,977	2,329,077
	1,878,600	2,011,764	1,547,742	1,806,949	1,507,749	1,248,508
	<u>30,998,190</u>	<u>31,682,336</u>	<u>30,556,316</u>	<u>31,530,168</u>	<u>27,439,801</u>	<u>24,026,042</u>
\$	<u>68,567,395</u>	<u>70,965,593</u>	<u>65,728,539</u>	<u>67,828,614</u>	<u>61,778,143</u>	<u>62,281,600</u>
\$	5,581,857	\$ 3,771,115	\$ 4,143,634	\$ 4,687,529	\$ 3,637,318	\$ 3,518,295
	1,983	1,757	173	-	-	-
	1,897,103	34,150	63,491	65,780	-	-
	2,403,035	824,264	1,262,808	702,592	1,822,632	2,961,887
	2,066,068	1,366,590	2,396,281	778,354	472,029	1,223,537
	<u>11,950,046</u>	<u>5,997,876</u>	<u>7,866,387</u>	<u>6,234,255</u>	<u>5,931,979</u>	<u>7,703,719</u>
	25,952,960	27,214,709	24,071,196	24,566,121	23,325,175	22,414,162
	7,444,463	7,030,178	6,763,082	6,103,515	5,746,326	5,325,375
	2,258,031	2,221,747	2,145,443	2,024,005	1,992,621	1,811,426
	2,433,740	1,620,178	1,583,737	1,561,333	1,498,618	1,555,512
	227,724	367,011	299,741	16,789	18,924	14,945
	6,831,498	5,976,691	1,760,398	5,831,302	1,709,815	8,109,307
	<u>45,148,416</u>	<u>44,430,514</u>	<u>36,623,597</u>	<u>40,103,065</u>	<u>34,291,479</u>	<u>39,230,727</u>
\$	<u>57,098,462</u>	<u>50,428,390</u>	<u>44,489,984</u>	<u>46,337,320</u>	<u>40,223,458</u>	<u>46,934,446</u>

City of Venice, Florida
Changes in Net Position
Last Ten Fiscal Years
(accrual basis of accounting)

Schedule 2 (Concluded)

	Fiscal Year			
	2025	2024	2023	2022
Net (Expense)/Revenue				
Governmental activities	\$ (34,470,004)	\$ (39,367,847)	\$ (46,019,379)	\$ (29,263,920)
Business-type activities	11,918,900	25,643,739	15,812,435	18,986,153
Primary government	<u>\$ (22,551,104)</u>	<u>\$ (13,724,108)</u>	<u>\$ (30,206,944)</u>	<u>\$ (10,277,767)</u>
General Revenues and Other Changes in Net Position				
Governmental activities				
Property taxes	\$ 30,333,457	\$ 27,659,463	\$ 26,806,503	\$ 22,886,021
Sales taxes	9,027,835	8,705,529	8,499,960	7,590,403
Utility services taxes	4,048,343	3,877,379	3,702,928	3,153,470
Franchise fees	3,614,748	3,500,269	3,480,028	3,045,283
Intergovernmental	4,678,939	4,583,279	4,696,515	4,164,490
Investment earnings	5,121,110	5,753,451	3,794,995	244,420
Miscellaneous	2,244,883	2,469,732	2,147,975	1,920,617
Transfers, net	4,557,385	4,917,116	3,960,145	3,482,142
Total governmental activities	<u>63,626,700</u>	<u>61,466,218</u>	<u>57,089,049</u>	<u>46,486,846</u>
Business-type activities				
Investment earnings	2,708,233	3,353,900	2,829,990	524,447
Miscellaneous	-	-	42,225	97,000
Transfers, net	(4,557,385)	(4,917,116)	(3,960,145)	(3,482,142)
Total business-type activities	<u>(1,849,152)</u>	<u>(1,563,216)</u>	<u>(1,087,930)</u>	<u>(2,860,695)</u>
Total primary government	<u>61,777,548</u>	<u>59,903,002</u>	<u>56,001,119</u>	<u>43,626,151</u>
Change in Net Position				
Governmental activities	29,156,696	22,098,371	11,069,670	17,222,926
Business-type activities	10,069,748	24,080,523	14,724,505	16,125,458
Primary government	<u>\$ 39,226,444</u>	<u>\$ 46,178,894</u>	<u>\$ 25,794,175</u>	<u>\$ 33,348,384</u>

Schedule 2 (Concluded)

Fiscal Year					
2021	2020	2019	2018	2017	2016
\$ (25,619,159)	\$ (33,285,381)	\$ (27,305,836)	\$ (30,064,191)	\$ (28,406,363)	\$ (30,551,839)
14,150,226	12,748,178	6,067,281	8,572,897	6,851,678	15,204,685
<u>\$ (11,468,933)</u>	<u>\$ (20,537,203)</u>	<u>\$ (21,238,555)</u>	<u>\$ (21,491,294)</u>	<u>\$ (21,554,685)</u>	<u>\$ (15,347,154)</u>
\$ 21,512,830	\$ 17,731,625	\$ 17,059,106	\$ 15,778,381	\$ 12,874,039	\$ 10,255,897
6,605,589	5,858,552	5,936,490	5,594,380	5,725,871	5,615,140
2,855,635	2,791,724	2,770,328	2,702,317	2,629,333	2,564,309
2,576,962	2,422,047	2,418,997	2,414,825	2,393,474	2,305,140
3,292,722	2,894,707	3,163,492	2,937,739	2,391,413	2,240,615
78,609	979,783	1,891,529	1,000,125	94,685	93,739
1,398,551	1,599,845	1,210,697	1,364,448	1,415,113	1,329,299
4,096,557	3,108,795	3,262,175	4,668,468	3,597,117	4,475,043
<u>42,417,455</u>	<u>37,387,078</u>	<u>37,712,814</u>	<u>36,460,683</u>	<u>31,121,045</u>	<u>28,879,182</u>
56,696	601,189	1,105,916	705,814	382,799	60,185
62,250	6,900	12,300	4,125	60,934	16,319
(4,096,557)	(3,108,795)	(3,262,175)	(4,668,468)	(3,597,117)	(4,475,043)
<u>(3,977,611)</u>	<u>(2,500,706)</u>	<u>(2,143,959)</u>	<u>(3,958,529)</u>	<u>(3,153,384)</u>	<u>(4,398,539)</u>
<u>38,439,844</u>	<u>34,886,372</u>	<u>35,568,855</u>	<u>32,502,154</u>	<u>27,967,661</u>	<u>24,480,643</u>
16,798,296	4,101,697	10,406,978	6,396,492	2,714,682	(1,672,657)
10,172,615	10,247,472	3,923,322	4,614,368	3,698,294	10,806,146
<u>\$ 26,970,911</u>	<u>\$ 14,349,169</u>	<u>\$ 14,330,300</u>	<u>\$ 11,010,860</u>	<u>\$ 6,412,976</u>	<u>\$ 9,133,489</u>

City of Venice, Florida
Fund Balances of Governmental Funds
Last Ten Fiscal Years
(modified accrual basis of accounting)

Schedule 3

	Fiscal Year			
	2025	2024	2023	2022
General Fund				
Nonspendable	\$ 49,828	\$ 26,852	\$ 59,975	\$ 56,287
Committed	2,099,923	2,250,284	1,466,488	317,595
Assigned	5,556,772	-	-	-
Unassigned	27,628,081	29,536,083	24,802,497	19,922,318
Total general fund	<u>35,334,604</u>	<u>31,813,219</u>	<u>26,328,960</u>	<u>20,296,200</u>
All Other Governmental Funds				
Restricted, reported in:				
Special revenue funds	3,663,336	3,878,148	4,939,763	8,314,093
Debt service funds	558,072	503,089	403,891	324,922
Capital project funds	39,889,768	28,954,601	22,889,486	15,558,970
Committed, reported in:				
Special revenue funds	472,068	460,960	416,112	371,667
Capital project funds	1,142,259	982,445	777,184	625,967
Total all other governmental funds	<u>45,725,503</u>	<u>34,779,243</u>	<u>29,426,436</u>	<u>25,195,619</u>
Total governmental funds	<u>\$ 81,060,107</u>	<u>\$ 66,592,462</u>	<u>\$ 55,755,396</u>	<u>\$ 45,491,819</u>

Schedule 3

Fiscal Year					
2021	2020	2019	2018	2017	2016
\$ 42,281	\$ 29,089	\$ 38,053	\$ 67,793	\$ 38,099	\$ 21,707
519,512	169,733	336,521	392,597	190,800	477,246
-	-	1,190,636	1,743,859	1,482,243	-
16,319,347	13,449,947	12,278,577	10,803,596	10,598,103	10,737,128
16,881,140	13,648,769	13,843,787	13,007,845	12,309,245	11,236,081
6,513,870	8,471,494	8,370,939	6,767,666	9,431,556	9,219,624
291,484	266,668	325,103	384,619	257,291	225,578
12,477,803	13,965,996	26,873,182	33,388,427	35,640,738	2,011,758
329,542	278,819	239,067	213,438	195,776	186,946
792,832	767,926	769,909	1,029,687	1,435,159	1,388,997
20,405,531	23,750,903	36,578,200	41,783,837	46,960,520	13,032,903
<u>\$ 37,286,671</u>	<u>\$ 37,399,672</u>	<u>\$ 50,421,987</u>	<u>\$ 54,791,682</u>	<u>\$ 59,269,765</u>	<u>\$ 24,268,984</u>

City of Venice, Florida
 Changes in Fund Balances of Governmental Funds
 Last Ten Fiscal Years
 (modified accrual basis of accounting)

Schedule 4

	Fiscal Year			
	2025	2024	2023	2022
Revenues:				
Taxes	\$ 44,427,489	\$ 41,151,568	\$ 39,784,928	\$ 34,106,946
Franchise fees	3,614,748	3,500,269	3,480,028	3,045,283
Fees and fines	77,405	106,304	112,586	105,046
Licenses & permits	4,322,083	5,122,359	5,056,479	7,010,286
Intergovernmental revenues	9,182,302	5,440,556	8,664,779	7,203,691
Charges for services	3,628,778	2,571,093	2,332,342	2,184,415
Investment income	3,734,864	4,197,850	2,756,449	179,822
Miscellaneous	2,203,994	2,147,975	2,038,144	1,980,111
Total Revenues	71,191,663	64,237,974	64,225,735	55,815,600
Expenditures				
General government services	13,842,441	15,169,270	17,013,249	10,975,051
Public safety	30,905,472	27,868,947	25,128,749	23,088,273
Public works (incl. parks and rec)	5,770,277	5,363,885	5,067,639	4,370,565
Beach renourishment	-	-	-	-
Capital outlay	15,704,097	5,078,118	6,021,673	7,564,963
Grants and aid	178,800	278,200	462,000	10,750
Debt service				
Principal	1,921,902	1,838,276	1,774,900	1,706,769
Interest	951,099	1,017,508	1,094,695	1,162,191
Bond issuance costs/fiscal charges	197,947	2,475	1,500	1,500
Total Expenditures	69,472,035	56,616,679	56,564,405	48,880,062
Excess (deficiency) of revenues over (under) expenditures	1,719,628	7,621,295	7,661,330	6,935,538
Other financing sources (uses)				
Issuance of long-term debt	9,635,143	-	-	-
Lease proceeds	-	-	-	-
Transfers from other funds	6,270,345	5,630,962	4,878,021	4,853,402
Transfers to other funds	(3,157,471)	(2,415,191)	(2,275,774)	(3,583,792)
Principal paid - current refunding	-	-	-	-
Sale of capital asset	-	-	-	-
Total other financing sources (uses)	12,748,017	3,215,771	2,602,247	1,269,610
Special item	-	-	-	-
Net change in fund balance	\$ 14,467,645	\$ 10,837,066	\$ 10,263,577	\$ 8,205,148
Debt service as a percentage of non- capital expenditures	5.34%	5.54%	5.68%	6.94%

Schedule 4

Fiscal Year

2021	2020	2019	2018	2017	2016
\$ 31,400,230	\$ 26,808,899	\$ 26,166,478	\$ 24,486,337	\$ 21,229,243	\$ 18,435,346
2,576,962	2,422,047	2,418,997	2,414,825	2,393,474	2,305,140
120,753	29,817	145,043	67,849	28,356	45,089
6,098,444	3,811,818	4,186,105	4,578,996	3,363,941	3,353,782
6,450,510	4,722,991	5,774,435	3,612,653	4,310,989	6,426,039
2,042,030	249,380	199,101	180,995	245,021	119,424
55,964	756,365	1,600,610	855,795	36,749	77,751
1,341,619	1,270,082	1,279,351	1,340,244	1,350,175	1,306,501
<u>50,086,512</u>	<u>40,071,399</u>	<u>41,770,120</u>	<u>37,537,694</u>	<u>32,957,948</u>	<u>32,069,072</u>
10,514,461	9,844,707	10,586,227	9,369,880	8,292,732	7,825,328
22,086,332	19,431,084	17,772,506	16,829,154	16,360,912	16,325,110
3,852,693	3,667,566	3,593,082	3,271,884	2,944,217	2,791,477
-	-	-	-	-	6,573,491
13,088,103	22,617,137	14,211,582	12,386,685	5,508,898	3,542,378
533,972	1,999	108,250	550,000	-	-
1,803,873	1,428,000	1,379,000	1,121,000	406,000	895,000
1,222,280	1,249,085	1,310,094	1,273,364	134,314	156,235
1,500	46,250	1,700	1,500	673,064	-
<u>53,103,214</u>	<u>58,285,828</u>	<u>48,962,441</u>	<u>44,803,467</u>	<u>34,320,137</u>	<u>38,109,019</u>
<u>(3,016,702)</u>	<u>(18,214,429)</u>	<u>(7,192,321)</u>	<u>(7,265,773)</u>	<u>(1,362,189)</u>	<u>(6,039,947)</u>
-	3,482,000	-	350,000	33,995,961	-
-	1,400,720	-	-	-	-
4,790,219	4,775,832	4,664,347	4,312,627	4,235,660	4,555,145
(1,886,518)	(1,973,322)	(1,841,721)	(1,874,937)	(1,868,651)	(1,791,269)
-	(3,482,000)	-	-	-	-
-	988,884	-	-	-	-
<u>2,903,701</u>	<u>5,192,114</u>	<u>2,822,626</u>	<u>2,787,690</u>	<u>36,362,970</u>	<u>2,763,876</u>
<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<u>\$ (113,001)</u>	<u>\$ (13,022,315)</u>	<u>\$ (4,369,695)</u>	<u>\$ (4,478,083)</u>	<u>\$ 35,000,781</u>	<u>\$ (3,276,071)</u>
7.56%	7.51%	7.74%	7.39%	1.88%	3.04%

City of Venice, Florida
 Assessed Value and Estimated Actual Value of Taxable Property
 Last Ten Fiscal Years

Schedule 5

Fiscal Year Ended 30-Sep	Assessed Value		Less Tax-Exempt Property	Total Taxable Assessed Value	Total Direct Tax Rate
	Real Property	Personal Property			
2025	\$ 8,260,551,531	\$ 412,406,130	\$ 1,324,304,035	\$ 7,348,653,626	4.267
2024	7,484,492,746	402,429,630	1,284,647,330	6,602,275,046	4.310
2023	6,553,365,089	376,900,144	1,202,403,565	5,727,861,668	4.829
2022	5,398,873,191	299,888,680	874,982,536	4,823,779,335	4.917
2021	5,060,396,490	231,884,065	789,303,582	4,502,976,973	4.957
2020	4,821,442,291	202,954,751	772,165,133	4,252,231,909	4.320
2019	4,581,568,812	211,641,179	737,407,454	4,055,802,537	4.338
2018	4,323,513,339	213,745,524	717,323,755	3,819,935,108	4.278
2017	4,026,844,232	203,020,521	682,711,628	3,547,153,125	3.766
2016	3,643,753,887	195,366,001	610,975,231	3,228,144,657	3.277

Note: The basis of assessed value required by the state is 100% of actual value. For each fiscal year ending September 30, property is valued as of the preceding January 1st.

Source: Sarasota County Property Appraiser

City of Venice, Florida
Property Tax Rates
Direct and Overlapping Governments
Last Ten Fiscal Years

Schedule 6

Fiscal Year	City of Venice			Overlapping Rates			Total Direct & Overlapping Rates
	Operating Millage	Debt Service Millage	Total City Millage	Sarasota County	School District	SWFWMD	
				Total County Millage	Total School Millage	Total SWFWMD Millage	
2025	3.904	0.363	4.267	4.467	6.131	0.191	15.056
2024	3.904	0.406	4.310	4.520	6.180	0.204	15.214
2023	4.360	0.469	4.829	4.528	6.272	0.226	15.855
2022	4.360	0.557	4.917	4.538	6.709	0.254	16.418
2021	4.360	0.597	4.957	4.541	6.975	0.267	16.740
2020	3.700	0.620	4.320	5.175	6.943	0.280	16.718
2019	3.700	0.638	4.338	5.133	7.003	0.296	16.770
2018	3.600	0.678	4.278	5.133	7.209	0.313	16.933
2017	3.600	0.166	3.766	5.143	7.433	0.332	16.674
2016	3.100	0.177	3.277	5.143	7.763	0.349	16.532

City of Venice, Florida
Property Tax Levies and Collections
Last Ten Fiscal Years

Schedule 7

Fiscal Year Ended 09/30	Total Tax Levy for Fiscal Year	Collection within the Fiscal Year of the Levy		Collections in Subsequent Years	Total Collections to Date	
		Amount	Percentage Of Levy		Amount	Percentage Of Levy
2025	\$ 31,356,705	\$ 30,330,859	96.7%	\$ 2,597	\$ 30,333,456	96.7%
2024	28,455,805	27,659,463	97.2%	-	27,659,463	97.2%
2023	27,659,844	26,794,977	96.9%	153	26,795,130	96.9%
2022	23,718,523	22,879,205	96.5%	6,519	22,885,724	96.5%
2021	22,321,257	21,506,496	96.3%	5,775	21,512,271	96.4%
2020	18,369,642	17,693,372	96.3%	19,755	17,713,127	96.4%
2019	17,594,071	16,986,409	96.5%	22,301	17,008,710	96.7%
2018	16,341,682	15,748,855	96.4%	16,779	15,765,634	96.5%
2017	13,358,579	12,850,227	96.2%	8,254	12,858,481	96.3%
2016	10,578,630	10,244,464	96.8%	1,963	10,246,427	96.9%

Property taxes are levied on November 1 of each year, and are due and payable upon receipt of the notice of the levy. A 4% discount is allowed if the taxes are paid in November, with the discount declining by 1% each month thereafter. Accordingly, taxes collected will not be 100% of the tax levy. Taxes become delinquent on April 1 of each year, and tax certificates for the full amount of any unpaid taxes are sold at public auction prior to June 1 each year, and the proceeds collected are remitted to the City.

City of Venice, Florida
Pledged-Revenue Coverage - Water & Sewer Utility System
Last Ten Fiscal Years

Schedule 8

Fiscal Year	Water & Sewer Charges and other ⁽¹⁾	Less: Operating Expenses ⁽²⁾	Net Available Revenue	Debt Service		Coverage ⁽³⁾
				Principal	Interest	
2025	\$ 33,447,573	\$ 18,665,686	\$ 14,781,887	\$ 1,742,666	\$ 770,486	5.9
2024	32,056,929	17,703,452	14,353,477	1,699,552	811,808	5.7
2023	30,145,138	16,375,241	13,769,897	2,102,471	845,828	4.7
2022	26,727,646	13,671,919	13,055,727	1,933,212	1,007,650	4.4
2021	25,996,764	12,804,377	13,192,387	1,730,023	1,036,797	4.8
2020	27,692,168	13,030,579	14,661,589	1,468,854	1,250,140	5.4
2019	24,937,433	12,657,837	12,279,596	1,416,854	1,300,065	4.5
2018	25,137,082	12,060,971	13,076,111	1,366,484	1,347,932	4.8
2017	23,634,520	10,286,775	13,347,745	1,291,000	1,396,453	5.0
2016	22,476,711	8,581,186	13,895,525	3,309,000	1,583,669	2.8

(1) Includes interest earnings. **Beginning in 2021, excludes plant capacity fees.**

(2) Excludes depreciation and amortization.

(3) Bond covenant requires Gross Revenues in each fiscal year to be sufficient to pay the Cost of Operations and Maintenance of the System and all reserve and other payments required to be made pursuant to the Resolution, and be sufficient to provide an amount equal to 115% of the Bond Service Requirement becoming due in such year on all Outstanding Bonds.

Pledged-Revenue Coverage - Stormwater Utility System
Five Fiscal Years

Fiscal Year	Stormwater Charges and other ⁽¹⁾	Less: Operating Expenses ⁽²⁾	Net Available Revenue	Debt Service		Coverage ⁽³⁾
				Principal	Interest	
2025	\$ 4,795,121	\$ 1,912,293	\$ 2,882,828	\$ 24,994	\$ 3,833	100.0
2024	4,405,118	2,436,320	1,968,798	24,776	4,052	68.3
2023	3,665,792	1,906,065	1,759,727	24,559	4,268	61.0
2022	3,229,121	1,727,824	1,501,297	24,345	4,483	52.1
2021	2,435,310	1,453,376	981,934	12,092	2,321	68.1

(1) Includes interest earnings.

(2) Excludes depreciation and amortization.

(3) Fiscal Year 2021 is the first year the Stormwater Utility System has a Clean Water State Revolving Fund Construction Loan Agreement (SW580460). The agreement requires rates and charges to provide sufficient revenues equal to or exceeding 115% of the sum of the semiannual loan payments due in such fiscal year.

City of Venice, Florida
 Governmental Activities Tax Revenues by Source
 Last Ten Fiscal Years
 (accrual basis of accounting)

Schedule 9

Fiscal Year Ended September 30	Property Taxes	Local Option, Fuel and Communication Services Taxes	Utility Service Taxes	Totals
2025	\$ 30,333,456	\$ 9,027,835	\$ 4,048,343	\$ 43,409,634
2024	27,659,463	8,705,529	3,877,380	40,242,372
2023	26,806,503	8,499,960	3,702,928	39,009,391
2022	22,886,021	7,590,404	3,153,470	33,629,895
2021	21,512,830	6,605,589	2,855,635	30,974,054
2020	17,731,625	5,858,552	2,791,724	26,381,901
2019	17,059,106	5,936,490	2,770,328	25,765,924
2018	15,778,381	6,005,639	2,702,317	24,486,337
2017	12,874,039	5,725,871	2,629,333	21,229,243
2016	10,255,897	5,615,140	2,564,309	18,435,346

City of Venice, Florida
Ratios of Outstanding Debt by Type
Last Ten Fiscal Years

Schedule 10

Fiscal Year	Governmental Activities				Business-Type Activities		Total Primary Government	Percentage of Personal Income (a)	Per Capita (a)
	General Obligation Bonds	Notes Payable	Lease/Purchase Obligation	Capital Improv Revenue Bonds	Revenue Bonds	Notes Payable			
2025	\$ 25,853,423	\$ -	\$ -	\$ 9,635,143	\$ 31,473,484	\$ 17,254,101	\$ 84,216,151	3.80%	2,826
2024	27,600,323	-	296,902	-	27,035,503	8,661,351	63,594,079	3.06%	2,195
2023	29,302,051	-	585,178	-	28,462,931	6,766,543	65,116,703	3.27%	2,343
2022	30,978,617	-	865,078	-	29,870,360	7,491,622	69,205,677	3.87%	2,589
2021	32,624,872	-	1,136,847	-	31,247,789	7,293,965	72,303,473	5.85%	2,770
2020	34,247,308	150,000	1,400,720	-	32,629,075	6,473,281	74,900,384	6.59%	3,119
2019	35,827,994	250,000	-	-	33,755,217	5,290,813	75,124,024	7.56%	3,222
2018	37,373,865	350,000	-	-	34,836,358	4,466,104	77,026,327	7.94%	3,381
2017	38,765,961	-	-	-	35,877,500	3,722,771	78,366,232	8.29%	3,513
2016	5,176,000	-	-	-	36,873,641	2,837,000	44,886,641	4.99%	2,054

(a) See Schedule 13 for personal income and population data.

City of Venice, Florida
Ratios of General Bonded Debt Outstanding
Last Ten Fiscal Years

Schedule 11

Fiscal Year	Estimated Actual Taxable Value of Property	Population	General Bonded Debt	Less Amounts Available in Debt Service Fund (1)	Total	Percentage of Estimated/ Actual Taxable Value of Property	Net Bonded Debt Per Capita
2025	\$ 7,348,653,626	29,802	\$ 25,853,423	\$ 406,561	\$ 25,446,862	0.35%	\$ 853.86
2024	6,602,275,046	28,967	27,600,323	332,366	27,267,957	0.41%	941.35
2023	5,727,861,668	27,793	29,302,051	214,745	29,087,306	0.51%	1,046.57
2022	4,823,779,335	26,728	30,978,617	117,992	30,860,625	0.64%	1,154.62
2021	4,502,976,973	26,103	32,624,872	67,447	32,557,425	0.72%	1,247.27
2020	4,252,231,909	24,016	34,247,308	266,668	33,980,640	0.80%	1,414.92
2019	4,055,802,537	23,315	35,827,994	325,103	35,502,891	0.88%	1,522.75
2018	3,819,935,108	22,781	37,373,865	384,619	36,989,246	0.97%	1,623.69
2017	3,547,153,125	22,306	38,765,961	257,291	38,508,670	1.09%	1,726.38
2016	3,228,144,657	21,849	5,176,000	224,351	4,951,649	0.15%	226.63

(1) Beginning in 2021, accrued interest was deducted from amounts available in the Debt Service Fund

City of Venice, Florida
 Direct and Overlapping Governmental Activities Debt
 as of September 30, 2025

Schedule 12

<u>Governmental Unit</u>	<u>Debt Outstanding</u>	<u>Percentage Applicable</u>	<u>Estimated Share of Overlapping Debt</u>
City of Venice direct debt	\$ 35,488,566	100%	\$ 35,488,566
Sarasota County School Board	390,347,896 ^(a)	7.09% ^(c)	27,675,666
Sarasota County	544,213,299 ^(b)	7.09% ^(c)	38,584,723
Subtotal, overlapping debt	<u>934,561,195</u>		<u>66,260,389</u>
Total direct and overlapping debt	<u>\$ 970,049,761</u>		<u>\$ 101,748,955</u>

Source: ^(a) School Board of Sarasota County Annual Comprehensive Financial Report.

Source: ^(b) Sarasota County Annual Comprehensive Financial Report.

^(c) Determined by dividing:

taxable assessed valuation of the City of Venice	\$ 7,348,653,626
by the total taxable valuation of Sarasota County	\$ 103,721,058,767

City of Venice, Florida
Demographic and Economic Statistics
Last Ten Fiscal Years

Schedule 13

<u>Fiscal Year</u>	<u>Population (a)</u>	<u>Personal Income (b)</u>	<u>Per Capita Personal Income (c)</u>	<u>Unemployment Rate (d)</u>
2025	29,802	\$ 2,215,480,680	\$ 74,340	4.7%
2024	28,967	2,077,658,075	71,725	3.7%
2023	27,793	1,993,452,925	71,725	3.4%
2022	26,728	1,789,733,608	66,961	2.5%
2021	26,103	1,236,055,359	47,353	3.7%
2020	24,016	1,137,229,648	47,353	5.2%
2019	23,315	993,079,110	42,594	2.9%
2018	22,781	970,333,914	42,594	2.9%
2017	22,306	945,216,750	42,375	3.3%
2016	21,849	899,829,216	41,184	4.7%

Sources:

- (a) Bureau of Economic and Business Research (BEBR), University of Florida. Resident population used by the City's Planning and Zoning Department.
- (b) Determined by multiplying population by per capita personal income.
- (c) U.S. Census Bureau - For FY2023 & FY2024 (in 2022 dollars), 2018-2022
- (c) U.S. Census Bureau - For FY2022 (in 2021 dollars), 2017-2021
- (c) U.S. Census Bureau - For FY2020 & FY2021 (in 2019 dollars), 2015-2019
- (c) U.S. Census Bureau - American FactFinder, 2013-2017 5-year American Community Survey (in 2017 inflation-adjusted dollars)
- (d) U.S. Department of Labor, Bureau of Labor Statistics - Local Area Unemployment Statistics.

Notes:

Statistics for unemployment rate are not available for City of Venice. Therefore, figures from North Port-Bradenton-Sarasota, FL Metropolitan Statistical Area were used.

City of Venice, Florida
Principal Property Taxpayers
Current Fiscal Year and Nine Years Ago

Schedule 14

Taxpayer	2025			2016		
	Taxable Value	Rank	Percentage of Total Taxable Value	Taxable Value	Rank	Percentage of Total Taxable Value
MHC Bay Indies LLC	\$ 127,838,951	1	1.74%	\$ 53,709,100	2	1.66%
PGT Industries, Inc	51,634,073	2	0.70%	17,684,275	6	0.55%
Venice FL Senior Housing Propco LLC	51,018,400	3	0.69%	-		0.00%
SCP Venice Florida Owner LLC	47,738,100	4	0.65%	43,822,980	3	1.36%
Watermark at Venice Pinebrook FL LLC	42,870,600	5	0.58%	41,762,125	4	1.29%
TGVF LLC	41,301,400	6	0.56%	-		0.00%
JLLX Reserve at Venice Dst	40,728,900	7	0.55%	-		0.00%
SW Florida Retirement Center Inc	39,381,938	8	0.54%	-		0.00%
Heartis Venice LLC	29,236,200	9	0.40%	-		0.00%
Medproperties Venice, LLC	26,702,500	10	0.36%	-		0.00%
Venice Regional Medical Center	-		-	66,840,119	1	2.07%
Florida Power & Light	-		-	26,308,153	5	0.81%
Tervis	-		-	16,029,685	7	0.46%
Publix Supermarkets	-		-	14,967,322	8	0.50%
Neal Communities	-		-	11,905,397	9	0.37%
WCI Communities, Inc.	-		-	11,862,600	10	0.37%
Totals	\$ 498,451,062		6.77%	\$ 304,891,756		9.44%
Total taxable value - City of Venice	\$ 7,348,653,626			\$ 3,228,144,657		

Source: Sarasota County Property Appraiser

Total taxable value of Venice for 2025 - \$ 7,348,653,626
Total taxable value of Venice for 2016 - \$ 3,228,144,657

City of Venice, Florida
Principal Employers
Current Year and Nine Years Ago

Schedule 15

<u>Employer</u>	2025			2016		
	Employees	Rank	Percentage of Total County Employment	Employees	Rank	Percentage of Total County Employment
Sarasota Memorial Hospital	10,753	1	5.59%	3,958	2	2.28%
School Board of Sarasota County	6,642	2	3.45%	5,611	1	3.23%
Publix Super Markets, Inc.	4,576	3	2.38%	2,677	4	1.54%
Sarasota County Government	2,879	4	1.50%	3,501	3	2.02%
Walmart	1,456	5	0.76%	-	-	-
PGT Innovations	1,349	6	0.70%	1,924	5	1.11%
City of Sarasota	932	7	0.48%	-	-	-
City of North Port	900	8	0.47%	-	-	-
Target	639	9	0.33%	-	-	-
Lowe's Home Centers	555	10	0.29%	-	-	-
Venice Regional Medical Center	-	-	-	1,200	6	0.69%
Sunset Automotive Group	-	-	-	715	7	0.41%
Sun Hydraulics Corporation	-	-	-	683	8	0.39%
Tervis Tumbler	-	-	-	679	9	0.39%
Goodwill Industries	-	-	-	509	10	0.29%
Sunset Automotive	<u>30,681</u>		<u>15.95%</u>	<u>21,457</u>		<u>12.35%</u>
Total Sarasota County Employment:	<u>192,298</u>			<u>173,581</u>		

Source: Sarasota County ACFR

Note: Statistics are for Sarasota County; not available for City of Venice

City of Venice, Florida
 Full-Time Equivalent City Government Employees by Function
 Last Ten Fiscal Years
Schedule 16

	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
Department:										
Mayor and Council	7.00	7.00	7.00	7.00	7.00	7.00	7.00	7.00	7.00	7.00
City Manager	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	3.25	3.20
Historical Resources	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00
City Clerk	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00
Finance	14.00	14.00	14.00	14.00	14.00	14.00	14.00	14.00	13.00	13.00
Public Works Admin	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	2.00	2.00
Public Works - Fleet *	1.00	1.00	1.00	1.00	1.00	1.00	1.00	0.00	0.00	0.00
General Maintenance	17.60	16.60	16.60	16.60	15.60	15.60	15.60	15.60	12.60	9.60
Parks Maintenance	15.95	14.95	14.95	14.95	14.95	13.95	12.95	12.95	12.95	12.70
Engineering	3.30	3.30	3.30	3.30	4.00	4.00	4.10	4.10	4.10	4.65
Police	77.00	71.00	71.00	70.00	70.00	67.00	69.00	69.00	61.00	61.00
Fire	46.60	46.60	46.60	45.60	45.60	45.60	45.60	45.50	44.25	44.25
Fire - EMS **	36.00	29.00	29.00	26.00	26.00	25.00	1.00	0.00	0.00	0.00
Planning & Zoning	10.00	10.00	10.50	11.00	10.75	13.25	13.50	11.00	11.00	9.00
Information Technology	9.00	8.00	8.00	6.00	6.00	6.00	6.00	6.00	5.00	5.00
Human Resources	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00
Building	21.25	21.25	21.75	22.25	19.50	19.00	18.75	15.35	15.60	12.60
Airport	9.00	9.00	8.00	8.00	8.00	8.00	8.00	8.00	8.25	8.20
Utilities Administration	11.00	11.00	11.00	11.00	11.00	11.00	11.00	11.00	10.20	10.10
Distribution / Collection	29.00	27.00	27.00	27.00	27.00	27.00	27.00	25.00	25.00	25.00
Water Production	16.00	16.00	16.00	16.00	16.00	16.00	16.00	16.00	15.00	15.00
Water Reclamation	20.00	19.00	19.00	19.00	19.00	19.00	19.00	17.00	17.00	17.00
Solid Waste	14.00	14.00	14.00	13.00	13.00	13.00	13.00	13.00	11.525	14.025
Recycling	14.00	14.00	14.00	13.00	13.00	13.00	13.00	13.00	12.525	9.025
Storm Water	9.70	9.70	9.70	9.70	9.00	9.00	9.00	9.00	8.00	5.70
TOTAL	<u>402.40</u>	<u>383.40</u>	<u>383.40</u>	<u>375.40</u>	<u>371.40</u>	<u>368.40</u>	<u>345.50</u>	<u>333.50</u>	<u>312.25</u>	<u>301.05</u>

* Started Fleet Division within the General Fund for FY2019. The Fleet Manager position was under Public Works Administration in FY18 and under General Maintenance in previous years.

** The City assumed responsibility for Emergency Medical Services (EMS) effective 10/1/2020. The City hired the EMS Division Chief during FY2019; the paramedics were hired during FY2020.

Source: City of Venice Finance Department

City of Venice, Florida
 Operating Indicators By Function/Program
 Last Ten Fiscal Years

Schedule 17

	Fiscal Year									
	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Parks and Recreation										
No. of trees trimmed and maintained	7,501	7,501	7,501	7,501	7,501	7,501	7,501	7,201	7,201	6,000
No. of irrigation systems maintained	31	31	31	31	31	31	31	31	31	31
Spray heads	2,500	2,800	2,800	2,800	2,800	2,800	2,710	2,510	2,510	2,510
Zones	205	205	205	205	205	205	205	188	188	188
Feet of drip line	31,400	31,400	31,400	31,400	31,400	31,400	31,200	31,200	31,200	31,200
Police										
Number of sworn officers	55	51	51	51	51	51	51	53	50	48
Total calls received	42,806	50,847	47,805	47,955	42,159	36,000	36,117	29,683	27,949	31,781
Number of crime scenes processed										
(property division)	26	24	51	65	36	48	45	50	75	25
Drug related arrests	26	36	43	57	53	51	64	97	129	98
Traffic citations issues	1,765	2,698	2,510	1,684	1,430	1,035	1,162	1,368	1,308	2,308
Parking citations	1,488	687	734	563	241	286	360	552	162	686
Marine citations	19	33	32	51	9	31	13	11	19	6
Traffic warnings	3,952	4,561	4,620	3,859	3,728	3,931	3,705	446	620	782
Parking warnings	0	6	10	0	0	1	2	87	101	2
Marine warnings	131	145	87	74	97	79	69	44	106	91
Fire										
Number of firefighters, includes Fire Chief	40	42	42	42	42	42	42	42	41	41
Number of paramedics, includes EMS Division Chief	37	28	28	25	25	25	-	-	-	-
Calls for service	9,282	8,772	8,418	8,068	7,228	4,819	4,101	3,782	3,790	3,450
Public Works										
Miles of roadway	69.77	69.77	69.77	69.77	69.77	69.77	70	70	70	63.1
Miles of sidewalk	38.69	38.69	38.69	38.69	38.69	38.69	38.69	38.6	38.6	38.6
Signalized intersections	10	10	10	10	10	10	10	10	10	10
School zone areas	3	3	3	3	3	3	3	3	3	3
Street lights	690	690	690	690	690	690	690	690	690	690
Decorative pedestrian lights	30	30	30	30	30	30	30	30	30	30
Water and sewer utilities										
Finished water pumped to system (millions of gallons)	987.6	965	916.8	925.1	889.6	866.7	772.8	777.2	799.6	776.8
Potable water gallons delivered to customers (millions)	981.8	915.4	908.2	861.4	847.0	790.6	702.6	731.3	795.6	760.0
Produced gallons of reuse water per day (MGD)	3.0	2.9	2.9	2.9	3.0	2.5	2.5	2.7	3.1	3.3
Solid Waste										
Tons of garbage	26,666	25,337	25,535	23,574	23,462	21,538	21,148	21,357	21,537	21,325
Tons of yard waste	2,219	2,241	2,588	2,458	2,692	2,668	2,767	3,861	3,437	2,922
Tons of construction & debris	0.0	2.2	1.5	13	34	77	123	300	939	1,398
Tons of Recycle Material:										
Tons of paper *	N/A	N/A	N/A	N/A	N/A	N/A	1,402	1,440	1,410	1,634
Tons of commingled recyclables	2,932	3,026	3,009	3,176	3,062	3,176	1,384	1,422	1,376	1,296
Tons of cardboard	128	139	89	140	127	517	966	873	921	940
Tons of scrap metal	122	80	93	59	82	66	74	105	116	112
Airport										
Number of T-Hangars	171	180	180	170	180	180	179	179	166	166
Number of tie-downs	37	37	37	37	37	37	37	38	47	47
Number of shade hangars	12	12	12	12	12	12	12	12	12	12
Number of mobile homes	183	183	189	182	185	185	185	185	185	185
Storm Water Drainage										
Miles of pipe	27.7	27.7	27.9	27.5	26.5	25.5	25.4	25.4	25.34	24.9
Miles of swales and ditches	20.2	20.2	20.8	19.3	25	25	25	25	25	22
Ditch regrading maintenance:										
Tons of material removed	104.5	17.5	1.0	73.7	167.8	64.8	19.5	245.7	105	378.4

Source: Various departments throughout the City of Venice.

* Starting FY2020 the City changed to single-stream recycling. Paper is included in commingled recyclables.

CITY OF VENICE, FLORIDA
 Capital Asset Statistics by Function/Program
 Last Ten Fiscal Years

Schedule 18

	Fiscal Year									
	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Parks and Recreation										
Number of Parks	37	37	37	37	37	37	37	37	37	37
Park Acreage	383.1	383.1	383.1	383.1	383.1	383.1	383.1	383.1	383.1	383.1
Playgrounds	10	10	10	10	10	10	10	10	10	10
Baseball and Softball Diamonds	9	9	9	9	9	9	9	9	9	9
Tennis Courts	8	8	8	8	8	8	8	8	8	8
Basketball Courts	3	3	3	3	3	3	3	3	3	3
Shuffleboard Courts	18	18	18	18	18	18	18	18	18	18
Community Centers	1	1	1	1	1	1	1	1	1	1
Golf Courses	1	1	1	1	1	1	1	1	1	1
Boat Docks	5	5	5	5	5	5	5	5	5	2
Nature/Fitness Trail (miles)	1.6	1.6	1.6	1.6	1.6	1.6	1.6	1.6	1.6	1.6
Soccer Fields	3	3	3	3	3	3	3	3	3	3
Football Fields	3	3	3	3	3	3	3	3	3	3
Croquet Courts	7	7	7	5	5	5	5	5	5	5
Interactive Fountain	1	1	1	1	1	1	1	1	1	1
Gazebo	2	2	2	2	2	2	2	2	2	2
Fishing Pier	1	1	1	1	1	1	1	1	1	1
Paw (Dog) Park	1	1	1	1	1	1	1	1	1	1
Police										
Police Stations	1	1	1	1	1	1	1	1	1	1
Fire										
Fire Stations	3	3	3	3	3	3	3	3	3	3
Fire Hydrants	1,411	1,382	1,382	1,311	1,247	1,197	1,157	1,124	1,066	1,076
Public Works										
Paved Streets (miles)	66.4	66.4	66.4	66.4	66.4	66.4	63.1	63.1	63.1	63.1
Water and Sewer Utilities										
Wastewater Main (miles) (includes collection pipe and forcemain)	150.1	148.4	142.3	141.3	141.7	140.9	137.4	137.1	137.1	157.0
Water Mains (miles) (includes distribution pipe & raw water mains)	225.6	221.8	219.5	211.5	206.9	203.2	197.3	193.5	193.5	209.8
Reclaimed Water Mains (miles)	56.52	56.4	56.5	52.5	52.2	52.1	51.7	50.5	50.5	59.1
Reclaimed Water Bulk connections	6	6	6	5	5	5	5	5	5	5
Reclaimed Water Residential connections	2,608	2,578	2,711	2,605	2,862	3,062	3,051	3,048	3,041	3,024
Stormwater Drainage										
Storm Sewers (miles)	27.7	27.7	27.9	27.5	26.5	25.5	25.4	25.4	50.3	46.9

Source: Various departments throughout the City of Venice.



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COMPLIANCE



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Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards*

Independent Auditor's Report

The Honorable Mayor and City Council
City of Venice, Florida
Venice, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Venice, Florida (the "City"), as of and for the year ended September 30, 2025, and the related notes to the financial statements, which collectively comprise City's basic financial statements, and have issued our report thereon dated March 4, 2026.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's basic financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, grant agreements and contracts, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Forvis Mazars, LLP

**Tampa, Florida
March 4, 2026**

Report on Compliance for Each Major Federal Program and Major State Project and on Internal Control Over Compliance

Independent Auditor's Report

Honorable Mayor and City Council
City of Venice, Florida
Venice, Florida

Report on Compliance for Each Major Federal Program and State Project

Opinion on Each Major Federal Program and State Project

We have audited the City of Venice, Florida (the "City") compliance with the types of compliance requirements described in the OMB Compliance Supplement and the requirements described in the Department of Financial Services State Projects Compliance Supplement that could have a direct and material effect on each of its major federal programs and major state projects for the fiscal year ended September 30, 2025. The City's major federal programs and state projects are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the City complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs and state projects for the year ended September 30, 2025.

Basis for Opinion for Each Major Federal Program and State Project

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America ("GAAS"); the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States (Government Auditing Standards); and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance); and Chapter 10.550, Rules of the Auditor General. Our responsibilities under those standards, the Uniform Guidance and Chapter 10.550, Rules of the Auditor General are further described in the "Auditor's Responsibilities for the Audit of Compliance" section of our report.

We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program and state project. Our audit does not provide a legal determination of the City's compliance with the compliance requirements referred to above.

Responsibility of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the City's federal programs and state projects.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the City's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, Government Auditing Standards, the Uniform Guidance and Chapter 10.550, Rules of the Auditor General will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the City's compliance with the requirements of each major federal program and state project as a whole.

In performing an audit in accordance with GAAS, Government Auditing Standards, the Uniform Guidance and Chapter 10.550, Rules of the Auditor General, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the City's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the City's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance and Chapter 10.550, Rule of the Auditor General, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program or state project on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program or state project will not be prevented or detected and corrected on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program or state project that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the "Auditor's Responsibilities for the Audit of Compliance" section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that have not been identified.

Honorable Mayor and City Council
City of Venice, Florida

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance and Chapter 10.550, Rules of the Auditor General. Accordingly, this report is not suitable for any other purpose.

Forvis Mazars, LLP

Tampa, Florida
March 4, 2026

Section I – Summary of Auditor’s Results

Financial Statements

Type of report the auditor issued on whether the financial statements audited were prepared in accordance with GAAP:

Unmodified Qualified Adverse Disclaimer

Internal control over financial reporting:

Material weakness(es) identified? Yes No

Significant deficiency(ies) identified? Yes None reported

Noncompliance material to the financial statements noted? Yes No

Federal Awards and State Projects

Internal control over major federal programs and state projects:

Material weakness(es) identified? Yes No

Significant deficiency(ies) identified? Yes None reported

Type of auditor’s report issued on compliance for major federal programs and state projects:

Unmodified Qualified Adverse Disclaimer

Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a) or Chapter 10.557, Rules of the Auditor General?? Yes No

Identification of major federal programs and major state projects:

<u>Assistance Listing Number(s)</u>	<u>Name of Federal Program or Cluster</u>
66.468	Capitalization Grants for Clear Water State Revolving Funds

<u>CSFA Number</u>	<u>Name of State Project</u>
37.076	Drinking Water Facility Construction
37.098	Resilient Florida Program

Dollar threshold used to distinguish between Type A and Type B programs:

Federal	\$1,000,000.
State	\$750,000.

Auditee qualified as a low-risk auditee? Yes No

Section II – Financial Statement Findings

No matters are reportable.

Section III – Federal Award and State Financial Assistance Findings and Questioned Costs

No matters are reportable.

City of Venice, Florida
Summary Schedule of Prior Audit Findings
September 30, 2025

Reference Number	Summary of Finding	Status
	No matters are reportable.	

CITY OF VENICE, FLORIDA
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE
 FOR THE YEAR ENDED SEPTEMBER 30, 2025

<u>Federal Agency/Program Title</u>	<u>Federal ALN Number</u>	<u>Federal or Pass-through Grant Number</u>	<u>Expenditures</u>
U.S. DEPARTMENT OF JUSTICE			
Bureau of Justice Assistance (BJA)	16.607		
Bulletproof Vest Partnership Program		2023BUBX23034483 2024BUBX24038189	\$ 2,622 3,845
Total U.S. Department of Justice			<u>6,467</u>
U.S. DEPARTMENT OF TRANSPORTATION			
Federal Aviation Administration (FAA)			
Airport Improvement Program Grant	20.106		
Construct New Terminal Building - Design		03-12-0082-026-2023	36,707
Construct New Terminal Building - Construction		03-12-0082-028-2024	2,924
Airport Master Plan		03-12-0082-027-2024	246,274
Total U.S. Department of Transportation			<u>285,905</u>
U.S. DEPARTMENT OF HOMELAND SECURITY			
Federal Emergency Management Agency (FEMA)			
<i>Passed-Through State of Florida, Florida Division of Emergency Management Executive Office of the Governor (Presidentially Declared Disasters)</i>			
Public Assistance Program	97.036		
Hurricane Ian		Z2926	499,578
Hurricane Idalia		Z4047	45,040
Hurricane Milton		Z4436	2,792,156
Total U.S. Department of Homeland Security			<u>3,336,774</u>
Total U.S. Department of Homeland Security			
U.S. ENVIRONMENTAL PROTECTION AGENCY			
<i>Passed-Through State of Florida, Department of Environmental Protection</i>			
Capitalization Grants for Clean Water State Revolving Funds	66.468		
Intracoastal Waterway Force Main Replacement		WW580490	1,885,071
TOTAL EXPENDITURES OF FEDERAL AWARDS			<u><u>\$ 5,514,217</u></u>

See independent auditor's report and notes to this schedule.

CITY OF VENICE, FLORIDA
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE
 FOR THE YEAR ENDED SEPTEMBER 30, 2025

Page 2 of 2

State Agency/Program Title	State CSFA Number	State Contract/ Grant Number	Expenditures
STATE OF FLORIDA, DEPARTMENT OF TRANSPORTATION			
Aviation Development Grants	55.004		
Runway 5-23 PAPI's Replacement		456529-1-94-01	\$ 23,927
Construct New Terminal Building - Design		438750-1-94-02	81,410
Airport Master Plan		452977-1-94-01	17,398
Safety, Wildlife, and Security Fencing		451945-1-94-01	40,674
Total Florida Department of Transportation			<u>163,409</u>
STATE OF FLORIDA, DEPARTMENT OF ENVIRONMENTAL PROTECTION			
Drinking Water Facility Construction - State Revolving Fund	37.076		
Booster Pump Station, Switchgear & Generator and Well 8E		DW580480	11,867,737
Division of Water Resource Management - Beach Management Fund	37.003		
Venice Beach Nourishment		19ST4	19,236
Statewide Water Quality Restoration Projects	37.039		
Intracoastal Waterway Second Force Main		L0117	59,199
Office of Resilience and Coastal Protection			
Resilient Florida Program	37.098		
Tarpon Center Drive Nature Based Flood Mitigation Pilot Project		22SRP76	1,189,190
Total Florida Department of Environmental Protection			<u>13,135,362</u>
EXECUTIVE OFFICE OF THE GOVERNOR			
Florida Division of Emergency Management			
Public Assistance Program	N/A		
Hurricane Ian		Z0126	12,961
Hurricane Idalia		Z4047	3,700
			<u>16,661</u>
STATE OF FLORIDA, DEPARTMENT OF HEALTH			
Bureau of Emergency Medical Services County Grants	64.005		
Passed-Through Sarasota County			
EMS Equipment - Patient Lifting Device		C2458	4,499
TOTAL EXPENDITURES OF STATE FINANCIAL ASSISTANCE			<u>13,319,931</u>
TOTAL EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE			<u>\$ 18,834,149</u>

See independent auditor's report and notes to this schedule.

CITY OF VENICE, FLORIDA

Notes to Schedule of Expenditures of Federal Awards and State Financial Assistance September 30, 2025

NOTE 1. PURPOSE OF THE SCHEDULE

The Schedule of Expenditures of Federal Awards (the Schedule) is a supplementary schedule to the City's basic financial statements and is presented for purposes of additional analysis. The Schedule is required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance).

The Schedule of State Financial Assistance is required under the Florida Single Audit Act.

NOTE 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Basis of Presentation

Federal Financial Assistance – Pursuant to the Uniform Guidance, federal financial assistance is defined as assistance provided by a federal agency, either directly or indirectly, that nonfederal entities receive or administer, in the form of grants, contracts, cooperative agreements, loans, loan guarantees, property interest subsidies, insurance, or direct appropriations.

Assistance Listing Number – The Uniform Guidance requires the Schedule to present the total expenditures for each of the City's federal financial assistance programs as identified in the Assistance Listing Number (ALN). The ALN is a government-wide compendium of individual federal programs. Federal financial assistance programs that have not been assigned an ALN number are indicated with an "N/A."

Catalog of State Financial Assistance (CSFA) – Comprehensive listing of state projects, which includes the standard state project number identifier. The Schedule of Expenditures of State Financial Assistance is prepared in accordance with rules of the Florida Department of Financial Services established in consultation with all state awarding agencies.

B. Type A and Type B Programs, & State Financial Assistance

The Uniform Guidance establishes the levels of expenditures to be used in defining Type A and Type B federal financial assistance programs. For the current year, Type A assistance programs for the City of Venice are those programs that exceeded \$1,000,000 for the year ended September 30, 2025.

All local governments that expend \$1,000,000 or more a year in federal financial assistance must undergo a Single Audit conducted in accordance with the Uniform Guidance.

The Florida Single Audit Act establishes the levels of expenditures to be used in defining Type A and Type B state financial assistance projects. For the current year, Type A assistance projects for the City of Venice are those programs that exceeded \$750,000 for the year ended September 30, 2025.

Each nonstate entity that expends a total amount of state financial assistance equal to or in excess of \$750,000 in any fiscal year of such nonstate entity shall be required to have a state single audit in accordance with requirement under the Florida Single Audit Act.

C. Reporting Entity

The Schedule includes all federal and state financial assistance programs administered by the City of Venice and included in the City's Annual Comprehensive Financial Report.

D. Basis of Accounting

Expenditures included in the Schedule are reported using the modified accrual basis of accounting for governmental funds and the accrual basis of accounting for enterprise funds as defined in Note A(3) to the basic financial statements. Under the modified accrual basis of accounting, revenues are recognized as soon as they are both measurable and available.

Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. Grants and similar items are recognized as revenue as soon as all eligibility requirements have been met. Expenditures are generally recorded when liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, and claims and judgments are recorded only when the liability has matured. On an accrual basis, revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. The City has elected to not utilize the 10% de minimis indirect cost rate.

E. Relationship to Federal and State Financial Reports

Grant expenditure reports as of September 30, 2025, which have been submitted to federal and state grantor agencies will, in some cases, differ slightly from amounts disclosed herein. The reports prepared for grantor agencies are typically prepared at a later date and often reflect refined estimates of the year-end accruals. The reports will agree at termination of the grant as the discrepancies noted are timing differences.

NOTE 3. STATE REVOLVING FUND LOANS

The City receives State Revolving Fund (SRF) loans through the Drinking Water (DWSRF) or Clean Water (CWSRF) loan programs. For the SRF loans listed in this or prior Schedules of Expenditures of Federal Awards and State Financial Assistance, the city has the following loan balances outstanding at September 30, 2025:

<u>Program Title</u>	<u>Federal CFDA / State CSFA No.</u>	<u>Grant Number</u>	<u>Balance Outstanding</u>
State Revolving Fund	66.468 (Federal)	DW580430	\$ 5,210,094
State Revolving Fund	37.077 (State)	WW580440	\$ 360,677
State Revolving Fund	37.076 (State)	DW580480	\$ 11,266,496
State Revolving Fund	37.077 (State)	SW580460	\$ 416,834

These loans do not have continuing compliance requirements. therefore, only the current year's expenditures are on the Schedule of State Financial Assistance

NOTE 4. SUBRECIPIENTS

The City of Venice does not have any subrecipients.

Independent Accountant's Report

The Honorable Mayor and City Council
City of Venice, Florida
Venice, Florida

We have examined the compliance of the City of Venice, Florida's (the "City") compliance with the requirements of Section 218.415, Florida Statutes, during the year ended September 30, 2025. Management is responsible for the City's compliance with those requirements. Our responsibility is to express an opinion on the City's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the City complied with those requirements, in all material respects. An examination involves performing procedures to obtain evidence about the City's compliance with those requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion. Our examination does not provide a legal determination on the City's compliance with specified requirements.

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to the engagement.

In our opinion, the City complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2025.

Forvis Mazars, LLP

Tampa, Florida
March 4, 2026

Independent Auditor's Management Letter

The Honorable Mayor and City Council
City of Venice, Florida
Venice, Florida

Report on the Financial Statements

We have audited the basic financial statements of the City of Venice, Florida (the "City") as of and for the year ended September 30, 2025, and have issued our report thereon dated March 4, 2026.

Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States; Title 2 U.S. Code of Federal Regulations, Cost Principles, and Audit Requirements of Federal Awards (Uniform Guidance) and Chapter 10.550, Rules of the Auditor General.

Other Reporting Requirements

We have also issued our Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards Independent Auditor's Report on Compliance for Each Major Federal Program and State Project and on Internal Control over Compliance and Report on the Schedule of Expenditures of Federal Awards in Accordance with the Uniform Guidance Schedule of Findings and Questioned Costs; and Independent Accountant's Report on an examination conducted in accordance with A CPA Professional Standards, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports and schedule, which are dated March 4, 2026, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. In connection with the preceding audit, there were no findings or recommendations.

Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The legal authority is disclosed in the notes to the financial statements.

Financial Condition and Management

Sections 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, requires us to apply appropriate procedures and communicate the results of our determination as to whether or not the City has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and identification of the specific condition(s) met. In connection with our audit, we determined that the City did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for the City. It is management's responsibility to monitor the City's financial condition, and our financial condition assessment was based, in part, on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Property Assessed Clean Energy PACE Programs

As required by Section 10.554(1)(i)6.a., Rules of the Auditor General, a PACE program authorized pursuant to Section 163.081 or Section 163.082, Florida Statutes, did operate within the City's geographical boundaries during the fiscal year under audit.

As required by Section 10.554(1)(i)6.b. and 6.c., Rules of the Auditor General, a list including full names and contact information of all program administrators and third-party administrators that administered the program is as follows:

- YGreene – 866-634-1358, customercare@ygrene.com
- Renew Financial – 844-736-3934, info@renewfinancial.com
- FortiFI – 858-345-2000, info@fortifi.com
- PACE Equity – 858-345-2000, support@pace-equity.com
- Nuveen Green Capital – 203-875-9500, greencapital@nuveen.com
- Petros PACE Finance – 512-599-9037, info@petrospartners.com

Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

Purpose of this letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, federal and other granting agencies, the Mayor, City Council, and applicable management and is not intended to be, and should not be, used by anyone other than these specified parties.

Forvis Mazars, LLP

Tampa, Florida
March 4, 2026



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