

# 2024

Polk City, Florida

Financial Statements and  
Independent Auditor's Report

September 30, 2024

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## INDEPENDENT AUDITOR'S REPORT

Honorable Mayor and  
Members of the City Commission  
Polk City, Florida

### Report on the Audit of the Financial Statements

#### ***Opinions***

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Polk City, Florida (the City) as of and for the year ended September 30, 2024, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City as of September 30, 2024, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

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Honorable Mayor and  
Members of the City Commission  
Polk City, Florida

## INDEPENDENT AUDITOR'S REPORT

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and, therefore, is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information, as provided in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context.

Honorable Mayor and  
Members of the City Commission  
Polk City, Florida

### INDEPENDENT AUDITOR'S REPORT

We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated August 22, 2025, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

*Purvis Gray*

August 22, 2025  
Sarasota, Florida

**POLK CITY, FLORIDA**  
**Management's Discussion and Analysis**  
**September 30, 2024**

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As management of Polk City, Florida (the "City"), we offer readers of the City's financial statements this narrative overview and analysis of the City's financial activities for the fiscal year ended September 30, 2024. We encourage readers to consider the information presented here in conjunction with the City's financial statements beginning on page 11.

### **Financial Highlights**

- The assets and deferred outflows of resources exceed the liabilities and deferred inflows of resources by \$18,932,621 as of September 30, 2024.
- For the year ended September 30, 2024, the governmental activities increased the net position of the City by \$624,216 and the business-type activities increased the net position of the City by \$292,515 for an overall increase in net position of \$916,731.
- The City's cash and cash equivalents totaled \$9,470,958, an increase of \$2,348,919 (33%) over the prior year cash and cash equivalents.
- As of the close of the current fiscal year, the City's general fund (governmental fund level) reported an ending fund balance of \$5,213,414, an increase of \$557,045 in comparison with the prior year. As of September 30, 2024, the City's unassigned and assigned fund balance totaled \$4,845,770 and is available for spending at the government's discretion.

### **Overview of the Financial Statements**

This management's discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements are comprised of three components: government-wide financial statements; fund financial statements, and notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements.

### **Government-Wide Financial Statements**

The *government-wide financial statements* are designed to provide readers with a broad overview of the City's finances, in a manner like a private sector business.

The *Statement of Net Position* presents information on all the City's assets, deferred outflows of resources, liabilities, and deferred inflows of resources, with the residual amount reported as net position. The focus of the *Statement of Net Position* (the "unrestricted net position") is designed to be like bottom line results for the City and its governmental and business-type activities.

The *Statement of Activities* presents information showing how the City's net position changed during the most recent fiscal year, focusing on both the gross and net cost of various activities, both governmental and business-type, which are supported by the government's general tax and other revenues.

Both government-wide financial statements distinguish the functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include general government, library, law enforcement, building and zoning, parks and recreation, and stormwater utility. The business-type activities include water and sewer.

**POLK CITY, FLORIDA**  
**Management's Discussion and Analysis**  
**September 30, 2024**

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## **Financial Fund Statements**

The City, like other states and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All the funds of the City can be divided into two categories: governmental funds and proprietary funds. Traditional users of governmental financial statements will find the fund financial statements presentation more familiar.

**Governmental Funds** - Governmental funds are used to account for the same functions reported as governmental activities in the government-wide financial statement. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. The basic Governmental Funds financial statements can be found by referring to the table of contents.

The City maintains two governmental funds – the general fund and the impact fee special revenue fund. Information is presented separately for each fund in the governmental fund balance sheet and the governmental fund statement of revenue, expenditures and change in fund balances for the general fund.

**Proprietary Funds** - The City maintains only one of the two proprietary fund types. Enterprise funds are used to report on the same functions presented as business-type activities in the government-wide financial statements, only in more detail. The City uses enterprise funds to account for its water and wastewater activities. The basic proprietary fund financial statements can be found by referencing the table of contents.

**Fiduciary Funds** – Assets held by the City for other parties, either as a trustee or as an agent, and that cannot be used to finance the City's own operating programs are reported as fiduciary funds. The City reports one fiduciary fund, a custodial fund to account for impact fees collected on behalf of Polk County, Florida (the "County"). These funds are collected on behalf of the County as new construction takes place within the City and is remitted to the County monthly.

## **Notes to the Financial Statements**

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. They can be found by referencing the table of contents.

## **Other Information**

In addition to the basic financial statements and accompanying notes, this report also presents *required supplementary information* consisting of the City's budgetary comparison statement for the general fund and information concerning the City's proportionate share of the net pension liability and contributions to the Florida Retirement System pension and health insurance subsidy pension plans which can be found by referencing the table of contents.

## **Government-Wide Financial Analysis**

The following table shows a summary of Net Position compared to prior year. For more detailed information, see the Statement of Net Position by referencing the table of contents.

**POLK CITY, FLORIDA**  
**Management's Discussion and Analysis**  
**September 30, 2024**

**Statement of Net Position (Summary)**  
**as of September 30,**

	<b>Governmental Activities</b>		<b>Business-type Activities</b>		<b>Total Primary Government</b>	
	<b>2023</b>	<b>2024</b>	<b>2023</b>	<b>2024</b>	<b>2023</b>	<b>2024</b>
<b>Assets</b>						
Current and other assets	\$ 6,126,555	\$ 6,957,675	\$ 7,832,674	\$ 8,152,596	\$ 13,959,229	\$ 15,110,271
Capital assets	3,049,664	2,989,748	14,451,882	13,970,926	17,501,546	16,960,674
<b>Total assets</b>	<b>9,176,219</b>	<b>9,947,423</b>	<b>22,284,556</b>	<b>22,123,522</b>	<b>31,460,775</b>	<b>32,070,945</b>
<b>Deferred Outflow of Resources</b>	<b>325,262</b>	<b>281,234</b>	<b>693,874</b>	<b>640,181</b>	<b>1,019,136</b>	<b>921,415</b>
<b>Liabilities</b>						
Long-term liabilities outstanding	2,157,492	2,016,872	10,320,647	9,869,578	12,478,139	11,886,450
Other liabilities	95,801	284,890	1,818,745	1,735,842	1,914,546	2,020,732
<b>Total liabilities</b>	<b>2,253,293</b>	<b>2,301,762</b>	<b>12,139,392</b>	<b>11,605,420</b>	<b>14,392,685</b>	<b>13,907,182</b>
<b>Deferred Inflow of Resources</b>	<b>51,976</b>	<b>106,467</b>	<b>19,360</b>	<b>46,090</b>	<b>71,336</b>	<b>152,557</b>
<b>Net Position</b>						
Net Invested in capital assets	2,074,110	2,106,883	5,161,718	5,089,059	7,235,828	7,195,942
Restricted	1,674,015	1,827,015	2,917,311	3,002,998	4,591,326	4,830,013
Unrestricted	3,448,087	3,886,530	2,740,649	3,020,136	6,188,736	6,906,666
<b>Total net position</b>	<b>\$ 7,196,212</b>	<b>\$ 7,820,428</b>	<b>\$ 10,819,678</b>	<b>\$ 11,112,193</b>	<b>\$ 18,015,890</b>	<b>\$ 18,932,621</b>

Thirty-eight percent of the City's net position reflects its investment in capital assets (land, buildings, improvements, infrastructure, vehicles, and equipment) less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending.

Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

Twenty-five percent of the City's net position represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position is normally available to meet the City's ongoing obligations to citizens and creditors.

**POLK CITY, FLORIDA**  
**Management's Discussion and Analysis**  
**September 30, 2024**

The following table reflects the condensed Statement of Activities for the current and previous year.

**Statement of Activities (Summary)**  
**For the year ended September 30,**

	<b>Governmental Activities</b>		<b>Business-type Activities</b>		<b>Total Primary Government</b>	
	<b>2023</b>	<b>2024</b>	<b>2023</b>	<b>2024</b>	<b>2023</b>	<b>2024</b>
<b>Revenues</b>						
Program Revenues:						
Charges for services	\$ 758,092	\$ 820,275	\$ 2,747,819	\$ 2,745,759	\$ 3,505,911	\$ 3,566,034
Operating grants and contributions	58,284	133,385	-	-	58,284	133,385
Capital grants and contributions	41,561	15,113	118,730	185,771	160,291	200,884
General revenues:						
Property taxes	1,214,386	1,338,951	-	-	1,214,386	1,338,951
Franchise/Public Ser. Tax	657,908	567,012	-	-	657,908	567,012
State shared revenues	371,142	363,586	-	-	371,142	363,586
Fuel taxes levied for transportation	178,148	191,676	-	-	178,148	191,676
Investment earnings	116,142	142,007	125,875	152,867	242,017	294,874
Other	11,003	15,627	21,975	(3,243)	32,978	12,384
<b>Total revenues</b>	<b>3,406,666</b>	<b>3,587,632</b>	<b>3,014,399</b>	<b>3,081,154</b>	<b>6,421,065</b>	<b>6,668,786</b>
<b>Expenses</b>						
General government	1,098,576	1,021,864	-	-	1,098,576	1,021,864
Library	177,046	181,534	-	-	177,046	181,534
Law enforcement	192,835	199,202	-	-	192,835	199,202
Building and zoning	233,461	261,053	-	-	233,461	261,053
Code enforcement	74,376	57,379	-	-	74,376	57,379
Public works administration	107,326	196,427	-	-	107,326	196,427
Sanitation	373,568	419,024	-	-	373,568	419,024
Streets	521,801	482,016	-	-	521,801	482,016
Parks and recreation	65,642	72,159	-	-	65,642	72,159
Stormwater	13,753	40,099	-	-	13,753	40,099
Interest on long-term debt	35,432	32,659	-	-	35,432	32,659
Public utilities	-	-	2,253,299	2,788,639	2,253,299	2,788,639
<b>Total expenses</b>	<b>2,893,816</b>	<b>2,963,416</b>	<b>2,253,299</b>	<b>2,788,639</b>	<b>5,147,115</b>	<b>5,752,055</b>
<b>Increase (decrease) in net position before transfers</b>	<b>512,850</b>	<b>624,216</b>	<b>761,100</b>	<b>292,515</b>	<b>1,273,950</b>	<b>916,731</b>
Transfers	100,000	-	(100,000)	-	-	-
<b>Increase (decrease) in net position</b>	<b>612,850</b>	<b>624,216</b>	<b>661,100</b>	<b>292,515</b>	<b>1,273,950</b>	<b>916,731</b>
Net position - October 1	6,583,362	7,196,212	10,158,578	10,819,678	16,741,940	18,015,890
<b>Net position - September 30</b>	<b>\$ 7,196,212</b>	<b>\$ 7,820,428</b>	<b>\$ 10,819,678</b>	<b>\$ 11,112,193</b>	<b>\$ 18,015,890</b>	<b>\$ 18,932,621</b>

**Governmental Activities** – Governmental activities increased the City's net position by \$624,216. In the prior year, net position increased by \$612,850 because of operations. Total revenue for the year ended September 30, 2024, increased by \$180,966 or 5.31% and expenses increased by \$69,600 or 2.4%.

**Significant items experienced in FY 2024 – Governmental Activities:**

- Updated Employee Handbook.
- Rescinded the CDBG Grant Application and apply for the next cycle, which will allow opportunities for more funding.
- Two new Commissioners replaced Brian Knouff and Wayne Harper prior to December 2023 due to their resignation.

**Business-type Activities** - Business-type activities increased the City's net position by \$292,515 because of operations compared to an increase of \$661,100 in the prior year. Total revenue for the year ended September 30, 2024, increased by \$66,755 or 2.21% and expenses increased by \$535,340 or 23.75%.

**POLK CITY, FLORIDA**  
**Management's Discussion and Analysis**  
**September 30, 2024**

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**Significant items experienced in FY 2024 – Business-type Activities.**

- Utility Rate Study and Capital and Connection Charge Study by Raftelis
- Master Plan for Water and Sewer – ongoing
- Consent Order from DEP – working on cardinal hill plans, etc.
- Commission approved the Engagement Letter with Gray-Robinson PA for Lobbyist Services Agreement at \$5,000 per month. Polk City will have access to apply for major funding available for Water and Wastewater Projects (Gray-Robinson)
- Due to the DEP Consent Order, the Commission approved the Down Well Inventory Survey, Fate and Transport Study Agreement and the Re-rating of the I-4 Ribs
- Approval of Petrotech Southeast Inc. Annual Services Agreement
- Cardinal Hill Effluent Pump and Motor Repair
- Repair of Matt Williams Water Plant
- Purchase of remote mower (General Fund and Enterprise Fund shared)

**Fund Level Financial Analysis**

**Governmental Funds** - As of September 30, 2024, the City's governmental fund reported combined ending fund balances of \$6,672,785. This is an increase of \$642,031 over the prior year ending fund balances of \$6,030,754. The main causes of the increase are as follows:

- Total revenue increased by \$180,964 or 5.31% due to an increase in intergovernmental revenue, charges for services, fines, and forfeitures. Intergovernmental revenue increased by \$65,915, charges for services increased by \$50,179, and fines and forfeitures increased by \$61,439 over the prior fiscal year due to an increase in governmental services within the City.
- Total expenditure increased by \$222,386 or 8.16% due to an increase in physical environment expenses of \$160,725.

**Proprietary Funds** - Operating income totaled \$298,348 compared to the prior year's operating income of \$847,946, a decrease of \$549,598 or 64.81%. In addition, impact fees decreased by \$54,784.

The decrease in operating income was caused by a \$547,538 or 28.82% increase in operating expenses.

**General Fund Budgetary Highlights** - The City adopts an annual appropriated budget each year in September. Budgetary comparison statements have been provided to demonstrate compliance with the budget, which can be found by referencing the table of contents. Budget comparison reporting is included for the General Fund. Actual revenue was less than the final budgeted amounts by \$515,005, and actual expenditures were less than final budgeted appropriations by \$1,034,640. The original budget was not amended during the year or within the allowable sixty days after the end of the fiscal year.

Overall, the Fiscal Year 2024 Budget had a positive impact on Polk City's financial picture for the General Fund and Enterprise Fund.

**POLK CITY, FLORIDA**  
**Management's Discussion and Analysis**  
**September 30, 2024**

**CAPITAL ASSET AND DEBT ADMINISTRATION**

**Capital Assets** - The investment in capital assets includes land, buildings, improvements, infrastructure, vehicles, and equipment. The City elected to record and depreciate its infrastructure, rather than use the optional "modified approach".

The following table presents a comparison of the capital assets for the current and previous year.

**Capital Assets Activity**  
as of September 30,

	<b>Governmental Activities</b>		<b>Business-type Activities</b>		<b>Total Primary Government</b>	
	<b>2023</b>	<b>2024</b>	<b>2023</b>	<b>2024</b>	<b>2023</b>	<b>2024</b>
<b>Assets not depreciated</b>						
Land	\$ 412,542	\$ 412,542	\$ 2,762,913	\$ 2,762,913	\$ 3,175,455	3,175,455
Construction in progress	77,209	154,542	95,334	116,940	172,543	271,482
<b>Total</b>	<u>489,751</u>	<u>567,084</u>	<u>2,858,247</u>	<u>2,879,853</u>	<u>3,347,998</u>	<u>3,446,937</u>
<b>Depreciated Assets</b>						
Buildings and improvements	3,538,466	3,538,466	-	-	3,538,466	3,538,466
Recreational facilities	503,467	503,467	-	-	503,467	503,467
Vehicles and equipment	715,843	734,449	968,701	982,603	1,684,544	1,717,052
Right-to-use leased assets	23,987	23,987	9,973	9,973	33,960	33,960
Infrastructure	205,009	205,009	-	-	205,009	205,009
Utility plants	-	-	16,625,958	16,649,005	16,625,958	16,649,005
Subtotal	4,986,772	5,005,378	17,604,632	17,641,581	22,591,404	22,646,959
Accumulated depreciation	(2,426,859)	(2,582,714)	(6,010,997)	(6,550,508)	(8,437,856)	(9,133,222)
<b>Total</b>	<u>\$ 2,559,913</u>	<u>\$ 2,422,664</u>	<u>\$ 11,593,635</u>	<u>\$ 11,091,073</u>	<u>\$ 14,153,548</u>	<u>\$ 13,513,737</u>

The City's investment in capital assets for its governmental and business-type activities as of September 30, 2024, amounts to \$16,960,674 (net of accumulated depreciation) compared to \$17,501,546 last year. That is a decrease of \$540,872 from the prior year.

Additional information on the City's capital assets can be found in Note 5 of the notes regarding the financial statements in this report.

**Long-term debt** - The following table presents a comparison of revenue bonds and notes payable for the current and previous year.

**Revenue Notes and Notes Payable**  
as of September 30,

	<b>Governmental Activities</b>		<b>Business-type Activities</b>		<b>Total Primary Government</b>	
	<b>2023</b>	<b>2024</b>	<b>2023</b>	<b>2024</b>	<b>2023</b>	<b>2024</b>
Revenue notes	\$ -	\$ -	\$ 7,561,208	\$ 7,240,807	\$ 7,561,208	\$ 7,240,807
Notes payable	954,897	866,626	2,319,636	2,152,881	3,274,533	3,019,507
<b>Total</b>	<u>\$ 954,897</u>	<u>\$ 866,626</u>	<u>\$ 9,880,844</u>	<u>\$ 9,393,688</u>	<u>\$10,835,741</u>	<u>\$10,260,314</u>

**POLK CITY, FLORIDA**  
**Management's Discussion and Analysis**  
**September 30, 2024**

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The Governmental Activities had a total debt outstanding of \$866,626 which compares to \$954,897 in the prior year. This consists of the Citizens Bank and Trust Installment Note for the refunding of the Series 2007 Capital Improvement Revenue Bonds for the construction of the Polk City Government Center.

The Business-type Activities had total debt outstanding of \$9,393,688, which compared to \$9,880,844 in the prior year. This consists of the Series 2017 Water/Sewer System Refunding Revenue Bond and the installment notes to the Florida Department of Environmental Protection.

Additional information on the City's long-term debt can be found in Note 7 of the notes to the financial statements in this report.

**Economic Factors and Next Year's Budget and Rates**

Some of the items experienced for the Fiscal Year 2024-2025 Budget:

The City's Ad Valorem millage rate for the fiscal year ending September 30, 2024, decreased by 4.5% to 5.2500. This will result in a budgeted Ad Valorem revenue for the fiscal year ending September 30, 2025, of \$1,399,548 which is an increase of approximately \$79,611 (6%) compared to the Ad Valorem revenue expected in 2024.

**Request for Information**

This financial report is designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of Polk City's finances and to demonstrate the City's accountability for the money it receives. If you have any questions about this report or need additional financial information, please contact the City Manager, Polk City, 123 Broadway Boulevard SE, Polk City, FL 33868, or call (863) 984-1375.

**POLK CITY, FLORIDA  
GOVERNMENT-WIDE STATEMENT OF NET POSITION  
AS OF SEPTEMBER 30, 2024**

	<b>Primary Government</b>		
	<b>Governmental Activities</b>	<b>Business-type Activities</b>	<b>Total</b>
<b>ASSETS</b>			
Cash and cash equivalents	\$ 6,268,366	\$ 3,202,592	\$ 9,470,958
Receivables, current:			
Customer accounts, net	47,614	267,448	315,062
Intergovernmental	106,000	-	106,000
Franchise and public service taxes	38,729	-	38,729
Prepaid expenses	5,231	23,910	29,141
Restricted assets:			
Cash and cash equivalents	491,735	4,658,646	5,150,381
Capital assets:			
Non-depreciable	567,084	2,879,853	3,446,937
Depreciable, net	2,422,664	11,091,073	13,513,737
<b>TOTAL ASSETS</b>	<b>9,947,423</b>	<b>22,123,522</b>	<b>32,070,945</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Pensions	281,234	121,749	402,983
Deferred charge on bond refunding	-	518,432	518,432
<b>TOTAL DEFERRED OUTFLOWS OF RESOURCES</b>	<b>281,234</b>	<b>640,181</b>	<b>921,415</b>
<b>LIABILITIES</b>			
Accounts payable	\$ 87,732	\$ 57,501	\$ 145,233
Accrued payroll	40,762	22,691	63,453
Accrued interest payable	-	46,554	46,554
Unearned revenue	-	1,242,500	1,242,500
Due to other governments	536	-	536
Customer deposits	155,860	366,596	522,456
Long-term liabilities:			
Due within one year	96,052	462,125	558,177
Due in more than one year	1,920,820	9,407,453	11,328,273
<b>TOTAL LIABILITIES</b>	<b>2,301,762</b>	<b>11,605,420</b>	<b>13,907,182</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Pensions	106,467	46,090	152,557
<b>TOTAL DEFERRED INFLOWS OF RESOURCES</b>	<b>106,467</b>	<b>46,090</b>	<b>152,557</b>
<b>NET POSITION</b>			
Net investment in capital assets	2,106,883	5,089,059	7,195,942
Restricted for:			
Transportation infrastructure	367,644	-	367,644
General government facilities	555,726	-	555,726
Law enforcement	258,831	-	258,831
Fire / rescue	161,526	-	161,526
Parks and recreation capital improvements	483,288	-	483,288
Water system improvements	-	444,995	444,995
Waste water system improvements	-	2,291,615	2,291,615
Debt service	-	266,388	266,388
Unrestricted	3,886,530	3,020,136	6,906,666
<b>TOTAL NET POSITION</b>	<b>\$ 7,820,428</b>	<b>\$ 11,112,193</b>	<b>\$ 18,932,621</b>

See Accompanying Notes to Financial Statements

POLK CITY, FLORIDA  
GOVERNMENT-WIDE STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED SEPTEMBER 30, 2024

FUNCTIONS/PROGRAMS	Expenses	Program Revenues		Net (Expense) Revenue and Changes in Net Position			
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-type Activities	Total
<b>PRIMARY GOVERNMENT:</b>							
<b>Governmental Activities:</b>							
General government	\$ 1,021,864	\$ 30,008	\$ 85,224	\$ 6,992	\$ (899,640)	\$ -	\$ (899,640)
Library	181,534	3,964	48,161	-	(129,409)	-	(129,409)
Law enforcement	199,202	11,770	-	2,580	(184,852)	-	(184,852)
Fire / rescue	-	-	-	1,380	1,380	-	1,380
Building and zoning	261,053	93,633	-	-	(167,420)	-	(167,420)
Code enforcement	57,379	76,358	-	-	18,979	-	18,979
Public works administration	196,427	-	-	-	(196,427)	-	(196,427)
Sanitation	419,024	538,773	-	-	119,749	-	119,749
Streets	482,016	18,037	-	-	(463,979)	-	(463,979)
Parks and recreation	72,159	10,650	-	4,161	(57,348)	-	(57,348)
Stormwater utility	40,099	37,082	-	-	(3,017)	-	(3,017)
Interest on long term debt	32,659	-	-	-	(32,659)	-	(32,659)
<b>Total governmental activities</b>	<b>2,963,416</b>	<b>820,275</b>	<b>133,385</b>	<b>15,113</b>	<b>(1,994,643)</b>	<b>-</b>	<b>(1,994,643)</b>
<b>Business-type Activities:</b>							
Water and sewer utility	2,788,639	2,745,759	-	185,771	-	142,891	142,891
<b>Total business-type activities</b>	<b>2,788,639</b>	<b>2,745,759</b>	<b>-</b>	<b>185,771</b>	<b>-</b>	<b>142,891</b>	<b>142,891</b>
<b>TOTAL PRIMARY GOVERNMENT</b>	<b>\$ 5,752,055</b>	<b>\$ 3,566,034</b>	<b>\$ 133,385</b>	<b>\$ 200,884</b>	<b>(1,994,643)</b>	<b>142,891</b>	<b>(1,851,752)</b>
<b>GENERAL REVENUES:</b>							
Taxes:							
Property taxes, levied for general purposes					1,338,951	-	1,338,951
Franchise taxes					160,183	-	160,183
Public service taxes					406,829	-	406,829
Fuel taxes levied for transportation					191,676	-	191,676
State shared revenue					363,586	-	363,586
Investment earnings					142,007	152,867	294,874
Miscellaneous					15,627	(3,243)	12,384
<b>Total General Revenues</b>					<b>2,618,859</b>	<b>149,624</b>	<b>2,768,483</b>
Change in net position					624,216	292,515	916,731
<b>NET POSITION - beginning of year</b>					<b>7,196,212</b>	<b>10,819,678</b>	<b>18,015,890</b>
<b>NET POSITION - end of year</b>					<b>\$ 7,820,428</b>	<b>\$ 11,112,193</b>	<b>\$ 18,932,621</b>

See Accompanying Notes to Financial Statements

**POLK CITY, FLORIDA  
BALANCE SHEET - GOVERNMENTAL FUNDS  
AS OF SEPTEMBER 30, 2024**

	<b>General Fund</b>	<b>Special Revenue Fund - Impact Fee</b>	<b>Total</b>
<b>ASSETS</b>			
Cash and cash equivalents	\$ 4,933,086	1,335,280	\$ 6,268,366
Receivables, net:			
Customer accounts, net	47,614	-	47,614
Intergovernmental	106,000	-	106,000
Franchise and public service taxes	38,729	-	38,729
Prepaid expenses	5,231	-	5,231
Restricted assets:			
Cash and cash equivalents	367,644	124,091	491,735
<b>TOTAL ASSETS</b>	<b>\$ 5,498,304</b>	<b>1,459,371</b>	<b>\$ 6,957,675</b>
<b>LIABILITIES</b>			
Accounts payable	87,732	-	87,732
Accrued payroll	40,762	-	40,762
Due to other governments	536	-	536
Customer deposits	155,860	-	155,860
<b>TOTAL LIABILITIES</b>	<b>284,890</b>	<b>-</b>	<b>284,890</b>
<b>FUND BALANCE:</b>			
Restricted for:			
Highways / streets	367,644	-	367,644
General government facilities	-	555,726	555,726
Law enforcement	-	258,831	258,831
Fire / rescue	-	161,526	161,526
Parks and recreation	-	483,288	483,288
Assigned to:			
Emergency reserve	162,925	-	162,925
Unassigned:	4,682,845	-	4,682,845
<b>TOTAL FUND BALANCE</b>	<b>5,213,414</b>	<b>1,459,371</b>	<b>6,672,785</b>
<b>TOTAL LIABILITIES AND FUND BALANCE</b>	<b>\$ 5,498,304</b>	<b>\$ 1,459,371</b>	<b>\$ 6,957,675</b>

See Accompanying Notes to Financial Statements

**POLK CITY, FLORIDA  
RECONCILIATION OF THE BALANCE SHEET OF THE GOVERNMENTAL FUNDS  
TO THE STATEMENT OF NET POSITION  
AS OF SEPTEMBER 30, 2024**

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<b>FUND BALANCES - TOTAL GOVERNMENTAL FUNDS</b>	<b>\$ 6,672,785</b>
<b>Amounts reported for governmental activities in the statement of net position are different because:</b>	
Capital assets, net of accumulated depreciation, used in governmental activities are financial resources and, therefore, are not reported as assets in the governmental funds.	2,989,748
The deferred outflows and deferred inflows of resources related to pensions are applied to future periods and, therefore, are not reported in the governmental funds.	
Deferred outflows of resources related to pensions	281,234
Deferred inflows of resources related to pensions	(106,467)
Long-term liabilities are not due and payable in the fiscal year and, therefore, are not reported as liabilities in the governmental funds. Long-term liabilities at year-end consist of:	
Notes and leases payable	(882,865)
Compensated absences payable	(110,873)
Net pension liability	(986,290)
Other post-employment benefit liability	<u>(36,844)</u>
<b>NET POSITION OF GOVERNMENTAL ACTIVITIES</b>	<b><u>\$ 7,820,428</u></b>

See Accompanying Notes to Financial Statements

**POLK CITY, FLORIDA  
STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCE - GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED SEPTEMBER 30, 2024**

	<u>General Fund</u>	<u>Special Revenue Fund - Impact Fee</u>	<u>Total</u>
<b>REVENUES:</b>			
Taxes	\$ 2,113,790	\$ -	\$ 2,113,790
Licenses and permits	93,633	-	93,633
Intergovernmental revenue	499,254	-	499,254
Charges for services	597,856	-	597,856
Fines and forfeitures	88,258	-	88,258
Impact fees	-	15,113	15,113
Other	109,854	69,873	179,727
Total revenues	<u>3,502,645</u>	<u>84,986</u>	<u>3,587,631</u>
<b>EXPENDITURES:</b>			
General government	922,260	-	922,260
Public safety	494,476	-	494,476
Physical environment	652,638	-	652,638
Transportation	459,529	-	459,529
Culture/recreation	200,947	-	200,947
Capital outlay	95,939	-	95,939
Debt service	119,811	-	119,811
Total expenditures	<u>2,945,600</u>	<u>-</u>	<u>2,945,600</u>
<b>NET CHANGE IN FUND BALANCE</b>	557,045	84,986	642,031
<b>FUND BALANCE, beginning of year</b>	<u>4,656,369</u>	<u>1,374,385</u>	<u>6,030,754</u>
<b>FUND BALANCE, end of year</b>	<u>\$ 5,213,414</u>	<u>\$ 1,459,371</u>	<u>\$ 6,672,785</u>

See Accompanying Notes to Financial Statements

**POLK CITY, FLORIDA  
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES  
IN FUND BALANCE OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED SEPTEMBER 30, 2024**

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**NET CHANGE IN FUND BALANCES - TOTAL GOVERNMENTAL FUNDS** \$ 642,031

**Amounts reported for governmental activities in the statement of activities are different because:**

Governmental funds report capital outlay as expenditures. However, in the government-wide statement of activities, the cost of those assets is allocated over their estimated useful lives as

This is the amount of capital assets additions in the current period	95,939
This is the amount of depreciation recorded in the current period	(155,855)

Long-term obligations including notes payable, lease payable, total OPEB liability and compensated absences are reported as liabilities in the government-wide statement of activities but are not reported as liabilities in the governmental funds because they do not require the use of current financial resources:

This amount represents long-term debt repayments	88,271
This amount represents lease payments	4,418
This amount represents the change in compensated absence liability	(35,696)
This amount represents the change in OPEB liability	(4,745)

Pension costs are recorded in the statement of activities under the full accrual basis of accounting, but are not recorded in the governmental funds until paid. The net change in pension related elements in the current fiscal year:

This amount represents the change in deferred outflows of resources related to pensions	(44,028)
This amount represents the change in deferred inflows of resources related to pensions	(54,492)
This amount represents the change in the net pension liability	88,373

**CHANGE IN NET POSITION OF GOVERNMENTAL ACTIVITIES** **\$ 624,216**

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See Accompanying Notes to Financial Statements

**POLK CITY, FLORIDA**  
**STATEMENT OF NET POSITION - PROPRIETARY FUNDS**  
**AS OF SEPTEMBER 30, 2024**

	<u>Enterprise Fund</u>
<b>ASSETS</b>	
Current assets:	
Cash and cash equivalents	\$ 3,202,592
Customer accounts receivable, net	267,448
Prepaid expenses	23,910
Total current assets	<u>3,493,950</u>
Noncurrent assets:	
Restricted assets:	
Cash and cash equivalents	4,658,646
Capital assets, net:	
Non-depreciable	2,879,853
Depreciable, net	11,091,073
Total noncurrent assets	<u>18,629,572</u>
<b>TOTAL ASSETS</b>	<u>22,123,522</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>	
Pensions	121,749
Deferred charge on bond refunding	518,432
<b>TOTAL DEFERRED OUTFLOWS OF RESOURCES</b>	<u>640,181</u>
<b>LIABILITIES</b>	
Current liabilities:	
Accounts payable	57,501
Accrued payroll	22,691
Bonds, notes payable and leases, current portion	462,125
Accrued interest payable	46,554
Unearned revenue	1,242,500
Total current liabilities	<u>1,831,371</u>
Noncurrent liabilities:	
Customer deposits	366,596
Compensated absences	21,783
OPEB liability	20,525
Net pension liability	426,971
Bonds, notes payable and leases, noncurrent portion	8,938,174
Total noncurrent liabilities	<u>9,774,049</u>
<b>TOTAL LIABILITIES</b>	<u>11,605,420</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>	
Pensions	46,090
<b>TOTAL DEFERRED INFLOWS OF RESOURCES</b>	<u>46,090</u>
<b>NET POSITION</b>	
Net investment in capital assets	5,089,059
Restricted for:	
Water system improvements	444,995
Waste water system improvements	2,291,615
Debt service	266,388
Unrestricted	3,020,136
<b>TOTAL NET POSITION</b>	<u>\$ 11,112,193</u>

See Accompanying Notes to Financial Statements

**POLK CITY, FLORIDA  
STATEMENT OF REVENUES, EXPENSES AND CHANGES IN  
FUND NET POSITION - PROPRIETARY FUNDS  
FOR THE YEAR ENDED SEPTEMBER 30, 2024**

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	<b>Enterprise Fund</b>
<b>OPERATING REVENUES:</b>	
Charges for services	\$ 2,745,759
Total operating revenues	<u>2,745,759</u>
<b>OPERATING EXPENSES:</b>	
Personnel services	683,268
Operating expenses	1,224,633
Depreciation	539,510
Total operating expenses	<u>2,447,411</u>
<b>OPERATING INCOME</b>	<u>298,348</u>
<b>NONOPERATING REVENUE (EXPENSE):</b>	
Interest income	152,867
Interest expense	(341,228)
Other nonoperating expenses	(3,243)
Total nonoperating revenues (expenses)	<u>(191,604)</u>
Income (loss) before contributions	<u>106,744</u>
<b>CAPITAL CONTRIBUTIONS:</b>	
Capital grants and contributions	121,825
Impact fees	63,946
Total capital contributions	<u>185,771</u>
Change in net position	292,515
<b>TOTAL NET POSITION - beginning of year</b>	<u>10,819,678</u>
<b>TOTAL NET POSITION - end of year</b>	<u><u>\$ 11,112,193</u></u>

See Accompanying Notes to Financial Statements

**POLK CITY, FLORIDA  
STATEMENT OF CASH FLOWS - PROPRIETARY FUNDS  
FOR THE YEAR ENDED SEPTEMBER 30, 2024**

	<b>Enterprise Fund</b>
<b>CASH FLOWS FROM OPERATING ACTIVITIES:</b>	
Receipts from customers	\$ 2,767,302
Payments to suppliers	(1,199,136)
Payment for salaries and benefits	(616,025)
Net cash flows from operating activities	<u>952,141</u>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:</b>	
Other nonoperating revenue (expense)	(3,243)
Net cash flows from noncapital financing activities	<u>(3,243)</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:</b>	
Acquisition and construction of capital assets, net of related payables	(58,554)
Impact fees	63,946
Principal paid on notes, bonds and lease obligations	(489,000)
Interest paid on borrowings	(285,835)
Net cash flows from capital and related financing activities	<u>(769,443)</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES:</b>	
Interest on invested funds	152,867
Net cash flows from investing activities	<u>152,867</u>
<b>NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS</b>	<b>332,322</b>
<b>CASH AND CASH EQUIVALENTS, beginning of year</b>	<b>7,528,916</b>
<b>CASH AND CASH EQUIVALENTS, end of year</b>	<b>\$ <u>7,861,238</u></b>
<b>Reconciliation of operating income (loss) to net cash flows from operating activities:</b>	
Operating income (loss)	\$ 298,348
Adjustments to reconcile operating income to net cash from operating activities:	
Depreciation	539,510
(Increase) decrease in accounts receivable	9,897
Increase (decrease) in accounts payable	25,497
Increase (decrease) in accrued payroll and compensated absences	12,054
Increase (decrease) in OPEB	2,369
(Increase) decrease in deferred outflows of resources related to pension	(597)
Increase (decrease) in deferred inflows of resources related to pension	26,730
Increase (decrease) in the net pension liability	26,687
Increase (decrease) in customer deposits	11,646
Net cash flows from operating activities	<u>\$ 952,141</u>
<b>Noncash financing and investing activities:</b>	

See Accompanying Notes to Financial Statements

**POLK CITY, FLORIDA**  
**STATEMENT OF FIDUCIARY NET POSITION - FIDUCIARY FUNDS**  
**AS OF SEPTEMBER 30, 2024**

	Custodial Funds
<b>ASSETS</b>	
Cash and cash equivalents	\$ -
<b>TOTAL ASSETS</b>	<b>-</b>
<b>LIABILITIES</b>	
Due to other governments	-
<b>TOTAL LIABILITIES</b>	<b>-</b>
<b>NET POSITION</b>	
Unrestricted	-
<b>TOTAL NET POSITION</b>	<b>\$ -</b>

See Accompanying Notes to Financial Statements

**POLK CITY, FLORIDA  
 STATEMENT OF CHANGES IN FIDUCIARY NET POSITION - FIDUCIARY FUNDS  
 FOR THE YEAR ENDED SEPTEMBER 30, 2024**

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	<u>Custodial Fund</u>
<b>ADDITIONS</b>	
Contributions:	
Fees collected on behalf of other governments	\$ 11,444
Total additions	<u>11,444</u>
<b>DEDUCTIONS</b>	
Remittance of fees to other governments	<u>11,444</u>
Total deductions	<u>11,444</u>
<b>CHANGE IN NET POSITION</b>	<u>-</u>
<b>TOTAL NET POSITION - beginning of year</b>	<u>-</u>
<b>TOTAL NET POSITION - end of year</b>	<u>\$ -</u>

See Accompanying Notes to Financial Statements

**POLK CITY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**September 30, 2024**

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**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The City's financial statements are prepared in accordance with generally accepted accounting principles (GAAP). The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its statements (GASBS) and Interpretations (GASBI). The more significant accounting policies established in GAAP and used by the City are discussed below.

**A. REPORTING ENTITY**

Polk City, Florida (the "City") is a political subdivision of the State of Florida created in 1925 by Chapter 11016, Laws of the State of Florida. Ordinance No. 2014-02, approved by the City's electors, effective April 1, 2014, changed the name from the City of Polk City to Polk City. The City operates under a commission/manager form of municipal government and provides general municipal services, including public safety, public works, culture, recreation, community development, and water and sewer services. These financial statements include all of the funds, organizations, agencies, departments and account groups of the City (the "primary government") and any "legally" separate entities ("component units") required by generally accepted accounting principles to be included in the reporting entity.

The accompanying financial statements present the City's primary government and component units over which the City exercises significant influence. Criteria for determining if other entities are potential component units of the City which should be reported with the City's basic financial statements are identified and described in the GASB *Codification of Governmental Accounting and Financial Reporting Standards*. The application of these criteria provides for identification of any entities for which the City is financially accountable and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's basic financial statements to be misleading or incomplete. A blended component unit, although legally separate, is in substance part of the City's operations and presented in the financial statements as "blended" components. Blending refers to the fact that the component unit's funds are combined with those of the primary government for financial reporting purposes. There are no entities that meet the criteria for inclusion as either blended or discreetly presented component units.

**B. BASIC FINANCIAL STATEMENTS**

The basic financial statements consist of the government-wide financial statements and fund financial statements.

**Government-wide Financial Statements** - The required government-wide financial statements are the Statement of Net Position and the Statement of Activities, which report information on all of the non-fiduciary activities of the City. The effects of interfund activity have been removed from these statements. The City's fiduciary fund is excluded from the government-wide financial statements since by definition, these assets are being held for the benefit of a third party and cannot be used to fund activities or obligations of the government. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *Business-type activities*, which rely to a significant extent on fees and charges for support.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment, including depreciation. The City does not allocate the interest expense of governmental fund debt or indirect costs such as finance, personnel, legal, etc. *Program revenues* include: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

**POLK CITY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**September 30, 2024**

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**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (cont...)

**Fund Financial Statements** - The financial transactions of the City are recorded in individual funds. Each fund is accounted for by providing a separate set of self-balancing accounts that comprises its assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund equity, revenues and expenditures/expenses. The emphasis in fund financial statements is on the major funds in either the governmental or business-type activities categories. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. The GASB codification Section 2200.159 sets forth minimum criteria (percentage of the assets and deferred outflows of resources, liabilities and deferred inflows of resources, revenues or expenditures/expenses of either fund category or the governmental and enterprise combined) for the determination of major funds. Non-major funds by category are summarized into a single column. Due to the City's fund structure, there were no non-major funds. The various funds are reported by type within the financial statements.

The following fund types and funds are used and reported by the City:

- a) **Governmental Funds:** The focus of the governmental fund's measurement (in the fund statements) is upon determination of financial position and changes in financial position (sources, uses, and balances of financial resources) rather than upon net income. The following is a description of the governmental funds of the City;
- **General Fund** is the general operating fund of the City. It is used to account for all financial resources except those required to be accounted for in another fund.
  - **Special Revenue Fund Impact Fee** – In response to the requirements of Section 163.31801, Florida Statutes, this fund was created in 2021 to account for the financial transactions of the City impact fees other than water and sewer impact fees, which are accounted in the enterprise fund. This fund does not meet the major fund criteria set forth in GASB Cod. Sec 2200 but management has elected to report the impact fee special revenue fund as a major fund to improve transparency and to demonstrate compliance with Section 163.31801, Florida Statutes.
- b) **Proprietary Funds:** The focus of the proprietary fund's measurement is upon determination of operating income, changes in net position, financial position, and cash flows. The generally accepted accounting principles applicable are those similar to businesses in the private sector. The following is a description of the proprietary funds of the City:
- **Enterprise Funds** are required to be used to account for operations for which a fee is charged to external users for goods or services and the activity: (a) is financed with debt that is solely secured by a pledge of the net revenues, (b) has third-party requirements that the cost of providing services, including capital costs, be recovered with fees and charges, or (c) establishes fees and charges based on a pricing policy designed to recover similar costs. The City has one *Enterprise Fund* which accounts for the activities associated with providing potable water and sewer collection, treatment and disposal services to area residents.
- c) **Fiduciary Funds:** The City uses a fiduciary fund to report assets held in trustee or agency capacity that are, therefore, not available to support City programs. The accounting for fiduciary funds is much like that used for proprietary funds. The City reports the following fiduciary fund:
- **Custodial Fund** – The custodial fund is to account for impact fees collected on behalf of Polk County, Florida (the County). These funds are collected on behalf of the County as new construction takes place within the City and remitted to the County monthly.

**POLK CITY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**September 30, 2024**

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**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (cont...)

**C. MEASUREMENT FOCUS, AND BASIS OF ACCOUNTING**

The government-wide financial statements and the proprietary fund financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Imposed non-exchange transactions (property taxes, fines) are reported as deferred inflows if received before the tax is levied or before the date when use is first permitted. Government mandated non-exchange transaction (grants) and voluntary non-exchange transaction (donations) resources are reported as liabilities until the eligibility requirements are met and as deferred inflows if received before time requirements are met.

Operating revenues shown for proprietary operations generally result from producing or providing goods and services such as water and sewer. Operating expenses for these operations include all costs related to providing the service or product. These costs include billing and collection, personnel and purchased services, repairs and maintenance, depreciation, materials and supplies, and other expenses directly related to costs of services.

All other revenue and expenses not meeting these definitions are reported as nonoperating revenues and expenses.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to claims and judgments, are recorded only when payment is due.

Property taxes, sales taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenue of the current period. Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other eligibility requirements have been met, and the amount is received during the period or within the availability period for this revenue source (60 days of year-end). All other revenue items are considered to be measurable and available only when cash is received by the government.

**D. ASSETS, LIABILITIES, DEFERRED OUTFLOWS/INFLOWS OF RESOURCES, AND NET POSITION/FUND BALANCE**

**CASH AND CASH EQUIVALENTS** – Includes all short-term highly liquid investments with a maturity of three months or less when purchased, including all bank demand deposits, certificates of deposit, local government investment pool investments reported at amortized cost, money-market and savings accounts. As of September 30, 2024, all the City's cash and investments met this definition.

**INVESTMENTS** - The types of investments in which the City may invest are governed by Section 218.415(17), Florida Statutes. In accordance with Section 218.415(17), Florida Statutes, the City is authorized to invest in the following instruments: Local Government Surplus Funds Trust Fund, or any intergovernmental investment pool authorized through the Florida Interlocal Cooperation Act; S.E.C. registered money market funds with the highest credit quality rating from a nationally recognized rating agency; interest-bearing time deposits and savings accounts in qualified public depositories or direct obligations of the U.S. Treasury.

**CUSTOMER ACCOUNTS RECEIVABLE** - The City does not accrue unbilled utility service fees because the consumption readings are taken very near to year-end and any portion of consumption that is not captured in the final billing of the year is not significant. A reserve for doubtful accounts is maintained in each fund equal to the value of the utility customer receivables that are not expected to be collected. As of September 30, 2024, the reserve for doubtful accounts totaled \$327 for utility service receivables. Receivables are reported in the financial statements net of the reserve for doubtful accounts.

**POLK CITY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**September 30, 2024**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (cont...)

**INTERFUND RECEIVABLES AND PAYABLES** - To the extent any interfund balances exist, management anticipates they will be settled in cash as opposed to a permanent transfer.

**INVENTORIES** - Supply inventories of the general fund and the enterprise funds are immaterial and not recorded as assets. Such items are charged to expense when purchased.

**CAPITAL ASSETS** - In the government-wide financial statements capital assets include land, buildings, improvements, utility plant, and furniture and equipment with an individual cost of \$1,000 or more and an estimated useful life in excess of two years as defined by City resolution. Such assets are recorded at historical cost, if purchased and at acquisition cost if donated. Major additions are capitalized while maintenance and repairs which do not improve or extend the life of the respective assets are charged to expense. Governmental fund infrastructure assets (e.g., roads, bridges, sidewalks, streets, drainage systems and lighting system), acquired prior to October 1, 2003, have not been reported.

In the fund financial statements, capital assets used in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition. Capital assets used in proprietary fund operations are accounted for the same as in the government-wide statements.

Capital asset depreciation is recognized using the straight-line method over the estimated useful lives of the related assets, as follows:

Type	Years
Utility plant in service	40
Buildings and improvements	10 - 30
Infrastructure	40
Machinery and equipment	3 - 10
Vehicles	5 - 7
Right-to-Use Lease Equipment	5

**RESTRICTED ASSETS** - Includes cash and investments that are legally restricted to specific uses by external parties. The City generally uses restricted resources first when an expense is incurred for which both restricted and unrestricted resources are available.

**INTEREST COSTS** - Interest costs incurred before the end of a construction period are financing activities separate from the related capital asset and interest costs incurred before the end of the construction period are recognized as expenses in the period in which the cost is incurred. These interest costs are not capitalized as part of the historical cost of the capital asset.

**PENSIONS** - In the government-wide statement of net position, liabilities are recognized for the City's proportionate share of each pension plan's net pension liability. For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Florida Retirement System (FRS) defined benefit plan and the Health Insurance Subsidy (HIS) defined benefit plan and additions to/deductions from the FRS and the HIS fiduciary net position have been determined on the same basis as they are reported by the FRS and the HIS plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value.

**POLK CITY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**September 30, 2024**

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**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (cont...)

The City's retirement plans and related amounts are described in a subsequent note.

**DEFERRED OUTFLOWS/INFLOWS OF RESOURCES** - In addition to assets, the statement of net position reports a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflow of resources*, represents a consumption of net assets that applies to future periods and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of net position reports a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents and acquisition of net assets that applies to future periods and so will not be recognized as an inflow of resources (revenue) until that time.

The City has deferred outflows/inflows of resources that are related to pensions that qualify for reporting in these categories. The deferred outflows/inflows related to pensions are reported only in the government-wide and proprietary fund statement of net position. A deferred amount related to pensions results from the difference in the expected and actual amounts of experience, earnings, and contributions. These amounts are deferred and amortized over the service life of all employees that are provided with pensions through the pension plan except earnings which are amortized over five years. Actual contributions made to the pension plans subsequent to the measurement date are also reported as deferred outflows of resources at year-end and reflected as a reduction in the net pension liability in the subsequent year.

The City also reports a deferred charge on bond refunding as a deferred outflow of resources which is the difference in the carrying value of a refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

**LONG-TERM OBLIGATIONS** - In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums, discounts and any bond insurance costs are deferred and amortized over the life of the bonds using the bonds outstanding method. Debt issuance costs, other than bond insurance costs, are reported, as expenditures/expenses in the period incurred, Bond premiums and discounts are reported, net of amortization, in the related debt balances shown in the financial statements. Long-term debt for governmental funds is not reported as liabilities in the fund financial statements; rather the debt proceeds are reported as other financing sources and payments of principal and interest are reported as expenditures when due. The accounting for the proprietary fund is the same in the fund statements as it is in the government-wide statements.

**COMPENSATED ABSENCES** - Sick leave is credited to an employee on the basis of eight or ten hours per month of service, depending on work schedule, not to exceed 720 hours. Accumulated sick leave does not vest and is not paid upon termination of employment. Vacation leave is credited to an employee depending on years of service, ranging from five to twenty days per year, with an additional five days for exempt positions. Vacation leave bank accumulation is limited to 240 hours for all employees. Eligible employees accumulate two personal days a year not to exceed ten days.

The liability for these compensated absences is recorded as long-term in the government-wide statements and in the proprietary fund financial statements because the maturities are not determinable. In the fund financial statements, the governmental funds do not report the compensated absence liability because it is generally not payable from expendable available financial resources.

**CONNECTION FEES AND IMPACT FEES** - Connection fees represent reimbursement of the costs incurred to perform the connection of the respective utilities and are recorded as operating revenue when received. Impact fees, which are not considered connection fees since they substantially exceed the cost of connection, are recorded

**POLK CITY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**September 30, 2024**

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**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (cont...)

as capital contributions when received. Prepaid impact fees received which reserve capacity in the City's future water or sewer facilities are deferred and reported as capital contributions when the requirements of the Developer agreements are met by the City.

**INTERFUND TRANSFERS** - Permanent reallocation of resources between funds of the reporting entity are classified as interfund transfers. For purposes of the Government-wide Statement of Activities, all interfund transfers between individual enterprise funds, when applicable, are eliminated.

**LEASES - Lessee:** The City recognizes a lease liability and an intangible right-to-use lease asset (lease asset) in the government-wide financial statements when the initial, individual value of the lease liability is \$1,000 or more.

At the commencement of a lease, the City initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized on a straight-line basis over its useful life.

Key estimates and judgments related to leases include how the City determines: (1) the discount rate it uses to discount the expected lease payments to present value, (2) lease term, and (3) lease payments.

- The City uses the interest rate charged by the lessor as the discount rate. When the interest rate charged by the lessor is not provided, the City generally uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the noncancellable period of the lease. Lease payments included in the measurement of the lease liability are composed of fixed payments and purchase option price that the City is reasonably certain to exercise.

Lease assets are reported with other capital assets and lease liabilities are reported with long-term debt on the statement of net position.

**EQUITY CLASSIFICATIONS –**

**Government-wide Statements** – The difference between (a) assets and deferred outflows of the resources and (b) liabilities and deferred inflows of resources is classified as net position and displayed in three components:

- a) Net investment in capital assets - Consists of capital assets including restricted capital assets, net of accumulated depreciation, prepaid bond insurance costs and the deferred charge on bond refunding which is then reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
- b) Restricted net position - Consists of restricted assets reduced by liabilities related to those assets. The government-wide statement of net position reports \$4,830,013 of restricted net position of which \$4,563,625 is restricted by enabling legislation.
- c) Unrestricted net position - Consists of the net amount of the assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted component of net position.

**POLK CITY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**September 30, 2024**

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**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (cont...)

**Fund Statements** - The governmental fund financial statements present fund balances based on classifications that comprise a hierarchy that is based primarily on the extent to which the City is bound to honor the constraints on the specific purposes for which amounts in those funds can be spent. Spendable resources are to be shown as restricted, committed, assigned and unassigned as considered appropriate in the City's circumstances. The following classifications describe the relative strength of the spending constraints:

*Nonspendable* – amounts that cannot be spent either because they are in nonspendable form or because they are legally or contractually required to be maintained intact.

*Restricted* – amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

*Committed* – amounts constrained to specific purposes by formal action (ordinance) of the City using its highest level of decision-making authority (the City Commission). To be reported as committed, amounts cannot be used for any other purpose unless the City Commission takes the same highest-level action (ordinance) to remove or change the constraint.

*Assigned* – amounts that are constrained by the City's intent to be used for a specific purpose but are neither restricted nor committed. This intent can be expressed by the City Commission or through the City Commission delegating this responsibility to the City Manager through the budgetary process. The City Commission has not established a formal policy regarding authorization to assign fund balance amounts for a specific purpose.

*Unassigned* – all other spendable amounts.

The City uses restricted fund balances first, followed by committed resources, and then assigned resources, as appropriate opportunities arise, but reserves the right to selectively spend unassigned resources first to defer the use of these other classified funds.

**NOTE 2 - PROPERTY TAX CALENDAR**

Under Florida Law, the assessment of all properties and the collection of all county, municipal and school board property taxes are consolidated in the offices of the Polk County Property Appraiser and Polk County Tax Collector. The tax levy of the City is established by the City Commission prior to October 1 of each year and the Polk County Property Appraiser incorporates the millage into the total tax levy, which includes the municipalities, the County, independent districts and the Polk County School Board tax requirements. State statutes permit municipalities to levy property taxes at a rate of up to 10 mills. The City's millage rate in effect for the fiscal year ended September 30, 2024 was 5.5000.

All taxes are due and payable on November 1 (levy date) of each year and unpaid taxes become delinquent on April 1 following the year in which they are assessed. Discounts are allowed for early payment as follows: 4% in November, 3% in December, 2% in January, 1% in February.

The taxes paid in March are without discount. Delinquent taxes on real and personal property bear interest of 18% per year. On or prior to June 1 following the tax year, certificates are sold for all delinquent taxes on real property.

**NOTE 3 - BUDGETARY LAW AND PRACTICE**

The budget is adopted by Ordinance on a City-wide basis for all City funds on or before October 1 of each year as required by State Statute. City Ordinance establishes the legal level of budgetary control at the individual fund level. Expenditures may not exceed appropriations at this level. Within these control levels, management may transfer appropriations subject to notification of the City Commission.

**POLK CITY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**September 30, 2024**

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**NOTE 4 - DEPOSITS AND INVESTMENTS**

A common cash and cash equivalent pool is maintained for use by all governmental and proprietary funds. The “cash and cash equivalents” on the city-wide financial statements consists of each fund’s claim on the pooled cash and cash equivalents pool and defined as resources that can be liquidated without a significant delay or penalty. Cash and cash equivalents segregated as required by bond covenants or enabling legislation are classified as “restricted assets”. Investment earnings are allocated to the individual funds monthly based on the fund’s weighted average monthly cash and investment balance.

Deposits and investments as of September 30, 2024:

Cash and cash equivalents:	
Cash on hand	\$ 875
Deposits in financial institutions:	
Insured or fully collateralized bank deposits	9,052,282
FL SAFE Stable NAV Fund	<u>5,568,182</u>
Total cash and cash equivalents	<u>\$ 14,621,339</u>

**Custodial Credit Risk-Deposits**

Custodial credit risk for deposits is the risk that, in the event of a bank failure, the City’s cash deposits may not be returned to the City.

The City’s deposits (cash and certificates of deposit) are insured by the Federal Deposit Insurance Corporation (FDIC) up to \$250,000 per financial institution. All deposits are held in *qualified public* depositories. These depositories participate in a shared risk collateral pool overseen by the State of Florida and established by Florida Statute. The State of Florida collateral pool is a multiple financial institution pool which provides for additional amounts to be assessed to the members of the pool if the value of the pool’s collateral is inadequate to cover a loss. The amounts covered by the pool are considered *insured* for financial reporting disclosure requirements. Because of this arrangement, management believes the City’s deposits are not exposed to custodial credit risk.

**Custodial credit risk – Investments**

Custodial credit risk for investments is the risk that, in the event of a failure by the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in possession of an outside party. The City has no formal policy regarding custodial credit risk. The City’s investments in the FL SAFE Stable NAV fund are investments in external investment pools and are not exposed to custodial credit risk because their existence is not evidenced by securities that exist in physical or book entry form.

**Interest rate and credit risk**

Interest rate risk exists when there is a possibility that change in interest rates could adversely affect an investment’s fair value. Credit risk exists when there is a possibility the issuer or other counterparty to an investment may be unable to fulfill its obligations. Information related to interest rate and credit risk for the City’s fixed income investments on September 30, 2024 is summarized below:

**POLK CITY, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
September 30, 2024**

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**NOTE 4 - DEPOSITS AND INVESTMENTS** (cont...)

<u>Investment Type</u>	<u>S&amp;P Rating</u>	<u>Fair Value</u>	<u>Weighted Average Maturity (WAM)</u>
FL SAFE Stable NAV Fund	AAAm	\$5,568,182	WAM 31 days

**Investments – Fair Value**

The City categorizes its fair value measurements within the fair value hierarchy established by U.S. GAAP. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs. The City holds no investments reported at fair value on September 30, 2024.

The FL SAFE Stable NAV fund meets all the necessary criteria to elect to measure all of the investments at amortized cost and as such, these investments are reported as a component of cash and cash equivalents measured at amortized cost.

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**POLK CITY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**September 30, 2024**

**NOTE 5 - CAPITAL ASSETS**

Capital assets activity for the year ended September 30, 2024, was as follows:

	Beginning Balance	Additions	Reductions	Ending Balance
<b>Governmental Activities:</b>				
<b>Capital assets not being depreciated:</b>				
Land	\$ 412,542	\$ -	\$ -	\$ 412,542
Construction in progress	77,209	77,333	-	154,542
<b>Total</b>	<b>\$ 489,751</b>	<b>\$ 77,333</b>	<b>\$ -</b>	<b>\$ 567,084</b>
<b>Capital assets being depreciated:</b>				
Buildings and Improvements	\$ 3,538,466	\$ -	\$ -	\$ 3,538,466
Recreational Facilities	503,467	-	-	503,467
Equipment	715,843	18,606	-	734,449
Infrastructure:				
Sidewalk Systems	129,383	-	-	129,383
Drainage Systems	75,626	-	-	75,626
Right-to-Use Leased Equipment	23,987	-	-	23,987
<b>Total</b>	<b>4,986,772</b>	<b>18,606</b>	<b>-</b>	<b>5,005,378</b>
Less, Accumulated Depreciation:				
Buildings and Improvements	(1,387,553)	-	(87,538)	(1,475,091)
Recreational Facilities	(418,492)	-	(15,015)	(433,507)
Equipment	(530,861)	-	(42,941)	(573,802)
Infrastructure:				
Sidewalk Systems	(51,869)	-	(3,673)	(55,542)
Drainage Systems	(34,411)	-	(1,891)	(36,302)
Right-to-Use Leased Equipment	(3,673)	-	(4,797)	(8,470)
<b>Total Accumulated Depreciation</b>	<b>(2,426,859)</b>	<b>-</b>	<b>(155,855)</b>	<b>(2,582,714)</b>
<b>Total Depreciable Capital Assets, Net</b>	<b>\$ 2,559,913</b>	<b>\$ 18,606</b>	<b>\$ (155,855)</b>	<b>\$ 2,422,664</b>
<b>Business-Type Activities:</b>				
<b>Capital assets not being depreciated:</b>				
Land	\$ 2,762,913	\$ -	\$ -	\$ 2,762,913
Construction in progress	95,334	21,606	-	116,940
<b>Total</b>	<b>\$ 2,858,247</b>	<b>\$ 21,606</b>	<b>\$ -</b>	<b>\$ 2,879,853</b>
<b>Capital assets being depreciated:</b>				
Utility Plant	\$ 16,625,958	\$ 23,047	\$ -	\$ 16,649,005
Equipment	968,701	13,902	-	982,603
Right-to-Use Leased Equipment	9,973	-	-	9,973
<b>Total</b>	<b>17,604,632</b>	<b>36,949</b>	<b>-</b>	<b>17,641,581</b>
Less, Accumulated Depreciation:				
Utility Plant	(5,469,062)	-	(441,828)	(5,910,890)
Equipment	(540,262)	-	(95,688)	(635,950)
Right-to-Use Leased Equipment	(1,673)	-	(1,995)	(3,668)
<b>Total Accumulated Depreciation</b>	<b>(6,010,997)</b>	<b>-</b>	<b>(539,511)</b>	<b>(6,550,508)</b>
<b>Total Depreciable Capital Assets, Net</b>	<b>\$ 11,593,635</b>	<b>\$ 36,949</b>	<b>\$ (539,511)</b>	<b>\$ 11,091,073</b>

**POLK CITY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**September 30, 2024**

**NOTE 5 - CAPITAL ASSETS** (cont...)

Depreciation expense was charged to the following programs and functions:

**Governmental Activities:**

General government	\$ 75,973
Building and zoning	1,718
Library	1,781
Parks and recreation	31,395
Public works	1,021
Stormwater utility	1,891
Streets	<u>42,076</u>
 Total depreciation expense - governmental activities	 <u>\$ 155,855</u>

**Business-type Activities:**

Water and sewer	<u>\$ 539,511</u>
 Total depreciation expense - business-type activities	 <u>\$ 539,511</u>

**NOTE 6 – LEASES**

*Lease payable* – The following is information related to the City’s leases payable on September 30, 2024:

Leased assets	Balance as of September 30, 2024			Payment Frequency	Payment Amount	Interest Rate	Inception Year	Lease Term at Inception (months)
	Costs	Accumulated Amortization	Lease Payable					
Multifunction copier	\$ 6,443	\$ 2,266	\$ 4,177	Monthly	\$ 124	6.0%	2023	60
Multifunction copier	1,993	701	1,292	Monthly	38	6.0%	2023	60
Multifunction copier	5,425	1,908	3,517	Monthly	104	6.0%	2023	60
Multifunction copier	8,589	2,478	6,111	Monthly	165	6.0%	2023	60
Multifunction copier	1,537	395	1,142	Monthly	30	6.0%	2023	60
Government-wide activities	<u>\$ 23,987</u>	<u>\$ 7,748</u>	<u>\$ 16,239</u>					
 Multifunction copier	 \$ 6,443	 \$ 2,266	 \$ 4,177	 Monthly	 124	 6.0%	 2023	 60
Multifunction copier	1,993	701	1,292	Monthly	38	6.0%	2023	60
Multifunction copier	1,537	395	1,142	Monthly	30	6.0%	2023	60
Business-type activities	<u>\$ 9,973</u>	<u>\$ 3,362</u>	<u>\$ 6,611</u>					

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**POLK CITY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**September 30, 2024**

**NOTE 7 - LONG-TERM OBLIGATIONS**

The following is a summary of changes in long-term obligations for the year ended September 30, 2024:

	Beginning Balance	Additions	Reductions	Ending Balance	Current Portion
<b>Governmental Activities</b>					
Long-Term Debt:					
Notes Payable:					
Citizens Bank and Trust					
Installment Note	\$ 954,897	\$ -	\$ (88,271)	\$ 866,626	\$ 91,361
Total Notes Payable	<u>954,897</u>	<u>-</u>	<u>(88,271)</u>	<u>866,626</u>	<u>91,361</u>
Other Liabilities:					
Other Post-Employment benefits	32,099	4,745	-	36,844	-
Compensated Absences*	75,177	35,696	-	110,873	-
Net Pension Liability	1,074,662	-	(88,372)	986,290	-
Leases Payable	20,657	-	(4,418)	16,239	4,691
Total Other Liabilities	<u>1,202,595</u>	<u>40,441</u>	<u>(92,790)</u>	<u>1,150,246</u>	<u>4,691</u>
Total Long-Term Liabilities	<u>\$ 2,157,492</u>	<u>\$ 40,441</u>	<u>\$ (181,061)</u>	<u>2,016,872</u>	<u>\$ 96,052</u>
				(96,052)	
Net Long-Term Debt Due After One Year				<u>\$ 1,920,820</u>	

\*The change in compensated absences above is a net change for the year.

**Business-Type Activities**

Long-Term Debt:					
Direct borrowings or placements:					
Notes Payable:					
Installment Note to Florida Department of Environmental Protection (WW51201P)					
	\$ 1,539,866	\$ -	\$ (137,923)	\$ 1,401,943	\$ 141,267
Installment Note to Florida Department of Environmental Protection (WW531400)					
	28,754	-	(1,755)	26,999	1,768
Installment Note to Florida Department of Environmental Protection (WW531402)					
	751,016	-	(27,077)	723,939	27,131
Total Notes Payable	<u>2,319,636</u>	<u>-</u>	<u>(166,755)</u>	<u>2,152,881</u>	<u>170,166</u>
Other long-term debt:					
Revenue Certificates:					
Series 2017 Water/ Sewer System, Refunding Revenue Bonds					
	7,135,000	-	(280,000)	6,855,000	290,000
Add premium on Series 2017	426,208	-	(40,401)	385,807	-
Total Revenue Certificates	<u>7,561,208</u>	<u>-</u>	<u>(320,401)</u>	<u>7,240,807</u>	<u>290,000</u>
Other Liabilities:					
Other Post-Employment benefits	18,156	2,369	-	20,525	-
Compensated Absences*	12,908	8,875	-	21,783	-
Net Pension Liability	400,283	26,688	-	426,971	-
Leases payable	8,456	-	(1,845)	6,611	1,959
Total Other Liabilities	<u>439,803</u>	<u>37,932</u>	<u>(1,845)</u>	<u>475,890</u>	<u>1,959</u>
Total Long-Term Liabilities	<u>\$ 10,320,647</u>	<u>\$ 37,932</u>	<u>\$ (489,001)</u>	<u>9,869,578</u>	<u>\$ 462,125</u>
				(462,125)	
Net Long-Term Debt Due After One Year				<u>\$ 9,407,453</u>	

\*The change in compensated absences above is a net change for the year.

**Notes to Long-Term Obligations Table**

Long term liabilities, including compensated absences, are typically liquidated by the individual fund to which the liability is directly associated.

**POLK CITY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**September 30, 2024**

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**NOTE 7 - LONG-TERM OBLIGATIONS** (cont...)

**Governmental Activities:**

- Citizens Bank and Trust Installment Note – This note is secured by all revenues of the City's communications service tax and the City's half-cent sales tax. This note bears interest at 3.4%, with monthly principal and interest payments on the first day of each month, with a final maturity of January 1, 2033. The note proceeds were used to retire the City's outstanding Series 2007 Capital Improvement Revenue Bonds which were used to construct the City's administration facilities.
- Right-to-Use Leased Assets – In November 2022, the City entered into a lease agreement for a total amount of \$33,960 (\$23,987 for Governmental Activities and \$9,973 for Business -Type Activities) for copiers. The lease agreement was for a period of 60 months, with monthly payments.

**Business-Type Activities:**

- Series 2017 Water and Sewer System Refunding Revenue Bonds – The Water and Sewer System Refunding Revenue Bonds, Series 2017 are secured by the net revenues of the system, certain public service tax revenues, and moneys on deposit in various funds and accounts of the City. The Series 2017 bonds bear interest at 3.00 – 4.25 with a final maturity of August 1, 2041. The bonds require the maintenance of sinking, and renewal and replacement funds.

The Series 2017 bond proceeds were used to advance refund the City's outstanding Water and Sewer System Capital Improvement and Refunding Bonds, Series 2011A and to pay the costs of issuance of the Series 2017 Bonds. The reacquisition price exceeded the net carrying amount of the old debt by \$939,356. This amount has been deferred and is being amortized over the remaining life of the new debt.

- Installment Note to Florida Department of Environmental Protection (WW 51201P) - This note is secured by the net revenues of the sewer system and sewer impact fees. The note bears interest at 2.41%, with semi-annual principal and interest payments on March 15 and September 15 with a final maturity in September 2033. The note proceeds were used to fund the planning, administrative, and engineering costs for construction of wastewater transmission, collection, reuse and treatment facilities. The Note requires the maintenance of a sinking fund.
- Installment Note to Florida Department of Environmental Protection (WW 531400) - This note is secured by the net revenues of the water and sewer system. The note bears interest at 0.76%, with semi-annual principal and interest payments on March 15 and September 15 with a final maturity in September 2039. The note proceeds were used to fund the design of wastewater pollution control facilities. The Note requires the maintenance of a sinking fund.
- Installment Note to Florida Department of Environmental Protection (WW 531402) - This note is secured by the net revenues of the water and sewer system. The note bears interest at 0.46%, with semi-annual principal and interest payments on May 15 and November 15 with a final maturity in May 2051. The note proceeds were used to fund the construction of wastewater pollution control facilities. The Note requires the maintenance of a sinking fund.

**POLK CITY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**September 30, 2024**

**NOTE 7 - LONG-TERM OBLIGATIONS** (cont...)

**Maturities:**

Annual requirements to repay all long-term bonds and notes payable as of September 30, 2024, were as follows:

Fiscal Year Ending September 30,	Governmental Activities	
	Installment Note	
	Principal	Interest
2025	91,361	28,426
2026	94,559	25,228
2027	97,869	21,918
2028	101,295	18,492
2029	104,840	14,946
2030-2033	376,702	22,585
<b>Total</b>	<b>\$ 866,626</b>	<b>\$ 131,595</b>

Fiscal Year Ending September 30,	Business-Type Activities					
	Installment Notes		Other long-term debt		Total	
	Principal	Interest	Principal	Interest	Principal	Interest
2025	\$ 170,166	\$ 34,642	\$ 290,000	\$ 279,325	\$ 460,166	\$ 313,967
2026	173,660	31,148	300,000	267,725	473,660	298,873
2027	177,237	27,571	310,000	255,725	487,237	283,296
2028	180,899	23,909	325,000	243,325	505,899	267,234
2029	184,649	20,159	340,000	230,325	524,649	250,484
2030-2034	807,445	42,386	1,905,000	937,025	2,712,445	979,411
2035-2039	147,737	4,277	2,320,000	523,225	2,467,737	527,502
2040-2044	112,284	2,235	1,065,000	68,425	1,177,284	70,660
2045-2049	113,239	1,280	-	-	113,239	1,280
2050-2051	85,565	322	-	-	85,565	322
Add: unamortized bond premium	-	-	385,807	-	385,807	-
<b>Total</b>	<b>\$ 2,152,881</b>	<b>\$ 187,929</b>	<b>\$ 7,240,807</b>	<b>\$ 2,805,100</b>	<b>\$ 9,393,688</b>	<b>\$ 2,993,029</b>

Annual requirements to repay the leases payable of the governmental and business-type activities as of September 30, 2024, were as follows:

Fiscal Year Ending September 30,	Governmental Activities		Business-Type Activities		Total	
	Principal	Interest	Principal	Interest	Principal	Interest
2025	\$ 4,691	\$ 847	\$ 1,959	\$ 343	\$ 6,650	\$ 1,190
2026	4,980	557	2,080	223	7,060	780
2027	5,287	250	2,208	94	7,495	344
2028	1,281	18	364	5	1,645	23
<b>Total</b>	<b>\$ 16,239</b>	<b>\$ 1,672</b>	<b>\$ 6,611</b>	<b>\$ 665</b>	<b>\$ 22,850</b>	<b>\$ 2,337</b>

**POLK CITY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**September 30, 2024**

**NOTE 8 – FUTURE REVENUES THAT ARE PLEDGED**

The City has pledged various future revenue sources for various debt issues. For the water and sewer systems, the City has pledged future revenues, net of certain operating expenses. The following table provides a summary of the pledged revenues for the City’s outstanding debt issues. Additional information regarding the City’s pledged revenue can be found in Note 7.

<u>Pledged Revenue</u>	<u>Revenue Pledged Through</u>	<u>Principal and Interest Outstanding</u>	<u>Principal and Interest Paid</u>	<u>Current Year Revenue</u>	<u>Percentage of Revenues to Principal and Interest Paid</u>
Communication services tax pursuant to Section 202.19, Florida Statutes and the half cent sales tax pursuant to part VI of Chapter 218, Florida Statutes	1/1/2033	\$ 998,221	\$ 119,811	\$ 376,113	313.92%
Water and sewer system net revenue and sewer impact fees	8/1/2041	12,000,911	772,533	901,804	116.73%

**NOTE 9 - INTERFUND TRANSACTIONS**

There were no interfund transactions for the 2023-24 fiscal year.

There were no interfund receivables and payables on September 30, 2024.

**NOTE 10 - PENSION PLAN**

**Florida Retirement System (FRS) – Defined Benefit Pension Plans**

**General Information about the FRS**

The FRS was created in Chapter 121, Florida Statutes, to provide a defined benefit pension plan for participating public employees. The FRS was amended in 1998 to add the Deferred Retirement Option program under the defined benefit plan and amended in 2000 to provide a defined contribution plan alternative to the defined benefit plan for FRS members effective July 1, 2002. This integrated defined contribution pension plan is the FRS Investment Plan. Chapter 112, Florida Statutes, established the Retiree Health Insurance Subsidy (HIS) Program, a cost-sharing multiple-employer defined benefit pension plan, to assist retired members of any State-administered retirement system in paying the costs of health insurance.

Essentially all regular employees of the City are eligible to enroll as members of the State-administered FRS. Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. Such provisions may be amended at any time by further action from the Florida Legislature. The FRS is a single retirement system administered by the Florida Department of Management Services, Division of Retirement, and consists of the two cost-sharing, multiple-employer defined benefit plans and other nonintegrated programs. A comprehensive annual financial report of the FRS, which includes its financial statements, required supplementary information, actuarial report, and other relevant information, is available from the Florida Department of Management Services Web site.

**POLK CITY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**September 30, 2024**

**NOTE 10 - PENSION PLAN** (cont...)

**FRS Pension Plan**

*Plan Description.* The FRS Pension Plan (Plan) is a cost-sharing multiple-employer defined benefit pension plan, with a Deferred Retirement Option Program (DROP) for eligible employees. The general classes of membership are as follows:

- *Regular Class* – Members of the FRS who do not qualify for membership in the other classes.
- *Senior Management Service Class (SMSC)* – Members in senior management level positions.

Employees enrolled in the Plan prior to July 1, 2011, vest at 6 years of creditable service and employees enrolled in the Plan on or after July 1, 2011, vest at 8 years of creditable service. All vested members, enrolled prior to July 1, 2011, are eligible for normal retirement benefits at age 62 or at any age after 30 years of service. All members enrolled in the Plan on or after July 1, 2011, once vested, are eligible for normal retirement benefits at age 65 or any time after 33 years of creditable service. The Plan also includes an early retirement provision; however, there is a benefit reduction for each year a member retires before his or her normal retirement date. The Plan provides retirement, disability, death benefits, and annual cost-of-living adjustments to eligible participants.

DROP, subject to provisions of Section 121.091, Florida Statutes, permits employees eligible for normal retirement under the Plan to defer receipt of monthly benefit payments while continuing employment with an FRS participating employer. An employee may participate in DROP for a period not to exceed 60 months after electing to participate. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest. The net pension liability does not include amounts for DROP participants, as these members are considered retired and are not accruing additional pension benefits.

*Benefits Provided.* Benefits under the Plan are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the 5 highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the 8 highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on the retirement class to which the member belonged when the service credit was earned. Members are eligible for in-line-of-duty or regular disability and survivors' benefits.

The following chart shows the percentage value for each year of service credit earned:

<u>Class, Initial Enrollment, and Retirement Age/Years of Service</u>	<u>% Value</u>
Regular Class members initially enrolled before July 1, 2011	
Retirement up to age 62 or up to 30 years of service	1.60
Retirement at age 63 or with 31 years of service	1.63
Retirement at age 64 or with 32 years of service	1.65
Retirement at age 65 or with 33 or more years of service	1.68
Regular Class members initially enrolled on or after July 1, 2011	
Retirement up to age 65 or up to 33 years of service	1.60
Retirement at age 66 or with 34 years of service	1.63
Retirement at age 67 or with 35 years of service	1.65
Retirement at age 68 or with 36 or more years of service	1.68
Senior Management Service Class	2.00

**POLK CITY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**September 30, 2024**

**NOTE 10 - PENSION PLAN** (cont...)

As provided in Section 121.101, Florida Statutes, if the member is initially enrolled in the FRS before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is 3 percent per year. If the member is initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of 3 percent determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by 3 percent. Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

Contributions. The Florida Legislature establishes contribution rates for participating employers and employees. Contribution rates during the 2023-24 fiscal year were as follows:

Class	Prior to July 1, 2024		After July 1, 2024	
	Employee	Employer (A)	Employee	Employer (A)
Regular	3.00%	13.57%	3.00%	13.63%
Senior Management	3.00%	34.52%	3.00%	34.52%

Note (A) Employer rates include 2.00 percent for the post-employment health insurance subsidy. Also, employer rates include 0.06 percent for administrative costs of the Investment Plan.

The City's contributions to the Plan totaled \$149,679 for the fiscal year ended September 30, 2024.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions. At September 30, 2024, the City reported a liability of \$1,003,341 for its proportionate share of the Plan's net pension liability. The net pension liability was measured as of June 30, 2024, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2024. The City's proportionate share of the net pension liability was based on the City's contributions for the year ended June 30, 2024 relative to the contributions of all participating members for that period. At June 30, 2024, the City's proportionate share was 0.0025936760 percent, which was an increase of 0.00001333229 from its proportionate share measured as of June 30, 2023.

For the fiscal year ended September 30, 2024, the City recognized pension expense of \$199,643. In addition, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Description	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 101,364	\$ -
Change of assumptions	137,517	-
Net difference between projected and actual earnings on FRS pension plan investments	-	66,687
Changes in proportion and differences between City FRS contributions and proportionate share of contributions	71,084	8,565
City FRS contributions subsequent to the measurement date	35,315	-
Total	<u>\$ 345,280</u>	<u>\$ 75,252</u>

**POLK CITY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**September 30, 2024**

**NOTE 10 - PENSION PLAN** (cont...)

The deferred outflows of resources related to pensions, totaling \$35,315, resulting from City contributions to the Plan subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Fiscal Year Ending September 30	Amount
2025	\$ 21,604
2026	188,304
2027	14,874
2028	593
2029	9,338
	\$ 234,713

Actuarial Assumptions. The total pension liability in the June 30, 2024 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.40 percent
Salary Increases	3.50 percent, average, including inflation
Investment rate of return	6.70 percent, net of pension plan investment expense, including inflation

Mortality rates were based on the PUB-2010 base table varies by member category and sex, projected generationally with Scale MP-2021.

The actuarial assumptions that determined the total pension liability as of June 30, 2024, were based on the results of an actuarial experience study for the period July 1, 2018, through June 30, 2023.

The long-term expected rate of return on pension plan investments was not based on historical returns but instead is based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions and includes an adjustment for the inflation assumption. The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation (1)	Annual Arithmetic Return	Compound Annual (Geometric) Return	Standard Deviation
Cash	1.0%	3.3%	3.3%	1.1%
Fixed income	29.0%	5.7%	5.6%	3.9%
Global equity	45.0%	8.6%	7.0%	18.2%
Real estate	12.0%	8.1%	6.8%	16.6%
Private equity	11.0%	12.4%	8.8%	28.4%
Strategic investments	2.0%	6.6%	6.2%	8.7%
<b>Total</b>	<b>100%</b>			
Assumed inflation - Mean			2.4%	1.5%

(1) As outlined in the Pension Plan's investment policy.

**POLK CITY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**September 30, 2024**

**NOTE 10 - PENSION PLAN** (cont...)

Discount Rate. The discount rate used to measure the total pension liability was 6.70 percent. The Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return.

Sensitivity of the City's Proportionate Share of the Net Position Liability to Changes in the Discount Rate. The following presents the City's proportionate share of the net pension liability calculated using the discount rate of 6.70 percent, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage-point lower (5.70 percent) or 1 percentage-point higher (7.70 percent) than the current rate.

	1% Decrease 5.70%	Current Discount Rate 6.70%	1% Increase 7.70%
City's proportionate share of the net pension liability (asset)	\$ 1,764,841	\$ 1,003,341	\$ 365,423

Pension Plan Fiduciary Net Position. Detailed information about the Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Annual Comprehensive Financial Report.

Payables to the Pension Plan. At September 30, 2024, the City reported a payable of \$12,197 for the outstanding amount of contributions to the Plan required for the fiscal year ended September 30, 2024.

**HIS Pension Plan**

Plan Description. The HIS Pension Plan (HIS Plan) is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, Florida Statutes, and may be amended by the Florida Legislature at any time. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

Benefits Provided. For the fiscal year ended June 30, 2024, eligible retirees and beneficiaries received a monthly HIS payment of \$7.50 for each year of creditable service completed at the time of retirement, with a minimum HIS payment of \$45 and a maximum HIS payment of \$225 per month, pursuant to Section 112.363, Florida Statutes. To be eligible to receive a HIS Plan benefit, a retiree under a State-administered retirement system must provide proof of health insurance coverage, which may include Medicare.

Contributions. The HIS Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended September 30, 2024, the HIS contribution rate was 2.00% of payroll pursuant to section 112.363, Florida Statutes. The City contributed 100 percent of its statutorily required contributions for the current and preceding 3 years. HIS Plan contributions are deposited in a separate trust fund from which payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event the legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or canceled.

The City's contributions to the HIS Plan totaled \$23,487 for the fiscal year ended September 30, 2024.

**POLK CITY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**September 30, 2024**

**NOTE 10 - PENSION PLAN** (cont...)

*Pension Liabilities, Pension Expense, and Deferred Outflows of Resources Related to Pensions.* At September 30, 2024, the City reported a net pension liability of \$409,920 for its proportionate share of the HIS Plan's net pension liability. The net pension liability was measured as of June 30, 2024, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2024. The City's proportionate share of the net pension liability was based on the City's contributions for the year ended June 30, 2024 relative to the contributions of all participating members for that period. At June 30, 2024, the City's proportionate share was 0.0027326220 percent, which was a decrease of 0.0000805926 from its proportionate share measured as of June 30, 2023.

For the fiscal year ended September 30, 2024, the City recognized the HIS Plan pension expense of \$36,491. In addition, the City reported deferred outflows of resources related to pensions from the following sources:

Description	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 3,958	\$ 787
Change of assumptions	7,255	48,529
Net difference between projected and actual earnings on HIS pension plan investments	-	148.00
Changes in proportion and differences between City HIS contributions and proportionate share of HIS contributions	40,974	27,841
City contributions subsequent to the measurement date	5,516	-
<b>Total</b>	<b>\$ 57,703</b>	<b>\$ 77,305</b>

The deferred outflows of resources, totaling \$5,516, was related to pensions resulting from City contributions to the HIS Plan subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Fiscal Year Ending September 30</u>	<u>Amount</u>
2025	\$ 8,416
2026	(1,223)
2027	(10,763)
2028	(12,190)
2029	(7,533)
Thereafter	(1,825)
	<u>\$ (25,118)</u>

*Actuarial Assumptions.* The total pension liability in the July 1, 2024, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.40 percent
Salary Increases	3.50 percent, average, including inflation
Discount rate	3.93 percent

**POLK CITY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**September 30, 2024**

**NOTE 10 - PENSION PLAN** (cont...)

Mortality rates were based on the Generational PUB-2010 with Projected Scale MP-2021.

The actuarial assumptions used in the July 1, 2024 valuation were based on the results of an actuarial experience study for the period July 1, 2018, through June 30, 2023.

Discount Rate. The discount rate used to measure the total pension liability was 3.93 percent. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the FRS Actuarial Conference.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate. The following presents the City's proportionate share of the net pension liability calculated using the discount rate of 3.93 percent, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.93 percent) or 1 percentage point higher (4.93 percent) than the current rate:

	1% Decrease 2.93%	Current Discount Rate 3.93%	1% Increase 4.93%
City's proportionate share of the net pension liability	\$ 466,641	\$ 409,920	\$ 362,832

Pension Plan Fiduciary Net Position. Detailed information about the HIS Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State Administered Systems Comprehensive Annual Financial Report.

Payables to the Pension Plan. At September 30, 2024, the City reported a payable of \$8,779 for the outstanding amount of contributions to the HIS Plan required for the fiscal year ended September 30, 2024.

**Florida Retirement System (FRS) – Defined Contribution Pension Plan**

**FRS Investment Plan**

The SBA administers the defined contribution plan officially titled the FRS Investment Plan (Investment Plan). The Investment Plan is reported in the SBA's annual financial statements and in the State's Comprehensive Annual Financial Report.

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. City employees already participating in the DROP are not eligible to participate in the Investment Plan. Employer and employee contributions are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Service retirement benefits are based upon the value of the member's account upon retirement. Benefit terms, including contribution requirements, are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contributions rates, that are based on salary and membership class (Regular Class, Senior Management Service Class, etc.), as the FRS defined benefit plan. Contributions are directed to individual member accounts and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering the Investment Plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.06 percent of payroll and by forfeited benefits of Investment Plan members. Allocations to the Investment Plan member accounts during the 2023-24 fiscal year were as follows:

**POLK CITY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**September 30, 2024**

**NOTE 10 - PENSION PLAN** (cont...)

<u>Class</u>	<u>Percent of Gross Compensation</u>
FRS, Regular	8.30
FRS, Senior Management Service	9.67

For all membership classes, employees are immediately vested in their own contributions and are vested after 1 year of service for employer contributions and investment earnings regardless of membership class. If an accumulated benefit obligation for service credit originally earned under the FRS Pension Plan is transferred to the Investment Plan, the member must have the years of service required for FRS Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Nonvested employer contributions are placed in a suspense account for up to 5 years. If the employee returns to FRS-covered employment within the 5-year period, the employee will regain control over their account. If the employee does not return within the 5-year period, the employee will forfeit the accumulated account balance. For the fiscal year ended September 30, 2024, the information for forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the City.

After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided in which the member may either transfer the account balance to the FRS Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the FRS Pension Plan or remain in the Investment Plan and rely upon that account balance for retirement income.

The City's contributions to the Investment Plan totaled \$77,732 for the fiscal year ended September 30, 2024.

**NOTE 11 - OTHER POST-EMPLOYMENT BENEFITS**

*Plan Description* – The Other Post-Employment Benefits Plan (OPEB Plan) is a single employer defined benefit plan administered by the City. The OPEB Plan allows employees who retire and meet retirement eligibility requirements under the City's defined contribution plan to continue medical insurance coverage as a participant in the City's health insurance plan.

Pursuant to the provisions of Section 112.0801, Florida Statutes, former employees who retire from the City are eligible to participate in the City's healthcare and life insurance benefits. The City subsidizes the premium rates paid by retirees by allowing them to participate in the OPEB Plan at reduced or blended group (implicitly subsidized) premium rates for both active and retired employees. These rates provide an implicit subsidy for retirees because, on an actuarial basis, their current and future claims are expected to result in higher costs to the OPEB Plan on average than those of active employees. The City does not offer any explicit subsidies for retiree coverage. The City does not issue a stand-alone report for the OPEB Plan, and the OPEB Plan is not included in the annual report of a public employee retirement system or another entity.

There are currently 23 active plan members and no inactive plan members who are receiving benefits.

*Funding Policy* – OPEB Plan benefits are pursuant to the provisions of Section 112.0801, Florida Statutes. The City has not advance-funded or established a funding methodology for the annual other post-employment benefit (OPEB) costs or the OPEB obligation, and the OPEB Plan is financed on a pay-as-you-go basis.

*Benefits Provided* – The benefits provided are the same as those provided for active employees. Spouses and dependents of eligible retirees are also eligible for medical coverage. All employees of the City who meet the eligibility requirements of the City's defined contribution plan are eligible to receive post-employment health care benefits. All retiree, spouse and dependent coverage is at the expense of the retiree.

**POLK CITY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**September 30, 2024**

**NOTE 11- OTHER POST-EMPLOYMENT BENEFITS** (cont...)

*Total OPEB Liability* – The City’s total OPEB liability was determined by an actuarial valuation as of September 30, 2024, utilizing the alternative measurement method, using the assumptions below.

Inflation Rate	2.50%
Salary Increase Rate (s)	3.00%
Discount Rate	4.06%
Initial Trend Rate	6.75%
Ultimate Trend Rate	4.00%
Years to Ultimate	50

For all lives, mortality rates were PubG-2010 Mortality Tables projected to the valuation date using projection scale MP-2019.

Under the alternative measurement method, changes in the total OPEB liability are not permitted to be included in deferred outflows of resources or deferred inflows of resources related to OPEB. These changes will be immediately recognized through OPEB expense.

*Discount Rate* – The discount rate was based on a high-quality municipal bond rate of 4.06%, The high-quality bond rate was based on the week closest but not later than the measurement date of the S&P Municipal Bond 20 Year High Grade Rate Index as published by S&P Dow Jones Indices. The S&P Municipal Bond 20 Year High Grade Rate Index consists of bonds in the S&P Municipal Bond Index with a maturity of 20 years. Eligible bonds must be rated AA by Standard and Poor’s Ratings Services, Aa2 by Moody’s or AA by Fitch, if there are multiple ratings, the lowest rate is used.

*OPEB Expense* – For the year ended September 30, 2024, the City recognized OPEB expense of \$13,590.

*Changes in Total OPEB Liability:*

	<b>Liability</b>
<b>Reporting period ending September 30, 2023</b>	\$ 50,255
<b>Changes for the year:</b>	
Service cost	11,355
Interest	2,940
Difference between expected and actual experience	(13,052)
Changes of assumptions	8,347
Benefit payments	(2,476)
Net Change	7,114
<b>Reporting period ending September 30, 2024</b>	\$ 57,369

*Sensitivity of the Total OPEB Liability to changes in the discount rate* - The following presents the total OPEB liability of the City, as well as what the City’s total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current discount rate:

	1% Decrease 3.06%	Current Discount Rate 4.06%	1% Increase 5.06%
Total other post-employment benefits liability	\$ 59,823	\$ 57,369	\$ 54,955

**POLK CITY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**September 30, 2024**

**NOTE 11- OTHER POST-EMPLOYMENT BENEFITS** (cont...)

*Sensitivity of the Total OPEB Liability to changes in the healthcare cost trend rates* – The following presents the total OPEB liability of the City, as well as what the City’s total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	1% Decrease 3.00% - 5.75%	Healthcare Cost Trend Rates 4.00% - 6.75%	1% Increase 5.00% - 7.75%
Total other post-employment benefits liability	\$ 51,936	\$ 57,369	\$ 63,638

**NOTE 12 – JOINT VENTURE**

The Polk Regional Water Cooperative (PRWC) was created on April 1, 2016 by a interlocal agreement between Polk City, City of Auburndale, City of Bartow, City of Davenport, City of Eagle Lake, City of Fort Meade, City of Frostproof, City of Haines City, City of Lake Alfred, City of Lakeland, City of Lake Wales, City of Mulberry, City of Winter Haven, Town of Dundee, Town of Lake Hamilton and Polk County in accordance with Chapters 163 and 373 of the Florida Statutes. These local government units are collectively considered the Member Governments. The PRWC is a separate legal entity organized under the laws of the State of Florida, and the Member Governments have no equity ownership in the PRWC.

The PRWC is devoted to encouraging the development of fully integrated, robust public water supply systems comprised of diverse sources managed in a manner that take full advantage of Florida’s intense climatic cycles to ensure reliable, sustainable and drought resistant systems which maximize the use of alternative water supplies to the greatest extent practicable. The PRWC will evaluate, plan and implement water projects and coordinate partnerships with other water users.

The terms of the interlocal agreement require each Member Government to contribute their proportionate share of the PRWC’s annual working capital needs which are established annually by a resolution of the PRWC’s Board of Directors. For the year ended September 30, 2024, the total annual working capital needs of the PRWC was \$235,000 of which the City’s proportionate share was \$3,360.

Effective April 19, 2021, the City entered into a project implementation agreement with other PRWC participating governments for the West Polk Lower Floridan Wellfield project. The purpose of the agreement is to govern the design, permitting, construction, operation, maintenance, and funding of the alternative water project. The City’s commitment as a party to this agreement is to pay the PRWC for alternative water services consisting of a base rate charge and a water use rate charge. The City will be notified as to the amount of these water charges on or before May 31<sup>st</sup> prior to the fiscal year in which finished water service is scheduled to commence and on or before May 31<sup>st</sup> thereafter. The City paid \$89,492 in project costs.

Complete financial statements of the PRWC may be obtained from the PRWC’s Executive Director at 330 W. Church Street, P.O. Box 9005, Drawer CA01, Bartow, FL 33831-9005.

**NOTE 13 – RISK MANAGEMENT AND LITIGATION**

During the ordinary course of its operations, the City is exposed to various risks of losses related to torts; theft of, damage to, and destruction of assets; errors and omissions, injuries to employees, and natural disasters. The City maintains commercial insurance coverage in amounts management feels is adequate to protect and safeguard the assets of the City. There have been no significant reductions in coverage nor have settlement amounts exceeded

**POLK CITY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**September 30, 2024**

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**NOTE 13 – RISK MANAGEMENT AND LITIGATION** (cont...)

the City's coverage during the year ended September 30, 2024 or the previous two years. In the opinion of the City's management and legal counsel, legal claims and litigation are not anticipated to have material impact on the financial position of the City. The City's workers compensation coverage is provided through a nonassessable, nonprofit, tax-exempt risk sharing pool. Settled claims resulting from these risks have not exceeded insurance coverage.

**NOTE 14 – COMMITMENTS AND CONTINGENCIES**

- The City participates in several programs that are fully or partially funded by grants received from Federal, state, or county agency sources. Expenditures financed by grants are subject to audit by the appropriate grantor government/agency. If expenditures are disallowed due to non-compliance with grant program regulations, the City may be required to reimburse the grantor government/agency. As of September 30, 2024, the City believes that disallowed expenditures discovered in subsequent audits, if any, will not have a material effect on any of the individual funds or the overall financial position of the City.
- The City contracted with the Polk County Sheriff to provide enhanced law enforcement services within the City through the fiscal year ended September 30, 2025. The annual cost increases 2% per year over the term of the contract. Under the agreement, the City paid \$109,647 for base services and \$87,855 for additional services for the fiscal year ended September 30, 2024. The contract with the Polk County Sheriff was for the period of October 1, 2021 through September 30, 2025 and called for the following minimum costs:

<u>Fiscal Year Ending</u> <u>September 30,</u>	<u>Annual Cost</u>
2025	\$ 111,840

**POLK CITY, FLORIDA  
 BUDGETARY COMPARISON SCHEDULE - GENERAL FUND (UNAUDITED)  
 FOR THE YEAR ENDED SEPTEMBER 30, 2024**

	<u>Budgeted Amounts</u>		<u>Actual Amounts (GAAP Basis)</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>RESOURCES (inflows):</b>				
Taxes	\$ 2,092,181	\$ 2,092,181	\$ 2,113,790	\$ 21,609
Licenses and permits	282,550	282,550	93,633	(188,917)
Intergovernmental revenue	1,038,791	1,038,791	499,254	(539,537)
Charges for services	543,378	543,378	597,856	54,478
Fines and forfeitures	8,000	8,000	88,258	80,258
Other	52,750	52,750	109,854	57,104
Amounts available for appropriations	<u>4,017,650</u>	<u>4,017,650</u>	<u>3,502,645</u>	<u>(515,005)</u>
<b>CHARGES TO APPROPRIATIONS (outflows):</b>				
General government	994,917	994,917	922,260	72,657
Public safety	658,380	658,380	494,476	163,904
Physical environment	526,412	526,412	652,638	(126,226)
Transportation	708,209	708,209	459,529	248,680
Culture/recreation	200,861	200,861	200,947	(86)
Capital outlay	771,650	771,650	95,939	675,711
Debt service	119,811	119,811	119,811	-
Total charges to appropriations	<u>3,980,240</u>	<u>3,980,240</u>	<u>2,945,600</u>	<u>1,034,640</u>
<b>EXCESS OF RESOURCES OVER CHARGES TO APPROPRIATIONS AND OTHER FINANCING SOURCES</b>				
	<u>37,410</u>	<u>37,410</u>	<u>\$ 557,045</u>	<u>\$ 519,635</u>
Reserves carried to current year	<u>(37,410)</u>	<u>(37,410)</u>		
<b>NET CHANGE IN FUND BALANCE</b>	<u>\$ -</u>	<u>\$ -</u>		

**POLK CITY, FLORIDA  
 BUDGETARY COMPARISON SCHEDULE - SPECIAL REVENUE FUND - IMPACT FEES (UNAUDITED)  
 FOR THE YEAR ENDED SEPTEMBER 30, 2024**

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	<u>Budgeted Amounts</u>		<u>Actual Amounts (GAAP Basis)</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>RESOURCES (inflows):</b>				
Impact fees	\$ 37,783	\$ 37,783	\$ 15,113	\$ (22,670)
Other	15,000	15,000	69,873	54,873
Amounts available for appropriations	<u>52,783</u>	<u>52,783</u>	<u>84,986</u>	<u>32,203</u>
<b>EXCESS OF RESOURCES OVER CHARGES TO APPROPRIATIONS</b>	<u>52,783</u>	<u>52,783</u>	<u>\$ 84,986</u>	<u>\$ 32,203</u>
Reserves carried to subsequent year	<u>(52,783)</u>	<u>(52,783)</u>		
<b>NET CHANGE IN FUND BALANCE</b>	<u>\$ -</u>	<u>\$ -</u>		

**POLK CITY, FLORIDA**

**SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY-  
FLORIDA RETIREMENT SYSTEM PENSION PLAN**

**Last Ten Fiscal Years**

**Schedule of the City's Proportionate Share of the Net Pension Liability –  
Florida Retirement System Pension Plan (1)**

	2024	2023	2022	2021	2020
City's proportion of the FRS net pension liability (asset)	0.002593637%	0.002580306%	0.002628738%	0.002444797%	0.002048272%
City's proportionate share of the FRS net pension liability (asset)	\$ 1,003,341	\$ 1,028,170	\$ 978,102	\$ 184,677	\$ 887,751
City's covered payroll (2)	\$ 1,156,507	\$ 1,114,819	\$ 1,103,494	\$ 992,952	\$ 867,651
City's proportionate share of the FRS net pension liability (asset) as a percentage of its covered payroll	86.76%	92.23%	88.64%	18.60%	102.32%
FRS Plan fiduciary net position as a percentage of the total pension liability	82.70%	82.38%	82.89%	96.40%	78.85%
	2019	2018	2017	2016	2015
City's proportion of the FRS net pension liability (asset)	0.001965433%	0.001607192%	0.001287606%	0.001273210%	0.001355257%
City's proportionate share of the FRS net pension liability (asset)	\$ 676,868	\$ 484,095	\$ 380,865	\$ 321,486	\$ 175,050
City's covered payroll (2)	\$ 804,096	\$ 588,735	\$ 415,532	\$ 379,179	\$ 380,883
City's proportionate share of the FRS net pension liability (asset) as a percentage of its covered payroll	84.18%	82.23%	91.66%	84.78%	45.96%
FRS Plan fiduciary net position as a percentage of the total pension liability	82.61%	84.26%	83.89%	84.88%	92.00%

Notes:

(1) The amounts presented for each fiscal year were determined as of June 30.

(2) Covered payroll includes defined benefit plan actives, investment plan members and members in DROP because total employer contributions are determined on a uniform basis (blended rate).

**POLK CITY, FLORIDA**  
**SCHEDULE OF CITY CONTRIBUTIONS – FLORIDA RETIREMENT SYSTEM PENSION PLAN**  
**Last Ten Fiscal Years**

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**Schedule of City Contributions – Florida Retirement System Pension Plan (1)**

	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>
Contractually required FRS contribution	\$ 146,868	\$ 124,129	\$ 112,173	\$ 93,136	\$ 68,055
FRS contributions in relation to the contractually required contribution	<u>\$ 146,868</u>	<u>\$ 124,129</u>	<u>\$ 112,173</u>	<u>\$ 93,136</u>	<u>\$ 68,055</u>
FRS contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
City's covered payroll (2)	\$ 1,174,040	\$ 1,114,819	\$ 1,103,494	\$ 992,952	\$ 867,651
FRS contributions as a percentage of covered payroll	12.51%	11.13%	10.17%	9.38%	7.84%
	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Contractually required FRS contribution	\$ 60,943	\$ 45,804	\$ 40,068	\$ 34,559	\$ 32,616
FRS contributions in relation to the contractually required contribution	<u>\$ 60,943</u>	<u>\$ 45,804</u>	<u>40,068</u>	<u>34,559</u>	<u>32,616</u>
FRS contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
City's covered payroll (2)	\$ 804,096	\$ 588,735	\$ 415,532	\$ 379,179	\$ 380,883
FRS contributions as a percentage of covered payroll	7.58%	7.78%	9.64%	9.11%	8.56%

Notes:

(1) The amounts presented for each fiscal year were determined as of September 30.

(2) Covered payroll includes defined benefit plan actives, investment plan members and members in DROP.

**POLK CITY, FLORIDA**

**SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY – HEALTH INSURANCE SUBSIDY PENSION PLAN**

**Last Ten Fiscal Years**

**Schedule of the City's Proportionate Share of the Net Pension Liability – Health Insurance Subsidy Pension Plan (1)**

	2024	2023	2022	2021	2020
City's proportion of the HIS net pension liability (asset)	0.002732622%	0.002813214%	0.003027316%	0.002804170%	0.002499340%
City's proportionate share of the HIS net pension liability (asset)	\$ 409,920	\$ 446,775	\$ 320,641	\$ 343,975	\$ 305,161
City's covered payroll (2)	\$ 1,156,507	\$ 1,114,819	\$ 1,103,494	\$ 992,952	\$ 884,589
City's proportionate share of the HIS net pension liability (asset) as a percentage of its covered payroll	35.44%	40.08%	29.06%	34.64%	34.50%
HIS Plan fiduciary net position as a percentage of the total pension liability	4.80%	4.12%	4.81%	3.56%	3.00%

	2019	2018	2017	2016	2015
City's proportion of the HIS net pension liability (asset)	0.002403726%	0.001802214%	0.001356602%	0.001297807%	0.001345924%
City's proportionate share of the HIS net pension liability (asset)	\$ 268,953	\$ 190,748	\$ 145,054	\$ 151,254	\$ 137,263
City's covered payroll (2)	\$ 804,096	\$ 588,735	\$ 415,532	\$ 379,179	\$ 380,883
City's proportionate share of the HIS net pension liability (asset) as a percentage of its covered payroll	33.45%	32.40%	34.91%	39.89%	36.04%
HIS Plan fiduciary net position as a percentage of the total pension liability	2.63%	2.15%	1.64%	0.97%	0.50%

Notes:

(1) The amounts presented for each fiscal year were determined as of June 30.

(2) Covered payroll includes defined benefit plan actives, investment plan members and members in DROP because total employer contributions are determined on a uniform basis (blended rate).

**POLK CITY, FLORIDA**  
**SCHEDULE OF CITY CONTRIBUTIONS –HEALTH INSURANCE SUBSIDY PENSION PLAN**  
**Last Ten Fiscal Years**

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**Schedule of City Contributions – Health Insurance Subsidy Pension Plan (1)**

	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>
Contractually required HIS contribution	\$ 23,135	\$ 18,506	\$ 18,318	\$ 16,483	\$ 14,403
HIS contributions in relation to the contractually required contribution	<u>23,135</u>	<u>18,506</u>	<u>18,318</u>	<u>16,483</u>	<u>14,403</u>
HIS contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
City's covered-employee payroll (2)	\$ 1,174,040	\$ 1,114,819	\$ 1,103,494	\$ 992,952	\$ 867,651
HIS contributions as a percentage of covered-employee payroll	2.00%	1.66%	1.66%	1.66%	1.66%
	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Contractually required HIS contribution	\$ 13,348	\$ 9,773	\$ 6,898	\$ 6,294	\$ 5,455
HIS contributions in relation to the contractually required contribution	<u>13,348</u>	<u>9,773</u>	<u>6,898</u>	<u>6,294</u>	<u>5,455</u>
HIS contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
City's covered-employee payroll (2)	\$ 804,096	\$ 588,735	\$ 415,532	\$ 379,179	\$ 380,883
HIS contributions as a percentage of covered-employee payroll	1.66%	1.66%	1.66%	1.66%	1.43%

Notes:

(1) The amounts presented for each fiscal year were determined as of September 30.

(2) Covered payroll includes defined benefit plan actives, investment plan members and members in DROP.

**POLK CITY, FLORIDA**

**NOTES TO THE SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY AND SCHEDULE OF CITY CONTRIBUTIONS – FLORIDA RETIREMENT SYSTEM PENSION PLAN AND HEALTH INSURANCE SUBSIDY PENSION PLAN  
FOR THE YEAR ENDED SEPTEMBER 30, 2024**

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**1. Schedule of Proportionate Share of the Net Pension Liability and Schedule of Contributions – Florida Retirement System Pension Plan**

*Changes of Assumptions:*

- a. The long-term expected rate of return/discount rate was unchanged at 6.70 percent.

**2. Schedule of Proportionate Share of the Net Pension Liability and Schedule of Contributions – Health Insurance Subsidy Pension Plan**

*Changes of Assumptions:*

- a. The municipal bond rate/discount rate used to determine total pension liability increased from 3.65 percent to 3.93 percent.
- b. The demographic assumptions for the Special Risk class were updated to reflect plan changes due to HB5007, HB689, and SB838. Specifically, HB5007 resulted in the development of separate rates of DROP Entry for law enforcement officers, and an assumed 60-month average duration of DROP participation for law enforcement officers who enter DROP in the future. HB689 and SB838 resulted in updated line-of-duty disability rates and an increase in the portion of all future active member deaths assumed to be in the line of duty from 25% to 30% for all Special Risk class members.
- c. The election assumption for vested terminated members was updated from 20% to 50% to reflect recent experience.

*Program Contribution Rates* – The Health Insurance Subsidy Pension Plan (HIS) uses a “pay-as-you-go” funding structure. The ability of the current statutory contribution rate to pay full HIS benefits is very sensitive to near-term demographic experience, particularly the volume and timing of retirements and the amount of payroll on which the statutory rate is charged.

**POLK CITY, FLORIDA**

**SCHEDULE OF CHANGES IN THE TOTAL OPEB LIABILITY AND RELATED RATIOS**

Measurement date	9/30/2024	9/30/2023	9/30/2022	9/30/2021
Reporting period ending	9/30/2024	9/30/2023	9/30/2022	9/30/2021
<b>Total OPEB Liability</b>				
Service cost	\$ 11,355	\$ 11,140	\$ 6,041	\$ 5,865
Interest	2,940	2,354	954	926
Change in assumptions	8,347	(280)	(126)	3,992
Difference between expected and actual experience	(13,052)	-	84	(8,291)
Benefit payments	(2,476)	(2,303)	(1,589)	(1,478)
Net change in total OPEB liability	7,114	10,911	5,364	1,014
Total OPEB liability, beginning	50,255	39,344	33,980	32,966
Total OPEB liability, ending	<u>\$ 57,369</u>	<u>\$ 50,255</u>	<u>\$ 39,344</u>	<u>\$ 33,980</u>
Covered-employee payroll	\$ 1,260,386	\$ 978,258	\$ 949,765	\$ 933,288
Total OPEB liability as a percentage of covered-employee payroll	4.55%	5.14%	4.14%	3.64%
<i>Change of Assumptions</i> - Discount Rate	4.06%	4.87%	4.77%	2.43%

Notes to Schedule:

No assets are being accumulated in a trust to pay for plan benefits.

The City implemented the provisions of GASB Cod. Sec. P52 during the 2022 fiscal year and additional information will be provided annually until ten years of data is presented.

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON  
AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE  
WITH GOVERNMENT AUDITING STANDARDS**

Honorable Mayor and  
Members of the City Commission  
Polk City, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Polk City, Florida (the City) as of and for the year ended September 30, 2024, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated August 22, 2025.

**Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified. We did identify certain deficiencies in internal control, described below, that we consider to be significant deficiencies.

**CERTIFIED PUBLIC ACCOUNTANTS**

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purvisgray.com

Members of American and Florida Institutes of Certified Public Accountants

Honorable Mayor and  
Members of the City Commission  
Polk City, Florida

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON  
AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE  
WITH GOVERNMENT AUDITING STANDARDS**

**2024-001 - Segregation of Duties (Significant Deficiency)**

The City operates with a small finance, accounting, and customer service department and did not have the resources to properly segregate duties among employees so that no one employee has sole control over approving, recording, and accounting for transactions. Because significant deficiencies in internal control over financial reporting exist when there is not sufficient separation of incompatible accounting duties, we recommend that the City's various departments continue to develop and, if necessary, expand its current staff and reallocate oversight duties to ensure more effective internal control structure over financial reporting.

**2024-002 - Compensated Absences (Significant Deficiency)**

The City's Employee Handbook revised in January 2023 states that employees may carry over up to a maximum of 240 hours of unused vacation time. Liabilities for compensated absences should be calculated in accordance with the policy to ensure accurate financial reporting. During our audit, we identified five employees whose accrued vacation balances exceeded the 240-hour limit. These excess hours were included in the City's compensated absences calculation, resulting in potential overstatement of the related liability. We recommend the City implement controls to ensure that compensated absences are calculated in accordance with the current personnel policy.

**Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under *Government Auditing Standards*.

**The City's Response to Findings**

*Government Auditing Standards* requires the auditor to perform limited procedures on the City's response to the findings identified in our audit and described above. The City's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Purvis Gray*

August 22, 2025  
Sarasota, Florida

## INDEPENDENT ACCOUNTANT'S REPORT ON COMPLIANCE WITH FLORIDA STATUTE SECTION 218.415 – INVESTMENTS OF PUBLIC FUNDS

Honorable Mayor and  
Members of the City Commission  
Polk City, Florida

We have examined Polk City, Florida's (the City's) compliance with Section 218.415, Florida Statutes during the fiscal year ended September 30, 2024. City management is responsible for the City's compliance with those requirements. Our responsibility is to express an opinion on the City's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards required that we plan and perform the examination to obtain reasonable assurance about whether the City complied, in all material respects, with the requirements referenced above. An examination involves performing procedures to obtain evidence about whether the City complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent of the City and to meet our ethical responsibilities in accordance with the relevant ethical requirements relating to the engagement.

Our examination does not provide a legal determination of the City's compliance with specified requirements.

In our opinion, the City complied, in all material respects, with the aforementioned requirements during the fiscal year ended September 30, 2024.

This report is intended solely for the information and use of the Florida Auditor General, the City Commission, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

*Purvis Gray*

August 22, 2025  
Sarasota, Florida

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## MANAGEMENT LETTER

Honorable Mayor and  
Members of the City Commission  
Polk City, Florida

### Report on the Financial Statements

We have audited the financial statements of Polk City, Florida (the City) as of and for the year ended September 30, 2024, and have issued our report thereon dated August 22, 2025.

### Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and Chapter 10.550, *Rules of the Auditor General*.

### Other Reporting Requirements

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*; and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, *Rules of the Auditor General*. Disclosures in these reports, which are dated August 22, 2025, should be considered in conjunction with this management letter.

### Prior Audit Findings

Section 10.554(1)(i)1., *Rules of the Auditor General*, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. Corrective actions have been taken to address finding 2021-01 from the preceding financial audit report.

### Official Title and Legal Authority

Section 10.554(1)(i)4., *Rules of the Auditor General*, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. For the legal authority of the City, see footnote A of the summary of significant accounting policies in Note 1 of the financial statements.

### Financial Condition and Management

Section 10.554(1)(i)5.a and 10.556(7), *Rules of the Auditor General*, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the City has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific condition(s) met. In connection with our audit, we determined that the City did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

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Honorable Mayor and  
Members of the City Commission  
Polk City, Florida

## MANAGEMENT LETTER

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), *Rules of the Auditor General*, we applied financial condition assessment procedures for the City. It is management's responsibility to monitor the City's financial condition, and our financial condition assessment was based in part on representations made by management and review of financial information provided by same.

Section 10.554(1)(i)2., *Rules of the Auditor General*, requires that we communicate any recommendations to improve financial management. In connection with our audit, we had no additional recommendations to improve financial management other than Findings 2024-001 and 2024-002, as noted previously.

### **Property Assessed Clean Energy (PACE) Programs**

As required by Section 10.554(1)(i)6.a., *Rules of the Auditor General*, the City must state whether a PACE program authorized pursuant to Section 163.081 or Section 163.082, Florida Statutes, did/did not operate within the City's geographical boundaries during the fiscal year under audit. Management has stated that a PACE program did not operate within the City's geographical boundaries during the fiscal year under audit.

### **Additional Matters**

Section 10.554(1)(i)3., *Rules of the Auditor General*, requires us to communicate noncompliance with provisions of contracts or grant agreements, or fraud, waste, or abuse, that has occurred or is likely to have occurred, that has an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

### **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, members of the City Commission, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

*Purvis Gray*

August 22, 2025  
Sarasota, Florida



Polk City  
123 Broadway Blvd  
Polk City, FL 33868  
Phone: 863-984-1375  
Fax: 863-984-1984

August 22, 2025

Honorable Mayor, City Commissioners  
Polk City  
Polk City, FL 33868

RE: Management Letter dated 08/22/2025.

Fiscal Year 2024 Audit Findings – Additional Matters and Corrective Action

**2024-001 - Segregation of Duties (Significant Deficiency)**


We will accept the auditor's recommendation segregation of duties. We will reallocate specific duties as an added step to our separation of duties. The Staff will continue to develop and implement processes to show a clear representation of the separation of duties going forward.

**2024-002 - Compensated Absences (Significant Deficiency)**

We will accept the auditor's recommendation for the City to ensure compensated absences for employees are calculated in accordance with the current personnel policy. The Staff will be working on the personnel policy to clarify the existing policy to prevent potential overstatements going forward.

We continue to strive to provide the highest level of financial services and report to Polk City.

Respectfully submitted,

  
Patricia Jackson  
City Manager

  
Joanna Knowles  
Finance Director

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