

CITY OF CLEWISTON, FLORIDA
ANNUAL FINANCIAL REPORT
FOR THE FISCAL YEAR ENDED
SEPTEMBER 30, 2019

CITY OF CLEWISTON, FLORIDA

ANNUAL FINANCIAL REPORT
SEPTEMBER 30, 2019

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INDEPENDENT AUDITOR'S REPORT

Honorable Mayor and Members of
the City Commission,
City of Clewiston, Florida

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the **City of Clewiston, Florida** (the "City"), as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City as of September 30, 2019, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis on pages 3 through 8 and the Required Supplementary Information as listed in the table of contents on pages 53 through 63 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The other supplementary information, (Schedule of Revenues, and Expenses Water and Sewer Fund, the Schedule to Determine Compliance with Interlocal Fire Protection Agreement, and the Schedule to Determine Compliance with Interlocal Animal Control Agreement) and the Schedule of Expenditures of State Financial Assistance are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The other supplementary information and the Schedule of Expenditures of State Financial Assistance are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other supplementary information and the Schedule of Expenditures of State Financial Assistance are fairly stated in all material respects in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 30, 2020, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Mauldin & Jenkins, LLC

Bradenton, Florida
June 30, 2020

CITY OF CLEWISTON, FLORIDA

MANAGEMENT'S DISCUSSION AND ANALYSIS SEPTEMBER 30, 2019

Management's discussion and analysis presents a narrative overview and analysis of the City of Clewiston's (the "City") financial performance for the fiscal year ended September 30, 2019. It is designed to provide a broad overview and a short and long term analysis of the City's activities based on information presented in the financial statements. Specifically, this information is designed to assist the reader in focusing on significant financial issues, provide an overview of the City's financial activities, identify changes in the City's financial position (its ability to address the next and subsequent years' challenges), clarify material deviations from the approved budget, and explain individual fund issues. We encourage readers to consider the information presented here in conjunction with the City's basic financial statements (beginning on page 9) and notes to the financial statements (pages 21-52).

HIGHLIGHTS

Financial Highlights for the Fiscal Year Ended September 30, 2019 and Subsequent Financial Information are shown below:

1. The City's overall net position increased by \$960,320.
2. The total cost of all the City's programs was \$23,447,557 which was \$709,955 more than the prior year.
3. The City's governmental activities increased net position by \$947,500 substantially as a result of transfers from business-type activities of \$1,293,704.
4. During the year, the City had expenses of \$8,001,003 for governmental activities, which was \$293,915 more than the prior year.
5. The City's business-type activities increased net position by \$12,820 as a result of program and general revenues in excess of expenses of \$1,306,524 minus internal transfers-out of \$1,293,704.
6. The State Aid to Libraries Grant funding received in fiscal year 2019 totaled \$151,508.
7. The City paid approximately \$900 to vendors in the form of utility customer rebates for energy efficiency improvements to their residences. These funds were reimbursed through the FMPA Conservation Program.
8. The City received a Highway Beautification grant from the Florida Department of Transportation in the amount of \$99,975. This grant allowed the City to complete the third phase of a multiphase project of planting royal palm trees along the U.S. Highway 27 Corridor in Clewiston.
9. During the fiscal year ended September 30, 2019, the City completed phase one of three phases of a comprehensive infiltration and inflow program (I & I) with funding received from the Florida Department of Environmental Protection State Revolving Loan Fund (SRF). The cost for phase one totaled \$421,472, and was funded with a loan which includes 50% (\$210,736) loan forgiveness. The I&I program has been implemented in order to reduce flows to the wastewater treatment plant and lower operating costs. Additional SRF funding has been obtained to fund phase two, the "infiltration correction" comprising manhole repairs, televising and lining the main gravity lines. The SRF funding for phase two is comprised of a disburseable amount of \$2,230,000 with 80% (\$1,784,000) grant funding.
10. During the fiscal year ended September 30, 2019, the City received \$49,362, in FEMA funding assistance for Hurricane Irma relief. This amount represents \$43,318 in Federal Assistance and \$6,044 in State Assistance. At this time, the final amount of assistance is unknown.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements comprise three components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

CITY OF CLEWISTON, FLORIDA

MANAGEMENT'S DISCUSSION AND ANALYSIS SEPTEMBER 30, 2019

Government-wide financial statements. The *government-wide financial statements* are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of the City's assets and liabilities, with the difference between the two reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The *statement of activities* presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the City include general government, public safety, highways and streets, developmental services, and culture and recreation. The business-type activities of the City include electric, water and sewer, and sanitation operations.

The government-wide financial statements can be found on pages 9 and 10 of this report.

Fund financial statements. A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into two categories: (1) governmental funds, and (2) proprietary funds.

Governmental funds. *Governmental funds* are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City maintains three individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances for the General Fund and Community Redevelopment, which are considered to be major funds. Data from the other governmental fund is combined into a single, aggregated presentation.

The City adopts an annual appropriated budget for its governmental funds. A budgetary comparison statement has been provided for the General Fund, Community Redevelopment and Grants Fund to demonstrate compliance with this budget.

The basic governmental fund financial statements can be found on pages 11 - 14 of this report.

CITY OF CLEWISTON, FLORIDA

MANAGEMENT'S DISCUSSION AND ANALYSIS SEPTEMBER 30, 2019

Proprietary funds. The City of Clewiston, Florida maintains proprietary funds. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The City uses enterprise funds to account for its electric, water and sewer, and solid waste.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the electric, water and sewer, and solid waste operations, which are considered to be major funds.

The basic proprietary fund financial statements can be found on pages 15 - 18 of this report.

Notes to the financial statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 21 - 52 of this report.

Government-wide Financial Analysis

Net position may serve over time as a useful indicator of a government's financial position. The City's assets (and deferred outflows of resources) exceeded liabilities (and deferred inflows of resources) by \$34.9 million (net position) at September 30, 2019.

\$25.2 million (72%) of the City's net position reflects its investment in capital assets (e.g. land, construction in progress, buildings, vehicles, and machinery and equipment) less related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City reports investment in its capital assets net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources since the capital assets themselves cannot be used to liquidate these liabilities.

The following schedule provides a summary of the assets, deferred outflows of resources, liabilities, deferred inflows of resources, and net position of the City.

City of Clewiston, Florida's Net Position

	Governmental Activities		Business-type Activities		Totals	
	2019	2018	2019	2018	2019	2018
Current and other assets	\$ 2,142,467	\$ 1,299,389	\$ 14,791,786	\$ 13,632,070	\$ 16,934,253	\$ 14,931,459
Capital assets	9,779,633	9,417,690	29,515,722	30,576,171	39,295,355	39,993,861
Total assets	<u>11,922,100</u>	<u>10,717,079</u>	<u>44,307,508</u>	<u>44,208,241</u>	<u>56,229,608</u>	<u>54,925,320</u>
Total deferred outflows of resources	<u>612,931</u>	<u>1,246,890</u>	<u>37,282</u>	<u>302,919</u>	<u>650,213</u>	<u>1,549,809</u>
Other liabilities	1,158,223	770,791	1,885,113	2,564,818	3,043,336	3,335,609
Long-term liabilities	<u>3,605,061</u>	<u>3,655,954</u>	<u>14,591,850</u>	<u>13,678,896</u>	<u>18,196,911</u>	<u>17,334,850</u>
Total liabilities	<u>4,763,284</u>	<u>4,426,745</u>	<u>16,476,963</u>	<u>16,243,714</u>	<u>21,240,247</u>	<u>20,670,459</u>
Total deferred inflows of resources	<u>637,209</u>	<u>1,350,186</u>	<u>98,077</u>	<u>510,516</u>	<u>735,286</u>	<u>1,860,702</u>
Net position:						
Net investment in capital assets	9,356,731	9,200,872	15,714,111	16,329,495	25,070,842	25,530,367
Restricted	30,805	2,398	3,609,544	4,073,408	3,640,349	4,075,806
Unrestricted	<u>(2,252,998)</u>	<u>(3,016,232)</u>	<u>8,446,095</u>	<u>7,354,027</u>	<u>6,193,097</u>	<u>4,337,795</u>
Total net position	<u>\$ 7,134,538</u>	<u>\$ 6,187,038</u>	<u>\$ 27,769,750</u>	<u>\$ 27,756,930</u>	<u>\$ 34,904,288</u>	<u>\$ 33,943,968</u>

CITY OF CLEWISTON, FLORIDA

MANAGEMENT'S DISCUSSION AND ANALYSIS SEPTEMBER 30, 2019

A portion of the City's net position, \$3.6 million (10%), represents resources that are subject to restrictions on how they may be used. The unrestricted portion of net position, \$6.2 million, may be used to meet the City's ongoing obligations to citizens and creditors.

The City's overall financial condition improved during the year ended September 30, 2019. The overall increase in the City's net position was \$960 thousand (2.8%) during the year.

City of Clewiston, Florida's Changes in Net Position

	Governmental Activities		Business-type Activities		Totals	
	2019	2018	2019	2018	2019	2018
Revenues:						
Program revenues:						
Charges for services	\$ 1,899,129	\$ 2,554,506	\$ 16,407,848	\$ 16,047,209	\$ 18,306,977	\$ 18,601,715
Operating grants and contributions	583,516	614,237	-	-	583,516	614,237
Capital grants and contributions	874,522	1,022,039	210,736	467,511	1,085,258	1,489,550
General revenues:						
Property taxes	1,464,255	1,397,047	-	-	1,464,255	1,397,047
Other taxes	2,583,765	2,072,462	-	-	2,583,765	2,072,462
Other	249,612	101,493	134,494	188,781	384,106	290,274
Total revenues	7,654,799	7,761,784	16,753,078	16,703,501	24,407,877	24,465,285
Operating Expenses:						
General government	495,593	1,457,892	-	-	495,593	1,457,892
Public safety	3,359,187	2,744,040	-	-	3,359,187	2,744,040
Transportation	1,411,981	998,394	-	-	1,411,981	998,394
Physical environment	210,681	230,025	-	-	210,681	230,025
Economic environment	24,544	27,602	-	-	24,544	27,602
Culture and recreation	2,372,815	2,143,672	-	-	2,372,815	2,143,672
Human services	119,004	105,463	-	-	119,004	105,463
Interest on long-term debt	7,198	-	-	-	7,198	-
Electric	-	-	9,963,696	9,962,276	9,963,696	9,962,276
Water and sewer	-	-	4,151,768	3,738,002	4,151,768	3,738,002
Solid waste	-	-	1,331,090	1,330,236	1,331,090	1,330,236
Total operating expenses	8,001,003	7,707,088	15,446,554	15,030,514	23,447,557	22,737,602
Increase in net position before transfers	(346,204)	54,696	1,306,524	1,672,987	960,320	1,727,683
Transfers	1,293,704	1,306,222	(1,293,704)	(1,306,222)	-	-
Change in net position	947,500	1,360,918	12,820	366,765	960,320	1,727,683
Net position, beginning, as restated	6,187,038	4,826,120	27,756,930	27,390,165	33,943,968	32,216,285
Net position, ending	\$ 7,134,538	\$ 6,187,038	\$ 27,769,750	\$ 27,756,930	\$ 34,904,288	\$ 33,943,968

CITY OF CLEWISTON, FLORIDA

**MANAGEMENT'S DISCUSSION AND ANALYSIS
SEPTEMBER 30, 2019**

Capital Asset and Debt Administration

Capital assets. The City's investment in capital assets for its governmental and business-type activities as of September 30, 2019, is \$39.3 million (net of accumulated depreciation and amortization). This investment in capital assets includes land, construction in progress, buildings, wastewater and drainage systems improvements, vehicles, machinery and equipment, park facilities, roads and highways, and software. There was a decrease of the City's investment in capital assets for the year ended September 30, 2019, of \$700 thousand due mostly to depreciation expense.

**City of Clewiston, Florida's Capital Assets
(net of depreciation)**

	Governmental Activities		Business-type Activities		Totals	
	2019	2018	2019	2018	2019	2018
Land	\$ 2,697,047	\$ 2,457,334	\$ 670,142	\$ 670,142	\$ 3,367,189	\$ 3,127,476
Construction in progress	428,678	1,002,372	1,117,416	1,117,416	1,546,094	2,119,788
Buildings	2,358,658	1,126,507	103,953	1,280,262	2,462,611	2,406,769
Improvements	3,216,019	2,781,041	24,114,574	26,193,175	27,330,593	28,974,216
Machinery and equipment	1,079,231	2,050,436	3,509,637	1,315,177	4,588,868	3,365,613
Total capital assets	<u>\$ 9,779,633</u>	<u>\$ 9,417,690</u>	<u>\$ 29,515,722</u>	<u>\$ 30,576,172</u>	<u>\$ 39,295,355</u>	<u>\$ 39,993,862</u>

Additional information on the City's capital assets can be found in Note 6 of this report.

Long-term debt. At September 30, 2019, the City had total long-term liabilities outstanding of \$18.2 million. The debt amount represents notes payable and bonds payable secured by specified revenue sources and equipment.

City of Clewiston, Florida's Long-term Liabilities Outstanding

	Governmental Activities		Business-type Activities		Totals	
	2019	2018	2019	2018	2019	2018
Notes payable	\$ 422,902	\$ 379,288	\$ 1,484,611	\$ 1,504,414	\$ 1,907,513	\$ 1,883,702
Bonds payable	-	-	12,317,000	12,564,000	12,317,000	12,564,000
Net pension liability	2,063,362	1,954,200	236,352	152,685	2,299,714	2,106,885
Total OPEB liability	948,313	813,459	482,477	413,879	1,430,790	1,227,338
Compensated absences	170,484	164,716	71,410	37,541	241,894	202,257
Total debt	<u>\$ 3,605,061</u>	<u>\$ 3,311,663</u>	<u>\$ 14,591,850</u>	<u>\$ 14,672,519</u>	<u>\$ 18,196,911</u>	<u>\$ 17,984,182</u>

Additional information on the City's long-term debt can be found in Note 7 of this report.

CITY OF CLEWISTON, FLORIDA

MANAGEMENT'S DISCUSSION AND ANALYSIS SEPTEMBER 30, 2019

Economic Factors and Next Year's Budget and Rates

The City Commission considered many factors while determining the fiscal year 2020 budget, setting the new millage rate, and analyzing the fees which will be charged by the business-type activities. One of those factors was the state and local economy.

Clewiston's local economy consists largely of agribusiness, retail, and service industries. Some of the largest business entities in the Clewiston area include sugar and citrus growers, general merchandise, and grocery retail establishments. The City's unemployment rate in April 2019, was approximately 3.9% on an annual basis which was lower than previous years. The City of Clewiston's population has increased from 6,085 in April 1990, to a current population of approximately 7,500 citizens.

The real estate market and general economy in Hendry County and surrounding areas experienced a considerable slowdown in previous years. While activity has not resumed at the pre-recession pace, it appears the local market and economy is beginning to recover. Some activity is resuming, and several projects have been permitted and constructed, continuing to lower the unemployment rate.

The City budgeted government wide revenues of \$24.3 million, including grant revenues of \$.3 million and government wide expenditures of \$25.4 million including \$.6 million in capital expenditures for the year ended September 30, 2020. If the budgeted revenues and expenditures are realized, the City's financial reserves will decrease by approximately \$1.1 million during fiscal year 2019. The millage rate for the fiscal year ended September 30, 2020 was set at 6.5314 mills. This millage rate is the same as the millage rate used in the previous fiscal year.

Requests for Information

This discussion and analysis is designed to provide a general overview of the City's finances for readers of the City's financial statements. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the City of Clewiston Finance Department, 115 West Ventura Avenue, Clewiston, Florida 33440. Additional information can be found on the City's website at <http://www.clewiston-fl.gov>.

BASIC FINANCIAL STATEMENTS

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CITY OF CLEWISTON, FLORIDA

**STATEMENT OF NET POSITION
SEPTEMBER 30, 2019**

	Primary Government		
	Governmental Activities	Business-type Activities	Total
Assets			
Cash and cash equivalents	\$ 2,207,110	\$ 3,788,529	\$ 5,995,639
Accounts receivables, net	780,319	3,171,140	3,951,459
Due from other governments	634,328	421,472	1,055,800
Internal balances	(1,591,502)	1,591,502	-
Prepaid items	4,355	-	4,355
Inventory	107,857	642,605	750,462
Restricted asset, cash and cash equivalents	-	2,754,924	2,754,924
Restricted investments	-	1,996,407	1,996,407
Restricted accounts receivable	-	425,207	425,207
Capital assets			
Non-depreciable	3,125,725	1,787,558	4,913,283
Depreciable, net	6,653,908	27,728,164	34,382,072
Total assets	11,922,100	44,307,508	56,229,608
Deferred outflows of resources			
Deferred outflows - pension	539,651	-	539,651
Deferred outflows - OPEB	73,280	37,282	110,562
Total deferred outflows of resources	612,931	37,282	650,213
Liabilities			
Accounts payable	856,029	925,893	1,781,922
Accrued liabilities	77,992	19,057	97,049
Due to other governments	779	-	779
Accrued interest payable	-	49,706	49,706
Customer deposits payable	21,710	890,457	912,167
Unearned revenue	201,713	-	201,713
Noncurrent liabilities			
Due within one year	230,249	353,736	583,985
Due in more than one year	3,374,812	14,238,114	17,612,926
Total liabilities	4,763,284	16,476,963	21,240,247
Deferred inflows of resources			
Deferred inflows - pension	584,169	71,091	655,260
Deferred inflows - OPEB	53,040	26,986	80,026
Total deferred inflows of resources	637,209	98,077	735,286
Net position			
Net investment in capital assets	9,356,731	15,714,111	25,070,842
Restricted for			
Capital improvements	-	3,014,289	3,014,289
Community development	30,805	-	30,805
Debt service	-	595,255	595,255
Unrestricted	(2,252,998)	8,446,095	6,193,097
Total net position	\$ 7,134,538	\$ 27,769,750	\$ 34,904,288

The accompanying notes to financial statements are an integral part of this statement.

CITY OF CLEWISTON, FLORIDA

STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED SEPTEMBER 30, 2019

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Position		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government		
					Governmental Activities	Business-type Activities	Total
Primary Government:							
Governmental activities:							
General government	\$ 495,593	\$ 1,503,555	\$ -	\$ -	\$ 1,007,962	\$ -	\$ 1,007,962
Public safety	3,359,187	395,574	50,576	580,757	(2,332,280)	-	(2,332,280)
Transportation	1,411,981	-	-	144,800	(1,267,181)	-	(1,267,181)
Physical environment	210,681	-	-	-	(210,681)	-	(210,681)
Economic environment	24,544	-	-	-	(24,544)	-	(24,544)
Culture and recreation	2,372,815	-	462,367	148,965	(1,761,483)	-	(1,761,483)
Human services	119,004	-	70,573	-	(48,431)	-	(48,431)
Interest on long-term debt	7,198	-	-	-	(7,198)	-	(7,198)
Total governmental activities	8,001,003	1,899,129	583,516	874,522	(4,643,836)	-	(4,643,836)
Business-type activities:							
Electric	9,963,696	11,590,664	-	210,736	-	1,837,704	1,837,704
Water and sewer	4,151,768	3,483,674	-	-	-	(668,094)	(668,094)
Solid waste	1,331,090	1,333,510	-	-	-	2,420	2,420
Total business-type activities	15,446,554	16,407,848	-	210,736	-	1,172,030	1,172,030
Total primary government	\$ 23,447,557	\$ 18,306,977	\$ 583,516	\$ 1,085,258	(4,643,836)	1,172,030	(3,471,806)
General revenues							
Property taxes					1,464,255	-	1,464,255
Gas taxes					388,167	-	388,167
Sales taxes					1,019,459	-	1,019,459
Communication services					186,554	-	186,554
Utility service taxes					562,932	-	562,932
Franchise taxes					34,912	-	34,912
Tax increments for redevelopment districts					28,556	-	28,556
Other taxes					37,979	-	37,979
Unrestricted state revenue sharing					325,206	-	325,206
Investment earnings					34,938	134,494	169,432
Miscellaneous					214,674	-	214,674
Transfers					1,293,704	(1,293,704)	-
Total general revenues and transfers					5,591,336	(1,159,210)	4,432,126
Change in net position					947,500	12,820	960,320
Net position, beginning of year, as restated							
					6,187,038	27,756,930	33,943,968
Net position, end of year					\$ 7,134,538	\$ 27,769,750	\$ 34,904,288

The accompanying notes to financial statements are an integral part of this statement.

CITY OF CLEWISTON, FLORIDA

**BALANCE SHEET
GOVERNMENTAL FUNDS
SEPTEMBER 30, 2019**

	<u>General Fund</u>	<u>Clewiston Redevelopment Agency</u>	<u>Nonmajor Grants Fund</u>	<u>Total Governmental Funds</u>
Assets				
Cash and cash equivalents	\$ 2,010,188	\$ 47,370	\$ 149,552	\$ 2,207,110
Accounts receivable, net	780,319	-	-	780,319
Due from other funds	779,494	-	-	779,494
Due from other governments	634,328	-	-	634,328
Inventory	107,857	-	-	107,857
Prepaid items	4,355	-	-	4,355
Total assets	<u>\$ 4,316,541</u>	<u>\$ 47,370</u>	<u>\$ 149,552</u>	<u>\$ 4,513,463</u>
Liabilities and fund balances				
Liabilities				
Accounts payable	\$ 837,831	\$ 15,000	\$ 3,198	\$ 856,029
Accrued liabilities	73,988	-	346	74,334
Due to other governments	779	-	-	779
Customer deposits	21,710	-	-	21,710
Unearned revenue	140,873	-	60,840	201,713
Due to other funds	1,892,135	1,565	85,168	1,978,868
Advances from other funds	392,128	-	-	392,128
Total liabilities	<u>3,359,444</u>	<u>16,565</u>	<u>149,552</u>	<u>3,525,561</u>
Deferred inflows of resources				
Unavailable revenue - intergovernmental	239,367	-	-	239,367
Fund balances				
Nonspendable	409,563	-	-	409,563
Restricted				
Community redevelopment	-	30,805	-	30,805
Unassigned	308,167	-	-	308,167
Total fund balances	<u>717,730</u>	<u>30,805</u>	<u>-</u>	<u>748,535</u>
Total liabilities and fund balances	<u>\$ 4,316,541</u>	<u>\$ 47,370</u>	<u>\$ 149,552</u>	<u>\$ 4,513,463</u>

The accompanying notes to financial statements are an integral part of this statement

CITY OF CLEWISTON, FLORIDA

**RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS
TO THE STATEMENT OF NET POSITION
SEPTEMBER 30, 2019**

Amounts reported for governmental activities in the statement of net position are different because:

Total fund balances - governmental funds		\$ 748,535
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.		
Governmental capital assets	27,623,482	
Accumulated depreciation	<u>(17,843,849)</u>	9,779,633
Revenues not available to pay current period expenditures are reported as unavailable revenue in the governmental funds.		
		239,367
Deferred outflows, deferred inflows, and the net pension liability related to the City's pension and opeb plans are not expected to be liquidated with expendable available financial resources and, therefore are not reported in the funds.		
Deferred outflows - pension	539,651	
Deferred outflows - OPEB	73,280	
Deferred inflows - pension	(584,169)	
Deferred inflows - OPEB'	(53,040)	
Net pension liability	(2,063,362)	
Total OPEB liability	<u>(948,313)</u>	(3,035,953)
Certain liabilities are not due and payable in the current period and are therefore not reported in the funds.		
Accrued interest payable	(3,658)	
Compensated absences	(170,484)	
Notes payable	<u>(422,902)</u>	<u>(597,044)</u>
Net position of governmental activities		<u>\$ 7,134,538</u>

The accompanying notes to financial statements are an integral part of this statement.

CITY OF CLEWISTON, FLORIDA

**STATEMENT OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
FOR THE YEAR ENDED SEPTEMBER 30, 2019**

	<u>General Fund</u>	<u>Clewiston Redevelopment Agency</u>	<u>Nonmajor Grants Fund</u>	<u>Total Governmental Funds</u>
Revenues				
Property taxes	\$ 1,464,255	\$ 12,613	\$ -	\$ 1,476,868
Utility taxes	562,932	-	-	562,932
Business taxes	37,979	-	-	37,979
Communication services tax	186,554	-	-	186,554
Licenses and permits	111,335	-	-	111,335
Intergovernmental revenues	3,324,307	15,943	138,159	3,478,409
Charges for services	1,338,552	-	-	1,338,552
Franchise fees	34,912	-	-	34,912
Fines and forfeitures	28,681	-	-	28,681
Investment earnings	33,840	96	1,002	34,938
Miscellaneous revenues	214,674	-	-	214,674
Total revenues	<u>7,338,021</u>	<u>28,652</u>	<u>139,161</u>	<u>7,505,834</u>
Expenditures				
Current				
General government	1,550,574	-	-	1,550,574
Public safety	3,071,222	-	-	3,071,222
Transportation	1,223,310	-	-	1,223,310
Physical environment	210,492	-	-	210,492
Economic environment	-	245	-	245
Culture and recreation	2,006,976	-	139,161	2,146,137
Human services	105,333	-	-	105,333
Debt service				
Principal retirement	134,914	-	-	134,914
Interest	7,198	-	-	7,198
Total expenditures	<u>8,310,019</u>	<u>245</u>	<u>139,161</u>	<u>8,449,425</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(971,998)</u>	<u>28,407</u>	<u>-</u>	<u>(943,591)</u>
Other financing sources				
Proceeds from the issuance of debt	178,528	-	-	178,528
Proceeds from the sale of capital assets	125,989	-	-	125,989
Transfers in	1,293,704	-	-	1,293,704
Total other financing sources	<u>1,598,221</u>	<u>-</u>	<u>-</u>	<u>1,598,221</u>
Change in fund balances	626,223	28,407	-	654,630
Fund balances , beginning of year, as restated	91,507	2,398	-	93,905
Fund balances , end of year	<u>\$ 717,730</u>	<u>\$ 30,805</u>	<u>\$ -</u>	<u>\$ 748,535</u>

The accompanying notes to financial statements are an integral part of this statement.

CITY OF CLEWISTON, FLORIDA

**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES
AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS
TO THE STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED SEPTEMBER 30, 2019**

Net Change in Fund Balances – Total Governmental Funds	\$	654,630
<p>Amounts reported for governmental activities in the statement of activities are different because:</p>		
<p>Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of these assets is depreciated over their estimated useful lives.</p>		
Capital outlay	\$ 1,280,074	
Less current year depreciation	<u>(630,599)</u>	649,475
<p>The net effect of various miscellaneous transactions involving capital assets (i.e. sales) is to decrease net position.</p>		
		(287,532)
<p>The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of principal consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position.</p>		
Debt proceeds	(178,528)	
Principal repayment of long-term debt	<u>134,914</u>	(43,614)
<p>Revenues that are reported in the statement of activities that do not create current financial resources are not reported as revenues in governmental funds. This activity consists of:</p>		
Intergovernmental revenue		148,965
<p>Some expenses reported in the statement of activities do not require the use of current financial resources and therefore, are not reported as expenditures in governmental funds.</p>		
Change in compensated absences	(5,768)	
Change in total OPEB liability	(52,735)	
Change in accrued interest	(3,658)	
Change in net pension liability	<u>(112,263)</u>	<u>(174,424)</u>
Change in net position of governmental activities	\$	<u>947,500</u>

The accompanying notes to financial statements are an integral part of this statement.

CITY OF CLEWISTON, FLORIDA

STATEMENT OF NET POSITION
 PROPRIETARY FUNDS
 SEPTEMBER 30, 2019

	Electric Fund	Water and Sewer Fund	Solid Waste Fund	Total
Assets				
Current assets				
Cash and cash equivalents	\$ 931,579	\$ 2,802,877	\$ 54,073	\$ 3,788,529
Accounts receivable, net	1,527,135	1,405,188	238,817	3,171,140
Due from other governments	-	421,472	-	421,472
Due from other funds	3,569,891	-	423,978	3,993,869
Advances to other funds	-	392,128	-	392,128
Inventory	475,357	167,248	-	642,605
Restricted cash and cash equivalents	1,141,787	1,613,137	-	2,754,924
Restricted investments	-	1,996,407	-	1,996,407
Restricted accounts receivable	425,207	-	-	425,207
Total current assets	8,070,956	8,798,457	716,868	17,586,281
Noncurrent assets				
Capital assets, non-depreciable	27,667	1,759,891	-	1,787,558
Capital assets, net	4,274,538	23,008,265	445,361	27,728,164
Total noncurrent assets	4,302,205	24,768,156	445,361	29,515,722
Total assets	12,373,161	33,566,613	1,162,229	47,102,003
Deferred outflows of resources				
Deferred outflows - OPEB	15,423	15,401	6,458	37,282
Total deferred outflows of resources	15,423	15,401	6,458	37,282
Liabilities				
Current liabilities				
Accounts payable	763,476	99,422	62,995	925,893
Notes payable	-	74,167	-	74,167
Accrued liabilities	9,260	7,468	2,329	19,057
Due to other funds	-	2,704,667	89,828	2,794,495
Compensated absences	12,950	6,385	4,234	23,569
Liabilities payable from restricted assets				
Accrued interest	5,178	44,528	-	49,706
Customer deposits payable	890,457	-	-	890,457
Bonds payable - current portion	-	256,000	-	256,000
Total current liabilities	1,681,321	3,192,637	159,386	5,033,344
Noncurrent liabilities				
Compensated absences	15,313	22,342	10,186	47,841
Notes payable, net of current portion	-	1,410,444	-	1,410,444
Revenue bonds payable, net of current portion	-	12,061,000	-	12,061,000
Net pension liability	144,437	59,088	32,827	236,352
Net OPEB liability	199,595	199,309	83,573	482,477
Total non-current liabilities	359,345	13,752,183	126,586	14,238,114
Total liabilities	2,040,666	16,944,820	285,972	19,271,458
Deferred inflows of resources				
Deferred inflows - pension	43,444	17,773	9,874	71,091
Deferred inflows - OPEB	11,164	11,148	4,674	26,986
Total deferred inflows of resources	54,608	28,921	14,548	98,077
Net position				
Net investment in capital assets	4,302,205	10,966,545	445,361	15,714,111
Restricted for				
Debt service	-	595,255	-	595,255
Capital improvements	-	3,014,289	-	3,014,289
FMPA	425,207	-	-	425,207
Unrestricted	5,565,898	2,032,184	422,806	8,020,888
Total net position	\$ 10,293,310	\$ 16,608,273	\$ 868,167	\$ 27,769,750

The notes to the financial statements are an integral part of these statements.

CITY OF CLEWISTON, FLORIDA

**STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION
PROPRIETARY FUNDS
FOR THE YEAR ENDED SEPTEMBER 30, 2019**

	<u>Electric Fund</u>	<u>Water and Sewer Fund</u>	<u>Solid Waste Fund</u>	<u>Total</u>
Operating revenues				
Charges for services	\$ 11,487,319	\$ 3,459,412	\$ 1,329,053	\$ 16,275,784
Impact fees	-	24,262	-	24,262
Miscellaneous	103,345	-	4,457	107,802
Total operating revenues	<u>11,590,664</u>	<u>3,483,674</u>	<u>1,333,510</u>	<u>16,407,848</u>
Operating expenses				
Purchased electricity	7,805,774	-	-	7,805,774
Personnel services and benefits	1,019,330	824,626	338,475	2,182,431
Operating expenses	710,462	2,001,278	919,196	3,630,936
Depreciation	427,541	800,149	73,419	1,301,109
Total operating expenses	<u>9,963,107</u>	<u>3,626,053</u>	<u>1,331,090</u>	<u>14,920,250</u>
Operating income (loss)	<u>1,627,557</u>	<u>(142,379)</u>	<u>2,420</u>	<u>1,487,598</u>
Nonoperating revenues (expenses)				
Investment earnings	41,426	92,803	265	134,494
Interest expense	(589)	(525,715)	-	(526,304)
Total nonoperating revenues (expenses)	<u>40,837</u>	<u>(432,912)</u>	<u>265</u>	<u>(391,810)</u>
Income (loss) before transfers and capital contributions	1,668,394	(575,291)	2,685	1,095,788
Capital contributions	-	210,736	-	210,736
Transfers out	<u>(899,468)</u>	<u>(289,428)</u>	<u>(104,808)</u>	<u>(1,293,704)</u>
Changes in net position	768,926	(653,983)	(102,123)	12,820
Total net position, beginning of year	9,524,384	17,262,256	970,290	27,756,930
Total net position, end of year	<u>\$ 10,293,310</u>	<u>\$ 16,608,273</u>	<u>\$ 868,167</u>	<u>\$ 27,769,750</u>

The notes to the financial statements are an integral part of these statements.

CITY OF CLEWISTON, FLORIDA

**STATEMENT OF CASH FLOWS
PROPRIETARY FUNDS
FOR THE YEAR ENDED SEPTEMBER 30, 2019**

	Electric Fund	Water and Sewer Fund	Solid Waste Fund	Total
Cash flows from operating activities				
Cash received from customers	\$ 10,829,376	\$ 3,569,449	\$ 1,305,084	\$ 15,703,909
Cash paid to suppliers for goods and services	(8,687,454)	(644,320)	(865,712)	(10,197,486)
Cash paid to employees for services and benefits	(1,019,884)	(808,217)	(334,564)	(2,162,665)
Net cash provided by operating activities	<u>1,122,038</u>	<u>2,116,912</u>	<u>104,808</u>	<u>3,343,758</u>
Cash flows from noncapital financing activities				
Transfer to other funds	(899,468)	(289,428)	(104,808)	(1,293,704)
Net cash used in noncapital financing activities	<u>(899,468)</u>	<u>(289,428)</u>	<u>(104,808)</u>	<u>(1,293,704)</u>
Cash flows from capital and related financing activities				
Acquisition and construction of capital assets	(13,752)	(226,907)	-	(240,659)
Principal paid on notes payable	(157,111)	(73,428)	-	(230,539)
Principal paid on bonds payable	-	(247,000)	-	(247,000)
Interest paid	(589)	(528,068)	-	(528,657)
Net cash used in capital and related financing activities	<u>(171,452)</u>	<u>(1,075,403)</u>	<u>-</u>	<u>(1,246,855)</u>
Cash flows from investing activities				
Cash paid for purchase of investments	-	(49,689)	-	(49,689)
Interest received	41,426	132,860	265	174,551
Net cash provided by investing activities	<u>41,426</u>	<u>83,171</u>	<u>265</u>	<u>124,862</u>
Net change in cash and cash equivalents	92,544	835,252	265	928,061
Cash and cash equivalents, beginning of year	<u>1,980,822</u>	<u>3,580,762</u>	<u>53,808</u>	<u>5,615,392</u>
Cash and cash equivalents, end of year	<u>\$ 2,073,366</u>	<u>\$ 4,416,014</u>	<u>\$ 54,073</u>	<u>\$ 6,543,453</u>
Cash and cash equivalents classified as				
Cash and cash equivalents	\$ 931,579	\$ 2,802,877	\$ 54,073	\$ 3,788,529
Restricted cash and cash equivalents	1,141,787	1,613,137	-	2,754,924
Total cash and cash equivalents	<u>\$ 2,073,366</u>	<u>\$ 4,416,014</u>	<u>\$ 54,073</u>	<u>\$ 6,543,453</u>

(Continued)

CITY OF CLEWISTON, FLORIDA

**STATEMENT OF CASH FLOWS
PROPRIETARY FUNDS
FOR THE YEAR ENDED SEPTEMBER 30, 2019**

	<u>Electric Fund</u>	<u>Water and Sewer Fund</u>	<u>Solid Waste Fund</u>	<u>Total</u>
Reconciliation of operating income (loss) to net cash provided by operating activities				
Operating income (loss)	\$ 1,627,557	\$ (142,379)	\$ 2,420	\$ 1,487,598
Adjustment to reconcile operating income (loss) to net cash provided by operating activities:				
Depreciation	427,541	800,149	73,419	1,301,109
Change in operating assets and liabilities:				
(Increase) decrease in assets:				
Accounts receivable	(145,890)	(1,301)	22,572	(124,619)
Notes receivable	(640,568)	-	-	(640,568)
Due from other funds	(23,047)	87,076	(50,998)	13,031
Prepays	-	(17,982)	-	(17,982)
Deferred outflows - pension	185,118	75,729	42,072	302,919
Deferred outflows - OPEB	(15,423)	(15,401)	(6,458)	(37,282)
Inventory	(95,193)	-	-	(95,193)
Increase (decrease) in liabilities:				
Accounts payable	(611)	(121,409)	5,851	(116,169)
Accrued liabilities	(46,634)	3,097	1,947	(41,590)
Due to other funds	-	1,496,349	47,633	1,543,982
Compensated absences payable	(554)	4,081	-	3,527
Net pension liability	47,351	24,408	11,908	83,667
Total OPEB liability	28,378	28,337	11,882	68,597
Deferred inflows - pension	(249,297)	(101,984)	(56,658)	(407,939)
Deferred inflows - OPEB	(1,860)	(1,858)	(782)	(4,500)
Customer deposits	25,170	-	-	25,170
Net cash provided by operating activities	<u>\$ 1,122,038</u>	<u>\$ 2,116,912</u>	<u>\$ 104,808</u>	<u>\$ 3,343,758</u>

The notes to the financial statements are an integral part of these statements.

**CITY OF CLEWISTON, FLORIDA
STATEMENT OF FIDUCIARY NET POSITION
FIDUCIARY FUND
SEPTEMBER 30, 2019**

	<u>Pension Trust Fund</u>
Assets	
Receivables	
Contributions	\$ 79,681
Investments at fair value	<u>12,352,278</u>
Total assets	<u>12,431,959</u>
Net position	
Restricted for pension benefits	<u>\$ 12,431,959</u>

**CITY OF CLEWISTON, FLORIDA
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
FIDUCIARY FUND
FOR THE YEAR ENDED SEPTEMBER 30, 2019**

	Pension Trust Fund
Additions	
Contributions	
Employer	\$ 79,681
Investment income	
Interest and dividends	403,681
Total additions	483,362
Deductions	
Pension benefits	597,092
Administrative expenses	8,647
Total deductions	605,739
Change in net position	(122,377)
Net position, beginning of year, as restated	12,554,336
Net Position, end of year	\$ 12,431,959

CITY OF CLEWISTON, FLORIDA

NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2019

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Clewiston, Florida (the “City”) is a municipal corporation, incorporated by the Laws of Florida, 1923, Chapter 9712, which was amended by the Laws of Florida, 1925, Chapter 10434. Both of said acts were repealed by the Laws of Florida 1925, Chapter 10433, Article IX, Paragraph 11. Chapter 10433, as amended, constitutes the present Charter of the City. The City is governed by an elected five-member Board of City Commissioners. The Board appoints a City Manager to administer the policies emanating from its statutory powers and authority. The City’s major operations include police and fire protection, parks and recreation, library, public works, general administrative services, and community redevelopment. In addition, the City owns and operates electric, water, sewer, and solid waste collection systems.

The financial statements of the City have been prepared in accordance with accounting principles generally accepted (GAAP) in the United States of America applicable to governmental units and the Uniform Accounting System mandated by Chapter 218.33, *Florida Statutes*. The Governmental Accounting Standards Board (GASB) is the standard-setting body for governmental accounting and financial reporting in the United States.

Reporting Entity

As required by GAAP, this report presents the financial statements of the funds of the City (the primary government). In evaluating the City as a reporting entity, management has considered all potential component units for which the City may or may not be financially accountable and included within the City's financial statements. Management utilized criteria set forth in GASB Statement 61 as amended for determining financial accountability of potential component units in evaluating potential component units. In accordance with GASB Statement 61 as amended, the City is financially accountable if it appoints a voting majority of the potential component unit's governing board, and it is able to impose its will on the organization, or there is a potential for the organization to provide specific financial benefit to or impose specific financial burden on the City. In addition, component units can be other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

As of September 30, 2019, the City had one component unit, as defined by GASB Statement 61 as amended, which has been presented in the financial statements of the primary government using the blended presentation method, and is presented as a governmental fund type with a fiscal year-end of September 30. The Clewiston Community Redevelopment Agency (the “Agency”) was established by the City under Ordinance No. 2005-1 pursuant to the “Community Development Act of 1969” and Chapter 163, Part III of the Florida Statutes to prepare a community redevelopment plan for a designated geographic area within the City. The Agency's governing body is the same as the governing body of the City. The Agency functions as a department of the City. City management has operational and fiscal responsibility for the Agency’s activities.

CITY OF CLEWISTON, FLORIDA

**NOTES TO THE FINANCIAL STATEMENTS
SEPTEMBER 30, 2019**

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Government-wide and Fund Financial Statements

The basic financial statements include both government-wide and fund financial statements. The government-wide financial statements (the statement of net position and the statement of activities) report information on all of the activities of the primary government and its component unit. For the most part, the effect of interfund activity has been removed from these statements. Interfund services provided and used have not been eliminated. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely, to a significant extent, on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues. Major individual governmental funds and major enterprise funds are reported as separate columns in the fund financial statements.

Measurement Focus and Basis of Accounting

The government-wide financial statements are reported using the flow of economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

Governmental fund financial statements are reported using the flow of current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as with accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

The Hendry County Tax Collector bills and collects property taxes for the City in accordance with the laws of the State of Florida. Property taxes attach as an enforceable lien on property as of the date of assessment and remain in effect until discharge by payment. Taxes are payable when levied (on November 1, or as soon thereafter as the assessment roll becomes available to the Tax Collector).

CITY OF CLEWISTON, FLORIDA

**NOTES TO THE FINANCIAL STATEMENTS
SEPTEMBER 30, 2019**

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Measurement Focus and Basis of Accounting (Continued)

The following is the current property tax calendar:

Lien date	January 1
Levy date	November 1
Due date	November 1
Delinquent date	April 1
Sale of tax certificates	by June 1

Discounts of 1% are granted for each month taxes are paid on or before February 28, with a maximum discount of 4% if paid by November 30. Revenue recognition criteria for property taxes under GASB requires that property taxes expected to be collected within 60 days of the current period be accrued. Current year ad valorem taxes, which are uncollected as of the end of the fiscal year, are generally immaterial in amount, therefore, are not recorded as a receivable.

Basis of Presentation

The financial transactions of the City are recorded in individual funds. Each fund is a separate accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with all related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions, or limitations. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are other charges between the government's utility functions and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as program revenues include: (1) charges to customers or applicants for goods, services, or privileges provided, (2) operating grants and contributions, and (3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise funds are charges to customers for sales and services.

Operating expenses for enterprise funds include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

CITY OF CLEWISTON, FLORIDA
NOTES TO THE FINANCIAL STATEMENTS
SEPTEMBER 30, 2019

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Basis of Presentation (Continued)

GASB Statement 34 sets forth minimum criteria (percentage of assets plus deferred outflows of resources, liabilities plus deferred inflows of resources, revenues or expenditures/expenses of either fund category or the governmental and enterprise funds combined) for the determination of major funds. The City has used GASB Statement 34 minimum criteria for major fund determination to determine which funds are required to be reported as major funds. The following two broad classifications are used to categorize the fund types used by the City:

Governmental Funds

Governmental funds focus on the determination of financial position and changes in financial position (sources, uses, and balances of financial resources) and not net income. The City has the following major governmental funds:

The *General Fund* is the City's primary operating fund and is used to account for all financial resources except those required to be accounted for in another fund.

The *Community Redevelopment Fund* is used to account for the tax increment development receipts and expenditures thereof.

Proprietary Funds

Proprietary funds focus on the determination of net income, changes in net position, financial position and cash flows. The following is a description of the City's major proprietary funds:

Electric Fund – Accounts for the operations and activities related to the electric system within the City.

Water and Sewer Fund – Accounts for the operations and activities related to the water and sewer system within the City.

Solid Waste Fund – Accounts for the operations and activities related to the solid waste system within the City.

Fiduciary Funds

Fiduciary funds are used to report assets held in a trustee or agency capacity for others and therefore are not available to support City programs. The reporting focus is on net position and changes in net position and is reported using accounting principles similar to proprietary funds.

The City's fiduciary fund is presented in the fiduciary fund financial statements by type (pension, private purpose and agency). Since by definition these assets are being held for the benefit of a third party (pension participants) and cannot be used to address activities or obligations of the government, these funds are not incorporated into the government-wide statements.

The fiduciary fund of the City is the Pension Trust Fund.

CITY OF CLEWISTON, FLORIDA

NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2019

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Cash and Cash Equivalents

Each fund's cash on hand, demand deposits, and short-term investments are considered cash and cash equivalents. For purposes of these statements, all highly liquid debt instruments (including restricted assets), with a maturity of three months or less when purchased, are considered to be cash equivalents.

Deposits and Investments

Section 218.415, *Florida Statutes*, requires the investment of surplus public funds and prescribes the instruments in which those investments are authorized. Specifically, allowable investments include:

- The State of Florida Local Government Surplus Funds Trust Fund or any intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperation Act of 1969.
- Securities and Exchange Commission registered money market funds with the highest credit quality rating from a nationally recognized rating agency.
- Interest-bearing time deposits or savings accounts in qualified public depositories.
- Direct obligations of the United States.

The City adheres strictly to the provisions of those cited statutes, as well as with Chapter 280, *Florida Statutes*, which requires the City to maintain deposits only with qualified public depositories. The City maintains a cash and investment pool available for use by all funds. Earnings from such investments are allocated to the respective funds based on applicable cash participation by each fund. In addition, restricted cash accounts and money market deposit accounts are separately maintained by several City funds in accordance with bond ordinances and other contractual agreements. Investments are stated at fair value, based on quoted market prices.

The City's cash and investment pool and certain individual funds participate in the Florida State Board of Administration (SBA) Florida PRIME. The SBA is governed by Chapter 19-1 of the Florida Administrative Code (FAC). The FAC provides guidance and establishes the general operating procedures for the administration of the Local Government Surplus Trust Funds. Additionally, the Florida Auditor General performs an operational audit of activities and investments of the SBA. GASB Statement 31, *Accounting and Financial Reporting for Certain Investments and for External Investment Pools*, applies to Florida PRIME. GASB Statement 31 outlines the two options for accounting and reporting for money market investment pools as either "2a-7 like" or fluctuating net asset value (NAV). GASB Statement 31 describes a "2a-7 like" pool as an external investment pool that is not registered with the Securities and Exchange Commission (SEC) as an investment company, but nevertheless has a policy that it will operate in a manner consistent with Rule 2a-7 under the Investment Company Act of 1940. Rule 2a-7 is the rule that permits money market funds to use amortized cost to maintain a constant NAV of \$1.00 per share, provided that such funds meet certain conditions. City investments with the SBA may be made or liquidated by wire on a same day basis, subject to limitations described in Note 3. These funds are considered a SEC "2a-7 like" fund and are recorded at fair value.

CITY OF CLEWISTON, FLORIDA

**NOTES TO THE FINANCIAL STATEMENTS
SEPTEMBER 30, 2019**

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Receivables and Payables

Interfund transactions are reflected as loans, services provided, reimbursements, or transfers. Loans between funds outstanding at the end of the fiscal year are referred to as either "due to other funds" or "due from other funds" (i.e., the current portion of interfund loans) or "advances" (i.e., the noncurrent portion of interfund loans). Any residual balances outstanding between governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances" and are not eliminated in the process of consolidation.

Advances between funds, as reported in the fund financial statements, are offset by a fund balance reserve account in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

Services provided, deemed to be at market, or near market rates, are treated as revenues and expenditures/expenses. Reimbursements occur when one fund incurs a cost, charges the appropriate benefiting fund, and reduces its related cost as a reimbursement. All other interfund transactions are treated as transfers. Transfers between governmental or proprietary funds are netted as part of the reconciliation to the government-wide columnar presentation. All proprietary fund receivables are shown net of an allowance for uncollectibles. The City's allowance estimate is based on historical collection experience and a review of the current status of accounts receivable.

Inventory and Prepaid Items

Inventory in governmental funds is valued at the lower of cost or net realizable value using the first in/first out (FIFO) method. A portion of the General Fund balance equal to the inventory amount has been reserved in the fund financial statements to indicate that it is not available for appropriation.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaids in both government-wide and fund financial statements.

Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (roads, bridges, infrastructure, water and sewer distribution systems and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the City as assets costing in excess of \$1,000 with estimated useful lives in excess of one year. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend its useful life are not capitalized.

Major outlays for capital assets and improvements are capitalized in proprietary funds as projects are constructed. The amount of interest capitalized during the construction phase of capital assets of business-type activities is calculated by offsetting interest expense incurred from the date of borrowing until the completion of the project with interest earned on the invested proceeds over the same period.

CITY OF CLEWISTON, FLORIDA

NOTES TO THE FINANCIAL STATEMENTS
SEPTEMBER 30, 2019

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Capital Assets (Continued)

Capital assets are stated at cost, except for contributed assets, which are recorded at acquisition value on the date received by the City. Property, plant and equipment of the primary government are depreciated/amortized using the straight-line method generally over the following estimated useful lives:

	<u>Years</u>
Buildings	40
Improvements other than buildings	10 - 40
Machinery and equipment	5 - 10

Compensated Absences

It is the City's policy to permit employees to accumulate earned but unused vacation leave and associated employee-related costs. A liability for these amounts is reported in governmental fund financial statements only if they have matured, for example, as a result of employee resignations and retirements.

Long-Term Obligations

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary funds statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are expensed as incurred.

The difference between the reacquisition price (new debt) and the net carrying value of the old debt creates a deferred gain/loss from advance refunding of debt. This difference is deferred and amortized as a component of interest expense using the bonds outstanding method over the shorter of the remaining life of the old debt or the life of the new debt. The deferred account is offset against the new liability.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, gains/loss from refunding, as well as bond issuance costs during the current period. The face amount of debt issued is reported as other financing sources. Premiums and gains from refundings received on debt issuances are reported as other financing sources while discounts and losses from refundings on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

CITY OF CLEWISTON, FLORIDA

NOTES TO THE FINANCIAL STATEMENTS
SEPTEMBER 30, 2019

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Net Pension Liability

For purposes of measuring the net pension liability, deferred outflows/inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the City's Pension Trust Fund (the "Plan"), as well as the Florida Retirement Systems (FRS) and Health Insurance Subsidy (HIS) plans (Plans) and additions to/deductions from the Plans' fiduciary net position have been determined on the same basis as they are reported by the Plan and FRS. For this purpose, benefit payments (including refunds of employee contributions, if any) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Fund Balance

GASB Statement 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, establishes fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds. Fund balance classifications, under GASB Statement 54, are as follows:

Nonspendable – includes amounts that are not in spendable form or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash, for example: inventories, deposits, prepaids, and advances to other funds.

Restricted – includes amounts that can be spent only for the specific purposes stipulated by external resource providers, constitutionally or through enabling legislation. Restrictions may effectively be changed or lifted only with the consent of resource providers.

Committed – includes fund balance amounts that can be used only for the specific purposes that are internally imposed by a formal action (Resolution) of the government's highest level of decision making authority, the City Commission. Commitments may be changed or lifted only by the City taking the same formal action (Resolution) that imposed the constraint. Contractual obligations are included to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual obligations.

Assigned – includes spendable fund balance amounts that are intended to be used for specific purposes that are neither considered restricted or committed. Intent is expressed by the City Commission or a body (for example: a budget or finance committee) or official to which the City Commission has delegated the authority to assign amounts to be used for specific purposes. This indicates that resources in these funds are, at a minimum, intended to be used for the purposes of that fund. The City Commission has not authorized a specific party to assign fund balance. The City Commission may assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's budget.

CITY OF CLEWISTON, FLORIDA
NOTES TO THE FINANCIAL STATEMENTS
SEPTEMBER 30, 2019

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Fund Balance (Continued)

Unassigned – includes residual positive fund balance within the General Fund which has not been classified within the other above mentioned categories. Unassigned fund balance may also include negative balances for any governmental fund if expenditures exceed amounts restricted, committed, or assigned for those specific purposes.

These classifications reflect not only the nature of funds, but also provide clarity to the level of restriction placed on fund balances. Fund balance can have different levels of restraint, such as external versus internal compliance requirements. Unassigned fund balance is a residual classification with the General Fund. The General Fund is the only fund that reports a positive unassigned balance. In all other funds, unassigned is limited to negative residual fund balance.

In circumstances when an expenditure is made for a purpose for which amounts are available in multiple fund balance classifications, fund balance is generally depleted in the order of restricted, committed, assigned, and unassigned.

Net Position

Net position is classified in three categories. The general meaning of each is as follows:

Net investment in capital assets – represents the cost of capital assets, less accumulated depreciation reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets.

Restricted – this category includes resources restricted by creditors, grantors, contributors, laws or regulations of other governments, constitutional provisions, or enabling legislation.

Unrestricted – indicates that portion of net position that is available for future periods.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first and then unrestricted resources, as they are needed.

Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. See Note 8 and Note 11 for additional information on the City's deferred outflows of resources.

CITY OF CLEWISTON, FLORIDA

NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2019

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Deferred Outflows/Inflows of Resources (Continued)

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The City currently has one item that qualifies for reporting in this category which relates to the City's pension plan. See note 6 for additional information on the City's deferred inflows of resources related to pensions.

Estimates

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

NOTE 2 – STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

Budgets

Budgets are adopted on a basis consistent with GAAP. Annual appropriated budgets are adopted by ordinance for all governmental and proprietary funds. However, budgets for proprietary funds are not legally required to be reported on and are not included in these financial statements. All appropriations lapse at fiscal year-end except for appropriations related to multiyear capital projects. Florida Statutes provide that it is unlawful to make expenditures that exceed the total amount budgeted for each fund. Chapter 129, *Florida Statutes*, governs the manner in which the budget may be legally amended once it has been approved. Therefore, the fund level is the legal level of control for budget considerations according to Florida Statutes.

The City sets the legal level of budgetary control at the fund level. The transfer of budgeted amounts within departments may be requested by department heads and may be made upon approval by the Finance Director and City Manager. Budgetary transfers between funds or changes in the total budget of a fund require approval of the City Commission through the passage of a resolution which is required to be posted on the City's website. The schedule of expenditures by department budget and actual is presented in the financial statements to demonstrate compliance with the previous City policy which required budget approvals at the total department level. The City issues a separate budgetary report to demonstrate compliance with the new policy due to the exceptionally low level at which budgetary control has been set.

If, during the fiscal year, additional revenue becomes available for appropriations in excess of those estimated in the budget, the City Commission by resolution can make supplemental appropriations for the year. During the current fiscal year, various supplemental appropriations were approved by the City Commission. Budgetary data presented in the accompanying basic financial statements in the final budgeted amounts column represents the final budgetary data. In this column, the effects of budget amendments have been applied to original budgetary data.

Encumbrances

Encumbrances represent commitments related to unperformed contracts for goods or services. Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of resources that are recorded in order to reserve that portion of the applicable appropriation, is employed in the governmental funds. Encumbrances outstanding at year-end are reported as commitments of fund balances and do not constitute expenditures or liabilities because the commitments will be re-appropriated and honored during the subsequent year. All encumbrances were closed at the end of the year. Therefore, no provision for encumbrances has been made at September 30, 2019.

CITY OF CLEWISTON, FLORIDA

NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2019

NOTE 3 – DEPOSITS AND INVESTMENTS

Deposit policies – The City's cash and cash equivalents (including restricted assets) include cash on hand, demand deposits, short-term highly liquid debt instruments with original maturities of three months or less from the date of acquisition, pooled investments and money market funds.

Deposits

Custodial credit risk – There is a risk that in the event of failure of a depository financial institution, the government will not be able to recover their deposits. It is the City's policy to maintain its deposits only with qualified public depositories as defined in Chapter 280, *Florida Statutes*. The provisions of this statute allow qualified public depositories to participate in a multiple financial institution collateral pool to ensure security for public deposits. All qualified public depositories must place with or in the name of the Chief Financial Officer of the State of Florida, collateral in the amount of the average daily balance of public deposits multiplied by the average monthly balance of public deposits or 125% of the average daily balance of public deposits greater than capital. In the event of default by a qualified public depository, excess losses over insurance and collateral will be recovered through assessments from all qualified public depositories of the same type as the depository in default. Under this method, all City's deposits are considered fully insured. The City has no further custodial credit risk policy.

At September 30, 2019, the carrying amount of the City's checking accounts was \$8,750,563 and the bank balance was \$8,942,696.

City Investments

Florida Statutes authorize investments that include money market accounts, savings accounts, repurchase agreements, the Florida State Board of Administration (SBA) Florida PRIME, obligations of the U.S. Government, governmental agencies guaranteed by the U.S. Government, and certain bond mutual funds.

At September 30, 2019, the City held \$1,996,407 in Florida PRIME. Florida PRIME is an external investment pool governed by Chapters 215 and 218, *Florida Statutes*, and SBA Rules, Chapter 19-7, *Florida Administrative Code*. The purpose of Chapter 218, Part IV, *Florida Statutes*, is to promote through state assistance, the maximization of net interest earnings on invested surplus funds of units of local government, based on the principles of investor protection, mandated transparency, and proper governance, with the goal of reducing the need for imposing additional taxes. The primary investment objectives, in priority order, are safety, liquidity, and competitive returns with minimization of risks. Florida PRIME is rated AAAM by Standard and Poor's Rating Services. The dollar weighted average days to maturity (WAM) of Florida Prime at September 30, 2019, is 37 days. The weighted average life (WAL) of Florida PRIME at September 30, 2019, is 85 days.

Interest rate risk – The City does not have a formal policy relating to interest rate risk.

Credit risk – For an investment, this is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of the outside party. All the City's investments are excluded from the definition of custodial credit risk. The City has no investment policy regarding credit risk.

Concentrations of credit risk – The City places no limits on the amount it may invest on any one issuer. As of September 30, 2019, the City did not hold any investments that were considered to be a concentration of credit risk.

CITY OF CLEWISTON, FLORIDA

**NOTES TO THE FINANCIAL STATEMENTS
SEPTEMBER 30, 2019**

NOTE 3 – DEPOSITS AND INVESTMENTS (CONTINUED)

City Investments (Continued)

Investments are stated at amortized cost in accordance with GASB 79. Per GASB 79, if a participant has an investment in a qualifying external investment pool that measures for financial reporting purposes all of its investments at amortized cost it should disclose the presence of any limitations or restrictions on withdrawals (such as redemption notice periods, maximum transaction amounts, and the qualifying external investment pool’s authority to impose liquidity fees or redemption gates) in notes to the financial statements.

Chapter 218.409(8)(a), *Florida Statutes*, states, The principal, and any part thereof, of each account constituting the trust fund is subject to payment at any time from the moneys in the trust fund. However, the Executive Director may, in good faith, on the occurrence of an event that has a material impact on liquidity or operations of the trust fund, for 48 hours limit contributions to or withdrawals from the trust fund to ensure that the Board can invest moneys entrusted to it in exercising its fiduciary responsibility. Such action must be immediately disclosed to all participants, the Trustees, the Joint Legislative Auditing Committee, the Investment Advisory Council, and the Participant Local Government Advisory Council. The Trustees shall convene an emergency meeting as soon as practicable from the time the Executive Director has instituted such measures and review the necessity of those measures. If the Trustees are unable to convene an emergency meeting before the expiration of the 48-hour moratorium on contributions and withdrawals, the Executive Director may extend the moratorium until the Trustees are able to meet to review the necessity for the moratorium. If the Trustees agree with such measures, the Trustees shall vote to continue the measures for up to an additional 15 days. The Trustees must convene and vote to continue any such measures before the expiration of the time limit set, but in no case may the time limit set by the Trustees exceed 15 days.

As of September 30, 2019, there were no redemption fees, maximum transaction amounts, or any other requirements that serve to limit a participant’s daily access to 100% of their account value.

Pension Trust Fund Investments

As of September 30, 2019, the City’s pension trust fund had the following investments:

Pension Trust Fund Investments	Fair Value
Fixed income	\$ 3,241,348
Domestic equity	7,724,862
International equity	1,386,068
	<u>\$ 12,352,278</u>

Fair Value Measurements.

The City categorizes its fair value measurements within fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs for similar assets, and Level 3 inputs are significant unobservable inputs. The City has the following recurring fair value measurements as of September 30, 2019:

	<u>Level 1</u>	<u>Level 2</u>	<u>Level 3</u>	<u>Fair Value</u>
Pension Trust Fund Investments				
Fixed income	\$ -	\$ 3,241,348	\$ -	\$ 3,241,348
Domestic equity	-	7,724,862	-	7,724,862
Domestic equity	-	1,386,068	-	1,386,068
	<u>\$ -</u>	<u>\$ 12,352,278</u>	<u>\$ -</u>	<u>\$ 12,352,278</u>

CITY OF CLEWISTON, FLORIDA

**NOTES TO THE FINANCIAL STATEMENTS
SEPTEMBER 30, 2019**

NOTE 3 – DEPOSITS AND INVESTMENTS (CONTINUED)

Pension Trust Fund Investments (Continued)

Securities classified in Level 1 of the fair value hierarchy are valued using prices quoted in active markets for those securities. Securities classified in Level 2 of the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices. Securities classified in Level 3 are valued using discounted cash flow techniques.

NOTE 4 – ACCOUNTS RECEIVABLE

Accounts receivable at September 30, 2019, were as follows:

	General Fund	Electric Fund	Water & Sewer Fund	Solid Waste Fund	Total
Accounts receivable	\$ 758,041	\$ 1,616,624	\$ 774,396	\$ 254,408	\$ 3,403,469
Due from other governments	634,328	-	421,472	-	1,055,800
Assessments receivable	34,698	-	683,045	-	717,743
Less allowance for doubtful accounts	(12,420)	(89,489)	(52,253)	(15,591)	(169,753)
	<u>\$ 1,414,647</u>	<u>\$ 1,527,135</u>	<u>\$ 1,826,660</u>	<u>\$ 238,817</u>	<u>\$ 5,007,259</u>

Due from Other Governments

Amounts due from other governments in the General Fund relate to the grant and other intergovernmental revenue.

NOTE 5 – INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS

The composition of interfund balances as of September 30, 2019, is as follows:

Due From/To Other Funds

Due from/to other funds generally represent recurring activities between funds, as well as temporary cash deficits. Balances as of September 30, 2019, were as follows:

Due To	Due From					Total
	General Fund	Clewiston Redevelopment Agency	Nonmajor Grants Fund	Water and Sewer Fund	Solid Waste Fund	
General Fund	\$ -	\$ 1,565	\$ 85,168	\$ 602,933	\$ 89,828	\$ 779,494
Electric Fund	1,892,135	-	-	1,677,756	-	3,569,891
Solid Waste Fund	-	-	-	423,978	-	423,978
Total	<u>\$1,892,135</u>	<u>\$ 1,565</u>	<u>\$ 85,168</u>	<u>\$2,704,667</u>	<u>\$ 89,828</u>	<u>\$4,773,363</u>

Additionally, an advance payable from the Water & Sewer fund in the amount of \$392,128 was reported by the City.

CITY OF CLEWISTON, FLORIDA

**NOTES TO THE FINANCIAL STATEMENTS
SEPTEMBER 30, 2019**

NOTE 5 – INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS (CONTINUED)

Interfund Transfers

Interfund transfers represent transfers of funds for operating purposes from the fund that collected them to the fund that is authorized to expend them.

<u>Transfers In</u>	<u>Transfers Out</u>			<u>Total</u>
	<u>Electric Fund</u>	<u>Water and Sewer Governmental</u>	<u>Solid Waste Governmental</u>	
General Fund	\$ 899,468	\$ 289,428	\$ 104,808	\$ 1,293,704

NOTE 6 – CAPITAL ASSETS

Capital asset balances and activity for the year ended September 30, 2019, were as follows:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Deletions</u>	<u>Transfers</u>	<u>Ending Balance</u>
Governmental activities					
Capital assets not being depreciated					
Land	\$ 2,457,334	\$ -	\$ (101,621)	\$ 341,334	\$ 2,697,047
Construction in progress	1,002,372	893,611	(135,149)	(1,332,156)	428,678
Total assets not being depreciated	<u>3,459,706</u>	<u>893,611</u>	<u>(236,770)</u>	<u>(990,822)</u>	<u>3,125,725</u>
Capital assets being depreciated					
Buildings	4,383,892	34,271	-	990,822	5,408,985
Improvements other than buildings	10,822,642	52,938	(65,499)	-	10,810,081
Machinery and equipment	7,979,437	299,254	-	-	8,278,691
Total assets being depreciated	<u>23,185,971</u>	<u>386,463</u>	<u>(65,499)</u>	<u>990,822</u>	<u>24,497,757</u>
Less accumulated depreciation					
Buildings	(3,257,385)	(116,009)	-	323,067	(3,050,327)
Improvements other than buildings	(8,041,601)	(223,630)	14,737	656,432	(7,594,062)
Machinery and equipment	(5,929,001)	(290,960)	-	(979,499)	(7,199,460)
Total accumulated depreciation	<u>(17,227,987)</u>	<u>(630,599)</u>	<u>14,737</u>	<u>-</u>	<u>(17,843,849)</u>
Total assets depreciated, net	<u>5,957,984</u>	<u>(244,136)</u>	<u>(50,762)</u>	<u>990,822</u>	<u>6,653,908</u>
Governmental activities, net	<u>\$ 9,417,690</u>	<u>\$ 649,475</u>	<u>\$ (287,532)</u>	<u>\$ -</u>	<u>\$ 9,779,633</u>

CITY OF CLEWISTON, FLORIDA

**NOTES TO THE FINANCIAL STATEMENTS
SEPTEMBER 30, 2019**

NOTE 6 – CAPITAL ASSETS (CONTINUED)

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Deletions</u>	<u>Transfers</u>	<u>Ending Balance</u>
Business-type activities					
Capital assets not being depreciated					
Land	\$ 670,142	\$ -	\$ -	\$ -	\$ 670,142
Construction in progress	1,117,416	-	-	-	1,117,416
Total assets not being depreciated	<u>1,787,558</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>1,787,558</u>
Capital assets being depreciated					
Buildings	1,993,337	11,910	-	(1,564,491)	440,756
Improvements other than buildings	46,547,193	135,003	-	(4,281,908)	42,400,288
Machinery and equipment	6,024,559	93,746	-	5,846,399	11,964,704
Total assets being depreciated	<u>54,565,089</u>	<u>240,659</u>	<u>-</u>	<u>-</u>	<u>54,805,748</u>
Less accumulated depreciation					
Buildings	(713,075)	(10,322)	-	386,594	(336,803)
Improvements other than buildings	(20,354,018)	(900,026)	-	2,968,330	(18,285,714)
Machinery and equipment	(4,709,382)	(390,761)	-	(3,354,924)	(8,455,067)
Total accumulated depreciation	<u>(25,776,475)</u>	<u>(1,301,109)</u>	<u>-</u>	<u>-</u>	<u>(27,077,584)</u>
Total assets depreciated, net	<u>28,788,614</u>	<u>(1,060,450)</u>	<u>-</u>	<u>-</u>	<u>27,728,164</u>
Business-type activities, net	<u>\$ 30,576,172</u>	<u>\$ (1,060,450)</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 29,515,722</u>

Depreciation expense was charged to function/programs of the City as follows:

Governmental Activities	
General government	\$ 32,504
Public safety	182,436
Transportation	182,322
Physical environment	25
Economic environment	23,453
Culture and recreation	197,605
Human services	12,254
	<u>\$ 630,599</u>
Business-Type Activities	
Electric	\$ 427,541
Water and sewer	800,149
Solid waste	73,419
	<u>\$ 1,301,109</u>

CITY OF CLEWISTON, FLORIDA

**NOTES TO THE FINANCIAL STATEMENTS
SEPTEMBER 30, 2019**

NOTE 7 – LONG-TERM DEBT

Long-term debt activity for the year ended September 30, 2019, is summarized as follows:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Due Within One Year</u>
Governmental activities					
Notes payable from direct borrowings					
Notes payable - bank	\$ 216,818	\$ 178,528	\$ (69,925)	\$ 325,421	\$ 100,444
FDEO agreement	162,470	-	(64,989)	97,481	64,988
Net pension liability	1,954,200	1,332,629	(1,223,467)	2,063,362	-
Total OPEB liability	813,459	164,504	(29,650)	948,313	-
Compensated absences	164,716	68,697	(62,929)	170,484	64,817
Total governmental activities	<u>\$ 3,311,663</u>	<u>\$ 1,744,358</u>	<u>\$ (1,450,960)</u>	<u>\$ 3,605,061</u>	<u>\$ 230,249</u>
Business-type activities					
Bonds payable	\$ 12,564,000	\$ -	\$ (247,000)	\$ 12,317,000	\$ 256,000
Notes payable from direct borrowings	1,504,414	210,736	(230,539)	1,484,611	74,167
Net pension liability	152,685	304,382	(220,715)	236,352	-
Total OPEB liability	413,879	83,873	(15,275)	482,477	-
Compensated absences	66,541	27,752	(22,883)	71,410	23,569
Total business-type activities	<u>\$ 14,701,519</u>	<u>\$ 626,743</u>	<u>\$ (736,412)</u>	<u>\$ 14,591,850</u>	<u>\$ 353,736</u>

For the governmental activities, the net pension liability, total OPEB liability, and compensated absences are generally liquidated by the General Fund.

GOVERNMENTAL ACTIVITIES

Notes Payable

Note payable to a bank, dated December 30, 2015, payable in five annual payments of \$77,124, including interest at 3.32%, due January 1 of each year, with the first payment due on January 1, 2017. The final maturity date of the loan is January 1, 2021. Proceeds from the loan were used to purchase vehicles for the police and animal control departments and equipment for the recreation department.

\$ 146,893

Note payable to a bank, dated October 31, 2019, payable in monthly payments of \$5,329, including interest at 2.50%, with the first payment due on December 1, 2019. The final maturity date of the loan is November 1, 2024. Full loan amount was for \$300,000, of which \$178,528 was spent as of September 30, 2019. Proceeds as of September 30, 2019, were used to purchase golf carts.

178,528

Florida Department of Economic Opportunity (FDEO) Repayment Agreement

CDBG grant funds received by the City under the Florida Small Cities Community Development Block Grant program to be repaid to the FDEO due to employment goals which were not met in connection with the City's development of the Park of Commerce. Pavaible in quarterly installments of \$16,247.

97,481
<u>\$ 422,902</u>

CITY OF CLEWISTON, FLORIDA

NOTES TO THE FINANCIAL STATEMENTS
SEPTEMBER 30, 2019

NOTE 7 – LONG-TERM DEBT (CONTINUED)

BUSINESS TYPE ACTIVITIES

Revenue Bonds

Water and Sewer Revenue Bonds - Series 2007A. 4.125% revenue bonds payable, issued on June 7, 2007, to finance improvements to the water system; payment of principal, interest, and reserve account contributions are secured by net revenues of the water and sewer system; bonds mature serially on September 1, each year until the year 2046. \$ 6,842,000

Water and Sewer Revenue Bonds - Series 2007B. 4.125% revenue bonds payable, issued on June 7, 2007, to finance improvements to the water system; payment of principal, interest, and reserve account contributions are secured by net revenues of the water and sewer system; bonds mature serially on September 1, each year until the year 2046. 5,475,000

Notes Payable

Notes payable to Florida Department of Environmental Protection, State Revolving Fund with the beginning of the repayment period on October 15, 2010. The two notes are payable in forty semi-annual payments in a combined amount of \$30,940, including interest at the rate of 1.42%, beginning April 15, 2011. The maturity date of the loans is October 15, 2030. Loans are secured by net revenues of the water and sewer systems. Proceeds from the loans were used to construct improvements to the sewer system. 654,679

Note payable to the Florida Department of Environmental Protection - State Revolving Fund with the beginning of the repayment period to be first principal payment due on January 15, 2019. The payments are principal only and are made semiannually in the amount of \$10,676. There are 60 payments. The final maturity date of the loan is July 15, 2048. Proceeds from the loan were used to update the Master Lift Station of the City Sewer system. 619,196

Note payable to the Florida Department of Environmental Protection - State Revolving Fund with the beginning of the repayment period to be first principal payment due on October 15, 2020. The payments are principal only and are made semiannually in the amount of \$16,126. Proceeds from the loan were used for an inflow and infiltration study. 210,736

Total business type activities \$13,801,611

CITY OF CLEWISTON, FLORIDA

**NOTES TO THE FINANCIAL STATEMENTS
SEPTEMBER 30, 2019**

NOTE 7 – LONG-TERM DEBT (CONTINUED)

The annual requirements to amortize all debt outstanding as of September 30, 2019, are outlined in the table below:

GOVERNMENTAL ACTIVITIES

Fiscal Year	Notes Payable			FDEO - Repayment Agreement		
	Principal	Interest	Total	Principal	Interest	Total
2020	\$ 100,444	\$ 8,403	\$ 108,847	\$ 64,988	\$ -	\$ 64,988
2021	109,304	5,888	115,192	32,493	-	32,493
2022	35,547	2,521	38,068	-	-	-
2023	36,459	1,609	38,068	-	-	-
2024	37,392	676	38,068	-	-	-
2025	6,275	20	6,295	-	-	-
	<u>\$ 325,421</u>	<u>\$ 19,117</u>	<u>\$ 344,538</u>	<u>\$ 97,481</u>	<u>\$ -</u>	<u>\$ 97,481</u>

BUSINESS TYPE ACTIVITIES

Fiscal Year	Revenue Bonds			Notes		
	Principal	Interest	Total	Principal	Interest	Total
2020	\$ 256,000	\$ 508,076	\$ 764,076	\$ 74,167	\$ 9,064	\$ 83,231
2021	267,000	497,516	764,516	91,042	8,316	99,358
2022	278,000	486,503	764,503	91,801	7,556	99,357
2023	290,000	475,035	765,035	92,571	6,786	99,357
2024	301,000	463,073	764,073	93,352	6,005	99,357
2025-2029	1,705,000	2,118,311	3,823,311	478,873	17,912	496,785
2030-2034	2,086,000	1,736,543	3,822,543	263,883	1,296	265,179
2035-2039	2,554,000	1,269,221	3,823,221	106,758	-	106,758
2040-2044	3,128,000	696,960	3,824,960	106,758	-	106,758
2045-2048	1,452,000	90,750	1,542,750	85,406	-	85,406
	<u>\$ 12,317,000</u>	<u>\$ 8,341,988</u>	<u>\$ 20,658,988</u>	<u>\$ 1,484,611</u>	<u>\$ 56,935</u>	<u>\$ 1,541,546</u>

NOTE 8 – PENSION PLANS

A – Cost Sharing Multiple Employer Defined Benefit Plans

The City participates in two defined benefit pension plans (Plans) that are administered by the State of Florida, Department of Management Services, Division of Retirement. The Plans provide retirement, disability or death benefits to retirees or their designated beneficiaries. Chapter 121, *Florida Statutes*, establishes the authority for benefit provisions. Changes to the law can only occur through an act of the Florida Legislature. The State of Florida issues a publicly available financial report that includes financial statements and required supplementary information for the Plans. That report is available from the Florida Department of Management Services' website at www.dms.myflorida.com.

Membership in the Florida Retirement System is compulsory for all of the City's certified police officers hired after February 1, 2004. All certified police officers hired prior to February 1, 2004, were allowed to elect to participate in the Florida Retirement System or remain in the existing City pension plan.

CITY OF CLEWISTON, FLORIDA

NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2019

NOTE 8 – PENSION PLANS (CONTINUED)

The FRS has five classes of membership. The City's certified law enforcement officers belong to one of the five classes, the Special Risk Class.

The Florida Retirement System (FRS) Pension Plan is a cost-sharing, multiple-employer defined benefit pension plan with a Deferred Retirement Option Program (DROP) available for eligible employees. FRS was established and is administered in accordance with Chapter 121, *Florida Statutes*. Retirees receive a lifetime pension benefit with joint and survivor payment options. FRS membership is compulsory for employees filling regularly established positions in a state agency, county agency, state university, state college, or district school board, unless restricted from FRS membership under Sections 121.053 or 121.122, *Florida Statutes*, or allowed to participate in a defined contribution plan in lieu of FRS membership. Participation by cities, municipalities, special districts, charter schools and metropolitan planning organizations is optional.

The Retirees' Health Insurance Subsidy (HIS) Program is a cost-sharing, multiple-employer defined benefit pension plan established and administered in accordance with Section 112.363, *Florida Statutes*. The benefit is a monthly payment to assist retirees of the state-administered retirement systems in paying their health insurance costs. To be eligible to receive a HIS benefit, a retiree under a state administered retirement system must provide proof of eligible health insurance coverage, which can include Medicare.

Benefits Provided

Benefits under FRS are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the five highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the eight highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on the retirement plan and/or class to which the member belonged when the service credit was earned.

Eligible retirees and beneficiaries receive a monthly HIS payment equal to the number of years of service credited at retirement multiplied by \$5. The minimum payment is \$30 and the maximum payment is \$150 per month, pursuant to Section 112.363, *Florida Statutes*.

Contributions

The contribution requirements of plan members and the employer are established and may be amended by the Florida Legislature. Employees are required to contribute 3% of their salary to FRS. The employer's contribution rates for the period October 1, 2018 through June 30, 2019, and July 1, 2019 through September 30, 2019, were as follows: Regular Class 7.92% and 8.26%, Senior Management 22.71% and 24.06%, Special Risk Employee Class 23.27% and 24.50%, Elected Officials 45.50% and 48.70%, and DROP Participants 13.26% and 14.03%.

The City's contributions for the year ended September 30, 2019, were \$124,336 to FRS and \$11,572 to HIS.

Pension Liabilities and Pension Expense

In its financial statements for the year ended September 30, 2019, the City reported a liability for its proportionate shares of the net pension liabilities. The net pension liabilities were measured as of June 30, 2019, and the total pension liabilities used to calculate the net pension liability were determined by an actuarial valuation dated July 1, 2019. The City's proportions of the net pension liabilities were based on the City's share of contributions to the pension plans relative to the contributions of all participating entities, actuarially determined.

CITY OF CLEWISTON, FLORIDA

**NOTES TO THE FINANCIAL STATEMENTS
SEPTEMBER 30, 2019**

NOTE 8 – PENSION PLANS (CONTINUED)

	FRS	HIS
Net pension liability	\$ 1,404,107	\$ 239,073
Proportion at:		
Current measurement date	0.004077131%	0.002136683%
Prior measurement date	0.004832982%	0.002279917%
Pension expense (benefit)	\$ 265,496	\$ 6,369

As of September 30, 2019, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Description	FRS		HIS	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 83,282	\$ 871	\$ 2,904	\$ 293
Change of assumptions	360,635	-	27,682	19,540
Net difference between projected and actual earnings on Pension Plan investments	-	77,683	154	-
Changes in proportion and differences between City Pension Plan contributions and proportionate share of contributions	27,079	307,707	-	51,692
City Pension Plan contributions subsequent to the measurement date	34,825	-	3,090	-
Total	<u>\$ 505,821</u>	<u>\$ 386,261</u>	<u>\$ 33,830</u>	<u>\$ 71,525</u>

Deferred outflows of resources related to employer contributions paid subsequent to the measurement date and prior to the employer's fiscal year-end will be recognized as a reduction of the net pension liability in the reporting period ending September 30, 2020. Other pension related amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized in pension expense as follows:

Fiscal Year Ending	FRS	HIS
September 30:		
2020	\$ 30,730	\$ (17,381)
2021	9,270	(13,911)
2022	22,398	(7,615)
2023	16,896	5,529
2024	4,357	(1,004)
Thereafter	1,084	(6,403)
	<u>\$ 84,735</u>	<u>\$ (40,785)</u>

CITY OF CLEWISTON, FLORIDA

**NOTES TO THE FINANCIAL STATEMENTS
SEPTEMBER 30, 2019**

NOTE 8 – PENSION PLANS (CONTINUED)

Actuarial Assumptions

The total pension liability for each of the defined benefit plans, measured as of June 30, 2019, was determined by an actuarial valuation dated July 1, 2019, using the individual entry age normal actuarial cost method and the following significant actuarial assumptions:

	FRS	HIS
Inflation	2.60%	2.60%
Salary increases	3.25%	3.25%
Investment rate of return	6.90%	N/A
Discount rate	6.90%	3.50%

Mortality assumptions for both plans were based on the Generational RP-2000 with Projection Scale BB.

For both plans, the actuarial assumptions used in the valuation dated July 1, 2017, were based on the results of an actuarial experience study for the period July 1, 2008, through June 30, 2013.

The following changes in key actuarial assumptions occurred in 2019:

FRS: The long-term expected rate of return and the discount rate used to determine the total pension liability decreased from 7.0% to 6.9%.

HIS: The municipal bond index rate and the discount rate used to determine the total pension liability increased from 3.58 % to 3.50%.

The long-term expected investment rate of return was not based on historical returns, but instead was based on a forward-looking capital market economic model. Each asset class assumption is based on a consistent set of underlying assumptions, and includes an adjustment for the inflation assumption. For the FRS Pension Plan, the table below summarizes the target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class:

Asset Class	Target Allocation	Annual Arithmetic Return	Compound Annual (Geometric) Return
Cash	1%	3.3%	3.3%
Fixed income	18%	4.1%	4.1%
Global equity	54%	8.0%	6.8%
Real estate (property)	10%	6.7%	6.1%
Private equity	11%	11.2%	8.4%
Strategic investments	6%	5.9%	5.7%
	100%		
Assumed Inflation - Mean		2.6%	

CITY OF CLEWISTON, FLORIDA

**NOTES TO THE FINANCIAL STATEMENTS
SEPTEMBER 30, 2019**

NOTE 8 – PENSION PLAN (CONTINUED)

Discount Rate

The discount rate used to measure the total pension liability for FRS was 6.90%. FRS' fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return.

Because HIS is essentially funded on a pay-as-you-go basis, a municipal bond rate of 3.50% was used to determine the total pension liability for the program. The Bond Buyer General Obligation Bond 20-Bond Municipal Bond Index was used as the applicable municipal bond index.

Sensitivity Analysis

The following tables demonstrate the sensitivity of the net pension liability to changes in the discount rate. The sensitivity analysis shows the impact to the employer's proportionate share of the net pension liability if the discount rate was 1% higher or 1% lower than the current discount rate.

	FRS			HIS		
	1% Decrease (5.90%)	Current Discount Rate (6.90%)	1% Increase (7.90%)	1% Decrease (2.50%)	Current Discount Rate (3.50%)	1% Increase (4.50%)
City's proportionate share of the net pension liability	\$ 2,427,234	\$ 1,404,107	\$ 549,623	\$ 272,915	\$ 239,073	\$ 210,888

Pension Plan Fiduciary Net Position

Detailed information regarding the pension plans' fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Comprehensive Annual Financial Report.

Payables to the Pension Plan

At September 30, 2019, the City reported a payable in the amount of \$0 for outstanding contributions to the Pension Plan required for the fiscal year ended September 30, 2019.

B. Frozen Single Employer Defined Benefit Pension Plan

The City sponsors a single employer defined benefit pension plan. Securian Retirement Services was appointed by the City as plan administrator and was responsible for all administrative, actuarial, and investment management decisions for the City of Clewiston Pension Plan (Plan) during the fiscal year ended September 30, 2017. Future retirees will have their benefits paid directly from the plan assets instead of through purchased annuities.

The City elected to freeze the benefits, except for cost of living increases, under the defined benefit plan effective October 1, 2012. No new members will be added to the plan after September 30, 2012.

The Plan does not issue a separate stand-alone financial report. The financial information is included as a Pension Trust Fund in the City's financial statements.

CITY OF CLEWISTON, FLORIDA

**NOTES TO THE FINANCIAL STATEMENTS
SEPTEMBER 30, 2019**

NOTE 8 – PENSION PLAN (CONTINUED)

Membership

Membership in the Plan consisted of the following at October 1, 2019, the date of the latest actuarial valuation:

Active Plan Members	35
Retirees and beneficiaries currently receiving benefits	59
Terminated with vested deferred benefits	71
Total	<u>165</u>

Contributions

The City's actual contribution for the fiscal year ended September 30, 2019, was \$106,286.

Investment Policy

The following was the Board's adopted asset allocation policy as of September 30, 2019:

Asset Class	Allocation Policy	Long-Term Expected Real Rate of Return	Long-Term Expected Nominal Rate of Return
Domestic equity	58%	5.75%	8.50%
International equity	12%	1.75%	4.50%
Fixed income	30%	2.75%	5.50%
Real estate and alternatives	0%	6.50%	9.25%
General account	0%	1.25%	4.00%
Total (weighted avg. rounded to 1/4%)	100%	4.25%	7.00%

Concentrations

There were no investments (other than U.S. Government and U.S. Government-guaranteed obligations) that represent more than 5% of net position restricted for benefits.

There are no investments in, loans to, or leases with, any City official, government employer official, party related to a town official or government employer official, non-employer contributor, or organization included in the reporting entity.

CITY OF CLEWISTON, FLORIDA

**NOTES TO THE FINANCIAL STATEMENTS
SEPTEMBER 30, 2019**

NOTE 8 – PENSION PLAN (CONTINUED)

Rate of Return – For the year ended September 30, 2019, the annual money-weighted rate of return on the City’s pension plan investments, net of pension plan investment expense, was 7.00%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

Net Pension Liability of the City

Effective October 1, 2014, the City implemented the provisions of GASB Statement No. 68, *Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27*, as well as Statement No. 71, *Pension Transition for Contributions made Subsequent to the Measurement Date – an amendment of GASB Statement No. 68*. The information disclosed on the following pages is presented in accordance with these standards. The City’s Plan does not issue separate financial statements.

The measurement date for the City’s net pension liability is September 30, 2019. The total pension liability used to calculate the net pension liability was determined as of that date. The components of the net pension liability of the City for its September 30, 2019, financial statements, were as follows:

Total pension liability	\$ 13,088,493
Plan fiduciary net position	(12,431,959)
City's net pension liability	<u>\$ 656,534</u>
Plan fiduciary net position as a percentage of total pension liability	94.98%

For the year ended September 30, 2019, the City recognized pension expense of \$3,292 for the Plan. At September 30, 2019, the City reported deferred outflows of resources and deferred inflows related to its pension plan from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual earnings on pension plan investments	\$ -	\$ 197,474
Total	<u>\$ -</u>	<u>\$ 197,474</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to the plans will be recognized in pension expense as follows:

The required schedule of changes in the City’s net pension liability and related ratios immediately following the notes to the financial statements presents multi-year trend information about whether the value of plan assets is increasing or decreasing over time relative to the total pension liability.

CITY OF CLEWISTON, FLORIDA

**NOTES TO THE FINANCIAL STATEMENTS
SEPTEMBER 30, 2019**

NOTE 8 – PENSION PLAN (CONTINUED)

Actuarial Assumptions

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan’s target asset allocation as of September 30, 2019, are summarized in the following table:

Asset Class	Allocation Policy	Long-Term Expected Real Rate of Return	Long-Term Expected Nominal Rate of Return
Domestic equity	58%	5.75%	8.50%
International equity	12%	1.75%	4.50%
Fixed income	30%	2.75%	5.50%
Real estate and alternatives	0%	6.50%	9.25%
General account	0%	1.25%	4.00%
Total (weighted avg. rounded to 1/4%)	100%	4.25%	7.00%

Discount Rate: The discount rate used to measure the total pension liability for the Plan was 7.00%.

The projection of cash flows used to determine the discount rate assumed that sponsor contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plans’ fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Changes in the Net Pension Liability of the City.

The changes in the components of the net pension liability of the City for the fiscal year ended September 30, 2019, were as follows:

	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (a-b)
Balances at September 30, 2018	\$ 12,964,195	\$ 12,554,337	\$ 409,858
Changes for the year:			
Interest	886,595	-	886,595
Differences between expected and actual experience	(165,205)	-	(165,205)
Benefit payments and refunds	(597,092)	(597,092)	-
Contributions - employer	-	79,681	(79,681)
Net investment income	-	403,680	(403,680)
Administrative expenses	-	(8,647)	8,647
Net change	<u>124,298</u>	<u>(122,378)</u>	<u>246,676</u>
Balances at September 30, 2019	<u>\$ 13,088,493</u>	<u>\$ 12,431,959</u>	<u>\$ 656,534</u>

CITY OF CLEWISTON, FLORIDA

**NOTES TO THE FINANCIAL STATEMENTS
SEPTEMBER 30, 2019**

NOTE 8 – PENSION PLAN (CONTINUED)

Sensitivity of the Net Pension Liability to Changes in the Discount Rate.

The following presents the net pension liabilities of the City, calculated using the discount rates noted above, as well as what the City's net pension liabilities would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

	1% Decrease 6.00%	Current Discount Rate 7.00%	1% Increase 8.00%
City's Net Pension Liability - September 30, 2019	\$ 2,365,154	\$ 656,534	\$ (747,836)

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future, and actuarially determined amounts are subject to continual revision as results are compared to past expectations and new estimates are made about the future. Actuarial calculations reflect a long-term perspective. Calculations are based on the substantive plan in effect as of September 30, 2019, and the current sharing pattern of costs between employer and employee.

Applicable totals for all of the City's defined benefit pension plans are reflected below:

	Pension Trust Fund	FRS Pension	HIS Pension	Total
City's net pension liability	\$ 656,534	\$ 1,404,107	\$ 239,073	\$ 2,299,714
Deferred outflows of resources	-	505,821	33,830	539,651
Deferred inflows of resources	197,474	386,261	71,525	655,260
Pension expense	3,292	265,496	6,369	275,157

NOTE 9 – CURRENT DEFINED CONTRIBUTION PLAN FOR EMPLOYEES OTHER THAN CERTIFIED POLICE OFFICERS

Effective October 1, 2012, the City adopted a Supplemental Retirement Income Plan, a defined contribution plan, for all full-time regular employees other than firefighters, police officers, and City Commissioners. The plan is administered by the City of Clewiston in accordance with Internal Revenue Code Section 401(a). The City Commission has the authority to establish and amend benefit provisions. The City contributes 6% of each employee's qualified salary (excluding fire fighters, police officers, City Commissioners, and all part-time employees) and all amounts are vested immediately. All contributions to the plan are to be made by the City. The City Commission has the authority to establish and amend contribution requirements. All of the required contributions for the fiscal year ended September 30, 2019, were made by the City which totaled \$162,789.

NOTE 10 – DEFERRED COMPENSATION PLAN

Employees of the City may defer a portion of their compensation under the City sponsored deferred compensation plan created in accordance with Internal Revenue Code Section 457. Under this plan, participants are not taxed on the deferred portion of their compensation until the funds are distributed to them. The laws governing deferred compensation plans require plan assets to be held by a trust for the exclusive benefit of plan participants and their beneficiaries. Because the assets held under these plans are not the City's property and are not subject to City Commission control, they have been excluded from these financial statements.

CITY OF CLEWISTON, FLORIDA

NOTES TO THE FINANCIAL STATEMENTS
SEPTEMBER 30, 2019

NOTE 11 – POST-EMPLOYMENT BENEFITS OTHER THAN PENSION

Plan Description and Funding Policy

The City administers a single employer defined benefit health care and life insurance plan. The plan provides lifetime healthcare and life insurance for eligible retirees and their dependents, as long as they pay the full premium, through the City's group health and life insurance plan, which covers both active and retired members. This conforms with the minimum requirement for governmental employers under Florida state law. The City's contributions to active employees is limited to a fixed dollar contribution as approved by the City Commission, and the City is not required to contribute any additional amounts to provide benefits. Funding is on a "pay as you go" basis. The plan does not issue a publicly available financial report.

Plan Membership

Membership of the plan consisted of the following at September 30, 2018, the date of the latest actuarial valuation:

Active participants	86
Retirees, beneficiaries, and disabled members	28
Covered spouses	-
Total	<u>114</u>

Total OPEB Liability of the City

Effective October 1, 2018, the City implemented the provisions of GASB Statement No. 75, *Accounting and Financial Reporting for Post-Employment Benefits Other Than Pensions*. The information disclosed below is presented in accordance with this standard.

The City's total OPEB liability was measured as of September 30, 2019, and was determined by an actuarial valuation as of September 30, 2018.

Actuarial assumptions

The total OPEB liability in the September 30, 2018, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Discount rate	3.58%
Healthcare cost trend rate	Initial rate of 8.00% in fiscal year, then 7.75% in fiscal 2020, grading down to the ultimate trend rate of 4.00% in fiscal 2073
Inflation rate	2.50%
Salary increase	2.50% per year
Participation rate	100% participation assumed, with 50% electing spouse coverage

Mortality rates were based on the mortality tables used in the July 1, 2018, actuarial valuation of the Florida Retirement System. They are based on the results of a statewide experience study covering the period 2008 through 2013.

CITY OF CLEWISTON, FLORIDA

**NOTES TO THE FINANCIAL STATEMENTS
SEPTEMBER 30, 2019**

NOTE 11 – POST-EMPLOYMENT BENEFITS OTHER THAN PENSION (CONTINUED)

Discount Rate

Under GASB Statement No. 75, when there are currently no invested plan assets held in trust to finance the OPEB obligations, the discount rate equals the tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date. The rate used in the September 30, 2018, valuation was 3.58%.

Changes in the Total OPEB Liability of the City

The changes in the total OPEB liability of the City for the year ended September 30, 2019, were as follows:

	Total OPEB Liability
Balances at September 30, 2018	\$ 1,227,363
Changes for the year:	
Service cost	68,747
Interest on the total OPEB liability	53,249
Changes in assumptions and other inputs	126,356
Benefit payments	(44,925)
Net changes	203,427
Balances at September 30, 2019	\$ 1,430,790

The required schedule of changes in the City's total OPEB liability and related ratios in the required supplementary information immediately following the notes to the financial statements presents multi-year trend information about the total OPEB liability.

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate.

The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.58%) or 1-percentage-point higher (4.58%) than the current discount rate:

	1% Decrease 2.58%	Current Discount Rate 3.58%	1% Increase 4.58%
Total OPEB liability	\$ 1,687,152	\$ 1,430,790	\$ 1,229,569

CITY OF CLEWISTON, FLORIDA

**NOTES TO THE FINANCIAL STATEMENTS
SEPTEMBER 30, 2019**

NOTE 11 – POST-EMPLOYMENT BENEFITS OTHER THAN PENSION (CONTINUED)

Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rate

The following presents the total OPEB liability of the City, as well as what the City’s total OPEB liability would be if it were calculated using a healthcare cost trend rate that is 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rate:

	1% Decrease 3.00% - 7.00%	Current Healthcare Cost Trend Rate	1% Increase 5.00% - 9.00%
Total OPEB liability	\$ 1,384,492	\$ 1,430,790	\$ 1,484,096

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future, and actuarially determined amounts are subject to continual revisions as results are compared to past expectations and new estimates are made about the future. Actuarial calculations reflect a long-term perspective. Calculations are based on the substantive plan in effect as of September 30, 2018, and the current sharing pattern of costs between employer and inactive employees.

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended September 30, 2019, the City recognized OPEB expense of \$125,953. At September 30, 2019, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ -	\$ -
Changes in assumptions and other inputs	110,562	80,026
Total	<u>\$ 110,562</u>	<u>\$ 80,026</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ended September 30,	
2020	\$ 2,457
2021	2,457
2022	2,457
2023	2,457
2024	2,457
Thereafter	<u>18,251</u>
Total	<u>\$ 30,536</u>

CITY OF CLEWISTON, FLORIDA

NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2019

NOTE 12 – COMMITMENTS AND CONTINGENCIES

Florida Municipal Power Agency - Power Sales and Project Support Contracts

The City is a member of the Florida Municipal Power Agency (FMPA) with a membership of thirty-one municipal electric systems. The City is a participant in FMPA's St. Lucie and All-Requirements Projects. The FMPA issued revenue bonds to acquire an ownership interest in the St. Lucie Project and the All- Requirements Project. FMPA has pledged its interest under certain Power Sales Contracts and Project Support Contracts entered into with the participants of the project as security for the bonds. Under the Power Sales Contract, the City has agreed to purchase its entitlement share of the generation capability of the St. Lucie and All-Requirements Projects along with the transmission services for any month electric capacity or energy was made available to the City.

The City's entitlement share totals approximately 2.2% of FMPA's entitlement in the St. Lucie Project and 2.1% of FMPA's entitlement in the All-Requirements Project. In the event payments are not required to be made for any month by the City under its Power Sales Contract because electric capacity and energy were not available, the City would be required to make monthly payments under its Project Support Contract equal to the payment which would have been required under the Power Sales Contract.

Payments under the Power Sales Contract are operating expenses of the electric system, but payments under the Project Support Contracts are not and, therefore, are to be made after payment of operating expenses, debt service and any other payments required to be made under debt instruments.

The City previously entered into a Capacity and Energy Sales Contract with certain other participants. Under this contract, the City agreed to sell the capacity and energy from its respective entitlement share of the project to certain purchasing systems. The purchasing systems agreed to purchase such capacity and energy and to provide back-up capacity and energy. The City remains obligated for payments pursuant to its Power Sales and Project Support Contracts. The City's pro rata share of the Agency's operating deficit for the year ended September 30, 2019, was not material in relation to the City's total electrical system expenditures.

Grants and Assistance

Activities of certain funds of the City are financed in whole or in part by various forms of grants and assistance, principally from Hendry County, the State of Florida, and the federal government. There can be no absolute assurance that such assistance will continue in the future at the present levels. Amounts received from grantor agencies are subject to audit or adjustment by grantor agencies. Also, any amounts disallowed could constitute liabilities of the applicable funds.

During the fiscal year ended September 30, 2015, the City was notified by the State of Florida, Department of Economic Opportunity, that the City had not met the employment goals required by the CDBG grant related to the City's development of the park of commerce. Therefore, grant funds previously paid to the City in the amount of \$97,481 are currently being repaid (see Note 7).

Litigation

The City, in accordance with the normal conduct of its affairs, is involved in various judgments, claims, and litigation. It is expected that the final settlement of these matters will not materially affect the financial statements of the City.

CITY OF CLEWISTON, FLORIDA

**NOTES TO THE FINANCIAL STATEMENTS
SEPTEMBER 30, 2019**

NOTE 13 – RISK MANAGEMENT

The City is exposed to various risks of loss related to torts; theft of, or damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City is a member of a public entity risk pool which is a cooperative group of governmental entities joining together to finance an exposure, liability, or risk. The pool provides coverage for property, liability, public officials' liability, workers' compensation, automobile physical damage, general liability, and automobile liability. The cost of the property and casualty insurance and workers' compensation is accounted for in the governmental activities and business-type activities of the City. There were no settled claims which exceeded insurance coverage during the past three fiscal years.

A loss fund is established to pay the self-insured retention amounts. Self-insured per occurrence limits are \$100,000 for property and liability claims, \$150,000 for workers' compensation, and \$25,000 for crime related claims. Any claims in excess of these established limits are covered by aggregate excess or stop loss insurance. The City financial reporting entity is covered by Florida Statutes under the Doctrine of Sovereign Immunity, which effectively limits the liability of individual claims to \$100,000/\$200,000 for all claims relating to the same incident.

The City provides hospitalization and medical coverage through commercial insurance carriers.

Major uninsurable risks include damages to infrastructure assets and damages or governmental fines due to, pollution, or contamination of any kind. Since the amounts of loss cannot be reasonably estimated and the likelihood is undeterminable, no provision for such occurrences is included in these financial statements.

NOTE 14 – PRIOR PERIOD ADJUSTMENT

Government-Wide Financial Statements

The City determined that restatements to beginning net position of governmental activities were required to reflect corrections of errors in the September 30, 2018, financial report. These restatements are as follows:

	Governmental Activities
Net position, as previously reported	\$ 6,086,522
Adjustment to remove interfund payable	100,516
Net position, as restated	<u>\$ 6,187,038</u>

Adjustment to remove interfund payable. The City determined that due to the pension fund was overstated in the September 30, 2018, financial statements. As it relates to governmental activities, an adjustment to increase beginning net position in the amount of \$100,516 was required as of September 30, 2018.

CITY OF CLEWISTON, FLORIDA

**NOTES TO THE FINANCIAL STATEMENTS
SEPTEMBER 30, 2019**

NOTE 14 – PRIOR PERIOD ADJUSTMENT (CONTINUED)

Fund Level Financial Statements

The City determined that restatements to beginning fund balance of the General Fund, and net position of the Pension Trust Fund were required to reflect corrections of errors in the September 30, 2018, financial report. These restatements are as follows:

	General Fund	Pension Trust Fund
Fund balance, as previously reported	\$ 470,195	\$ 12,654,852
Adjustment to remove interfund payable	100,516	-
Adjustment to record interfund advance	(479,204)	-
Adjustment to remove interfund receivable	-	(100,516)
Fund balance, as restated	\$ 91,507	\$ 12,554,336

Adjustment to remove interfund payable. The City determined that due to the pension fund was overstated in the September 30, 2018, financial statements. As it relates to General Fund, an adjustment to increase beginning fund balance in the amount of \$100,516 was required as of September 30, 2018.

Adjustment to record interfund advance. The City determined that an advance from the Water and Sewer Fund was not recorded in the September 30, 2018, financial statements. As it relates to General Fund, an adjustment to decrease beginning fund balance in the amount of \$479,204 was required as of September 30, 2018.

Adjustment to remove interfund receivable. The City determined that due from the General Fund was overstated in the September 30, 2018, financial statements. As it relates Pension Trust Fund, an adjustment to decrease beginning net position in the amount of \$100,516 was required as of September 30, 2018.

NOTE 15 – SUBSEQUENT EVENT

The City has evaluated all subsequent events through June 30, 2020, the date the financial statements were available to be issued. As a result of the spread of the COVID-19 coronavirus, economic uncertainties have arisen which are likely to negatively impact certain City revenues in 2020. Other financial impact could occur though such potential impact is unknown at this time.

REQUIRED SUPPLEMENTARY INFORMATION

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CITY OF CLEWISTON, FLORIDA

**SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCES—BUDGET AND ACTUAL
GENERAL FUND
FOR THE YEAR ENDED SEPTEMBER 30, 2019**

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final		
Revenues				
Property taxes	\$ 1,520,783	\$ 1,520,783	\$ 1,464,255	\$ (56,528)
Utility taxes	549,000	549,000	562,932	13,932
Business taxes	35,000	35,000	37,979	2,979
Communication services tax	191,880	191,880	186,554	(5,326)
Licenses and permits	82,166	82,166	111,335	29,169
Intergovernmental revenues	2,546,068	3,643,406	3,324,307	(319,099)
Charges for services	1,345,664	1,345,664	1,338,552	(7,112)
Franchise fees	34,800	34,800	34,912	112
Fines and forfeitures	33,700	33,700	28,681	(5,019)
Investment earnings	17,000	17,000	33,840	16,840
Miscellaneous revenues	89,718	149,668	214,674	65,006
Total revenues	<u>6,445,779</u>	<u>7,603,067</u>	<u>7,338,021</u>	<u>(265,046)</u>
Expenditures				
Current				
General government	1,823,853	1,823,853	1,550,574	273,279
Public safety	2,757,746	3,340,134	3,071,222	268,912
Transportation	712,594	1,227,544	1,223,310	4,234
Physical environment	342,183	342,183	210,492	131,691
Culture and recreation	1,983,752	2,222,230	2,006,976	215,254
Human services	160,769	160,769	105,333	55,436
Debt service				
Principal retirement	210,782	210,782	134,914	75,868
Interest	7,199	7,199	7,198	1
Total expenditures	<u>7,998,878</u>	<u>9,334,694</u>	<u>8,310,019</u>	<u>1,024,675</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(1,553,099)</u>	<u>(1,731,627)</u>	<u>(971,998)</u>	<u>759,629</u>
Other financing sources				
Debt proceeds	-	178,528	178,528	-
Proceeds from the sale of capital assets	-	-	125,989	125,989
Transfers in	1,553,099	1,553,099	1,293,704	(259,395)
Total other financing sources	<u>1,553,099</u>	<u>1,731,627</u>	<u>1,598,221</u>	<u>(133,406)</u>
Change in fund balance	-	-	626,223	626,223
Fund balance, beginning of year, as restated	<u>91,507</u>	<u>91,507</u>	<u>91,507</u>	<u>-</u>
Fund balance, end of year	<u>\$ 91,507</u>	<u>\$ 91,507</u>	<u>\$ 717,730</u>	<u>\$ 626,223</u>

The accompanying notes to financial statements are an integral part of this statement.

CITY OF CLEWISTON, FLORIDA

**SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCES—BUDGET AND ACTUAL
COMMUNITY REDEVELOPMENT
FOR THE YEAR ENDED SEPTEMBER 30, 2019**

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final		
Revenues				
Property taxes	\$ 10,581	\$ 10,581	\$ 12,613	\$ 2,032
Intergovernmental revenues	13,756	13,756	15,943	2,187
Investment earnings	20	20	96	76
Total revenues	<u>24,357</u>	<u>24,357</u>	<u>28,652</u>	<u>4,295</u>
Expenditures				
Current				
Economic environment	325	325	245	80
Total expenditures	<u>325</u>	<u>325</u>	<u>245</u>	<u>80</u>
Change in fund balance	24,032	24,032	28,407	4,375
Fund balance, beginning of year	<u>2,398</u>	<u>2,398</u>	<u>2,398</u>	<u>-</u>
Fund balance, end of year	<u>\$ 26,430</u>	<u>\$ 26,430</u>	<u>\$ 30,805</u>	<u>\$ 4,375</u>

The accompanying notes to financial statements are an integral part of this statement.

CITY OF CLEWISTON, FLORIDA

**SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCES—BUDGET AND ACTUAL
GRANTS FUND
FOR THE YEAR ENDED SEPTEMBER 30, 2019**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>		
Revenues				
Intergovernmental revenues	\$ 210,698	\$ 210,698	\$ 138,159	\$ (72,539)
Investment earnings	200	200	1,002	802
Total revenues	<u>210,898</u>	<u>210,898</u>	<u>139,161</u>	<u>(71,737)</u>
Expenditures				
Current				
Culture/recreation	210,898	210,898	139,161	71,737
Total expenditures	<u>210,898</u>	<u>210,898</u>	<u>139,161</u>	<u>71,737</u>
Change in fund balance	-	-	-	-
Fund balance, beginning of year	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Fund balance, end of year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

The accompanying notes to financial statements are an integral part of this statement.

CITY OF CLEWISTON, FLORIDA

**REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY -
FLORIDA RETIREMENT SYSTEM PENSION PLAN**

Reporting period ending Measurement date	<u>9/30/2019</u> <u>6/30/2019</u>	<u>9/30/2018</u> <u>6/30/2018</u>	<u>9/30/2017</u> <u>6/30/2017</u>	<u>9/30/2016</u> <u>6/30/2016</u>
City's proportion of the FRS net pension liability	0.0040771%	0.0048330%	0.0060161%	0.0063403%
City's proportionate share of the FRS net pension liability	\$ 1,404,107	\$ 1,455,720	\$ 1,779,521	\$ 1,600,919
City's covered payroll	\$ 713,598	\$ 732,313	\$ 812,857	\$ 844,735
City's proportionate share of the pension liability as a percentage of its covered payroll	196.76%	198.78%	218.92%	189.52%
FRS Plan fiduciary net position as a percentage of the FRS total pension liability	83.27%	84.25%	83.89%	84.88%

Reporting period ending Measurement date	<u>9/30/2015</u> <u>6/30/2015</u>	<u>9/30/2014</u> <u>6/30/2014</u>
City's proportion of the FRS net pension liability	0.005830618%	0.005825680%
City's proportionate share of the FRS net pension liability	\$ 753,103	\$ 355,452
City's covered payroll	\$ 903,630	\$ 815,567
City's proportionate share of the pension liability as a percentage of its covered payroll	83.34%	43.58%
FRS Plan fiduciary net position as a percentage of the FRS total pension liability	92.00%	96.09%

Notes to the Schedule:

The schedule will present 10 years of information once it is accumulated.

CITY OF CLEWISTON, FLORIDA

**REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF CONTRIBUTIONS
FLORIDA RETIREMENT SYSTEM PENSION PLAN**

Reporting period ending	9/30/2019	9/30/2018	9/30/2017	9/30/2016
Measurement date	6/30/2019	6/30/2018	6/30/2017	6/30/2016
Contractually required FRS contribution	\$ 124,336	\$ 160,758	\$ 171,481	\$ 171,537
FRS Contributions in relation to the contractually required FRS contribution	<u>124,336</u>	<u>160,758</u>	<u>171,481</u>	<u>171,537</u>
FRS Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered payroll	\$ 695,971	\$ 732,313	\$ 812,857	\$ 844,735
FRS Contributions as a percentage of covered payroll	17.87%	21.95%	21.10%	20.31%
Reporting period ending	9/30/2015	9/30/2014		
Measurement date	6/30/2015	6/30/2014		
Contractually required FRS contribution	\$ 192,022	\$ 167,764		
FRS Contributions in relation to the contractually required FRS contribution	<u>192,022</u>	<u>167,764</u>		
FRS Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>		
Covered payroll	\$ 903,630	\$ 815,567		
FRS Contributions as a percentage of covered payroll	21.25%	20.57%		

Notes to the Schedule:

The schedule will present 10 years of information once it is accumulated.

CITY OF CLEWISTON, FLORIDA

**REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY -
HEALTH INSURANCE SUBSIDY PENSION PLAN**

Reporting period ending Measurement date	<u>9/30/2019</u> <u>6/30/2019</u>	<u>9/30/2018</u> <u>6/30/2018</u>	<u>9/30/2017</u> <u>6/30/2017</u>	<u>9/30/2016</u> <u>6/30/2016</u>
City's proportion of the HIS net pension liability	0.002136683%	0.002279917%	0.002592564%	0.002719782%
City's proportionate share of the HIS net pension liability	\$ 293,073	\$ 241,308	\$ 277,209	\$ 316,979
City's covered payroll	\$ 713,598	\$ 732,313	\$ 2,325,831	\$ 844,735
City's proportionate share of the pension liability as a percentage of its covered payroll	41.07%	32.95%	11.92%	37.52%
HIS Plan fiduciary net position as a percentage of the HIS total pension liability	2.63%	2.15%	1.64%	0.97%

Reporting period ending Measurement date	<u>9/30/2015</u> <u>6/30/2015</u>	<u>9/30/2014</u> <u>6/30/2014</u>
City's proportion of the HIS net pension liability	0.002872070%	0.002889907%
City's proportionate share of the HIS net pension liability	\$ 292,906	\$ 270,213
City's covered payroll	\$ 903,630	\$ 2,286,632
City's proportionate share of the pension liability as a percentage of its covered payroll	32.41%	11.82%
HIS Plan fiduciary net position as a percentage of the HIS total pension liability	0.50%	0.99%

Notes to the Schedule:

The schedule will present 10 years of information once it is accumulated.

CITY OF CLEWISTON, FLORIDA

**REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF CONTRIBUTIONS
HEALTH INSURANCE SUBSIDY PENSION PLAN**

Reporting period ending	9/30/2019	9/30/2018	9/30/2017	9/30/2016
Measurement date	6/30/2019	6/30/2018	6/30/2017	6/30/2016
Contractually required HIS contribution	\$ 11,572	\$ 12,156	\$ 13,493	\$ 14,023
HIS Contributions in relation to the contractually required HIS contribution	<u>11,572</u>	<u>12,156</u>	<u>13,493</u>	<u>14,023</u>
HIS Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered payroll	\$ 695,971	\$ 732,313	\$ 812,857	\$ 844,735
HIS Contributions as a percentage of covered payroll	1.66%	1.66%	1.66%	1.66%

Reporting period ending	9/30/2015	9/30/2014
Measurement date	6/30/2015	6/30/2014
Contractually required HIS contribution	\$ 12,283	\$ 9,902
HIS Contributions in relation to the contractually required HIS contribution	<u>12,283</u>	<u>9,902</u>
HIS Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>
Covered payroll	\$ 903,630	\$ 815,567
HIS Contributions as a percentage of covered payroll	1.36%	1.21%

Notes to the Schedule:

The schedule will present 10 years of information once it is accumulated.

CITY OF CLEWISTON, FLORIDA

REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF CHANGES IN NET PENSION LIABILITY
AND RELATED RATIOS – PENSION TRUST FUND

	9/30/2015	9/30/2016	9/30/2017	9/30/2018	9/30/2019
Total pension liability					
Interest on total pension liability	\$ 772,612	\$ 786,296	\$ 822,797	\$ 831,801	\$ 886,595
Differences between expected and actual experience	(81,151)	(295,687)	(183,367)	514,628	(165,205)
Changes in assumptions	373,079	94,020	-	-	-
Benefit payments, including refunds of member contributions	(438,937)	(467,103)	(491,350)	(530,225)	(597,092)
Net change in total pension liability	625,603	117,526	148,080	816,204	124,298
Total pension liability - beginning	11,256,782	11,882,385	11,999,911	12,147,991	12,964,195
Total pension liability - ending (a)	<u>\$ 11,882,385</u>	<u>\$ 11,999,911</u>	<u>\$ 12,147,991</u>	<u>\$ 12,964,195</u>	<u>\$ 13,088,493</u>
Plan fiduciary net position					
Contributions - employer	\$ 126,960	\$ 122,907	\$ 106,286	\$ 81,053	\$ 79,681
Net investment income	(19,352)	1,105,728	1,389,749	1,175,403	403,680
Benefit payments, including refunds of employee contributions	(438,937)	(467,103)	(491,350)	(530,225)	(597,092)
Administrative expenses	(8,373)	(17,020)	(8,812)	(8,994)	(8,647)
Net change in plan fiduciary net position	(339,702)	744,512	995,873	717,237	(122,378)
Plan fiduciary net position - beginning	10,436,417	10,096,715	10,841,227	11,837,100	12,554,337
Plan fiduciary net position - ending (b)	<u>\$ 10,096,715</u>	<u>\$ 10,841,227</u>	<u>\$ 11,837,100</u>	<u>\$ 12,554,337</u>	<u>\$ 12,431,959</u>
City's net pension liability - ending (a) - (b)	<u>\$ 1,785,670</u>	<u>\$ 1,158,684</u>	<u>\$ 310,891</u>	<u>\$ 409,858</u>	<u>\$ 656,534</u>
Plan fiduciary net position as a percentage of the total pension liability	84.97%	90.34%	97.44%	96.84%	94.98%
Covered payroll	\$ -	\$ -	\$ -	\$ -	\$ -
City's net pension liability as a percentage of covered payroll	N/A	N/A	N/A	N/A	N/A

Notes to the Schedule:

The schedule will present 10 years of information once it is accumulated.

CITY OF CLEWISTON, FLORIDA

**REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF CONTRIBUTIONS
PENSION TRUST FUND**

	<u>9/30/2015</u>	<u>9/30/2016</u>	<u>9/30/2017</u>	<u>9/30/2018</u>	<u>9/30/2019</u>
Actuarially determined contribution	\$ 75,515	\$ 122,907	\$ 106,286	\$ 81,053	\$ 79,681
Contributions in relation to the actuarially determined contribution	126,690	122,907	106,286	81,053	79,681
Contribution deficiency (excess)	<u>\$ (51,175)</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered payroll	\$ -	\$ -	\$ -	\$ -	\$ -
Contributions as a percentage of covered payroll	N/A	N/A	N/A	N/A	N/A

Notes to the Schedule:

Valuation Date October 1, 2019

Actuarially determined contribution rates are calculated as of October 1, two years prior to the end of the fiscal year in which contributions are reported.

Methods and assumptions used to determine contribution rates:

Funding method: Entry age normal actuarial cost method
 Amortization method: Level percentage of pay, closed
 Remaining amortization period: 5 years (as of 10/1/2019)
 Mortality: RP-2000 Generational White Collar Annuitant using Scale BB for females
 RP2000 - Generational Blended 50% White Collar and 50% Blue Collar Annuitant using Scale BB for Males

Interest Rate: 7.00% per year, compounded annually, net of investment-related expenses.

Retirement age: Actives: Earlier of age 62 with 10 years of service or age 65 with 5 years of participation
 Inactives: Normal Retirement Date

Early retirement: Commencing with the earliest early retirement age (50), members are assumed to retire with an immediate subsidized benefit at the rate of 5% per year.

Disability and Termination Rates: 1987 Commissioner's Group Disability Table

Salary increases:

Payroll growth: None
 None

Asset valuation method: The actuarial value of assets equals the fair market value as of the valuation date (including any discounted receivable contributions), plus 2/3 of the actual earnings minus expected earnings for the preceding 12 months (plan year), plus 1/3 of the actual earnings minus expected earnings for the 12 months (plan year) preceding that date, as described in Internal Revenue Notice 2009-22. The actuarial value of assets is adjusted to be within 90-110% of the fair market value on the valuation date.

The schedule will present 10 years of information once it is accumulated.

CITY OF CLEWISTON, FLORIDA

REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF PENSION INVESTMENT RETURNS
PENSION TRUST FUND

	<u>9/30/2015</u>	<u>9/30/2016</u>	<u>9/30/2017</u>	<u>9/30/2018</u>	<u>9/30/2019</u>
Pension Trust Fund:					
Annual money-weighted rate of return, net of investment expenses	-0.19%	11.16%	13.17%	10.20%	3.29%

Notes to the Schedules:

The schedules will present 10 years of information once it is accumulated.

CITY OF CLEWISTON, FLORIDA

**REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF CHANGES IN THE CITY'S
TOTAL OPEB LIABILITY AND RELATED RATIOS**

Measurement year ended September 30,	<u>2019</u>	<u>2018</u>
Total OPEB liability		
Service cost	\$ 68,747	\$ 75,716
Interest on the total OPRB liability	53,249	47,588
Changes of assumptions	126,356	(106,702)
Benefit payments	<u>(44,925)</u>	<u>(41,406)</u>
Net change in total OPEB liability	203,427	(24,804)
Total OPEB liability - beginning	<u>1,227,363</u>	<u>1,252,167</u>
Total OPEB liability - ending	<u><u>\$ 1,430,790</u></u>	<u><u>\$ 1,227,363</u></u>
Covered-employee payroll	\$ 3,815,585	\$ 3,722,522
City's total OPEB liability as a percentage of covered-employee payroll	37.50%	32.97%

Notes to the Schedule

The schedule will present 10 years of information once it is accumulated.

Covered Employee Payroll was projected one year forward from the valuation date to the measurement date for the reporting period ending September 30, 2019.

Changes of assumptions. Changes of assumptions and other inputs reflect the effects of changes in the discount rate each period. The following are the discount rates used each period:

Fiscal Year Ending September 30, 2019:	3.58%
Fiscal Year Ending September 30, 2018:	4.18%
Fiscal Year Ending September 30, 2017:	3.64%

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CITY OF CLEWISTON, FLORIDA

**SCHEDULE OF REVENUES AND EXPENSES
WATER AND SEWER FUND
FOR THE YEAR ENDED SEPTEMBER 30, 2019**

	<u>Water System</u>	<u>Sewer System</u>	<u>Total</u>
Operating revenues			
Charges for services	\$ 2,147,642	\$ 1,311,770	\$ 3,459,412
Impact fees	15,862	8,400	24,262
Total operating revenues	<u>2,163,504</u>	<u>1,320,170</u>	<u>3,483,674</u>
Operating expenses			
Personal services	402,957	421,669	824,626
Contractual services	124,152	95,830	219,982
Supplies	161,890	203,086	364,976
Utilities	325,839	162,831	488,670
Insurance	18,425	12,034	30,459
Repairs and maintenance	268,680	619,265	887,945
Depreciation	496,092	304,057	800,149
Miscellaneous	2,633	6,612	9,245
Total operating expenses	<u>1,800,668</u>	<u>1,825,385</u>	<u>3,626,053</u>
Operating income (loss)	<u>362,836</u>	<u>(505,215)</u>	<u>(142,379)</u>
Nonoperating revenues (expenses)			
Investment earnings	57,538	35,265	92,803
Interest expense	<u>(516,682)</u>	<u>(9,033)</u>	<u>(525,715)</u>
Total nonoperating revenues (expenses)	<u>(459,144)</u>	<u>26,232</u>	<u>(432,912)</u>
Income (loss) before transfers and capital contributions	(96,308)	(478,983)	(575,291)
Capital contributions	210,736	-	210,736
Transfers out	<u>(179,445)</u>	<u>(109,983)</u>	<u>(289,428)</u>
Changes in net position	<u>\$ (65,017)</u>	<u>\$ (588,966)</u>	<u>\$ (653,983)</u>

CITY OF CLEWISTON, FLORIDA

SCHEDULE TO DETERMINE COMPLIANCE WITH
INTERLOCAL FIRE PROTECTION AGREEMENT
FOR THE YEAR ENDED SEPTEMBER 30, 2019

Departmental expenditures of revenues, expenditures, and changes
in fund balances of governmental funds

Expenditures - current

Public safety

Fire

\$ 507,062

Less first responder costs to

be paid by Hendry County

(49,054)

Total fire department expenditures, as adjusted

458,008

Hendry County's reimbursement percentage of fire
department expenditures per agreement

67%

Portion of fire department expenditures to be paid
by Hendry County

306,865

First responder costs to be paid by Hendry County

49,054

Year 2 of 5 allocation of fiscal year 2018 capital expenditures

9,887

Total fire and first responder expenditures to be
reimbursed by Hendry County

365,806

Total previously received from Hendry County for
fire services

276,024

Amount due from Hendry County for the
fiscal year ended September 30, 2019

\$ 89,782

CITY OF CLEWISTON, FLORIDA

SCHEDULE TO DETERMINE COMPLIANCE WITH
INTERLOCAL ANIMAL CONTROL AGREEMENT
FOR THE YEAR ENDED SEPTEMBER 30, 2019

Departmental expenditures of revenues, expenditures, and changes
in fund balances of governmental funds

Expenditures - current

Human services

Animal control

\$ 105,333

Hendry County's reimbursement percentage of
animal control expenditures per agreement

67%

Portion of animal control expenditures to be paid
by Hendry County

70,573

Total previously received from Hendry County for
animal control services

50,625

Amount due from Hendry County for the
fiscal year ended September 30, 2019

\$ 19,948

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INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Honorable Mayor and Members of
the City Commission,
City of Clewiston, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Clewiston, Florida (the "City"), as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the City's basic financial statements and have issued our report thereon dated June 30, 2020.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. We did identify a certain deficiency in internal control, described in the accompanying schedule of findings and questioned costs as 2019-001 to be a material weakness.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

City's Response to Finding

The City's response to the finding identified in our audit is described in the accompanying schedule of findings and questioned costs. The City's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in black ink that reads "Mauldin & Jenkins, LLC". The signature is written in a cursive, flowing style.

Bradenton, Florida
June 30, 2020



**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR
STATE PROJECT AND ON INTERNAL CONTROL
OVER COMPLIANCE REQUIRED BY CHAPTER 10.550,
RULES OF THE AUDITOR GENERAL**

Honorable Mayor and Members of
the City Commission,
City of Clewiston, Florida

Report on Compliance for Each Major State Project

We have audited the City of Clewiston, Florida's (the "City") compliance with the types of compliance requirements described in the *Department of Financial Services' State Projects Compliance* Supplement that could have a direct and material effect on each of the City's major state projects for the year ended September 30, 2019. The City's major state projects are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with state statutes, regulations, and the terms and conditions of its State projects applicable to its State projects.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the City's major state projects based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, *Rules of the Auditor General*. Those standards and Chapter 10.550, *Rules of the Auditor General*, require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major State project occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major state project. However, our audit does not provide a legal determination of the City's compliance.

Opinion on Each Major State Project

In our opinion, the City complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major state projects for the year ended September 30, 2019.

Report on Internal Control Over Compliance

Management of the City is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City's internal control over compliance with the types of requirements that could have a direct and material effect on each major state project to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing our opinion on compliance for each major state project and to test and report on internal control over compliance in accordance with Chapter 10.550, *Rules of the Auditor General*, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

A *deficiency in internal control* over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a state project on a timely basis. A *material weakness* in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a state project will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a state project that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of Chapter 10.550, *Rules of the Auditor General*. Accordingly, this report is not suitable for any other purpose.



Bradenton, Florida
June 30, 2020

CITY OF CLEWISTON, FLORIDA

SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE

FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2019

	<u>CSFA Number</u>	<u>Grant ID Number</u>	<u>Actual Expenditures</u>
State Financial Assistance			
Florida Division of Emergency Management			
Disaster Relief	31.067	Z0012	\$ 6,045
Total Florida Division of Emergency Management			<u>6,045</u>
Florida Department of Environmental Protection			
Florida Recreation Development Assistance Program	37.017	A7085	41,500
Passed through South Florida Water Management District			
Land Acquisition and Improvement	37.022	4600003609	189,797
Wastewater Treatment and Stormwater Management TF	37.077	WW260420	421,472
Total Florida Department of Environmental Protection			<u>652,769</u>
Florida Department of State			
State Aid to Libraries Grant	45.030	18-ST-19	47,491
State Aid to Libraries Grant	45.030	19-ST-18	90,668
Total Florida Department of State			<u>138,159</u>
Florida Department of Transportation			
Florida Highway Beautification Grant Program	55.003	G15484	80,058
Florida Highway Beautification Grant Program	55.003	G15485	78,512
Total Florida Department of Transportation			<u>158,570</u>
Florida Department of Law Enforcement			
City of Clewiston - Police Station Renovation/Construction	71.017	G1619	537,281
Total Florida Department of Law Enforcement			<u>537,281</u>
Total eExpenditures of State Financial Assistance			<u>\$ 1,492,824</u>

Notes to the Schedule

The above schedule is presented using the modified accrual basis of accounting and is presented in accordance with Chapter 10.550, *Rules of the Auditor General*. As such, some amounts presented in this schedule may differ from amounts in, or used in the preparation of the basic financial statements.

CITY OF CLEWISTON, FLORIDA

**NOTES TO SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE
FOR THE YEAR ENDED SEPTEMBER 30, 2019**

NOTE 1 – REPORTING ENTITY

For reporting entity purposes, the Schedule of Expenditures of State Financial Assistance includes all the activities of the City of Clewiston's primary government and its blended component unit. The City had no discretely presented component units.

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies and presentation of the Schedule of Expenditures of State Financial Assistance are in accordance with accounting principles generally accepted in the United States of America as applicable to governmental organizations.

NOTE 3 – STATE REVOLVING FUND LOANS

The City had the following State Revolving Fund loan balances outstanding at September 30, 2019. Current year additions to the loan balances to be included in the Schedule of Expenditures of State Financial Assistance for the fiscal year ended September 30, 2019, were \$210,736.

<u>Program Title</u>	<u>State CSFA Number</u>	<u>Grant Number</u>	<u>Total Outstanding As of September 30, 2019</u>	
State Revolving Fund	37.077	WW260420	\$	210,736
State Revolving Fund	37.077	WW260410		619,196
			<u>\$</u>	<u>829,932</u>

NOTE 4 – SUBRECIPIENTS

The City provided state financial assistance to subrecipients as follows:

<u>Program Title</u>	<u>State CSFA Number</u>	<u>Grant Number</u>	<u>Amount Transferred to Subrecipient</u>	
State Aid to Librarites Grant	45.030	19-ST-18		
Harlem Public Library			\$	24,601
Barron Public Library				31,728
			<u>\$</u>	<u>56,329</u>

CITY OF CLEWISTON, FLORIDA

**SUMMARY SCHEDULE OF FINDINGS AND QUESTIONED COSTS
FOR THE YEAR ENDED SEPTEMBER 30, 2019**

**SECTION I
SUMMARY OF AUDIT RESULTS**

Financial Statements

Type of auditor's report issued	Unmodified	
Internal control over financial reporting: Material weaknesses identified?	<u> X </u> yes	<u> </u> no
Significant deficiencies identified not considered to be material weaknesses?	<u> </u> yes	<u> X </u> no
Noncompliance material to financial statements noted?	<u> </u> yes	<u> X </u> no

Federal Single Audits were not required as the City did not expend great than \$750,000 of federal funds during the year ended September 30, 2019.

State Projects

Internal Control over major state projects: Material weaknesses identified?	<u> </u> yes	<u> X </u> no
Significant deficiencies identified not considered to be material weaknesses?	<u> </u> yes	<u> X </u> none reported
Type of auditor's report issued on compliance for major state projects:	Unmodified	
Any audit findings disclosed that are required to be reported in accordance with Chapter 10.550, <i>Rules of the Auditor General</i> ?	<u> </u> yes	<u> X </u> no

Identification of major state projects:

<u>CSFA Number</u>	<u>Name of State Project or Cluster</u>
37.077	Wastewater Treatment and Stormwater Management TF
71.017	City of Clewiston – Police Station Renovation/Construction

Dollar threshold used to distinguish between State Type A and Type B programs:	\$447,847
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CITY OF CLEWISTON, FLORIDA

SUMMARY SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED SEPTEMBER 30, 2019

SECTION II FINANCIAL STATEMENT FINDINGS AND RESPONSES

2019-001. Prior Period Adjustment

Criteria: Internal controls should be in place to provide reasonable assurance that all transactions are recorded in accordance with accounting principles generally accepted in the United States of America. As part of the audit process, we identified two material transactions that were recorded prior to the beginning of fiscal year 2019 that were not properly recorded.

Condition: A long-term interfund loan in the amount of \$479,204 between the General Fund and the Water and Sewer Fund was not recorded within the City's General Fund. Additionally, an amount due to the City's Pension Trust Fund from the General Fund in the amount of \$100,516 was recorded without the intent of the General Fund to repay the Pension Trust Fund.

Context: Our testing identified that the City was previously recording the long-term interfund payable of the General Fund at the Government-Wide level, and not within the fund, as required by Governmental Accounting Standards Board (GASB) Statement No. 34. Additionally, a pension obligation was recorded within the General Fund, and a corresponding receivable within the City's Pension Trust Fund, that are not in accordance with GASB Statements No. 34 and 68.

Effect: Adjustments to decrease the beginning fund balance of the General Fund in the amount of \$378,688, to increase the beginning net position of the Governmental Activities in the amount of \$100,516, and decrease the beginning net position of the Pension Trust Fund in the amount of \$100,516 were required in order for the financial statements to be free of material misstatement.

Recommendation: We recommend the City implement controls over the disbursement process to ensure that all disbursements are recorded in the proper period.

View of Responsible Officials and Planned Corrective Action: We concur with and have made the adjustments to properly reflect the balances between funds.

2019-002. Interfund Activity (Management Letter Comment)

Criteria: Internal controls should be in place to support effective and efficient processing of transactions to support a financial reporting framework that provides decision makers with the ability to make timely decisions. As part of the audit process, we noted that the City maintained significant interfund balances as of September 30, 2019.

Condition: During our testing of interfund activity, we noted that the City's General Fund reported net interfund liability amounts of approximately \$1.1 million and \$2.7 million, respectively, at September 30, 2019. These net amounts were owed to the City's Electric and Solid Waste funds, which reported interfund asset amounts of approximately \$3.5 million and \$0.3 million, respectively.

Context: Per discussions with management, the City's process is to report all of the City's operating disbursements within the General Fund operating bank account, and all of the utility generated receipts within the Water and Sewer Fund operating bank account, and then subsequently settle the amounts through cash transfers between the respective fund's bank accounts. This process is done to be compliant with USDA funding requirements.

Effect: While there is no income statement impact, as of September 30, 2019, significant interfund balances were maintained that need to be settled by the City's accounting staff.

CITY OF CLEWISTON, FLORIDA

**SUMMARY SCHEDULE OF FINDINGS AND QUESTIONED COSTS
FOR THE YEAR ENDED SEPTEMBER 30, 2019**

**SECTION II
FINANCIAL STATEMENT FINDINGS AND RESPONSES (CONTINUED)**

2019-002. Interfund Activity (Management Letter Comment) (Continued)

Recommendation: We recommend the City implement a pooled cash system that allows for these amounts to be processed automatically through its general ledger system. This would provide a more efficient approach to reporting the true cash and interfund balances within each fund. Additionally, it will reduce the burden of reconciling multiple bank accounts each month, as only one reconciliation would be necessary.

**SECTION III
STATE PROJECTS FINDINGS AND QUESTIONED COSTS**

None noted.

CITY OF CLEWISTON, FLORIDA

**SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS
FOR THE YEAR ENDED SEPTEMBER 30, 2019**

2009-1 Internal Control Over Financial Reporting

Condition: The City should have the skills and competencies necessary to prevent, detect, and correct a material misstatement in its financial statements.

Criteria: Statement on Auditing Standards require the auditor to determine if the City is capable of preparing the enclosed financial statements and has the skills and competencies necessary to prevent, detect, and correct a material misstatement in its financial statements.

Auditee Response/Status: Resolved.



INDEPENDENT AUDITOR'S MANAGEMENT LETTER

Honorable Mayor and Members of
the City Commission,
City of Clewiston, Florida

Report on the Financial Statements

We have audited the financial statements of the City of Clewiston, Florida (the "City"), as of and for the fiscal year ended September 30, 2019, and have issued our report thereon dated June 30, 2020.

Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and Chapter 10.550, *Rules of the Auditor General*.

Other Reporting Requirements

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and On Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*; Independent Auditor's Report on Compliance for Each Major State Project and On Internal Control over Compliance Required by Chapter 10.550, *Rules of the Auditor General*, Schedule of Findings and Questioned Costs, and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, *Rules of the Auditor General*. Disclosures in those reports and schedule, which are dated June 30, 2020, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., *Rules of the Auditor General*, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding financial audit report. Finding 2009-1 was corrected in fiscal year 2019.

Official Title and Legal Authority

Section 10.554(1)(i)4., *Rules of the Auditor General*, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. This information is disclosed within the City's footnotes.

Financial Condition

Section 10.554(1)(i)5.a. and 10.556(7), *Rules of the Auditor General*, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the City has met one or more of the conditions described in Section 218.503(1), *Florida Statutes*, and to identify the specific conditions(s) met. In connection with our audit, we determined that the City did not meet any of the conditions described in Section 218.503(1), *Florida Statutes*.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), *Rules of the Auditor General*, we applied financial condition assessment procedures for the City. It is management's responsibility to monitor the City's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by the same.

Section 10.554(1)(i)2., *Rules of the Auditor General*, requires that we communicate any recommendations to improve financial management. In connection with our audit, we noted item 2019-002 as noted in the schedule of findings and questioned costs.

Special District Component Units

Section 10.554(1)(i)5.c, *Rules of the Auditor General*, requires, if appropriate, that we communicate the failure of a special district that is a component unit of a county, municipality, or special district, to provide financial information necessary for proper reporting of the component unit within the audited financial statements of the county, municipality, or special district in accordance with Section 218.39(3)(b), *Florida Statutes*. In connection with our audit, we did not note any special district component units that failed to provide the necessary information for proper reporting in accordance with Section 218.39(3)(b), *Florida Statutes*.

Additional Matters

Section 10.554(1)(i)3 *Rules of the Auditor General*, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, federal and other granting agencies, the Mayor and Members of the City Commission, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.



Bradenton, Florida
June 30, 2020



INDEPENDENT ACCOUNTANT'S REPORT

Honorable Mayor and Members of
the City Commission,
City of Clewiston, Florida

We have examined the City of Clewiston, Florida's (the "City") compliance with Section 218.415, *Florida Statutes*, regarding the investment of public funds during the year ended September 30, 2019. Management is responsible for the City's compliance with those requirements. Our responsibility is to express an opinion on the City's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the City complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the City complied with the specified requirements. The nature, timing and extent of the procedures selected depend on our judgement, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on the City's compliance with specified requirements.

In our opinion, the City complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2019.

This report is intended solely for the information and use of the City and the Auditor General, State of Florida, and is not intended to be and should not be used by anyone other than these specified parties.

A handwritten signature in cursive script that reads "Mauldin & Jenkins, LLC".

Bradenton, Florida
June 30, 2020

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