



**Santa Rosa County District School Board**

**FINANCIAL STATEMENTS**

**June 30, 2020**



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## **INDEPENDENT AUDITORS' REPORT**

To the Santa Rosa County District School Board and  
Dr. Karen Barber, Superintendent of Schools  
Milton, Florida

We have audited the accompanying financial statements of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the Santa Rosa County District School Board (hereinafter referred to as "District"), as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditors' Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of The Learning Academy, Inc. or Capstone Academy, LLC, as described in Note I to the financial statements, which represent 100% of the transactions and account balances of the discretely presented component unit columns. Those financial statements were audited by other auditors whose reports thereon have been furnished to us, and our opinion, insofar as it relates to the amounts included for The Learning Academy, Inc. or Capstone Academy, LLC, is based solely on the reports of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of

significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## **Opinions**

In our opinion, based on our audit and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the Santa Rosa County District School Board as of June 30, 2020, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Other Matters**

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and other required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is not a required part of the basic financial statements.

The schedule of expenditures of federal awards is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In

our opinion, the Schedule of Expenditures of Federal Awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued a report dated March 29, 2021, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, rules, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

*Carr, Riggs & Ingram, L.L.C.*

CARR, RIGGS & INGRAM, LLC

Miramar Beach, Florida  
March 29, 2021

## **Management's Discussion and Analysis**

## **Santa Rosa County District School Board Management's Discussion and Analysis**

The Management of the Santa Rosa County District School Board has prepared the following discussion and analysis to provide an overview of the District's financial activities for the fiscal year ended June 30, 2020. The information contained in the Management's Discussion and Analysis (MD&A) is intended to highlight significant transactions, events, and conditions, and should be considered in conjunction with the District's financial statements and notes to the financial statements found immediately following the MD&A.

### **FINANCIAL HIGHLIGHTS**

Key financial highlights for the 2020-2019 fiscal year are as follows:

- As of June 30, 2020, assets and deferred outflows of resources exceed liabilities and deferred inflows of resources by \$180,670,606.
- The District's net position decreased by \$9,997,012, which represents a 5.2 percent decrease from the prior fiscal year.
- General revenues total \$267,513,410, or 94.2 percent of all revenues. Program specific revenues in the form of charges for services, operating grants and contributions, and capital grants and contributions total \$16,618,745, or 5.8 percent of all revenues.
- Expenses total \$294,129,167. Only \$16,618,745 of these expenses was offset by program specific charges, with the remaining paid from general revenues.
- At the end of the current fiscal year, the fund balance of the General Fund totals \$23,540,267, which is \$5,188,649 less than the prior fiscal year balance. The combined assigned and unassigned fund balance for the General Fund was \$12,612,792, or approximately 5.6 percent of total General Fund revenues.

### **OVERVIEW OF THE FINANCIAL STATEMENTS**

The basic financial statements consist of three components: 1) government-wide financial statements; 2) fund financial statements; and 3) notes to financial statements. This report also includes supplementary information intended to furnish additional details to support the basic financial statements.

#### **Government-wide Financial Statements**

The government-wide financial statements provide both short-term and long-term information about the District's overall financial condition in a manner similar to those of a private-sector business. The statements include a statement of net position and a statement of activities that are designed to provide consolidated financial information about the governmental activities of the District presented on the accrual basis of accounting. The statement of net position provides information about the District's financial position, and its assets and liabilities using an economic resources measurement



## Santa Rosa County District School Board Management's Discussion and Analysis

focus. The difference between the assets and liabilities, the net position, is a measure of the financial health of the District. The statement of activities presents information about the change in the District's net position, the results of operations, during the fiscal year. An increase or decrease in net position is an indication of whether the District's financial health is improving or deteriorating. This information should be evaluated in conjunction with other non-financial factors, such as changes in the District's property tax base, student enrollment, and the condition of the District's capital assets, including its school buildings and administrative facilities.

The government-wide statements present the District's activities in the following categories:

- Governmental activities – This represents most of the District's services, including its educational programs: basic, vocational, adult, and exceptional education. Support functions such as transportation and administration are also included. Local property taxes and the State's education finance program provide most of the resources that support these activities.
- Component units – The District presents three separate legal entities in this report. The Learning Academy, Inc., and Capstone Academy, LLC, charter schools, are legally separate organizations and component units that are included in this report because they meet the criteria for inclusion provided by generally accepted accounting principles. Financial information for these component units is reported separately from the financial information presented for the primary government.
- The Santa Rosa School Board Leasing Corporation (Leasing Corporation), although also a legally separate entity, was formed to facilitate financing for the acquisition of facilities and equipment for the District. Due to the substantive economic relationship between the District and the Leasing Corporation, the Leasing Corporation has been included as an integral part of the primary government.

### Fund Financial Statements

Fund financial statements are one of the components of the basic financial statements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements and prudent fiscal management. Certain funds are established by law while others are created by legal agreements, such as bond covenants. Fund financial statements provide more detailed information about the District's financial activities, focusing on its most significant or "major" funds rather than fund types. This is in contrast to the entity-wide perspective contained in the government-wide statements. All of the District's funds may be classified within one of the broad categories discussed below.

**Governmental Funds:** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in assessing a government's near-term financing requirements.

## Santa Rosa County District School Board Management's Discussion and Analysis

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The governmental funds balance sheet and statement of revenues, expenditures, and changes in fund balances provide detailed information about the District's most significant funds. The District's major funds are the General Fund, the Special Revenue – Food Service Fund, the Capital Projects – Local Capital Improvement Tax Fund, and the Capital Projects – Other Capital Projects Fund. Data from the other governmental funds are combined into a single, aggregated presentation.

The District adopts an annual appropriated budget for its governmental funds. A budgetary comparison schedule has been provided for the General Fund to demonstrate compliance with the budget.

**Proprietary Funds:** Proprietary funds may be established to account for activities in which a fee is charged for services. Internal service funds are used to report activities that provide goods and services to support the District's other programs and functions through user charges. The District uses an internal service fund to account for the District's self-insurance program. Since these services predominantly benefit governmental rather than business-type functions, the internal service fund has been included within governmental activities in the government-wide financial statements

**Fiduciary Funds:** Fiduciary funds are used to report assets held in a trustee or fiduciary capacity for the benefit of external parties, such as student activity funds. Fiduciary funds are not reflected in the government-wide statements because the resources are not available to support the District's own programs. In its fiduciary capacity, the District is responsible for ensuring that the assets reported in these funds are used only for their intended purposes.

The District uses agency funds to account for resources of the District's pre-tax flexible benefits plan and the school internal funds which are used to account for moneys collected at the various schools in connection with school, student athletic, class, and club activities.

### **Notes to Financial Statements**

The notes provide additional information that is essential for a full understanding of the data provided in the government-wide and fund financial statements.

### **Other Information**

In addition to the basic financial statements and accompanying notes, this report also presents required supplementary information concerning the District's other postemployment benefits and net pension liabilities.

## Santa Rosa County District School Board Management's Discussion and Analysis

### GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net position over time may serve as a useful indication of government's financial health. The following is a summary of the District's net position as of June 30, 2020 compared to June 30, 2019:

	Governmental Activities		
	06/30/20	06/30/19	Increase (Decrease)
Current and Other Assets	\$ 93,601,045	\$ 76,594,710	\$ 17,006,335
Other Assets	297,471,890	275,527,266	21,944,624
<b>Total Assets</b>	<b>391,072,935</b>	<b>352,121,976</b>	<b>38,950,959</b>
<b>Deferred outflows of resources</b>	<b>53,788,888</b>	<b>55,108,589</b>	<b>(1,319,701)</b>
Long-term Liabilities	235,867,399	188,407,905	47,459,494
Other Liabilities	12,475,380	10,933,501	1,541,879
<b>Total Liabilities</b>	<b>248,342,779</b>	<b>199,341,406</b>	<b>49,001,373</b>
<b>Deferred inflows of resources</b>	<b>15,848,438</b>	<b>17,221,541</b>	<b>(1,373,103)</b>
Net Position:			
Net Investment in Capital Assets	262,007,891	251,972,733	10,035,158
Restricted	52,794,356	32,915,682	19,878,674
Unrestricted Deficit	(134,131,641)	(94,220,797)	(39,910,844)
<b>Total Net Position</b>	<b>\$ 180,670,606</b>	<b>\$ 190,667,618</b>	<b>\$ (9,997,012)</b>

The largest portion of the District's net position reflects its investment in capital assets (e.g., land; buildings; furniture, fixtures, and equipment), less any related debt still outstanding. The District uses these capital assets to provide services to students; consequently, these assets are not available for future spending. Although the investment in capital assets is reported net of related debt, the resources used to repay the debt must be provided from other sources, since the capital assets cannot be used to liquidate these liabilities.

The restricted portion of the District's net position represents resources that are subject to external restrictions on how they may be used. The deficit unrestricted net position is the result, in part, of accruing long-term liabilities (e.g., debt, compensated absences payable, net pension liability, and other postemployment benefits liability). The unrestricted net deficit increased by \$39,910,844 from the prior year primarily as a result of following:

- Cash and cash equivalents increased \$13,488,461.
- Deferred outflows of resources related to pensions decreased \$1,754,562.
- Deferred inflows of resources related to pensions decreased \$3,215,331, which were offset by an increase of \$16,288,532 in the net pension liability.
- Long-term debt increased \$28,785,355.

## Santa Rosa County District School Board Management's Discussion and Analysis

The key elements of the changes in the District's net position for the fiscal year ended June 30, 2020, as compared to June 30, 2019, are as follows:

### Operating Results for the Fiscal Year Ended

	Governmental Activities		
	06/30/20	06/30/19	Increase (Decrease)
Program Revenues:			
Charges for Services	\$ 6,278,451	\$ 7,718,764	\$ (1,440,313)
Operating Grants and Contributions	9,216,526	7,986,005	1,230,521
Capital Grants and Contributions	1,123,768	1,510,215	(386,447)
General Revenues:			
Property Taxes Levied for Operational Purposes	52,197,174	50,388,335	1,808,839
Property Taxes Levied for Capital Projects	15,573,830	14,397,298	1,176,532
Local Sales Taxes	10,194,669	9,835,817	358,852
Grants and Contributions Not Restricted to Specific Purposes	184,363,530	179,305,787	5,057,743
Unrestricted Investment Earnings	1,558,000	1,646,227	(88,227)
Miscellaneous	3,626,207	4,733,145	(1,106,938)
<b>Total Revenues</b>	<b>284,132,155</b>	<b>277,521,593</b>	<b>6,610,562</b>
Functions/Program Expenses:			
Instruction	\$ 171,938,544	\$ 158,128,665	\$ 13,809,879
Pupil Personnel Services	14,781,451	12,385,952	2,395,499
Instructional Media Services	2,806,738	2,512,780	293,958
Instruction and Curriculum Development Services	8,229,054	7,336,681	892,373
Instructional Staff Training	4,557,038	4,293,909	263,129
Instruction Related Technology	4,804,614	5,710,952	(906,338)
School Board	988,523	654,600	333,923
General Administration	1,477,134	1,399,753	77,381
School Administration	17,630,614	16,171,412	1,459,202
Facilities Acquisition and Construction	136,875	1,341,972	(1,205,097)
Fiscal Services	1,408,879	1,313,287	95,592
Food Services	10,720,108	12,129,619	(1,409,511)
Central Services	3,212,798	2,798,671	414,127
Pupil Transportation Services	14,050,533	14,259,716	(209,183)
Operation of Plant	12,885,514	12,851,311	34,203
Maintenance of Plant	6,794,522	6,641,704	152,818
Administrative Technology Services	2,625,718	2,495,517	130,201
Community Services	3,104,802	2,737,574	367,228
Interest on Long-term Debt	1,823,307	1,096,919	726,388
Unallocated Depreciation Expense	10,152,401	9,496,298	656,103
<b>Total Functions/Program Expenses</b>	<b>294,129,167</b>	<b>275,757,292</b>	<b>\$ 18,371,875</b>
<b>Change in Net Position</b>	<b>(9,997,012)</b>	<b>1,764,301</b>	<b>(11,761,313)</b>
<b>Net Position - Beginning</b>	<b>190,667,618</b>	<b>188,903,317</b>	<b>1,764,301</b>
<b>Net Position - Ending</b>	<b>\$ 180,670,606</b>	<b>\$ 190,667,618</b>	<b>\$ (9,997,012)</b>

## **Santa Rosa County District School Board Management's Discussion and Analysis**

Grants and contributions not restricted to specific programs represent 64.9 percent of total governmental revenues in the 2019-2020 fiscal year and increased by \$5,057,743 or 2.8 percent from the 2018-2019 fiscal year, primarily due to an increase in Florida Education Finance Program (FEFP) funding and Class Size Reduction. This funding increase is primarily due to additional student FTE. The FEFP formula utilizes student enrollment data and is designed to maintain equity in funding across all Florida school districts, taking into consideration the District's funding ability based on the local property tax base.

Instruction expenses represent 58.5 percent of total governmental expenditures for the 2019-2020 fiscal year. Instruction expenses increased by \$13,809,879 or 8.7 percent, from the 2018-2019 fiscal year, primarily due to an increase in materials, supplies, and textbook purchases, an increase in salary and benefit expense and adjustments from other postemployment benefits and net pension expense.

### **FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS**

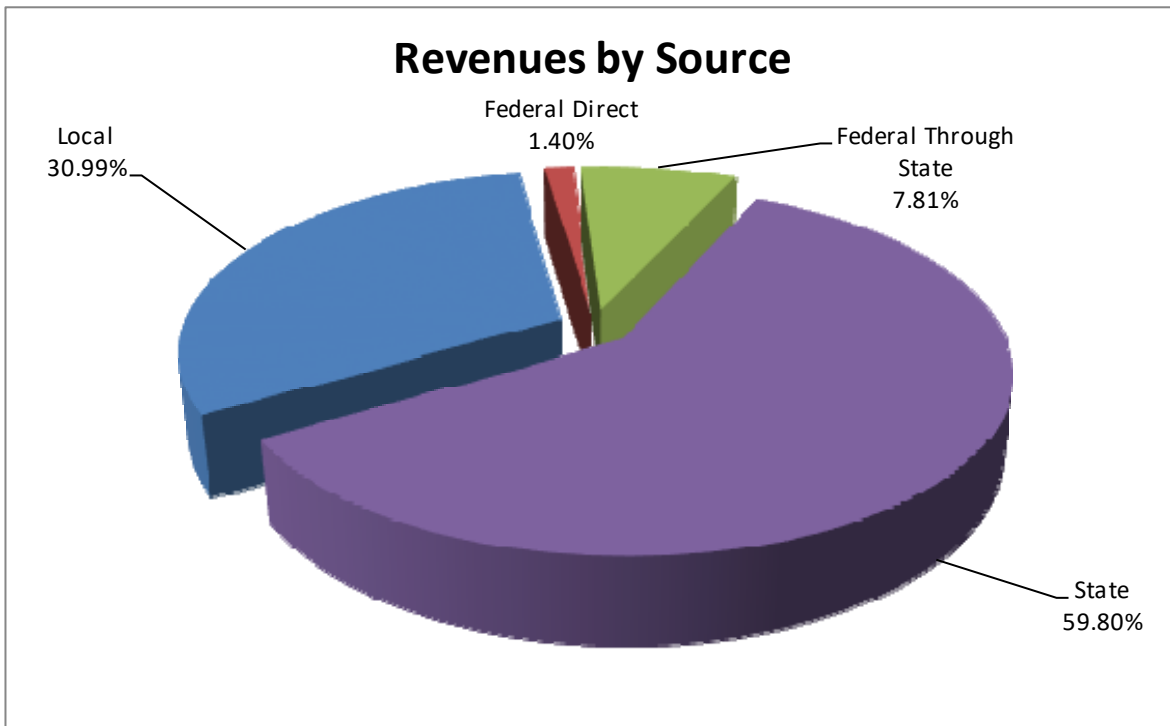
#### **Governmental Funds**

The focus of the District's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the District's financing requirements. Specifically, unassigned fund balance may serve as a useful measure of a government's net resources available for discretionary use as it represents the portion of fund balance that has not been limited to a particular purpose by an external party, the District, or a group or individual delegated authority by the Board to assign resources for particular purposes.

The total fund balances of governmental funds increased by \$13,538,561 during the fiscal year to \$70,496,413 at June 30, 2020. Of this amount, \$11,884,043, or 17 percent is unassigned fund balance, which is available for spending at the District's discretion. The remainder of the fund balance is non-spendable, restricted, committed, or assigned to indicate that 1) \$221,870 is not in spendable form, 2) \$52,635,737 is restricted for particular purposes, 3) \$5,026,014 is committed for particular purposes, or 4) \$728,749 is assigned for particular purposes.

## Santa Rosa County District School Board Management's Discussion and Analysis

In the governmental funds, revenues by source for the 2019-2020 fiscal year were as follows:



The largest revenue source is the State of Florida. Revenues from State sources for current operations are primarily received through the FEFP funding formula, Class Size Reduction, Workforce Development, and Discretionary Lottery funds. State revenues increased by \$4,921,778, or 3.0 percent, primarily due to increases in FEFP funding.

### Major Governmental Funds

The General Fund is the District's chief operating fund. At the end of the current fiscal year, unassigned fund balance is \$11,884,043, while the total fund balance is \$23,540,267. As a measure of the General Fund's liquidity, it may be useful to compare the assigned and unassigned fund balance to General Fund total revenues. The total assigned and unassigned fund balance is 5.6 percent of total General Fund revenues, while total fund balance represents approximately 10.4 percent of total General Fund revenues. Total fund balance decreased by \$5,188,649. The key factors impacting the change in fund balance were an increase in purchased services and salary and benefits costs.

The Special Revenue – Food Service Fund has a total fund balance of \$7,660,203, of which substantially all is restricted for allowable purposes for food service. The fund balance increased by \$1,800,174, or 30.7 percent, as food service revenues continued to outpace expenditures. Of the total fund balance, \$137,066 has been encumbered for food service activities.

The Capital Projects – Local Capital Improvement Tax Fund has a total fund balance of \$3,860,458 which is restricted for the acquisition, construction, and maintenance of capital assets. The fund balance decreased by \$420,023, or 9.8 percent, during the 2018-19 fiscal year, primarily due to a land purchase,

## **Santa Rosa County District School Board Management's Discussion and Analysis**

adding portables, paying additional debt service, and other ongoing project expenditures. Of the total fund balance, \$314,131 has been encumbered for specific projects.

The Capital Projects – Other Capital Projects Fund has a total fund balance of \$30,637,700, of which substantially all is restricted for allowable purposes of various capital funding sources. The fund balance increased by \$16,273,075, or 113.3 percent, primarily due to the 2019 Certificate of Participation. Of the total fund balance, \$14,030,160 of fund balance has been encumbered for specific projects

### **Proprietary Fund**

The total net position of the Internal Service Fund totaled \$10,629,252 at June 30, 2020, of which \$2,000,000 is restricted for a State required safe harbor reserve. The total net position increased by \$1,925,894, or 22 percent, during the 2019-2020 fiscal year primarily due to an increase in premium revenue.

### **GENERAL FUND BUDGETARY HIGHLIGHTS**

During the 2019-20 fiscal year, the District amended its General Fund budget several times, which resulted in an increase in total budgeted revenues of \$1,570,192, or 0.7 percent. At the same time, final budgeted expenditures are more than the original budgeted amounts by \$8,371,899, or 3.5 percent. Significant budget revisions occurred primarily from changes in estimated State funding levels, purchased services increase, and salary and benefit increases.

Actual revenues are in line with the final budgeted amounts, while actual expenditures are \$10,856,000, or 4.4 percent, less than final budget amounts. Actual expenditures are less in 2019-2020 primarily due to Restricted/Categorical projects and School Based budgets having balances left in appropriations at year-end. Restricted/Categorical projects had a balance of \$5,529,836, and School Based budgets had a balance of \$2,022,492 at year-end. Community School, transfers in/out, encumbrances, year-end adjustments, and projects that cross fiscal years make up the majority of the remaining balance. The actual ending fund balance exceeded the estimated fund balance contained in the final amended budget by \$10,659,954, primarily due to the encumbrances and the unspent appropriations from the Restricted/Categorical projects and School Based budget balances folding back into fund balance at year-end.

### **CAPITAL ASSETS AND LONG-TERM DEBT**

#### **Capital Assets**

The District's investment in capital assets for its governmental activities as of June 30, 2020, amounts to \$297,471,890 (net of accumulated depreciation). This investment in capital assets includes land; land improvements; construction in progress; improvements other than buildings; buildings and fixed equipment; furniture, fixtures, and equipment; motor vehicles; and audio visual materials and computer software.

## **Santa Rosa County District School Board Management's Discussion and Analysis**

Major capital asset events included the following:

- During the current fiscal year, the District completed multiple projects, including building replacements and renovations; heating, ventilating, and air conditioning renovations; and parking lot renovations.
- At June 30, 2020, construction in progress includes multiple projects including fieldhouse construction; and construction of two new schools.

Additional information on the District's capital assets can be found in Notes I.F.4, II.C., and II.F. to the financial statements.

### **Long-Term Debt**

At June 30, 2020, the District has total long-term debt outstanding of \$53,199,699, composed of \$1,288,288 of bonds payable and \$51,911,411 of certificates of participation payable. During the current fiscal year, retirement of debt was \$6,329,488.

Additional information on the District's long-term debt can be found in Notes I.F.6. and II.H. to the financial statements.

### **REQUESTS FOR INFORMATION**

This financial report is designed to provide a general overview of District's finances for all those with an interest in the District's finances. Questions concerning information provided in the MD&A or other required supplementary information, and financial statements and notes thereto, or requests for additional information should be addressed to the Assistant Superintendent for Finance, Santa Rosa County District School Board, 5086 Canal Street, Milton, Florida 32570.



## **Basic Financial Statements**

**Santa Rosa County District School Board  
Statement of Net Position**

June 30,

2020

	<b>Primary Government</b>	
	<b>Governmental</b>	
	<b>Activities</b>	<b>Component Units</b>
<b>Assets</b>		
Cash and cash equivalents	\$ 86,060,561	\$ 393,571
Investments	25,101	-
Accounts receivable	10,208	9,006
Due from other agencies	7,283,305	12,902
Inventories	221,870	-
Capital assets, net	297,471,890	1,422,204
Total assets	391,072,935	1,837,683
<b>Deferred outflows of resources</b>		
Other post employment benefits	1,334,078	-
Pensions	51,697,547	-
Deferred charges on debt refunding	757,263	-
Total deferred outflows of resources	53,788,888	-
<b>Liabilities, deferred inflows of resources and net position</b>		
Salaries and wages payable	681,581	901
Accounts payable and accrued expenses	3,701,901	84
Deposits payable	503,200	-
Due to other agencies	169,441	64,705
Construction contracts retainage payable	1,188,744	-
Estimated unpaid claims - self-insurance programs	1,706,000	-
Advanced revenue	4,524,513	-
Long-term liabilities:		
Portion due within one year	8,325,834	255,363
Portion due after one year	227,541,565	811,185
Total liabilities	248,342,779	1,132,238
<b>Deferred inflows of resources</b>		
Other post employment benefits	3,242,432	
Pensions	12,606,006	-
Total deferred inflows of resources	15,848,438	-
<b>Net Position</b>		
Net investment in capital assets	262,007,891	500,207
Restricted for:		
State categorical programs	5,838,210	-
Food service	7,660,203	-
Capital projects	36,450,191	7,517
Debt service	2,845,752	-
Unrestricted	(134,131,641)	197,721
Total net position	\$ 180,670,606	\$ 705,445

*The accompanying footnotes are an integral part of these financial statements.*

**Santa Rosa County District School Board  
Statement of Activities**

For the year ended June 30,

2020

Functions/Programs	Expenses	Program Revenue			Net (Expense) Revenue and Changes in Net Position	
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government	
					Governmental Activities	Component Units
<b>Primary government</b>						
Governmental Activities						
Instruction	\$ 171,938,544	\$ 717,861	\$ -	\$ -	\$ (171,220,683)	\$ 625,357
Pupil personnel services	14,781,451	-	-	-	(14,781,451)	-
Instructional media services	2,806,738	-	-	-	(2,806,738)	-
Instruction and curriculum development	8,229,054	-	-	-	(8,229,054)	-
Instructional staff training	4,557,038	-	-	-	(4,557,038)	-
Instruction related technology	4,804,614	-	-	-	(4,804,614)	-
School board	988,523	-	-	-	(988,523)	11,868
General administration	1,477,134	-	-	-	(1,477,134)	12,697
School administration	17,630,614	-	-	-	(17,630,614)	266,536
Facilities acquisition and construction	136,875	19,290	-	1,123,768	1,006,183	10,077
Fiscal services	1,408,879	-	-	-	(1,408,879)	99,852
Food services	10,720,108	3,739,780	9,216,526	-	2,236,198	4,125
Central services	3,212,798	-	-	-	(3,212,798)	90,797
Pupil transportation services	14,050,533	119,675	-	-	(13,930,858)	75,419
Operation of the plant	12,885,514	-	-	-	(12,885,514)	195,566
Maintenance of plant	6,794,522	-	-	-	(6,794,522)	105
Administrative technology services	2,625,718	-	-	-	(2,625,718)	11,709
Community services	3,104,802	1,681,845	-	-	(1,422,957)	-
Interest on long-term debt	1,823,307	-	-	-	(1,823,307)	15,164
Unallocated depreciation/amortization expense	10,152,401	-	-	-	(10,152,401)	21,629
<b>Total governmental activities</b>	<b>\$ 294,129,167</b>	<b>\$ 6,278,451</b>	<b>\$ 9,216,526</b>	<b>\$ 1,123,768</b>	<b>(277,510,422)</b>	<b>1,440,901</b>

*The accompanying footnotes are an integral part of these financial statements.*

**Santa Rosa County District School Board  
Statement of Activities (Continued)**

For the year ended June 30,

**2020**

Functions/Programs	Expenses	Program Revenue			Net (Expense) Revenue and Changes in Net Position	
		Charges for Services	Operating Grants and Contributions		Capital Grants and Contributions	
			Primary Government		Governmental Activities	Component Units
<b>Component Units</b>						
Charter schools	1,440,901	\$ -	\$ 48,248	\$ 93,168	-	(1,299,485)
Total component units	\$ 1,440,901	\$ -	\$ 48,248	\$ 93,168	-	(1,299,485)

**General revenues:**

Taxes:	
Property taxes, levied for general purposes	52,197,174
Property taxes, levied for capital purposes	15,573,830
Local sales tax	10,194,669
Grants and contributions not restricted to specific programs	184,363,530
Investment earnings	1,558,000
Miscellaneous	3,626,207
Total general revenues	267,513,410
Change in net position	(9,997,012)
Net position - beginning	190,667,618
Net position - ending	\$ 180,670,606

*The accompanying footnotes are an integral part of these financial statements.*

**Santa Rosa County District School Board  
Balance Sheet - Governmental Funds**

June 30,

2020

	General Fund	Special Revenue - Food Service	Capital Projects - Local Capital Improvement Tax Fund	Capital Projects - Other Capital Projects	Other Governmental Funds	Total Governmental Funds	
<b>Assets</b>							
Cash and cash equivalents	\$ 26,080,081	\$ 6,706,654	\$ 3,835,844	\$ 31,907,234	\$ 901,651	\$ 69,431,464	
Investments	-	-	-	-	25,101	25,101	
Accounts receivable, net	10,208	-	-	-	-	10,208	
Due from other agencies	436,209	1,526,202	44,348	858,176	4,187,702	7,052,637	
Inventory	63,251	158,619	-	-	-	221,870	
<b>Total assets</b>	<b>\$ 26,589,749</b>	<b>\$ 8,391,475</b>	<b>\$ 3,880,192</b>	<b>\$ 32,765,410</b>	<b>\$ 5,114,454</b>	<b>\$ 76,741,280</b>	
<b>Liabilities, deferred inflows of resources and fund balances</b>							
<b>Liabilities:</b>							
Accrued salaries and benefits	\$ 147,224	\$ 490	\$ -	\$ -	\$ 42,202	\$ 189,916	
Payroll deductions and withholdings	463,222	569	-	-	27,874	491,665	
Accounts payable	2,278,132	386,207	19,734	938,966	78,862	3,701,901	
Deposits payable	159,194	344,006	-	-	-	503,200	
Due to other agencies	1,710	-	-	-	167,731	169,441	
Construction contracts payable - retainage	-	-	-	1,188,744	-	1,188,744	
<b>Total liabilities</b>	<b>3,049,482</b>	<b>731,272</b>	<b>19,734</b>	<b>2,127,710</b>	<b>316,669</b>	<b>6,244,867</b>	

*The accompanying footnotes are an integral part of these financial statements.*

**Santa Rosa County District School Board  
Balance Sheet - Governmental Funds (Continued)**

June 30,

2020

	General Fund	Special Revenue - Food Service	Capital Projects - Local Capital Improvement Tax Fund	Capital Projects - Other Capital Projects	Other Governmental Funds	Total Governmental Funds
Fund Balances:						
Nonspendable:						
Inventory	63,251	158,619	-	-	-	221,870
Restricted for:						
State required carryover programs	5,838,210	-	-	-	-	5,838,210
Debt service	-	-	-	-	2,845,752	2,845,752
Capital projects	-	-	3,860,458	30,637,700	1,952,033	36,450,191
Food service	-	7,501,584	-	-	-	7,501,584
Committed to:						
Board approved carryover	5,026,014	-	-	-	-	5,026,014
Assigned to:						
Office and fee based budgets	728,749	-	-	-	-	728,749
Unassigned	11,884,043	-	-	-	-	11,884,043
Total fund balances	23,540,267	7,660,203	3,860,458	30,637,700	4,797,785	70,496,413
Total liabilities, deferred inflows of resources and fund balances	\$ 26,589,749	\$ 8,391,475	\$ 3,880,192	\$ 32,765,410	\$ 5,114,454	\$ 76,741,280

*The accompanying footnotes are an integral part of these financial statements.*

**Santa Rosa County District School Board  
Reconciliation of the Governmental Funds Balance Sheet to the  
Statement of Net Position**

<i>June 30,</i>	<b>2020</b>
Total fund balances, governmental funds	\$ 70,496,413
Capital assets, net of accumulated depreciation, used in governmental activities are not financial resources and, therefore, are not reported as assets in the governmental funds.	297,471,890
Deferred charges on debt refunding are not expenses in the government-wide statements, but are reported as deferred outflows of resources and amortized over the life of the debt.	757,263
Internal service funds are used by management to charge the costs of risk management services to the individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net position.	10,629,252
Deferred outflows and inflows are resources related to pensions and debt refundings are applicable to future periods and, therefore, are not reported in the funds.	
Deferred outflows of resources	53,031,625
Deferred inflows of resources	(15,848,438)
Long term liabilities are not due and payable in the current period and, therefore, are not reported as liabilities in the governmental funds.	(235,867,399)
<b>Total net position - governmental activities</b>	<b>\$ 180,670,606</b>

*The accompanying footnotes are an integral part of these financial statements.*

**Santa Rosa County District School Board**  
**Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds**

For the year ended June 30,

2020

	General Fund	Special Revenue - Food Service	Capital Projects - Local Capital Improvement Tax Fund	Capital Projects - Other Capital Projects	Other Governmental Funds	Total Governmental Funds
<b>Revenues</b>						
Intergovernmental:						
Federal direct	\$ 642,464	\$ -	\$ -	\$ -	\$ 3,325,724	\$ 3,968,188
Federal through state	1,079,721	9,113,807	-	-	11,828,771	22,022,299
State sources	167,109,616	107,939	-	165,134	1,330,646	168,713,335
Local sources	56,729,211	4,010,674	15,625,194	11,010,681	56,137	87,431,897
<b>Total revenues</b>	<b>225,561,012</b>	<b>13,232,420</b>	<b>15,625,194</b>	<b>11,175,815</b>	<b>16,541,278</b>	<b>282,135,719</b>
<b>Expenditures</b>						
Current:						
Instruction	149,786,666	-	-	-	8,136,316	157,922,982
Student personnel services	12,469,780	-	-	-	1,539,268	14,009,048
Instructional media services	2,555,499	-	-	-	35,322	2,590,821
Instructional and curriculum development servic	5,199,709	-	-	-	2,332,747	7,532,456
Instructional staff training services	2,775,494	-	-	-	1,597,660	4,373,154
Instruction related technology	4,032,562	-	-	-	57,565	4,090,127
Board of education	968,596	-	-	-	-	968,596
General administration	897,560	-	-	-	486,572	1,384,132
School administration	15,968,449	-	-	-	105,134	16,073,583
Facilities acquisition and construction	1,448	-	756,313	-	-	757,761
Fiscal services	1,288,997	-	-	-	-	1,288,997
Food services	-	10,592,853	-	-	-	10,592,853
Central services	2,884,500	-	-	-	53,779	2,938,279
Student transportation services	13,889,801	-	-	-	6,679	13,896,480
Operation of plant	12,806,763	-	-	-	54,411	12,861,174
Maintenance of plant	3,945,255	-	578,945	1,005,970	169,831	5,700,001
Administrative technology services	2,338,591	-	-	-	-	2,338,591
Community services	2,166,195	-	-	-	718,384	2,884,579

*The accompanying footnotes are an integral part of these financial statements.*



**Santa Rosa County District School Board**  
**Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds**

For the year ended June 30,

2020

	General Fund	Special Revenue - Food Service	Capital Projects - Local Capital Improvement Tax Fund	Capital Projects - Other Capital Projects	Other Governmental Funds	Total Governmental Funds
Fixed capital outlay:						
Facilities acquisition and construction	20,492	-	3,801,176	27,650,961	140,767	31,613,396
Other capital outlay	994,868	847,872	66,632	122,429	379,041	2,410,842
Debt Service:						
Retirement of principal	-	-	-	-	5,234,000	5,234,000
Interest and fiscal charges	-	-	-	-	1,720,942	1,720,942
Dues and fees	-	-	-	-	350,616	350,616
Other debt service costs	-	-	-	-	775,365	775,365
<b>Total expenditures</b>	<b>234,991,225</b>	<b>11,440,725</b>	<b>5,203,066</b>	<b>28,779,360</b>	<b>23,894,399</b>	<b>304,308,775</b>
<b>Excess (deficiency) of revenues over expenditures</b>	<b>(9,430,213)</b>	<b>1,791,695</b>	<b>10,422,128</b>	<b>(17,603,545)</b>	<b>(7,353,121)</b>	<b>(22,173,056)</b>
<b>Other financing sources (uses)</b>						
Proceeds of lease-purchase agreements	-	-	-	30,275,000	-	30,275,000
Premium on lease-purchase agreements	-	-	-	3,725,000	336,448	4,061,448
Sale of refunding bonds	-	-	-	-	651,000	651,000
Sale of capital assets	-	-	-	115,819	-	115,819
Loss recoveries	30,309	-	6,764	443,883	-	480,956
Premium on refunding bonds	-	-	-	-	127,394	127,394
Transfers in	4,491,874	8,479	-	-	7,312,263	11,812,616
Transfers out	(280,619)	-	(10,848,915)	(683,082)	-	(11,812,616)
<b>Total other financing sources and (uses)</b>	<b>4,241,564</b>	<b>8,479</b>	<b>(10,842,151)</b>	<b>33,876,620</b>	<b>8,427,105</b>	<b>35,711,617</b>
<b>Net change in fund balances</b>	<b>(5,188,649)</b>	<b>1,800,174</b>	<b>(420,023)</b>	<b>16,273,075</b>	<b>1,073,984</b>	<b>13,538,561</b>
<b>Fund balances, July 1, 2019</b>	<b>28,728,916</b>	<b>5,860,029</b>	<b>4,280,481</b>	<b>14,364,625</b>	<b>3,723,801</b>	<b>56,957,852</b>
<b>Fund balances, June 30, 2020</b>	<b>\$ 23,540,267</b>	<b>\$ 7,660,203</b>	<b>\$ 3,860,458</b>	<b>\$ 30,637,700</b>	<b>\$ 4,797,785</b>	<b>\$ 70,496,413</b>

*The accompanying footnotes are an integral part of these financial statements.*

## Santa Rosa County District School Board

### Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities

*For the year ended June 30,* **2020**

Net change in fund balances - total governmental funds: \$ 13,538,561

Amounts reported for Governmental Activities in the Statement of Activities are different because:

Governmental funds report capital outlays as expenditures; however, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as a depreciation expense. This is the amount of capital outlay in excess of depreciation expense in the current period. 22,470,867

The statement of activities reflects only the gain/loss on the sale of assets, whereas the governmental funds include proceeds from sales. Thus, the change in net position differs from the change in fund balances by the cost of assets sold. (526,243)

Repayment of long-term debt is an expenditure in the governmental funds, but repayment reduces long-term debt in the statement of net position. 5,234,000

Some revenues and expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as revenues and expenditures in the governmental funds. (34,088,196)

In the Statement of Activities, the cost of compensated absences is measured by the amounts earned during the year, while in the governmental funds expenditures are recognized based on the amounts actually paid for compensated absences. This is the net amount of compensated absences paid in excess of the amount earned in the current period. (2,501,890)

In the Statement of Activities, the cost of other post employment benefit (OPEB) obligation is measured by actuarial estimations, while in the governmental funds expenditures are recognized based on amounts actually paid for OPEB. This is the net increase of the OPEB obligation for the current period. (1,222,241)

Governmental funds report district pension contributions as expenditures; however, in the statement of activities, the cost of pension benefits earned net of employee contributions is reported as a pension expense. (14,827,764)

Internal service funds are used by management to charge the costs of certain activities, such as insurance, to individual funds. The net income of internal service funds is reported with governmental activities. 1,925,894

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Change in net position of governmental activities \$ (9,997,012)

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*The accompanying footnotes are an integral part of these financial statements.*

**Santa Rosa County District School Board  
Statement of Net Position – Proprietary Fund**

<i>June 30,</i>	<b>2020</b>
	<b>Governmental Activities - Internal Service Funds</b>
<b>Assets</b>	
Cash and cash equivalents	\$ 16,629,097
Due from other agencies	230,668
Total assets	\$ 16,859,765
<b>Liabilities and Net Position</b>	
Current Liabilities:	
Unearned revenue	\$ 4,524,513
Estimated health insurance claims payable	1,706,000
Total current liabilities	6,230,513
Total liabilities	6,230,513
<b>Net Position</b>	
Restricted for State required safe harbor reserve	2,000,000
Unrestricted	8,629,252
Total net position	10,629,252
Total liabilities and net position	\$ 16,859,765

*The accompanying footnotes are an integral part of these financial statements.*

**Santa Rosa County District School Board**  
**Statement of Revenues, Expenses, and Changes in Fund Net Position –**  
**Proprietary Fund**

<i>For the year ended June 30,</i>	<b>2020</b>
	<b>Governmental Activities - Internal Service Funds</b>
<b>Operating Revenues</b>	
Insurance premiums	\$ 20,980,020
<b>Operating Expenses</b>	
Purchased services	1,805,608
Employee benefits	10,919
Materials and supplies	876
Insurance claims	18,524,000
Total expenses	20,341,403
Operating income	638,617
<b>Nonoperating Revenues</b>	
Interest income	95,986
Other miscellaneous sources	1,191,291
Total nonoperating revenues	1,287,277
<b>Change in Net Position</b>	1,925,894
Net position - beginning	8,703,358
Net position - ending	\$ 10,629,252

*The accompanying footnotes are an integral part of these financial statements.*

**Santa Rosa County District School Board  
Statement of Cash Flows – Proprietary Fund**

*For the year ended June 30,*

**2020**

	<b>Governmental Activities - Internal Service Funds</b>
<hr/>	
<b>Cash flows from operating activities</b>	
Cash receipts from customers and users	\$ 20,980,020
Cash payments to suppliers	(2,377,598)
Cash payments to employees	(10,919)
Cash payments for insurance claims and fees	(18,127,604)
<b>Net cash provided by operating activities</b>	<b>463,899</b>
<hr/>	
<b>Cash flows from noncapital financing activities</b>	
Other receipts	1,191,291
<b>Net cash provided by noncapital financing activities</b>	<b>1,191,291</b>
<hr/>	
<b>Cash flows from investing activities</b>	
Interest and dividends received	95,986
<b>Net cash provided by investing activities</b>	<b>95,986</b>
<hr/>	
Net decrease in cash and cash equivalents	1,751,176
Cash and cash equivalents, beginning of year	14,877,921
<hr/>	
Cash and cash equivalents, end of year	\$ 16,629,097
<hr/>	
<b>Reconciliation of operating income to net cash used by operating activities</b>	
Operating income	\$ 638,617
Adjustments to reconcile operating income to net cash used by operating activities:	
(Increase) decrease in:	
Due from other agencies	7,344
Increase (decrease) in:	
Estimated health insurance claims payable	396,396
Unearned revenue	(578,458)
<b>Net cash provided by operating activities</b>	<b>\$ 463,899</b>

*The accompanying footnotes are an integral part of these financial statements.*

**Santa Rosa County District School Board  
Statement of Fiduciary Assets and Liabilities**

June 30,

**2020**

	<b>Agency Funds</b>
<b>Assets</b>	
Cash and cash equivalents	\$ 4,560,729
Total assets	\$ 4,560,729
<b>Liabilities</b>	
Payroll deductions and withholdings	\$ 208,326
Accounts payable	237,371
Internal accounts payable	4,115,032
Total liabilities	\$ 4,560,729

*The accompanying footnotes are an integral part of these financial statements.*

## Santa Rosa County District School Board Notes to Financial Statements

### NOTE I: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### **A. Description of Government-wide Financial Statements**

The government-wide financial statements (i.e. the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. All fiduciary activities are reported only in the fund financial statements. Governmental activities, which normally are supported by taxes, intergovernmental revenues, and other nonexchange transactions, are reported separately from certain legally separated component units for which the primary government is financially accountable.

The statement of activities presents a comparison between direct expenses and program revenues for each function or program of the Santa Rosa County School District's (the "District") governmental activities. Direct expenses are those that are specifically associated with a service, program, or department and are thereby clearly identifiable to a particular function. Depreciation expense that is clearly identifiable to a function is allocated to the function, and the remaining depreciation expense is reported as unallocated.

#### **B. Reporting Entity**

The Santa Rosa County District School Board ("Board") has direct responsibility for operation, control and supervision of District schools and is considered a primary government for financial reporting. The District is considered part of the Florida system of public education, operates under the general direction of the Florida Department of Education (FDOE), and is governed by State law and State Board of Education (SBE) rules. The governing body of the District is the Board, which is composed of five elected members. The elected Superintendent of Schools is the executive officer of the Board. Geographic boundaries of the District correspond with those of Santa Rosa County.

Criteria for determining if other entities are potential component units which should be reported within the District's basic financial statements are identified and described in the Governmental Accounting Standards Board's ("GASB") *Codification of Governmental Accounting and Financial Reporting Standards*, Sections 2100 and 2600. The application of these criteria provides for identification of any legally separate entities for which the Board is financially accountable and other organizations for which the nature and significance of their relationships with the Board are such that exclusion would cause the District's basic financial statements to be misleading. Based on the application of these criteria, the following component units are included within the District's reporting entity:

Blended Component Unit – Blended component units are, in substance, part of the primary District operations, even though they are legally separate entities. Thus, blended component units are appropriately presented as a part of the District. The Santa Rosa School Board Leasing Corporation ("Leasing Corporation") was formed to facilitate financing for the acquisition of facilities and equipment as further discussed in a subsequent note. Due to the substantive economic relationship between the District and the Leasing Corporation, the financial activities of the Leasing Corporation are included in the accompanying basic financial statements. Separate financial statements for the Leasing Corporation are not published.

## Santa Rosa County District School Board Notes to Financial Statements

### NOTE I: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Discretely Presented Component Units - The component units columns in the government-wide financial statements include the financial data of the District's other component units. A separate column is used to emphasize that they are legally separate from the District.

The District's charter schools, The Learning Academy, Inc. and Capstone Academy, LLC, are not-for-profit corporations organized pursuant to Chapter 617, Florida Statutes, the Florida Not for Profit Corporation Act, and Section 1002.33, Florida Statutes. The charter schools operate under a charter approved by their sponsor, the Santa Rosa County District School Board. The charter schools are considered to be component units of the District because the District is financially accountable for the charter schools as the District established the charter schools by approval of the charter, which is tantamount to the initial appointment of the charter schools, and there is the potential for the charter schools to impose specific financial burdens on the District. In addition, pursuant to the Florida Constitution, the charter schools are public schools and the District is responsible for the operation, control, and supervision of public schools within the District.

The financial data reported on the accompanying statements was derived from the charter schools' audited financial statements for the fiscal year ended June 30, 2020. The audit reports are filed in the District's administrative offices at 5086 Canal Street, Milton, Florida 32570.

#### **C. Basis of Presentation: Government-wide Financial Statements**

While separate government-wide and fund financial statements are presented, they are interrelated. The governmental activities column incorporates data from governmental funds and the internal service fund. Separate financial statements are provided for governmental funds, the proprietary fund, and fiduciary funds, even though the latter are excluded from the government-wide financial statements.

The effects of interfund activity have been eliminated from the government-wide financial statements except for interfund services provided and used.

#### **D. Basis of Presentation: Fund Financial Statements**

The fund financial statements provide information about the District's funds, including the fiduciary funds and blended component units. Separate statements for each fund category – governmental, proprietary, and fiduciary – are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds.

The District reports the following major governmental funds:

- General Fund – to account for all financial resources not required to be accounted for in another fund and for certain revenues from the State that are legally restricted to be expended for specific current operating purposes.



## Santa Rosa County District School Board Notes to Financial Statements

### NOTE I: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

- Special Revenue – Food Service – to account for the financial resources, including Federal grants and local sources, and expenditure payments associated with the District’s food service programs.
- Capital Projects – Local Capital Improvement Tax Fund – to account for the financial resources generated by local capital improvement tax levy to be used for educational capital outlay needs, including new construction, renovation and remodeling projects, new and replacement equipment, and debt service payments on certificates of participation.
- Capital Projects – Other Capital Projects – to account for various financial resources (e.g., capital outlay sales and charter school capital outlay funding) to be used for educational capital outlay needs, including new construction and renovation and remodeling projects.

Additionally, the District reports the following proprietary and fiduciary fund types:

- Internal Service Funds – to account for the District’s individual self-insurance programs.
- Agency Funds – to account for financial resources of the District’s flexible benefits plan and the school internal funds, which are used to administer moneys collected at schools in connection with school, student athletic, class, and club activities.

Certain activity occurs during the fiscal year involving transfers of resources between funds. In fund financial statements, these amounts are reported at gross amounts as transfers in and out. While reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements.

#### ***E. Measurement Focus and Basis of Accounting***

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recognized when earned, and expenses are recognized when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized in the year for which they are levied. Revenues from grants, entitlements, and donations are recognized as soon as all eligibility requirements imposed by the provider have been met.

## Santa Rosa County District School Board Notes to Financial Statements

### NOTE I: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

The governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues, except for certain grant revenues, are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 30 days of the end of the current fiscal year. When grant terms provide that the expenditure of resources is the prime factor for determining eligibility for Federal, State, and other grant resources, revenue is recognized at the time the expenditure is made. Entitlements are recorded as revenues when all eligibility requirements are met, including any time requirements, and the amount is received during the period or within the availability period for this revenue source (within 30 days of fiscal year-end). Expenditures are generally recognized when the related fund liability is incurred, as under accrual accounting. However, debt service expenditures, claims and judgments, pension benefits, other postemployment benefits, and compensated absences, are only recorded when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Allocations of cost, such as depreciation, are not recognized in governmental funds.

The proprietary fund is reported using the economic resources measurement focus and the accrual basis of accounting. The agency fund has no measurement focus but utilizes the accrual basis of accounting for reporting assets and liabilities.

The charter schools are accounted for as governmental organizations and follow the same accounting model as the District's governmental activities.

#### ***F. Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position/Fund Balance***

##### ***1. Cash and Cash Equivalents***

The District's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term liquid investments with original maturities of three months or less from the date of acquisition. Investments classified as cash equivalents include amounts placed with the State Board of Administration (SBA) in Florida PRIME.

Cash deposits are held by banks qualified as public depositories under Florida law. All deposits are insured by Federal depository insurance, up to specified limits, or collateralized with securities held in Florida's multiple financial institution collateral pool as required by Chapter 280, Florida Statutes.

##### ***2. Investments***

Investments consist of amounts placed in SBA debt service accounts for investment of debt service moneys and amounts placed with the SBA for participation in the Florida PRIME investment pool created by Sections 218.405, Florida Statutes. The investment pools operate under investment guidelines established by Section 215.47, Florida Statutes.

## Santa Rosa County District School Board Notes to Financial Statements

### NOTE I: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

The District's investments in Florida PRIME, which the SBA indicates is a Securities and Exchange Commission Rule 2a7-like external investment pool, are similar to money market funds in which shares are owned in the fund rather than the underlying investments. These investments are reported at fair value, which is amortized cost.

Types and amounts of investments held at fiscal year-end are described in a subsequent note on investments.

#### **3. Inventories**

Inventories consist of expendable supplies held for consumption in the course of District operations. Inventories are stated at cost on a moving-average basis, except that transportation fuel is stated at the last invoice price, which approximates the first-in, first-out basis. United States Department of Agriculture donated foods are stated at their fair value as determined at the time of donation to the District's food service program by the Florida Department of Agriculture and Consumer Services, Bureau of Food Distribution. The costs of inventories are recorded as expenditures when used rather than purchased.

#### **4. Capital Assets**

Expenditures for capital assets acquired or constructed for general District purposes are reported in the governmental fund that financed the acquisition or construction. The capital assets so acquired are reported at cost in the government-wide Statement of Net Position but are not reported in the governmental fund financial statements. Capital assets are defined by the District as those costing more than \$1,000, except for buildings and improvements other than buildings which are defined as assets costing more than \$5,000. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated assets are recorded at acquisition value at the date of donation.

Capital assets are depreciated using the straight-line methodology over the following estimated useful lives:

<u>Description</u>	<u>Estimated Lives</u>
Improvements other than buildings	10 – 40 years
Buildings and fixed equipment	10 – 50 years
Furniture, fixtures and equipment	3 – 20 years
Motor vehicles	15 years
Audio-visual materials and computer software	5 – 7 years

Current fiscal year information relative to changes in capital assets is described in a subsequent note.

## Santa Rosa County District School Board Notes to Financial Statements

### NOTE I: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### **5. Pensions**

In the government-wide statement of net position, liabilities are recognized for the District's proportionate share of each pension plan's net pension liability. For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Florida Retirement System (FRS) defined benefit plan and the Health Insurance Subsidy (HIS) defined benefit plan, and additions to/deductions from the FRS and the HIS fiduciary net position have been determined on the same basis as they are reported by the FRS and the HIS plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value.

The District's retirement plans and related amounts are described in a subsequent note.

#### **6. Long-Term Liabilities**

Long-term obligations that will be financed from resources to be received in the future by governmental funds are reported as liabilities in the government-wide statement of net position. Debt premiums and discounts are deferred and amortized over the life of the debt. Bonds and certificates of participation payable are reported net of the applicable premiums or discounts.

In the governmental fund financial statements, bonds and other long-term obligations are not recognized as liabilities until due. Governmental fund types recognize debt premiums and discounts during the current fiscal year. The face amount of debt issued and the related debt premiums are reported as other financing sources.

Changes in long-term liabilities for the current fiscal year are reported in a subsequent note.

#### **7. Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of net position reports a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to future periods and so will not be recognized as an outflow of resources (expense) until then. The District has three items that qualify for reporting in this category. The first is a deferred charge on debt refunding that results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The other deferred amounts are related to pensions and other postemployment benefits (OPEB) which are discussed in subsequent notes.

## Santa Rosa County District School Board Notes to Financial Statements

### NOTE I: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

In addition to liabilities, the statement of net position reports a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to future periods and so will not be recognized as an inflow of resources (revenue) until that time. The District has two items that qualify for reporting in this category. The deferred inflows of resources related to pensions and OPEB are discussed in subsequent notes.

#### **8. Net Position Flow Assumption**

The District occasionally funds outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. To calculate the amounts to report as restricted net position and unrestricted net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. Consequently, it is the District's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

#### **9. Fund Balance Flow Assumption**

The District may fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). To calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the District's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

#### **10. Fund Balance Policies**

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The District itself can establish limitations on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance).

The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the District's highest level of decision-making authority. The Board is the highest level of decision-making authority for the District that can approve a commitment of fund balance. Once adopted, the limitation imposed by the Board remains in place until a similar action is taken to remove or revise the limitation. In July 2019, the Board gave its approval to commit certain project balances during the budget process.

## Santa Rosa County District School Board Notes to Financial Statements

### NOTE I: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Amounts in the assigned fund balance classification are intended to be used by the District for specific purposes but do not meet the criteria to be classified as committed. The Board has by vote authorized the Assistant Superintendent for Finance and the Accounting Supervisor to assign fund balance. The Board may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent fiscal year's appropriated budget. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment.

#### **G. *Revenues and Expenditures/Expenses***

##### **1. *Program Revenues***

Amounts reported as program revenues include charges paid by the recipient of the goods or services offered by the program, and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. All taxes, including those dedicated for specific purposes, and other internally dedicated resources are reported as general revenues rather than program revenues. Revenues that are not classified as program revenues are presented as general revenues. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the District.

##### **2. *State Revenue Sources***

Significant revenues from State sources for current operations include the Florida Education Finance Program administered by the FDOE under the provisions of Section 1011.62, Florida Statutes. In accordance with this law, the District determines and reports the number of full-time equivalent (FTE) students and related data to the FDOE. The FDOE performs certain edit checks on the reported number of FTE and related data and calculates the allocation of funds to the District. The District is permitted to amend its original reporting during specified time periods following the date of the original reporting. The FDOE may also adjust subsequent fiscal period allocations based upon an audit of the District's compliance in determining and reporting FTE and related data. Normally, such adjustments are treated as reductions or additions of revenue in the fiscal year when the adjustments are made.

The State provides financial assistance to administer certain educational programs. SBE rules require that revenue earmarked for certain programs be expended only for the program for which the money is provided and require that the money not expended as of the close of the fiscal year be carried forward into the following fiscal year to be expended for the same educational programs. The FDOE generally requires that these educational program revenues be accounted for in the General Fund. A portion of the fund balance of the General Fund is restricted in the governmental fund financial statements for the balance of categorical and earmarked educational program resources.

## Santa Rosa County District School Board Notes to Financial Statements

### NOTE I: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

The State allocates gross receipts taxes, generally known as Public Education Capital Outlay money, to the District on an annual basis. The District is authorized to expend these funds only upon applying for and receiving an encumbrance authorization from the FDOE.

A schedule of revenue from State sources for the current fiscal year is presented in a subsequent note.

#### ***3. District Property Taxes***

The Board is authorized by State law to levy property taxes for district school operations, capital improvements, and debt service.

Property taxes consist of ad valorem taxes on real and personal property within the District. Property values are determined by the Santa Rosa County Property Appraiser, and property taxes are collected by the Santa Rosa County Tax Collector.

The Board adopted the 2019 tax levy on September 10, 2019. Tax bills are mailed in October and taxes are payable between November 1 of the year assessed and March 31 of the following year at discounts of up to four percent for early payment.

Taxes become a lien on the property on January 1 and are delinquent on April 1 of the year following the year of assessment. State law provides for enforcement of collection of personal property taxes by seizure of the property to satisfy unpaid taxes and for enforcement of collection of real property taxes by the sale of interest-bearing tax certificates to satisfy unpaid taxes. The procedures result in the collection of essentially all taxes prior to June 30 of the year following the year of assessment.

Property tax revenues are recognized in the government-wide financial statements when the Board adopts the tax levy. Property tax revenues are recognized in the governmental fund financial statements when taxes are received by the District except that revenue is accrued for taxes collected by the Santa Rosa County Tax Collector at fiscal year-end but not yet remitted to the District.

Mileages and taxes levied for the current year are presented in a subsequent note.

#### ***4. Capital Outlay Surtax***

In March 2007, the voters of Santa Rosa County approved a one-half cent school capital outlay surtax on sales in the County for 10 years, effective October 1, 2008, to pay construction costs of certain school facilities and related costs in accordance with Section 212.055(6), Florida Statutes. In March 2017, Santa Rosa County voters opted to continue the one-half cent school capital outlay surtax on sales through December 31, 2028.

## Santa Rosa County District School Board Notes to Financial Statements

### NOTE I: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### ***5. Federal Revenue Sources***

The District receives Federal awards for the enhancement of various educational programs. Federal awards are generally received based on applications submitted to, and approved by, various granting agencies. For Federal awards in which a claim to these grant proceeds is based on incurring eligible expenditures, revenue is recognized to the extent that eligible expenditures have been incurred. The FDOE may require adjustments to subsequent fiscal year expenditures and related revenues based upon an audit of the District's compliance with applicable Federal awards requirements. Normally, such adjustments are treated as reductions of expenditures and related revenues in the fiscal year when the adjustments are made.

#### ***6. Compensated Absences***

In the government-wide financial statements, compensated absences (i.e., paid absences for employee vacation leave and sick leave) are accrued as liabilities to the extent that it is probable that the benefits will result in termination payments. A liability for these amounts is reported in the governmental fund financial statements only if it has matured, such as for occurrences of employee resignations and retirements. The liability for compensated absences includes salary-related benefits, where applicable.

#### ***7. Proprietary Fund Operating and Nonoperating Revenue and Expenses***

The proprietary fund distinguishes operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the proprietary fund's principal ongoing operations. The principal operating revenues of the District's Internal Service Fund are charges for employee health insurance premiums. Operating expenses of the District's Internal Service Fund include insurance claims and purchased services that include excess coverage premiums. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

#### ***8. Use of Estimates***

The preparation of the financial statements in accordance with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### ***9. Subsequent Events***

Management has evaluated subsequent events through the date that the financial statements were available to be issued, March 29, 2021. See Note III for a relevant disclosure. No subsequent events occurring after this date have been evaluated for inclusion in these financial statements.



**Santa Rosa County District School Board  
Notes to Financial Statements**

**NOTE II: DETAILED NOTES ON ALL ACTIVITIES AND FUNDS**

**A. Cash Deposits with Financial Institutions**

Custodial Credit Risk – In the case of deposits, this is the risk that, in the event of a bank failure, the District’s deposits may not be returned to it. The District does not have a policy for custodial credit risk. All bank balances of the District are fully insured or collateralized as required by Chapter 280, Florida Statutes.

**B. Investments**

The District’s investments at June 30, 2020 are reported as follows:

<b>Investment</b>	<b>Maturities</b>	<b>Fair Value</b>
State Board of Administration:		
Florida PRIME (1)	53 Day Average	\$ 34,836,895
Debt Service Accounts	6 Months	25,101
<b>Total Investments</b>		<b>\$ 34,861,996</b>

Note (1): This investment is reported as a cash equivalents for financial statement reporting purposes.

Fair Value Measurement

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs. The District’s investments in SBA debt service accounts, totaling \$25,101, are valued using Level 1 inputs.

Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The District’s investment policy states that the highest priority shall be given to the safety and liquidity of funds. The policy limits the types of authorized investments as a means of managing the exposure to fair value losses from increasing interest rates.

Florida PRIME uses a weighted average days to maturity (WAM). A portfolio’s WAM reflects the average maturity in days based on final maturity or reset date, in the case of floating rate instruments. WAM measures the sensitivity of the portfolio to interest rate changes.

## Santa Rosa County District School Board Notes to Financial Statements

### NOTE II: DETAILED NOTES ON ALL ACTIVITIES AND FUNDS (Continued)

For Florida PRIME, with regard to redemption gates, Section 218.409(8)(a), Florida Statutes, states, “The principal, and any part thereof, of each account constituting the trust fund is subject to payment at any time from the moneys in the trust fund. However, the executive director may, in good faith, on the occurrence of an event that has a material impact on liquidity or operations of the trust fund, for 48 hours limit contributions to or withdrawals from the trust fund to ensure that the Board [State Board of Administration] can invest moneys entrusted to it in exercising its fiduciary responsibility. Such action must be immediately disclosed to all participants, the trustee, the Joint Legislative Auditing Committee, and the Investment Advisory Council. The trustees shall convene an emergency meeting as soon as practicable from the time the executive director has instituted such measures and review the necessity of those measures. If the trustees are unable to convene an emergency meeting before the expiration of the 48-hour moratorium on contributions and withdrawals, the moratorium may be extended by the executive director until the trustees are able to meet to review the necessity for the moratorium. If the trustees agree with such measures, the trustees shall vote to continue the measures for up to an additional 15 days. The trustees must convene and vote to continue any such measures before the expiration of the time limit set, but in no case may the time limit set by the trustees exceed 15 days.” As of June 30, 2020, there were no redemption fees, maximum transaction amounts, or any other requirements that serve to limit a participant’s daily access to 100 percent of their account value.

#### Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Section 218.415(17), Florida Statutes, limits investments to the Local Government Surplus Funds Trust Fund (Florida PRIME), or any intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperation Act as provided in Section 163.01, Florida Statutes; Securities and Exchange Commission registered money market funds with the highest credit quality rating from a nationally recognized rating agency; interest-bearing time deposits or savings accounts in qualified public depositories, as defined in Section 280.02, Florida Statutes; and direct obligations of the United States Treasury. The District’s investment policy limits investments to funds placed in qualified public depositories, financial deposit instruments insured by the Federal Deposit Insurance Corporation, time deposits, securities of the United States Government (including obligations of the United States Treasury), and investment pools managed and directed by an approved agency of the State.

The District’s investments in SBA debt service accounts are to provide for debt service payments on bond debt issued by the SBE for the benefit of the District. The District relies on policies developed by the SBA for managing interest rate risk and credit risk for this account. Disclosures for the Debt Service Accounts are included in the notes to the financial statements of the State’s Comprehensive Annual Financial Report.

The District’s investment in Florida PRIME is rated AAAM by Standard & Poor’s.

**Santa Rosa County District School Board  
Notes to Financial Statements**

**NOTE II: DETAILED NOTES ON ALL ACTIVITIES AND FUNDS (Continued)**

**C. Changes in Capital Assets**

Changes in capital assets are presented in the following table:

	Balance 7/1/2019	Additions	Deletions/ Transfers	Balance 6/30/2020
<b>Governmental Activities</b>				
<i>Capital assets not being depreciated:</i>				
Land	\$ 8,209,840	\$ 5,048,756	\$ 12,821	\$ 13,245,775
Land improvements	6,286,185	1,386,466	515	7,672,136
Construction in progress	2,640,598	20,843,632	3,413,868	20,070,362
<b>Total capital assets not being depreciated</b>	<b>17,136,623</b>	<b>27,278,854</b>	<b>3,427,204</b>	<b>40,988,273</b>
<i>Capital assets being depreciated:</i>				
Improvements other than buildings	30,052,489	904,137	199,685	30,756,941
Buildings and fixed equipment	391,451,969	7,273,556	1,169,831	397,555,694
Furniture, fixtures and equipment	17,251,538	1,550,864	1,067,690	17,734,712
Motor vehicles	3,713,613	261,389	517,158	3,457,844
Audio-visual materials and computer software	3,551,299	787,274	179,153	4,159,420
<b>Total capital assets being depreciated</b>	<b>446,020,908</b>	<b>10,777,220</b>	<b>3,133,517</b>	<b>453,664,611</b>
<i>Less accumulated depreciation for:</i>				
Improvements other than buildings	18,747,425	1,074,739	125,939	19,696,225
Buildings and fixed equipment	151,600,537	9,603,976	1,091,201	160,113,312
Furniture, fixtures and equipment	11,581,480	1,173,298	917,101	11,837,677
Motor vehicles	2,300,750	172,934	438,301	2,035,383
Audio-visual materials and computer software	3,400,072	146,392	48,067	3,498,397
<b>Total accumulated depreciation</b>	<b>187,630,264</b>	<b>12,171,339</b>	<b>2,620,609</b>	<b>197,180,994</b>
<b>Total capital assets being depreciated, net</b>	<b>258,390,644</b>	<b>(1,394,119)</b>	<b>512,908</b>	<b>256,483,617</b>
<b>Governmental activities - capital assets, net</b>	<b>\$ 275,527,267</b>	<b>\$ 25,884,735</b>	<b>\$ 3,940,112</b>	<b>\$ 297,471,890</b>

**Santa Rosa County District School Board  
Notes to Financial Statements**

**NOTE II: DETAILED NOTES ON ALL ACTIVITIES AND FUNDS (Continued)**

Depreciation expense was charged to functions as follows:

<b>Function</b>	<b>Amount</b>
<b>GOVERNMENTAL ACTIVITIES</b>	
Instruction	\$ 352,954
Student support services	10,730
Instructional media services	2,765
Instruction and curriculum development	4,082
Instructional staff training	5,210
Instruction related technology	474,677
General administration	215
School administration	4,991
Fiscal services	1,871
Food services	136,165
Central services	23,506
Pupil transportation services	11,914
Operation of plant	6,750
Maintenance of plant	847,954
Administrative technology services	116,939
Community services	18,215
Unallocated	10,152,401
	<b>\$ 12,171,339</b>

**D. Retirement Plans**

**FRS – Defined Benefit Pension Plans**

**General Information about the FRS**

The FRS was created in Chapter 121, Florida Statutes, to provide a defined benefit pension plan for participating public employees. The FRS was amended in 1998 to add the Deferred Retirement Option Program (DROP) under the defined benefit plan and amended in 2000 to provide a defined contribution plan alternative to the defined benefit plan for FRS members effective July 1, 2002. This integrated defined contribution pension plan is the FRS Investment Plan. Chapter 112, Florida Statutes, established the Retiree HIS Program, a cost-sharing multiple-employer defined benefit pension plan, to assist retired members of any State-administered retirement system in paying the costs of health insurance.

## Santa Rosa County District School Board Notes to Financial Statements

### NOTE II: DETAILED NOTES ON ALL ACTIVITIES AND FUNDS (Continued)

Essentially all regular employees of the District are eligible to enroll as members of the State-administered FRS. Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. Such provisions may be amended at any time by further action from the Florida Legislature. The FRS is a single retirement system administered by the Florida Department of Management Services, Division of Retirement, and consists of the two cost-sharing multiple-employer defined benefit plans and other nonintegrated programs. A comprehensive annual financial report of the FRS, which includes its financial statements, required supplementary information, actuarial report, and other relevant information, is available from the Florida Department of Management Services' web site ([www.dms.myflorida.com](http://www.dms.myflorida.com)).

The District's FRS and HIS pension expense totaled \$26,481,703 for the fiscal year ended June 30, 2020.

#### FRS Pension Plan

Plan Description. The FRS Pension Plan (Plan) is a cost-sharing multiple-employer defined benefit pension plan, with a DROP for eligible employees. The general classes of membership are as follows:

- Regular – Members of the FRS who do not qualify for membership in the other classes.
- Elected County Officers – Members who hold specified elective offices in local government.

Employees enrolled in the Plan prior to July 1, 2011, vest at 6 years of creditable service and employees enrolled in the Plan on or after July 1, 2011, vest at 8 years of creditable service. All vested members, enrolled prior to July 1, 2011, are eligible for normal retirement benefits at age 62 or at any age after 30 years of service. All members enrolled in the Plan on or after July 1, 2011, once vested, are eligible for normal retirement benefits at age 65 or any time after 33 years of creditable service. Employees enrolled in the Plan may include up to 4 years of credit for military service toward creditable service. The Plan also includes an early retirement provision; however, there is a benefit reduction for each year a member retires before his or her normal retirement date. The Plan provides retirement, disability, death benefits, and annual cost-of-living adjustments to eligible participants.

DROP, subject to provisions of Section 121.091, Florida Statutes, permits employees eligible for normal retirement under the Plan to defer receipt of monthly benefit payments while continuing employment with an FRS participating employer. An employee may participate in DROP for a period not to exceed 60 months after electing to participate, except that certain instructional personnel may participate for up to 96 months. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest. The net pension liability does not include amounts for DROP participants, as these members are considered retired and are not accruing additional pension benefits.

**Santa Rosa County District School Board  
Notes to Financial Statements**

**NOTE II: DETAILED NOTES ON ALL ACTIVITIES AND FUNDS (Continued)**

Benefits Provided. Benefits under the Plan are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the 5 highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the 8 highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on the retirement class to which the member belonged when the service credit was earned. Members are eligible for in-line-of-duty or regular disability and survivors' benefits.

The following table shows the percentage value for each year of service credit earned:

<b>Class, Initial Enrollment, and Retirement Age/Years of Service</b>	<b>Percent Value</b>
<b>Regular members initially enrolled before July 1, 2011</b>	
Retirement up to age 62 or up to 30 years of service	1.60
Retirement at age 63 or with 31 years of service	1.63
Retirement at age 64 or with 32 years of service	1.65
Retirement at age 65 or with 33 or more years of service	1.68
<b>Regular members initially enrolled on or after July 1, 2011</b>	
Retirement up to age 65 or up to 33 years of service	1.60
Retirement at age 66 or with 34 years of service	1.63
Retirement at age 67 or with 35 years of service	1.65
Retirement at age 68 or with 36 or more years of service	1.68
<b>Elected County Officers</b>	<b>3.00</b>

As provided in Section 121.101, Florida Statutes, if the member is initially enrolled in the FRS before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is 3 percent per year. If the member is initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of 3 percent determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by 3 percent. Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

**Santa Rosa County District School Board  
Notes to Financial Statements**

**NOTE II: DETAILED NOTES ON ALL ACTIVITIES AND FUNDS (Continued)**

<u>Class</u>	<u>Percent of Gross Salary</u>	
	<u>Employee</u>	<u>Employer (1)</u>
FRS, Regular	3.00	3.00
FRS, Elected County Officers	3.00	48.82
DROP - Applicable to members from all of the above classes	0.00	14.60
FRS, Reemployed Retiree	(2)	(2)

(1) Employer rates include 1.66 percent for the postemployment health insurance subsidy. Also, employer rates, other than from DROP participants, include 0.06 percent for administrative costs of the Investment Plan.

(2) Contribution rates are dependent upon retirement class in which reemployed.

The District's contributions to the Plan totaled \$9,300,291 for the fiscal year ended June 30, 2020.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions. At June 30, 2020, the District reported a liability of \$94,879,611 for its proportionate share of the Plan's net pension liability. The net pension liability was measured as of June 30, 2019, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2019. The District's proportionate share of the net pension liability was based on the District's 2018-2019 fiscal year contributions relative to the 2018-2019 fiscal year contributions of all participating members. At June 30, 2019, the District's proportionate share was 0.27550 percent, which was an increase of 0.002885 from its proportionate share measured as of June 30, 2018. For the fiscal year ended June 30, 2020, the District recognized Plan pension expense of \$22,746,632 related to the Plan. In addition, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 5,627,581	\$ 58,881
Change of assumptions	24,369,167	-
Net difference between projected and actual earnings on FRS pension plan investments	-	5,249,235
Changes in proportion and differences between District FRS contributions and proportionate share of contributions	1,446,932	2,301,294
District FRS contributions subsequent to the measurement date	9,300,291	-
<b>Total</b>	<b>\$ 40,743,971</b>	<b>\$ 7,609,410</b>

## Santa Rosa County District School Board Notes to Financial Statements

### NOTE II: DETAILED NOTES ON ALL ACTIVITIES AND FUNDS (Continued)

The deferred outflows of resources related to pensions resulting from District contributions to the Plan subsequent to the measurement date, totaling \$9,300,291, will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Fiscal Year Ending June 30	Amount
2021	\$ 8,414,913
2022	2,287,591
2023	6,292,535
2024	5,042,094
2025	1,445,166
Thereafter	351,972
<b>Total</b>	<b>\$ 23,834,270</b>

Actuarial Assumptions. The total pension liability in the July 1, 2019, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.60 percent
Salary Increases	3.25 percent, average, including inflation
Investment rate of return	6.90 percent, net of pension plan investment expense, including inflation

Mortality rates were based on the PUB2010 projected generationally with Scale MP-2018.

The actuarial assumptions used in the July 1, 2019, valuation were based on the results of an actuarial experience study for the period July 1, 2013, through June 30, 2018.

The long-term expected rate of return on pension plan investments was not based on historical returns, but instead is based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions and includes an adjustment for the inflation assumption.



**Santa Rosa County District School Board  
Notes to Financial Statements**

**NOTE II: DETAILED NOTES ON ALL ACTIVITIES AND FUNDS (Continued)**

The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

<b>Asset Class</b>	<b>Target Allocation (1)</b>	<b>Annual Arithmetic Return</b>	<b>Compound Annual (Geometric) Return</b>	<b>Standard Deviation</b>
Cash	1.00%	3.30%	3.30%	1.20%
Fixed Income	18.00%	4.10%	4.10%	3.50%
Global Equity	54.00%	8.00%	6.80%	16.50%
Real Estate (Property)	10.00%	6.70%	6.10%	11.70%
Private Equity	11.00%	11.20%	8.40%	25.80%
Strategic Investments	6.00%	5.90%	5.70%	6.70%
<b>Total</b>	<b>100.00%</b>			

Assumed Inflation - Mean 2.60% 1.70%

(1) As outlined in the Plan's investment policy.

Discount Rate. The discount rate used to measure the total pension liability was 6.90 percent. The Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return. The discount rate used in the 2019 valuation was updated from 7.00 percent to 6.90 percent.

Sensitivity of the District's Proportionate Share of the Net Position Liability to Changes in the Discount Rate. The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 6.90 percent, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage-point lower (5.90 percent) or 1 percentage-point higher (7.90 percent) than the current rate:

	<b>1% Decrease (5.90%)</b>	<b>Current Discount Rate (6.90%)</b>	<b>1% Increase (7.90%)</b>
District's proportionate share of the net pension liability	\$ 164,015,253	\$ 94,879,611	\$ 37,139,656

## Santa Rosa County District School Board Notes to Financial Statements

### NOTE II: DETAILED NOTES ON ALL ACTIVITIES AND FUNDS (Continued)

Pension Plan Fiduciary Net Position. Detailed information about the Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State Administered Systems Comprehensive Annual Financial Report.

#### **HIS Pension Plan**

Plan Description. The HIS Pension Plan (HIS Plan) is a cost-sharing multiple-employer defined benefit pension plan established under section 112.363, Florida Statutes, and may be amended by the Florida Legislature at any time. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

Benefits Provided. For the fiscal year ended June 30, 2020, eligible retirees and beneficiaries received a monthly HIS payment of \$5 for each year of creditable service completed at the time of retirement, with a minimum HIS payment of \$30 and a maximum HIS payment of \$150 per month, pursuant to Section 112.363, Florida Statutes. To be eligible to receive a HIS Plan benefit, a retiree under a State-administered retirement system must provide proof of health insurance coverage, which may include Federal Medicare.

Contributions. The HIS Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended June 30, 2020, the contribution rate was 1.66 percent of payroll pursuant to section 112.363, Florida Statutes. The District contributed 100 percent of its statutorily required contributions for the current and preceding 3 years. HIS Plan contributions are deposited in a separate trust fund from which payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event the legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or canceled.

The District's contributions to the HIS Plan totaled \$2,353,647 for the fiscal year June 30, 2020.

**Santa Rosa County District School Board  
Notes to Financial Statements**

**NOTE II: DETAILED NOTES ON ALL ACTIVITIES AND FUNDS (Continued)**

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions. At June 30, 2020, the District reported a net pension liability of \$45,117,030 for its proportionate share of the HIS Plan's net pension liability. The current portion of the new pension liability is the District's proportionate share of benefit payments expected to be paid within 1 year, net of the District's proportionate share of the HIS Plan's fiduciary net position available to pay that amount. The net pension liability was measured as of June 30, 2019, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2019. The District's proportionate share of the net pension liability was based on the District's 2018-19 fiscal year contributions relative to the total 2018-19 fiscal year contributions of all participating members. At June 30, 2019, the District's proportionate share was 0.403226681 percent, which was an increase of 0.010241 from its proportionate share measured as of June 30, 2018.

For the fiscal year ended June 30, 2020, the District recognized the HIS pension expense of \$3,735,068. In addition, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<b>Description</b>	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ 547,997	\$ 55,244
Change of assumptions	5,224,126	3,687,498.00
Net difference between projected and actual earnings on HIS pension plan investments	29,113	-
Changes in proportion and differences between District HIS contributions and proportionate share of contributions	2,798,693	1,253,853
District HIS contributions subsequent to the measurement date	2,353,647	-
<b>Total</b>	<b>\$ 10,953,576</b>	<b>\$ 4,996,595</b>

The deferred outflows of resources related to pensions resulting from District contributions to the HIS Plan subsequent to the measurement date, totaling \$2,353,647, will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<b>Fiscal Year Ending June 30</b>	<b>Amount</b>
2021	1,151,990
2022	984,014
2023	719,253
2024	(140,062)
2025	347,484
Thereafter	540,654
<b>Total</b>	<b>\$ 3,603,333</b>

## Santa Rosa County District School Board Notes to Financial Statements

### NOTE II: DETAILED NOTES ON ALL ACTIVITIES AND FUNDS (Continued)

Actuarial Assumptions. The actuarial valuation was prepared as of July 1, 2018, and update procedures were used to determine liabilities as of July 1, 2019. The actuarial assumptions that determined the total net pension liability as of June 30, 2019, were as follows:

Inflation	2.60 percent
Salary increases	3.25 percent, average, including inflation
Municipal bond rate	3.50 percent

Mortality rates were based on the Generational RP-2000 with Projected Scale BB.

While an experience study had not been completed for the HIS Plan, the actuarial assumptions that determined the total pension liability for the HIS Plan were based on certain results of the most recent experience study for the FRS plan.

Discount Rate. The discount rate used to measure the total pension liability was 3.50 percent. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the HIS Plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index. The discount rate changed from 3.87 percent to 3.50 percent.

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate. The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 3.50 percent, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage-point lower (2.50 percent) or 1 percentage-point higher (4.50) than the current rate:

	1% Decrease (2.50%)	Current Discount Rate (3.5%)	1% Increase (4.50%)
District's proportionate share of the net pension liability	\$ 51,503,403	\$ 45,117,030	\$ 39,797,905

Pension Plan Fiduciary Net Position. Detailed information about the HIS Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State Administered Systems Comprehensive Annual Financial Report.

#### **FRS – Defined Contribution Pension Plan**

The SBA administers the defined contribution plan officially titled the FRS Investment Plan (Investment Plan). The Investment Plan is reported in the SBA's annual financial statements and in the State of Florida Comprehensive Annual Financial Report.

**Santa Rosa County District School Board  
Notes to Financial Statements**

**NOTE II: DETAILED NOTES ON ALL ACTIVITIES AND FUNDS (Continued)**

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. District employees participating in DROP are not eligible to participate in the Investment Plan. Employer and employee contributions, including amounts contributed to individual member’s accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Retirement benefits are based upon the value of the member’s account upon retirement. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular, Elected County Officers, etc.), as the FRS defined benefit plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering the Investment Plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.04 percent of payroll and by forfeited benefits of Investment Plan members. Allocations to the Investment Plan member accounts during the 2019-2020 fiscal year were as follows:

<b>Class</b>	<b>Percent of Gross Compensation</b>
FRS, Regular	6.30
FRS, Elected County Officers	11.34

For all membership classes, employees are immediately vested in their own contributions and are vested after 1 year of service for employer contributions and investment earnings, regardless of membership class. If an accumulated benefit obligation for service credit originally earned under the FRS Pension Plan is transferred to the Investment Plan, the member must have the years of service required for FRS Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Nonvested employer contributions are placed in a suspense account for up to 5 years. If the employee returns to FRS-covered employment within the 5-year period, the employee will regain control over their account. If the employee does not return within the 5-year period, the employee will forfeit the accumulated account balance. For the fiscal year ended June 30, 2020, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the District.

After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided in which the member may either transfer the account balance to the FRS Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the FRS Pension Plan, or remain in the Investment Plan and rely upon that account balance for retirement income.

The District’s Investment Plan pension expense totaled \$4,039,112 for the fiscal year ended June 30, 2020.

**Santa Rosa County District School Board  
Notes to Financial Statements**

**NOTE II: DETAILED NOTES ON ALL ACTIVITIES AND FUNDS (Continued)**

***E. Other Postemployment Benefit Obligations***

Plan Description. The Other Postemployment Benefits Plan (OPEB Plan) is a single-employer defined benefit plan administered by the District that provides OPEB for all employees who satisfy the District’s retirement eligibility provisions. Pursuant to Section 112.0801, Florida Statutes, employees who retire from the District are eligible to participate in the District’s healthcare plan. Retirees and their eligible dependents shall be offered the same health and hospitalization insurance coverage as is offered to active employees at a premium cost of no more than the premium cost applicable to active employees. The District subsidizes the premium rates paid by retirees by allowing them to participate in the OPEB Plan at reduced or blended group (implicitly subsidized) premium rates for both active and retired employees. These rates provide an implicit subsidy for retirees because retiree healthcare costs are generally greater than active employee healthcare costs. The OPEB Plan contribution requirements and benefit terms of the District and the OPEB Plan members are established and may be amended through action from the Board. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

Benefits Provided. The OPEB Plan provides healthcare insurance benefits for retirees and their dependents. The OPEB Plan only provides an implicit subsidy as described above.

Employees Covered by Benefit Terms. As of June 30, 2019, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefits	288
Active employees	3,194
<hr/>	
Total	3,482
<hr/>	

Total OPEB Liability. The District’s total OPEB liability of \$19,994,252 was measured as of June 30, 2019, and was determined by an actuarial valuation as of June 30, 2019.

Actuarial Assumptions and Other Inputs. The total OPEB liability was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Inflation rate	2.5 percent
Salary increase rate	4 percent
Discount rate	2.79 percent
Initial trend rate	7.5 percent
Ultimate trend rate	4 percent
Years to ultimate	55 years

All mortality rates were based on the RP-2000 mortality tables.

## Santa Rosa County District School Board Notes to Financial Statements

### NOTE II: DETAILED NOTES ON ALL ACTIVITIES AND FUNDS (Continued)

Mortality – Healthy Lives: For female lives, 100 percent of the annuitant white-collar table was used. For male (non-special risk) lives, a 50 percent annuitant white collar table, 50 percent annuitant blue-collar table blend was used. For male special risk lives, a 10 percent annuitant white-collar table, 90 percent annuitant blue-collar table blend was used. All tables include fully generational adjustments for mortality improvements using improvement scale BB.

Discount Rate: Given the District’s decision not to fund the program, all future benefit payments were discounted using a high-quality municipal bond rate of 2.79 percent. The high-quality municipal bond rate was based on the measurement date of the S&P Municipal Bond 20 Year High Grade Rate Index as published by S&P Dow Jones Indices. The S&P Municipal 20 Year High Grade Rate Index consists of bonds in the S&P Municipal Bond Index with a maturity of 20 years. Eligible bonds must be rated at least AA by Standard & Poor’s Ratings Services, Aa2 by Moody’s or AA by Fitch. If there are multiple ratings, the lowest rating is used.

#### Changes in Total OPEB Liability:

	Amount
Balance at June 30, 2019	\$ 20,110,535
Changes for the fiscal year:	
Service cost	1,297,998
Interest	812,663
Differences between expected and actual	860,398
Changes of assumptions	(2,260,467)
Benefit payments	(826,875)
Net changes	(116,283)
Balance at June 30, 2020	\$ 19,994,252

Difference between Expected and Actual Experience reflects the impact of changes to the census data from the prior valuation to the valuation as of June 30, 2019.

Changes of assumptions reflect a change in the discount rate from 3.87 percent for the reporting period ended June 30, 2019, to 2.79 percent for the reporting period ended June 30, 2020. Also reflected as assumption changes are updated per capita claims costs, premium rates, and health care cost trend rates.

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate. The following table presents the total OPEB liability of the District, as well as what the Districts’ total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (1.79 percent) or 1 percentage point higher (3.79 percent) than the current rate:

	1% Decrease (1.79%)	Current Discount Rate (2.79%)	1% Increase (3.79%)
Total OPEB Liability	\$ 21,778,149	\$ 19,994,252	\$ 18,353,575

**Santa Rosa County District School Board  
Notes to Financial Statements**

**NOTE II: DETAILED NOTES ON ALL ACTIVITIES AND FUNDS (Continued)**

The following table presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage point lower (6.5 percent decreasing to 3 percent) or 1 percentage point higher (8.5 percent decreasing to 5 percent) than the current healthcare cost trend rates:

	1% Decrease (6.5% decreasing to 3%)	Healthcare Cost Trend Rates (7.5% decreasing to 4%)	1% Increase (8.5% decreasing to 5%)
Total OPEB Liability	\$ 17,697,335	\$ 19,994,252	\$ 22,705,183

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB.  
For the fiscal year ended June 30, 2020, the District recognized OPEB expense of \$1,781,961. At June 30, 2020, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

<b>Description</b>	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ 774,358	\$ -
Change of assumptions	-	3,242,432
Estimated benefits paid after measurement date	559,720	-
<b>Total</b>	<b>\$ 1,334,078</b>	<b>\$ 3,242,432</b>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<b>Fiscal Year Ending June 30</b>	<b>Amount</b>
2021	\$ (332,200)
2022	(332,200)
2023	(332,200)
2024	(332,200)
2025	(332,200)
Thereafter	(807,074)
<b>Total</b>	<b>\$ (2,468,074)</b>



**Santa Rosa County District School Board  
Notes to Financial Statements**

**NOTE II: DETAILED NOTES ON ALL ACTIVITIES AND FUNDS (Continued)**

**F. Construction and Other Significant Commitments**

Construction Contracts. The following is a schedule of major construction contract commitments at June 30, 2020:

<b>Project</b>	<b>Contract Amount</b>	<b>Completed to Date</b>	<b>Balance Committed</b>
Jay High - baseball & softball fieldhouses	\$ 1,280,599	\$ 234,157	\$ 1,046,442
East Bay K-8	32,722,348	20,765,502	11,956,846
Pace Area K-8	1,689,192	955,624	733,568
<b>Total</b>	<b>\$ 35,692,139</b>	<b>\$ 21,955,283</b>	<b>\$ 13,736,856</b>

Encumbrances. Appropriations in governmental funds are encumbered upon issuance of purchase orders for goods and services. Even though appropriations lapse at the end of the fiscal year, unfilled purchase orders of the current year are carried forward and the next fiscal year's appropriations are likewise encumbered.

The following is a schedule of encumbrances at June 30, 2020:

<b>Major Funds</b>					
<b>General</b>	<b>Special Revenue - Food Service</b>	<b>Capital Projects - Local Capital Improvement</b>	<b>Capital Projects - Other</b>	<b>Nonmajor Governmental Funds</b>	<b>Total Governmental Funds</b>
\$ 1,305,555	\$ 137,066	\$ 314,131	\$ 14,030,160	\$ 386,712	\$ 16,173,624

**G. Risk Management Programs**

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The District limits its exposure to these risks through its membership in the Florida School Board Insurance Trust (Trust). The Trust is a self-insurance fund of Florida school boards established under the authority set forth in Section 1001.42, Florida Statutes, and was established for the purpose of pooling certain exposures (e.g. property, casualty, and workers' compensation) of participating districts. If a participating district withdraws or terminates participation in the Trust, and its claims exceed loss fund contributions from premiums paid, the Trust may request additional funds or return the open claims to that district. Through its participation in the Trust, the District has acquired various types of insurance coverage including property, general and automotive liability, workers' compensation, errors and omissions, employee benefits liability, boiler and machinery, crime, special events, pollution, legal liability, school crisis risk, and cyber liability coverage. Catastrophic student accident, flood and storage tank liability insurance are provided through purchased commercial insurance.

**Santa Rosa County District School Board  
Notes to Financial Statements**

**NOTE II: DETAILED NOTES ON ALL ACTIVITIES AND FUNDS (Continued)**

The District provides self-insured employee health and hospitalization coverage. The District entered into an agreement with a stop loss insurance company to provide specific excess coverage of claim amounts above \$175,000 on an individual claim basis and aggregate excess coverage of \$1 million. Aggregate excess coverage is paid out when total claims annually, minus specific excess coverage, exceed 100 percent of the overall variable claims cost. The District has contracted with an insurance administrator to administer the self-insurance programs, including the processing, investigating, and payment of claims. A liability in the amount of \$1,706,000 was actuarially determined to cover the estimated incurred but not reported insurance claims payable at June 30, 2020.

Dental, vision, long-term disability, and life insurance coverages are provided through commercial insurance.

Prior to July 1, 1997, the District was self-insured for worker’s compensation exposures up to specified limits. At June 30, 2020, a liability in the amount of \$159,194 was recorded to cover future claims payments relating to this former self-insurance program. This amount is recorded as a deposit payable on the accompanying Statement of Net Position and Balance Sheet – Governmental Funds.

Settled claims resulting from the risks described above have not exceeded commercial insurance coverage in any of the past 3 fiscal years.

The following schedule represents the changes in claims liability for the past 2 fiscal years for the District’s self-insurance program:

<b>Fiscal Year</b>	<b>Beginning of Fiscal Year Liability</b>	<b>Current Year Claims and Changes in Estimates</b>	<b>Claims Payments</b>	<b>Balance at Fiscal Year End</b>
<b>Workers Compensation:</b>				
2018-19	\$ 201,686	\$ (37,758)	\$ -	\$ 173,860
2019-20	173,860	(14,665)	-	159,194
<b>Employee Health:</b>				
2018-19	\$ 1,975,487	\$ (12,692,630)	\$ 13,001,601	\$ 2,284,459
2019-20	2,284,459	(12,387,993)	11,809,534	1,706,000

**Santa Rosa County District School Board  
Notes to Financial Statements**

**NOTE II: DETAILED NOTES ON ALL ACTIVITIES AND FUNDS (Continued)**

**H. Long-Term Liabilities**

**1. Certificates of Participation**

The District entered into financing arrangements with the Santa Rosa School Board Leasing Corporation (Leasing Corporation) whereby the District has authorized several certificates of participation debt issues, characterized as lease-purchase agreements. The following schedule describes the status of these issues at June 30, 2020:

Series	Original Amount	Principal Paid to Date	Balance
2009	\$ 12,585,000	\$ 12,585,000	\$ -
2014	20,520,000	4,070,000	16,450,000
2019	30,275,000	290,000	29,985,000
			\$ 46,435,000

The ground lease on the properties associated with the Series 2009 Certificates ends on the earlier of (a) the date on which the Series 2009 Certificates have been paid in full or provision for their payment has been made, or (b) 10 years from the final maturity date of the Series 2009 Certificates and any series of certificates refunding the Series 2009 Certificates. It is not expected that the ground lease term with respect to the properties associated with the Series 2009 Certificates will exceed February 1, 2023. The lease payments are payable by the District semiannually, on February 1 and August 1 at interest rates of 4.11 percent.

The ground lease on the properties associated with the Series 2014 Certificates ends on the earlier of (a) the date on which the Series 2014 Certificates have been paid in full or provision for their payment has been made, or (b) 10 years from the final maturity date of the Series 2014 Certificates and any series of certificates refunding the Series 2014 Certificates. It is not expected that the ground lease term with respect to the properties associated with the Series 2014 Certificates will exceed February 01, 2031. The lease payments are payable by the District semiannually, on February 1 and August 1 at interest rates ranging from 3 percent to 5 percent for the Series 2014 Certificates. The Series 2014 Certificates were issued to refund the Refunded Certificates and thereby refinance a portion of the cost of acquisition, construction and installation of the Consolidated 2006 Project as well as to pay costs associated with the issuance of the Series 2014 Certificates.

The ground lease on the properties associated with the Series 2019 Certificates ends on the earlier of (a) the date on which the Series 2019 Certificates have been paid in full or provision for their payment has been made, or (b) 10 years from the final maturity date of the Series 2019 Certificates and any series of certificates refunding the Series 2019 Certificates. It is not expected that the ground lease term with respect to the properties associated with the Series 2019 Certificates will exceed February 1, 2044. The lease payments are payable by the District semiannually, on February 1 and August 1 at interest rates ranging from 3 percent to 5 percent.

**Santa Rosa County District School Board  
Notes to Financial Statements**

**NOTE II: DETAILED NOTES ON ALL ACTIVITIES AND FUNDS (Continued)**

The properties covered by the ground leases are, together with the improvements constructed thereon from the financing proceeds, leased back to the District. If the District fails to renew the leases and to provide for the rent payments through to term, the master lease-purchase agreement provides for several remedies that are available to the Leasing Corporation, including taking possession of the properties and selling or re-letting its interest therein.

The District properties included in the various ground leases under these arrangements include:  
Series 2019:

- East Bay K-8 School – New Construction

Series 2014:

- Navarre High School – Gymnasium, Classrooms and Maintenance Building
- Navarre High School – Cafeteria Expansion, Fieldhouse and North Wing Addition
- Thomas L. Sims Middle School – Classroom Spaces and Accoutrements
- Bennett C. Russell Elementary School
- Woodlawn Beach Middle School – Classroom Additions

Series 2009:

- Jay High School – Improvements
- Central High School – Improvements

The following is a schedule by years of future minimum lease payments under the lease agreement together with the present value of minimum lease payments as of June 30:

Fiscal Year Ending June 30,	Total	Principal	Interest
2021	\$ 4,049,750	\$ 1,965,000	\$ 2,084,750
2022	4,026,500	2,040,000	1,986,500
2023	3,984,500	2,100,000	1,884,500
2024	4,089,500	2,310,000	1,779,500
2025	4,089,000	2,425,000	1,664,000
2026-2030	20,454,500	14,080,000	6,374,500
2031-2035	10,612,000	6,890,000	3,722,000
2036-2040	9,575,250	7,510,000	2,065,250
2041-2044	7,656,650	7,115,000	541,650
Total minimum lease payments	68,537,650	46,435,000	22,102,650
Plus: unamortized premium	5,476,411	5,476,411	-
Total certificates of participation	\$ 74,014,061	\$ 51,911,411	\$ 22,102,650

**Santa Rosa County District School Board  
Notes to Financial Statements**

**NOTE II: DETAILED NOTES ON ALL ACTIVITIES AND FUNDS (Continued)**

**2. Bonds Payable**

Bonds payable at June 30, 2020, are as follows:

Bond Type	Amount Outstanding	Interest Rates (Percent)	Annual Maturity To
State School Bonds:			
Series 2011A, Refunding	145,000	3.0 - 5.0	2023
Series 2014A, Refunding	170,000	3.0 - 5.0	2025
Series 2017A, Refunding	122,000	5.0	2026
Series 2020A, Refunding	651,000	2.0 - 5.0	2030
<hr/>			
Bonds payable	1,088,000		
Plus: unamortized premium	200,288		
<hr/>			
Total bonds payable	\$ 1,288,288		

The various bonds were issued to finance capital outlay projects of the District. The following is a description of the bonded debt issues:

**State School Bonds**

These bonds are issued by the SBE on behalf of the District. The bonds mature serially and are secured by a pledge of the District's portion of the State-assessed motor vehicle license tax. The State's full faith and credit is also pledged as security for these bonds. Principal and interest payments, investment of debt service fund resources, and compliance with reserve requirements are administered by the SBE and the SBA.

Annual requirements to amortize bonded debt outstanding as of June 30, 2020, are as follows:

Fiscal Year Ending June 30	Total	Principal	Interest
State School Bonds:			
2021	\$ 197,864	\$ 148,000	\$ 49,864
2022	201,810	159,000	42,810
2023	199,860	164,000	35,860
2024	150,370	120,000	30,370
2025	133,370	109,000	24,370
2026-2030	445,450	388,000	57,450
<hr/>			
Total State School Bonds	\$ 1,328,724	\$ 1,088,000	\$ 240,724

**Santa Rosa County District School Board  
Notes to Financial Statements**

**NOTE II: DETAILED NOTES ON ALL ACTIVITIES AND FUNDS (Continued)**

**3. Changes in Long-Term Liabilities**

The following is a summary of changes in long-term liabilities:

Description	Balance 7/1/2019	Additions	Deductions	Balance 6/30/2020	Due in One Year
<b>GOVERNMENTAL ACTIVITIES</b>					
Certificates of participation payable	\$ 21,245,000	\$ 30,275,000	\$ (5,085,000)	\$ 46,435,000	\$ 1,965,000
Unamortized premium	1,657,654	4,061,448	(242,692)	5,476,410	251,359
<b>Total certificates of participation payable</b>	<b>22,902,654</b>	<b>34,336,448</b>	<b>(5,327,692)</b>	<b>51,911,410</b>	<b>2,216,359</b>
Bonds payable	1,361,000	651,000	(924,000)	1,088,000	148,000
Unamortized premium	150,690	127,394	(77,796)	200,288	32,520
<b>Total bonds payable</b>	<b>1,511,690</b>	<b>778,394</b>	<b>(1,001,796)</b>	<b>1,288,288</b>	<b>180,520</b>
Compensated absences payable	20,174,918	8,169,105	(5,667,215)	22,676,808	5,928,955
Net pension liability	123,708,109	79,508,058	(63,219,526)	139,996,641	-
<b>Total other post employment benefits liability</b>	<b>20,110,535</b>	<b>2,971,059</b>	<b>(3,087,342)</b>	<b>19,994,252</b>	<b>-</b>
<b>Total</b>	<b>\$ 188,407,906</b>	<b>\$ 125,763,064</b>	<b>\$ (78,303,571)</b>	<b>\$ 235,867,399</b>	<b>\$ 8,325,834</b>

For the governmental activities, compensated absences and other postemployment benefits are generally liquidated with resources of the General Fund.

**4. Defeased Debt**

The FDOE issued Capital Outlay Refunding Bonds, Series 2020A, dated January 14, 2020, with interest rates ranging from 2 to 5 percent. The District' pro rata share of net proceeds totaling \$778,394, along with other monies, was placed in an irrevocable trust to provide for future debt service payments. As a result, \$775,000 of the State School Bonds are considered to be in-substance defeased and the liability for these bonds has been removed from the government-wide financial statements.

**I. Fund Balance Reporting**

In addition to committed and assigned fund balance categories discussed in Note I.F.10., fund balances may be classified as follows:

- **Nonspendable Fund Balance.** Nonspendable fund balance is the net current financial resources that cannot be spent because they are either not in spendable form or are legally or contractually required to be maintained intact. Generally, not in spendable form means that an item is not expected to be converted to cash.
- **Restricted Fund Balance.** Restricted fund balance is the portion of fund balance on which constraints have been placed by creditors, grantors, contributors, laws or regulations of other governments, constitutional provisions, or enabling legislation. Restricted fund balance places the most binding level of constraint on the use of fund balance.

**Santa Rosa County District School Board  
Notes to Financial Statements**

**NOTE II: DETAILED NOTES ON ALL ACTIVITIES AND FUNDS (Continued)**

- **Unassigned Fund Balance.** The unassigned fund balance is the portion of fund balance that is the residual classification for the General Fund. This balance represents amounts that have not been assigned to other funds and that have not been restricted, committed, or assigned for specific purposes.

**J. Revenues**

**1. Schedule of State Revenue Sources**

The following is a schedule of the District's State revenue for the 2019-2020 fiscal year:

Sources	Amount
Florida education finance program	\$ 130,720,670
Class size reduction categorical	30,764,963
Workforce development	2,256,007
School recognition	2,128,933
Motor vehicles license tax (capital outlay and debt service)	1,123,768
Voluntary prekindergarten program	465,126
Food service supplement	107,939
Charter school capital outlay	96,959
Mobile home license tax	34,288
Discretionary lottery funds	28,745
Miscellaneous	985,937
<b>Total</b>	<b>\$ 168,713,335</b>

Accounting policies relating to certain State revenue sources are described in Note 1.G.2.

**2. Property Taxes**

The following is a summary of millages and taxes levied on the 2019 tax roll for the 2019-2020 fiscal year:

	Millages	Taxes Levied
<b>General Fund</b>		
Nonvoted school tax		
Required local effort	3.943	\$ 45,529,555
Basic discretionary local effort	0.748	8,637,106
<b>Capital Projects Funds - Local Capital Improvement Fund</b>		
Nonvoted tax		
Local capital improvements	1.400	16,165,706
<b>Total</b>	<b>6.091</b>	<b>\$ 70,332,367</b>

**Santa Rosa County District School Board  
Notes to Financial Statements**

**NOTE II: DETAILED NOTES ON ALL ACTIVITIES AND FUNDS (Continued)**

**K. Interfund Transfers**

The following is a summary of interfund transfers as reported in the fund financial statements:

Funds	Interfund	
	Transfers In	Transfers Out
Major funds:		
General	\$ 4,491,874	\$ 280,619
Special revenue food service	8,479	-
Capital projects:		
Local capital improvement tax	-	10,848,915
Other capital projects	-	683,082
Nonmajor governmental funds	7,312,263	-
<b>TOTAL</b>	<b>\$ 11,812,616</b>	<b>\$ 11,812,616</b>

The District made transfers to the General Fund to cover payments on the student transportation contract, pay for certain property and casualty insurance premiums, cover payments for computer upgrades, to facilitate the transfer of State funds to its charter schools, and to pay for network infrastructure. The District made transfers to the Special Revenue – Food Service Fund to facilitate payments of school recognition funds to food service workers. The District made transfers to the nonmajor governmental funds to facilitate debt service payments on certificates of participation and to cover the District’s portion of Reserve Officer Training Corps.

**NOTE III: SUBSEQUENT EVENTS**

The District received an award letter from the Florida Department of Education regarding the Fiscal Year 2020-21 Coronavirus Aid, Relief, and Economic Security (CARES) Act Relief Funds. The District will be awarded approximately \$4.1 million dollars in the upcoming fiscal year. The District will report funding as required as the funds are received.

**NOTE IV: CONTINGENCIES**

The District is involved in several pending and threatened legal actions. The range of potential loss from all such claims and actions, as estimated by District management and the Board's legal counsel, should not materially affect the financial condition of the District.



## Santa Rosa County District School Board Notes to Financial Statements

### **NOTE IV: CONTINGENCIES (Continued)**

In March 2020, the World Health Organization made the assessment that the outbreak of the novel coronavirus (COVID-19) can be characterized as a pandemic. As a result, uncertainties have arisen that may have a significant negative impact on the ongoing operating activities and the future results of the District. The occurrence and extent of such an impact will depend on future developments, including (i) the and spread of the virus, (ii) government quarantine measures, (iii) voluntary and precautionary restrictions on travel or meetings, (iv) the effects on the financial markets, and (v) the effects on the economy overall, all of which are uncertain as of the date of this report.

**Required Supplementary Information  
(Other Than MD&A)**

## Santa Rosa County District School Board Budget to Actual Comparison Schedule – General Fund

For the year ended June 30,

2020

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	Variance with
	Original	Final		Final Budget - Positive (Negative)
<b>Revenues</b>				
Intergovernmental:				
Federal direct	\$ 1,000,000	\$ 646,843	\$ 642,464	\$ (4,379)
Federal through state	1,550,048	983,340	1,079,721	96,381
State sources	164,085,291	167,379,192	167,109,616	(269,576)
Local sources	57,551,528	56,747,684	56,729,211	(18,473)
<b>Total revenues</b>	<b>224,186,867</b>	<b>225,757,059</b>	<b>225,561,012</b>	<b>(196,047)</b>
<b>Expenditures</b>				
Instruction	150,063,969	156,314,813	149,786,666	6,528,147
Student personnel services	14,330,401	12,775,582	12,469,780	305,802
Instructional media services	2,693,250	2,910,203	2,555,499	354,704
Instructional and curriculum development services	4,902,038	5,257,267	5,199,709	57,558
Instructional staff training services	3,186,643	3,676,358	2,775,494	900,864
Instruction related technology	4,167,555	4,580,296	4,032,562	547,734
Board of education	843,603	976,942	968,596	8,346
General administration	859,385	908,142	897,560	10,582
School administration	15,074,323	16,416,979	15,968,449	448,530
Facilities acquisition and construction	26,362	24,016	1,448	22,568
Fiscal services	1,222,802	1,321,642	1,288,997	32,645
Food services	-	8,713	-	8,713
Central services	2,785,959	3,040,548	2,884,500	156,048
Student transportation services	14,269,030	14,094,576	13,889,801	204,775
Operation of plant	13,196,688	13,225,007	12,806,763	418,244
Maintenance of plant	4,144,629	4,023,088	3,945,255	77,833
Administrative technology services	3,697,902	3,036,500	2,338,591	697,909
Community services	2,010,787	2,241,193	2,166,195	74,998
Fixed capital outlay:				
Facilities acquisition and construction	-	20,492	20,492	-
Other capital outlay	-	994,868	994,868	-
<b>Total expenditures</b>	<b>237,475,326</b>	<b>245,847,225</b>	<b>234,991,225</b>	<b>10,856,000</b>
Excess (deficiency) of revenues over expenditures	(13,288,459)	(20,090,166)	(9,430,213)	10,659,953
<b>Other financing sources (uses)</b>				
Loss recoveries	-	30,309	30,309	-
Transfers in	4,574,208	4,491,873	4,491,874	(1)
Transfers out	(272,682)	(280,619)	(280,619)	-
<b>Total other financing sources</b>	<b>4,301,526</b>	<b>4,241,563</b>	<b>4,241,564</b>	<b>(1)</b>
Net change in fund balances	(8,986,933)	(15,848,603)	(5,188,649)	10,659,954
Fund balances - beginning	28,728,916	28,728,916	28,728,916	-
Fund balances - ending	\$ 19,741,983	\$ 12,880,313	\$ 23,540,267	\$ 10,659,954

**Santa Rosa County District School Board  
Budget to Actual Comparison Schedule – Special Revenue –  
Food Service Fund**

For the year ended June 30,

2020

	<u>Budgeted Amounts</u>		Actual Amounts	Variance with Final Budget - Positive (Negative)
	Original	Final		
<b>Revenues</b>				
Intergovernmental:				
Federal through state	\$ 7,571,412	\$ 7,614,897	\$ 9,113,807	\$ 1,498,910
State sources	108,776	113,996	107,939	(6,057)
Local sources	4,495,249	4,495,249	4,010,674	(484,575)
<b>Total revenues</b>	<b>12,175,437</b>	<b>12,224,142</b>	<b>13,232,420</b>	<b>1,008,278</b>
<b>Expenditures</b>				
Instruction	-	22,000	-	22,000
Food services	14,826,452	17,733,891	10,592,853	7,141,038
Other capital outlay	-	-	847,872	(847,872)
<b>Total expenditures</b>	<b>14,826,452</b>	<b>17,755,891</b>	<b>11,440,725</b>	<b>6,315,166</b>
Excess (deficiency) of revenues over expenditures	(2,651,015)	(5,531,749)	1,791,695	7,323,444
<b>Other financing sources (uses)</b>				
Transfers in	-	-	8,479	(8,479)
Total other financing sources and	-	-	8,479	(8,479)
Net change in fund balances	(2,651,015)	(5,531,749)	1,800,174	7,331,923
Fund balances - beginning	5,860,029	5,860,029	5,860,029	-
Fund balances - ending	\$ 3,209,014	\$ 328,280	\$ 7,660,203	\$ 7,331,923

**Santa Rosa County District School Board  
Schedule of Changes in the Total OPEB Liability and Related Ratios**

	2020	2019	2018
Service cost	\$ 1,297,998	\$ 1,310,422	\$ 1,424,253
Interest	812,663	725,422	579,681
Difference between expected and actual experience in OPEB liability	860,398	-	-
Changes of assumptions or other inputs	(2,260,467)	(493,690)	(1,236,047)
Benefit payments	(826,875)	(762,097)	(700,779)
<b>Net change in Total OPEB Liability</b>	<b>(116,283)</b>	<b>780,057</b>	<b>67,108</b>
Total OPEB Liability - Beginning	20,110,535	19,330,478	19,263,370
<b>Total OPEB Liability - Ending</b>	<b>\$ 19,994,252</b>	<b>\$ 20,110,535</b>	<b>\$ 19,330,478</b>
Covered employee payroll	\$ 128,720,263	\$ 117,750,176	\$ 108,866,657
<b>Total OPEB Liability as a percentage of covered employee payroll</b>	<b>15.53%</b>	<b>17.08%</b>	<b>17.76%</b>

Note: Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

**Santa Rosa County District School Board  
Schedule of Proportionate Share of Net Pension Liability –  
Florida Retirement System Pension Plan (1)**

	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>	<b>2013</b>
District's proportion of the FRS net pension liability (asset)	0.27550%	0.27262%	0.26501%	0.28396%	0.29274%	0.30137%	0.29840%
District's proportionate share of the FRS net pension liability	\$ 94,879,611	\$ 82,114,081	\$ 78,389,399	\$ 71,699,838	\$ 37,811,446	\$ 18,387,792	\$ 51,368,573
District's covered payroll (2)	\$ 134,938,347	\$ 128,388,264	\$ 120,728,089	\$ 123,528,778	\$ 114,639,462	\$ 113,783,755	\$ 114,789,889
District's proportionate share of the FRS net pension liability as a percentage of its covered payroll	70.31%	63.96%	64.93%	58.04%	32.98%	16.16%	44.75%
FRS Plan fiduciary net position as a percentage of the total pension liability	82.61%	84.26%	83.89%	84.88%	92.00%	96.09%	88.54%

Note: (1) The amounts presented for each fiscal year were determined as of June 30.

(2) Covered payroll includes defined benefit plan actives, investment plan members, and members in DROP.

(3) Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

**Santa Rosa County District School Board  
Schedule of Contributions –  
Florida Retirement System Pension Plan (1)**

	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
Contractually required FRS contribution	\$ 9,300,291	\$ 8,542,600	\$ 7,769,406	\$ 6,898,970	\$ 6,924,790	\$ 7,137,278	\$ 6,601,206
FRS contributions in relation to the contractually required contribution	\$ (9,300,291)	\$ (8,542,600)	\$ (7,769,406)	\$ (6,898,970)	\$ (6,924,790)	\$ (7,137,278)	\$ (6,601,206)
FRS contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
District's covered payroll (2)	\$ 141,669,156	\$ 134,938,347	\$ 128,388,264	\$ 120,728,089	\$ 123,528,778	\$ 114,639,462	\$ 113,783,755
FRS contributions as a percentage of covered payroll	6.56%	6.33%	6.05%	5.71%	5.61%	6.23%	5.80%

Note: (1) The amounts presented for each fiscal year were determined as of June 30.

(2) Covered payroll includes defined benefit plan actives, investment plan members, and members in DROP.

(3) Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

**Santa Rosa County District School Board  
Schedule of Proportionate Share of Net Pension Liability –  
Health Insurance Subsidy Pension Plan (1)**

	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>	<b>2013</b>
District's proportion of the HIS net pension liability	0.40322%	0.39299%	0.37865%	0.39784%	0.37784%	0.38295%	0.38369%
District's proportionate share of the HIS net pension liability	\$ 45,117,030	\$ 41,594,028	\$ 40,487,029	\$ 46,366,688	\$ 38,533,451	\$ 35,806,848	\$ 33,405,580
District's covered payroll (2)	\$ 134,938,347	\$ 128,388,264	\$ 120,728,089	\$ 123,528,778	\$ 114,639,462	\$ 113,783,755	\$ 114,789,889
District's proportionate share of the HIS net pension liability as a percentage of its covered payroll	33.44%	32.40%	33.54%	37.54%	33.61%	31.47%	29.10%
HIS Plan fiduciary net position as a percentage of the total pension liability	2.63%	2.15%	1.64%	0.97%	0.50%	0.99%	1.78%

Note: (1) The amounts presented for each fiscal year were determined as of June 30.

(2) Covered payroll includes defined benefit plan actives, investment plan members, and members in DROP.

(3) Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.



**Santa Rosa County District School Board  
Schedule of Contributions –  
Health Insurance Subsidy Pension Plan (1)**

	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>
Contractually required HIS contribution	\$ 2,353,647	\$ 2,239,079	\$ 2,131,170	\$ 2,003,926	\$ 2,039,187	\$ 1,444,329	\$ 1,311,861
HIS contributions in relation to the contractually required contribution	\$ (2,353,647)	\$ (2,239,079)	\$ (2,131,170)	\$ (2,003,926)	\$ (2,039,187)	\$ (1,444,329)	\$ (1,311,861)
HIS contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
District's covered payroll (2)	\$ 141,669,156	\$ 134,938,347	\$ 128,388,264	\$ 120,728,089	\$ 123,528,778	\$ 114,639,462	\$ 113,783,755
HIS contributions as a percentage of covered payroll	1.66%	1.66%	1.66%	1.66%	1.65%	1.26%	1.15%

Note: (1) The amounts presented for each fiscal year were determined as of June 30.

(2) Covered payroll includes defined benefit plan actives, investment plan members, and members in DROP.

(3) Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

## Santa Rosa County District School Board Notes to Required Supplementary Information

### NOTE 1: BUDGETARY BASIS OF ACCOUNTING

The Board follows procedures established by State law and State Board of Education (SBE) rules in establishing budget balances for governmental funds, as described below:

- Budgets are prepared, public hearings are held, and original budgets are adopted annually for all governmental fund types in accordance with procedures and time intervals prescribed by State law and SBE rules.
- Appropriations are controlled at the object level (e.g., salaries, purchased services, and capital outlay) within each activity (e.g., instruction, student transportation services, and school administration) and may be amended by resolution at any Board meeting prior to the due date for the annual financial report.
- Budgets are prepared using the same modified accrual basis as is used to account for governmental funds.
- Budgetary information is integrated into the accounting system, and, to facilitate budget control, budget balances are encumbered when purchase orders are issued. Appropriations lapse at fiscal year-end, and encumbrances outstanding are honored from the subsequent fiscal year's appropriations.

### NOTE 2: SCHEDULE OF CHANGES IN THE DISTRICT'S TOTAL OTHER POSTEMPLOYMENT BENEFITS LIABILITY AND RELATED RATIOS

No assets are accumulated in a trust that meet the criteria in paragraph 4 of GASB Statement No. 75 to pay related benefits.

*Difference between Expected and Actual Experience.* Difference between Expected and Actual Experience reflects the impact of changes to the census data from the prior valuation to the valuation as of June 30, 2019.

*Changes of Assumptions.* Changes of assumptions and other inputs reflect the effects of changes in the discount rate each period. The following are the discount rates used in each period:

Fiscal Year Ending June 30, 2020	2.79%
Fiscal Year Ending June 30, 2019	3.87%
Fiscal Year Ending June 30, 2018	3.58%
Fiscal Year Ending June 30, 2017	2.85%

The annual per capita claims costs have been updated to reflect current age-adjusted health care premiums and utilized a manual rate tool to develop expected medical claim costs. Health care inflation rates have been updated to reflect recent health care trend rate surveys, blended with the Getzen model published by the Society of Actuaries.

**Santa Rosa County District School Board  
Notes to Required Supplementary Information**

**NOTE 2: SCHEDULE OF CHANGES IN THE DISTRICT'S TOTAL OTHER POSTEMPLOYMENT BENEFITS LIABILITY AND RELATED RATIOS (Continued)**

*Benefit Payments.* Expected net benefit payments produced by the valuation model are shown in the table above.

**NOTE 3: SCHEDULE OF NET PENSION LIABILITY AND SCHEDULE OF CONTRIBUTIONS – FLORIDA RETIREMENT SYSTEM PENSION PLAN**

*Changes of Assumptions.* The long-term expected rate of return was decreased from 7.0 percent to 6.9 percent, and the mortality assumption was changed from the Generational RP-2000 with Projection Scale BB tables to the PUB-2010 base table, projected generationally with Scale MP-2018.

**NOTE 4: SCHEDULE OF NET PENSION LIABILITY AND SCHEDULE OF CONTRIBUTIONS – HEALTH INSURANCE SUBSIDY PENSION PLAN**

*Changes of Assumptions.* The municipal rate used to determine total pension liability decreased from 3.87 percent to 3.50 percent.

## **Other Information**

## Santa Rosa County District School Board Schedule of Expenditures of Federal Awards

	Catalog of Federal Domestic Assistance Number	Pass - Through Grantor Number	Amount of Expenditures (Note 1)	Amount Provided To Subrecipients
<b>Clustered</b>				
<b>Child Nutrition Cluster:</b>				
United States Department of Agriculture:				
Indirect:				
Florida Department of Agriculture and Consumer Services:				
School Breakfast Program	10.553	300	\$ 1,189,971	\$ -
National School Lunch Program	10.555	300,321	4,961,492	-
Summer Food Service Program for Children	10.559	323	2,761,938	-
<b>Total Child Nutrition Cluster</b>			<b>8,913,401</b>	<b>-</b>
<b>Student Financial Assistance Cluster:</b>				
United States Department of Education:				
Direct:				
Federal Supplemental Educational Opportunity Grants	84.007	N/A	5,703	-
Federal Pell Grant Program	84.063	N/A	516,534	-
<b>Total Student Financial Assistance Cluster</b>			<b>522,237</b>	<b>-</b>
<b>Special Education Cluster:</b>				
United States Department of Education:				
Indirect:				
Florida Department of Education:				
Special Education - Grants to States	84.027	263	5,608,712	-
Special Education - Preschool Grants	84.173	267	143,160	-
University of South Florida				
Special Education - Grants to States	84.027	none	72,803	-
<b>Total Special Education Cluster</b>			<b>5,824,675</b>	<b>-</b>
<b>Forest Service Schools and Roads Cluster</b>				
United States Department of Agriculture				
Indirect:				
Florida Department of Financial Services				
Schools and Roads - Grants to States	10.665	none	7	-
<b>Total Forest Service Schools and Roads Cluster</b>			<b>7</b>	<b>-</b>
<b>WIOA Cluster</b>				
United States Department of Labor:				
Indirect:				
Workforce Escarosa, Inc.:				
WIA Youth Activities	17.259	none	292,145	-
<b>Total WIOA Cluster</b>			<b>292,145</b>	<b>-</b>
<b>Head Start Cluster</b>				
United States Department of Health and Human Services:				
Direct:				
Head Start (Note 4)	93.600	none	2,464,765	-
<b>Total Head Start Cluster</b>			<b>2,464,765</b>	<b>-</b>

(continued)

## Santa Rosa County District School Board Schedule of Expenditures of Federal Awards

	Catalog of Federal Domestic Assistance Number	Pass - Through Grantor Number	Amount of Expenditures (Note 1)	Amount Provided To Subrecipients
<b>Not Clustered</b>				
<b>United States Department of Commerce:</b>				
Direct:				
NOAA - Mission Related Education Awards	11.008	none	54,938	-
<b>Total United States Department of Commerce</b>			<b>54,938</b>	<b>-</b>
<b>United States Department of Defense:</b>				
Direct:				
Air Force Junior Reserve Officers Training Corps	12.U01	N/A	170,155	-
Navy Junior Reserve Officers Training Corps	12.U02	N/A	126,886	-
<b>Total United States Department of Defense</b>			<b>297,041</b>	<b>-</b>
<b>United States Department of Education:</b>				
Direct:				
COVID-19 Higher Education Emergency Relief Fund (HEERF) Student Aid Portion	84.425E	N/A	\$ 88,718	\$ -
Indirect:				
Florida Department of Education:				
COVID-19 Elementary and Secondary School Emergency Relief Fund (ESSER)	84.425D	123, 241	34,842	-
Total COVID-19 Higher Education Emergency Relief Fund			123,560	-
Direct:				
Impact Aid	84.041	N/A	642,464	-
Indirect:				
Florida Department of Education:				
Adult Education - Basic Grants to States	84.002	191, 193	207,146	-
Title I Grants to Local Education Agencies	84.010	212, 226	4,094,104	48,248
Career and Technical Education - Basic Grants to States	84.048	161	305,328	-
Education for Homeless Children and Youth	84.196	127	105,754	-
English Language Acquisition Grants	84.365	102	27,663	-
Supporting Effective Instruction State Grants	84.367	224	560,460	-
Student Support & Academic Enrichment Program	84.424	241	376,655	-
<b>Total United States Department of Education</b>			<b>6,443,134</b>	<b>48,248</b>
<b>Total Expenditures of Federal Awards</b>			<b>\$ 24,812,343</b>	<b>\$ 48,248</b>

## Santa Rosa County District School Board Notes to Schedule of Expenditures of Federal Awards

### Notes:

- (1) Basis of Presentation - The Schedule of Expenditures of Federal Awards represents amounts expended from Federal Programs during the 2019-2020 fiscal year as determined based on the modified accrual basis of accounting. The amounts reported on the Schedule have been reconciled to and are in material agreement with amounts recorded in the District's accounting records from which the general purpose financial statements have been reported. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position, changes in net position, or cash flows of the District.
- (2) Indirect Cost Rate - The District's cognizant agency is Florida Department of Education ("FLDOE"). For the fiscal year 2019-2020, FLDOE approved a restricted indirect cost rate of 4.68%. As a result of the approved indirect cost rate, the District does not have the option to elect the 10 percent de minimis rate in accordance with Uniform Guidance.
- (3) Noncash Assistance - National School Lunch Program Food – The District received \$879,887 amount of donated food received during the fiscal year. Donated food commodities are valued at fair value as determined at time of donation.
- (4) Head Start - Expenditures include \$1,548,906 for grant number/program year 04CH4795/05 and \$915,859 for grant number/program year 04CH011424/01.
- (5) Loans - The District did not expend federal awards related to loans or loan guarantees during the year ended June 30, 2020.
- (6) Insurance - The District does not provide, purchase, or sell any federally funded insurance.

## **Compliance Section**



**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN  
ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

To the Santa Rosa County District School Board and  
Dr. Karen Barber, Superintendent of Schools  
Milton, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Santa Rosa County District School Board (hereinafter referred to as the "District"), as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated March 29, 2021. Our report includes a reference to other auditors who audited the financial statements of the aggregate discretely presented component units, as described in our report on the District's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Carr, Riggs & Ingram, L.L.C.*

CARR, RIGGS & INGRAM, LLC

Miramar Beach, Florida

March 29, 2021



**Carr, Riggs & Ingram, LLC**  
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**INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE**

To the Santa Rosa County District School Board and  
Dr. Karen Barber, Superintendent of Schools  
Milton, Florida

**Report on Compliance for Each Major Federal Program**

We have audited the Santa Rosa County District School Board's ("the District") compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have direct and material effect on each of the District's major federal programs for the year ended June 30, 2020. The District's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

**Management's Responsibility**

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

**Auditors' Responsibility**

Our responsibility is to express an opinion on compliance for each of the District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the District's compliance.

### ***Opinion on Each Major Federal Program***

In our opinion, the Santa Rosa County District School Board complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2020.

### **Report on Internal Control over Compliance**

Management of the District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

*Carr, Riggs & Ingram, L.L.C.*

CARR, RIGGS & INGRAM, LLC

Miramar Beach, Florida

March 29, 2021

**Santa Rosa County District School Board  
Schedule of Findings and Questioned Costs  
June 30, 2020**

**SUMMARY OF AUDITORS' RESULTS**

*Financial Statements*

Type of auditors' report issued: Unmodified

Internal control over financial reporting:

- Material weakness(es) identified? \_\_\_ yes     X no
- Significant deficiency(es) identified? \_\_\_ yes     X none noted

Noncompliance material to financial statements noted? \_\_\_ yes     X no

*Federal Awards*

Internal control over major federal programs:

- Material weakness(es) identified? \_\_\_ yes     X no
- Significant deficiency(es) identified? \_\_\_ yes     X none noted

Type of auditors' report issued on compliance for major federal programs: Unmodified

Any audit findings disclosed that are required to be reported in accordance with 2 CFR Part 200.516(a)? \_\_\_ yes     X none noted

Identification of major federal programs:

Federal CFDA Number	Program Name
84.010	Title I Grants to Local Educational Agencies
84.367	Supporting Effective Instruction State Grants
84.424	Student Support & Academic Enrichment Program

The dollar threshold used to distinguish between type A and B programs was \$750,000 for major federal programs.

Auditee qualified as a low-risk auditee for federal purposes? X yes     \_\_\_ no

**Santa Rosa County District School Board  
Schedule of Findings and Questioned Costs  
June 30, 2020**

**Findings and Questioned Costs - Financial Statement Audit**

None

**Findings and Questioned Costs - Major Federal Award Programs Audit**

None

## **Santa Rosa County District School Board Summary Schedule of Prior Audit Findings**

**Listed below is the District's summary of the status of prior audit findings on Federal Programs:**

No findings were noted in the prior audit.



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## **MANAGEMENT LETTER**

To the Santa Rosa County District School Board and  
Dr. Karen Barber, Superintendent of Schools  
Milton, Florida

### **Report on the Financial Statements**

We have audited the financial statements of Santa Rosa County District School Board, Florida ("District") as of and for the fiscal year ended June 30, 2020, and have issued our report thereon dated March 29, 2021.

### **Auditors' Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance); and Chapter 10.800, Rules of the Auditor General.

### **Other Reporting Requirements**

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*, Independent Auditors' Report on Compliance For Each Major Federal Program and Report on Internal Control over Compliance Required by the Uniform Guidance, Schedule of Findings and Questioned Costs, and our Independent Accountants' Report on an examination conducted in accordance with AICPA Professional Standards, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.800, Rules of the Auditor General. Disclosures in those reports and schedule, which are dated March 29, 2021, should be considered in conjunction with this management letter.

### **Prior Audit Findings**

Section 10.804(1)(f)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no findings or recommendations made in the preceding annual financial report.

### **Financial Condition and Management**

Section 10.804(1)(f)2., Rules of the Auditor General, requires us to communicate whether or not the Santa Rosa County District School Board has met one or more of the conditions described in Section



218.503(1), Florida Statutes, and to identify the specific condition(s) met. In connection with our audit, we determined that the Santa Rosa County District School Board did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.804(1)(f)5.a. and 10.805(7), Rules of the Auditor General, we applied financial condition assessment procedures for the Santa Rosa County District School Board. It is management's responsibility to monitor the Santa Rosa County District School Board's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Section 10.804(1)(f)3., Rules of the Auditor General, requires that we address in the management letter any recommendations to improve financial management. In connection with our audit, we did not have any recommendations.

### **Transparency**

Section 10.804(1)(f)6., Rules of the Auditor General, requires that we report the results of our determination as to whether the Santa Rosa County District School Board maintains on its Web site the information specified in Section 1011.035, Florida Statutes. In connection with our audit, we determined that the Santa Rosa County District School Board maintained on its Web site the information specified in Section 1011.035, Florida Statutes.

### **Additional Matters**

Section 10.804(1)(f)4., Rules of the Auditor General, requires that we address noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

### **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, District School Board members, and applicable management and is not intended to be and should not be used by anyone other than these specified parties.

*Carr, Riggs & Ingram, L.L.C.*

CARR, RIGGS & INGRAM, LLC

Miramar Beach, Florida  
March 29, 2021



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## INDEPENDENT ACCOUNTANTS' REPORT

To the Santa Rosa County District School Board and  
Dr. Karen Barber, Superintendent of Schools  
Milton, Florida

We have examined the Santa Rosa County District School Board's (the "District") compliance with the requirements of Section 218.415, Florida Statutes, *Local Government Investment Policies*, during the year ended June 30, 2020. Management of the District is responsible for the District's compliance with the specified requirements. Our responsibility is to express an opinion on the District's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the District complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the District complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on the District's compliance with specified requirements.

In our opinion, the District complied, in all material respects, with the aforementioned requirements for the year ended June 30, 2020.

This report is intended solely for the information and use of management and the State of Florida Auditor General and is not intended to be and should not be used by anyone other than these specified parties.

*Carr, Riggs & Ingram, L.L.C.*

CARR, RIGGS & INGRAM, LLC

Miramar Beach, Florida  
March 29, 2021