

CITY OF

**DAYTONA**  **NA**  
**BEACH**

*Shores*  
*Life is Better Here*

**Annual Comprehensive  
Financial Report**

**For the Fiscal Year ended September 30, 2025**

**City Hall**

2990 South Atlantic Avenue,  
Daytona Beach Shores, FL 32118  
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**WWW.DBSHORES.ORG**



**CITY OF DAYTONA BEACH SHORES, FLORIDA**  
**ANNUAL COMPREHENSIVE FINANCIAL REPORT**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2025**

**PREPARED BY: THE FINANCE DEPARTMENT**

**CITY OF DAYTONA BEACH SHORES, FLORIDA  
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SEPTEMBER 30, 2025**

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# City of Daytona Beach Shores

*"Life is Better Here"*

Office of the Finance Director

March 18, 2026

To the Honorable Mayor, Members of the City Commission, and Citizens of the City of Daytona Beach Shores:

State law requires that all general-purpose local governments publish within nine months of the close of each fiscal year a complete set of financial statements presented in conformity with generally accepted accounting principles (GAAP) and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. Pursuant to that requirement, we hereby issue the Annual Comprehensive Financial Report of the City of Daytona Beach Shores (the City) for the fiscal year ended September 30, 2025.

This report consists of management's representations concerning the finances of the City. Consequently, management assumes full responsibility for the completeness and reliability of all the information presented in this report. To provide a reasonable basis for making these representations, management of the City has established a comprehensive internal control framework that is designed both to protect the City's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the City's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the City's comprehensive framework of internal controls has been designed to provide reasonable, rather than absolute, assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

James Moore & Co., P.L., a firm of licensed certified public accountants has audited the City's financial statements. The goal of the independent audit was to provide reasonable assurance that the financial statements of the City for fiscal year ended September 30, 2025, are free of material misstatement. The independent audit involved examining on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation.

The independent auditors concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the City's financial statements for the fiscal year ended September 30, 2025, are fairly presented in conformity with GAAP. The independent auditors' report is presented as the first component of the financial section of this report.

GAAP requires management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement MD&A and should be read in conjunction with it. The City's MD&A can be found immediately following the report of the independent auditors.

## **Profile of Government**

The City, incorporated in 1960, is located in the central part of the state, in Volusia County, Florida, on the Atlantic coast. As Volusia County has exhibited rather dramatic growth over the past ten years, the City has proven to be an attractive location for some of this growth. Because of the City's proximity to the beach, its cooler summers and milder winters, and a host of other positive features, the City attracts a significant tourist population throughout the year.

The City currently occupies a land area of .90 square miles, serves a year-round population of 5,188 and, an estimated “seasonal” population of over 15,000. The City is empowered to levy a property tax on both real and personal properties located within its boundaries. It also is empowered by state statutes to extend its corporate limits by annexation, which occurs periodically when deemed appropriate by the City Commission.

The City has operated under the commission-manager form of government since 1967. Policy-making and legislative authority are vested in the City Commission consisting of the mayor, a vice-mayor, and three other members. The City Commission is responsible, among other things, for passing ordinances, resolutions, adopting the budget, appointing committees, and hiring both the City Manager and Attorney. The City Manager is responsible for carrying out the policies and ordinances of the City Commission, for overseeing the day-to-day operations of the city and for appointing the heads of various departments. The commission is elected on a non-partisan basis. Commission members serve four-year staggered terms, with a city election held every two years. The mayor is elected to serve a four-year term.

The City provides a full range of services, including police, fire and rescue under a public safety operational methodology, street maintenance, planning and zoning, parks and recreation, cultural events, economic development, and general administrative services. In addition, sewer service is provided under an Enterprise Fund concept with user charges established by the City Commission annually to ensure adequate coverage of operating expenses and payments on any outstanding debt. The city provides sewer service outside the city limits to some Daytona Beach, Port Orange, and certain unincorporated parts of Volusia County. The City contracts with a private enterprise for solid waste and recycling collection.

The annual budget for the general fund, economic development fund, capital fund, and enterprise fund, consisting of an operating fund, sewer impact fund, and capital fund, are all budgeted on an annual basis and serve as the foundation for the City’s financial planning and control. There is a special revenue fund for public safety forfeiture funds and this fund is not budgeted for on an annual basis per Florida Statute. All departments of the City are required to submit requests for appropriation to the City Manager by June. The City Manager uses these requests as the starting point for developing a proposed budget. The Commission receives the proposed budget and a workshop(s) are held in July; the City Commission sets the millage rate by the second Commission meeting in August. The commission is required to adopt a final budget no later than September 30. The appropriated budget is prepared by fund, function, and department. Department heads may request the City Manager to make transfers of appropriations within their department (s). Effective with the approval of the City Charter amendments in November 2008, the city commission is required to hold only one public hearing to adopt and/or amend the annual budget, and all budget transfers are under the authority or delegated authority of the City Manager. The General Fund budget-to-actual comparison is presented as part of required supplemental information immediately following the notes to the financial statements.

### **Factors Affecting Economic Condition**

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the specific environment within which the city operates.

**Local Economy:** The City experienced a (3.2%) growth in gross taxable value of \$2,302,445,485 in 2025 due to normal inflationary measures. The City opted for the same rate as prior year of 4.5880 mills and using reserves to offset capital improvement needs.

Permit and construction revenue has increased steadily due to Senate Bill 154 for structural assessments of condominiums. Public Safety Grants exceeded budget estimates due to new immigration programs within the federal public safety area and the Shores Public Safety being one of the first agencies to comply with the program. And, State revenue sharing increased over budget as the City budgeted conservatively not knowing the impact of inflation on the area.

**Long-Term Financial Planning:** Long-term financial planning is incorporated into budgeting with the use of the City’s four part fiscal strategy: (1) Controlling recurring expenses and long-term liabilities –insuring that such cost growth does not outpace the growth of recurring revenue; (2) Providing for the future availability of current assets; (3) Avoiding any structural fiscal imbalance; and, (4) Running government like a business, i.e., recognizing citizens and business owners

as shareholders and taking actions appropriate to the protection of that part of their owners' equity that is based on the safety, attractiveness, and overall desirability of the living and business environments and a five-year capital budget. The capital budget allows for the timely application for grant funding to assist in the costs associated with capital projects necessary to maintain city services relied upon by not only city residents but visitors, businesses and neighboring city residents. The capital plan will also incorporate various projects identified by various master plans the City has been working on in FY25: parks, stormwater, and sewer, along with a resiliency study. The resiliency study identifies areas the City may be vulnerable to flooding and sea level rise.

**Relevant Financial Policies:** The City's investment policy is to minimize market risks while maintaining a competitive yield on its portfolio. Accordingly, deposits are either insured by Federal Depository Insurance, collateralized in Qualified Public Depositories (26.4%) in accordance with state statutes or invested in U.S. Treasury Securities (73.6%). Very limited surplus funds (less than 0.01%) are invested in the Local Government Investment Pool (LGIP) administered by the Florida State Board of Administration (SBA).

The City maintains an adequate fund balance to address unanticipated expenditures and emergency situations while limiting the use for ongoing expenditures. The City Commission has set the minimum reserve limit to be no less than 50% of the current year's budgeted ad valorem tax revenues. Fund balance should only be relied upon for one-time outlays, capital projects or emergency situations.

The City engages numerous policies and procedures to control financial risk, including incorporating a comprehensive insurance program (i.e., Worker's Compensation, property, liability, wind peril, and limited flood coverage), and specific accident prevention training programs.

**Awards:** The Government Finance Officers' Association of the United States and Canada (GFOA) awarded the City a Certificate of Achievement for Excellence in Financial Reporting for its Annual Comprehensive Financial Report (ACFR) for the fiscal year ended September 30, 2024. This was the fourth consecutive time the City has received this prestigious award. In order to be awarded a Certificate of Achievement a government unit must publish an easily readable and efficiently organized annual comprehensive financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year. It is our belief that our current annual comprehensive financial report continues to meet the Certificate of Achievement Program's requirements and we will be submitting it to GFOA again this year.

### **Acknowledgements**

The preparation of the Annual Comprehensive Financial Report on a timely basis was made possible by the dedicated service of the entire staff of the Finance Department. Each member of the department has our sincere appreciation for the contributions made in the preparation of this report.

In closing, without the leadership and support of the members of the City Commission of the City of Daytona Beach Shores, preparation of this report would not have been possible.

Respectfully submitted,

*Michael D. Fowler*

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Michael D. Fowler  
City Manager

*Lory B. Irwin*

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Lory B. Irwin  
Finance Director

**CITY OF DAYTONA BEACH SHORES, FLORIDA  
ANNUAL COMPREHENSIVE FINANCIAL REPORT  
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2025**



**CITY COMMISSION**

Nancy J. Miller, Mayor

Michael Politis, Vice Mayor

Mark Card

Chris Conomos

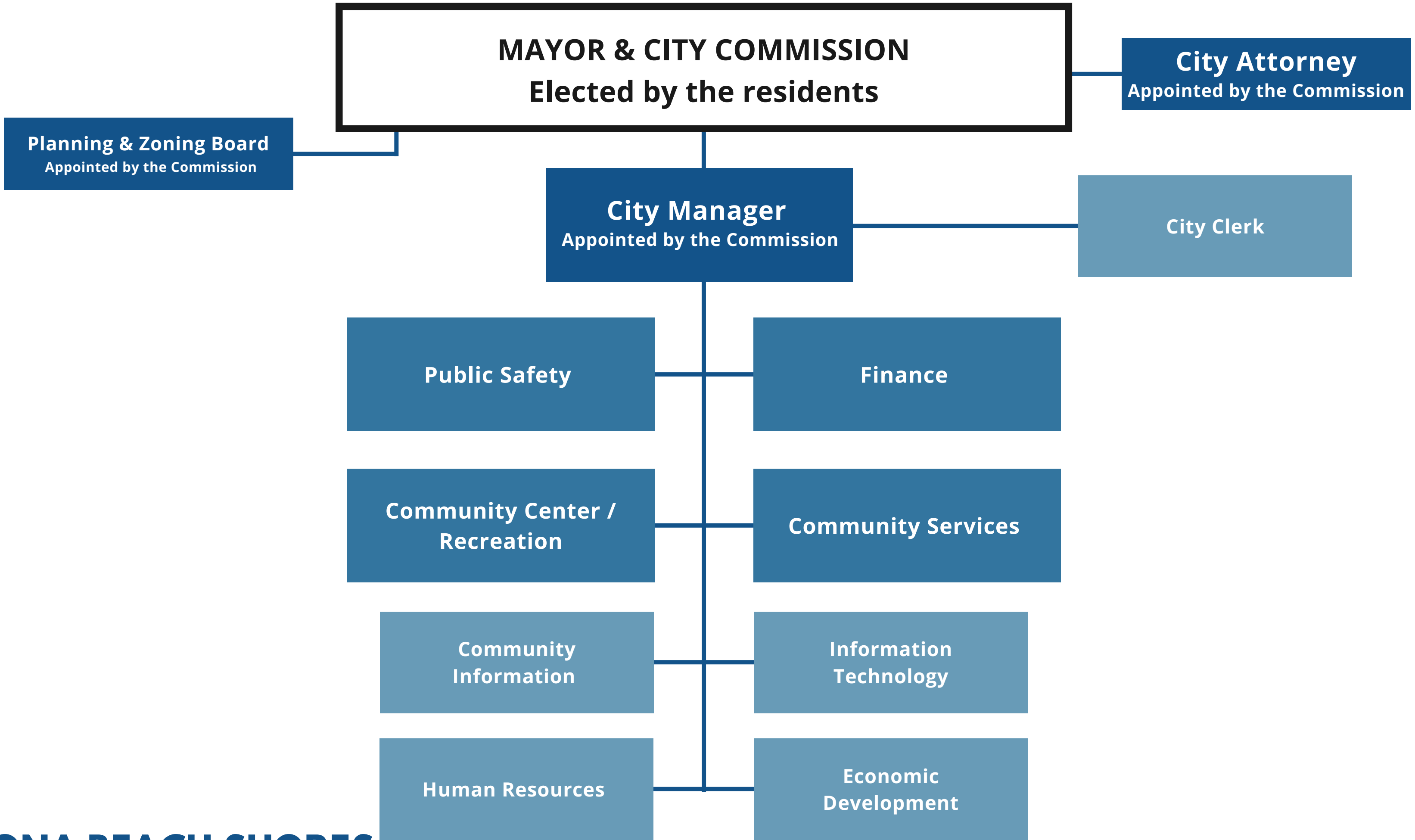
Stephan Dembinsky

**CITY MANAGER**

Kurt D. Swartzlander

**CITY ATTORNER**

Gretchen R. H. (“Becky”) Vose, Esq.





Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**City of Daytona Beach Shores  
Florida**

For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

September 30, 2024

*Christopher P. Morill*

Executive Director/CEO



## INDEPENDENT AUDITORS' REPORT

To the Honorable Mayor, Members of City Commission, and City Manager,  
City of Daytona Beach Shores, Florida:

### **Report on the Audit of the Financial Statements**

#### ***Opinions***

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Daytona Beach Shores, Florida (the City), as of and for the year ended September 30, 2025, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City, as of September 30, 2025, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* (GAS), issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditors' Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and GAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and GAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's financial statements as a whole. The budgetary comparison schedule is presented for purposes of additional analysis and is not a required part of the basic financial statements.


The budgetary comparison schedule is the responsibility of management and was derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the budgetary comparison schedule is fairly stated, in all material respects in relation to the basic financial statements as a whole.

### ***Other Information included in the Annual Comprehensive Financial Report***

Management is responsible for the other information included in the annual comprehensive financial report (ACFR). The other information comprises the introductory section and statistical section but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon. In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated March 31, 2026, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

A handwritten signature in black ink that reads "James Moore & Co., P.L." The signature is written in a cursive style with a large initial 'J'.

Daytona Beach, Florida  
March 31, 2026

**City of Daytona Beach Shores, Florida**  
**Management's Discussion and Analysis**

As management of the City of Daytona Beach Shores, we offer readers this overview and analysis of the financial activities of the City for the fiscal year ended September 30, 2025, to assist the reader in focusing on (1) significant financial issues, (2) the City's financial activity, (3) changes in the City's financial position, (4) deviations from the approved budget, and (5) identification of fund level issues or concerns.

We encourage readers to consider the information presented here along with the additional information provided in the letter of transmittal, the City's basic financial statements, and the Required Supplementary Information (RSI). Together with these other sections of this financial report the reader can interpret the financial position of the City.

**Fiscal Year Financial Highlights**

- Total assets including deferred outflows of resources of the City exceed its total liabilities including deferred inflows of resources at the close of fiscal year by \$69,669K (net position). This amount includes \$39,974K in capital assets and restricted and unrestricted net position of \$2,914K and \$26,781K respectively.
- The City's total net position increased by \$3,495K [5.3%] due to insurance payments for Hurricane Ian and public safety vehicles damaged in the line of duty [49.3%], FEMA payments for Hurricanes Ian, Nicole, and Milton [13.6%], an immigration grant from Homeland Security [6.9%], and unspent budgeted appropriations. Of this amount, \$2,685K was produced by governmental activities while the business-type activities produced an increase of \$810K which is anticipated for future infrastructure. The city is currently in the engineering phase of a \$31 million sewer infrastructure upgrade including the master lift station, several other lift stations, the force main, and manholes and gravity lines along Dunlawton.
- Included in total net position is \$8,383K in net pension liability for the City's portion of the Florida Retirement System's (FRS) net pension liability. \$8,063K is attributable to governmental activities while \$320K is Business-type activities. Although this FRS liability continues to be shown as a City liability, the City is on a pay-as-you-go rate structure with FRS. Thus, the FRS pension "liability" represents an actuarial estimate of the City's portion of a future obligation of the FRS pension fund, not an existing debt or claim on City cash.
- City of Daytona Beach Shores' governmental funds reported a combined ending fund balance of \$26,217K, an increase of \$2,228K [9.3%] in comparison with the prior year. This increase is attributable to the receipt of insurance proceeds of \$1,722K for hurricane damages from Ian and damage to public safety vehicles in the line of duty. Another \$290K is from better than anticipated investment returns. Approximately 71.7% of the fund balance is unassigned and available for spending at the City's discretion. This amount is down from prior year due to an increase in prepaid expenses for a new fire truck on order of \$927k and the replacement of another fire truck damaged in the line of duty of \$481k after insurance proceeds. FY 25-26 budgeted reserve funds; \$3,461K for FY 25-26 budget, and \$1,466 for capital versus a total of \$4,576K for FY 24-25.
- The City's proprietary fund reported an ending net position of \$16,969K, an increase of \$810K (5.0%) based on current activities. The increase is due to a commission approved increase to the sewer rates of 5.75%. Approximately 73.7% of net position is unrestricted and available to be utilized at the City's discretion.

**City of Daytona Beach Shores, Florida  
Management's Discussion and Analysis**

- Economic development activities totaled \$23K from current year lease subsidy grants for 5 businesses which includes two new businesses: Luna's Cocina, LLC and Mythos Brew, LLC.
- City investments in U.S. Treasuries increased to \$28,151K; within commission investment limits. General Fund investments account for \$19,048K or 67.7% of the investment total.

**Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the City of Daytona Beach Shores' basic financial statements. These basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements.

**Government-Wide Financial Statements**—The government-wide financial statements are designed to provide readers with a broad overview of the City's finances. The statement of net position presents information on all of the City's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The statement of activities presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event, giving rise to the change, occurs; regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods. (e.g. uncollected franchise fees or earned but unsecured personal leave, etc.)

Both of the government-wide financial statements distinguish functions of the City principally supported by taxes, licenses and permits, and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include general government, public safety, community services, economic development, and culture and recreation. The business-type activities of the City include sewer operations.

**Fund Financial Statements** - A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Daytona Beach Shores, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All funds of the City can be divided into two categories: governmental funds and proprietary funds.

**Governmental Funds** - Governmental funds are used to account for the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a city's near-term financing requirements. Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing

**City of Daytona Beach Shores, Florida**  
**Management's Discussion and Analysis**

so, readers may better understand the long-term impact of the government's near-term financing decisions.

Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City of Daytona Beach Shores maintains five individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, and the Capital Improvement Fund which are major funds. Data from the Contraband/Forfeiture Fund and Economic Development Fund are combined into a single, aggregated presentation. Individual fund data for each non-major governmental fund is provided in a combining statement.

The City of Daytona Beach Shores adopts an annual appropriated budget for its General, Special Revenue, Capital Improvement, and Enterprise funds. Budgetary comparison schedules have been provided for the City's governmental funds to demonstrate compliance with this budget.

**Proprietary Funds**—The City of Daytona Beach Shores maintains one type of proprietary fund, which is an Enterprise Fund. Enterprise Funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City of Daytona Beach Shores uses enterprise funds to account for its sewer activities.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information of the sewer activities which is a major fund of the City of Daytona Beach Shores.

**Notes to the Financial Statements**—The notes to the financial statements provide additional information essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes present information about the City's significant accounting policies, account balances and activities, material risks, obligations, commitments, contingencies and subsequent events, if any.

**Other Information**—In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the City's schedule of contributions and its progress in funding its obligations to provide pension and other postemployment benefits to its employees. Required supplementary information can be found beginning on page 49 of this report.

Combining statements and other schedules referred to above in connection with non-major governmental funds are presented immediately following the required supplementary information.

**Government-wide Financial Analysis**—As noted earlier, net position may serve over time as a useful indicator of a city's financial position. In the case of the City of Daytona Beach Shores, assets plus deferred outflows of resources exceed liabilities plus deferred inflows of resources by \$69,669K at the close of the most recent fiscal year.

**City of Daytona Beach Shores, Florida  
Management's Discussion and Analysis**

A significant portion of the City of Daytona Beach Shores' net position [57.4%] reflects investment in capital assets (e.g. land, buildings, equipment, leases, SBITA), less any related debt used to acquire those assets that is still outstanding. The City of Daytona Beach Shores uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

**City of Daytona Beach Shores: Net Position (in 000's)  
September 30, 2025**

	Governmental Activities		Business-Type Activities		Total	
	<u>2025</u>	<u>2024</u>	<u>2025</u>	<u>2024</u>	<u>2025</u>	<u>2024</u>
Current and other assets	\$27,322	\$25,156	\$13,424	\$13,119	\$40,746	\$38,275
Capital assets	35,825	35,638	4,385	3,846	40,210	39,484
<b>Total Assets</b>	<b>\$63,147</b>	<b>60,794</b>	<b>17,809</b>	<b>16,965</b>	<b>80,956</b>	<b>77,759</b>
<b>Deferred outflows of resources</b>	<b>2,362</b>	<b>2,647</b>	<b>137</b>	<b>142</b>	<b>2,499</b>	<b>2,789</b>
Current and other liabilities	957	1,728	421	413	\$ 1,378	\$ 2,141
Long-term liabilities outstanding	10,110	10,634	402	394	10,512	11,028
<b>Total Liabilities</b>	<b>11,067</b>	<b>12,362</b>	<b>823</b>	<b>807</b>	<b>11,890</b>	<b>13,169</b>
<b>Deferred inflows of resources</b>	<b>1,741</b>	<b>1,063</b>	<b>154</b>	<b>141</b>	<b>1,895</b>	<b>1,204</b>
<b>Net Position:</b>						
Invested in capital assets	35,589	35,188	4,385	3,846	39,974	39,034
Restricted	2,829	1,453	85	82	2,914	1,535
Unrestricted	14,282	13,374	12,499	12,231	26,781	25,605
<b>Total Net Position</b>	<b>\$52,700</b>	<b>\$50,015</b>	<b>\$16,969</b>	<b>\$16,159</b>	<b>69,669</b>	<b>\$66,174</b>

A portion of the City's net position [4.2%] represents resources that are subject to external restrictions on how they may be used. The remaining [38.4%], \$26,781K of net position is unrestricted and may be used to meet the government's ongoing obligations.

At the end of the current fiscal year, the City was able to report positive balances in all categories of net position but the general fund which had a net change of (\$139k), due to the timing of FEMA grant reimbursements.

**City of Daytona Beach Shores, Florida  
Management's Discussion and Analysis**

The government's general revenues increased 5 times over last year mainly due to insurance payments for prior years hurricane damage and current year vehicle damage from incidents that happened in the line of duty.

The increase in operating grants from prior year was due to non-recurring FEMA reimbursements from Hurricane Ian, Nicole, and Milton damage of \$474k and Public Safety opioid, vest, and immigration grants totaling \$241k.

The increase in other miscellaneous revenue from prior year is from an increase in insurance payments received for Hurricane Ian, Nicole, and Milton, and vehicle damage from in the line of duty damages of \$1,722K.

The following table contains a summary of activities during the fiscal year ended September 30, 2025:

**City of Daytona Beach Shores: Change in Net Position (in 000's)**

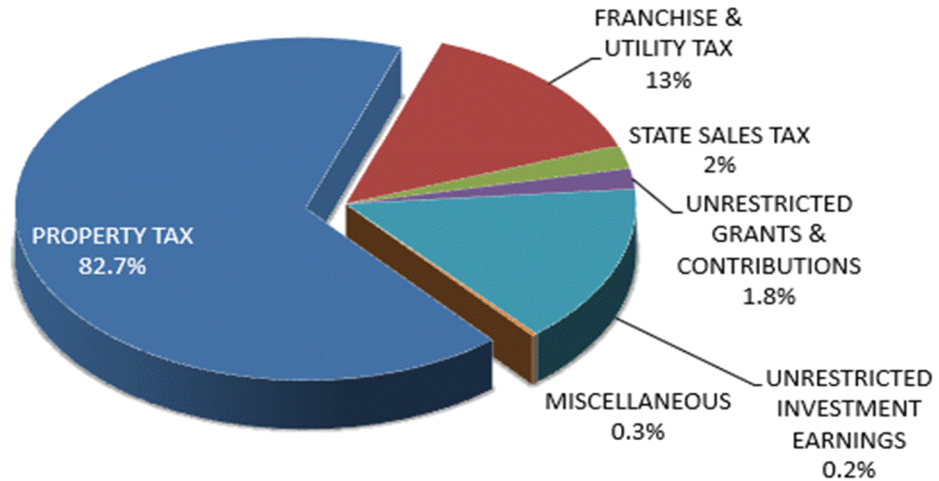
	Governmental		Business-Type		Total	
	Activities	Activities	Activities	Activities	Activities	Activities
	2025	2024	2025	2024	2025	2024
<b>Revenues:</b>						
Program Revenues:						
Charges for services	\$ 2,910	\$ 2,815	\$ 3,893	\$ 3,903	\$ 6,803	\$ 6,718
Operating grants & contributions	793	162	-	-	793	162
Capital grants & contributions	-	1	8	15	8	16
General Revenues:						
Property taxes	9,900	9,078	-	-	9,900	9,078
Sales taxes	333	348	-	-	333	348
Franchise & utility taxes	2,097	2,000	-	-	2,097	2,000
Grants & contributions, not restricted	289	296	-	-	289	296
Unrestricted investment earnings	976	1,071	394	484	1,370	1,555
Other miscellaneous	1,297	110	11	-	1,308	110
<b>Total Revenues</b>	<b>18,595</b>	<b>15,881</b>	<b>4,306</b>	<b>4,402</b>	<b>22,901</b>	<b>20,283</b>
Expenses:						
General government	1,515	1,745	-	-	1,515	1,745
Public safety	7,628	7,550	-	-	7,628	7,550
Culture & recreation	1,558	1,441	-	-	1,558	1,441
Community services	5,171	4,685	-	-	5,171	4,685
Economic development	31	47	-	-	31	47
Interest and other charges	7	20	-	-	7	20
Sewer	-	-	3,496	3,619	3,496	3,619
<b>Total Expenses</b>	<b>15,910</b>	<b>15,488</b>	<b>3,496</b>	<b>3,619</b>	<b>19,406</b>	<b>19,107</b>
Increase (decrease) in net position	2,685	393	810	783	3,495	1,176
Net position, beginning of year	50,015	49,621	16,159	15,376	66,174	64,997
Net position, end of year	<b>\$ 52,700</b>	<b>\$ 50,014</b>	<b>\$ 16,969</b>	<b>\$ 16,159</b>	<b>\$ 69,669</b>	<b>\$ 66,173</b>

Governmental Activities—Governmental activities increased the City of Daytona Beach Shores' net position by \$2,685K, accounting for 76.8% of the total growth in net position for the City. This increase is

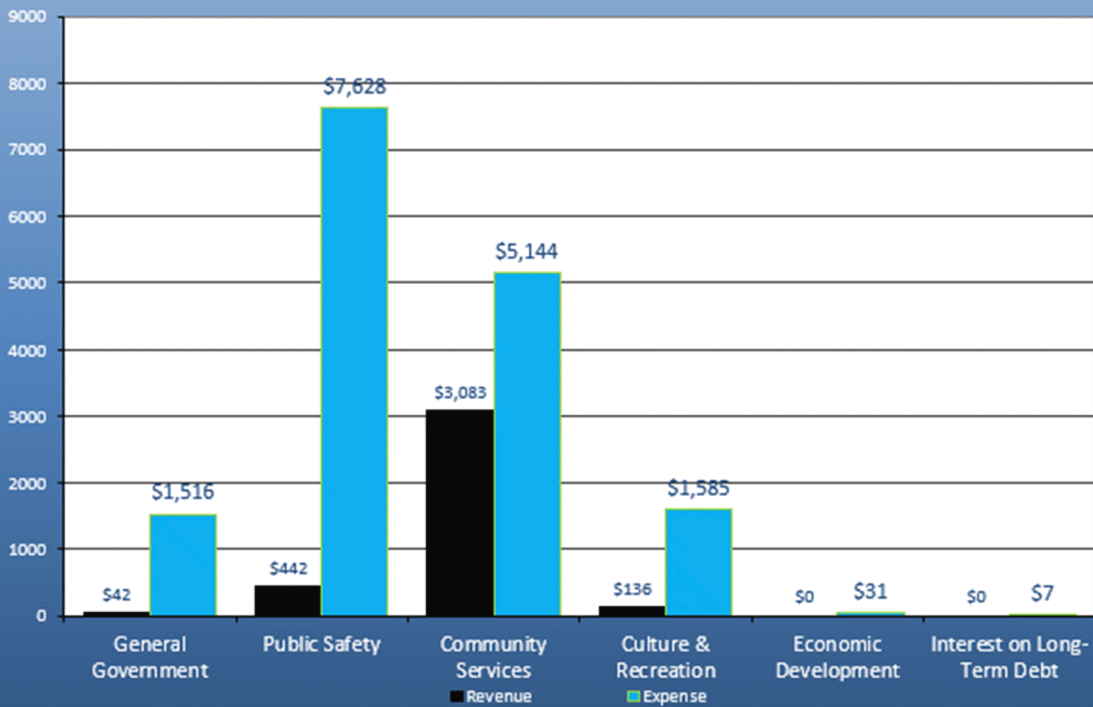
**City of Daytona Beach Shores, Florida  
Management's Discussion and Analysis**

primarily the result of an increase in insurance (hurricanes & damaged vehicles) and grant (FEMA, Homeland Security) reimbursements.

**General Revenues by Source - Governmental Activities**

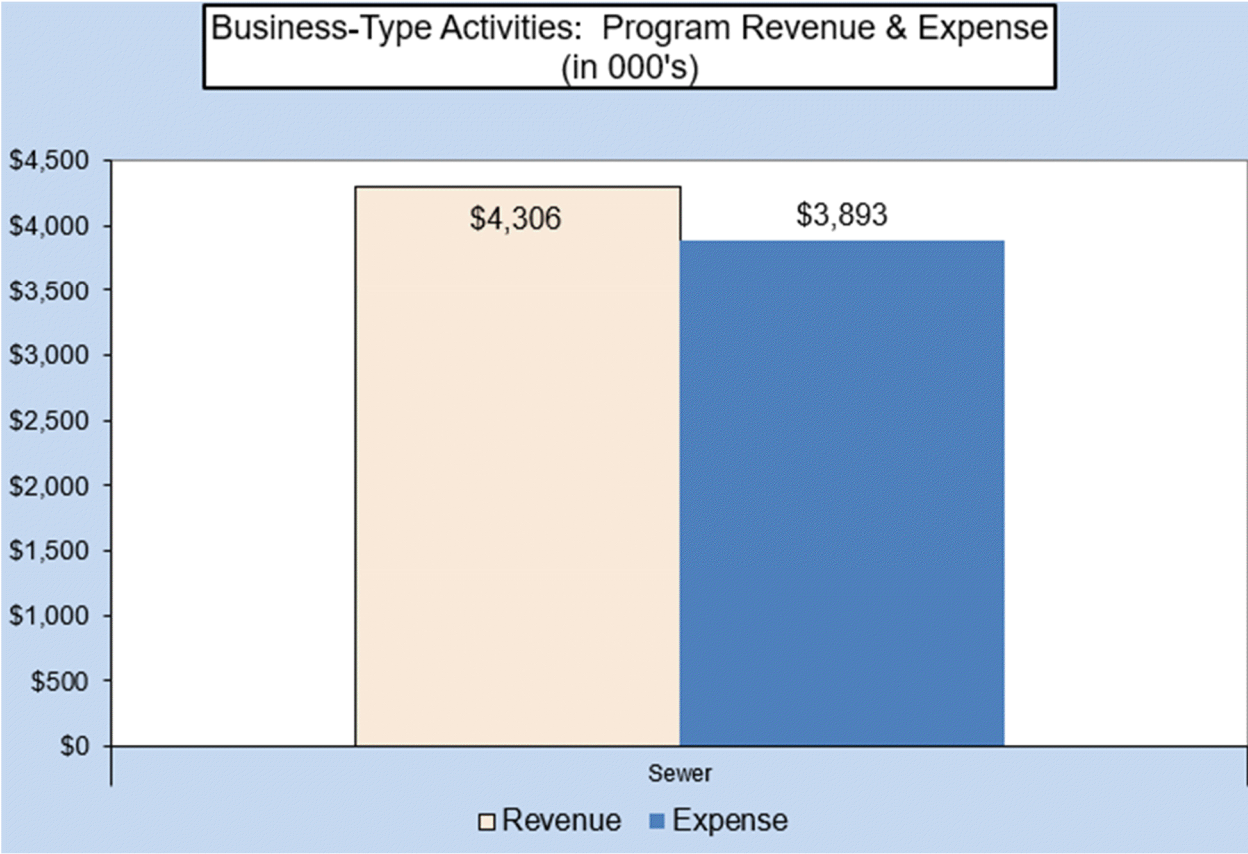


**Governmental Activities: Revenue & Expense by Program  
(in '000s)**



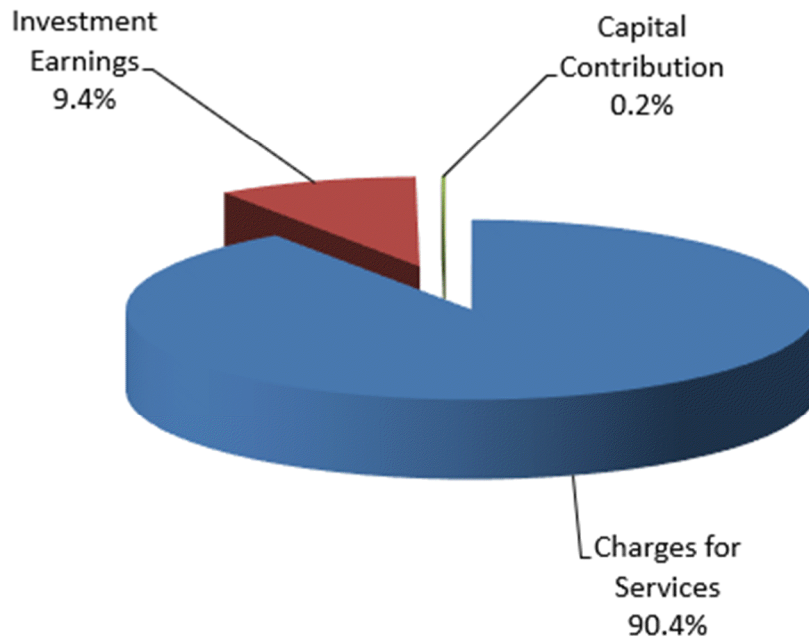
**City of Daytona Beach Shores, Florida  
Management's Discussion and Analysis**

**Business-Type Activities**—Business-type activities show an overall increase to net position of \$810K including capital contributions of \$8K. The Sewer fund produced \$413K in income before capital contributions and grants.



City of Daytona Beach Shores, Florida  
Management's Discussion and Analysis

## Revenue by Source: Sewer Fund



**Financial Analysis of the City's Funds**—As noted earlier, the City of Daytona Beach Shores uses fund accounting to ensure and demonstrate compliance with finance related legal requirements.

**Governmental Funds**—The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City of Daytona Beach Shores' financing requirements. Fund balance may serve as a useful measure of the City's net resources available for spending at the end of a fiscal year.

As of the end of the current fiscal year, the City's governmental funds reported a combined ending fund balance of \$26,217K, an increase of \$2,228 [9.3%] in comparison with the prior year. This increase is from the newly created capital improvement fund of \$2,393K. Fund balance for the combined three (3) governmental funds consist of:

- \$3,461,400 or 13.2% assigned to the subsequent year's capital improvement budget.
- \$1,363,000 or 5.2% restricted by enabling legislation or other legal requirements imposed by outside sources; law enforcement, road improvements, and domestic violence.
- \$1,141,000 or 4.4% non-spendable relating to inventories and prepaid items. The new fire truck on order for \$927k
- \$18,786,000 or 71.5% unassigned fund balance for cash flow, future capital projects, emergencies-hurricanes or other unforeseen circumstances.

**City of Daytona Beach Shores, Florida  
Management's Discussion and Analysis**

The General Fund is the chief operating fund of the City of Daytona Beach Shores. The general fund balance decreased \$139K during the year due to unreceived revenues-FEMA, and increases in material costs due to inflation. At the end of the current fiscal year, fund balance of \$213k was considered non-spendable; \$1,322k was restricted by legal requirements and \$3,461k was assigned to the subsequent year's budget. Unassigned funds in the general fund were \$18,786K at September 30, 2025.

A new fund was created this year, the Capital Improvement Fund to account for all capital improvements each year. Funds remain in the fund for any projects not completed. This fund is budgeted for during the budgetary process.

The Contraband/Forfeiture fund is non-major special revenue governmental fund with a restricted fund balance of \$41K at September 30, 2025. This fund is not budgeted for per Florida State Statute. Funds must be approved by the City Commission throughout the year for expenditure.

**Proprietary Funds**—The City of Daytona Beach Shores' proprietary fund provides the same type of information found in the government-wide financial statements, but in more detail.

The unrestricted net position of the Sewer Fund at the end of the year amounted to \$12,499K. The total net position was \$16,969K. Unrestricted net position increased by \$267K [2.2%].

**General Fund Budgetary Highlights**—The General Fund variances between the final budget and actual amounts consisted of:

Revenues:

- (\$725,000) Intergovernmental – The negative variance reflects anticipated FEMA reimbursement for Hurricane Ian and Milton that have not been obligated by FEMA as of year end but has been turned in to FEMA for obligation.
- \$182,000 Charges for Services - The positive variance reflects a 10.6% increase in garbage and recycling revenue from an increase in services throughout the city due to an increase in the number of visitors to the area.
- \$290,000 Investment Earnings – The positive variance of 42.3% is due to conservative earnings estimates based on the economic environment outlook at the time of budgeting for FY 24-25.
- \$825,000 Insurance Proceeds – The positive variance is due to the city did not anticipate the in-line of duty damages to vehicles (Firetruck totaled along with two patrol vehicles) caused by others along with the additional cost reimbursement for walkovers damaged during Hurricanes Ian and Nicole.

Expenses:

- \$547,000 General Government – The variance reflects cost savings for salaries and benefits within the general government sector (Legislative, Executive, Finance, Planning, and IT) of \$177k, savings within the Legislative Department for marketing of \$52k, Resiliency Study funds

**City of Daytona Beach Shores, Florida  
Management's Discussion and Analysis**

of \$130k as the study will be completed in FY 25-26; \$65k in savings from termination payouts not utilized in FY 24-25, \$30k in software/hardware; cost share savings for the telephone system of \$53k and legal publications of \$40k. The city budgeted for a new phone system, but improvements were completed with a cost savings.

- \$662,000 Public Safety – The variance reflects \$313K in unspent program costs for salaries and benefits; health insurance came in 14.6% below budget. \$349k was due to unspent budgeted operating costs; 12.1% in training costs utilized in FY 25-26, 53.7% in operating, repairs and maintenance costs; 14% for the telephone system that did not need to be replaced
- \$540,000 Community Services – The variance reflects unspent program costs due to vacant positions not yet filled (37.8%), savings in contract services due to not having to outsource inspection services (34.4% and operating repairs, and maintenance (16.9%) not able to be completed due to timing and lack of materials.

**City of Daytona Beach Shores, Florida  
Management's Discussion and Analysis**

**General Fund Budget Variances  
(in 000's)**

	Original Budget	Amended Budget	Change	Actual	Variance from Amended Budget
<b><u>REVENUES &amp; SOURCES</u></b>					
Taxes	\$ 11,194	\$ 11,194	\$ -	\$ 11,301	\$ 107
Licenses & Permits	1,145	1,145	-	1,286	141
Intergov'tal	1,808	2,148	340	1,423	(725)
Charges for Services (Incl. Internal)	3,267	3,264	(3)	3,446	182
Fines	105	105	-	125	20
Investment earnings (loss)	685	685	-	975	290
Miscellaneous	10	10	-	31	21
Transfers Out	-	-	-	-	-
Proceeds from sale of capital assets	10	10	-	27	17
Insurance proceeds	195	897	702	1,722	825
Issuance of long-term debt	11	11	-	-	(11)
Transfers In	228	228	-	-	(228)
<b>Total Revenues &amp; Sources</b>	<b>\$ 18,658</b>	<b>\$ 19,697</b>	<b>\$ 1,039</b>	<b>\$ 20,336</b>	<b>\$ 639</b>
<b><u>EXPENSES &amp; SOURCES</u></b>					
General Gov't	\$ 2,955	\$ 3,034	\$ 79	\$ 2,487	\$ 547
Public Safety	7,431	7,468	37	6,806	662
Community Services	4,608	4,769	161	4,229	540
Culture & Recreation	1,292	1,300	8	1,271	29
Economic development	100	100	-	23	77
Debt Service Principal	291	237	(54)	214	23
Debt Service Interest	16	13	(3)	13	-
Transfers Out	5,345	7,343	1,998	5,562	1,781
Contingency	1,066	866	(200)	-	866
<b>Total Expenses</b>	<b>\$ 23,104</b>	<b>\$ 25,130</b>	<b>\$ 2,026</b>	<b>\$ 20,605</b>	<b>\$ 4,525</b>

**Capital Assets**—The City of Daytona Beach Shores' investment in capital assets for its governmental and business-type assets as of September 30, 2025, amount to \$39,974K (net of accumulated depreciation, debt for leases, and SBITA's), an increase of \$940K for the year. Governmental assets increased \$187K, while business-type assets increased \$540K. This investment in capital assets includes land, buildings, improvements other than buildings, equipment, construction in progress, and capitalized leases and subscription-based information technology arrangements (SBITAs). The City's ratio of accumulated depreciation to total depreciable capital assets (excludes land and CIP) is 59.3%, up from 58.6% in the prior year. The City's asset capitalization threshold is \$10K.

**City of Daytona Beach Shores, Florida  
Management's Discussion and Analysis**

**City of Daytona Beach Shores' Capital Assets (in 000's)**

	Governmental		Business-type		Total	
	Activities		Activities			
	2025	2024	2025	2024	2025	2024
Land & land improvements	\$ 15,469	\$ 15,469	\$ 239	\$ 239	\$ 15,709	\$ 15,709
Buildings	21,592	21,592	299	299	21,891	21,891
Improvements other than buildings	21,643	20,153	10,540	9,905	32,183	30,058
Equipment	5,880	4,648	2,106	2,104	7,986	6,752
Construction in progress	24	616	382	75	406	691
Right to Use Assets	815	853	-	-	815	853
Accumulated depreciation	(29,598)	(27,693)	(9,180)	(8,776)	(38,778)	(36,469)
Total	<u>\$ 35,825</u>	<u>\$ 35,638</u>	<u>\$ 4,386</u>	<u>\$ 3,846</u>	<u>\$ 40,211</u>	<u>\$ 39,484</u>
Latest annual change	<u>\$ 187</u>		<u>\$ 540</u>		<u>\$ 727</u>	
Accumulated depreciation ratio (excluding Land and CIP)	<u>59.3%</u>	<u>58.6%</u>	<u>70.9%</u>	<u>71.3%</u>	<u>61.7%</u>	<u>61.2%</u>

Additional information on the City of Daytona Beach Shores' capital assets is provided in the Financial Notes Section in Note 5 of this report.

**Long-Term Debt**— At the end of the current fiscal year, the City of Daytona Beach Shores had no debt; the city is debt free per the commission-approved debt repayment plan in 2021.

**Leases and Long-Term Liabilities** – Long-term liability activity for the year decreased overall 10.8% due to the decrease in all long term liabilities except compensated absences which have increased due to the implementation of GASB 101.

**City of Daytona Beach Shores' Long-Term Liabilities and Leases (in 000's)**

	Governmental		Business-type		Total	
	Activities		Activities			
	2025	2024	2025	2024	2025	2024
Net FRS liability	\$ 8,063	\$ 9,502	\$ 321	\$ 347	\$ 8,384	\$ 9,849
Long Term Debt	-	-	-	-	-	-
Leases payable	\$ 117	\$ 248	\$ -	\$ -	\$ 117	\$ 248
SBITA payable	\$ 119	\$ 202	\$ -	\$ -	\$ 119	\$ 202
Net OPEB liability	802	896	41	47	843	943
Compensated absences	1,010	487	40	19	1,050	506
Total	<u>\$ 10,111</u>	<u>\$ 11,335</u>	<u>\$ 402</u>	<u>\$ 413</u>	<u>\$ 10,513</u>	<u>\$ 11,748</u>
Change from prior year	<u>-10.8%</u>		<u>-2.7%</u>		<u>-10.5%</u>	

**City of Daytona Beach Shores, Florida  
Management's Discussion and Analysis**

**Economic Factors and Next Year's Budgets and Rates**

- Property just values decreased 1.5% for tax roll 2025 and real estate sales have slowed due to the 30-year borrowing rate and uncertainty in the economic outlook.
- Unemployment has increased to 4.9% in September 2025, a 25.6% increase over this time last year.
- The city finished all damage repairs from Hurricanes Ian, Nicole and Hurricane Milton affecting the city from the end of 2024. Reimbursement requests from FEMA are affecting revenues budgeted for 2026. The city has several projects unobligated by FEMA at this time.
- The non-voted ad-valorem tax rate for 2025/2026 remained at 4.5880 mils.
- Inflationary trends, limited inventory, and limited available contractors continue affecting the supply and demand chain nationally as well as regionally.

These factors were considered in preparing the budget for the 2025-26 fiscal year.

Unassigned fund balance of the General Fund as of September 30, 2025, was \$18,786K.

Sewer rates were increased modestly for fiscal year 2025-2026 to provide for adequate operational and capital funding and to account for the increase in wastewater processing fees with the City of Port Orange.

**Requests for Information**

This financial report is designed to provide a general overview of the City of Daytona Beach Shores' finances for all those with an interest in the City's finances. Questions concerning any of the information provided in this report should be addressed to the City of Daytona Beach Shores, Finance Director, 2990 South Atlantic Avenue, Daytona Beach Shores, Florida 32118. Additional information can be found on the Finance Department page on the city website at [www.dbshores.org](http://www.dbshores.org).

**CITY OF DAYTONA BEACH SHORES, FLORIDA**  
**STATEMENT OF NET POSITION**  
**SEPTEMBER 30, 2025**

	<b>Governmental Activities</b>	<b>Business-type Activities</b>	<b>Total</b>
<b>ASSETS</b>			
Equity in pooled cash and cash equivalents	\$ 5,887,957	\$ 3,511,498	\$ 9,399,455
Investments	19,048,408	9,102,226	28,150,634
Receivables, net	564,591	725,247	1,289,838
Lease receivable	154,260	-	154,260
Due from other governments	480,392	-	480,392
Inventories	46,256	-	46,256
Prepaid items and other assets	1,094,471	-	1,094,471
Deposits and other assets	300	-	300
Restricted assets:			
Equity in pooled cash	45,552	84,475	130,027
Receivables, net	-	550	550
Capital assets:			
Capital assets, not being depreciated	15,493,439	621,303	16,114,742
Other capital assets, net of depreciation	20,331,109	3,763,994	24,095,103
Total assets	<u>63,146,735</u>	<u>17,809,293</u>	<u>80,956,028</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Deferred outflows related to pensions	2,361,846	136,683	2,498,529
Total deferred outflows	<u>2,361,846</u>	<u>136,683</u>	<u>2,498,529</u>
<b>LIABILITIES</b>			
Accounts payable and accrued liabilities	703,633	204,063	907,696
Deposits	4,308	217,315	221,623
Unearned revenue	249,007	-	249,007
Noncurrent liabilities:			
Due within one year:			
Leases and SBITA payable	201,769	-	201,769
Compensated absences	505,038	20,141	525,179
OPEB liability	77,031	3,969	81,000
Due in more than one year:			
Leases and SBITA payable	33,790	-	33,790
Compensated absences	505,039	20,142	525,181
OPEB liability	724,935	37,158	762,093
Net pension liability	8,062,762	320,290	8,383,052
Total liabilities	<u>11,067,312</u>	<u>823,078</u>	<u>11,890,390</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Deferred inflows related to pensions	1,593,308	153,737	1,747,045
Deferred inflows related to leases	147,749	-	147,749
Total deferred inflows of resources	<u>1,741,057</u>	<u>153,737</u>	<u>1,894,794</u>
<b>NET POSITION</b>			
Net investment in capital assets	35,588,989	4,385,297	39,974,286
Restricted for:			
Law enforcement	41,244	-	41,244
Road improvements	1,321,068	-	1,321,068
Capital improvements projects	1,466,404	-	1,466,404
Sewer improvements	-	85,025	85,025
Domestic violence	500	-	500
Unrestricted	14,282,007	12,498,839	26,780,846
Total net position	<u>\$ 52,700,212</u>	<u>\$ 16,969,161</u>	<u>\$ 69,669,373</u>

The accompanying notes to financial statements are an integral part of this statement.

**CITY OF DAYTONA BEACH SHORES, FLORIDA  
STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED SEPTEMBER 30, 2025**

<u>Functions/Programs</u>	<u>Expenses</u>	<u>Program Revenues</u>			<u>Net (Expense) Revenue and Changes in Net Position</u>		
		<u>Charges for Services</u>	<u>Operating Grants and Contributions</u>	<u>Capital Grants and Contributions</u>	<u>Governmental Activities</u>	<u>Business-type Activities</u>	<u>Total</u>
Governmental activities:							
General government	\$ 1,515,610	\$ 35,109	\$ 6,890	\$ 235	\$ (1,473,376)	\$ -	\$ (1,473,376)
Public safety	7,628,047	201,412	240,702	-	(7,185,933)	-	(7,185,933)
Community services	5,143,900	2,536,853	545,493	-	(2,061,554)	-	(2,061,554)
Economic development	31,512	-	-	-	(31,512)	-	(31,512)
Culture and recreation	1,584,579	136,347	-	-	(1,448,232)	-	(1,448,232)
Interest on long-term debt	7,056	-	-	-	(7,056)	-	(7,056)
Total governmental activities	<u>15,910,704</u>	<u>2,909,721</u>	<u>793,085</u>	<u>235</u>	<u>(12,207,663)</u>	<u>-</u>	<u>(12,207,663)</u>
Business-type activities:							
Sewer	<u>3,495,596</u>	<u>3,892,610</u>	<u>-</u>	<u>8,285</u>	<u>-</u>	<u>405,299</u>	<u>405,299</u>
Total business-type activities	<u>3,495,596</u>	<u>3,892,610</u>	<u>-</u>	<u>8,285</u>	<u>-</u>	<u>405,299</u>	<u>405,299</u>
Total primary government	<u>\$ 19,406,300</u>	<u>\$ 6,802,331</u>	<u>\$ 793,085</u>	<u>\$ 8,520</u>	<u>(12,207,663)</u>	<u>405,299</u>	<u>(11,802,364)</u>
General revenues:							
Property taxes					9,900,442	-	9,900,442
Sales taxes					333,119	-	333,119
Franchise fees and utility taxes					2,096,812	-	2,096,812
Grants, taxes, and contributions not restricted to specific programs					289,289	-	289,289
Investment earnings (loss)					976,151	394,083	1,370,234
Gain (loss) on disposition of capital assets					1,256,011	10,870	1,266,881
Miscellaneous revenues					40,576	-	40,576
Total general revenues and transfers					<u>14,892,400</u>	<u>404,953</u>	<u>15,297,353</u>
Change in net position					2,684,737	810,252	3,494,989
Net position - beginning of year					50,015,475	16,158,909	66,174,384
Net position - ending of year					<u>\$ 52,700,212</u>	<u>\$ 16,969,161</u>	<u>\$ 69,669,373</u>

The accompanying notes to financial statements are an integral part of this statement.

**CITY OF DAYTONA BEACH SHORES, FLORIDA**  
**BALANCE SHEET**  
**GOVERNMENTAL FUNDS**  
**SEPTEMBER 30, 2025**

	<u>General</u>	<u>Capital Projects</u>	<u>Nonmajor Contraband and Forfeitures</u>	<u>Total Governmental Funds</u>
<b>ASSETS</b>				
Equity in pooled cash and cash equivalents	\$ 4,321,024	\$ 1,566,933	\$ 45,552	\$ 5,933,509
Investments	19,048,408	-	-	19,048,408
Receivables, net	564,591	-	-	564,591
Due from other governments	480,392	-	-	480,392
Lease receivable	154,260	-	-	154,260
Inventories	46,256	-	-	46,256
Prepaid items	167,256	927,215	-	1,094,471
Deposits and other assets	300	-	-	300
Total assets	<u>\$ 24,782,487</u>	<u>\$ 2,494,148</u>	<u>\$ 45,552</u>	<u>\$ 27,322,187</u>
<b>LIABILITIES</b>				
Accounts payable and accrued liabilities	\$ 603,104	\$ 100,529	\$ -	\$ 703,633
Deposits	-	-	4,308	4,308
Unearned revenue	249,007	-	-	249,007
Total liabilities	<u>852,111</u>	<u>100,529</u>	<u>4,308</u>	<u>956,948</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Deferred inflows related to leases	147,749	-	-	147,749
<b>FUND BALANCES</b>				
Nonspendable:				
Inventories	46,256	-	-	46,256
Prepaid items	167,256	927,215	-	1,094,471
Restricted for:				
Law enforcement	-	-	41,244	41,244
Road improvements	1,321,068	-	-	1,321,068
Domestic violence	500	-	-	500
Assigned to:				
Capital projects	-	1,466,404	-	1,466,404
Subsequent year's budget	3,461,400	-	-	3,461,400
Unassigned	18,786,147	-	-	18,786,147
Total fund balances	<u>23,782,627</u>	<u>2,393,619</u>	<u>41,244</u>	<u>26,217,490</u>
Total liabilities and fund balances	<u>\$ 24,782,487</u>	<u>\$ 2,494,148</u>	<u>\$ 45,552</u>	<u>\$ 27,322,187</u>

The accompanying notes to financial statements are an integral part of this statement.

**CITY OF DAYTONA BEACH SHORES, FLORIDA  
RECONCILIATION OF THE BALANCE SHEET — GOVERNMENTAL FUNDS  
TO THE STATEMENT OF NET POSITION  
SEPTEMBER 30, 2025**

**Fund balances - total governmental funds** \$ 26,217,490

Amounts reported for governmental activities in the statement of activities are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.

Total governmental capital assets	65,422,622	
Less: accumulated depreciation/amortization	<u>(29,598,074)</u>	35,824,548

On the governmental fund statements, a net pension liability is not recorded until an amount is due and payable and the pension plan's fiduciary net position is not sufficient for payment of those benefits (no such liability exists at the end of the current fiscal year). On the statement of net position, the City's net pension liability of the defined benefit pension plans is reported as a noncurrent liability. Additionally, deferred outflows and deferred inflows related to pensions are also reported.

Net pension liability	(8,062,762)	
Deferred outflows related to pensions	2,361,846	
Deferred inflows related to pensions	<u>(1,593,308)</u>	(7,294,224)

On the governmental fund statements, a total OPEB liability is not recorded unless an amount is due and payable (no such liability exists at the end of the current fiscal year). On the statement of net position, the City's total OPEB liability is reported as a noncurrent liability. Additionally, deferred outflows and deferred inflows related to OPEB are also reported.

Total OPEB liability		(801,966)
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Long-term liabilities, including leases payable, are not due and payable in the current period and, therefore, are not reported in the funds. These liabilities, deferred outflows, and other debt-related deferred charges consist of the following:

Long-term debt	(235,559)	
Compensated absences	<u>(1,010,077)</u>	(1,245,636)

**Net position of governmental activities** \$ 52,700,212

The accompanying notes to financial statements are an integral part of this statement.

**CITY OF DAYTONA BEACH SHORES, FLORIDA**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**GOVERNMENTAL FUNDS**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2025**

	<u>General</u>	<u>Capital Projects</u>	<u>Nonmajor Contraband and Forfeitures</u>	<u>Total Governmental Funds</u>
<b>Revenues</b>				
Taxes	\$ 11,300,666	\$ -	\$ -	\$ 11,300,666
Permits and fees	1,286,062	-	-	1,286,062
Intergovernmental	1,422,564	-	-	1,422,564
Charges for services	3,445,839	-	-	3,445,839
Fines and forfeitures	124,600	-	1,037	125,637
Investment income	975,487	-	664	976,151
Miscellaneous	31,084	-	-	31,084
Total revenues	<u>18,586,302</u>	<u>-</u>	<u>1,701</u>	<u>18,588,003</u>
<b>Expenditures</b>				
Current:				
General government	2,486,816	-	-	2,486,816
Public safety	6,805,664	-	204	6,805,868
Economic development	22,989	-	-	22,989
Culture and recreation	1,140,908	129,802	-	1,270,710
Community services	4,229,058	-	-	4,229,058
Capital outlay	-	3,038,540	27,560	3,066,100
Debt service:				
Principal retirement	214,346	-	-	214,346
Interest and fiscal charges	12,687	-	-	12,687
Total expenditures	<u>14,912,468</u>	<u>3,168,342</u>	<u>27,764</u>	<u>18,108,574</u>
<b>Excess (deficiency) of revenues over expenditures</b>	<u>3,673,834</u>	<u>(3,168,342)</u>	<u>(26,063)</u>	<u>479,429</u>
<b>Other financing sources (uses)</b>				
Transfers in	-	5,561,961	-	5,561,961
Transfers out	(5,561,961)	-	-	(5,561,961)
Proceeds from sale of capital assets	26,771	-	-	26,771
Proceeds from insurance recoveries	1,722,062	-	-	1,722,062
Total other financing sources (uses)	<u>(3,813,128)</u>	<u>5,561,961</u>	<u>-</u>	<u>1,748,833</u>
<b>Net change in fund balances</b>	<u>(139,294)</u>	<u>2,393,619</u>	<u>(26,063)</u>	<u>2,228,262</u>
<b>Fund balances, beginning of year</b>	23,921,921	-	67,307	23,989,228
<b>Fund balances, end of year</b>	<u>\$ 23,782,627</u>	<u>\$ 2,393,619</u>	<u>\$ 41,244</u>	<u>\$ 26,217,490</u>

The accompanying notes to financial statements are an integral part of this statement.

**CITY OF DAYTONA BEACH SHORES, FLORIDA  
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES — GOVERNMENTAL FUNDS  
TO THE STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED SEPTEMBER 30, 2025**

<b>Net change in fund balances - total governmental funds</b>	<b>\$ 2,228,262</b>
 Differences in amounts reported for governmental activities in the statement of activities are:	
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is depreciated over their estimated useful lives.	
Capital outlay expenditures	3,066,100
Depreciation/amortization expense	(2,396,496)
 The net effect of various miscellaneous transactions involving capital assets (i.e. sales, trade-ins, donations, CIP project abandoned) is to decrease net position.	
	(483,095)
 Loan and lease proceeds are reported as financing sources in the governmental funds. However, the issuance of debt is reported as long-term debt payable in the statement of net position. Repayment of loan and lease principal is an expenditure in the governmental funds, but the repayment of debt principal reduces long-term liabilities in the statement of net position. These amounts are as follows:	
Principal repayment of general long-term debt	214,346
 Governmental funds report contributions to defined benefit pension plans as expenditures. However, in the statement of activities, the amount contributed to defined benefit pension plans reduces future net pension liability. Also included in pension expense in the statement of activities are amounts required to be amortized.	
Change in net pension liability and deferred inflows/outflows related to pensions	466,824
 Under the modified accrual basis of accounting used in the governmental funds, expenditures are not recognized for transactions that are not normally paid with expendable available financial resources. In the statement of activities, however, which is presented on the accrual basis, expenses and liabilities are reported regardless of when financial resources are available. In addition, interest on long-term debt is not recognized under the modified accrual basis of accounting until due, rather than as it accrues. These adjustments are as follows:	
Change in accrued interest on long-term debt	5,631
Change in compensated absences liability	(522,815)
Claims incurred but not reported (IBNR)	11,833
Change in total OPEB liability	94,147
<b>Change in net position of governmental activities</b>	<b><u>\$ 2,684,737</u></b>

The accompanying notes to financial statements are an integral part of this statement.

**CITY OF DAYTONA BEACH SHORES, FLORIDA**  
**STATEMENT OF NET POSITION**  
**PROPRIETARY FUND**  
**SEPTEMBER 30, 2025**

	<b>Business-type Activities - Sewer Enterprise Fund</b>
<b>ASSETS</b>	
Equity in pooled cash and cash equivalents	\$ 3,511,498
Investments	9,102,226
Accounts receivable, net	725,247
Total current assets	13,338,971
Noncurrent assets:	
Restricted cash	84,475
Restricted accounts receivable	550
Total restricted assets	85,025
Capital assets:	
Land	239,487
Construction in progress	381,816
Buildings	298,716
Improvements	10,539,616
Machinery and equipment	2,105,796
Accumulated depreciation	(9,180,134)
Total capital assets, net	4,385,297
Total noncurrent assets	4,470,322
Total assets	17,809,293
<b>DEFERRED OUTFLOWS OF RESOURCES</b>	
Deferred outflows related to pensions	136,683
Total deferred outflows of resources	136,683
<b>LIABILITIES</b>	
Current liabilities:	
Accounts payable and accrued liabilities	203,441
Accrued interest payable	622
Deposits	217,315
Compensated absences	20,141
OPEB liability	3,969
Total current liabilities	445,488
Noncurrent liabilities:	
Compensated absences	20,142
OPEB liability	37,158
Net pension liability	320,290
Total noncurrent liabilities	377,590
Total liabilities	823,078
<b>DEFERRED INFLOWS OF RESOURCES</b>	
Deferred inflows related to pensions	153,737
Total deferred inflows of resources	153,737
<b>NET POSITION</b>	
Net investment in capital assets	4,385,297
Restricted for capital expansion	85,025
Unrestricted	12,498,839
Total net position	\$ 16,969,161

The accompanying notes to financial statements are an integral part of this statement.

**CITY OF DAYTONA BEACH SHORES, FLORIDA**  
**STATEMENT OF REVENUE, EXPENSES AND CHANGES IN NET POSITION**  
**PROPRIETARY FUND**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2025**

	<b>Business-type Activities - Sewer Enterprise Fund</b>
<b>Operating revenues</b>	
Charges for services	\$ 3,892,610
Total operating revenues	3,892,610
<b>Operating expenses</b>	
Personal services	318,597
Contractual services	1,261,470
Material and supplies	1,432,281
Utility service	45,599
Depreciation	437,649
Total operating expenses	3,495,596
<b>Operating income (loss)</b>	397,014
<b>Nonoperating revenues (expenses)</b>	
Interest earnings (loss)	394,083
Gain (loss) on disposition of capital assets	10,870
Total nonoperating revenues (expenses)	404,953
<b>Income (loss) before contributions and transfers</b>	801,967
Capital contributions	8,285
<b>Change in net position</b>	810,252
<b>Net position</b> , beginning of year	16,158,909
<b>Net position</b> , end of year	\$ 16,969,161

The accompanying notes to financial statements are an integral part of this statement.

**CITY OF DAYTONA BEACH SHORES, FLORIDA  
STATEMENT OF CASH FLOWS  
PROPRIETARY FUNDS  
FOR THE YEAR ENDED SEPTEMBER 30, 2025**

	<b>Business-type Activities - Sewer Enterprise Fund</b>
<b>Cash flows from operating activities</b>	
Cash received from customers	\$ 3,921,133
Cash paid to employees	(311,532)
Cash paid to suppliers	(2,715,883)
Net cash provided by (used in) operating activities	893,718
<b>Cash flows from capital and related financing activities</b>	
Proceeds from capital contributions	8,285
Acquisition and construction of capital assets	(977,163)
Proceeds from sale of capital assets	10,870
Net cash provided by (used in) capital and related financing activities	(958,008)
<b>Cash flows from investing activities</b>	
Interest received	419,038
Purchases of investments	(8,949,309)
Sales of investments	8,554,213
Net cash provided by (used in) investing activities	23,942
<b>Net change in cash and cash equivalents</b>	(40,348)
<b>Cash and cash equivalents, beginning of year</b>	3,636,321
<b>Cash and cash equivalents, end of year</b>	\$ 3,595,973
<b>Cash and cash equivalents classified as:</b>	
Unrestricted	\$ 3,511,498
Restricted	84,475
Total cash and cash equivalents	\$ 3,595,973
<b>Reconciliation of operating income to net cash provided by operating activities:</b>	
Operating income (loss)	\$ 397,014
Adjustments to reconcile net operating income (loss) to net cash provided by (used in) operating activities:	
Depreciation	437,649
Changes in assets and liabilities:	
Accounts receivable	18,150
Prepaid items	5,192
Accounts payable and accrued liabilities	18,275
Deposits	10,373
Compensated absences	21,652
Net pension liability	(8,550)
Total OPEB liability	(6,037)
Net cash provided by (used in) operating activities	\$ 893,718

The accompanying notes to financial statements are an integral part of this statement.

**CITY OF DAYTONA BEACH SHORES, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2025**

**(1) Summary of Significant Accounting Policies:**

The financial statements of the City of Daytona Beach Shores, Florida (the City), have been prepared in conformance with accounting principles generally accepted in the United States of America as applicable to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted body for promulgating governmental accounting and financial reporting principles and the City has adopted the GASB Codification. The following is a summary of the City's significant accounting policies:

(a) **Reporting entity**— The City of Daytona Beach Shores, Florida, was incorporated on April 20, 1960, under the provisions of the State of Florida (Florida Statutes Section 165.031(4)) and operates under a Commission -Manager form of government that provides the following services as authorized by its charter: public safety (Police, Fire, and Building Department), emergency management, community services, economic development, culture/recreation, and general government services. The City is a municipal corporation governed by an elected mayor and four-member governing commission (the "Commission").

In evaluating the City as a reporting entity, management has considered all potential component units in accordance with Section 2100: *Defining the Financial Reporting Entity* of the Governmental Accounting Standards Board (GASB) Codification. The City has no blended or discretely presented component units requiring inclusion in the reporting entity.

(b) **Government-wide and fund financial statements**—The government-wide financial statements (i.e., the statement of net position and the statement of changes in net position) report aggregated information for the overall government for all of the activities of the primary government. These statements do not report fiduciary funds or fiduciary component units such as retirement trust funds. Those activities are reported only in fund financial statements. The effect of interfund activity has been removed from these statements.

Governmental activities, which normally are supported by taxes, intergovernmental revenues, and other nonexchange revenues, are reported separately from business-type activities, which are financed wholly or partially by fees charged to external parties for goods or services and are reported in enterprise funds.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Indirect costs are included in the program expense reported for individual functions and activities. Program revenues include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

(c) **Measurement focus, basis of accounting, and financial statement presentation**—The accounts of the City are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund balance, revenues, and expenditures. Government resources are allocated to, and accounted for in, individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

**CITY OF DAYTONA BEACH SHORES, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2025**

(1) **Summary of Significant Accounting Policies:** (Continued)

The accounting and financial reporting treatment is determined by the applicable measurement focus and the basis of accounting. The basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. The basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied. Measurement focus indicates the type of resources being measured such as current financial resources (current assets less current liabilities) or economic resources (all assets and liabilities).

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary funds and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers property tax revenues to be available if they are collected within 60 days of the end of the current fiscal period. Grants, other intergovernmental revenues, charges for services, licenses and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. When grant terms provide that an expenditure of resources is the prime factor for determining eligibility for Federal, State, and other grant resources, revenue is recognized at the time the expenditure is made. All other revenue items are considered to be measurable and available only when cash is received by the City.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, certain expenditures relating to future periods, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

The City reports the following major governmental fund:

**General Fund**—The General Fund is the principal fund of the City which accounts for all financial transactions of the general government not accounted for in other funds. The majority of current operating expenditures of the City other than proprietary fund activities are financed through revenues received by the General Fund.

**Capital Projects Fund**—The Capital Projects Fund accounts for funds used for capital items and projects within the City. The majority of current operating expenditures of the City are financed through transfers of funds from the General Fund.

The City reports the following major proprietary funds:

**Sewer Fund**—The Sewer Fund accounts for the costs and recovery of costs in the form of user charges related to the collection, treatment and disposal of sewage waste with the City. The maintenance and improvement of utility plant required to provide these goods and services are financed primarily from user charges. Physical plant expansion is financed primarily from revenue bond obligations and other long-term debt borrowings.

Additionally, the City reports the following other fund type:

**Special Revenue Fund**—This Contraband and Forfeitures nonmajor fund accounts for the activity of City of Daytona Beach Shores public safety that is restricted for law enforcement use.

**CITY OF DAYTONA BEACH SHORES, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2025**

(1) **Summary of Significant Accounting Policies:** (Continued)

As a general rule, the effect of the City's interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments-in-lieu of taxes and other charges between the City's sewer function and various other functions. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as program revenues include 1) charges to customers for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments (when applicable). Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise funds are charges to customers for sales and services. The City recognizes as operating revenue the portion of impact fees intended to recover the cost of connecting new customers to the system. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

(d) **Budgets and budgetary accounting**—Annual budgets for all governmental and proprietary funds were adopted in compliance with Florida law. The basis on which the budgets are prepared is consistent with the basis of accounting utilized by the various fund types. The governmental funds' budgets are prepared on the modified accrual basis of accounting. The proprietary funds' budgets are prepared on a full accrual basis of accounting. The City uses the following procedures in establishing the budgetary data reflected in the accompanying financial statements:

- i. On or before August 1st, the City Manager submits a preliminary budget to the City Commission for the ensuing fiscal year.
- ii. Budget workshop sessions are scheduled by the City Commission, as needed.
- iii. A general summary of the budget and notice of public hearing is made available to the public.
- iv. Prior to October 1st, the budget is legally enacted through passage of a resolution.
- v. The City Commission, by resolution, may make supplemental appropriations in excess of those estimated for the year up to the amount of available revenue. Prior to the end of the fiscal year, supplemental appropriations are made for unanticipated spending requirements by the Commission.
- vi. The City Manager must approve all inter-departmental budget amendments and/or appropriations transfers.
- vii. The City Commission must approve any increases to the total budget expenditures by fund.
- viii. Budgetary control is exercised at the fund level.
- ix. Every appropriation will lapse at the close of the fiscal year.

**CITY OF DAYTONA BEACH SHORES, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2025**

(1) **Summary of Significant Accounting Policies:** (Continued)

The budgets for governmental funds that were either adopted or amended during the year by the City Commission were prepared using the modified accrual basis of accounting in accordance with generally accepted accounting principles. The general fund and the capital projects fund are the only governmental funds that have a legally adopted budget. The contraband and forfeitures fund is not required to have a legally adopted budget.

The budgets for proprietary funds that were either adopted or amended during the year by the City Commission were prepared using the accrual basis of accounting in accordance with generally accepted accounting principles. The sewer fund also has a legally adopted annual budget.

(e) **Deposits and investments**—The City’s cash and cash equivalents include cash on hand, demand deposits and short-term investments that are readily convertible to known amounts of cash. Investments with original maturities of three months or less are considered to be cash equivalents.

The City has adopted the reporting required by Accounting and Financial Reporting for Certain Investments and for External Investment Pools. All investments are recorded at fair value based on quoted market values.

(f) **Receivables and payables**—Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as “due to/from other funds” (i.e., the current portion of interfund loans). All other outstanding balances between funds are reported as “due to/from other funds.” Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as “internal balances.”

All trade and property tax receivables are reported net of an allowance for uncollectible accounts, which is based upon management's analysis of historical trends. Utility operating sales are generally recognized on the basis of cycle billings rendered monthly. Unbilled accounts receivable are accrued by the City at September 30th, to recognize the sales revenues earned between the last meter reading dates made in August through the end of the fiscal year.

(g) **Inventories and prepaid items**—The cost of inventory is accounted for on the consumption basis wherein inventories are charged as expenditures when used, rather than when purchased. All inventories are valued at cost, which approximates market, by using the first-in, first-out valuation method. The effect of this method is to flow the costs of the materials and supplies in the order in which they are purchased and to assign a balance sheet inventory valuation more nearly at current replacement value. No required minimum levels of inventory are maintained.

Payments made to vendors for services that will benefit periods beyond the current fiscal year are recorded as prepaid items. Costs are recorded as expenditures when consumed rather than when purchased.

(h) **Capital assets**—Capital assets, which include property, plant, equipment, right-to-use assts, and infrastructure assets (e.g., roads, drainage improvements, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial threshold of \$10,000 or more and an estimated useful life of greater than two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation. Capital assets received in a service concession arrangement are also recorded at acquisition value.

**CITY OF DAYTONA BEACH SHORES, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2025**

(1) **Summary of Significant Accounting Policies:** (Continued)

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized, but charged to operating expense as incurred. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant, and equipment and right-to-use assets are depreciated and amortized using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings	10 – 50 years
Improvements	10 – 50 years
Right-to-use assets	3 – 5 years
Machinery and equipment	3 – 20 years

(i) **Compensated absences**—The City reports compensated absences in the applicable governmental or business-type activity columns in the governmental-wide financial statements. The estimated portion of employee payroll costs paid subsequent to year-end attributable to services performed prior to year-end and accumulated unpaid vacation, sick-leave, and personal leave is recorded and recognized as a current liability. The remainder of the liability for compensated absences payable beyond the current period is recorded as a long-term liability.

(j) **Long-term obligations**—In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Original issue bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. In the fund financial statements, governmental fund types recognize premiums and discounts, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuance are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

(k) **Fund balance**—In the fund financial statements, governmental funds report fund balance classifications that comprise a hierarchy based primarily on the extent to which the City is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Those classifications are as follows:

*Nonspendable* – amounts not available to be spent or not in spendable form, such as inventory and prepaid items.

*Restricted* – amounts constrained to specific purposes by their providers (such as grantors and higher levels of government), through constitutional provisions or by enabling legislation.

*Committed* – amounts constrained to specific purposes based on actions taken by the City Commission through ordinance.

*Assigned* – amounts the City intends to use for a specific purpose. Intent can be expressed by City Commission or by an official or body which the City Commission delegates authority.

*Unassigned* – amounts that are available for any purpose. Positive amounts are reported only in the General Fund.

**CITY OF DAYTONA BEACH SHORES, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2025**

(1) **Summary of Significant Accounting Policies:** (Continued)

When an expenditure is incurred for purposes for which both restricted and unrestricted resources are available; the City considers restricted funds to have been spent first. When expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the City considers amounts to have been spent first out of committed funds, then assigned funds and finally, unassigned funds, as needed.

The minimum unassigned fund balance in the City's General Fund shall be brought to the Commission's attention if the balance falls to a balance less than 50% of the current year's budgeted ad valorem tax revenues. The Commission shall then develop a funding plan and timeframe to bring it to the Commission voted balance. The minimum unrestricted net position in the City's Enterprise Fund (Sewer Fund) shall be brought to the Commission's attention if the balance falls to a balance less than 50% of the current year's budgeted revenues. The Commission shall then develop a funding plan and timeframe to bring it to the Commission voted balance.

(l) **Net position flow assumption**—Sometimes the City will fund outlays for a particular purpose from both restricted and unrestricted resources. In order to determine amounts reported as restricted and unrestricted net position, it is the City's policy to consider restricted net position to have been used before unrestricted net position is applied.

(m) **Deferred outflows/inflows of resources**—In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. Deferred outflows related to pensions are discussed further in Note (10).

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net assets that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. The City has multiple items, deferred inflows related to pensions and leases in the proprietary funds and government-wide statement of net position, which qualify for reporting in this category. Deferred inflows related to pensions are discussed further in Note (10). Deferred inflows related to leases are discussed in Note (6).

(n) **Leases**—The City is both a lessee and lessor in various lease agreements.

*Lessee:* The City currently leases equipment and determines if an arrangement is a lease at inception. The City recognizes intangible right-to-use (RTU) assets and corresponding lease liabilities for all leases that are not considered short-term. RTU assets represent the City's right to use an underlying asset for the lease term and lease liabilities represent the City's obligation to make lease payments arising from the lease. RTU assets and liabilities are recognized at the lease commencement date based on the present value of lease payments over the lease term.

*Basis of lease classification* – Leases that meet the following requirements will not be considered short term: (1) the maximum possible lease term(s) is non-cancelable by both lessee and lessor, and is more than 12 months, and (2) the present value of lease payments for the lease is less than \$10,000.

**CITY OF DAYTONA BEACH SHORES, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2025**

(1) **Summary of Significant Accounting Policies:** (Continued)

*Discount Rate* – Unless explicitly stated in the lease agreement, known by the City, or the City is able to determine the rate implicit within the lease, the discount rate used to calculate lease right-to-use assets and liabilities will be the City’s incremental borrowing rate (IBR), which will be the rate utilized for the subsequent fiscal year.

The City’s lessee agreements do not contain any material residual value guarantees or material restrictive covenants.

*Lessor:* The City is the lessor of a building and determines if an arrangement is a lease at inception. The City recognizes lease receivables and corresponding deferred inflows for all leases that are not considered short-term. Lease receivables represent the City’s right to receive lease payments arising from the lease. Deferred inflows represent resources recorded in an amount equal to the corresponding lease receivable plus certain additional amounts received from the lessee at or before the commencement of the lease term that relate to future periods. Subsequently, the lease receivable is reduced by the principal portion of lease payments received, and deferred inflow of resources are recognized as revenue over the life of the lease term.

*Basis of lease classification* – Leases that meet the following requirements will not be considered short term: (1) the maximum possible lease term(s) is non-cancelable by both lessee and lessor, and is more than 12 months, and (2) the present value of lease payments for the lease is less than \$5,000.

*Discount Rate* – Unless explicitly stated in the lease agreement, known by the City, or the City is able to determine the rate implicit within the lease, the discount rate used to calculate lease receivable will be the City’s incremental borrowing rate (IBR), which will be the rate utilized for the subsequent fiscal year.

The City’s lessor agreements do not contain any material residual value guarantees or material restrictive covenants.

(o) **Subscription-based information technology arrangements (SBITAs)** — The City has entered into SBITA agreements for a safety platform, for software as a service, and for business continuity backup appliances. The City recognizes intangible right-to-use (RTU) assets and corresponding liabilities for all SBITAs that are not considered short-term. RTU assets represent the City’s right to use an underlying intangible asset for the agreement term and liabilities represent the City’s obligation to make payments arising from the SBITA. RTU assets and liabilities are recognized at the agreement commencement date based on the present value of payments over the SBITA term.

*Basis of classification* – SBITAs where the maximum possible agreement term(s) is non-cancelable by both parties, and more than 12 months are not considered short term.

*Discount Rate* – Unless explicitly stated in the agreement, known by the City, or the City is able to determine the rate implicit within the agreement, the discount rate used to calculate SBITA right-to-use assets will be the City’s incremental borrowing rate (IBR), which will be the rate utilized for the subsequent fiscal year.

The City’s SBITAs do not contain any material residual value guarantees or material restrictive covenants.

**CITY OF DAYTONA BEACH SHORES, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2025**

(1) **Summary of Significant Accounting Policies:** (Continued)

(p) **Property taxes**— Property tax revenues are recognized when levied, to the extent that they result in current receivables. Details of the property tax calendar are presented below:

Valuation date	January 1, 2024
Lien date	May 31, 2024
Levy date	November 1, 2024
Discount periods	November 2024 – February 2025
No discount period	March 2025
Delinquent date	April 1, 2025

(q) **Use of estimates**—Management uses estimates and assumptions in preparing financial statements in accordance with generally accepted accounting principles. Those estimates and assumptions affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities, and the reported revenue and expenses. Actual results could vary from the estimates assumed in preparing the financial statements.

(2) **Reconciliation of Government-Wide and Fund Financial Statements:**

(a) **Explanation of certain differences between the governmental fund balance sheet and the government-wide statement of net position**—Following the governmental fund balance sheet is a reconciliation between fund balance – total governmental funds and net position – governmental activities as reported in the government-wide statement of net position. A detailed explanation of these differences is provided in this reconciliation.

(b) **Explanation of certain differences between the governmental fund statement of revenues, expenditures, and changes in fund balances and the government-wide statement of activities**— Following the governmental fund statement of revenues, expenditures, and changes in fund balances, there is a reconciliation between net changes in fund balances - total governmental funds and changes in net position of governmental activities as reported in the government-wide statement of activities. A detailed explanation of these differences is provided in this reconciliation.

(3) **Cash Deposits and Investments:**

The City’s investment policies are governed by Chapter 280 and 218, Florida Statutes, City Code of Ordinances, and the adopted investment policy. For all investments authorized by statute or policy, the investment manager or appropriate management staff shall purchase or sell investment securities at prevailing market rates. Authorized investments are as follows:

1. The Florida Local Government Surplus Funds Trust Fund (SBA) or any intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperation Act of 1969.
2. Bonds, notes, or other obligations of the United States guaranteed by the United States or for which the credit of the United States is pledged for the payment of principal and interest or dividends.
3. Interest-bearing savings accounts and/or time deposits in state-certified qualified public depositories.
4. Securities and Exchange Commission registered money market funds with the highest credit quality rating from a nationally recognized rating agency.
5. Federal agencies and instrumentalities which are non-full faith and credit agencies.
6. The Florida Municipal Investment Trust.

**CITY OF DAYTONA BEACH SHORES, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2025**

(3) **Cash Deposits and Investments:** (Continued)

7. Collateralized Mortgage Obligations (CMO's) supported by mortgages guaranteed by the following: Federal National Mortgage Association (FNMA), Government National Mortgage Association (GNMA), and Federal Home Loan Mortgage Corporation (FHLMC).
8. Commercial paper rated at the time of purchase, "Prime-1" by Moody's Investors Service and "A-1" by Standard & Poor's Corporation.

Deposits include cash on hand and amounts held in the City's demand accounts. At September 30, 2025, the carrying amount of the City's deposits was \$9,529,482. Each demand account is insured by the Federal Deposit Insurance Corporation (FDIC) up to \$250,000. Any balance in excess of FDIC insurance is covered by collateral held by the City's custodial bank, which is pledged to a state trust fund that provides security in accordance with Florida Security for Public Deposits Act, Chapter 280, Florida Statutes.

The Florida Security for Public Deposits Act (the Act) established guidelines for qualification and participation by banks and savings associations, procedures for the administration of the collateral requirements and characteristics of eligible collateral. Under the Act, the qualified public depository must pledge at least 50 percent of the average daily balance for each month of all public deposits in excess of any applicable deposit insurance. Additional collateral, up to a maximum of 125 percent, may be required, if deemed necessary under the conditions set forth in the Act.

Obligations pledged to secure deposits must be delivered to the State Treasurer or, with the approval of the State Treasurer, to a bank, savings association, or trust company provided a power of attorney is delivered to the Treasurer. Under the Act, the pool may assess participating financial institutions on a pro rata basis to fund any shortfall in the event of the failure of a member institution.

The City measures and records its investments, assets whose use is limited, and restricted assets using fair value measurement guidelines. These guidelines recognize a three-tiered fair value hierarchy, as follows:

- *Level 1:* Quoted prices for identical investments in active markets;
- *Level 2:* Observable inputs other than quoted market prices – Values determined based on quoted market prices for similar assets in active or inactive markets; and,
- *Level 3:* Unobservable inputs – Values determined based on the underlying real estate and other holdings within the noted investments.

The City's investment measured via Level 2 inputs are valued based on the price/yield of similar bonds or other investments.

As of September 30, 2025, the City's governmental and business-type investment portfolio was composed of the following investments:

<u>Investment Type</u>	<u>Credit Quality Rating (S&amp;P)</u>	<u>Carrying Value</u>	<u>Weighted Average Investment Maturities (in Years)</u>		<u>Fair Value Hierarchy</u>
			<u>Less Than 1</u>	<u>1 – 5</u>	<u>Classification</u>
Cash	NR	\$ 9,529,482	\$ 9,529,482	\$ -	N/A
US Government Treasury Notes	AAA to AA-	28,040,298	28,040,298	-	Level 2
Certificates of deposit	NR	110,336	110,336	-	N/A
Total Portfolio		<u>\$ 37,680,116</u>	<u>\$ 37,680,116</u>	<u>\$ -</u>	

**CITY OF DAYTONA BEACH SHORES, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2025**

**(3) Cash Deposits and Investments:** (Continued)

*Interest Rate Risk:* The City's investment policy limits interest rate risk by attempting to match investment maturities with known cash needs and anticipated cash flow requirements.

*Credit Risk:* Credit risk is the risk that a debt issuer or other counter-party to an investment will not fulfill its obligations. The City's investment policy utilizes portfolio diversification in order to limit investments to the highest rated securities as rated by nationally recognized rating agencies. The ratings of the investments held at year end are shown above. All are rated within the investment policy guidelines at September 30, 2025.

*Concentration of Credit Risk:* The City's investment policy has established portfolio composition guidelines and issuer limits on its investments which are designed to reduce concentration of credit risk of the City's investment portfolio. A maximum of 100% of the portfolio may be invested in the SBA, a maximum of 100% of the portfolio may be invested in direct obligations of the United States government, a maximum of 100% of the portfolio may be invested in the combination of interest-bearing savings accounts and certificates of deposit in state-certified qualified public depositories, a maximum of 20% of the portfolio may be invested in SEC registered money market funds, a maximum of 30% of the portfolio may be invested in federal agencies and instrumentalities, a maximum of 20% of the portfolio may be invested in CMO instruments, a maximum of 10% of the portfolio may be directly invested in prime commercial paper, and a maximum of 100% of the portfolio may be invested in the FMIT.

*Custodial Credit Risk—Deposits:* In the case of deposits, this is the risk that in the event of a bank failure, the City's deposits may not be returned to it. Pursuant to the applicable provisions of Chapter 280, Florida Statutes, *The Florida Security for Public Deposits Act*, the State of Florida, Department of Financial Services, Division of Treasury, Bureau of Collateral Management have established specific requirements relative to the security and collateralization for public deposits. Accordingly, banks qualifying as a public depository in the State of Florida must adopt the necessary procedures outlined in these statutes and meet all of the requirements of this chapter to be designated by the State Chief Financial Officer (CFO) as eligible to receive deposits from municipal depositors. Collateral having a market value equal to 50% of the average daily balance for each month of all public deposits in excess of any applicable depository insurance is required to be pledged or deposited with the State CFO to secure such deposits. Additional collateral, up to a maximum of 125% may be required if deemed necessary under the conditions set forth in the Act. Securities eligible to be pledged as collateral are generally limited to obligations of the United States government and any state thereof and are held in the name of the State CFO's office. Compliance with the provisions of Chapter 280, Florida Statutes, is monitored by a Qualified Public Depository Oversight Board with members appointed by the State CFO.

*Foreign Currency Risk:* Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment. The investment policy does not permit general obligations issued by a foreign government and is, therefore, not exposed to foreign currency risk.

**CITY OF DAYTONA BEACH SHORES, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2025**

**(4) Accounts Receivable:**

The City's receivables consisted of the following at September 30, 2025:

	<u>Gross Receivable</u>	<u>Allowance for Doubtful Accounts</u>	<u>Net Receivable</u>
<b>Governmental Activities:</b>			
General Fund Accounts Receivable	\$ 564,591	\$ -	\$ 564,591
Total – Governmental Activities	<u>564,591</u>	<u>-</u>	<u>564,591</u>
<b>Business-Type Activities:</b>			
Sewer Fund Accounts Receivable	725,247	-	725,247
Sewer Fund Restricted Receivable	550	-	550
Totals – Business-Type Activities	<u>725,797</u>	<u>-</u>	<u>725,797</u>
<b>Totals</b>	<u>\$ 1,290,388</u>	<u>\$ -</u>	<u>\$ 1,290,388</u>

Based on historical trends, the City determines all amounts recorded as receivables at year end to be collectible, therefore, no allowance is necessary.

In addition to accounts receivable, the City also recorded \$480,392 in due from other governments at September 30, 2025, of which primarily includes accruals for half cent sales tax, communication service tax and gas taxes. The City also recorded \$154,260 in leases receivable at September 30, 2025, related to its Halifax building lease.

**(5) Capital Assets:**

Capital asset activity for the fiscal year ended September 30, 2025, is as follows:

<b>Governmental activities:</b>	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>
<b>Capital assets not being depreciated/amortized:</b>				
Land and land improvements	\$ 15,469,035	\$ -	\$ -	\$ 15,469,035
Construction in progress	616,320	24,403	(616,319)	24,404
Total assets not being depreciated/amortized	<u>16,085,355</u>	<u>24,403</u>	<u>(616,319)</u>	<u>15,493,439</u>
<b>Capital assets being depreciated/amortized:</b>				
Buildings	21,591,508	-	-	21,591,508
Improvements	20,153,123	1,656,145	(166,207)	21,643,061
Machinery and equipment	4,648,042	2,001,871	(769,867)	5,880,046
SBITAs	282,996	-	-	282,996
Right-to-use equipment	569,777	-	(38,205)	531,572
Total assets being depreciated/amortized	<u>47,245,446</u>	<u>3,658,016</u>	<u>(974,279)</u>	<u>49,929,183</u>
<b>Less accumulated depreciation for:</b>				
Buildings	(10,111,164)	(790,819)	-	(10,901,983)
Improvements	(14,444,911)	(874,183)	114,451	(15,204,643)
Machinery and equipment	(2,713,304)	(526,728)	338,524	(2,901,508)
SBITAs	(83,492)	(83,492)	-	(166,984)
Right-to-use equipment	(339,887)	(121,274)	38,205	(422,956)
Total accumulated depreciation/amortization	<u>(27,692,758)</u>	<u>(2,396,496)</u>	<u>491,180</u>	<u>(29,598,074)</u>
Total capital assets being depreciated/amortized, net	<u>19,552,688</u>	<u>1,261,520</u>	<u>(483,099)</u>	<u>20,331,109</u>
Governmental activities capital assets, net	<u>\$ 35,638,043</u>	<u>\$ 1,285,923</u>	<u>\$ (1,099,418)</u>	<u>\$ 35,824,548</u>

**CITY OF DAYTONA BEACH SHORES, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2025**

(5) **Capital Assets:** (Continued)

**Business-type activities:**

	Beginning Balance	Increases	Decreases	Ending Balance
Capital assets not being depreciated:				
Land and land improvements	\$ 239,487	\$ -	\$ -	\$ 239,487
Construction in progress	75,125	381,816	(75,125)	381,816
Total assets not being depreciated	<u>314,612</u>	<u>381,816</u>	<u>(75,125)</u>	<u>621,303</u>
Capital assets being depreciated:				
Buildings	298,716	-	-	298,716
Improvements	9,904,901	689,977	(55,262)	10,539,616
Machinery and equipment	2,103,554	35,757	(33,515)	2,105,796
Total assets being depreciated	<u>12,307,171</u>	<u>725,734</u>	<u>(88,777)</u>	<u>12,944,128</u>
Less accumulated depreciation for:				
Buildings	(155,052)	(14,504)	-	(169,556)
Improvements	(7,208,579)	(297,602)	-	(7,506,181)
Machinery and equipment	(1,412,369)	(125,543)	33,515	(1,504,397)
Total accumulated depreciation	<u>(8,776,000)</u>	<u>(437,649)</u>	<u>33,515</u>	<u>(9,180,134)</u>
Total capital assets being depreciated, net	<u>3,531,171</u>	<u>288,085</u>	<u>(55,262)</u>	<u>3,763,994</u>
Business-type activities capital assets, net	<u>\$ 3,845,783</u>	<u>\$ 669,901</u>	<u>\$ (130,387)</u>	<u>\$ 4,385,297</u>

Depreciation/amortization expense was charged to functions/programs as follows:

Governmental activities:	
General government	\$ 293,071
Economic Development	8,523
Public safety	928,601
Community services	878,477
Culture and recreation	287,824
Total depreciation/amortization expense- governmental activities	<u>\$ 2,396,496</u>
Business-type activities:	
Sewer	\$ 437,649
Total depreciation expense- business-type activities	<u>\$ 437,649</u>

(6) **Leases, SBITAs, and Long-Term Liabilities:**

**City as Lessor**—The City is the lessor in one lease agreement for a building. A lease receivable and deferred inflow of resources was recorded for this lease.

In 2019, the City entered into a lease agreement with Halifax Hospital Medical Center for the leasing of a building. Based on the terms of the agreement, the lease is for a twenty year term. The discount rate applied to this lease was 2.532%. For the year ended September 30, 2025, the City recognized \$11,961 in lease revenue and \$4,056 in interest revenue related to this lease. As of September 30, 2025, the City's receivable for lease payments was \$154,260. Also, the City has a deferred inflow of resources associated with this lease that will be recognized over the lease term. As of September 30, 2025, the balance of the deferred inflow of resources was \$147,749.

**CITY OF DAYTONA BEACH SHORES, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2025**

**(6) Leases, SBITAs, and Long-Term Liabilities** (Continued)

**City as Lessee**—The City is the lessee in three lease agreement for public safety equipment. A lease liability and a right-to-use asset were recorded for this leases.

In November 2021, the City entered into a 60-month lease agreement with Axon Enterprises for the use of public safety equipment valued at \$319,781. A right-to-use asset and initial lease liability was recorded by the City during the current fiscal year. As of September 30, 2025, the value of the lease liability was \$132,775. The City is required to make annual principal and interest payments of \$68,880. The discount rate applied to this lease was 2.532%. The equipment has a five-year estimated useful life. The value of the right-to-use assets as of September 30, 2025, was \$319,781 and had accumulated depreciation of \$255,761.

In November 2022, the City entered into a 44-month lease agreement with Axon Enterprises for the use of public safety equipment valued at \$44,777. A right-to-use asset and initial lease liability was recorded by the City during the current fiscal year. As of September 30, 2025, the value of the lease liability was \$25,144. The City is required to make annual principal and interest payments of \$13,025. The discount rate applied to this lease was 2.532%. The equipment has a four-year estimated useful life. The value of the right-to-use assets as of September 30, 2025, was \$44,777 and had accumulated depreciation of \$33,583.

In August 2022, the City entered into a 60-month lease agreement with Axon Enterprises for the use of public safety equipment valued at \$167,016. A right-to-use asset and initial lease liability was recorded by the City during the current fiscal year. As of September 30, 2024, the value of the lease liability was \$72,174. The City is required to make annual principal and interest payments of \$37,440. The discount rate applied to this lease was 2.532%. The equipment has a five-year estimated useful life. The value of the right-to-use assets as of September 30, 2025, was \$167,016 and had accumulated depreciation of \$133,612.

Lease expense for the right-to-use assets for the years ended September 30, 2025, was as follows:

	<u>Governmental Activities</u>
Equipment depreciation expense	\$ 154,675
Interest on lease liabilities	8,082
<b>Total</b>	<u>\$ 162,757</u>

The principal and interest requirements to maturity for the lease liability as of September 30, 2025, is as follows:

<u>Governmental Activities</u>			
<u>Year Ending September 30,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total Payments</u>
2026	\$ 116,574	\$ 2,771	\$ 119,345
Total future minimum lease payments	<u>\$ 116,574</u>	<u>\$ 2,771</u>	<u>\$ 119,345</u>

**CITY OF DAYTONA BEACH SHORES, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2025**

**(6) Leases, SBITAs, and Long-Term Liabilities** (Continued)

**Subscription-Based Information Technology Arrangements (SBITA)** - The City has entered into three SBITA agreements. A right-to-use intangible asset was added to the City's capital asset records for each of the assets which are included in the software class.

The total beginning value of the right-to-use assets for SBITAs on September 30, 2025, was \$282,996. The assets had an accumulated depreciation of \$166,984 on September 30, 2025. The details of the SBITAs are below.

In fiscal year 2024, the City entered a 60-month SBITA with Flock Safety for use of a safety platform valued at \$81,298. A right to use intangible asset was added to the City's capital assets in that amount. The accumulated depreciation as of September 30, 2025, was \$32,519. The discount rate applied to this agreement was 2.532%. The asset is amortized over the estimated life of the associated contract. The present value of the future minimum agreement payable on September 30, 2025, was \$47,569.

In fiscal year 2024, the City entered a 36-month SBITA with Microsoft 365 for use of software as a service valued at \$102,409. A right to use intangible asset was added to the City's capital assets in that amount. The accumulated depreciation as of September 30, 2025, was \$68,273. The discount rate applied to this agreement was 2.532%. The asset is amortized over the estimated life of the associated contract. The present value of the future minimum agreement payable on September 30, 2025, was \$33,291.

In fiscal year 2024, the City entered a 36-month SBITA with Vann Data Services for use of a business continuity backup appliance valued at \$99,288. A right to use intangible asset was added to the City's capital assets in that amount. The accumulated depreciation as of September 30, 2025, was \$66,192. The discount rate applied to this agreement was 2.532%. The asset is amortized over the estimated life of the associated contract. The present value of the future minimum agreement payable on September 30, 2025, was \$32,277.

Lease expense for the right-to-use assets for the years ended September 30, 2025, was as follows:

	<b>Governmental Activities</b>
SBITA depreciation expense	\$ 166,984
Interest on SBITA liabilities	6,684
<b>Total</b>	<b>\$ 173,668</b>

The principal and interest requirements to maturity for the SBITA lease liability as of September 30, 2025, is as follows:

<b>Governmental Activities</b>			
<b>Year Ending September 30,</b>	<b>Principal</b>	<b>Interest</b>	<b>Total Payments</b>
2026	\$ 85,195	\$ 2,951	\$ 88,146
2027	16,644	856	17,500
2028	17,146	354	17,500
Total future minimum lease payments	<u>\$ 118,985</u>	<u>\$ 4,161</u>	<u>\$ 123,146</u>

**CITY OF DAYTONA BEACH SHORES, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
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**(6) Leases, SBITAs, and Long-Term Liabilities** (Continued)

Long-term liability activity for the year ended September 30, 2025, was as follows:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Deletions</u>	<u>Ending Balance</u>	<u>Due Within One Year</u>
<b>Governmental activities:</b>					
Leases payable	\$ 247,890	\$ -	\$ (131,316)	\$ 116,574	\$ 116,574
SBITAs payable	202,015	-	(83,030)	118,985	85,195
Compensated absences	487,262	522,815	-	1,010,077	505,038
Total long-term liabilities	<u>\$ 937,167</u>	<u>\$ 522,815</u>	<u>\$ (214,346)</u>	<u>\$ 1,245,636</u>	<u>\$ 706,807</u>
	<u>Beginning Balance</u>	<u>Additions</u>	<u>Deletions</u>	<u>Ending Balance</u>	<u>Due Within One Year</u>
<b>Business-type activities:</b>					
Compensated absences	<u>\$ 18,631</u>	<u>\$ 21,652</u>	<u>\$ -</u>	<u>\$ 40,283</u>	<u>\$ 40,283</u>
Total long-term liabilities	<u>\$ 18,631</u>	<u>\$ 21,652</u>	<u>\$ -</u>	<u>\$ 40,283</u>	<u>\$ 40,283</u>

The liability for pension-related debt, total OPEB liability, and is fully liquidated by the general fund. The change in compensated absences above is a net change for the year.

**(7) Commitments and Contingencies:**

The City is engaged in various liability claims incidental to the conduct of its general government operations at September 30, 2025. The outcomes of established claims are included in these financial statements. In the opinion of the City’s legal counsel, no legal proceedings are pending or threatened against the City which are not covered by applicable insurance which would inhibit its ability to perform its operations or materially affect its financial condition.

**(8) Risk Management:**

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters, all of which is satisfactorily insured by limited risk, high deductible commercial general liability insurance. Commercial insurance policies are also obtained for other risks of loss, including employee health and accident insurance. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three years.

The City carries insurance for worker’s compensation, inland marine, automobile physical damage, and certain bonds through membership in the Preferred Governmental Insurance Trust (the “Trust”). All claims are handled by Preferred Governmental Claims Solutions, the third-party administrator of the Trust.

The Trust is a pooled-risk insurance program established to provide certain liability, casualty, and property coverage to participating units of local governments in Florida, pursuant to various provisions of Florida Statutes. The Trust’s underwriting and rate setting policies were established after consulting with an independent actuary. The Trust is non-assessable, and therefore, the City has no liability for future deficits of the Trust, if any. The City currently does not carry named windstorm coverage.

**CITY OF DAYTONA BEACH SHORES, FLORIDA**  
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**SEPTEMBER 30, 2025**

**(9) Other Postemployment Benefits (OPEB):**

**Plan Description**—City of Daytona Beach Shores, Florida, Post-Retirement Benefits Plan (the Plan) is a single-employer healthcare plan administered by the City. Pursuant to Section 112.0801, Florida Statutes, the City is required to permit participation in the Plan to eligible retirees and dependents at a cost to the retiree that is no greater than the cost at which coverage is available for active employees. Eligible individuals include all employees who retire from the City either under disability or after attaining age 62 or at least 30 years of service for general employees, or after attaining age 55 or at least 25 years of service for sworn employees. The Plan does not issue a publicly available financial report.

**Funding Policy**—The City is funding the Plan on a pay-as-you-go basis and there are no assets accumulated in a trust. Most employees and their dependents are required to pay 100% of the estimated pro rata annual cost of the Plan. There is an implied subsidy in the insurance premiums for these employees because the premium charged for retirees is the same as the premium charged for active employees, who are younger than retirees on average. However, department head retirees, receive an explicit subsidy to age 65 equal to the difference between the total plan costs and amount charged to active employees. There were no contributions made by plan members for the year ended September 30, 2025.

**Benefits Provided**—The Other Post Employment Benefit Plan is a single-employer benefit plan administered by the City. Retirees are charged whatever the insurance company charges for the type of coverage elected, however, the premiums charged by the insurance company are based on a blending of the experience among younger active employees and older retired employees. The older retirees actually have a higher cost which means the City is actually subsidizing the cost of the retiree coverage because it pays all or a significant portion of the premium on behalf of the active employee, known as the “implicit rate subsidy.” In addition, department heads are eligible for an explicit subsidy from the City that covers the cost of retiree health care to age 65 equal to the difference between the total plan cost and the amount charged to active employees.

**Plan Membership**—At September 30, 2024, the date of the latest actuarial valuation, plan participation consisted of the following:

Active Employees	75
Inactive Employees	6
	81

**Total OPEB Liability**—The City’s total OPEB liability of \$843,093 was measured as of September 30, 2025 and was determined by an actuarial valuation as of September 30, 2024, utilizing the Alternative Measurement Method for small plans as permitted under GASB 75.

**Actuarial Assumptions and Other Inputs**—The Total OPEB Liability was determined by an actuarial valuation as of September 30, 2024, updated to September 30, 2025, using the following actuarial assumptions and other inputs, applied to all periods in the measurement, unless otherwise specified:

Salary increases	3.00%
Discount rate	4.50%
Healthcare cost trend rate	6.75%

The City does not have a dedicated Trust to pay retiree healthcare benefits. The discount rate was based on the S&P Municipal Bond 20 Year High Grade Rate Index as published by S&P Dow Jones Indices.

**CITY OF DAYTONA BEACH SHORES, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2025**

**(9) Other Postemployment Benefits (OPEB):** (Continued)

All mortality rates are projected generationally with mortality Improvements Scale MP-2020.

For the fiscal year ended September 30, 2025, changes in the total OPEB liability were as follows:

Balance at September 30, 2024	<u>\$</u>	943,278
Changes for a year:		
Service cost		23,424
Interest		37,732
Changes of assumptions		(83,175)
Differences between expected and actual experience		2,681
Benefit payments		<u>(80,847)</u>
Net changes		<u>100,185</u>
Balance at September 30, 2025	<u>\$</u>	<u>843,093</u>

*Sensitivity of the total OPEB liability to changes in the discount rate:*

The following presents the total OPEB liability of the City calculated using the discount rate of 4.50%, as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is 1% lower or 1% higher than the current rate:

	<u>1% Decrease</u>	<u>Current Discount Rate</u>	<u>1% Increase</u>
Total OPEB Liability	\$ 890,840	\$ 843,093	\$ 798,512

*Sensitivity of the total OPEB liability to changes in the healthcare cost trend rate:*

The following presents the total OPEB liability of the City as well as what the City's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1% lower (3.00%-5.75%) or 1% higher (5.00%-7.75%) than the current healthcare cost trend rates (4.00%-6.75%):

	<u>1% Decrease</u>	<u>Current Trend Rates</u>	<u>1% Increase</u>
Total OPEB Liability	\$ 786,891	\$ 843,093	\$ 904,572

**OPEB Expense and Deferred Outflows of Resources and Inflows of Resources**

For the year ended September 30, 2025, the City recognized OPEB expense of (\$14,938). At September 30, 2025, the City reported no deferred outflows of resources, and no deferred inflows of resources related to OPEB. Under GASB 75 as it applies to plans that qualify for the Alternative Measurement Method, changes in the Total OPEB Liability are not permitted to be included in deferred outflows of resources or deferred inflows of resources related to OPEB. These changes will be immediately recognized through OPEB Expense.

**CITY OF DAYTONA BEACH SHORES, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2025**

**(10) Employee Retirement Systems and Pension Plans:**

**A. Defined Contribution Pension Plans**

The Retirement Plan and Trust for General Employee (RPTGE) is a defined contribution pension plan established by the City to provide benefits at retirement to general employees of the City who began with the City after December 31, 1995. RPTGE is affiliated with the Florida Municipal Pension Trust (RMPT), an agent multiple employer pension plan administered by Florida League of Cities. FMPT pools the administrative and investment functions for single-employer plans. Separate accounts are maintained for each employer and the City's contributions provide benefits for its employees. The City contributes 10% of eligible employee's payroll who were employed prior to May 1, 2010, and 6% of eligible payroll for employees that begin after May 1, 2010. Employees vest 100% of their benefits after three years. City Ordinance 96-10 assigns the authority to establish and amend the plan provision and contribution requirements of RPTGE. Employee contributions are not permitted.

The City has closed the RPTGE to new entrants and account balances for employees electing to join the FRS Pension Plan were forfeited to the City and used to buy service time in the FRS Pension Plan. At September 30, 2025, there was 1 plan member remaining in the RPTGE.

For the years ended September 30, 2025, as part of the current City Manager's employment contract, allowed the City Manager to join the RPTGE plan where the City contributes 3% of eligible payroll. The City Manager is 100% vested immediately. City Manager contributions are not permitted.

For the years ended September 30, 2025, the total covered payroll was \$182,686. The amount of pension expense was \$145 for fiscal year ended September 30, 2025.

**B. Florida Retirement System and Health Insurance Subsidy**

**Plan Description and Administration**

The City participates in the Florida Retirement System (FRS), a multiple-employer, cost sharing defined public employee retirement system which covers all the City's full-time eligible employees. The System is administered by the State of Florida, Department of Administration, Division of Retirement to provide retirement and survivor benefits to participating public employees. Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail.

The FRS is a single retirement system administered by the Department of Management Services, Division of Retirement, and consists of two cost-sharing, multiple-employer retirement plans and other nonintegrated programs. These include a defined-benefit pension plan (Plan), with a Deferred Retirement Option Program (DROP), and a defined-contribution plan, referred to as the FRS Investment Plan (Investment Plan).

In addition, all regular employees of the City are eligible to enroll as members of the Retiree Health Insurance Subsidy (HIS) Program. The HIS is a cost-sharing, multiple-employer defined benefit pension plan established and administered in accordance with section 112.363, Florida Statutes. The benefit is a monthly payment to assist retirees of the state-administered retirement systems in paying their health insurance costs. For the fiscal year ended September 30, 2025, eligible retirees and beneficiaries received a monthly HIS payment equal to the number of years of service credited at retirement multiplied by \$7.50. The minimum payment is \$45 and the maximum payment is \$225 per month, pursuant to section 112.363, Florida Statutes. To be eligible to receive a HIS benefit, a retiree under one of the state-administered retirement systems must provide proof of eligible health insurance coverage, which can include Medicare.

**CITY OF DAYTONA BEACH SHORES, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2025**

(10) **Employee Retirement Systems and Pension Plans:** (Continued)

**Benefits Provided and Employees Covered**

Employees enrolled in the Plan prior to July 1, 2011, vest at six years of creditable service and employees enrolled in the Plan on or after July 1, 2011, vest at eight years of creditable service. All vested members, enrolled prior to July 1, 2011, are eligible for normal retirement benefits at age 62 or at any age after 30 years of service. All members enrolled in the Plan on or after July 1, 2011, once vested, are eligible for normal retirement benefits at age 65 or any time after 33 years of creditable service. Members of both Plans may include up to 4 years of credit for military service toward creditable service. The Plan also includes an early retirement provision; however, there is a benefit reduction for each year a member retires before his or her normal retirement date. The Plan provides retirement, disability, death benefits, and annual cost-of-living adjustments. Benefits under the Plan are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the five highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the eight highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on the retirement plan and/or class to which the member belonged when the service credit was earned.

DROP, subject to provisions of Section 121.091, Florida Statutes, permits employees eligible for normal retirement under the Plan to defer receipt of monthly benefit payments while continuing employment with an FRS employer. An employee may participate in DROP for a period not to exceed 96 months after electing to participate, except that certain instructional personnel may participate for up to 120 months. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest.

Employees may elect to participate in the Investment Plan in lieu of the FRS defined-benefit plan. Employer and employee contributions are defined by law, but the ultimate benefit depends in part on the performance of investment funds. The Investment Plan is funded by employer and employee contributions that are based on salary and membership class (Regular, DROP, etc.). Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Employees in the Investment Plan vest at one year of service.

**Financial Statements**

Financial statements and other supplementary information of the FRS are included in the State's Annual Comprehensive Financial Report, which is available from the Florida Department of Financial Services, Bureau of Financial Reporting Statewide Financial Reporting Section by mail at 200 E. Gaines Street, Tallahassee, Florida 32399-0364; by telephone at (850) 413-5511; or at the Department's Web site ([www.myfloridacfo.com](http://www.myfloridacfo.com)). An annual report on the FRS, which includes its financial statements, required supplementary information, actuarial report, and other relevant information, is available from:

Florida Department of Management Services  
Division of Retirement  
P.O. Box 9000  
Tallahassee, FL 32315-9000  
850-488-5706 or toll free at 877-377-1737

**CITY OF DAYTONA BEACH SHORES, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2025**

(10) **Employee Retirement Systems and Pension Plans:** (Continued)

**Contributions**

Employers may participate in certain classes of FRS membership. Each class has descriptions and employer contribution rates in effect during the fiscal year ended September 30, 2025, as follows (contribution rates are in agreement with the actuarially determined rates):

<u>FRS Membership Plan &amp; Class</u>	<u>Through June 30, 2025</u>	<u>After June 30, 2025</u>
Regular Class	13.63%	14.03%
Elected Officer Class	58.68%	54.57%
Senior Management Service Class (SMSC)	34.52%	33.24%
Special Risk	32.79%	35.19%
DROP from ERS	21.13%	22.02%

Current-year employer HIS contributions were made at a rate of 2.00% of covered payroll, which are included in the above rates.

Actual contributions made for City employees participating in FRS and HIS for the plan year ended June 30, 2025, were as follows:

City Contributions – FRS	\$ 1,286,708
City Contributions – HIS	118,183
Employee Contributions – FRS	177,274

**Net Pension Liability, Pension Expense, and Deferred Outflows and Inflows of Resources Related to Pensions**

At September 30, 2025, the City reported a net pension liability related to FRS and HIS as follows:

FRS	\$ 6,688,195
HIS	1,694,857
Total	<u>\$ 8,383,052</u>

The net pension liability was measured as of June 30, 2025, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The employer proportion of the net pension liability was based on a projection of the organization’s long-term share of contributions to the pension plan relative to the projected contributions of all participating governmental entities, as actuarially determined. At June 30, 2025 and 2024, the City’s proportionate share of the FRS and HIS net pension liabilities were as follows:

<u>Plan</u>	<u>2025</u>	<u>2024</u>
FRS	0.021550399%	0.020525085%
HIS	0.013223051%	0.012722963%

**CITY OF DAYTONA BEACH SHORES, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2025**

**(10) Employee Retirement Systems and Pension Plans:** (Continued)

For the plan year ended June 30, 2025, pension expense was recognized related to the FRS and HIS plans as follows:

FRS	\$ 878,822
HIS	107,466
Total	<u>\$ 986,288</u>

*Deferred outflows/inflows related to pensions:*

At September 30, 2025, deferred outflows of resources and deferred inflows of resources related to pensions were recorded from the following sources:

	FRS		HIS	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 714,730	\$ -	\$ 10,177	\$ (2,689)
Changes of assumptions	776,673	-	15,001	(409,942)
Net difference between projected and actual investment earnings	-	(1,116,662)	-	(1,411)
Change in City's proportionate share	378,738	(101,767)	202,393	(114,573)
Contributions subsequent to measurement date	368,619	-	32,618	-
	<u>\$ 2,238,400</u>	<u>\$ (1,218,429)</u>	<u>\$ 260,129</u>	<u>\$ (528,615)</u>

The above amounts for deferred outflows of resources for contributions related to pensions resulting from employer contributions subsequent to the measurement date and will be recognized as a reduction of the net pension liability in the year ended September 30, 2026. Other amounts reported as deferred outflows and deferred inflows of resources related to pensions being amortized for a period of greater than one year will be recognized in pension expense in succeeding years as follows:

	FRS	HIS	Total
2026	\$ 1,212,038	\$ (8,021)	\$ 1,204,017
2027	(123,746)	(80,172)	(203,918)
2028	(247,913)	(97,278)	(345,191)
2029	(189,027)	(76,781)	(265,808)
2030	-	(38,852)	(38,852)
Thereafter	-	-	-
	<u>\$ 651,352</u>	<u>\$ (301,104)</u>	<u>\$ 350,248</u>

*Actuarial assumptions:*

The Actuarial assumptions for both defined benefit plans are reviewed annually by the Florida Retirement System Actuarial Assumptions Conference. The FRS has a valuation performed annually. The HIS Program has a valuation performed biennially that is updated for GASB reporting in the year a valuation is not performed. The most recent experience study for the FRS was completed in 2024 for the period July 1, 2018, through June 30, 2023. Because HIS is funded on a pay-as-you-go basis, no experience study has been completed.

**CITY OF DAYTONA BEACH SHORES, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2025**

(10) **Employee Retirement Systems and Pension Plans:** (Continued)

The total pension liability for each of the defined benefit plans was determined by an actuarial valuation, using the entry age normal actuarial cost method. Inflation increases for both plans is assumed at 2.40%. Payroll growth, including inflation, for both plans is assumed at 3.50%. Both the discount rate and the long-term expected rate of return used for FRS investments is 6.70%. This rate is consistent with the prior year rate of 6.70%. The plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return. Because HIS Program uses a pay-as-you-go funding structure, a municipal bond rate of 5.20% was used to determine the total pension for the program. This rate increased from the prior year rate, which was 3.93%. Mortality assumptions for both plans were based on the PUB-2010 base table varies by member category and sex, projected generationally with Scale MP-2021 details.

*Long-term expected rate of return:*

To develop an analytical basis for the selection of the long-term expected rate of return assumption, in October 2025, the FRS Actuarial Assumptions conference reviewed long-term assumptions developed by both Milliman's capital market assumptions team and by a capital market assumptions team from Aon Hewitt Investment Consulting, which consults to the Florida State Board of Administration. The table below shows Milliman's assumptions for each of the asset classes in which the plan was invested at that time based on the long-term target asset allocation. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions and includes an adjustment for the inflation assumption. These assumptions are not based on historical returns, but instead are based on a forward-looking capital market economic model.

Asset Class	Target Allocation	Long-Term Arithmetic Expected Rate of Return
Cash	1.0%	3.2%
Fixed income	29.0%	5.5%
Global equities	45.0%	8.5%
Real estate	12.0%	8.4%
Private equity	11.0%	12.4%
Strategic investments	2.0%	6.5%
Total	100.0%	

*Sensitivity of the net pension liability to changes in the discount rate:*

The following presents the proportionate shares of the FRS and HIS net pension liability of the City calculated using the current discount rates, as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1% lower or 1% higher than the current rate:

Plan	Current Discount Rate	NPL with 1% Decrease	NPL at Current Discount Rate	NPL with 1% Increase
FRS	6.70%	\$ 13,125,479	\$ 6,688,195	\$ 1,291,269
HIS	5.20%	1,911,224	1,694,857	1,513,394

**CITY OF DAYTONA BEACH SHORES, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2025**

**(11) Subsequent Events:**

In January 2026, the City entered into a 60-month lease agreement with Axon Enterprises for the use of public safety equipment valued at \$1,286,492. A right-to-use asset and lease liability is to be recorded by the City during the subsequent fiscal year. The equipment has a five-year estimated useful life.

**(12) Recent Accounting Pronouncements:**

The Governmental Accounting Standards Board (GASB) has issued several pronouncements that have effective dates that may impact future financial statements. Listed below are pronouncements with required implementation dates effective for subsequent fiscal years that have not yet been implemented or were implemented in the current year. Management has not currently determined what, if any, impact implementation of the future pronouncements will have on the City's financial statements.

(a) GASB issued Statement No. 101, *Compensated Absences*, in June 2022. GASB Statement No. 101 (GASB 101) updates the recognition and measurement guidance for compensated absences, which include leave for vacation, holidays, sick time, or other paid time off. The Statement establishes a unified model for recognizing a compensated absence liability when leave is attributable to services already rendered, accumulates, and is more likely than not to be used for time off or paid to the employee. This guidance replaces prior provisions under GASB Statement No. 16. The City implemented this Statement and its various provisions during the year ended September 30, 2025, and had no significant impact on the financial statements. Accordingly, no prior-period adjustment has been reported.

(b) GASB issued Statement No. 102, *Certain Risk Disclosures*, in December 2023. GASB Statement No. 102 (GASB 102) amends GASB Statement No. 62 regarding the disclosure of a government's vulnerability to risks related to certain concentrations and constraints that limit its ability to acquire resources or control spending. The provisions for GASB 102 are effective for fiscal years beginning after June 15, 2024. The implementation of the Statement did not have a material effect on the City.

(c) GASB issued Statement No. 103, *Financial Reporting Model Improvements*, in April 2024. GASB Statement No. 103 (GASB 103) amends various provisions regarding the calculation methodology and required disclosures related to the liability for compensated absences. The provisions for GASB 103 are effective for fiscal years beginning after June 15, 2025.

(d) GASB issued Statement No. 104, *Disclosure of Certain Capital Assets*, in September 2024. GASB Statement No. 104 (GASB 104) amends GASB Statement No. 62 regarding the disclosure of a government's vulnerability to risks related to certain concentrations and constraints that limit its ability to acquire resources or control spending. The provisions for GASB 104 are effective for fiscal years beginning after June 15, 2025.

(e) GASB issued Statement No. 105, *Subsequent Events*, in December 2025. GASB Statement No. 105 (GASB 105) clarifies the subsequent events that constitute recognized and non-recognized events and establishes specific note disclosure requirements. The provisions of GASB 105 are effective for fiscal years beginning after June 15, 2026.

**REQUIRED SUPPLEMENTARY INFORMATION**

**CITY OF DAYTONA BEACH SHORES, FLORIDA**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL - GENERAL FUND**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2025**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with</u>
	<u>Original</u>	<u>Final</u>		<u>Final Budget -</u>
				<u>(Under)</u>
<b>Revenues</b>				
Taxes	\$ 11,193,800	\$ 11,193,800	\$ 11,300,666	\$ 106,866
Permits and fees	1,144,600	1,144,600	1,286,062	141,462
Intergovernmental	1,808,200	2,148,200	1,422,564	(725,636)
Charges for services	3,266,700	3,263,995	3,445,839	181,844
Fines and forfeitures	105,000	105,000	124,600	19,600
Investment income	685,000	685,000	975,487	290,487
Miscellaneous	10,000	10,000	31,084	21,084
<b>Total revenues</b>	<u>18,213,300</u>	<u>18,550,595</u>	<u>18,586,302</u>	<u>35,707</u>
<b>Expenditures</b>				
Current:				
General government	2,955,400	3,034,237	2,486,816	547,421
Public safety	7,430,600	7,468,000	6,805,664	662,336
Economic development	100,000	100,000	22,989	77,011
Culture and recreation	1,291,900	1,300,283	1,140,908	159,375
Community services	4,608,300	4,768,874	4,229,058	539,816
Contingency	1,066,100	865,909	-	(865,909)
Debt service:				
Principal retirement	291,300	237,250	214,346	22,904
Interest and fiscal charges	15,900	13,358	12,687	671
<b>Total expenditures</b>	<u>17,759,500</u>	<u>17,787,911</u>	<u>14,912,468</u>	<u>1,143,625</u>
<b>Excess (deficiency) of revenues over expenditures</b>	<u>453,800</u>	<u>762,684</u>	<u>3,673,834</u>	<u>2,911,150</u>
<b>Other financing sources (uses)</b>				
Transfers in	227,900	227,900	-	(227,900)
Transfers out	(5,345,100)	(7,342,784)	(5,561,961)	1,780,823
Proceeds from sale of capital assets	10,000	10,000	26,771	16,771
Proceeds from insurance recoveries	195,000	897,402	1,722,062	824,660
Issuance of long-term debt	10,800	10,800	-	(10,800)
<b>Total other financing sources (uses)</b>	<u>(4,901,400)</u>	<u>(6,196,682)</u>	<u>(3,813,128)</u>	<u>2,383,554</u>
<b>Net change in fund balances</b>	<u>(4,447,600)</u>	<u>(5,433,998)</u>	<u>(139,294)</u>	<u>5,294,704</u>
<b>Fund balances, beginning of year</b>	23,921,921	23,921,921	23,921,921	-
<b>Fund balances, end of year</b>	<u>\$ 19,474,321</u>	<u>\$ 18,487,923</u>	<u>\$ 23,782,627</u>	<u>\$ 5,294,704</u>

## **BUDGETARY NOTES TO REQUIRED SUPPLEMENTARY INFORMATION**

**(1)** An annual budget is prepared for all governmental funds of the City of Daytona Beach Shores, Florida except for the Contraband and Forfeitures, which is not required to have a legally adopted budget. The annual operating budgets are prepared on a basis consistent with generally accepted accounting principles (GAAP). The City's budgetary basis generally includes the recognition of expenditures when encumbrances are charged against appropriations and revenues when they become measurable and available. Formal budgetary integration is employed as a management control device for all funds. The General Fund's budgetary comparison schedule presented in this report is included as the required supplementary information following the financial statements to demonstrate compliance with the adopted budget.

Budgets are adopted by the City Commission pursuant to City Charter using the following procedures:

- On or before August 1st, the City Manager submits a preliminary budget to the City Commission for the ensuing fiscal year.
- Budget workshop sessions are scheduled by the City Commission, as needed.
- A general summary of the budget and notice of public hearing is made available to the public.
- Prior to October 1st, the budget is legally enacted through passage of a resolution.
- The City Commission, by resolution, may make supplemental appropriations in excess of those estimated for the year up to the amount of available revenue. Prior to the end of the fiscal year, supplemental appropriations are made for unanticipated spending requirements by the Commission.
- The City Manager must approve all inter-departmental budget amendments and/or appropriations transfers.
- The City Commission must approve any increases to the total budget expenditures by fund.
- Budgetary control is exercised at the fund level.
- Every appropriation will lapse at the close of the fiscal year.

Budgetary integration is established in the accounting records for management control purposes at the object of expenditure level; however, the City Charter establishes the level at which expenditures may not legally exceed the total City-wide appropriations. Therefore, the City Manager may, at any time, transfer appropriation amounts between line items, expenditure classifications, departments and funds without formal approval by City Commission. However, any revisions that increase the total appropriations at the fund level of the City must be approved through amendment by the City Commission.

**(2)** Open purchase orders and other commitments are recognized as expenditures in the period in which the actual goods or services are received and a liability is incurred. Encumbrances (e.g., purchase order, contracts) outstanding at year end for unfulfilled obligations are cancelled and reappropriated in the succeeding year's budget. Accordingly, there were no encumbrances outstanding at year end.

**CITY OF DAYTONA BEACH SHORES, FLORIDA**  
**SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY AND RELATED RATIOS**  
**LAST 10 FISCAL YEARS**  
**(UNAUDITED)**

	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>
<b>Total OPEB Liability</b>								
Service cost	\$ 23,424	\$ 21,833	\$ 12,523	\$ 19,422	\$ 35,047	\$ 36,668	\$ 4,416	\$ 4,364
Interest	37,732	40,702	23,773	14,519	12,942	1,744	2,074	1,905
Difference between expected and actual experience	2,681	361,165	-	105,769	-	-	-	-
Changes of assumptions	(83,175)	91,170	(2,335)	(46,710)	(9,032)	205,930	353	-
Benefit payments	(80,847)	(48,140)	(85,543)	(73,814)	(54,824)	(30,382)	(803)	(671)
Changes in benefit terms	-	-	-	-	-	156,374	-	-
Other changes	-	-	-	-	-	94,524	-	-
Net change in total OPEB liability	(100,185)	466,730	(51,582)	19,186	(15,867)	464,858	6,040	5,598
Total OPEB liability - beginning of year	943,278	476,548	528,130	508,944	524,811	59,953	53,913	48,315
<b>Total OPEB liability - end of year</b>	<b>\$ 843,093</b>	<b>\$ 943,278</b>	<b>\$ 476,548</b>	<b>\$ 528,130</b>	<b>\$ 508,944</b>	<b>\$ 524,811</b>	<b>\$ 59,953</b>	<b>\$ 53,913</b>
Covered-employee payroll	\$ 4,387,766	\$ 4,957,903	\$ 4,778,080	\$ 4,638,913	\$ 4,480,355	\$ 4,480,355	\$ 3,919,871	\$ 3,919,871
Total OPEB liability as a percentage of covered-employee payroll	19.21%	19.03%	9.97%	11.38%	11.36%	11.71%	1.53%	1.38%

Notes to Schedule:

Valuation date:	9/30/2024	9/30/2023	9/30/2021	9/30/2021	10/1/2019	10/1/2019	10/1/2017	10/1/2017
Measurement date:	9/30/2025	9/30/2024	9/30/2023	9/30/2022	9/30/2021	9/30/2020	9/30/2019	9/30/2018

*GASB 75 Measurement Method:*

Alternative Measurement Method, as described in Governmental Accounting Standards Board No. 75 for plans with fewer than 100 covered members.

Changes of assumptions and other changes reflect the effects of changes in the discount rate each period. The following are the discount rates used in each period:

4.50%	4.06%	4.87%	4.77%	2.43%	2.14%	3.58%	3.64%
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Also reflected as assumption changes are updated health care costs and premiums, updated health care cost trend rates, and termination rates.

There are no assets accumulated in a trust that meets the criteria of GASB codification P22.101 or P52.101 to pay related benefits for the OPEB plan.

*Benefit Payments:*

The plan sponsor did not provide actual net benefits paid by the Plan for each the fiscal year ending. Expected net benefit payments produced by the valuation model for the same period are shown in the table above.

\*10 years of data will be presented as it becomes available.

**CITY OF DAYTONA BEACH SHORES, FLORIDA**  
**SCHEDULE OF PROPORTIONATE SHARE OF NET PENSION LIABILITY**  
**LAST 10 FISCAL YEARS**  
**(UNAUDITED)**

	As of the Plan Year Ended June 30,									
	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
<b>Florida Retirement System (FRS)</b>										
Proportion of the net pension liability	0.021550399%	0.020525085%	0.021038349%	0.020963146%	0.019931993%	0.013585849%	0.013403952%	0.013616542%	0.012974748%	0.011402375%
Proportionate share of the net pension liability	\$ 6,688,195	\$ 7,940,068	\$ 8,383,116	\$ 7,799,975	\$ 1,505,636	\$ 8,259,092	\$ 6,115,350	\$ 5,558,903	\$ 5,997,314	\$ 5,296,678
Covered payroll	5,909,134	5,385,818	5,319,293	5,103,847	4,760,745	3,529,000	2,713,000	2,808,000	2,829,000	2,839,000
Proportionate share of the net pension liability as a percentage of covered payroll	113.18%	147.43%	157.60%	152.83%	31.63%	234.03%	225.41%	197.97%	211.99%	186.57%
Plan fiduciary net position as a percentage of the total pension liability	87.26%	83.70%	82.38%	82.89%	96.40%	78.85%	82.61%	84.26%	83.89%	84.88%
<b>Health Insurance Subsidy Program (HIS)</b>										
Proportion of the net pension liability	0.013223051%	0.012722963%	0.013423212%	0.014001995%	0.013444754%	0.010353742%	0.008352733%	0.008595837%	0.008874264%	0.009196412%
Proportionate share of the net pension liability	\$ 1,694,857	\$ 1,908,569	\$ 2,131,785	\$ 1,483,035	\$ 1,649,201	\$ 1,264,175	\$ 934,587	\$ 909,793	\$ 948,877	\$ 1,071,804
Covered payroll	5,909,134	5,385,818	5,319,293	5,103,847	4,760,745	3,529,000	2,713,000	2,808,000	2,829,000	2,839,000
Proportionate share of the net pension liability as a percentage of covered payroll	28.68%	35.44%	40.08%	29.06%	34.64%	35.82%	34.45%	32.40%	33.54%	37.75%
Plan fiduciary net position as a percentage of the total pension liability	6.36%	4.12%	4.81%	3.56%	3.00%	2.63%	2.15%	1.64%	0.97%	0.50%

**CITY OF DAYTONA BEACH SHORES, FLORIDA**  
**SCHEDULE OF CONTRIBUTIONS**  
**LAST 10 FISCAL YEARS**  
**(UNAUDITED)**

	For the Year Ended September 30.									
	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
<b>Florida Retirement System (FRS)</b>										
Contractually required contribution	\$ 1,339,652	\$ 1,188,281	\$ 1,038,797	\$ 931,649	\$ 814,942	\$ 633,142	\$ 550,618	\$ 525,968	\$ 527,636	\$ 511,555
Contributions in relation to the contractually required contribution	1,339,652	1,188,281	1,038,797	931,649	814,942	633,142	550,618	525,968	527,636	511,555
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Covered payroll	\$ 6,100,667	\$ 5,483,901	\$ 5,297,173	\$ 5,178,792	\$ 4,977,887	\$ 3,529,000	\$ 2,713,000	\$ 2,808,000	\$ 2,829,000	\$ 2,946,000
Contributions as a percentage of covered payroll	21.96%	21.67%	19.61%	17.99%	16.37%	17.94%	20.30%	18.73%	18.65%	17.36%
<b>Health Insurance Subsidy Program (HIS)</b>										
Contractually required contribution	\$ 122,013	\$ 109,678	\$ 92,494	\$ 85,968	\$ 82,633	\$ 59,664	\$ 46,382	\$ 46,615	\$ 46,965	\$ 47,137
Contributions in relation to the contractually required contribution	122,013	109,678	92,494	85,968	82,633	59,664	46,382	46,615	46,965	47,137
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Covered payroll	\$ 6,100,667	\$ 5,483,901	\$ 5,297,173	\$ 5,178,792	\$ 4,977,887	\$ 3,529,000	\$ 2,713,000	\$ 2,808,000	\$ 2,829,000	\$ 2,946,000
Contributions as a percentage of covered payroll	2.00%	2.00%	1.75%	1.66%	1.66%	1.69%	1.71%	1.66%	1.66%	1.60%

**SUPPLEMENTARY INFORMATION**

**CITY OF DAYTONA BEACH SHORES, FLORIDA**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL - CAPITAL PROJECTS**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2025**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with</u>
	<u>Original</u>	<u>Final</u>		<u>Final Budget -</u>
				<u>(Under)</u>
<b>Revenues</b>				
Total revenues	\$ -	\$ -	\$ -	\$ -
<b>Expenditures</b>				
Current:				
Culture and recreation	-	-	129,802	(129,802)
Capital outlay	5,245,100	6,095,000	3,038,540	3,056,460
Total expenditures	5,245,100	6,095,000	3,168,342	2,926,658
<b>Excess (deficiency) of revenues over expenditures</b>	<u>(5,245,100)</u>	<u>(6,095,000)</u>	<u>(3,168,342)</u>	<u>2,926,658</u>
<b>Other financing sources (uses)</b>				
Transfers in	5,245,100	6,095,000	5,561,961	(533,039)
Total other financing sources (uses)	5,245,100	6,095,000	5,561,961	(533,039)
<b>Net change in fund balances</b>	-	-	2,393,619	2,393,619
<b>Fund balances, beginning of year</b>	-	-	-	-
<b>Fund balances, end of year</b>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 2,393,619</u>	<u>\$ 2,393,619</u>

# **STATISTICAL SECTION**

## STATISTICAL SECTION

This part of the City of Daytona Beach Shores, Florida's Annual Comprehensive Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

### Table of Contents

**A. Financial Trends** – These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.

#### Schedules 1 to 4

**B. Revenue Capacity** – These schedules contain information to help the reader assess the City's most significant local own-source revenues - ad valorem property taxes, occupational license taxes, and building permits revenues.

#### Schedules 5 to 7

**C. Debt Capacity** – These schedules present information to help the reader assess the affordability of the City's current levels of debt outstanding and the City's ability to issue additional debt in the future, as necessary.

#### Schedules 8 to 10

**D. Demographic and Economic Information Financial Trends** – These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place and to help make comparisons over time and with other local governments.

#### Schedules 11 to 12

**E. Operating Information** – These schedules contain information about the City's operations and resources to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.

#### Schedules 13 to 15

### Additional Notes

Unless otherwise noted, the information in these schedules is derived from the City's Annual Comprehensive Financial Report (ACFR) for the relevant year.

**Schedule 1**

**City of Daytona Beach Shores  
Net Position by Component (in thousands)  
Last Ten Fiscal Years**

<i>As of September 30,</i>	2016	2017	2018	2019
<b>Governmental activities</b>				
Net investment in capital assets	\$ 17,010	\$ 20,779	\$ 27,392	\$ 28,837
Restricted	3,533	3,580	3,763	4,006
Unrestricted	<u>13,384</u>	<u>12,273</u>	<u>8,847</u>	<u>9,792</u>
Total governmental activities net position	<u>\$ 33,927</u>	<u>\$ 36,632</u>	<u>\$ 40,002</u>	<u>\$ 42,635</u>
<b>Business-type activities</b>				
Net investment in capital assets	\$ 3,268	\$ 3,200	\$ 3,142	\$ 3,212
Restricted	112	112	112	112
Unrestricted	<u>6,763</u>	<u>7,681</u>	<u>8,615</u>	<u>9,457</u>
Total business-type activities net position	<u>\$ 10,143</u>	<u>\$ 10,993</u>	<u>\$ 11,869</u>	<u>\$ 12,781</u>
<b>Primary Government</b>				
Net investment in capital assets	\$ 20,278	\$ 23,979	\$ 30,534	\$ 32,049
Restricted	3,645	3,692	3,875	4,118
Unrestricted	<u>20,147</u>	<u>19,954</u>	<u>17,462</u>	<u>19,249</u>
Total primary government net position	<u>\$ 44,070</u>	<u>\$ 47,625</u>	<u>\$ 51,871</u>	<u>\$ 55,416</u>

**Schedule 1**

**City of Daytona Beach Shores  
Net Position by Component (in thousands)  
Last Ten Fiscal Years**

2020	2021	2022	2023	2024	2025
\$ 35,020	\$ 37,882	\$ 35,928	\$ 35,519	\$ 35,188	\$ 35,589
2,693	1,206	1,316	1,406	1,453	2,829
<u>7,560</u>	<u>8,419</u>	<u>11,711</u>	<u>12,696</u>	<u>13,374</u>	<u>14,282</u>
<u>\$ 45,273</u>	<u>\$ 47,507</u>	<u>\$ 48,955</u>	<u>\$ 49,621</u>	<u>\$ 50,015</u>	<u>\$ 52,700</u>
\$ 4,250	\$ 4,353	\$ 4,086	\$ 4,112	\$ 3,846	\$ 4,385
	11	67	75	82	85
<u>8,745</u>	<u>9,183</u>	<u>10,244</u>	<u>11,189</u>	<u>12,231</u>	<u>12,499</u>
<u>\$ 12,995</u>	<u>\$ 13,547</u>	<u>\$ 14,397</u>	<u>\$ 15,376</u>	<u>\$ 16,159</u>	<u>\$ 16,969</u>
\$ 39,270	\$ 42,235	\$ 40,014	\$ 39,631	\$ 39,034	\$ 39,974
2,693	1,217	1,383	1,481	1,535	2,914
<u>16,305</u>	<u>17,602</u>	<u>21,955</u>	<u>23,885</u>	<u>25,605</u>	<u>26,781</u>
<u>\$ 58,268</u>	<u>\$ 61,054</u>	<u>\$ 63,352</u>	<u>\$ 64,997</u>	<u>\$ 66,174</u>	<u>\$ 69,669</u>

**Schedule 2**

**City of Daytona Beach Shores  
Changes in Net Position (in thousands)  
Last Ten Fiscal Years**

<i>Fiscal year ended September 30,</i>	2016	2017	2018	2019
<b>Expenses</b>				
Governmental activities				
General government	\$ 1,785	\$ 1,958	\$ 2,226	\$ 2,253
Public safety	5,488	5,799	5,960	6,638
Community services	3,335	3,433	3,506	3,649
Culture/recreation	633	727	795	765
Economic environment	-	-		
Interest on long-term debt	932	819	729	619
Total governmental activities expenses	<u>12,173</u>	<u>12,736</u>	<u>13,216</u>	<u>13,924</u>
Business-type activities				
Sewer	2,526	2,534	2,663	2,611
Total business-type activities net assets	<u>2,526</u>	<u>2,534</u>	<u>2,663</u>	<u>2,611</u>
Total primary government expenses	<u>\$ 14,699</u>	<u>\$ 15,270</u>	<u>\$ 15,879</u>	<u>\$ 16,535</u>
<b>Program Revenues</b>				
Governmental activities				
Charges for services (see Schedule 2A for detail)	\$ 2,400	\$ 2,459	\$ 2,629	\$ 2,716
Operating grants and contributions	341	379	808	358
Capital grants and contributions	89	92	94	97
Total governmental activities program revenues	<u>2,830</u>	<u>2,930</u>	<u>3,531</u>	<u>3,171</u>
Business-type activities				
Charges for services (see Schedule 2A for detail)	3,542	3,335	3,420	3,403
Capital grants and contributions	91	7	62	23
Total business-type activities program revenues	<u>3,633</u>	<u>3,342</u>	<u>3,482</u>	<u>3,426</u>
Total primary government program revenues	<u>\$ 6,463</u>	<u>\$ 6,272</u>	<u>\$ 7,013</u>	<u>\$ 6,597</u>
<b>Net (Expense)/Revenue</b>				
Governmental activities	\$ (9,343)	\$ (9,806)	\$ (9,685)	\$ (10,753)
Business-type activities	1,107	808	819	815
Total primary government net expense	<u>\$ (8,236)</u>	<u>\$ (8,998)</u>	<u>\$ (8,866)</u>	<u>\$ (9,938)</u>
<b>Governmental Revenues and Other Changes in Net Assets</b>				
Governmental activities				
Property taxes	\$ 10,213	\$ 10,204	\$ 10,586	\$ 10,844
Sales taxes	231	238	249	250
Franchise and utility taxes	1,235	1,201	1,251	1,216
Unrestricted grants and contributions	131	133	133	133
Gain on Sale of Capital Asset				4
Unrestricted investment earnings	101	95	172	209
Miscellaneous	627	640	711	730
Total governmental activities	<u>12,538</u>	<u>12,511</u>	<u>13,102</u>	<u>13,386</u>
Business-type activities				
Unrestricted investment earnings	24	34	59	72
Miscellaneous	5	8		
Gain on Sale of Capital Asset				25
Total business-type activities	<u>29</u>	<u>42</u>	<u>59</u>	<u>97</u>
Total primary government	<u>\$ 12,567</u>	<u>\$ 12,553</u>	<u>\$ 13,161</u>	<u>\$ 13,483</u>
<b>Change in Net Assets</b>				
Governmental activities	\$ 3,195	\$ 2,705	\$ 3,417	\$ 2,633
Business-type activities	1,136	850	878	912
Total primary government	<u>\$ 4,331</u>	<u>\$ 3,555</u>	<u>\$ 4,295</u>	<u>\$ 3,545</u>

Schedule 2

City of Daytona Beach Shores  
 Changes in Net Position (in thousands)  
 Last Ten Fiscal Years

2020	2021	2022	2023	2024	2025
\$ 2,216	\$ 1,166	\$ 1,588	\$ 1,528	\$ 1,745	\$ 1,516
6,365	5,661	6,975	7,979	7,550	7,628
3,959	5,763	4,643	4,544	4,685	5,144
928	994	1,166	1,318	1,441	1,585
2	56	178	46	47	31
885	315	13	13	20	7
<u>14,355</u>	<u>13,955</u>	<u>14,563</u>	<u>15,428</u>	<u>15,488</u>	<u>15,911</u>
3,054	3,036	2,926	2,806	3,619	3,495
3,054	3,036	2,926	2,806	3,619	3,495
<u>\$ 17,409</u>	<u>\$ 16,991</u>	<u>\$ 17,489</u>	<u>\$ 18,234</u>	<u>\$ 19,107</u>	<u>\$ 19,406</u>
\$ 2,653	\$ 2,230	\$ 2,508	\$ 2,571	\$ 2,815	\$ 2,910
526	316	2,595	586	162	793
100				1	-
<u>3,279</u>	<u>2,546</u>	<u>5,103</u>	<u>3,157</u>	<u>2,978</u>	<u>3,703</u>
3,221	3,522	3,636	3,427	3,903	3,892
6	49	137	19	15	8
<u>3,227</u>	<u>3,571</u>	<u>3,773</u>	<u>3,446</u>	<u>3,918</u>	<u>3,900</u>
<u>\$ 6,506</u>	<u>\$ 6,117</u>	<u>\$ 8,876</u>	<u>\$ 6,603</u>	<u>\$ 6,896</u>	<u>\$ 7,603</u>
\$ (11,076)	\$ (11,409)	\$ (9,460)	\$ (12,271)	\$ (12,510)	\$ (12,208)
173	535	847	640	299	405
<u>\$ (10,903)</u>	<u>\$ (10,874)</u>	<u>\$ (8,613)</u>	<u>\$ (11,631)</u>	<u>\$ (12,211)</u>	<u>\$ (11,803)</u>
\$ 11,250	\$ 11,278	\$ 8,407	\$ 8,942	\$ 9,078	\$ 9,900
236	283	317	373	348	333
1,173	1,773	1,902	2,047	2,000	2,097
133	239	264	309	296	289
7					1,256
116	25	(56)	791	1,071	976
800	45	75	474	110	41
<u>13,715</u>	<u>13,643</u>	<u>10,909</u>	<u>12,936</u>	<u>12,903</u>	<u>14,892</u>
41	14	3	339	484	394
	3				
<u>41</u>	<u>17</u>	<u>3</u>	<u>339</u>	<u>484</u>	<u>11</u>
<u>\$ 13,756</u>	<u>\$ 13,660</u>	<u>\$ 10,912</u>	<u>\$ 13,275</u>	<u>\$ 13,387</u>	<u>\$ 15,297</u>
\$ 2,639	\$ 2,234	\$ 1,449	\$ 665	\$ 393	\$ 2,684
214	552	850	979	783	810
<u>\$ 2,853</u>	<u>\$ 2,786</u>	<u>\$ 2,299</u>	<u>\$ 1,644</u>	<u>\$ 1,176</u>	<u>\$ 3,494</u>

**Schedule 2A**

**City of Daytona Beach Shores  
Detail Schedule of Charges for Services (in thousands)  
Last Ten Fiscal Years**

<i>For the fiscal year ended September 30,</i>	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
<b>Governmental activities</b>										
General government	\$ 921	\$ 986	\$ 1,002	\$ 988	\$ 968	\$ 75	\$ 64	\$ 51	\$ 36	\$ 35
Public safety	148	147	228	237	171	178	223	169	232	202
Community services	1,259	1,311	1,380	1,462	1,496	1,955	2,086	2,298	2,359	2,537
Culture & recreation	72	15	19	29	18	22	135	54	188	136
<b>Total governmental activities</b>	<u>\$ 2,400</u>	<u>\$ 2,459</u>	<u>\$ 2,629</u>	<u>\$ 2,716</u>	<u>\$ 2,653</u>	<u>\$ 2,230</u>	<u>\$ 2,508</u>	<u>\$ 2,572</u>	<u>\$ 2,815</u>	<u>\$ 2,910</u>
<b>Business-type activities</b>										
Sewer utility	\$ 3,542	\$ 3,335	\$ 3,420	\$ 3,403	\$ 3,221	\$ 3,522	\$ 2,926	\$ 2,806	\$ 3,903	\$ 3,892
<b>Total business-type activities</b>	<u>\$ 3,542</u>	<u>\$ 3,335</u>	<u>\$ 3,420</u>	<u>\$ 3,403</u>	<u>\$ 3,221</u>	<u>\$ 3,522</u>	<u>\$ 2,926</u>	<u>\$ 2,806</u>	<u>\$ 3,903</u>	<u>\$ 3,892</u>

Schedule 3

City of Daytona Beach Shores  
Fund Balances - Governmental funds (in thousands)  
Last Ten Fiscal Years

<i>As of September 30,</i>	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
General fund										
Non-Spendable	\$ 75	\$ 89	\$ 78	\$ 90	\$ 747	\$ 153	\$ 76	\$ 75	\$ 391	\$ 214
Restricted	3,442	3,519	3,727	3,973	2,634	1,154	1,256	1,406	1,386	1,322
Assigned	1,816	1,921	2,069	2,257	5,481	538	943	2,808	4,576	3,461
Unassigned	15,789	14,721	12,073	13,681	8,511	14,369	17,896	18,452	17,569	18,786
Total general fund	<u>21,122</u>	<u>20,250</u>	<u>17,947</u>	<u>20,001</u>	<u>17,373</u>	<u>16,214</u>	<u>20,171</u>	<u>22,741</u>	<u>23,922</u>	<u>23,783</u>
All other governmental funds										
Non-spendable	-	-	-	-	-	-	-	-	-	927
Restricted	91	61	36	33	59	52	59	69	67	41
Assigned										1,466
Total all other governmental funds	<u>91</u>	<u>61</u>	<u>36</u>	<u>33</u>	<u>59</u>	<u>52</u>	<u>59</u>	<u>69</u>	<u>67</u>	<u>2,434</u>

**Schedule 4**

**City of Daytona Beach Shores**  
**Changes in Fund Balances - Governmental Funds (in thousands)**  
**Last Ten Fiscal Years**

<i>Fiscal year ended September 30,</i>	2016	2017	2018	2019
<b>Revenues</b>				
Taxes	\$ 12,006	\$ 11,944	\$ 12,419	\$ 12,629
Licenses and permits	359	441	414	413
Intergovernmental	798	849	1,292	846
Charges for services	1,897	1,953	2,118	2,249
Investment income	101	95	172	172
Fines and forfeitures	136	86	166	209
Miscellaneous	37	27	33	23
Total revenues	<u>15,334</u>	<u>15,395</u>	<u>16,614</u>	<u>16,541</u>
<b>Expenditures</b>				
General government	1,980	4,434	6,575	1,940
Public safety	4,856	5,048	5,136	5,401
Community services	2,597	2,747	2,714	2,881
Culture/recreation	640	574	1,257	695
Economic development	-	-		
Debt service				
Principal retirement	2,602	2,710	2,819	2,936
Interest	942	834	727	638
Other Charges				
Total expenditures [including capital outlay]	<u>13,617</u>	<u>16,347</u>	<u>19,228</u>	<u>14,491</u>
Excess (deficiency) of revenues over (under) expenditures	<u>1,717</u>	<u>(952)</u>	<u>(2,614)</u>	<u>2,050</u>
<b>Other financing sources</b>				
Sale of capital assets	33	31	306	4
Proceeds from insurance recovery	11	19	5	-
Termination of interest rate swap	-	-		
Issuance of long-term debt-Leases	-	-		
Issuance of long-term debt-SBITA	-	-		
Transfers in	-	-		
Transfers (out)	-	-		
Total other financing sources	<u>44</u>	<u>50</u>	<u>311</u>	<u>4</u>
<b>Net change in fund balances</b>	<u>\$ 1,761</u>	<u>\$ (902)</u>	<u>\$ (2,303)</u>	<u>\$ 2,054</u>
Net capital outlay [incl. in total expenditures above] <i>(shown for calculation purposes only)</i>	542	3,164	5,418	250
Debt service as a percentage of non-capital outlay	27.1%	26.9%	25.7%	25.1%

Schedule 4

City of Daytona Beach Shores  
**Changes in Fund Balances - Governmental Funds (in thousands)**  
**Last Ten Fiscal Years**

2020	2021	2022	2023	2024	2025
\$ 12,945	\$ 12,486	\$ 9,616	\$ 10,253	\$ 10,392	\$ 11,301
438	1,011	1,016	1,270	1,212	1,286
1,004	848	3,188	1,285	808	1,422
2,305	2,467	2,781	2,896	3,206	3,446
116	25	(56)	791	1,074	976
106	112	157	103	162	126
23	18	65	6	23	31
<u>16,937</u>	<u>16,967</u>	<u>16,767</u>	<u>16,604</u>	<u>16,877</u>	<u>18,588</u>
1,835	1,762	2,052	2,004	2,749	2,487
5,492	6,025	6,003	6,304	6,653	6,806
3,248	3,346	3,302	3,745	4,136	4,229
802	783	968	1,076	2,174	1,141
2	56	127	20	30	23
7,262	6,595	61	106	236	214
567	414	8	13	20	13
	14				
<u>19,208</u>	<u>18,995</u>	<u>12,521</u>	<u>13,268</u>	<u>15,998</u>	<u>14,913</u>
<u>(2,271)</u>	<u>(2,028)</u>	<u>4,246</u>	<u>3,336</u>	<u>879</u>	<u>3,675</u>
22	835	254	12	-	27
7	27	10	456	88	1,722
(386)		320	257		-
				283	-
					5,562
					(5,562)
<u>(357)</u>	<u>862</u>	<u>584</u>	<u>725</u>	<u>371</u>	<u>1,749</u>
<u>\$ (2,628)</u>	<u>\$ (1,166)</u>	<u>\$ 4,830</u>	<u>\$ 4,061</u>	<u>\$ 1,250</u>	<u>\$ 5,424</u>
700	1,027	955	1,550	1,968	3,066
42.3%	39.1%	0.6%	1.0%	1.8%	1.9%

**Schedule 5**

**City of Daytona Beach Shores**  
**Assessed Value and Estimated Actual Value of Taxable Property**  
**with Levies and Collections (in thousands)**  
**Last Ten Fiscal Years**

Tax Year	Residential Property (1)	Commercial and Industrial Property (1)	Institutional, Governmental, and Other Property	Less: Tax-Exempt Property	Assesed Taxable Value (1)	Estimated Actual Market Value (1)	Assessed as a Percent of Estimated Actual
2015-16	\$ 1,295,178	\$ 131,196	\$ 37,260	\$ 111,951	\$ 1,351,683	\$ 1,601,974	84.4%
2016-17	1,366,074	153,354	39,971	119,309	1,440,090	1,708,901	84.3%
2017-18	1,415,659	170,819	40,413	124,733	1,502,158	1,766,486	85.0%
2018-19	1,513,258	195,602	56,756	139,835	1,625,781	1,783,471	91.2%
2019-20	1,517,248	196,017	68,795	139,636	1,642,424	1,914,658	85.8%
2020-21	1,579,324	198,581	57,460	143,581	1,691,784	1,980,835	85.4%
2021-22	1,650,782	169,970	87,429	150,703	1,757,478	2,060,452	85.3%
2022-23	1,860,728	190,445	97,440	156,559	1,992,054	2,579,094	77.2%
2023-24	1,844,940	248,219	69,485	158,858	2,003,786	2,532,407	79.1%
2024-25	2,003,219	276,507	74,443	161,686	2,192,483	2,799,974	78.3%

(1) Source: Volusia County Property Appraiser Office

(2) Includes paid delinquencies from prior years and payments from CRA agencies beginning in 2006-07; excludes General Obligation debt collections.

For additional information regarding property payment discounts, see Note 1 of the Notes to Financial Statements.

**Schedule 5**

**City of Daytona Beach Shores  
Assessed Value and Estimated Actual Value of Taxable Property  
with Levies and Collections (in thousands)  
Last Ten Fiscal Years**

<u>Tax Rate</u>	<u>Tax Levy (1)</u>	<u>Property Tax Collections (2)</u>	<u>Percent of Levy Collected</u>
5.49940	\$ 7,575	\$ 7,344	97.0%
5.15900	7,576	7,317	96.6%
5.23000	7,997	7,722	96.6%
5.23000	8,333	8,022	96.3%
5.23000	8,681	8,372	96.4%
5.04760	8,687	8,393	96.6%
4.93560	8,673	8,408	96.9%
4.58800	9,255	8,881	96.0%
4.58800	9,370	9,078	96.9%
4.58800	10,242	9,904	96.7%

Schedule 6

**City of Daytona Beach Shores**  
**Direct and Overlapping Property Tax Rates (in thousands)**  
**Last Ten Fiscal Years**

Tax Year Ended	Direct Rates			Overlapping Rates					
	Daytona Beach Shores	Debt Service	School District	Volusia County	Fla. Inland Nav. Dist.	Mosquito Control	Ponce DeLeon Inlet and Port Authority	Halifax Hospital	St. Johns Water Mgt. District
2016	5.15900	2.03000	6.84800	7.05200	0.03200	0.18800	0.09290	0.75610	0.28850
2017	5.23000	1.84000	6.28100	6.64640	0.03200	0.18800	0.09290	0.35460	0.25620
2018	5.23000	1.79770	6.08100	6.54200	0.03200	0.18800	0.09290	0.35460	0.24140
2019	5.23000	1.79770	6.08100	6.54200	0.03200	0.18800	0.09290	0.03546	0.24140
2020	5.04760	1.73500	5.90700	6.15090	0.03200	0.17810	0.08800	0.98790	0.22870
2021	4.93560	0.00000	5.80200	6.29860	0.03200	0.17810	0.08450	0.95290	0.21890
2022	4.63890	0.00000	5.48200	5.71340	0.03200	0.17810	0.07600	0.86060	0.19740
2023	4.58800	0.00000	5.40900	5.67080	0.02880	0.17810	0.06920	0.78780	0.17930
2024	4.58800	0.00000	5.28500	5.58920	0.02880	0.16470	0.06920	0.73090	0.17930
2025	4.58800	0.00000	5.27900	5.56980	0.02700	0.15730	0.06600	0.70190	0.17930

Source: County of Volusia Tax Assessor's Office

[finalmillagerates2025final.pdf](#)

Schedule 7

**City of Daytona Beach Shores  
Principal Property Taxpayers  
Current Year and Ten Years Ago**

Taxpayer	September 2025			September 2016		
	Taxable Assessed Value	Rank	Percentage of Total Taxable Assessed Value	Taxable Assessed Value	Rank	Percentage of Total Taxable Assessed Value
Uhon Daytona Shores	\$ 23,788,503	1	16.40%			
1901 1903 S Atlantic LP	22,800,121	2	15.72%			
Florida Power & Light Company	19,694,901	3	13.58%	8,204,475	5	7.82%
BG Daytona Seabreeze COA	14,842,260	4	10.23%	18,954,363	2	18.07%
BA Daytona NC Exchange LLC	12,546,890	5	8.65%			
Avista Properties II LLC	11,380,714	6	7.84%	12,830,430	3	12.23%
Pacifica Daytona LLC	11,233,994	7	7.74%	9,155,836	4	8.73%
M4 Daytona HI LLC	10,727,322	8	7.39%			
Lady Godvia 2 LLC	9,460,663	9	6.52%			
ASA Lodging LLC	8,602,982	10	5.93%	7,678,136	7	7.32%
Garrison Daytona Propco LLC				22,535,113	1	21.48%
2505 South Atlantic LLC				7,812,697	6	7.45%
Publix Super Markets Inc				6,829,262	8	6.51%
Century Nationwide Properties				5,876,191	9	5.60%
Tristar Lodging inc				5,018,905	10	4.78%
<b>Total</b>	<b>145,078,350</b>		<b>100.00%</b>	<b>104,895,408</b>		<b>100.00%</b>

Source: Property Appraiser, County of Volusia, Florida

Schedule 8

**City of Daytona Beach Shores**  
**Ratios of Outstanding Debt by Types (in thousands)**  
**Last Ten Fiscal Years**

Tax Year Ending	Population (2)	Governmental Activities						Business-type Activities		
		Bonded Debt	Percentage of Assessed Taxable Value of Property (1)	Per Capita	Lease	SBITA	Term Loan	State Revolving Loan Payable	Total Primary Government	Per Capita
2016	4,263	\$ 15,853	1.17%	3.719	-	-	\$ 6,469	\$ 1,708	\$ 24,030	5.637
2017	4,291	13,673	0.95%	3.186	-	-	5,939	1,501	21,113	4.920
2018	4,288	11,407	0.76%	2.660	-	-	5,386	1,288	18,081	4.217
2019	4,296	9,048	0.56%	2.106	-	-	4,809	1,069	14,926	3.474
2020	4,489	6,595	0.40%	1.469	-	-	-	-	6,595	1.469
2021	4,641		0.00%	0.000	-	-	-	-	-	0.000
2022	5,259		0.00%	0.000	258		-	-	-	0.000
2023	5,279		0.00%	0.000	410		-	-	-	0.000
2024	5,194		0.00%	0.000	248	202	-	-	-	0.000
2025	5,251		0.00%	0.000	117	119	-	-	-	0.000

(1) See Schedule 5 for property value data

(2) Source: Florida Dept. of Revenue Adjusted Population Estimates used in annual State Revenue Sharing Calculations

Note: Statistical information on personal income is not tracked by any source for this governmental unit. Accordingly, ratios of outstanding debt as a percent of personal income are not presented.

Schedule 9

**City of Daytona Beach Shores**  
**Direct and Overlapping Governmental Activities Debt (in thousands)**  
**September 30, 2025**

	Net Debt Outstanding (a)	Percentage Applicable to the Governmental Unit	City of Daytona Beach Shores - Share of Debt
Direct:			
City of Daytona Beach Shores-SBITAs	\$ 119	100%	\$ 119
City of Daytona Beach Shores-Leases	117	100%	117
Overlapping:			
Volusia County (c)	54,476	3.66%	1,994
Total direct and overlapping debt			<u>\$ 2,111</u>

Note: Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the City. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and business of Daytona Beach Shores. This process recognized that, when considering the City's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt of each overlapping government.

- a Net Debt Outstanding data provided by each governmental unit listed.
- b Daytona Beach Shores Direct Debt from schedule 8, Leases and SBITA.
- c Volusia County Outstanding Debt at September 30, 2025  
 Volusia County overlapping debt, the percentage applicable to Daytona Beach Shores was determined by taking the City's taxable value of \$2,231,322,674 and dividing it by Volusia County taxable value of \$60,906,102,324

Source: City of Daytona Beach Shores, Finance Department

*The City Charter, the Constitution of the State of Florida and Florida State Statute 200.181 do not provide for a legal debt limit.*

Source: City of Daytona Beach Finance Department

Calendar Year*	Population (1)	Personal Income (in thousands)	Per Capita Personal Income (2)	Unemployment Rate (3)
2016	529,364	\$ 13,146,226	\$ 24,834	5.3%
2017	538,692	14,662,658	27,219	4.1%
2018	546,772	15,908,331	29,095	3.4%
2019	547,538	16,219,718	29,623	3.3%
2020	553,543	16,528,240	29,859	7.9%
2021	563,358	18,304,065	32,491	4.0%
2022	572,815	21,081,310	36,803	2.8%
2023	583,505	20,128,005	34,495	3.4%
2024	587,091	23,269,352	39,635	3.9%
2025	604,533	24,399,556	40,361	4.9%

\* Latest Annual Data Available

Based on County-wide data

Sources (unless specified):

(1) Florida Legislature, Office of Economic and Demographic Research  
[volusia.pdf \(state.fl.us\)](https://www.fl.gov/volusia.pdf)

for Volusia County as a whole

(2) United States Census Bureau

[DP03: Selected ... - Census Bureau Table](#)

(3) FRED-Federal Reserve Bank of St. Louis Economic Research Data

[Unemployment Rate in Volusia County, FL \(FLVOLU7URN\) | FRED | St. Louis Fed](#)

Schedule 12

**City of Daytona Beach Shores  
Principal Employers by Industry  
Current Year and Ten Years Ago**

Deltona - Daytona Beach - Ormond Beach Metropolitan Statistical Area

Industry	2025			2016		
	Employees	Rank	Percentage of Total Employment	Employees	Rank	Percentage of Total Employment
Education and Health Services	48,000	1	21.1%	38,300	1	19.4%
Trade, Transportation, and Utilities	44,900	2	19.7%	36,800	2	18.7%
Leisure and Hospitality	33,800	3	14.8%	30,700	3	15.6%
Professional and Business Services	25,500	4	11.2%	23,800	4	12.1%
Local Government	21,500	5	9.4%	17,800	5	9.0%
Mining, Logging, and Construction	14,500	6	6.4%	12,500	7	6.3%
Manufacturing	12,500	7	5.5%	11,700	6	5.9%
Financial Activities	10,700	8	4.7%	8,500	8	4.3%
Other Services	8,300	9	3.6%	8,800	9	4.5%
State Government	4,600	10	2.0%	4,400	10	2.2%
Information	1,800	11	0.8%	2,500	11	1.3%
Federal Government	1,600	12	0.7%	1,400	12	0.7%
	<u>227,700</u>		<u>100%</u>	<u>197,200</u>		<u>100%</u>

Note: No statistics are kept on primary employers within the City of Daytona Beach Shores.

Source: Florida Department of Economic Opportunity, Bureau of Labor Market Statistics, based on 2025 and 2016 for Deltona-Daytona Beach-Ormond Beach MSA (Volusia County).

[CES Current Employment Statistics - FloridaJobs.org](http://CES Current Employment Statistics - FloridaJobs.org)

**Schedule 13**

**City of Daytona Beach Shores**  
**Full-Time Equivalent (FTE) City Government Employees by Function/Program**  
**Last Ten Fiscal Years**

<i>As of September 30,</i>	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
<b><u>Function/Program</u></b>										
General Government										
Legislative	1.01	1.01	1.01	1.01	1.01	1.01	1.01	1.01	1.01	1.01
Executive / IT / Grants	6.7	5	5	5.88	5	4.5	5	5	5	5
Finance	5	4.7	4.3	4.8	5	5	5	5	5	5
Planning	1	1	1	1	1	1	1	1	1	1
Senior Services	2.8	2.8	1.8	1.3	1.8	1.8	0	0	0	0
Public Safety										
Sworn Officers	36	36	33	38.44	32	28.25	24	35	35	36
Civilians	9	9	9	8	7.5	10.5	11	7	8	8
Community Services/ Public Works										
Sewer Utility	3	4	4	4	4	4	4	4	4	4
Building/Codes	5	5	5	5	5	6	6	5	5	5
Public Works	12	13	10.17	10.37	10.5	12	12	13	17	13
Parks and Recreation	6	8	5.33	5.94	6	6.5	8.2	10	6	4
Economic Development	-	-	-	-	0.5	0.5	0.8	0.8	0.8	0.8
<b>Total</b>	<b><u>87.51</u></b>	<b><u>89.5</u></b>	<b><u>79.6</u></b>	<b><u>85.9</u></b>	<b><u>79.3</u></b>	<b><u>81.1</u></b>	<b><u>78.0</u></b>	<b><u>86.8</u></b>	<b><u>87.8</u></b>	<b><u>82.8</u></b>

Source: City Finance Department

Schedule 14

City of Daytona Beach Shores  
 Operating Indicators by Function/Program  
 Last Ten Fiscal Years

<i>Fiscal year ended September 30,</i>	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
<b><u>Function/Program</u></b>										
Public safety										
Physical arrests	781	903	627	703	293	446	330	282	258	349
Traffic & parking violations	3,954	3,945	3,809	4,629	2,782	2,789	2,208	1,800	1,650	2,473
Fire emergency responses	465	273	426	499	594	514	375	605	822	927
Rescue emergency responses	1,247	1,057	977	1,106	958	1,174	1,174	717	1,096	766
Fire inspections	397	507	472	764	420	252	304	350	292	725
Wastewater										
Number of service connections	898	902	907	908	909	916	965	997	1,003	1,008
Daily average gallonage flow <i>(in thousands)</i>	1,059	974	935	862	841	898	859	804	774	767
General government										
Building permits issued	430	602	710	601	663	698	672	915	787	758
Mech., elec., plumb permits issued	922	1,074	1,001	1,050	1,119	1,359	1,299	1,447	1,388	1,225
Other permits issued	172	306	214	137	122	196	159	126	217	140

Sources: Various City Departments

Schedule 15

City of Daytona Beach Shores  
**Capital Assets Statistics by Function/Program**  
**Last Ten Fiscal Years**

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
<b><u>Function/Program</u></b>										
Public safety										
Number of patrol units	25	25	26	26	27	28	28	28	28	28
Number of stations	1	1	1	1	1	1	1	1	1	1
Wastewater										
Miles of sanitary sewers	20	20	20	20	20	20	20	20	20	20
Culture and recreation										
Parks	6	6	6	6	6	6	6	6	6	6
Park acreage	7.03	7.03	7.03	7.03	7.03	7.03	7.03	7.03	7.03	7.03
Tennis courts	10	0	5	5	5	5	6	6	6	6
Pickleball courts	8	10	10	10	10	10	10	10	10	10
Bocce courts	2	2	2	2	2	2	2	2	2	2
Shuffleboard courts	2	2	2	2	2	2	2	2	2	2
Horseshoe pits	2	2	0	0	0	0	0	0	0	0
Community centers	1	1	1	1	1	1	1	1	1	1
Senior centers	1	1	1	0	0	0	0	0	0	0
Recreation clubs	1	0	0	0	0	0	0	0	0	0

Sources: Various City Departments



**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

To the Honorable Mayor, Members of City Commission, and City Manager,  
City of Daytona Beach Shores, Florida:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (Government Auditing Standards), the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Daytona Beach Shores, Florida (the City), as of and for the year ended September 30, 2025, and the related notes to the financial statements, which collectively comprise the City's basic financial statements and have issued our report thereon dated March 31, 2026.

***Report on Internal Control Over Financial Reporting***

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We identified a deficiency in internal control that we consider to be a significant deficiency, as described in the following paragraph.

**2025-001 – Reconciliation of Account Balances**

During testing of year-end balances, we noted that beginning net position for the Sewer Fund did not agree to the prior year financial statements and required an adjustment. We recommend that additional controls be implemented to reconcile year-end balances so that any similar items will be identified by the City's controls going forward.

### ***Report on Compliance and Other Matters***

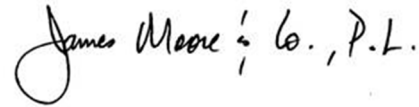
As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **City of Daytona Beach Shores, Florida's Response to Findings**

*Government Auditing Standards* requires the auditor to perform limited procedures on the City's response to the findings identified in our audit and described above. The City's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in black ink that reads "James Moore & Co., P.L." The signature is written in a cursive style with a large loop at the beginning of the word "James".

Daytona Beach, Florida  
March 31, 2026



**INDEPENDENT AUDITORS' MANAGEMENT LETTER REQUIRED  
BY CHAPTER 10.550, RULES OF THE STATE OF FLORIDA  
OFFICE OF THE AUDITOR GENERAL**

To the Honorable Mayor, Members of City Commission, and City Manager,  
City of Daytona Beach Shores, Florida:

**Report on the Financial Statements**

We have audited the financial statements of the City of Daytona Beach Shores, Florida (the City), as of and for the fiscal year ended September 30, 2025, and have issued our report thereon dated March 31, 2026.

**Auditors' Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

**Other Reporting Requirements**

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*; and Independent Accountants' Examination Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports and schedule, which are dated March 31, 2026, should be considered in conjunction with this management letter.

**Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. The following is a summary of all findings and recommendations reported in our preceding annual financial report. There were no findings or recommendations reported in the second preceding audit.

**2024-001 Reconciliation of Account Balances** – Corrective action not taken. See repeat comment 2025-001.

**Official Title and Legal Authority**

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The legal authority for the primary government and component units of the reporting entity is disclosed in Note 1 of the basic financial statements.

## **Financial Condition and Management**

Sections 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and report the results of our determination as to whether or not the City has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and identification of the specific conditions met. In connection with our audit, we determined that the City, did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures. It is management's responsibility to monitor the City's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires us to address in the management letter any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

## **Property Assessed Clean Energy (PACE) Programs**

The following items have been provided to us to comply with state reporting requirements and have not been audited by us. We did not audit the following information within this section, nor were we required to perform any procedures to verify the accuracy, or the completeness of the information provided by management. We do not express an opinion, a conclusion, nor provide any form of assurance on this data.

As required by Section 10.554(1)(i)6.a., Rules of the Auditor General, the City did have a property assessed clean energy (PACE) program that finances qualifying improvements authorized pursuant to Section 163.081 or Section 163.082, Florida Statutes, operated within the City's geographical boundaries during the fiscal year under audit.

As required by Section 10.554(1)(i)6.b. and Section 10.554(1)(i)6.c., Rules of the Auditor General, a full list of the full legal names and contact information of each program administrator and third-party administrator that administered the PACE program within the geographical area of the City are as follows:

- a. Fortifi Financial, Inc. - info@fortifi.com
- b. Home Run Financing LLC - info@homerunfinancing.com
- c. Bayview PACE - info@bayviewpace.com

## **Special District Component Units**

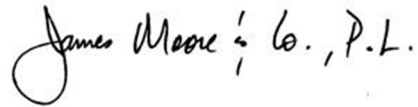
Section 10.554(1)(i)5.c., Rules of the Auditor General, requires, if appropriate, that we communicate the failure of a special district that is a component unit of a county, municipality, or special district, to provide the financial information necessary for proper reporting of the component unit within the audited financial statements of the county, municipality, or special district in accordance with Section 218.39(3)(b), Florida Statutes. In connection with our audit, we did not note any special district component units; therefore, we did not note any such component units that failed to provide the necessary information, nor is any specific special district information required to be reported.

### **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to address noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

### **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, City Commission, management, others within the City, and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

A handwritten signature in black ink that reads "James Moore & Co., P.L.". The signature is written in a cursive style with a large initial "J" and a stylized "M".

Daytona Beach, Florida  
March 31, 2026



## INDEPENDENT ACCOUNTANTS' EXAMINATION REPORT

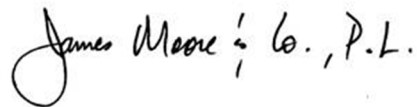
To the Honorable Mayor, Members of City Commission, and City Manager,  
City of Daytona Beach Shores, Florida:

We have examined the City of Daytona Beach Shores, Florida's (the City) compliance with Section 218.415, Florida Statutes, *Local Government Investment Policies*, for the year ended September 30, 2025. The City's management is responsible for the City's compliance with those statutory requirements. Our responsibility is to obtain reasonable assurance by evaluating the City's compliance with those requirements and performing other procedures to obtain sufficient appropriate evidence to express an opinion that conveys the results of our evaluation based on our examination.

Our examination was conducted in accordance with the attestation standards for a direct examination engagement established by the AICPA. Those standards require that we obtain reasonable assurance by evaluating whether the City complied with Section 218.415, Florida Statutes, *Local Government Investment Policies*, for the year ended September 30, 2025, and performing other procedures to obtain sufficient appropriate evidence to express an opinion that conveys the results of evaluation of the City's compliance based on our examination for the year ended September 30, 2025. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks that the City's compliance was not in accordance with Section 218.415, Florida Statutes, *Local Government Investment Policies* in all material respects, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent of City of Daytona Beach Shores, Florida, and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our examination engagement.

In our opinion, the City of Daytona Beach Shores, Florida complied with the aforementioned requirements for the year ended September 30, 2025, in all material respects.



Daytona Beach, Florida  
March 31, 2026



CITY OF DAYTONA BEACH SHORES

*"Life Is Better Here"*

OFFICE OF THE CITY MANAGER

Phone (386) 763-7586 Fax (386) 763-5360

Management's Response to Findings

2025-001 – Reconciliation of Account Balances

- Management will increase its controls related to review and reconciliation of account balances related to year-end accruals.

Michael D. Fowler, City Manager

Lory B. Irwin, Finance Director