



# Annual Comprehensive Financial Report

Fiscal Year Ended September 30, 2025

**CITY OF ORMOND BEACH, FLORIDA**  
**ANNUAL COMPREHENSIVE FINANCIAL REPORT**  
**FISCAL YEAR ENDED SEPTEMBER 30, 2025**

Prepared by:  
Finance Department  
Kelly McGuire, Finance Director  
Chris Byle, Assistant Finance Director

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# Introductory Section

# **City of Ormond Beach, Florida**

## **Annual Comprehensive Financial Report For the Fiscal Year Ended September 30, 2025**



### **Principal Officials as of February 9, 2026**

#### **Mayor**

Jason Leslie

#### **Commissioners**

Zone 1—Lori Tolland

Zone 2—Travis Sargent

Zone 3—Kristin Deaton

Zone 4—Harold Briley

#### **City Manager**

Joyce Shanahan

#### **City Attorney**

Randal A. Hayes



# CITY OF ORMOND BEACH

Finance Department 22 S. Beach St. Ormond Beach, FL 32174

February 9, 2026

To the Honorable Mayor, City Commissioners and Citizens of the City of Ormond Beach:

State law requires that all general-purpose local governments publish within nine months of the close of each fiscal year a complete set of financial statements presented in conformity with generally accepted accounting principles (GAAP) and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. We hereby issue the annual comprehensive financial report of the City of Ormond Beach, Florida (the City) for the fiscal year ended September 30, 2025.

This report consists of management's representations concerning the finances of the City. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, management of the City has established a comprehensive internal control framework that is designed both to protect the City's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the City's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the City's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

James Moore & Co., P.L., a firm of licensed certified public accountants has audited the City's financial statements. The goal of the independent audit was to provide reasonable assurance that the financial statements of the City for the fiscal year ended September 30, 2025, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditors concluded based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the City's financial statements for the fiscal year ended September 30, 2025, are fairly presented in conformity with GAAP. The independent auditors' report is presented as the first component of the financial section of this report.

The independent audit of the financial statements of the City was part of a broader, mandated "Single Audit" designed to meet the special needs of federal and state grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited government's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of federal and state awards. These reports are in the Single Audit section of this report.

GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City's MD&A can be found immediately following the independent auditors' report.

## **Profile of the City of Ormond Beach, Florida**

The City of Ormond Beach, Florida, incorporated in 1880, is located just north of Daytona Beach, in Volusia County, approximately 60 miles from Orlando via Interstate 4, and approximately 75 miles from Walt Disney World. It is primarily a residential community and year-round resort center with industrial development nearby. It covers a large area for a municipality of its population, having about 36.5 square miles of land and three square miles of water area.

The City has operated under the commission-manager form of government since 1963. Policy-making and legislative authority are vested in the City Commission consisting of the mayor and four other members. The City Commission is responsible, among other things, for passing ordinances, resolutions, adopting the budget, appointing committees, and hiring both the City manager and attorney. The City Manager is responsible for carrying out the policies and ordinances of the City Commission, for overseeing the day-to-day operations of the City and for appointing the heads of various departments. The commission is elected on a non-partisan basis. The Mayor and Commission members serve two-year terms.

The City provides a full range of services, including police, fire and rescue, street construction and maintenance, stormwater drainage, planning and zoning, parks and recreation, cultural events and general administrative services. In addition, water, sewer and reclaimed water services, and solid waste collection are provided under an enterprise fund concept with user charges established by the City Commission to ensure adequate coverage of operating expenses and payments on outstanding debt. The City provides water and sewer service outside the city limits to certain unincorporated parts of Volusia County. The City of Ormond Beach contracts with private enterprise for solid waste collection. Self-insurance activities are provided through an internal service fund.

The City is empowered to levy a property tax on both real and personal properties located within its boundaries which, in part, funds the services to the City's estimated 40,000 residents. It also is empowered by state statute to extend its corporate limits by annexation, which occurs periodically when deemed appropriate by the City Commission.

The annual budget serves as the foundation for the City's financial planning and control. Requests for personnel and capital improvements must be submitted by early April. All departments of the City are required to submit requests for appropriation to the City Manager by the end of April. The City Manager uses these requests as the starting point for developing a proposed budget. A budget workshop is held in July where the tentative millage rate is set. The City Commission is required to hold two public hearings on the proposed budget and to adopt a final budget and millage rate no later than September 30, the close of the City's fiscal year. The appropriated budget is prepared by fund, function and department. Department heads may make transfers of appropriations within a department or program. The City Manager is authorized to transfer budgeted amounts between departments. Transfers of appropriations between funds, however, require the special approval of the City Commission. The General Fund budget to actual comparison is presented on page 32 as part of the basic financial statements for governmental funds.

## **Factors Affecting Financial Condition**

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the specific environment within which the City operates.

### **Local economy**

The City's current economic environment remains relatively stable. According to the U.S. Bureau of Labor Statistics, unemployment for the Deltona- Daytona Beach-Ormond Beach area was 5.0% as of September 30, 2025, up slightly from 4.1% one year earlier.

Permit and construction revenue are increasing steadily. Sales tax and revenue sharing exceeded intentionally conservative budget estimates due to the unknown continuing impact of inflation.

### **Financial policies**

The City Commission understands the importance of maintaining adequate fund balance (i.e. reserve) to address unanticipated expenditures and emergency situations while limiting the use of fund balance for ongoing expenditures. As such, the City Commission has set a goal of maintaining the General Fund reserves at a minimum of 15% of total annual expenditures. Furthermore, the City's financial policies stipulate that recurring revenues should fund recurring expenditures and fund balance should only be relied upon for one-time outlays, capital projects, or emergency situations.

### **Long-term financial planning**

The City's long term financial planning initiatives are comprised of completion of various master plans for the airport, water and sewer utilities, stormwater, roads and sidewalks, and various leisure services facilities that typically extend 10 years. After consideration of the master plans, a 5 year Capital Improvement Plan that contains anticipated projects costs and funding sources for the projects is prepared each year. In addition, the City performs multi-year budget projections and analysis for operating purposes through a financial trends study and presentation to City Commissioners and citizens of major operating funds to identify important financial issues.

### **Awards**

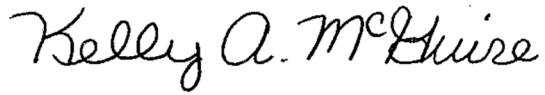
The Government Finance Officers' Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City for its annual comprehensive financial report (ACFR) for the fiscal year ended September 30, 2024. This was the fourteenth consecutive year that the City has achieved this prestigious award. In order to be awarded a Certificate of Achievement a government unit must publish an easily readable and efficiently organized annual comprehensive financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe our current annual comprehensive financial report continues to meet the Certificate of Achievement Program's requirements, and we are submitting it to GFOA to determine its eligibility for another certificate.

**Acknowledgments**

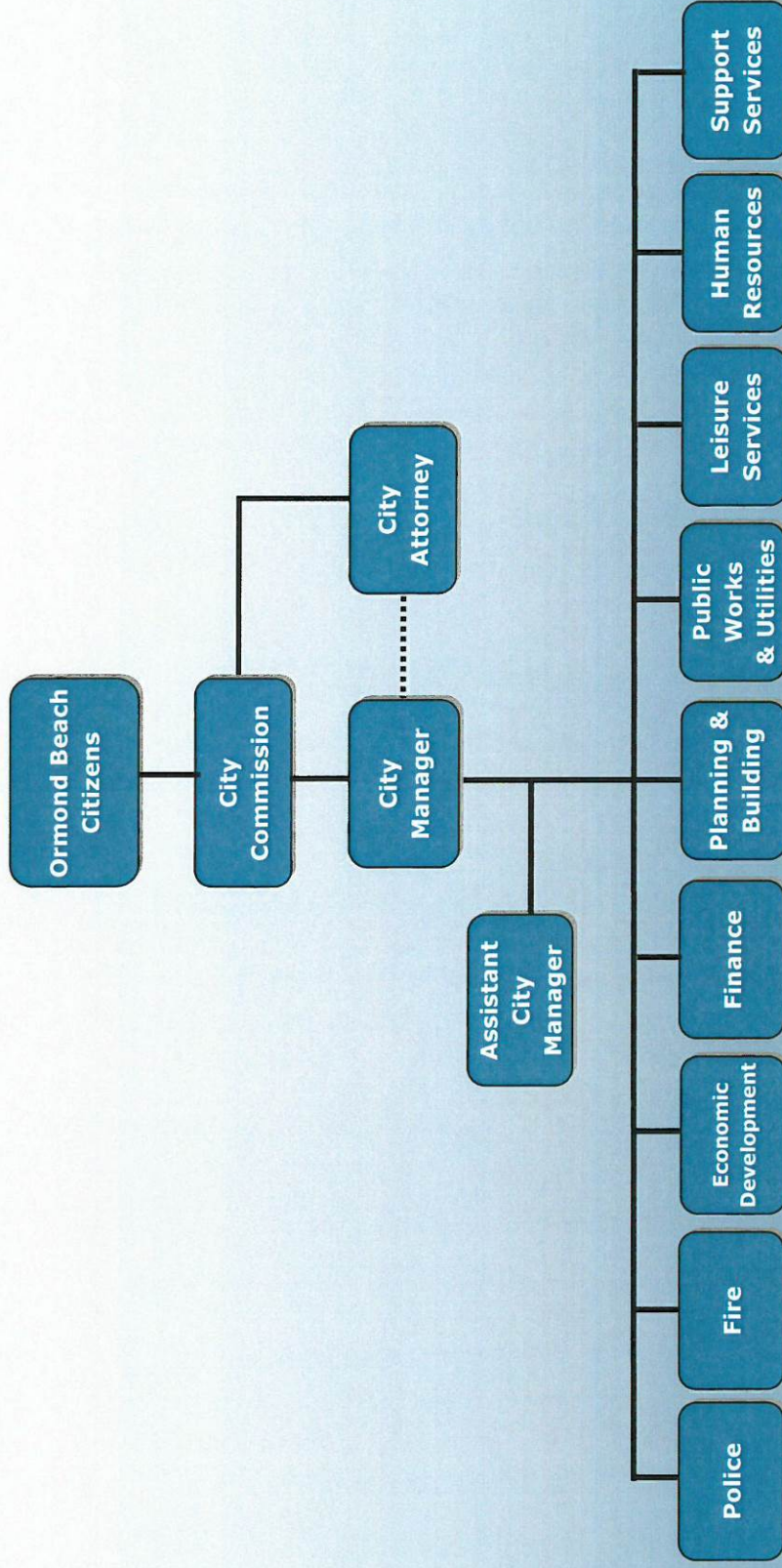
The preparation of this report would not have been possible without the efficient and dedicated services of all members of the Finance Department. I would like to express our appreciation to those who assisted and contributed to the preparation of this report. In closing, without the leadership and support of the City Commission, preparation of this report would not have been possible.

Respectfully,

A handwritten signature in cursive script that reads "Kelly A. McGuire".

Kelly A. McGuire  
Finance Director

# City of Ormond Beach Organizational Chart



This is to certify that this is the official organizational chart of the City of Ormond Beach referred to in Article II, Chapter 2, of the City of Ormond Beach, Florida, Code of Ordinances, adopted by Resolution No. 2016-154 on November 1, 2016.



*Ed Kelley*  
Ed Kelley, Mayor

*J. Scott McKee*  
J. Scott McKee, City Clerk



Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**City of Ormond Beach  
Florida**

For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

September 30, 2024

*Christopher P. Morrill*

Executive Director/CEO

# Financial Section



## INDEPENDENT AUDITORS' REPORT

To the Honorable Mayor and City Commission,  
City of Ormond Beach, Florida:

### **Report on the Audit of the Financial Statements**

#### ***Opinions***

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Ormond Beach, Florida (the City), as of and for the year ended September 30, 2025, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City, as of September 30, 2025, and the respective changes in financial position and, where applicable, cash flows thereof and budgetary comparison statements for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* (GAS), issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### ***Responsibilities of Management for the Financial Statements***

The City's management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditors' Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and GAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.

Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and GAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining and individual fund financial statements and other/supporting schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. The accompanying schedule of expenditures of federal awards and state financial assistance, as required by Title 2 U.S. Code of Federal Regulations (CFR), Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), and by Section 215.97, Florida Statutes, Florida Single Audit Act, is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The combining and individual fund financial statements and other/supporting schedules and schedule of expenditures of federal awards and state financial assistance are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole.

### ***Other Information***

Management is responsible for the other information included in the annual comprehensive financial report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon. In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated February 9, 2026, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.



Daytona Beach, Florida  
February 9, 2026

## MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of the City of Ormond Beach, we offer readers of the City of Ormond Beach's financial statements this narrative overview and analysis of the financial activities of the City of Ormond Beach for the fiscal year ended September 30, 2025. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which begins on page 3 of this report.

### **Financial Highlights**

- The assets plus deferred outflows of resources of the City of Ormond Beach exceeded its liabilities plus deferred inflows of resources at the close of the most recent fiscal year by \$232,714,623 (net position). Of this amount, \$197,256,292 represents investment in capital assets (net of related debt), and restricted and unrestricted net position of \$36,274,561 and \$(816,230) respectively.
- The City's total net position increased by \$12,656,176 (or 5.8%) based on current year activities. Of this amount, governmental sources produced an increase of \$8,295,760 and Business-type activities produced an increase of \$4,360,416.
- As of the close of the current fiscal year, the City of Ormond Beach's governmental funds reported combined ending fund balances of \$48,143,171, a decrease of \$2,055,396 (or 4.0%) in comparison with the prior year. The decrease is primarily attributed to completion of delayed and deferred. Approximately 18% or \$7,164,702 of the total amount is unassigned fund balance and is available for spending at the City's discretion.
- The City's proprietary funds reported a combined ending net position of \$95,562,266, an increase of \$4,360,416 (or 4.8%) based on current year activities. Approximately 6.2% of this total amount, \$5,930,119 is comprised of unrestricted net position which is available for spending at the City's discretion.
- The City of Ormond Beach's total bonded (General Obligation and Revenue Bonds) debt decreased by \$4,369,035 during the current fiscal year.

### **Overview of the Financial Statements**

This discussion and analysis are intended to serve as an introduction to the City of Ormond Beach's basic financial statements. The City of Ormond Beach's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

### ***Government-wide financial statement***

The government-wide financial statements are designed to provide readers with a broad overview of the City of Ormond Beach's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all of the City's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The statement of activities presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are Reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected franchise fees or earned but unsecured personal leave, etc.).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes, licenses and permits, and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include general government, public safety, public works and culture and recreation services. The business-type activities of the City include water and sewer and solid waste. The government-wide financial statements begin on page 26 of this report.

### ***Fund financial statements***

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Ormond Beach, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

### ***Governmental funds***

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a City's near-term financing requirements. Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City of Ormond Beach maintains twenty-two individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, the Redevelopment Trust Fund, and the Ormond Crossings Trust Fund, which are considered to be major funds. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of

these nonmajor governmental funds is provided in the form of combining statements beginning on page 100 of this report.

The City of Ormond Beach adopts an annual appropriated budget for its General, Special Revenue, Debt Service, Capital Projects and Enterprise Funds. Budgetary comparison schedules have been provided for the City's governmental funds to demonstrate compliance with this budget.

### ***Proprietary funds***

The City of Ormond Beach maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City of Ormond Beach uses enterprise funds to account for its water and sewer, and solid waste activities. Internal service funds are an accounting device used to accumulate and allocate costs internally among the City of Ormond Beach's various functions. The City of Ormond Beach uses an internal service fund to account for self-insurance. Because these services predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information of the water and sewer, and solid waste activities, which are be major funds of the City of Ormond Beach. The internal service fund for self-insurance activities is presented in a separate column in the proprietary fund statements. The proprietary fund financial statements begin on page 35 of this report.

### ***Fiduciary funds***

Fiduciary funds are used to account for resources held for the benefit of parties outside the City (e.g., pension beneficiaries). Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The basic fiduciary fund financial statements, which include the pension trust funds, begin on page 38 of this report.

### ***Notes to the financial statements***

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements begin on page 40 of this report.

### ***Other information***

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the City of Ormond Beach's schedule of contributions and its progress in funding its obligations to provide pension and other postemployment benefits to its employees. Required supplementary information can be found beginning on page 88 of this report.

The combining statements and other schedules referred to earlier in connection with nonmajor governmental funds are presented immediately following the required supplementary information. Combining fund statements and other schedules can be found on beginning on page 100 of this report.

**Government-wide financial analysis**

As noted earlier, net position may serve over time as a useful indicator of a City’s financial position. In the case of the City of Ormond Beach, assets plus deferred outflows of resources exceed liabilities plus deferred inflows of resources by \$232,714,623 at the close of the most recent fiscal year.

By far the largest portion of the City of Ormond Beach’s net position \$197,256,292 (84.8%) reflects its investment in capital assets (e.g. land, buildings, infrastructure, and equipment), less any related debt used to acquire those assets that are still outstanding. The City of Ormond Beach uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City of Ormond Beach’s investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

**CITY OF ORMOND BEACH’S NET POSITION  
SEPTEMBER 30, 2025  
(In Thousands)**

	Governmental Activities		Business-type Activities		Total	
	2025	2024	2025	2024	2025	2024
Current and other assets	\$49,461	\$51,782	\$39,546	\$44,133	\$89,007	\$95,915
Capital assets	127,525	120,028	91,299	83,125	218,824	203,153
<b>Total Assets</b>	<b>176,986</b>	<b>171,810</b>	<b>130,845</b>	<b>127,258</b>	<b>307,831</b>	<b>299,068</b>
<b>Deferred outflows of resources</b>	<b>4,326</b>	<b>3,097</b>	<b>146</b>	<b>224</b>	<b>4,472</b>	<b>3,321</b>
Current and other liabilities	\$4,116	4,632	5,692	2,507	9,808	7,139
Long-term liabilities outstanding	26,039	29,639	28,302	32,527	54,341	62,166
<b>Total Liabilities</b>	<b>30,155</b>	<b>34,271</b>	<b>33,994</b>	<b>35,034</b>	<b>64,149</b>	<b>69,305</b>
<b>Deferred inflows of resources</b>	<b>14,005</b>	<b>11,799</b>	<b>1,435</b>	<b>1,246</b>	<b>15,440</b>	<b>13,045</b>
Net Position:						
Net investment in capital assets	121,511	113,280	75,745	53,439	197,256	166,719
Restricted	23,717	22,550	13,887	16,495	37,604	39,045
Unrestricted (deficit)	(8,076)	(6,973)	5,930	21,268	(2,146)	14,295
<b>Total Net Position</b>	<b>\$137,152</b>	<b>\$128,857</b>	<b>95,562</b>	<b>\$91,202</b>	<b>\$232,714</b>	<b>\$220,059</b>

A portion of the City's net position, \$37,604,453 (16.2%) represents resources that are subject to external restrictions on how they may be used. The net pension liability of \$12,384,133 declined by more than 18%.

General revenues and transfers increased from the prior fiscal year by \$3,022,779 as a result of a strong housing and interest rate market.

The City received \$6,232,288 in capital grants, impact fees, and developer contributions, which are considered non-recurring additions during the current fiscal year.

Operating grants totaled \$9,338,913 much of which was attributable to reimbursement for hurricane damage expenses.

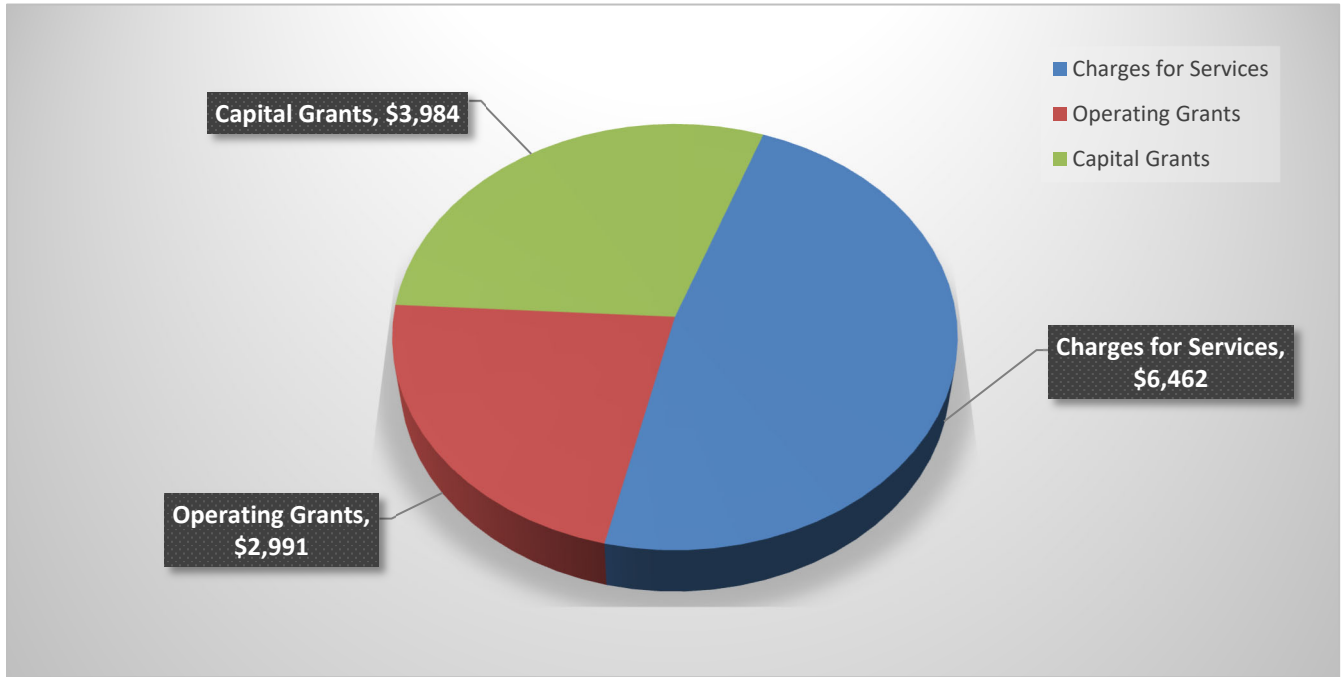
The following table contains a summary of activities during the fiscal year ended September 30, 2025.

**CITY OF ORMOND BEACH'S CHANGE IN NET POSITION**

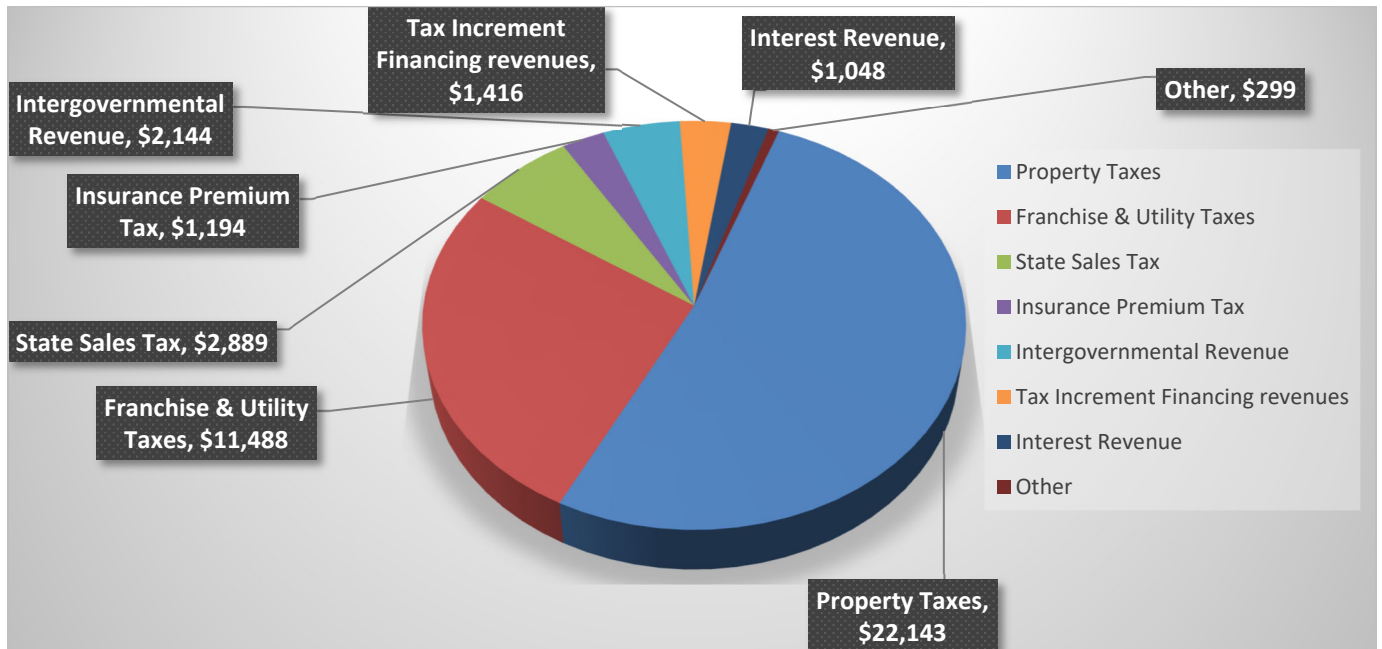
(In Thousands)

	Governmental Activities		Business-type Activities		Total	
	2025	2024	2025	2024	2025	2024
<b>Revenues:</b>						
<b>Program revenues:</b>						
Charges for services	\$6,462	\$5,994	\$36,502	\$34,752	\$42,964	\$40,746
Operating grants & contributions	2,991	2,647	6,347	3,920	9,338	6,567
Capital grants & contributions	3,984	2,114	2,248	2,006	6,232	4,120
General revenues:						-
Property taxes	22,143	19,699	0	0	22,143	19,699
Franchise/Utility taxes	11,488	11,041	0	0	11,488	11,041
State sales tax	2,889	2,934	0	0	2,889	2,934
Insurance premium taxes	1,194	1,133	0	0	1,194	1,133
Intergovernmental revenue	2,144	2,121	0	0	2,144	2,121
Tax increment financing revenues	1,416	1,034	0	0	1,416	1,034
Interest revenue	1,048	1,295	872	905	1,920	2,200
Other	299	304	(4)	1	295	305
<b>Total Revenues</b>	<b>\$56,058</b>	<b>\$50,316</b>	<b>\$45,965</b>	<b>\$41,584</b>	<b>102,023</b>	<b>\$91,900</b>
<b>Expenses:</b>						
General Government	\$8,446	\$8,198	\$0	\$0	\$8,446	\$8,198
Public Safety	24,451	22,886	0	0	24,451	22,886
Public Works	9,026	9,186	0	0	9,026	9,186
Human Services	120	111	0	0	120	111
Culture & Recreation	9,971	9,748	0	0	9,971	9,748
Economic Development	(7)	64	0	0	(7)	64
Interest on long-term debt	287	153	0	0	287	153
Water & Sewer	0	0	23,416	22,494	23,416	22,484
Solid Waste	0	0	13,658	9,909	13,658	9,909
<b>Total Expenses</b>	<b>52,294</b>	<b>50,346</b>	<b>37,074</b>	<b>32,403</b>	<b>89,368</b>	<b>82,749</b>
Increase in net position before transfers	3,764	(30)	\$8,891	9,181	12,655	9,151
Transfers	4,531	4,601	(4,531)	(4,601)	0	0
Increase (decrease) in net position	8,295	4,571	4,360	4,580	12,655	9,151
<b>Net position, beginning of year</b>	<b>128,857</b>	<b>124,286</b>	<b>\$91,203</b>	<b>86,623</b>	<b>220,060</b>	<b>210,909</b>
<b>Net position, end of year</b>	<b>\$137,152</b>	<b>\$128,857</b>	<b>\$95,563</b>	<b>\$91,203</b>	<b>\$232,715</b>	<b>\$220,060</b>

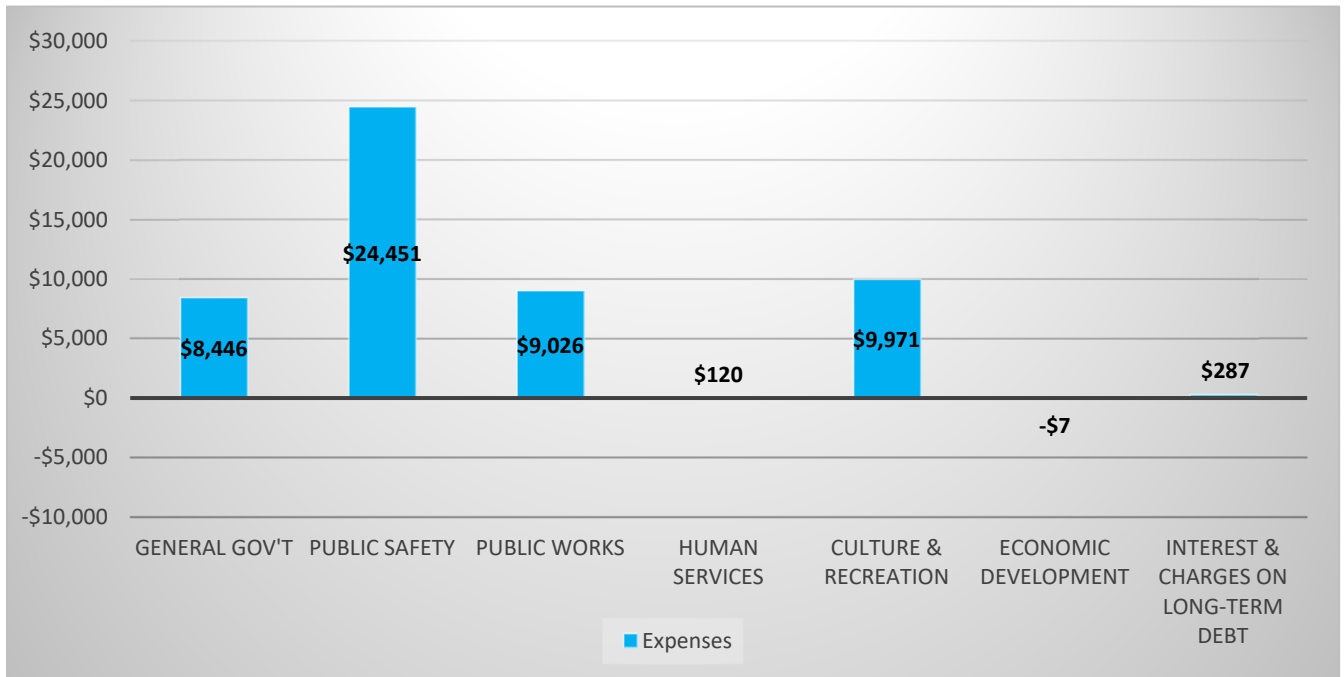
**Program Revenue by Source Governmental Activities  
(in Thousands)**



**General Revenue by Source Governmental Activities  
(in Thousands)**



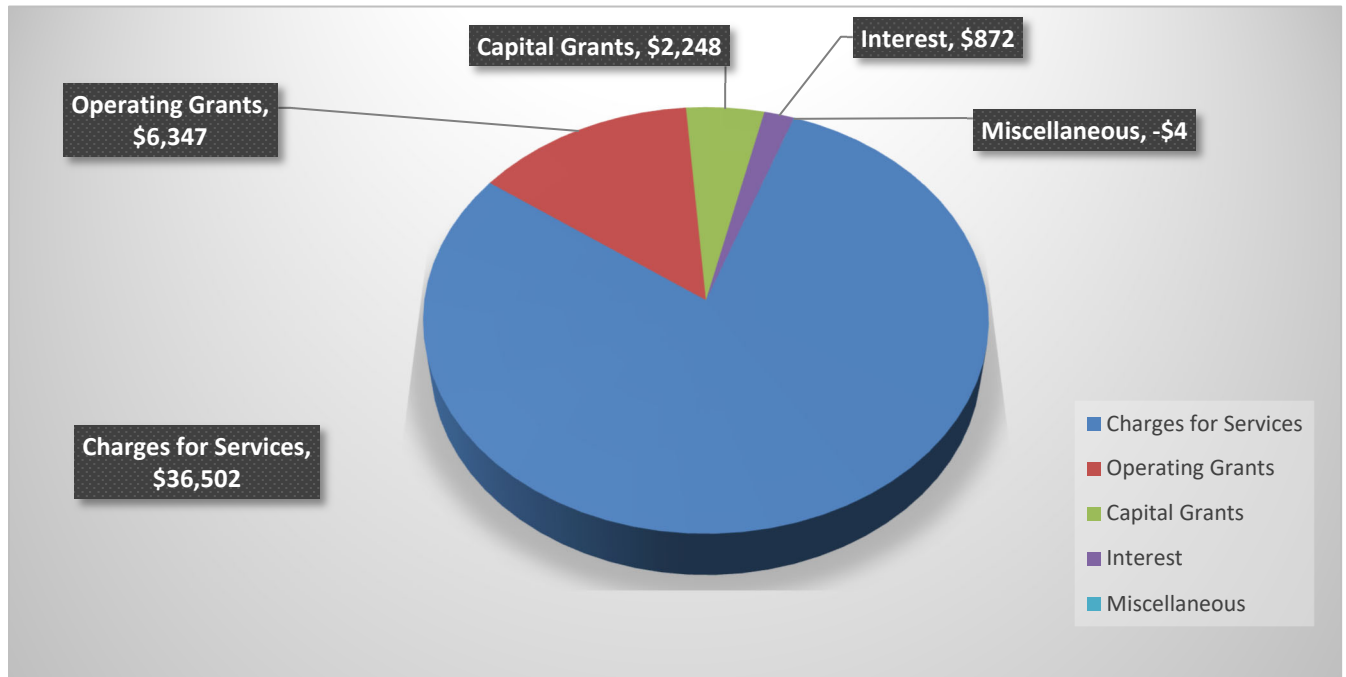
## Program Expenses Governmental Activities (in Thousands)



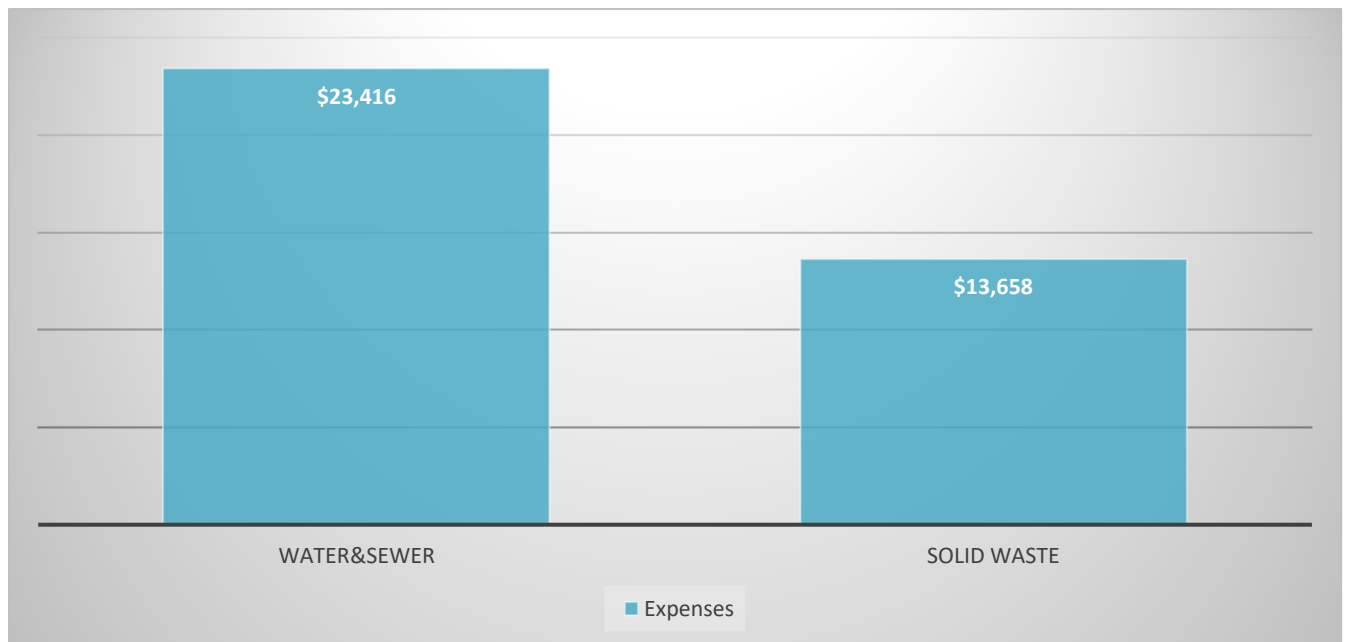
### ***Governmental activities***

Governmental activities increased the net position by \$8,295,000. Key elements of these changes are operating grants and property taxes received by the City and other items noted on page 27.

### Program Revenue by Source Business-type Activities (in Thousands)



### Program Expenses Business-type Activities



***Business-type activities***

Business-type activities increased the City of Ormond Beach’s net position by \$4,360,000.

## **Financial Analysis of the City's Funds**

As noted earlier, the City of Ormond Beach uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

### ***Governmental Funds***

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City of Ormond Beach's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a City's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the City of Ormond Beach's twenty-five (25) governmental funds reported combined ending fund balances of \$39,914,186, a decrease of \$4,470,403 in comparison with the prior year. This decrease relates to the use of fund balance for one-time expenditures including public safety retroactive pay adjustments. Fund balance for the combined twenty-five (25) governmental funds consists of:

- \$5,060,343 or 12.7% is assigned for economic development, municipal airport, recreational facilities, grants, debt service, capital projects, revenue stabilization, and appropriations.
- \$551,747 or 1.4% is committed by formal action of the City Commission for improvements of recreational facilities.
- \$23,741,992 or 59.5% is restricted by enabling legislation or other legal requirements imposed by outside sources.
- \$3,395,402 or 8.5% is non-spendable relating to inventories, prepaid items and long-term advances.
- \$7,164,702 or 18.0% is unassigned.

The General Fund is the chief operating fund of the City of Ormond Beach. General Fund fund balance increased by \$301,016 during the year. At the end of the current fiscal year fund balance of \$1,753,277 was considered nonspendable and allocated for advances and inventory; \$1,397,103 was restricted by legal requirements. Fund balance of \$1,484,847 was assigned to Economic Development, the subsequent year's budget, and capital projects. Unassigned, undesignated fund balance of the General Fund as of September 30, 2025, was \$8,154,079.

The Redevelopment Trust Fund is a special revenue fund that reports the financial activities of the Ormond Beach Downtown Community Redevelopment Area. At September 30, 2025, restricted fund balance of the Redevelopment Trust Fund was \$4,045,199, reflecting a decrease of \$1,420,609 which was expended for planned capital improvements. The Fund received \$1,232,024 in tax increment revenues and \$700,392 in transfers from the General Fund during the fiscal year. These funds are legally restricted to complete projects identified in the Granada Boulevard Master Plan.

The Ormond Crossings Trust Fund is a special revenue fund that reports the financial activities of the North Mainland/Ormond Crossings Community Redevelopment Area. At September 30, 2025, restricted fund balance of the Ormond Crossings Trust Fund was \$1,925,264. The net increase to restricted fund balance during the current year was \$402,432. The Fund received \$208,825 in tax increment revenues and \$154,716 in transfers from the General Fund during the fiscal year. These funds are legally restricted for use to complete project identified in the North Mainland/Ormond Crossings Community Redevelopment Area Master Redevelopment Plan.

Funds classified as non-major governmental funds consisting of special revenue funds, debt service funds, and capital project funds have a combined fund balance of \$14,436,360.

**Proprietary Funds**

The City of Ormond Beach’s proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

Unrestricted net position of the Water and Sewer Fund at the end of the year amounted to \$4,272,619. Total net position for the Water and Sewer Fund increased by \$3,936,548. Unrestricted net position of the Solid Waste Fund at the end of the year amounted to \$1,863,928. Total net position for the Solid Waste Fund increased by \$423,868. Other factors concerning the financial position of these funds have already been addressed in the discussion of the City’s business-type activities.

**General Fund Budgetary Highlights**

The General Fund variances between the final budget and actual amounts consisted of:

Revenues-

- \$563,928 Taxes – The positive variance was largely associated with an increase in electric utility taxes and franchise fees.
- \$(392,758) Intergovernmental – The variance reflects anticipated grant revenue that was outstanding at the end of the fiscal year.
- \$513,256 Permits and Fees – The positive variance is a result of an increase in construction activity.

Expenditures-

- \$421,457 Public Works – The variance reflects savings associated with vacant positions due to challenges in recruiting.
- \$(151,585) Fire services – The variance reflects higher than expected pension costs.
- \$(302,918) Culture and Recreation – The variance increases in contractual services some of which related to hurricane expenditures.

**Capital Asset and Debt Administration**

The City of Ormond Beach’s investment in capital assets, net of related depreciation, for its governmental and business type activities as of September 30, 2025, amounts to \$218,423,471. This investment in capital assets includes land, buildings and improvements other than buildings, equipment, infrastructure and construction in progress. The total change in the City of Ormond Beach’s capital assets, net of related depreciation, for the current fiscal year was an increase of \$7,496,705 (6.3%) for governmental activities and an increase of \$7,772,918 (9.4%) for business-type activities.

**CITY OF ORMOND BEACH’S CAPITAL ASSETS**

**Net of Depreciation**

(In thousands)

	Governmental Activities		Business-type Activities		Total	
	2025	2024	2025	2024	2025	2024
<b>Land</b>	\$43,830	\$43,830	\$1,072	\$1,072	\$44,902	\$44,902
<b>Works of Art</b>	377	377	0	0	377	377
<b>Intangibles (Easements)</b>	744	744	1,047	1,043	1,791	1,787
<b>Building &amp; Improvements</b>	68,863	61,488	79,125	75,668	147,988	137,156
<b>Equipment</b>	6,264	6,143	1,156	828	7,420	6,971
<b>Construction in progress</b>	7,447	7,447	8,498	4,514	15,945	11,961
<b>Total</b>	\$127,525	\$120,029	\$90,898	\$83,125	\$218,423	\$203,154

Additional information on the City of Ormond Beach’s capital assets can be found in Note (6) on pages 57-58 of this report.

**Long-term Debt**

At the end of the 2025 fiscal year, the City of Ormond Beach had total bonded debt outstanding of \$21,871,000. Of this amount, \$1,875,000 relates long-term debt backed by the full faith and credit of the government. The remainder of the City of Ormond Beach’s debt represents bonds secured solely by specified revenue sources or covenants.

**CITY OF ORMOND BEACH’S OUTSTANDING DEBT**

General Obligation and Revenue  
Bonds (In Thousands)

	Governmental Activities		Business-type Activities		Total	
	2025	2024	2025	2024	2025	2024
General Obligation Bonds	\$1,585	\$1,875	\$0	\$0	\$1,585	\$1,875
Revenue Bonds	0	0	20,286	23,403	20,286	\$23,403
<b>Total</b>	\$1,585	\$1,875	\$20,286	\$23,403	\$21,871	\$25,278

The City of Ormond Beach’s total bonded debt decreased by \$3,407,000 during the current fiscal year.

Under Florida statutes, no debt limit margin is placed on local governments. Additional information on the City’s long-term debt can be found in Note (10) on pages 61-67 of this report.

**Economic Factors and Next Year’s Budgets and Rates**

- The unemployment rate for the municipal service area was 5.0% as of September 2025 compared to 4.1% a year ago.
- The City's taxable value of commercial and residential property continues to increase.
- Inflationary trends in the region are comparable to national indices.

All of these factors were considered in preparing the City of Ormond Beach’s budget for the 2025-26 fiscal year.

Unassigned fund balance of the General Fund as of September 30, 2025 was \$8,966,548.

Water and wastewater service rates for fiscal year 2025 were increased in order to provide sufficient revenue for operational and capital expenses.

**Requests for Information**

This financial report is designed to provide a general overview of the City of Ormond Beach’s finances for all those with an interest in the City’s finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the City of Ormond Finance Director, P.O. Box 277, Ormond Beach, Florida 32175-0277. Additional information can be found on the Finance Department’s website at [www.ormondbeach.org](http://www.ormondbeach.org).

## **BASIC FINANCIAL STATEMENTS**

These basic financial statements contain Government-wide Financial Statements, Fund Financial Statements and Notes to the Financial Statements.

**CITY OF ORMOND BEACH, FLORIDA**  
**STATEMENT OF NET POSITION**  
**SEPTEMBER 30, 2025**

	<u>Governmental Activities</u>	<u>Business-type Activities</u>	<u>Total</u>
<b>ASSETS</b>			
Equity in pooled cash and investments	\$ 38,266,458	\$ 14,716,304	\$ 52,982,762
Receivables, net	2,260,646	3,739,920	6,000,566
Due from other governments	3,503,210	1,965,253	5,468,463
Leases receivable	3,059,224	-	3,059,224
Inventories	187,951	-	187,951
Prepays	2,019,212	-	2,019,212
Restricted assets:			
Equity in pooled cash	164,263	19,525,011	19,689,274
Capital assets:			
Capital assets, not being depreciated	52,400,348	10,617,440	63,017,788
Other capital assets, net of depreciation	75,125,067	80,280,616	155,405,683
Total assets	<u>\$ 176,986,379</u>	<u>\$ 130,844,544</u>	<u>\$ 307,830,923</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Deferred outflows related to pensions	\$ 3,752,576	\$ 33,099	\$ 3,785,675
Deferred outflows related to OPEB	573,715	112,635	686,350
Total deferred outflows	<u>\$ 4,326,291</u>	<u>\$ 145,734</u>	<u>\$ 4,472,025</u>
<b>LIABILITIES</b>			
Accounts payable and accrued liabilities	\$ 3,556,871	\$ 4,590,535	\$ 8,147,406
Customer deposits	34,459	1,009,482	1,043,941
Unearned revenue	323,908	-	323,908
Accrued interest payable	24,767	90,527	115,294
Due to fiduciary funds	176,073	-	176,073
Noncurrent liabilities:			
Due within one year	2,069,448	2,786,590	4,856,038
Due in more than one year	8,601,947	23,982,803	32,584,750
Total OPEB liability	3,663,610	852,793	4,516,403
Net pension liability	11,704,051	680,082	12,384,133
Total liabilities	<u>\$ 30,155,134</u>	<u>\$ 33,992,812</u>	<u>\$ 64,147,946</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Deferred inflows related to pensions	\$ 9,582,295	\$ 1,136,075	\$ 10,718,370
Deferred inflows related to OPEB	1,523,619	299,125	1,822,744
Deferred inflows related to leases	2,899,265	-	2,899,265
Total deferred inflows	<u>\$ 14,005,179</u>	<u>\$ 1,435,200</u>	<u>\$ 15,440,379</u>
<b>NET POSITION</b>			
Net investment in capital assets	\$ 121,511,373	\$ 75,744,919	\$ 197,256,292
Restricted for:			
Debt service	127,361	3,874,036	4,001,397
Capital expansion	5,826,318	9,613,192	15,439,510
Building department	1,329,892	-	1,329,892
Renewal and replacement	-	400,000	400,000
Transportation	2,146,932	-	2,146,932
Redevelopment trust	5,970,463	-	5,970,463
Stormwater drainage	7,707,434	-	7,707,434
Other purposes	608,825	-	608,825
Unrestricted	(8,076,241)	5,930,119	(2,146,122)
Total net position	<u>\$ 137,152,357</u>	<u>\$ 95,562,266</u>	<u>\$ 232,714,623</u>

The accompanying notes to financial statements are an integral part of this statement.

**CITY OF ORMOND BEACH, FLORIDA**  
**STATEMENT OF ACTIVITIES**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2025**

Functions/Programs	Program Revenues				Net (Expense) Revenue and Changes in Net Position		
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-type Activities	Total
Governmental activities:							
General government	\$ 8,446,355	\$ 900	\$ 1,030,137	\$ 53,317	\$ (7,362,001)	\$ -	\$ (7,362,001)
Public safety	24,451,466	359,045	78,424	181,340	(23,832,657)	-	(23,832,657)
Public works	9,025,069	5,560,607	1,881,256	2,627,663	1,044,457	-	1,044,457
Human services	120,426	-	-	-	(120,426)	-	(120,426)
Culture and recreation	9,971,397	541,354	1,300	1,122,062	(8,306,681)	-	(8,306,681)
Economic development	(7,512)	-	-	-	7,512	-	7,512
Interest on long-term debt	287,367	-	-	-	(287,367)	-	(287,367)
Total governmental activities	52,294,568	6,461,906	2,991,117	3,984,382	(38,857,163)	-	(38,857,163)
Business-type activities:							
Water and sewer	23,416,258	24,294,725	2,785,496	2,247,906	-	5,911,869	5,911,869
Solid waste	13,658,121	12,207,627	3,562,300	-	-	2,111,806	2,111,806
Total business-type activities	37,074,379	36,502,352	6,347,796	2,247,906	-	8,023,675	8,023,675
<b>Total primary government</b>	<b>\$ 89,368,947</b>	<b>\$ 42,964,258</b>	<b>\$ 9,338,913</b>	<b>\$ 6,232,288</b>	<b>(38,857,163)</b>	<b>8,023,675</b>	<b>(30,833,488)</b>
General revenues:							
Property taxes					22,142,808	-	22,142,808
Sales taxes					2,889,370	-	2,889,370
Insurance premium taxes					1,194,985	-	1,194,985
Franchise and utility taxes					11,488,120	-	11,488,120
Unrestricted intergovernmental revenue					2,143,787	-	2,143,787
Tax increment financing revenues					1,416,369	-	1,416,369
Interest revenue					1,047,674	871,677	1,919,351
Miscellaneous revenues					298,458	(3,584)	294,874
Transfers					4,531,352	(4,531,352)	-
Total general revenues and transfers					47,152,923	(3,663,259)	43,489,664
Change in net position					8,295,760	4,360,416	12,656,176
<b>Net position - beginning of year</b>					128,856,597	91,201,850	220,058,447
<b>Net position - ending of year</b>					<b>\$ 137,152,357</b>	<b>\$ 95,562,266</b>	<b>\$ 232,714,623</b>

The accompanying notes to financial statements are an integral part of this statement.

**CITY OF ORMOND BEACH, FLORIDA  
BALANCE SHEET  
GOVERNMENTAL FUNDS  
SEPTEMBER 30, 2025**

	General	Redevelopment Trust	Ormond Crossings Trust	Stormwater Drainage Utility	Municipal Airport	Nonmajor Governmental Funds	Total Governmental Funds
<b>ASSETS</b>							
Equity in pooled cash and investments	\$ 9,832,956	\$ 4,548,594	\$ 1,923,461	\$ 6,491,973	\$ 10,716	\$ 13,126,611	\$ 35,934,311
Receivables, net	1,836,541	6,544	1,803	346,686	46,896	21,926	2,260,396
Due from other governments	1,678,359	-	-	1,490,972	43,422	281,085	3,493,838
Leases receivable	673,904	-	-	-	2,385,320	-	3,059,224
Advances to other funds	1,200,000	-	-	-	-	-	1,200,000
Inventories	187,951	-	-	-	-	-	187,951
Total assets	<u>\$ 15,775,037</u>	<u>\$ 4,555,138</u>	<u>\$ 1,925,264</u>	<u>\$ 8,329,631</u>	<u>\$ 2,486,354</u>	<u>\$ 15,071,747</u>	<u>\$ 48,143,171</u>
<b>LIABILITIES</b>							
Accounts payable and accrued liabilities	\$ 1,744,495	\$ 509,939	\$ -	\$ 622,197	\$ 18,372	\$ 626,890	\$ 3,521,893
Customer deposits	34,459	-	-	-	-	-	34,459
Unearned revenue	324,284	-	-	-	-	-	324,284
Advances from other funds	-	-	-	-	1,200,000	-	1,200,000
Due to other funds	176,073	-	-	-	-	-	176,073
Total liabilities	<u>2,279,311</u>	<u>509,939</u>	<u>-</u>	<u>622,197</u>	<u>1,218,372</u>	<u>626,890</u>	<u>5,256,709</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>							
Unavailable revenue	64,514	-	-	-	-	8,497	73,011
Related to leases	641,906	-	-	-	2,257,359	-	2,899,265
Total deferred inflows of resources	<u>706,420</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>2,257,359</u>	<u>8,497</u>	<u>2,972,276</u>
<b>FUND BALANCES</b>							
Nonspendable:							
Inventories	187,951	-	-	-	-	-	187,951
Prepaid items	365,326	-	-	-	-	1,642,125	2,007,451
Long-term advances	1,200,000	-	-	-	-	-	1,200,000
Restricted for:							
Ormond Memorial Art Museum	67,211	-	-	-	-	-	67,211
Building department	1,329,892	-	-	-	-	-	1,329,892
Downtown	-	4,045,199	-	-	-	-	4,045,199
North Mainland	-	-	1,925,264	-	-	-	1,925,264
Stormwater drainage	-	-	-	7,707,434	-	-	7,707,434
Law enforcement	-	-	-	-	-	541,614	541,614
Debt service	-	-	-	-	-	152,128	152,128
Transportation impact	-	-	-	-	-	2,146,932	2,146,932
Capital expansion	-	-	-	-	-	5,826,318	5,826,318
Committed to:							
Recreational facilities	-	-	-	-	-	551,747	551,747
Assigned to:							
Economic development	147,368	-	-	-	-	-	147,368
Recreational facilities	-	-	-	-	-	468,569	468,569
Grants	-	-	-	-	-	75,444	75,444
Debt service	-	-	-	-	-	379,964	379,964
Capital improvements	-	-	-	-	-	2,651,519	2,651,519
Subsequent year's budget	1,337,479	-	-	-	-	-	1,337,479
Unassigned	8,154,079	-	-	-	(989,377)	-	7,164,702
Total fund balances	<u>12,789,306</u>	<u>4,045,199</u>	<u>1,925,264</u>	<u>7,707,434</u>	<u>(989,377)</u>	<u>14,436,360</u>	<u>39,914,186</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 15,775,037</u>	<u>\$ 4,555,138</u>	<u>\$ 1,925,264</u>	<u>\$ 8,329,631</u>	<u>\$ 2,486,354</u>	<u>\$ 15,071,747</u>	<u>\$ 48,143,171</u>

The accompanying notes to financial statements are an integral part of this statement.

**CITY OF ORMOND BEACH, FLORIDA**  
**RECONCILIATION OF THE BALANCE SHEET—GOVERNMENTAL FUNDS**  
**TO THE STATEMENT OF NET POSITION**  
**SEPTEMBER 30, 2025**

**Fund balances - total governmental funds** \$ 39,914,186

Amounts reported for governmental activities in the statement of activities are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds

Total governmental capital assets	291,209,810	
Less: accumulated depreciation	<u>(163,684,395)</u>	127,525,415

On the governmental fund statements, a net pension liability is not recorded unless an amount is legally due and payable (no such liability exists at the end of the current fiscal year). On the Statement of Net Position, the City's net pension (liability) asset of the defined benefit pension plans is reported as a noncurrent (liability) asset. Additionally, deferred outflows and deferred inflows related to pensions are also reported.

Net pension liability	(11,704,051)	
Deferred outflows related to pensions	3,752,576	
Deferred inflows related to pensions	<u>(9,582,295)</u>	(17,533,770)

On the governmental fund statements, an OPEB liability is not recorded unless an amount is due and payable (no such liability exists at the end of the current fiscal year). On the Statement of Net Position, the City's total OPEB liability is reported as a noncurrent liability. Additionally, deferred outflows and deferred inflows related to OPEB are also reported.

Total OPEB liability	(3,663,610)	
Deferred outflows related to OPEB	573,715	
Deferred inflows related to OPEB	<u>(1,523,619)</u>	(4,613,514)

Internal service funds are used by management to charge the costs of data processing, insurance, fleet lease and maintenance, building maintenance, and internal loans to individual funds. These assets and liabilities of the internal service funds are included in governmental activities in the Statement of Net Position.

Total net position		217,031
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Because some property taxes and other revenues will not be collected for several months after the close of the City's fiscal year end, they are not considered as "available" revenues in the governmental funds, and therefore, reported as deferred inflows of unavailable revenues. In the Statement of Net Position, which is presented on an accrual basis, no deferral is reported since the revenue is fully recognized in the Statement of Activities.

73,011

Long-term liabilities, including bonds payable and notes payable, are not due and payable in the current period and, therefore, are not reported in the funds. These liabilities, deferred outflows, and other debt-related deferred charges consist of the following:

Bonds and notes payable	(3,880,000)	
Financed purchases	(2,134,042)	
Accrued interest payable	(24,767)	
Compensated absences	<u>(2,391,193)</u>	(8,430,002)

**Net position of governmental activities** \$ 137,152,357

The accompanying notes to financial statements are an integral part of this statement.

**CITY OF ORMOND BEACH, FLORIDA**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**GOVERNMENTAL FUNDS**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2025**

	<u>General</u>	<u>Redevelopment Trust</u>	<u>Ormond Crossings Trust</u>	<u>Stormwater Drainage Utility</u>	<u>Municipal Airport</u>	<u>Nonmajor Governmental Funds</u>	<u>Total Governmental Funds</u>
<b>Revenues</b>							
Taxes	\$ 29,867,751	\$ -	\$ -	\$ -	\$ -	\$ 6,344,044	\$ 36,211,795
Permits and fees	2,323,106	-	-	-	-	-	2,323,106
Intergovernmental	7,008,483	1,232,024	208,825	1,559,331	226,796	511,472	10,746,931
Charges for services	1,093,680	-	-	2,660,624	-	-	3,754,304
Fines and forfeitures	109,486	-	-	-	-	223,398	332,884
Miscellaneous	4,053,032	123,313	38,891	167,772	202,859	1,569,158	6,155,025
Total revenues	<u>44,455,538</u>	<u>1,355,337</u>	<u>247,716</u>	<u>4,387,727</u>	<u>429,655</u>	<u>8,648,072</u>	<u>59,524,045</u>
<b>Expenditures</b>							
Current:							
General government	10,053,650	78,375	-	-	-	15,938	10,147,963
Public safety	21,709,312	-	-	-	-	1,307,666	23,016,978
Public works	6,879,063	21,773	-	1,672,602	382,011	223,701	9,179,150
Culture and recreation	8,111,948	184,500	-	-	-	108,369	8,404,817
Human services	90,507	-	-	-	-	29,919	120,426
Economic development	388,231	-	-	-	-	-	388,231
Capital improvements	2,134,811	3,191,690	-	3,687,232	319,009	5,767,535	15,100,277
Debt service:							
Principal	-	-	-	-	-	734,865	734,865
Interest and other	-	-	-	-	-	289,049	289,049
Total expenditures	<u>49,367,522</u>	<u>3,476,338</u>	<u>-</u>	<u>5,359,834</u>	<u>701,020</u>	<u>8,477,042</u>	<u>67,381,756</u>
<b>Excess (deficiency) of revenues over expenditures</b>	<u>(4,911,984)</u>	<u>(2,121,001)</u>	<u>247,716</u>	<u>(972,107)</u>	<u>(271,365)</u>	<u>171,030</u>	<u>(7,857,711)</u>
<b>Other financing sources (uses)</b>							
Transfers in	6,852,948	700,392	154,716	-	129,696	3,116,610	10,954,362
Transfers out	(3,113,623)	-	-	(280,476)	(20,964)	(1,151,991)	(4,567,054)
Total other financing sources (uses)	<u>3,739,325</u>	<u>700,392</u>	<u>154,716</u>	<u>(280,476)</u>	<u>108,732</u>	<u>1,964,619</u>	<u>6,387,308</u>
<b>Net change in fund balances</b>	<u>(1,172,659)</u>	<u>(1,420,609)</u>	<u>402,432</u>	<u>(1,252,583)</u>	<u>(162,633)</u>	<u>2,135,649</u>	<u>(1,470,403)</u>
<b>Fund balances, beginning of year</b>	13,961,965	5,465,808	1,522,832	8,960,017	(826,744)	12,300,711	41,384,589
<b>Fund balances, end of year</b>	<u>\$ 12,789,306</u>	<u>\$ 4,045,199</u>	<u>\$ 1,925,264</u>	<u>\$ 7,707,434</u>	<u>\$ (989,377)</u>	<u>\$ 14,436,360</u>	<u>\$ 39,914,186</u>

The accompanying notes to financial statements are an integral part of this statement

**CITY OF ORMOND BEACH, FLORIDA  
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES—GOVERNMENTAL FUNDS  
TO THE STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED SEPTEMBER 30, 2025**

Net change in fund balances - total governmental funds \$ (1,470,403)

Amounts reported for governmental activities in the Statement of Activities  
are different because:

Governmental funds report capital outlays as expenditures. However, in Statement of Activities  
the cost of those assets is depreciated over their estimated useful lives.

Expenditures for capital assets	15,100,277	
Contributed capital assets	2,033	
Loss on disposition of capital assets	(10,874)	
Depreciation expense	<u>(7,594,731)</u>	7,496,705

Bond and loan proceeds are reported as financing sources in the governmental funds. However,  
the issuance of debt is reported as long-term debt payable in the statement of net position.  
Repayment of bond and note principal is an expenditure in the governmental funds, but  
the repayment of debt principal reduces long-term liabilities in the statement of net position.  
These amounts are as follows:

Principal repayment of general long-term debt	734,865
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Revenues in the statement of activities that do not provide current financial resources are not  
reported as revenues in governmental funds (change in delinquent taxes and liens). (150,237)

Governmental funds report contributions to defined benefit pension and OPEB plans as expenditures.  
However, in the Statement of Activities, the amount contributed to defined benefit pension and OPEB plans  
reduces future net pension liability and total OPEB liability. Also included in pension and OPEB expense  
in the Statement of Activities are amounts required to be amortized.

Change in net pension liability and deferred inflows/outflows related to pensions	1,317,740
Change in total OPEB liability and deferred inflows/outflows related to OPEB	101,790

Under the modified accrual basis of accounting used in the governmental funds, expenditures  
are not recognized for transactions that are not normally paid with expendable available  
financial resources. In the Statement of Activities, however, which is presented on the accrual  
basis, expenses and liabilities are reported regardless of when financial resources are available.  
In addition, interest on long-term debt is not recognized under the modified accrual basis of  
accounting until due, rather than as it accrues. These adjustments are as follows:

Change in accrued interest on long-term debt	1,682
Change in compensated absences liability	(121,571)

Internal service funds are used by management to charge the costs of certain activities to  
individual funds. The portion of net revenue(expense) of internal service funds reported  
within governmental activities for the year. 385,189

**Change in net position of governmental activities \$ 8,295,760**

The accompanying notes to financial statements are an integral part of this statement.

**CITY OF ORMOND BEACH, FLORIDA**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL - GENERAL FUND**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2025**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Taxes	\$ 29,303,823	\$ 29,303,823	\$ 29,867,751	\$ 563,928
Permits and fees	1,809,850	1,809,850	2,323,106	513,256
Intergovernmental	5,162,000	7,401,241	7,008,483	(392,758)
Charges for services	880,638	880,638	1,093,680	213,042
Fines and forfeitures	73,000	73,000	109,486	36,486
Miscellaneous	3,837,857	4,075,857	4,053,032	(22,825)
<b>Total revenues</b>	<u>41,067,168</u>	<u>43,544,409</u>	<u>44,455,538</u>	<u>911,129</u>
<b>Expenditures</b>				
Current:				
General government:				
Legislation and policy	3,171,361	3,223,361	3,472,551	(249,190)
Finance	3,524,350	3,565,850	3,564,468	1,382
Human resources	730,163	730,163	636,255	93,908
Planning	873,037	873,037	845,304	27,733
Building inspections	1,567,364	1,522,364	1,535,072	(12,708)
<b>Total general government</b>	<u>9,866,275</u>	<u>9,914,775</u>	<u>10,053,650</u>	<u>(138,875)</u>
Public safety:				
Police	13,179,000	13,359,000	13,340,681	18,319
Fire	8,202,046	8,217,046	8,368,631	(151,585)
<b>Total public safety</b>	<u>21,381,046</u>	<u>21,576,046</u>	<u>21,709,312</u>	<u>(133,266)</u>
Public works	7,102,680	7,300,520	6,879,063	421,457
Culture and recreation	7,714,682	7,809,030	8,111,948	(302,918)
Human services	91,528	91,528	90,507	1,021
Economic development	437,322	437,322	388,231	49,091
Non-departmental	511,766	149,426	-	149,426
Capital improvements	-	2,300,000	2,134,811	165,189
<b>Total expenditures</b>	<u>47,105,299</u>	<u>49,578,647</u>	<u>49,367,522</u>	<u>211,125</u>
<b>Excess (deficiency) of revenues over expenditures</b>	<u>(6,038,131)</u>	<u>(6,034,238)</u>	<u>(4,911,984)</u>	<u>1,122,254</u>
<b>Other financing sources (uses)</b>				
Transfers in	6,852,944	6,852,944	6,852,948	4
Transfers out	(2,079,813)	(3,113,628)	(3,113,623)	5
<b>Total other financing sources (uses)</b>	<u>4,773,131</u>	<u>3,739,316</u>	<u>3,739,325</u>	<u>9</u>
<b>Net change in fund balance</b>	<u>(1,265,000)</u>	<u>(2,294,922)</u>	<u>(1,172,659)</u>	<u>1,122,263</u>
<b>Fund balance, beginning of year</b>	13,961,965	13,961,965	13,961,965	-
<b>Fund balance, end of year</b>	<u>\$ 12,696,965</u>	<u>\$ 11,667,043</u>	<u>\$ 12,789,306</u>	<u>\$ 1,122,263</u>

The accompanying notes to financial statements are an integral part of this statement

**CITY OF ORMOND BEACH, FLORIDA**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL - REDEVELOPMENT TRUST FUND**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2025**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Intergovernmental	\$ 1,121,241	\$ 1,121,241	\$ 1,232,024	\$ 110,783
Miscellaneous	500	500	123,313	122,813
<b>Total revenues</b>	<u>1,121,741</u>	<u>1,121,741</u>	<u>1,355,337</u>	<u>233,596</u>
<b>Expenditures</b>				
Current:				
General government:				
Planning	71,050	79,050	78,375	675
Public works	28,021	28,021	21,773	6,248
Culture and recreation	190,035	190,035	184,500	5,535
Human services	200,000	200,000	-	200,000
Nondepartmental	1,113,032	-	-	-
Capital improvements	220,000	3,849,498	3,191,690	657,808
<b>Total expenditures</b>	<u>1,822,138</u>	<u>4,346,604</u>	<u>3,476,338</u>	<u>870,266</u>
<b>Excess (deficiency) of revenues over expenditures</b>	<u>(700,397)</u>	<u>(3,224,863)</u>	<u>(2,121,001)</u>	<u>1,103,862</u>
<b>Other financing sources (uses)</b>				
Transfers in	700,397	700,397	700,392	(5)
<b>Total other financing sources (uses)</b>	<u>700,397</u>	<u>700,397</u>	<u>700,392</u>	<u>(5)</u>
<b>Net change in fund balance</b>	<u>-</u>	<u>(2,524,466)</u>	<u>(1,420,609)</u>	<u>1,103,857</u>
<b>Fund balance, beginning of year</b>	5,465,808	5,465,808	5,465,808	-
<b>Fund balance, end of year</b>	<u>\$ 5,465,808</u>	<u>\$ 2,941,342</u>	<u>\$ 4,045,199</u>	<u>\$ 1,103,857</u>

The accompanying notes to financial statements are an integral part of this statement

**CITY OF ORMOND BEACH, FLORIDA**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL - ORMOND CROSSINGS TRUST FUND**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2025**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Intergovernmental	\$ 190,378	\$ 190,378	\$ 208,825	\$ 18,447
Miscellaneous	1,704	1,704	38,891	37,187
<b>Total revenues</b>	<u>192,082</u>	<u>192,082</u>	<u>247,716</u>	<u>55,634</u>
<b>Expenditures</b>				
Current:				
General government:				
Nondepartmental	346,798	311,798	-	311,798
Capital improvements	-	35,000	-	35,000
<b>Total expenditures</b>	<u>346,798</u>	<u>346,798</u>	<u>-</u>	<u>346,798</u>
<b>Excess (deficiency) of revenues over expenditures</b>	<u>(154,716)</u>	<u>(154,716)</u>	<u>247,716</u>	<u>402,432</u>
<b>Other financing sources (uses)</b>				
Transfers in	154,716	154,716	154,716	-
<b>Total other financing sources (uses)</b>	<u>154,716</u>	<u>154,716</u>	<u>154,716</u>	<u>-</u>
<b>Net change in fund balance</b>	<u>-</u>	<u>-</u>	<u>402,432</u>	<u>402,432</u>
<b>Fund balance, beginning of year</b>	1,522,832	1,522,832	1,522,832	-
<b>Fund balance, end of year</b>	<u>\$ 1,522,832</u>	<u>\$ 1,522,832</u>	<u>\$ 1,925,264</u>	<u>\$ 402,432</u>

The accompanying notes to financial statements are an integral part of this statement

**CITY OF ORMOND BEACH, FLORIDA**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL - STORMWATER DRAINAGE UTILITY FUND**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2025**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Intergovernmental	\$ -	\$ -	\$ 1,559,331	\$ 1,559,331
Charges for services	2,575,000	2,575,000	2,660,624	85,624
Miscellaneous	100,000	100,000	167,772	67,772
<b>Total revenues</b>	<u>2,675,000</u>	<u>2,675,000</u>	<u>4,387,727</u>	<u>1,712,727</u>
<b>Expenditures</b>				
Current:				
Public works	1,648,782	1,658,782	1,672,602	(13,820)
Capital improvements	1,505,000	3,763,990	3,687,232	76,758
<b>Total expenditures</b>	<u>3,153,782</u>	<u>5,422,772</u>	<u>5,359,834</u>	<u>62,938</u>
<b>Excess (deficiency) of revenues over expenditures</b>	<u>(478,782)</u>	<u>(2,747,772)</u>	<u>(972,107)</u>	<u>1,775,665</u>
<b>Other financing sources (uses)</b>				
Transfers out	(280,465)	(280,465)	(280,476)	(11)
<b>Total other financing sources (uses)</b>	<u>(280,465)</u>	<u>(280,465)</u>	<u>(280,476)</u>	<u>(11)</u>
<b>Net change in fund balance</b>	<u>(759,247)</u>	<u>(3,028,237)</u>	<u>(1,252,583)</u>	<u>1,775,654</u>
<b>Fund balance, beginning of year</b>	8,960,017	8,960,017	8,960,017	-
<b>Fund balance, end of year</b>	<u>\$ 8,200,770</u>	<u>\$ 5,931,780</u>	<u>\$ 7,707,434</u>	<u>\$ 1,775,654</u>

The accompanying notes to financial statements are an integral part of this statement

**CITY OF ORMOND BEACH, FLORIDA**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL - MUNICIPAL AIRPORT FUND**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2025**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Intergovernmental	\$ -	\$ -	\$ 226,796	\$ 226,796
Miscellaneous	112,000	112,000	202,859	90,859
<b>Total revenues</b>	<u>112,000</u>	<u>112,000</u>	<u>429,655</u>	<u>317,655</u>
<b>Expenditures</b>				
Current:				
Public works	348,453	348,453	382,011	(33,558)
Capital improvements	0	445,500	319,009	126,491
<b>Total expenditures</b>	<u>348,453</u>	<u>793,953</u>	<u>701,020</u>	<u>92,933</u>
<b>Excess (deficiency) of revenues over expenditures</b>	<u>(236,453)</u>	<u>(681,953)</u>	<u>(271,365)</u>	<u>410,588</u>
<b>Other financing sources (uses)</b>				
Transfers in	129,700	129,700	129,696	(4)
Transfers out	(20,965)	(20,965)	(20,964)	1
<b>Total other financing sources (uses)</b>	<u>108,735</u>	<u>108,735</u>	<u>108,732</u>	<u>(3)</u>
<b>Net change in fund balance</b>	(127,718)	(573,218)	(162,633)	410,585
<b>Fund balance, beginning of year</b>	(826,744)	(826,744)	(826,744)	-
<b>Fund balance, end of year</b>	<u>\$ (954,462)</u>	<u>\$ (1,399,962)</u>	<u>\$ (989,377)</u>	<u>\$ 410,585</u>

The accompanying notes to financial statements are an integral part of this statement

**CITY OF ORMOND BEACH, FLORIDA**  
**STATEMENT OF NET POSITION**  
**PROPRIETARY FUNDS**  
**SEPTEMBER 30, 2025**

	<b>Business-type Activities - Enterprise Funds</b>			<b>Governmental</b>
	<b>Water and Sewer</b>	<b>Solid Waste</b>	<b>Total</b>	<b>Activities Internal Service Fund</b>
<b>ASSETS</b>				
Current assets:				
Equity in pooled cash and investments	\$ 13,114,542	\$ 1,601,762	\$ 14,716,304	\$ 2,496,410
Accounts receivable - net	2,351,515	1,388,405	3,739,920	250
Due from other governments	1,965,253	-	1,965,253	9,372
Prepaid items	-	-	-	11,761
Restricted equity in pooled cash and investments	3,531,563	-	3,531,563	-
<b>Total current assets</b>	<b>20,962,873</b>	<b>2,990,167</b>	<b>23,953,040</b>	<b>2,517,793</b>
Noncurrent assets:				
Restricted equity in pooled cash and investments	15,866,993	126,455	15,993,448	-
Capital assets:				
Land	1,072,485	-	1,072,485	-
Intangibles	1,047,342	-	1,047,342	-
Building and improvements other than buildings	265,728,065	318,210	266,046,275	-
Equipment	6,440,158	20,731	6,460,889	-
	274,288,050	338,941	274,626,991	-
Less accumulated depreciation	(192,094,035)	(132,513)	(192,226,548)	-
	82,194,015	206,428	82,400,443	-
Construction in progress	8,497,613	-	8,497,613	-
<b>Total noncurrent assets</b>	<b>106,558,621</b>	<b>332,883</b>	<b>106,891,504</b>	<b>-</b>
<b>Total assets</b>	<b>\$ 127,521,494</b>	<b>\$ 3,323,050</b>	<b>\$ 130,844,544</b>	<b>\$ 2,517,793</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>				
Deferred outflows related to pensions	\$ 30,333	\$ 2,766	\$ 33,099	\$ -
Deferred outflows related to OPEB	107,179	5,456	112,635	-
<b>Total deferred outflows</b>	<b>\$ 137,512</b>	<b>\$ 8,222</b>	<b>\$ 145,734</b>	<b>\$ -</b>
<b>LIABILITIES</b>				
Current liabilities:				
Accounts payable	\$ 3,637,831	\$ 797,850	\$ 4,435,681	\$ 34,602
Accrued liabilities	147,235	7,619	154,854	-
Compensated absences	248,123	17,084	265,207	-
Claims payable	-	-	-	519,427
Current portion of landfill closure	-	89,829	89,829	-
Payable from restricted assets:				
Customer deposits	1,009,482	-	1,009,482	-
Current portion of bonds and loans payable	2,431,554	-	2,431,554	-
Accrued interest payable	90,527	-	90,527	-
<b>Total current liabilities</b>	<b>7,564,752</b>	<b>912,382</b>	<b>8,477,134</b>	<b>554,029</b>
Noncurrent liabilities:				
Compensated absences	242,463	-	242,463	-
Claims payable	-	-	-	1,746,733
Bonds payable	18,634,000	-	18,634,000	-
Loans from other governments	4,747,026	-	4,747,026	-
Landfill closure liability	-	359,314	359,314	-
Total OPEB liability	823,385	29,408	852,793	-
Net pension liability	623,257	56,825	680,082	-
<b>Total noncurrent liabilities</b>	<b>25,070,131</b>	<b>445,547</b>	<b>25,515,678</b>	<b>1,746,733</b>
<b>Total liabilities</b>	<b>\$ 32,634,883</b>	<b>\$ 1,357,929</b>	<b>\$ 33,992,812</b>	<b>\$ 2,300,762</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Deferred inflows related to pensions	\$ 1,041,150	\$ 94,925	\$ 1,136,075	\$ -
Deferred inflows related to OPEB	284,635	14,490	299,125	-
<b>Total deferred inflows</b>	<b>\$ 1,325,785</b>	<b>\$ 109,415</b>	<b>\$ 1,435,200</b>	<b>\$ -</b>
<b>NET POSITION</b>				
Net investment in capital assets	\$ 75,538,491	\$ 206,428	\$ 75,744,919	\$ -
Restricted for construction	9,613,192	-	9,613,192	-
Restricted for debt service	3,874,036	-	3,874,036	-
Restricted for renewal and replacement	400,000	-	400,000	-
Unrestricted	4,272,619	1,657,500	5,930,119	217,031
<b>Total net position</b>	<b>\$ 93,698,338</b>	<b>\$ 1,863,928</b>	<b>\$ 95,562,266</b>	<b>\$ 217,031</b>

The accompanying notes to financial statements are an integral part of this statement.

**CITY OF ORMOND BEACH, FLORIDA**  
**STATEMENT OF REVENUE, EXPENSES, AND CHANGES IN NET POSITION**  
**PROPRIETARY FUNDS**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2025**

	<u>Business-type Activities - Enterprise Funds</u>			<b>Governmental</b>
	<u>Water and Sewer</u>	<u>Solid Waste</u>	<u>Total</u>	<b>Activities Internal Service Fund</b>
<b>Operating revenues:</b>				
Charges for services:				
Water sales	\$ 12,935,510	\$ -	\$ 12,935,510	\$ -
Service charges	372,840	-	372,840	-
Sewer charges	10,986,375	-	10,986,375	-
Refuse charges	-	12,207,627	12,207,627	-
Franchise fees	-	2,110,300	2,110,300	-
Internal charges	-	-	-	3,710,758
Miscellaneous	(3,581)	(3)	(3,584)	521,890
Total operating revenues	<u>24,291,144</u>	<u>14,317,924</u>	<u>38,609,068</u>	<u>4,232,648</u>
<b>Operating expenses:</b>				
Billing and customer service	1,707,918	-	1,707,918	-
Water system	6,634,432	-	6,634,432	-
Sewer system	6,413,977	-	6,413,977	-
Solid waste system	-	13,645,386	13,645,386	-
Claims and insurance	-	-	-	1,991,503
Depreciation	7,671,342	12,735	7,684,077	-
Total operating expenses	<u>22,427,669</u>	<u>13,658,121</u>	<u>36,085,790</u>	<u>1,991,503</u>
<b>Operating income</b>	<u>1,863,475</u>	<u>659,803</u>	<u>2,523,278</u>	<u>2,241,145</u>
<b>Nonoperating income (expenses):</b>				
Interest revenue (loss)	838,740	32,937	871,677	-
Operating grants	2,785,496	1,452,000	4,237,496	-
Interest/amortization expense	(988,589)	-	(988,589)	-
Total nonoperating revenues (expenses)	<u>2,635,647</u>	<u>1,484,937</u>	<u>4,120,584</u>	<u>-</u>
<b>Income before contributions, grants, and transfers</b>	4,499,122	2,144,740	6,643,862	2,241,145
Capital contributions, grants, and impact fees	2,247,906	-	2,247,906	-
Transfers in	577,996	-	577,996	-
Transfers out	<u>(3,388,476)</u>	<u>(1,720,872)</u>	<u>(5,109,348)</u>	<u>(1,855,956)</u>
<b>Change in net position</b>	3,936,548	423,868	4,360,416	385,189
<b>Total net position - beginning of year</b>	89,761,790	1,440,060	91,201,850	(168,158)
<b>Total net position - ending of year</b>	<u>\$ 93,698,338</u>	<u>\$ 1,863,928</u>	<u>\$ 95,562,266</u>	<u>\$ 217,031</u>

The accompanying notes to financial statements are an integral part of this statement.

**CITY OF ORMOND BEACH, FLORIDA**  
**STATEMENT OF CASH FLOWS**  
**PROPRIETARY FUNDS**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2025**

	<b>Business-type Activities - Enterprise Funds</b>			<b>Governmental</b>
	<b>Water and Sewer</b>	<b>Solid Waste</b>	<b>Total</b>	<b>Activities Internal Service Fund</b>
<b>Cash flows from operating activities</b>				
Cash received from customers	\$ 22,403,219	\$ 14,277,330	\$ 36,680,549	\$ 4,232,648
Cash paid to employees	(6,037,423)	(278,577)	(6,316,000)	-
Cash paid to suppliers	(5,827,035)	(11,780,209)	(17,607,244)	(2,441,504)
Net cash provided by (used in) operating activities	<u>10,538,761</u>	<u>2,218,544</u>	<u>12,757,305</u>	<u>1,791,144</u>
<b>Cash flows from noncapital financing activities</b>				
Transfers from other funds	577,996	-	577,996	-
Transfers to other funds	(3,388,476)	(1,720,872)	(5,109,348)	(1,855,956)
Operating grants	2,785,496	-	2,785,496	-
Net cash provided by (used in) noncapital financing activities	<u>(24,984)</u>	<u>(1,720,872)</u>	<u>(1,745,856)</u>	<u>(1,855,956)</u>
<b>Cash flows from capital and related financing activities</b>				
Acquisition and construction of capital assets	(15,452,232)	-	(15,452,232)	-
Capital grants and impact fees	2,243,143	-	2,243,143	-
Principal payments of long-term debt	(3,874,035)	-	(3,874,035)	-
Interest paid	(1,000,070)	-	(1,000,070)	-
Net cash provided by (used in) capital and related financing activities	<u>(18,083,194)</u>	<u>-</u>	<u>(18,083,194)</u>	<u>-</u>
<b>Cash flows from investing activities</b>				
Interest received	838,740	32,937	871,677	-
<b>Net change in cash and cash equivalents</b>	<u>(6,730,677)</u>	<u>530,609</u>	<u>(6,200,068)</u>	<u>(64,812)</u>
<b>Cash and cash equivalents, beginning of year</b>	39,243,775	1,197,608	40,441,383	2,561,222
<b>Cash and cash equivalents, end of year</b>	<u>\$ 32,513,098</u>	<u>\$ 1,728,217</u>	<u>\$ 34,241,315</u>	<u>\$ 2,496,410</u>
<b>Cash and cash equivalents classified as:</b>				
Unrestricted	\$ 13,114,542	\$ 1,601,762	\$ 14,716,304	\$ 2,496,410
Restricted	19,398,556	126,455	19,525,011	-
Total cash and cash equivalents	<u>\$ 32,513,098</u>	<u>\$ 1,728,217</u>	<u>\$ 34,241,315</u>	<u>\$ 2,496,410</u>
<b>Reconciliation of operating income to net cash provided by (used in) operating activities</b>				
Operating income (loss)	\$ 1,863,475	\$ 659,803	\$ 2,523,278	\$ 2,241,145
Adjustments to reconcile net operating income to net cash provided by operating activities:				
Depreciation	7,671,342	12,735	7,684,077	-
Changes in assets and liabilities:				
Accounts receivable	(7,981)	(40,594)	(48,575)	-
Due from other governments	(1,965,253)	1,452,000	(513,253)	-
Accounts payable and accrued liabilities	2,981,807	128,401	3,110,208	(811)
Deposits	85,309	-	85,309	-
Compensated absences	53,153	(27,191)	25,962	-
Claims liability	-	-	-	(449,190)
Landfill closure liability	-	(77,197)	(77,197)	-
Net pension liability	(113,045)	109,584	(3,461)	-
Total OPEB liability	(30,046)	1,003	(29,043)	-
Net cash provided by (used in) operating activities	<u>\$ 10,538,761</u>	<u>\$ 2,218,544</u>	<u>\$ 12,757,305</u>	<u>\$ 1,791,144</u>
<b>Non-cash investing, capital, and financing activities:</b>				
Capital assets contributed from other sources	<u>\$ 4,763</u>	<u>\$ -</u>	<u>\$ 4,763</u>	<u>\$ -</u>

The accompanying notes to financial statements are an integral part of this statement.

**CITY OF ORMOND BEACH, FLORIDA**  
**STATEMENT OF FIDUCIARY NET POSITION**  
**FIDUCIARY FUNDS**  
**SEPTEMBER 30, 2025**

	<b>Pension Trust Funds</b>
<b>ASSETS</b>	
Cash and cash equivalents with trustee	\$ 3,203,048
Total cash and cash equivalents	3,203,048
Receivables:	
Due from other funds	176,073
State premium taxes	183,832
Interest and dividends receivable	376,278
Total receivables	736,183
Investments, at fair value:	
U.S. Government securities	24,653,196
Mortgage-backed securities	23,472,278
Corporate bonds	2,669,718
Corporate stocks	81,747,729
Foreign stocks	23,166,317
Real Estate	5,059,346
Total investments	160,768,584
Total assets	\$164,707,815
<b>LIABILITIES</b>	
Accounts payable	\$ 75,559
Total liabilities	\$ 75,559
<b>NET POSITION</b>	
Restricted for pensions	\$164,632,256

The accompanying notes to financial statements are an integral part of this statement.

**CITY OF ORMOND BEACH, FLORIDA**  
**STATEMENT OF CHANGES IN FIDUCIARY NET POSITION**  
**FIDUCIARY FUNDS**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2025**

	<u><b>Pension Trust Funds</b></u>
<b>Additions</b>	
Contributions:	
Employer	\$ 4,242,409
Plan members	1,030,898
State - insurance premium taxes	1,194,985
Total contributions	<u>6,468,292</u>
Investment earnings:	
Net appreciation (depreciation) in fair value of investments	11,552,641
Interest and dividends	3,844,975
Total investment earnings	<u>15,397,616</u>
Less: investment expense	<u>(561,554)</u>
Net investment income (loss)	<u>14,836,062</u>
 Total additions	 <u>21,304,354</u>
<b>Deductions</b>	
Benefit payments	10,048,501
Refunds	48,804
Administrative expenses	234,135
Total deductions	<u>10,331,440</u>
 <b>Change in net position</b>	 <u>10,972,914</u>
 <b>Net position restricted for pensions, beginning of year</b>	 153,659,342
 <b>Net position restricted for pensions, end of year</b>	 <u><u>\$164,632,256</u></u>

The accompanying notes to financial statements are an integral part of this statement.

**CITY OF ORMOND BEACH, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2025**

**(1) Summary of Significant Accounting Policies:**

The City of Ormond Beach, Florida (the City) is a municipal corporation created by the laws of Florida, Chapter 67-1274 located in Volusia County. The legislative branch of the City is comprised of a five- (5) member elected Commission. The City Commission is governed by the City Charter and by state and local laws and regulations. The City Commission is responsible for the establishment and adoption of policy. The execution of such policy is the responsibility of the Commission-appointed City Manager.

The accounting policies of the City conform to accounting principles generally accepted in the United States of America (GAAP) as applicable to governments. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. All amounts reported in the financial statements are in thousands. The following is a summary of the more significant policies.

(a) **Reporting entity**—The accompanying financial statements present the financial position, results of operations and cash flows of the applicable fund types governed by the City Commission of the City of Ormond Beach, Florida, the reporting entity of government for which the City Commission is considered to be financially accountable. Based upon the application of the criteria set forth in GASB Codification, there are no discretely presented component units of the City.

(b) **Individual Component Unit Disclosures**—The City reports the following blended component units:

The Ormond Beach Community Redevelopment Agency (CRA) (created by Florida Statutes 163.38 and Resolution 84-74) is governed by a board comprised of the government's elected Commission. Additionally, the services provided by the agency entirely benefit the primary government and bond issuance authorization is approved by the City's Commission. Although legally separate, the CRA is reported as if it were part of the primary government and appropriately recorded as a major special revenue fund.

The North Mainland / Ormond Crossings Community Redevelopment Agency (Ormond Crossings) (created by Florida Statutes 163.38 and Resolution 2006-36) is governed by a board comprised of the government's elected Commission. Additionally, the services provided by the agency benefit the primary government and bond issuance authorization is approved by the City's Commission. Although legally separate, Ormond Crossings is reported as if it were part of the primary government and appropriately recorded as a major special revenue fund.

(c) **Related organizations**—The City commission is also responsible for appointing the members of the board for the Ormond Beach Housing Authority. The City's accountability for this organization does not extend beyond making the appointments. The board members do not serve at the discretion of the Commission and can only be removed for cause. The City cannot impose its will on the Housing Authority and does not derive any financial benefit or burden from the relationship.

**CITY OF ORMOND BEACH, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2025**

(1) **Summary of Significant Accounting Policies:** (Continued)

(d) **Jointly governed organizations**—The City, in conjunction with the County, eleven (11) other cities in Volusia County, over seventy-five local private sector companies, five (5) higher education institutions, and Volusia County Public Schools have created the Team Volusia Economic Development Corporation (EDC). Team Volusia EDC is an organization that works to support business growth and recruit new business within the County and its 16 cities.

(e) **Government-wide and fund financial statements**—The government-wide financial statements (i.e., the statement of net position and the statement of changes in net position) report information on all of the nonfiduciary activities of the City. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. Indirect costs are included in the program expense reported for individual functions and activities. *Program revenues* include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

(f) **Measurement focus, basis of accounting, and financial statement presentation**—The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using *the current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period.

**CITY OF ORMOND BEACH, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2025**

(1) **Summary of Significant Accounting Policies:** (Continued)

When grant terms provide that an expenditure of resources is the prime factor for determining eligibility for federal, state, and other grant resources, revenue is recognized at the time the expenditure is made. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Taxes, intergovernmental revenue, licenses and permits, charges for services, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the government.

**The City reports the following major governmental funds:**

The *General Fund* is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The *Redevelopment Trust Fund* is a special revenue fund that accounts for the financial resources related to the economic development of the Ormond Beach Downtown Community Redevelopment Area. These funds include proceeds from the City's tax increment financing districts, which are legally restricted and expended to support the City's redevelopment in the designated community redevelopment area.

The *Ormond Crossings Trust Fund* is a special revenue fund that accounts for the financial resources related to the economic development of the North Mainland/Ormond Crossings Community Redevelopment Area. These funds include proceeds from the City's tax increment financing District, which are legally restricted and expended to support the City's redevelopment in the designated community redevelopment area.

The *Stormwater Drainage Utility Fund* is a special revenue fund that accounts for the maintenance of the City's existing stormwater drainage system. Revenues are provided from user charges to the utility customers.

The *Municipal Airport Fund* is a special revenue fund that accounts for the financial resources related to Ormond Beach Municipal Airport. These funds typically include substantial grant funding for airport improvements subject to federal and/or state restrictions.

**The City reports the following major proprietary funds:**

The *Water and Sewer Fund* accounts for the activities of the City's water distribution system, sewage treatment plant, sewage pumping stations, and collection systems.

The *Solid Waste Fund* accounts for the activities of the City's solid waste collection and disposal system.

**CITY OF ORMOND BEACH, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2025**

(1) **Summary of Significant Accounting Policies:** (Continued)

Additionally, the City reports the following fund types:

**Special Revenue Funds**—These funds account for financial resources related to the stormwater, airport, confiscated funds, and grants of the City. The funds account for specific revenues that are legally restricted and expended for these specific purposes.

**Debt Service Funds**—These funds account for the resources accumulated and payments made for principal and interest on long-term general obligation debt of governmental funds.

**Capital Projects Funds**—These funds account for financial resources to be used for equipment replacement or the acquisition or construction of major capital facilities and improvement projects (other than those financed by proprietary funds and trust funds).

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments-in-lieu of taxes and other charges between the City's water and sewer function and various other functions of the City. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise funds and internal service funds are charges to customers for sales and services. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first.

**CITY OF ORMOND BEACH, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2025**

(1) **Summary of Significant Accounting Policies:** (Continued)

(g) **Budgets and budgetary accounting**—Annual budgets for all governmental and proprietary funds were adopted in compliance with Florida law. The basis on which the budgets are prepared is consistent with the basis of accounting utilized by the various fund types. The governmental funds' budgets are prepared on the modified accrual basis of accounting. The proprietary funds' budgets are prepared on the full accrual basis of accounting. The City follows these procedures in establishing the budgetary data reflected in the accompanying financial statements:

- (i) Prior to the end of the fiscal year, the City Manager submits to the City Commission a proposed operating budget for the fiscal year commencing the following October 1. The operating budget includes proposed expenditures and the means of financing them.
- (ii) Budget workshops are scheduled by the City Manager, as needed.
- (iii) The general summary of the budget and notice of public hearing is published in the local newspaper.
- (iv) Public hearings are conducted to obtain taxpayer comments.
- (v) Prior to October 1, the budgets are legally enacted through passage of an ordinance.
- (vi) The City Manager is authorized to transfer budgeted amounts between divisions and departments; however, any revisions that alter the total appropriations of any fund must be approved by the City Commission.
- (vii) The level of classification detail at which expenditures may not legally exceed appropriations is the fund level.
- (viii) The City Commission, by Ordinance, may make supplemental appropriations in excess of those originally estimated for the year up to the amount of available revenues. There one budget amendment to the General Fund for the fiscal year ended September 30, 2025.
- (ix) Appropriations lapse at the close of the fiscal year to the extent they have not been expended. Appropriations for capital expenditures lapse five years henceforth.

The budgets for governmental funds that were either adopted or amended during the year by the City Commission were prepared using the modified accrual basis of accounting in accordance with GAAP. The general, special revenue, debt service and capital project funds have legally adopted budgets. The legally adopted annual budget is contained within a separate document.

The individual funds that comprise the Water and Sewer Fund, consisting of the Water and Wastewater Operations Fund, Vehicle Replacement Fund, Renewal and Replacement Fund, Consolidated Debt Service Fund, West Ormond Reuse Impact Fee Fund, Water System Impact Fee Fund, Wastewater System Impact Fee Fund, Water System Improvements Fund, Wastewater System Improvements Fund, and Watermain System Improvements Fund have legally adopted annual budgets. The Solid Waste Fund also has a legally adopted annual budget. Presentation of budget/actual comparisons have not been presented in these financial statements as this disclosure would be misleading and is not required by GAAP.

Expenditures in the pension passthrough fund exceeded final budget amounts at year-end.

**CITY OF ORMOND BEACH, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2025**

(1) **Summary of Significant Accounting Policies:** (Continued)

(h) **Cash and investments**—For accounting and investment purposes, a pooled cash and investments account is maintained for all funds. This gives the City the ability to invest large amounts of idle cash for short periods of time and to maximize earnings potential. The “equity in pooled cash and investments” represents the amount owned by each fund.

Cash and cash equivalents include cash on hand, demand deposits and cash with fiscal agent. Additionally, each fund’s equity in the City’s investment pool is considered to be a cash equivalent since the funds can deposit or effectively withdraw cash at any time without prior notice or penalty.

All of the City’s investments are reported at fair value, with the exception of 2a-7-like pools which are stated at cost or amortized value. Investments within the Pension Trust Funds made through financial brokers are held with trustees and are stated at fair value as determined in an active market.

(i) **Receivables, revenues, and interfund obligations**—Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either “due to/from other funds” (i.e., the current portion of interfund loans) or “advances to/from other funds” (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as “due to/from other funds.” Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as “internal balances.”

All trade and property tax receivables, including those for water, sewer and solid waste services, are shown net of an allowance for uncollectibles. Trade accounts receivable in excess of 120 days comprise the trade accounts receivable allowance for uncollectibles, including those for water, sewer and solid waste services. The property tax receivable allowance is recorded from approximately 45 percent of outstanding property taxes at September 30, 2025.

The unbilled portion of water, sewer, solid waste, and stormwater earned revenues and accrued at year end is based upon a proration of the October cycle billing.

(j) **Lease receivable**—When engaged in long-term leasing activity as the lessor, the City recognizes a lease receivable and a deferred inflow of resources in the government-wide and governmental fund financial statements. At the commencement of a lease, the City initially measures the lease receivable at the present value of payments expected to be received during the lease term. Subsequently, the lease receivable is reduced by the principal portion of lease payments received. The deferred inflow of resources is initially measured as the initial amount of the lease receivable, adjusted for lease payments received at or before the lease commencement date. Subsequently, the deferred inflow of resources is recognized as revenue over the life of the lease term.

Key estimates and judgments include how the City determines (1) the discount rate it uses to discount the expected lease receipts to present value, (2) lease term, and (3) lease receipts.

- The City uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the noncancellable period of the lease. Lease receipts included in the measurement of the lease receivable is composed of fixed payments from the lessee.
- The City monitors changes in circumstances that would require a remeasurement of its lease, and will remeasure the lease receivable and deferred inflows of resources if certain changes occur that are expected to significantly affect the amount of the lease receivable.

**CITY OF ORMOND BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2025**

(1) **Summary of Significant Accounting Policies:** (Continued)

(k) **Property tax calendar**—Under Florida law, the assessment of all properties and the collection of all county, municipal and school district property taxes are consolidated in the offices of the Volusia County Property Appraiser and Volusia County Revenue Division. The laws of the state regulating tax assessment are also designed to assure a consistent property valuation method statewide. State Statutes permit municipalities to levy property taxes at a rate of up to ten mills. For the year ended September 30, 2025, the millage rate assessed by the City was 4.17600 mills.

The property tax calendar is as follows:

Valuation Date January 1, 2024

Property Appraiser prepares the assessment roll with values as of January 1, 2024, submits this preliminary roll for approval by the State and notifies each taxing authority of their respective valuations. July 1, 2024

City Commission holds two required public hearings and adopts a budget and ad valorem tax millage rate for the coming fiscal year. September 2024

Property Appraiser certifies the assessment roll and all real and tangible personal property taxes are due and payable (Levy date). November 1, 2024

A Notice of Taxes is mailed to each property owner on the assessment roll. Taxes may be paid November 2024 through March 2025, with the following applicable discounts: November 1, 2024

<u>Month Paid</u>	<u>Discount Percent</u>	November 1, 2024 through March 31, 2025
November	4 %	
December	3	
January	2	
February	1	
March	0	

All unpaid taxes on real and tangible personal property become delinquent. April 1, 2025

A list of unpaid tangible personal property taxes and a list of unpaid real property taxes are advertised. April and May  
2025

Tax certificates are sold on all real estate parcels with unpaid real property taxes (Lien date). June 1, 2025

A court order is obtained authorizing the seizure and sale of personal property if the taxpayer fails to pay the delinquent personal property taxes. June 1, 2025

At September 30, 2025, the City has recorded property taxes receivable of \$43,011.

**CITY OF ORMOND BEACH, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2025**

(1) **Summary of Significant Accounting Policies:** (Continued)

(l) **Inventories**—Inventories consist of expendable supplies held for consumption. The cost is recorded as an expenditure at the time inventory is used (consumption method) using the first-in, first-out method of accounting.

(m) **Prepaid items**—Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. Prepaid items are recorded as expenditures in governmental funds using the consumption method.

(n) **Restricted assets**—Certain proceeds of enterprise fund revenue bonds, as well as certain resources set aside for their repayments, are classified as restricted assets on the balance sheet because their use is limited by applicable bond covenants. Restricted funds are comprised of the following:

*Sinking funds* are used to segregate resources accumulated for debt service payments over the next twelve months.

*Renewal and replacement funds* are used to report resources set aside to meet unexpected repairs or to fund asset renewal and replacement.

*Construction funds* are used to report proceeds from bonds restricted for construction and impact fees on new construction and development. Impact fees must be expended on utility system expansions.

*Landfill escrow funds* are used to meet the obligation for closure and post closure care costs.

When both restricted and unrestricted resources are available for use, it is the City’s policy to use restricted resources first, and then unrestricted resources as they are needed.

(o) **Capital assets**—Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, drainage improvements, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Property, plant, and equipment are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings	25
Stormwater infrastructure	25
Roadways and sidewalks infrastructure	25
Water system	25
Sewer system	25 – 30
Parks and recreational infrastructure	15
Vehicles and rolling stock	7 – 15
Machinery and equipment	3 – 5

**CITY OF ORMOND BEACH, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2025**

(1) **Summary of Significant Accounting Policies:** (Continued)

(p) **Deferred outflows of resources**—In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then.

The City has two items that qualifies for reporting as deferred outflows of resources, reported in both the government-wide statement of financial position and the proprietary funds statement of financial position. The items are the deferred outflows related to pensions and other post-employment benefits (OPEB). The deferred outflows related to pensions and OPEB will be recognized as either pension/OPEB expense or a reduction in the net pension/OPEB liability, respectively, in future reporting years. Details on the composition of deferred outflows related to pensions and OPEB are reported in subsequent notes.

(q) **Unearned revenue**—Unearned revenues will be recognized as revenue in the fiscal year they are earned or become available. Unearned revenue presented on the government-wide, governmental fund, and proprietary fund statements represents advance collection of funds for services to be provided in future reporting periods, consisting primarily of service deposits.

(r) **Liability for compensated absences**—The City policy permits employees to accumulate a limited amount of earned, but unused personal, vacation, and sick leave. These benefits are payable to employees upon separation from service. All leave pay is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in accordance with the GASB Codification.

(s) **Other post-employment benefits (OPEB)**—Pursuant to Section 112.0801, Florida Statutes, the City is mandated to permit participation in the health insurance program by retirees and their eligible dependents at a cost to the retiree that is no greater than the cost at which coverage is available for active employees. The rates provide for an implicit subsidy for retirees because, on an actuarial basis, their current and future claims are expected to result in higher costs to the Plan on average than those of active employees. The City is financing the post-employment benefits on a pay-as-you-go basis. As determined by an actuarial valuation, the City records a total OPEB liability in its proprietary and government-wide financial statements related to the implicit subsidy. See Note (13) for further information.

(t) **Long-term obligations**—In the government-wide financial statements and proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are expensed when paid.

In the governmental fund financial statements, premiums, discounts, and bond issuance costs are recognized during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

**CITY OF ORMOND BEACH, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2025**

(1) **Summary of Significant Accounting Policies:** (Continued)

(u) **Deferred inflows of resources**—In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

Currently, the City has three items that qualify for reporting as deferred inflows of resources, two in both the government-wide statement of financial position and the proprietary funds statement of financial position and one item on the balance sheet of the governmental funds. The deferred inflows related to pensions and OPEB will be recognized as a component of pension/OPEB expense in future reporting years. Details on the composition of deferred inflows related to pensions and OPEB are reported in subsequent notes.

In the governmental funds, deferred inflows of resources are reported for unavailable revenue and amounts related to leases receivable, which will be recognized as inflows of resources in the period that the amounts become available.

(v) **Fund balance**—In the fund financial statements, governmental funds report fund classifications that comprise a hierarchy based primarily on the extent to which the City is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Amounts that are restricted to specific purposes either by a) constraints placed on the use of resources by creditors, grantors, contributors, or laws or regulations of other governments or b) imposed by law through constitutional provisions or enabling legislation are classified as restricted fund balances. Amounts that can only be used for specific purposes pursuant to constraints imposed by the City Commission through an ordinance are classified as committed fund balances. Amounts that are constrained by the City's intent to be used for specific purposes but are neither restricted nor committed are classified as assigned fund balances. As per the City's fund balance policy, approved by Resolution 2011-138 on September 20, 2011, the intended purpose (assignments) may be determined by the City Commission, City Manager or Finance Director. Non-spendable fund balances include amounts that cannot be spent because they are either a) not in spendable form or b) legally or contractually required to be maintained intact. Unassigned fund balances represent the fund balance that has not been assigned to other funds and that has not been restricted, committed or assigned to specific purposes within the General Fund.

The City would typically use restricted fund balances first, followed by committed resources, and then assigned resources, as appropriate opportunities arise, but reserves the right to selectively spend unassigned resources first to defer the use of these other classified funds.

(w) **Minimum fund balance policy**—The City's policy is to maintain an adequate General Fund, fund balance to provide liquidity in the event of an economic downturn or natural disaster. The City Commission has adopted a financial standard to maintain a General Fund minimum unassigned fund balance of 15 percent of budgeted annual expenditures. This policy also includes a provision for a revenue stabilization fund of up to \$3,000,000; the balance of this fund at September 30, 2025, was \$-0- and is included in unassigned fund balance.

**CITY OF ORMOND BEACH, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2025**

(1) **Summary of Significant Accounting Policies:** (Continued)

(x) **Net position**—The government-wide and proprietary fund financial statements utilize a net position presentation. Net position is categorized as net investment in capital assets, restricted and unrestricted. *Net investment in capital assets* groups all capital assets including infrastructure into one component of net position. Accumulated depreciation and the outstanding balances of debt, excluding unspent bond proceeds, that are attributable to the acquisition, construction or improvement of these assets, reduce the balance in this category. *Restricted net position* presents net position with external restrictions imposed by creditors, grantors or laws and regulations of other governments. Unrestricted net position presents the net position balance that does not meet the definition of either of the other two components. The City would typically use restricted net position first, followed by unrestricted net position, but reserves the right to selectively spend unrestricted resources first to defer the use of these other classified funds.

(2) **Reconciliation of Government-Wide and Fund Financial Statement:**

(a) **Explanation of certain differences between the governmental fund balance sheet and the government-wide statement of net position**—Following the governmental fund balance sheet is the reconciliation between fund balance – total governmental funds and net position – governmental activities as reported in the government-wide statement of net position. One element of that reconciliation explains that “long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds.” The details of this difference are explained in the above-referenced financial statement.

(b) **Explanation of certain differences between the governmental fund statement of revenues, expenditures, and changes in fund balances and the government-wide statement of activities**—Following the governmental fund statement of revenues, expenditures, and changes in fund balances, there is a reconciliation between net changes in fund balances – total governmental funds and changes in net position of governmental activities as reported in the government-wide statement of activities. One element of that reconciliation explains that “Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.” The details of this difference are explained in the above-referenced financial statement.

(3) **Cash Deposits and Investments:**

(a) City of Ormond Beach

The City’s investment policies are governed by Chapter 280 and 218, Florida Statutes, City Code of Ordinances, and the adopted investment policy. For all investments authorized by statute or policy, the City applies the “Prudent Person” standard when developing investment strategies. The basic allowable investment instruments are as follows:

*United States Government Securities* – includes negotiable direct obligations, or obligations the principal and interest of which are unconditionally guaranteed by the United States Government.

*United States Government Agencies (full faith and credit of the United States Government)* – includes bonds, debentures or notes issued or guaranteed by the United States Government agencies, provided such obligations are back by the full faith and credit of the United States Government.

**CITY OF ORMOND BEACH, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2025**

(3) **Cash Deposits and Investments:** (Continued)

*Federal Instrumentalities (United States Government Sponsored Enterprises (“GSE”) which are non-full faith and credit)* – includes bonds, debentures or notes issued or guaranteed by the United States Government Sponsored Enterprises which are non-full faith and credit.

*Mortgage-Backed Securities* – includes securities which are based on mortgages that are guaranteed by a government agency or GSE for payment of principal and a guarantee of timely payments.

*Non-Negotiable Interest-Bearing Time Certificates of Deposit* – includes non-negotiable interest-bearing time certificates of deposit or savings accounts in banks organized under the laws of Florida and/or in national banks organized under the laws of the United States and doing business and situated in Florida, provided that any such deposits are secured by the Florida Security for Public Deposits Act, Section 280, Florida Statutes.

*Repurchase Agreements* – includes repurchase agreements comprised of only those investments based on the requirements set by the City’s Master Repurchase Agreement.

*Commercial Paper* – includes commercial paper of any United States company that is rated, at the time of purchase, “Prime-1” by Moody’s and “A-1” by Standard & Poor’s (prime commercial paper. If backed by a letter of credit (LOC), the long-term debt of the LOC provider must be rated at least single “A” category by any two Nationally Recognized Statistical Rating Organizations (“NRSROs”).

*Corporate Notes* – includes corporate notes issued by corporations organized and operating within the United States or by depository institutions licensed by the United States that have a long-term debt rating, at the time of purchase, at a minimum single “A” category by any two NRSROs.

*Bankers’ Acceptances* – includes bankers’ acceptances which are issued by a domestic bank which has, at the time of purchase, an unsecured, uninsured and unguaranteed obligation rating of at least “Prime-1” by Moody’s or “A-1” by Standard & Poor’s.

*State and/or Local Government Taxable and/or Tax-Exempt Debt* – includes state and local government taxable and/or tax-exempt debt, general obligation and/or revenue bonds, rated, at the time of purchase, at a minimum single “A” category by any two NRSROs, or rated at least “MIG-2” by Moody’s or “SP-2” by Standard & Poor’s for short term debt.

*Registered Investment Companies (Money Market Mutual Funds)* – includes shares in open-end and no-load money market funds provided such funds are registered under the Federal Investment Company Act of 1940 and operate in accordance with 17 C.F.R. Section 270.2a-7, which stipulates that money market funds must have an average weighted maturity of 60 days or less. In addition, the share value of the money market funds must be equal to \$1.00. The money market funds shall be rated “AAAm” by Standard & Poor’s or the equivalent by another NRSRO.

*Intergovernmental Investment Pool* – includes intergovernmental investment pools that are authorized pursuant to the Florida Interlocal Corporation Act, as provided in Section 163.01, Florida Statutes. The intergovernmental investment pool shall be rated “AAA” by Standard & Poor’s or the equivalent by another NRSRO.

*The Florida PRIME* – includes the Florida PRIME and shall be rated “AAAm” by Standard & Poor’s or the equivalent by another NRSRO.

**CITY OF ORMOND BEACH, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2025**

**(3) Cash Deposits and Investments:** (Continued)

Deposits include cash on hand and amounts held in the City's demand accounts. Each demand account is insured by the Federal Deposit Insurance Corporation (FDIC) up to \$250,000. Any balance in excess of FDIC insurance is covered by collateral held by the City's custodial bank, which is pledged to a state trust fund that provides security in accordance with Florida Security for Public Deposits Act, Chapter 280, Florida Statutes.

The Florida Security for Public Deposits Act established guidelines for qualification and participation by banks and savings associations, procedures for the administration of the collateral requirements and characteristics of eligible collateral. Under the Act, the qualified public depository must pledge at least 50 percent of the average daily balance for each month of all public deposits in excess of any applicable deposit insurance. Additional collateral, up to a maximum of 125 percent, may be required, if deemed necessary under the conditions set forth in the Act.

Obligations pledged to secure deposits must be delivered to the State Treasurer or, with the approval of the State Treasurer, to a bank, savings association, or trust company provided a power of attorney is delivered to the Treasurer. Under the Act, the pool may assess participating financial institutions on a pro rata basis to fund any shortfall in the event of the failure of a member institution.

The City is a member of Florida PRIME, the Local Government Surplus Funds Trust Fund Investment Pool (the Pool), that is administered by the State Board of Administration of Florida (SBA). This pool is a "2a-7 like" pool, which has the characteristics of a money market fund. Therefore, the fair value of investments held at the State Board of Administration Pool is the same as the fair value of the pooled shares. The Regulatory Oversight of the Local Government Surplus Funds Trust fund is governed by Ch. 19-7 of the Florida Administrative Code, which identifies the Rules for the State Board of Administration. These rules provide guidance and establish the general procedure for the administration of the Local Government Surplus Funds Trust Fund. The Local Government Surplus Trust Fund is not a registrant with the Securities and Exchange Commission (SEC); however, the Board has adopted operating procedures consistent with the requirements for a 2a-7 fund. The State Board of Administration has taken the position that participants in the pool are not required to disclose information related to interest rate risk, concentration of credit risk, and foreign credit risk.

The City has funds invested in a money market mutual fund. The fund's portfolio is structured within the confines of Rule 2a-7 under the Investment Company Act of 1940, as amended. SEC Rule 2a-7 is the rule that permits money market funds to use amortized cost to maintain a constant NAV (net asset value) of \$1.00 per share, provided that such funds meet certain criteria. Therefore, the fair value of the City's position in the fund is the same as the value of the fund's shares. The fund invests primarily in short-term, high-quality, fixed-income securities issued by banks, corporations and the U.S. government, rated in the highest short-term category or of comparable quality.

**CITY OF ORMOND BEACH, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2025**

**(3) Cash Deposits and Investments:** (Continued)

The City measures and records its investments, assets whose use is limited, and restricted assets using fair value measurement guidelines. These guidelines recognize a three-tiered fair value hierarchy, as follows:

- *Level 1:* Quoted prices for identical investments in active markets;
- *Level 2:* Observable inputs other than quoted market prices; and,
- *Level 3:* Unobservable inputs.

As of September 30, 2025, the City’s Governmental and Business-type investment portfolio is composed of the following investments:

<u>Investment Type</u>	<u>Credit Quality Rating (S&amp;P)</u>	<u>Carrying Value</u>	<u>Weighted Average Investment Maturities (in Years)</u>		<u>Fair Value Measurement</u>		
			<u>Less Than 1</u>	<u>1 – 5</u>	<u>Level 1</u>	<u>Level 2</u>	<u>Level 3</u>
Cash deposits	NR	\$ 38,473,851	\$ 38,473,851	\$ -	\$ n/a	\$ n/a	\$ n/a
State Board of Administration							
– Florida PRIME	AAAm	224,301	224,301	-	n/a	n/a	n/a
Money market	AAAm	33,973,884	33,973,884	-	n/a	n/a	n/a
Total Portfolio		<u>\$ 72,672,036</u>	<u>\$ 72,672,036</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

*Interest Rate Risk:* Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of investments. The City’s investment policy manages its exposure to declines in fair values by limiting the maturity of specific investments to provide sufficient liquidity to pay obligations as they come due. In addition, the City’s investment policy limits investments to those having a maturity, at the time of purchase, of less than five years. There were no investments in the City’s portfolio that exceeded this maximum maturity at September 30, 2025.

*Credit Risk:* Credit risk is the risk that a debt issuer or other counter-party to an investment will not fulfill its obligations. The City’s investment policy utilizes portfolio diversification in order to limit investments to the highest rated securities as rated by nationally recognized rating agencies. The ratings of the investments held at year end are shown above. All are rated within the investment policy guidelines at September 30, 2025.

*Concentration of Credit Risk:* Concentration of credit risk is the risk of loss attributed to the magnitude of an investment in a single issuer. The City’s investment policy utilizes limitations on securities of a single issuer to manage this risk. For example, the City’s investment policy limits a maximum of 40% of available funds may be invested in any one issuer of Federal Instrumentalities. Likewise, the policy limits state a maximum of 15% of available funds may be invested with any one issuer of Commercial Paper. At September 30, 2025, the investment portfolio met the single issuer and quality limitations of the investment policy.

*Custodial Credit Risk:* Custodial credit risk is the risk that the City may not recover cash and investments held by another party in the event of financial failure. All of the City’s cash deposits are held by banks that qualify as a public depository under the Florida Security for Public Deposits Act as required by Chapter 280.02, Florida Statutes. Therefore, the City has no custodial risk associated with deposits.

**CITY OF ORMOND BEACH, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2025**

**(3) Cash Deposits and Investments:** (Continued)

The City's investment policy requires securities, with the exception of certificates of deposit, to be held with a third-party custodian and all securities purchased by, and all collateral obtained by the City, should be properly designated as an asset of the City. The securities must be held in an account separate and apart from the assets of the financial institution. Security transactions between a broker/dealer and the custodian involving the purchase or sale of securities, by transfer of money or securities must be made on a "delivery versus payment" basis, if applicable, to ensure the custodian will have the security or money, as appropriate, in hand at the conclusion of the transaction. As of September 30, 2025, the City's investment portfolio was held with a third-party custodian.

*Foreign Currency Risk:* Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment. The investment policy does not permit general obligations issued by a foreign government and is, therefore, not exposed to foreign currency risk.

**(b) Pension Plans**

The City's Pension Plans are authorized to invest in the following investments:

Investment products and funds provided through insurance companies, including, but not limited to, annuity and life insurance contracts of life insurance companies in amounts sufficient to provide, in whole or in part, the benefits to which all of the members in the fund shall be entitled under the provisions of this system and pay the initial and subsequent premium thereon.

Time or savings accounts of a national bank, a state bank or a savings/building and loan association insured by the FDIC.

Obligations of the United States or obligations guaranteed as to principal and interest by the government of the United States.

Open-end noncommission bank or insurance company real estate funds with ability to liquidate every three (3) months.

Foreign securities.

Bonds, stocks, commingled or mutual funds.

State Board of Administration and the investment vehicles it utilizes.

Any other investment that the pension board deems to be prudent.

**CITY OF ORMOND BEACH, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2025**

**(3) Cash Deposits and Investments:** (Continued)

The following chart shows the Pension fund cash and investments by investment portfolios and their respective maturities (in years):

	Carrying Value	Weighted Average Maturity (years)	Credit Rating (Moody's)	Measured at Fair Value:		
				Level 1	Level 2	Level 3
Money market funds	\$ 3,203,048	N/A	NR	\$ n/a	\$ n/a	\$ n/a
U.S. General Obligations	24,653,195	3.87	Aaa	-	24,653,195	-
Government mortgage-backed securities	23,472,278	25.70	NR	-	23,472,278	-
			A, A1, A2, A3,			
Corporate Bonds	2,669,718	5.45	BBB+	-	2,669,718	-
Common Stock	81,747,729	N/A	NR	81,747,729	-	-
Foreign Stock	23,166,317	N/A	NR	23,166,317	-	-
Real Estate	5,059,346	N/A	NR	-	-	5,059,346
<b>Total Portfolio</b>	<b>\$ 163,971,632</b>			<b>\$ 104,914,046</b>	<b>\$ 50,795,191</b>	<b>\$ 5,059,346</b>

Level 2 investments were all fixed-income securities measured at fair value based on market inputs based on the coupon rates versus index rates.

Investments in Government Mortgage-Backed Securities include the Federal Home Loan Mortgage Corporation and Federal Home Loan Banks.

The real estate partnership, valued based upon level 3 inputs, is valued based on the City's share of the real estate investment portfolio.

*Interest Rate Risk:* Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of investments. Generally, the longer the time to maturity, the greater the exposure to interest rate risk. The established performance objectives of the Pension Plans require investment maturities to provide sufficient liquidity to pay obligations as they become due. At September 30, 2025, the weighted average maturity in years for each investment type is included in the preceding table.

*Credit Risk:* Credit risk is the risk that a debt issuer or other counter-party to an investment will not fulfill its obligations. The Pension Plans utilize portfolio diversification in order to limit investments to the highest rated securities as rated by nationally recognized rating agencies. The ratings of the investments held at year end are shown above. All are rated within the investment policy guidelines at September 30, 2025.

*Concentration of Credit Risk:* Concentration of credit risk is the risk of loss attributed to the magnitude of an investment in a single issuer. The Pension trust fund's policy does not allow more than five (5) percent of its assets in the common stock, capital stock, or convertible securities of any one issuing company, nor shall the aggregate investment in any one issuing company, exceed five (5) percent of the outstanding stock of that company, nor shall the aggregate of its investments at market in common stock, capital stock and convertible securities exceed seventy (70) percent of the fund's total assets. At September 30, 2025, the investment portfolios met the single issuer limitations.

*Custodial Credit Risk:* Custodial credit risk is the risk that the City may not recover cash and investments held by another party in the event of financial failure. Custodial credit risk is limited since investments are held in independent custodial safekeeping accounts or mutual funds.

**CITY OF ORMOND BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2025**

(3) **Cash Deposits and Investments:** (Continued)

*Foreign Currency Risk:* Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment. The Pension trust fund's policy allows for up to twenty-five (25) percent of its investments in common stock, capital stock and convertible securities at fair value in foreign securities. At September 30, 2025, the investment portfolios met the foreign securities limitations.

A reconciliation of cash and investments as shown in the accompanying financial statements follows:

<b>Fair Value/Carrying Value</b>	
Governmental and Business-type Investment Portfolio	\$ 72,672,036
Pension Investment Portfolio	<u>163,971,632</u>
Total	<u><u>\$236,643,668</u></u>
Cash and investments	\$ 52,982,762
Restricted cash and investments	19,689,274
<b>Statement of Plan Net Position:</b>	
Cash and cash equivalents with trustee	3,203,048
Investments with trustee	<u>160,768,584</u>
Total	<u><u>\$236,643,668</u></u>

(4) **Receivables:**

Receivables, net of the allowance for doubtful accounts at September 30, 2025, consist of the following:

<b>Fund</b>	<b>Total Accounts Receivable</b>	<b>Less Allowance for Doubtful Accounts</b>	<b>Accounts Receivable, Net</b>
General	\$ 1,836,541	\$ -	\$ 1,836,541
Redevelopment Trust	6,544	-	6,544
Ormond Crossings Trust	1,803	-	1,803
Stormwater Drainage Utility	425,793	(79,107)	346,686
Municipal Airport	46,896	-	46,896
Water and sewer	2,518,642	(167,127)	2,351,515
Solid waste	1,504,081	(115,676)	1,388,405
Internal service	250	-	250
Non-major funds	21,926	-	21,926
Total	<u><u>\$ 6,362,476</u></u>	<u><u>\$ (361,910)</u></u>	<u><u>\$ 6,000,566</u></u>

In addition to accounts receivable, the City also recorded \$5,468,463 in due from other governments at September 30, 2025.

**CITY OF ORMOND BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2025**

**(5) Leases Receivable:**

*Governmental Activities*

*Municipal Airport Fund*

The City has ongoing lease agreements with third parties related to hangars owned by the City. The City has approximately 20 leases, most of which were entered into with 30-year terms that include additional renewal terms of up to 30 years. The lease payments vary by individual leases and range from \$120 to \$2,867 and include annual CPI adjustments. Based on the likelihood of renewals, the full maximum lease terms include all payments through an end date of September 30, 2060.

The City recognized \$105,001 in lease revenue and \$72,968 in interest revenue during the fiscal year related September 30, 2025, to these leases. As of September 30, 2025, the City's receivable for lease payments was \$2,385,320. Also, the City has a deferred inflow of resources associated with this lease that will be recognized as revenue over the lease term, which totaled \$2,257,359 at September 30, 2025.

Future minimum rents under non-cancelable operating leases to be received as of September 30, 2025, are as follows:

<u>Year Ending September 30,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2026	\$ 72,908	\$ 79,317	\$ 152,225
2027	81,973	70,252	152,225
2028	86,494	65,730	152,225
2029	89,125	63,099	152,225
2030	91,836	60,389	152,225
2031-2035	429,156	260,221	689,377
2036-2040	332,368	205,797	538,165
2041-2045	365,976	153,913	519,889
2046-2050	419,382	94,772	514,154
2051-2055	289,009	40,677	329,686
2056-2060	127,090	8,074	135,165
Total future minimum lease payments	<u>\$ 2,385,319</u>	<u>\$ 1,102,241</u>	<u>\$ 3,487,560</u>

*General Fund*

The City has an ongoing lease with WastePro for the use of the transfer station owned by the city that runs concurrently with the WastePro service agreement. The lease is \$125,000 per year with an expiration date of September 30, 2030. The lease was amended effective January 1, 2025, increasing the lease to approximately \$145,000 per year through the original expiration date.

The City recognized \$123,711 in lease revenue and \$21,104 in interest revenue during the fiscal year related September 30, 2025, to this lease. As of September 30, 2025, the City's receivable for lease payments was \$673,904. Also, the City has a deferred inflow of resources associated with this lease that will be recognized as revenue over the lease term, which totaled \$641,906 at September 30, 2025.

Future minimum rents under non-cancelable operating leases to be received as of September 30, 2025, are as follows:

<u>Year Ending September 30,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2026	\$ 126,827	\$ 18,483	\$ 145,310
2027	130,685	14,625	145,310
2028	134,660	10,650	145,310
2029	138,756	6,554	145,310
2030	142,976	2,334	145,310
Total future minimum lease payments	<u>\$ 673,904</u>	<u>\$ 52,646</u>	<u>\$ 726,551</u>

**CITY OF ORMOND BEACH, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2025**

**(6) Capital Assets:**

Capital asset activity for the fiscal year ended September 30, 2025, is as follows:

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>
<b>Governmental activities:</b>				
Capital assets not being depreciated:				
Land	\$ 43,829,744	\$ -	\$ -	\$ 43,829,744
Easements	744,184	2,033	-	746,217
Works of art	377,185	-	-	377,185
Construction in progress	7,446,667	11,405,275	(11,404,740)	7,447,202
Total assets not being depreciated	<u>52,397,780</u>	<u>11,407,308</u>	<u>(11,404,740)</u>	<u>52,400,348</u>
Capital assets being depreciated:				
Buildings	30,919,319	761,246	-	31,680,565
Improvements other than buildings	170,431,504	12,830,906	-	183,262,410
Equipment	20,458,178	1,507,590	(512,646)	21,453,122
Software	2,413,365	-	-	2,413,365
Total assets being depreciated	<u>224,222,366</u>	<u>15,099,742</u>	<u>(512,646)</u>	<u>238,809,462</u>
Less accumulated depreciation for:				
Buildings	(26,746,825)	(604,792)	-	(27,351,617)
Improvements other than buildings	(113,116,375)	(5,611,797)	-	(118,728,172)
Equipment	(14,316,939)	(1,376,074)	501,772	(15,191,241)
Software	(2,411,297)	(2,068)	-	(2,413,365)
Total accumulated depreciation	<u>(156,591,436)</u>	<u>(7,594,731)</u>	<u>501,772</u>	<u>(163,684,395)</u>
Total capital assets being depreciated, net	<u>67,630,930</u>	<u>7,505,011</u>	<u>(10,874)</u>	<u>75,125,067</u>
Governmental activities capital assets, net	<u>\$ 120,028,710</u>	<u>\$ 18,912,319</u>	<u>\$ (11,415,614)</u>	<u>\$ 127,525,415</u>
<b>Business-type activities:</b>				
Capital assets not being depreciated:				
Land	\$ 1,072,485	\$ -	\$ -	\$ 1,072,485
Intangibles	1,042,580	4,762	-	1,047,342
Construction in progress	4,514,841	8,746,429	(4,763,657)	8,497,613
Total assets not being depreciated	<u>6,629,906</u>	<u>8,751,191</u>	<u>(4,763,657)</u>	<u>10,617,440</u>
Capital assets being depreciated:				
Buildings	315,626	23,902	-	339,528
Improvements other than buildings	254,807,824	10,898,923	-	265,706,747
Equipment	5,980,058	546,636	(65,805)	6,460,889
Total assets being depreciated	<u>261,103,508</u>	<u>11,469,461</u>	<u>(65,805)</u>	<u>272,507,164</u>
Less accumulated depreciation for:				
Buildings	(185,921)	(14,772)	-	(200,693)
Improvements other than buildings	(179,269,443)	(7,451,587)	-	(186,721,030)
Equipment	(5,152,912)	(217,718)	65,805	(5,304,825)
Total accumulated depreciation	<u>(184,608,276)</u>	<u>(7,684,077)</u>	<u>65,805</u>	<u>(192,226,548)</u>
Total capital assets being depreciated, net	<u>76,495,232</u>	<u>3,785,384</u>	<u>-</u>	<u>80,280,616</u>
Business-type activities capital assets, net	<u>\$ 83,125,138</u>	<u>\$ 12,536,575</u>	<u>\$ (4,763,657)</u>	<u>\$ 90,898,056</u>

**CITY OF ORMOND BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2025**

(6) **Capital Assets:** (Continued)

Depreciation expense was charged to functions/programs as follows:

Governmental activities:	
General governmental	\$ 514,531
Public safety	1,185,818
Public works	3,956,457
Culture and recreation	1,937,925
Total depreciation expense-governmental activities	<u>\$ 7,594,731</u>
Business-type activities:	
Water and sewer	\$ 7,671,342
Solid waste	12,735
Total depreciation expense-business-type activities	<u>\$ 7,684,077</u>

(7) **Commitments:**

The City has active construction projects as of September 30, 2025. The projects include construction of utility improvements, road and right-of-way improvements, recreational facilities, airport infrastructure improvements and drainage improvements. At September 30, 2025, the City's construction commitments are as follows:

	<b>Total Adjusted Contract Amounts</b>	<b>Remaining Commitment</b>
General government improvements	\$ 3,627,000	\$ 1,950,000
Road and drainage improvements	1,792,000	1,067,000
Culture and recreation improvements	6,321,000	3,245,000
Airport improvements	390,000	142,000
Public safety improvements	60,000	47,000
Water and wastewater system improvements	27,587,000	11,774,000
Total	<u>\$ 39,777,000</u>	<u>\$ 18,225,000</u>

The commitment for water and sewer system improvements is being funded from water and sewer construction funds. The road and drainage improvements are being funded from the transportation improvements fund. Culture and recreation improvements are being funded by the General Fund. The airport infrastructure improvements are being funded from the airport fund. The public safety improvements are being funded from the facilities repair and replacement fund.

**CITY OF ORMOND BEACH, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2025**

**(8) Interfund Accounts:**

Individual fund interfund receivables and payables, at September 30, 2025, consist of the following:

	<b>Due from Other Funds</b>	<b>Due to Other Funds</b>
General Fund	\$ -	\$ 176,073
Fiduciary funds	176,073	-
	\$ 176,073	\$ 176,073

	<b>Advances to Other Funds</b>	<b>Advances from Other Funds</b>
General Fund	\$ 1,630,000	\$ -
Municipal Airport Fund	-	1,200,000
	\$ 1,200,000	\$ 1,200,000

The interfund receivables between the General Fund and fiduciary funds represent year-end adjustments based upon actual versus required contributions and other reconciling items in the pension funds.

The advances from the General Fund to the Municipal Airport Fund is interest-bearing and was made to accelerate the capital improvement program for the Municipal Airport. The advance will be repaid by future revenues of the advanced funds.

**(9) Interfund Transfers:**

The City makes routine transfers between its funds in the course of the fiscal year. The principal purposes of these transfers are to allocate resources for debt service, construction or other capital projects, and to provide operating subsidies. These transfers are consistent with the activities of the funds involved. Transfers of resources from a fund receiving revenue to the fund through which the resources are to be expended are recorded as transfers and are reported as other financing sources (uses) in the Governmental Funds and as transfers in (out) in the Proprietary Funds. Following is a summary of interfund transfers for the year ended September 30, 2025:

	<b>General Fund</b>	<b>Redevelopment Trust Fund</b>	<b>Ormond Crossings Trust Fund</b>	<b>Municipal Airport Fund</b>	<b>Nonmajor Governmental Funds</b>	<b>Water and Sewer Fund</b>	<b>Total Transfers Out</b>
General Fund	\$ -	\$ 700,392	\$ 154,716	\$ 129,696	\$ 2,128,819	\$ -	\$ 3,113,623
Redevelopment Trust Fund	-	-	-	-	-	-	-
Ormond Crossings Trust Fund	-	-	-	-	-	-	-
Municipal Airport Fund	20,964	-	-	-	-	-	20,964
Stormwater Drainage Utility Fund	167,724	-	-	-	-	112,752	280,476
Nonmajor Governmental Funds	781,200	-	-	-	370,791	-	1,151,991
Water and Sewer Fund	3,388,476	-	-	-	-	-	3,388,476
Solid Waste Fund	1,382,628	-	-	-	-	338,244	1,720,872
Internal Service Fund	1,111,956	-	-	-	617,000	127,000	1,855,956
Total transfers in	\$ 6,852,948	\$ 700,392	\$ 154,716	\$ 129,696	\$ 3,116,610	\$ 577,996	\$ 11,532,358

**CITY OF ORMOND BEACH, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2025**

(9) **Interfund Transfers** (Continued)

In addition to the above purposes, the following transfers occurred during the year ended September 30, 2025:

The transfer out in the General Fund and transfer in for the Redevelopment Trust Special Revenue Fund represents the City's tax increment payment based on the difference in taxable values for the redevelopment area from the base tax year to 2024.

Significant transfers to the General Fund include:

- A transfer out of the Transportation Improvements Fund of \$749,952 to offset road maintenance and street lighting costs and as payment in support of capital improvement projects.
- A transfer out of the Water and Sewer Fund of \$3,388,476 as payment in lieu of franchise fees and support of operating and capital improvement projects.
- A transfer out of the Solid Waste Fund of \$1,382,628 as payment in support of operating and capital improvement projects and as payment in lieu of franchise fees.
- A transfer out of the Internal Service Fund of \$1,111,956 as payment for allocation of workers' compensation and general liability costs.

Significant transfers to nonmajor governmental funds include:

- Transfers out of the General Fund of \$1,411,000 to the General Improvements Fund for planned capital activity.
- A transfer out of the Internal Service Fund of \$556,000 to the Facilities R&R Fund for planned capital activity.

(10) **Long-Term Debt:**

(a) **Financed Purchases—**

On July 30, 2020, the City entered into an agreement through PNC Equipment Finance, LLC, for two Pierce Enforcer Pumper fire apparatuses for \$1,155,825. The agreement bears interest at 2.92% with annual payments of \$134,325 until July 2030.

On March 20, 2024, the City entered into an agreement through Leasing 2, Inc., for one Pierce Enforcer Pumper fire apparatus for \$1,642,125. The agreement bears interest at 5.72% with annual payments of \$220,130 until March 2034.

**CITY OF ORMOND BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2025**

(10) **Long-Term Debt:** (Continued)

The following is a schedule of future minimum payments for the two agreements listed above as of September 30, 2025:

<b>Fiscal Year Ending September 30,</b>	<b>Governmental Activities</b>
2026	354,455
2027	354,455
2028	354,455
2029	354,455
2030	354,455
2031-2034	880,521
Total payments	2,652,796
Less: amount representing interest	(518,754)
Present value of financed purchases	\$ 2,134,042

(b) **General Obligation Bonds - Series 2010**—The citizens of Ormond Beach approved a bond referendum election held August 10, 2010, to acquire property for a beachfront park. The City entered into a \$5,000,000, General Obligation Bond Series 2010, term loan agreement, on November 12, 2010, with JPMorgan Chase Bank to finance the cost of the acquisition and development of lands on the East side of A1A/Atlantic Avenue for a public beachfront park and to pay cost of issuance. The term loan agreement is based on a 20-year amortization and contains a fixed interest rate of 2.89%.

(c) **Capital Improvement Note**—On February 2, 2005, the City issued Capital Improvements Revenue Note, Series 2005, in the amount of \$2,100,000. The proceeds will be used to finance the construction and relocation of Fire Station #91, currently located at 160 East Granada Boulevard to a site located at 354 South Atlantic Avenue. The Capital Improvements Revenue Note, Series 2005, was issued to Bank of America at an interest rate of 3.58% for a term of 20 years, maturing on July 1, 2024. The City has pledged to appropriate non-ad valorem revenues to repay the loan. The final payment was made in 2024.

(d) **Capital Improvement Note**—On August 26, 2024, the City issued Capital Improvements Revenue Note, Series 2024, in the amount of \$2,500,000. The proceeds will be used to finance certain capital improvements. The Capital Improvements Revenue Note, Series 2024, was issued to Webster Bank National Association, at an interest rate of 4.29% for a term of 10 years, maturing on September 1, 2034. The City has pledged to appropriate non-ad valorem revenues to repay the loan.

**CITY OF ORMOND BEACH, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2025**

(10) **Long-Term Debt:** (Continued)

(e) **Water and Sewer Revenue bonds**—Revenue bonds payable at September 30, 2025, are payable solely from the net revenues of the water and sewer systems and are issued in accordance with the water and sewer bond ordinances. The significant terms of the water and sewer ordinances are as follows:

(i) Establish certain funds and accounts within the Water and Sewer Enterprise Fund as follows:

- Operation and Maintenance Fund (Revenue Fund)
- Sinking Fund
- Renewal and Replacement Fund
- Impact Fee Fund
- Construction Trust Fund
- Rebate Fund

(ii) Early Redemption

The bond ordinances provide for early redemption of outstanding bonds at call rates varying from 100% to 101% of the face value, depending upon the call date.

(iii) Investment Restrictions

All funds are to be continuously secured in the same manner as state and municipal deposits of funds are required to be secured by the Laws of the State of Florida;

Permitted investments include such obligations as are permitted to be legal investments of the City by the laws of the State; and

Monies on deposit in the various funds established by the bond ordinance may be invested in permitted investments maturing as specified in the ordinance.

(iv) Covenants

Net Revenues, which shall be adequate at all times to pay in each fiscal year at least 110% of the annual debt service requirement for the Outstanding Bonds and any Additional Parity Bonds hereafter issued for the then current fiscal year.

Net Revenues together with the Impact Fees received in such fiscal year shall be adequate at all times to pay in each fiscal year at least 120% of the annual debt service requirement for the Outstanding Bonds and any Additional Parity Bonds.

City will not reduce its schedule of rates, fees, rentals and other charges as to be insufficient to provide adequate Net Revenues and Impact Fees for such purposes.

The City was in compliance with all bond covenants as of September 30, 2025.

**CITY OF ORMOND BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2025**

(10) **Long-Term Debt:** (Continued)

- (f) **State Revolving Fund Loans**—During the year ended September 30, 2009, the City executed an agreement with the Florida Department of Environmental Protection to borrow up to \$8,344,275 at an interest rate of 3.20% through the State Revolving Fund loan program, for the purpose of expansion and rehabilitation of the wastewater treatment plant. Repayment commenced on August 15, 2011, and is due semiannually thereafter on February 15 and August 15, each year until all amounts due under the agreement have been fully paid on February 15, 2031.

During the year ended September 30, 2012, the City executed an agreement with the Florida Department of Environmental Protection to borrow up to \$7,559,518 at an interest rate of 2.60% through the State Revolving Fund loan program, for the purpose of constructing the wastewater and reuse transmission facilities. Repayment commenced on December 15, 2013, is due semiannually thereafter on June 15 and December 15, each year until all amounts due under the agreement have been fully paid on June 15, 2033.

- (g) Long-Term Debt consists of the following:

<u>Governmental Activities</u>	<u>Rates and Payment Dates</u>	<u>Final Maturity</u>	<u>Annual Serial Payments</u>	<u>Amount Issued</u>	<u>Amount Outstanding</u>
General Obligation Bonds:					
General Obligation Bond, series 2010	2.89% (7/1)	2030	\$200,000- \$335,000	5,000,000	1,585,000
Total General Obligation Bonds				<u>\$ 5,000,000</u>	<u>\$ 1,585,000</u>
Capital Improvement Note	4.29% (9/1)	2034	\$205,000- \$300,000	<u>\$ 2,500,000</u>	<u>\$ 2,295,000</u>

**CITY OF ORMOND BEACH, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2025**

(10) **Long-Term Debt:** (Continued)

<u>Business-Type Activities</u>	<u>Rates and Payment Dates</u>	<u>Final Maturity</u>	<u>Annual Serial Payments</u>	<u>Amount Issued</u>	<u>Amount Outstanding</u>
Water and Sewer Revenue Bonds:					
	2.58%		\$140,000 -		
2015 Water and sewer	(3/1; 9/1)	2030	\$206,000	2,600,000	980,000
	2.45%		\$25,000-		
2017 Water and sewer	(3/1;9/1)	2032	\$455,000	4,050,000	2,875,000
	2.65%		\$28,000-		
2019 Water and sewer	(3/1;9/1)	2033	\$480,000	4,543,000	3,431,000
	2.65%		\$28,000-		
2024 Water and sewer	(3/1;9/1)	2033	\$480,000	13,000,000	13,000,000
Total Water and Sewer Revenue Bonds				<u>\$ 44,193,000</u>	<u>\$ 20,286,000</u>
State Revolving Fund Loans:					
	3.20%		\$70,000-		
SRF Loan WW710140	(2/1; 8/1)	2031	\$543,000	\$ 8,344,275	\$ 2,715,144
	2.60%				
SRF Loan WW640120	(6/15; 12/15)	2033	\$430,000	7,559,518	2,811,436
Total State Revolving Fund Loans				<u>\$ 15,903,793</u>	<u>\$ 5,526,580</u>

(h) **Debt service requirements**—The annual requirements to amortize the bonds and loans payable outstanding as of September 30, 2025, are as follows:

<u>Fiscal Year Ending September 30</u>	<u>Obligation Bonds Series 2010</u>	
	<u>Principal</u>	<u>Interest</u>
2026	\$ 300,000	\$ 46,083
2027	310,000	37,361
2028	315,000	28,348
2029	325,000	19,189
2030	335,000	9,740
Totals	<u>\$1,585,000</u>	<u>\$140,721</u>

**CITY OF ORMOND BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2025**

(10) **Long-Term Debt:** (Continued)

<b>Fiscal Year Ending September 30</b>	<b>Capital Improvement Bonds Series 2024</b>	
	<b>Principal</b>	<b>Interest</b>
2026	\$ 215,000	\$ 98,456
2027	225,000	89,232
2028	235,000	79,580
2029	240,000	69,498
2030	255,000	59,202
2031	265,000	48,262
2032	275,000	36,894
2033	285,000	25,096
2034	300,000	12,870
Totals	<u>\$2,295,000</u>	<u>\$519,090</u>

<b>Fiscal Year Ending September 30</b>	<b>Water and Sewer Revenue Bonds Series 2015</b>		<b>Water and Sewer Revenue Bonds Series 2017</b>	
	<b>Principal</b>	<b>Interest</b>	<b>Principal</b>	<b>Interest</b>
2026	\$ 186,000	\$ 25,284	\$ 370,000	\$ 70,438
2027	191,000	20,485	380,000	61,372
2028	196,000	15,557	395,000	52,062
2029	201,000	10,501	410,000	42,384
2030	206,000	5,314	425,000	32,340
2031	-	-	440,000	21,928
2032	-	-	455,000	11,147
Totals	<u>\$ 980,000</u>	<u>\$ 77,141</u>	<u>\$ 2,875,000</u>	<u>\$ 291,671</u>

**CITY OF ORMOND BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2025**

(10) **Long-Term Debt:** (Continued)

<b>Fiscal Year Ending September 30</b>	<b>Water and Sewer Revenue Bonds Series 2019</b>		<b>Water and Sewer Revenue Bonds Series 2024</b>		<b>Water and Sewer Revenue Bonds Total</b>	
	<b>Principal</b>	<b>Interest</b>	<b>Principal</b>	<b>Interest</b>	<b>Principal</b>	<b>Interest</b>
2026	391,000	90,921	705,000	542,100	1,652,000	728,743
2027	401,000	80,560	730,000	512,702	1,702,000	675,119
2028	412,000	69,933	765,000	482,260	1,768,000	619,812
2029	422,000	59,015	795,000	450,360	1,828,000	562,260
2030	434,000	47,832	825,000	417,208	1,890,000	502,694
2031	445,000	36,331	860,000	382,806	1,745,000	441,065
2032	457,000	24,539	900,000	346,944	1,812,000	382,630
2033	469,000	12,428	935,000	309,414	1,404,000	321,842
2034	-	-	975,000	270,424	975,000	270,424
2026	-	-	1,015,000	229,768	1,015,000	229,768
2027	-	-	1,055,000	187,442	1,055,000	187,442
2028	-	-	1,100,000	143,448	1,100,000	143,448
2029	-	-	1,145,000	97,578	1,145,000	97,578
2030	-	-	1,195,000	49,831	1,195,000	49,831
<b>Totals</b>	<b>\$ 3,431,000</b>	<b>\$ 421,559</b>	<b>\$ 13,000,000</b>	<b>\$ 4,422,285</b>	<b>\$ 20,286,000</b>	<b>\$ 5,212,656</b>

<b>Fiscal Year Ending September 30</b>	<b>State Revolving Fund Loan # WW710140</b>		<b>State Revolving Fund Loan # 640120</b>		<b>State Revolving Fund Loans Total</b>	
	<b>Principal</b>	<b>Interest</b>	<b>Principal</b>	<b>Interest</b>	<b>Principal</b>	<b>Interest</b>
2026	459,066	83,241	320,488	71,028	779,554	154,269
2027	473,874	68,434	328,875	62,641	802,748	131,075
2028	489,159	53,148	337,481	54,034	826,640	107,182
2029	504,937	37,370	346,313	45,203	851,250	82,573
2030	521,225	21,082	355,375	36,140	876,600	57,222
2031	266,883	4,270	364,675	26,840	631,558	31,110
2032	-	-	374,218	17,297	374,218	17,297
2033	-	-	384,012	7,504	384,012	7,504
<b>Totals</b>	<b>\$ 2,715,144</b>	<b>\$ 267,545</b>	<b>\$ 2,811,436</b>	<b>\$ 320,687</b>	<b>\$ 5,526,580</b>	<b>\$ 588,232</b>

**CITY OF ORMOND BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2025**

(10) **Long-Term Debt:** (Continued)

(i) **Change in long-term liabilities**—Long-term liability activity for the year ended September 30, 2025, was as follows:

	<u>Balance October 1, 2024</u>	<u>Additions</u>	<u>Reductions</u>	<u>Balance September 30, 2025</u>	<u>Due Within One Year</u>
<b>Governmental Activities</b>					
Bonds Payable:					
General Obligation Bonds	\$ 1,875,000	\$ -	\$ 290,000	\$ 1,585,000	\$ 300,000
Capital Improvement Notes	2,500,000	-	205,000	2,295,000	215,000
Financed purchases	2,373,907	-	239,865	2,134,042	250,299
Claims and judgments	2,715,350	1,757,580	2,206,770	2,266,160	-
Compensated absences	2,269,622	1,782,445	1,660,874	2,391,193	1,304,149
Governmental Activities - Long-term liabilities	<u>\$ 11,733,879</u>	<u>\$ 3,540,025</u>	<u>\$ 4,602,509</u>	<u>\$ 10,671,395</u>	<u>\$ 2,069,448</u>
<b>Business-Type Activities</b>					
Bonds Payable					
Revenue Bonds	\$ 23,403,000	\$ -	\$ 3,117,000	\$ 20,286,000	\$ 1,652,000
Loans Payable					
State Revolving Fund	6,283,615	-	757,035	5,526,580	779,554
Total bonds and loans payable	29,686,615	-	3,874,035	25,812,580	2,431,554
Landfill closure	526,340	-	77,197	449,143	89,829
Compensated absences	481,708	400,097	374,135	507,670	265,207
Business-Type Activities - Long-term liabilities	<u>\$ 30,694,663</u>	<u>\$ 400,097</u>	<u>\$ 4,325,367</u>	<u>\$ 26,769,393</u>	<u>\$ 2,786,590</u>

Compensated absences are recorded in the government-wide financial statements as noncurrent liabilities. As employees leave employment with the City, the balance of compensated absences become due and payable if certain standard employment-departure conditions are met. Compensated absences are liquidated by the General, Stormwater Drainage and Municipal Airport Funds. Claims and judgments and other post-employment benefits are liquidated by the General Fund.

**CITY OF ORMOND BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2025**

**(11) Self-Insurance:**

The City’s Consolidated Insurance Fund (an internal service fund) accounts for the general liability and workers’ compensation insurance program.

The City is self-insured for general liability claims and for workers’ compensation. The City maintains a blanket buildings and contents policy covering losses to City structures and has obtained excess insurance coverage for workers’ compensation. The City has self-retention for each workers’ compensation claim up to \$350,000 and excess insurance up to \$1 million.

Section 768.28 of the Florida Statutes establishes that the City is liable for tort claims in the same manner and to the same extent as a private individual under like circumstances, but liability shall not include punitive damages or interest for the period before judgment. Section 768.28 of the Florida Statutes also provides limited liability for tort claims against the state and its agencies and subdivisions. Under the provisions of this law, the City’s liability is limited to \$200,000 per claim or judgment by any one person or \$300,000 per claim or judgment for any occurrence. Any portion of a judgment which exceeds these amounts may be reported to the State Legislature, but may be paid in part or in whole only by further act of the State Legislature.

All funds of the City participate in the program and make payments to the fund based on estimates of the amounts needed to pay prior and current year claims and to establish a reserve for catastrophic losses. As of September 30, 2025, the estimates are based on an actuarial analysis of the City’s self-insurance program. At September 30, 2025, the claims liability was approximately \$2,266,000. The claims liability estimates were discounted to present value using an assumed discount rate of 4.0% per annum. Because of uncertainties in the estimation process, it is at least reasonably possible that management’s estimate of the claims’ liability will change in the near term and could be material to the financial statements.

Changes in the claims’ liability for the past five years are as follows:

	<b>Balance at Beginning of Fiscal Year Liability</b>	<b>Current Year Claims and Changes in Estimates</b>	<b>Claim Payments</b>	<b>Balance at End of Fiscal Year</b>
2021	\$ 2,382,000	\$ 1,166,000	\$ (1,144,000)	\$ 2,404,000
2022	2,404,000	1,704,586	(1,335,586)	2,773,000
2023	2,773,000	1,027,578	(685,212)	3,115,000
2024	3,115,000	1,634,434	(1,612,276)	2,715,000
2025	2,715,000	1,757,580	(2,206,770)	2,266,000

(a) **Litigation**—Various suits and claims arising in the ordinary course of the City’s operations are pending against the City. At September 30, 2025, management has estimated these suits and claims to have an immaterial effect on the City’s financial statements. At September 30, 2025, certain other suits are indeterminable as to the probability or estimability of the potential liability to the City.

**CITY OF ORMOND BEACH, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2025**

(12) **Retirement Plans:**

(a) **Defined Benefit Pension Plans**

**Description of the Plans**

**Municipal Firefighters' Retirement Trust Fund**—The Municipal Firefighters' Retirement Trust Fund is a single-employer defined benefit public employee retirement systems and contains the assets of the fire pension plan. The funding methods and determination of benefits payable are provided in the various acts of the Florida Legislature, which created the funds, including subsequent amendments thereto. The statutes provide, in general, that funds are to be accumulated from employee contributions, city contributions, state appropriations and income from investment of accumulated funds. The act also provides that, should the accumulated funds at any time be insufficient to meet and pay the benefits due, the City shall supplement the fund by an appropriation from current funds, or from any revenues which may lawfully be used for said purposes in an amount sufficient to make up the deficiency. The investments of the funds are administered, managed and operated by their respective Boards of Trustees using the services of the Finance Department and Regions Bank. The Board of trustees consists of two commission appointees, two members of the Department elected by the membership and a fifth member elected by the other four and appointed by Commission. Investments are reported at fair value.

All full-time employees who are classified as full-time firefighters shall participate in the Municipal Firefighters' Retirement System upon employment with the City. Employees vest for full benefits after 10 years of service and receive the vested portion of the accrued benefit payable at the otherwise normal retirement date.

The plan provides retirement, termination, disability and death benefits. Benefit amounts are calculated based on 3.37% for the Firefighters' Pension System of Average Monthly Earnings (total compensation) for the highest five years times credited service prior to January 1, 2016, and 3.35% for credited service on or after January 1, 2016, if hired prior to May 20, 2014. If hired on or after May 20, 2014, benefit amounts are calculated based on 2.75% for the Firefighters' Pension System of Average Monthly Earnings (total compensation) for the highest five years times credited service. Normal retirement for firefighters hired prior to May 20, 2014, occurs the earlier of age 60, age 55 and 10 years of Credited Service, or 20 years of Credited Service regardless of age. Normal retirement for firefighters hired on or after May 20, 2014, occurs the earlier of age 60, age 55 and 10 years of Credited Service, or age 52 and 25 years of Credited Service. Eligibility for Early Retirement is permitted for those who have at least 10 years of Credited Service and have reached age 50. The accrued benefit is the same as normal retirement but actuarially reduced 3% per year to reflect early payment. The plan also provides both service and nonservice related disability and death benefits. Service incurred disability is covered from the date of employment, while non-service incurred disability is covered for those who have at least 10 years of credit service. Benefit amount is benefit accrued to date of disability but not less than 42% of Average Monthly Earnings (Service Incurred). Vested pre-pension death benefits include monthly accrued benefit payable to designated beneficiary for 10 years. Non-vested pre-pension death benefits include a refund of the accumulated contributions without interest.

**CITY OF ORMOND BEACH, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2025**

(12) **Retirement Plans:** (Continued)

**Municipal Police Officers' Retirement Trust Fund**—The Municipal Police Officers' Retirement Trust Funds is a single-employer defined benefit public employee retirement system and contains the assets of the police pension plans. The funding methods and determination of benefits payable are provided in the various acts of the Florida Legislature, which created the funds, including subsequent amendments thereto. The statutes provide, in general, that funds are to be accumulated from employee contributions, city contributions, state appropriations and income from investment of accumulated funds. The act also provides that, should the accumulated funds at any time be insufficient to meet and pay the benefits due, the City shall supplement the fund by an appropriation from current funds, or from any revenues which may lawfully be used for said purposes in an amount sufficient to make up the deficiency. The investments of the funds are administered, managed and operated by their respective Boards of Trustees using the services of the Finance Department and Regions Bank. The Board of trustees consists of two commission appointees, two members of the Department elected by the membership and a fifth member elected by the other four and appointed by Council. Investments are reported at fair value.

All full-time employees who are classified as full-time sworn police officers shall participate in the Municipal Police Officers' Retirement System upon employment with the City. Employees vest for full benefits after 10 years of service and receive the vested portion of the accrued benefit payable at the otherwise normal retirement date.

The Plan provides retirement, termination, disability and death benefits. Benefit amounts are calculated based on 3.30%, if hired prior to August 21, 2012, or 2.75%, if hired on or after August 21, 2012, of Average Monthly Earnings, which represents average earnings (total compensation) for the highest five years during the 10 years immediately preceding retirement or termination, times Credited Service or total years and completed months of continuous employment with the City. Normal retirement for officers hired before June 1, 2014, occurs the earlier of age 60, age 55 and 10 years of Credited Service, or 20 years of Credited Service. Normal retirement for officers hired on or after June 1, 2014, occurs the earlier of age 55 and 10 years of Credited Service, age 52 and 25 years of Credited Service, or age 60. Eligibility for Early Retirement is permitted for those who have at least 10 years of Credited Service and have reached age 45. The accrued benefit is the same as normal retirement but actuarially reduced by 3% per year to reflect early payment. The plan also provides both service and nonservice related disability and death benefits. Service incurred disability is covered from the date of employment, while non-service incurred disability is covered for those who have at least 10 years of credit service. Benefit amount is benefit accrued to date of disability but not less than 42% of Average Monthly Earnings (Service Incurred). Vested pre-pension death benefits include monthly accrued benefit payable to designated beneficiary for 10 years. Non-vest pre-pension death benefits include a refund of the accumulated contributions without interest. A 1% cost of living adjustment is provided annually beginning the first October 1<sup>st</sup> following one year of retirement.

**General Employees' Trust Fund**—The General Employees' Trust Fund is a single-employer defined benefit public employee retirement system and contains the assets of the General Employees' Trust Fund. The General Employees' Trust Fund has an original effective date of November 1, 1969 and an effective date of restatement of April 1, 1979. The funding methods and determination of benefits payable are provided in the various sections of the City's Code of Ordinances, including subsequent amendments thereto. The Code provides, in general, that funds are to be accumulated from employee contributions, City contribution and income from investment of accumulated funds. The investments of the fund are administered, managed and operated by its respective Boards of Trustees using the services of the Finance Department and Regions Bank. The Board of trustees consists of the Finance Director, two representatives appointed by the City Commission and two other city employees' representatives selected by the employees. Investments are reported at fair value.

**CITY OF ORMOND BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2025**

(12) **Retirement Plans:** (Continued)

The General Employees' Trust Fund includes all City employees hired before December 19, 2012, except state certified police and firefighters. Employees became eligible for the plan upon employment by the City, and all eligible employees must participate. Any remaining amount necessary to pay the Normal Cost and fund the accrued, past service liability over 30 years is contributed by the City. Employees vest for full benefits after 5 years of service and receive the vested portion of the accrued benefit payable at the otherwise normal retirement date.

The Plan provides retirement, termination, disability and death benefits. Benefit amounts are calculated based on 2.50% of Average Monthly Earnings, which represents average earnings (base pay excluding overtime and other non-regular payments) during the highest five years, times Credited Service or years and completed months of continuous uninterrupted service with the City. Normal retirement occurs the first of the month coinciding with or following the earlier of age 62 with 5 years of creditable service or when the sum of age and years of service equals 85 but not earlier than age 55. Eligibility for Early Retirement is permitted for those who have at least 5 years of Credited Service and have reached age 60 or when the sum of age and years of service equals 80. The accrued benefit is the same as normal retirement but actuarially reduced by 5% per year to reflect early payment. The plan also provides disability and death benefits. Disability is covered from the date of employment for employees hired before September 1, 1993, while disability is covered for those employees hired on or after September 1, 1993, who have at least 10 years of credit service. Benefit amount is benefit accrued to date of disability. Vested pre-pension death benefits include survivorship annuity computed as though the member retired on the date of death; equivalent alternative forms of benefit may be elected. Non-vested pre-pension death benefits include a refund of accumulated contributions with interest of 4% annually.

Plan membership as of October 1, 2024, the date of the most recent actuarial valuation is as follows:

	<b>Municipal Firefighters' Retirement Fund</b>	<b>General Employees' Trust Fund</b>	<b>Municipal Police Officers' Retirement Fund</b>
Inactive plan members or beneficiaries currently receiving benefits	52	194	73
Inactive plan members entitled to but not yet receiving benefits	4	35	11
Active plan members	46	56	61
Total plan membership	<u>102</u>	<u>285</u>	<u>145</u>

**CITY OF ORMOND BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2025**

(12) **Retirement Plans:** (Continued)

**Contributions**

The participant contribution rates are established by and may be amended by the City Commission. Participant contribution rates for the Municipal Firefighters' Retirement Trust Fund, General Employees' Trust Fund and Municipal Police Officers' Retirement Trust Fund are 8.6%, 4.0%, and 9.0%, respectively, of covered payroll. The City's annual required contribution for the current year was determined as part of the October 1, 2022, actuarial valuations. The City is required under the Florida Protection of Public Employee Retirement benefits Act to meet required contribution amounts. The City's contributions (and, if applicable, any liquidations of a net pension obligation) to the Municipal Firefighters' Retirement Trust Fund and Municipal Police Officers' Retirement Trust Fund are funded by the General Fund, while the General Employees' Trust Fund contributions are funded by the General Fund and various other governmental and enterprise funds.

The State of Florida also makes contributions to the Municipal Firefighters' Retirement Trust Fund and Municipal Police Officers' Retirement Trust Fund in accordance with Chapter 175 and Chapter 185 of the Florida Statutes as amended by the State Legislature. This contribution by the State of Florida is first recognized as revenue in the Pension Contribution Pass-Through Fund before being transferred to the Pension Funds. The City's actual annual contribution for each plan is determined by subtracting estimated employee contributions and actual State of Florida contributions from the total annual required contribution as determined by the actuary.

Contributions to the City's pension plans for the year ended September 30, 2025, were as follows:

	<b>Municipal Firefighters' Retirement Fund</b>	<b>General Employees' Trust Fund</b>	<b>Municipal Police Officers' Retirement Fund</b>	<b>Total</b>
Employee contributions	\$ 377,501	\$ 177,886	\$ 475,511	\$ 1,030,898
City contributions	1,325,376	969,131	1,947,902	4,242,409
State contributions	553,825	-	641,160	1,194,985
Total contributions	<u>\$ 2,256,702</u>	<u>\$ 1,147,017</u>	<u>\$ 3,064,573</u>	<u>\$ 6,468,292</u>

Costs incurred by each of the plans for administration of the plans, which includes legal and actuarial fees, trustee fees and investment advisory fees, are borne by the respective retirement plans and are included in the actuarial analysis of the required funding amounts.

**Net Pension Liability**

The City's net pension liability was measured as of September 30, 2025. The total pension liability used to calculate the net pension liability was determined as of that date. The components on the net pension liability of the pension plans at September 30, 2025, were as follows:

**CITY OF ORMOND BEACH, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2025**

(12) **Retirement Plans:** (Continued)

	<b>Municipal Firefighters' Retirement Fund</b>	<b>General Employees' Trust Fund</b>	<b>Municipal Police Officers' Retirement Fund</b>	<b>Total</b>
Total pension liability	\$ 47,591,672	\$ 67,007,655	\$ 62,417,061	\$ 177,016,388
Plan fiduciary net position	(45,049,584)	(64,216,302)	(55,366,369)	\$ (164,632,255)
Net pension liability	<u>\$ 2,542,088</u>	<u>\$ 2,791,353</u>	<u>\$ 7,050,692</u>	<u>\$ 12,384,133</u>
Plan fiduciary net position as percentage of total pension liability	94.66%	95.83%	88.70%	93.00%

*Actuarial assumptions:*

The total pension liability was determined by an actuarial valuation as of October 1, 2024, updated to September 30, 2025, using the following actuarial assumptions to all measurement periods:

	<b>Municipal Firefighters' Retirement Fund</b>	<b>General Employees' Trust Fund</b>	<b>Municipal Police Officers' Retirement Fund</b>
Inflation	2.50%	2.50%	2.50%
Salary increases	Service based	4.50%	Service based
Discount rate	7.00%	6.75%	6.75%
Investment rate of return	7.00%	6.75%	6.75%

Mortality rates for the Municipal Firefighters' Retirement Fund were based on the PubG.H-2010 General Mortality and PubS.H-2010 Safety Mortality Tables set forward one year. Mortality rates for the General Employees' Trust Fund were based on the PubG.H-2010 General Mortality and PubS.H-2010 Safety Mortality Tables set back one year for males. Disability lives are set forward four years. Mortality rates for the Municipal Police Officers' Retirement Fund were based on the PubG.H-2010 General Mortality and PubS.H-2010 Safety Mortality Tables set forward one year. The actuarial assumptions used in the October 1, 2024, valuation were based on the results of an actuarial experience study performed on August 15, 2025 for the Municipal Firefighters' Retirement Fund and Municipal Police Officers' Retirement Fund, and an experience study performed on September 15, 2025, for the General Employees' Trust Fund.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future rates of return (expected returns, net of pension plan investment expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

**CITY OF ORMOND BEACH, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2025**

(12) **Retirement Plans:** (Continued)

Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of September 30, 2025, are summarized in the following table:

	<b>Long-Term Expected Real Rate of Return</b>		
	<b>Municipal Firefighters' Retirement Fund</b>	<b>General Employees' Trust Fund</b>	<b>Municipal Police Officers' Retirement Fund</b>
Domestic equity	7.5%	5.76%	7.5%
International equity	8.5%	4.35%	8.5%
Fixed income	2.5%	1.16%	2.5%
MLP/Energy infrastructure	4.5%	-	4.5%
Private equity/credit	-	-	-
Private Real Estate	4.5%	3.05%	4.5%

*Discount rate:*

The discount rate used to measure the total pension liability was 7.00% for the Municipal Firefighters' Retirement Fund and 6.75% for the General Employees' Trust Fund and the Municipal Police Officers' Retirement Fund. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and sponsor contributions will be made at rates equal to the difference between the actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plans' fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine total pension liability.

**Changes in Net Pension Liability**

Changes in each plan's net pension liability were as follows:

	<b>Municipal Firefighters' Retirement Fund</b>		
	<b>Total Pension Liability (a)</b>	<b>Plan Fiduciary Net Position (b)</b>	<b>Net Pension Liability (a) - (b)</b>
Balances at September 30, 2024	\$ 46,509,957	\$ 42,235,581	\$ 4,274,376
Changes for a year:			
Service cost	674,610	-	674,610
Interest	3,177,818	-	3,177,818
Share Plan Allocation	102,445	-	102,445
Differences between expected and actual experience	(134,188)	-	(134,188)
Changes of assumption	798,188		798,188
Contributions – employer	-	1,325,376	(1,325,376)
Contributions – state	-	553,825	(553,825)
Contributions – employee	-	340,314	(340,314)
Contributions - buy back	37,187	37,187	-
Net investment income	-	4,224,655	(4,224,655)
Benefit payments, including refunds of employee contributions	(3,574,345)	(3,574,345)	-
Administrative expense	-	(93,009)	93,009
Net changes	<u>\$ 1,081,715</u>	<u>\$ 2,814,003</u>	<u>\$ (1,732,288)</u>
Balances at September 30, 2025	<u>\$ 47,591,672</u>	<u>\$ 45,049,584</u>	<u>\$ 2,542,088</u>

**CITY OF ORMOND BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2025**

(12) **Retirement Plans:** (Continued)

	<b>General Employees' Trust Fund</b>		
	<b>Total Pension Liability</b>	<b>Plan Fiduciary Net Position</b>	<b>Net Pension Liability</b>
	<b>(a)</b>	<b>(b)</b>	<b>(a) - (b)</b>
Balances at September 30, 2024	\$ 64,782,102	\$ 61,088,129	\$ 3,693,973
Changes for a year:			
Service cost	585,623	-	585,623
Interest	4,289,387	-	4,289,387
Changes in benefit terms	1,596,579	-	1,596,579
Differences between expected and actual experience	169,814	-	169,814
Changes in assumptions	(773,318)	-	(773,318)
Contributions – employer	-	969,131	(969,131)
Contributions – employee	-	177,886	(177,886)
Net investment income	-	5,692,210	(5,692,210)
Benefit payments, including refunds of employee contributions	(3,642,532)	(3,642,532)	-
Administrative expense	-	(68,522)	68,522
Net changes	<u>\$ 2,225,553</u>	<u>\$ 3,128,173</u>	<u>\$ (902,620)</u>
Balances at September 30, 2025	<u>\$ 67,007,655</u>	<u>\$ 64,216,302</u>	<u>\$ 2,791,353</u>

	<b>Municipal Police Officer's Retirement Fund</b>		
	<b>Total Pension Liability</b>	<b>Plan Fiduciary Net Position</b>	<b>Net Pension Liability</b>
	<b>(a)</b>	<b>(b)</b>	<b>(a) - (b)</b>
Balances at September 30, 2024	\$ 57,536,203	\$ 50,335,981	\$ 7,200,222
Changes for a year:			
Service cost	1,192,207	-	1,192,207
Interest	3,866,954	-	3,866,954
Share Plan Allocation	177,080	-	177,080
Changes of benefit terms	-	-	-
Differences between expected and actual experience	1,294,542	-	1,294,542
Changes in assumptions	1,230,503	-	1,230,503
Contributions – employer	-	1,947,902	(1,947,902)
Contributions – state	-	641,160	(641,160)
Contributions – employee	-	475,511	(475,511)
Net investment income	-	4,918,849	(4,918,849)
Benefit payments, including refunds of employee contributions	(2,880,428)	(2,880,428)	-
Administrative expense	-	(72,606)	72,606
Net changes	<u>\$ 4,880,858</u>	<u>\$ 5,030,388</u>	<u>\$ (149,530)</u>
Balances at September 30, 2025	<u>\$ 62,417,061</u>	<u>\$ 55,366,369</u>	<u>\$ 7,050,692</u>

**CITY OF ORMOND BEACH, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2025**

(12) **Retirement Plans:** (Continued)

*Sensitivity of the net pension liability to changes in the discount rate:*

The following presents the net pension liability of the City calculated using the actual discount rates as well as what the City's net pension liability (asset) would be if it were calculated using a discount rate that is 1% lower or 1% higher than the current rates:

<u>City's Net Pension Liability</u>	<u>Current Rate</u>	<u>1% Decrease</u>	<u>Current Discount Rate</u>	<u>1% Increase</u>
Municipal Firefighters' Retirement Fund	7.00%	\$ 7,822,123	\$ 2,542,088	\$ (1,858,934)
General Employees' Trust Fund	6.75%	9,581,600	2,791,353	(2,997,204)
Municipal Police Officers' Retirement Fund	6.75%	14,919,113	7,050,692	579,091
Total		<u>\$ 32,322,836</u>	<u>\$ 12,384,133</u>	<u>\$ (4,277,047)</u>

For the year ended September 30, 2025, the annual money-weighted rate of return on each pension plan investments, net of pension plan investment expense was as follows:

	<u>Municipal Firefighters' Retirement Fund</u>	<u>General Employees' Trust Fund</u>	<u>Municipal Police Officers' Retirement Fund</u>
Annual money-weighted rate of return	10.19%	9.49%	9.83%

The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

**Pension Expense and Deferred Outflows and Deferred Inflows of Resources Related to Pensions**

For the year ended September 30, 2025, the City recognized pension expense of \$934,794, \$1,494,495 and \$1,686,904 related to the Firefighters, General Employees and Police Officers pension plans, respectively, for a total net expense of \$4,116,193.

**CITY OF ORMOND BEACH, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2025**

(12) **Retirement Plans:** (Continued)

At September 30, 2025, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Municipal Firefighters' Retirement Fund</u>		<u>General Employees' Trust Fund</u>		<u>Municipal Police Officers' Retirement Fund</u>	
	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experiences	\$ 531,977	\$ 107,352	\$ 135,852	\$ -	\$ 1,556,416	\$ -
Changes of assumptions	638,552	-	-	618,656	922,878	-
Net difference between projected and actual earnings	-	2,620,993	-	4,044,293	-	3,327,076
Total	<u>\$1,170,529</u>	<u>\$2,728,345</u>	<u>\$ 135,852</u>	<u>\$4,662,949</u>	<u>\$2,479,294</u>	<u>\$3,327,076</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Year ended September 30</u>	<u>Municipal Firefighters' Retirement Fund</u>	<u>General Employees' Trust Fund</u>	<u>Municipal Police Officers' Retirement Fund</u>
2026	\$ 719,991	\$ 203,341	\$1,127,954
2027	(1,186,698)	(2,468,672)	(954,598)
2028	(960,402)	(1,810,005)	(717,657)
2029	(130,707)	(451,761)	(303,481)
2030	-	-	-
Thereafter	-	-	-

**CITY OF ORMOND BEACH, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2025**

(12) **Retirement Plans:** (Continued)

**Pension fund financial statements—**

No standalone financial reports exist for these pension plans. All financial activity is reported within the accompanying statement of fiduciary net position. Combining financial statements for the fiduciary funds statement of fiduciary net position is as follows:

	<u>Fire Pension</u>	<u>General Pension</u>	<u>Police Pension</u>	<u>Total</u>
<b>ASSETS</b>				
Cash and cash equivalents with trustee	\$ 732,078	\$ 908,413	\$ 1,562,557	\$ 3,203,048
Total cash and cash equivalents	<u>732,078</u>	<u>908,413</u>	<u>1,562,557</u>	<u>3,203,048</u>
Receivables:				
Due from other funds	106,585	2,017	67,471	176,073
State premium taxes	183,832	-	-	183,832
Interest and dividends receivable	101,768	137,324	137,186	376,278
Total receivables	<u>392,185</u>	<u>139,341</u>	<u>204,657</u>	<u>736,183</u>
Investments, at fair value:				
U.S. Government securities	5,781,846	10,446,412	8,424,938	24,653,196
Mortgage-backed securities	6,864,805	7,136,924	9,470,549	23,472,278
Corporate bonds	665,879	877,182	1,126,657	2,669,718
Corporate stocks	20,963,660	34,750,409	26,033,660	81,747,729
Foreign stocks	8,428,505	7,609,473	7,128,339	23,166,317
Real estate	1,220,626	2,423,708	1,415,012	5,059,346
Total investments	<u>43,925,321</u>	<u>63,244,108</u>	<u>53,599,155</u>	<u>160,768,584</u>
Total assets	<u>\$ 45,049,584</u>	<u>\$ 64,291,862</u>	<u>\$ 55,366,369</u>	<u>\$ 164,707,815</u>
<b>LIABILITIES</b>				
Accounts payable	\$ -	\$ 75,559	\$ -	\$ 75,559
Total liabilities	<u>\$ -</u>	<u>\$ 75,559</u>	<u>\$ -</u>	<u>\$ 75,559</u>
<b>NET POSITION</b>				
Restricted for pensions	<u>\$ 45,049,584</u>	<u>\$ 64,216,303</u>	<u>\$ 55,366,369</u>	<u>\$ 164,632,256</u>

**CITY OF ORMOND BEACH, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2025**

(12) **Retirement Plans:** (Continued)

Combining financial statements for the fiduciary funds statement of changes in fiduciary net position is as follows:

	<u>Fire Pension</u>	<u>General Pension</u>	<u>Police Pension</u>	<u>Total</u>
<b>Additions</b>				
Contributions:				
Employer	\$ 1,325,376	\$ 969,131	\$ 1,947,902	\$ 4,242,409
Plan members	377,501	177,886	475,511	1,030,898
State - insurance premium taxes	553,825	-	641,160	1,194,985
Total contributions	<u>2,256,702</u>	<u>1,147,017</u>	<u>3,064,573</u>	<u>6,468,292</u>
Investment earnings:				
Net appreciation (depreciation) in fair value of investments	3,237,158	4,475,287	3,840,196	11,552,641
Interest and dividends	1,141,085	1,452,592	1,251,298	3,844,975
Total investment earnings	<u>4,378,243</u>	<u>5,927,879</u>	<u>5,091,494</u>	<u>15,397,616</u>
Less: investment expense	<u>(153,589)</u>	<u>(235,321)</u>	<u>(172,644)</u>	<u>(561,554)</u>
Net investment income (loss)	4,224,654	5,692,558	4,918,850	14,836,062
Total additions	<u>6,481,356</u>	<u>6,839,575</u>	<u>7,983,423</u>	<u>21,304,354</u>
<b>Deductions</b>				
Benefit payments	3,560,777	3,642,532	2,845,192	10,048,501
Refunds	13,568	-	35,236	48,804
Administrative expenses	93,008	68,521	72,606	234,135
Total deductions	<u>3,667,353</u>	<u>3,711,053</u>	<u>2,953,034</u>	<u>10,331,440</u>
<b>Change in net position</b>	<u>2,814,003</u>	<u>3,128,522</u>	<u>5,030,389</u>	<u>10,972,914</u>
<b>Net position restricted for pensions, beginning of year</b>	42,235,581	61,087,781	50,335,980	153,659,342
<b>Net position restricted for pensions, end of year</b>	<u>\$ 45,049,584</u>	<u>\$ 64,216,303</u>	<u>\$ 55,366,369</u>	<u>\$ 164,632,256</u>

(1) **Significant Accounting Policies**

(a) *Basis of Accounting*—City of Ormond Beach’s financial statements for the three pension funds are prepared using the accrual basis of accounting for Trust Funds. Employer and plan member contributions, benefits and refunds are recognized in the period that each are due and payable in accordance with the terms of the plan.

(b) *Method Used to Value Investments*—Investments in the three plan funds are reported at fair value according to the independent custodian for each plan using various third-party pricing sources. Short-term investments are reported at cost, which approximates fair value.

(c) *Contribution Requirements and Contributions Made*—Florida Legislature, City Commission and each Pension Board govern the City and employee contribution requirements for all three plans. The City’s contribution to the three plans is an actuarially determined periodic amount that increases gradually over time so that sufficient assets will be available to pay benefits when due. The City receives contributions from the state for the Municipal Firefighter and Municipal Police Officers Retirement plans, which are accounted for as part of the total required employer contributions and reduce the amounts due from the City.

(d) *Administrative costs*—The costs of administering the pension plans are funded by the respective plan through the investment earnings of each plan.

**CITY OF ORMOND BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2025**

(12) **Retirement Plans:** (Continued)

(2) **Investments**

(i) *Investment Policy:*

The following was each Board's adopted targeted asset allocation policy as of September 30, 2025:

Asset Class	Target Allocation		
	Municipal Firefighters' Retirement Fund	General Employees' Trust Fund	Municipal Police Officers' Retirement Fund
Domestic equity	40.00%	55.00%	40.00%
International equity	15.00%	10.00%	15.00%
Fixed income	15.00%	30.00%	15.00%
Private Real Estate	10.00%	5.00%	10.00%
MLP/Energy Infrastructure	10.00%	-	10.00%
Private Equity/Credit	10.00%	-	10.00%
Total	100.00%	100.00%	100.00%

(ii) *Concentrations:*

Each plan did not hold investments in any one organization that represented 5 percent or more of the Pension Plan's fiduciary net position.

(iii) *Related party transactions:*

There were no City securities which were included in the assets of the Municipal Firefighters' Retirement Trust Fund, the Municipal Police Officers' Retirement Trust Fund or the General Employees' Trust Fund.

(3) **Deferred Retirement Option Programs**

(i) *Municipal Firefighters' Retirement Trust Fund*

Firefighters, hired before May 20, 2014, who have reached normal retirement age, are eligible to participate in the Deferred Retirement Option Program (DROP). Upon electing to participate in the DROP, members are considered to have retired for purposes of the pension plan, but continue to remain active employees of the City. The member's normal retirement benefit is calculated as if the member had actually retired on the date of DROP participation. Instead of paying the benefit to the member, a DROP account is established and the benefit is deposited in the account each month. These deposits continue to accumulate investment earnings during the remainder of the member's employment with the City. Maximum duration of DROP participation is 60 months, or the date on which the member completes 35 years of service, if earlier. The rate of return for members who enter the DROP prior to May 20, 2014, is at the participant's election, either 6.5% annually or actual net rate of investment return (total return net of brokerage commissions, transaction costs and management fees) credited each fiscal quarter. The rate of return for members who enter the DROP on or after May 20, 2014, is the actual net rate of investment return but not less than zero. Upon termination of employment, members shall receive their normal retirement benefits monthly and receive their funds from the DROP account in a lump sum distribution.

**CITY OF ORMOND BEACH, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2025**

(12) **Retirement Plans:** (Continued)

Firefighters who have reached normal retirement age may elect to retroactively enter the DROP, considered BAC-DROP. The BAC-DROP period will not exceed 60 months, or the date on which the member completes 35 years of service. The rate of return is actual net rate of investment return but not less than zero.

At September 30, 2025, there was one DROP retiree with a total balance of \$163,574.

(ii) *General Employees' Trust Fund*

General employees who have reached normal retirement age are eligible to participate in the Deferred Retirement Option Program (DROP). Upon electing to participate in the DROP, members are considered to have retired for purposes of the pension plan, but continue to remain active employees of the City. The member's normal retirement benefit is calculated as if the member had actually retired on the date of DROP participation. Instead of paying the benefit to the member, a DROP account is established and the benefit is deposited in the account each month. These deposits continue to accumulate investment earnings during the remainder of the member's employment with the City. Maximum duration of DROP participation is 36 months. The rate of return is at the participant's election. For members who enter the DROP prior to December 19, 2012, the rate of return election is either 6.5% annually or actual net rate of investment return (total return net of brokerage commissions, transaction costs and management fees) credited each fiscal quarter. The member may elect to change the form of return once during the period of DROP Participation. For members who enter the DROP on or after December 19, 2012, the rate of return is the actual net rate of investment return but not less than zero. Upon termination of employment, members shall receive their normal retirement benefits monthly and receive their funds from the DROP account in a lump sum distribution.

At September 30, 2025, there were six DROP participants with a total balance of \$649,993.

(iii) *Municipal Police Officers' Retirement Trust Fund*

Police Officers, hired before August 21, 2012, who have reached normal retirement age, are eligible to participate in the Deferred Retirement Option Program (DROP). Police officers hired on or after August 21, 2012, are not eligible. Upon electing to participate in the DROP, members are considered to have retired for purposes of the pension plan, but continue to remain active employees of the City. The member's normal retirement benefit is calculated as if the member had actually retired on the date of DROP participation. Instead of paying the benefit to the member, a DROP account is established and the benefit is deposited in the account each month. These deposits continue to accumulate investment earnings during the remainder of the member's employment with the City. Maximum duration of DROP participation is 60 months, or the date on which the member completes 30 years of service, if earlier. The rate of return is at the participant's election, either 6.5% annually for members who enter the DROP prior to August 21, 2012, 2.0% annually for member who enter the DROP on or after August 21, 2012, or actual net rate of investment return (total return net of brokerage commissions, transaction costs and management fees) credited each fiscal quarter. Upon termination of employment, members shall receive their normal retirement benefits monthly and receive their funds from the DROP account in a lump sum distribution.

At September 30, 2025, there was one DROP participant with a total balance of \$240,198.

**CITY OF ORMOND BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2025**

(12) **Retirement Plans:** (Continued)

(b) **Defined Contribution Plans**

On January 8, 2013, the City Commission approved Resolution 2012-46 that established a money purchase plan and trust to be known as the City of Ormond Beach Defined Contribution Plan in the form of the International City Management Association Retirement Corporation (ICMA-RC) Governmental Money Purchase Plan and Trust effective January 1, 2013. The plan is available for all full-time general employees hired on or after December 19, 2012. The City shall contribute on behalf of each participant such percentages or amounts as are specified in the adoption agreement for such plan, or as otherwise authorized by the City Commission, which is currently 6% of earnings. Mandatory participant contributions are not required to be eligible for the City’s contribution. Normal retirement age is 62 and a participant becomes fully vested after five years of service. For the year ended September 30, 2025, actual City contributions to this plan totaled \$846,357.

Although the defined contribution plan was authorized and established by the City, it is monitored and maintained by employees. Benefits are paid directly to employees from the ICMA-RC with no contingent liability belonging to the City. As such these assets are not presented in these financial statements.

(13) **Other Post-Employment Benefits (OPEB):**

**Plan Description**—Effective October 1, 2016, the City implemented GASB Statement No. 75, *Accounting and Reporting for Post-Employment Benefits Other Than Pensions*, for certain post-employment healthcare benefits provided by the City. The City elected to implement the requirements of this statement prospectively. No assets are held in trust for payment of the OPEB liability as the City had no OPEB liability other than as arising from the implicit rate subsidy, as discussed in the following paragraph.

Retirees and their dependents are permitted to remain covered under the City’s respective health care plans as long as they pay a full premium applicable to the coverage elected. This conforms to the minimum required of Florida governmental employers per Chapter 112.08, Florida Statutes. The Other Post-Employment Benefit Plan does not issue a stand-alone report.

**Benefits Provided**—The Other Post Employment Benefit Plan is a single-employer benefit plan administered by the City. Retirees are charged whatever the insurance company charges for the type of coverage elected, however, the premiums charged by the insurance company are based on a blending of the experience among younger active employees and older retired employees. The older retirees actually have a higher cost which means the City is actually subsidizing the cost of the retiree coverage because it pays all or a significant portion of the premium on behalf of the active employee. GASB No. 75 calls this the “implicit rate subsidy.”

**Plan Membership**—At September 30, 2025, the date of the latest actuarial valuation, plan participation consisted of the following:

Active Employees	347
Inactive Employees	<u>12</u>
	<u><u>359</u></u>

**Total OPEB Liability**—The City’s total OPEB liability of \$4,516,403 was measured as of September 30, 2025, and was determined by an actuarial measurement as of that date. The City considers the potential current portion of the total OPEB liability to be inconsequential and therefore has classified the full amount as a noncurrent liability.

**CITY OF ORMOND BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2025**

**(13) Other Post-Employment Benefits (OPEB):** (Continued)

**Actuarial Assumptions and Other Inputs**—The total OPEB liability per the September 30, 2025, actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods in the measurement, unless otherwise specified:

Inflation	3.00%
Salary increases	4.00%
Discount rate	4.50%
Healthcare cost trend rate	6.50%
Ultimate rate reached in 2041	4.50%
 Retirees' share of benefit-related costs	 100.00%

The City does not have a dedicated Trust to pay retiree healthcare benefits. The discount rate was based on the S&P Municipal Bond 20 Year High Grade Rate Index as of September 30, 2025.

Mortality rates were based on the PubG.H-2010 General Mortality and PubS.H-2010 Safety Mortality Tables.

Changes in the OPEB liability for the fiscal year ended September 30, 2025, were as follows:

	<b>Total OPEB Liability</b>
Balance at September 30, 2024	\$ 4,570,021
Changes for a year:	
Service cost	247,630
Interest	181,085
Differences between expected and actual experience	57,935
Changes of assumptions and other inputs	(320,650)
Benefit payments – implicit rate subsidy	(219,617)
Net changes	(53,618)
Balance at September 30, 2025	\$ 4,516,403

*Sensitivity of the total OPEB liability to changes in the discount rate:*

The following presents the total OPEB liability of the City calculated using the discount rate of 4.5%, as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is 1% lower or 1% higher than the current rate:

	<u>Current Rate</u>	<u>1% Decrease</u>	<u>Current Discount Rate</u>	<u>1% Increase</u>
Total OPEB Liability	4.50%	\$ 4,994,540	\$ 4,516,403	\$ 4,106,263

**CITY OF ORMOND BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2025**

(13) **Other Post-Employment Benefits (OPEB):** (Continued)

*Sensitivity of the total OPEB liability to changes in the healthcare cost trend rate:*

The following presents the total OPEB liability of the City as well as what the City's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1% lower and 1% higher than the current healthcare cost trend rates:

	<u>1% Decrease</u>	<u>Current Trend Rates</u>	<u>1% Increase</u>
Total OPEB Liability	\$ 4,056,975	\$ 4,516,403	\$ 5,056,721

**OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources**

For the year ended September 30, 2025; the City recognized OPEB expense of \$88,784. At September 30, 2025, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 107,139	\$ 87,538
Changes of assumptions	579,212	1,735,207
Total	\$ 686,351	\$ 1,822,745

Amounts reported as deferred (outflows) of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

2026	\$(310,318)
2027	(348,364)
2028	(236,855)
2029	(127,239)
2030	(68,014)
Thereafter	(45,604)

**CITY OF ORMOND BEACH, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2025**

**(14) Landfill Closure and Post-Closure Care Costs:**

The City is required to recognize a liability equal to the estimated total current cost of closure and post closure care for its landfill. The City's landfill was certified closed during the 2000 fiscal year. The City has conducted studies to determine the costs of providing long-term care for its landfill. The results of these studies are reviewed by the Florida Department of Environmental Protection (FDEP).

The City's cost estimate is approximately \$449,143 to provide long-term care for a period of 5 years. These cost estimates may change due to inflation or deflation, or changes in applicable laws or regulations.

The City is required by the State of Florida to make an annual contribution, if necessary, to a trust fund to finance closure costs. The City is in compliance with these requirements, and, as of September 30, 2025, cash and investments of approximately \$126,455 are held in the trust fund for these purposes. These are reported as restricted assets on the statement of net position. The City is funding these costs with additional service fees generated from the City's sanitation contractor.

**(15) Contingencies:**

Amounts received or receivable from granting agencies are subject to audit and adjustments by grantor agencies, principally the federal and state government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. It is management's opinion that there are no significant liabilities relating to these grants.

The City is a defendant in various lawsuits at September 30, 2025. The estimated liability for probable losses, as a result of the lawsuits, was determined based on advice from legal counsel after consideration of insurance coverage and, in certain instances, the Florida statutory limitations of government liability, and is included in the estimated liability for self-insurance claims in the internal service fund. Although the ultimate outcome of these lawsuits is not presently determinable, it is the opinion of management, based on advice from legal counsel, that the amount of losses resulting from the above litigation in excess of the amount accrued as of September 30, 2025, would not have a material adverse effect on the financial position of the City.

**(16) Fund Deficits:**

The Municipal Airport Fund deficit of \$989,377 represents the cumulative costs associated with capital improvements and the excess of operating expenses over revenues. This deficit is to be funded by future airport lease revenues.

**(17) Implementation of New Accounting Standards:**

During the fiscal year ended September 30, 2025, the City implemented GASB Statement No. 101, *Compensated Absences*. This statement establishes recognition and measurement criteria for liabilities related to compensated absences, including vacation, sick leave, and similar benefits. The Statement requires that a liability be recognized for leave that has not been used if (1) the leave is attributable to services already rendered, (2) the leave accumulates, and (3) it is more likely than not that the leave will be used for time off or otherwise paid in cash or settled through noncash means. Implementation of this new standard did not result in a restatement of beginning net position or fund balance and had no significant impact on the financial statements. Accordingly, no prior-period adjustment has been reported.

**CITY OF ORMOND BEACH, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2025**

**(18) Recent Accounting Pronouncements:**

GASB has issued several pronouncements that have effective dates that may impact future financial statements. Listed below are pronouncements with required implementation dates effective for subsequent fiscal years that have not yet been implemented. Management has not currently determined what, if any, impact implementation of the following will have on the City's financial statements:

GASB issued Statement No. 103, *Financial Reporting Model Improvements*, in April 2024. The objective of GASB 103 is to improve key components of the financial reporting model to enhance its effectiveness in providing information that is essential for decision making and assessing a government's accountability. The effective date for implementation is fiscal years beginning after June 15, 2025, and all reporting periods thereafter.

GASB issued Statement No. 104, *Disclosure of Certain Capital Assets*, in September 2024. GASB Statement No. 104 requires governments to disclose separate information about specific types of capital assets and establishes criteria for identifying and reporting capital assets held for sale. The objective of GASB 104 is to enhance transparency and improve the usefulness of financial statements for stakeholders by providing more detailed information on these assets. The provisions are effective for fiscal years beginning after June 15, 2025.

GASB issued Statement No. 105, *Subsequent Events*, in December 2025. GASB Statement No. 105 clarifies the subsequent events time frame and establishes accounting and disclosure requirements for recognized and nonrecognized subsequent events. The provisions of GASB Statement No. 105 are effective for fiscal years beginning after June 15, 2026, and all reporting periods thereafter.

## Required Supplementary Information

**CITY OF ORMOND BEACH, FLORIDA**  
**REQUIRED SUPPLEMENTARY INFORMATION**  
**SCHEDULE OF CHANGES IN THE CITY'S TOTAL OPEB LIABILITY**  
**AND RELATED RATIOS**  
**SEPTEMBER 30, 2025**

	9/30/2025	9/30/2024	9/30/2023	9/30/2022	9/30/2021	9/30/2020	9/30/2019	9/30/2018	9/30/2017
<b>Total OPEB Liability</b>									
Service cost	\$ 247,630	\$ 246,786	\$ 220,728	\$ 281,648	\$ 286,643	\$ 404,929	\$ 321,664	\$ 317,133	\$ 319,196
Interest	181,085	190,962	225,184	137,342	125,429	169,995	200,337	175,582	158,372
Differences between expected and actual experience	57,935	-	93,560	-	(315,663)	-	(686,416)	-	331,981
Changes of assumptions	(320,650)	336,612	(1,150,958)	(1,132,375)	(65,905)	740,388	(308,486)	(145,049)	(10,542)
Benefit payments - implicit rate subsidy	(219,617)	(251,082)	(125,201)	(310,260)	(169,194)	(270,234)	(227,151)	(242,089)	(209,194)
Other changes	-	-	-	-	-	2,099	(18,692)	165,050	43,442
Net change in total OPEB liability	(53,617)	523,278	(736,687)	(1,023,645)	(138,690)	1,047,177	(718,744)	270,627	633,255
Total OPEB liability - beginning	4,570,020	4,046,742	4,783,429	5,807,074	5,945,764	4,898,587	5,617,331	5,346,704	4,713,449
Total OPEB liability - ending	\$ 4,516,403	\$ 4,570,020	\$ 4,046,742	\$ 4,783,429	\$ 5,807,074	\$ 5,945,764	\$ 4,898,587	\$ 5,617,331	\$ 5,346,704
Covered-employee payroll	\$ 21,589,637	\$ 15,824,172	\$ 18,399,611	\$ 16,175,755	\$ 15,650,780	\$ 15,650,780	\$ 14,541,516	\$ 14,541,516	\$ 14,541,516
Total OPEB liability as a percentage of covered-employee payroll	20.92%	28.88%	21.99%	29.57%	37.10%	37.99%	33.69%	38.63%	36.77%

**Notes to Schedule:**

Valuation Date:	10/1/2024	10/1/2022	10/1/2022	10/1/2020	10/1/2020	10/1/2018	10/1/2018	10/1/2016	10/1/2016
Measurement Date:	9/30/2025	9/30/2023	9/30/2023	9/30/2022	9/30/2021	9/30/2020	9/30/2019	9/30/2018	9/30/2017

Changes of assumptions. Changes of assumptions and other changes reflect the effects of changes in the discount rate each period. The following are the discount rates used in each period:

Discount rate	4.50%	4.06%	4.87%	4.77%	2.43%	2.14%	3.58%	3.64%	3.36%
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Note: There are no assets accumulated in a trust to pay related benefits for the OPEB plan.

\* 10 years of data will be presented as it becomes available.

**CITY OF ORMOND BEACH, FLORIDA**  
**REQUIRED SUPPLEMENTARY INFORMATION**  
**SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS**  
**MUNICIPAL FIREFIGHTERS' RETIREMENT FUND**  
**SEPTEMBER 30, 2025**

	9/30/2025	9/30/2024	9/30/2023	9/30/2022	9/30/2021	9/30/2020	9/30/2019	9/30/2018	9/30/2017	9/30/2016
Total Pension Liability	\$ 674,610	\$ 668,230	\$ 539,421	\$ 497,968	\$ 592,318	\$ 821,243	\$ 738,014	\$ 746,315	\$ 774,341	\$ 774,684
Service cost	3,177,818	3,074,673	2,940,919	2,839,801	2,802,976	2,782,272	2,747,983	2,665,608	2,585,449	2,423,187
Interest	-	-	-	7,912	-	-	-	-	-	(334,809)
Change in excess state money	102,445	101,604	77,806	-	-	-	-	-	-	167,405
Share Plan Allocation	-	-	-	7,912	-	-	-	-	-	15,264
Change in benefit terms	-	-	-	-	-	23,024	(1,370)	-	-	-
Differences between expected and actual experience	(134,188)	641,136	845,634	836,070	(12,697)	(42,666)	(553,062)	234,661	(393,273)	(137,955)
Changes of assumptions	798,188	-	-	-	-	(623,088)	-	-	-	907,766
Contributions – buy back	37,187	-	-	-	-	-	-	-	-	17,004
Benefit payments, including refunds of employee contributions	(3,574,345)	(2,462,710)	(2,780,939)	(2,776,377)	(2,747,962)	(2,078,160)	(3,020,533)	(1,899,742)	(1,686,978)	(1,980,448)
Net change in total pension liability	1,081,715	2,022,933	1,622,841	1,405,374	634,635	882,625	(88,968)	1,746,842	1,279,539	1,852,098
Total pension liability – beginning	46,509,957	44,487,024	42,864,183	41,458,809	40,824,174	39,941,549	40,030,517	38,283,675	37,004,136	35,152,038
Total pension liability – ending (a)	\$ 47,591,672	\$ 46,509,957	\$ 44,487,024	\$ 42,864,183	\$ 41,458,809	\$ 40,824,174	\$ 39,941,549	\$ 40,030,517	\$ 38,283,675	\$ 37,004,136
Total Fiduciary Net Position	\$ 1,325,376	\$ 1,530,259	\$ 1,349,969	\$ 1,344,196	\$ 1,286,097	\$ 1,520,496	\$ 1,302,755	\$ 1,091,401	\$ 1,145,249	\$ 1,240,944
Contributions – employer	553,825	552,143	504,547	364,757	346,347	259,354	306,260	294,761	305,774	338,237
Contributions – state	340,314	321,413	309,933	300,189	276,865	246,353	227,921	203,207	212,345	217,818
Contributions – buy back	37,187	-	-	-	-	-	-	-	-	17,004
Net investment income	4,224,655	6,644,203	4,164,734	(5,787,449)	6,282,653	2,422,523	920,527	3,111,280	3,046,484	2,035,686
Benefit payments, including refunds of employee contributions	(3,574,345)	(2,462,710)	(2,780,939)	(2,776,377)	(2,747,962)	(2,078,160)	(3,020,533)	(1,899,742)	(1,686,978)	(1,980,448)
Administrative expense	(93,009)	(64,932)	(49,269)	(52,598)	(60,703)	(58,391)	(42,907)	(50,480)	(46,596)	(48,958)
Net change in plan fiduciary net position	2,814,003	6,520,376	3,498,975	(6,607,282)	5,383,297	2,312,175	(305,977)	2,750,427	2,976,278	1,820,283
Plan fiduciary net position – beginning	42,235,581	35,715,205	32,216,230	38,823,512	33,440,215	31,128,040	31,434,017	28,683,590	25,707,312	23,887,029
Plan fiduciary net position – ending (b)	\$ 45,049,584	\$ 42,235,581	\$ 35,715,205	\$ 32,216,230	\$ 38,823,512	\$ 33,440,215	\$ 31,128,040	\$ 31,434,017	\$ 28,683,590	\$ 25,707,312
Net pension liability – ending (a) - (b)	\$ 2,542,088	\$ 4,274,376	\$ 8,771,819	\$ 10,647,953	\$ 2,635,297	\$ 7,383,959	\$ 8,813,509	\$ 8,596,500	\$ 9,600,085	\$ 11,296,824
Plan fiduciary net position as a percentage of the total pension liability	94.66%	90.81%	80.28%	75.16%	93.64%	81.91%	77.93%	78.53%	74.92%	69.47%
Covered payroll	\$ 3,957,140	\$ 3,737,354	\$ 3,603,872	\$ 3,490,939	\$ 3,219,550	\$ 2,932,208	\$ 2,713,348	\$ 2,419,130	\$ 2,527,915	\$ 2,593,073
Net pension liability as a percentage of covered payroll	64.24%	114.37%	243.40%	305.02%	81.85%	251.82%	324.82%	355.36%	379.76%	435.65%

**Notes to Schedule:**

*Changes of benefit terms:*

For measurement date 9/30/2021, the ordinance No: 22-27 has been adopted, but a change to the Death Benefit (making it a life annuity instead of a 10 year benefit) and Member Contribution Rate (8.6%) has been approved by the City and the Union therefore it is being reflected.

*Changes of assumptions:*

For measurement date 9/30/2021, as mandated by Chapter 2015-157, Laws of Florida, the assumed rates of mortality were changed to the rates used in Milliman's July 1, 2021 FRS valuation report for special risk employees, with appropriate risk and collar adjustments made based on plan demographics.

For measurement date 9/30/2025, as mandated by Chapter 2015-157, Laws of Florida, the assumed rates of mortality were changed to the rates used in Milliman's July 1, 2024 FRS valuation report for special risk employees, with appropriate risk and collar adjustments made based on plan demographics.

Additionally, the following assumptions were approved based on an actuarial experience study dated August 12, 2020:

- Termination and retirement rates.
- Salary increase rates.

Additionally, the following assumptions were approved based on an actuarial experience study dated August 15, 2025:

- Retirement rates.
- Withdrawal rates.
- Salary increase rates.

**CITY OF ORMOND BEACH, FLORIDA**  
**REQUIRED SUPPLEMENTARY INFORMATION**  
**SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS**  
**GENERAL EMPLOYEES' TRUST FUND**  
**SEPTEMBER 30, 2025**

	9/30/2025	9/30/2024	9/30/2023	9/30/2022	9/30/2021	9/30/2020	9/30/2019	9/30/2018	9/30/2017	9/30/2016
Total Pension Liability	\$ 585,623	\$ 653,621	\$ 685,229	\$ 670,842	\$ 726,047	\$ 743,732	\$ 809,155	\$ 950,710	\$ 1,008,657	\$ 1,030,143
Service cost	4,289,387	4,173,033	4,083,642	3,991,422	3,976,777	3,908,540	3,867,526	3,791,615	3,716,543	3,519,769
Interest	1,596,579	-	-	-	-	-	-	-	-	-
Changes in benefit terms	169,814	660,697	257,620	81,738	(1,060,574)	(242,973)	(787,946)	(519,512)	(845,456)	(998,789)
Differences between expected and actual experience	(773,318)	-	-	-	-	23,463	-	-	-	2,056,848
Changes of assumptions	(3,642,532)	(3,748,664)	(3,592,506)	(3,191,809)	(3,548,356)	(3,259,972)	(3,171,410)	(2,741,896)	(2,677,338)	(2,665,290)
Benefit payments, including refunds of employee contributions	2,225,553	1,738,687	1,433,985	1,552,193	93,894	1,172,790	717,325	1,480,917	1,202,406	2,942,681
Net change in total pension liability	64,782,102	63,043,415	61,609,430	60,057,237	59,963,343	58,790,553	58,073,228	56,592,311	55,389,905	52,447,224
Total pension liability – beginning	\$ 67,007,655	\$ 64,782,102	\$ 63,043,415	\$ 61,609,430	\$ 60,057,237	\$ 59,963,343	\$ 58,790,553	\$ 58,073,228	\$ 56,592,311	\$ 55,389,905
Total pension liability – ending (a)										
Total Fiduciary Net Position	\$ 969,131	\$ 786,484	\$ 657,312	\$ 807,288	\$ 962,447	\$ 1,279,644	\$ 1,433,298	\$ 1,563,324	\$ 1,676,838	\$ 1,841,947
Contributions – employer	177,886	183,750	188,917	198,108	194,869	201,520	211,633	228,033	258,972	268,746
Contributions – employee	5,692,210	10,313,827	6,562,424	(9,294,224)	10,347,584	3,775,172	1,501,471	5,132,731	5,034,795	3,480,385
Net investment income	(3,642,532)	(3,748,664)	(3,592,506)	(3,191,809)	(3,548,356)	(3,259,972)	(3,171,410)	(2,741,896)	(2,677,338)	(2,665,290)
Benefit payments, including refunds of employee contributions	(68,522)	(46,566)	(41,874)	(44,512)	(49,130)	(40,567)	(41,123)	(43,838)	(47,283)	(40,941)
Administrative expense	3,128,173	7,488,831	3,774,273	(11,525,149)	7,907,414	1,955,797	(66,131)	4,138,354	4,245,984	2,884,847
Net change in plan fiduciary net position	61,088,129	53,599,298	49,825,025	61,350,174	53,442,760	51,486,963	51,553,094	47,414,740	43,168,756	40,283,909
Plan fiduciary net position – beginning	\$ 64,216,302	\$ 61,088,129	\$ 53,599,298	\$ 49,825,025	\$ 61,350,174	\$ 53,442,760	\$ 51,486,963	\$ 51,553,094	\$ 47,414,740	\$ 43,168,756
Plan fiduciary net position – ending (b)										
Net pension liability (asset) – ending (a) - (b)	\$ 2,791,353	\$ 3,693,973	\$ 9,444,117	\$ 11,784,405	\$ (1,292,937)	\$ 6,520,583	\$ 7,303,590	\$ 6,520,134	\$ 9,177,571	\$ 12,221,149
Plan fiduciary net position as a percentage of the total pension liability	95.83%	94.30%	85.02%	80.87%	102.15%	89.13%	87.58%	88.77%	83.78%	77.94%
Covered payroll	\$ 4,447,153	\$ 4,593,755	\$ 4,723,959	\$ 4,952,689	\$ 4,871,536	\$ 5,037,970	\$ 5,290,001	\$ 5,746,443	\$ 6,449,377	\$ 6,697,988
Net pension liability as a percentage of covered payroll	62.77%	80.41%	199.92%	237.94%	-26.54%	129.43%	138.06%	113.46%	142.30%	182.46%

**Notes to Schedule:**

*Changes of assumptions:*

For measurement date 9/30/2021, as mandated by Chapter 2015-157, Laws of Florida, the assumed rates of mortality were changed to the rates used in Milliman's July 1, 2021 FRS valuation report for non-special-risk employees, with appropriate risk and collar adjustments made based on plan demographics.

For measurement date 9/30/2025, as mandated by Chapter 2015-157, Laws of Florida, the assumed rates of mortality were changed to the rates used in Milliman's July 1, 2024 FRS valuation report for non-special-risk employees, with appropriate risk and collar adjustments made based on plan demographics.

Additionally, the following assumptions were approved based on an actuarial experience study dated September 15, 2025:

- Retirement rates.
- Withdrawal rates.
- Disability rates.
- Salary increase rates.

**CITY OF ORMOND BEACH, FLORIDA**  
**REQUIRED SUPPLEMENTARY INFORMATION**  
**SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS**  
**MUNICIPAL POLICE OFFICERS' RETIREMENT FUND**  
**SEPTEMBER 30, 2025**

	9/30/2025	9/30/2024	9/30/2023	9/30/2022	9/30/2021	9/30/2020	9/30/2019	9/30/2018	9/30/2017	9/30/2016
Total Pension Liability	\$ 1,192,207	\$ 1,095,773	\$ 1,036,729	\$ 1,033,498	\$ 1,079,706	\$ 1,126,512	\$ 1,001,290	\$ 959,833	\$ 891,285	\$ 850,919
Service cost	3,866,954	3,659,529	3,499,512	3,366,590	3,277,674	3,150,057	3,057,358	2,906,209	2,795,510	2,607,294
Interest	177,080	147,080	-	-	-	-	-	-	-	-
Share plan allocation	-	42,989	-	-	-	(67,994)	-	-	-	-
Changes of benefit terms	1,294,542	897,692	546,646	506,453	(279,607)	630,589	(296,437)	718,338	239,614	274,918
Differences between expected and actual experience	1,230,503	-	-	(288,615)	-	(378,897)	-	-	-	1,452,406
Changes of assumptions	-	-	-	-	-	44,013	-	-	-	-
Contributions - buy back	(2,880,428)	(2,852,671)	(2,689,944)	(2,613,938)	(2,814,645)	(2,455,034)	(2,437,226)	(2,335,955)	(2,373,971)	(2,501,077)
Benefit payments, including refunds of employee contributions	4,880,858	2,990,392	2,392,943	2,003,988	1,263,128	2,049,246	1,324,985	2,248,425	1,552,438	2,684,460
Net change in total pension liability	57,536,203	54,545,811	52,152,868	50,148,880	48,885,752	46,836,506	45,511,521	43,263,096	41,710,658	39,026,198
Total pension liability - beginning	\$ 62,417,061	\$ 57,536,203	\$ 54,545,811	\$ 52,152,868	\$ 50,148,880	\$ 48,885,752	\$ 46,836,506	\$ 45,511,521	\$ 43,263,096	\$ 41,710,658
Total pension liability - ending (a)										
Total Fiduciary Net Position	\$ 1,947,902	\$ 1,820,547	\$ 1,416,466	\$ 1,315,778	\$ 1,302,500	\$ 1,547,724	\$ 1,575,425	\$ 1,527,329	\$ 1,379,706	\$ 1,210,121
Contributions - employer	641,160	581,160	506,572	440,127	415,190	411,220	406,600	379,636	342,771	333,927
Contributions - state	475,511	482,243	416,140	378,339	340,156	361,554	338,337	318,195	302,058	271,650
Contributions - buy back	-	-	-	-	-	44,013	-	-	-	-
Net investment income	4,918,849	8,080,037	4,846,473	(6,706,162)	7,217,668	2,849,302	977,835	3,475,229	3,381,623	2,355,123
Benefit payments, including refunds of employee contributions	(2,880,428)	(2,852,671)	(2,689,944)	(2,613,938)	(2,814,645)	(2,455,034)	(2,437,226)	(2,335,955)	(2,373,971)	(2,501,077)
Administrative expense	(72,606)	(48,177)	(45,478)	(41,590)	(42,895)	(56,206)	(48,537)	(36,040)	(37,029)	(35,935)
Net change in plan fiduciary net position	5,030,388	8,063,139	4,450,229	(7,227,446)	6,417,974	2,702,573	812,434	3,328,394	2,995,158	1,633,809
Plan fiduciary net position - beginning	50,335,981	42,272,842	37,822,613	45,050,059	38,632,085	35,929,512	35,117,078	31,788,684	28,793,526	27,159,717
Plan fiduciary net position - ending (b)	\$ 55,366,369	\$ 50,335,981	\$ 42,272,842	\$ 37,822,613	\$ 45,050,059	\$ 38,632,085	\$ 35,929,512	\$ 35,117,078	\$ 31,788,684	\$ 28,793,526
Net pension liability - ending (a) - (b)	\$ 7,050,692	\$ 7,200,222	\$ 12,272,969	\$ 14,330,255	\$ 5,098,821	\$ 10,253,667	\$ 10,906,994	\$ 10,394,443	\$ 11,474,412	\$ 12,917,132
Plan fiduciary net position as a percentage of the total pension liability	88.70%	87.49%	77.50%	72.52%	89.83%	79.03%	76.71%	77.16%	73.48%	69.03%
Covered payroll	\$ 5,283,456	\$ 5,358,256	\$ 4,625,648	\$ 4,203,773	\$ 3,777,649	\$ 4,017,261	\$ 3,759,300	\$ 3,535,502	\$ 3,356,196	\$ 3,017,787
Net pension liability as a percentage of covered payroll	133.45%	134.38%	265.32%	340.89%	134.97%	255.24%	290.13%	294.00%	341.89%	428.03%

**Notes to Schedule:**

*Changes of benefit terms:*

For measurement date 9/30/2021, an ordinance No. 2021-15 has been adopted, but a change to the Normal Retirement Date for Members hired after June 1, 2014 (earlier of 1.) age 55 with 10 years of Credited Service, 2.) age 52 with 25 years of Credited Service or 3.) age 60) has been approved by the City and the Union therefore it is being reflected.

*Changes of assumptions:*

For measurement date 9/30/2021, as mandated by Chapter 2015-157, Laws of Florida, the assumed rates of mortality were changed to the rates used in Milliman's July 1, 2021 FRS valuation report for special risk employees, with appropriate risk and collar adjustments made based on plan demographics.

For measurement date 9/30/2025, as mandated by Chapter 2015-157, Laws of Florida, the assumed rates of mortality were changed to the rates used in Milliman's July 1, 2024 FRS valuation report for special risk employees, with appropriate risk and collar adjustments made based on plan demographics.

Additionally, the following assumptions were approved based on an actuarial experience study dated August 15, 2025:

- Retirement rates.
- Withdrawal rates.
- Salary increase rates.

**CITY OF ORMOND BEACH, FLORIDA**  
**REQUIRED SUPPLEMENTARY INFORMATION**  
**SCHEDULE OF CONTRIBUTIONS**  
**MUNICIPAL FIREFIGHTERS' RETIREMENT FUND**  
**SEPTEMBER 30, 2025**

	9/30/2025	9/30/2024	9/30/2023	9/30/2022	9/30/2021	9/30/2020	9/30/2019	9/30/2018	9/30/2017	9/30/2016
Actuarially determined contribution	\$ 1,776,756	\$ 1,980,798	\$ 1,776,710	\$ 1,714,051	\$ 1,619,434	\$ 1,779,850	\$ 1,609,015	\$ 1,386,162	\$ 1,451,023	\$ 1,579,181
Contributions in relation to the actuarially	1,776,756	1,980,798	1,776,710	1,701,041	1,632,444	1,779,850	1,609,015	1,386,162	1,451,023	1,579,181
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ 13,010	\$ (13,010)	\$ -	\$ -	\$ -	\$ -	\$ -
Covered payroll	\$ 3,957,140	\$ 3,737,354	\$ 3,603,872	\$ 3,490,939	\$ 3,219,550	\$ 2,932,208	\$ 2,713,348	\$ 2,419,130	\$ 2,527,915	\$ 2,593,073
Contributions as a percentage of covered payroll	44.90%	53.00%	49.30%	48.73%	50.70%	60.70%	59.30%	57.30%	57.40%	60.90%

**Notes to Schedule:**

Valuation Date: 10/1/2024

Actuarially determined contribution rates are calculated as of October 1, two years prior to the end of the fiscal year in which contributions are reported.

**Methods and assumptions used to determine contribution rates:**

Funding Method: Entry Age Normal Actuarial Cost Method

Asset Valuation Method: Each year, the prior Actuarial Value of Assets is brought forward utilizing the historical geometric 4-year average Fair Value return (net of fees). It is possible that over time this technique will produce an insignificant bias above or below Fair Value of Assets.

Salary Increases: See table below. Projected salary at Pension is increased individually to account for non-regular payments. These rates were adopted as the result of the August 12, 2020 study.

Interest Rate: 7.00% per year, compounded annually, net of investment related expenses. This is supported by the target asset classification of the trust and the expected long-term return by asset class.

DROP/BACDRO Interest Load: Normal Retirement benefits are increased by 0.5% for Members hired before May 20, 2014 to account for the interest floor on the CROP and BACDRO benefits.

Payroll Growth: 0.0% for purpose of amortizing the unfunded actuarial accrued liability.

Pension Age: 100% at first eligibility for Normal Retirement. Also, any Member who has reached Normal Retirement eligibility is assumed to continue employment for one additional year.

Early Retirement: Commencing at the member's eligibility for Early Pension (age 50), members are assuming to retire with an immediate, subsidized benefit at the rate of 2% per year. This is supported by the target asset class allocation of the trust and the expected long-term return by asset class.

Termination Rates: See table below.

Disability Rates: See table below.

Mortality: Mortality Improvement Scale MP-2018

Other Information: Termination and Disability Rate Table

Service	% Terminating During the Year		Service	Salary Scale	Age	% Becoming Disabled During the Year
	0 - 4	5 - 14				
0 - 4	8.0%		0	10.0%	20	0.03%
5 - 14	3.0%		1 - 2	9.0%	30	0.04%
15+	2.0%		3 - 4	5.0%	40	0.07%
			5+	4.75%	50	0.18%
					60	0.90%

**CITY OF ORMOND BEACH, FLORIDA**  
**REQUIRED SUPPLEMENTARY INFORMATION**  
**SCHEDULE OF CONTRIBUTIONS**  
**GENERAL EMPLOYEES' TRUST FUND**  
**SEPTEMBER 30, 2025**

	9/30/2025	9/30/2024	9/30/2023	9/30/2022	9/30/2021	9/30/2020	9/30/2019	9/30/2018	9/30/2017	9/30/2016
Actuarially determined contribution	\$ 969,480	\$ 799,314	\$ 656,630	\$ 807,288	\$ 949,950	\$ 1,279,644	\$ 1,433,590	\$ 1,563,032	\$ 1,676,838	\$ 1,841,947
Contributions in relation to the actuarially	969,131	786,484	657,312	807,288	962,447	1,279,644	1,433,298	1,563,324	1,676,838	1,841,947
Contribution deficiency (excess)	\$ 349	\$ 12,830	\$ (682)	\$ -	\$ (12,497)	\$ -	\$ 292	\$ (292)	\$ -	\$ -
Covered payroll	\$ 4,447,153	\$ 4,593,755	\$ 4,723,959	\$ 4,952,689	\$ 4,871,536	\$ 5,037,970	\$ 5,290,001	\$ 5,746,443	\$ 6,449,377	\$ 6,697,988
Contributions as a percentage of covered payroll	21.79%	17.12%	13.91%	16.30%	19.76%	25.40%	27.09%	27.21%	26.00%	27.50%

**Notes to Schedule:**

Valuation Date: 10/1/2024

Actuarially determined contribution rates are calculated as of October 1, two years prior to the end of the fiscal year in which contributions are reported. Additional years' information will be displayed as it becomes available to present 10 years.

**Methods and assumptions used to determine contribution rates:**

- Funding Method: Entry Age Normal Actuarial Cost Method. The following loads are applied for determining the minimum required contribution: Interest - A half year, based on current 6.75% assumption. Salary - None.
- Asset Valuation Method: Each year, the prior Actuarial Value of Assets is brought forward utilizing the historical geometric 4-year average Market Value return. It is possible that over time this technique will produce an insignificant bias above or below Market Value.
- Salary Increases: 4.0% per year up to the assumed Pension age.
- Interest Rate: 6.75% per year compounded annually, net of investment related expenses. This is supported by the target asset allocation of the trust and the expected long-term return by asset class.
- Payroll Growth: 0.00% for purposes of amortizing the Unfunded Actuarial Accrued Liability.
- Retirement Age: Earlier of age 62 and 5 years of service or when age plus service equal 85 (but at least age 55). Also, any member who has reached Normal Retirement Age is assumed to continue employment for one additional year.
- Pension Age: 100% at first eligibility for Normal Retirement. Also, any Member who has reached Normal Retirement eligibility is assumed to continue employment for one additional year.
- Early Retirement: Commencing at the member's eligibility for Early Pension (age 60 with 5 years of service or when age plus service equal 80), members are assuming to retire with an immediate, subsidized benefit at the rate of 2% per year.
- Termination Rates: See table below.
- Disability Rates: See table below.
- Mortality: Mortality Improvement Scale MP-2018
- Other Information: Termination and Disability Rate Table

	Age	% Terminating		Age	% Becoming	
		During the Year			During the Year	
	20	55.00%		20	0.05%	
	30	38.35%		30	0.06%	
	40	4.23%		40	0.12%	
	50	1.68%		50	0.43%	
	60	0.00%		60	1.61%	

**CITY OF ORMOND BEACH, FLORIDA**  
**REQUIRED SUPPLEMENTARY INFORMATION**  
**SCHEDULE OF CONTRIBUTIONS**  
**MUNICIPAL POLICE OFFICERS' RETIREMENT FUND**  
**SEPTEMBER 30, 2025**

	9/30/2025	9/30/2024	9/30/2023	9/30/2022	9/30/2021	9/30/2020	9/30/2019	9/30/2018	9/30/2017	9/30/2016
Actuarially determined contribution	\$ 2,234,902	\$ 2,207,601	\$ 1,919,644	\$ 1,748,768	\$ 1,628,167	\$ 1,972,475	\$ 1,969,873	\$ 1,905,635	\$ 1,748,578	\$ 1,517,947
Contributions in relation to the actuarially determined contribution	2,411,982	2,254,627	1,923,038	1,755,905	1,717,690	1,958,944	1,982,074	1,906,965	1,722,477	1,544,048
Contribution deficiency (excess)	<u>\$ (177,080)</u>	<u>\$ (47,026)</u>	<u>\$ (3,394)</u>	<u>\$ (7,137)</u>	<u>\$ (89,523)</u>	<u>\$ 13,531</u>	<u>\$ (12,201)</u>	<u>\$ (1,330)</u>	<u>\$ 26,101</u>	<u>\$ (26,101)</u>
Covered payroll	\$ 5,283,456	\$ 5,358,256	\$ 4,625,648	\$ 4,203,770	\$ 3,777,649	\$ 4,017,261	\$ 3,759,300	\$ 3,535,502	\$ 3,356,196	\$ 3,017,787
Contributions as a percentage of covered payroll	45.65%	42.08%	41.57%	41.77%	45.47%	48.76%	52.72%	53.94%	51.32%	51.16%

**Notes to Schedule:**

Valuation Date: 10/1/2024

Actuarially determined contribution rates are calculated as of October 1, two years prior to the end of the fiscal year in which contributions are made. Additional years' information will be displayed as it becomes available to present 10 years.

**Methods and assumptions used to determine contribution rates:**

Funding Method: Entry Age Normal Actuarial Cost Method. The following loads are applied for determining the minimum required contribution: Interest - A half year, based on current 6.75% assumption. Salary - None.  
 Asset Valuation Method: Each year, the prior Actuarial Value of Assets is brought forward utilizing geometric 4-year average Market Value return (net of fees). It is possible that over time this technique will produce an insignificant bias above or below Market Value of Assets.

Salary Increases: 10.00% for less than one year of service, 5.00% per year up to the assumed retirement age (previously, 5.50% per year up to the assumed retirement age); see Table at the end of this section. Projected salary at retirement is increased individually to account for non-regular payments. This is based on the results of an actuarial experience study dated August 14, 2020.

Interest Rate: 6.75% per year compounded annually, net of investment related expenses. This is supported by the target asset allocation of the trust and the expected long-term return by asset class.

Payroll Growth: 0.44% for purposes of amortizing the Unfunded Actuarial Accrued Liability. This assumption cannot exceed the ten-year average payroll growth, in compliance with Part VII of Chapter 112, Florida Statutes.

Cost of Living Adjustments: Beginning the first October 1st following one year of retirement, annual adjustment of 1.00%

Retirement Age: See rates in the tables at the end of this section. This is based on the results of an actuarial experience study dated August 14, 2020.  
 Early Retirement: Commencing at the member's eligibility for Early Retirement (attainment of age 45 with 10 years of Credited Service), members are assumed to retire with an immediate, subsidized benefit at the rate of 5% per year. We feel this is reasonable based upon the plan provisions.

Termination Rates: See table below.

Disability Rates: See table below.

Other Information: Retirement, Termination and Disability Rate Table

Service	% Normal Retiring		Service	% Terminating During the Year		Age	% Becoming Disabled During the Year		Current salary scale of Salary at age Rate
	During the Year	Retiring		During the Year	During the Year				
20	75%	75%	<1	14%	20	0.03%	22.10%		
21-24	20%	20%	1-4	9%	30	0.04%	37.70%		
25+	100%	100%	5-9	5%	40	0.07%	61.40%		
			10+	2%	50	0.18%	100%		

**CITY OF ORMOND BEACH, FLORIDA  
 REQUIRED SUPPLEMENTARY INFORMATION  
 SCHEDULE OF INVESTMENT RETURNS  
 SEPTEMBER 30, 2025**

<b>For the Year Ending</b>	<b>Municipal Firefighters' Retirement Fund</b>	<b>General Employees' Trust Fund</b>	<b>Municipal Police Officers' Retirement Fund</b>
9/30/2025	10.19%	9.49%	9.83%
9/30/2024	18.84%	19.70%	19.23%
9/30/2023	13.19%	13.52%	12.93%
9/30/2022	-15.08%	-15.41%	-15.05%
9/30/2021	18.98%	19.75%	18.91%
9/30/2020	7.83%	7.42%	7.97%
9/30/2019	2.98%	2.95%	2.81%
9/30/2018	10.93%	10.91%	11.02%
9/30/2017	11.94%	11.76%	11.87%
9/30/2016	8.55%	8.72%	8.78%

# Combining Nonmajor Governmental Fund Financial Statements and Other Schedules

## **Special Revenue Funds**

Special Revenue Funds are used to account for specific revenues that are legally restricted to expenditure for particular purposes.

### **Local Law Enforcement Trust Fund**

This fund accounts for proceeds generated by confiscation activities of the Police Department. Expenditures are restricted for law enforcement purposes only.

### **Federal Law Enforcement Trust Fund**

This fund accounts for proceeds generated by confiscation activities of the Police Department. Expenditures are restricted for law enforcement purposes only.

### **Pension Contribution Pass Thru Fund**

This fund accounts for the insurance premium taxes assessed and collected against properties in the City. Funds are restricted and passed thru to the respective pension trust funds.

### **Public Recreational Facility Use Fee Fund**

This fund accounts for impact fees assessed and collected against users of the various recreation and cultural facilities within the City. Use of these funds is restricted for expansion of those facilities.

### **Grants Fund**

This fund accounts for proceeds of federal and state financial assistance and related costs for various operating and capital expenditures.

## **Debt Service Funds**

Debt Service Funds are used to account for the accumulation of resources for, and the payment of, general long-term debt principal, interest and related costs.

### **Financing Debt Service Fund**

This fund records principal and interest payments on various financed purchases and notes payable obligations. Revenue sources include interest on investments and transfers from the General Fund.

#### **2002 General Obligation Debt Service Fund**

This fund records principal and interest payments on Series 2002 General Obligation Bonds. Revenue sources include ad valorem property taxes and interest on investments.

#### **2003 General Obligation Debt Service Fund**

This fund records principal and interest payments on Series 2003 General Obligation Bonds. Revenue sources include ad valorem property taxes and interest on investments.

#### **2005 Capital Improvements Note Debt Service Fund**

This fund records principal and interest payments on the Capital Improvement Revenue Note, Series 2005. Revenue sources include transfers from the General Fund.

#### **2010 General Obligation Debt Service Fund**

This fund records principal and interest payments on Series 2010 General Obligation Bonds. Revenue sources include ad valorem property taxes and interest on investments.

## **Capital Projects Funds**

Capital Projects Funds are used to account for the acquisition and construction of major capital facilities other than those financed by the Proprietary and Trust Funds.

### **General Improvements Fund**

This fund is used to account for capital asset (including infrastructure) acquisitions and construction from general government resources (transfers from the governmental funds) and intergovernmental grants. Other sources of revenue include ad valorem property taxes, interest on investments and donations.

### **Equipment Renewal and Replacement Fund**

This fund accounts for replacement of existing capital assets provided by general government resources. Revenue sources are provided from interest on investments and transfers from the governmental funds.

### **Transportation Improvements Fund**

This fund is used to account for capital infrastructure acquisition and construction from general government resources (transfers from the General Fund). Sources of revenue include ad valorem property taxes, local option gas taxes, and interest on investments.

### **Recreational Facility Impact Fee Fund**

This fund accounts for impact fees assessed and collected against new construction activities. Use of these funds is restricted for expansion of existing recreational facilities or construction of new recreation facilities.

### **Local Roads Impact Fee Fund**

This fund accounts for impact fees assessed and collected against new construction activities. Use of these funds is restricted for expansion of existing local roadway links or construction of new local roadways.

### **Stormwater Drainage Impact Fee Fund**

This fund accounts for impact fees assessed and collected against new construction activities. Use of these funds is restricted for expansion of existing stormwater management facilities or construction of new stormwater management facilities.

### **Facilities Renewal and Replacement Fund**

This fund accounts for ad valorem property taxes restricted for the renewal and replacement of existing City facilities.

### **Public Safety Vehicles and Equipment Fund**

This fund accounts for proceeds generated by operating tax millage dedicated to public safety. Use of these funds is restricted for replacement of public safety vehicles and equipment.

### **Police Impact Fee Fund**

This fund accounts for impact fees assessed and collected against new capital construction activities. Use of these funds is restricted for expansion of existing law enforcement facilities or construction of new law enforcement facilities.

### **Fire Impact Fee Fund**

This fund accounts for impact fees assessed and collected against new capital construction activities. Use of these funds is restricted for expansion of existing fire emergency facilities or construction of new fire emergency facilities.

### **Leisure Services Fund**

This fund accounts for replacement of leisure service capital assets provided by general government resources.

CITY OF ORMOND BEACH, FLORIDA  
COMBINING BALANCE SHEET  
NONMAJOR GOVERNMENTAL FUNDS  
SEPTEMBER 30, 2025

	Special Revenue Funds						Debt Service Funds					
	Federal Law Enforcement Trust		Recreational Facility Use Fee		Grants	Total	Financing	2002 General Obligation	2003 General Obligation	2005 Capital Improvement Note	2010 General Obligation	Total
	Local Law Enforcement Trust											
<b>ASSETS</b>												
Equity in pooled cash	\$ 534,735	\$ 6,510	\$ 551,127	\$ 75,444	\$ 1,167,816	\$ 367,829	\$ 141,437	\$ 8,011	\$ 12,135	\$ 2,680	\$ 532,092	
Receivables, net	359	8	629	-	996	-	-	-	-	1,775	1,775	
Due from other governments	-	-	-	-	-	-	-	-	-	-	-	
Prepaid items	-	-	-	-	-	-	-	-	-	-	-	
Total assets	<u>\$ 535,094</u>	<u>\$ 6,518</u>	<u>\$ 551,756</u>	<u>\$ 75,444</u>	<u>\$ 1,168,812</u>	<u>\$ 367,829</u>	<u>\$ 141,437</u>	<u>\$ 8,011</u>	<u>\$ 12,135</u>	<u>\$ 4,455</u>	<u>\$ 533,867</u>	
<b>LIABILITIES</b>												
Accounts payable and accrued liabilities	\$ (2)	\$ -	\$ 9	\$ -	\$ 7	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	
Total liabilities	<u>(2)</u>	<u>-</u>	<u>9</u>	<u>-</u>	<u>7</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	
<b>DEFERRED INFLOWS OF RESOURCES</b>												
Unavailable revenue - property taxes	-	-	-	-	-	-	-	-	-	-	1,775	1,775
<b>FUND BALANCES</b>												
Prepaid items	-	-	-	-	-	-	-	-	-	-	-	
Restricted for:												
Law enforcement	535,096	6,518	-	-	541,614	-	-	-	-	-	-	
Debt service	-	-	-	-	-	-	141,437	8,011	-	-	2,680	152,128
Transportation impact	-	-	-	-	-	-	-	-	-	-	-	
Capital expansion	-	-	-	-	-	-	-	-	-	-	-	
Committed to:												
Recreational facilities	-	-	551,747	-	551,747	-	-	-	-	-	-	
Assigned to:												
Recreational facilities	-	-	-	75,444	75,444	-	-	-	-	-	-	
Grants	-	-	-	-	-	367,829	-	-	12,135	-	-	379,964
Debt service	-	-	-	-	-	-	-	-	-	-	-	
Capital improvements	-	-	-	-	-	-	-	-	-	-	-	
Total fund balances	<u>535,096</u>	<u>6,518</u>	<u>551,747</u>	<u>75,444</u>	<u>1,168,805</u>	<u>367,829</u>	<u>141,437</u>	<u>8,011</u>	<u>12,135</u>	<u>2,680</u>	<u>532,092</u>	
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 535,094</u>	<u>\$ 6,518</u>	<u>\$ 551,756</u>	<u>\$ 75,444</u>	<u>\$ 1,168,812</u>	<u>\$ 367,829</u>	<u>\$ 141,437</u>	<u>\$ 8,011</u>	<u>\$ 12,135</u>	<u>\$ 4,455</u>	<u>\$ 533,867</u>	

**CITY OF ORMOND BEACH, FLORIDA  
COMBINING BALANCE SHEET  
NONMAJOR GOVERNMENTAL FUNDS  
SEPTEMBER 30, 2025  
(CONTINUED)**

	Capital Projects Funds											Total Nonmajor Governmental Funds
	General Improvements	Equipment Renewal and Replacement	Public Safety Vehicles and Equipment	Transportation Improvements	Recreational Facility Impact Fee	Local Roads Impact Fee	Stormwater Drainage Impact Fee	Facilities Renewal and Replacement	Police Impact Fee	Fire Impact Fee	Leisure Service Capital Fund	
<b>ASSETS</b>												
Equity in pooled cash	\$ 2,327,398	\$ 763,244	\$ 735,488	\$ 1,957,408	\$ 1,527,759	\$ 2,161,374	\$ 510,812	\$ 106,798	\$ 132,994	\$ 610,014	\$ 11,426,703	\$ 13,126,611
Receivables, net	4,445	1,371	2,646	3,386	969	2,177	1,968	39	49	1,417	19,155	21,926
Due from other governments	84,613	-	-	196,472	-	-	-	-	-	-	281,085	281,085
Prepaid items	-	-	1,642,125	-	-	-	-	-	-	-	1,642,125	1,642,125
Total assets	<u>\$ 2,416,456</u>	<u>\$ 764,615</u>	<u>\$ 2,380,259</u>	<u>\$ 2,157,266</u>	<u>\$ 1,528,728</u>	<u>\$ 2,163,551</u>	<u>\$ 512,780</u>	<u>\$ 106,837</u>	<u>\$ 133,043</u>	<u>\$ 611,431</u>	<u>\$ 13,369,068</u>	<u>\$ 15,071,747</u>
<b>LIABILITIES</b>												
Accounts payable and accrued liabilities	\$ 528,257	\$ -	\$ 46,805	\$ 9,281	\$ -	\$ -	\$ 42,540	\$ -	\$ -	\$ -	\$ 626,883	\$ 626,890
Total liabilities	<u>528,257</u>	<u>-</u>	<u>46,805</u>	<u>9,281</u>	<u>-</u>	<u>-</u>	<u>42,540</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>626,883</u>	<u>626,890</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>												
Unavailable revenue - property taxes	850	445	1,650	1,053	-	-	1,671	-	-	1,053	6,722	8,497
<b>FUND BALANCES</b>												
Prepaid items	-	-	1,642,125	-	-	-	-	-	-	-	1,642,125	1,642,125
Restricted for:												
Law enforcement	-	-	-	-	-	-	-	-	-	-	-	541,614
Debt service	-	-	-	-	-	-	-	-	-	-	-	152,128
Transportation impact	-	-	-	2,146,932	-	-	-	-	-	-	2,146,932	2,146,932
Capital expansion	-	-	689,679	-	1,528,728	2,163,551	-	106,837	133,043	610,378	5,826,318	5,826,318
Committed to:												
Recreational facilities	-	-	-	-	-	-	-	-	-	-	-	551,747
Assigned to:												
Recreational facilities	-	-	-	-	-	-	468,569	-	-	-	468,569	468,569
Grants	-	-	-	-	-	-	-	-	-	-	-	75,444
Debt service	-	-	-	-	-	-	-	-	-	-	-	379,964
Capital improvements	1,887,349	764,170	-	-	-	-	-	-	-	-	2,651,519	2,651,519
Total fund balances	<u>1,887,349</u>	<u>764,170</u>	<u>2,331,804</u>	<u>2,146,932</u>	<u>1,528,728</u>	<u>2,163,551</u>	<u>468,569</u>	<u>106,837</u>	<u>133,043</u>	<u>610,378</u>	<u>12,735,463</u>	<u>14,436,360</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 2,416,456</u>	<u>\$ 764,615</u>	<u>\$ 2,380,259</u>	<u>\$ 2,157,266</u>	<u>\$ 1,528,728</u>	<u>\$ 2,163,551</u>	<u>\$ 512,780</u>	<u>\$ 106,837</u>	<u>\$ 133,043</u>	<u>\$ 611,431</u>	<u>\$ 13,369,068</u>	<u>\$ 15,071,747</u>

**CITY OF ORMOND BEACH, FLORIDA  
COMBINING SCHEDULE OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCE  
NONMAJOR GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED SEPTEMBER 30, 2025**

	Special Revenue Funds					Debt Service Funds						
	Local Law Enforcement Trust	Federal Law Enforcement Trust	Pension Contribution Pass-Through Fund	Public Recreational Facility Use Fee	Grants	Total	Financing	2002 General Obligation	2003 General Obligation	2005 Capital Improvement Note	2010 General Obligation	Total
<b>Revenues</b>												
Taxes	\$ -	\$ -	\$ 1,194,985	\$ -	\$ -	\$ 1,194,985	\$ -	\$ 188	\$ 69	\$ -	\$ 348,597	\$ 348,854
Intergovernmental	-	-	-	-	-	-	-	-	-	-	-	-
Fines and forfeitures	223,398	-	-	-	-	223,398	-	-	-	-	-	-
Miscellaneous	8,681	141	-	53,359	0	62,181	-	-	-	-	-	-
Total revenues	<u>232,079</u>	<u>141</u>	<u>1,194,985</u>	<u>53,359</u>	<u>-</u>	<u>1,480,564</u>	<u>-</u>	<u>188</u>	<u>69</u>	<u>-</u>	<u>348,597</u>	<u>348,854</u>
<b>Expenditures</b>												
Current:												
General government	-	-	-	-	-	-	15,938	-	-	-	-	15,938
Public safety	-	-	1,194,985	-	-	1,194,985	-	-	-	-	-	-
Public works	-	-	-	-	-	-	-	-	-	-	-	-
Culture and recreation	-	-	-	4,416	-	4,416	-	-	-	-	-	-
Human services	-	-	-	-	-	-	-	-	-	-	-	-
Capital improvements	-	-	-	23,017	-	23,017	-	-	-	-	-	-
Debt service:												
Principal	-	-	-	-	-	-	444,865	-	-	-	290,000	734,865
Interest and other	-	-	-	-	-	-	223,330	-	-	-	65,719	289,049
Total expenditures	<u>-</u>	<u>-</u>	<u>1,194,985</u>	<u>27,433</u>	<u>-</u>	<u>1,222,418</u>	<u>684,133</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>355,719</u>	<u>1,039,852</u>
<b>Excess (deficiency) of revenues over expenditures</b>	<u>232,079</u>	<u>141</u>	<u>-</u>	<u>25,926</u>	<u>-</u>	<u>258,146</u>	<u>(684,133)</u>	<u>188</u>	<u>69</u>	<u>-</u>	<u>(7,122)</u>	<u>(690,998)</u>
<b>Other financing sources (uses)</b>												
Transfers in	-	-	-	-	-	-	660,000	-	-	-	-	660,000
Transfers out	-	-	-	-	-	-	-	-	-	-	-	-
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>660,000</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>660,000</u>
<b>Net change in fund balances</b>	<u>232,079</u>	<u>141</u>	<u>-</u>	<u>25,926</u>	<u>-</u>	<u>258,146</u>	<u>(24,133)</u>	<u>188</u>	<u>69</u>	<u>-</u>	<u>(7,122)</u>	<u>(30,998)</u>
<b>Fund balances, beginning of year</b>	303,017	6,377	-	525,821	75,444	910,659	391,962	141,249	7,942	12,135	9,802	563,090
<b>Fund balances, end of year</b>	<u>\$ 535,096</u>	<u>\$ 6,518</u>	<u>\$ -</u>	<u>\$ 551,747</u>	<u>\$ 75,444</u>	<u>\$ 1,168,805</u>	<u>\$ 367,829</u>	<u>\$ 141,437</u>	<u>\$ 8,011</u>	<u>\$ 12,135</u>	<u>\$ 2,680</u>	<u>\$ 532,092</u>

**CITY OF ORMOND BEACH, FLORIDA**  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES,**  
**AND CHANGES IN FUND BALANCE**  
**NONMAJOR GOVERNMENTAL FUNDS**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2025**  
**(CONTINUED)**

	Capital Projects Funds											Total Nonmajor Governmental Funds
	General Improvements	Equipment Renewal and Replacement	Public Safety Vehicles and Equipment	Transportation Improvement	Recreational Facility Impact Fee	Local Roads Impact Fee	Stormwater Drainage Impact Fee	Facilities Renewal and Replacement	Police Impact Fee	Fire Impact Fee	Leisure Service Capital Fund	
<b>Revenues</b>												
Taxes	\$ 450,940	\$ 236,200	\$ 875,033	\$ 1,793,956	\$ -	\$ -	\$ -	\$ 885,765	\$ -	\$ -	\$ 558,311	\$ 4,800,205
Intergovernmental	54,377	-	21,650	-	-	-	-	-	-	-	435,445	511,472
Fines and forfeitures	-	-	-	-	-	-	-	-	-	-	-	-
Miscellaneous	37,577	61,921	44,733	43,350	710,779	12,811	95,269	73,492	91,641	10,331	1,506,977	
Total revenues	542,894	298,121	941,416	1,837,306	710,779	12,811	981,034	73,492	91,641	1,004,087	6,818,654	
<b>Expenditures</b>												
Current:												
General government	-	-	-	-	-	-	-	-	-	-	-	-
Public safety	-	-	64,578	-	-	-	48,103	-	-	-	-	112,681
Public works	-	-	-	223,701	-	-	-	-	-	-	-	223,701
Culture and recreation	-	-	-	-	-	-	103,953	-	-	-	-	103,953
Human services	29,919	-	-	-	-	-	-	-	-	-	29,919	
Capital improvements	2,256,494	421,514	680,010	301,165	-	-	1,193,836	-	-	891,499	5,744,518	
Debt service:												
Principal	-	-	-	-	-	-	-	-	-	-	-	734,865
Interest and other	-	-	-	-	-	-	-	-	-	-	-	289,049
Total expenditures	2,286,413	421,514	744,588	524,866	-	-	1,345,892	-	-	891,499	6,214,772	
<b>Excess (deficiency) of revenues over expenditures</b>	<u>(1,743,519)</u>	<u>(123,393)</u>	<u>196,828</u>	<u>1,312,440</u>	<u>710,779</u>	<u>12,811</u>	<u>(364,858)</u>	<u>73,492</u>	<u>91,641</u>	<u>112,588</u>	<u>603,882</u>	
<b>Other financing sources (uses)</b>												
Transfers in	1,426,795	90,000	166,000	-	-	-	773,815	-	-	-	2,456,610	
Transfers out	(31,248)	-	(354,996)	(765,747)	-	-	-	-	-	-	(1,151,991)	
Total other financing sources (uses)	1,395,547	90,000	(188,996)	(765,747)	-	-	773,815	-	-	-	1,304,619	
<b>Net change in fund balances</b>	<u>(347,972)</u>	<u>(33,393)</u>	<u>7,832</u>	<u>546,693</u>	<u>710,779</u>	<u>12,811</u>	<u>408,957</u>	<u>73,492</u>	<u>91,641</u>	<u>112,588</u>	<u>1,908,501</u>	
<b>Fund balances, beginning of year</b>	2,235,321	797,563	2,323,972	1,600,239	817,949	581,291	59,612	33,345	41,402	497,790	10,826,962	
<b>Fund balances, end of year</b>	<u>\$ 1,887,349</u>	<u>\$ 764,170</u>	<u>\$ 2,331,804</u>	<u>\$ 2,146,932</u>	<u>\$ 1,528,728</u>	<u>\$ 594,102</u>	<u>\$ 468,569</u>	<u>\$ 106,837</u>	<u>\$ 133,043</u>	<u>\$ 610,378</u>	<u>\$ 12,735,463</u>	

**CITY OF ORMOND BEACH, FLORIDA**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL - LOCAL LAW ENFORCEMENT TRUST FUND**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2025**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Fines and forfeitures	\$ -	\$ -	\$ 223,398	\$ 223,398
Miscellaneous	-	-	8,681	8,681
Total revenues	<u>-</u>	<u>-</u>	<u>232,079</u>	<u>232,079</u>
<b>Expenditures</b>				
Current:				
Public safety:				
Police	-	-	-	-
Total expenditures	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Excess (deficiency) of revenues over (under) expenditures	<u>-</u>	<u>-</u>	<u>232,079</u>	<u>232,079</u>
<b>Other financing sources (uses)</b>				
Transfers in	-	-	-	-
Transfers out	-	-	-	-
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Net change in fund balance</b>	<u>-</u>	<u>-</u>	<u>232,079</u>	<u>232,079</u>
<b>Fund balance, beginning of year</b>	303,017	303,017	303,017	-
<b>Fund balance, end of year</b>	<u>\$ 303,017</u>	<u>\$ 303,017</u>	<u>\$ 535,096</u>	<u>\$ 232,079</u>

**CITY OF ORMOND BEACH, FLORIDA**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL - FEDERAL LAW ENFORCEMENT TRUST FUND**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2025**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Miscellaneous	\$ -	\$ -	\$ 141	\$ 141
Total revenues	-	-	141	141
<b>Expenditures</b>				
Current:				
Public safety:				
Police	-	-	-	-
Total expenditures	-	-	-	-
<b>Excess (deficiency) of revenues over (under) expenditures</b>	<u>-</u>	<u>-</u>	<u>141</u>	<u>141</u>
<b>Other financing sources (uses)</b>				
Transfers in	-	-	-	-
Transfers out	-	-	-	-
Total other financing sources (uses)	-	-	-	-
<b>Net change in fund balance</b>	<u>-</u>	<u>-</u>	<u>141</u>	<u>141</u>
<b>Fund balance, beginning of year</b>	6,377	6,377	6,377	-
<b>Fund balance, end of year</b>	<u>\$ 6,377</u>	<u>\$ 6,377</u>	<u>\$ 6,518</u>	<u>\$ 141</u>

**CITY OF ORMOND BEACH, FLORIDA**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL - PENSION CONTRIBUTION PASSTHRU FUND**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2025**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Taxes	\$ 1,300,000	\$ 1,350,000	\$ 1,194,985	\$ (155,015)
Total revenues	<u>1,300,000</u>	<u>1,350,000</u>	<u>1,194,985</u>	<u>(155,015)</u>
<b>Expenditures</b>				
Current:				
Public safety:				
Police	650,000	700,000	641,160	58,840
Fire Services	650,000	650,000	553,825	96,175
Total expenditures	<u>1,300,000</u>	<u>1,350,000</u>	<u>1,194,985</u>	<u>155,015</u>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Other financing sources (uses)</b>				
Transfers in	-	-	-	-
Transfers out	-	-	-	-
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Net change in fund balance</b>	-	-	-	-
<b>Fund balance, beginning of year</b>	-	-	-	-
<b>Fund balance, end of year</b>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

**CITY OF ORMOND BEACH, FLORIDA**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL - PUBLIC RECREATIONAL FACILITY USE FUND**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2025**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Miscellaneous	\$ 57,225	\$ 57,225	\$ 53,359	\$ (3,866)
Total revenues	<u>57,225</u>	<u>57,225</u>	<u>53,359</u>	<u>(3,866)</u>
<b>Expenditures</b>				
Current:				
Culture and recreation	28,995	28,978	4,416	24,562
Non-departmental	5,230	5,230	-	5,230
Capital improvements	23,000	23,017	23,017	-
Total expenditures	<u>57,225</u>	<u>57,225</u>	<u>27,433</u>	<u>29,792</u>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	<u>-</u>	<u>-</u>	<u>25,926</u>	<u>25,926</u>
<b>Other financing sources (uses)</b>				
Transfers in	-	-	-	-
Transfers out	-	-	-	-
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Net change in fund balance</b>	<u>-</u>	<u>-</u>	<u>25,926</u>	<u>25,926</u>
<b>Fund balance, beginning of year</b>	525,821	525,821	525,821	-
<b>Fund balance, end of year</b>	<u>\$ 525,821</u>	<u>\$ 525,821</u>	<u>\$ 551,747</u>	<u>\$ 25,926</u>

**CITY OF ORMOND BEACH, FLORIDA**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL - GRANTS FUND**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2025**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Intergovernmental	\$ -	\$ -	\$ -	\$ -
Miscellaneous	-	-	-	-
<b>Total revenues</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Expenditures</b>				
Current:				
General government	-	-	-	-
<b>Total expenditures</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Excess (deficiency) of revenues over     expenditures</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Other financing sources (uses)</b>				
Transfers in	-	-	-	-
Transfers out	-	-	-	-
<b>Total other financing sources (uses)</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Net change in fund balance</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Fund balance, beginning of year</b>	75,444	75,444	75,444	-
<b>Fund balance, end of year</b>	<u>\$ 75,444</u>	<u>\$ 75,444</u>	<u>\$ 75,444</u>	<u>\$ -</u>

**CITY OF ORMOND BEACH, FLORIDA**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL - FINANCING DEBT SERVICE FUND**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2025**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Taxes	\$ -	\$ -	\$ -	\$ -
Total revenues	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Expenditures</b>				
Current:				
Debt service:				
Principal	430,000	430,000	444,865	(14,865)
Interest and fiscal charges	230,000	260,000	223,330	36,670
Total expenditures	<u>660,000</u>	<u>690,000</u>	<u>684,133</u>	<u>37,743</u>
<b>Excess (deficiency) of revenues over     expenditures</b>	<u>(660,000)</u>	<u>(690,000)</u>	<u>(684,133)</u>	<u>5,867</u>
<b>Other financing sources (uses)</b>				
Transfers in	660,000	660,000	660,000	-
Transfers out	-	-	-	-
Total other financing sources (uses)	<u>660,000</u>	<u>660,000</u>	<u>660,000</u>	<u>-</u>
<b>Net change in fund balance</b>	<u>-</u>	<u>(30,000)</u>	<u>(24,133)</u>	<u>5,867</u>
<b>Fund balance, beginning of year</b>	391,962	391,962	391,962	-
<b>Fund balance, end of year</b>	<u>\$ 391,962</u>	<u>\$ 361,962</u>	<u>\$ 367,829</u>	<u>\$ 5,867</u>

**CITY OF ORMOND BEACH, FLORIDA**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL - 2002 GENERAL OBLIGATION DEBT SERVICE FUND**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2025**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Taxes	\$ -	\$ -	\$ 188	\$ 188
Total revenues	<u>-</u>	<u>-</u>	<u>188</u>	<u>188</u>
<b>Expenditures</b>				
Debt service:				
Principal	-	-	-	-
Total expenditures	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Excess (deficiency) of revenues over     expenditures</b>	<u>-</u>	<u>-</u>	<u>188</u>	<u>188</u>
<b>Other financing sources (uses)</b>				
Transfers in	-	-	-	-
Transfers out	-	-	-	-
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Net change in fund balance</b>	<u>-</u>	<u>-</u>	<u>188</u>	<u>188</u>
<b>Fund balance, beginning of year</b>	141,249	141,249	141,249	-
<b>Fund balance, end of year</b>	<u>\$ 141,249</u>	<u>\$ 141,249</u>	<u>\$ 141,437</u>	<u>\$ 188</u>

**CITY OF ORMOND BEACH, FLORIDA**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL - 2003 GENERAL OBLIGATION DEBT SERVICE FUND**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2025**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Taxes	\$ -	\$ -	\$ 69	\$ 69
Total revenues	<u>-</u>	<u>-</u>	<u>69</u>	<u>69</u>
<b>Expenditures</b>				
Debt service:				
Principal	-	-	-	-
Interest and fiscal charges	-	-	-	-
Total expenditures	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Excess (deficiency) of revenues over     expenditures</b>	<u>-</u>	<u>-</u>	<u>69</u>	<u>69</u>
<b>Other financing sources (uses)</b>				
Transfers in	-	-	-	-
Transfers out	-	-	-	-
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Net change in fund balance</b>	<u>-</u>	<u>-</u>	<u>69</u>	<u>69</u>
<b>Fund balance, beginning of year</b>	7,942	7,942	7,942	-
<b>Fund balance, end of year</b>	<u>\$ 7,942</u>	<u>\$ 7,942</u>	<u>\$ 8,011</u>	<u>\$ 69</u>

**CITY OF ORMOND BEACH, FLORIDA**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL - 2005 CAPITAL IMPROVEMENT NOTE DEBT SERVICE FUND**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2025**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Taxes	\$ -	\$ -	\$ -	\$ -
Total revenues	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Expenditures</b>				
Current:				
General government:				
Nondepartmental	-	-	-	-
Total expenditures	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Excess (deficiency) of revenues over expenditures</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Other financing sources (uses)</b>				
Transfers in	-	-	-	-
Transfers out	-	-	-	-
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Net change in fund balance</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Fund balance, beginning of year</b>	12,135	12,135	12,135	-
<b>Fund balance, end of year</b>	<u>\$ 12,135</u>	<u>\$ 12,135</u>	<u>\$ 12,135</u>	<u>\$ -</u>

**CITY OF ORMOND BEACH, FLORIDA**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL - 2010 GENERAL OBLIGATION DEBT SERVICE FUND**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2025**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Taxes	\$ 346,322	\$ 346,322	\$ 348,597	\$ 2,275
Total revenues	<u>346,322</u>	<u>346,322</u>	<u>348,597</u>	<u>2,275</u>
<b>Expenditures</b>				
Current:				
General government:				
Nondepartmental	1,322	1,322	-	1,322
Debt service:				
Principal	290,000	290,000	290,000	-
Interest and fiscal charges	55,000	65,000	65,719	(719)
Total expenditures	<u>346,322</u>	<u>356,322</u>	<u>355,719</u>	<u>603</u>
<b>Excess (deficiency) of revenues over expenditures</b>	<u>-</u>	<u>(10,000)</u>	<u>(7,122)</u>	<u>2,878</u>
<b>Other financing sources (uses)</b>				
Transfers in	-	-	-	-
Transfers out	-	-	-	-
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Net change in fund balance</b>	<u>-</u>	<u>(10,000)</u>	<u>(7,122)</u>	<u>2,878</u>
<b>Fund balance, beginning of year</b>	9,802	9,802	9,802	-
<b>Fund balance, end of year</b>	<u>\$ 9,802</u>	<u>\$ (198)</u>	<u>\$ 2,680</u>	<u>\$ 2,878</u>

**CITY OF ORMOND BEACH, FLORIDA**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL - GENERAL IMPROVEMENT FUND**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2025**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Taxes	\$ 447,555	\$ 447,555	\$ 450,940	\$ 3,385
Intergovernmental	1,601,828	3,852,747	54,377	(3,798,370)
Miscellaneous	-	-	37,577	37,577
<b>Total revenues</b>	<u>2,049,383</u>	<u>4,300,302</u>	<u>542,894</u>	<u>(3,757,408)</u>
<b>Expenditures</b>				
Current:				
Human services	-	29,919	29,919	-
Debt service:				
Interest and fiscal charges	-	-	-	-
Capital improvements	4,968,139	5,147,320	2,256,494	2,890,826
<b>Total expenditures</b>	<u>4,968,139</u>	<u>5,177,239</u>	<u>2,286,413</u>	<u>2,890,826</u>
<b>Excess (deficiency) of revenues over expenditures</b>	<u>(2,918,756)</u>	<u>(876,937)</u>	<u>(1,743,519)</u>	<u>(866,582)</u>
<b>Other financing sources (uses)</b>				
Proceed from issuance of debt	2,250,000	1,692,000	-	
Transfers in	700,000	1,426,795	1,426,795	-
Transfers out	(31,244)	(31,244)	(31,248)	(4)
<b>Total other financing sources (uses)</b>	<u>2,918,756</u>	<u>3,087,551</u>	<u>1,395,547</u>	<u>(4)</u>
<b>Net change in fund balance</b>	-	2,210,614	(347,972)	(866,586)
<b>Fund balance, beginning of year</b>	2,235,321	2,235,321	2,235,321	-
<b>Fund balance, end of year</b>	<u>\$ 2,235,321</u>	<u>\$ 4,445,935</u>	<u>\$ 1,887,349</u>	<u>\$ (866,586)</u>

**CITY OF ORMOND BEACH, FLORIDA**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL - EQUIPMENT RENEWAL AND REPLACEMENT FUND**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2025**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Taxes	\$ 234,434	\$ 234,434	\$ 236,200	\$ 1,766
Miscellaneous	-	-	61,921	61,921
<b>Total revenues</b>	<u>234,434</u>	<u>234,434</u>	<u>298,121</u>	<u>63,687</u>
<b>Expenditures</b>				
Capital improvements	407,000	523,200	421,514	101,686
<b>Total expenditures</b>	<u>407,000</u>	<u>523,200</u>	<u>421,514</u>	<u>101,686</u>
<b>Excess (deficiency) of revenues over     expenditures</b>	<u>(172,566)</u>	<u>(288,766)</u>	<u>(123,393)</u>	<u>165,373</u>
<b>Other financing sources (uses)</b>				
Transfers in	90,000	90,000	90,000	-
Transfers out	-	-	-	-
<b>Total other financing sources (uses)</b>	<u>90,000</u>	<u>90,000</u>	<u>90,000</u>	<u>-</u>
<b>Net change in fund balance</b>	<u>(82,566)</u>	<u>(198,766)</u>	<u>(33,393)</u>	<u>165,373</u>
<b>Fund balance, beginning of year</b>	797,563	797,563	797,563	-
<b>Fund balance, end of year</b>	<u>\$ 714,997</u>	<u>\$ 598,797</u>	<u>\$ 764,170</u>	<u>\$ 165,373</u>

**CITY OF ORMOND BEACH, FLORIDA**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL - PUBLIC SAFETY VEHICLES AND EQUIPMENT**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2025**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Taxes	\$ 868,470	\$ 868,470	\$ 875,033	\$ 6,563
Intergovernmental	-	173,555	21,650	(151,905)
Miscellaneous	-	-	44,733	44,733
<b>Total revenues</b>	<u>868,470</u>	<u>1,042,025</u>	<u>941,416</u>	<u>(100,609)</u>
<b>Expenditures</b>				
Current:				
Public safety:				
Police	-	64,485	64,578	93
Capital improvements	533,000	1,268,406	680,010	588,396
<b>Total expenditures</b>	<u>533,000</u>	<u>1,332,891</u>	<u>744,588</u>	<u>588,489</u>
<b>Excess (deficiency) of revenues over expenditures</b>	<u>335,470</u>	<u>(290,866)</u>	<u>196,828</u>	<u>487,694</u>
<b>Other financing sources (uses)</b>				
Transfers in	-	166,000	166,000	-
Transfers out	(355,000)	(355,000)	(354,996)	4
<b>Total other financing sources (uses)</b>	<u>(355,000)</u>	<u>(189,000)</u>	<u>(188,996)</u>	<u>4</u>
<b>Net change in fund balance</b>	<u>(19,530)</u>	<u>(479,866)</u>	<u>7,832</u>	<u>487,698</u>
<b>Fund balance, beginning of year</b>	2,323,972	2,323,972	2,323,972	-
<b>Fund balance, end of year</b>	<u>\$ 2,304,442</u>	<u>\$ 1,844,106</u>	<u>\$ 2,331,804</u>	<u>\$ 487,698</u>

**CITY OF ORMOND BEACH, FLORIDA**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL - TRANSPORTATION IMPROVEMENT FUND**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2025**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Taxes	\$ 1,754,116	\$ 1,754,116	\$ 1,793,956	\$ 39,840
Miscellaneous	-	-	43,350	43,350
<b>Total revenues</b>	<u>1,754,116</u>	<u>1,754,116</u>	<u>1,837,306</u>	<u>83,190</u>
<b>Expenditures</b>				
Current:				
Public works	193,023	223,023	223,701	(678)
Capital improvements	1,217,000	1,438,600	301,165	1,137,435
<b>Total expenditures</b>	<u>1,410,023</u>	<u>1,661,623</u>	<u>524,866</u>	<u>1,136,757</u>
<b>Excess (deficiency) of revenues over     expenditures</b>	<u>344,093</u>	<u>92,493</u>	<u>1,312,440</u>	<u>1,219,947</u>
<b>Other financing sources (uses)</b>				
Transfers in	-	-	-	-
Transfers out	(749,953)	(765,748)	(765,747)	1
<b>Total other financing sources (uses)</b>	<u>(749,953)</u>	<u>(765,748)</u>	<u>(765,747)</u>	<u>1</u>
<b>Net change in fund balance</b>	<u>(405,860)</u>	<u>(673,255)</u>	<u>546,693</u>	<u>1,219,948</u>
<b>Fund balance, beginning of year</b>	1,600,239	1,600,239	1,600,239	-
<b>Fund balance, end of year</b>	<u>\$ 1,194,379</u>	<u>\$ 926,984</u>	<u>\$ 2,146,932</u>	<u>\$ 1,219,948</u>

**CITY OF ORMOND BEACH, FLORIDA**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL - RECREATIONAL FACILITY IMPACT FEE FUND**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2025**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Miscellaneous	\$ 100,000	\$ 100,000	\$ 710,779	\$ 610,779
Total revenues	<u>100,000</u>	<u>100,000</u>	<u>710,779</u>	<u>610,779</u>
<b>Expenditures</b>				
Current:				
Non-departmental	100,000	100,000	-	100,000
Total expenditures	<u>100,000</u>	<u>100,000</u>	<u>-</u>	<u>100,000</u>
<b>Excess (deficiency) of revenues over     expenditures</b>	<u>-</u>	<u>-</u>	<u>710,779</u>	<u>710,779</u>
<b>Net change in fund balance</b>	<u>-</u>	<u>-</u>	<u>710,779</u>	<u>710,779</u>
<b>Fund balance, beginning of year</b>	817,949	817,949	817,949	-
<b>Fund balance, end of year</b>	<u>\$ 817,949</u>	<u>\$ 817,949</u>	<u>\$ 1,528,728</u>	<u>\$ 710,779</u>

**CITY OF ORMOND BEACH, FLORIDA**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL - LOCAL ROADS IMPACT FEE FUND**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2025**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Miscellaneous	\$ 50,000	\$ 50,000	\$ 325,073	\$ 275,073
Total revenues	<u>50,000</u>	<u>50,000</u>	<u>325,073</u>	<u>275,073</u>
<b>Expenditures</b>				
Current:				
Non-departmental	50,000	50,000	-	50,000
Total expenditures	<u>50,000</u>	<u>50,000</u>	<u>-</u>	<u>50,000</u>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	<u>-</u>	<u>-</u>	<u>325,073</u>	<u>325,073</u>
<b>Net change in fund balance</b>	<u>-</u>	<u>-</u>	<u>325,073</u>	<u>325,073</u>
<b>Fund balance, beginning of year</b>	1,838,478	1,838,478	1,838,478	-
<b>Fund balance, end of year</b>	<u>\$ 1,838,478</u>	<u>\$ 1,838,478</u>	<u>\$ 2,163,551</u>	<u>\$ 325,073</u>

**CITY OF ORMOND BEACH, FLORIDA**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL - STORMWATER DRAINAGE IMPACT FEE FUND**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2025**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Miscellaneous	\$ 50,000	\$ 50,000	\$ 12,811	\$ (37,189)
Total revenues	<u>50,000</u>	<u>50,000</u>	<u>12,811</u>	<u>(37,189)</u>
<b>Expenditures</b>				
Current:				
Non-departmental	50,000	50,000	-	50,000
Total expenditures	<u>50,000</u>	<u>50,000</u>	<u>-</u>	<u>50,000</u>
<b>Excess (deficiency) of revenues over     expenditures</b>	<u>-</u>	<u>-</u>	<u>12,811</u>	<u>12,811</u>
<b>Other financing sources (uses)</b>				
Transfers in	-	-	-	-
Transfers out	-	-	-	-
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Net change in fund balance</b>	<u>-</u>	<u>-</u>	<u>12,811</u>	<u>12,811</u>
<b>Fund balance, beginning of year</b>	581,291	581,291	581,291	-
<b>Fund balance, end of year</b>	<u>\$ 581,291</u>	<u>\$ 581,291</u>	<u>\$ 594,102</u>	<u>\$ 12,811</u>

**CITY OF ORMOND BEACH, FLORIDA**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL - FACILITIES RENEWAL AND REPLACEMENT FUND**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2025**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Taxes	\$ 879,126	\$ 879,126	\$ 885,765	\$ 6,639
Intergovernmental	-	18,700	-	(18,700)
Miscellaneous	-	-	95,269	95,269
<b>Total revenues</b>	<u>879,126</u>	<u>897,826</u>	<u>981,034</u>	<u>83,208</u>
<b>Expenditures</b>				
Current:				
Public safety:				
Fire services	17,500	54,350	48,103	6,247
<b>Total public safety</b>	<u>17,500</u>	<u>54,350</u>	<u>48,103</u>	<u>6,247</u>
Public works	12,000	1,091	-	1,091
Culture and recreation	232,500	227,783	103,953	123,830
Capital improvements	617,126	1,746,626	1,193,836	552,790
<b>Total expenditures</b>	<u>879,126</u>	<u>2,029,850</u>	<u>1,345,892</u>	<u>683,958</u>
<b>Excess (deficiency) of revenues over expenditures</b>	<u>-</u>	<u>(1,132,024)</u>	<u>(364,858)</u>	<u>767,166</u>
<b>Other financing sources (uses)</b>				
Transfers in	-	773,815	773,815	-
Transfers out	-	-	-	-
<b>Total other financing sources (uses)</b>	<u>-</u>	<u>773,815</u>	<u>773,815</u>	<u>-</u>
<b>Net change in fund balance</b>	<u>-</u>	<u>(358,209)</u>	<u>408,957</u>	<u>767,166</u>
<b>Fund balance, beginning of year</b>	59,612	59,612	59,612	-
<b>Fund balance, end of year</b>	<u>\$ 59,612</u>	<u>\$ (298,597)</u>	<u>\$ 468,569</u>	<u>\$ 767,166</u>

**CITY OF ORMOND BEACH, FLORIDA**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL - POLICE IMPACT FEES FUND**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2025**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Miscellaneous	\$ -	\$ -	\$ 73,492	\$ 73,492
Total revenues	<u>-</u>	<u>-</u>	<u>73,492</u>	<u>73,492</u>
<b>Expenditures</b>				
Current:				
Public safety:				
Police	-	-	-	-
Total expenditures	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Excess (deficiency) of revenues over expenditures</b>	<u>-</u>	<u>-</u>	<u>73,492</u>	<u>73,492</u>
<b>Other financing sources (uses)</b>				
Transfers in	-	-	-	-
Transfers out	-	-	-	-
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Net change in fund balance</b>	<u>-</u>	<u>-</u>	<u>73,492</u>	<u>73,492</u>
<b>Fund balance, beginning of year</b>	33,345	33,345	33,345	-
<b>Fund balance, end of year</b>	<u>\$ 33,345</u>	<u>\$ 33,345</u>	<u>\$ 106,837</u>	<u>\$ 73,492</u>

**CITY OF ORMOND BEACH, FLORIDA**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL - FIRE IMPACT FEES FUND**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2025**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Miscellaneous	\$ -	\$ -	\$ 91,641	\$ 91,641
Total revenues	<u>-</u>	<u>-</u>	<u>91,641</u>	<u>91,641</u>
<b>Expenditures</b>				
Current:				
Public safety:				
Fire services	-	-	-	-
Total expenditures	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Excess (deficiency) of revenues over expenditures</b>	<u>-</u>	<u>-</u>	<u>91,641</u>	<u>91,641</u>
<b>Other financing sources (uses)</b>				
Transfers in	-	-	-	-
Transfers out	-	-	-	-
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Net change in fund balance</b>	<u>-</u>	<u>-</u>	<u>91,641</u>	<u>91,641</u>
<b>Fund balance, beginning of year</b>	41,402	41,402	41,402	-
<b>Fund balance, end of year</b>	<u>\$ 41,402</u>	<u>\$ 41,402</u>	<u>\$ 133,043</u>	<u>\$ 91,641</u>

**CITY OF ORMOND BEACH, FLORIDA**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL - LEISURE SERVICES FUND**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2025**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Taxes	\$ 554,116	\$ 554,116	\$ 558,311	\$ 4,195
Intergovernmental	400,000	400,000	435,445	35,445
Miscellaneous	-	-	10,331	10,331
<b>Total revenues</b>	<u>954,116</u>	<u>954,116</u>	<u>1,004,087</u>	<u>49,971</u>
<b>Expenditures</b>				
Capital improvements	954,116	954,116	891,499	62,617
<b>Total expenditures</b>	<u>954,116</u>	<u>954,116</u>	<u>891,499</u>	<u>62,617</u>
<b>Excess (deficiency) of revenues over     expenditures</b>	<u>-</u>	<u>-</u>	<u>112,588</u>	<u>112,588</u>
<b>Other financing sources (uses)</b>				
Transfers in	-	-	-	-
Transfers out	-	-	-	-
<b>Total other financing sources (uses)</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Net change in fund balance</b>	<u>-</u>	<u>-</u>	<u>112,588</u>	<u>112,588</u>
<b>Fund balance, beginning of year</b>	497,790	497,790	497,790	-
<b>Fund balance, end of year</b>	<u>\$ 497,790</u>	<u>\$ 497,790</u>	<u>\$ 610,378</u>	<u>\$ 112,588</u>

Financial supporting schedules are presented to provide greater detailed information than reported in the preceding financial statements. This information, in many cases, has been spread throughout the report and is brought together here for greater clarity. Financial supporting schedules are not necessary for fair presentation in conformity with generally accepted accounting principles.

**CITY OF ORMOND BEACH, FLORIDA  
SCHEDULE FOR WATER AND SEWER BOND COVENANTS  
FOR THE YEAR ENDED SEPTEMBER 30, 2025**

Operating revenues	\$ 24,291,144
Less: Operating expenses	<u>14,756,327</u>
Net revenues	9,534,817
 Impact fees	 2,243,143
 Net revenues plus impact fees	 <u>\$ 11,777,960</u>
 Maximum annual debt service	 <u>\$ 4,862,625</u>
 Ratio of net revenues plus impact fees to annual debt service	 <u>1.96</u>
 Ratio of net revenues to annual debt service	 <u>2.42</u>

This schedule is prepared in accordance with Water and Sewer Bond Issue covenant requirements.

In accordance with the requirements of Rule 15c2-12 (the Rule) promulgated by the Securities and Exchange Commission (the Commission), the City has agreed in Resolution #2000-201 to provide or cause to be provided, to each nationally recognized municipal securities information repository (NRMSIR) and to the appropriate state information depository (SID), if any, designated by the State of Florida, the above annual financial information and operating data.

Further information relating to the City's utility system and its customers can be found in the statistical section.

# Statistical Section

## Statistical Section

This part of the City of Ormond Beach, Florida’s comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City’s overall financial health.

<b><u>Contents</u></b>	<b><u>Page</u></b>
<b>Financial Trends</b> .....	<b>132</b>
These schedules contain trend information to help the reader understand how the City’s financial performance and well-being have changed over time.	
<b>Revenue Capacity</b> .....	<b>139</b>
These schedules contain information to help the reader assess the factors affecting the City’s ability to generate its property and sales taxes.	
<b>Debt Capacity</b> .....	<b>149</b>
These schedules present information to help the reader assess the affordability of the City’s current levels of outstanding debt and the City’s ability to issue additional debt in the future.	
<b>Demographic and Economic Information</b> .....	<b>156</b>
These schedules offer demographic and economic indicators to help the reader understand the environment within which the City’s financial activities take place and help make comparisons over time and with other governments.	
<b>Operating Information</b> .....	<b>158</b>
These schedules contain information about the City’s operations and resources to help the reader understand how the City’s financial information relates to the services the City provides and the activities it performs.	

Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

**SCHEDULE 1**  
**CITY OF ORMOND BEACH, FLORIDA**  
**NET POSITION BY COMPONENT**  
**LAST TEN FISCAL YEARS**  
**SEPTEMBER 30, 2025**  
*(In Thousands)*

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
<b>Governmental activities</b>										
Net investment in capital assets	\$ 121,511	\$ 113,280	\$ 113,809	\$ 114,203	\$ 112,857	\$ 113,490	\$ 114,055	\$ 111,269	\$ 111,339	\$ 115,828
Restricted for:										
Debt service	127	132	128	213	198	196	206	196	201	190
Construction	5,826	4,492	2,283	2,146	1,931	1,629	2,167	1,421	1,680	1,443
Renewal and replacement	-	-	-	-	-	-	-	-	-	-
Redevelopment trust	5,970	6,989	5,865	4,318	2,985	1,982	2,056	1,797	1,182	710
For other purposes	11,793	10,937	12,901	12,235	10,743	10,632	10,397	10,051	8,374	7,129
Unrestricted	(8,076)	(6,973)	(10,701)	(8,949)	(8,620)	(13,955)	(18,006)	(19,204)	(18,927)	(18,616)
Total governmental activities net position	\$ 137,151	\$ 128,857	\$ 124,285	\$ 124,166	\$ 120,094	\$ 113,974	\$ 110,875	\$ 105,530	\$ 103,849	\$ 106,684
<b>Business-type activities</b>										
Net investment in capital assets	\$ 75,745	\$ 53,439	\$ 65,263	\$ 65,727	\$ 65,466	\$ 65,247	\$ 61,880	\$ 63,073	\$ 63,147	\$ 63,102
Restricted										
Debt service	3,874	3,874	3,753	4,043	7,133	2,972	2,958	2,524	2,215	1,959
Construction	9,613	12,221	10,137	8,919	7,514	9,623	9,673	10,963	9,722	9,528
Renewal and replacement	400	400	400	400	400	400	400	400	400	400
Redevelopment trust	-	-	-	-	-	-	-	-	-	-
For other purposes	-	-	-	-	-	-	-	-	-	-
Unrestricted	5,930	21,268	7,070	11,102	3,520	5,970	8,899	5,696	6,676	8,036
Total business-type activities net position	\$ 95,562	\$ 91,202	\$ 86,623	\$ 90,191	\$ 84,033	\$ 84,212	\$ 83,810	\$ 82,656	\$ 82,160	\$ 83,126
<b>Primary government</b>										
Net investment in capital assets	\$ 197,256	\$ 166,719	\$ 179,072	\$ 179,930	\$ 178,323	\$ 178,737	\$ 175,935	\$ 174,342	\$ 174,486	\$ 178,930
Restricted										
Debt service	4,001	4,006	3,881	4,256	7,331	3,168	3,164	2,720	2,416	2,149
Construction	15,439	16,713	12,420	11,065	9,445	11,252	11,840	12,384	11,402	10,971
Renewal and replacement	400	400	400	400	400	400	400	400	400	400
Redevelopment trust	5,970	6,989	5,865	4,318	2,985	1,982	2,056	1,797	1,182	710
For other purposes	11,793	10,937	12,901	12,235	10,743	10,632	10,397	10,051	8,374	7,230
Unrestricted	(2,146)	14,295	(3,631)	2,153	(5,100)	(7,985)	(9,107)	(13,508)	(12,251)	(10,580)
Total primary government net position	\$ 232,713	\$ 220,059	\$ 210,908	\$ 215,341	\$ 204,127	\$ 198,186	\$ 194,685	\$ 188,186	\$ 186,009	\$ 189,810

**Notes:** In 2015, the City implemented GASB Statement Number 68. In 2017, the City implemented GASB Statement Number 75.

**Source:** City of Ormond Beach Finance Department

**SCHEDULE 2**  
**CITY OF ORMOND BEACH, FLORIDA**  
**CHANGES IN NET POSITION**  
**LAST TEN FISCAL YEARS**  
**SEPTEMBER 30, 2025**  
*(In Thousands)*

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
<b>Expenses</b>										
Governmental activities:										
General government	\$ 8,446	\$ 8,198	\$ 7,557	\$ 5,987	\$ 4,840	\$ 5,162	\$ 5,579	\$ 5,255	\$ 13,754	\$ 5,971
Public safety	24,452	22,886	22,405	19,168	15,790	17,035	17,277	16,931	15,431	15,412
Public works	9,025	9,186	10,101	9,245	7,934	8,587	8,276	8,757	4,009	7,666
Human services	120	111	112	132	162	117	170	612	200	90
Culture and recreation	9,971	9,748	9,053	8,273	7,755	8,101	7,970	8,059	6,281	7,820
Economic development	(7)	64	398	351	244	386	309	337	288	345
Interest/Fiscal charges on long-term debt	287	153	124	145	172	163	190	217	231	256
Total governmental activities expenses	52,294	50,346	49,750	43,301	36,897	39,551	39,771	40,168	40,194	37,560
Business-type activities:										
Water and sewer	23,416	22,495	21,665	19,188	19,108	19,234	19,558	18,768	18,837	17,814
Solid waste	13,658	9,909	12,516	8,630	8,177	8,230	7,676	9,281	13,870	6,880
Total business-type activities expenses	37,074	32,404	34,181	27,818	27,285	27,464	27,234	28,049	32,707	24,694
Total primary government expenses	\$ 89,368	\$ 82,750	\$ 83,931	\$ 71,119	\$ 64,182	\$ 67,015	\$ 67,005	\$ 68,217	\$ 72,901	\$ 62,254
<b>Program Revenues</b>										
Governmental activities:										
Charges for services:										
General government	\$ 1	\$ 3	\$ 137	\$ 134	\$ 134	\$ 134	\$ 134	\$ 134	\$ 134	\$ 134
Public safety	359	314	178	124	153	125	154	167	152	172
Public works	5,561	5,295	4,667	4,835	4,830	4,612	4,387	4,847	4,778	4,610
Culture and recreation	541	382	493	660	448	432	732	814	838	668
Operating grants and contributions	2,991	2,647	1,694	1,824	1,852	2,975	1,913	2,272	2,083	1,639
Capital grants and contributions	3,984	2,114	2,356	3,146	1,233	1,840	5,074	1,279	1,312	5,155
Total governmental activities program revenues	13,437	10,755	9,525	10,723	8,650	10,118	12,394	9,513	9,297	12,378
Business-type activities:										
Charges for services:										
Water and sewer	24,295	23,097	21,398	20,963	19,922	20,016	20,538	19,698	18,903	18,130
Solid waste	12,207	11,655	8,770	8,411	7,534	7,525	7,347	6,973	6,743	6,288
Operating grants and contributions	6,348	3,920	2,325	6,560	1,621	2,064	2,192	3,903	8,243	1,457
Capital grants and contributions	2,248	2,006	1,202	1,575	1,397	1,414	1,008	884	1,206	1,287
Total business-type activities program revenues	45,098	40,678	33,695	37,509	30,474	31,019	31,085	31,458	35,095	27,162
Total primary government program revenues	\$ 58,535	\$ 51,433	\$ 43,220	\$ 48,232	\$ 39,124	\$ 41,137	\$ 43,479	\$ 40,971	\$ 44,392	\$ 39,540

**SCHEDULE 2**  
**CITY OF ORMOND BEACH, FLORIDA**  
**CHANGES IN NET POSITION**  
**LAST TEN FISCAL YEARS**  
**SEPTEMBER 30, 2025**  
*(In Thousands)*  
(Continued)

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
<b>Net (Expense) Revenue</b>										
Governmental activities	\$ (38,857)	\$ (39,591)	\$ (40,225)	\$ (32,578)	\$ (28,247)	\$ (29,433)	\$ (27,377)	\$ (30,655)	\$ (30,897)	\$ (25,182)
Business-type activities	8,024	8,274	(486)	9,691	3,189	3,555	3,851	3,409	2,388	2,468
Total primary government net expense	\$ (30,833)	\$ (31,317)	\$ (40,711)	\$ (22,887)	\$ (25,058)	\$ (25,878)	\$ (23,526)	\$ (27,246)	\$ (28,509)	\$ (22,714)

**General Revenues and Other Changes in Net Position**

Governmental activities:										
Taxes										
Property taxes	\$ 22,143	\$ 19,699	\$ 17,027	\$ 16,088	\$ 15,235	\$ 14,948	\$ 14,676	\$ 14,248	\$ 13,198	\$ 12,575
Sales taxes	2,889	2,934	3,076	2,931	2,665	2,307	2,366	2,349	2,230	2,138
Insurance premium taxes	1,195	1,133	1,011	805	761	671	713	674	649	672
Franchise and utility taxes	11,488	11,041	10,857	9,777	8,932	8,640	8,833	8,825	8,450	8,474
Unrestricted intergovernmental revenue	2,144	2,122	2,216	2,099	1,823	1,472	1,578	1,559	1,450	1,388
Interest revenue	1,048	1,295	937	137	5	165	372	177	67	46
Miscellaneous	1,715	1,337	1,515	1,172	1,181	972	1,105	1,440	743	1,022
Transfers	4,531	4,601	3,707	3,641	3,392	3,357	3,078	3,064	3,034	2,846
Total governmental activities	47,153	44,162	40,346	36,650	33,994	32,532	32,721	32,336	29,821	29,161

Business-type activities:

Interest revenue	872	905	592	71	4	151	340	212	71	100
Miscellaneous	(4)	1	33	36	21	52	40	(61)	9	21
Transfers	(4,532)	(4,601)	(3,707)	(3,641)	(3,393)	(3,357)	(3,077)	(3,064)	(3,034)	(2,846)
Total business-type activities	(3,664)	(3,695)	(3,082)	(3,534)	(3,368)	(3,154)	(2,697)	(2,913)	(2,954)	(2,725)
Total primary government	\$ 43,489	\$ 40,467	\$ 37,264	\$ 33,116	\$ 30,626	\$ 29,378	\$ 30,024	\$ 29,423	\$ 26,867	\$ 26,436

**Change in Net Position**

Governmental activities	\$ 8,296	\$ 4,571	\$ 121	\$ 4,072	\$ 5,747	\$ 3,099	\$ 5,344	\$ 1,681	\$ (1,076)	\$ 3,979
Business-type activities	4,360	4,579	(3,568)	6,157	(179)	401	1,154	496	(566)	(257)
Total primary government	\$ 12,656	\$ 9,150	\$ (3,447)	\$ 10,229	\$ 5,568	\$ 3,500	\$ 6,498	\$ 2,177	\$ (1,642)	\$ 3,722

**Note:** The City began to report accrual information when it implemented GASB Statement 34 in fiscal year 2002

**Source:** City of Ormond Beach Finance Department

**SCHEDULE 3**  
**CITY OF ORMOND BEACH, FLORIDA**  
**FUND BALANCES, GOVERNMENTAL FUNDS**  
**LAST TEN FISCAL YEARS**  
**SEPTEMBER 30, 2025**  
*(In Thousands)*

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
General Fund										
Nonspendable	\$ 1,753	\$ 1,187	\$ 4,013	\$ 1,738	\$ 1,064	\$ 773	\$ 2,043	\$ 2,069	\$ 684	\$ 652
Restricted	1,397	880	67	67	67	67	67	67	67	67
Committed	-	-	-	-	-	-	-	-	-	-
Assigned	1,485	1,965	786	2,857	4,182	4,146	512	944	502	961
Unassigned	8,154	9,930	8,794	8,983	8,982	7,788	8,874	6,976	8,414	7,433
<b>Total general fund</b>	<b>\$ 12,789</b>	<b>\$ 13,962</b>	<b>\$ 13,660</b>	<b>\$ 13,645</b>	<b>\$ 14,295</b>	<b>\$ 12,774</b>	<b>\$ 11,496</b>	<b>\$ 10,056</b>	<b>\$ 9,667</b>	<b>\$ 9,113</b>
Other Governmental Funds										
Nonspendable	\$ 1,642	\$ 1,642	\$ 0	\$ 0	\$ 0	\$ 1,156	\$ -	\$ -	\$ 381	\$ -
Restricted	22,344	22,509	21,130	18,871	15,825	14,415	14,799	13,449	11,370	9,405
Committed	552	526	553	440	390	378	374	349	328	295
Assigned	3,576	3,572	2,874	2,128	1,760	2,116	2,969	3,434	2,790	2,050
Unassigned	(989)	(827)	(1,065)	(1,073)	(672)	(488)	(468)	(329)	(472)	(511)
<b>Total other governmental funds</b>	<b>\$ 27,125</b>	<b>\$ 27,422</b>	<b>\$ 23,492</b>	<b>\$ 20,366</b>	<b>\$ 17,303</b>	<b>\$ 17,577</b>	<b>\$ 17,674</b>	<b>\$ 16,903</b>	<b>\$ 14,397</b>	<b>\$ 11,239</b>
All Governmental Funds										
Nonspendable	\$ 3,395	\$ 2,829	\$ 4,013	\$ 1,738	\$ 1,064	\$ 1,929	\$ 2,043	\$ 2,069	\$ 1,065	\$ 652
Restricted	23,741	23,389	21,197	18,938	15,892	14,482	14,866	13,516	11,437	9,472
Committed	552	526	553	440	390	378	374	349	328	295
Assigned	5,061	5,537	3,660	4,985	5,942	6,262	3,481	4,378	3,292	3,011
Unassigned	7,165	9,103	7,729	7,910	8,310	7,300	8,406	6,647	7,942	6,922
<b>Total all governmental funds</b>	<b>\$ 39,914</b>	<b>\$ 41,384</b>	<b>\$ 37,152</b>	<b>\$ 34,011</b>	<b>\$ 31,598</b>	<b>\$ 30,351</b>	<b>\$ 29,170</b>	<b>\$ 26,959</b>	<b>\$ 24,064</b>	<b>\$ 20,352</b>

**Source:** City of Ormond Beach Finance Department

**SCHEDULE 4**  
**CITY OF ORMOND BEACH, FLORIDA**  
**CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS**  
**LAST TEN FISCAL YEARS**  
**SEPTEMBER 30, 2025**  
*(In Thousands)*

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
<b>Revenues</b>										
Taxes	\$ 36,212	\$ 33,015	\$ 30,113	\$ 27,891	\$ 26,216	\$ 25,424	\$ 25,551	\$ 25,023	\$ 23,582	\$ 22,959
Licenses and permits	2,323	2,426	1,484	1,723	1,421	1,318	1,257	1,354	1,353	1,182
Intergovernmental	10,747	8,201	8,727	9,486	6,829	7,747	9,965	6,469	6,190	9,191
Charges for services	3,754	3,466	3,665	3,640	3,648	3,303	3,782	4,207	4,071	4,021
Fines and forfeitures	333	229	108	87	157	78	106	117	167	162
Miscellaneous	6,155	5,923	5,112	3,651	3,351	3,419	3,516	3,746	3,106	2,917
Total revenues	<u>59,524</u>	<u>53,260</u>	<u>49,209</u>	<u>46,478</u>	<u>41,622</u>	<u>41,289</u>	<u>44,177</u>	<u>40,916</u>	<u>38,469</u>	<u>40,432</u>
<b>Expenditures</b>										
General government	10,148	9,464	7,617	6,460	6,395	5,991	5,922	5,430	5,512	5,142
Public safety	23,017	21,131	19,187	17,568	16,416	16,755	15,695	14,724	14,563	13,933
Public works	9,179	8,659	8,441	7,752	6,947	7,132	6,753	6,757	6,429	4,860
Culture and recreation	8,405	7,709	7,078	6,402	5,992	6,106	6,265	6,284	6,290	6,371
Human services	120	111	116	132	163	117	170	612	200	65
Economic development	388	357	386	354	292	414	310	329	287	360
Capital improvements	15,100	10,424	6,200	8,107	6,467	7,231	8,535	5,578	3,853	8,930
Debt service:										
Principal	735	592	859	1,097	1,075	1,035	1,336	1,302	1,190	990
Interest and other	289	147	130	154	178	161	202	228	234	268
Total expenditures	<u>67,381</u>	<u>58,594</u>	<u>50,014</u>	<u>48,026</u>	<u>43,925</u>	<u>44,942</u>	<u>45,188</u>	<u>41,244</u>	<u>38,558</u>	<u>40,919</u>
Excess of revenues over (under) expenditures	<u>(7,857)</u>	<u>(5,334)</u>	<u>(805)</u>	<u>(1,548)</u>	<u>(2,303)</u>	<u>(3,653)</u>	<u>(1,011)</u>	<u>(328)</u>	<u>(89)</u>	<u>(487)</u>
<b>Other Financing Sources (Uses)</b>										
Transfers in	10,954	8,381	8,007	9,358	6,553	6,641	6,107	7,487	6,556	5,767
Transfers out	(4,567)	(2,957)	(4,060)	(5,397)	(3,004)	(3,185)	(2,885)	(4,264)	(3,137)	(2,808)
Issuance of debt		4,142	-	-	-	1,377	-	-	381	122
Total other financing sources (uses)	<u>6,387</u>	<u>9,566</u>	<u>3,947</u>	<u>3,961</u>	<u>3,549</u>	<u>4,833</u>	<u>3,222</u>	<u>3,223</u>	<u>3,800</u>	<u>3,081</u>
Net change in fund balance	<u>\$ (1,470)</u>	<u>\$ 4,232</u>	<u>\$ 3,142</u>	<u>\$ 2,413</u>	<u>\$ 1,246</u>	<u>\$ 1,180</u>	<u>\$ 2,211</u>	<u>\$ 2,895</u>	<u>\$ 3,711</u>	<u>\$ 2,594</u>
Debt service as a percentage of noncapital expenditures	1.96%	1.53%	2.26%	3.13%	3.35%	3.17%	4.20%	4.29%	4.10%	3.93%

**Source:** City of Ormond Beach Finance Department

**SCHEDULE 5**  
**CITY OF ORMOND BEACH, FLORIDA**  
**GENERAL FUND BALANCE COMPARED TO ANNUAL EXPENDITURES**  
**LAST TEN FISCAL YEARS**  
**SEPTEMBER 30, 2025**  
*(In Thousands)*

Fiscal Year Ending September 30	Unassigned Fund Balance	General Fund Annual Expenditures (1)	Balance as % of Expenditures
2016	6,952	29,784	23.34%
2017	6,433	34,362	18.72%
2018	6,976	31,519	22.13%
2019	8,874	31,962	27.76%
2020	10,147	33,376	30.40%
2021	8,982	33,118	27.12%
2022	8,983	35,492	25.31%
2023	8,794	39,126	22.48%
2024	9,930	44,098	22.52%
2025	8,154	49,368	16.52%

**Source:** City of Ormond Beach Finance Department

**SCHEDULE 6**  
**CITY OF ORMOND BEACH, FLORIDA**  
**GENERAL GOVERNMENTAL EXPENDITURES AND OTHER USES BY FUNCTION**  
**LAST TEN FISCAL YEARS**  
**SEPTEMBER 30, 2025**  
*(In Thousands)*

Fiscal Year Ended	General		Public		Human Services	Capital Improvements		Economic Environment	Transportation	Culture and Recreation	Transfers Out
	Total	Government	Safety	Government		General Fund	General Fund				
2016	29,717	5,080	17%	13,226	45%	7	-	-	3,755	5,817	1,472
2017	32,256	5,411	17%	13,913	43%	33	-	287	5,057	5,544	2,011
2018	33,932	5,319	16%	14,039	41%	508	-	329	5,022	5,875	2,840
2019	33,387	5,797	17%	14,914	45%	11	-	311	5,054	5,863	1,437
2020	34,548	5,931	17%	16,021	46%	94	48	414	5,109	5,758	1,173
2021	34,977	6,185	18%	15,629	45%	90	45	285	5,194	5,691	1,858
2022	39,705	6,248	16%	16,742	42%	110	11	350	5,902	6,128	4,214
2023	42,042	7,337	17%	18,052	43%	94	8	382	6,498	6,754	2,917
2024	45,725	9,311	20%	19,975	44%	84	648	357	6,453	7,269	1,628
2025	52,482	10,054	19%	21,709	41%	91	2,135	388	6,879	8,112	3,114
2016	8,018	61	1%	693	9%	58	-	-	6,625	210	371
2017	4,565	73	2%	649	14%	167	-	-	3,117	215	344
2018	4,469	111	2%	685	15%	104	-	-	1,736	409	1,424
2019	7,044	55	1%	762	11%	58	-	-	5,415	14	740
2020	4,989	0	0%	690	14%	23	2,295	-	1,731	11	239
2021	10,700	210	2%	787	7%	73	6,422	7	1,753	302	1,146
2022	12,497	211	2%	826	7%	23	8,096	35	1,850	274	1,182
2023	11,042	280	3%	1,135	10%	23	6,191	3	1,943	324	1,143
2024	15,060	153	1%	1,156	8%	0	9,776	-	2,206	440	1,329
2025	18,443	94	1%	1,308	7%	30	12,965	-	2,300	293	1,453

Capital outlay included under Transportation.

Source: City of Ormond Beach Finance Department

**SCHEDULE 7**  
**CITY OF ORMOND BEACH, FLORIDA**  
**TAX REVENUES BY SOURCE, GOVERNMENTAL FUNDS**  
**LAST TEN FISCAL YEARS**  
**SEPTEMBER 30, 2025**  
*(In Thousands)*

Fiscal Year	Property	Local Option Gas		Franchise CST and Utilities	Fire Insurance Premium		Casualty Insurance Premium		Total
		Gas (6 cents)	Gas (5 cents)		Fire Insurance Premium	Casualty Insurance Premium			
2016	12,575	711	528	8,473	338	334	334	22,959	
2017	13,201	783	499	8,450	306	343	343	23,582	
2018	14,248	750	550	8,825	295	380	380	25,048	
2019	14,676	762	558	8,833	306	407	407	25,542	
2020	14,936	675	496	8,630	259	411	411	25,407	
2021	15,234	743	545	8,932	346	415	415	26,215	
2022	16,080	713	515	9,777	365	440	440	27,890	
2023	17,038	701	505	10,857	505	507	507	30,113	
2024	19,544	749	548	11,042	552	581	581	33,016	
2025	22,197	712	524	11,488	554	641	641	36,116	
Change 2016 – 2025	76.5%	0.1%	-0.8%	35.6%	63.9%	91.9%	91.9%	57.3%	

**SCHEDULE 8  
CITY OF ORMOND BEACH, FLORIDA  
GROSS TAXABLE VALUE AND COMPOSITION BY MAJOR PROPERTY CLASSIFICATION  
LAST TEN FISCAL YEARS  
SEPTEMBER 30, 2025**

Fiscal Year	Residential	%	Commercial	%	Industrial	%	All Other Categories	%	Total Final Gross Taxable Value	% Change From Prior Year	Total Direct Tax Rate
2016	1,996,385,162	70.1%	449,258,227	15.8%	99,341,657	3.5%	303,665,736	10.7%	2,848,650,782	N/A	4.557
2017	2,092,102,715	69.5%	484,818,216	16.1%	104,545,988	3.5%	328,704,669	10.9%	3,010,171,588	5.7%	4.536
2018	2,258,133,907	69.6%	526,072,540	16.2%	114,781,024	3.5%	345,422,008	10.6%	3,244,409,479	7.8%	4.536
2019	2,415,581,271	69.8%	567,382,211	16.4%	121,026,020	3.5%	355,133,647	10.3%	3,459,123,149	6.6%	4.389
2020	2,562,846,583	69.9%	608,983,268	16.6%	124,459,132	3.4%	369,434,606	10.1%	3,665,723,589	6.0%	4.220
2021	2,710,451,090	69.3%	681,665,115	17.4%	135,273,710	3.5%	386,589,630	9.9%	3,913,979,545	6.8%	4.031
2022	2,870,888,510	69.6%	710,662,930	17.2%	145,708,714	3.5%	398,655,508	9.7%	4,125,915,662	5.4%	4.031
2023	3,216,613,601	70.1%	763,406,484	16.6%	171,458,649	3.7%	435,443,764	9.5%	4,586,922,498	11.2%	3.846
2024	3,394,915,810	67.2%	972,042,295	19.2%	194,737,323	3.9%	490,423,095	9.7%	5,052,118,523	22.4%	3.926
2025	3,687,468,717	66.8%	1,070,901,354	19.4%	224,532,222	4.1%	533,650,318	9.7%	5,516,552,611	20.3%	4.161

**Notes:** The City assesses property annually. Property is assessed at actual market value.

**Source:** Volusia County Property Appraiser

**SCHEDULE 9  
CITY OF ORMOND BEACH, FLORIDA  
DIRECT AND OVERLAPPING PROPERTY TAX RATES AND TAX LEVIES  
LAST TEN FISCAL YEARS  
SEPTEMBER 30, 2025**

Fiscal Year Ended	Ormond Beach		Total City	School District	Volusia County	Mosquito Control	Inlet and Port Authority	Halifax Hospital*	St. Johns Water Management District	Florida Inland Navigation	Total - All Taxing Districts
	Operating Millage	Debt Service Millage									
2016	4.284	0.273	4.557	7.197	7.271	0.188	0.093	0.955	0.302	0.032	20,595
2017	4.284	0.252	4.536	6.840	7.052	0.188	0.093	0.756	0.289	0.032	19,786
2018	4.284	0.252	4.536	6.792	7.052	0.188	0.093	0.378	0.272	0.032	19,344
2019	4.165	0.224	4.389	6.281	6.646	0.188	0.093	0.355	0.256	0.032	18,241
2020	4.087	0.133	4.220	6.081	6.542	0.188	0.093	0.355	0.241	0.032	17,752
2021	3.907	0.124	4.031	5.907	6.151	0.178	0.088	0.988	0.229	0.032	17,603
2022	3.913	0.118	4.031	5.802	6.299	0.178	0.085	0.953	0.219	0.032	17,598
2023	3.761	0.085	3.846	5.482	5.313	0.178	0.076	0.861	0.197	0.032	15,986
2024	3.926	0.080	4.006	5.409	5.671	0.178	0.069	0.788	0.179	0.029	16,329
2025	4.096	0.065	4.161	5.285	5.589	0.165	0.069	0.731	0.179	0.029	16,208
2016	12,204	777	12,981	20,621	21,236	566	280	2,277	859	96	58,916
2017	12,901	759	13,660	20,597	21,236	566	280	2,277	869	96	59,581
2018	12,901	759	13,660	20,454	21,236	566	280	1,139	820	96	58,250
2019	14,397	774	15,171	21,709	22,972	650	321	1,226	886	111	63,045
2020	14,973	487	15,460	22,278	23,967	689	340	1,301	884	117	65,036
2021	15,290	485	15,775	23,118	24,073	697	344	3,866	895	125	68,894
2022	16,144	487	16,631	23,939	25,987	735	349	3,932	903	132	72,607
2023	17,251	390	17,641	25,146	24,372	817	349	3,948	905	147	73,324
2024	19,835	404	20,239	27,327	28,650	900	350	3,980	906	146	82,496
2025	22,596	359	22,954	29,155	30,833	909	382	4,032	989	159	89,413

\* Tax levy based on homestead exemption and nonexempt values.

Note: Tax levy indicated is for Ormond Beach only. Property tax rates are based upon \$1,000 of assessed taxable value.

**SCHEDULE 10  
CITY OF ORMOND BEACH, FLORIDA  
PRINCIPAL PROPERTY TAXPAYERS  
CURRENT FISCAL YEAR AND TEN YEARS AGO**

	2024				2016			
	Taxable Assessed Value	Percentage Taxable Assessed Value	Rank	Taxable Assessed Value	Percentage Taxable Assessed Value	Rank	Taxable Assessed Value	
Name	(in Thousands)			(in Thousands)				
Florida Power & Light Company	\$ 81,776	1.78%	1					
Bermuda Estates	33,067	0.72%	2					
CS1031 The Falls at Ormond Beach	29,876	0.65%	3					
Casa Del Mar Beach Resort Assoc	29,101	0.63%	4					
Waypoint Ormond Beach	27,095	0.59%	5					
Northwestern Mutual Life	26,924	0.59%	6					
Security First Insurance	23,639	0.52%	7					
Royal Floridian Condo Assoc	23,606	0.51%	8					
Royal Floridian South By	23,374	0.51%	9					
Playtex Manufacturing, Inc.	22,428	0.49%	10					
Florida Power & Light Company				\$ 33,522	1.26%	1		
Casa Del Mar Joint Venture				22,942	0.86%	2		
Royal Floridian Condo Association				18,360	0.69%	3		
Cove II Owners Association, Inc.				17,778	0.67%	4		
Bermuda Estates				17,398	0.65%	5		
Playtex Manufacturing, Inc.				16,744	0.63%	6		
Waypoint Ormond Beach				15,325	0.58%	7		
J-7 Land Partners LLP				12,226	0.46%	8		
Royal Floridian South by Spinnaker LLC				12,038	0.45%	9		
Bear Creek Venture Ltd.				11,300	0.43%	10		
	<u>\$ 298,458</u>	6.99%		<u>\$ 177,633</u>	6.68%			

**Source:** Volusia County Property Appraiser 2023 not available as of 2/4/2025

**SCHEDULE 11**  
**CITY OF ORMOND BEACH, FLORIDA**  
**PROPERTY TAX LEVIES AND COLLECTIONS**  
**LAST TEN FISCAL YEARS**  
**SEPTEMBER 30, 2025**  
*(In Thousands)*

Fiscal Year Ended	Taxes Levied for the Fiscal Year	Collected within the Fiscal				Collections in Subsequent Years <sup>(2)</sup>	Total Collections to Date	
		Year of the Levy		Percentage of Levy <sup>(1)</sup>	Amount		Amount	Percentage of Levy
		Amount	Levy <sup>(1)</sup>					
2016	12,981	12,319	94.9	-	12,319	94.9		
2017	13,660	12,994	95.1	207	13,201	96.6		
2018	14,717	13,920	94.6	303	14,223	96.6		
2019	15,171	14,402	94.9	274	14,676	96.7		
2020	15,460	14,979	96.9	258	15,237	98.6		
2021	15,775	14,996	95.1	237	15,233	96.6		
2022	16,630	16,121	96.9	242	16,363	98.4		
2023	17,641	17,038	96.6	277	17,315	98.2		
2024	20,237	20,228	100	440	20,668	102.1		
2025	22,947	22,589	98.4	498	23,087	100.6		

**Notes:** (1) Taxes are levied on November 1 of each year. Taxes are due by March 31 of the following

(2) Details relating to collections in subsequent years is unavailable. Subsequent collections

**Source:** Volusia County Property Appraiser

**SCHEDULE 12**  
**CITY OF ORMOND BEACH, FLORIDA**  
**FRANCHISE AND UTILITIES SERVICE TAX REVENUES BY SOURCE**  
**LAST TEN FISCAL YEARS**  
**SEPTEMBER 30, 2025**  
*(In Thousands)*

Fiscal Year Ended	Total Tax	Electric	Communications	Gas	Electric	Gas
		Utilities	Taxes	Utilities	Franchise	Franchise
2016	8,474	3,775	1,624	121	2,895	59
2017	8,449	3,788	1,597	136	2,880	48
2018	8,825	4,001	1,669	143	2,960	52
2019	8,834	4,064	1,582	135	3,002	51
2020	8,639	4,040	1,583	138	2,828	50
2021	8,933	4,138	1,564	192	3,015	24
2022	9,777	4,368	1,650	182	3,521	56
2023	10,858	4,967	1,734	226	3,920	11
2024	11,042	5,196	1,823	238	3,750	35
2025	11,488	5,409	1,907	272	3,894	6
Change 2016-						
2025	35.57%	43.28%	17.43%	124.79%	34.51%	-89.83%

**Source:** City of Ormond Beach Finance Department

**SCHEDULE 13**  
**CITY OF ORMOND BEACH, FLORIDA**  
**SCHEDULE OF PROPERTY VALUATIONS AND**  
**PROPERTY TAX MILLAGE**  
**LAST TEN FISCAL YEARS**  
**SEPTEMBER 30, 2025**  
*(In Thousands)*

Fiscal Year	Valuation				Property Tax Millage															
	Total Assessed	Exempt	Percent Exempt	Taxable	Percent Taxable	General					Facilities									
						Operating	Capital Improvements	Transportation Improvements	Renewal and Replacement	Vehicle Replacement	Public Safety Fund	Leisure Service Fund	Debt Service	Total						
2016	3,654,848	806,197	22.06	2,848,651	77.94	3,687	0.144	0.231	0.186	0.037										
2017	3,844,350	834,179	21.70	3,010,171	78.30	3,721	0.139	0.173	0.173	0.078										
2018	4,103,065	858,632	20.93	3,244,433	79.07	3,760	0.129	0.161	0.161	0.073										
2019	4,343,043	884,543	20.37	3,458,500	79.63	3,674	0.121	0.151	0.151	0.068										
2020	4,560,399	894,676	19.62	3,665,723	80.38	3,566	0.115	0.142	0.142	0.122										
2021	4,747,380	933,400	19.66	3,813,980	80.34	3,417	0.107	0.134	0.134	0.115										
2022	4,847,379	933,399	19.26	3,913,980	80.74	3,348	0.102	0.127	0.127	0.051	0.158									
2023	5,591,267	1,004,345	17.96	4,586,922	82.04	3,248	0.093	0.115	0.115	0.046	0.144									
2024	6,106,512	1,057,007	17.31	5,049,505	82.69	3,262	0.084	0.104	0.165	0.044	0.163	0.104								
2025	6,597,567	1,081,046	16.39	5,516,521	83.61	3,432	0.084	0.104	0.165	0.044	0.163	0.104	0.104							

Note: Fiscal Year 2021-22 dedicated millage for a Public Safety Fund, Fund (305)

Source: Volusia County Property Appraiser

**SCHEDULE 14**  
**CITY OF ORMOND BEACH, FLORIDA**  
**GENERAL GOVERNMENTAL REVENUES AND OTHER SOURCES BY FUNCTION**  
**LAST TEN FISCAL YEARS**  
**SEPTEMBER 30, 2025**  
*(In Thousands)*

Fiscal Year Ended	Total	Taxes	Licenses, Permits & Fees (3)	Inter-Governmental Revenues	General Fund			Miscellaneous Revenue (1)	Other Financing Sources (2)
					Charges for Services	Fines and Forfeitures	Miscellaneous Revenue (1)		
2016	31,446	18,650	1,182	3,703	1,214	139	2,307	4,251	
2017	32,802	16,687	3,939	4,256	1,206	153	2,517	4,044	
2018	34,321	17,892	4,071	4,244	1,333	96	2,596	4,089	
2019	34,828	21,120	1,257	4,240	1,242	90	2,752	4,127	
2020	35,786	21,263	1,318	5,340	763	63	2,701	4,338	
2021	36,496	21,842	1,421	4,810	1,110	143	2,703	4,467	
2022	39,054	23,096	1,723	5,336	1,049	63	3,120	4,667	
2023	42,058	25,243	1,484	5,526	1,082	71	3,873	4,779	
2024	46,026	26,969	2,426	6,184	829	64	3,845	5,709	
2025	51,308	29,868	2,323	7,008	1,094	109	4,053	6,853	

**Combined Special Revenue Funds**

2016	8,574	672	8%	-	-%	4,389	51%	2,807	33%	23	0%	243	3%	440	5%
2017	5,364	649	12%	-	-%	938	17%	2,864	53%	14	0%	258	5%	641	12%
2018	5,507	674	12%	-	-%	930	17%	2,873	52%	22	0%	311	6%	697	13%
2019	6,927	713	10%	-	-%	3,249	47%	2,539	37%	16	0%	344	5%	66	1%
2020	4,636	670	14%	-	-%	1,090	24%	2,540	55%	15	0%	255	6%	66	1%
2021	11,679	4,374	37%	-	-%	2,020	17%	2,538	22%	14	0%	648	6%	2,085	18%
2022	16,644	4,795	29%	-	-%	4,151	25%	2,591	16%	24	0%	395	2%	4,688	28%
2023 (4)	1,236	1,011	82%	-	-%	40	3%	-	0%	38	3%	147	12%	-	0%
2024	1,740	1,133	65%	-	-%	40	2%	-	0%	164	9%	70	4%	333	19%
2025	1,480	1,195	81%	-	-%	-	0%	-	0%	223	15%	62	4%	-	0%

(1) Miscellaneous encompasses miscellaneous revenues, rentals and interest on investments per the incorporation of the Uniform Accounting System for Units of Local Governments in the State of Florida.  
(2) Includes proceeds from issuance of long-term debt and transfers in.  
(3) Franchise fees as of 2017 are included in this field.  
(4) 2023 Stormwater Named Major Fund for 2023  
**Source:** City of Ormond Beach Finance Department

**SCHEDULE 15**  
**CITY OF ORMOND BEACH, FLORIDA**  
**SCHEDULE OF IMPACT FEES**  
**LAST TEN FISCAL YEARS**  
**SEPTEMBER 30, 2025**  
*(In Thousands)*

Fiscal Year	West Ormond District Reuse										
	Primary Water System	Primary Sewer System	Recreational Facility	Administrative Facility	Conservation Land	Cultural Facility	Fire Protection Facility	Law Enforcement Facility	Local Roads	Road Drainage	Storm-Water Drainage
2016	-	515	435	243	-	-	-	-	38	-	23
2017	-	592	532	207	-	-	-	-	54	-	24
2018	-	473	438	126	-	-	-	-	32	-	33
2019	-	428	406	75	-	-	-	-	24	-	12
2020	-	643	604	175	-	-	-	-	63	-	23
2021	-	684	653	195	-	-	-	-	128	-	36
2022	-	770	677	169	-	-	-	-	102	-	36
2023	-	444	545	32	-	-	-	-	41	-	25
2024	-	609	1,159	314	-	-	41	33	542	-	18
2025	-	938	1,305	685	-	-	90	72	282	-	30

**Note:** In 2007, the City refunded \$18 of previously recorded West Ormond District Reuse Impact Fees.

**Source:** City of Ormond Beach Finance Department

**SCHEDULE 16**  
**CITY OF ORMOND BEACH, FLORIDA**  
**INTEREST EARNED—ALL FUNDS**  
**LAST TEN FISCAL YEARS**  
**SEPTEMBER 30, 2025**  
*(In Thousands)*

Fiscal Year	Governmental Funds				Proprietary Funds		Fiduciary Funds		Total All Funds
	General Fund	Special Revenue Funds	Debt Service Funds	Capital Projects Funds	Enterprise Funds	Internal Service Funds	Pension Trust Fund	Fiduciary Funds	
2016	69	11	-	15	100	-	2,123	2,318	
2017	25	28	-	19	79	-	1,999	2,150	
2018	56	76	-	45	222	-	2,355	2,754	
2019	159	131	-	82	340	-	2,623	3,335	
2020	73	48	-	44	152	-	2,322	2,639	
2021	2	1	-	1	4	-	2,351	2,359	
2022	45	30	-	20	71	-	3,459	3,625	
2023	362	318	-	189	592	-	3,155	4,616	
2024	453	474	-	270	905	-	3,482	5,584	
2025	387	346	-	237	872	-	3,845	5,687	

**Source:** City of Ormond Beach Finance Department

**SCHEDULE 17**  
**CITY OF ORMOND BEACH, FLORIDA**  
**RATIO OF OUTSTANDING DEBT BY TYPE**  
**LAST TEN FISCAL YEARS**  
**September 30, 2025**  
**(In Thousands, Except Per Capita)**

Fiscal Year	General		Taxable Value of		Percentage of Actual Taxable Value of Property	Per Capita	Other Governmental Activities Debt				Capital Leases
	Obligation Bonds	Property	Property	Property			Special Obligation Bonds	Tax Increment Revenue Bonds	Capital Improvement Note	Other Long Term Payables	
2016	5,385	2,848,650	0.19%	133	-	-	1,066	2,297	588		
2017	4,828	3,244,409	0.15%	120	-	-	949	1,943	806		
2018	4,243	3,247,839	0.13%	99	-	-	828	1,700	452		
2019	3,640	3,456,325	0.11%	85	-	-	702	1,237	309		
2020	3,285	3,663,498	0.09%	75	-	-	572	883	1,490		
2021	2,920	3,913,979	0.07%	68	-	-	437	529	1,268		
2022	2,545	4,125,916	0.06%	58	-	-	297	177	1,040		
2023	2,160	4,586,922	0.05%	50	-	-	151	-	888		
2024	1,875	5,049,505	0.04%	42	-	-	2500	-	2374		
2025	1,585	5,516,521	0.03%	35	-	-	2295	-	2134		
Year	Business-type Activities				Government	Personal Income	Per Capita				
	Revenue Bonds	Fund Loans	Capital Leases								
2016	29,040	11,604	-	-	49,980	3.24%	1,238				
2017	29,946	11,006	-	-	49,478	3.21%	1,226				
2018	26,495	10,387	-	-	44,105	2.86%	1,093				
2019	27,602	9,752	-	-	43,242	2.88%	995				
2020	24,077	9,099	-	-	39,406	2.59%	901				
2021	20,463	8,426	-	-	34,043	2.27%	789				
2022	16,750	7,733	-	-	28,542	1.71%	656				
2023	13,421	7,018	-	-	23,638	1.42%	543				
2024	23,403	6,284	-	-	36,436	2.19%	816				
2025	20,286	5,523	-	-	31,823	1.91%	713				

**Notes:** Details regarding the City's outstanding debt can be found in the notes to the financial statements.

See Schedule 24 for personal income and population data.

**Source:** City of Ormond Beach Finance Department

**SCHEDULE 18**  
**CITY OF ORMOND BEACH, FLORIDA**  
**RATIO OF NET GENERAL BONDED DEBT TO**  
**ASSESSED VALUE AND NET BONDED DEBT PER CAPITA**  
**LAST TEN FISCAL YEARS**  
**SEPTEMBER 30, 2025**  
*(In Thousands)*

Fiscal Year	Assessed Value (1)	Gross General		Less Debt Service Fund	Net General Bonded Debt	General Bonded Debt to Assessed Value	Estimated Population (4)	Net General Debt Per Capita
		Bonded Debt (2)	Bonded Debt					
2016	3,654,848	5,385	5,196	189	5,196	0.14%	40	129.90
2017	4,103,066	4,828	4,628	200	4,628	0.11%	40	115.70
2018	4,103,065	4,243	4,015	228	4,015	0.10%	42	95.60
2019	4,343,043	3,640	3,394	246	3,394	0.08%	43	78.93
2020	4,560,399	3,285	3,044	241	3,044	0.07%	44	69.18
2021	4,747,380	2,920	2,830	90	2,830	0.06%	45	62.89
2022	4,847,379	2,545	2,460	85	2,460	0.05%	45	54.67
2023	5,591,267	2,160	2,011	149	2,011	0.04%	45	44.69
2024	6,106,512	1,875	1,716	159	1,716	0.03%	45	38.13
2025	6,597,567	1,585	1,433	152	1,433	0.02%	45	31.84

(1) From Schedule 13

(2) From Schedule 17

(3) Amount available for repayment of General Obligation Bonds

(4) From Schedule 24

**Source:** City of Ormond Beach Finance Department

**SCHEDULE 19**  
**CITY OF ORMOND BEACH, FLORIDA**  
**RATIO OF ANNUAL DEBT SERVICE FOR GENERAL BONDED**  
**DEBT TO TOTAL GENERAL GOVERNMENTAL EXPENDITURES**  
**LAST TEN FISCAL YEARS**  
**SEPTEMBER 30, 2025**  
*(In Thousands)*

Fiscal Year	Principal	Interest (1)	Total Debt Service	Total General		Ratio of Debt Service to General Governmental Expenditures
				Governmental Expenditures (2)	Expenditures	
2016	543	193	736	37,735		1.95
2017	557	170	727	36,821		1.97
2018	585	159	744	38,401		1.94
2019	603	149	752	40,431		1.86
2020	355	124	479	39,537		1.21
2021	365	113	478	45,677		1.05
2022	385	100	485	52,202		0.93
2023	385	88	473	53,084		0.89
2024	285	75	360	60,785		0.59
2025	290	66	356	70,925		0.50

(1) Includes bond issuance and other costs

(2) Schedule 6

**Source:** City of Ormond Beach Finance Department

**SCHEDULE 20**  
**CITY OF ORMOND BEACH, FLORIDA**  
**COMPUTATION OF DIRECT AND OVERLAPPING DEBT**  
**SEPTEMBER 30, 2025**  
*(In Thousands)*

	<u>Net Debt Outstanding</u>	<u>Percentage Applicable to the Governmental Unit</u>	<u>City of Ormond Beach — Share of Debt</u>
Direct:			
City of Ormond Beach	\$ 6,014 (1)	100.00%	\$ 6,014
Overlapping:			
Volusia County	60,076 (2)	10.01%	\$ 6,014
Total direct and overlapping debt			<u>\$ 12,028</u>

- (1) From Schedule 17  
(2) Volusia County

Notes: Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the City. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of the City of Ormond Beach, Florida. This process recognizes that, when considering the City's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident – and therefore responsible for repaying the debt – of each overlapping government.

For debt repaid with property taxes, the percentage of overlapping debt applicable is estimated using taxable assessed property values.

**Source:** City of Ormond Beach Finance Department

**SCHEDULE 21**  
**CITY OF ORMOND BEACH, FLORIDA**  
**REVENUE BOND COVERAGE**  
**WATER AND SEWER SYSTEM FUND**  
**LAST TEN FISCAL YEARS**  
**SEPTEMBER 30, 2025**  
*(In Thousands)*

<b>Fiscal Year</b>	<b>Gross</b>	<b>Operating</b>	<b>Net Revenues</b>	<b>Debt Service</b>	<b>Debt Service</b>
<b>End</b>	<b>Revenues</b>	<b>Expense</b>		<b>Revenues</b>	<b>Requirements</b>
					<b>Coverage</b>
2016	18,244	8,817	9,427	4,036	(5) 2.34
2017	19,311	9,510	9,801	4,041	(6) 2.43
2018	19,700	10,140	9,560	3,713	(6) 2.57
2019	20,546	10,703	9,843	4,071	(6) 2.42
2020	20,065	10,031	10,034	4,179	(6) 2.4
2021	19,927	9,976	9,951	4,287	(6) 2.32
2022	20,978	10,734	10,244	4,406	(6) 2.33
2023	21,398	13,519	7,879	4,043	(6) 1.95
2024	23,098	14,411	8,687	3,753	(6) 2.31
2025	24,291	22,428	1,863	3,877	(6) 0.48

- (1) Maximum Debt Service for Series 2000, Series 2004 and Series 2006 combined.  
(2) Maximum Debt Service for Series 2000, Series 2004, Series 2006 and Series 2007 combined.  
(3) Maximum Debt Service for Series 2004, Series 2006, Series 2007 and Series 2010 combined.  
(4) Maximum Debt Service for Series 2004, Series 2010, Series 2013A, Series 2013B and Series 2013C combined.  
(5) Maximum Debt Service for Series 2004, Series 2010, Series 2013A, Series 2013B Series 2013 C and Series 2015 combined.  
(6) Maximum Debt Service for Series 2004, Series 2010, Series 2013A, Series 2013B Series 2013 C, Series 2015, Series 2017 and Series 2019 combined.

**Source:** City of Ormond Beach Finance Department

**SCHEDULE 22  
CITY OF ORMOND BEACH, FLORIDA  
LEGAL DEBT MARGIN INFORMATION  
LAST TEN FISCAL YEARS  
SEPTEMBER 30, 2025**

The Constitution of the State of Florida, Florida Statute 200.181, and the Charter of the City of Ormond Beach, Florida set no legal debt margin.

**SCHEDULE 23**  
**CITY OF ORMOND BEACH, FLORIDA**  
**PLEGGED-REVENUE COVERAGE**  
**LAST TEN FISCAL YEARS**  
**SEPTEMBER 30, 2025**  
*(In Thousands)*

<b>Water &amp; Wastewater Revenue Bonds</b>						
<b>Fiscal Year</b>	<b>Utility Service Charges</b>	<b>Less: Operating Expenses</b>	<b>Net Available Revenue</b>	<b>Principal</b>	<b>Interest</b>	<b>Coverage</b>
2016	18,244	8,817	9,427	2,610	1,187	2.48
2017	18,913	9,510	9,403	3,238	1,139	2.15
2018	17,773	10,140	7,633	3,352	1,120	1.71
2019	20,538	10,703	9,835	4,071	1,045	1.92
2020	20,016	10,032	9,984	4,179	1,029	1.92
2021	19,922	9,976	9,946	4,287	931	1.91
2022	20,963	10,734	10,229	4,406	798	1.97
2023	20,963	13,519	7,444	3,681	685	1.70
2024	23,097	14,229	8,868	3,382	608	2.22
2025	24,295	14,756	9,539	3,494	989	2.13

**Notes:**

- Fiscal year 2004 – principal amount of water & wastewater revenue bonds reflects the net change in bonds for the fiscal year due to bond refunding.
- Fiscal year 2010 – principal amount of water & wastewater revenue bonds reflects the net change in bonds for the fiscal year due to bond refunding.
- Fiscal year 2013 – principal amount of water & wastewater revenue bonds reflects the net change in bonds for the fiscal year due to bond refunding.
- Fiscal year 2015 – principal amount of water & wastewater revenue bonds reflects the net change in bonds for the fiscal year due to bond refunding.

**Source:** City of Ormond Beach Finance Department

**SCHEDULE 24**  
**CITY OF ORMOND BEACH, FLORIDA**  
**DEMOGRAPHIC AND ECONOMIC STATISTICS**  
**LAST TEN FISCAL YEARS**  
**SEPTEMBER 30, 2025**

<b>Fiscal Year</b>	<b>Population<sup>(1)</sup></b>	<b>Personal Income</b>		<b>Median Age<sup>(3)</sup></b>	<b>Unemployment Rate<sup>(4)</sup></b>
		<i>(In thousands)</i>	<b>Per Capita</b>		
2016	40,366	1,541,860	38,197	46.6	5.20%
2017	40,722	1,591,660	39,086	47.0	3.70%
2018	42,816	1,427,314	33,336	51.0	3.20%
2019	43,475	1,503,322	34,579	51.5	3.20%
2020	43,759	1,523,645	34,819	50.8	5.90%
2021	43,500	1,514,627	34,819	50.2	4.30%
2022	44,069	1,687,005	38,281	52.5	2.80%
2023	44,277	1,899,439	42,899	51.5	3.07%
2024	44,663	1,973,033	44,176	51.9	4.00%
2025	44,680	2,127,081	47,607	51.9	5.00%

Sources: (1) Bureau of Economic and Business Research, University of Florida  
(2) United States Department of Commerce, Bureau of Economic Analysis,  
(3) Volusia County, Florida  
(4) Bureau of Labor Statistics

**Source:** City of Ormond Beach Finance Department

**SCHEDULE 25**  
**CITY OF ORMOND BEACH, FLORIDA**  
**PRINCIPAL EMPLOYERS**  
**CURRENT YEAR AND TEN YEARS AGO**  
**SEPTEMBER 30, 2025**

Fiscal Year 2025			Fiscal Year 2016		
Employer	Number of Employees	Percent of Total Employment	Employer	Number of Employees	Percent of Total Employment
Volusia County School Board	8,212	2.53	Volusia County School Board	7,443	2.57
Advent Healthcare	7,923	2.44	Halifax Community Health	4,384	1.51
Halifax Hospital	4,447	1.37	Floirda Hospital - All Divisions	4,690	1.62
Publix	4,106	1.27	County of Volusia	3,447	1.19
Walmart	3,504	1.08	Publix Supermarkets Incorporated	3,179	1.10
State of Florida	2,758	0.85	State of Florida	2,007	0.69
County of Volusia	2,740	0.84	Walmart	2,589	0.89
Embry-Riddle	1,939	0.60	Daytona State College	1,416	0.49
Stetson	1,502	0.46	Embry Riddle Aeronautical University	1,326	0.46
Amazon	1,300	0.40	U.S Government	1,259	0.43
<b>Total</b>	<b>38,431</b>	<b>11.84</b>	<b>Total</b>	<b>31,740</b>	<b>10.95</b>

Estimated total workforce

324480

Estimated total workforce

289923

**Note:** No statistics are kept on primary employers within the City of Ormond Beach, Florida  
2022 information is not available

**Sources:** County of Volusia, Department of Economic Development (Latest Available Data)  
Labor Market Statistics, Florida Research and Economic Database

**SCHEDULE 26  
CITY OF ORMOND BEACH, FLORIDA  
AUTHORIZED POSITIONS BY DEPARTMENT/DIVISION/SECTION  
LAST TEN FISCAL YEARS  
SEPTEMBER 30, 2025**

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
City Administration	5.00	4.00	4.00	4.00	4.00	4.00	3.00	3.00	2.60	2.60
Support Services	4.00	4.00	4.00	4.00	4.00	3.00	4.00	4.00	4.00	4.00
City Attorney	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00
Human Resources	5.00	4.00	3.00	3.00	3.00	4.00	5.00	4.50	4.50	4.00
Finance:										
Budget/Finance	10.00	10.00	10.00	10.00	10.00	9.65	6.65	6.65	6.65	6.65
Utility and Customer Services	12.00	12.00	12.00	12.00	12.00	12.35	12.35	12.35	12.35	11.85
Information Technology	8.00	7.00	7.00	7.00	7.00	7.00	6.00	6.00	6.00	6.00
Planning	6.00	6.00	5.60	5.60	5.60	5.25	5.25	5.25	5.25	5.25
Building Inspection/Permitting	14.00	12.00	12.00	12.00	11.00	11.35	11.35	10.35	10.35	9.35
Economic Development	1.00	1.00	1.00	1.00	1.00	0.90	1.00	0.90	0.90	0.90
Police Department	95.00	95.00	94.00	91.50	88.50	89.50	88.50	87.82	87.82	90.32
Neighborhood Improvement	6.00	6.00	6.00	6.00	6.00	6.00	6.00	6.00	6.00	6.00
Fire Department	51.00	49.00	48.00	48.00	48.00	47.00	47.00	47.00	47.00	47.00
Public Works Department:										
Public Works Administration										
Engineering	12.00	12.00	12.00	12.00	12.00	12.25	12.25	12.25	11.83	10.83
Streets and Roadside Maintenance	21.00	21.00	19.00	19.00	19.00	19.05	19.05	18.05	16.80	16.80
Fleet Operations Management	5.50	5.50	5.50	5.50	5.50	5.50	4.50	4.50	5.50	5.50
Stormwater Drainage	11.00	11.00	10.00	10.00	10.00	9.90	9.90	9.00	8.70	8.70
Water Treatment and Distribution	37.50	37.50	36.50	34.00	34.00	30.10	29.60	29.60	29.05	28.60
Wastewater Collection and Treatment	28.00	28.00	26.00	25.00	25.00	28.10	27.60	27.60	27.60	27.60
Solid Waste Collection and Disposal	2.00	2.00	1.00	1.00	1.00	0.65	0.65	1.65	1.65	1.65
Recycling	-	-	-	-	-	0.35	0.35	0.35	0.35	0.35
Street Sweeping										
Yard Waste Mulching										
Leisure Services:										
Building Maintenance	7.50	7.50	7.50	7.50	7.50	7.00	7.00	8.00	6.50	6.50
Leisure Services Administration	6.50	6.50	6.50	7.00	7.00	6.63	6.63	7.26	6.63	6.63
Recreation Activities/Nova/SONC	7.50	7.00	3.50	7.00	7.00	8.50	8.50	12.90	12.45	12.45
Athletic Fields Maintenance	9.50	7.50	7.50	7.50	7.50	7.50	7.50	7.50	7.50	7.50
Parks and Grounds Maintenance	6.00	6.00	6.00	6.00	6.00	6.00	6.00	4.23	5.73	5.23
The Casements	4.50	4.50	4.50	2.00	2.00	3.75	3.75	3.75	3.75	4.20
Environmental Discovery Center	3.00	2.00	3.50	2.00	2.00	2.00	1.63	1.45	1.08	0.45
Performing Arts Center	5.50	3.50	3.50	3.50	3.50	3.75	3.75	3.75	3.75	3.75
Senior Center	0.50	0.50	0.50	0.50	0.50	0.50	0.50	0.50	0.50	0.50
Community Events/Special Services	2.00	2.00	2.00	2.00	2.00	2.25	2.25	2.25	2.25	2.25
Municipal Airport	1.00	1.00	1.00	1.00	1.00	1.10	1.10	1.10	1.10	1.10
	392.50	380.00	367.60	361.60	357.60	359.88	353.61	354.51	351.14	349.51

**Note:** Number of positions are full time equivalents

**Source:** City of Ormond Beach Finance Department

**SCHEDULE 27  
CITY OF ORMOND BEACH, FLORIDA  
OPERATING INDICATORS BY FUNCTION/PROGRAM  
LAST TEN FISCAL YEARS  
SEPTEMBER 30, 2025**

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
<b>Police</b>										
Number of traffic citations issued	4,071	6,635	7,294	6,750	6,669	7,626	8,906	9,281	6,803	7,551
Number of offense reports	3,985	5,809	6,114	6,550	6,448	5,923	6,713	6,568	8,834	7,326
Number of calls for service	67,538	64,740	71,583	70,200	70,124	75,266	54,949	65,390	83,083	83,098
<b>Fire</b>										
Emergency fire responses	3,536	3,534	3,534	3,586	3,299	3,065	2,790	3,045	5,600	2,120
Emergency rescue responses (ALS/BLS)	4,684	4,637	4,637	4,533	4,435	4,119	4,411	4,796	6,800	5,300
Education classroom presentations	60	84	84	33	31	5	50	64	86	98
Education (not included in reporting entity)										
Kindergarten-Grade 5 students	3,322	3,260	3,250	3,209	2,995	2,980	2,940	2,892	2,931	2,899
Grades 6-8 students	933	1,000	1,600	1,580	1,265	1,260	1,054	1,006	1,048	1,022
Airport	-	-	-	-	-	-	-	-	-	-
Fixed based operator	13	13	13	11	14	13	13	12	11	10
Flight School	4	4	4	3	3	3	3	2	2	5
Based aircraft	150	150	150	145	144	140	142	175	163	140
Total 12 hour, operations	109,649	109,649	109,649	96,487	105,143	112,677	100,877	100,173	116,165	109,000
Water treatment plants										
Jefferson Street Plant:										
Design capacity	12.00 MGD	12.00 MGD	12.00 MGD	12.00 MGD	12.00 MGD	12.00 MGD	12.00 MGD	12.00 MGD	12.00 MGD	12.00 MGD
Current production rate	5.5	5.5	5.5	5.59 MGD	5.54 MGD	5.93 MGD	5.93 MGD	5.93 MGD	5.93 MGD	5.93 MGD
Number of water utility connections	25,655	25,162	24,946	24,400	23,923	23,638	23,465	22,793	21,905	21,905
<b>Solid waste system</b>										
Number of solid waste disposal customers	18,263	18,012	17,917	17,650	17,617	17,214	17,501	17,284	17,066	16,868
Number of active participating recycling program (units)	17,410	17,164	17,070	16,900	16,834	16,704	16,667	17,017	16,302	16,105
Water pollution control plants										
Orchard Street Plant:										
Design capacity	8.00 MGD	8.00 MGD	8.00 MGD	8.00 MGD	8.00 MGD	8.00 MGD	8.00 MGD	8.00 MGD	8.00 MGD	8.00 MGD
Current treatment rate	5.8	5.8	5.3	4.39 MGD	4.19 MGD	4.19 MGD	4.19 MGD	4.19 MGD	4.19 MGD	4.19 MGD
Number of collection system connections	18,300	18,266	18,150	18,130	18,125	18,117	17,440	16,882	16,874	16,424
Number of effluent reuse connections	3,330	3,311	3,205	3,199	3,199	3,080	3,073	3,053	2,603	2,345

\* Information not available.

**Sources:** City of Ormond Beach Police Department, City of Ormond Beach Fire Department, School Board of Volusia County, City of Ormond Beach Airport Department, City of Ormond Beach Public Works Department, City of Ormond Beach Finance Department.

**SCHEDULE 28**  
**CITY OF ORMOND BEACH, FLORIDA**  
**CAPITAL ASSET STATISTICS BY FUNCTION/PROGRAM**  
**LAST TEN FISCAL YEARS**  
**SEPTEMBER 30, 2024**

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Police										
Police station	1	1	1	1	1	1	1	1	1	1
Holding facility	1	1	1	1	1	1	1	1	1	1
Vehicular patrol units	70	69	69	60	57	55	53	52	51	51
Animal control/service vehicles	6	6	6	6	6	5	5	5	5	5
Motorcycle units	4	4	6	6	6	5	5	5	5	4
Evidence vehicles	1	1	1	1	1	1	1	1	1	1
Administrative vehicles	8	8	8	7	6	6	6	6	6	6
Investigative units	11	11	11	10	10	9	10	9	9	9
Outreach vehicles	1	1	1	1	1	3	3	3	3	3
Volunteer vehicles	1	1	1	2	2	2	2	2	2	2
Neighborhood improvement / code enforcement vehicles	5	5	5	5	5	5	5	5	5	4
SMART trailers	6	6	6	4	4	4	2	2	2	2
Fire stations in City limits	4	4	4	4	4	4	4	4	4	4
Medical facilities (not included in reporting entity)										
Number of hospitals	0	0	0	0	0	0	0	0	2	2
Number of patient beds	0	0	0	0	0	0	0	0	324	324
Public library square footage	31,000	31,000	31,000	31,000	31,000	31,000	31,000	31,000	31,000	31,000
Education (not included in reporting entity)										
Volusia County Schools - Kindergarten - Grade 5	5	5	5	5	5	5	5	5	5	5
Grades 6-8	1	1	1	1	1	1	1	1	1	1
Airport										
Runways	2	2	2	2	2	2	2	2	2	2
Taxiways - fully lighted	7	7	7	7	7	7	7	7	7	7

**SCHEDULE 28**  
**CITY OF ORMOND BEACH, FLORIDA**  
**CAPITAL ASSET STATISTICS BY FUNCTION/PROGRAM**  
**LAST TEN FISCAL YEARS**  
**SEPTEMBER 30, 2025**

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Recreation										
Parks (acres)	604	604	604	604	604	602	532	532	532	532
Picnic areas	18	18	18	18	18	18	12	12	12	12
Playgrounds	13	13	13	13	13	13	12	12	12	12
Baseball/softball complexes	1	1	1	1	1	1	1	1	1	1
Baseball fields	9	9	9	9	9	9	12	12	12	12
Softball fields	13	13	13	13	13	13	9	9	9	9
Soccer fields	12	12	12	12	12	12	13	13	13	13
Handball/racquetball courts	6	6	6	6	6	6	8	8	8	8
Shuffleboard courts	12	12	12	12	12	12	12	12	12	12
Community centers	4	4	4	4	4	4	3	3	3	3
Gymnastics building	1	1	1	1	1	1	1	1	1	1
Tennis center	2	2	2	2	2	2	2	2	2	2
Tennis courts – clay/lighted	8	8	8	8	8	8	8	8	8	8
Tennis courts – hard surface / without lights	9	9	9	9	9	9	11	11	11	11
Tennis courts – hard surface / lighted	2	2	2	2	2	2	2	2	2	2
Basketball courts – outside / lighted	4	4	4	4	4	5	5	5	5	5
Senior Citizens Center	1	1	1	1	1	1	1	1	1	1
Civic Center/Performing Arts	1	1	1	1	1	1	1	1	1	1
Skate court	1	1	1	1	1	1	1	1	1	1
Boat ramps/public	6	6	6	6	6	6	6	6	6	6
Fishing piers/public	11	11	11	11	11	11	7	7	7	7
18-hole golf course/public (not included in the reporting entity)	0	0	0	0	0	1	1	1	1	1
Public works										
Area: square miles	39	39	39	39	38	38	38	36	36	36
Miles paved streets	182	182	182	182	181	181	177	177	177	176
Miles unpaved streets	0	0	0	0	0	0	0	0	0	-
Miles sidewalks (est'd)	162	162	162	161	161	161	156	153	153	88
Miles storm sewers (est'd)	99	99	99	99	99	99	100	98	98	98
Miles sanitary sewer	305	305	304	302	299	273	273	270	266	266
Fire hydrants	2746	2746	2695	2659	2634	2607	2594	2191	2497	1,797

**Sources:** City of Ormond Beach Police Department, City of Ormond Beach Fire Department, Florida Hospital, School Board of Volusia County, City of Ormond Beach Airport Department, City of Ormond Beach Leisure Services Department, City of Ormond Beach Public Works Department, City of Ormond Beach Engineering Department, City of Ormond Beach Finance Department

**SCHEDULE 29**  
**CITY OF ORMOND BEACH, FLORIDA**  
**CHANGES IN NET POSITION, ENTERPRISE FUNDS**  
**LAST TEN FISCAL YEARS**  
**SEPTEMBER 30, 2025**

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
<b>Operating revenues</b>										
Charges for services:										
Water sales	\$ 12,936	\$ 12,308	\$ 11,377	\$ 11,090	\$ 10,443	\$ 10,505	\$ 11,448	\$ 10,457	\$ 10,020	\$ 9,589
Service charges	373	346	306	396	382	242	436	501	532	488
Sewer charges	10,986	10,443	9,715	9,477	9,096	9,269	8,654	8,740	8,351	8,053
Refuse charges	12,208	11,655	8,770	8,411	7,534	7,525	7,347	6,973	6,743	6,288
Franchise fees	2,110	1,846	2,325	1,607	1,580	1,544	1,535	1,474	1,469	1,457
Miscellaneous	(4)	1	33	15	5	49	8	2	9	-
<b>Total operating revenues</b>	<b>38,609</b>	<b>36,599</b>	<b>32,526</b>	<b>30,996</b>	<b>29,040</b>	<b>29,134</b>	<b>29,428</b>	<b>28,147</b>	<b>27,124</b>	<b>25,875</b>
<b>Operating expenses</b>										
Billing and customer service	1,708	1,758	1,916	1,701	1,316	1,507	1,618	1,450	1,585	1,375
Water system	6,634	6,415	5,674	4,237	4,059	4,060	4,242	3,972	3,745	3,902
Sewer system	6,414	6,238	5,929	4,796	4,600	4,464	4,843	4,718	4,179	3,904
Solid waste system	13,645	9,897	12,504	8,617	8,059	8,206	7,656	9,254	13,863	6,835
Depreciation	7,684	7,431	7,473	7,668	8,222	8,197	7,789	7,535	8,151	7,490
<b>Total operating expenses</b>	<b>36,085</b>	<b>31,739</b>	<b>33,496</b>	<b>27,019</b>	<b>26,256</b>	<b>26,434</b>	<b>26,148</b>	<b>26,929</b>	<b>31,523</b>	<b>23,506</b>
<b>Operating income</b>	<b>2,524</b>	<b>4,860</b>	<b>(970)</b>	<b>3,977</b>	<b>2,784</b>	<b>2,700</b>	<b>3,280</b>	<b>1,218</b>	<b>(4,399)</b>	<b>2,369</b>
<b>Nonoperating income (expenses)</b>										
Interest revenue	872	904	592	71	4	152	340	211	71	100
Operating Grants	4,237	2,074	-	4,953	41	520	658	2,430	6,774	-
Debt issuance costs	-	(56)	-	-	-	-	(41)	-	(43)	-
Interest/amortization expense	(989)	(608)	(685)	(798)	(931)	(1,030)	(1,045)	(1,120)	(1,140)	(1,187)
Gain on disposal of capital assets	-	-	-	21	(82)	2	32	(62)	58	21
<b>Total nonoperating revenues (expenses)</b>	<b>4,120</b>	<b>2,314</b>	<b>(93)</b>	<b>4,247</b>	<b>(968)</b>	<b>(356)</b>	<b>(56)</b>	<b>1,459</b>	<b>5,720</b>	<b>(1,066)</b>
<b>Income before contributions, grants and transfers</b>	<b>6,644</b>	<b>7,174</b>	<b>(1,063)</b>	<b>8,224</b>	<b>1,816</b>	<b>2,344</b>	<b>3,224</b>	<b>2,677</b>	<b>1,321</b>	<b>1,303</b>
<b>Capital contributions and grants</b>	<b>2,248</b>	<b>2,006</b>	<b>1,202</b>	<b>1,575</b>	<b>1,398</b>	<b>1,414</b>	<b>1,007</b>	<b>884</b>	<b>1,206</b>	<b>1,287</b>
Transfers in	578	462	426	350	430	463	455	346	551	462
Transfers out	(5,109)	(5,063)	(4,132)	(3,992)	(3,822)	(3,820)	(3,533)	(3,410)	(3,586)	(3,308)
<b>Change in net position</b>	<b>\$ 4,361</b>	<b>\$ 4,579</b>	<b>\$ (3,567)</b>	<b>\$ 6,157</b>	<b>\$ (178)</b>	<b>\$ 401</b>	<b>\$ 1,153</b>	<b>\$ 497</b>	<b>\$ (508)</b>	<b>\$ (256)</b>

**Source:** City of Ormond Beach Finance Department

**SCHEDULE 30**  
**CITY OF ORMOND BEACH, FLORIDA**  
**OPERATING REVENUES BY SOURCE, ENTERPRISE FUNDS**  
**LAST TEN FISCAL YEARS**  
**SEPTEMBER 30, 2025**

Fiscal Year	Water	Sales	Service Charges	Sewer Charges	Refuse Charges	Franchise Fees	Operating		Miscellaneous	Total Operating Revenues
							Grants	Fees		
2016		9,589	488	8,053	6,288	1,457	-	-	-	25,875
2017		10,021	532	8,351	6,743	1,469	6,775	9	9	33,900
2018		10,457	501	8,740	6,973	1,474	2,430	2	2	30,577
2019		11,448	436	8,654	7,347	1,535	658	8	8	30,086
2020		10,505	242	9,269	7,525	1,544	520	49	49	29,654
2021		10,443	382	9,096	7,534	1,580	41	5	5	29,081
2022		11,090	396	9,477	8,411	1,607	4,953	15	15	35,949
2023		11,377	305	9,715	8,770	2,325	-	33	33	32,525
2024		12,308	346	10,443	11,655	1,846	2,074	1	1	38,673
2025		12,936	373	10,986	12,208	2,110	4,237	(4)	(4)	42,846

**Source:** City of Ormond Beach Finance Department

**SCHEDULE 31**  
**CITY OF ORMOND BEACH, FLORIDA**  
**OPERATING EXPENSES, ENTERPRISE FUNDS**  
**LAST TEN FISCAL YEARS**  
**SEPTEMBER 30, 2025**

Fiscal Year	Personal Services										Total Operating Expenses
	Utility Billing & Customer Service	Water	Sewer	Solid Waste	Contractual, Supplies, Utilities	Landfill Closure Costs	Subtotal, Expenses before Depreciation	Depreciation			
2016	727	2,078	1,984	189	11,039	(71)	15,946	7,490			23,436
2017	788	2,134	2,101	204	18,521	(68)	23,680	8,183			31,863
2018	730	2,030	1,906	125	14,836	(65)	19,562	7,535			27,097
2019	734	1,989	1,836	117	13,893	(64)	18,505	7,789			26,294
2020	868	2,236	2,128	134	12,842	(72)	18,136	8,197			26,333
2021	807	2,179	1,728	140	13,900	(78)	18,676	8,222			26,898
2022	722	2,074	1,467	223	14,863	(60)	19,289	7,668			26,957
2023	794	2,610	1,717	145	20,171	(212)	25,225	7,473			32,698
2024	841	3,042	1,985	223	18,280	(3)	24,368	7,431			31,799
2025	909	3,226	1,894	277	22,120	(77)	28,349	7,684			36,033

Source: City of Ormond Beach Finance Department

**SCHEDULE 32**  
**CITY OF ORMOND BEACH, FLORIDA**  
**WATER TREATED AND CONSUMED AND WASTEWATER TREATED**  
**LAST TEN FISCAL YEARS**  
**SEPTEMBER 30, 2025**

Fiscal Year	Gallons of Raw Water Pumped	Gallons of Water Treated	Gallons of Water Consumed	%	Gallons of Water Unbilled	Average Percent Unbilled	Gallons of Wastewater Treated	Total Direct Rate				
								Base (a)	Use (b)	Excess (c)	Base (a) Use (d)	
2016	2,200,000	2,200,000	1,724,216	N/A	475,784	21.63%	1,165,043	14.08	3.18	3.77	17.79	4.43
2017	2,295,000	2,016,000	1,876,854	8.85%	139,146	6.90%	1,683,000	14.08	3.18	3.77	17.79	4.43
2018	2,300,000	2,016,000	1,700,750	-9.38%	315,250	15.64%	1,685,000	15.08	3.18	3.77	18.79	4.43
2019	2,515,000	2,196,000	1,755,805	3.24%	440,195	20.05%	1,680,000	15.58	3.18	3.77	19.29	4.43
2020	2,499,300	2,116,800	1,802,390	2.65%	314,410	14.85%	1,632,300	15.58	3.18	3.77	19.29	4.43
2021	2,341,407	2,047,006	1,807,728	0.30%	239,278	11.69%	1,705,880	15.58	3.18	3.77	19.29	4.43
2022	2,307,700	2,042,060	1,835,396	1.83%	206,664	10.12%	1,771,600	15.86	3.24	3.84	19.63	4.51
2023	2,175,950	2,011,050	1,814,063	0.65%	196,987	9.80%	1,772,540	16.42	3.35	3.97	20.32	4.67
2024	2,181,240	1,989,830	1,814,063	0.65%	175,767	8.83%	2,144,920	17.41	3.55	4.21	21.54	4.95
2025	2,207,680	1,955,800	1,960,778	8.47%	(4,978)	-0.25%	2,053,000	18.45	3.76	4.46	22.83	5.25

**Notes:** See Schedule 33 for detail of water and sewer residential service rates, inside City.

- (a) Use up to 2,000 gallons
- (b) Use range 3,000 through 6,000 gallons, charge per 1,000 gallons
- (c) Use over 6,000 gallons, charge per 1,000 gallons
- (d) Use over 2,000 gallons, charge per 1,000 gallons

**Source:** City of Ormond Beach Finance Department

**SCHEDULE 33**  
**CITY OF ORMOND BEACH, FLORIDA**  
**WATER & SEWER RESIDENTIAL SERVICE RATES, INSIDE CITY**  
**LAST TEN FISCAL YEARS**  
**SEPTEMBER 30, 2025**

Fiscal Year	Water Service Rates			Sewer Service Rates	
	Minimum Use Charge (0 – 2,000 Total Gallons)	Additional Use Charge For Each 1,000 Gallons (3,000 – 6,000 Total Gallons)	Additional Use Charge For Each 1,000 Gallons (Over 6,000 Total Gallons)	Minimum Use Charge (0 – 2,000 Total Gallons)	Additional Use Charge For Each 1,000 Gallons (Over 3,000 Total Gallons)
2016	14.08	3.18	3.77	17.79	4.43
2017	14.08	3.18	3.77	17.79	4.43
2018 (9)	15.08	3.18	3.77	18.79	4.43
2019 (10)	15.58	3.18	3.77	19.29	4.43
2020	15.58	3.18	3.77	19.29	4.43
2021	15.58	3.18	3.77	19.29	4.43
2022 (11)	15.86	3.24	3.84	19.63	4.51
2023	16.42	3.35	3.97	20.32	4.67
2024 (13)	17.41	3.55	4.21	21.54	4.95
2025 (13)	18.45	3.76	4.46	22.83	5.25

**Notes:** Changes in water and sewer rates must be approved by the City Commission.

(8) City Commission approved a \$1/month increase on water and sewer rates, effective 10/1/2015 and \$1/month effective

(9) City Commission approved a \$1/month increase on water and sewer rates, effective 10/1/2015 and \$1/month effective

(10) City Commission approved a \$.50/month increase on water and sewer rates 09/19/2017

(11) City Commission approved a \$.28/month increase on water and \$.34 on sewer rates 09/22/2021

(12) City Commission approved a \$.56/month increase on water and \$.69 on sewer rates 09/22/2022

(13) City Commission approved a \$.99 increase on water and \$1.22 for sewer on 09/22/2023

**Source:** City of Ormond Beach Finance Department

**SCHEDULE 34**  
**CITY OF ORMOND BEACH, FLORIDA**  
**MAJOR WATER AND WASTEWATER CUSTOMERS**  
**CURRENT YEAR AND TEN YEARS AGO**  
**SEPTEMBER 30, 2025**  
*(In Thousands)*

Name	Fiscal Year 2025					
	Gallons Consumed	%	Irrigation Sales Revenue Produced	%	Sewer Revenue Produced	%
Tymer Creek Utilities Incorporated/CSWR	21,468	1.09%	\$ 87	0.67%	\$ -	0.00%
Bear Creek Venture, Ltd.	17,844	0.91%	160	1.24%	172	1.57%
Playtex Manufacturing	13,608	0.69%	96	0.74%	95	0.86%
Bermuda Estates LLC	11,532	0.59%	98	0.76%	125	1.14%
Waypoint Ormond Beach	11,520	0.59%	75	0.58%	90	0.82%
Blue Ox Enterprises, LLC	10,092	0.51%				
San Marco Association, Ltd.	9,120	0.47%	68	0.53%	80	0.73%
Gabriel Living Centers	9,420	0.48%	52	0.40%	60	0.55%
ORMOND CAR WASH INVESTMENTS LLC	7,332	0.37%				
KINGSTON SHORES CONDO ASSOC	7,044	0.36%	65	0.50%	-	0.00%
Subtotal (10 largest)	118,980	6.06%	701	5.42%	622	5.67%
Balance from other customers	1,841,798	93.93%	12,235	94.58%	10,364	94.34%
Grand totals	1,960,778	99.99%	\$ 12,936	100.00%	\$ 10,986	100.01%

**SCHEDULE 34**  
**CITY OF ORMOND BEACH, FLORIDA**  
**MAJOR WATER AND WASTEWATER CUSTOMERS**  
**CURRENT YEAR AND TEN YEARS AGO**  
**SEPTEMBER 30, 2025**  
*(In Thousands)*  
(Continued)

Name	Fiscal Year 2016					
	Gallons Consumed	%	Irrigation Sales Revenue Produced	%	Sewer Revenue Produced	%
Tymber Creek Utilities Incorporated	24,552	1.25%	\$ 59	0.46%	\$ -	0.00%
Bear Creek Venture, Ltd.	18,254	0.93%	112	0.87%	143	1.30%
Bermuda Estates LLC	17,002	0.87%	82	0.63%	108	0.98%
Playtex Manufacturing	14,058	0.72%	65	0.50%	77	0.70%
San Marco Association, Ltd.	10,297	0.53%	55	0.43%	70	0.64%
Ocean Village Villas Homeowners Association	9,302	0.47%	22	0.17%	-	0.00%
Gabriel Living Centers, LLC	8,421	0.43%	20	0.15%	24	0.22%
Waypoint Ormond Beach	8,414	0.43%	50	0.39%	63	0.57%
TPG Apartment Management, LLC	7,994	0.41%	41	0.32%	52	0.47%
NDC Asset Management Inc	6,479	0.33%	34	0.26%	43	0.39%
Subtotal (10 largest)	124,773	6.37%	540	4.18%	580	5.27%
Balance from other customers	1,391,811	70.98%	9,470	73.21%	7,771	70.74%
Grand totals	1,662,554	77.35%	\$ 8,953	77.39%	\$ 7,294	76.01%

**Source:** City of Ormond Beach Finance Department

**SCHEDULE 35**  
**CITY OF ORMOND BEACH, FLORIDA**  
**MUNICIPAL FIREFIGHTERS' RETIREMENT TRUST**  
**REVENUES BY SOURCE AND EXPENSE BY TYPE**  
**LAST TEN FISCAL YEARS**  
**SEPTEMBER 30, 2025**  
*(In Thousands)*

Fiscal Year Ended	Revenues by Source						Total
	Employee Contributions	Employer Contributions	Employer Contributions as		State Contributions	Investment Income	
			Percent of Payroll	Other			
2016	235	1,241	43.87%	338	2,036	-	3,850
2017	212	1,145	40.47%	306	3,046	-	4,709
2018	203	1,091	38.56%	295	3,111	-	4,700
2019	228	1,303	46.06%	306	921	-	2,758
2020	246	1,520	53.73%	259	2,423	-	4,448
2021	277	1,273	45.00%	346	6,283	-	8,179
2022	300	1,344	47.51%	365	(5,787)	-	(3,778)
2023	310	1,350	47.72%	505	4,165	-	6,330
2024	322	1,530	54.08%	552	6,644	-	9,048
2025	340	1,325	46.84%	554	6,481	-	8,700

Fiscal Year Ended	Expense by Type				Total
	Refunds	Benefits	Administrative Services		
			Administrative	Services	
2016	30	1,951	49	49	2,030
2017	14	1,673	47	47	1,734
2018	52	1,848	50	50	1,950
2019	20	1,885	43	43	1,948
2020	2	2,029	58	58	2,089
2021	34	2,047	61	61	2,142
2022	35	2,166	53	53	2,254
2023	32	2,413	49	49	2,494
2024	12	2,425	65	65	2,502
2025	14	2,498	93	93	2,605

Source: City of Ormond Beach Finance Department

**SCHEDULE 36**  
**CITY OF ORMOND BEACH, FLORIDA**  
**GENERAL EMPLOYEES PENSION**  
**REVENUES BY SOURCE AND EXPENSE BY TYPE**  
**LAST TEN FISCAL YEARS**  
**SEPTEMBER 30, 2025**  
*(In Thousands)*

Revenues by Source					
Fiscal Year Ended	Employee Contributions	Employer Contributions	Employer Contributions as		Total
			Percent of Payroll	Investment Income	
2016	268	1,842	26.21%	3,480	5,590
2017	258	1,676	23.85%	5,035	6,969
2018	228	1,563	22.24%	5,133	6,924
2019	212	1,433	20.39%	1,501	3,146
2020	201	1,280	18.22%	3,775	5,256
2021	195	950	13.52%	4,409	5,554
2022	198	807	11.48%	(9,294)	(8,289)
2023	189	657	9.35%	6,562	7,408
2024	184	799	11.37%	10,314	11,297
2025	178	969	13.79%	5,692	6,839

Expense by Type					
Year Ended	Refunds	Benefits	Administrative Services		Total
			Other	Total	
2016	32	2,633	41	-	2,706
2017	44	2,633	47	-	2,724
2018	9	2,733	44	-	2,786
2019	11	2,842	41	-	2,894
2020	8	2,813	41	-	2,862
2021	-	3,006	49	-	3,055
2022	-	3,073	45	-	3,118
2023	193	3,183	42	-	3,418
2024	1	3,386	47	-	3,434
2025	-	3,526	69	-	3,595

**Source:** City of Ormond Beach Finance Department

**SCHEDULE 37**  
**CITY OF ORMOND BEACH, FLORIDA**  
**MUNICIPAL POLICE OFFICERS' RETIREMENT TRUST**  
**REVENUES BY SOURCE AND EXPENSE BY TYPE**  
**LAST TEN FISCAL YEARS**  
**SEPTEMBER 30, 2025**  
*(In Thousands)*

Revenues by Source						
Fiscal Year Ended	Employee Contributions	Employer Contributions	Employer Contributions as		Investment Income	Total
			Percent of Payroll	State Contributions		
2016	272	1,184	38.69%	334	2,355	4,145
2017	302	1,406	45.95%	343	3,382	5,433
2018	318	1,527	49.90%	379	3,475	5,699
2019	338	1,575	51.47%	407	978	3,298
2020	406	1,561	51.01%	411	2,849	5,227
2021	340	1,213	39.64%	415	3,036	5,004
2022	378	1,316	43.01%	440	(6,706)	(4,572)
2023	416	1,413	46.18%	507	4,846	7,182
2024	482	1,921	62.78%	581	8,080	11,064
2025	476	1,948	63.66%	641	4,919	7,984

Expense by Type					
Fiscal Year Ended	Refunds	Benefits	Professional / Administrative Services		Total
			Administrative	Services	
2016	35	2,466	36		2,537
2017	18	2,356	37		2,411
2018	79	2,257	36		2,372
2019	69	2,369	49		2,487
2020	43	2,395	56		2,494
2021	112	2,505	43		2,660
2022	16	2,598	42		2,656
2023	22	2,665	45		2,732
2024	55	2,798	48		2,901
2025	35	2,845	73		2,953

**Note:** There were no Employer Contributions from 1999 to 2003, as the City was overfunded for the Plan.

**Source:** City of Ormond Beach Finance Department

**SCHEDULE 38**  
**CITY OF ORMOND BEACH, FLORIDA**  
**OTHER POST EMPLOYMENT BENEFITS (OPEB)**  
**STATISTICAL INFORMATION**  
**CURRENT FISCAL YEAR**  
**SEPTEMBER 30, 2025**

Census date	Participant Data
<b>Participants</b>	
Active Employees	347
Inactive Employees entitled to But Not Yet Receiving Benefits	-
Inactive Employees Currently Receiving Benefits	12
<b>Total</b>	<b>359</b>
<b>Average Service</b>	
Active Employees	8.1

September 2025

**Source:** City of Ormond Beach Finance Department

# Single Audit

**CITY OF ORMOND BEACH, FLORIDA  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE YEAR ENDED SEPTEMBER 30, 2025**

Federal/State Agency / Pass-Through Entity / Federal Program/State Project	Assistance Listing Number	Contract / Grant Number	Expenditures
<b>FEDERAL AWARDS</b>			
<u>U.S. Department of Housing and Urban Development (HUD)</u>			
Indirect Programs:			
Passed-through County of Volusia, Florida			
Community Development Block Grant FY24-FY25	14.218	CDB25	\$ 26,679
Total U.S. HUD / Total CDBG - Entitlements Grants Cluster			<u>26,679</u>
<u>U.S. Department of Justice</u>			
Direct Programs:			
Victims of Crime Act (VOCA) FY 24-25	16.575	VOCA-C-COB-00047	51,310
Bulletproof Vest Partnership 2023 (Regular Fund)	16.607	2023BUBX23034567	9,518
Edward Byrne Memorial Justice Assistance Grant (JAG) Program 2024	16.738	15PBJA-24-GG-03229-JAGX	10,101
Total U.S. Department of Justice			<u>70,929</u>
<u>U.S. Department of Transportation</u>			
Direct Programs:			
FAA- AIP- Reconst Apron and SW Taxilane Rehab (Taxiway B)	20.106	3-12-0059-032-2024	112,785
FAA- AGIS Survey & Obstacle Action Plan	20.106	3-12-0059-031-2023	8,164
Total U.S. Department of Transportation			<u>120,949</u>
<u>Federal Emergency Management Agency</u>			
Direct Programs:			
HMGP Lift Station	97.039	4468-022-R	191,809
HMGP Flemming Ave Stw Improvements	97.039	4283-25-A	1,490,972
			<u>1,682,781</u>
Assistance to Firefighters Grant	97.044	EMW-2023-FG-02065	27,698
			<u>1,710,479</u>
Indirect Programs:			
Passed-through Florida Division of Emergency Management			
Hurricane Milton	97.036	127-53150-00	1,779,984
Total Federal Emergency Management Agency			<u>3,490,463</u>
<b>TOTAL EXPENDITURES OF FEDERAL AWARDS</b>			<u><u>\$ 3,709,020</u></u>
<b>STATE FINANCIAL ASSISTANCE</b>			
<u>State of Florida Department of Environmental Protection</u>			
Direct Programs:			
Airport Rd Water Main Loop	37.039	LPA0598	\$ 975,000
Ultraviolet Disinfection Conversion Construction	37.039	LPA0353	1,500,000
Resilient Florida Program	37.098	22PLN25	8,000
Total State of Florida Department of Environmental Protection			<u>2,483,000</u>
<u>State of Florida Department of Transportation</u>			
Direct Programs:			
Taxiway Bravo Apron and Ramp Rehabilitation Design	55.004	G3247	9,907
Design Airfield Markings and Pavement Rejuvenation	55.004	G3201	24,000
Infrastructure Improvements at Ormond Beach Municipal Airport	55.004	G3099	62,414
Airport Geographic Information Systems (AGIS) Survey	55.004	G2M97	2,001
Design and Construction of Airport Security Gates	55.004	G3A66	8,800
Airport Access Rd (Collector Rd Extn)	55.004	G2V64	576,146
Total State of Florida Department of Transportation			<u>683,268</u>
<u>State of Florida Department of Commerce</u>			
Direct Programs:			
Florida Job Growth Infrastructure Grant	40.043	G0120	1,010,588
Total State of Florida Department of Commerce			<u>1,010,588</u>
<u>State of Florida Department of Economic Opportunity</u>			
Indirect Programs:			
Passed through Florida Division of State Fire Marshall			
Firefighter Cancer Decontamination Equipment Grant	43.013	FM952	11,549
Total State of Florida Department of Economic Opportunity			<u>11,549</u>
<b>Total State Financial Assistance</b>			<u><u>\$ 4,188,405</u></u>

The accompanying notes to the schedule of expenditures of federal awards and state financial assistance are an integral part of this schedule.

**CITY OF ORMOND BEACH, FLORIDA**  
**NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE**  
**FINANCIAL ASSISTANCE**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2025**

(1) **Basis of Presentation:**

The accompanying schedule of expenditures of federal awards and state financial assistance includes the federal and state grant activity of the City of Ormond Beach, Florida, and is presented on the modified accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance) and Section 215.97, Florida Statutes. Because the Schedule presents only a selected portion of the operations of the City, it is not intended to and does not present the financial position, changes in net assets, or cash flows of the City.

(2) **Summary of Significant Accounting Policies:**

Expenditures reported on the schedule are reported on the accrual basis of accounting. Such expenditures are recognized following, as applicable, either the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

(3) **De Minimis Indirect Cost Rate Election:**

The City did not elect to use the 15% de minimis indirect cost rate as covered in §200.414, *Indirect (F&A) costs*, of the Uniform Guidance.

(4) **Subrecipients:**

During the fiscal year ended September 30, 2025, no amounts were passed through to subrecipients.

(5) **Contingency:**

Project expenditures are subject to audit and adjustment. If any expenditures were to be disallowed by the grantor agency as a result of such an audit, any claim for reimbursement to the grantor agency would become a liability of the City. In the opinion of management, all Project expenditures included on the accompanying schedule complied the terms of the project agreements and applicable federal and state laws and regulations.

(6) **Deferred FEMA Expenditures:**

During the previous two fiscal years, the City incurred substantial costs related to Hurricane Ian. Per the OMB Compliance Supplement, any reimbursements from the Federal Emergency Management Agency (FEMA) under CFDA 97.036 are not to be recognized as expenditures for purposes of the Schedule of Expenditures of Federal Awards until the respective Project Worksheets (PW) have been approved.

At September 30, 2025, there are approximately \$12,802 of expenditures for which no related revenues have been recorded for financial statement purposes and have not been included on the Schedule of Expenditures of Federal Awards; these expenditures will be recognized on the Schedule of Expenditures of Federal Awards in future years once approved by FEMA.





**REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND STATE  
PROJECT AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE IN  
ACCORDANCE WITH THE UNIFORM GUIDANCE AND CHAPTER 10.550, RULES OF THE  
AUDITOR GENERAL**

To the Honorable Mayor and City Commission,  
City of Ormond Beach, Florida:

**Report on Compliance for Each Major Federal Program and State Project**

***Opinion on Each Major Federal Program and State Project***

We have audited the City of Ormond Beach, Florida's (the City) compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement*, and the requirements identified as applicable in the Department of Financial Services' *State Projects Compliance Supplement*, that could have a direct and material effect on each of the City's major federal programs and state projects for the year ended September 30, 2025. The City's major federal programs and state projects are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, the City complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs and state projects for the year ended September 30, 2025.

***Basis for Opinion on Each Major Federal Program and State Project***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance); and Chapter 10.550, Rules of the Auditor General. Our responsibilities under those standards and the Uniform Guidance are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the City's compliance with the compliance requirements referred to above.

***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the City's federal programs and state projects.

### ***Auditors' Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the City's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, the Uniform Guidance, and Chapter 10.550, Rules of the Auditor General will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the City's compliance with the requirements of each major federal program or state project as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, the Uniform Guidance, and Chapter 10.550, Rules of the Auditor General, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the City's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the City's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance and Chapter 10.550, Rules of the Auditor General, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

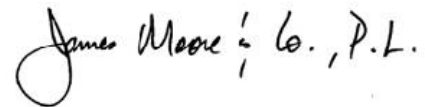
### **Report on Internal Control over Compliance**

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program or state project on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program or state project will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program or state project that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance and Chapter 10.550, Rules of the Auditor General. Accordingly, this report is not suitable for any other purpose.

A handwritten signature in black ink that reads "James Moore & Co., P.L." The signature is written in a cursive style with a large initial 'J'.

Daytona Beach, Florida  
February 9, 2026

## Other Reports



**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

To the Honorable Mayor and City Commission,  
City of Ormond Beach, Florida:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to the financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Ormond Beach, Florida (the City) as of and for the year ended September 30, 2025, and the related notes to financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated February 9, 2026.

***Report on Internal Control over Financial Reporting***

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as the basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

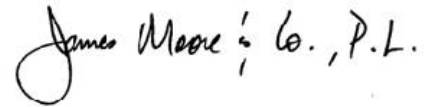
Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

### ***Report on Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in black ink that reads "James Moore & Co., P.L." The signature is written in a cursive style with a large initial 'J'.

Daytona Beach, Florida  
February 9, 2026



**INDEPENDENT AUDITORS' MANAGEMENT LETTER REQUIRED  
BY OFFICE OF THE AUDITOR GENERAL**

To the Honorable Mayor and City Commission,  
City of Ormond Beach, Florida:

**Report on the Financial Statements**

We have audited the basic financial statements of City of Ormond Beach, Florida (the City), as of and for the fiscal year ended September 30, 2025, and have issued our report thereon dated February 9, 2026.

**Auditors' Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements of Federal Awards* (Uniform Guidance); and Chapter 10.550, Rules of the Florida Auditor General.

**Other Reporting Requirements**

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*; Independent Auditors' Report on Compliance for Each Major Federal Program and Report on Internal Control over Compliance in Accordance with the Uniform Guidance; Schedule of Findings and Questioned Costs; and Independent Accountants' Examination Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports and schedule, which are dated February 9, 2026, should be considered in conjunction with this management letter.

**Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no repeat findings from the second preceding audit. The prior year audit contained no findings.

**Official Title and Legal Authority**

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The City of Ormond Beach, Florida was created and reestablished as a municipal government when its present charter was approved by the voters at a general referendum in 1931 and by the Laws of Florida 14622 and the Act of 1929. Also see Note 1(b) to the financial statements.

## **Financial Condition and Management**

Sections 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the City has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and identification of the specific condition(s) met. In connection with our audit, we determined that the City did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures. It is management's responsibility to monitor the City's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we had no such recommendations.

## **Property Assessed Clean Energy (PACE) Programs**

The following items have been provided to us to comply with state reporting requirements and have not been audited by us. We did not audit the following information within this section, nor were we required to perform any procedures to verify the accuracy or the completeness of the information provided by management. We do not express an opinion, a conclusion, nor provide any form of assurance on this data.

As required by Section 10.554(1)(i)6.a., Rules of the Auditor General, the City did not have a property assessed clean energy (PACE) program that finances qualifying improvements authorized pursuant to Section 163.081 or Section 163.082, Florida Statutes, operated within the City's geographical boundaries during the fiscal year under audit.

## **Special District Component Units**

Section 10.554(1)(i)5.c., Rules of the Auditor General, requires, if appropriate, that we communicate the failure of a special district that is a component unit of a county, municipality, or special district, to provide the financial information necessary for proper reporting of the component unit within the audited financial statements of the county, municipality, or special district in accordance with Section 218.39(3)(b), Florida Statutes. In connection with our audit, we did not note any special district component units that failed to provide the necessary information for proper reporting in accordance with Section 218.39(3)(b), Florida Statutes.

## **Specific Special District Information – CRAs**

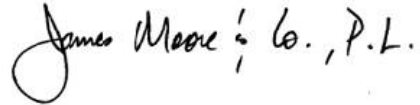
The required reporting items in accordance with Section 218.39(3)(c), Florida Statutes for the Ormond Beach Community Redevelopment Agency and the North Mainland / Ormond Crossing Community Redevelopment Agency have been reported in the separately-issued audited financial statements of the respective agencies.

## **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

**Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and State grant agencies, and applicable management and the City Commission, management, and others within the City and is not intended to be and should not be used by anyone other than these specified parties.

A handwritten signature in black ink that reads "James Moore & Co., P.L.". The signature is written in a cursive style with a large initial "J" and a distinct "Co." followed by "P.L.".

Daytona Beach, Florida  
February 9, 2026



## INDEPENDENT ACCOUNTANTS' EXAMINATION REPORT

To the Honorable Mayor and City Commission,  
City of Ormond Beach, Florida:

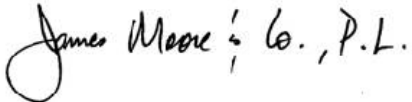
We have examined the City of Ormond Beach, Florida's (the City) compliance with Section 218.415, Florida Statutes, *Local Government Investment Policies* (the Statute), for the year ended September 30, 2025. Management is responsible for the City's compliance with the Statute. Our responsibility is to obtain reasonable assurance by evaluate the City's compliance with the Statute during the year ended September 30, 2025 and performing other procedures to obtain sufficient appropriate evidence to express an opinion that conveys the results of our evaluation based on our examination.

Our examination was conducted in accordance with attestation standards for a direct examination engagement established by the American Institute of Certified Public Accountants (AICPA). Those standards require that we obtain reasonable assurance for evaluating the City's compliance with the Statute during the year ended September 30, 2025, and performing other procedures to obtain sufficient appropriate evidence to express an opinion that conveys the results of our evaluation of the City's compliance with the Statute during the year ended September 30, 2025. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of risks that the City was not in compliance with the Statutes in all material respects, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to the engagement.

In our opinion, the City complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2025.

Daytona Beach, Florida  
February 9, 2026

James Moore & Co., P.L.