

MADISON COUNTY, FLORIDA

THIS REPORT CONTAINS THE FOLLOWING SECTIONS

Madison County, Florida (Government-wide) Basic Financial Statements, Auditor's Report, Reports on Internal Control and Compliance of Federal Awards and State Financial Assistance

Clerk of the Court and Comptroller's Financial Statements, Auditor's Report, Reports on Internal Control and Compliance and Management Letter

Property Appraiser's Financial Statements, Auditor's Report, Reports on Internal Control and Compliance and Management Letter

Sheriff's Financial Statements, Auditor's Report, Reports on Internal Control and Compliance and Management Letter

Supervisor of Elections' Financial Statements, Auditor's Report, Reports on Internal Control and Compliance and Management Letter

Tax Collector's Financial Statements, Auditor's Report, Reports on Internal Control and Compliance and Management Letter

**Annual Financial Report
and Other Financial Information**



Madison County, Florida

**Year Ended September 30, 2024
with Independent Auditor's Report**

Introductory Section

MADISON COUNTY, FLORIDA
ANNUAL FINANCIAL REPORT

September 30, 2024

BOARD OF COUNTY COMMISSIONERS

Alston Kelley	District 1
Donnie Waldrep	District 2
Ronnie Moore	District 3
Alfred Martin	District 4
Brian M. Williams	District 5

CLERK OF THE COURT AND COMPTROLLER

Billy Washington

SHERIFF

David Harper

TAX COLLECTOR

Lisa Tuten

PROPERTY APPRAISER

Leigh Barfield

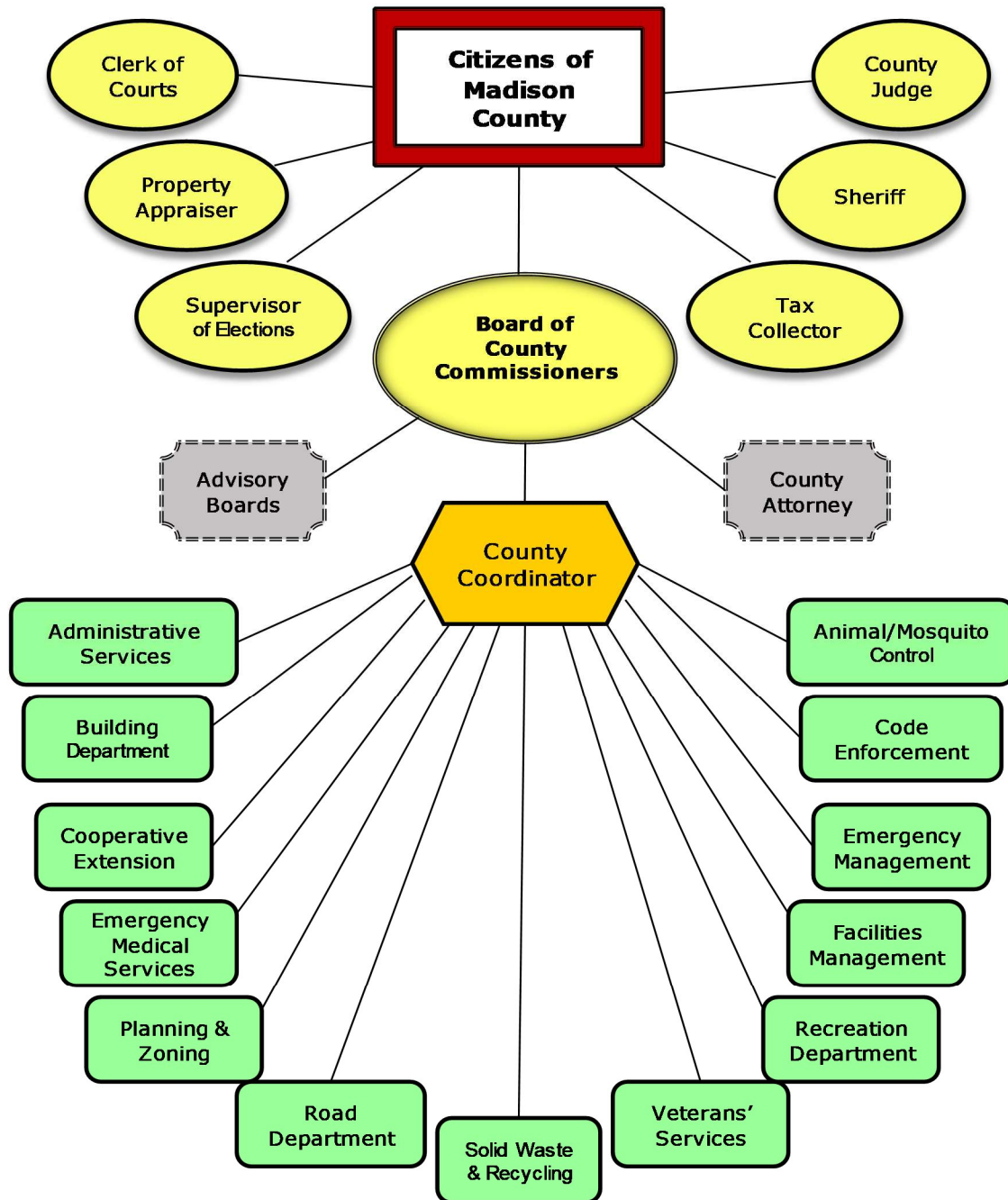
SUPERVISOR OF ELECTIONS

Heath Driggers

COUNTY ATTORNEY

George T. Reeves

Madison County, Florida Organizational Chart



Financial Section

**MADISON COUNTY, FLORIDA
ANNUAL FINANCIAL REPORT
FOR THE YEAR ENDED SEPTEMBER 30, 2024**

TABLE OF CONTENTS

	Page
INTRODUCTORY SECTION	
Principal County Officials.....	A-1
Organizational Chart.....	A-2
FINANCIAL SECTION	
Independent Auditor's Report.....	B-1
Management's Discussion and Analysis.....	C-1
Basic Financial Statements	
Government-wide Financial Statements:	
Statement of Net Position.....	D-1
Statement of Activities.....	D-2
Fund Financial Statements:	
Balance Sheet - Governmental Funds.....	E-1
Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position.....	E-3
Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds.....	E-4
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities.....	E-6
Statement of Net Position - Proprietary Funds.....	E-7
Statement of Revenues, Expenses, and Changes in Fund Net Position - Proprietary Funds.....	E-8
Statement of Cash Flows - Proprietary Funds.....	E-9
Statement of Fiduciary Net Position - Fiduciary Funds.....	E-10
Statement of Changes in Fiduciary Net Position - Fiduciary Funds.....	E-11
Notes to Financial Statements.....	F-1
Required Supplementary Information:	
Schedule of Madison County's Proportionate Share of Net Pension Liability - Florida Retirement System.....	G-1
Schedule of Madison County's Contributions - Florida Retirement System.....	G-2
Schedule of Madison County's Proportionate Share of Net Pension Liability - Health Insurance Subsidy Program.....	G-3
Schedule of Madison County's Contributions - Health Insurance Subsidy Program.....	G-4

**MADISON COUNTY, FLORIDA
ANNUAL FINANCIAL REPORT
FOR THE YEAR ENDED SEPTEMBER 30, 2024**

TABLE OF CONTENTS (CONTINUED)

	Page
Schedules of Revenues, Expenditures, and Changes in Fund Balances -	
Budget to Actual:	
General Fund.....	H-1
County Transportation Trust Fund.....	H-2
Sheriff- Operating Fund.....	H-3
SHIP Program.....	H-4
CARES Act Fund.....	H-5
Supplemental Information:	
Nonmajor Fund Financial Statements	
Combining Balance Sheet - Nonmajor Governmental Funds.....	I-1
Combining Statement of Revenues, Expenditures, and Changes in Fund	
Balances - Nonmajor Governmental Funds.....	I-7
 COMPLIANCE SECTION	
Independent Auditor's Report on Internal Control over Financial Reporting	
and on Compliance and Other Matters Based on an Audit of Financial	
Statements Performed in Accordance with <i>Government Auditing Standards</i>	J-1
Independent Auditor's Report on Compliance for Each Major Federal Program	
and State Project and Report on Internal Control over	
Compliance in Accordance with Uniform Guidance and Required by Chapter	
10.550, Rules of the Auditor General.....	J-3
Schedule of Expenditures of Federal Awards and State Financial Assistance.....	J-6
Schedule of Findings and Questioned Costs.....	J-9
Summary Schedule of Prior Audit Findings.....	J-12
Independent Auditor's Management Letter.....	J-13
Report of Independent Accountant on Compliance with Sections 365.172(10)	
and 365.173(2)(d), Florida Statutes.....	J-16
Report of Independent Accountant on Compliance with Local Government	
Investment Policies.....	J-17

INDEPENDENT AUDITOR'S REPORT

The Honorable Chairman and Commissioners of the
Board of County Commissioners and Constitutional Officers
Madison County, Florida

Report on the Audit of the Financial Statements

Opinions

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Madison County, Florida, as of and for the year ended September 30, 2024, and the related notes to the financial statements, which collectively comprise Madison County, Florida's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Madison County, Florida, as of September 30, 2024, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* (GAS), issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Madison County, Florida, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis of Matter

As described in Note 14 to the financial statements, fiduciary funds beginning net position was restated. Our opinion is not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Madison County, Florida's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Madison County, Florida's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Madison County, Florida's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, pension schedules, and budgetary comparison information as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Madison County, Florida's basic financial statements. The combining and individual non-major fund financial statements are presented for purposes of additional analysis and are not a required part of the financial statements. The accompanying schedule of expenditures of federal awards and state financial assistance, as required by Title 2 U.S. *Code of Federal Regulations*, Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and chapter 10.550, Rules of the Auditor General, respectively, is presented for purposes of additional analysis and is also not a required part of the basic financial statements.

The combining and individual non-major fund financial statements and the schedule of expenditures of federal awards and state financial assistance are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the accompanying supplementary information listed above is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information included in the annual report. The other information comprises the introductory section but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon. In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated May 30, 2025, on our consideration of Madison County, Florida's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Madison County, Florida's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Madison County, Florida's internal control over financial reporting and compliance.

Lanigan & Associates, PC

Tallahassee, Florida
May 30, 2025

MANAGEMENT'S DISCUSSION AND ANALYSIS

The County's management discussion and analysis presents an overview of the County's financial activities for the fiscal year ended September 30, 2024. Please read it in conjunction with the County's financial statements. Its intent is to provide a brief, objective, and easily readable analysis of the County's financial performance for the year and its financial position at fiscal year-end September 30, 2024.

Financial Highlights:

- The County's assets and deferred outflows of resources exceeded its liabilities and deferred inflows of resources at the close of fiscal year 2024 by \$63,113,964.
- The County's total net position increased by \$1,244,780 as a result of fiscal year 2024 operations with an increase of \$1,016,236 resulting from governmental activities and an increase of \$228,544 resulting from business type activities.
- At September 30, 2024, the County's governmental funds reported combined ending fund balances of \$20,009,682, an increase of \$2,450,021 in comparison with the prior year. Of this amount, \$6,935,412 remains in various fund types of the County as unassigned.
- The General Fund reported an unassigned fund balance of \$7,484,010, an increase from last fiscal year of \$1,414,224.
- As of September 30, 2024, the County's outstanding long-term debt (loans) was \$3,269,151. Of this amount, \$650,465 is considered due within one year.
- Capital asset events during the current fiscal year included purchases of equipment, county road construction and improvements, and purchases of property that increased capital assets by \$3,043,765. Leased assets under GASB Statement No. 87, *Leases* increased by \$1,826,470.

Overview of the Financial Statements:

This discussion and analysis is intended to serve as an introduction to the County's basic financial statements. The County's basic financial statements consist of: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

MANAGEMENT'S DISCUSSION AND ANALYSIS (continued)

Government-wide Financial Statements:

The government-wide financial statements, which consist of the Statement of Net Position and the Statement of Activities, are designed to provide readers with a broad overview of the County's finances, in a manner similar to a private-sector business. The Statement of Net Position presents information on all of the County's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The Statement of Activities presents information showing how the County's net position changed during fiscal year 2024. It focuses on both the gross and net cost of various activities which are provided by general taxes and other revenues. All changes in net position are reported as soon as the underlying event giving rise to the changes occurs, regardless of the timing of related cash flows.

The governmental activities of the County include general government, public safety, physical environment, transportation, economic environment, health and social services, culture/recreation, court related, and other community services.

Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into three categories: governmental funds, enterprise funds, and fiduciary funds.

Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflow and outflow of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. This is similar to the manner in which the budget is developed. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide reconciliation to facilitate this comparison between governmental funds and governmental activities.

MANAGEMENT'S DISCUSSION AND ANALYSIS (continued)

The County maintains thirty-eight individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General, County Transportation, Sheriff Operating, SHIP, and CARES Act, which are considered to be major funds. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements in the supplementary information section of this report.

The County adopts an annual appropriated budget for each of its major governmental funds and most non-major funds. A budgetary comparison statement has been provided for the major funds to demonstrate budgetary compliance in the basic financial statements.

Proprietary Funds

The County maintains and presents two major enterprise funds. These funds report, in detail, the same information presented in the government-wide financial statements for Emergency Medical Services and Solid Waste.

Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

MANAGEMENT'S DISCUSSION AND ANALYSIS (continued)

Government-Wide Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the County, assets and deferred outflows exceeded liabilities and deferred inflows by \$63,113,964 at September 30, 2024. This is calculated as follows:

MADISON COUNTY, FLORIDA NET POSITION						
	Governmental Activities		Business-type Activities		Total	
	2024	2023	2024	2023	2024	2023
ASSETS						
Current and other assets	\$ 6,226,621	\$ 5,144,568	\$ 32,862	\$ (40,563)	\$ 6,259,483	\$ 5,104,005
Capital assets	60,951,787	61,298,016	1,728,077	1,497,565	62,679,864	62,795,581
Investments	31,251,342	16,035,734	6,231	114,923	31,257,573	16,150,657
Total assets	98,429,750	82,478,318	1,767,170	1,571,925	100,196,920	84,050,243
DEFERRED OUTFLOW OF RESOURCES RELATED TO PENSIONS						
	5,340,201	4,492,467	858,451	708,853	6,198,652	5,201,320
LIABILITIES						
Current liabilities	17,078,462	3,230,822	135,650	100,861	17,214,112	3,331,683
Long-term liabilities	20,863,891	19,891,446	2,783,658	2,872,061	23,647,549	22,763,507
Total liabilities	37,942,353	23,122,268	2,919,308	2,972,922	40,861,661	26,095,190
DEFERRED INFLOW OF RESOURCES RELATED TO PENSIONS						
	2,055,448	1,092,603	364,499	194,586	2,419,947	1,287,189
NET POSITION						
Net investment in capital assets	57,682,636	59,135,912	1,728,077	1,427,690	59,410,713	60,563,602
Restricted	12,240,871	11,234,850	-	-	12,240,871	11,234,850
Unrestricted	(6,151,357)	(7,614,848)	(2,386,263)	(2,314,420)	(8,537,620)	(9,929,268)
Total net position	<u>\$ 63,772,150</u>	<u>\$ 62,755,914</u>	<u>\$ (658,186)</u>	<u>\$ (886,730)</u>	<u>\$ 63,113,964</u>	<u>\$ 61,869,184</u>

The largest portion of the County's net position, \$59,410,713 reflects its investment in capital assets (e.g. land, buildings, and equipment), less any related outstanding debt used to acquire those assets. The County uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the County's net assets, \$12,240,871 represents resources that are dedicated or subject to restrictions on how they may be used.

The remaining balance of unrestricted net position, negative \$8,537,620, includes funds that may be used to meet the government's ongoing obligations to the citizens and creditors.

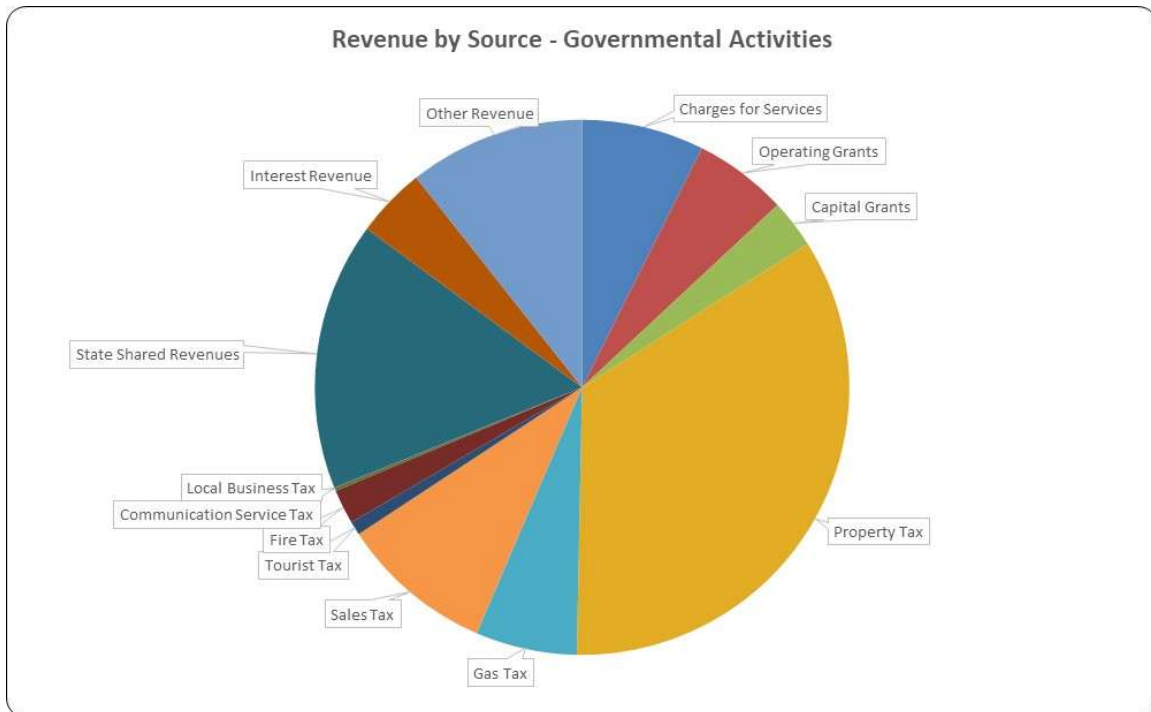
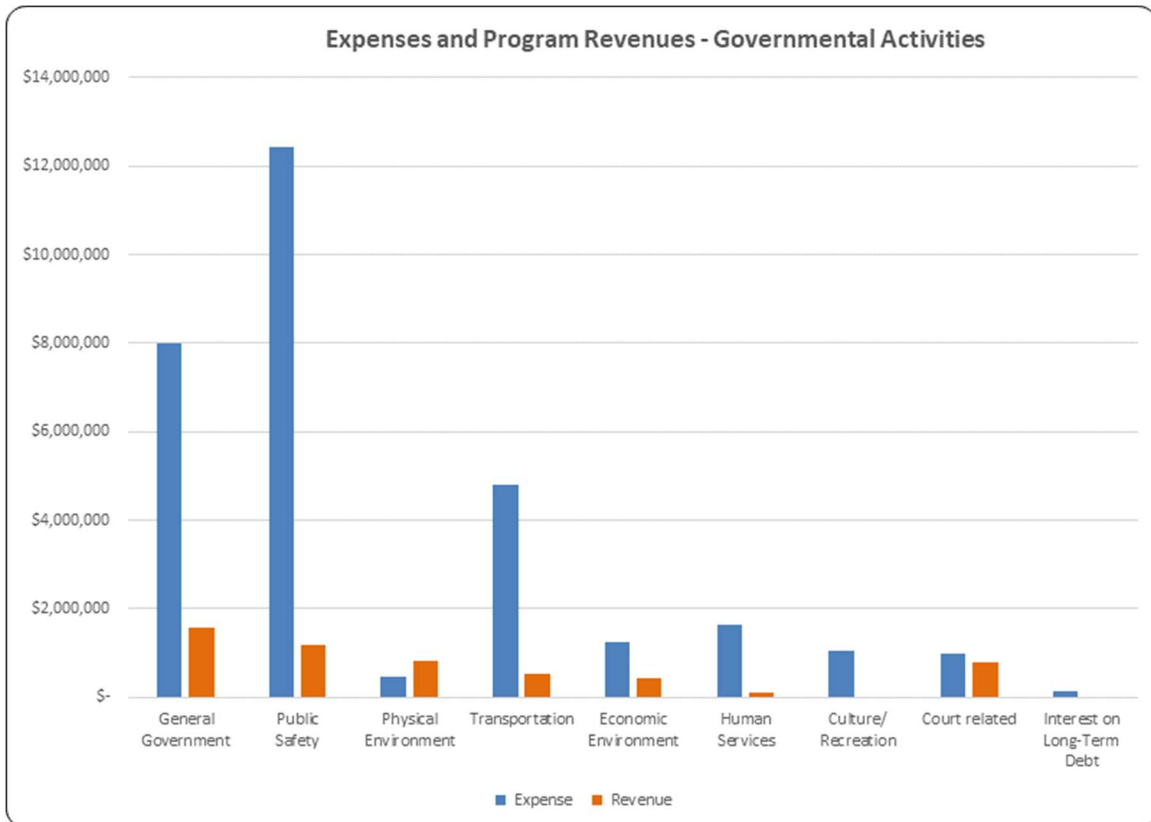
MANAGEMENT'S DISCUSSION AND ANALYSIS (continued)

Governmental Activities

Governmental activities increased the County's net assets by \$1,016,236. This presentation includes a deduction for depreciation and amortization of \$4,455,062; however, it does not recognize \$4,134,948 for capital outlay as an expenditure.

MADISON COUNTY, FLORIDA CHANGES IN NET POSITION						
	Governmental Activities		Business-type Activities		Total	
	2024	2023	2024	2023	2024	2023
Revenues						
Program revenues						
Charges for services	\$ 2,512,639	\$ 2,283,959	\$ 2,650,323	\$ 2,193,072	\$ 5,162,962	\$ 4,477,031
Operating grants	1,919,487	3,758,196	100,561	3,129	2,020,048	3,761,325
Capital grants	996,306	2,076,722	-	-	996,306	2,076,722
General revenues						
Property taxes	11,643,004	9,725,185	-	-	11,643,004	9,725,185
Other taxes	6,300,542	5,987,944	1,399,765	1,345,896	7,700,307	7,333,840
Other	10,556,192	7,046,322	907,146	137,711	11,463,338	7,184,033
Total revenues	<u>33,928,170</u>	<u>30,878,328</u>	<u>5,057,795</u>	<u>3,679,808</u>	<u>38,985,965</u>	<u>34,558,136</u>
Expenses						
General government	7,995,221	5,942,006	-	-	7,995,221	5,942,006
Public safety	12,438,309	12,583,055	-	-	12,438,309	12,583,055
Physical environment	450,073	394,331	-	-	450,073	394,331
Transportation	4,800,918	4,278,066	-	-	4,800,918	4,278,066
Economic development	1,239,093	2,210,483	-	-	1,239,093	2,210,483
Human services	1,636,628	1,625,283	-	-	1,636,628	1,625,283
Culture/recreation	1,056,246	1,013,437	-	-	1,056,246	1,013,437
Court related	973,386	916,923	-	-	973,386	916,923
Interest on long-term debt	134,795	89,211	-	-	134,795	89,211
Solid waste disposal	-	-	2,321,754	2,348,642	2,321,754	2,348,642
Emergency medical services	-	-	4,694,762	3,905,763	4,694,762	3,905,763
Total expenses	<u>30,724,669</u>	<u>29,052,795</u>	<u>7,016,516</u>	<u>6,254,405</u>	<u>37,741,185</u>	<u>35,307,200</u>
Change in net position before transfers	3,203,501	1,825,533	(1,958,721)	(2,574,597)	1,244,780	(749,064)
Transfers	(2,187,265)	(1,680,162)	2,187,265	1,680,162	-	-
Increase in net position	<u>1,016,236</u>	<u>145,371</u>	<u>228,544</u>	<u>(894,435)</u>	<u>1,244,780</u>	<u>(749,064)</u>
Net position - beginning	<u>62,755,914</u>	<u>62,610,543</u>	<u>(886,730)</u>	<u>7,705</u>	<u>61,869,184</u>	<u>62,618,248</u>
Net position - ending	<u><u>\$63,772,150</u></u>	<u><u>\$62,755,914</u></u>	<u><u>\$ (658,186)</u></u>	<u><u>\$ (886,730)</u></u>	<u><u>\$63,113,964</u></u>	<u><u>\$61,869,184</u></u>

MANAGEMENT'S DISCUSSION AND ANALYSIS (continued)



MANAGEMENT'S DISCUSSION AND ANALYSIS (continued)

Financial Analysis of the County's Funds

As noted earlier, the County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds

The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At the end of fiscal year 2024, the County's governmental funds reported a combined ending fund balance of \$20,009,682, an increase of \$2,450,021 in comparison with the prior year. The unassigned Governmental Fund balance is \$6,935,412 and is available for spending at the County's discretion. The restricted fund balance is \$12,240,871 and is subject to constraints imposed by external parties, including creditors, grantors, and laws and regulations of other governments, or imposed by County ordinance or enabling legislation. The restricted fund balance is comprised of the following:

The County Transportation Trust Fund accounts for motor fuel taxes, county surplus gas tax and various grant funds designated to finance the Public Works Department, which is responsible for the maintenance of all county roads and bridges. The use of this fund is restricted by state statute for these designated purposes. It has a fund balance of \$2,722,882 which is a decrease of \$195,854 for fiscal year 2024.

Hospital Surtax Fund presented on I-6 and I-12 accounts for the one-half cent hospital sales tax that is restricted for new hospital construction in Madison County. It has a fund balance of \$1,288,137 which is an increase of \$32,748 for fiscal year 2024.

5th and 6th Cent Surplus Fund presented on I-5 and I-11 accounts for local option fuel taxes that are legally restricted for construction of County roads. It has a fund balance of \$2,398,596 which is an increase of \$535,699 for fiscal year 2024.

The 2nd local option fuel tax presented on pages I-4 and I-10 is legally restricted for construction of County roads. It has a fund balance of \$763,146 which is an increase of \$437,696 for fiscal year 2024.

The remaining restricted fund balance of \$5,068,110 is comprised of grant proceeds and other taxes that are restrictive in their use.

The assigned fund balance is \$823,606 and is constrained by the County's intent to use for specific purposes, but is not considered restricted or committed. The remaining fund balance is nonspendable and cannot be spent because it is either not in spendable form or is legally or contractually required to remain intact.

MANAGEMENT'S DISCUSSION AND ANALYSIS (continued)

Proprietary Funds

The County maintains and presents two major enterprise funds. These funds report, in detail, the same information presented in the government-wide financial statements for Emergency Medical Services (EMS) and Solid Waste.

The EMS Fund had an increase of 65% in their operating revenue during the fiscal year 2024. The EMS Fund ended the year with an increase in net assets of \$165,547.

The Solid Waste Disposal Fund utilizes a special assessment for part of its service-oriented functionality. The fund is also contributed to by the collection of fees for waste disposal via green box collection. The fund balance at the beginning of the fiscal year was \$162,822. During the year, the Solid Waste Fund incurred excess expenses over revenues of \$62,997. The fund balance at the end of the fiscal year is \$225,819. The use of these funds is restricted by ordinance and is not available for general government operations.

General Fund Budgetary Highlights

When comparing the general fund original budget to the final budget, minor budget adjustments occurred within the various line items. The total net budget adjustments increased revenues by \$3,949,685. The total net budget adjustments increased expenditures by \$3,257,943. The offsetting adjustments to balance the budget were to decrease net transfers by \$691,742.

Capital Asset and Debt Administration

The financial statements present capital assets in two groups: those assets subject to depreciation, such as equipment or operational facilities, those subject to amortization (leased assets) and those assets not subject to depreciation or amortization, such as land and work in progress. The County's investment in capital assets for its governmental and business-type activities as of September 30, 2024, was \$62,679,864 (net of accumulated depreciation and amortization). This investment in capital assets includes land, buildings, improvements, equipment, infrastructure, right-to-use leased equipment, and work in progress. Capital asset events during the current fiscal year included the lease and purchase of equipment, county road construction and improvements, and purchase of property that increased capital assets by \$4,870,235.

MANAGEMENT'S DISCUSSION AND ANALYSIS (continued)

MADISON COUNTY, FLORIDA CAPITAL ASSETS (NET OF DEPRECIATION)

	Governmental Activities		Business-type Activities		Total	
	2024	2023	2024	2023	2024	2023
Land	\$ 1,999,859	\$ 1,999,859	\$ -	\$ -	\$ 1,999,859	\$ 1,999,859
Buildings and Improvements	3,889,265	4,123,458	-	-	3,889,265	4,123,458
Equipment	3,090,204	2,566,356	1,728,077	1,497,565	4,818,281	4,063,921
Infrastructure	49,481,865	51,479,394	-	-	49,481,865	51,479,394
Right-to-use leased equipment	2,004,333	899,432	-	-	2,004,333	899,432
Work In Progress	486,261	229,517	-	-	486,261	229,517
Total	<u>\$60,951,787</u>	<u>\$61,298,016</u>	<u>\$ 1,728,077</u>	<u>\$ 1,497,565</u>	<u>\$62,679,864</u>	<u>\$62,795,581</u>

Major capital asset events during the current fiscal year included the following:

- Road construction, resurfacing, and widening projects equaled \$540,529. These projects were funded by the Department of Transportation.
- Freightliner Pierce Fire Tanker totaling \$442,285.
- Two solid waste trucks totaling \$360,817
- The County purchased other miscellaneous vehicles and equipment during the year totaling \$1,700,134.
- Right-to-use leased equipment totaling \$1,826,470.

Additional information on the County's capital assets can be found in Note 5 of the financial statements.

Long-Term Debt

As of September 30, 2024, the County's outstanding long-term debt (loans) was \$3,269,151. Of this amount \$650,465 is considered due within one year. Listed below is a summary of the County's major debt:

- The Florida Department of Environmental Protection has a revolving loan program for certain water pollution control projects. The County was awarded funding from this program to assist with a portion of the I-10 interchange project. Amounts borrowed require a financing charge to be paid at a rate of 1.69% annually. As of September 30, 2024, the outstanding balance on the revolving loan fund amounted to \$644,289.

MANAGEMENT'S DISCUSSION AND ANALYSIS (continued)

Economic Factors and Next Year's Budget and Rates

- The unemployment rate for the County at September 30, 2024, was 4.2% according to the U.S. Department of Labor Bureau of Labor Statistics.
- Total population according to the most recent U.S. Census estimate was 18,364 at September 30, 2024. This was a small change from figures reported in the prior fiscal year.
- The general ad-valorem tax millage rate for 2024 was 9.5000 mills. The assessed taxable value of commercial and residential property increased 0.38 % in fiscal year 2024.

Request for Information

This financial report is designed to present users with a general overview of the County's finances and to demonstrate the County's accountability. If you have questions concerning any of the information provided in this report or need additional financial information, contact the Madison County, Florida Clerk of Circuit Court, Finance Director, at P.O. Box 237, Madison, FL 32341.

BASIC FINANCIAL STATEMENTS

MADISON COUNTY, FLORIDA
STATEMENT OF NET POSITION
SEPTEMBER 30, 2024

	PRIMARY GOVERNMENT		
	Governmental Activities	Business-type Activities	Total
ASSETS			
Cash	\$ 3,429,967	\$ 167,697	\$ 3,597,664
Accounts receivable, net	687,220	503,067	1,190,287
Internal balances	833,073	(833,073)	-
Due from other governmental units	1,266,568	195,171	1,461,739
Investments	31,251,342	6,231	31,257,573
Prepaid items	9,793	-	9,793
Capital assets:			
Land and construction in progress	2,486,120	-	2,486,120
Depreciable (net)	58,465,667	1,728,077	60,193,744
Total assets	98,429,750	1,767,170	100,196,920
DEFERRED OUTFLOWS OF RESOURCES RELATED TO PENSIONS	5,340,201	858,451	6,198,652
LIABILITIES			
Accounts payable	1,910,043	135,650	2,045,693
Other liabilities	15,168,419	-	15,168,419
Non-current liabilities			
Due within one year	909,974	-	909,974
Due in more than one year	19,953,917	2,783,658	22,737,575
Total liabilities	37,942,353	2,919,308	40,861,661
DEFERRED INFLOWS OF RESOURCES RELATED TO PENSIONS	2,055,448	364,499	2,419,947
NET POSITION			
Net investment in capital assets	57,682,636	1,728,077	59,410,713
Restricted for			
Road construction	5,120,704	-	5,120,704
Hospital construction	1,288,137	-	1,288,137
Other purposes	5,832,030	-	5,832,030
Unrestricted	(6,151,357)	(2,386,263)	(8,537,620)
Total net position	\$ 63,772,150	\$ (658,186)	\$ 63,113,964

MADISON COUNTY, FLORIDA
STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED SEPTEMBER 30, 2024

FUNCTIONS/PROGRAMS	Expenses	Program Revenues		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
Primary government				
Governmental activities				
General government	\$ 7,995,221	\$ 1,091,560	\$ 449,221	\$ 37,749
Public safety	12,438,309	606,364	376,279	198,906
Physical environment	450,073	-	579,761	250,000
Transportation	4,800,918	13,314	-	509,651
Economic environment	1,239,093	-	420,476	-
Human services	1,636,628	-	93,750	-
Culture/recreation	1,056,246	-	-	-
Court related	973,386	801,401	-	-
Interest on long-term debt	134,795	-	-	-
Total governmental activities	30,724,669	2,512,639	1,919,487	996,306
Business-type activities				
Solid waste disposal	2,321,754	507,162	-	-
Emergency medical services	4,694,762	2,143,161	100,561	-
Total Business-type activities	7,016,516	2,650,323	100,561	-
Total primary government	\$ 37,741,185	\$ 5,162,962	\$ 2,020,048	\$ 996,306

GENERAL REVENUES:

Property tax
Gas tax
Sales tax
Tourist tax
Garbage tax
Fire tax
Communication service tax
Local business tax
State shared revenues
Interest revenue
Other revenue
Transfers
Total general revenues, contributions and transfers

Change in net position

Total net position - beginning of year

Net position - end of year

Governmental Activities	Business-type Activities	Total
\$ (6,416,691)	\$ -	\$ (6,416,691)
(11,256,760)	-	(11,256,760)
379,688	-	379,688
(4,277,953)	-	(4,277,953)
(818,617)	-	(818,617)
(1,542,878)	-	(1,542,878)
(1,056,246)	-	(1,056,246)
(171,985)	-	(171,985)
(134,795)	-	(134,795)
(25,296,237)	-	(25,296,237)
-	(1,814,592)	(1,814,592)
-	(2,451,040)	(2,451,040)
-	(4,265,632)	(4,265,632)
(25,296,237)	(4,265,632)	(29,561,869)
11,643,004	-	11,643,004
2,082,344	-	2,082,344
3,156,606	-	3,156,606
280,137	-	280,137
-	1,399,765	1,399,765
708,403	-	708,403
61,815	-	61,815
11,237	-	11,237
5,500,132	-	5,500,132
1,441,000	-	1,441,000
3,615,060	907,146	4,522,206
(2,187,265)	2,187,265	-
26,312,473	4,494,176	30,806,649
1,016,236	228,544	1,244,780
62,755,914	(886,730)	61,869,184
\$ 63,772,150	\$ (658,186)	\$ 63,113,964

See accompanying notes to financial statements.

MADISON COUNTY, FLORIDA
BALANCE SHEET
GOVERNMENTAL FUNDS
SEPTEMBER 30, 2024

	General	County Transportation Trust	Sheriff - Operating	SHIP Program	CARES Act
ASSETS					
Cash	\$ 1,219,555	\$ 269,068	\$ 254,841	\$ 384	\$ 225,531
Accounts receivable	-	-	297,401	-	-
Due from other funds	3,393,031	-	-	-	-
Due from other governmental units	493,994	269,595	131	-	-
Investments	3,051,069	2,820,916	-	2,375,435	13,225,787
Prepaid items	3,008	774	-	-	-
Total assets	<u>\$ 8,160,657</u>	<u>\$ 3,360,353</u>	<u>\$ 552,373</u>	<u>\$ 2,375,819</u>	<u>\$ 13,451,318</u>
LIABILITIES AND FUND BALANCES					
Liabilities					
Accounts payable	\$ 204,769	\$ 103,754	\$ 550,671	\$ -	\$ 12,660
Due to other funds	468,870	533,717	1,702	-	-
Due to other governmental units	-	-	-	-	-
Deferred income	-	-	-	2,368,537	12,514,349
Total liabilities	<u>673,639</u>	<u>637,471</u>	<u>552,373</u>	<u>2,368,537</u>	<u>12,527,009</u>
Fund balances					
Nonspendable	3,008	774	-	-	-
Restricted	-	2,722,108	-	7,282	924,309
Assigned	-	-	-	-	-
Unassigned	7,484,010	-	-	-	-
Total fund balances	<u>7,487,018</u>	<u>2,722,882</u>	<u>-</u>	<u>7,282</u>	<u>924,309</u>
Total liabilities and fund balances	<u>\$ 8,160,657</u>	<u>\$ 3,360,353</u>	<u>\$ 552,373</u>	<u>\$ 2,375,819</u>	<u>\$ 13,451,318</u>

Nonmajor Governmental Funds		Total
\$	1,460,588	\$ 3,429,967
	-	297,401
	2,304,767	5,697,798
	502,848	1,266,568
	9,778,135	31,251,342
	6,011	9,793
<u>\$ 14,052,349</u>		<u>\$ 41,952,869</u>
\$	1,038,189	\$ 1,910,043
	3,860,436	4,864,725
	285,533	285,533
	-	14,882,886
<u>5,184,158</u>		<u>21,943,187</u>
	6,011	9,793
	8,587,172	12,240,871
	823,606	823,606
	(548,598)	6,935,412
<u>8,868,191</u>		<u>20,009,682</u>
<u>\$ 14,052,349</u>		<u>\$ 41,952,869</u>

MADISON COUNTY, FLORIDA
RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS
TO THE STATEMENT OF NET POSITION
SEPTEMBER 30, 2024

Total fund balances of governmental funds			\$ 20,009,682
Amounts reported for governmental activities in the Statement of Net Position are different because:			
Long-term accounts receivable are not due in the current period and accordingly are not reported as fund assets.			389,819
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. The cost of the assets is \$120,796,006 and the accumulated depreciation is \$59,844,219.			60,951,787
Deferred outflows and inflows of resources are not available in the current period and, therefore, are not reported in the governmental funds.			
Deferred outflows and inflows of resources at year-end consist of:			
Deferred outflows related to pensions	5,340,201		
Deferred inflows related to pensions	(2,055,448)		
			3,284,753
Long-term liabilities are not due and payable in the current period and accordingly are not reported as fund liabilities. Interest on long-term debt is not accrued in government funds, but rather is recognized as an expenditure when due. All liabilities, both current and long-term, are reported in the Statement of Net Position. Long-term liabilities at year-end consist of:			
Long-term notes	1,414,483		
Lease liability	1,854,668		
Compensated absences	1,297,544		
Net pension liability	16,297,196		
			(20,863,891)
Total net position of governmental activities			<u>\$ 63,772,150</u>

MADISON COUNTY, FLORIDA
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
FOR THE YEAR ENDED SEPTEMBER 30, 2024

	General	County Transportation Trust	Sheriff - Operating	SHIP Program	CARES Act
REVENUES					
Taxes	\$ 11,716,056	\$ 1,644,648	\$ -	\$ -	\$ -
Licenses and permits	459,228	3,413	-	-	-
Intergovernmental	4,380,802	727,964	-	422,871	36,675
Charges for services	336,891	9,901	-	-	-
Fines and forfeitures	14,785	-	-	-	-
Interest revenue	431,675	270,936	-	30,094	283,365
Other	2,657,134	655,940	-	-	-
Total revenues	19,996,571	3,312,802	-	452,965	320,040
EXPENDITURES					
Current					
General government	3,480,915	-	-	-	261,068
Public safety	429,243	-	8,760,768	-	-
Physical environment	192,625	-	-	-	-
Transportation	-	2,709,343	-	-	-
Economic environment	647,553	-	-	452,965	-
Human services	475,534	-	-	-	-
Culture/recreation	1,057,388	-	-	-	-
Court related	243,703	-	-	-	-
Debt service					
Principal	8,767	790,127	358,514	-	-
Interest	-	107,463	12,887	-	-
Capital outlay	358,220	1,689,664	1,016,564	-	-
Total expenditures	6,893,948	5,296,597	10,148,733	452,965	261,068
Excess (deficiency) of revenues Over (under) expenditures	13,102,623	(1,983,795)	(10,148,733)	-	58,972
OTHER FINANCING SOURCES (USES)					
Transfers in	159,804	351,718	9,287,204	-	-
Transfers (out)	(11,850,450)	-	-	-	-
Proceeds from debt financing	-	-	667,163	-	-
Leases (as lessee)	-	1,436,223	190,247	-	-
Total other financing sources (uses)	(11,690,646)	1,787,941	10,144,614	-	-
Net changes in fund balances	1,411,977	(195,854)	(4,119)	-	58,972
Fund balances - beginning, as previously reported	6,075,041	2,918,736	4,119	-	865,337
Adjustment - change between major and nonmajor funds	-	-	-	7,282	-
Fund balances - beginning, as adjusted	6,075,041	2,918,736	4,119	7,282	865,337
Fund balances - ending	\$ 7,487,018	\$ 2,722,882	\$ -	\$ 7,282	\$ 924,309

See accompanying notes to financial statements.

(Formerly Major) Capital Projects	Nonmajor Governmental Funds	Total
\$ -	\$ 4,582,842	\$ 17,943,546
-	-	462,641
-	2,847,613	8,415,925
-	1,457,860	1,804,652
-	230,561	245,346
-	424,930	1,441,000
-	328,101	3,641,175
-	9,871,907	33,954,285
-	3,546,606	7,288,589
-	1,605,429	10,795,440
-	257,839	450,464
-	-	2,709,343
-	139,957	1,240,475
-	1,162,939	1,638,473
-	-	1,057,388
-	730,428	974,131
-	221,178	1,378,586
-	14,445	134,795
-	1,070,500	4,134,948
-	8,749,321	31,802,632
-	1,122,586	2,151,653
-	12,032,362	21,831,088
-	(12,167,903)	(24,018,353)
-	192,000	859,163
-	-	1,626,470
-	56,459	298,368
-	1,179,045	2,450,021
(128,224)	7,824,652	17,559,661
128,224	(135,506)	-
-	7,689,146	17,559,661
\$ -	\$ 8,868,191	\$ 20,009,682

See accompanying notes to financial statements.

MADISON COUNTY, FLORIDA
RECONCILIATION OF THE STATEMENT OF REVENUES,
EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS
TO THE STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED SEPTEMBER 30, 2024

Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balances - total governmental funds	\$ 2,450,021
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Governmental funds report capital purchases as expenditures. However, in the Statement of Activities, the cost of those assets is depreciated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital purchases (\$4,134,948) exceeds depreciation (\$4,455,062) in the current period.	(320,114)
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The net effect of various miscellaneous transactions involving capital assets (i.e., sales, trade-ins, and donations) is to decrease net assets.	(26,115)
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The issuance of bonds and similar long-term debt provides current financial resources to governmental funds and thus contributes to the change in fund balance. In the Statement of Net Position, however, issuing debt increases long-term liabilities and does not affect the Statement of Activities. Similarly, repayment of principal is an expenditure in the governmental funds, but reduces the liability in the Statement of Net Position. Also, governmental funds report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the Statement of Activities. The amounts of the items that make up these differences in the treatment of long-term debt and related items are:

Proceeds from the issuance of long-term debt	(859,163)	
Proceeds from the assumption of lease liabilities	(1,626,470)	
Principal repayments:		
Revolving loan, department of environmental protection	221,178	
Notes payable	352,519	
Lease liabilities	804,889	(1,107,047)

Under the modified accrual basis of accounting used in governmental funds, expenditures are not recognized for transactions that are not normally paid with expendable available financial resources. In the Statement of Activities, however, which is presented on the accrual basis, expenses and liabilities are reported regardless of when financial resources are available.

This adjustment is as follows:

Net pension liability and related deferred inflows and outflows	(10,120)	
Compensated absences	29,611	19,491

Change in net position of governmental activities	\$ 1,016,236
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MADISON COUNTY, FLORIDA
STATEMENT OF NET POSITION
PROPRIETARY FUNDS
SEPTEMBER 30, 2024

	BUSINESS-TYPE ACTIVITIES		
	Solid Waste Disposal	Emergency Medical Services	Total
ASSETS			
Current assets			
Cash	\$ 59,867	\$ 107,830	\$ 167,697
Accounts receivable, net	1,274	501,793	503,067
Due from other funds	-	3,798	3,798
Due from other governments	13,618	181,553	195,171
Total current assets	74,759	794,974	869,733
Noncurrent assets			
Restricted cash and investments	5,281	950	6,231
Capital assets:			
Equipment	3,342,387	2,090,356	5,432,743
Less: accumulated depreciation	(2,238,140)	(1,466,526)	(3,704,666)
Total capital assets (net of accumulated depreciation)	1,104,247	623,830	1,728,077
Total non-current assets	1,109,528	624,780	1,734,308
Total assets	1,184,287	1,419,754	2,604,041
DEFERRED OUTFLOW OF RESOURCES RELATED TO PENSIONS	213,143	645,308	858,451
LIABILITIES			
Current liabilities			
Accounts payable	54,597	81,053	135,650
Due to other funds	191,344	645,527	836,871
Total current liabilities	245,941	726,580	972,521
Non-current liabilities			
Net pension liability	818,840	1,964,818	2,783,658
Total non-current liabilities	818,840	1,964,818	2,783,658
Total liabilities	1,064,781	2,691,398	3,756,179
DEFERRED INFLOW OF RESOURCES RELATED TO PENSIONS	106,830	257,669	364,499
NET POSITION			
Net investment in capital assets	1,104,247	623,830	1,728,077
Unrestricted (deficit)	(878,428)	(1,507,835)	(2,386,263)
Total net position	\$ 225,819	\$ (884,005)	\$ (658,186)

See accompanying notes to financial statements.

MADISON COUNTY, FLORIDA
STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION
PROPRIETARY FUNDS
FOR THE YEAR ENDED SEPTEMBER 30, 2024

	BUSINESS-TYPE ACTIVITIES		
	Solid Waste Disposal	Emergency Medical Services	Total
Operating revenues			
Charges for services	\$ 507,162	\$ 2,143,161	\$ 2,650,323
Miscellaneous revenues	135,824	771,322	907,146
Total operating revenues	642,986	2,914,483	3,557,469
Operating expenses			
Personnel services	1,286,901	3,198,752	4,485,653
Contractual services	402,049	78,823	480,872
Utilities	30,378	29,006	59,384
Repairs and maintenance	80,022	36,866	116,888
Other supplies and expenses	224,701	306,581	531,282
Insurance claims and expenses	32	-	32
Depreciation	310,803	193,972	504,775
Bad debt expense (recovery)	(13,132)	850,762	837,630
Total operating expenses	2,321,754	4,694,762	7,016,516
Operating (loss)	(1,678,768)	(1,780,279)	(3,459,047)
Non-operating revenues (expenses)			
Operating grants	-	100,561	100,561
Taxes	1,399,765	-	1,399,765
Total non-operating revenues (expenses)	1,399,765	100,561	1,500,326
Income (loss) before contributions and transfers	(279,003)	(1,679,718)	(1,958,721)
Transfers in	342,000	1,845,265	2,187,265
Change in net position	62,997	165,547	228,544
Total net position - beginning of year	162,822	(1,049,552)	(886,730)
Total net position - end of year	\$ 225,819	\$ (884,005)	\$ (658,186)

See accompanying notes to financial statements.

MADISON COUNTY, FLORIDA
STATEMENT OF CASH FLOWS
PROPRIETARY FUNDS
FOR THE YEAR ENDED SEPTEMBER 30, 2024

	Solid Waste Disposal	Emergency Medical Services	Total
Cash flows from operating activities			
Receipts from customers	\$ 506,676	\$ 1,177,147	\$ 1,683,823
Payments to suppliers	(755,411)	(398,258)	(1,153,669)
Payments to employees	(1,286,305)	(3,197,561)	(4,483,866)
Other receipts (payments)	129,815	871,544	1,001,359
Net cash (used in) operating activities	(1,405,225)	(1,547,128)	(2,952,353)
Cash flows from noncapital financing activities			
Transfers from other funds	342,000	1,845,265	2,187,265
Subsidy from federal/state grants	-	100,561	100,561
Cash received from property and other taxes	1,399,765	-	1,399,765
Net cash provided by noncapital financing activities	1,741,765	1,945,826	3,687,591
Cash flows from capital and related financing activities			
Purchases of capital assets	(360,817)	(374,470)	(735,287)
Principal payments on long-term debt	-	(69,875)	(69,875)
Net cash (used in) capital and related financing activities	(360,817)	(444,345)	(805,162)
Cash flows from investing activities			
Proceeds from sales and maturities of investments, net	-	80,009	80,009
Purchase of investments, net	28,683	-	28,683
Net cash provided by investing activities	28,683	80,009	108,692
Net increase in cash and cash equivalents	4,406	34,362	38,768
Cash and cash equivalents at beginning of year	55,461	73,468	128,929
Cash and cash equivalents at end of year	\$ 59,867	\$ 107,830	\$ 167,697
Reconciliation of net income (loss) to net cash provided by (used in) operating activities:			
Operating (loss)	\$ (1,678,768)	\$ (1,780,279)	\$ (3,459,047)
Depreciation	310,803	193,972	504,775
Bad debts	-	850,762	850,762
Change in assets and liabilities:			
(Increase) decrease in accounts receivable	(13,618)	(966,014)	(979,632)
(Increase) decrease deferred outflow of resources	(49,866)	(99,732)	(149,598)
Increase (decrease) in accounts payable	(18,229)	53,018	34,789
Increase (decrease) in due to other funds	(6,009)	100,222	94,213
Increase (decrease) net pension liability	(6,176)	(12,352)	(18,528)
Increase (decrease) deferred inflow of resources	56,638	113,275	169,913
Total adjustments	273,543	233,151	506,694
Net cash (used in) operating activities	\$ (1,405,225)	\$ (1,547,128)	\$ (2,952,353)

There are no non-cash investing, capital, or financing activities.

MADISON COUNTY, FLORIDA
STATEMENT OF FIDUCIARY NET POSITION
FIDUCIARY FUNDS
SEPTEMBER 30, 2024

	Deferred Compensation Plan	Custodial Funds
ASSETS		
Cash and cash equivalents	\$ -	\$ 151,780
Accounts receivable	-	10,030
Investments	857,907	167,997
	<u>857,907</u>	<u>329,807</u>
Total assets	<u>857,907</u>	<u>329,807</u>
LIABILITIES		
Due to individuals and other funds	-	279,626
Due to other governmental units	-	50,181
	<u>-</u>	<u>329,807</u>
Total liabilities	<u>-</u>	<u>329,807</u>
NET POSITION		
Restricted for postemployment benefits other than pensions	857,907	-
	<u>857,907</u>	<u>-</u>
Total net position	<u>\$ 857,907</u>	<u>\$ -</u>

MADISON COUNTY, FLORIDA
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
FIDUCIARY FUNDS
FOR THE YEAR ENDED SEPTEMBER 30, 2024

	Deferred Compensation Plan	Custodial Funds
ADDITIONS		
Collected taxes, fees, and other deposits	\$ -	\$ 25,051,591
Contributions:		
Plan members	160,728	-
Private contributions	-	207,441
Total contributions	160,728	207,441
Investment earnings:		
Investment income	140,942	-
Total investment earnings	140,942	
Less investment expense	3,375	-
Net investment earnings	137,567	-
Total additions	298,295	25,259,032
DEDUCTIONS		
Distributed taxes, fees, and other deposits	-	25,051,591
Benefits	30,582	-
Recipient payments	-	207,441
Administrative expenses	550	-
Total deductions	31,132	25,259,032
Net increase (decrease) in fiduciary net position	267,163	-
Net position - beginning, as previously reported	-	-
Restatement for correction of an error	590,744	-
Net position - beginning, as restated	590,744	-
Net position - ending	\$ 857,907	\$ -

MADISON COUNTY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2024

NOTE 1: *Summary of Significant Accounting Policies*

Madison County, Florida (the County) is a political subdivision of the State of Florida and provides services to its residents in many areas, including Public Safety, Transportation, Recreation and Human Services. It is governed by an elected Board of County Commissioners (five members). In addition to the Board of County Commissioners (Board), there are five elected Constitutional Officers: Clerk of the Circuit Court and Comptroller, Sheriff, Tax Collector, Property Appraiser and Supervisor of Elections. The Constitutional Officers maintain separate accounting records and budgets.

The financial statements of the County have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the standard-setting body for governmental accounting and financial reporting principles. The GASB periodically updates its codification of the existing Governmental Accounting and Financial Reporting Standards which, along with subsequent GASB pronouncements (Statements and Interpretations), constitutes GAAP for governmental units.

The accompanying financial statements present the combined financial position and combined results of operations of the Board of County Commissioners of Madison County, Florida and its Constitutional Officers. The Board funds a portion or, in certain instances, all the operating budgets of the County's Constitutional Officers. The payments by the Board to fund the operations of the Constitutional Officers are recorded as operating transfers out of the financial statements of the Board and as operating transfers in on the financial statements of the Constitutional Officers. Accordingly, such amounts and the budgets relating to those amounts have been eliminated in the accompanying government-wide financial statements.

REPORTING ENTITY

The concept underlying the definition of the reporting entity is that elected officials are accountable to their constituents for their actions. The reporting entity's financial statements should allow users to distinguish between the primary government (the County) and its component units. However, some component units, because of the closeness of their relationships with the County, should be blended as though they are part of the County. Otherwise, most component units should be discretely presented. As required by generally accepted accounting principles, the financial reporting entity consists of (1) the primary government (the County) (2) organizations for which the County is financially accountable, and (3) other organizations for which the nature and significance of their relationship with the County are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. The County is financially accountable if it appoints a voting majority of the organization's governing body and (a) it is able to impose its will on that organization or (b) there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the County. The County may be financially accountable if an organization has (a) a separately elected governing board, (b) a governing board appointed by a higher level of government, or (c) a jointly appointed board.

Based upon the application of the criteria, there are no component units blended in the County's financial statements.

NOTE 1: *Summary of Significant Accounting Policies (continued)*

GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all the non-fiduciary activities of the primary government and its component units. For the most part, the effect of inter-fund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the grantor have been met.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental and enterprise funds are reported as separate columns in the fund financial statements.

Fund Financial Statements – The underlying accounting system of the County is organized and operated on the basis of separate funds, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise the assets, liabilities, fund equity, revenues and expenditures or expenses, as appropriate. Governmental resources are allocated to and accounted for in individual funds based on the purposes for which they are to be spent and the means by which spending activities are controlled.

Fund financial statements for the County's governmental, proprietary, and fiduciary funds are presented after the government-wide financial statements. These statements display information about major funds individually, and non-major funds in the aggregate, for governmental and enterprise funds. The fiduciary statement includes financial information for the deferred compensation plans and custodial funds. The fiduciary funds of the County primarily represent resources held for the benefit of parties outside of county government, such as assets held in trust and custodial funds by the County as a custodian for individuals.

NOTE 1: *Summary of Significant Accounting Policies (continued)*

Governmental Funds – Governmental fund financial statements are reported using the *current financial resources measurement focus* and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within sixty days of the end of the current fiscal period. Expenditures are generally recorded when a liability is incurred, as under accrual accounting. Property taxes, franchise fees, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable only when cash is received by the government.

Under the *current financial resources measurement focus*, only current assets and current liabilities are generally included on the balance sheet. The reported fund balance is considered to be a measure of “available spendable resources.” Governmental funds’ operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets. Accordingly, they are said to present a summary of sources and uses of “available spendable resources” during a period.

Noncurrent portions of long-term receivables (special assessments) due to governmental funds are reported on their balance sheet despite their spending measurement focus. Non-current portions of other long-term receivables are offset by deferred revenue.

Because of their spending focus, expenditure recognition for governmental fund types excludes amounts represented by non-current liabilities. Since they do not affect net current assets, such long-term amounts are not recognized as governmental fund type expenditures or fund liabilities.

Amounts expended to acquire capital assets are recorded as expenditures in the year that resources were expended rather than as fund assets. The proceeds of long-term debt are recorded as an “other financing source” rather than as a fund liability. However, debt service expenditures, as well as expenditures related to compensated absences, claims, and judgments, are recorded only when payment is due.

Proprietary Funds – In the fund financial statements, proprietary funds are presented using the accrual basis of accounting. Revenues are recognized when they are earned, and expenses are recognized when the related goods and services are delivered. In the fund financial statements, proprietary funds are presented using the economic resources measurement focus. This means that all assets and all liabilities (whether current or non-current) associated with their activity are included on their balance sheets. Proprietary fund type operating statements present increases (revenues) and decreases (expenses) in total net position.

Proprietary fund operating revenues, such as charges for services, result from exchange transactions associated with the principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. Non-operating revenues, such as subsidies, taxes, and investment earnings, result from non-exchange transactions or ancillary activities.

Amounts paid to acquire capital assets are capitalized as assets in the proprietary fund financial statements, rather than reported as an expenditure. Proceeds of long-term debt are recorded as a liability in the proprietary fund financial statements, rather than as an “other financing source”. Amounts paid to reduce long-term indebtedness are reported as a reduction of the related liabilities, rather than as an expense.

NOTE 1: *Summary of Significant Accounting Policies (continued)*

The County reports the following major governmental funds:

- General Fund – This fund is the general operating fund of the County and is used to account for all financial transactions not required to be accounted for in another fund.
- County Transportation Trust Fund – This fund accounts for the receipt of local option fuel taxes that are legally restricted to transportation expenditures.
- Sheriff Operating Fund – This fund accounts for the general operating revenues and expenditures for the Madison County, Florida, Sheriff. The Sheriff is a constitutional officer charged with responsibilities for courtroom security, transportation of prisoners to and from court, civil processing services, as well as public safety initiatives.
- SHIP Program Fund – This fund accounts for the in-flows of resources received from the State Housing Initiative Partnership Program restricted to pay for eligible expenses.
- CARES Act Fund – This fund accounts for the in-flows of resources received from certain programs established by the Coronavirus Aid, Relief, and Economic Security Act (CARES Act) and Coronavirus State and Local Fiscal Recovery Funds restricted to pay for eligible expenses.

The County reports the following major proprietary funds:

- Solid Waste Disposal Fund – This fund accounts for the fiscal activities of garbage collection within the unincorporated areas of the County.
- Emergency Medical Services Fund – This fund accounts for the fiscal activities of the ambulance transportation system.

Additionally, the County reports the following fund types:

- Special Revenue Funds – These funds are used to account for specific governmental revenue sources other than major capital projects that are restricted by law or administrative action to expenditures for specific purposes.
- Capital Projects Funds – These funds are used to account for the acquisition or construction of major capital facilities.
- Fiduciary Funds – These funds account for resources held by the County for the benefit of parties outside of county government.

NOTE 1: *Summary of Significant Accounting Policies (continued)*

BUDGETS AND BUDGETARY ACCOUNTING

Section 129.01(2)(b), *Florida Statutes*, requires that "...the receipts division of the budget shall include 95 percent of all receipts reasonably expected to be anticipated from all sources, including taxes to be levied, and 100 percent of the amount of the balances of both cash and liquid securities estimated to be brought forward at the beginning of the fiscal year." The County has complied with the provisions of the above Florida Statute.

The budgetary data presented in the financial statements was prepared on the modified accrual basis of accounting. All Board authorized amendments to the budget, as originally approved, have been incorporated into the data reflected in the financial statements.

The County uses the following procedures in establishing the budgetary data reflected in the financial statements.

- (1) On or before July 15 of each year, the Board's designated budget officer submits to the Board a tentative budget for the ensuing fiscal year. The tentative budget includes proposed expenditures and funding sources.
- (2) The Board makes such changes as it deems necessary, provided the budget remains in balance and subject to the notice and hearing requirements of Section 200.065, Florida Statutes, and the budget preparation and adoption procedures, as defined in Section 129.03, Florida Statutes.
- (3) Public hearings are held pursuant to Section 200.065, Florida Statutes, in order for the Board to adopt the tentative and final budgets.
- (4) Prior to September 30, the budget is legally enacted through passage of a resolution.
- (5) All changes to the final budget must be approved by the Board in accordance with Section 129.06, Florida Statutes.
- (6) Formal budgetary integration is used as a management control device during the year for all governmental funds of the County.
- (7) Budgets for the governmental fund types are adopted on a basis consistent with generally accepted accounting principles.
- (8) All annual appropriations lapse at fiscal year-end.
- (9) Line item expenditures in excess of budget are authorized to the extent that total expenditures do not exceed total budgeted expenditures.

ENCUMBRANCES

The County does not utilize encumbrance accounting in its financial operations.

NOTE 1: *Summary of Significant Accounting Policies (continued)*

CASH AND INVESTMENTS

Cash and cash equivalents include all highly liquid investments (including restricted assets) with a maturity of three months or less when purchased. Investments are reported at fair value. Additional cash and investment information and fair values are presented in Note 2.

ACCOUNTS RECEIVABLE

Accounts receivables are recorded in the government-wide, governmental, and proprietary fund financial statements and are net of allowance for doubtful accounts, which is generally equivalent to the receivables that are over 180 days past due.

INVENTORIES

The County's inventories consist of expendable supplies which are recorded as expenditures when purchased rather than when consumed.

RESTRICTED ASSETS

Certain net position amounts of the County are classified as restricted net position on the statement of net position because their use is limited either by law through constitutional provisions or enabling legislation; or by restrictions imposed externally by creditors, grantors, contributions, or laws or regulations of other governments. In a fund with both restricted and unrestricted assets, qualified expenses are considered to be paid first from restricted net position and then from unrestricted net position.

CAPITAL ASSETS

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business type activities columns in the government-wide financial statements. Capital assets are recorded at historical cost or estimated historical cost if purchased or constructed (except for intangible right-to-use lease assets, the measurement is discussed later within this note). Donated assets are recorded at fair market value at the date of donation.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Property and equipment of the primary government is depreciated using the straight-line method over the following useful lives:

<u>Property</u>	<u>Estimated Useful Life</u>
Buildings and Improvements	10-40 Years
Machinery and Equipment	5-20 Years
Furniture and Fixtures	5-20 Years
Vehicles	5 Years
Right-to-use leased equipment	Lease term

NOTE 1: *Summary of Significant Accounting Policies (continued)*

Expenditures for maintenance and repairs which do not add to the value of the assets or materially extend their lives are expensed as incurred. However, expenditures for repairs and improvements which add to the normal value or life of an asset are capitalized.

COMPENSATED ABSENCES

The County maintains a policy that permits employees to accumulate earned but not used vacation and sick pay benefits that will be paid to employees upon separation from County service if certain criteria are met. These benefits are classified as compensated absences. Employees may be paid for unused vacation hours accrued up to a maximum amount. Payment for unused sick leave, upon termination, is also provided for up to certain amounts.

Both the current and long-term portion of compensated absences are accrued and reported in the government-wide financial statements. No expenditure is reported in the governmental fund level statements for these amounts until payment is due. The compensated absences liability is based on current rates of pay. This is accounted for pursuant to GASB Statement No. 16, *Accounting for Compensated Absences*.

LEASES

The County is a lessee for various lease agreements involving vehicles and equipment. The County recognizes a lease liability and an intangible right-to-use lease asset (lease asset) in the government-wide financial statements. The County recognizes lease liabilities with an initial individual value of \$15,000 or more.

At the commencement of a lease, the County initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of the lease payments made. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized on a straight-line basis over its useful life.

Key estimates and judgements related to leases include how the County determines (1) the discount rate is used to discount the expected lease payments to present value, (2) lease term, and (3) lease payments.

- The County uses the interest rate charged by the lessor as the discount rate. When the interest rate charged by the lessor is not provided, the County generally uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the noncancellable period of the lease. Lease payments included in the measurement of the lease liability are composed of fixed payments and purchase option price that the County is reasonably certain to exercise.

The County monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability.

Lease assets are reported with other capital assets and lease liabilities are reported with long-term debt on the statement of net position.

NOTE 1: *Summary of Significant Accounting Policies (continued)*

LONG-TERM DEBT OBLIGATIONS

In the government-wide financial statements, and for proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable government activities, business-type activities, or proprietary fund type statement of net position. Debt issuance costs are reported as other financing sources (uses) in the period incurred.

NET POSITION

Net position represents all assets, plus deferred outflows of resources, less liabilities, less deferred inflows of resources. In the Government-wide and Proprietary Fund Financial Statements, net position is reported in the following categories:

Net Investment in Capital Assets: Capital assets, net of accumulated depreciation, and outstanding principal balances of debt attributable to the acquisition, construction, or improvement of those assets.

Restricted: Net position, the use of which is subject to constraints imposed by external parties, including creditors, grantors, and laws and regulations of other governments, or imposed by enabling legislation. Nonexpendable amounts are required to remain intact under such constraints.

Unrestricted: Remaining net position not considered “invested in capital assets, net of related debt” or “restricted.”

For purposes of net position classification, when both restricted and unrestricted resources are available for use, it is the County’s policy to use restricted resources first, then unrestricted resources as they are needed.

DEFERRED INFLOWS OF RESOURCES

Deferred inflows of resources represent an acquisition of net position that applies to a future period and therefore will not be recognized as an inflow of resources until that time. The County has one item that qualifies for reporting in this category (pension related items). The proprietary funds and governmental and business-type activities report deferred inflows for pension related items as actuarially determined.

DEFERRED OUTFLOWS OF RESOURCES

Deferred outflows of resources represent an acquisition of net position that applies to a future period and therefore will not be recognized as an outflow of resources (expense) until that future time. The County reports one deferred outflow related to pensions.

FUND BALANCE

In the Governmental Fund Financial Statements, fund balance is reported in the following categories:

Nonspendable: Amounts that cannot be spent because they are either not in spendable form or they are legally or contractually required to remain intact.

NOTE 1: *Summary of Significant Accounting Policies (continued)*

Restricted: Amounts which use is subject to constraints imposed by external parties, including creditors, grantors, and laws and regulations of other governments, or imposed by County ordinance or enabling legislation.

Committed: Amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the government's highest level of decision-making authority. For the County, this formal action takes the form of ordinances which are passed by the County Commissioners.

Assigned: Amounts that are constrained by the County's intent for use for specific purposes, but are considered neither restricted nor committed.

Unassigned: Amounts in the general fund that are not otherwise constrained for a specific purpose narrower than the general operations of the County.

For purposes of fund balance classification, when both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then unrestricted resources as they are needed. When unrestricted resources are used, committed resources are used first, followed by assigned and unassigned resources, respectively.

RECLASSIFICATION

Certain amounts in the prior year have been reclassified for comparative purposes to conform to the presentation in the current year financial statements.

SUBSEQUENT EVENTS

Subsequent events were reviewed through May 30, 2025, which is the date the financial statements were available to be issued.

NOTE 2: *Deposits and Investments*

DEPOSITS

All bank accounts of the County are placed in banks that qualify as a public depository, as required by the Florida Security for Public Deposits Act, Chapter 280, *Florida Statutes*. At September 30, 2024, the carrying amount of the County's deposits was \$3,749,444 (includes fiduciary) and the bank balances were \$4,946,134. Deposits whose values exceed the limits of Federal depository insurance are entirely insured or collateralized pursuant to Chapter 280, Florida Statutes.

NOTE 2: *Deposits and Investments (continued)*

INVESTMENTS

The County is authorized to invest in all State-approved investments which include:

- (1) Local Government Surplus Funds Trust Fund administered by the State Board of Administration;
- (2) Florida Local Government Investment Trust administered by the Florida Association of Court Clerks and Comptrollers;
- (3) Florida Cooperative Liquid Assets Securities System supervised by a Board of Trustees comprised of eligible participants.
- (4) Bonds, notes or other obligations of the United States or those guaranteed by the United States or for which the credit of the United States is pledged;
- (5) Bonds, notes or other obligations of the State of Florida or any municipality or political subdivision thereof;
- (6) Interest-bearing time deposits or savings accounts in banks or savings and loan associations organized under the laws of Florida or organized under the laws of the United States doing business and situated in Florida.

Investments consist of amounts placed with the State Board of Administration for participation in the Local Government Surplus Trust Fund (Florida PRIME) created by Section 218.405, *Florida Statutes*. Investments also consist of amounts placed with the Florida Local Government Investment Trust Short-Term Bond Fund (FLGIT) and Florida Cooperative Liquid Assets Securities System (FLCLASS).

Florida PRIME meets the criteria in GASB 79 to measure all of its investments at amortized cost enabling it to maintain a constant Net Asset Value (NAV) of \$1.00 per share. As of September 30, 2024, Florida PRIME had no redemption fees or maximum transaction amounts, or any other requirements that serve to limit a participant's daily access to 100 percent of their account value.

The FLGIT Short-Term Bond Fund is a local government investment pool created by the Florida Association of Court Clerks and Comptroller, and the Florida Association of Counties for the purpose of providing public entities with an investment program that focuses on long-term securities with the highest credit ratings. This investment pool is a stable NAV Government Investment Pool established to be consistent with the policies set forth in Section 218.415 of the Florida Statutes. The effective maturity of the underlying investments is five years or less. To minimize credit risk, trust investments are confined to those of the highest credit quality: Treasuries, Agency Securities and Instruments, and other securities collateralized with Treasury/Agency Securities. Accounting valuations reflect estimates of the market value of the securities rather than their amortized cost.

FLCLASS interprets GASB 31, as amended by GASB 79, to mean that FLCLASS should measure all of the investments in FLCLASS at fair value. Therefore, the County's balance is considered the fair value of its investment as FLCLASS reports a floating net asset value, which approximates fair value.

NOTE 2: *Deposits and Investments (continued)*

Credit Risk – The credit risk of certain investments, such as investment pools managed by other governments, cannot be categorized as a credit risk because the County investments are not evidenced by specific, identifiable investment securities. As of September 30, 2024, Florida PRIME is rated by Standard and Poor’s and has a current rating of AAAm. As of September 30, 2024, FLGIT is rated by Fitch and has a current rating of AA Af. As of September 30, 2024, FLCLASS is rated by Standard and Poor’s and has a current rating of AAAm.

Interest Rate Risk – Section 218.415(6), Florida Statutes, limits investment maturities to provide sufficient liquidity to pay obligations as they become due. The dollar weighted average days to maturity for Florida PRIME was 39 days as of September 30, 2024. The dollar weighted average days to maturity for FLCLASS was 30 days as of September 30, 2024. The dollar weighted average maturity of FLGIT was 1.86 years as of September 30, 2024. Next interest rate reset dates for floating rate securities are used in the calculation of weighted average maturity.

Concentration of Credit Risk – The County manages concentration of credit risk by limiting investments to specific funds. At September 30, 2024, the County did not hold any investments that were considered to have a custodial credit risk.

As of September 30, 2024, the County maintained the following investment balances:

Investment	General Government	Fiduciary	Total
Florida local government investment trust (FLGIT)	\$ 13,759,959	\$ -	\$ 13,759,959
Local government surplus trust funds (SBA)	17,418,779	31,924	17,450,703
Florida Cooperative Liquid Assets Securities System (FLCLASS)	78,835	136,073	214,908
Nationwide Retirement Plans	-	857,907	857,907
Total investment portfolio	<u>\$ 31,257,573</u>	<u>\$ 1,025,904</u>	<u>\$ 32,283,477</u>

NOTE 3: *Property Taxes*

Under the Laws of Florida, the assessment of all properties and the collection of all county municipal, special taxing districts and school board property taxes are consolidated in the offices of the County Property Appraiser and County Tax Collector. The Laws of Florida regulating tax assessment are also designed to assure a consistent property valuation method statewide. Florida Statutes permit counties to levy property taxes at a rate of up to 10.0000 mills. The tax levy of Madison County, Florida is established by the Board prior to October 1 of each year. The millage rate collected by the County during the current fiscal year was 9.5000 mills.

All property is reassessed according to its fair market value as of January 1 of each year. Each assessment roll is submitted to the Executive Director of the Florida Department of Revenue for review to determine if the rolls meet all the appropriate requirements of Florida Statutes.

All taxes are due and payable on November 1 of each year, or as soon thereafter as the assessment roll is certified and delivered to the Tax Collector. All unpaid taxes become delinquent on April 1 following the year in which they are assessed. Discounts are allowed for early payment at the rate of 4% for the month

NOTE 3: *Property Taxes (continued)*

of November, 3% for the month of December, 2% for the month of January, and 1% for the month of February. The taxes paid in March are without discount.

On or prior to June 1, following the tax year, certificates are sold for all delinquent taxes on real property in accordance with the Laws of Florida. After sale, tax certificates bear interest of 18% per year or at any lower rate bid by the buyer. Application for a tax deed on any unredeemed tax certificates may be made by the certificate holder after a period of two years.

Delinquent taxes on personal property bear interest at 18% per year until the tax is satisfied either by seizure and sale of the property or by the seven-year statute of limitations. Since tax certificates were sold for substantially all current year delinquent property taxes, there were no material property taxes receivable at September 30, 2024.

NOTE 4: *Interfund Transactions*

During the course of normal operations, numerous transactions occur between funds, such as expenditures or transfers of resources to provide services, service debt or construct assets. The interfund transactions are eliminated in the government-wide financial statement totals.

The County maintained the following interfund receivables/payables as of September 30, 2024:

<u>Receivable Fund</u>	<u>Payable Fund</u>	<u>Amount</u>
General fund	County transportation trust	\$ 533,717
	Solid Waste	191,344
	Emergency medical services	645,527
	Other nonmajor funds	2,022,443
Emergency medical services	Other nonmajor funds	3,798
Other nonmajor funds	General fund	468,870
	Sheriff operating	1,702
	Other nonmajor funds	<u>1,834,195</u>
Total		<u>\$ 5,701,596</u>

NOTE 4: *Interfund Transactions (continued)*

Operating transfers between funds during the year were as follows for the year ended September 30, 2024:

<u>Transfers in</u>	<u>Transfers out</u>	<u>Amount</u>
General fund	Other nonmajor funds	\$ 159,804
County transportation trust	Other nonmajor funds	351,718
Sheriff operating	Other nonmajor funds	9,287,204
Emergency medical services	Other nonmajor funds	1,845,265
Solid waste disposal	General fund	342,000
Other nonmajor funds	General fund	11,508,450
	Other nonmajor funds	<u>523,912</u>
Total		<u><u>\$ 24,018,353</u></u>

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NOTE 5: *Changes in Capital Assets*

Capital asset activity for the fiscal year ended September 30, 2024, was as follows:

	Balance October 01, 2023	Additions	Reductions	Balance September 30, 2024
Governmental activities				
Capital assets,				
Not being depreciated:				
Land	\$ 1,999,859	\$ -	\$ -	\$ 1,999,859
Work in progress	229,517	256,744	-	486,261
Total capital assets,				
Not being depreciated	2,229,376	256,744	-	2,486,120
Capital assets,				
Being depreciated:				
Buildings and improvements	30,778,955	74,637	(22,679)	30,830,913
Equipment	9,614,917	1,594,961	(2,201,477)	9,008,401
Infrastructure	75,444,502	382,136	-	75,826,638
Right-to-use leased equipment	1,573,594	1,826,470	(756,130)	2,643,934
Total capital assets,				
Being depreciated	117,411,968	3,878,204	(2,980,286)	118,309,886
Less accumulated depreciation for:				
Buildings and improvements	(26,655,497)	(308,830)	22,679	(26,941,648)
Equipment	(7,048,561)	(1,044,998)	2,175,362	(5,918,197)
Infrastructure	(23,965,108)	(2,379,665)	-	(26,344,773)
Right-to-use leased equipment	(674,162)	(721,569)	756,130	(639,601)
Total accumulated depreciation	(58,343,328)	(4,455,062)	2,954,171	(59,844,219)
Governmental activities				
Capital assets, net	\$ 61,298,016	\$ (320,114)	\$ (26,115)	\$ 60,951,787
Business-type activities				
Capital assets,				
Being depreciated:				
Equipment	\$ 4,697,456	\$ 735,287	\$ -	\$ 5,432,743
Less accumulated depreciation	(3,199,891)	(504,775)	-	(3,704,666)
Business-type activities				
Capital assets, net	\$ 1,497,565	\$ 230,512	\$ -	\$ 1,728,077

Depreciation expense was charged to functions/programs as follows:

Governmental activities:	
General government	\$ 712,810
Public safety	1,648,373
Transportation and capital projects	2,093,879
Total depreciation	\$ 4,455,062

NOTE 5: *Changes in Capital Assets (continued)*

Business-type activities:	
Solid waste disposal	\$ 310,803
Emergency medical services	<u>193,972</u>
Total depreciation	<u>\$ 504,775</u>

NOTE 6: *Leases*

The County, as a lessee, has entered into various lease agreements involving equipment through fiscal year 2029. The lease agreements have interest rates ranging from 1.95% to 8.69%. The total of the County's lease assets were recorded at a cost of \$2,643,934, less accumulated amortization of \$639,601.

REQUIREMENTS TO MATURITY

The scheduled payments of principal and interest on leases are as follows:

<u>September 30,</u>	<u>Principal</u>	<u>Interest</u>
2025	\$ 257,437	\$ 81,673
2026	469,381	82,737
2027	413,082	64,371
2028	284,127	42,178
2029	353,059	23,659
Thereafter	<u>77,582</u>	<u>4,562</u>
	<u>\$ 1,854,668</u>	<u>\$ 299,180</u>

NOTE 7: *Long-Term Debt*

Under the GASB 34 reporting model, long-term liabilities are not due and payable in the current period and accordingly are not reported as fund liabilities. All long-term liabilities for the Board of County Commissioners are reported in the government-wide Statement of Net Position. The following sections address specific long-term liabilities which are included in the government-wide presentation:

Florida's Wastewater Revolving Loan Fund – The Florida Department of Environmental Protection has a revolving loan program for certain water pollution control projects. The County was awarded funding from this program to assist with a portion of the I-10 interchange project. Amounts borrowed require interest to be paid at a rate of approximately 1.69% annually. As of September 30, 2024, the outstanding balance on the revolving loan fund amounted to \$644,289. This loan is collateralized by the revenues generated from the One Cent County Surtax. The County is required to make semi-annual principal and interest payments of \$235,623. The semi-annual loan payment is based on the total amount of debt, which consists of the loan principal plus estimated loan service fee and interest.

Auto and Equipment Loans – The County regularly purchases vehicles and other equipment through lease finance options. The total due on these lease finance agreements as of September 30, 2024, was \$770,194.

NOTE 7: Long-Term Debt (continued)

CHANGES IN LONG-TERM LIABILITIES

	Balance October 01, 2023	Additions	Reductions*	Balance September 30, 2024	Due Within One Year
<u>Governmental activities</u>					
Compensated absences	\$ 1,327,155	\$ -	\$ (29,611)	\$ 1,297,544	\$ 259,509
DEP revolving loan fund	865,467	-	(221,178)	644,289	224,941
Auto and equipment loans	263,550	859,163	(352,519)	770,194	168,087
Lease liability	1,033,087	1,626,470	(804,889)	1,854,668	257,437
Net pension liability	16,402,187	1,971,057	(2,076,048)	16,297,196	-
Total	<u>\$ 19,891,446</u>	<u>\$ 4,456,690</u>	<u>\$ (3,484,245)</u>	<u>\$ 20,863,891</u>	<u>\$ 909,974</u>
	Balance October 01, 2023	Additions	Reductions	Balance September 30, 2024	Due Within One Year
<u>Business-type activities</u>					
Auto and equipment loans	\$ 69,875	\$ -	\$ (69,875)	\$ -	\$ -
Net pension liability	2,802,186	347,833	(366,361)	2,783,658	-
Total	<u>\$ 2,872,061</u>	<u>\$ 347,833</u>	<u>\$ (436,236)</u>	<u>\$ 2,783,658</u>	<u>\$ -</u>
Total long-term debt	<u>\$ 22,763,507</u>	<u>\$ 4,804,523</u>	<u>\$ (3,920,481)</u>	<u>\$ 23,647,549</u>	<u>\$ 909,974</u>

**The change in the compensated absences liability is presented as a net change.*

DEBT SERVICE REQUIREMENTS

The scheduled payments of principal and interest on long-term debt and lease liabilities are as follows:

	September 30,	Principal	Interest
2025	\$	650,465	\$ 113,774
2026		873,790	105,373
2027		783,952	80,410
2028		436,257	51,845
2029		382,489	29,663
Thereafter		142,198	10,814
		<u>\$ 3,269,151</u>	<u>\$ 391,879</u>

NOTE 8: *Deficit Fund Equity*

The following funds had a deficit fund balance for the year ended September 30, 2024:

Capital projects	\$ 159,102
Court Fund	212,598
Soil Conservation	6,277
DOJ Equitable Sharing Program	9
Emergency Medical Services	<u>884,005</u>
Total	<u>\$ 1,261,991</u>

This deficit fund balance was created by expenses exceeding revenues and financing sources. The deficit will be covered by fund balances of other existing funds.

NOTE 9: *Florida Retirement System Retirement Plans*

FLORIDA RETIREMENT SYSTEM

General Information – All of the County’s employees participate in the Florida Retirement System (FRS). As provided by Chapters 121 and 112, Florida Statutes, the FRS provides two cost sharing, multiple employer defined benefit plans administered by the Florida Department of Management Services, Division of Retirement, including the FRS Pension Plan (“FRS Plan”) and the Retiree Health Insurance Subsidy (“HIS Plan”). Under Section 121.4501, Florida Statutes, the FRS also provides a defined contribution plan (“Investment Plan”) alternative to the FRS Plan, which is administered by the State Board of Administration (“SBA”). As a general rule, membership in the FRS is compulsory for all employees working in a regularly established position for a state agency, county government, district school board, state university, community college, or a participating city or special district within the State of Florida. The FRS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefits are established by Chapter 121, Florida Statutes, and Chapter 60S, Florida Administrative Code. Amendments to the law can be made only by an act of the Florida State Legislature.

The State of Florida annually issues a publicly available financial report that includes financial statements and required supplementary information for the FRS. The latest available report may be obtained by writing to the State of Florida Department of Management Services, Division of Retirement, Research and Education Section, P.O. Box 9000, Tallahassee, Florida 32315-9000, or from the website: www.dms.myflorida.com/workforce_operations/retirement/publications.

FRS PLAN

Plan Description – The FRS Plan is a cost-sharing multiple-employer defined benefit pension plan, with a Deferred Retirement Option Program (“DROP”) for eligible employees.

NOTE 9: *Florida Retirement System Retirement Plans (continued)*

Benefits Provided – Benefits under the FRS Plan are computed on the basis of age, average final compensation, and service credit. For FRS Plan members enrolled before July 1, 2011, Regular class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 1.6% of their final average compensation based on the five highest years of salary, for each year of credited service. Vested members with less than 30 years of service may retire before age 62 and receive reduced retirement benefits. Special Risk Administrative Support class members who retire at or after age 55 with at least six years of credited service or 25 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 1.6% of their final average compensation based on the five highest years of salary, for each year of credited service. Special Risk class members (sworn law enforcement officers, firefighters, and correctional officers) who retire at or after age 55 with at least six years of credited service, or with 25 years of service regardless of age, are entitled to a retirement benefit payable monthly for life, equal to 3.0% of their final average compensation based on the five highest years of salary for each year of credited service. Senior Management Service class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 2.0% of their final average compensation based on the five highest years of salary for each year of credited service.

Elected Officers' class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 3.0% (3.33% for judges and justices) of their final average compensation based on the five highest years of salary for each year of credited service.

For Plan members enrolled on or after July 1, 2011, the vesting requirement is extended to eight years of credited service for all these members and increasing normal retirement to age 65 or 33 years of service regardless of age for Regular, Senior Management Service, and Elected Officers' class members, and to age 60 or 30 years of service regardless of age for Special Risk and Special Risk Administrative Support class members. Also, the final average compensation for all these members will be based on the eight highest years of salary.

As provided in Section 121.101, Florida Statutes, if the member is initially enrolled in the FRS Plan before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is three percent per year. If the member is initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of three percent determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by three percent. Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

In addition to the above benefits, the DROP program allows eligible members to defer receipt of monthly retirement benefit payments while continuing employment with an FRS employer for a period not to exceed 60 months after electing to participate. Deferred monthly benefits are held in the FRS Trust Fund and accrue interest. There are no required contributions by DROP participants.

NOTE 9: *Florida Retirement System Retirement Plans (continued)*

Contributions – Effective July 1, 2011, all enrolled members of the FRS, other than DROP participants, are required to contribute three percent of their salary to the FRS. In addition to member contributions, governmental employers are required to make contributions to the FRS based on state-wide contribution rates established by the Florida Legislature. These rates are updated as of July 1 of each year. The employer contribution rates by job class for the periods from October 1, 2023 through June 30, 2024, and from July 1, 2024, through September 30, 2024, respectively, were as follows: Regular—13.57% and 13.63%; Special Risk Administrative Support—39.82% and 39.82%; Special Risk—32.67% and 32.79%; Senior Management Service—34.52% and 34.52%; Elected Officers’—58.68% and 58.68%; and DROP participants—21.13% and 21.13%. These employer contribution rates include the 2.00% and 2.00% HIS Plan subsidy for the period October 1, 2023, through June 30, 2024, and July 1, 2024, through September 30, 2024, respectively.

The County’s contributions, including employee contributions, to the FRS Plan totaled \$2,343,981 for the fiscal year ended September 30, 2024.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – At September 30, 2024, the County reported a liability of \$15,182,404 for its proportionate share of the FRS Plan’s net pension liability. The net pension liability was measured as of June 30, 2024, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2024. The County’s proportionate share of the net pension liability was based on the County’s 2023-24 fiscal year contributions relative to the 2023-24 fiscal year contributions of all participating members. At June 30, 2024, the County’s proportionate share was 0.03925 percent.

For the fiscal year ended September 30, 2024, the County recognized pension expense of \$47,499. In addition, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	FRS Pension	
	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 1,533,830	\$ -
Changes of assumptions	2,080,887	-
Net difference between projected and actual earnings on pension plan investments	-	(1,009,102)
Changes in proportion and differences between County contributions and proportionate share of contributions	1,418,159	(788,934)
County contributions subsequent to the measurement date	671,178	-
Total	<u>\$ 5,704,054</u>	<u>\$ (1,798,036)</u>

NOTE 9: *Florida Retirement System Retirement Plans (continued)*

The deferred outflows of resources related to the FRS Plan, totaling \$671,178 resulting from County contributions to the Plan subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the FRS Plan will be recognized in pension expense as follows:

<u>Year ended September 30:</u>	<u>FRS Amount</u>
2025	\$ (286,542)
2026	3,112,847
2027	226,922
2028	10,733
2029	170,880
Total	<u>\$ 3,234,840</u>

Actuarial Assumptions – The total pension liability in the June 30, 2024, actuarial valuation was determined using the following actuarial assumption, applied to all periods included in the measurement:

Inflation	2.40%
Salary increases	3.50%, average, including inflation
Investment rate of return	6.70%, net of pension plan investment expense, including inflation

Mortality assumptions for the FRS Pension Plan were based on the PUB-2010 base table, projected generationally with Scale MP-2021.

The most recent experience study for the FRS Pension Plan was completed in 2024 for the period July 1, 2018, through June 30, 2023.

The long-term expected rate of return remained 6.70%.

NOTE 9: Florida Retirement System Retirement Plans (continued)

The long-term expected rate of return on FRS Plan investments was not based on historical returns, but instead is based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions and includes an adjustment for the inflation assumption. The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation (1)	Annual Arithmetic Return	Compound Annual (Geometric) Return	Standard Deviation
Cash	1.0%	3.3%	3.3%	1.1%
Fixed income	29.0%	5.7%	5.6%	3.9%
Global equity	45.0%	8.6%	7.0%	18.2%
Real estate (property)	12.0%	8.1%	6.8%	16.6%
Private equity	11.0%	12.4%	8.8%	28.4%
Strategic investments	2.0%	6.6%	6.2%	8.7%
Total	100.00%			
Assumed inflation - mean			2.4%	1.5%

(1) As outlined in the Pension Plan's investment policy

Discount Rate – The discount rate used to measure the total pension liability was 6.70%. The FRS Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculation of the total pension liability is equal to the long-term expected rate of return.

Sensitivity of the County's Proportionate Share of the Net Position Liability to Changes in the Discount Rate – The following represents the County's proportionate share of the net pension liability calculated using the discount rate of (6.70%), as well as what the County's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (5.70%) or one percentage point higher (7.70%) than the current rate:

FRS Net Pension Liability		
1% Decrease	Current Discount Rate	1% Increase
5.70%	6.70%	7.70%
\$ 26,705,316	\$ 15,182,404	\$ 5,529,520

NOTE 9: *Florida Retirement System Retirement Plans (continued)*

FRS Plan Fiduciary Net Position – Detailed information regarding the FRS Plan’s fiduciary net position is available in the separately issued FRS Plan and Other State-Administered Systems Comprehensive Annual Financial Report.

HIS PLAN

Plan Description – The HIS Plan is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, Florida Statutes, and may be amended by the Florida legislature at any time. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

Benefits Provided – For the fiscal year ended September 30, 2024, eligible retirees and beneficiaries received a monthly HIS payment of \$7.50 for each year of creditable service completed at the time of retirement, with a minimum HIS payment of \$45 and a maximum HIS payment of \$225 per month. To be eligible to receive these benefits, a retiree under a State-administered retirement system must provide proof of health insurance coverage, which may include Medicare.

Contributions – The HIS Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended September 30, 2023, the HIS contribution for the period October 1, 2023, through June 30, 2024, was 2.00%, and the period July 1, 2024, through September 30, 2024 was 2.00%. The County contributed 100% of its statutorily required contributions for the current and preceding three years. HIS Plan contributions are deposited in a separate trust fund from which payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or cancelled.

The County’s contributions to the HIS Plan totaled \$230,825 for the fiscal year ended September 30, 2024.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – At September 30, 2024, the County reported a liability of \$3,898,450 for its proportionate share of the HIS Plan’s net pension liability. The net pension liability was measured as of June 30, 2024, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2024. The County’s proportionate share of the net pension liability was based on the County’s 2023-24 fiscal year contributions relative to the 2023-24 fiscal year contributions of all participating members. At June 30, 2024, the County's proportionate share was 0.02599 percent.

NOTE 9: *Florida Retirement System Retirement Plans (continued)*

For the fiscal year ended September 30, 2024, the County recognized pension (benefit) of (\$35,592). In addition, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	HIS Pension	
	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 37,642	\$ (7,486)
Changes of assumptions	68,993	(461,526)
Net difference between projected and actual earnings on pension plan investments	-	(1,410)
Changes in proportion and differences between County contributions and proportionate share of contributions	323,381	(151,489)
County contributions subsequent to the measurement date	64,582	-
Total	<u>\$ 494,598</u>	<u>\$ (621,911)</u>

The deferred outflows of resources related to the HIS Plan, totaling \$64,582 resulting from County contributions to the HIS Plan subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the HIS Plan will be recognized in pension expense as follows:

Year ended September 30:	HIS Amount
2025	\$ (31,132)
2026	(38,412)
2027	(55,957)
2028	(39,124)
2029	(21,317)
Thereafter	(5,953)
Total	<u>\$ (191,895)</u>

Actuarial Assumptions – The total pension liability in the July 1, 2024, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.40%
Salary increases	3.50%, average, including inflation
Municipal bond rate	3.93%, net of pension plan investment

NOTE 9: *Florida Retirement System Retirement Plans (continued)*

The most recent experience study for the HIS Pension Plan was completed in 2024 for the period July 1, 2018, through June 30, 2023.

The municipal rate used to determine total pension liability was increased from 3.65% to 3.93%.

All demographic assumptions and methods were reviewed as part of the 2024 Experience Study. Changes were adopted by the 2024 FRS Actuarial Assumption Conference during its meetings in October 2024.

The coverage election assumptions were updated to reflect recent and anticipated future experience of HIS program participants. Changes were adopted by the 2024 FRS Actuarial Assumption Conference during its October 2024 meeting.

The discount rate was modified to reflect the change in the value of the municipal bond index between GASB measurement dates.

Discount Rate – The discount rate used to measure the total pension liability was 3.93%. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the HIS Plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index.

Sensitivity of the County’s Proportionate Share of the Net Position Liability to Changes in the Discount Rate – The following represents the County’s proportionate share of the net pension liability calculated using the discount rate of 3.93%, as well as what the County’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (2.93%) or one percentage point higher (4.93%) than the current rate:

HIS Net Pension Liability		
1% Decrease	Current Discount Rate	1% Increase
2.93%	3.93%	4.93%
\$ 4,437,884	\$ 3,898,450	\$ 3,450,632

HIS Plan Fiduciary Net Position – Detailed information regarding the HIS Plan’s fiduciary net position is available in the separately issued Florida Retirement System Pension Plan and Other State-Administered Systems Comprehensive Annual Financial Report.

INVESTMENT PLAN

The SBA administers the defined contribution plan officially titled the FRS Investment Plan. The Investment Plan is reported in the SBA’s annual financial statements and in the State of Florida Comprehensive Annual Financial Report.

NOTE 9: *Florida Retirement System Retirement Plans (continued)*

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. County employees participating in DROP are not eligible to participate in the Investment Plan. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular Class, Elected County Officers, etc.), as the FRS Plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering the Investment Plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.06 percent of payroll and by forfeited benefits of plan members.

Allocations to the investment member's accounts during the 2023-24 fiscal year, as established by Section 121.72, Florida Statutes, are based on a percentage of gross compensation, by class, as follows: Regular class 11.30%, Special Risk Administrative Support class 12.95%, Special Risk class 19.00%, Senior Management Service class 12.67% and County Elected Officers class 16.34%.

For all membership classes, employees are immediately vested in their own contributions and are vested after one year of service for employer contributions and investment earnings. If an accumulated benefit obligation for service credit originally earned under the Pension Plan is transferred to the Investment Plan, the member must have the years of service required for Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Nonvested employer contributions are placed in a suspense account for up to five years. If the employee returns to FRS-covered employment within the five-year period, the employee will regain control over their account. If the employee does not return within the five-year period, the employee will forfeit the accumulated account balance. For the fiscal year ended September 30, 2024, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the County.

After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided; the member may either transfer the account balance to the pension plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the FRS Plan, or remain in the Investment Plan and rely upon that account balance for retirement income.

NOTE 10: *Joint Venture*

In 1992, the County entered into an agreement with Taylor, Dixie, and Jefferson Counties to establish an Organization known as the Aucilla Area Solid Waste Administration. The purpose of this entity is to facilitate, through the collective effort of the counties involved, solid waste disposal through the establishment and operation of a joint solid waste disposal facility. The County has an ongoing financial responsibility to the Organization in that it has agreed to use the Organization to fulfill its landfill needs.

The governing board of the Organization is composed of one County Commissioner from each County. The Board elects the officers and manages the operations. Financial statements of the Organization may be obtained by contacting the Aucilla Area Solid Waste Administration office.

NOTE 11: *Landfill Closure and Post-Closure Costs*

The Third Judicial Circuit Court ruled on September 26, 1992, that Madison County, Florida, must close the last active cell of its landfill (approximately ten acres) and monitor the landfill for twenty years pursuant to the dictates of the Florida Department of Environmental Protection (FDEP). As of September 30, 2024, the total estimated remaining cost of the landfill closure and post-closure care is \$0 as the County has reached year twenty of its post-closure monitoring requirement.

On September 9, 2022, the United States Environmental Protection Agency Region 4 selected a new remedy for the groundwater in Amended Record of Decision. The new remedy involves phased treatment of groundwater using Enhanced Reductive Dechlorination. As of September 30, 2024, no reasonable estimate of the expected cost can be made and therefore, no amount has been accrued on the County’s Statement of Net Position. The County is expecting the current Third Amendment to Settlement Agreement with ITT to remain in effect allowing the County’s annual expenditures not to exceed \$150,000, per year.

NOTE 12: *Landfill Management Escrow Account*

The County has established an interest-bearing escrow account with the Florida Local Government Investment Trust for the sole purpose of long-term care of the closed Madison County, Florida Center Landfill. Pursuant to Rule 62-701.630, Florida Administrative Code, the escrow account is not used for any purpose other than landfill closure and long-term care; all withdrawals from the account are subject to approval by the Madison County, Florida Clerk of the Circuit Court and Comptroller. The County filed a final post-closure certification in the year ended September 30, 2018 and will reallocate these funds at a future date.

During the year ended September 30, 2024, the escrow account had the following activity:

Balance October 1, 2023	\$ 155,203
Withdrawals	-
Net appreciation	<u>11,182</u>
Balance September 30, 2024	<u>\$ 166,385</u>

NOTE 13: *Proprietary Accounts Receivable*

At September 30, 2024, the accounts receivable for proprietary funds were as follows:

Accounts receivable	\$ 3,242,574
Less: allowance for doubtful accounts	<u>(2,739,507)</u>
Net accounts receivable	<u><u>\$ 503,067</u></u>

NOTE 14: *Restatement of Fiduciary Net Position*

For the fiscal year ended September 30, 2024, the County has determined that a restatement to beginning net position of the Fiduciary funds of the County is necessary to correct beginning year balance of postemployment benefits other than pensions related to the deferred compensation plan.

	Deferred Compensation Plan
Net position - beginning of year, as previously reported	\$ -
Restatement to correct assets held for postemployment benefits other than pensions	590,744
Net position - beginning, as restated	<u><u>\$ 590,744</u></u>

NOTE 15: *Changes within Financial Reporting Entity*

To properly reflect the County's operations, the SHIP Program fund, previously reported as a nonmajor fund, is reported as a major fund and the Capital Projects fund, previously reported as a major fund, is reported as a nonmajor fund. The adjustments to beginning fund balances is properly reflected on the statement of revenues, expenditures, and changes in fund balances.

REQUIRED SUPPLEMENTARY INFORMATION

MADISON COUNTY, FLORIDA
SCHEDULE OF MADISON COUNTY'S PROPORTIONATE SHARE OF NET PENSION LIABILITY
FLORIDA RETIREMENT SYSTEM
LAST TEN FISCAL YEARS*

	2024	2023	2022	2021	2020
Madison County's proportion of the net pension liability	0.039246530%	0.037975999%	0.035481185%	0.034778359%	0.036678485%
Madison County's proportionate share of the net pension liability	\$ 15,182,404	\$ 15,132,233	\$ 13,201,852	\$ 2,627,110	\$ 15,896,996
Madison County's covered-employee payroll	12,402,872	10,940,111	9,856,125	8,969,221	8,340,816
Madison County's proportionate share of the net pension liability as a percentage of its covered-employee payroll	122.41%	138.32%	133.95%	29.29%	190.59%
Plan fiduciary net position as a percentage of the total pension liability	83.70%	82.38%	82.89%	96.40%	78.85%
	2019	2018	2017	2016	2015
Madison County's proportion of the net pension liability	0.038153523%	0.037631910%	0.037964192%	0.038502386%	0.03732349%
Madison County's proportionate share of the net pension liability	\$ 13,139,541	\$ 11,334,926	\$ 11,229,553	\$ 9,721,883	\$ 4,820,829
Madison County's covered-employee payroll	8,311,581	7,961,781	7,895,237	7,969,600	7,682,991
Madison County's proportionate share of the net pension liability as a percentage of its covered-employee payroll	158.09%	142.37%	142.23%	121.99%	62.75%
Plan fiduciary net position as a percentage of the total pension liability	82.61%	84.26%	83.89%	84.88%	92.00%

* The amounts presented for each fiscal year were determined as of 6/30.

MADISON COUNTY, FLORIDA
SCHEDULE OF MADISON COUNTY'S CONTRIBUTIONS
FLORIDA RETIREMENT SYSTEM
LAST TEN FISCAL YEARS*

	2024	2023	2022	2021	2020
Contractually required contribution	\$ 2,343,980	\$ 1,953,530	\$ 1,581,228	\$ 1,374,268	\$ 1,208,821
Contributions in relation to the contractually required contribution	(2,343,980)	(1,953,530)	(1,581,228)	(1,374,268)	(1,208,821)
Contribution deficiency (excess)	-	-	-	-	-
Madison County's covered-employee payroll	\$ 12,402,872	\$ 10,940,111	\$ 9,856,125	\$ 8,969,221	\$ 8,340,816
Contributions as a percentage of covered-employee payroll	18.90%	17.86%	16.04%	15.32%	14.49%

	2019	2018	2017	2016	2015
Contractually required contribution	\$ 1,203,140	\$ 1,103,757	\$ 988,301	\$ 938,942	\$ 909,978
Contributions in relation to the contractually required contribution	(1,203,140)	(1,103,757)	(988,301)	(938,942)	(909,978)
Contribution deficiency (excess)	-	-	-	-	-
Madison County's covered-employee payroll	\$ 8,311,581	\$ 7,961,781	\$ 7,895,237	\$ 7,969,600	\$ 7,682,991
Contributions as a percentage of covered-employee payroll	14.48%	13.86%	12.52%	11.78%	11.84%

* The amounts presented for each fiscal year were determined as of 6/30.

MADISON COUNTY, FLORIDA
SCHEDULE OF MADISON COUNTY'S PROPORTIONATE SHARE OF NET PENSION LIABILITY
HEALTH INSURANCE SUBSIDY PROGRAM
LAST TEN FISCAL YEARS*

	2024	2023	2022	2021	2020
Madison County's proportion of the net pension liability	0.025987972%	0.025641048%	0.025031056%	0.024049951%	0.023280271%
Madison County's proportionate share of the net pension liability	\$ 3,898,450	\$ 4,072,140	\$ 2,651,189	\$ 2,950,088	\$ 2,842,483
Madison County's covered-employee payroll	12,402,872	10,940,111	9,856,125	8,969,221	8,340,816
Madison County's proportionate share of the net pension liability as a percentage of its covered-employee payroll	31.43%	37.22%	26.90%	32.89%	34.08%
Plan fiduciary net position as a percentage of the total pension liability	4.80%	4.12%	4.81%	3.56%	3.00%
	2019	2018	2017	2016	2015
Madison County's proportion of the net pension liability	0.023721224%	0.023691928%	0.024185596%	0.024699941%	0.02474772%
Madison County's proportionate share of the net pension liability	\$ 2,654,168	\$ 2,507,580	\$ 2,586,036	\$ 2,878,676	\$ 2,523,878
Madison County's covered-employee payroll	8,311,581	7,961,781	7,895,237	7,969,600	7,682,991
Madison County's proportionate share of the net pension liability as a percentage of its covered-employee payroll	31.93%	31.50%	32.75%	36.12%	32.85%
Plan fiduciary net position as a percentage of the total pension liability	2.63%	2.15%	1.64%	0.97%	0.50%

* The amounts presented for each fiscal year were determined as of 6/30.

MADISON COUNTY, FLORIDA
SCHEDULE OF MADISON COUNTY'S CONTRIBUTIONS
HEALTH INSURANCE SUBSIDY PROGRAM
LAST TEN FISCAL YEARS*

	2024	2023	2022	2021	2020
Contractually required contribution	\$ 230,824	\$ 182,986	\$ 155,294	\$ 144,266	\$ 133,025
Contributions in relation to the contractually required contribution	(230,824)	(182,986)	(155,294)	(144,266)	(133,025)
Contribution deficiency (excess)	-	-	-	-	-
Madison County's covered-employee payroll	\$ 12,402,872	\$ 10,940,111	\$ 9,856,125	\$ 8,969,221	\$ 8,340,816
Contributions as a percentage of covered-employee payroll	1.86%	1.67%	1.58%	1.61%	1.59%

	2019	2018	2017	2016	2015
Contractually required contribution	\$ 133,155	\$ 128,833	\$ 127,603	\$ 126,603	\$ 94,601
Contributions in relation to the contractually required contribution	(133,155)	(128,833)	(127,603)	(126,603)	(94,601)
Contribution deficiency (excess)	-	-	-	-	-
Madison County's covered-employee payroll	\$ 8,311,581	\$ 7,961,781	\$ 7,895,237	\$ 7,969,600	\$ 7,682,991
Contributions as a percentage of covered-employee payroll	1.60%	1.62%	1.62%	1.59%	1.23%

* The amounts presented for each fiscal year were determined as of 6/30.

MADISON COUNTY, FLORIDA
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
BUDGET TO ACTUAL
GENERAL FUND
FOR THE YEAR ENDED SEPTEMBER 30, 2024

	Budgeted Amounts			Variance with Final Budget - Favorable (Unfavorable)
	Original	Final	Actual	
REVENUES				
Taxes	\$ 10,084,126	\$ 10,809,127	\$ 11,716,056	\$ 906,929
Licenses and permits	362,615	362,615	459,228	96,613
Intergovernmental	3,754,598	4,472,593	4,380,802	(91,791)
Charges for services	328,406	328,406	336,891	8,485
Fines and forfeitures	12,500	12,500	14,785	2,285
Interest revenue	228,215	345,715	431,675	85,960
Other	149,623	2,538,812	2,657,134	118,322
Total revenues	14,920,083	18,869,768	19,996,571	1,126,803
EXPENDITURES				
General government	1,076,497	3,399,342	3,480,915	(81,573)
Public safety	497,936	494,293	429,243	65,050
Physical environment	182,873	219,041	192,625	26,416
Economic environment	163,479	742,579	647,553	95,026
Human services	534,083	531,293	475,534	55,759
Culture/recreation	1,015,723	1,058,797	1,057,388	1,409
Court related	199,153	278,672	243,703	34,969
Debt service				
Principal	8,849	8,849	8,767	82
Capital outlay	140,000	343,670	358,220	(14,550)
Total expenditures	3,818,593	7,076,536	6,893,948	182,588
Excess (deficiency) of revenues over (under) expenditures	11,101,490	11,793,232	13,102,623	1,309,391
OTHER FINANCING SOURCES (USES)				
Transfers in	-	159,037	159,804	767
Transfers (out)	(11,101,490)	(11,952,269)	(11,850,450)	101,819
Total other financing sources (uses)	(11,101,490)	(11,793,232)	(11,690,646)	102,586
Net changes in fund balances	-	-	1,411,977	1,411,977
Fund balances - beginning	-	-	6,075,041	6,075,041
Fund balances - ending	\$ -	\$ -	\$ 7,487,018	\$ 7,487,018

MADISON COUNTY, FLORIDA
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
BUDGET TO ACTUAL
COUNTY TRANSPORTATION TRUST FUND
FOR THE YEAR ENDED SEPTEMBER 30, 2024

	Budgeted Amounts			Variance with Final Budget - Favorable (Unfavorable)
	Original	Final	Actual	
REVENUES				
Taxes	\$ 1,546,714	\$ 1,645,714	\$ 1,644,648	\$ (1,066)
Licenses and permits	4,600	4,600	3,413	(1,187)
Intergovernmental	687,332	712,332	727,964	15,632
Charges for services	10,661	10,661	9,901	(760)
Interest revenue	120,200	271,670	270,936	(734)
Other	300,497	867,842	655,940	(211,902)
Total revenues	2,670,004	3,512,819	3,312,802	(200,017)
EXPENDITURES				
Transportation	1,870,691	2,713,506	2,709,343	4,163
Debt service				
Principal	790,127	790,127	790,127	-
Interest	107,463	107,463	107,463	-
Capital outlay	1,689,664	1,689,664	1,689,664	-
Total expenditures	4,457,945	5,300,760	5,296,597	4,163
Excess (deficiency) of revenues over (under) expenditures	(1,787,941)	(1,787,941)	(1,983,795)	(195,854)
OTHER FINANCING SOURCES (USES)				
Transfers in	351,718	351,718	351,718	-
Leases (as lessee)	1,436,223	1,436,223	1,436,223	-
Total other financing sources	1,787,941	1,787,941	1,787,941	-
Net changes in fund balances	-	-	(195,854)	(195,854)
Fund balances - beginning	-	-	2,918,736	2,918,736
Fund balances - ending	\$ -	\$ -	\$ 2,722,882	\$ 2,722,882

MADISON COUNTY, FLORIDA
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
BUDGET TO ACTUAL
SHERIFF - OPERATING FUND
FOR THE YEAR ENDED SEPTEMBER 30, 2024

	Budgeted Amounts			Variance with Final Budget - Favorable (Unfavorable)
	Original	Final	Actual	
REVENUES				
Intergovernmental	\$ -	\$ -	\$ -	\$ -
Total revenues	-	-	-	-
EXPENDITURES				
Current				
Public safety	8,371,992	9,145,561	8,760,768	384,793
Debt service				
Principal	237,469	237,469	358,514	(121,045)
Interest	12,887	12,887	12,887	-
Capital outlay	857,410	857,410	1,016,564	(159,154)
Total expenditures	9,479,758	10,253,327	10,148,733	104,594
Excess (deficiency) of revenues over (under) expenditures	(9,479,758)	(10,253,327)	(10,148,733)	104,594
OTHER FINANCING SOURCES (USES)				
Transfers in	8,622,348	9,395,917	9,287,204	(108,713)
Proceeds from debt financing	857,410	857,410	857,410	-
Total other financing sources (uses)	9,479,758	10,253,327	10,144,614	(108,713)
Net changes in fund balances	-	-	(4,119)	(4,119)
Fund balances - beginning	-	-	4,119	4,119
Fund balances - ending	\$ -	\$ -	\$ -	\$ -

MADISON COUNTY, FLORIDA
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
BUDGET TO ACTUAL
SHIP PROGRAM
FOR THE YEAR ENDED SEPTEMBER 30, 2024

	Budgeted Amounts			Variance with
	Original	Final	Actual	Final Budget - Favorable (Unfavorable)
REVENUES				
Intergovernmental	\$ 350,000	\$ 350,000	\$ 422,871	\$ 72,871
Interest revenue	14,000	104,000	30,094	(73,906)
Total revenues	364,000	454,000	452,965	(1,035)
EXPENDITURES				
Current				
Economic environment	364,000	454,000	452,965	1,035
Total expenditures	364,000	454,000	452,965	1,035
Excess (deficiency) of revenues over (under) expenditures	-	-	-	-
Net changes in fund balances	-	-	-	-
Fund balances - beginning	-	-	-	-
Fund balances - ending	\$ -	\$ -	\$ -	\$ -

MADISON COUNTY, FLORIDA
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
BUDGET TO ACTUAL
CARES ACT FUND
FOR THE YEAR ENDED SEPTEMBER 30, 2024

	Budgeted Amounts			Variance with
	Original	Final	Actual	Final Budget - Favorable (Unfavorable)
REVENUES				
Intergovernmental	\$ -	\$ 12,000,000	\$ 36,675	\$ (11,963,325)
Interest revenue	-	-	283,365	283,365
Total revenues	-	12,000,000	320,040	(11,679,960)
EXPENDITURES				
Current				
General government	-	12,660	261,068	(248,408)
Total expenditures	-	12,660	261,068	(248,408)
Excess (deficiency) of revenues over (under) expenditures	-	11,987,340	58,972	(11,928,368)
Net changes in fund balances	-	-	58,972	58,972
Fund balances - beginning	-	-	865,337	865,337
Fund balances - ending	\$ -	\$ -	\$ 924,309	\$ 924,309

SUPPLEMENTAL INFORMATION

MADISON COUNTY, FLORIDA
COMBINING BALANCE SHEET
NONMAJOR GOVERNMENTAL FUNDS
SEPTEMBER 30, 2024

	Special Revenue Funds					
	Tourist Development	Fire	DOJ Equitable Sharing Program	State Confiscations Trust	E911	Law Enforcement & Corrections
ASSETS						
Cash	\$ 61,402	\$ 9,630	\$ -	\$ 4,225	\$ 40,488	\$ 771,849
Due from other funds	-	774	-	-	96	118,499
Due from other governmental units	19,177	-	-	-	-	132,401
Investments	512,773	337,841	187	20,827	243,762	161,384
Prepaid items	-	-	-	-	-	-
Total assets	<u>\$ 593,352</u>	<u>\$ 348,245</u>	<u>\$ 187</u>	<u>\$ 25,052</u>	<u>\$ 284,346</u>	<u>\$ 1,184,133</u>
LIABILITIES AND FUND BALANCES						
Liabilities						
Accounts payable	\$ 1,795	\$ 24,382	\$ -	\$ -	\$ 52	\$ 161,428
Due to other funds	462	-	196	457	3,798	913,048
Due to other governmental units	-	-	-	-	-	55,544
Total liabilities	<u>2,257</u>	<u>24,382</u>	<u>196</u>	<u>457</u>	<u>3,850</u>	<u>1,130,020</u>
Fund balances						
Nonspendable	-	-	-	-	-	-
Restricted	591,095	323,863	-	24,595	280,496	54,113
Assigned	-	-	-	-	-	-
Unassigned	-	-	(9)	-	-	-
Total fund balances	<u>591,095</u>	<u>323,863</u>	<u>(9)</u>	<u>24,595</u>	<u>280,496</u>	<u>54,113</u>
Total liabilities and fund balances	<u>\$ 593,352</u>	<u>\$ 348,245</u>	<u>\$ 187</u>	<u>\$ 25,052</u>	<u>\$ 284,346</u>	<u>\$ 1,184,133</u>

MADISON COUNTY, FLORIDA
COMBINING BALANCE SHEET
NONMAJOR GOVERNMENTAL FUNDS
SEPTEMBER 30, 2024

	Special Revenue Funds					
	Emergency Management	Capital Projects	Recycling	Property Appraiser	Supervisor of Elections	Tax Collector
ASSETS						
Cash	\$ 34,926	\$ 293	\$ -	\$ 15,678	\$ 4,451	\$ 16,442
Due from other funds	88	468,000	-	-	-	-
Due from other governmental units	17,791	2,680	-	-	-	-
Investments	40,191	839,710	27,301	-	-	-
Prepaid items	-	-	-	766	-	-
Total assets	<u>\$ 92,996</u>	<u>\$ 1,310,683</u>	<u>\$ 27,301</u>	<u>\$ 16,444</u>	<u>\$ 4,451</u>	<u>\$ 16,442</u>
LIABILITIES AND FUND BALANCES						
Liabilities						
Accounts payable	\$ 3,652	\$ 8,785	\$ -	\$ 3,142	\$ -	\$ 150
Due to other funds	68,543	1,461,000	-	13,302	4,451	16,292
Due to other governmental units	-	-	-	-	-	-
Total liabilities	<u>72,195</u>	<u>1,469,785</u>	<u>-</u>	<u>16,444</u>	<u>4,451</u>	<u>16,442</u>
Fund balances						
Nonspendable	-	-	-	766	-	-
Restricted	20,801	164,601	27,301	-	-	-
Assigned	-	-	-	-	-	-
Unassigned	-	(323,703)	-	(766)	-	-
Total fund balances	<u>20,801</u>	<u>(159,102)</u>	<u>27,301</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total liabilities and fund balances	<u>\$ 92,996</u>	<u>\$ 1,310,683</u>	<u>\$ 27,301</u>	<u>\$ 16,444</u>	<u>\$ 4,451</u>	<u>\$ 16,442</u>

MADISON COUNTY, FLORIDA
COMBINING BALANCE SHEET
NONMAJOR GOVERNMENTAL FUNDS
SEPTEMBER 30, 2024

	Special Revenue Funds					
	Clerk of the Circuit Court	Landfill Closure	Court Technology Modernization	Public Records Modernization	Court Fund	Soil Conservation
ASSETS						
Cash	\$ 96,209	\$ 3	\$ 34,643	\$ 14,003	\$ 64,032	\$ 27,424
Due from other funds	236,574	-	330	-	18	-
Due from other governmental units	3,194	-	-	-	-	6,854
Investments	237,286	399,086	92,118	131,952	419,500	79
Prepaid items	5,245	-	-	-	-	-
Total assets	<u>\$ 578,508</u>	<u>\$ 399,089</u>	<u>\$ 127,091</u>	<u>\$ 145,955</u>	<u>\$ 483,550</u>	<u>\$ 34,357</u>
LIABILITIES AND FUND BALANCES						
Liabilities						
Accounts payable	\$ 565,013	\$ 38,078	\$ -	\$ -	\$ 215,727	\$ 1,243
Due to other funds	9,524	189,714	-	99	254,403	39,391
Due to other governmental units	3,971	-	-	-	226,018	-
Total liabilities	<u>578,508</u>	<u>227,792</u>	<u>-</u>	<u>99</u>	<u>696,148</u>	<u>40,634</u>
Fund balances						
Nonspendable	5,245	-	-	-	-	-
Restricted	-	-	127,091	145,856	-	-
Assigned	-	171,297	-	-	-	-
Unassigned	(5,245)	-	-	-	(212,598)	(6,277)
Total fund balances	<u>-</u>	<u>171,297</u>	<u>127,091</u>	<u>145,856</u>	<u>(212,598)</u>	<u>(6,277)</u>
Total liabilities and fund balances	<u>\$ 578,508</u>	<u>\$ 399,089</u>	<u>\$ 127,091</u>	<u>\$ 145,955</u>	<u>\$ 483,550</u>	<u>\$ 34,357</u>

MADISON COUNTY, FLORIDA
COMBINING BALANCE SHEET
NONMAJOR GOVERNMENTAL FUNDS
SEPTEMBER 30, 2024

	Special Revenue Funds					
	MSCO Firearms Training Facility	Crime Prevention Funds	Law Enforcement Education	Radio Communication Program	Criminal Justice Program	2nd Local Option Gas Tax
ASSETS						
Cash	\$ 129	\$ 3,008	\$ 694	\$ 21,218	\$ 437	\$ 38,907
Due from other funds	-	476	670	3,577	827	-
Due from other governmental units	-	-	-	-	-	36,625
Investments	1,950	4,192	14,914	72,830	13,786	687,614
Prepaid items	-	-	-	-	-	-
Total assets	<u>\$ 2,079</u>	<u>\$ 7,676</u>	<u>\$ 16,278</u>	<u>\$ 97,625</u>	<u>\$ 15,050</u>	<u>\$ 763,146</u>
LIABILITIES AND FUND BALANCES						
Liabilities						
Accounts payable	\$ -	\$ -	\$ -	\$ 1,530	\$ -	\$ -
Due to other funds	-	6,000	-	50,000	-	-
Due to other governmental units	-	-	-	-	-	-
Total liabilities	<u>-</u>	<u>6,000</u>	<u>-</u>	<u>51,530</u>	<u>-</u>	<u>-</u>
Fund balances						
Nonspendable	-	-	-	-	-	-
Restricted	2,079	1,676	16,278	46,095	15,050	763,146
Assigned	-	-	-	-	-	-
Unassigned	-	-	-	-	-	-
Total fund balances	<u>2,079</u>	<u>1,676</u>	<u>16,278</u>	<u>46,095</u>	<u>15,050</u>	<u>763,146</u>
Total liabilities and fund balances	<u>\$ 2,079</u>	<u>\$ 7,676</u>	<u>\$ 16,278</u>	<u>\$ 97,625</u>	<u>\$ 15,050</u>	<u>\$ 763,146</u>

MADISON COUNTY, FLORIDA
COMBINING BALANCE SHEET
NONMAJOR GOVERNMENTAL FUNDS
SEPTEMBER 30, 2024

	Special Revenue Funds					
	State Court Facilities Surcharge	Article V Information Technology Fees	Court Facilities	5th and 6th Cent Surplus	I.C.E Equitable Sharing	Fiscally Constrained County
ASSETS						
Cash	\$ 18,845	\$ 2,145	\$ 7,900	\$ 1,006	\$ 201	\$ 30,520
Due from other funds	10,762	1,552	1,524	1,461,000	-	-
Due from other governmental units	-	-	-	80,752	-	37,436
Investments	81,433	32,102	117,637	855,838	57,821	584,353
Prepaid items	-	-	-	-	-	-
Total assets	<u>\$ 111,040</u>	<u>\$ 35,799</u>	<u>\$ 127,061</u>	<u>\$ 2,398,596</u>	<u>\$ 58,022</u>	<u>\$ 652,309</u>
LIABILITIES AND FUND BALANCES						
Liabilities						
Accounts payable	\$ 2,967	\$ 8,892	\$ 1,353	\$ -	\$ -	\$ -
Due to other funds	60,705	-	-	-	-	-
Due to other governmental units	-	-	-	-	-	-
Total liabilities	<u>63,672</u>	<u>8,892</u>	<u>1,353</u>	<u>-</u>	<u>-</u>	<u>-</u>
Fund balances						
Nonspendable	-	-	-	-	-	-
Restricted	47,368	26,907	125,708	2,398,596	58,022	-
Assigned	-	-	-	-	-	652,309
Unassigned	-	-	-	-	-	-
Total fund balances	<u>47,368</u>	<u>26,907</u>	<u>125,708</u>	<u>2,398,596</u>	<u>58,022</u>	<u>652,309</u>
Total liabilities and fund balances	<u>\$ 111,040</u>	<u>\$ 35,799</u>	<u>\$ 127,061</u>	<u>\$ 2,398,596</u>	<u>\$ 58,022</u>	<u>\$ 652,309</u>

MADISON COUNTY, FLORIDA
COMBINING BALANCE SHEET
NONMAJOR GOVERNMENTAL FUNDS
SEPTEMBER 30, 2024

	Special Revenue Funds		
	Hospital Surtax	Small County Surtax	Total
ASSETS			
Cash	\$ 46,374	\$ 93,506	\$ 1,460,588
Due from other funds	-	-	2,304,767
Due from other governmental units	55,313	110,625	502,848
Investments	1,186,450	2,603,218	9,778,135
Prepaid items	-	-	6,011
Total assets	<u>\$ 1,288,137</u>	<u>\$ 2,807,349</u>	<u>\$ 14,052,349</u>
LIABILITIES AND FUND BALANCES			
Liabilities			
Accounts payable	\$ -	\$ -	\$ 1,038,189
Due to other funds	-	769,051	3,860,436
Due to other governmental units	-	-	285,533
Total liabilities	<u>-</u>	<u>769,051</u>	<u>5,184,158</u>
Fund balances			
Nonspendable	-	-	6,011
Restricted	1,288,137	2,038,298	8,587,172
Assigned	-	-	823,606
Unassigned	-	-	(548,598)
Total fund balances	<u>1,288,137</u>	<u>2,038,298</u>	<u>8,868,191</u>
Total liabilities and fund balances	<u>\$ 1,288,137</u>	<u>\$ 2,807,349</u>	<u>\$ 14,052,349</u>

MADISON COUNTY, FLORIDA
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN
FUND BALANCES - NONMAJOR GOVERNMENTAL FUNDS
FOR THE YEAR ENDED SEPTEMBER 30, 2024

	Special Revenue Funds					
	Tourist Development	Fire	DOJ Equitable Sharing Program	State Confiscations Trust	E911	Law Enforcement & Corrections
REVENUES						
Taxes	\$ 280,137	\$ 708,403	\$ -	\$ -	\$ -	\$ -
Intergovernmental	-	265,069	-	-	76,514	341,686
Charges for services	-	-	-	-	157,707	369,078
Fines and forfeitures	-	-	-	-	-	-
Interest revenue	25,141	-	10	4,148	100,000	1,434
Other	-	148,778	-	-	-	-
Total revenues	305,278	1,122,250	10	4,148	334,221	712,198
EXPENDITURES						
Current						
General government	-	-	-	-	-	-
Public safety	-	1,197,989	-	146	154,786	239
Physical environment	-	-	-	-	-	-
Economic environment	139,957	-	-	-	-	-
Human services	-	-	-	-	-	-
Court related	-	-	-	-	-	-
Debt service						
Principal	-	-	-	-	-	-
Interest	-	-	-	-	-	-
Capital outlay	-	493,285	-	-	-	-
Total expenditures	139,957	1,691,274	-	146	154,786	239
Excess (deficiency) of revenues Over (under) expenditures	165,321	(569,024)	10	4,002	179,435	711,959
OTHER FINANCING SOURCES (USES)						
Transfers in	-	395,000	-	-	-	8,577,571
Transfers (out)	(767)	(24,924)	-	-	(74,975)	(9,244,010)
Proceeds from debt financing	-	192,000	-	-	-	-
Total other financing sources (uses)	(767)	562,076	-	-	(74,975)	(666,439)
Net changes in fund balances	164,554	(6,948)	10	4,002	104,460	45,520
Fund balances - beginning, as previously reported	426,541	330,811	(19)	20,593	176,036	8,593
Adjustment - change between major and nonmajor funds	-	-	-	-	-	-
Fund balances - beginning, as adjusted	426,541	330,811	(19)	20,593	176,036	8,593
Fund balances - ending	\$ 591,095	\$ 323,863	\$ (9)	\$ 24,595	\$ 280,496	\$ 54,113

MADISON COUNTY, FLORIDA
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN
FUND BALANCES - NONMAJOR GOVERNMENTAL FUNDS
FOR THE YEAR ENDED SEPTEMBER 30, 2024

	Special Revenue Funds					
	Emergency Management	Capital Projects	Recycling	Property Appraiser	Supervisor of Elections	Tax Collector
REVENUES						
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Intergovernmental	141,917	509,651	93,750	-	-	-
Charges for services	-	-	-	-	-	-
Fines and forfeitures	-	-	-	-	-	-
Interest revenue	-	-	-	-	-	26
Other	18,606	-	-	-	2,543	-
Total revenues	160,523	509,651	93,750	-	2,543	26
EXPENDITURES						
Current						
General government	-	-	-	1,083,140	595,986	775,356
Public safety	211,630	-	-	-	-	-
Physical environment	-	-	93,750	-	-	-
Economic environment	-	-	-	-	-	-
Human services	-	-	-	-	-	-
Court related	-	-	-	-	-	-
Debt service						
Principal	-	-	-	-	-	-
Interest	-	-	-	-	-	-
Capital outlay	-	540,529	-	36,686	-	-
Total expenditures	211,630	540,529	93,750	1,119,826	595,986	775,356
Excess (deficiency) of revenues Over (under) expenditures	(51,107)	(30,878)	-	(1,119,826)	(593,443)	(775,330)
OTHER FINANCING SOURCES (USES)						
Transfers in	55,000	-	-	1,119,826	593,443	775,330
Transfers (out)	-	-	-	-	-	-
Proceeds from debt financing	-	-	-	-	-	-
Total other financing sources (uses)	55,000	-	-	1,119,826	593,443	775,330
Net changes in fund balances	3,893	(30,878)	-	-	-	-
Fund balances - beginning, as previously reported	16,908	-	27,301	-	-	-
Adjustment - change between major and nonmajor funds	-	(128,224)	-	-	-	-
Fund balances - beginning, as adjusted	16,908	(128,224)	27,301	-	-	-
Fund balances - ending	\$ 20,801	\$ (159,102)	\$ 27,301	\$ -	\$ -	\$ -

MADISON COUNTY, FLORIDA
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN
FUND BALANCES - NONMAJOR GOVERNMENTAL FUNDS
FOR THE YEAR ENDED SEPTEMBER 30, 2024

	Special Revenue Funds					
	Clerk of the Circuit Court	Landfill Closure	Court Technology Modernization	Public Records Modernization	Court Fund	Soil Conservation
REVENUES						
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Intergovernmental	19,952	-	-	-	-	121,266
Charges for services	92,184	-	23,101	7,933	486,653	-
Fines and forfeitures	-	-	-	-	151,212	-
Interest revenue	46,803	11,182	-	-	-	-
Other	3,577	-	-	-	98,848	-
Total revenues	162,516	11,182	23,101	7,933	736,713	121,266
EXPENDITURES						
Current						
General government	583,007	-	-	-	217,874	-
Public safety	-	-	-	-	-	-
Physical environment	-	43,161	-	-	-	120,928
Economic environment	-	-	-	-	-	-
Human services	-	-	-	-	-	-
Court related	-	-	-	-	604,596	-
Debt service						
Principal	-	-	-	-	-	-
Interest	-	-	-	-	-	-
Capital outlay	-	-	-	-	-	-
Total expenditures	583,007	43,161	-	-	822,470	120,928
Excess (deficiency) of revenues Over (under) expenditures	(420,491)	(31,979)	23,101	7,933	(85,757)	338
OTHER FINANCING SOURCES (USES)						
Transfers in	420,491	50,000	-	-	908	-
Transfers (out)	-	-	-	(908)	-	-
Proceeds from debt financing	-	-	-	-	-	-
Total other financing sources (uses)	420,491	50,000	-	(908)	908	-
Net changes in fund balances	-	18,021	23,101	7,025	(84,849)	338
Fund balances - beginning, as previously reported	-	153,276	103,990	138,831	(127,749)	(6,615)
Adjustment - change between major and nonmajor funds	-	-	-	-	-	-
Fund balances - beginning, as adjusted	-	153,276	103,990	138,831	(127,749)	(6,615)
Fund balances - ending	\$ -	\$ 171,297	\$ 127,091	\$ 145,856	\$ (212,598)	\$ (6,277)

MADISON COUNTY, FLORIDA
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN
FUND BALANCES - NONMAJOR GOVERNMENTAL FUNDS
FOR THE YEAR ENDED SEPTEMBER 30, 2024

	Special Revenue Funds					
	MSCO Firearms Training Facility	Crime Prevention Funds	Law Enforcement Education	Radio Communication Program	Criminal Justice Program	2nd Local Option Gas Tax
REVENUES						
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 437,696
Intergovernmental	-	-	-	-	-	-
Charges for services	-	6,120	13,631	-	19,282	-
Fines and forfeitures	-	-	-	79,349	-	-
Interest revenue	-	-	-	-	-	-
Other	-	-	-	-	-	-
Total revenues	-	6,120	13,631	79,349	19,282	437,696
EXPENDITURES						
Current						
General government	-	-	-	-	-	-
Public safety	-	-	13,093	4,837	22,709	-
Physical environment	-	-	-	-	-	-
Economic environment	-	-	-	-	-	-
Human services	-	-	-	-	-	-
Court related	-	-	-	-	-	-
Debt service						
Principal	-	-	-	-	-	-
Interest	-	-	-	-	-	-
Capital outlay	-	-	-	-	-	-
Total expenditures	-	-	13,093	4,837	22,709	-
Excess (deficiency) of revenues						
Over (under) expenditures	-	6,120	538	74,512	(3,427)	437,696
OTHER FINANCING SOURCES (USES)						
Transfers in	-	-	-	-	-	-
Transfers (out)	-	(5,400)	-	(55,194)	-	-
Proceeds from debt financing	-	-	-	-	-	-
Total other financing sources (uses)	-	(5,400)	-	(55,194)	-	-
Net changes in fund balances	-	720	538	19,318	(3,427)	437,696
Fund balances - beginning, as previously reported	2,079	956	15,740	26,777	18,477	325,450
Adjustment - change between major and nonmajor funds	-	-	-	-	-	-
Fund balances - beginning, as adjusted	2,079	956	15,740	26,777	18,477	325,450
Fund balances - ending	<u>\$ 2,079</u>	<u>\$ 1,676</u>	<u>\$ 16,278</u>	<u>\$ 46,095</u>	<u>\$ 15,050</u>	<u>\$ 763,146</u>

MADISON COUNTY, FLORIDA
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN
FUND BALANCES - NONMAJOR GOVERNMENTAL FUNDS
FOR THE YEAR ENDED SEPTEMBER 30, 2024

	Special Revenue Funds					
	State Court Facilities Surcharge	Article V Information Technology Fees	Court Facilities	5th and 6th Cent Surplus	I.C.E Equitable Sharing	Fiscally Constrained County
REVENUES						
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Intergovernmental	-	-	-	887,417	-	390,391
Charges for services	238,582	24,318	19,271	-	-	-
Fines and forfeitures	-	-	-	-	-	-
Interest revenue	-	-	-	-	-	-
Other	-	-	-	-	-	-
Total revenues	238,582	24,318	19,271	887,417	-	390,391
EXPENDITURES						
Current						
General government	-	-	-	-	-	-
Public safety	-	-	-	-	-	-
Physical environment	-	-	-	-	-	-
Economic environment	-	-	-	-	-	-
Human services	-	-	-	-	-	-
Court related	47,248	70,793	7,791	-	-	-
Debt service						
Principal	-	-	-	-	-	-
Interest	-	-	-	-	-	-
Capital outlay	-	-	-	-	-	-
Total expenditures	47,248	70,793	7,791	-	-	-
Excess (deficiency) of revenues Over (under) expenditures	191,334	(46,475)	11,480	887,417	-	390,391
OTHER FINANCING SOURCES (USES)						
Transfers in	-	44,793	-	-	-	-
Transfers (out)	(160,705)	-	-	(351,718)	-	(245,000)
Proceeds from debt financing	-	-	-	-	-	-
Total other financing sources (uses)	(160,705)	44,793	-	(351,718)	-	(245,000)
Net changes in fund balances	30,629	(1,682)	11,480	535,699	-	145,391
Fund balances - beginning, as previously reported	16,739	28,589	114,228	1,862,897	58,022	506,918
Adjustment - change between major and nonmajor funds	-	-	-	-	-	-
Fund balances - beginning, as adjusted	16,739	28,589	114,228	1,862,897	58,022	506,918
Fund balances - ending	\$ 47,368	\$ 26,907	\$ 125,708	\$ 2,398,596	\$ 58,022	\$ 652,309

MADISON COUNTY, FLORIDA
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN
FUND BALANCES - NONMAJOR GOVERNMENTAL FUNDS
FOR THE YEAR ENDED SEPTEMBER 30, 2024

	Special Revenue Funds			
	Hospital Surtax	Small County Surtax	SHIP Program	Total
REVENUES				
Taxes	\$ 1,052,202	\$ 2,104,404	\$ -	\$ 4,582,842
Intergovernmental	-	-	-	2,847,613
Charges for services	-	-	-	1,457,860
Fines and forfeitures	-	-	-	230,561
Interest revenue	90,780	145,406	-	424,930
Other	52,705	3,044	-	328,101
Total revenues	1,195,687	2,252,854	-	9,871,907
EXPENDITURES				
Current				
General government	-	291,243	-	3,546,606
Public safety	-	-	-	1,605,429
Physical environment	-	-	-	257,839
Economic environment	-	-	-	139,957
Human services	1,162,939	-	-	1,162,939
Court related	-	-	-	730,428
Debt service				
Principal	-	221,178	-	221,178
Interest	-	14,445	-	14,445
Capital outlay	-	-	-	1,070,500
Total expenditures	1,162,939	526,866	-	8,749,321
Excess (deficiency) of revenues Over (under) expenditures	32,748	1,725,988	-	1,122,586
OTHER FINANCING SOURCES (USES)				
Transfers in	-	-	-	12,032,362
Transfers (out)	-	(2,004,302)	-	(12,167,903)
Proceeds from debt financing	-	-	-	192,000
Total other financing sources (uses)	-	(2,004,302)	-	56,459
Net changes in fund balances	32,748	(278,314)	-	1,179,045
Fund balances - beginning, as previously reported	1,255,389	2,316,612	7,282	7,824,652
Adjustment - change between major and nonmajor funds	-	-	(7,282)	(135,506)
Fund balances - beginning, as adjusted	1,255,389	2,316,612	-	7,689,146
Fund balances - ending	\$ 1,288,137	\$ 2,038,298	\$ -	\$ 8,868,191

COMPLIANCE SECTION

LANIGAN & ASSOCIATES, P.C.
CERTIFIED PUBLIC ACCOUNTANTS
BUSINESS ADVISORS
www.lanigancpa.com

**INDEPENDENT AUDITOR'S REPORT
ON INTERNAL CONTROL OVER FINANCIAL REPORTING
AND ON COMPLIANCE AND OTHER MATTERS BASED
ON AN AUDIT OF FINANCIAL STATEMENTS
PERFORMED IN ACCORDANCE WITH
GOVERNMENT AUDITING STANDARDS**

The Honorable Chairman and Commissioners
The Board of County Commissioners and Constitutional Officers
Madison County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Madison County, Florida as of and for the year ended September 30, 2024, and the related notes to the financial statements, which collectively comprise Madison County, Florida's basic financial statements, and have issued our report thereon dated May 30, 2025.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Madison County, Florida's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Madison County, Florida's internal control. Accordingly, we do not express an opinion on the effectiveness of Madison County, Florida's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of Madison County, Florida's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether Madison County, Florida's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Madison County, Florida's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Madison County, Florida's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Lanigan & Associates, PC

Tallahassee, Florida
May 30, 2025

LANIGAN & ASSOCIATES, P.C.
CERTIFIED PUBLIC ACCOUNTANTS
BUSINESS ADVISORS
www.lanigancpa.com

**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR
FEDERAL PROGRAM AND STATE PROJECT AND REPORT ON INTERNAL
CONTROL OVER COMPLIANCE IN ACCORDANCE WITH THE
UNIFORM GUIDANCE AND REQUIRED BY CHAPTER 10.550,
RULES OF THE AUDITOR GENERAL**

The Honorable Board of County Commissioners
The Board of County Commissioners and Constitutional Officers
Madison County, Florida

Report on Compliance for Each Major Federal Program and State Project

Opinion on Each Major Federal Program and State Project

We have audited Madison County, Florida's compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* and *State of Florida's Department of Financial Services State Projects Compliance Supplement* that could have a direct and material effect on each of Madison County, Florida's major federal programs and state projects for the year ended September 30, 2024. Madison County, Florida's major federal programs and state projects are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, Madison County, Florida complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs and state projects for the year ended September 30, 2024.

Basis for Opinion on Each Major Federal Program and State Project

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*); the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance); and Chapter 10.550, Rules of the Auditor General. Our responsibilities under those standards, the Uniform Guidance, and Chapter 10.550, Rules of the Auditor General, are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of Madison County, Florida, and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program and state project. Our audit does not provide a legal determination of Madison County, Florida's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to Madison County, Florida's federal programs and state projects.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on Madison County, Florida's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, the Uniform Guidance, and Chapter 10.550, Rules of the Auditor General will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about Madison County, Florida's compliance with the requirements of each major federal program and state project as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, the Uniform Guidance, and Chapter 10.550, Rules of the Auditor General, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding Madison County, Florida's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of Madison County, Florida's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, and Chapter 10.550, Rules of the Auditor General, but not for the purpose of expressing an opinion on the effectiveness of Madison County's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control Over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct noncompliance with a type of compliance requirement of a federal program or state project on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program or state project will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program or state project that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance and Chapter 10.550, Rules of the Auditor General. Accordingly, this report is not suitable for any other purpose.

Lanigan & Associates, PC

Tallahassee, Florida
May 30, 2025

MADISON COUNTY, FLORIDA
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE
FOR THE YEAR ENDED SEPTEMBER 30, 2024

Federal/State Agency Pass-through Entity Federal Program/State Project	Federal Assistance Listing or CFSA No.	Contract Grant No.	Expenditures
FEDERAL AWARDS			
<u>U.S. Department of Housing and Urban Development</u>			
Pass through Florida Department Economic Opportunity Community Development Block Grant	14.228	22DB-OP-03-50-01-H08	\$ 559,289
<u>U.S. Department of Justice</u>			
Pass through Bureau of Advocacy Crime Victim Assistance	16.575	VOCA 2021	56,990
Pass through Florida Department of Law Enforcement Edward Byrne Memorial Justice Grant Program	16.738	15PBJA-23-GG-02972-MUMU	60,176
Total U.S. Department of Justice			<u>117,166</u>
<u>U.S. Department of Transportation</u>			
Pass through Florida Department of Transportation State and Community Highway Safety	20.600	G2P10	<u>27,298</u>
<u>U.S. Department of Treasury</u>			
COVID-19 Coronavirus State and Local Fiscal Recovery Funds	21.027	1505-0271	<u>24,015</u>
<u>U.S. Department of Health and Human Services</u>			
Administration for Children and Families Pass through Florida Department of Revenue Child Support Reimbursement	93.563	COC40	<u>19,952</u>
<u>U.S. Department of Homeland Security</u>			
Federal Emergency Management Agency Pass through Florida Division of Emergency Management Disaster Grants - Public Assistance	97.036	Z3948	613,661
Pass through Florida Division of Emergency Management Emergency Management Performance Grant	97.042	G0496	<u>36,110</u>
Total U.S. Department of Homeland Security			<u>649,771</u>
Total Expenditures of Federal Awards			<u>\$ 1,397,491</u>
STATE FINANCIAL ASSISTANCE			
<u>Executive Office of the Governor</u>			
Emergency Management Preparedness and Assistance Grant	31.063	A0411	\$ 105,806
State Hurricane Recovery Grant Program-Hurricane Idalia	31.085	D1584	<u>12,660</u>
Total Executive Office of the Governor			<u>118,466</u>
<u>Department of Environmental Protection</u>			
Small County Consolidated Grants	37.012	SC422	<u>93,750</u>
<u>Florida Housing Finance Corporation</u>			
State Housing Initiatives Partnership (SHIP) Program (Hurricane Idalia)	40.901	GAA	2,395
State Housing Initiatives Partnership (SHIP) Program	40.901	GAA	<u>450,570</u>
Total Florida Housing Finance Corporation			<u>452,965</u>

MADISON COUNTY, FLORIDA
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE
FOR THE YEAR ENDED SEPTEMBER 30, 2024

Florida Department of Agriculture and Consumer Services

Mosquito Control	42.003	30682	\$ 37,749
Volunteer Firefighter Cost Share	N/A	N/A	15,069
Total Florida Department of Agriculture and Consumer Services			<u>52,818</u>

Florida Department of Financial Services

Volunteer Firefighter Grant Assistance Program	43.006	D2267	51,000
Grants & Aids-Local Government Fire Service Grants	43.009	FM793	250,000
Total Florida Department of Financial Services			<u>301,000</u>

Florida Department of State

State Aid to Libraries	45.030	24-ST-82	<u>248,234</u>
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Florida Department of Education

Coach Aaron Feis Guardian Program	48.140	90R-90210-4D001	<u>31,214</u>
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Florida Department of Transportation

Small County Outreach Program	55.009	438208-1-54-01	220,921
Small County Road Assistance Program	55.016	441327-1-54-01	310,823
Total Florida Department of Transportation			<u>531,744</u>

Florida Department of Health

Emergency Medical Services (EMS) Matching Awards	64.003	M2442	31,500
County Grant Awards	64.005	C2439	18,061
Total Florida Department of Health			<u>49,561</u>

Florida Department of Law Enforcement

Law Enforcement Salary Assistance for Fiscally Constrained Counties	71.067	5V022	<u>619,246</u>
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Florida Department of Management Services

Wireless 911 Emergency Telephone System	72.001	19-04-25	<u>99,084</u>
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Florida Department of Juvenile Justice

Delinquency Prevention	80.029	10853	52,183
Delinquency Prevention	80.029	10670	113,825
Total Florida Department of Juvenile Justice			<u>166,008</u>

Total Expenditures of State Financial Assistance			<u>\$ 2,764,090</u>
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MADISON COUNTY, FLORIDA
NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
AND STATE FINANCIAL ASSISTANCE
FOR THE YEAR ENDED SEPTEMBER 30, 2024

Financial Reporting Entity

The Madison County, Florida ("County") reporting entity is defined in Note 1 of the County's Basic Financial Statements.

Basis of Presentation

The accompanying schedule of expenditures of federal awards and state financial assistance (the "Schedule") includes the federal award and state financial assistance activity of Madison County, Florida, under programs of the federal and state governments for the year ended September 30, 2024. The information in this Schedule is presented in accordance with the requirements of Title 2 *U.S. Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of Madison County, Florida, it is not intended to and does not present the balance sheet, changes in fund balances, or cash flows of Madison County, Florida.

Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Negative amounts shown on the Schedule represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years.

Indirect Cost Rate

Madison County, Florida has not elected to use the 10 percent de minimis indirect cost rate allowed under the Uniform Guidance.

MADISON COUNTY, FLORIDA
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
FOR THE YEAR ENDED SEPTEMBER 30, 2024

SECTION I - SUMMARY OF AUDITOR'S RESULTS

Financial Statements

Type of auditor's report issued:	<u>Unmodified</u>		
Internal Control over Financial Reporting:			
Material weakness(es) identified?	<u> </u> Yes	<u> X </u> No	
Significant deficiency(ies) identified?	<u> </u> Yes	<u> X </u> None Reported	
Noncompliance material to financial statements noted?	<u> </u> Yes	<u> X </u> No	

Federal Awards

Internal Control over Major Federal Programs:	
Material weakness(es) identified?	<u> </u> Yes <u> X </u> No
Significant deficiency(ies) identified?	<u> </u> Yes <u> X </u> None Reported
Type of auditor's report issued on compliance for major federal programs:	<u>Unmodified</u>
Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?	<u> </u> Yes <u> X </u> No
Identification of major federal programs:	
Assistance Listing Number(s)	Name of Federal Program or Cluster
14.228	Community Development Block Grant
Dollar threshold used to distinguish between Type A and Type B programs:	<u>\$750,000</u>
Auditee qualified as a low-risk auditee?	<u> X </u> Yes <u> </u> No

MADISON COUNTY, FLORIDA
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
FOR THE YEAR ENDED SEPTEMBER 30, 2024

SECTION I - SUMMARY OF AUDITOR'S RESULTS (CONTINUED)

State Projects

Internal Control over Major State Projects:	
Material weakness(es) identified?	_____ Yes <u> X </u> No
Significant deficiency(ies) identified?	_____ Yes <u> X </u> None Reported
Type of auditor's report issued on compliance for major state projects:	_____ Unmodified _____
Any audit findings disclosed that are required to be reported in accordance with Chapter 10.557, Rules of the Auditor General?	_____ Yes <u> X </u> No
Identification of major state projects:	
CSFA Numbers	Name of State Project
40.901	State Housing Initiatives Partnership (SHIP) Program
43.009	Grants & Aids-Local Government Fire Service Grants
55.009	Small County Outreach Program
55.016	Small County Road Assistance Program
80.029	Delinquency Prevention
Dollar threshold used to distinguish between Type A and Type B programs:	_____ \$750,000 _____

MADISON COUNTY, FLORIDA
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
FOR THE YEAR ENDED SEPTEMBER 30, 2024

SECTION II - SCHEDULE OF FINANCIAL STATEMENT FINDINGS

None noted.

SECTION III - FEDERAL AWARD AND STATE PROJECT FINDINGS AND QUESTIONED COSTS

None noted.

MADISON COUNTY, FLORIDA
SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS
FOR THE YEAR ENDED SEPTEMBER 30, 2024

SCHEDULE OF PRIOR FINANCIAL STATEMENT FINDINGS

None noted.

FEDERAL AWARD PRIOR FINDINGS AND QUESTIONED COSTS

None noted.

STATE PROJECT PRIOR FINDINGS AND QUESTIONED COSTS

None noted.

**INDEPENDENT AUDITOR'S
MANAGEMENT LETTER**

Honorable Board of County Commissioners and Constitutional Officers
Madison County, Florida

Report on the Financial Statements

We have audited the financial statements of the Madison County, Florida, as of and for the fiscal year ended September 30, 2024, and have issued our report thereon dated May 30, 2025.

Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*); the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance); and Chapter 10.550, Rules of the Auditor General.

Other Reporting Requirements

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*; Independent Auditor's Report on Compliance for Each Major Federal Program and State Project and Report on Internal Control over Compliance; Schedule of Findings and Questioned Costs; and Independent Accountant's Reports on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550; Rules of the Auditor General. Disclosures in those reports and schedule, which are dated May 30, 2025, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding financial audit report. We did not have any findings or make any recommendations in the preceding financial audit report.

Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. This information is disclosed in Note 1 of the notes to financial statements. There are no component units of Madison County, Florida.

Financial Condition and Management

Sections 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether or not Madison County, Florida, has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific condition(s) met. In connection with our audit, we determined that the Madison County, Florida did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for Madison County, Florida. It is management's responsibility to monitor Madison County, Florida's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by the same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we recommend that management revises their policies and procedures over the receipt of federal and state funds to properly identify the nature and terms of the agreement(s) necessary for financial reporting (2024-001).

Property Assessed Clean Energy (PACE) Programs

As required by Section 10.554(1)(i)6.a., Rules of the Auditor General, a PACE program authorized pursuant to Section 163.081 or Section 163.082, Florida Statutes, did not operate within Madison County, Florida's geographical boundaries during the fiscal year under audit.

Special District Component Units

Section 10.554(1)(i)5.c, Rules of the Auditor General, requires, if appropriate, that we communicate the failure of a special district that is a component unit of a county, municipality, or special district, to provide the financial information necessary for proper reporting of the component unit within the audited financial statements of the county, municipality, or special district in accordance with Section 218.39(3)(b), Florida Statutes. In connection with our audit, we did not note any special district component units that failed to provide the necessary information for proper reporting in accordance with Section 218.39(3)(b), Florida Statutes. Madison County, Florida's audited financial statements do not include any special district component units.

Honorable Board of County Commissioners and Constitutional Officers
County-Wide Management Letter
May 30, 2025

Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or fraud, waste, or abuse, that has occurred, or is likely to have occurred, that has an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Board County Commissioners, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

Lanigan & Associates, PC

Tallahassee, Florida
May 30, 2025
July 22, 2025 - Revised

LANIGAN & ASSOCIATES, P.C.
CERTIFIED PUBLIC ACCOUNTANTS
BUSINESS ADVISORS
www.lanigancpa.com

**REPORT OF INDEPENDENT ACCOUNTANT ON COMPLIANCE
WITH SECTIONS 365.172(10) AND 365.173(2)(d), FLORIDA STATUTES**

The Honorable Chairman and Commissioners of the
Board of County Commissioners
Madison County, Florida

Report on Compliance

We have examined the Madison County, Florida, Board of County Commissioner's (the "Board") compliance with Sections 365.172(10) and 365.173(2)(d), Florida Statutes, regarding E911 funding as required by Section 10.556(10)(b), Rules of the Auditor General, during the year ended September 30, 2024. Management is responsible for the Board's compliance with the specified requirements. Our responsibility is to express an opinion on the Board's compliance with the specified requirements based on our examination.

Scope

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Board complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the Board complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion. We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to the engagement. Our examination does not provide a legal determination on the Board's compliance with specified requirements.

Opinion

In our opinion, the Board complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2024.

Lanigan & Associates, PC
Tallahassee, Florida
May 30, 2025

**REPORT OF INDEPENDENT ACCOUNTANT ON COMPLIANCE
WITH LOCAL GOVERNMENT INVESTMENT POLICIES**

The Honorable Chairman and Commissioners of the
Board of County Commissioners
Madison County, Florida

Report on Compliance

We have examined the Madison County, Florida Board of County Commissioner's (the "Board") compliance with the local government investment policy requirements of Section 218.415, Florida Statutes, during the year ended September 30, 2024. Management is responsible for the Board's compliance with the specified requirements. Our responsibility is to express an opinion on the Board's compliance with the specified requirements based on our examination.

Scope

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Board complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the Board complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion. We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to the engagement. Our examination does not provide a legal determination on the Board's compliance with specified requirements.

Opinion

In our opinion, the Board complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2024.

Lanigan & Associates, PC

Tallahassee, Florida
May 30, 2025



William D. "Billy" Washington

*Clerk of the Circuit Court & Comptroller
Madison County, Florida*

125 SW Range Avenue
P.O. Box 237
Madison, Florida 32341-0237
Telephone 850-973-1500
Court Fax 850-973-2059
Finance Fax 850-973-3471
Traffic Fax 850-973-6998

July 22, 2025

The Honorable Board of County Commissioners
Madison County, Florida

Dear Commissioners:

The Office of the Clerk of Circuit Court is in receipt of the Management Letter from Madison County's Independent Auditors, Lanigan and Associates, P.C., for the fiscal year ended September 30, 2024.

The following response is made to the current and prior year recommendations for the Madison County Board of Commissioners:

2024-001) Financial Condition and Management

We recommend that management revises their policies and procedures over the receipt of federal and state funds to properly identify the nature and terms of the agreement(s) necessary for financial reporting.

The Clerk's office is committed to abiding by all rules, statutes and laws governing its operation and oversight of county and grant funds. We are and will continue to communicate with county departments the importance of properly identifying the source and nature of funds received throughout the year.

The Clerk's Office appreciates the professional manner of the Lanigan and Associates' staff of auditors. We appreciate their prompt responses to questions and concerns and value their opinions. We are always open to ideas to make our office the best that it can be for those we serve in Madison County.

Sincerely,

William D.
Washington

Digitally signed by William D. Washington
DN: cn=William D. Washington, o=ou,
email=bwashington@madisonclerk.com,
c=US
Date: 2025.07.22 11:00:04 -0400

William D. "Billy" Washington
Clerk of The Circuit Court
Madison County, Florida

cc: Lanigan and Associates, P.C.

**Special Purpose
Financial Statements**

**Madison County, Florida
Clerk of the Circuit Court and Comptroller**



**Year Ended September 30, 2024
with Independent Auditor's Report**

Madison County, Florida
Clerk of the Circuit Court and Comptroller

Special Purpose Financial Statements

Year Ended September 30, 2024

C O N T E N T S

<i>Financial Section</i>	Page No.
Independent Auditor's Report.....	1
Basic Financial Statements:	
Balance Sheet – Governmental Funds	4
Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds	5
Statement of Revenues, Expenditures, and Changes in Fund Balances – Budget to Actual – General Fund.....	6
Statement of Revenues, Expenditures, and Changes in Fund Balances – Budget to Actual – Court Fund	7
Statement of Revenues, Expenditures, and Changes in Fund Balances – Budget to Actual – Public Records Modernization Fund	8
Statement of Revenues, Expenditures, and Changes in Fund Balances – Budget to Actual – Court Technology Modernization Fund.....	9
Statement of Fiduciary Net Position – Custodial Funds.....	10
Statement of Changes in Fiduciary Net Position – Custodial Funds.....	11
Notes to Financial Statements.....	12
 <i>Internal Control and Compliance Section</i>	
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	18
Independent Auditor's Management Letter	20
Report of Independent Accountant on Compliance with Local Government Investment Policies, Article V Requirements and Depository Requirements of Sections 218.415, 28.35, 28.36 and 61.181, Florida Statutes.....	22

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BUSINESS ADVISORS
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INDEPENDENT AUDITOR'S REPORT

The Honorable Billy Washington
Clerk of the Circuit Court and Comptroller
Madison County, Florida

Report on the Audit of the Financial Statements

Opinion

We have audited the financial statements of each major fund and the aggregate remaining fund information of the Madison County, Florida, Clerk of the Circuit Court and Comptroller (the "Clerk"), as of and for the year ended September 30, 2024, and the related notes to the financial statements, which collectively comprise the basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of each major fund and the aggregate remaining fund information of the Clerk as of September 30, 2024, and the respective changes in financial position and the respective budgetary comparison for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* (GAS), issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Clerk and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis of Matter

As discussed in Note 1 to the financial statements, the financial statements referred to above were prepared solely for the purpose of complying with the Rules of the Auditor General of the State of Florida. In conformity with the Rules, the accompanying financial statements are intended to present the financial position and changes in financial position of each major fund, and the aggregate remaining fund information, only for that portion of the major funds, and the aggregate remaining fund information, of Madison County, Florida, that is attributable to the Clerk. They do not purport to, and do not, present fairly the financial position of Madison County, Florida, as of September 30, 2024, and the changes in its financial position for the fiscal year then ended in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to these matters.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Clerk's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Clerk's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Clerk's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated May 30, 2025, on our consideration of the Clerk's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Clerk's internal control over financial reporting and compliance.

Lanigan & Associates, PC

Tallahassee, Florida
May 30, 2025

MADISON COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT AND COMPTROLLER
BALANCE SHEET
GOVERNMENTAL FUNDS
SEPTEMBER 30, 2024

	Major Funds				Total
	General	Court Fund	Public Records Modernization	Court Technology Modernization	Governmental Funds
ASSETS					
Cash	\$ 96,209	\$ 64,032	\$ 14,003	\$ 34,643	\$ 208,887
Investments	237,286	419,500	131,952	92,118	880,856
Due from other funds	236,574	18	-	330	236,922
Due from other governmental units	3,194	-	-	-	3,194
Prepaid items	5,245	-	-	-	5,245
Total assets	\$ 578,508	\$ 483,550	\$ 145,955	\$ 127,091	\$ 1,335,104
LIABILITIES AND FUND BALANCE					
Liabilities					
Accounts payable	\$ 565,013	\$ 215,727	\$ -	\$ -	\$ 780,740
Due to other funds	9,524	254,403	99	-	264,026
Due to other governments	3,971	226,018	-	-	229,989
Total liabilities	578,508	696,148	99	-	1,274,755
Fund balance					
Nonspendable	5,245	-	-	-	5,245
Restricted	-	-	145,856	127,091	272,947
Unassigned	(5,245)	(212,598)	-	-	(217,843)
Total fund balance	-	(212,598)	145,856	127,091	60,349
Total liabilities and fund balance	\$ 578,508	\$ 483,550	\$ 145,955	\$ 127,091	\$ 1,335,104

See accompanying notes to financial statements.

MADISON COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT AND COMPTROLLER
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
FOR THE YEAR ENDED SEPTEMBER 30, 2024

	Major Funds				Total Governmental Funds
	General	Court Fund	Public Records Modernization	Court Technology Modernization	
REVENUES					
Intergovernmental	\$ 19,952	\$ -	\$ -	\$ -	\$ 19,952
Charges for services	92,184	486,653	7,933	23,101	609,871
Fines and forfeitures	-	151,212	-	-	151,212
Interest revenue	46,803	-	-	-	46,803
Other	3,577	98,848	-	-	102,425
Total revenues	162,516	736,713	7,933	23,101	930,263
EXPENDITURES					
Current					
General government	583,007	217,874	-	-	800,881
Court related	-	604,596	-	-	604,596
Total expenditures	583,007	822,470	-	-	1,405,477
Excess (deficiency) of revenues over (under) expenditures	(420,491)	(85,757)	7,933	23,101	(475,214)
OTHER FINANCING SOURCES					
Transfers in	420,491	908	-	-	421,399
Transfers (out)	-	-	(908)	-	(908)
Total other financing sources	420,491	908	(908)	-	420,491
Net changes in fund balances	-	(84,849)	7,025	23,101	(54,723)
Fund balances - beginning	-	(127,749)	138,831	103,990	115,072
Fund balances - ending	\$ -	\$ (212,598)	\$ 145,856	\$ 127,091	\$ 60,349

See accompanying notes to financial statements.

MADISON COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT AND COMPTROLLER
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
BUDGET TO ACTUAL
GENERAL FUND
FOR THE YEAR ENDED SEPTEMBER 30, 2024

	<u>Budgeted Amounts</u>			Variance with Final Budget - Favorable (Unfavorable)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
REVENUES				
Intergovernmental	\$ 15,000	\$ 15,000	\$ 19,952	\$ 4,952
Charges for services	78,150	78,150	92,184	14,034
Interest revenue	16,275	16,275	46,803	30,528
Other	4,000	4,000	3,577	(423)
Total revenues	<u>113,425</u>	<u>113,425</u>	<u>162,516</u>	<u>49,091</u>
EXPENDITURES				
Current				
General government	<u>536,212</u>	<u>596,867</u>	<u>583,007</u>	<u>13,860</u>
Total expenditures	<u>536,212</u>	<u>596,867</u>	<u>583,007</u>	<u>13,860</u>
(Deficiency) of revenues (under) expenditures	<u>(422,787)</u>	<u>(483,442)</u>	<u>(420,491)</u>	<u>62,951</u>
OTHER FINANCING SOURCES				
Transfers in	<u>422,787</u>	<u>483,442</u>	<u>420,491</u>	<u>(62,951)</u>
Total other financing sources	<u>422,787</u>	<u>483,442</u>	<u>420,491</u>	<u>(62,951)</u>
Net changes in fund balances	-	-	-	-
Fund balances - beginning	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Fund balances - ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

See accompanying notes to financial statements.

MADISON COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT AND COMPTROLLER
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
BUDGET TO ACTUAL
COURT FUND
FOR THE YEAR ENDED SEPTEMBER 30, 2024

	<u>Budgeted Amounts</u>		Variance with Final Budget - Favorable (Unfavorable)	
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
REVENUES				
Intergovernmental	\$ -	\$ -	\$ -	\$ -
Charges for services	376,600	528,300	486,653	(41,647)
Fines and forfeitures	168,000	154,000	151,212	(2,788)
Other	66,743	68,043	98,848	30,805
Total revenues	611,343	750,343	736,713	(13,630)
EXPENDITURES				
Current				
General government	-	118,000	217,874	(99,874)
Court related	611,343	632,343	604,596	27,747
Total expenditures	611,343	750,343	822,470	(72,127)
Excess (deficiency) of revenues over (under) expenditures	-	-	(85,757)	(85,757)
OTHER FINANCING SOURCES				
Transfers in	-	-	908	908
Total other financing sources	-	-	908	908
Net changes in fund balances	-	-	(84,849)	(84,849)
Fund balances - beginning	-	-	(127,749)	(127,749)
Fund balances - ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ (212,598)</u>	<u>\$ (212,598)</u>

MADISON COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT AND COMPTROLLER
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
BUDGET TO ACTUAL
PUBLIC RECORDS MODERNIZATION FUND
FOR THE YEAR ENDED SEPTEMBER 30, 2024

	<u>Budgeted Amounts</u>			Variance with Final Budget - Favorable (Unfavorable)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
REVENUES				
Charges for services	\$ -	\$ -	\$ 7,933	\$ 7,933
Total revenues	-	-	7,933	7,933
EXPENDITURES				
Current				
General government	-	-	-	-
Total expenditures	-	-	-	-
Excess (deficiency) of revenues over (under) expenditures	-	-	7,933	7,933
OTHER FINANCING SOURCES (USES)				
Transfers (out)	-	-	(908)	(908)
Total other financing sources (uses)	-	-	(908)	(908)
Net changes in fund balances	-	-	7,025	7,025
Fund balances - beginning	-	-	138,831	138,831
Fund balances - ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 145,856</u>	<u>\$ 145,856</u>

MADISON COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT AND COMPTROLLER
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
BUDGET TO ACTUAL
COURT TECHNOLOGY MODERNIZATION FUND
FOR THE YEAR ENDED SEPTEMBER 30, 2024

	<u>Budgeted Amounts</u>			Variance with Final Budget - Favorable (Unfavorable)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
REVENUES				
Charges for services	\$ -	\$ -	\$ 23,101	\$ 23,101
Total revenues	-	-	23,101	23,101
EXPENDITURES				
Current				
General government	-	-	-	-
Total expenditures	-	-	-	-
Excess (deficiency) of revenues over (under) expenditures	-	-	23,101	23,101
Net changes in fund balances	-	-	23,101	23,101
Fund balances - beginning	-	-	103,990	103,990
Fund balances - ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 127,091</u>	<u>\$ 127,091</u>

MADISON COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT AND COMPTROLLER
STATEMENT OF FIDUCIARY NET POSITION
CUSTODIAL FUNDS
SEPTEMBER 30, 2024

ASSETS	
Cash and cash equivalents	\$ 69,490
Investments	<u>31,924</u>
Total assets	<u>101,414</u>
LIABILITIES	
Due to individuals and others	<u>101,414</u>
Total liabilities	<u>101,414</u>
NET POSITION	
Restricted	<u>-</u>
Total net position	<u><u>\$ -</u></u>

MADISON COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT AND COMPTROLLER
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
CUSTODIAL FUNDS
FOR THE YEAR ENDED SEPTEMBER 30, 2024

ADDITIONS	\$ 142,167
DEDUCTIONS	<u>142,167</u>
Net increase (decrease) in fiduciary net position	-
Net position - beginning	<u>-</u>
Net position - ending	<u><u>\$ -</u></u>

MADISON COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT AND COMPTROLLER
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2024

NOTE 1: *Summary of Significant Accounting Policies*

The accounting policies of the Madison County, Florida, Clerk of the Circuit Court and Comptroller (the “Clerk”) conform with generally accepted accounting principles (GAAP), as applicable to governments. The following is a summary of significant accounting principles and policies used in the preparation of these special purpose financial statements.

Reporting Entity

The Madison County, Florida, Clerk of the Circuit Court and Comptroller, as established by Article VIII of the Constitution of the State of Florida, is an elected official of Madison County, Florida. Although the Clerk is operationally autonomous from the Madison County Board of County Commissioners, it does not hold sufficient corporate powers to be considered a legally separate entity for financial reporting purposes. Therefore, the Clerk is considered part of the County’s primary government.

These special purpose financial statements of the Clerk are not intended to be a complete presentation of the financial position and results of operations of Madison County, Florida, taken as a whole. As permitted by Chapter 10.556, Rules of the Auditor General, the special purpose financial statements consist of only fund level financial statements as defined by GASB 34, and do not include presentations of government-wide financial statements of the Clerk.

Fund Accounting

The accounting records are organized for reporting purposes on the basis of fund accounting. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounting records. The Clerk utilizes the following fund types:

The General Fund, which is a governmental fund, is used to account for all revenues and expenditures applicable to the general operations of the Clerk. All general operating revenues which are not restricted or designated as to use by outside sources are recorded in the general fund. The governmental fund measurement focus is based upon determination of financial position and changes in financial position (sources, uses and balances of financial resources) rather than upon net income determination.

The Court Fund, which is a governmental fund, was established pursuant to Revision 7 to Article V, to account for court related revenues and expenditures and are required to be reported separately from the Clerk’s general activities.

Public Records Modernization Fund, which is a governmental fund, is used to account for the proceeds of specific revenue sources that are legally restricted to related expenditures.

Court Technology Modernization Fund, which is a governmental fund, is used to account for the proceeds of specific revenue sources that are legally restricted to related expenditures.

NOTE 1: *Summary of Significant Accounting Policies (continued)*

Custodial Funds are used to account for assets held by the Clerk as an agent for individuals, private organizations, and other governments.

Effective July 1, 2013, as a result of the passage of Senate Bill 1512, the Clerk returned to being an entirely fee based Constitutional Officer. In accordance with this Bill, fee revenue began being recognized effective June 1, 2013.

Basis of Accounting

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. The basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied. All governmental funds are accounted for using the modified accrual basis of accounting. Their revenues are recognized when they become both measurable and available as net current assets. The Clerk considers receivables collected within sixty days after year-end to be available and recognizes them as revenues of the current year. Expenditures are recognized when the related fund liability is incurred.

Cash and Cash Equivalents

The Clerk's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the acquisition date.

Budget and Budgetary Accounting

The Clerk operates under budget procedures pursuant to Section 218.35, Florida Statutes. The legal level of budgetary control is at the fund level. Budgets are adopted for governmental and special revenue funds. Budgetary changes within the fund are made at the discretion of the Clerk. Appropriations lapse at the end of the fiscal year to the extent they have not been expended. The budgetary revenues and expenditures in the accompanying budgetary comparison statement reflect all approved amendments.

NOTE 2: *Cash*

At September 30, 2024, the carrying amount of the Clerk's deposits was \$278,377 and the bank balance was \$302,465 (including fiduciary). Any balance in excess of FDIC insurance is covered by collateral held by the Clerk's custodial banks which is pledged to a state trust fund that provides security in accordance with Florida Security for Public Deposits Act, Chapter 280, Florida Statutes.

NOTE 3: *Investments*

The Clerk is authorized to invest in all State-approved investments which include:

- (1) Local Government Surplus Funds Trust Fund administered by the State Board of Administration;
- (2) Florida Local Government Investment Trust administered by the Florida Association of Court Clerks and Comptroller;
- (3) Bonds, notes or other obligations of the United States or those guaranteed by the United States or for which the credit of the United States is pledged;
- (4) Bonds, notes or other obligations of the State of Florida or any municipality or political subdivision thereof;
- (5) Interest-bearing time deposits or savings accounts in banks or savings and loan associations organized under the laws of Florida or organized under the laws of the United States doing business and situated in Florida.

Investments consist of amounts placed with the State Board of Administration for participation in the Local Government Surplus Trust Fund (Florida PRIME) created by Section 218.405, Florida Statutes. Florida PRIME meets the criteria in GASB 79 to measure all of its investments at amortized cost enabling it to maintain a constant Net Asset Value (NAV) of \$1.00 per share. As of September 30, 2024, Florida PRIME had no redemption fees or maximum transaction amounts, or any other requirements that serve to limit a participant's daily access to 100 percent of their account value.

Credit Risk – The credit risk of certain investments, such as investment pools managed by other governments, cannot be categorized as a credit risk because the County investments are not evidenced by specific, identifiable investment securities. As of September 30, 2024, Florida PRIME is rated by Standard and Poor's and has a current rating of AAAm.

Interest Rate Risk – Section 218.415(6), Florida Statutes, limits investment maturities to provide sufficient liquidity to pay obligations as they become due. The dollar weighted average maturity for Florida PRIME was 39 days as of September 30, 2024.

NOTE 4: *Interfund Transactions*

During the course of normal operations, numerous transactions occur between funds, such as expenditures or transfers of resources to provide services, service debt, or construct assets. The interfund transactions are not eliminated, and no interest is charged on such advances.

Interfund receivable and payable balances at September 30, 2024, were as follows:

Receivable Fund	Payable Fund	Amount
Clerk Operating	Clerk Court Fund	\$ 236,475
	Public Records Modernization	99
Board of County Commissioners*	Clerk Operating	9,176
	Clerk Court Fund	17,928
Clerk Court Technology Modernization	Clerk Operating	330
Clerk Court Fund	Clerk Operating	18
Total		<u>\$ 264,026</u>

**Not included in the Clerk's financial statements.*

Operating transfers between funds during the year were as follows:

Transfers In	Transfers Out	Amount
Clerk Operating	Board of County Commissioners*	\$ 420,491
Clerk Court Fund	Public Records Modernization	908
Total		<u>\$ 421,399</u>

**Not included in the Clerk's financial statements.*

NOTE 5: *Long-Term Liabilities*

Under the GASB 34 reporting model, long-term liabilities are not due and payable in the current period and accordingly are not reported as fund liabilities. All long-term liabilities for the Clerk are reported in the government-wide Statement of Net Position.

The compensated absences of the Clerk are accounted for in the Statement of Net Position as follows:

	Balance October 01, 2023	Additions*	Reductions	Balance September 30, 2024
Compensated absences	\$ 47,583	\$ 3,979	\$ -	\$ 51,562

**The change in the compensated absences liability is presented as a net change.*

NOTE 6: *Retirement*

The Clerk participates in the State of Florida Retirement System (FRS), a multiple-employer, cost-sharing defined public employee retirement system which covers all of the Clerk's full-time employees. The system is administered by the State of Florida, Department of Administration, Division of Retirement to provide retirement and survivor benefits to participating public employees. Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. The FRS is a single retirement system administered by the Department of Management Services, Division of Retirement, and consists of two cost-sharing, multiple-employer retirement plans and other nonintegrated programs. These include a defined-benefit pension (Plan), with a Deferred Retirement Option Program (DROP), and a defined-contribution plan, referred to as the FRS Investment Plan (Investment Plan).

In addition, all regular employees of the entity are eligible to enroll as members of the Retiree Health Insurance Subsidy (HIS) Program. The HIS is a cost-sharing, multiple-employer defined benefit pension plan established and administered in accordance with section 112.363, Florida Statutes. The benefit is a monthly payment to assist retirees of the state-administered retirement systems in paying their health insurance costs. For the fiscal year ended September 30, 2024, eligible retirees and beneficiaries received a monthly HIS payment equal to the number of years of services credited at retirement multiplied by \$7.50. The minimum payment is \$45 per month and the maximum payment is \$225 per month, pursuant to section 112.363, Florida Statutes. To be eligible to receive a HIS benefit, a retiree under one of the state-administered retirement systems must provide proof of eligible health insurance coverage, which may include Medicare.

For financial reporting purposes, the Clerk is deemed to be part of the primary government of Madison County, Florida. A liability related to the Clerk's proportionate share of FRS retirement benefits, along with a detailed plan description, is reported in the financial statements of Madison County, Florida for the fiscal year ended September 30, 2024.

NOTE 7: *Risk Management*

The Clerk is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors or omissions; injuries to employees and/or the public; and damage to property of others. The Clerk participates in the risk management program through the Board of County Commissioners which uses commercial insurance.

NOTE 8: *Subsequent Events*

Subsequent events were reviewed through May 30, 2025, which is the date the financial statements were available to be issued. As of this date there were no subsequent events that required disclosure.

INTERNAL CONTROL AND COMPLIANCE SECTION

September 30, 2024

LANIGAN & ASSOCIATES, P.C.

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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

The Honorable Billy Washington
Clerk of the Circuit Court and Comptroller
Madison County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of each major fund and the aggregate remaining fund information of Madison County, Florida, Clerk of the Circuit Court and Comptroller (the "Clerk") as of and for the year ended September 30, 2024, and the related notes to the financial statements, which collectively comprise the Clerk's basic financial statements, and have issued our report thereon dated May 30, 2025.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Clerk's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Clerk's internal control. Accordingly, we do not express an opinion on the effectiveness of the Clerk's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Clerk's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Clerk's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Clerk's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Clerk's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Lanigan & Associates, PC

Tallahassee, Florida
May 30, 2025

INDEPENDENT AUDITOR'S MANAGEMENT LETTER

The Honorable Billy Washington
Clerk of the Circuit Court and Comptroller
Madison County, Florida

Report on the Financial Statements

We have audited the financial statements of Madison County, Florida, Clerk of the Circuit Court and Comptroller (the "Clerk") as of and for the fiscal year ended September 30, 2024, and have issued our report thereon dated May 30, 2025.

Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and Chapter 10.550, Rules of the Auditor General.

Other Reporting Requirements

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*; and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports and schedule, which are dated May 30, 2025, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. In connection with the preceding annual financial audit report, there were no findings or recommendations.

Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be

disclosed in this management letter, unless disclosed in the notes to the financial statements. This information is disclosed in Note 1 of the notes to the financial statements. There are no component units related to the Clerk.

Financial Management

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or fraud, waste, or abuse, that has occurred, or is likely to have occurred, that have an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Board of County Commissioners, the Clerk, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

We wish to take this opportunity to thank you and your staff for the cooperation and courtesy extended to us during the course of our audit. We have enjoyed our association with you and look forward to a continuing relationship.

Please let us know if you have any questions or comments concerning this letter, our accompanying reports, or other matters.

Lanigan & Associates, PC

Tallahassee, Florida
May 30, 2025

LANIGAN & ASSOCIATES, P.C.

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REPORT OF INDEPENDENT ACCOUNTANT ON COMPLIANCE WITH LOCAL GOVERNMENT INVESTMENT POLICIES, ARTICLE V REQUIREMENTS AND DEPOSITORY REQUIREMENTS OF SECTIONS 218.415, 28.35, 28.36 AND 61.181, FLORIDA STATUTES

The Honorable Billy Washington
Clerk of the Circuit Court and Comptroller
Madison County, Florida

Report on Compliance

We have examined the Madison County, Florida, Clerk of the Circuit Court and Comptroller's (the "Clerk") compliance with the local government investment policy requirements of Section 218.415, Florida Statutes, Article V requirements of Sections 28.35 and 28.36, Florida Statutes, and depository requirements for alimony transactions, support, maintenance and support payments of Section 61.181, Florida Statutes, for the year ended September 30, 2024. Management is responsible for the Clerk's compliance with the specified requirements. Our responsibility is to express an opinion on the Clerk's compliance with the specified requirements based on our examination.

Scope

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Clerk complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the Clerk complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion. We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to the engagement. Our examination does not provide a legal determination on the Clerk's compliance with specified requirements.

Opinion

In our opinion, the Clerk complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2024.

Lanigan & Associates, PC

Tallahassee, Florida
May 30, 2025

**Special Purpose
Financial Statements**

**Madison County, Florida
Property Appraiser**



**Year Ended September 30, 2024
with Independent Auditor's Report**

**Madison County, Florida
Property Appraiser**

Special Purpose Financial Statements

Year Ended September 30, 2024

C O N T E N T S

Page No.

Financial Section

Independent Auditor's Report.....	1
Basic Financial Statements:	
Balance Sheet – General Fund.....	4
Statement of Revenues, Expenditures, and Changes in Fund Balance – Budget to Actual – General Fund	5
Notes to Financial Statements	6

Internal Control and Compliance Section

Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	10
Independent Auditor's Management Letter	12
Independent Accountant's Report on Compliance with Florida Statute Section 218.415 – Investment of Public Funds.....	14

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INDEPENDENT AUDITOR'S REPORT

The Honorable Marie R. Smith
Property Appraiser
Madison County, Florida

Report on the Audit of the Financial Statements

Opinion

We have audited the financial statements of the General fund of the Madison County, Florida, Property Appraiser (the "Property Appraiser"), as of and for the year ended September 30, 2024, and the related notes to the financial statements, which collectively comprise the basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the General fund of the Property Appraiser as of September 30, 2024, and the respective changes in financial position and the respective budgetary comparison for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Property Appraiser and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis of Matter

As discussed in Note 1 to the financial statements, the financial statements referred to above were prepared solely for the purpose of complying with the Rules of the Auditor General of the State of Florida. In conformity with the Rules, the accompanying financial statements are intended to present the financial position and changes in financial position of the General fund attributable to the Property Appraiser. They do not purport to, and do not, present fairly the financial position of Madison County, Florida as of September 30, 2024, and the changes in its financial position for the fiscal year then ended in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to these matters.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Property Appraiser's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Property Appraiser's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Property Appraiser's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated May 30, 2025, on our consideration of the Property Appraiser's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Property Appraiser's internal control over financial reporting and compliance.

Lanigan & Associates, PC

Tallahassee, Florida
May 30, 2025

MADISON COUNTY, FLORIDA
PROPERTY APPRAISER
BALANCE SHEET
GENERAL FUND
AS OF SEPTEMBER 30, 2024

ASSETS

Cash and cash equivalents	\$ 15,678
Prepaid items	<u>766</u>

Total assets	<u><u>\$ 16,444</u></u>
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LIABILITIES AND FUND BALANCE

Liabilities:

Accounts payable	\$ 3,142
Due to other funds	<u>13,302</u>

Total liabilities	<u>16,444</u>
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Fund balance:

Nonspendable	766
Unassigned	<u>(766)</u>

Total fund balance	<u>-</u>
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Total liabilities and fund balance	<u><u>\$ 16,444</u></u>
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MADISON COUNTY, FLORIDA
PROPERTY APPRAISER
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET TO ACTUAL
GENERAL FUND
FOR THE YEAR ENDED SEPTEMBER 30, 2024

	Budgeted Amounts			Variance with final budget - favorable (unfavorable)
	Original	Final	Actual	
REVENUES				
Total revenues	\$ -	\$ -	\$ -	\$ -
EXPENDITURES				
Current				
General government	1,062,405	1,067,366	1,083,140	(15,774)
Capital outlay	19,000	55,686	36,686	19,000
Total expenditures	1,081,405	1,123,052	1,119,826	3,226
Excess (deficiency) of revenues over (under) expenditures	(1,081,405)	(1,123,052)	(1,119,826)	3,226
OTHER FINANCING SOURCES (USES)				
Transfers in	1,081,405	1,123,052	1,119,826	(3,226)
Total other financing sources (uses)	1,081,405	1,123,052	1,119,826	(3,226)
Net changes in fund balances	-	-	-	-
Fund balance - beginning	-	-	-	-
Fund balance - ending	\$ -	\$ -	\$ -	\$ -

MADISON COUNTY, FLORIDA
PROPERTY APPRAISER
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2024

NOTE 1: *Summary of Significant Accounting Policies*

The accounting policies of the Madison County, Florida, Property Appraiser (the “Property Appraiser”) conform with generally accepted accounting principles (GAAP), as applicable to other governments. The following is a summary of significant accounting principles and policies used in the preparation of these special purpose financial statements.

Reporting Entity

The Madison County, Florida, Property Appraiser, as established by Article VIII of the Constitution of the State of Florida, is an elected official of Madison County, Florida. Although the Property Appraiser is operationally autonomous from the Madison County Board of County Commissioners, it does not hold sufficient corporate powers to be considered a legally separate entity for financial reporting purposes. Therefore, the Property Appraiser is considered part of the County’s primary government.

These special purpose financial statements of the Property Appraiser are not intended to be a complete presentation of the financial position and results of operations of Madison County, Florida, taken as a whole. As permitted by Chapter 10.556, Rules of the Auditor General, the special purpose financial statements consist of only fund level financial statements as defined by GASB 34, and do not include presentations of government-wide financial statements of the Property Appraiser.

Fund Accounting

The accounting records are organized for reporting purposes on the basis of fund accounting. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounting records.

The General Fund, which is a governmental fund, is used to account for all revenues and expenditures applicable to the general operations of the Property Appraiser. All general operating revenues which are not restricted or designated as to use by outside sources are recorded in the general fund. The governmental fund measurement focus is based upon determination of financial position and changes in financial position (sources, uses and balances of financial resources) rather than upon net income determination.

Basis of Accounting

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. The basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied. All governmental funds are accounted for using the modified accrual basis of accounting. Their revenues are recognized when they become both measurable and available as net current assets. The Property Appraiser considers receivables collected within sixty days after year-end to be available and recognizes them as revenues of the current year. Expenditures are recognized when the related fund liability is incurred.

NOTE 1: *Summary of Significant Accounting Policies (continued)*

Cash and Cash Equivalents

The Property Appraiser's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the acquisition date.

Budget and Budgetary Accounting

The Property Appraiser operates under budget procedures pursuant to Section 195.087, Florida Statutes. Budgets are adopted for governmental and special revenue funds. Budget control is exercised at the fund level. Budgetary changes within the fund are made at the discretion of the Property Appraiser. Appropriations lapse at the end of the fiscal year to the extent they have not been expended. The budgetary revenues and expenditures in the accompanying budgetary comparison statement reflect all approved amendments.

Compensated Absences

Employees may accumulate a limited amount of earned but unused sick leave, annual leave, and compensatory time, which will be paid upon separation of service. Unpaid compensated absences are recorded as a liability when the benefits are earned in the Madison County Government-Wide financial statements. For the governmental fund statements, expenditures are recognized when payments are made to employees.

NOTE 2: *Interfund Transactions*

During the course of normal operations, numerous transactions occur between funds, such as expenditures or transfers of resources to provide services, service debt, or construct assets. The interfund transactions are not eliminated and no interest is charged on such advances.

Interfund receivable and payable balances at September 30, 2024, were as follows:

<u>Receivable Fund</u>	<u>Payable Fund</u>	<u>Amount</u>
Board of County Commissioners - General*	Property Appraiser - General	<u>\$ 13,302</u>

Operating transfers between funds during the year ended September 30, 2024, were as follows:

<u>Transfers in</u>	<u>Transfers Out</u>	<u>Amount</u>
Property Appraiser - General	Board of County Commissioners - General*	<u>\$ 1,119,826</u>

**Not included in the Property Appraiser's special purpose financial statements.*

NOTE 3: Long-Term Liabilities

Under the GASB 34 reporting model, long-term liabilities are not due and payable in the current period and accordingly are not reported as fund liabilities. All long-term liabilities for the Property Appraiser are reported in the government-wide Statement of Net Position. The compensated absences of the Property Appraiser are accounted for in the Statement of Net Position as follows:

	Balance			Balance
	October 01, 2023	Additions*	Reductions	September 30, 2024
Compensated absences	\$ 53,569	\$ 4,466	\$ -	\$ 58,035

**The change in the compensated absences liability is presented as a net change.*

NOTE 4: Retirement

The Property Appraiser participates in the State of Florida Retirement System (FRS), a multiple-employer, cost-sharing defined public employee retirement system which covers all of the Property Appraiser's full-time employees. The system is administered by the State of Florida, Department of Administration, Division of Retirement to provide retirement and survivor benefits to participating public employees. Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. The FRS is a single retirement system administered by the Department of Management Services, Division of Retirement, and consists of two cost-sharing, multiple-employer retirement plans and other nonintegrated programs. These include a defined-benefit pension (Plan), with a Deferred Retirement Option Program (DROP), and a defined-contribution plan, referred to as the FRS Investment Plan (Investment Plan).

In addition, all regular employees of the entity are eligible to enroll as members of the Retiree Health Insurance Subsidy (HIS) Program. The HIS is a cost-sharing, multiple-employer defined benefit pension plan established and administered in accordance with section 112.363, Florida Statutes. The benefit is a monthly payment to assist retirees of the state-administered retirement systems in paying their health insurance costs. For the fiscal year ended September 30, 2024, eligible retirees and beneficiaries received a monthly HIS payment equal to the number of years of services credited at retirement multiplied by \$7.50. The minimum payment is \$45, and the maximum payment is \$225 per month, pursuant to section 112.363, Florida Statutes. To be eligible to receive a HIS benefit, a retiree under one of the state-administered retirement systems must provide proof of eligible health insurance coverage, which may include Medicare.

For financial reporting purposes, the Property Appraiser is deemed to be part of the primary government of Madison County, Florida. A liability related to the Property Appraiser's proportionate share of FRS retirement benefits, along with a detailed plan description, is reported in the financial statements of Madison County, Florida for the fiscal year ended September 30, 2024.

NOTE 5: *Risk Management*

The Property Appraiser is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors or omissions; injuries to employees and/or the public; and damage to property of others. The Property Appraiser participates in the risk management program through the Board of County Commissioners which uses commercial insurance.

NOTE 6: *Subsequent Events*

Subsequent events were reviewed through May 30, 2025, which is the date the financial statements were available to be issued. As of this date there were no subsequent events that required disclosure.

INTERNAL CONTROL AND COMPLIANCE SECTION

SEPTEMBER 30, 2024

LANIGAN & ASSOCIATES, P.C.

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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

The Honorable Marie R. Smith
Property Appraiser
Madison County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the General fund of Madison County, Florida, Property Appraiser (the "Property Appraiser") as of and for the year ended September 30, 2024, and the related notes to the financial statements, which collectively comprise the Property Appraiser's basic financial statements, and have issued our report thereon dated May 30, 2025.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Property Appraiser's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Property Appraiser's internal control. Accordingly, we do not express an opinion on the effectiveness of the Property Appraiser's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Property Appraiser's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Property Appraiser's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Property Appraiser's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Property Appraiser's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Lanigan & Associates, PC

Tallahassee, Florida
May 30, 2025

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**INDEPENDENT AUDITOR'S
MANAGEMENT LETTER**

The Honorable Marie R. Smith
Madison County, Florida
Property Appraiser

Report on the Financial Statements

We have audited the financial statements of the General fund of the Madison County, Florida, Property Appraiser as of and for the fiscal year ended September 30, 2024, and have issued our report thereon dated May 30, 2025.

Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

Other Reporting Requirements

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*; and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports and schedule, which is dated May 30, 2025, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. In connection with the preceding annual financial audit report, there were no findings or recommendations.

Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. This information is disclosed in Note 1 of the notes to the financial statements. There are no component units related to the Property Appraiser.

Financial Management

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or fraud, waste, or abuse, that has occurred or is likely to have occurred, that have an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Board of County Commissioners, the Property Appraiser, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

We wish to take this opportunity to thank you and your staff for the cooperation and courtesy extended to us during the course of our audit. We have enjoyed our association with you and look forward to a continuing relationship.

Please let us know if you have any questions or comments concerning this letter, our accompanying reports, or other matters.

Lanigan & Associates, PC

Tallahassee, Florida
May 30, 2025

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**INDEPENDENT ACCOUNTANT'S REPORT ON COMPLIANCE WITH
FLORIDA STATUTE SECTION 218.415 – INVESTMENT OF PUBLIC FUNDS**

The Honorable Marie R. Smith
Madison County, Florida
Property Appraiser

Report on Compliance

We have examined the Madison County, Florida, Property Appraiser's (the "Property Appraiser") compliance with the local government investment policy requirements of Section 218.415, Florida Statutes, for the year ended September 30, 2024. Management is responsible for the Property Appraiser's compliance with the specified requirements. Our responsibility is to express an opinion on the Property Appraiser's compliance with the specified requirements based on our examination.

Scope

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Property Appraiser complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the Property Appraiser complied with the specified requirements. The nature, timing and extent of the procedures selected depend on our judgement, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion. We are required to be independent and meet our ethical responsibilities in accordance with relevant ethical requirements relating to the engagement. Our examination does not provide a legal determination on the Property Appraiser's compliance with specified requirements.

Opinion

In our opinion, the Property Appraiser complied, in all material respects, with the local government investment policy requirements of Section 218.415, Florida Statutes, for the year ended September 30, 2024.

Lanigan & Associates, PC

Tallahassee, Florida
May 30, 2025

**Special Purpose
Financial Statements**

**Madison County, Florida
Sheriff**



**Year Ended September 30, 2024
with Independent Auditor's Report**

Madison County, Florida Sheriff

Special Purpose Financial Statements

Year Ended September 30, 2024

C O N T E N T S

<i>Financial Section</i>	Page No.
Independent Auditor's Report.....	1
Basic Financial Statements:	
Balance Sheet – General Fund.....	4
Statement of Revenues, Expenditures, and Changes in Fund Balances – Budget to Actual – General Fund.....	5
Statement of Fiduciary Net Position – Fiduciary Funds.....	6
Statement of Changes in Fiduciary Net Position – Fiduciary Funds.....	7
Notes to Financial Statements.....	8
 <i>Internal Control and Compliance Section</i>	
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	13
Independent Auditor's Management Letter.....	15
Independent Accountant's Report on Compliance with Florida Statute Section 218.415 – Investment of Public Funds.....	17

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INDEPENDENT AUDITOR'S REPORT

The Honorable David Harper
Sheriff
Madison County, Florida

Report on the Audit of the Financial Statements

Opinion

We have audited the financial statements of the General fund and aggregate remaining fund information of the Madison County, Florida, Sheriff (the "Sheriff"), as of and for the year ended September 30, 2024, and the related notes to the financial statements, which collectively comprise the basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the General fund and aggregate remaining fund information of the Sheriff as of September 30, 2024, and the respective changes in financial position and the respective budgetary comparison for the general fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* (GAS), issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Sheriff and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis of Matters

As discussed in Note 1 to the financial statements, the financial statements referred to above were prepared solely for the purpose of complying with the Rules of the Auditor General of the State of Florida. In conformity with the Rules, the accompanying financial statements are intended to present the financial position and changes in financial position of the General fund and aggregate remaining fund information attributable to the Sheriff. They do not purport to, and do not, present fairly the financial position of Madison County, Florida, as of September 30, 2024, and the changes in its financial position for the fiscal year then ended in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to these matters.

As described in Note 7 to the financial statements, fiduciary funds beginning net position was restated. Our opinion is not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

The Sheriff's management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Sheriff's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Sheriff's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Sheriff's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control–related matters that we identified during the audit.

Independent Auditor’s Report

Page Three

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated May 30, 2025, on our consideration of the Sheriff’s internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Sheriff’s internal control over financial reporting and compliance.

Lanigan & Associates, PC

Tallahassee, Florida

May 30, 2025

MADISON COUNTY, FLORIDA
SHERIFF
BALANCE SHEET
GENERAL FUND
SEPTEMBER 30, 2024

ASSETS

Cash and cash equivalents	\$ 254,841
Accounts receivable	297,401
Due from other governmental units	<u>131</u>
Total assets	<u><u>\$ 552,373</u></u>

LIABILITIES AND FUND BALANCE

Liabilities:

Accounts payable	\$ 550,671
Due to other funds	<u>1,702</u>
Total liabilities	<u>552,373</u>
Fund balance	<u>-</u>
Total liabilities and fund balance	<u><u>\$ 552,373</u></u>

MADISON COUNTY, FLORIDA**SHERIFF****STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES****BUDGET TO ACTUAL****GENERAL FUND****FOR THE YEAR ENDED SEPTEMBER 30, 2024**

	<u>Budgeted Amounts</u>			Variance with final budget - favorable (unfavorable)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
REVENUES				
Intergovernmental	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
EXPENDITURES				
Current				
Public safety	8,371,992	9,145,561	8,760,768	384,793
Debt service				
Principal	237,469	237,469	358,514	(121,045)
Interest	12,887	12,887	12,887	-
Capital outlay	<u>857,410</u>	<u>857,410</u>	<u>1,016,564</u>	<u>(159,154)</u>
Total expenditures	<u>9,479,758</u>	<u>10,253,327</u>	<u>10,148,733</u>	<u>104,594</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(9,479,758)</u>	<u>(10,253,327)</u>	<u>(10,148,733)</u>	<u>104,594</u>
OTHER FINANCING SOURCES				
Transfers in	8,622,348	9,395,917	9,287,204	(108,713)
Proceeds from debt financing	<u>857,410</u>	<u>857,410</u>	<u>857,410</u>	<u>-</u>
Total other financing sources	<u>9,479,758</u>	<u>10,253,327</u>	<u>10,144,614</u>	<u>(108,713)</u>
Net changes in fund balances	-	-	(4,119)	(4,119)
Fund balances - beginning	<u>-</u>	<u>-</u>	<u>4,119</u>	<u>4,119</u>
Fund balances - ending	<u><u>\$ -</u></u>	<u><u>\$ -</u></u>	<u><u>\$ -</u></u>	<u><u>\$ -</u></u>

MADISON COUNTY, FLORIDA
SHERIFF
STATEMENT OF FIDUCIARY NET POSITION
FIDUCIARY FUNDS
SEPTEMBER 30, 2024

	Deferred Compensation Plan	Custodial Funds
ASSETS		
Cash and cash equivalents	\$ -	\$ 42,139
Investments	857,907	136,073
Total assets	857,907	178,212
LIABILITIES		
Due to individuals and others	-	178,212
Total liabilities	-	178,212
NET POSITION		
Restricted for postemployment benefits other than pensions	857,907	-
Total net position	\$ 857,907	\$ -

MADISON COUNTY, FLORIDA
SHERIFF
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
FIDUCIARY FUNDS
FOR THE YEAR ENDED SEPTEMBER 30, 2024

	Deferred Compensation Plan	Custodial Funds
ADDITIONS		
Contributions:		
Plan members	\$ 160,728	\$ -
Private contributions	-	207,441
	<u>160,728</u>	<u>207,441</u>
Total contributions	<u>160,728</u>	<u>207,441</u>
Investment earnings:		
Investment income	140,942	-
Total investment earnings	140,942	-
Less investment expense	3,375	-
	<u>137,567</u>	<u>-</u>
Net investment earnings	<u>137,567</u>	<u>-</u>
Total additions	<u>298,295</u>	<u>207,441</u>
DEDUCTIONS		
Benefits	30,582	-
Recipient payments	-	207,441
Administrative expenses	550	-
	<u>31,132</u>	<u>207,441</u>
Total deductions	<u>31,132</u>	<u>207,441</u>
Net increase in fiduciary net position	<u>267,163</u>	<u>-</u>
Net position - beginning, as previously reported	-	-
Restatement for correction of an error	590,744	-
Net position - beginning, as restated	<u>590,744</u>	<u>-</u>
Net position - ending	<u><u>\$ 857,907</u></u>	<u><u>\$ -</u></u>

MADISON COUNTY, FLORIDA
SHERIFF
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2024

NOTE 1: *Summary of Significant Accounting Policies*

The accounting policies of the Madison County, Florida, Sheriff (the “Sheriff”) conform with generally accepted accounting principles (GAAP), as applicable to other governments. The following is a summary of significant accounting principles and policies used in the preparation of these special purpose financial statements.

Reporting Entity

The Madison County, Florida, Sheriff, as established by Article VIII of the Constitution of the State of Florida, is an elected official of Madison County, Florida. Although the Sheriff is operationally autonomous from the Madison County Board of County Commissioners, it does not hold sufficient corporate powers to be considered a legally separate entity for financial reporting purposes. Therefore, the Sheriff is considered part of the County’s primary government.

These special purpose financial statements of the Sheriff are not intended to be a complete presentation of the financial position and results of operations of Madison County, Florida, taken as a whole. As permitted by Chapter 10.556, Rules of the Auditor General, the special purpose financial statements consist of only fund level financial statements as defined by GASB 34, and do not include presentations of government-wide financial statements of the Sheriff.

Fund Accounting

The accounting records are organized for reporting purposes on the basis of fund accounting. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounting records.

The General Fund, which is a governmental fund, is used to account for all revenues and expenditures applicable to the general operations of the Sheriff. All general operating revenues which are not restricted or designated as to use by outside sources are recorded in the general fund. The governmental fund measurement focus is based upon determination of financial position and changes in financial position (sources, uses and balances of financial resources) rather than upon net income determination.

The Custodial Funds of the Sheriff are used to account for assets held by the Sheriff as an agent for individuals, private organizations, other governments, and/or other funds.

Please refer to the government-wide financial statements of Madison County, Florida, for disclosure on accounting policies, deposits and employee’s retirement plan.

NOTE 1: *Summary of Significant Accounting Policies (continued)*

Basis of Accounting

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. The basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied. All governmental funds are accounted for using the modified accrual basis of accounting. Their revenues are recognized when they become both measurable and available as net current assets. The Sheriff considers receivables collected within sixty days after year-end to be available and recognizes them as revenues of the current year. Expenditures are recognized when the related fund liability is incurred.

Cash and Cash Equivalents

The Sheriff's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the acquisition date.

Budget and Budgetary Accounting

The Sheriff operates under budget procedures pursuant to Florida Statutes. The legal level of budgetary control is at the fund level. Budgetary changes within the fund are made at the discretion of the Sheriff. Appropriations lapse at the end of the fiscal year to the extent they have not been expended. The budgetary revenues and expenditures in the accompanying budgetary comparison statement reflect all approved amendments.

Compensated Absences

Employees may accumulate a limited amount of earned but unused sick leave, annual leave, and compensatory time, which will be paid upon separation of service. Unpaid compensated absences are recorded as a liability when the benefits are earned in the Madison County Government-Wide Financial Statements. For the governmental fund statements, expenditures are recognized when payments are made to employees.

NOTE 2: *Interfund Transactions*

During the course of normal operations, numerous transactions occur between funds, such as expenditures or transfers of resources to provide services, service debt, or construct assets. The interfund transactions are not eliminated and no interest is charged on such advances.

Interfund receivable and payable balances at September 30, 2024, were as follows:

<u>Receivable Fund</u>	<u>Payable Fund</u>	<u>Amount</u>
Board of County Commissioners*	Sheriff - General	<u>\$ 1,702</u>

NOTE 2: *Interfund Transactions (continued)*

Operating transfers between funds during the year were as follows:

<u>Transfers In</u>	<u>Transfers Out</u>	<u>Amount</u>
Sheriff - General	Board of County Commissioners*	<u>\$ 9,287,204</u>

**Not included on the Sheriff's financial statements.*

NOTE 3: *Long-Term Liabilities*

Under the GASB 34 reporting model, long-term liabilities are not due and payable in the current period and accordingly are not reported as fund liabilities. All long-term liabilities for the Sheriff are reported in the government-wide Statement of Net Position.

The compensated absences of the Sheriff are accounted for in the Statement of Net Position as follows:

	<u>Balance</u> <u>October 01, 2023</u>	<u>Additions</u>	<u>Reductions*</u>	<u>Balance</u> <u>September 30, 2024</u>
Compensated absences	<u>\$ 757,050</u>	<u>\$ -</u>	<u>\$ (43,662)</u>	<u>\$ 713,388</u>

**The change in the compensated absences liability is presented as a net change.*

NOTE 4: *Retirement*

The Sheriff participates in the State of Florida Retirement System (FRS), a multiple-employer, cost-sharing defined public employee retirement system which covers all of the Sheriff's full-time employees. The system is administered by the State of Florida, Department of Administration, Division of Retirement to provide retirement and survivor benefits to participating public employees. Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. The FRS is a single retirement system administered by the Department of Management Services, Division of Retirement, and consists of two cost-sharing, multiple-employer retirement plans and other nonintegrated programs. These include a defined-benefit pension (Plan), with a Deferred Retirement Option Program (DROP), and a defined-contribution plan, referred to as the FRS Investment Plan (Investment Plan).

In addition, all regular employees of the entity are eligible to enroll as members of the Retiree Health Insurance Subsidy (HIS) Program. The HIS is a cost-sharing, multiple-employer defined benefit pension plan established and administered in accordance with section 112.363, Florida Statutes.

NOTE 4: *Retirement (continued)*

The benefit is a monthly payment to assist retirees of the state-administered retirement systems in paying their health insurance costs. For the fiscal year ended September 30, 2024, eligible retirees and beneficiaries received a monthly HIS payment equal to the number of years of services credited at retirement multiplied by \$7.50. The minimum payment is \$45, and the maximum payment is \$225 per month, pursuant to section 112.363, Florida Statutes. To be eligible to receive a HIS benefit, a retiree under one of the state-administered retirement systems must provide proof of eligible health insurance coverage, which may include Medicare.

For financial reporting purposes, the Sheriff is deemed to be part of the primary government of Madison County, Florida. A liability related to the Sheriff's proportionate share of FRS retirement benefits, along with a detailed plan description, is reported in the financial statements of Madison County, Florida, for the fiscal year ended September 30, 2024.

The Sheriff offers 457 Deferred Compensation Programs to all eligible employees. Employees may participate in the plan through payroll deductions. The plan is administered by Nationwide Trust Company, an independent third-party administrator. Contributions are invested at the employee's direction through the options available under the programs. Employees are fully vested at time of enrollment.

NOTE 5: *Risk Management*

The Sheriff is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors or omissions; injuries to employees and/or the public; and damage to property of others. The Sheriff participates in Florida Sheriffs Risk Management Fund to offset these risks.

NOTE 6: *Subsequent Events*

Subsequent events were reviewed through May 30, 2025, which is the date the financial statements were available to be issued. As of this date there were no subsequent events that required disclosure.

NOTE 7: *Restatement of Fiduciary Net Position*

For the fiscal year ended September 30, 2024, the Sheriff has determined that a restatement to beginning net position of the Fiduciary funds of the County is necessary to correct the beginning year balance of postemployment benefits other than pensions related to the deferred compensation plan.

	Deferred Compensation Plan
Net position - beginning of year, as previously reported	\$ -
Restatement to correct assets held for postemployment benefits other than pensions	590,744
Net position - beginning, as restated	\$ 590,744

INTERNAL CONTROL AND COMPLIANCE SECTION

September 30, 2024

LANIGAN & ASSOCIATES, P.C.

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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

The Honorable David Harper
Sheriff
Madison County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the General fund and the aggregate remaining fund information of Madison County, Florida, Sheriff (the "Sheriff") as of and for the year ended September 30, 2024, and the related notes to the financial statements, which collectively comprise the Sheriff's basic financial statements, and have issued our report thereon dated May 30, 2025.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Sheriff's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Sheriff's internal control. Accordingly, we do not express an opinion on the effectiveness of the Sheriff's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Sheriff's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Sheriff's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Sheriff's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Sheriff's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Lanigan & Associates, PC

Tallahassee, Florida
May 30, 2025

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**INDEPENDENT AUDITOR'S
MANAGEMENT LETTER**

The Honorable David Harper
Sheriff
Madison County, Florida

Report on the Financial Statements

We have audited the financial statements of the General fund and the aggregate remaining fund information of Madison County, Florida, Sheriff as of and for the fiscal year ended September 30, 2024, and have issued our report thereon dated May 30, 2025.

Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

Other Reporting Requirements

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*; and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated May 30, 2025, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. In connection with the preceding annual financial audit report, there were no findings or recommendations.

Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. This information is disclosed in Note 1 of the notes to financial statements. There are no component units related to the Sheriff.

Financial Management

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or fraud, waste, or abuse, that has occurred, or is likely to have occurred, that has an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Board of County Commissioners, the Sheriff, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

We wish to take this opportunity to thank you and your staff for the cooperation and courtesy extended to us during the course of our audit. We have enjoyed our association with you and look forward to a continuing relationship.

Please let us know if you have any questions or comments concerning this letter, our accompanying reports, or other matters.

Lanigan & Associates, PC

Tallahassee, Florida
May 30, 2025

LANIGAN & ASSOCIATES, P.C.

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INDEPENDENT ACCOUNTANT'S REPORT ON COMPLIANCE WITH FLORIDA STATUTE SECTION 218.415 – INVESTMENT OF PUBLIC FUNDS

The Honorable David Harper
Sheriff
Madison County, Florida

Report on Compliance

We have examined the Madison County, Florida, Sheriff (the “Sheriff”) compliance with the local government investment policy requirements of Section 218.415, Florida Statutes, for the year ended September 30, 2024. Management is responsible for the Sheriff compliance with the specified requirements. Our responsibility is to express an opinion on the Sheriff compliance with the specified requirements based on our examination.

Scope

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Sheriff complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the Sheriff complied with the specified requirements. The nature, timing and extent of the procedures selected depend on our judgement, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion. We are required to be independent and meet our ethical responsibilities in accordance with relevant ethical requirements relating to the engagement. Our examination does not provide a legal determination on the Sheriff’s compliance with specified requirements.

Opinion

In our opinion, the Sheriff complied, in all material respects, with the local government investment policy requirements of Section 218.415, Florida Statutes, for the year ended September 30, 2024.

Lanigan & Associates, PC

Tallahassee, Florida
May 30, 2025

**Special Purpose
Financial Statements**

**Madison County, Florida
Supervisor of Elections**



**Year Ended September 30, 2024
with Independent Auditor's Report**

Madison County, Florida Supervisor of Elections

Special Purpose Financial Statements

Year Ended September 30, 2024

C O N T E N T S

Page No.

Financial Section

Independent Auditor's Report.....	1
Basic Financial Statements:	
Balance Sheet – General Fund.....	4
Statement of Revenues, Expenditures, and Changes in Fund Balances – Budget to Actual – General Fund.....	5
Notes to Financial Statements.....	6

Internal Control and Compliance Section

Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	10
Independent Auditor's Management Letter	12
Independent Accountant's Report on Compliance with Florida Statute Section 218.415 – Investment of Public Funds.....	14

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INDEPENDENT AUDITOR'S REPORT

The Honorable Heath Driggers
Supervisor of Elections
Madison County, Florida

Report on the Audit of the Financial Statements

Opinion

We have audited the financial statements of the General fund of the Madison County, Florida, Supervisor of Elections ("Supervisor of Elections"), as of and for the year ended September 30, 2024, and the related notes to the financial statements, which collectively comprise the basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the General fund of the Supervisor of Elections as of September 30, 2024, and the respective changes in financial position and the respective budgetary comparison for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Supervisor of Elections and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis of Matter

As discussed in Note 1 to the financial statements, the financial statements referred to above were prepared solely for the purpose of complying with the Rules of the Auditor General of the State of Florida. In conformity with the Rules, the accompanying financial statements are intended to present the financial position and changes in financial position of the General fund that is attributable to the Supervisor of Elections. They do not purport to, and do not, present fairly the financial position of Madison County, Florida, as of September 30, 2024, and the changes in its financial position for the fiscal year then ended in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to these matters.

Responsibilities of Management for the Financial Statements

The Supervisor of Elections' management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for; the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Supervisor of Elections' ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Supervisor of Elections' internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Supervisor of Elections' ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated May 30, 2025 on our consideration of the Supervisor of Elections' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Supervisor of Elections' internal control over financial reporting and compliance.

Lanigan & Associates, PC

Tallahassee, Florida
May 30, 2025

MADISON COUNTY, FLORIDA
SUPERVISOR OF ELECTIONS
BALANCE SHEET
GENERAL FUND
SEPTEMBER 30, 2024

ASSETS

Cash and cash equivalents	\$ 4,451
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Total assets	<u>\$ 4,451</u>
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LIABILITIES AND FUND BALANCE

Liabilities:

Due to other funds	<u>\$ 4,451</u>
--------------------	-----------------

Total liabilities	<u>4,451</u>
-------------------	--------------

Fund balance	<u>-</u>
--------------	----------

Total liabilities and fund balance	<u>\$ 4,451</u>
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MADISON COUNTY, FLORIDA
SUPERVISOR OF ELECTIONS
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
BUDGET TO ACTUAL
GENERAL FUND
FOR THE YEARS ENDED SEPTEMBER 30, 2024

	Budgeted amounts			Variance with final budget - favorable (unfavorable)
	Original	Final	Actual	
REVENUES				
Other	\$ -	\$ -	\$ 2,543	\$ 2,543
Total revenues	-	-	2,543	2,543
EXPENDITURES				
Current				
General government	601,170	597,770	595,986	1,784
Total expenditures	601,170	597,770	595,986	1,784
(Deficiency) of revenues (under) expenditures	(601,170)	(597,770)	(593,443)	4,327
OTHER FINANCING SOURCES				
Transfers in	601,170	597,770	593,443	(4,327)
Total other financing sources	601,170	597,770	593,443	(4,327)
Net changes in fund balances	-	-	-	-
Fund balance - beginning	-	-	-	-
Fund balance - ending	\$ -	\$ -	\$ -	\$ -

**MADISON COUNTY, FLORIDA
SUPERVISOR OF ELECTIONS
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2024**

NOTE 1: *Summary of Significant Accounting Policies*

The accounting policies of the Madison County, Florida, Supervisor of Elections (the “Supervisor of Elections”) conform with generally accepted accounting principles (GAAP), as applicable to other governments. The following is a summary of significant accounting principles and policies used in the preparation of these special purpose financial statements.

Reporting Entity

The Madison County, Florida, Supervisor of Elections, as established by Article VIII of the Constitution of the State of Florida, is an elected official of Madison County, Florida. Although the Supervisor of Elections is operationally autonomous from the Madison County Board of County Commissioners, it does not hold sufficient corporate powers to be considered a legally separate entity for financial reporting purposes. Therefore, the Supervisor of Elections is considered part of the County’s primary government.

These special purpose financial statements of the Supervisor of Elections are not intended to be a complete presentation of the financial position and results of operations of Madison County, Florida taken as a whole. As permitted by Chapter 10.556, Rules of the Auditor General, the special purpose financial statements consists of only fund level financial statements as defined by GASB 34, and do not include presentations of government-wide financial statements of the Supervisor of Elections.

Fund Accounting

The accounting records are organized for reporting purposes on the basis of fund accounting. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounting records.

The General Fund, which is a governmental fund, is used to account for all revenues and expenditures applicable to the general operations of the Supervisor of Elections. All general operating revenues which are not restricted or designated as to use by outside sources are recorded in the general fund. The governmental fund measurement focus is based upon determination of financial position and changes in financial position (sources, uses and balances of financial resources) rather than upon net income determination.

Basis of Accounting

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. The basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied. All governmental funds are accounted for using the modified accrual basis of accounting. Their revenues are recognized when they become both measurable and available as net current assets. The Supervisor of Elections considers receivables collected within sixty days after year-end to be available and recognizes them as revenues of the current year. Expenditures are recognized when the related fund liability is incurred.

NOTE 1: *Summary of Significant Accounting Policies (continued)*

Cash and Cash Equivalents

The Supervisor of Elections' cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the acquisition date.

Budget and Budgetary Accounting

The Supervisor of Elections operates under budget procedures pursuant to Section 195.087, Florida Statutes. Budgets are adopted for governmental and special revenue funds. Budget control is exercised at the fund level. Budgetary changes within the fund are made at the discretion of the Supervisor of Elections. Appropriations lapse at the end of the fiscal year to the extent they have not been expended. The budgetary revenues and expenditures in the accompanying budgetary comparison statement reflect all approved amendments.

Compensated Absences

Employees may accumulate a limited amount of earned but unused sick leave, annual leave, and compensatory time, which will be paid upon separation of service. Unpaid compensated absences are recorded as a liability when the benefits are earned in the Madison County Government-Wide Financial Statements. For the governmental fund statements, expenditures are recognized when payments are made to employees.

NOTE 2: *Interfund Transactions*

During the course of normal operations, numerous transactions occur between funds, such as expenditures or transfers of resources to provide services, service debt, or construct assets. The interfund transactions are not eliminated and no interest is charged on such advances. Interfund receivable and payable balances at September 30, 2024, were as follows:

<u>Receivable Fund</u>	<u>Payable Fund</u>	<u>Amount</u>
Board of County Commissioners*	Supervisor of Elections	\$ 4,451
Total		<u>\$ 4,451</u>

Operating transfers between funds during the year ended September 30, 2024, were as follows:

<u>Transfers in</u>	<u>Transfers Out</u>	<u>Amount</u>
Supervisor of Elections	Board of County Commissioners*	\$ 593,443
Total		<u>\$ 593,443</u>

** Not included in the Supervisor of Elections' financial statements.*

NOTE 3: Long-Term Liabilities

Under the GASB 34 reporting model, long-term liabilities are not due and payable in the current period and accordingly are not reported as fund liabilities. All long-term liabilities for the Supervisor of Elections are reported in the government-wide Statement of Net Position. The compensated absences of the Supervisor of Elections are accounted for in the Statement of Net Position as follows:

	Balance			Balance
	October 01, 2023	Additions	Reductions*	September 30, 2024
Compensated Absences	\$ 3,171	\$ -	\$ (371)	\$ 2,800

**The change in compensated absences liability is presented as a net change.*

NOTE 4: Retirement

The Supervisor of Elections participates in the State of Florida Retirement System (FRS), a multiple-employer, cost-sharing defined public employee retirement system which covers all of the Supervisor of Elections’ full-time employees. The system is administered by the State of Florida, Department of Administration, Division of Retirement to provide retirement and survivor benefits to participating public employees. Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. The FRS is a single retirement system administered by the Department of Management Services, Division of Retirement, and consists of two cost-sharing, multiple-employer retirement plans and other nonintegrated programs. These include a defined-benefit pension (Plan), with a Deferred Retirement Option Program (DROP), and a defined-contribution plan, referred to as the FRS Investment Plan (Investment Plan).

In addition, all regular employees of the entity are eligible to enroll as members of the Retiree Health Insurance Subsidy (HIS) Program. The HIS is a cost-sharing, multiple-employer defined benefit pension plan established and administered in accordance with section 112.363, Florida Statutes. The benefit is a monthly payment to assist retirees of the state-administered retirement systems in paying their health insurance costs. For the fiscal year ended September 30, 2024, eligible retirees and beneficiaries received a monthly HIS payment equal to the number of years of services credited at retirement multiplied by \$7.50. The minimum payment is \$45 and the maximum payment is \$225 per month, pursuant to section 112.363, Florida Statutes. To be eligible to receive a HIS benefit, a retiree under one of the state-administered retirement systems must provide proof of eligible health insurance coverage, which may include Medicare.

For financial reporting purposes, the Supervisor of Elections is deemed to be part of the primary government of Madison County, Florida. A liability related to the Supervisor of Elections’ proportionate share of FRS and HIS retirement benefits, along with a detailed plan description, is reported in the financial statements of Madison County, Florida for the fiscal year ended September 30, 2024.

NOTE 5: Risk Management

The Supervisor of Elections is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors or omissions; injuries to employees and/or the public; and damage to property of others. The Supervisor of Elections participates in the risk management program through the Board of County Commissioners which uses commercial insurance.

NOTE 6: *Subsequent Events*

Subsequent events were reviewed through May 30, 2025, which is the date the financial statements were available to be issued. As of this date there were no subsequent events that required disclosure.

INTERNAL CONTROL AND COMPLIANCE SECTION

SEPTEMBER 30, 2024

LANIGAN & ASSOCIATES, P.C.
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**INDEPENDENT AUDITOR'S REPORT ON INTERNAL
CONTROL OVER FINANCIAL REPORTING AND ON
COMPLIANCE AND OTHER MATTERS BASED ON
AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN
ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

The Honorable Heath Driggers
Supervisor of Elections
Madison County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the General fund of Madison County, Florida, Supervisor of Elections (the "Supervisor of Elections") as of and for the year ended September 30, 2024, and the related notes to the financial statements, which collectively comprise the Supervisor of Elections' basic financial statements, and have issued our report thereon dated May 30, 2025.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Supervisor of Elections' internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Supervisor of Elections' internal control. Accordingly, we do not express an opinion on the effectiveness of the Supervisor of Elections' internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Supervisor of Elections' financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Supervisor of Elections' financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Supervisor of Elections' internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Supervisor of Elections' internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Lanigan & Associates, PC

Tallahassee, Florida

May 30, 2025

**INDEPENDENT AUDITOR'S
MANAGEMENT LETTER**

The Honorable Heath Driggers
Supervisor of Elections
Madison County, Florida

Report on the Financial Statements

We have audited the financial statements of the General fund of the Madison County, Florida, Supervisor of Elections as of and for the fiscal year ended September 30, 2024, and have issued our report thereon dated May 30, 2025.

Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

Other Reporting Requirements

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*; and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in that report, which is dated May 30, 2025, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no recommendations made in the preceding financial audit report.

Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. This information is disclosed in Note 1 of the notes to the financial statements. There are no component units related to the Supervisor of Elections.

Financial Management

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or is likely to have occurred, that have an effect on the financial statements that is less than material, but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Board of County Commissioners, the Supervisor of Elections, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

We wish to take this opportunity to thank you and your staff for the cooperation and courtesy extended to us during the course of our audit. We have enjoyed our association with you and look forward to a continuing relationship.

Please let us know if you have any questions or comments concerning this letter, our accompanying reports, or other matters.

Lanigan & Associates, PC

Tallahassee, Florida
May 30, 2025

LANIGAN & ASSOCIATES, P.C.

CERTIFIED PUBLIC ACCOUNTANTS
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INDEPENDENT ACCOUNTANT'S REPORT ON COMPLIANCE WITH FLORIDA STATUTE SECTION 218.415 – INVESTMENT OF PUBLIC FUNDS

The Honorable Heath Driggers
Madison County, Florida, Supervisor of Elections
Madison County, Florida

Report on Compliance

We have examined the Madison County, Florida, Supervisor of Elections (the "Supervisor of Elections") compliance with the local government investment policy requirements of Section 218.415, Florida Statutes, for the year ended September 30, 2024. Management is responsible for the Supervisor of Elections' compliance with the specified requirements. Our responsibility is to express an opinion on the Supervisor of Elections' compliance with the specified requirements based on our examination.

Scope

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Supervisor of Elections complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the Supervisor of Elections complied with the specified requirements. The nature, timing and extent of the procedures selected depend on our judgement, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and meet our ethical responsibilities in accordance with relevant ethical requirements relating to the engagement.

Our examination does not provide a legal determination on the Supervisor of Elections' compliance with specified requirements.

Opinion

In our opinion, the Supervisor of Elections' complied, in all material respects, with the local government investment policy requirements of Section 218.415, Florida Statutes, for the year ended September 30, 2024.

Lanigan & Associates, PC

Tallahassee, Florida
May 30, 2025

**Special Purpose
Financial Statements**

**Madison County, Florida
Tax Collector**



**Year Ended September 30, 2024
with Independent Auditor's Report**

Madison County, Florida Tax Collector

Special Purpose Financial Statements

Year Ended September 30, 2024

C O N T E N T S

<i>Financial Section</i>	Page No.
Independent Auditor's Report.....	1
Basic Financial Statements:	
Balance Sheet – General Fund.....	4
Statement of Revenues, Expenditures, and Changes in Fund Balances – Budget to Actual – General Fund.....	5
Statement of Fiduciary Net Position – Custodial Funds.....	6
Statement of Changes in Fiduciary Net Position – Custodial Funds.....	7
Notes to Financial Statements.....	8
 <i>Internal Control and Compliance Section</i>	
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	12
Independent Auditor's Management Letter	14
Independent Accountant's Report on Compliance with Florida Statute Section 218.415 – Investment of Public Funds.....	16

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INDEPENDENT AUDITOR'S REPORT

The Honorable Robin Z. Hart
Tax Collector
Madison County, Florida

Report on the Audit of the Financial Statements

Opinion

We have audited the financial statements of the General fund and aggregate remaining fund information of Madison County, Florida, Tax Collector (the "Tax Collector"), as of and for the year ended September 30, 2024, and the related notes to the financial statements, which collectively comprise the basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the General fund and remaining aggregate fund information of the Tax Collector, as of September 30, 2024, and the respective changes in financial position and the respective budgetary comparison for the general fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* (GAS), issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Tax Collector and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis of Matter

As discussed in Note 1 to the financial statements, the financial statements referred to above were prepared solely for the purpose of complying with the Rules of the Auditor General of the State of Florida. In conformity with the Rules, the accompanying financial statements are intended to present the financial position and changes in financial position of the General fund and aggregate remaining fund information attributable to the Tax Collector. They do not purport to, and do not, present fairly the financial position of Madison County, Florida, as of September 30, 2024, and the changes in its financial position for the fiscal year then ended in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to these matters.

Responsibilities of Management for the Financial Statements

The Tax Collector's management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Tax Collector's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Tax Collector's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Tax Collector's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated May 30, 2025, on our consideration of the Tax Collector's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Tax Collector's internal control over financial reporting and compliance.

Lanigan & Associates, PC

Tallahassee, Florida
May 30, 2025

**MADISON COUNTY, FLORIDA
TAX COLLECTOR
BALANCE SHEET
GENERAL FUND
SEPTEMBER 30, 2024**

ASSETS

Cash and cash equivalents	\$ 16,442
---------------------------	-----------

Total assets	<u>\$ 16,442</u>
--------------	------------------

LIABILITIES AND FUND BALANCE

Liabilities:

Due to other funds	\$ 16,292
--------------------	-----------

Accounts payable	<u>150</u>
------------------	------------

Total liabilities	<u>16,442</u>
-------------------	---------------

Fund balance	<u>-</u>
--------------	----------

Total liabilities and fund balance	<u>\$ 16,442</u>
------------------------------------	------------------

MADISON COUNTY, FLORIDA
TAX COLLECTOR
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
BUDGET TO ACTUAL
GENERAL FUND
FOR THE YEAR ENDED SEPTEMBER 30, 2024

	<u>Budgeted amounts</u>			Variance with final budget - favorable (unfavorable)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
REVENUES				
Interest Revenue	\$ -	\$ -	\$ 26	\$ 26
Total revenues	-	-	26	26
EXPENDITURES				
Current				
General government	701,188	785,322	775,356	9,966
Total expenditures	701,188	785,322	775,356	9,966
Excess (deficiency) of revenues over (under) expenditures	(701,188)	(785,322)	(775,330)	9,992
OTHER FINANCING SOURCES				
Transfers in	701,188	785,322	775,330	(9,992)
Total other financing sources	701,188	785,322	775,330	(9,992)
Net changes in fund balance	-	-	-	-
Fund balance - beginning	-	-	-	-
Fund balance - ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

MADISON COUNTY, FLORIDA
TAX COLLECTOR
STATEMENT OF FIDUCIARY NET POSITION
CUSTODIAL FUNDS
SEPTEMBER 30, 2024

ASSETS	
Cash and cash equivalents	\$ 40,151
Accounts receivable	<u>10,030</u>
Total assets	<u>50,181</u>
LIABILITIES	
Due to other governmental units	<u>50,181</u>
Total liabilities	<u>50,181</u>
NET POSITION	
Restricted	<u>-</u>
Total net position	<u><u>\$ -</u></u>

MADISON COUNTY, FLORIDA
TAX COLLECTOR
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
CUSTODIAL FUNDS
FOR THE YEAR ENDED SEPTEMBER 30, 2024

ADDITIONS	\$ 24,909,424
DEDUCTIONS	<u>24,909,424</u>
Net increase (decrease) in fiduciary net position	-
Net position - beginning	<u>-</u>
Net position - ending	<u><u>\$ -</u></u>

MADISON COUNTY, FLORIDA
TAX COLLECTOR
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2024

NOTE 1: *Summary of Significant Accounting Policies*

The accounting policies of the Madison County, Florida, Tax Collector (the “Tax Collector”) conform with generally accepted accounting principles (GAAP), as applicable to other governments. The following is a summary of significant accounting principles and policies used in the preparation of these special purpose financial statements.

Reporting Entity

The Madison County, Florida, Tax Collector (“the Tax Collector”), as established by Article VIII of the Constitution of the State of Florida, is an elected official of Madison County, Florida. Although the Tax Collector is operationally autonomous from the Madison County Board of County Commissioners, it does not hold sufficient corporate powers to be considered a legally separate entity for financial reporting purposes. Therefore, the Tax Collector is considered part of the County’s primary government.

These special purpose financial statements of the Tax Collector are not intended to be a complete presentation of the financial position and results of operations of Madison County, Florida taken as a whole. As permitted by Chapter 10.556, Rules of the Auditor General, the special purpose financial statements consist of only fund level financial statements as defined by GASB 34, and do not include presentations of government-wide financial statements of the Tax Collector.

Fund Accounting

The accounting records are organized for reporting purposes on the basis of fund accounting. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounting records.

The General Fund, which is a governmental fund, is used to account for all revenues and expenditures applicable to the general operations of the Tax Collector. All general operating revenues which are not restricted or designated as to use by outside sources are recorded in the general fund. The governmental fund measurement focus is based upon determination of financial position and changes in financial position (sources, uses and balances of financial resources) rather than upon net income determination.

The Custodial Funds of the Tax Collector are used to account for assets held by the Tax Collector as an agent for individuals, private organizations, other governments, and/or other funds.

Please refer to the government-wide financial statements of Madison County, Florida for disclosure on accounting policies, deposits and employee’s retirement plan.

NOTE 1: *Summary of Significant Accounting Policies (continued)*

Basis of Accounting

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. The basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied. All governmental funds are accounted for using the modified accrual basis of accounting. Their revenues are recognized when they become both measurable and available as net current assets. The Tax Collector considers receivables collected within sixty days after year-end to be available and recognizes them as revenues of the current year. Expenditures are recognized when the related fund liability is incurred.

Cash and Cash Equivalents

The Tax Collector's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the acquisition date.

Budget and Budgetary Accounting

The Tax Collector operates under budget procedures pursuant to Section 195.087, Florida Statutes. Budgets are adopted for governmental and special revenue funds. Budget control is exercised at the fund level. Budgetary changes within the fund are made at the discretion of the Tax Collector. Appropriations lapse at the end of the fiscal year to the extent they have not been expended. The budgetary revenues and expenditures in the accompanying budgetary comparison statement reflect all approved amendments.

Compensated Absences

Employees may accumulate a limited amount of earned but unused sick leave, annual leave, and compensatory time, which will be paid upon separation of service. Unpaid compensated absences are recorded as a liability when the benefits are earned in the Madison County Government-Wide Financial Statements. For the governmental fund statements, expenditures are recognized when payments are made to employees.

NOTE 2: *Interfund Transactions*

During the course of normal operations, numerous transactions occur between funds, such as expenditures or transfers of resources to provide services, service debt, or construct assets. The interfund transactions are not eliminated and no interest is charged on such advances.

Interfund receivable and payable balances at September 30, 2024, were as follows:

<u>Receivable Fund</u>	<u>Payable Fund</u>	<u>Amount</u>
Board of County Commissioners - General*	Tax Collector - General	<u>\$ 16,292</u>

NOTE 2: *Interfund Transactions (continued)*

Operating transfers between funds during the year were as follows:

Transfers in	Transfers Out	Amount
Tax Collector - General	Board of County Commissioners - General*	<u>\$ 775,330</u>

**Not included in the Tax Collector's special purpose financial statements.*

NOTE 3: *Long-Term Liabilities*

Under the GASB 34 reporting model, long-term liabilities are not due and payable in the current period and accordingly are not reported as fund liabilities. All long-term liabilities for the Tax Collector are reported in the government-wide Statement of Net Position. The compensated absences of the Tax Collector are accounted for in the Statement of Net Position as follows:

	Balance September 30, 2023	Additions	Reductions*	Balance September 30, 2024
Compensated absences	<u>\$ 17,353</u>	<u>\$ -</u>	<u>\$ (2,981)</u>	<u>\$ 14,372</u>

**The change in the compensated absences liability is presented as a net change.*

NOTE 4: *Retirement*

The Tax Collector participates in the State of Florida Retirement System (FRS), a multiple-employer, cost-sharing defined public employee retirement system which covers all of the Tax Collector's full-time employees. The system is administered by the State of Florida, Department of Administration, Division of Retirement to provide retirement and survivor benefits to participating public employees. Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. The FRS is a single retirement system administered by the Department of Management Services, Division of Retirement, and consists of two cost-sharing, multiple-employer retirement plans and other nonintegrated programs. These include a defined-benefit pension (Plan), with a Deferred Retirement Option Program (DROP), and a defined-contribution plan, referred to as the FRS Investment Plan (Investment Plan).

In addition, all regular employees of the entity are eligible to enroll as members of the Retiree Health Insurance Subsidy (HIS) Program. The HIS is a cost-sharing, multiple-employer defined benefit pension plan established and administered in accordance with section 112.363, Florida Statutes. The benefit is a monthly payment to assist retirees of the state-administered retirement systems in paying their health insurance costs. For the fiscal year ended September 30, 2024, eligible retirees and beneficiaries received a monthly HIS payment equal to the number of years of services credited at retirement multiplied by \$7.50. The minimum payment is \$45, and the maximum payment is \$225 per month, pursuant to section 112.363, Florida Statutes. To be eligible to receive a HIS benefit, a retiree under one of the state-administered retirement systems must provide proof of eligible health insurance coverage, which may include Medicare.

NOTE 4: *Retirement (continued)*

For financial reporting purposes, the Tax Collector is deemed to be part of the primary government of Madison County, Florida. A liability related to the Tax Collector's proportionate share of FRS retirement benefits, along with a detailed plan description, is reported in the financial statements of Madison County, Florida, for the fiscal year ended September 30, 2024.

NOTE 5: *Risk Management*

The Tax Collector is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors or omissions; injuries to employees and/or the public; and damage to property of others. The Tax Collector participates in the risk management program through the Board of County Commissioners which uses commercial insurance.

NOTE 6: *Subsequent Events*

Subsequent events were reviewed through May 30, 2025, which is the date the financial statements were available to be issued. As of this date there were no subsequent events that required disclosure.

INTERNAL CONTROL AND COMPLIANCE SECTION

SEPTEMBER 30, 2024

LANIGAN & ASSOCIATES, P.C.

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INDEPENDENT AUDITOR’S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

The Honorable Robin Z. Hart
Tax Collector
Madison County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the General fund and remaining aggregate fund information of Madison County, Florida, Tax Collector (the “Tax Collector”) as of and for the year ended September 30, 2024, and the related notes to the financial statements, which collectively comprise the Tax Collector’s basic financial statements, and have issued our report thereon dated May 30, 2025.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Tax Collector’s internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Tax Collector’s internal control. Accordingly, we do not express an opinion on the effectiveness of the Tax Collector’s internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Tax Collector’s financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Tax Collector's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Tax Collector's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Tax Collector's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Lanigan & Associates, PC

Tallahassee, Florida

May 30, 2025

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**INDEPENDENT AUDITOR'S
MANAGEMENT LETTER**

The Honorable Robin Z. Hart
Tax Collector
Madison County, Florida

Report on the Financial Statements

We have audited the financial statements of the General fund and the aggregate remaining fund information of Madison County, Florida, Tax Collector as of and for the fiscal year ended September 30, 2024, and have issued our report thereon dated May 30, 2025.

Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

Other Reporting Requirements

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*; and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated May 30, 2025, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. In connection with the preceding annual financial audit report, there were no findings or recommendations.

Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. This information is disclosed in Note 1 of the notes to financial statements. There are no component units related to the Tax Collector.

Financial Management

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we recommend the Tax Collector reviews outstanding checks and deposits greater than six months old (2024-001), reconcile the cash accounts to the trail balance for custodial funds at year end (2024-002), and properly record transfers between the Board of County Commissioners and the Tax Collector's office (2024-003).

Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or fraud, waste, or abuse, that has occurred, or is likely to have occurred, that has an effect on the financial statements that is less than material, but warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Board of County Commissioners, the Tax Collector, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

We wish to take this opportunity to thank you and your staff for the cooperation and courtesy extended to us during the course of our audit. We have enjoyed our association with you and look forward to a continuing relationship.

Please let us know if you have any questions or comments concerning this letter, our accompanying reports, or other matters.

Lanigan & Associates, PC

Tallahassee, Florida

May 30, 2025

July 22, 2025 - Revised

Robin Z. Hart

TAX COLLECTOR FOR THE COUNTY OF MADISON, STATE OF FLORIDA

229 SW Pinckney Street, Room 102 • Madison, Florida 32340-2424 • 850-973-6136 • Fax 850-973-3116

mctc@madisoncoannex.com

Management's Response:

Recommendation 2024-001: The Tax Collector will review outstanding checks and deposits over six months old to identify stale items, ensure accurate records, and take appropriate action such as reissuing checks, applying credits, or escheating unclaimed funds in compliance with financial policies.

Recommendation 2024-002: At year-end, the Tax Collector reconciles cash accounts to the trial balance for custodial funds to ensure all transactions are accurately recorded and balances agree with the general ledger. Any transactions posted after the completion of the bank reconciliation will be reviewed and the reconciliation will be updated.

Recommendation 2024-003: Transfers between the Board of County Commissioners and the Tax Collector's office will be recorded to ensure accurate accounting, transparency, and compliance with budgetary and financial reporting requirements.

Signature



Date 7-22-25

LANIGAN & ASSOCIATES, P.C.

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INDEPENDENT ACCOUNTANT'S REPORT ON COMPLIANCE WITH FLORIDA STATUTE SECTION 218.415 – INVESTMENT OF PUBLIC FUNDS

The Honorable Robin Z. Hart
Tax Collector
Madison County, Florida

Report on Compliance

We have examined the Madison County, Florida, Tax Collector (the "Tax Collector") compliance with the local government investment policy requirements of Section 218.415, Florida Statutes, for the year ended September 30, 2024. Management is responsible for the Tax Collector compliance with the specified requirements. Our responsibility is to express an opinion on the Tax Collector compliance with the specified requirements based on our examination.

Scope

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Tax Collector complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the Tax Collector complied with the specified requirements. The nature, timing and extent of the procedures selected depend on our judgement, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion. We are required to be independent and meet our ethical responsibilities in accordance with relevant ethical requirements relating to the engagement. Our examination does not provide a legal determination on the Tax Collector's compliance with specified requirements.

Opinion

In our opinion, the Tax Collector complied, in all material respects, with the local government investment policy requirements of Section 218.415, Florida Statutes, for the year ended September 30, 2024.

Lanigan & Associates, PC

Tallahassee, Florida
May 30, 2025