

POLK COUNTY FLORIDA

Fiscal Year Ended September 30, 2025

ANNUAL COMPREHENSIVE FINANCIAL REPORT

Prepared By:

STACY M. BUTTERFIELD, CPA

Clerk of the Circuit Court & Comptroller

POLK COUNTY, FLORIDA

ANNUAL COMPREHENSIVE FINANCIAL REPORT
YEAR ENDED SEPTEMBER 30, 2025

PREPARED BY THE OFFICE OF
STACY M. BUTTERFIELD, CPA, CLERK OF CIRCUIT COURT
AND COUNTY COMPTROLLER

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POLK COUNTY, FLORIDA
TABLE OF CONTENTS
YEAR ENDED SEPTEMBER 30, 2025

INTRODUCTORY SECTION

Clerk and Accountants' Letter of Transmittal	A-1
Certificate of Achievement for Excellence in Financial Reporting	A-9
Principal Officials	A-10
Organizational Chart	A-11

FINANCIAL SECTION

AUDIT REPORTS

Independent Auditors' Report	B-1

MANAGEMENT'S DISCUSSION AND ANALYSIS	C-1

BASIC FINANCIAL STATEMENTS

Government-Wide Financial Statements:

Statement of Net Position	D-1
Statement of Activities	D-3

Fund Financial Statements:

Balance Sheet – Governmental Funds	D-5
Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position	D-7
Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds	D-8
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances to the Statement of Activities – Governmental Funds	D-10
Statement of Revenues, Expenditures, and Changes in Fund Balance – Budget (GAAP Basis) and Actual – General Fund	D-11
Statement of Revenues, Expenditures, and Changes in Fund Balance – Budget (GAAP Basis) and Actual – Special Revenue Grants Fund	D-12
Statement of Revenues, Expenditures, and Changes in Fund Balance – Budget (GAAP Basis) and Actual – Coronavirus Relief Fund	D-13
Statement of Revenues, Expenditures, and Changes in Fund Balance – Budget (GAAP Basis) and Actual – County Transportation Trust Fund	D-14
Statement of Revenues, Expenditures, and Changes in Fund Balance – Budget (GAAP Basis) and Actual – Impact Fees Fund	D-15
Statement of Revenues, Expenditures, and Changes in Fund Balance – Budget (GAAP Basis) and Actual – General Capital Improvements Fund	D-16
Statement of Fund Net Position – Proprietary Funds	D-17
Statement of Revenues, Expenses, and Changes in Fund Net Position – Proprietary Funds	D-19
Statement of Cash Flows – Proprietary Funds	D-20
Statement of Fiduciary Net Position – Custodial Funds	D-22
Statement of Changes in Fiduciary Net Position – Custodial Funds	D-23

Notes to Financial Statements	E-1

POLK COUNTY, FLORIDA
TABLE OF CONTENTS (CONTINUED)
YEAR ENDED SEPTEMBER 30, 2025

REQUIRED SUPPLEMENTARY INFORMATION

Schedule of Changes in the County's Total OPEB Liability and Related Ratios F-1
Schedule of County's Proportionate Share of the Net Pension Liability – Florida Retirement System Pension Plan F-3
Schedule of County Contributions – Florida Retirement System Pension Plan F-5
Schedule of County's Proportionate Share of the Net Pension Liability – Health Insurance Subsidy Pension Plan F-7
Schedule of County Contributions – Health Insurance Subsidy Pension Plan F-9

COMBINING AND INDIVIDUAL FUND SCHEDULES AND STATEMENTS

Nonmajor Governmental Funds: G-1
Combining Balance Sheet – Nonmajor Governmental Funds G-6
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances – Nonmajor Governmental Funds G-12
Schedules of Revenues, Expenditures, and Changes in Fund Balance – Budget (GAAP Basis) and Actual G-19

Internal Service Funds: G-47
Combining Statement of Fund Net Position – Internal Service Funds G-48
Combining Statement of Revenues, Expenses, and Changes in Fund Net Position – Internal Service Funds G-49
Combining Statement of Cash Flows – Internal Service Funds G-50

Custodial Funds: G-51
Combining Statement of Fiduciary Net Position – All Custodial Funds G-53
Combining Statement of Changes in Fiduciary Net Position – All Custodial Funds G-55

OTHER INFORMATION SECTION (NON-AUDITED)

Statistical Schedules:

Financial Trends:

Net Position by Component – Last Ten Years H-1
Changes in Net Position – Last Ten Years H-3
Fund Balances – Governmental Funds, Last Ten Years H-7
Changes in Fund Balances – Governmental Funds, Last Ten Years H-9

Revenue Capacity:

Just Value and Estimated Actual Value of Taxable Property, Last Ten Years H-11
Direct and Overlapping Property Tax Rates, Last Ten Years H-13
Principal Property Tax Payers, Current Year and Nine Years Ago H-14
Property Tax Levies and Collections, Last Ten Years H-15

OTHER INFORMATION SECTION (NON-AUDITED) (CONTINUED)

Statistical Schedules (Continued):

Debt Capacity:
Ratios of Outstanding Debt by Type, Last Ten Years H-16
Pledged Revenue Coverage, Sales Tax Revenue Bonds, Last Ten Years H-20
Pledged Revenue Coverage, Non-Ad Valorem Revenue, Last Ten Years H-21
Pledged Revenue Coverage, Local Option Fuel Tax and Public Service Tax Bonds, Last Ten Years H-22
Pledged Revenue Coverage, Public Service Tax and Revenue Sharing Monies, Last Ten Years H-23
Pledged Revenue Coverage, Water and Sewer Bonds, Last Ten Years H-24

Demographic and Economic:
Demographic and Economic Statistics, Last Ten Years H-25
Principal Employers, Current Year and Nine Years Ago H-26

Operating:
Operating Indicators by Function and Program, Last Ten Years H-27
Full-Time Equivalent Government Employees by Function, Last Ten Years H-31
Capital Asset Statistics by Function and Program, Last Ten Years H-32

Other Supplemental Schedules:

Revenue Promissory Notes, Series 2020A and 2020C Continuing Disclosure
Anti-Dilution Test H-34
Maximum Annual Debt Service H-35
Breakdown of Revenues H-36

Public Facilities Revenue Refunding Bonds, Series 2014 and 2025, Public Facilities Revenue Refunding Note, Series 2015 Continuing Disclosure
County Revenue Sharing Apportionment Factor Data Revenue Sharing Trust Fund for Counties Receipts H-37
Pledged Revenue Share Monies, Public Service Tax Revenue, Pro Forma Debt Coverage H-38

POLK COUNTY, FLORIDA
TABLE OF CONTENTS (CONTINUED)
YEAR ENDED SEPTEMBER 30, 2025

OTHER INFORMATION SECTION (NON-AUDITED) (CONTINUED)

Other Supplemental Schedules (Continued):

Utility Systems Revenue Bonds, Series, 2020 and 2024
Continuing Disclosure

Historical Revenues and Expenses of Utility System and Debt Service Coverage	H-39
Utilities Rates	H-42
Utilities Service Charges	H-49
Water System Permitted Capacity, Actual Demand	H-52
Wastewater System Permitted Capacity and Actual Flows	H-53
Ten Largest Water/Sewer Consumers	H-54

Substance Abuse and Mental Health – Funded Entity Schedules

CH-MH 1034, July 2014, Schedule of State Earnings	H-55
CH-MH 1035, July 2014, Schedule of Related Party Transaction Adjustments	H-56
CH-MH 1036, July 2014, Schedule of Bed-Day Availability Payments	H-56
CH-MH 1037, July 2014, Actual Expenses and Revenues Schedule	H-57

COMPLIANCE SECTION

Independent Accountants' Report	I-1
Management Letter	I-2
Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*	I-5
Independent Auditors' Report on Compliance with Requirements for Each Major Federal Program and State Project, and Report on Internal Control Over Compliance Required by the Uniform Guidance and Chapter 10.550, Rules of the Auditor General of the State of Florida	I-7
Schedule of Expenditures of Federal Awards and State Financial Assistance	I-10
Notes to Schedule of Expenditures of Federal Awards and State Financial Assistance	I-16
Schedule of Findings and Questioned Costs – Federal Programs and State Projects	I-18

INTRODUCTORY SECTION

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March 24, 2026

Honorable Members of the Board of County Commissioners,
Constitutional Officers, and Residents of Polk County, Florida

We are pleased to present the Annual Comprehensive Financial Report (ACFR) of Polk County, Florida for the fiscal year ended September 30, 2025. The financial activities of the Board of County Commissioners (Board) and the Constitutional Officers, as well as the Harden/Parkway and Eloise Community Redevelopment Agencies, which are blended component units, are included in the Annual Report.

The Clerk of the Circuit Court, by authority of the Constitution of the State of Florida, serves as the Chief Financial Officer of the County and is responsible for both the accuracy of the presented data and the completeness and fairness of the presentation, including all disclosures. We believe the data presented is accurate in all material aspects, is presented in a manner designed to fairly set forth the financial position and results of operations of the County and that all disclosures necessary to enable the reader to obtain a comprehensive understanding of the County have been included.

Internal accounting controls for the County have been designed to provide reasonable assurance regarding the safeguarding of assets against loss from unauthorized use or disposition and the reliability of financial records for preparing financial statements and maintaining accountability for assets. The concept of reasonable assurance recognizes that the cost of a control should not exceed the benefits likely to be derived and the evaluation of costs and benefits requires estimates and judgments by management.

Chapter 218.39 of the Florida Statutes requires an annual financial audit of counties in the state. In addition to meeting the requirements set forth in the state statutes, the County's audit was designed to meet the requirements of the Government Auditing Standards, 2 CFR 200 – Federal Uniform Grant Guidance (single audit), and the Rules of the Auditor General Chapter 10.550.

The County's financial statements were audited by CliftonLarsonAllen, LLP. The audit was performed to provide reasonable assurance that the financial statements for the fiscal year ended September 30, 2025, are free from material misstatement. The independent auditors concluded there was a reasonable basis for rendering an unmodified opinion that the County's financial statements for the fiscal year ended September 30, 2025, are fairly presented in conformity with generally accepted accounting principles (GAAP). The Independent Auditors' Report is located at the front of the Financial Section of this report on page B-1. The independent auditors' reports related specifically to Government Auditing Standards and the single audit are included in the Compliance Section.

Management's Discussion & Analysis (MD&A) provides a narrative introduction, overview, and analysis of the basic financial statements and begins on page C-1. This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it.

COUNTY PROFILE

Polk County, Florida, is a political subdivision of the State of Florida governed by the State Constitution and general laws of the State of Florida. The County was incorporated in 1861. On November 3, 1998, the residents of Polk County adopted a Home Rule Charter in accordance with the Constitution and Statutes of the State of Florida. The Home Rule Charter assumed all powers and duties on the first day of January 1999. The Home Rule Charter sets forth a "commission" form of government under which a five-member Board of County Commissioners is elected to serve as the executive and legislative body for the County.

The Commissioners appoint a County Manager whose duties include the administration of directives and policies of the Commissioners, responsibility for the operation of all business centers, and the provision of services under the purview of the Commissioners. The residents of the County also elect a Sheriff, a Clerk of the Circuit Court and County Comptroller, a Supervisor of Elections, a Tax Collector, and a Property Appraiser whose responsibilities and duties are not altered by this Home Rule Charter. The Constitutional Officers perform their executive and administrative functions as specified by law.

Formal budgetary integration is employed as a management control device during the year for all fund types. The Constitutional Officers submit, at various times, to the Board and to certain divisions within the Florida Department of Revenue, a proposed operating budget for the fiscal year commencing the following October 1. The operating budget includes proposed expenditures and the means of financing them as set forth in Chapter 129 of the Florida Statutes.

Constitutional Officers and all divisions of the Board of County Commissioners submit their proposed budgets to the Budget and Management Services Division for assistance, review, and compilation. The County Manager then reviews the budgets of all County divisions and Constitutional Officers and makes his budget recommendation to the Board in July of each year. The tentative budget includes proposed appropriations and the means of financing them.

During September, public hearings are held pursuant to Section 200.065, Florida Statutes, for the Board to receive public input on the tentative budget. At the end of the last public hearing, the Board adopts resolutions at the fund level to approve the budgets for all governmental fund types. Unbudgeted Special Revenue Funds account for the proceeds of specified revenue sources that are contractually or legally restricted to expenditures for specific purposes. The budgets legally adopted by the Board set forth the anticipated revenues by source and the appropriations by function. Computerized integrated budget reports are used for management control purposes throughout the year. Management is authorized to transfer budgeted amounts between cost centers and divisions in any fund if the total appropriations of a fund are not exceeded. The Board's approval is required to appropriate reserves and to amend the budget when unanticipated revenues are received that management wishes to have appropriated, thereby increasing the total appropriations of a fund. The appropriations lapse at the close of the fiscal year.

Polk County is the geographical center of the State of Florida. With over 2,000 square miles of land and water, Polk County is the fourth largest county in the State and the ninth most populous county with an estimated population of 846,896 persons. In the 10 years between the 2010 and 2020 censuses, Polk County's population increased by over 122,000. The County is comprised of seventeen municipalities, of which the cities of Lakeland, Winter Haven, Haines City, and Bartow are the largest. Polk County has numerous institutions of higher education including technical schools, community colleges, and public and private universities. Each of these institutions contribute to the development of a robust talent pipeline.

County services offered to residents include fire suppression, law enforcement, and emergency medical activities; construction and maintenance of street and traffic systems, highways, bridges, and other infrastructure; preservation and maintenance of lakes, parks, and environmentally-sensitive lands; recreational facilities, programs, and cultural activities; comprehensive planning and community development; community information and education programs; health and human services; water and wastewater utilities; solid waste collection and disposal facilities; and stormwater utility facilities.

LOCAL ECONOMY

Polk County remains one of the fastest-growing counties in the nation and the fastest-growing in Florida, ranking 18th in the U.S. for population gain. The area is projected for a continued real estate and population boom, driven by its reputation as a top-growth and affordable choice in Central Florida. The population growth brought significant increases in revenues from taxes and other state shared revenues when compared to the previous year. As more people moved to and visited Polk County in 2025, sales taxes increased by 2.0% and services taxes increased by 11.1%. Revenue from property taxes increased by 10.2%.

Polk County is less than an hour away from Florida's largest cargo tonnage port in Tampa and has more rail miles than any other community in the state. The County is the only southeast location with two major international airports (Tampa and Orlando) within an hour drive and is also home to its own international airport and three general aviation airports. In addition, the CSX Integrated Logistics Center in Winter Haven is a critical rail connection point throughout the state.

Major attractions, such as LEGOLAND Florida, Streamsong Resort, Bok Tower Gardens, Safari Wilderness, and the County's proximity to Central Florida attractions such as Walt Disney World have played a major role in increasing the County's visibility and appeal. Attracting leisure travelers is Polk County's number one priority, followed closely by driving demand from the state's number two industry, sports. Recruiting and hosting sporting events has proven to be a powerful recession-resistant economic engine for the area. Polk County is the headquarters for the Detroit Tigers Spring Training, the annual Sun 'n Fun International Fly-In and Expo – Florida's largest aircraft convention, and the Miss Florida Pageant. Polk County also has the second-largest water area for a non-coastal county in Florida with 213 miles of lakes, rivers, and streams and is known worldwide as the "Water Ski Capital of the World." Additionally, the County's natural resources and abundant wildlife are second to none, particularly at locations such as the Circle B Bar Reserve and the delicate ecosystems on the Lake Wales Ridge. Residents and visitors can also enjoy the best of natural Florida at numerous parks throughout the County, including Bonnet Springs Park, a 168-acre facility blending nature, art and interactive experiences.

The largest employers in the County by industry are trade, transportation, and utilities (20.8%), professional and business services (19.3%), construction (12.6%), education and health activities (11.7%), and financial activities (9.7%). Polk County's unemployment rate at the end of FY 2025 was 5.2% compared to 4.4% in FY 2024 and was higher than the statewide average of 4.2%.

LONG-TERM FINANCIAL PLANNING

Polk County is focused on strategic, long-term decision making, is committed to fiscal responsibility, and has developed a strategic business plan that will provide the framework to guide the County accordingly. The strategic plan focuses on several key business units that require policy decisions on significant funding and service level issues that are anticipated to occur in the next five years. The work on this plan will help direct the budget process in future years. The County prepares a biennial budget and five-year projections to enhance long-term financial planning.

RELEVANT FINANCIAL POLICIES

Fund Balance Policy

The County's General Fund reserve budget includes 42 to 45 days (11% to 12%) of operating expense; adding the 5% of estimated receipts that are not budgeted, in accordance with Florida Statutes, there is 16% to 17%, or two months of operating expense in fund balance. The Enterprise Funds are budgeted to maintain a minimum of 30 days to 60 days of operating expenditures plus debt service requirements. During times of economic recession, it may not be practical to maintain these levels, but in those instances, the County's goal is to restore these levels as funds can be made available.

Community Investment Program Policy

Polk County has a Capital Improvement Program (CIP) that is a five-year plan for capital/infrastructure projects. The program identifies anticipated projects, schedules, costs, revenue sources, comprehensive plan information, and future operating impacts. The proposed projects are presented to the Board in August for discussion and input into budget before requesting approval in September.

INITIATIVES

Previously, input received from residents helped to establish seven result areas that captured what residents expect from government. These result areas continue to help guide the budget process as the County focuses on providing the desired services for residents. In addition, the Polk County Board of County Commissioners holds an annual retreat to discuss major issues and gives direction on key strategic items. The Board has maintained a consistent, long-standing conservative fiscal policy of maintaining millage rates and allowing recovering property values and new growth to gradually increase investments in public safety, infrastructure projects, and improved quality of life for residents. For FY 24/25, the adopted Countywide operating millage rate is 6.6348 mills.

Each year, budget decisions are guided by Board policy with funding being directed towards the Board's highest priority goals. In recent years, these goals have been focused on the Safety and the Growth and Infrastructure Result Areas. The following highlights the result areas and some of the accomplishments:

Basic Needs – All Polk County residents who are at-risk because of their health or economic status will have their basic needs met and become as self-sufficient as possible.

To serve the needs of eligible low-income residents, Polk County administers an indigent health care trust fund via its Community Health Care program. The fund supports access to health care services through the Polk HealthCare Plan, a comprehensive local health care program that serves eligible residents through a network of contracted providers offering primary care, specialty care, hospital services, medications, and diagnostics. In FY 24/25, the Community Health Care program supported access to health care services for more than 18,702 eligible low-income County residents, delivered over 1.5 million services, and funded the County's share of Medicaid costs for more than 203,378 Medicaid-eligible residents.

Healthy Families Polk, a nationally accredited home visiting program for expectant parents and parents of newborns experiencing stressful life situations, provided 7,217 home visits to approximately 400 families during FY 24/25. The program offered a six-week certificate parenting course in Winter Haven, Lake Alfred, and Lakeland.

Veterans Services assisted veterans and their families by addressing specific gaps in the basic needs area by helping veterans obtain veteran benefits, privileges, and services. Veterans Services assisted over 11,000 clients during FY 24/25. To meet the veteran community's needs, veterans and their families were seen across the County at Bartow, Lake Wales, and Lake Alfred locations as well as at the VA clinic in Lakeland where veterans could be seen on a walk-in basis several days a week.

The Mission of the Polk County Housing and Neighborhood Development Office (HND) is to improve the quality of life for the very low-, low-, and moderate-income citizens of Polk County, while renewing community pride through economic and political empowerment and development of lasting partnerships between government and the community. HND assisted more than 150 families with housing preservation and affordable housing in FY 24/25. HND also worked with non-profit agencies and municipalities providing services such as after-school care, re-housing, mental health or substance abuse, and revitalization of parks and roads.

Economic Development – To develop an economic environment that attracts and retains industry-diverse businesses with higher-paying careers and educates and retains qualified talent to align with targeted industry workforce needs.

The County continued its focus on attracting industrial businesses within target industries through marketing and business-friendly programs including the availability of specialized incentives to help companies grow. This provided quality job opportunities and expanded the tax base to support schools, public safety, and other important programs. To assist with this process and to aid in future economic prosperity for the County, investment was made in site-readiness and quality location development, as well as the elevation of three strategic initiatives. The first was to expand the local ecosystem for technology-enabled employment in Polk County including life sciences and healthcare advancements, advanced and tech-enabled manufacturing, autonomous vehicles, and aviation, aerospace, and defense. The second was to elevate Polk County's position within the state and nation for research and innovation-driven projects. The third was to advance Polk County's water, road, and transportation infrastructure to support community needs and future business growth.

For FY 24/25, economic development efforts resulted in the following job creation and investment results:

- Capital Investment: $246,000,000
- Total Jobs (New & Retained): 625
- Total New Square Footage: 456,000
- Average Annual Wage of Projects: $67,159
- Total New Projected Annual Payroll: $41,974,375

For the 24/25 fiscal year, Polk County's tourism industry saw continued growth in revenue generated from tourist accommodations, albeit by a modest 2%. Marketing Polk County as a tourist, sports, and business destination generated increases in overnight stays, direct expenditures, and tourism tax revenue for the County during the fiscal year. Sporting events provided stability in a volatile market, while the ongoing efforts of the Polk County Tourism and Sports Marketing (PCTSM) office yielded promising results from the successful expansion of Avelo Airlines when it cemented its presence in the area by adding new routes and growing its total destinations to ten markets. Additionally, partnerships and co-branding with professional sports teams such as the Detroit Tigers, Swansea City, and Columbus Blue Jackets continued to produce impressive results. LEGOLAND Florida made the largest investment in their history in the area with the opening of a new indoor roller coaster and a Sea Life aquarium. As consumers tightened their belts during the last half of 2025, PCTSM's strategies also shifted, with an increased focus on areas such as the culinary market.

Recreation and Cultural Arts – Polk County offers safe, plentiful, and diverse recreation and cultural arts opportunities.

The County's Parks Maintenance program provided maintenance, operations, and management services for over 3,000 park acres with diverse amenities for routine patron use. Property tax revenue received from the Parks MSTU continued to assist in the funding needed to support the master plan ideas identified in the strategic plan, such as replacing and repurposing existing park facilities.

To enhance Polk County residents' access to arts and cultural programs, the County approved sponsorship agreements with organizations such as the Bok Tower Gardens, a 250-acre garden and bird sanctuary; Theatre Winter Haven, a community theatre in Winter Haven; and the Lake Wales Arts Council.

Good Government – Residents can trust that government is well run and is a good steward of their tax dollars.

To keep residents and employees informed, connected, and involved with the County's services and initiatives, the County's Communication Division connected with residents through digital platforms such as social media, newsletters, and website content, as well as traditional media and print methods.

The County continued to provide recurring funding for building asset management to ensure that County facilities can be maintained. The Board approved funding of $3.5 million in FY 24/25 for a prioritized list of building asset management projects that will help prolong the useful lives of the buildings. Additionally, the Board allocated over $2.7 million in funding for subsequent years through 2029 which will allow the County to complete large capital asset replacements while using the operating budget for planned repairs, preventative maintenance, and small projects. Successful projects for FY 24/25 include the Bartow Courthouse roof repairs and chiller rebuild, Emergency Operations Center chiller replacement, Frank B Smith air handler and chiller coil replacement, the History Center attic structural evaluation and repairs, Emergency Communications Center chiller replacement, Sheriff Operations chiller replacement and the South County Jail boiler replacement.

The County's Procurement Division continued to leverage technology to its full potential. Continued use of Zoom/Microsoft Teams to facilitate meetings with County staff and vendors has reduced driving time and increased productivity countywide. This leverage of technology has been pivotal in meeting strategic objectives of adding value to the procurement process while increasing open communications. What used to take a week can now be resolved in a quick virtual meeting in which documents can be shared and explained. Divisions spend less time responding to emails and driving to meetings, resulting in more time being spent on operations.

Natural Resources and Environment – Polk County will have clean and plentiful natural resources for a healthy environment.

To maintain cost-effective service, the Solid Waste Division continued to reduce reliance on external service providers and manage financial assets responsibly. This approach allowed the Division to offer competitive tipping fees, assessment rates, and dividend allocations, all without compromising service quality.

The County's Environmental Lands Program, established to acquire, preserve, protect, manage, and restore endangered and environmentally sensitive lands, water resources, and important wildlife habitat, continued to serve as part of the County's conservation efforts. Properties acquired as part of the program may be used for passive outdoor recreational purposes, provided that such uses will not disturb or degrade the environmental quality for which the site was acquired.

Growth/Infrastructure – Polk County will grow in a manner and pace that County residents find desirable and allows them to move around the County safely and without excessive congestion.

In FY 24/25, the Building Division permitted approximately 1,639 new residential dwelling units (single-family detached, single-family attached, townhouse, and duplex units), which represents a 43.4% decrease in comparison to FY 23/24. Based on the current trends in the housing market, new housing demand in unincorporated Polk County appears to be more consistent with the levels in FY 18/19 and FY 19/20.

The County funded over $30 million in pavement management, drainage/culverts, and sidewalks, which helped maintain the 2,615 miles of roads and right-of-way. The County also continued to execute several high-priority capacity CIP projects on its work list including County Road 557 widening ($161.1 million), Northridge Trail Phase I Segment I ($56.6 million), Pipkin Road widening ($57.5 million), Marigold Avenue widening ($62.8 million), and Thompson Nursery Road Phases I and II ($336.4 million).

The Utilities Division continued to expand and evolve to successfully meet the many challenges facing the industry, including developing alternative water supplies, reversing environmental harm to water bodies from the migration of nutrients, and providing advanced treatment for both water and wastewater related to emerging contaminants of concern. These challenges, in addition to continued growth, drove new and expanded initiatives and programs within the Utilities Division. Furthermore, the Utilities Division continued to tap technological advancements to improve workflow within the Division as well as to meet customer expectations of availability of information and convenience related to services.

As part of the One Water Polk initiative, Polk County Utilities served as a leader in regional and localized alternative water supply solutions, creative conservation efforts, expansive use of reclaimed water initiatives, inclusion of septic-to-sewer conversion projects, and planning for expanding services to include septage receiving facilities aimed at protecting the environment. Technology advancements included developing a data warehouse that incorporates artificial intelligence for its management and use, adding a multi-faceted communication initiative to proactively provide information to the customer base, and continuing expansion of Advanced Metering Infrastructure initiatives.

Safety – People will feel safe from crime, fire, and the effects of natural disasters.

The safety of Polk County's residents has always been and continued to be a major priority for both the Board and the Polk County Sheriff's Office. Though the number of residents grew in FY 24/25, the crime rate per capita decreased year over year from 0.84% to 0.69%.

Effective FY 24/25, the Board approved the fourth annual 5% indexing of the Fire Assessment rate, which resulted in a $13 increase to residential properties that provided additional funding for several much-needed operational improvements. The FY 24/25 budget included three additional driver engineers to provide staffing for coverage on water tenders, an administrative assistant to handle asset tracking, and a division fiscal analyst. Additional training gear was funded for the Special Operations marine unit, along with continued investments to make improvements at older stations.

The Emergency Medical millage of 0.2500 continued to provide critically needed investments for emergency medical services, allowing the County to adequately support the volume of 9-1-1 medical calls and other calls for service. This funding source also supported a portion of the new station costs throughout Polk County, as well as additional rescues and staffing in peak-demand areas across the County.

The Code Enforcement Division served as a vital community resource, maintaining the cleanliness, safety, and aesthetic appeal of Polk County. As a committed partner in community well-being, the

Division addressed nuisance property complaints, unsafe housing conditions, unpermitted construction, and land development regulatory compliance that helped support economic growth within Polk County. During this time, the Division participated in several cash handling procedural audits to ensure fiscal responsibly remains in check. The Division remains committed to excellence by leveraging technological advancements, prioritizing staff safety, and investing in recruiting and retaining highly qualified professionals, along with continuous training and development of staff and contracted resources. The Division strives to deliver exceptional service to the residents and businesses of Polk County by means of continuous process improvement and keeping expenses and revenues balanced while offering payment assistance programs and a means to reduce fines and liens for property violations that have come into compliance.

AWARDS AND ACKNOWLEDGEMENTS

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Polk County, Florida, for its annual comprehensive financial report for the fiscal year ended September 30, 2024. This was the 45th consecutive year that the government has achieved this prestigious award. To be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized annual comprehensive financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current annual comprehensive financial report continues to meet the Certificate of Achievement Program's requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate. An Annual Report of this nature could not have been prepared without the dedicated efforts of all staff members concerned. We would like to thank the entire staff of the Comptroller Division of the Clerk of the Circuit Court and County Comptroller of Polk County for their invaluable assistance in the preparation of this report. We would also like to thank the Board of County Commissioners and their staff, and the other Constitutional Officers for their personal interest and dedicated support in planning and conducting the financial operations of the County in a responsible and progressive manner. We would also like to recognize our auditors, CliftonLarsonAllen, LLP, for their continuing support in helping us achieve the Certificate of Achievement for Excellence in Financial Reporting.

Sincerely,

Stacy M. Butterfield, CPA
Clerk of the Circuit Court and
County Comptroller

Tanra-Lee Milson, CPA, CGFO
Senior Accounting Manager
Comptroller Division

Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

Polk County
Florida

For its Annual Comprehensive
Financial Report
For the Fiscal Year Ended

September 30, 2024

Christopher P. Morrill

Executive Director/CEO

POLK COUNTY, FLORIDA
PRINCIPAL OFFICIALS
SEPTEMBER 30, 2025

BOARD OF COUNTY COMMISSIONERS

Rick Wilson, District 2	Chairman
Martha Santiago, District 4	Vice Chair
Becky Troutman, District 1	Member
Bill Braswell, District 3	Member
Michael Scott, District 5	Member

CLERK OF THE CIRCUIT COURT

Stacy M. Butterfield

PROPERTY APPRAISER

Neil Combee

SHERIFF

Grady Judd

SUPERVISOR OF ELECTIONS

Melony Bell

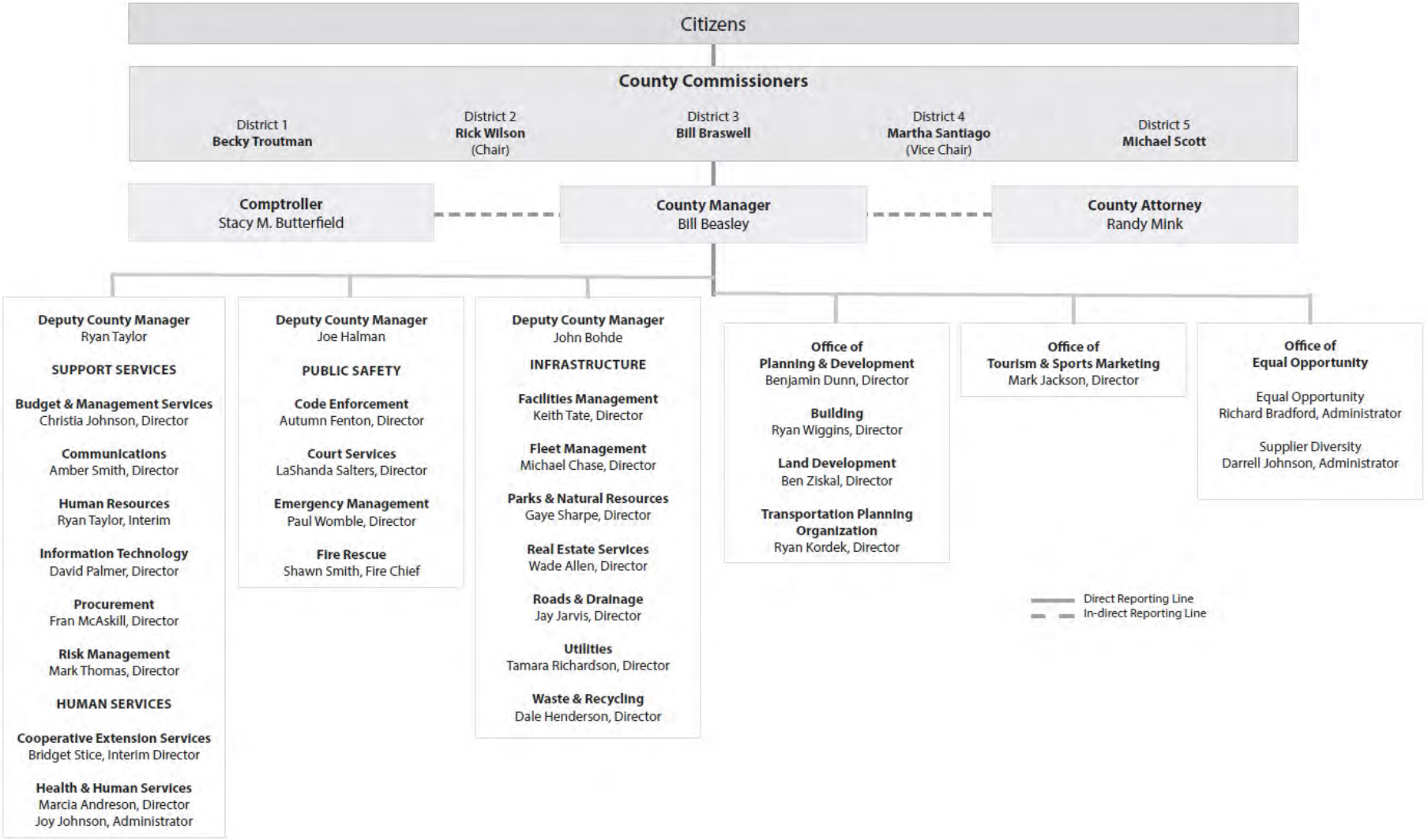
TAX COLLECTOR

Joe G. Tedder

COUNTY MANAGER

Bill Beasley

POLK COUNTY, FLORIDA
ORGANIZATIONAL CHART
SEPTEMBER 30, 2025



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FINANCIAL SECTION

CliftonLarsonAllen LLP
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INDEPENDENT AUDITORS' REPORT

Board of County Commissioners
Polk County Board of County Commissioners
Bartow, Florida

Report on the Audit of the Financial Statements

Opinions

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Polk County, Florida (the County), as of and for the year ended September 30, 2025, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the County, as of September 30, 2025, and the respective changes in financial position, and, where applicable, cash flows thereof and the respective budgetary comparison for the General Fund, Special Revenue Grants Fund, Coronavirus Relief Fund, County Transportation Trust Fund, and Impact Fees Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis of Matter

As discussed in Note 1, the County implemented Governmental Accounting Standards Board (GASB) Statement No. 101, *Compensated Absences*, effective for the fiscal year end September 30, 2025. GASB Statement No. 101 requires the liabilities to be recognized for leave attributable to services already rendered, that accumulates and is more likely than not to be used or otherwise paid or settled. The provisions of GASB Statement No. 101 have been applied to the County's net position at October 1, 2024. Our opinions are not modified with respect to this matter.

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Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.

- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, no such opinion is expressed.

- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, and the schedule of changes to the County's total OPEB liability and related ratios, schedules of the County's proportionate share of the net pension liability and of its contributions – pension plans be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. the combining and individual fund financial statements and schedule of expenditures of federal awards, as required by Title 2 U.S. *Code of Federal Regulations* Part 200*, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* and Chapter 10.550, Rules of the Auditor General for Local Government Audits are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

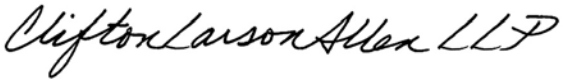
Other Information

Management is responsible for the other information included in the annual report. The other information comprises the introductory section, statistical sections, and other supplemental schedules listed in the table of contents but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated March 24, 2026, on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.



CliftonLarsonAllen LLP

Lakeland, Florida
March 24, 2026

FINANCIAL SECTION

POLK COUNTY, FLORIDA
MANAGEMENT'S DISCUSSION AND ANALYSIS
YEAR ENDED SEPTEMBER 30, 2025

Polk County's discussion and analysis provides a narrative overview and easily readable analysis of the County's financial activities. The analysis provides a summary of financial information for the County and should be read in conjunction with the transmittal letter and the County's financial statements.

FINANCIAL HIGHLIGHTS

- Total net position at the end of the fiscal year was $4,895.8 million compared to $4,514.4 million, as restated, in 2024, an increase of $381.4 million, with $308.3 million related to governmental activities and $73.1 million to business-type activities.

- Total assets were $6,247.7 million, an increase of $268.4 million, with increases of $188.6 million in governmental activities and $79.8 million in business-type activities.

- Total liabilities were $1,404.9 million, a decrease of $96.8 million, with a decrease of $102.9 million in governmental activities and an increase of $6.1 million in business-type activities.

- Polk County's combined ending fund balance for governmental funds was $1,025.7 million, an increase of $101.3 million over the prior year ending fund balance, with $533.5 million of the fund balance restricted and $160.0 million unassigned in the various governmental fund types of the County.

- At the end of the current fiscal year, the fund balance for the general fund was $216.1 million, an increase of $17.9 million over the prior year fund balance. Of this amount, $205.7 million was unassigned and $6.0 million was restricted.

OVERVIEW OF THE FINANCIAL STATEMENTS

The County's basic financial statements comprise three components: 1) *government-wide financial statements*, 2) *fund financial statements*, and 3) *notes to the financial statements*. This report also contains the statistical section, single audit, and other supplementary information in addition to the basic financial statements themselves. The government-wide financial statements present an overall picture of the County's financial position and results of operations. The fund financial statements present financial information for the County's various funds. The notes to the financial statements provide additional information that is not disclosed in the government-wide or fund financial statements.

The government-wide financial statements are the statement of net position and the statement of activities. These statements use accounting methods similar to those used by private-sector companies. Emphasis is placed on the net position of governmental activities and business-type activities and the change in net position. Governmental activities are primarily supported by property taxes, charges for services, fuel taxes, sales taxes, services taxes, and grants. Business-type activities are supported by charges to the users of those activities, such as water and sewer service charges and landfill tipping fees.

The government-wide financial statements include not only Polk County itself (known as the primary government) but also the legally separate component units for which Polk County is financially accountable. These component units are detailed in the notes to the financial statements.

The statement of net position presents information on all assets, deferred outflows of resources, liabilities, and deferred inflows of resources of the County, with the difference between assets plus deferred outflows and liabilities plus deferred inflows reported as net position. Net position is reported in three categories: 1) investment in capital assets, net of related debt, 2) restricted, and 3) unrestricted. Assets, deferred outflows of resources, liabilities, deferred inflows of resources, and net position are reported for all governmental activities separate from the assets, deferred outflows of resources, liabilities, deferred inflows of resources and net position of business-type activities. It is not uncommon, particularly in the governmental activities' column, to see an unrestricted net position deficit. For example, this may occur when governments have long-term liabilities that they fund on a pay-as-you-go basis, rather than accumulating resources in advance or issuing debt to build capital assets for another government.

The statement of activities reflects the expenses of a given function or program, which are offset by program revenues providing the net cost of all functions of the County. General revenues are presented following the total net expense of the functions or programs. To assist in understanding the County's operations, expenses have been reported as governmental activities or business-type activities. Governmental activities financed by the County include general government, public safety, physical environment, transportation, economic environment, human services, culture and recreation, and debt service. Business-type activities financed by user charges include water and sewer services, garbage collection/disposal, and a nursing home.

Fund financial statements present financial information for governmental funds, proprietary funds, and fiduciary funds. Governmental fund financial statements provide information on the current assets and liabilities of the funds, changes in current financial resources (revenues and expenditures), and current available resources. The proprietary funds financial statement provides information on all assets and liabilities of the funds, changes in the economic resources (revenues and expenses), and total economic resources. The fiduciary fund statement provides information concerning assets held in trust by the County on behalf of others.

Fund financial statements include a *balance sheet* and a *statement of revenues, expenditures, and changes in fund balances – budget and actual* for all governmental funds. For the proprietary funds, which include internal service funds in addition to business-type activities, a *statement of net position*, a *statement of revenues, expenses, and changes in fund net position* and a *statement of cash flows* are presented. A *statement of fiduciary net position* and *a statement of changes in fiduciary net position* are presented for the County's custodial funds. Fund financial statements provide more detailed information about the County's activities. Individual funds are established by the County to track revenues that are restricted to certain uses, comply with legal requirements, or account for the use of state and federal grants.

The government-wide financial statements and the fund financial statements provide different pictures of the County. The government-wide financial statements provide an overall picture of the County's financial standing, divided into governmental activities and business-type activities. These statements are comparable to private-sector companies and provide a good understanding of the County's overall financial status and how the County paid for the various activities, or functions, provided by the County. Assets of the County, including buildings, land, roads, bridges, and traffic signals are reported in the statement of net position. All liabilities, including principal outstanding on bonds and future employee benefits obligated but not paid by the County, are included. The statement of activities includes depreciation on all long-lived assets of the County, but transactions between the different functions of the County have been eliminated in order to avoid duplication of the revenues and expenses. The fund financial statements provide a picture of the major funds of the County and all nonmajor funds.

In the case of governmental activities, outlays for long-lived assets are reported as expenditures and long-term liabilities, such as general obligation bonds, are not included in the fund financial statements. A reconciliation has been included to provide a link from the fund financial statements to the government-wide financial statements.

Notes to the financial statements provide additional details concerning the financial balances and financial activities of the County. Additional information regarding the accounting practices of the County, investments of the County, capital assets, and long-term debt are some of the items included in the notes to the financial statements.

The statistical section has been prepared in accordance with Governmental Accounting Standards Board Statement No. 44. This section contains selected data regarding financial trends, revenue capacity, debt capacity, demographic and economic conditions, and operating indicators of the County.

The single audit compliance section lists the expenditures of federal awards and state financial assistance during the fiscal year and presents grant compliance information and auditor reports.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

The following schedule provides a summary of assets, liabilities, deferred outflows and inflows of resources, and net position of the County for fiscal years 2025 and 2024:

Net Position
September 30,2025 and 2024
(In Millions)

	Governmental Activities		Business-Type Activities		Total	
	2025	2024*	2025	2024*	2025	2024*
Current and Other Assets	$ 1,469.5	$ 1,376.4	$ 432.4	$ 413.5	$ 1,901.9	$ 1,789.9
Capital Assets	3,472.4	3,376.9	873.4	812.5	4,345.8	4,189.4
Total Assets	4,941.9	4,753.3	1,305.8	1,226.0	6,247.7	5,979.3
Deferred outflows of resources	179.4	158.6	14.5	15.3	193.9	173.9
Other Liabilities	286.1	359.2	32.6	26.9	318.7	386.1
Noncurrent Liabilities	797.6	827.4	288.6	288.2	1,086.2	1,115.6
Total Liabilities	1,083.7	1,186.6	321.2	315.1	1,404.9	1,501.7
Deferred inflows of resources	132.9	113.1	8.0	6.9	140.9	120.0
Net Investment in Capital Assets	3,362.5	3,251.0	708.7	607.0	4,071.2	3,858.0
Restricted	584.5	493.8	1.0	1.0	585.5	494.8
Unrestricted	(42.3)	(132.6)	281.4	311.3	239.1	178.7
Total Net Position	$ 3,904.7	$ 3,612.2	$ 991.1	$ 919.3	$ 4,895.8	$ 4,531.5

* The County implemented GASB Statement No. 101, Compensated Absences, in 2025. The 2024 information has not been restated to reflect the change in accounting principle.

Polk County's net investment in capital assets, such as land, roads, parks, buildings, machinery and equipment as a percentage of net position was 83.2 percent in 2025 and 85.1 percent in 2024. These asset values are presented less any outstanding debt related to the acquisition and including accumulated depreciation of those assets. The County uses capital assets to provide services to the citizens. Consequently, these assets are not available for future spending. Although the investment in capital assets is reported net of related debt, the capital assets cannot be used to liquidate that liability and, therefore, other resources will be needed to repay any associated debt.

The County's unrestricted net position increased $60.4 million and restricted net position increased by $90.7 million in 2025. Unrestricted net position represents County resources that may be used for any purpose while restricted net position represents resources that are constrained for a particular purpose.

The schedule below provides a summary of the changes in net position for fiscal years 2025 and 2024.

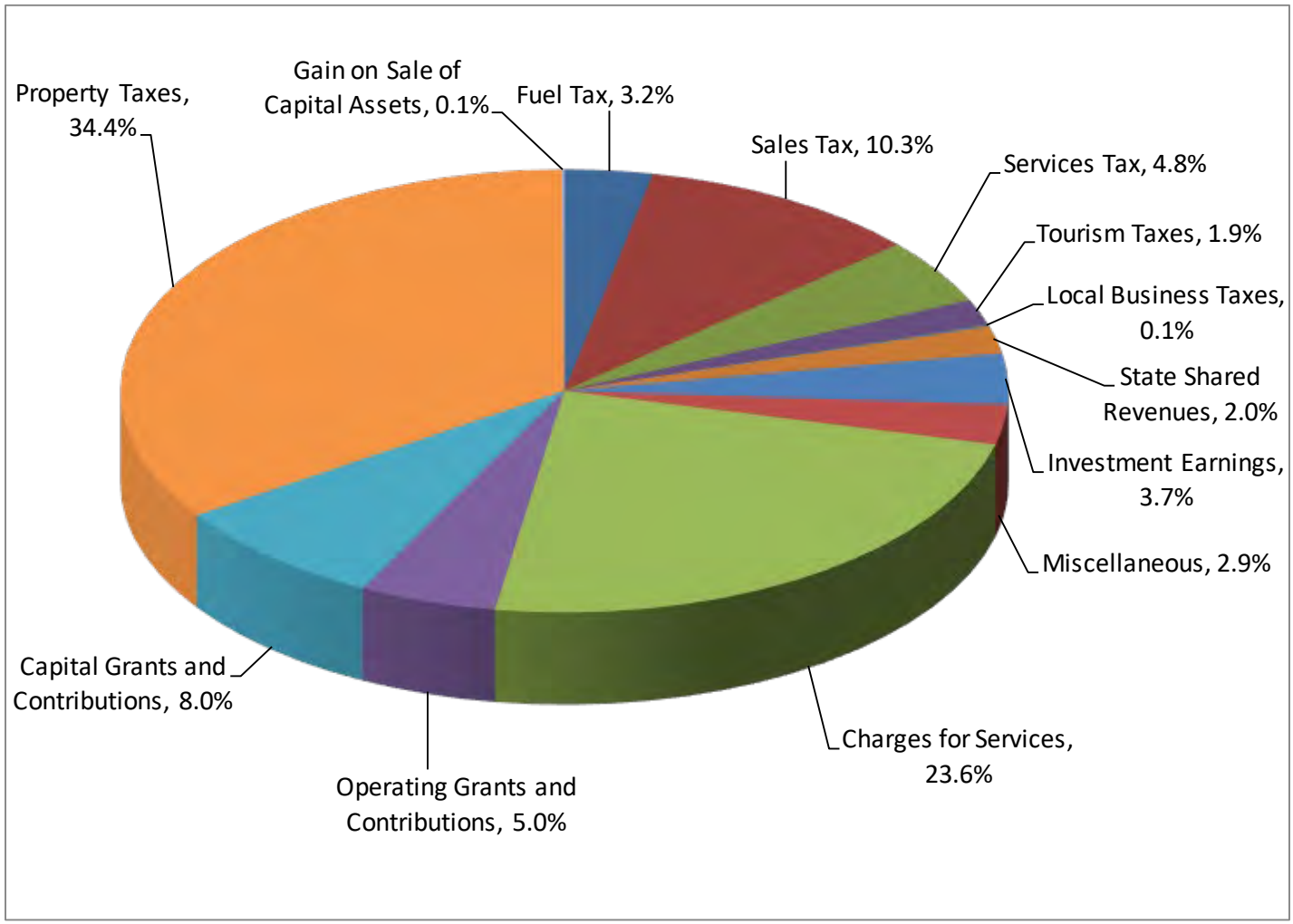
Change in Net Position
Years Ended September 30, 2025 and 2024
(In Millions)

	Governmental Activities		Business-Type Activities		Total Government	
	2025	2024*	2025	2024*	2025	2024*
REVENUES						
Program Revenues:						
Charges for Services	$ 311.6	$ 259.8	$ 200.8	$ 169.1	$ 512.4	$ 428.9
Operating Grants and Contributions	66.2	23.5	-	-	66.2	23.5
Capital Grants and Contributions	106.1	21.8	21.2	7.3	127.3	29.1
General Revenues:						
Property Taxes	454.8	412.8	-	-	454.8	412.8
Fuel Taxes	41.6	40.3	-	-	41.6	40.3
Sales Tax	136.2	133.5	-	-	136.2	133.5
Services Taxes	63.3	57.0	-	-	63.3	57.0
Tourism Taxes	24.9	24.4	-	-	24.9	24.4
Local Business Taxes	1.9	1.9	-	-	1.9	1.9
State Shared Revenues	25.9	25.1	-	-	25.9	25.1
Investment Earnings	49.5	44.4	15.5	12.4	65.0	56.8
Net Change in Fair Value of Investments	10.6	42.6	3.3	12.5	13.9	55.1
Gain on Sale of Capital Assets	0.8	1.5	-	-	0.8	1.5
Miscellaneous	38.2	69.5	7.8	2.8	46.0	72.3
Total Revenues	1,331.6	1,158.1	248.6	204.1	1,580.2	1,362.2
EXPENSES						
General Government	177.4	169.1	-	-	177.4	169.1
Public Safety	448.3	442.7	-	-	448.3	442.7
Physical Environment	30.1	6.5	-	-	30.1	6.5
Transportation	139.3	119.9	-	-	139.3	119.9
Economic Environment	33.5	36.5	-	-	33.5	36.5
Human Services	160.8	133.9	-	-	160.8	133.9
Culture/Recreation	24.0	27.9	-	-	24.0	27.9
Interest on Long-Term Debt	5.0	4.0	-	-	5.0	4.0
Water and Sewer	-	-	110.6	87.5	110.6	87.5
Garbage Collection/Disposal	-	-	69.2	51.9	69.2	51.9
Rohr Nursing Home	-	-	0.6	1.0	0.6	1.0
Total Expenses	1,018.4	940.5	180.4	140.4	1,198.8	1,080.9
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENSES	313.2	217.6	68.2	63.7	381.4	281.3
Transfers In/Transfers (Out)	(4.9)	(7.0)	4.9	7.0	-	-
CHANGE IN NET POSITION	308.3	210.6	73.1	70.7	381.4	281.3
Net Position - Beginning of Year	3,612.2	3,401.6	919.3	848.6	4,531.5	4,250.2
Change in Accounting Principle	(15.8)	-	(1.3)	-	(17.1)	-
Net Position - Beginning of Year, as Restated	3,596.4	3,401.6	918.0	848.6	4,514.4	4,250.2
NET POSITION - END OF YEAR	$ 3,904.7	$ 3,612.2	$ 991.1	$ 919.3	$ 4,895.8	$ 4,531.5

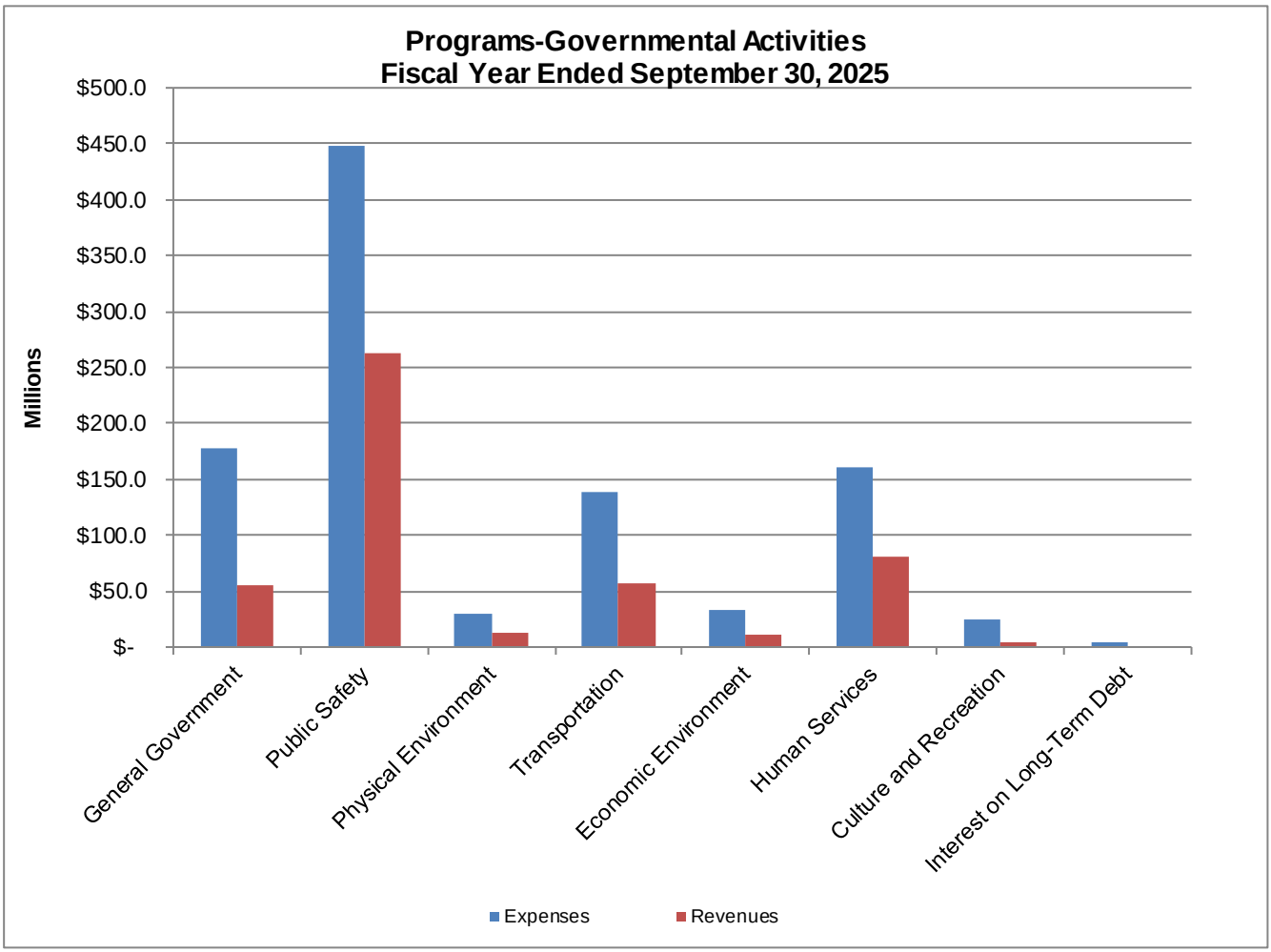
* The County implemented GASB Statement No. 101, Compensated Absences, in 2025. The 2024 information has not been restated to reflect the change in accounting principle.

The following chart depicts revenues of the governmental activities for the fiscal year, excluding transfers and net change in fair value of investments.

Revenues-Governmental Activities
Fiscal Year Ended September 30, 2025



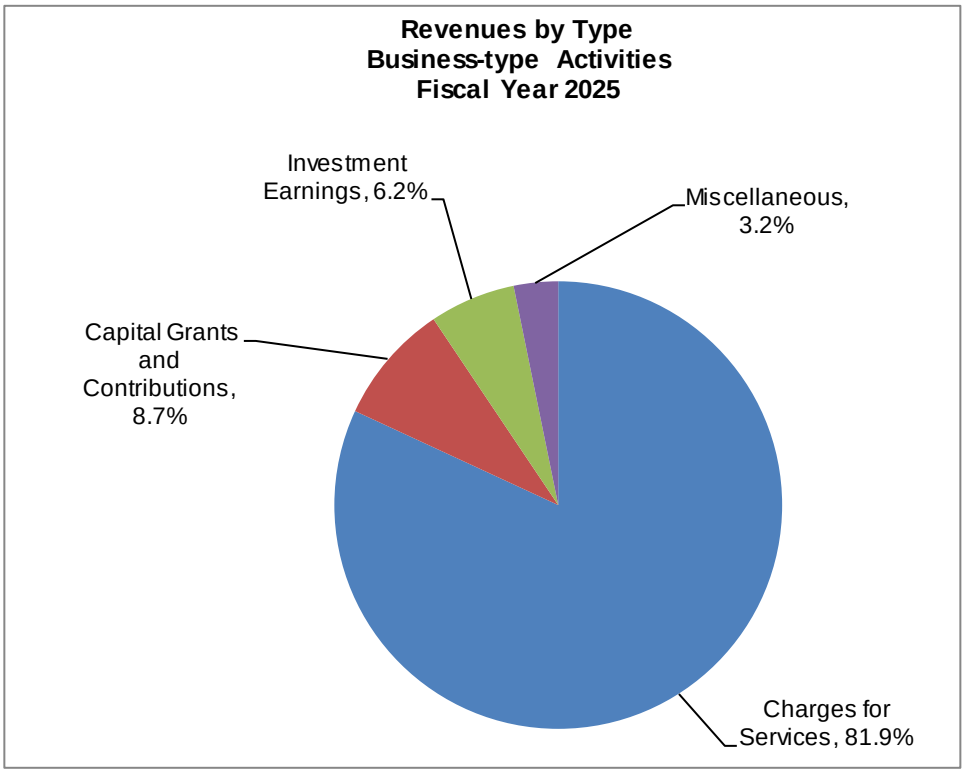
The following chart depicts governmental activities expenses compared to the program revenues which funded those activities for the fiscal year. The amounts not funded by program revenues were funded by general revenues (e.g., property taxes, sales taxes, etc.).



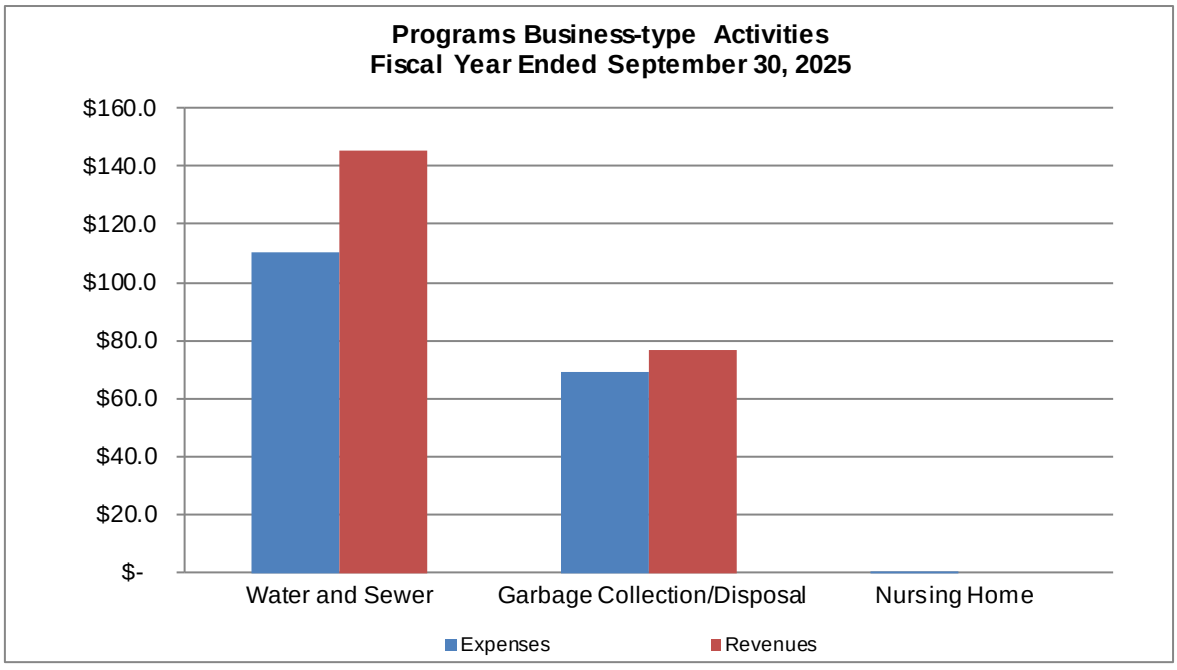
Governmental activities. The change in net position for governmental activities was a $308.3 million increase as the result of current fiscal year activities.

- Overall, revenues related to governmental activities increased by $173.5 million or 15.0 percent.
- Charges for services increased by $51.8 million or 19.9 percent primarily from increases in fire rescue assessments and revenues from Medicaid managed care organizations that were established to address Medicaid payment inadequacies routinely faced by local governments.
- Operating grants and contributions increased by $42.7 million or 181.7 percent. Public safety grants recognized the majority of the increase, comprised of FEMA reimbursements for hurricane debris cleanup activities and law enforcement technology grants.
- Capital grants and contributions increased by $84.3 million or 386.7 percent primarily due to Coronavirus Relief American Rescue Plan funds allocated to capital projects in support of public safety and physical environment improvements. Other capital grants and contributions were received for environmental lands conservation and hazard mitigation grants to aid in proactively protecting the community against losses from disasters.
- General revenues from various taxes increased overall in FY 2025. Property taxes increased by $42.0 million or 10.2 percent due to growth in local real estate market values. The County's taxable property values increased approximately 11.2 percent in 2025. Sales tax revenues increased by $2.7 million, or 2.0 percent. Services taxes, which are mainly public service taxes, increased by $6.3 million or 11.1 percent.
- The net change in the fair value of investments had an increase of $10.6 million compared to an increase of $42.6 million in 2024 and investment earnings increased $5.1 million or 11.5 percent primarily due to stable interest rates and the value of marketable investments.
- Miscellaneous revenues decreased $31.3 million compared to a $2.1 million increase in 2024. The County had fewer contributed capital assets donations and other capital-related items in FY 2025, as compared to the previous year.
- In total, expenses for governmental activities increased by $77.9 million or 8.3 percent, led primarily by increases in physical environment, transportation, and human services expenses while economic environment and culture and recreation expenses decreased. Physical environment expenses, which increased by $23.6 million, were largely made up of stormwater and drainage improvements as well as land purchases for environmental conservation and wetland restoration. Human services expenses increased by $26.9 million primarily due to expansion of the Local Provider Participation Fund (LPPF). The LPPF aids in closing the gap in Medicaid reimbursements and improves access to care for indigent residents. Transportation expenses increased by $19.4 million mainly due to the rising costs of road repairs and maintenance and the costs of contractual services. The increase also included a $4.2 million payment to Lakeland Area Mass Transit District, pursuant to an interlocal agreement to support the consolidation of transit services in Polk County and provide for the transition to a countywide transit system.
- The net pension liability for governmental activities decreased by $85.7 million. This decrease is attributable to the recording of the County's proportionate share of net pension liabilities for its various defined benefit retirement plans for County employees as determined by the plan's actuaries.

The following chart depicts revenues of the business-type activities for the fiscal year, excluding transfers and net change in fair value of investments.



The following chart depicts business-type activities expenses compared to revenues.



Business-type activities. Business-type activities resulted in a $73.1 million increase in net position for the fiscal year.

- Overall, revenues for business-type activities increased by $44.5 million.
- Charges for services increased $31.7 million or 18.8 percent. Water and Sewer increased $10.3 million and Garbage Collections/Disposal increased $22.7 million. Both increases are due to rate increases implemented in FY 25. Water and Sewer rates increased due to the need for alternative water supply projects, growth and rising cost of operations. Garbage Collections/Disposal rate increase is due to growth and increased operational costs. The Rohr Nursing Home closed on June 7, 2024. Revenue and expense activity during the year were related to finalizing patient accounts and costs related to closing the facility.
- The net change in the fair value of investments was an increase of $3.3 million in 2025 compared to an increase of $12.5 million in 2024, while investment earnings increased by $3.1 million or 25.0 percent primarily because of stable market conditions and improved interest rates.
- In total, expenses for business-type activities increased $40.0 million or 28.5 percent in 2025. Garbage Collection/Disposal operations increased by $17.3 million mainly due to new hauler contracts that cover new trucks and increased operational costs. Water and Sewer operations and maintenance costs increased $23.1 million due to contractual labor expenses and rising cost of operations.

FINANCIAL ANALYSIS OF FUNDS

Polk County uses fund accounting to demonstrate and ensure compliance with finance-related legal requirements.

Governmental Funds

Governmental funds provide information on near-term inflows, outflows, and balances of spendable resources. In assessing Polk County's financing requirements, unassigned fund balance is a particularly useful measure of net resources available for spending at the end of the fiscal year. The County's governmental fund types include the general, special revenue, debt service and capital project funds.

As of September 30, 2025, Polk County governmental funds reported combined fund balance of $1,025.7 million compared to $924.4 million in 2024. These fund balances reflect increases of $101.3 million and $131.2 million for 2025 and 2024, respectively. Approximately 15.6 percent of the 2025 fund balance ($160.0 million) represents unassigned fund balance, which is available for spending at the County's discretion. The remainder of the fund balances are either not in a spendable form ($4.0 million) or are restricted ($533.5 million), committed ($161.2 million), or assigned ($167.0 million) for particular purposes, reflecting constraints that have been placed upon those resources for future use.

Major Fund Information
(In Millions)

	General	Special Revenue Grants	Coronavirus Relief	County Transportation Trust	Impact Fees	General Capital Improvements
Fiscal Year 2025:						
Revenues	$ 582.9	$ 38.1	$ 66.9	$ 47.8	$ 41.3	$ 9.7
Expenditures	(518.3)	(60.3)	(66.9)	(33.9)	(17.0)	(21.1)
Other Financing Sources (Uses)	(46.7)	(17.7)	-	(3.9)	(1.6)	60.0
Net Change in Fund Balances	$ 17.9	$ (39.9)	$ -	$ 10.0	$ 22.7	$ 48.6
Fiscal Year 2024:						
Revenues	$ 552.6	$ 29.5	$ 28.7	$ 49.2	$ 48.6	$ 10.9
Expenditures	(481.5)	(37.6)	(28.7)	(25.4)	(26.8)	(18.7)
Other Financing Sources (Uses)	(15.5)	2.2	-	(3.9)	(0.5)	25.4
Net Change in Fund Balances	$ 55.6	$ (5.9)	$ -	$ 19.9	$ 21.3	$ 17.6

The General Fund is the main operating fund of the County. The fund balance for the General Fund increased by $17.9 million in 2025. Total revenues increased $30.3 million or 5.5 percent due to increases in taxes, mainly property taxes and public service taxes.

Taxes increased by $34.9 million or 10.0 percent primarily due to an increase in ad valorem taxes of $28.5 million resulting from increases in property values. Public service taxes increased $5.9 million or 12.7 percent. Intergovernmental revenues increased by $1.6 million or 2.2 percent. Charges for services increased by $2.4 million, or 2.8 percent. The fair value of investments had an increase of $2.9 million compared to $14.5 million in the previous year. Miscellaneous Revenues increased by 1.6 million or 24.1 percent as a result of refunds, reimbursements, and miscellaneous revenues attributed to the Polk County Sheriff's Office. There were no other significant changes in other revenue sources in the General Fund.

Total General Fund expenditures increased $36.8 million or 7.6 percent with the most significant increases in public safety expenditures, which increased by $23.5 million or 7.3 percent, as a result of an increase in funds transferred to the Polk County Sheriff's Office, as well as increases in Fire Rescue salaries and benefits needed to maintain competitive pay and appropriate staffing.

The Special Revenue Grants fund accounts for various federal and state grants obtained by the County. Revenues increased by $8.6 million or 29.2 percent while expenditures increased by $22.7 million, or 60.2 percent in FY 2025. Hurricane-related grant reimbursements from FEMA and associated expenditures for hurricane debris removal and other clean-up efforts drove much of the increase. The County also obtained grant funding for environmental lands conservation and wetlands preservation.

Polk County received funding from the U.S. Department of Treasury in 2020 under the Coronavirus Aid, Relief and Economic Security (CARES) Act and the Coronavirus Relief Fund was established to account for all activities related to money received for coronavirus relief. Additionally, in March 2021, Congress signed into law the American Rescue Plan Act (ARP) to provide relief for organizations impacted by the pandemic. The Coronavirus Relief fund also accounts for the ARP funds that the County received to address necessary investments in infrastructure. ARP funds are required to be spent by the end of 2026. Revenues and expenditures recognized in FY 25 increased by $38.2 million with the expenditures split primarily between public safety and physical environment. This increase is

attributable to spending on planned infrastructure projects pursuant to the County's ARP Recovery Plan.

State-shared revenues and gas taxes fund the County Transportation Trust Fund and these revenues are used for roads and bridge maintenance and construction. Expenses rose by $8.5 million, with the largest increases in personnel, contractual services, and capital expenditures. Rising costs associated with road repair, maintenance, and construction, as well as impacts of hurricane damage contributed to the 33.0 percent increase.

Impact fees are charged to new developments to offset the cost of infrastructure needed for additional facilities and services necessitated by the County's robust growth. Impact fees are used for the construction and improvement of the County's emergency medical system, roads, correctional facilities and schools. The County is currently undergoing a phased implementation of a new impact fee schedule which increased impact fee rates beginning in January 2025. Despite increased rates, impact fee revenues decreased by $7.3 million and total expenditures decreased by $9.8 million. Decreases were the result of reduced development activity after several years of heightened growth. Overall, the fund balance for the Impact Fees Fund increased by $22.7 million due to lower expenditures than in the previous year. The entire fund balance of the Impact Fees Fund is restricted for future use.

The General Capital Improvements fund accounts for the acquisition, construction, and renovations of major capital facilities. The fund saw an 11.3 percent decrease in revenues, or $1.2 million, and a 12.5 percent increase in expenses, or $2.4 million. Major projects funded by the General Capital Improvements fund in FY 2025 included lighting enhancements for parks and schools, fire rescue station improvements, government building and facilities management, and roadway improvements to County roads in cooperation with developers.

Proprietary Funds

Proprietary fund statements provide the same information as in the business-type activities column of the government-wide statements, but in greater detail, and on a fund basis for enterprise funds and internal service funds.

Enterprise Funds

On September 30, 2025, total net position was $991.1 million for enterprise funds compared to $919.3 million in 2024.

The Utilities Fund had operating income of $28.4 million in 2025 compared to $34.4 million in 2024. Operating revenues increased by $14.8 million due to rate increases implemented in 2025. Operating expenses increased by $20.8 million. Personnel services increased $8.1 million due to increases in salaries, additional positions, other post-employment benefits, pension adjustments, and adjustments made to compensated absences due to the implementation of GASB Statement No. 101, *Compensated Absences*. Operating and Maintenance increased due to contractual labor expenses and rising cost of maintenance of equipment, utility services (electric) and operating supplies.

The Waste and Recycling Fund had an operating income for 2025 of $8.9 million compared to $2.2 million in 2024. Waste and Recycling operating revenue increased by $23.3 million or 42.9 percent due to an increase in assessment collections of $19.2 million because of rate increases implemented in FY 2025. Operating expenses overall increased $16.6 million primarily due to residential waste collection costs increasing due to new hauler contracts that cover new trucks and increased operational costs.

Personnel services increased $1.3 million due to salary increases and adjustments to other post-employment benefits, pensions, and compensated absences.

On June 7, 2024, the Rohr Home officially closed. Revenue and expense activity during the year were related to finalizing patient accounts and cost related to closing the facility.

Internal Service Funds

Internal service funds are designed to recover the costs of general services provided to the other fund groups.

The Fleet Fund operations resulted in operating income of $4.1 million in 2025, a $0.3 million increase over 2024. Charges for services and other revenues increased $2.3 million, while operating expenses increased $2.0 million in 2025. Personnel service expenses increased $0.5 million, and operations and maintenance expenses saw an increase of $0.7 million while depreciation and amortization expenses increased by approximately $0.8 million.

The Employee Health Insurance Fund operating income for 2025 was $3.1 million compared to an operating income of $4.9 million in 2024. Charges for services and other revenues overall increased by $5.8 million due primarily to increases in employer-funded health insurance premiums. Similarly, Healthcare Program expenses increased $7.4 million in 2025 due to higher health insurance claims for employees as compared to FY 2024. The County continues to review insurance needs as well as cost containment.

The Information Technology Fund had an operating income of $1.2 million in 2025 compared to $1.4 million in 2024. Operating revenues increased $1.4 million. Overall, operating expenses increased $1.4 million with personnel services increasing by $0.6 million and operations and maintenance increasing $0.9 million.

GENERAL FUND BUDGETARY HIGHLIGHTS

The General Fund budget to actual statement is presented in the Basic Financial Statements. Variances between original and final budget amounts are due to excess revenue and unspent appropriations. Revenues were budgeted at 95.0 percent of the anticipated amount as required by State Statute.

The actual net change in the fund balance of the General Fund compared to the final budget was a positive variance of $79.3 million. General Fund revenues were $31.0 million more than the final budget amounts. The most significant areas of revenue overages were in the areas of taxes, licenses and permits, and interest income. Furthermore, actual expenditures in the General Fund functional areas were $252.1 million higher than the final budget due to public safety and general government expenditures. This was offset by a positive variance in Transfers Out of the General Fund in the amount of $294.8 million.

CAPITAL ASSETS ACTIVITY

At year end, the County had $4,345.8 million (net of accumulated depreciation) invested in a variety of capital assets as reflected in the following schedule. The net increase in capital assets in 2025 resulting from additions, deletions, and depreciation/amortization was $156.4 million. For more detailed information regarding capital asset activity see Note 6 in the Notes to Financial Statements.

Capital Assets, Net of Accumulated Depreciation/Amortization
(In Millions)

	Governmental Activities		Business-Type Activities		Total	
	2025	2024	2025	2024	2025	2024
Land and Right-of-Way	$ 1,069.9	$ 1,020.9	$ 20.2	$ 20.3	$ 1,090.1	$ 1,041.2
Infrastructure	1,799.6	1,797.8	-	-	1,799.6	1,797.8
Building and Improvements	268.7	261.7	687.1	661.5	955.8	923.2
Equipment	111.5	102.3	8.7	6.4	120.2	108.7
Right-to-Use Buildings	5.8	6.1	-	-	5.8	6.1
Right-to-Use Equipment	1.6	2.6	5.1	5.1	6.7	7.7
Intangibles	9.3	9.8	3.3	3.2	12.6	13.0
SBITA	11.5	13.4	0.7	0.6	12.2	14.0
Construction in Progress	194.5	162.3	148.3	115.4	342.8	277.7
Total	$ 3,472.4	$ 3,376.9	$ 873.4	$ 812.5	$ 4,345.8	$ 4,189.4

DEBT MANAGEMENT

At September 30, 2025, the County had $459.7 million in long-term liabilities (bonds, notes, etc.) outstanding compared to $454.3 million last year. For additional details see Note 11 in the Notes to Financial Statements.

Long-Term Liabilities
(In Millions)

	Governmental Activities		Business-Type Activities		Total	
	2025	2024*	2025	2024*	2025	2024*
Bonds Payable	$ 49.5	$ 53.0	$ 199.7	$ 205.5	$ 249.2	$ 258.5
Notes Payable	45.8	54.8	-	-	45.8	54.8
Interlocal Agreements	30.3	32.9	1.1	1.3	31.4	34.2
Closure and Long-Term Care	-	-	46.2	43.7	46.2	43.7
Lease Liability	8.1	9.4	5.3	5.2	13.4	14.6
SBITA Liability	8.8	10.3	0.6	0.5	9.4	10.8
Compensated Absences	38.2	20.0	2.6	1.1	40.8	21.1
Self-Insurance Liability	23.4	16.5	-	-	23.4	16.5
Other Long-Term Liabilities and Contracts Payable	-	-	0.1	0.1	0.1	0.1
Total	$ 204.1	$ 196.9	$ 255.6	$ 257.4	$ 459.7	$ 454.3

* The County implemented GASB Statement No. 101, Compensated Absences, in 2025. The 2024 information has not been restated to reflect the change in accounting principle.

Bonds payable, notes payable and interlocal agreements overall decreased $21.1 million due to principal payments made during FY 2025. Compensated Absences increased $19.7 million due to the new GASB pronouncement, GASB Statement No. 101, *Compensated Absences*. This statement updated the recognition and measurement guidance for compensated absences and associated salary-related payments. Self-Insurance liability increased $6.9 million in FY 25.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

- According to the U.S Bureau of Labor Statistics, the unemployment rate for Polk County in September 2025 was 5.2 percent compared to 4.4 percent in September 2024. In contrast, the statewide and national rates in September 2025 were 4.2 percent and 4.4 percent, respectively.

- Service demands are growing as the County continues to urbanize. Florida's Office of Economic and Demographic Research reported Polk County's 2025 estimated population as 846,896 with forecasts suggesting the County will be home to an estimated 930,097 by 2030 and 1,055,810 by 2040. Polk County provides many services for its citizens, including fire suppression and ambulance services; building and maintaining parks, roads, sidewalks and trails; garbage and recycling collection; and water/wastewater utilities. The County's population growth will play a major role in determining next year's budgets and rates.

- Countywide budgeted property values increased 8.83 percent in FY 2026 as compared to 11.39 percent in FY 2025. Polk County has experienced thirteen consecutive years of robust property value increases and remains cautiously optimistic that this can be sustained in the second year of the biennial budget. Projections for the FY 26/27 budget slow this valuation growth down to 6.0 percent. Over the past few years, the County has developed a strategic business plan that provides the framework to guide a long-term plan and to help with making difficult decisions for the future.

- The adopted total countywide operating millage rate remained the same at 6.6348 mills in the FY 2026 adopted budget, with the General Fund operating millage remaining at 4.9848 mills. Revenue from this millage includes the second year of levies for environmental lands, seventh year of levies for emergency medical services, and twenty-first year of levies for transportation. More information can be found by accessing the County's website at www.polkfl.gov and selecting "Business," then "Budget and Management Services."

REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of Polk County's finances and was prepared by the Comptroller Division of the Clerk of the Circuit Court and County Comptroller. Requests for additional information should be addressed to the above department at P.O. Box 988, Bartow, Florida 33831, or by accessing the website at www.PolkClerkFl.gov.

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BASIC FINANCIAL STATEMENTS

POLK COUNTY, FLORIDA
STATEMENT OF NET POSITION
SEPTEMBER 30, 2025

	Governmental Activities	Business-Type Activities	Total
ASSETS			
Cash and Investments	$ 1,348,992,414	$ 349,804,790	$ 1,698,797,204
Cash with Fiscal Agent	700,000	-	700,000
Restricted Cash and Investments	-	56,641,443	56,641,443
Accounts Receivable - Net	14,901,864	15,851,353	30,753,217
Interest Receivable	2,819,873	866,334	3,686,207
Lease Receivable	4,210,348	-	4,210,348
Due from Other Governments	87,262,692	-	87,262,692
Internal Balances	2,108,664	(2,108,664)	-
Inventory	2,095,086	11,350,635	13,445,721
Other Assets	6,379,108	-	6,379,108
Capital Assets Not Being Depreciated/Amortized	1,269,850,753	171,802,428	1,441,653,181
Capital Assets Net of Accumulated Depreciation/Amortization	2,202,564,449	701,632,993	2,904,197,442
Total Assets	4,941,885,251	1,305,841,312	6,247,726,563
DEFERRED OUTFLOWS OF RESOURCES			
Deferred Amounts on Pension	110,714,066	4,661,038	115,375,104
Deferred Amounts on OPEB	67,085,629	1,450,748	68,536,377
Deferred Charges on Debt Refundings	1,619,707	8,369,918	9,989,625
Total Deferred Outflows of Resources	$ 179,419,402	$ 14,481,704	$ 193,901,106

See accompanying Notes to Financial Statements.

POLK COUNTY, FLORIDA
STATEMENT OF NET POSITION (CONTINUED)
SEPTEMBER 30, 2025

	Governmental Activities	Business-Type Activities	Total
LIABILITIES			
Vouchers Payable	$ 61,968,411	$ 20,009,736	$ 81,978,147
Accrued Liabilities	28,464,077	3,173,242	31,637,319
Accrued Interest Payable	1,019,398	-	1,019,398
Customer Deposits and Other Liabilities Payable from Restricted Assets	-	9,429,112	9,429,112
Other Deposits	6,848,875	-	6,848,875
Due to Other Governments	132,275,751	53,102	132,328,853
Unearned Revenue	49,203,028	-	49,203,028
Claims Payable	6,281,000	-	6,281,000
Noncurrent Liabilities:			
Due within One Year			
Bonds Payable, Net	3,596,634	5,731,444	9,328,078
Lease Liability	1,651,233	831,516	2,482,749
SBITA Liability	3,193,845	123,662	3,317,507
Interlocal Agreements	2,362,667	201,217	2,563,884
Notes Payable	9,252,168	-	9,252,168
Compensated Absences	14,213,735	2,052,526	16,266,261
Self-Insurance Liability	8,800,000	-	8,800,000
Total OPEB Liability	9,026,692	693,293	9,719,985
Due in More than One Year			
Net Pension Liability	391,754,313	17,390,297	409,144,610
Closure and Long-Term Care	-	46,234,423	46,234,423
Other Liabilities	-	85,479	85,479
Bonds Payable, Net	45,949,702	194,017,532	239,967,234
Lease Liability	6,470,425	4,458,075	10,928,500
SBITA Liability	5,653,618	489,255	6,142,873
Interlocal Agreements	27,888,130	891,387	28,779,517
Notes Payable	36,564,474	-	36,564,474
Compensated Absences	23,958,031	517,493	24,475,524
Self-Insurance Liability	14,570,000	-	14,570,000
Total OPEB Liability	192,725,104	14,847,792	207,572,896
Total Liabilities	1,083,691,311	321,230,583	1,404,921,894
DEFERRED INFLOWS OF RESOURCES			
Deferred Amounts on Pension	78,572,237	3,556,615	82,128,852
Deferred Amounts on OPEB	50,211,033	3,874,016	54,085,049
Leases	772,144	-	772,144
Taxes Received in Advance	3,385,023	574,006	3,959,029
Total Deferred Inflows of Resources	132,940,437	8,004,637	140,945,074
NET POSITION			
Net Investment in Capital Assets	3,362,520,887	708,701,052	4,071,221,939
Restricted for:			
Court Fund and Records Modernization	8,326,759	-	8,326,759
Grants, Federal Elections	59,815,290	-	59,815,290
Public Safety	38,141,090	-	38,141,090
Physical Environment	11,449,076	-	11,449,076
Transportation	133,430,331	-	133,430,331
Economic Environment	21,409,043	-	21,409,043
Human Services	107,299,409	-	107,299,409
Culture and Recreation	24,746,356	-	24,746,356
Capital Projects	167,554,068	-	167,554,068
Renewal, Replacement, and Improvements	-	1,000,000	1,000,000
Restricted for General Government Purposes	12,253,370	-	12,253,370
Unrestricted	(42,272,774)	281,386,744	239,113,970
Total Net Position	$ 3,904,672,905	$ 991,087,796	$ 4,895,760,701

See accompanying Notes to Financial Statements.

POLK COUNTY, FLORIDA
STATEMENT OF ACTIVITIES
YEAR ENDED SEPTEMBER 30, 2025

Functions/Programs	Expenses	Program Revenues: Charges for Services	Program Revenues: Operating Grants and Contributions	Program Revenues: Capital Grants and Contributions
Governmental Activities:				
General Government	$ 177,353,092	$ 45,715,713	$ 3,422,916	$ 6,824,538
Public Safety	448,310,930	151,660,192	42,052,285	69,043,098
Physical Environment	30,077,328	505,104	681,757	12,301,159
Transportation	139,302,615	30,656,207	7,912,048	17,780,018
Economic Environment	33,514,609	1,209,534	9,311,402	-
Human Services	160,815,954	78,501,518	2,687,215	-
Culture and Recreation	24,005,803	3,363,138	160,561	184,914
Debt Service:				
Interest on Long-Term Debt	5,037,923	-	-	-
Total Governmental Activities	1,018,418,254	311,611,406	66,228,184	106,133,727
Business-Type Activities:				
Water and Sewer	110,569,018	124,048,539	-	21,219,312
Garbage Collection/Disposal	69,216,486	76,758,496	-	-
Rohr Nursing Home	633,356	7,723	-	-
Total Business-Type Activities	180,418,860	200,814,758	-	21,219,312
Total Primary Government	$ 1,198,837,114	$ 512,426,164	$ 66,228,184	$ 127,353,039
GENERAL REVENUES				
Taxes:				
Property Taxes				
Fuel Taxes				
Sales Tax				
Services Taxes				
Tourism Taxes				
Local Business Taxes				
State Shared Revenues, Unrestricted				
Investment Earnings				
Net Change in Fair Value of Investments				
Gain on Sale of Capital Assets				
Miscellaneous				
TRANSFERS				
Total General Revenues and Transfers				
CHANGE IN NET POSITION				
Net Position - Beginning of Year				
Change in Accounting Principle				
Net Position - Beginning of Year, as Restated				
NET POSITION - END OF YEAR				

See accompanying Notes to Financial Statements.

POLK COUNTY, FLORIDA
STATEMENT OF ACTIVITIES (CONTINUED)
YEAR ENDED SEPTEMBER 30, 2025

Net (Expense) Revenue and Changes in Net Position		
Governmental Activities	Business-Type Activities	Total
$ (121,389,925)	$ -	$ (121,389,925)
(185,555,355)	-	(185,555,355)
(16,589,308)	-	(16,589,308)
(82,954,342)	-	(82,954,342)
(22,993,673)	-	(22,993,673)
(79,627,221)	-	(79,627,221)
(20,297,190)	-	(20,297,190)
(5,037,923)	-	(5,037,923)
(534,444,937)	-	(534,444,937)
-	34,698,833	34,698,833
-	7,542,010	7,542,010
-	(625,633)	(625,633)
-	41,615,210	41,615,210
(534,444,937)	41,615,210	(492,829,727)
454,781,116	-	454,781,116
41,551,029	-	41,551,029
136,218,094	-	136,218,094
63,298,240	-	63,298,240
24,871,835	-	24,871,835
1,946,561	-	1,946,561
25,875,231	-	25,875,231
49,545,915	15,439,060	64,984,975
10,637,694	3,287,764	13,925,458
797,673	-	797,673
38,138,410	7,831,733	45,970,143
(4,928,899)	4,928,899	-
842,732,899	31,487,456	874,220,355
308,287,962	73,102,666	381,390,628
3,612,177,438	919,264,872	4,531,442,310
(15,792,495)	(1,279,742)	(17,072,237)
3,596,384,943	917,985,130	4,514,370,073
$ 3,904,672,905	$ 991,087,796	$ 4,895,760,701

See accompanying Notes to Financial Statements.

POLK COUNTY, FLORIDA
GOVERNMENTAL FUNDS
BALANCE SHEET
SEPTEMBER 30, 2025

	General	Special Revenue Grants	Coronavirus Relief	County Transportation Trust	Impact Fees
ASSETS					
Cash and Investments	$ 331,076,599	$ -	$ 35,124,967	$ 131,085,337	$ 164,381,622
Cash with Fiscal Agent	200,000	-	-	-	-
Accounts Receivable	12,208,026	-	-	-	53,728
Interest Receivable	735,870	21,028	-	279,205	348,310
Lease Receivable	3,580,632	-	-	-	-
Due from Other Governments	15,059,119	49,842,413	-	4,021,592	1,849,804
Due from Other Funds	36,427,353	-	-	-	-
Inventory, at Cost	1,498,198	-	-	-	-
Other Assets	3,539,067	-	-	-	-
Total Assets	$ 404,324,864	$ 49,863,441	$ 35,124,967	$ 135,386,134	$ 166,633,464
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES					
LIABILITIES					
Vouchers Payable	$ 21,181,772	$ 3,061,555	$ 7,398,163	$ 2,361,506	$ 1,070,583
Accrued Liabilities	12,394,339	1,068,234	2,225,171	504,139	44,345
Customer Deposits	1,011,045	-	-	-	-
Due to Other Governments	129,013,920	354,894	-	92,849	-
Due to Other Funds	7,361,869	34,879,694	-	-	-
Unearned Revenue	250,701	10,501,812	25,501,633	341,968	113,691
Total Liabilities	171,213,646	49,866,189	35,124,967	3,300,462	1,228,619
DEFERRED INFLOWS OF RESOURCES					
Taxes Received in Advance	1,712,301	-	-	-	-
Leases	165,941	-	-	-	-
Unavailable Revenue	15,141,667	45,788,983	-	-	-
Total Deferred Inflows of Resources	17,019,909	45,788,983	-	-	-
FUND BALANCES					
Nonspendable	2,866,139	-	-	-	-
Restricted	6,034,483	-	-	132,085,672	165,404,845
Committed	-	-	-	-	-
Assigned	1,448,402	-	-	-	-
Unassigned	205,742,285	(45,791,731)	-	-	-
Total Fund Balances	216,091,309	(45,791,731)	-	132,085,672	165,404,845
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	$ 404,324,864	$ 49,863,441	$ 35,124,967	$ 135,386,134	$ 166,633,464

See accompanying Notes to Financial Statements.

POLK COUNTY, FLORIDA
GOVERNMENTAL FUNDS
BALANCE SHEET (CONTINUED)
SEPTEMBER 30, 2025

General Capital Improvements	Nonmajor Governmental Funds	Total Governmental Funds
$ 165,415,888	$ 428,770,827	$ 1,255,855,240
-	500,000	700,000
-	704,596	12,966,350
357,141	880,364	2,621,918
-	629,716	4,210,348
-	16,489,764	87,262,692
-	3,182,034	39,609,387
-	-	1,498,198
-	1,092,479	4,631,546
$ 165,773,029	$ 452,249,780	$ 1,409,355,679
$ 2,451,573	$ 20,145,457	$ 57,670,609
147,276	11,505,107	27,888,611
-	5,837,830	6,848,875
-	2,814,088	132,275,751
-	217,829	42,459,392
116,570	14,564,689	51,391,064
2,715,419	55,085,000	318,534,302
-	1,672,722	3,385,023
-	606,203	772,144
-	-	60,930,650
-	2,278,925	65,087,817
-	1,092,479	3,958,618
-	230,024,831	533,549,831
-	161,258,478	161,258,478
163,057,610	2,510,067	167,016,079
-	-	159,950,554
163,057,610	394,885,855	1,025,733,560
$ 165,773,029	$ 452,249,780	$ 1,409,355,679

See accompanying Notes to Financial Statements.

POLK COUNTY, FLORIDA
GOVERNMENTAL FUNDS
RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION
SEPTEMBER 30, 2025

Total Fund Balances - Total Governmental Funds		$ 1,025,733,560
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds:		
Nondepreciable/Amortizable Capital Assets	$ 1,269,850,753	
Depreciable Capital Assets	2,202,564,449	3,472,415,202
Unavailable Revenues are not financial resources in the current period and, therefore, are reported as deferred inflows in the funds.		60,930,650
Other long-term assets are not available to pay for current period expenditures and, therefore, are expensed in future periods. This item includes unamortized bond insurance.		2,621,907
Deferred Charges on Debt Refundings		1,619,707
Long-term liabilities, including bonds payable, leases, and accrued compensated absences are not due and payable in the current period and, therefore, are not reported in the funds.		
Bonds Payable, Net of Premiums (Amortized as Interest Expense)	(49,546,336)	
Notes Payable	(45,816,642)	
Interlocal Agreements	(30,250,797)	
Self-Insurance Liability	(23,370,000)	
Lease Liability	(8,121,658)	
SBITA Liability	(8,847,463)	
Compensated Absences	(38,171,766)	(204,124,662)
Net Pension Liability and Related Deferred Outflows and Inflows of Resources		(359,612,484)
Total OPEB Liability and Related Deferred Outflows and Inflows of Resources		(184,877,200)
Accrued general long-term debt interest expenses are not financial uses and, therefore, are not reported in the funds and other liabilities.		(1,019,398)
Internal service funds are used by management to charge the costs of certain activities, such as employee health insurance, information technology support, and fleet management to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net position. Internal service fund net position, net of amounts for capital assets, net other post employment benefits obligation (OPEB), net pension liability and related amounts, and accrued compensated absences which are listed below:		
Internal Service Net Position	125,475,180	
Internal Service Capital Assets	(51,969,132)	
Internal Service Pension Liability and Related Deferred Outflows and Inflows	6,857,129	
Internal Service OPEB Liability and Related Deferred Outflows and Inflows	5,524,603	
Internal Service Lease Liability	133,115	
Internal Service SBITA Liability	2,414,182	
Internal Service Accrued Compensated Absences	1,199,925	89,635,002
Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds.		1,350,621
Net Position of Governmental Activities		$ 3,904,672,905

See accompanying Notes to Financial Statements.

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POLK COUNTY, FLORIDA
GOVERNMENTAL FUNDS
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
YEAR ENDED SEPTEMBER 30, 2025

	General	Special Revenue Grants	Coronavirus Relief	County Transportation Trust	Impact Fees
REVENUES					
Taxes	$ 382,881,699	$ -	$ -	$ 28,961,853	$ -
Licenses and Permits	9,278,267	-	-	-	-
Intergovernmental	75,250,293	36,380,098	66,876,276	12,589,176	-
Charges for Services	88,762,939	197,985	-	314,556	-
Fines and Forfeitures	2,953,693	50	-	-	-
Special Assessments	775,934	-	-	-	34,583,925
Interest Income	11,834,035	73	-	4,665,333	5,376,863
Net Change in Fair Value of Investments	2,862,100	-	-	1,059,588	1,321,845
Miscellaneous Revenue	8,315,633	1,541,152	-	186,972	-
Total Revenues	582,914,593	38,119,358	66,876,276	47,777,478	41,282,633
EXPENDITURES					
Current:					
General Government	148,266,015	971,858	1,179,561	-	-
Public Safety	346,159,997	21,681,442	17,882,634	-	1,639,865
Physical Environment	5,204,845	12,908,302	47,430,812	-	-
Transportation	4,208,717	9,332,886	383,269	33,897,757	12,581,980
Economic Environment	2,070,630	11,232,674	-	-	-
Human Services	6,136,025	3,656,978	-	-	-
Culture and Recreation	919,534	489,911	-	-	2,653,394
Debt Service:					
Principal Retirement	4,535,963	5,802	-	6,051	43,403
Interest and Fiscal Charges	757,045	443	-	1,847	54,487
Capital Projects	-	-	-	-	-
Total Expenditures	518,258,771	60,280,296	66,876,276	33,905,655	16,973,129
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	64,655,822	(22,160,938)	-	13,871,823	24,309,504
OTHER FINANCING SOURCES (USES)					
Transfers In	15,450,841	1,032,489	-	480,003	161,100
Transfers Out	(66,454,079)	(18,762,481)	-	(4,362,522)	(1,803,824)
Proceeds from the Sale of Capital Assets	1,308,947	-	-	2,172	-
Leases	575,075	-	-	28,834	-
Subscription-Based Information Technology Arrangements	2,375,099	-	-	-	-
Total Other Financing Sources (Uses)	(46,744,117)	(17,729,992)	-	(3,851,513)	(1,642,724)
NET CHANGE IN FUND BALANCES	17,911,705	(39,890,930)	-	10,020,310	22,666,780
Fund Balances - Beginning of Year					
As previously Reported	198,179,604	-	-	-	142,738,065
Adjustments - Change within Financial Reporting Entity	-	(5,900,801)	-	122,065,362	-
FUND BALANCES - END OF YEAR	$ 216,091,309	$ (45,791,731)	$ -	$ 132,085,672	$ 165,404,845

See accompanying Notes to Financial Statements.

POLK COUNTY, FLORIDA
GOVERNMENTAL FUNDS
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
(CONTINUED)
YEAR ENDED SEPTEMBER 30, 2025

General Capital Improvements	Nonmajor Governmental Funds	Total Governmental Funds
$ 193	$ 245,317,536	$ 657,161,281
-	7,650,504	16,928,771
2,700,000	8,247,278	202,043,121
-	96,690,107	185,965,587
-	7,772,010	10,725,753
-	69,675,109	105,034,968
5,640,478	19,004,513	46,521,295
1,355,317	3,287,597	9,886,447
4,512	6,584,166	16,632,435
9,700,500	464,228,820	1,250,899,658
-	17,971,586	168,389,020
-	102,211,122	489,575,060
-	7,827,845	73,371,804
-	69,949,199	130,353,808
-	22,138,745	35,442,049
-	151,448,074	161,241,077
-	30,819,631	34,882,470
-	15,898,677	20,489,896
-	4,477,612	5,291,434
21,055,742	8,270,993	29,326,735
21,055,742	431,013,484	1,148,363,353
(11,355,242)	33,215,336	102,536,305
59,965,372	19,108,079	96,197,884
-	(11,681,069)	(103,063,975)
-	145,203	1,456,322
-	185,725	789,634
-	1,039,497	3,414,596
59,965,372	8,797,435	(1,205,539)
48,610,130	42,012,771	101,330,766
-	583,485,125	924,402,794
114,447,480	(230,612,041)	-
$ 163,057,610	$ 394,885,855	$ 1,025,733,560

See accompanying Notes to Financial Statements.

POLK COUNTY, FLORIDA
GOVERNMENTAL FUNDS
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES
YEAR ENDED SEPTEMBER 30, 2025

Net Change in Fund Balances - Total Governmental Funds		$ 101,330,766
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation/amortization expense. This is the amount by which capital outlay is more than depreciation expense in the current period.		
Capital Outlay	$ 203,918,130	
Depreciation and Amortization	(116,077,296)	
Net Activity of Capital Contributions, Transfers, and Gains/Loss on Disposals	1,400,425	89,241,259
The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities.		
Forgiveness of Interlocal Agreement	335,246	
Amortization of Bond Premium/Discount	256,634	
Principal Payments - Notes Payable	9,036,900	
Principal Payments - Bonds Payable	3,180,000	
Principal Payments - Leases	2,156,963	
Principal Payments - SBITAs	3,859,642	
Leases	(789,634)	
SBITAs	(3,414,596)	
Principal Payments - Interlocal Agreements	2,300,753	16,921,908
Some expenses, such as expenses related to accrued compensated absences, accrued interest expense, self-insurance liabilities, other postemployment benefit obligations (OPEB), and other accrued liabilities are reported in the statement activities and do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.		
Compensated Absences	(2,378,996)	
Self-Insurance Liability	(6,830,000)	
Interest Expense	114,486	
Pension Expense	29,907,202	
OPEB Expense	8,397,072	29,209,764
Governmental funds record unavailable revenues as deferred inflows. However, on the government-wide financial statements these are recorded as revenue.		53,173,251
Internal service funds are used by management to charge the costs of insurance, information technology support and fleet management to individual funds. The net revenue of certain activities of internal service funds is reported with governmental activities.		18,411,014
Change in Net Position of Governmental Activities		$ 308,287,962

See accompanying Notes to Financial Statements.

POLK COUNTY, FLORIDA
GENERAL FUND
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2025

	Budget			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
REVENUES				
Taxes	$ 368,850,445	$ 368,850,445	$ 382,881,699	$ 14,031,254
Licenses and Permits	987,128	987,128	9,278,267	8,291,139
Intergovernmental	70,630,516	73,227,417	75,250,293	2,022,876
Charges for Services	62,259,809	84,542,019	88,762,939	4,220,920
Fines and Forfeitures	1,580,181	5,840,966	2,953,693	(2,887,273)
Special Assessments	3,945,484	838,298	775,934	(62,364)
Interest Income	2,991,131	5,666,810	11,834,035	6,167,225
Net Change in Fair Value of Investments	-	-	2,862,100	2,862,100
Miscellaneous Revenue	7,655,758	11,938,283	8,315,633	(3,622,650)
Total Revenues	518,900,452	551,891,366	582,914,593	31,023,227
EXPENDITURES				
Current:				
General Government	117,687,864	116,138,950	148,266,015	(32,127,065)
Public Safety	86,047,686	122,773,637	346,159,997	(223,386,360)
Physical Environment	5,828,117	5,392,561	5,204,845	187,716
Transportation	4,246,619	4,246,619	4,208,717	37,902
Economic Environment	2,153,824	2,114,356	2,070,630	43,726
Human Services	8,170,596	8,283,420	6,136,025	2,147,395
Culture and Recreation	1,392,522	1,429,090	919,534	509,556
Debt Service:				
Principal Retirement	480,841	4,998,369	4,535,963	462,406
Interest and Fiscal Charges	826	765,837	757,045	8,792
Total Expenditures	226,008,895	266,142,839	518,258,771	(252,115,932)
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	292,891,557	285,748,527	64,655,822	(221,092,705)
OTHER FINANCING SOURCES (USES)				
Transfers In	11,239,342	11,011,254	15,450,841	4,439,587
Transfers Out	(360,983,358)	(361,206,611)	(66,454,079)	294,752,532
Proceeds from the Sale of Capital Assets	-	435,722	1,308,947	873,225
Issuance of Lease Liability	-	2,226,690	575,075	(1,651,615)
Issuance of SBITA Liability	-	393,755	2,375,099	1,981,344
Total Other Financing Sources (Uses)	(349,744,016)	(347,139,190)	(46,744,117)	300,395,073
NET CHANGE IN FUND BALANCE	(56,852,459)	(61,390,663)	17,911,705	79,302,368
Fund Balance - Beginning of Year	198,179,604	198,179,604	198,179,604	-
FUND BALANCE - END OF YEAR	$ 141,327,145	$ 136,788,941	$ 216,091,309	$ 79,302,368

See accompanying Notes to Financial Statements.

POLK COUNTY, FLORIDA
SPECIAL REVENUE GRANTS FUND
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2025

	Budget			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
REVENUES				
Intergovernmental	$ 111,610,959	$ 155,139,936	$ 36,380,098	$ (118,759,838)
Charges for Services	-	-	197,985	197,985
Fines and Forfeitures	-	-	50	50
Interest Income	108,470	108,470	73	(108,397)
Miscellaneous Revenue	11,283,589	11,283,589	1,541,152	(9,742,437)
Total Revenues	123,003,018	166,531,995	38,119,358	(128,412,637)
EXPENDITURES				
Current:				
General Government	2,000,180	2,013,980	971,858	1,042,122
Public Safety	13,520,953	38,988,034	21,681,442	17,306,592
Physical Environment	35,424,063	35,424,063	12,908,302	22,515,761
Transportation	39,901,196	58,586,159	9,332,886	49,253,273
Economic Environment	31,428,435	31,351,853	11,232,674	20,119,179
Human Services	4,665,505	4,665,505	3,656,978	1,008,527
Culture and Recreation	991,000	991,000	489,911	501,089
Debt Service:				
Principal Retirement	-	5,952	5,802	150
Interest and Fiscal Charges	-	594	443	151
Total Expenditures	127,931,332	172,027,140	60,280,296	111,746,844
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(4,928,314)	(5,495,145)	(22,160,938)	(16,665,793)
OTHER FINANCING SOURCES (USES)				
Transfers In	2,596,447	3,073,844	1,032,489	(2,041,355)
Transfers Out	(24,450,145)	(24,450,145)	(18,762,481)	5,687,664
Total Other Financing Sources (Uses)	(21,853,698)	(21,376,301)	(17,729,992)	3,646,309
NET CHANGE IN FUND BALANCE	(26,782,012)	(26,871,446)	(39,890,930)	(13,019,484)
Fund Balance - Beginning of Year	(5,900,801)	(5,900,801)	(5,900,801)	-
FUND BALANCE - END OF YEAR	$ (32,682,813)	$ (32,772,247)	$ (45,791,731)	$ (13,019,484)

See accompanying Notes to Financial Statements.

POLK COUNTY, FLORIDA
CORONAVIRUS RELIEF FUND
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2025

	Budget			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
REVENUES				
Intergovernmental	$ -	$ -	$ 66,876,276	$ 66,876,276
Total Revenues	-	-	66,876,276	66,876,276
EXPENDITURES				
Current:				
General Government	2,875,346	2,875,346	1,179,561	1,695,785
Public Safety	24,951,021	24,951,021	17,882,634	7,068,387
Physical Environment	50,941,029	51,101,969	47,430,812	3,671,157
Transportation	1,700,000	1,700,000	383,269	1,316,731
Total Expenditures	80,467,396	80,628,336	66,876,276	13,752,060
NET CHANGE IN FUND BALANCE	(80,467,396)	(80,628,336)	-	80,628,336
Fund Balance - Beginning of Year	-	-	-	-
FUND BALANCE - END OF YEAR	$ (80,467,396)	$ (80,628,336)	$ -	$ 80,628,336

See accompanying Notes to Financial Statements.

POLK COUNTY, FLORIDA
COUNTY TRANSPORTATION TRUST FUND
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2025

	Budget			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
REVENUES				
Taxes	$ 26,887,836	$ 26,887,836	$ 28,961,853	$ 2,074,017
Intergovernmental	11,414,682	11,414,682	12,589,176	1,174,494
Charges for Services	-	-	314,556	314,556
Interest Income	3,499,055	3,499,055	4,665,333	1,166,278
Net Change in Fair Value of Investments	-	-	1,059,588	1,059,588
Miscellaneous Revenue	21,000	21,000	186,972	165,972
Total Revenues	41,822,573	41,822,573	47,777,478	5,954,905
EXPENDITURES				
Current:				
Transportation	84,907,799	87,918,187	33,897,757	54,020,430
Debt Service:				
Principal Retirement	8,000	14,201	6,051	8,150
Interest and Fiscal Charges	-	1,998	1,847	151
Total Expenditures	84,915,799	87,934,386	33,905,655	54,028,731
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(43,093,226)	(46,111,813)	13,871,823	59,983,636
OTHER FINANCING SOURCES (USES)				
Transfers In	21,500,000	21,500,000	480,003	(21,019,997)
Transfers Out	(25,350,000)	(25,350,000)	(4,362,522)	20,987,478
Proceeds from the Sale of Capital Assets	-	-	2,172	2,172
Leases	-	28,834	28,834	-
Total Other Financing Sources (Uses)	(3,850,000)	(3,821,166)	(3,851,513)	(30,347)
NET CHANGE IN FUND BALANCE	(46,943,226)	(49,932,979)	10,020,310	59,953,289
Fund Balance - Beginning of Year	122,065,362	122,065,362	122,065,362	-
FUND BALANCE - END OF YEAR	$ 75,122,136	$ 72,132,383	$ 132,085,672	$ 59,953,289

See accompanying Notes to Financial Statements.

POLK COUNTY, FLORIDA
IMPACT FEES FUND
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2025

	Budget			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
REVENUES				
Special Assessments	$ 30,197,241	$ 30,197,241	$ 34,583,925	$ 4,386,684
Interest Income	1,147,107	1,147,107	5,376,863	4,229,756
Net Change in Fair Value of Investments	-	-	1,321,845	1,321,845
Total Revenues	31,344,348	31,344,348	41,282,633	9,938,285
EXPENDITURES				
Current:				
Public Safety	3,678,362	3,678,362	1,639,865	2,038,497
Transportation	50,856,814	50,856,814	12,581,980	38,274,834
Culture and Recreation	11,776,645	11,678,454	2,653,394	9,025,060
Debt Service:				
Principal Retirement	-	43,553	43,403	150
Interest and Fiscal Charges	-	54,638	54,487	151
Total Expenditures	66,311,821	66,311,821	16,973,129	49,338,692
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(34,967,473)	(34,967,473)	24,309,504	59,276,977
OTHER FINANCING SOURCES (USES)				
Transfers In	63,154,835	63,154,835	161,100	(62,993,735)
Transfers Out	(64,704,835)	(64,704,835)	(1,803,824)	62,901,011
Total Other Financing Sources (Uses)	(1,550,000)	(1,550,000)	(1,642,724)	(92,724)
NET CHANGE IN FUND BALANCE	(36,517,473)	(36,517,473)	22,666,780	59,184,253
Fund Balance - Beginning of Year	142,738,065	142,738,065	142,738,065	-
FUND BALANCE - END OF YEAR	$ 106,220,592	$ 106,220,592	$ 165,404,845	$ 59,184,253

See accompanying Notes to Financial Statements.

POLK COUNTY, FLORIDA
GENERAL CAPITAL IMPROVEMENTS FUND
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2025

	Budget			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
REVENUES				
Taxes	$ -	$ -	$ 193	$ 193
Intergovernmental	2,700,000	2,700,000	2,700,000	-
Interest Income	2,202,299	2,202,299	5,640,478	3,438,179
Net Change in Fair Value of Investments	-	-	1,355,317	1,355,317
Miscellaneous Revenue	-	-	4,512	4,512
Total Revenues	4,902,299	4,902,299	9,700,500	4,798,201
EXPENDITURES				
Capital Projects	132,399,742	137,796,742	21,055,742	116,741,000
Total Expenditures	132,399,742	137,796,742	21,055,742	116,741,000
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(127,497,443)	(132,894,443)	(11,355,242)	121,539,201
OTHER FINANCING SOURCES (USES)				
Transfers In	59,965,372	59,965,372	59,965,372	-
NET CHANGE IN FUND BALANCE	(67,532,071)	(72,929,071)	48,610,130	121,539,201
Fund Balance - Beginning of Year	114,447,480	114,447,480	114,447,480	-
FUND BALANCE - END OF YEAR	$ 46,915,409	$ 41,518,409	$ 163,057,610	$ 121,539,201

See accompanying Notes to Financial Statements.

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POLK COUNTY, FLORIDA
PROPRIETARY FUNDS
STATEMENT OF FUND NET POSITION
SEPTEMBER 30, 2025

	Business-Type Activities - Enterprise Funds				Governmental Activities - Internal Service Funds
	Utilities	Waste and Recycling	Rohr Nursing Home (Nonmajor Fund)	Total	
ASSETS AND DEFERRED OUTFLOWS OF RESOURCES					
CURRENT ASSETS					
Cash and Investments	$ 196,409,194	$ 153,391,395	$ 4,201	$ 349,804,790	$ 93,137,174
Restricted Cash and Investments	9,138,823	290,289	-	9,429,112	-
Accounts Receivable	23,674,756	1,820,346	-	25,495,102	1,935,514
Allowance for Uncollectible Accounts	(9,643,749)	-	-	(9,643,749)	-
Interest Receivable	449,603	416,731	-	866,334	197,955
Due from Other Funds	3,546	570,097	-	573,643	3,608,948
Inventory	11,350,635	-	-	11,350,635	596,888
Other Assets	-	-	-	-	1,747,562
Total Current Assets	231,382,808	156,488,858	4,201	387,875,867	101,224,041
NONCURRENT ASSETS					
Restricted Cash and Investments	977,908	46,234,423	-	47,212,331	-
Capital Assets:					
Land and Easements	16,515,576	7,008,301	-	23,523,877	-
Buildings and Improvements	957,432,005	86,388,886	-	1,043,820,891	2,618,888
Equipment	7,050,514	15,941,901	-	22,992,415	133,886,626
Infrastructure	-	95,783	-	95,783	-
Intangible Assets	6,816,970	464,000	-	7,280,970	7,148,498
Right-to-Use Building	371,710	-	-	371,710	-
Right-to-Use Equipment	162,248	5,697,631	-	5,859,879	182,120
SBITAs	642,585	256,234	-	898,819	11,119,272
Construction in Progress	101,326,099	46,952,452	-	148,278,551	1,407,722
Less: Accumulated Depreciation/Amortization	(291,285,940)	(88,401,534)	-	(379,687,474)	(104,393,994)
Total Capital Assets (Net of Accumulated Depreciation/Amortization)	799,031,767	74,403,654	-	873,435,421	51,969,132
Total Noncurrent Assets	800,009,675	120,638,077	-	920,647,752	51,969,132
Total Assets	1,031,392,483	277,126,935	4,201	1,308,523,619	153,193,173
DEFERRED OUTFLOWS OF RESOURCES					
Deferred Amounts on Pension	3,694,578	964,803	1,657	4,661,038	1,853,272
Deferred Amounts on OPEB	1,184,632	260,307	5,809	1,450,748	445,694
Deferred Charges on Debt Refundings	8,369,918	-	-	8,369,918	-
Total Deferred Outflows of Resources	13,249,128	1,225,110	7,466	14,481,704	2,298,966

See accompanying Notes to Financial Statements.

POLK COUNTY, FLORIDA
PROPRIETARY FUNDS
STATEMENT OF FUND NET POSITION (CONTINUED)
SEPTEMBER 30, 2025

	Business-Type Activities - Enterprise Funds				Governmental Activities - Internal Service Funds
	Utilities	Waste and Recycling	Rohr Nursing Home (Nonmajor Fund)	Total	
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION					
CURRENT LIABILITIES					
Vouchers Payable	$ 13,990,714	$ 6,018,014	$ 1,008	$ 20,009,736	$ 4,297,802
Accrued Liabilities	2,840,936	332,306	-	3,173,242	575,466
Due to Other Funds	1,868	-	1,329,818	1,331,686	900
Due to Other Governments	53,102	-	-	53,102	-
Unearned Revenue	-	-	-	-	433,871
Lease Liability, Current Portion	137,674	693,842	-	831,516	54,968
SBITA Liability, Current Portion	72,261	51,401	-	123,662	1,194,957
Accrued Compensated Absences, Current Portion	1,672,359	380,167	-	2,052,526	979,901
Interlocal Agreement, Current Portion	201,217	-	-	201,217	-
Revenue Bonds Payable, Current Portion	5,731,444	-	-	5,731,444	-
Claims Payable	-	-	-	-	6,281,000
Total Current Liabilities	24,701,575	7,475,730	1,330,826	33,508,131	13,818,865
CURRENT LIABILITIES, Payable from Restricted Assets					
Vouchers Payable	-	9,512	-	9,512	-
Customer Deposits	9,138,823	280,777	-	9,419,600	-
Total Current Liabilities, Payable from Restricted Assets	9,138,823	290,289	-	9,429,112	-
Total Current Liabilities	33,840,398	7,766,019	1,330,826	42,937,243	13,818,865
NONCURRENT LIABILITIES					
Closure and Long-Term Care, Payable from Restricted Assets	-	46,234,423	-	46,234,423	-
Contracts Payable	58,880	-	-	58,880	-
Interlocal Agreement, Net of Current Portion	891,387	-	-	891,387	-
Revenue Bonds Payable (Net of Unamortized Premiums)	194,017,532	-	-	194,017,532	-
Total OPEB Liability	12,706,657	2,792,103	42,325	15,541,085	4,780,616
Lease Liability	278,549	4,179,526	-	4,458,075	78,147
SBITA Liability	413,585	75,670	-	489,255	1,219,225
Accrued Compensated Absences	421,644	95,849	-	517,493	220,024
Net Pension Liability	13,588,211	3,795,053	7,033	17,390,297	7,213,426
Other Noncurrent Liabilities	26,599	-	-	26,599	-
Total Noncurrent Liabilities	222,403,044	57,172,624	49,358	279,625,026	13,511,438
Total Liabilities	256,243,442	64,938,643	1,380,184	322,562,269	27,330,303
DEFERRED INFLOWS OF RESOURCES					
Deferred Amounts on Pension	2,764,772	790,342	1,501	3,556,615	1,496,975
Deferred Amounts on OPEB	3,162,118	694,829	17,069	3,874,016	1,189,681
Taxes Received In Advance	2,223	571,783	-	574,006	-
Total Deferred Inflows of Resources	5,929,113	2,056,954	18,570	8,004,637	2,686,656
NET POSITION					
Net Investment in Capital Assets	639,297,837	69,403,215	-	708,701,052	49,421,835
Restricted for:					
Renewal, Replacement, and Improvements	1,000,000	-	-	1,000,000	-
Unrestricted (Deficit)	142,171,219	141,953,233	(1,387,087)	282,737,365	76,053,345
Total Net Position	$ 782,469,056	$ 211,356,448	$ (1,387,087)	992,438,417	$ 125,475,180
Adjustment to Reflect Consolidation of Internal Service Fund Activities Related to Enterprise Funds (Cumulative)				(1,350,621)	
Net Position of Business-Type Activities				$ 991,087,796	

See accompanying Notes to Financial Statements.

POLK COUNTY, FLORIDA
PROPRIETARY FUNDS
STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION
YEAR ENDED SEPTEMBER 30, 2025

	Business-Type Activities - Enterprise Funds				Governmental Activities - Internal Service Funds
	Utilities	Waste and Recycling	Rohr Nursing Home (Nonmajor Fund)	Total	
OPERATING REVENUES					
Charges for Services	$ 124,048,539	$ 76,758,496	$ 7,723	$ 200,814,758	$ 124,546,844
Other Revenue	7,140,984	690,749	-	7,831,733	8,284,959
Total Operating Revenues	131,189,523	77,449,245	7,723	208,646,491	132,831,803
OPERATING EXPENSES					
Current:					
Personnel Services	28,415,862	7,555,752	(842,742)	35,128,872	11,914,510
Operations and Maintenance	49,224,081	52,841,061	2,529	102,067,671	15,565,897
Indirect	2,685,419	763,809	-	3,449,228	1,636,172
Depreciation/Amortization	22,388,384	4,392,677	111,718	26,892,779	13,425,394
Closure and Long-Term Care	-	2,578,838	-	2,578,838	-
Healthcare Program	-	-	-	-	81,651,514
Other	46,580	440,888	-	487,468	217,913
Total Operating Expenses	102,760,326	68,573,025	(728,495)	170,604,856	124,411,400
OPERATING INCOME (LOSS)	28,429,197	8,876,220	736,218	38,041,635	8,420,403
NONOPERATING REVENUES (EXPENSES)					
Investment Income (Loss)	8,048,240	7,390,820	-	15,439,060	3,206,404
Net Change in Fair Value of Investments	1,706,256	1,581,508	-	3,287,764	751,247
Interest Revenue (Expense)	(7,422,949)	-	-	(7,422,949)	-
Gain (Loss) on Disposition of Equipment	(1,017,223)	-	(1,304,568)	(2,321,791)	564,794
Total Nonoperating Revenues (Expenses), Net	1,314,324	8,972,328	(1,304,568)	8,982,084	4,522,445
INCOME (LOSS) BEFORE CAPITAL CONTRIBUTIONS AND TRANSFERS	29,743,521	17,848,548	(568,350)	47,023,719	12,942,848
CAPITAL CONTRIBUTIONS AND TRANSFERS					
Capital Contributions	21,219,312	(663,023)	(57,163)	20,499,126	4,181,896
Transfers In	-	17,442,635	-	17,442,635	1,937,192
Transfers Out	(7,215,442)	(5,298,294)	-	(12,513,736)	-
Total Capital Contributions and Transfers	14,003,870	11,481,318	(57,163)	25,428,025	6,119,088
CHANGE IN NET POSITION	43,747,391	29,329,866	(625,513)	72,451,744	19,061,936
Total Net Position - Beginning of Year	739,741,893	182,283,802	(759,280)	921,266,415	107,043,440
Change in Accounting Principle	(1,020,228)	(257,220)	(2,294)	(1,279,742)	(630,196)
Net Position - Beginning of Year, as Restated	738,721,665	182,026,582	(761,574)	919,986,673	106,413,244
TOTAL NET POSITION - END OF YEAR	$ 782,469,056	$ 211,356,448	$ (1,387,087)	992,438,417	$ 125,475,180
Adjustments to Reflect Consolidation of Internal Service Fund Activities Related to Enterprise Funds:					
Current Year Adjustment				650,922	
Change in Net Position of Business-Type Activities				$ 73,102,666	

See accompanying Notes to Financial Statements.

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POLK COUNTY, FLORIDA
PROPRIETARY FUNDS
STATEMENT OF CASH FLOWS
YEAR ENDED SEPTEMBER 30, 2025

	Business-Type Activities - Enterprise Funds				Governmental Activities - Internal Service Funds
	Utilities	Waste and Recycling	Rohr Nursing Home (Nonmajor Fund)	Total	
CASH FLOWS PROVIDED (USED) BY OPERATING ACTIVITIES					
Cash Received from Customers	$ 123,412,842	$ 77,257,729	$ 29,546	$ 200,700,117	$ 2,142,019
Cash Received from Internal Services	-	-	-	-	122,689,500
Cash Paid for Internal Services	(6,547,422)	(1,133,327)	(1,450)	(7,682,199)	-
Cash Paid to Suppliers for Goods and Services	(46,217,731)	(52,922,749)	(8,778)	(99,149,258)	(97,722,940)
Cash Paid to Employees for Services	(24,934,585)	(6,199,895)	(20,423)	(31,154,903)	(11,884,398)
Cash Received from Other Sources	7,140,984	690,749	-	7,831,733	8,284,959
Net Cash Provided (Used) by Operating Activities	52,854,088	17,692,507	(1,105)	70,545,490	23,509,140
CASH FLOWS PROVIDED (USED) BY NONCAPITAL FINANCING ACTIVITIES					
Transfers from Other Funds	-	17,442,635	-	17,442,635	1,754,667
Transfers to Other Funds	(7,215,442)	(5,298,294)	-	(12,513,736)	-
Net Cash Provided (Used) by Noncapital Financing Activities	(7,215,442)	12,144,341	-	4,928,899	1,754,667
CASH FLOWS PROVIDED (USED) BY CAPITAL AND RELATED FINANCING ACTIVITIES					
Acquisition and Construction of Capital Assets	(62,271,388)	(5,434,908)	-	(67,706,296)	(15,056,341)
Principal Paid on Bonds, Interlocal Loans, Leases and Subscriptions	(5,111,011)	(538,174)	-	(5,649,185)	(2,116,960)
Interest Paid on Bonds and Interlocal Loans	(7,422,949)	-	-	(7,422,949)	-
Proceeds on Sales of Capital Assets	-	-	-	-	1,473,132
Net Cash Provided (Used) by Capital and Related Financing Activities	(74,805,348)	(5,973,082)	-	(80,778,430)	(15,700,169)
CASH FLOWS PROVIDED (USED) BY INVESTING ACTIVITIES					
Interest and Dividends on Investments	9,786,015	8,955,903	-	18,741,918	3,949,422
Net Cash Provided (Used) by Investing Activities	9,786,015	8,955,903	-	18,741,918	3,949,422
NET CHANGE IN CASH AND INVESTMENTS	(19,380,687)	32,819,669	(1,105)	13,437,877	13,513,060
Cash and Investments - Beginning of Year	225,906,612	167,096,438	5,306	393,008,356	79,624,114
CASH AND INVESTMENTS - END OF YEAR	$ 206,525,925	$ 199,916,107	$ 4,201	$ 406,446,233	$ 93,137,174
RECONCILIATION OF CASH AND INVESTMENTS TO COMBINING STATEMENT OF NET POSITION					
Cash and Investments	$ 196,409,194	$ 153,391,395	$ 4,201	$ 349,804,790	$ 93,137,174
Restricted Cash and Investments - Current	9,138,823	290,289	-	9,429,112	-
Restricted Cash and Investments - Noncurrent	977,908	46,234,423	-	47,212,331	-
Total Cash and Investments	$ 206,525,925	$ 199,916,107	$ 4,201	$ 406,446,233	$ 93,137,174
NONCASH INVESTING, CAPITAL, AND FINANCING ACTIVITIES					
Capital Assets Acquired through Lease and SBITA	$ 681,126	$ 358,795	$ -	$ 1,039,921	$ 1,345,682
Capital Related Accounts Payable and Retainage	$ 3,883,977	$ -	$ -	$ 3,883,977	$ -
Contribution and Transfer of Capital Assets	$ 21,219,312	$ (663,023)	$ (57,163)	$ 20,499,126	$ 4,181,896

See accompanying Notes to Financial Statements.

POLK COUNTY, FLORIDA
PROPRIETARY FUNDS
STATEMENT OF CASH FLOWS (CONTINUED)
YEAR ENDED SEPTEMBER 30, 2025

	Business-Type Activities - Enterprise Funds				Governmental Activities - Internal Service Funds
	Utilities	Waste and Recycling	Rohr Nursing Home (Nonmajor Fund)	Total	
RECONCILIATION OF NET OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES					
Operating Income (Loss)	$ 28,429,197	$ 8,876,220	$ 736,218	$ 38,041,635	$ 8,420,403
Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities:					
Depreciation/Amortization	22,388,384	4,392,677	111,718	26,892,779	13,425,394
Change in Long-Term Care Liability	-	2,578,838	-	2,578,838	-
(Increase) Decrease in Assets and Deferred Outflows:					
Accounts Receivable, Net of Allowance	(1,440,574)	453,240	21,823	(965,511)	558,463
Due from Other Funds	1,108	728	-	1,836	(321,832)
Other Assets	-	-	-	-	(981,843)
Inventory	(3,902,010)	-	-	(3,902,010)	(128,266)
Deferred Outflow from Pension	411,403	16,268	251,427	679,098	436,010
Deferred Outflow from OPEB	18,690	(33,492)	-	(14,802)	69,983
Increase (Decrease) in Liabilities and Deferred Inflows:					
Vouchers Payable	2,615,604	(11,032)	(7,699)	2,596,873	1,766,935
Accrued Liabilities	270,016	89,894	(3,978)	355,932	12,455
Accrued Compensated Absences	150,112	53,784	(6,410)	197,486	35,315
Customer Deposits	804,834	27,098	-	831,932	-
Unearned Revenue	-	-	-	-	48,044
Self-Insurance Liability	-	-	-	-	688,000
Total OPEB Liability	3,940,277	1,139,731	30	5,080,038	1,023,837
Due to Other Governments	1,325	-	-	1,325	-
Due to Other Funds	(1,773)	(14)	-	(1,787)	900
Taxes Received In Advance	43	18,895	-	18,938	-
Net Pension Liability	(1,679,788)	(296,593)	(1,000,961)	(2,977,342)	(1,785,568)
Deferred Inflow from Pension	1,220,425	357,804	(103,273)	1,474,956	566,261
Deferred Inflow from OPEB	(373,185)	28,461	-	(344,724)	(325,351)
Total Adjustments	24,424,891	8,816,287	(737,323)	32,503,855	15,088,737
Net Cash Provided (Used) by Operating Activities	$ 52,854,088	$ 17,692,507	$ (1,105)	$ 70,545,490	$ 23,509,140

See accompanying Notes to Financial Statements.

POLK COUNTY, FLORIDA
CUSTODIAL FUNDS
STATEMENT OF FIDUCIARY NET POSITION
SEPTEMBER 30, 2025

ASSETS	
Cash and Cash Equivalents	$ 36,107,939
Due from Individuals and Businesses	81,346
Due from Other Governments	87,954
Total Assets	$ 36,277,239
LIABILITIES AND FIDUCIARY NET POSITION	
LIABILITIES	
Due to State of Florida	$ 1,580,366
Due to Municipalities	5,657,596
Due to Others	11,512,780
Tax Certificates Payable	693,147
Due to Individuals and Businesses	638,322
Deposits, Registry of the Court	4,441,574
Deposits, Witness Fees	29,973
Deposits, Other	399,307
Total Liabilities	24,953,065
FIDUCIARY NET POSITION	
Restricted for Individuals, Businesses, and Other Governments	11,324,174
Total Liabilities and Fiduciary Net Position	$ 36,277,239

See accompanying Notes to Financial Statements.

POLK COUNTY, FLORIDA
CUSTODIAL FUNDS
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
YEAR ENDED SEPTEMBER 30, 2025

ADDITIONS	
Fines, Taxes, and Fees Collections:	
Individuals and Businesses	$ 204,738,878
Other Governments	858,487,830
Licenses and Fees Collected from State Agencies	125,397,286
Contributions from Individuals and Businesses	5,277,496
Total Additions	1,193,901,490
DEDUCTIONS	
Payments of Fines, Taxes, and Fees	852,301,990
Payments of Property Tax:	
Individuals and Businesses	59,647,297
Other Governments	122,490,594
Payments of Tax Certificates	30,572,037
Canteen Purchases	3,283,863
Inmate Spending	762,888
Payments to State Agencies	125,321,747
Miscellaneous Charges	1,212,445
Total Deductions	1,195,592,861
NET INCREASE (DECREASE) IN FIDUCIARY NET POSITION	(1,691,371)
Net Position - Beginning of Year	13,015,545
FIDUCIARY NET POSITION - END OF YEAR	$ 11,324,174

See accompanying Notes to Financial Statements.

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NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Reporting Entity

Polk County is a political subdivision of the State of Florida governed by the State Constitution and general laws of the State of Florida.

The legislative and governing body of the County is the five-member Board of County Commissioners (Board). Each County Commissioner is elected on a county-wide basis for a four-year term of office and each County Commissioner is a resident of their Commission District. Polk County became a Home Rule Charter County on January 1, 1999, with an appointed County Manager, and with separate legislative and executive functions. The County Manager is the head of the administrative branch of county government and is responsible to the Board of County Commissioners for the proper administration of all affairs of the County, except for those powers, duties and functions residing, as specified by law, with the elected constitutional officers.

There are six offices elected countywide which are as follows: Board of County Commissioners, Clerk of the Circuit Court, Property Appraiser, Sheriff, Supervisor of Elections, and Tax Collector.

The Board of County Commissioners and all Constitutional Officers maintain their accounts in accordance with the uniform classification of accounts required by Section 218.33, *Florida Statutes*. Pursuant to Section 125.17, *Florida Statutes*, the Clerk of the Courts of the County is designated as clerk, auditor and accountant for the Board.

The accompanying financial statements present the government and its component units, entities for which the government is considered to be financially accountable. The County is financially responsible if it appoints a voting majority of the organization's governing body and (a) is able to impose its will on that organization or (b) there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on the County. The County may be financially accountable if an organization is fiscally dependent on the County regardless of whether the organization has (a) a separately elected governing board, (b) a governing board appointed by a higher level of government, or (c) a jointly appointed board. If a component unit is, in substance, part of the government's operations, it should be reported as a blended component unit. Otherwise, a component unit should be discretely presented. For the year ended September 30, 2025, the County had no discretely presented component units.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Blended Component Units

The Harden/Parkway and Eloise Community Redevelopment Agencies (CRAs), were created pursuant to Section 163.360 of the *Florida Statutes* and by County Ordinances 04-11, and 98-50, respectively. The CRAs provide for the rehabilitation and/or conservation of the communities in the interest of the public health, safety, morals or welfare of the residents in these unincorporated areas of Polk County. The financial information for these component units is included with the financial information of the primary government in the government-wide statements since the Board of County Commissioners serves as the governing body of these CRAs and approves the annual budgets. The Harden/Parkway and Eloise CRAs are reported as special revenue funds of Polk County.

The CRAs are presented separately as blended units due to the CRA's governing bodies being substantively the same as the governing body of the Board of County Commissioners and the financial burden between the County and the CRAs.

Measurement Focus and Basis of Accounting

The basic financial statements of the County are composed of the following:

- Government-wide financial statements
- Fund financial statements
- Notes to the financial statements

Government–Wide Financial Statements

The government-wide financial statements consist of a statement of net position and a statement of activities. These statements report all of the assets, deferred outflows of resources, liabilities, deferred inflows of resources, net position, revenues, expenses, gains and losses on all of the nonfiduciary activities of the County, providing a consolidated financial picture of the government as a whole. The effect of interfund activity has been removed from these statements.

Each statement distinguishes between activities that are supported primarily by taxes and intergovernmental revenues (governmental activities) and activities that are intended to recover all or most of their costs through user fees and charges (business-type activities). The governmental activities of the County include general government, public safety, physical environment, transportation, economic environment, human services, and culture and recreation. The business-type activities of the County include the Utilities Fund, Waste and Recycling Fund, and the Rohr Nursing Home Fund.

The statement of net position reports all financial and capital resources and obligations of the County as a whole. The effects of fiduciary funds are not included as a part of this statement. The difference between assets plus deferred outflows of resources and liabilities plus deferred inflows of resources is reported as net position. The statement of activities presents information showing how the County's net position changed during the fiscal year. Further, this statement demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Government–Wide Financial Statements (Continued)

Government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary and fiduciary fund financial statements. Under the accrual basis of accounting, revenues, expenses, gains, losses, assets, deferred outflows, liabilities, and deferred inflows resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Revenues, expenses, gains, losses, assets, deferred outflows, liabilities and deferred inflows resulting from nonexchange transactions are recognized in accordance with the requirements of the Government Accounting Standards Board (GASB) Statement No. 33, *Accounting and Financial Reporting for Nonexchange Transactions*.

Program revenues are derived directly from the program itself or from parties outside the reporting government's taxpayers or citizenry, as a whole; they reduce the cost of the function to be financed from the government's general revenues. Program revenues include charges for services, program specific operating grants and contributions, and program specific capital grants and contributions. Program revenues are netted with program expenses in the statement of activities to present the net cost of each program.

Amounts paid to acquire capital assets are capitalized as assets in the government-wide financial statements, rather than reported as an expenditure. Proceeds of long-term debt are recorded as liabilities in the government-wide financial statements, rather than as other financing source. Amounts paid to reduce long-term indebtedness of the reporting government are reported as a reduction of the related liability, rather than as an expenditure.

As a general rule, the effects of intrafund transfers among governmental funds and enterprise funds, respectively, have been eliminated from the government-wide financial statements. However, certain interfund services, accounted for in the internal service funds, have not been eliminated from the government-wide financial statements. The County eliminates the indirect costs between governmental activities to avoid a "doubling up" effect.

The County's fiduciary funds are presented in the fund financial statements by type (Custodial). Since these assets are being held for the benefit of a third-party and cannot be used to address the activities or obligations of the government, these funds are not incorporated into the government-wide statements.

Fund Financial Statements

The underlying accounting system of the County is organized and operated on the basis of separate funds, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund balance, revenues, and expenditures or expenses, as appropriate. Governmental resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Fund Financial Statements (Continued)

Fund financial statements, for the primary governments, governmental, proprietary, and fiduciary funds are presented after the government-wide financial statements. These statements display information about major funds individually and nonmajor funds in the aggregate for governmental and enterprise funds. The Custodial fund of the County primarily represents assets held by the County in a custodial capacity for other individuals or governments.

Governmental Funds

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. Property taxes, intergovernmental revenues and interest earned associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable only when cash is received by the County.

Under the current financial resources measurement focus, only current assets and current liabilities are generally included on the balance sheet. The reported fund balance is considered to be a measure of “available spendable resources.” Governmental funds operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets. Accordingly, they are said to present a summary of sources and uses of “available spendable resources” during a period.

Noncurrent portions of long-term receivables due to governmental funds are reported on their balance sheets in spite of their spending measurement focus.

Due to the spending measurement focus, expenditure recognition for governmental fund types excludes amounts represented by noncurrent liabilities. Since they do not affect net current assets, such long-term amounts are not recognized as governmental fund type expenditures or fund liabilities.

Amounts expended to acquire capital assets are recorded as expenditures in the year that resources were expended, rather than as fund assets. The proceeds of long-term debt are recorded as other financing sources rather than as a fund liability. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Proprietary Funds

Proprietary funds focus on the determination of operating income, changes in net position (or cost recovery), financial position, and cash flows. The proprietary fund category includes enterprise and internal service funds. Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. Activities are required to be reported as enterprise funds if any one of the following criteria is met: (a) the activity is financed with debt that is secured solely by a pledge of the net revenues from fees and charges of the activity, (b) laws or regulations require that the activity's costs of providing services, including capital costs be recovered with fees and charges, rather than with taxes or similar revenues, or (c) the pricing policies of the activity establish fees and charges designated to recover its costs, including capital costs.

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the County's enterprise and internal service funds are charges to customers for sales and services. Operating expenses for the County's enterprise and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Amounts paid to acquire capital assets are capitalized as assets in the fund financial statements, rather than reported as expenditures. Proceeds of long-term debt are recorded as a liability in the fund financial statements, rather than as other financing sources. Amounts paid to reduce long-term indebtedness are reported as a reduction of the related liabilities, rather than as an expense.

Basis of Presentation

GASB Statement No. 34 sets forth minimum criteria (percentage of the assets, liabilities, revenues or expenditures/expenses of either fund category and the governmental and enterprise combined) for the determination of major funds. The County has used GASB Statement No. 34 minimum criteria for major fund determination. The nonmajor funds are combined in a column in the fund financial statements and detailed in the combining section.

Governmental Major Funds

General Fund – The General Fund is the general operating fund of the County. It is used to account for all financial resources, except those required to be accounted for in another fund.

Special Revenue Grants Fund – This fund accounts for the various federal and state grants obtained by the County.

Coronavirus Relief Fund – The Coronavirus Relief Fund accounts for all activities related to money received from the U.S. Department of Treasury for Coronavirus relief.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Basis of Presentation (Continued)

Governmental Major Funds (Continued)

County Transportation Trust Fund – The main sources of revenues are from the state-shared revenues and local option gas taxes. These revenues are used for roads and bridge maintenance and construction.

Impact Fees Fund – This fund accounts for impact fees used for the construction or improvement of the County's emergency medical system, roads, and correctional facilities.

General Capital Improvements Fund – This fund is used to account for the acquisition, construction, modification, improvement, and renovation of major capital facilities such as buildings and parks.

Business-Type Major Funds

Utilities Fund – This fund accounts for all activities necessary to provide water and sewer services to residents in certain unincorporated areas of the County.

Waste and Recycling Fund – This fund accounts for all activities necessary to provide garbage collection and disposal services to the residents and businesses of the County.

Other Fund Types

Internal Service Funds – Internal Service Funds account for Fleet Management, Information Technology, and Employee Health Insurance services provided to other departments of the County on a cost reimbursement basis.

Custodial Fund – The Custodial Fund accounts for all assets held by Polk County in its capacity as custodian for individuals, other governmental units, and nonpublic organizations. The County's Custodial Funds are: County Court Fund, Registry of Court Fund, Jury and Witness Fund, Domestic Relations Fund, Tax Deed Fund, Intangible Tax and Documentary Stamp Fund, County Court/Civil Court Fund, Cash Bonds Fund, Other Custodial Funds, Fees and Suspense Fund, Fines and DRD Fund, Inmate Fund, and Taxes, Licenses, and Fee Collections Fund. A description of each custodial fund can be found on pages G-51 and G-52.

Noncurrent Governmental Assets/Liabilities

GASB Statement No. 34 requires noncurrent governmental assets, such as land and buildings, and noncurrent governmental liabilities, such as general obligation bonds and leases, to be reported in the governmental activities column in the government-wide statement of net position.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Pooled Cash and Investments

All funds participate in the pooled cash and investments program for the purpose of maximizing investment yields. The earnings of the pool are allocated on a monthly basis to individual funds based upon their average monthly balance in the pool.

Each fund's equity in the County's pool is considered to be a cash equivalent since the funds can deposit or effectively withdraw cash at any time without prior notice or penalty.

Pooled cash of the County determined to be available in excess of immediate needs is placed in investments in accordance with the Polk County Investment Policy as amended December 17, 2019, under the guidelines of Section 218.415, *Florida Statutes*.

Allowance for Doubtful Accounts

The County provides an allowance for water and sewer accounts and governmental funds receivables, which include ambulance and impact fee receivables, which may become uncollectible. At September 30, 2025, these allowances were $9,643,749 and $3,304,561, respectively. No other allowances for doubtful accounts are maintained since all other receivables are considered collectible as reported at September 30, 2025.

Receivables and Payables

Activities between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in the financial statements. Prepaid items are generally accounted for using the consumption method. These are not available expendable resources.

Inventory

Inventories are stated at cost using the first-in, first-out, (FIFO) method. Inventories consist of expendable supplies held for consumption (consumption method).

Restricted Assets

Certain funds of the County are classified as restricted assets on the statement of net position because the restriction is either imposed by law through constitutional provisions or enabling legislation or imposed externally by creditors, grantors, contributors, or laws or regulations of other governments. Therefore, their use is limited by applicable laws and regulations.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Capital Assets

Capital assets, which include property, plant, equipment, infrastructure (e.g., roads, bridges, water and sewer distribution systems, and similar items), and intangible assets (e.g., software and easements), are reported in the applicable governmental or business-type activities column in the government-wide financial statements.

Capital assets are valued at historical cost or estimated historical cost if actual is not available. Donated capital assets are recorded at estimated acquisition value at the date of donation.

Betterments and major improvements which significantly increase the values, change capacities, or extend the useful lives are capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend its useful life are charged to expenditures/expenses as incurred and not capitalized.

Capital assets acquired by lease/purchase agreements or multiple year installment purchase contracts are recorded in the governmental funds in the year acquired as capital outlay expenditures and as other financing sources in the amount of the discounted present value of the total stipulated payments.

The Sheriff is accountable for and thus maintains capital asset records pertaining only to equipment used in his operations. These assets have been combined with the rest of the County's governmental capital assets in the statement of net position.

Property, plant, equipment, infrastructure, and intangibles related to software of the primary government are depreciated/amortized using the straight-line method over the following estimated useful lives. Assets with an initial, individual cost equal to or greater than the following thresholds, along with their estimated useful lives are as follows:

Assets	Years	Capitalization Threshold
Buildings and Improvements	10, 40 to 45	Capitalize All
Equipment	5 to 15	$5,000
Infrastructure	10 to 75	Capitalize All
Intangibles - Software	3 to 10	$100,000
Right-to-Use Equipment	1 to 10	$25,000
Right-to-Use Buildings	1 to 15	$25,000
Subscription-Based IT Arrangements	1 to 15	Capitalize All

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Ad Valorem Taxes

The property tax calendar for 2025 is as follows:

Lien Date	January 1
Levy Date	January 1
Due Dates	November 1 through March 31
Delinquent Date	April 1
Tax Certificate Sale	Not Later than June 1

No accrual for the property tax levy becoming due in November of 2025 is included in the accompanying financial statements since such taxes are collected to finance expenditures of the subsequent period.

Pension

In the government-wide statement of net position, liabilities are recognized for the County's proportionate share of each pension plan's net pension liability. For purposes of measuring the net pension liability, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the Florida Retirement System (FRS) defined benefit plan and the Health Insurance Subsidy (HIS) and additions to/deductions from FRS's and HIS's fiduciary net position have been determined on the same basis as they are reported by the FRS and HIS plans. For this purpose, plan contributions are recognized as of employer payroll paid dates and benefit payments and refunds of employee contributions are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Other Postemployment Benefits (OPEB)

In the statement of net position, liabilities are recognized for the County's total OPEB liability as determined by an actuarial review of the healthcare coverage purchased by retirees to continue participation in the County's health plan. OPEB expense is recognized for changes in the OPEB liability resulting from current year service cost, interest on the total OPEB liability, and changes of benefit terms or actuarial assumptions. Changes to liability are first put into deferred inflows of resources and deferred outflows of resources then amortized.

Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position includes a separate section for deferred outflows of resources which represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The amounts from pension, OPEB, and deferred amounts of refunding will be recognized as increases in expense in future years. In addition to liabilities, the statement of net position includes a separate section for the deferred inflows of resources. This represents an acquisition of net assets that applies to a future period and will not be recognized as an inflow of resources (revenue or decrease in expense) until that time. The amounts will be recognized as decreases in pension and OPEB expenses in future years. In addition, the County has deferred inflows as of September 30, 2025, resulting from prepayment of taxes collected by the Tax Collector. These prepaid taxes will be recorded as revenue in November 2025.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Compensated Absences

The unpaid vacation and sick leave accumulated by employees is accrued as an expense when incurred in the government-wide statement of activities and the proprietary funds. Therefore, the entire unpaid liability for compensated absences is recorded in the government-wide statement of net position. In the government-wide statements, compensated absences (i.e. paid absences for employee vacation leave and sick leave) are accrued as liabilities to the extent that it has not been used that is attributable to services already rendered, accumulates and is more likely than not to be used for time off or otherwise paid in cash or settled through noncash means. The liability also includes amounts for leave that has been used for time off but has not yet been paid in cash or settled through noncash means and certain other types of leave.

Leases

Lessee Arrangements

The County determines if an arrangement is a lease at inception. Leases are included in lease assets and lease liabilities in the statements of net position.

Lease assets represent the County's control of the right to use an underlying asset for the lease term, as specified in the contract, in an exchange or exchange-like transaction. Lease assets are recognized at the commencement date based on the initial measurement of the lease liability, plus any payments made to the lessor at or before the commencement of the lease term and certain direct costs. Lease assets are amortized in a systematic and rational manner over the shorter of the lease term or the useful life of the underlying asset.

Lease liabilities represent the County's obligation to make lease payments arising from the lease. Lease liabilities are recognized at the commencement date based on the present value of expected lease payments over the lease term, less any lease incentives. Interest expense is recognized ratably over the contract term.

The lease term may include options to extend or terminate the lease when it is reasonably certain that the County will exercise that option.

The County recognized payments for short-term leases with a lease term of 12 months or less as expenses are incurred, and these leases are not included as lease liabilities or right-to-use lease assets on the statements of net position.

Significant lease terms are disclosed in Note 7.

The County accounts for contracts containing both lease and nonlease components as separate contracts when possible. In cases where the contract does not provide separate price information for lease and nonlease components, and it is impractical to estimate the price of such components, the County treats the components as a single lease unit.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Leases (Continued)

Lessor Arrangements

The County determines if an arrangement is a lease at inception. Leases are included in lease receivables and deferred inflows of resources in the statements of net position and fund financial statements.

Lease receivables represent the County's claim to receive lease payments over the lease term, as specified in the contract, in an exchange or exchange-like transaction. Lease receivables are recognized at commencement date based on the present value of expected lease payments over the lease term, reduced by any provision for estimated uncollectible amounts. Interest revenue is recognized ratably over the contract term.

Deferred inflows of resources related to leases are recognized at the commencement date based on the initial measurement of the lease receivable, plus any payments received from the lessee at or before the commencement of the lease term that relate to future periods, less any lease incentives paid to, or on behalf of, the lessee at or before the commencement of the lease term. The deferred inflows related to leases are recognized as lease revenue in a systematic and rational manner over the lease term.

Amounts to be received under residual value guarantees that are not fixed in substance are recognized as a receivable and an inflow of resources if (a) a guarantee payment is required and (b) the amount can be reasonably estimated. Amounts received for the exercise price of a purchase option or penalty for lease termination are recognized as a receivable and an inflow of resources when those options are exercised.

The County recognized payments received for short-term leases with a lease term of 12 months or less as revenue as the payments are received. These leases are not included as lease receivables or deferred inflows on the statements of net position and fund financial statements.

Significant lease terms are disclosed in Note 7.

The County accounts for contracts containing both lease and nonlease components as separate contracts when possible. In cases where the contract does not provide separate price information for lease and nonlease components, and it is impractical to estimate the price of such components, the County treats the components as a single lease unit.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Subscription-Based Information Technology Arrangements (SBITAs)

The County determines if an arrangement is a SBITA at inception. SBITAs are included in SBITA assets and SBITA liabilities in the statements of net position.

SBITA assets represent the County's control of the right to use an underlying asset for the SBITA term, as specified in the contract, in an exchange or exchange-like transaction. SBITA assets are recognized at the commencement date based on the initial measurement of the SBITA liability, plus any payments made at or before the commencement of the SBITA term and certain direct costs. SBITA assets are amortized in a systematic and rational manner over the shorter of the SBITA term or the useful life of the underlying asset.

SBITA liabilities represent the County's obligation to make SBITA payments arising from the SBITA. SBITA liabilities are recognized at the commencement date based on the present value of expected SBITA payments over the SBITA term, less any SBITA incentives. Interest expense is recognized ratably over the contract term.

The SBITA term may include options to extend or terminate the lease when it is reasonably certain that the County will exercise that option.

The County recognized payments for short-term SBITAs with a subscription term of 12 months or less as expenses are incurred, and these subscriptions are not included as SBITA liabilities or SBITA assets on the statements of net position.

Significant SBITA terms are disclosed in Note 8.

The County accounts for contracts containing both subscription and nonsubscription components as separate contracts when possible. In cases where the contract does not provide separate price information for subscription and nonsubscription components, and it is impractical to estimate the price of such components, the County treats the components as a single subscription unit.

Unavailable Revenue

Revenue related to federal and state financial assistance programs is recognized when funds are expended. Grant funds received in advance of meeting any eligibility requirements other than a time requirement are reported as unavailable revenues.

Amortization

Bond premiums and discounts are presented as additions or reductions of the face amount of bonds payable.

Contributions

Contributions of cash or property received from other County funds, other governmental units and from contractors or developers are credited directly to the contribution accounts in the proprietary funds. Property and equipment contributed for general governmental purposes are recorded in the government-wide statement of net position.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Use of Estimates

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and contingent assets and liabilities as of the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

Fund Balance and Spending Policies

In accordance with GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, governments are required to classify fund balance in governmental funds as nonspendable, restricted, committed, assigned, and unassigned. The following are the definitions of the fund balance classifications:

Nonspendable – Amounts that cannot be spent either because they are in nonspendable form or because they are legally or contractually required to be maintained intact.

Restricted – Amounts that can be spent only for specific purposes because of constitutional provisions, charter requirements or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

Committed – Amounts that can be used only for specific purposes determined by a formal action of the Board of County Commissioners, the County's highest level of decision-making authority, by establishment of an Ordinance. Commitments may be modified or removed by the Board of County Commissioners by amending or repealing an Ordinance.

Assigned – Amounts that are intended by the Board to be used for specific purposes, but are neither restricted nor committed. The Board has not granted any specific individual the authority to assign amounts, thus assignments may be made only by the Board.

Unassigned – All other spendable amounts. The general fund is the only fund that may report a positive unassigned fund balance amount.

The County has implemented fund balance and spending policies to clearly define the process for tracking the various classifications of fund balance. The policy states when a general fund expenditure is incurred and where restricted, committed, assigned, or unassigned amounts are available to be used, the County will first use restricted amounts, then committed amounts, then assigned amounts, and finally unassigned amounts. All other funds in which an expenditure is incurred and where restricted, committed, assigned, or unassigned amounts are available to be used; the County will first use unassigned amounts, then assigned amounts, then committed amounts, and finally restricted amounts.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Fund Balance and Spending Policies (Continued)

The Unbudgeted Other Special Revenue Funds are comprised of the Clerk of Courts' Records Modernization Trust, the Sheriff's Other Special Revenue Funds (Grants Fund and Other Governmental Funds) and the Supervisor of Elections' Special Revenue Grants Fund. These funds have distinct revenue sources and serve different purposes for the entities which administer them; therefore, their respective fund balances are classified separately before being combined together for financial reporting purposes.

When an expense is incurred for purposes for which both restricted and unrestricted net position is available, the County's policy is to first use restricted net position then unrestricted net position.

New GASB Pronouncement

In June 2022, the Governmental Accounting Standards Board issued GASB Statement No. 101, *Compensated Absences*. This statement updated the recognition and measurement guidance for compensated absences and associated salary-related payments and amended certain previously required disclosures.

The County adopted the requirements of the guidance effective October 1, 2024, and has elected to apply the provisions of this standard to the beginning of the earliest comparative period presented. See Note 22 for further information.

NOTE 2 BUDGETS AND BUDGETARY ACCOUNTING

The Board follows these procedures in establishing the budgetary data reflected in the financial statements:

1) Prior to July 15, the County Manager, as County Budget Officer, submits to the Board of County Commissioners a proposed operating budget for the fiscal year commencing the following October 1. The operating budget includes proposed expenditures and the means of financing them.
2) Public hearings are conducted to obtain taxpayer comments.
3) Prior to October 1, the budget is legally enacted through passage of a resolution.
4) Formal budgetary integration is employed as a management control device during the year for the general fund, special revenue funds, debt service funds, and capital projects funds.
5) Budgets for the general, certain special revenue, debt service, and capital projects funds are adopted on a basis consistent with accounting principles generally accepted in the United States of America (GAAP).
6) The County Manager (or his designee) approves budget transfers at the department level within a fund. Budget amendments at the fund level are approved by the Board.

NOTE 2 BUDGETS AND BUDGETARY ACCOUNTING (CONTINUED)

7) Section 129.07, *Florida Statutes*, provides that expenditures in excess of total fund budgets are unlawful. When supplemental appropriations are necessary, the budget is amended by the Board in a legally permissible manner. The budgetary data presented herein reflects the original adopted budget and the final budget after all amendments were made.

8) Unused appropriations lapse at the end of each fiscal year. However, some amounts may be carried forward to the following fiscal year in the form of a new appropriation which must be approved by the County Commission.

Chapter 195, *Florida Statutes*, governs the preparation, adoption and administration of the Tax Collector and Property Appraiser's annual budgets. The annual budget of the Tax Collector and the Property Appraiser must be submitted to and approved by the Department of Revenue, state of Florida.

The budget for the Clerk of the Circuit Court's general fund is prepared, adopted and administered in accordance with Sections 129.03 and 218.35, *Florida Statutes*, which requires separation of the part pertaining to the court system from that pertaining to the Clerk and Comptroller to the Board of County Commissioners.

The budget for the Clerk of the Circuit Court's court fund is prepared, adopted, and administered in accordance with Section 28.36, *Florida Statutes*.

The budget for the Sheriff's general fund is prepared, adopted and administered in accordance with Section 30.49, *Florida Statutes*.

The budget for the Supervisor of Election's general fund is prepared, adopted, and administered in accordance with Sections 129.201 and 129.202, *Florida Statutes*.

NOTE 3 POOLED CASH AND INVESTMENTS

In order to minimize its cost basis and limit taxpayer liability in the provision of a full range of county services, the County manages a portfolio of cash and investments to maximize net investment earnings on invested surplus funds. The Board of County Commissioners and Constitutional Officers each maintain investment guidelines in compliance with Section 218.415, *Florida Statutes*. Investment policy objectives place an emphasis on enhancing yield while maintaining safety and liquidity by continually balancing risk and cash flow management.

NOTE 3 POOLED CASH AND INVESTMENTS (CONTINUED)

Investment risk is managed in the following forms:

- Custodial credit risk – risk that a government will not be able to recover deposits or the value of an investment that is in the possession of a failed institution or counterparty;
- Credit risk – risk of loss from an issuer's failure to repay principal and/or interest on a debt obligation;
- Liquidity risk – risk that an investment cannot be bought or sold quickly enough to minimize a loss stemming from a lack of marketability;
- Concentration risk – increasing probability of loss arising from heavily lopsided exposure to an asset class, issuer, structure or maturity;
- Interest rate risk – risk that a security's value will decrease with a rise in interest rates.

Custodial Credit Risk

To manage custodial credit risk for deposits, the County's investment policy requires that all demand and time deposits, including money market accounts, are insured and fully collateralized. The County's bank balances are insured by the Federal Deposit Insurance Corporation (FDIC) in the amount of $250,000 for each banking relationship. The remaining balances are insured and collateralized in accordance with Chapter 280, *Florida Statutes*, which established the Public Deposit Security Trust Fund, a multiple financial institution collateral pool. Section 280.08, *Florida Statutes,* provides for assessments against the members of the pool on a pro rata basis in the event that the collateral pool is insufficient to cover the losses of a member financial institution that fails. As such, all deposits covered by the collateral pool are considered to be fully insured. As of September 30, 2025, the County's book balance of cash was $84,885,470 and the bank balance was $114,028,447.

The County may also enter into overnight repurchase agreements with a local banking institution. On any given banking day, the County may authorize the bank to "sweep" their account for the purpose of entering into repurchase agreements and other investments. The next day the same account is credited for the principal amount of the previous day's sweep, plus interest earned. As such, the balance is included as part of the deposit total for purposes of financial statement presentation. The amounts are fully collateralized by U.S. government treasury and/or agency securities. There were no outstanding amounts on September 30, 2025.

Investment in State Investment Pool

The County participates in the State of Florida Local Government Surplus Funds Trust Fund (LGIP), also known as Florida Prime administered by the State Board of Administration (SBA), under the regulatory oversight of the state of Florida. The purpose of this pool is to promote, through state assistance, the maximization of net interest earnings on invested surplus funds of local units of government. The LGIP is a 2a-7 like external investment pool and therefore uses amortized cost which is reported at a stable Net Asset Value (NAV), typically $1.00 per share. Therefore, the account balance should be considered the fair value of the investment. As of September 30, 2025, the LGIP, now known as Florida Prime, is rated AAAm for Credit Quality by Standard & Poor's Rating Agency and had a weighted average maturity (WAM) of 47 days, and had a weighted average life (WAL) of 73 days.

NOTE 3 POOLED CASH AND INVESTMENTS (CONTINUED)

Custodial Credit Risk (Continued)

Investment in State Investment Pool (Continued)

A portfolio's WAM reflects the average maturity in days based on final maturity or reset date, in the case of floating rate instruments.

In accordance with GASB Statement No. 79, as a participant in a qualifying external investment pool, the County should disclose the presence of any limitations or restrictions on withdrawals (such as redemption notice periods, maximum transaction amounts, and the qualifying external investment pool's authority) to impose liquidity fees or redemption gates in the notes to the financial statements.

With regard to redemption gates, Section 218.409(8)(a), *Florida Statutes*, states that "The principal, and any part thereof, of each account constituting the trust fund is subject to payment at any time from the monies in the trust fund. However, the Executive Director may, in good faith, on the occurrence of an event that has a material impact on liquidity or operations of the trust fund, for 48 hours limit contributions to or withdrawals from the trust fund to ensure that the Board can invest monies entrusted to it in exercising its fiduciary responsibility. Such action must be immediately disclosed to all participants, the trustees, the Joint Legislative Auditing Committee, the Investment Advisory Council, and the Participant Local Government Advisory Council. The trustees shall convene an emergency meeting as soon as practicable from the time the executive director has instituted such measures and review the necessity of those measures. If the trustees are unable to convene an emergency meeting before the expiration of the 48-hour moratorium on contributions and withdrawals, the moratorium may be extended by the executive director until the trustees are able to meet to review the necessity for the moratorium. If the trustees agree with such measures, the trustees shall vote to continue the measures for up to an additional 15 days. The trustees must convene and vote to continue any such measures before the expiration of the time limit set, but in no case may the time limit set by the trustees exceed 15 days."

With regard to liquidity fees, Section 218.409(4), *Florida Statutes,* provides authority for the SBA to impose penalties for early withdrawal, subject to disclosure in the enrollment materials of the amount and purpose of such fees. At present, no such disclosure has been made. As of September 30, 2025, there were no redemption fees or maximum transaction amounts, or any other requirements that serve to limit a participant's daily access to 100% of their account value.

NOTE 3 POOLED CASH AND INVESTMENTS (CONTINUED)

Custodial Credit Risk (Continued)

Investment in State Investment Pool (Continued)

In addition, the County participates in the Florida Trust, formerly known as the Florida Local Government Investment Trust, which is administered by a board of trustees appointed by the Florida Association of Court Clerks and County Comptrollers, and the Florida Association of Counties, Inc. The Florida Trust was created in December 1991 to provide a means for public entities to pool surplus funds to maximize net earnings. As of September 30, 2025, all noncash investments held by the Florida Trust were money market, U.S. Treasury Notes, Commercial Paper, Repurchase Agreements, Asset-Backed Securities, Corporate Notes, Commercial Paper, Government Related Securities, Agency Notes, Municipal Notes, Collateralized Mortgage Obligations, and Certificates of Deposit. The Florida Trust reports share all information at Net Asset Value and reflects share value, in accordance with GASB Statement No. 31. As of September 30, 2025, the Florida Trust was rated AAAf for Credit Quality and S1 for Bond Fund Volatility by Fitch Ratings.

In relation to the FLGIT Day to Day Fund, at September 30, 2025, the average maturity in days was 32 days. The investments in the Day to Day Fund meet all of the necessary criteria to elect to measure all of the investments at amortized cost, as a cash equivalent.

The Florida Cooperative Liquid Assets Securities System (FLCLASS) is an independent local government investment pool. FLCLASS invests in a variety of securities, including U.S. government securities, corporate bonds, and money market funds. FLCLASS measures its investments at fair value. The County's investment in FLCLASS is classified as a cash equivalent in the statement of net position, as it is highly liquid and readily convertible to cash. The County has the ability to redeem its investment in FLCLASS on a daily basis, subject to certain restrictions and limitations. The FLCLASS is rated by S&P Global. The current rating is AAAm. The weighted average days to maturity (WAM) of the FLCLASS at September 30, 2025 was 42 days. The weighted average life (WAL) of the FLCLASS at September 30, 2025 was 85 days. Therefore, the fair value of the County's position in the pool is the same as the value of the pool shares. At September 30, 2025, the balance in FLCLASS totaled $2,226,092.

A portfolio's WAM reflects the average maturity in days based on final maturity or reset date, in the case of floating rate instruments. WAM measures the sensitivity of the local government investment pool to interest rate changes.

In accordance with GASB 79, as a participant in a qualifying external investment pool, the County should disclose the presence of any limitations or restrictions on withdrawals (such as redemption notice periods, maximum transaction amounts, and the qualifying external investment pool's authority) to impose liquidity fees or redemption gates in the notes to the financial statements. There were no such limitations or restrictions noted for both Florida Trust and FLCLASS.

NOTE 3 POOLED CASH AND INVESTMENTS (CONTINUED)

Custodial Credit Risk (Continued)

Investment in State Investment Pool (Continued)

To further manage custodial credit risk for investments, the County's investment policy specifies the County will execute a Third-Party Custodial Safekeeping Agreement with a commercial bank's trust department separately chartered by the U.S. government or state of Florida. All securities purchased by the County are properly designated as an asset of the County and are held in safekeeping by the bank's trust department.

Credit Risk

To manage credit risk, the County's investment policy identifies and limits investments to only top ratings issued by nationally recognized statistical rating organizations (NRSROs). The County's investments in Federal Home Loan Mortgage Corporation (FHLMC), Federal National Mortgage Association (FNMA) and Government National Mortgage Association (GNMA) were rated AA+ by Moody's Investor Service and as of the reporting date, exceeded 5% of the portfolio. At time of purchase, Commercial Paper should be rated at least "Prime-2" by Moody's and "A-2" by Standard & Poor's. Municipal debt should be rated "A- or equivalent" or better by at least one NRSRO at the time of purchase. Corporate debt securities should be rated "BBB- or equivalent" or better by at least two NRSROs at time of purchase. Asset Backed Securities are limited to traditional receivables, such as auto, equipment, or credit card receivables provided that such instrument is rated "A-1/P-1" or equivalent if the maturity is 13 months or less and "AAA" or equivalent for longer maturities by at least two NRSROs at time of purchase. Supranational Securities of a multilateral organization of governments must be rated "AAA" or equivalent by at least two NRSROs. Generally Commercial Paper securities purchased with a rating of "A-2" or "Prime-2" should have maturities not exceeding 90 days and corporates with BBB ratings should have maturities not exceeding two years. The investment policy allows for the timely and appropriate disposal when an investment credit rating falls below a minimum threshold. The following table illustrates the credit quality distribution with credit exposure as a percentage of the County's investment securities:

NOTE 3 POOLED CASH AND INVESTMENTS (CONTINUED)

Rating Concentration Matrix

TYPE / RATING	AAAf[1] AAAm[2, 5]	AAA	AA	A	BBB	A-1	NR[3]	Totals
U.S. Treasury								
Fixed	- %	- %	11.17 %	- %	- %	- %	- %	11.17 %
U.S. Agency								
Fixed	-	-	0.06	-	-	-	-	0.06
Corporates								
Fixed	-	-	-	0.59	0.24	-	-	0.83
Adjustable Rates	-	-	0.24	1.72	-	-	-	1.96
CMOs								
Fixed	-	-	13.25	-	-	-	-	13.25
Adjustable Rates	-	-	0.02	-	-	-	-	0.02
GSEs								
Fixed	-	-	7.97	-	-	-	-	7.97
Adjustable Rates	-	-	1.77	-	-	-	-	1.77
MBS								
Fixed	-	-	8.72	-	-	-	-	8.72
Adjustable Rates	-	-	0.16	-	-	-	-	0.16
Municipal								
Fixed	-	1.88	3.93	0.72	-	-	-	6.53
Asset Backed								
Fixed	-	8.26	-	-	-	-	-	8.26
CMBS								
Fixed	-	-	5.42	-	-	-	-	5.42
Adjustable Rates	-	-	3.92	-	-	-	-	3.92
CDs								
Fixed[4]	-	-	-	-	-	-	1.85	1.85
Other								
FL Trust (FLGIT)[1]	2.85	-	-	-	-	-	-	2.85
FLCLASS[5]	0.13	-	-	-	-	-	-	0.13
Wells Fargo- WFFXX[2]	4.56	-	-	-	-	-	-	4.56
FL Prime (SBA)[2]	4.15	-	-	-	-	-	-	4.15
FL Trust Day to Day[1]	5.34	-	-	-	-	-	-	5.34
Bank United (Money Market)[4]	-	-	-	-	-	-	8.05	8.05
Valley Bank (Money Market)[4]	-	-	-	-	-	-	3.03	3.03
Total	17.03 %	10.14 %	56.63 %	3.03 %	0.24 %	- %	12.93 %	100.00 %

[1] Florida Trust
[2] Florida Prime
[3] Not Rated
[4] Qualified Public Depository
[5] FLCLASS

Liquidity Risk

To manage liquidity risk, the County's investment policy identifies and limits investment to only top ratings issued by nationally recognized statistical rating organizations. In order to ensure deep liquid markets, the County's investment policy identifies and limits investment in various issuers. Position size is also taken into consideration with regard to liquidity risk.

NOTE 3 POOLED CASH AND INVESTMENTS (CONTINUED)

Concentration Risk

To manage concentration of investment risk, the County's investment policy stipulates maximum limitation guidelines for diversification by instrument. The following limits are established to serve as guidelines for diversification by instrument:

Local Government Surplus Funds Trust Fund	100 %
Certificates of Deposit	50
Federal Instrumentalities/ Government Sponsored Enterprises (GSEs)	50
SEC Registered Money Market Funds	50
United States Treasury Bills/Notes/Bonds/Strips	50
Repurchase Agreements	35
Asset Backed Securities (ABS)	35
Commercial Paper	35
Corporate Bonds	35
Collateralized Mortgage Obligations	25
Mortgage Backed Securities (MBS) Pass Through(s)	25
Municipal Bonds Gen.Oblg. (GO) and Water & Sewer (WS)	25
Supranationals	25
United States Federal Agencies Full Faith & Credit (FFC)	25
Banker's Acceptances	20
Florida Local Government Investment Trust	20
Israel Bonds	5

Interest Rate Risk

To manage interest rate risk, the County maintains a formal investment policy that limits investment maturities. The County manages interest rate risk by limiting how much of the portfolio is allocated to longer dated maturities. This coupled with a diversified portfolio of differing maturities and coupons that employ callable and structured securities limits exposure to fair value losses arising from interest rate risk.

In accordance with the County's investment policy, the County may invest in mortgage-backed securities, including collateralized mortgage-backed securities. It is management's opinion that the credit and legal risk associated with these investments would be comparable to other investments within the portfolio. The principal repayment portions may be sensitive to prepayment by mortgagers, which may be affected by interest rate changes.

NOTE 3 POOLED CASH AND INVESTMENTS (CONTINUED)

Interest Rate Risk (Continued)

The prepayments and anticipated interest rate changes can therefore affect the fair values of the respective investments. As of September 30, 2025, the County has the following investments and maturities:

Investment Type	Fair Value	Investment Maturities (in Years)		
		< 1 Year	1 - 5 Years	> 5 Years
U.S. Treasury Notes:				
Fixed	$ 188,926,120	$ 104,989,440	$ 83,936,680	$ -
U.S. Agency Notes:				
Fixed	1,002,030	-	1,002,030	-
Corporates:				
Fixed	13,975,400	9,979,160	3,996,240	-
Adjustable Rates	33,051,790	22,023,540	11,028,250	-
CMOs:				
Fixed	224,194,159	-	497,512	223,696,647
Adjustable Rates	254,763	-	-	254,763
GSEs:				
Fixed	134,709,043	14,511,340	120,197,703	-
Adjustable Rates	29,884,261	8,212,981	21,671,280	-
MBS:				
Fixed	147,506,022	373,696	2,522,351	144,609,975
Adjustable Rates	2,721,863	-	1,230	2,720,633
Municipal:				
Fixed	110,503,179	25,676,142	40,954,763	43,872,274
Asset Backed:				
Fixed	139,600,228	-	139,600,228	-
CMBS:				
Fixed	91,578,112	7,175,313	80,042,405	4,360,394
Adjustable Rates	66,215,515	-	1,673,397	64,542,118
CDs:				
Fixed	31,219,261	31,219,261	-	-
FL Trust	48,375,238	48,375,238	-	-
FLCLASS	2,226,092	2,226,092	-	-
WFFXX	77,144,836	77,144,836	-	-
Florida Prime (SBA)	70,226,904	70,226,904	-	-
FL Trust Day to Day	90,382,054	90,382,054	-	-
Bank United (Money Market)	136,165,711	136,165,711	-	-
Valley Bank (Money Market)	51,159,413	51,159,413	-	-
Total	$ 1,691,021,994	$ 699,841,121	$ 507,124,069	$ 484,056,804

NOTE 3 POOLED CASH AND INVESTMENTS (CONTINUED)

Fair Value Measurements

GASB Statement No. 72, *Fair Value Measurements and Application*, sets forth the framework for measuring fair value. The framework provides a fair value hierarchy that prioritizes the inputs to valuation techniques used to measure fair value. The hierarchy gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (Level 1 measurements) and the lowest priority to unobservable inputs (Level 3 measurements). The three levels of the fair value hierarchy under GASB Statement No. 72 are described as follows:

Level 1 – Investments reflect prices quoted in active markets for identical assets or liabilities.

Level 2 – Investments reflect prices that are based on similar observable assets either directly or indirectly, which may include input in markets that are not considered to be active; or other inputs that are observable or can be corroborated by observable market data.

Level 3 – Investments reflect prices that are based on unobservable inputs that are supported by little or no market activity and are significant to the fair value of the assets or liabilities. This includes certain pricing models, discounted cash flow methodologies and similar techniques that use significant unobservable inputs.

Investments whose values are based on quoted market prices in active markets, and are therefore classified as Level 1, primarily include those assets that are traded daily in public markets in the United States. The fair value of these investments is based on the last reported sales price on the last day of the fiscal year.

Investments that trade in markets that are not considered to be actively traded on a daily basis, but are valued based on quoted market prices, dealer and broker quotations, bid prices, or alternative pricing sources using observable inputs, are classified within Level 2. Inputs used in fair value measurement should be consistent with the inputs that market participants would use in pricing the asset or liability. These include U.S. government obligations, investment grade corporate bonds and bank loans, certain mortgage and asset backed securities, less liquid listed securities and certain government agency securities. For example, inputs other than quoted prices, which provide a reasonable basis for fair value determination may include interest rates and yield curves, volatilities, prepayment speeds, credit risks, and default rates. The fair value of these investments is based upon the last reported observable input(s) on the last day of the fiscal year.

NOTE 3 POOLED CASH AND INVESTMENTS (CONTINUED)

Fair Value Measurements (Continued)

Investments classified Level 3 have significant unobservable inputs, as they trade infrequently or not at all. Level 3 investments include private equity funds, real estate investment, limited partnerships, certain mortgages and asset backed and common and collective trust funds that are primarily real estate. The fair value of these investments is determined by estimations provided by independent pricing sources in asset classes, nonbinding prices from industry vendors and managers, and the net asset value on the last day of the fiscal year.

The County has the following recurring fair value measurements as of September 30, 2025:

	Fair Value Measurements			
Investments by Fair Value Level	Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)	September 30, 2025
Debt Securities				
U.S. Treasury Notes	$ -	$ 188,926,120	$ -	$ 188,926,120
U.S. Agency Notes	-	1,002,030	-	1,002,030
Corporate - Fixed	-	13,975,400	-	13,975,400
Corporate - Adjustable	-	33,051,790	-	33,051,790
CMO - Fixed	-	224,194,159	-	224,194,159
CMO - Adjustable	-	254,763	-	254,763
GSE - Fixed	-	134,709,043	-	134,709,043
GSE - Adjustable	-	29,884,261	-	29,884,261
MBS - Fixed	-	147,506,022	-	147,506,022
MBS - Adjustable	-	2,721,863	-	2,721,863
Municipal - Fixed	-	110,503,179	-	110,503,179
Asset Backed - Fixed	-	139,600,228	-	139,600,228
CMBS -Fixed	-	91,578,112	-	91,578,112
CMBS - Adjustable	-	66,215,515	-	66,215,515
Total Investments by Fair Value Level	$ -	$ 1,184,122,485	$ -	$ 1,184,122,485
Investments Measured at the Net Asset Value (NAV)				
Florida Trust (FLGIT)				48,375,238
FLCLASS				2,226,092
Total Investments Measured at the NAV				50,601,330
Investments Measured at $1.00				
LGIP				
State Board of Administration - FL PRIME				70,226,904
FL Trust Day to Day				90,382,054
SEC Reg. Money Mkt Fund				
Wells Fargo-WFFXX				77,144,836
Qualified Public Deposits				
Money Market Deposits				187,325,124
Certificates of Deposit				31,219,261
Total Investments Measured at $1.00				456,298,179
Total Investments				$ 1,691,021,994

NOTE 4 RESTRICTED ASSETS, LIABILITIES AND NET POSITION – ENTERPRISE FUNDS

Revenue bond ordinances and certain other agreements generally require the restriction of certain fund assets for specific purposes. Reserves, representing the excess of amounts provided for certain restricted asset accounts over the liabilities payable there from, are established by a reduction of unrestricted net position.

Restricted assets, liabilities, and net position as of September 30, 2025, consist of the following:

Utilities Fund	Renewal Replacement and Improvements	Customer Deposits	Total
Cash and Investments	$ 1,000,000	$ 9,116,731	$ 10,116,731
Liabilities, Payable from Restricted Assets	-	(9,116,731)	(9,116,731)
Restricted Net Position	$ 1,000,000	$ -	$ 1,000,000

Waste and Recycling Fund	Landfill Closure	Customer Deposits	Other Liabilities	Total
Cash and Investments	$ 46,234,423	$ 280,777	$ 9,512	$ 46,524,712
Liabilities, Payable from Restricted Assets	(46,234,423)	(280,777)	(9,512)	(46,524,712)
Restricted Net Position	$ -	$ -	$ -	$ -

Rule 62-701 of the Florida Administrative Code requires owners or operators of existing landfills to establish and maintain a landfill management escrow account or an alternative financial mechanism to show proof of financial responsibility for future landfill closure costs. The reserve for landfill closure includes funds restricted for this purpose.

NOTE 5 INTERFUND BALANCES

The outstanding balances between funds result mainly from a time lag between the dates that (1) interfund services are provided or reimbursement occurs, (2) transactions are recorded in the accounting system, and (3) payments between funds are made. All amounts are expected to be collected in the subsequent year.

The composition of interfund balances as of September 30, 2025, was as follows:

Due to General Fund from:		
Special Revenue Grants Fund	$	34,879,694
Nonmajor Governmental Funds		215,073
Utilities Fund		1,868
Rohr Nursing Home Fund		1,329,818
Internal Service Funds		900
Total	$	36,427,353
Due to Nonmajor Governmental Funds from:		
General Fund	$	3,179,278
Nonmajor Governmental Funds		2,756
Total	$	3,182,034
Due to Utilities Fund from:		
General Fund	$	3,546
Total	$	3,546
Due to Waste and Recycling Fund from:		
General Fund	$	570,097
Total	$	570,097
Due to Internal Service Funds from:		
General Fund	$	3,608,948
Total	$	3,608,948

NOTE 6 CAPITAL ASSETS

Capital asset activity for the year ended September 30, 2025, was as follows:

	October 1, 2024	Additions	Deletions	Reclassifications and Adjustments	September 30, 2025
Governmental Activities					
Capital Assets Not Being Depreciated/Amortized:					
Land and Right of Way	$ 1,020,862,621	$ 49,057,324	$ (7,789)	$ -	$ 1,069,912,156
Intangibles - Easements	4,589,616	799,490	-	-	5,389,106
Construction in Process	162,352,433	121,363,406	(89,166,348)	-	194,549,491
Total Capital Assets Not Being Depreciated/Amortized	1,187,804,670	171,220,220	(89,174,137)	-	1,269,850,753
Capital Assets Being Depreciated/Amortized:					
Buildings and Improvements	528,051,545	20,058,008	(9,866,871)	-	538,242,682
Equipment	285,560,905	36,026,754	(13,660,322)	-	307,927,337
Infrastructure	3,975,817,069	82,630,770	-	-	4,058,447,839
Intangibles - Software	28,787,337	-	-	-	28,787,337
Total Capital Assets Being Depreciated/Amortized	4,818,216,856	138,715,532	(23,527,193)	-	4,933,405,195
Less Accumulated Depreciation/ Amortization for:					
Buildings and Improvements	(266,378,200)	(12,214,690)	9,060,347	-	(269,532,543)
Equipment	(183,292,838)	(25,812,149)	12,704,283	(5,746)	(196,406,450)
Infrastructure	(2,177,986,756)	(80,892,647)	-	(1,634)	(2,258,881,037)
Intangibles - Software	(23,552,348)	(1,349,004)	-	-	(24,901,352)
Total Accumulated Depreciation/Amortization	(2,651,210,142)	(120,268,490)	21,764,630	(7,380)	(2,749,721,382)
Total Capital Assets Being Depreciated/Amortized, Net	2,167,006,714	18,447,042	(1,762,563)	(7,380)	2,183,683,813
Right-to-Use Capital Assets Being Depreciated/Amortized:					
Right-to-Use Buildings	7,862,105	509,034	-	-	8,371,139
Right-to-Use Equipment	5,051,616	433,557	(135,579)	-	5,349,594
Total Capital Assets Being Depreciated/Amortized	12,913,721	942,591	(135,579)	-	13,720,733
Less Accumulated Depreciation/ Amortization for:					
Right-to-Use Buildings	(1,737,687)	(874,381)	-	-	(2,612,068)
Right-to-Use Equipment	(2,424,632)	(1,443,594)	135,579	(27,588)	(3,760,235)
Total Accumulated Depreciation/Amortization	(4,162,319)	(2,317,975)	135,579	(27,588)	(6,372,303)
Total Right-to-Use Capital Assets Being Depreciated/Amortized, Net	8,751,402	(1,375,384)	-	(27,588)	7,348,430
Subscription-Based Information Technology Arrangements Being Depreciated/Amortized:					
Subscription-Based Information Technology Arrangements	23,768,053	5,087,461	(2,362,324)	(327,183)	26,166,007
Less Accumulated Depreciation/ Amortization for:					
Subscription-Based Information Technology Arrangements	(10,407,083)	(6,916,225)	2,689,507	-	(14,633,801)
Total Subscription-Based Information Technology Arrangements Being Depreciated/Amortized, Net	13,360,970	(1,828,764)	327,183	(327,183)	11,532,206
Total Capital Assets Being Depreciated/Amortized, Net	2,189,119,086	15,242,894	(1,435,380)	(362,151)	2,202,564,449
Governmental Activities Capital Assets, Net	$ 3,376,923,756	$ 186,463,114	$ (90,609,517)	$ (362,151)	$ 3,472,415,202

NOTE 6 CAPITAL ASSETS (CONTINUED)

Business-Type Activities:	October 1, 2024	Additions	Deletions	Reclassifications and Adjustments	September 30, 2025
Capital Assets Not Being Depreciated/Amortized:					
Land and Right of Way	$ 20,280,791	$ -	$ (59,880)	$ -	$ 20,220,911
Intangibles - Easements	3,183,256	119,710	-	-	3,302,966
Construction in Progress	115,361,024	78,397,173	(45,479,646)	-	148,278,551
Total Capital Assets Not Being Depreciated/Amortized	138,825,071	78,516,883	(45,539,526)	-	171,802,428
Capital Assets Being Depreciated/Amortized:					
Buildings and Improvements	997,644,867	51,311,877	(5,135,853)	-	1,043,820,891
Equipment	20,066,631	5,936,173	(3,010,389)	-	22,992,415
Infrastructure	95,783	-	-	-	95,783
Intangibles - Software	7,280,970	-	-	-	7,280,970
Total Capital Assets Being Depreciated/Amortized	1,025,088,251	57,248,050	(8,146,242)	-	1,074,190,059
Less Accumulated Depreciation/ Amortization for:					
Buildings and Improvements	(336,126,271)	(23,890,001)	3,285,581	-	(356,730,691)
Equipment	(13,706,214)	(2,033,108)	1,437,939	-	(14,301,383)
Infrastructure	(88,120)	(1,295)	-	-	(89,415)
Intangibles - Software	(7,230,547)	(12,874)	-	-	(7,243,421)
Total Accumulated Depreciation/Amortization	(357,151,152)	(25,937,278)	4,723,520	-	(378,364,910)
Total Capital Assets Being Depreciated/Amortized, Net	667,937,099	31,310,772	(3,422,722)	-	695,825,149
Right-to-Use Capital Assets Being Depreciated/Amortized:					
Right-to-Use Equipment	5,423,742	807,847	-	-	6,231,589
Less Accumulated Depreciation/ Amortization for:					
Right-to-Use Equipment	(291,581)	(826,615)	-	-	(1,118,196)
Total Right-to-Use Capital Assets Being Depreciated/Amortized, Net	5,132,161	(18,768)	-	-	5,113,393
Subscription-Based Information Technology Arrangements Being Depreciated/Amortized:					
Subscription-Based Information Technology Arrangements	666,744	232,075	-	-	898,819
Less Accumulated Depreciation/ Amortization for:					
Subscription-Based Information Technology Arrangements	(75,482)	(128,886)	-	-	(204,368)
Total Subscription-Based Information Technology Arrangements Being Depreciated/Amortized, Net	591,262	103,189	-	-	694,451
Total Capital Assets Being Depreciated/Amortized, Net	673,660,522	31,395,193	(3,422,722)	-	701,632,993
Business-Type Activities Capital Assets, Net	$ 812,485,593	$ 109,912,076	$ (48,962,248)	$ -	$ 873,435,421

NOTE 6 CAPITAL ASSETS (CONTINUED)

Depreciation/amortization expense was charged to functions/programs of the primary government as follows:

Governmental Activities:	
General Government	$ 7,338,104
Public Safety	24,760,008
Physical Environment	1,340,511
Transportation	77,271,899
Economic Environment	577,153
Human Services	1,749,698
Culture/Recreation	3,039,923
Capital Assets Held by Internal Service Funds	13,425,394
Total Additions to Accumulated Depreciation/Amortization	$ 129,502,690
Business-Type Activities:	
Utilities	$ 22,388,384
Waste and Recycling	4,392,677
Rohr Nursing Home	111,718
Total Additions to Accumulated Depreciation/Amortization	$ 26,892,779

NOTE 7 LEASES

Lessee Arrangements

The County leases equipment as well as certain operating and office facilities for various terms under long-term, noncancelable lease agreements. The leases expire at various dates through 2042.

Total future minimum lease payments under lease agreements are as follows:

	Governmental Activities		Business-Type Activities		
	Principal	Interest	Principal	Interest	Total
2026	$ 1,651,233	$ 413,196	$ 831,516	$ 407,333	$ 3,303,278
2027	836,252	332,894	679,910	347,120	2,196,176
2028	544,599	290,473	691,293	289,851	1,816,216
2029	490,502	259,597	640,818	233,166	1,624,083
2030	419,838	233,716	682,311	177,081	1,512,946
2031-2035	2,517,419	764,446	1,763,743	168,347	5,213,955
2036-2040	1,408,065	136,454	-	-	1,544,519
2041 and Thereafter	253,750	6,842	-	-	260,592
Total Minimum Lease Payments	$ 8,121,658	$ 2,437,618	$ 5,289,591	$ 1,622,898	$ 17,471,765

NOTE 7 LEASES (CONTINUED)

Lessor Arrangements

The County, acting as lessor, leases office space and cell towers under long-term, noncancelable lease agreements. The leases expire at various dates through 2033 and provide for renewal options ranging from three months to six years. During the year ended September 30, 2025, the County recognized $1,583,628 and $247,498 in lease revenue and interest revenue, respectively, pursuant to these contracts.

Total future minimum lease payments to be received under lease agreements are as follows:

	Governmental Activities		
	Principal	Interest	Total
2026	$ 1,653,932	$ 171,267	$ 1,825,199
2027	1,736,022	89,628	1,825,650
2028	574,205	23,391	597,596
2029	104,183	14,028	118,211
2030	46,801	10,288	57,089
2031-2035	95,205	11,491	106,696
Total Minimum Lease Receipts	$ 4,210,348	$ 320,093	$ 4,530,441

NOTE 8 SUBSCRIPTION-BASED INFORMATION TECHNOLOGY ARRANGEMENTS (SBITA)

The County subscribes for various IT arrangements for various terms under long-term, noncancelable subscription agreements. The SBITAs expire at various dates through 2033.

SBITAs entered into by the County are included as other financing sources and capital outlay expenditures in the statement of revenues, expenditures, and changes in fund balance in the year of inception. Payments made in accordance with the SBITA terms are reported as debt service expenditures in the statement of revenues, expenditures, and changes in fund balance as they are incurred.

Total future minimum SBITA payments under subscription agreements are as follows:

	Governmental Activities		Business-Type Activities		
	Principal	Interest	Principal	Interest	Total
2026	$ 3,193,845	$ 444,489	$ 123,662	$ 46,323	$ 3,808,319
2027	2,160,814	273,834	139,176	35,261	2,609,085
2028	1,402,199	167,462	72,484	24,967	1,667,112
2029	1,080,088	96,280	60,160	19,615	1,256,143
2030	722,106	39,222	44,046	15,337	820,711
2031-2035	288,411	32,289	173,389	16,720	510,809
Total Minimum Subscription Payments	$ 8,847,463	$ 1,053,576	$ 612,917	$ 158,223	$ 10,672,179

NOTE 9 RISK MANAGEMENT

The County is exposed to various risk of loss related to theft of, damage to and destruction of assets, errors and omissions, injuries to employees, and natural disasters. A self-insurance program is effectively maintained by the County to administer insurance activities related to workers' compensation insurance, general and employment practices liability, auto liability, and health. The County's self-insurance program covers operations of the Board of County Commissioners and the constitutional officers. Under the program, the County has retention limits for each type of claim, which is covered by commercial insurance purchased by the County. Additional information regarding the self-insured employee health plan can be found in Note 10. The County also maintains fully-insured policies with several different carriers for property insurance with the total insured value for all properties estimated at $1,056,609,557.

There have been no significant reductions in insurance coverage in the last year. Settled claims have not exceeded the insurance provided by third-party carriers in any of the last three years.

NOTE 9 RISK MANAGEMENT (CONTINUED)

Litigation

Various suits and claims arising in the ordinary course of operations, some of which involve substantial amounts, are pending against the County. While the ultimate effect of such litigation cannot be ascertained at this time, in the opinion of counsel for the County, the liabilities which may arise from such action would not result in losses which would materially affect the financial position of the County or the results of its operations.

Claim Type	County Coverage (Deductible / Self-insured Amount)	Excess Carrier's Coverage
Property	Deductible $ 1,000,000 except for as below: Named Windstorm 5% of TIV with $ 5,000,000 Maximum $ 1,000,000 Builders Risk	$ 20,000,000 Named Windstorm $ 50,000,000 All Other Perils (AOP), except $100,000,000 AOP losses sustained at Courthouse $ 50,000,000 Builder's Risk $ 25,000,000 Earthquake Aggregate $ 20,000,000 Flood Aggregate $ 10,000,000 Flood Aggregate (zones A & V)
General and Employment Practices Liability	$ 1,500,000 Self-insurance Retention Sovereign immunity limits: $ 200,000 Any One Person $ 300,000 Any One Claim	$ 5,000,000 Per Occurrence $ 10,000,000 Aggregate
General and Auto Liability	$ 1,500,000 Self-insured Retention Sovereign immunity limits: $ 200,000 Any One Person $ 300,000 Any One Claim	$ 5,000,000 Per Occurrence
Employee Health	$ 1,000,000 Self-insurance Retention	Unlimited Stop Loss
Workers Compensation	$ 1,500,000 Self-insured Retention $ 1,000,000 Employers Liability	Workers Compensation Statutory Employers Liability - No Excess Coverage

NOTE 10 SELF-INSURED EMPLOYEE HEALTH PLAN

The County provides a self-insured health plan for all eligible employees, retirees under the age of 65, and their dependents. Medical claims for the self-insured plan are paid from premium contributions made by participants and the County. The amount of the contribution toward the premium paid by the participant and the County are determined by projected claims based on historical and actuarial experience. Claim liabilities are recorded when it is probable to determine that a liability has been incurred and the amount can be reasonably estimated. This estimate is based on the County's actual claims incurred and payment patterns. The County incurred no claims against its stop loss policy in the current fiscal year.

The following table shows the changes in aggregate liabilities for claims for the past two fiscal years:

Fiscal Year	Beginning Balance	Incurred Claims	Payments	Ending Balance
2025	$ 5,593,000	$ 50,791,527	$ 50,103,527	$ 6,281,000
2024	5,750,000	43,308,071	43,465,071	5,593,000

NOTE 11 LONG-TERM LIABILITIES

The following is a summary of the changes in long-term liabilities of the County for the year ended September 30, 2025:

	October 1, 2024	Additions	Deletions	September 30, 2025	Due Within One Year
Governmental Activities:					
Revenue Bonds Payable from Direct Borrowings	$ 50,160,000	$ -	$ (3,180,000)	$ 46,980,000	$ 3,340,000
Plus Deferred Amounts:					
For Issuance Premium	2,822,970	-	(256,634)	2,566,336	256,634
Net Bonds Payable	52,982,970	-	(3,436,634)	49,546,336	3,596,634
Direct Borrowings:					
Interlocal Agreements	32,886,796	-	(2,635,999)	30,250,797	2,362,667
Notes Payable	54,853,542	-	(9,036,900)	45,816,642	9,252,168
Lease Liability	9,374,360	942,593	(2,195,295)	8,121,658	1,651,233
SBITA Liability	10,294,992	5,253,390	(6,700,919)	8,847,463	3,193,845
Compensated Absences	35,757,455	2,414,311	-	38,171,766	14,213,735
Self-Insurance Liability	16,540,000	14,889,248	(8,059,248)	23,370,000	8,800,000
Governmental Activities Long-Term Liabilities	$ 212,690,115	$ 23,499,542	$ (32,064,995)	$ 204,124,662	$ 43,070,282
Business-Type Activities:					
Revenue Bonds Payable from Direct Borrowings	$ 180,185,000	$ -	$ (4,580,000)	$ 175,605,000	$ 4,725,000
Plus Deferred Amounts:					
For Issuance Premium	25,335,971	-	(1,191,995)	24,143,976	1,006,444
Net Bonds Payable	205,520,971	-	(5,771,995)	199,748,976	5,731,444
Direct Borrowings:					
Interlocal Agreements	1,310,589	-	(217,985)	1,092,604	201,217
Contracts Payable	58,880	-	-	58,880	-
Closure and Long-Term Care	43,655,585	2,578,838	-	46,234,423	-
Lease Liability	5,178,900	807,846	(697,155)	5,289,591	831,516
SBITA Liability	534,887	232,075	(154,045)	612,917	123,662
Compensated Absences	2,372,533	197,486	-	2,570,019	2,052,526
Other Long-Term Liabilities	26,599	-	-	26,599	-
Business-Type Activities Long-Term Liabilities	$ 258,658,944	$ 3,816,245	$ (6,841,180)	$ 255,634,009	$ 8,940,365

The compensated absences beginning balance was restated pursuant to implementation of GASB 101. Additionally, the compensated absences activity is reported as a net change pursuant to GASB 101.

Long-term liabilities are typically liquidated by the individual fund to which the liability is directly associated. Claims and judgments are typically liquidated by the General Fund and charged to the funds to which a portion of the liabilities directly relates.

The self-insurance claims liability consists of $23,370,000 for workers' compensation, general liability and employment practices, and automobile liability.

NOTE 11 LONG-TERM LIABILITIES (CONTINUED)

Revenue Bonds, Notes, and Interlocal Agreements

Revenue bonds payable and interlocal agreements at September 30, 2025, are comprised of the following individual issues:

Business-Type Activities - Revenue Bonds Payable	Amount
$87,550,000 in Utility System Revenue and Refunding Bonds, Series 2020; due in annual installments of $3,108,750 to $11,886,600, including interest through October 1, 2043; interest ranging from 1.75% to 5.0%; collateralized by an irrevocable senior lien on gross revenues derived from the operation of the system and certain connection charges.	$ 87,550,000
$92,635,000 in Utility System Revenue and Refunding Bonds, Series 2024; due in annual installments of $960,000 to $6,590,000, including interest through October 1, 2054; interest ranging from 1.75% to 5.0%; collateralized by an irrevocable senior lien on gross revenues derived from the operation of the system and certain connection charges.	88,055,000
Total Business-Type Activities - Revenue Bonds Payable	175,605,000
Business Type Activities - Interlocal Agreements	
$4,050,046 interlocal agreement with the City of Bartow due in annual installments of $201,217 through August 15, 2031, collateralized by a portion of operating revenue.	1,092,604
Total Business-Type Activities - Interlocal Agreements	1,092,604
Total Business-Type Activities - Revenue Bonds Payable and Interlocal Agreement Payable	$ 176,697,604

NOTE 11 LONG-TERM LIABILITIES (CONTINUED)

Revenue Bonds, Notes, and Interlocal Agreements (Continued)

Governmental Activities - Revenue Bonds Payable	Amount
$71,510,000 in Public Facilities Revenue Refunding Bonds, Series 2014, due in annual installments of $1,787,556 to $5,453,600, including interest through December 1, 2035; interest ranging from 3.0% to 5.0%; collateralized by a pledge of revenues from the State Revenue Sharing Trust Funds, and 8.0% of the 10.0% public service tax accruing to the County under provisions of Chapter 210, *Florida Statutes*, Section 212.20 and Chapter 125, *Florida Statutes*; Chapter 218, Part II, *Florida Statutes*; Section 166.231, *Florida Statutes.*	$ 46,980,000
Total Governmental Activities - Revenue Bonds Payable	46,980,000

Governmental Activities - Revenue Notes Payable	
$18,157,000 in Public Facilities Revenue Refunding Note, Series 2015, due in annual installments of $592,356 to $2,151,780; including interest through December 1, 2026; interest of 2.14%; collateralized by a pledge of State Revenue Sharing Trust Funds and 8.0% of the 10.0% public service tax accruing to the County under provisions of Section 210, *Florida Statutes*, Section 212.20 and Chapter 125, *Florida Statutes*; Chapter 218, Part II, *Florida Statutes*; Section 166.231, *Florida Statutes*.	4,182,000
$27,062,000 in Promissory Note, Series 2020A, due in annual installments of $648,285 to $2,249,066; including interest through April 1, 2035; interest of 2.20%; collateralized by a non-ad valorem revenue.	20,149,642
$41,955,000 in Promissory Note, Series 2020C, due in annual installments of $611,319 to $5,741,775; including interest through December 1, 2029; interest of 1.95%; collateralized by non-ad valorem revenue.	21,485,000
Total Governmental Activities - Revenue Notes Payable	$ 45,816,642

NOTE 11 LONG-TERM LIABILITIES (CONTINUED)

Revenue Bonds, Notes, and Interlocal Agreements (Continued)

Governmental Activities - Interlocal Agreements	Amount
$5,500,000 interlocal agreement with the City of Auburndale due in annual installments not to exceed $303,672, through October 2035; collateralized by a portion of the local 4% and 5% of the Tourist Development Tax.	$ 2,835,000
$13,616,000 interlocal agreement with the City of Lakeland (Joker Marchant Stadium) due in annual installments not to exceed $1,044,561, through September 2036; collateralized by the 4% portion of the Tourist Development Tax.	8,361,456
$6,718,697 interlocal agreement with the City of Lakeland due in annual installments not to exceed $537,016, through October 2032; collateralized by a portion of the local 4% and 5% of the Tourist Development Tax.	3,432,002
$10,000,000 interlocal agreement with the City of Winter Haven (Chain of Lakes) due in annual installments not to exceed $786,375, through September 2037, collateralized by a portion of the local 4% and 5% of the Tourist Development Tax.	6,960,000
$3,500,000 interlocal agreement with the City of Auburndale due in annual installments not to exceed $381,325, through December 2030; collateralized by a portion of the local 4% and 5% of the Tourist Development Tax.	2,507,339
$6,525,000 interlocal agreement with the City of Winter Haven (Chain of Lakes) due in annual installments not to exceed $510,300, through October 2043, collateralized by a portion of the local 4% and 5% of the Tourist Development Tax.	6,155,000
Total Governmental Activities - Interlocal Agreements	30,250,797
Total Governmental Activities - Revenue Bonds Payable, Revenue Notes Payable, and Interlocal Agreements Payable	$ 123,047,439

NOTE 11 LONG-TERM LIABILITIES (CONTINUED)

Revenue Bonds, Notes, and Interlocal Agreements (Continued)

Annual debt service requirements to maturity for bonds, notes, and interlocal agreements are as follows:

	Governmental Activities			
	Bonds		Notes and Interlocal Agreements from Direct Borrowings	
Year Ending September 30,	Principal	Interest	Principal	Interest
2026	$ 3,340,000	$ 2,022,950	$ 11,614,835	$ 1,938,728
2027	3,510,000	1,851,700	11,901,437	1,674,106
2028	3,685,000	1,671,825	7,883,590	1,446,152
2029	3,865,000	1,483,075	8,067,543	1,256,570
2030	4,060,000	1,284,950	8,258,858	1,062,459
2031-2035	23,280,000	3,473,725	22,425,614	3,230,423
2036-2040	5,240,000	104,800	4,515,562	712,956
2041 and Thereafter	-	-	1,400,000	113,200
Total	$ 46,980,000	$ 11,893,025	$ 76,067,439	$ 11,434,594

	Business Type Activities			
	Bonds		Notes and Interlocal Agreements from Direct Borrowings	
Year Ending September 30,	Principal	Interest	Principal	Interest
2026	$ 4,725,000	$ 8,117,775	$ 201,217	$ -
2027	5,015,000	7,881,525	201,217	-
2028	5,275,000	7,630,775	201,217	-
2029	5,500,000	7,367,025	201,217	-
2030	5,915,000	7,092,025	201,217	-
2031-2035	30,165,000	30,987,125	86,519	-
2036-2040	34,720,000	23,345,525	-	-
2041 and Thereafter	84,290,000	26,191,675	-	-
Total	$ 175,605,000	$ 118,613,450	$ 1,092,604	$ -

There are a number of limitations and restrictions contained in the various bond indentures. As of September 30, 2025, all funds are being maintained in accordance with the ordinances and resolutions.

The County's revenue bonds and notes payable include provisions that in the event of default, all outstanding interest and principal will be due on demand. Events of default include nonpayment of interest and principal, incurring new debt above amounts allowed by the lender and other administrative requirements. The County is not in default on any long-term liabilities.

NOTE 11 LONG-TERM LIABILITIES (CONTINUED)

Revenue Bonds – Pledged Future Revenues

Polk County Board of County Commissioners has pledged future water and sewer customer revenues, net of specified operating expenses, to repay $175,605,000 in revenue bonds issued in 2020 and 2024. Proceeds from the bonds were used to finance the cost of the acquisition and construction of additions, extensions and improvements to the System. Principal and interest on the bonds are payable through 2054, from the water and sewer gross revenues and connection charges. Annual principal and interest on the bonds are expected to require approximately 8% of such gross revenues and connection charges. Principal and interest paid for the year ended September 30, 2025, was $13,077,651.

Closure and Long-Term Care Costs

State and federal laws and regulations require that a final cover be placed on all landfill sites when they are no longer accepting waste and that certain maintenance and monitoring functions are performed at the respective sites for thirty years after closure. Although closure and long-term care costs will be paid only near or after the date that the landfill stops accepting waste, a portion of these closure and long-term care costs are reported as an operating expense in each period based on the landfill capacity used as of each balance sheet date. The $46,234,423 payable from restricted assets reported as landfill closure and long-term care liability at September 30, 2025, represents the cumulative amount reported to date based on the use of 82.24% of the estimated capacity for all landfill sites. These amounts are estimated based on what it would cost to perform all closure and long-term care as of September 30, 2025. County landfills are permitted to remain open through 2038. One phase of the County's current landfill is not open yet and one phase is expected to close within the next 12 months. Actual costs may be higher due to inflation, changes in technology, or changes in regulations.

State and federal laws and regulations require that annual contributions be made to a trust to finance closure and long-term care. At September 30, 2025, cash, investments, and receivables of $46,234,423 are held for these purposes; therefore, the County is in compliance with financial assurance requirements. These assets are reported as Restricted Assets on the statement of net position. Future inflation costs are expected to be paid from interest earnings on these annual contributions. However, if interest earnings are inadequate or additional long-term care requirements are determined (due to changes in technology or applicable laws or regulations, for example), these costs may need to be covered by charges to future landfill users or from future tax revenue.

Each year the Florida Department of Environmental Protection (FLDEP) requires the County to assess the estimate of post-closure costs for each landfill owned by the County. During the year ended September 30, 2025, the post-closure liability increased by $2,578,838, for an ending balance of $46,234,423. The total estimated cost for closure and post closure care for the landfill at September 30, 2025, was $56,218,957. The County will recognize the remaining estimated cost of closure and post closure care of $9,984,534 as the remaining estimated capacity is filled.

NOTE 11 LONG-TERM LIABILITIES (CONTINUED)

Compensated Absences

Total available vacation and sick leave hours are multiplied by the current pay rate to determine the accrued liability. The County uses the last-in, first-out (LIFO) method of recognizing the use of vacation and sick leave hours. Employees are charged for the last day of vacation or sick leave earned when the leave is used. Thus, unless it is anticipated that vacation or sick leave will be used in excess of a normal year's accumulation, no additional expenditures are accrued.

Self-Insurance

In an effort to combat the rising cost of insurance premiums and the unavailability of coverage, the County has initiated self-insured workers' compensation, general liability, employment practices and automobile liability programs. The programs effectively interrelate between an independent risk manager, a loss control consultant, an excess reinsurer, and County management.

The changes in aggregate liability for claims and judgments for the past two fiscal years are:

Year Ended September 30,	Beginning Balance	Current Year Claims and Changes in Estimates	Current Year Claims Payments	Ending Balance
2025:				
Worker's Compensation	$ 9,350,000	$ 4,708,048	$ 3,308,048	$ 10,750,000
General and Employment Practices Liability	3,010,000	4,403,427	2,593,427	4,820,000
Automobile Liability	4,180,000	5,777,773	2,157,773	7,800,000
Total Self-Insurance Liability	$ 16,540,000	$ 14,889,248	$ 8,059,248	$ 23,370,000
2024:				
Worker's Compensation	$ 8,580,000	$ 4,289,230	$ 3,519,230	$ 9,350,000
General and Employment Practices Liability	1,690,000	2,894,050	1,574,050	3,010,000
Automobile Liability	1,680,000	4,430,001	1,930,001	4,180,000
Total Self-Insurance Liability	$ 11,950,000	$ 11,613,281	$ 7,023,281	$ 16,540,000

NOTE 11 LONG-TERM LIABILITIES (CONTINUED)

Interlocal Agreements

The County has entered into Interlocal agreements, in accordance with *Florida Statute* 163.01, with various municipalities within Polk County, Florida. The County and the various municipalities have joint powers to develop projects that contribute to economic development of Polk County, Florida. The County's participation in these projects include providing financing for a portion of the projects. The amounts contributed to these projects are disclosed in this footnote including the term and annual payments. These ventures are funded primarily through the tourism development tax. In addition to providing financing, the County provides other services to the developments including marketing, construction development oversight, and economic development services. These ventures allow for a method for equitably providing for and allocating and financing the capital and operating costs, including payments to reserve funds authorized by law and payments of principal and interest on obligations. The method is established by the participating parties to the interlocal agreement on a ratio of full valuation of real property, on the basis of the amount of services rendered or to be rendered or benefits received or conferred or to be received or conferred, or on any other equitable basis, subject to such limitations as may be contained in the constitution and statutes of this state.

Pension and Other Postemployment Benefits (OPEB)

The liabilities for pension and OPEB are liquidated in the fund in which an employee's payroll expense is normally recorded. The significant funds that have been used in prior years to liquidate these liabilities have been the General, Utilities, and Fire Rescue Funds. Additional disclosure for Pension and OPEB can be found in Note 12 and Note 13, respectively of the financial statements.

NOTE 12 RETIREMENT PLANS

Background

The Florida Retirement System (FRS) was created by Chapter 121, *Florida Statutes*, to provide a defined benefit pension plan for participating public employees. The FRS was amended in 1998 to add the Deferred Retirement Option Program under the defined benefit plan and amended in 2000 to provide a defined contribution plan alternative to the defined benefit plan for FRS members effective July 1, 2002. This integrated defined contribution pension plan is the FRS Investment Plan. Chapter 112, *Florida Statutes*, established the Retiree Health Insurance Subsidy (HIS) Program, a cost-sharing multiple-employer defined benefit pension plan, to assist retired members of any State-administered retirement system in paying the costs of health insurance.

NOTE 12 RETIREMENT PLANS (CONTINUED)

Background (Continued)

Essentially all regular employees of the County are eligible to enroll as members of the State-administered FRS. Provisions relating to the FRS are established by Chapters 121 and 122, *Florida Statutes*; Chapter 112, Part IV, *Florida Statutes*; Chapter 238, *Florida Statutes*; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. Such provisions may be amended at any time by further action from the Florida Legislature. The FRS is a single retirement system administered by the Florida Department of Management Services, Division of Retirement, and consists of the two cost-sharing, multiple-employer defined benefit plans and other nonintegrated programs. An annual comprehensive financial report of the FRS, which includes its financial statements, required supplementary information, actuarial report, and other relevant information, is available from the Florida Department of Management Services' website (www.dms.myflorida.com).

Florida Retirement System Pension Plan

Plan Description

The Florida Retirement System Pension Plan (FRS Plan) is a cost-sharing multiple-employer defined benefit pension plan, with a Deferred Retirement Option Program (DROP) for eligible employees. The general classes of membership are as follows:

- *Regular Class* – Members of the FRS who do not qualify for membership in the other classes.
- *Elected County Officers Class* – Members who hold specified elective offices in local government.
- *Senior Management Service Class (SMSC)* – Members in senior management level positions.
- *Special Risk Class* – Members who are special risk employees, such as law enforcement officers, meet the criteria to qualify for this class.

NOTE 12 RETIREMENT PLANS (CONTINUED)

Florida Retirement System Pension Plan (Continued)

Plan Description (Continued)

Employees enrolled in the FRS Plan prior to July 1, 2011, vest at six years of creditable service and employees enrolled in the FRS Plan on or after July 1, 2011, vest at eight years of creditable service. All vested members, enrolled prior to July 1, 2011, are eligible for normal retirement benefits at age 62 or at any age after 30 years of service, except for members classified as special risk who are eligible for normal retirement benefits at age 55 or at any age after 25 years of service. All members enrolled in the FRS Plan on or after July 1, 2011, once vested, are eligible for normal retirement benefits at age 65 or any time after 33 years of creditable service, except for members classified as special risk who are eligible for normal retirement benefits at age 60 or at any age after 30 years of service. Employees enrolled in the FRS Plan may include up to four years of credit for military service toward creditable service. The FRS Plan also includes an early retirement provision; however, there is a benefit reduction for each year a member retires before his or her normal retirement date. The FRS Plan provides retirement, disability, death benefits, and annual cost-of-living adjustments to eligible participants.

DROP, subject to provisions of Section 121.091, *Florida Statutes*, permits employees eligible for normal retirement under the FRS Plan to defer receipt of monthly benefit payments while continuing employment with an FRS participating employer. An employee may participate in DROP for a period not to exceed 96 months after electing to participate, except that certain instructional personnel may participate for up to 120 months. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest. The net pension liability does not include amounts for DROP participants, as these members are considered retired and are not accruing additional pension benefits.

Benefits Provided

Benefits under the FRS Plan are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the member's five highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the member's eight highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on the retirement class to which the member belonged when the service credit was earned. Members are eligible for in-line-of-duty or regular disability and survivors' benefits.

NOTE 12 RETIREMENT PLANS (CONTINUED)

Florida Retirement System Pension Plan (Continued)

Benefits Provided (Continued)

The following chart shows the percentage value for each year of service credit earned:

Class, Initial Enrollment, and Retirement Age/Years of Service	Percent Value
Regular Class Members Initially Enrolled Before July 1, 2011:	
Retirement Up to Age 62 or Up to 30 Years of Service	1.60 %
Retirement Up to Age 63 or Up to 31 Years of Service	1.63
Retirement Up to Age 64 or Up to 32 Years of Service	1.65
Retirement Up to Age 65 or Up to 33 Years of Service	1.68
Regular Class Members Initially Enrolled On or After July 1, 2011:	
Retirement Up to Age 65 or Up to 33 Years of Service	1.60
Retirement Up to Age 66 or Up to 34 Years of Service	1.63
Retirement Up to Age 67 or Up to 35 Years of Service	1.65
Retirement Up to Age 68 or Up to 36 Years of Service	1.68
Elected County Officers	3.00
Senior Management Service Class	2.00
Special Risk Regular:	
Service from December 1, 1970, through September 30, 1974	2.00
Service On and After October 1, 1974	3.00

As provided in Section 121.101, *Florida Statutes*, if the member is initially enrolled in the FRS before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is 3% per year. If the member is initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of 3% determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by 3%. FRS Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

Contributions

The Florida Legislature establishes contribution rates for participating employers and employees. Effective July 1, 2011, all FRS Plan members (except those in DROP) are required to make 3% employee contributions on a pretax basis. The employer contribution rates by job class for the periods from October 1, 2024, through June 30, 2025, and from July 1, 2025, through September 30, 2025, respectively, were as follows: Regular employees 13.63% and 14.03%; Special Risk employees 32.79% and 35.19%; County Elected Officials 58.68% and 54.57%; Senior Management Services 34.52% and 33.24%; and DROP participants 21.13% and 22.02%. The County's contributions to the FRS Plan were $62,909,340 for the year ended September 30, 2025.

NOTE 12 RETIREMENT PLANS (CONTINUED)

Florida Retirement System Pension Plan (Continued)

Pension Costs

At September 30, 2025, the County reported a liability of $315,424,620 for its proportionate share of the FRS Plan's net pension liability. The net pension liability was measured as of June 30, 2025, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2025. The County's proportion of the net pension liability was based on the County's contributions received by FRS during the measurement period for employer payroll paid dates from July 1, 2024, through June 30, 2025, relative to the total employer contributions received from all of FRS's participating employers. At June 30, 2025, the County's proportion was 1.016347081%, which was an increase of 0.008272142% from its proportion measured as of June 30, 2024.

For the year ended September 30, 2025, the County recognized pension expense of $38,072,081 for its proportionate share of the FRS Plan's pension expense. In addition, the County reported its proportionate share of the FRS Plan's deferred outflows of resources and deferred inflows of resources from the following sources:

Description	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences Between Expected and Actual Economic Experience	$ 33,690,676	$ -
Changes in Actuarial Assumptions	36,628,996	-
Net Difference Between Projected and Actual Earnings on Pension Plan Investments	-	52,663,329
Changes in Proportion and Differences Between the County's Contributions and Proportionate Share of Contributions	20,016,305	5,967,313
County's Contributions Subsequent to the Measurement Date	15,904,743	-
Total	$ 106,240,720	$ 58,630,642

An amount of $15,904,743 reported as deferred outflows of resources related to pensions resulting from County contributions to the FRS Plan subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended September 30, 2026. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized as an increase (decrease) in pension expense as follows:

Year Ending September 30,	Amount
2026	$ 53,342,128
2027	(3,925,040)
2028	(8,607,464)
2029	(9,104,289)
Total	$ 31,705,335

NOTE 12 RETIREMENT PLANS (CONTINUED)

Florida Retirement System Pension Plan (Continued)

Actuarial Assumptions

The total pension liability in the July 1, 2025, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.40% Per Year
Salary Increases	3.50%, Average, Including Inflation
Investment Rate of Return	6.70%, Net of Pension Plan Expense

Mortality rates were based on the PUB-2010 base table which varies by member category and sex, projected generationally with Scale MP-2021. The actuarial assumptions used in the July 1, 2025, valuation for the June 30, 2025, measurement date were based on the results of an actuarial experience study for the period July 1, 2018, through June 30, 2023.

The long-term expected rate of return on pension plan investments was not based on historical returns, but instead is based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions and includes an adjustment for the inflation assumption.

The target allocation, as outlined in the FRS Plan's investment policy, and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Annual Arithmetic Return	Compound Annual (Geometric) Return	Standard Deviation
Cash	1.0 %	3.2 %	3.2 %	1.1 %
Fixed Income	29.0	5.5	5.4	4.0
Global Equity	45.0	8.5	6.9	18.3
Real Estate (Property)	12.0	8.4	7.1	16.8
Private Equity	11.0	12.4	8.8	28.4
Strategic Investments	2.0	6.5	6.1	8.7
Totals	100.0 %			
Assumed Inflation - Mean			2.4	1.5

Discount Rate

The discount rate used to measure the total pension liability was 6.70% for the FRS Plan, which was no change from the rate as of June 30, 2024. The projection of cash flows used to determine the discount rate assumed that employee and employer contributions will be made at the rate specified in statute. Based on that assumption, each of the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

NOTE 12 RETIREMENT PLANS (CONTINUED)

Florida Retirement System Pension Plan (Continued)

Pension Liability Sensitivity

The following presents the County's proportionate share of the net pension liability for the FRS Plan, calculated using the discount rate disclosed in the preceding paragraph, as well as what the County's proportionate share of the net pension liability would be if it were calculated using a discount rate one percentage point lower or one percentage point higher than the current discount rate:

Description	1% Decrease in Discount Rate	Current Discount Rate	1% Increase in Discount Rate
FRS Plan Discount Rate	5.70%	6.70%	7.70%
County's Proportionate Share of the FRS Plan Net Pension Liability	$ 619,016,011	$ 315,424,620	$ 60,898,046

Pension Plan Fiduciary Net Position

Detailed information about the FRS Plan's fiduciary's net position is available in a separately-issued FRS Pension Plan and Other State-Administered Systems Annual Comprehensive Financial Report. That report may be obtained through the Florida Department of Management Services website (www.dms.myflorida.com).

Retiree Health Insurance Subsidy Program

Plan Description

The Retiree Health Insurance Subsidy Program (HIS Plan) is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, *Florida Statutes*, and may be amended by the Florida Legislature at any time. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

Benefits Provided

Eligible retirees and beneficiaries received a monthly HIS payment of $7.50 for each year of creditable service completed at the time of retirement, with a minimum HIS payment of $45 and a maximum HIS payment of $225 per month, pursuant to Section 112.363, *Florida Statutes*. To be eligible to receive a HIS Plan benefit, a retiree under a state-administered retirement system must provide proof of health insurance coverage, which may include Medicare.

NOTE 12 RETIREMENT PLANS (CONTINUED)

Retiree Health Insurance Subsidy Program (Continued)

Contributions

The HIS Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended June 30, 2025, the contribution rate was 2.00% of payroll pursuant to Section 112.363, *Florida Statues*. The County contributed 100% of its statutorily required contributions for the current and preceding three years. HIS Plan contributions are deposited in a separate trust fund from which payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event the legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or canceled. The County's contributions to the HIS Plan were $6,676,542 for the year ended September 30, 2025.

Pension Costs

At September 30, 2025, the County reported a liability of $93,719,990 for its proportionate share of the HIS Plan's net pension liability. The net pension liability was measured as of June 30, 2025, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2024, and update procedures were used to determine liabilities as of July 1, 2025. The County's proportion of the net pension liability was based on the County's contributions received during the measurement period for employer payroll paid dates from July 1, 2024, through June 30, 2025, relative to the total employer contributions received from all participating employers. At June 30, 2025, the County's proportion was 0.731190937%, which is an increase of 0.012392345% from its proportion measured as of June 30, 2024.

For the year ended September 30, 2025, the County recognized pension expense of $3,370,016 for its proportionate share of HIS's pension expense. In addition, the County reported its proportionate share of HIS's deferred outflows of resources and deferred inflows of resources from the following sources:

Description	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences Between Expected and Actual Economic Experience	$ 559,446	$ 148,668
Changes in Actuarial Assumptions	829,527	22,668,461
Net Difference Between Projected and Actual Earnings on HIS Program Investments	-	78,004
Changes in Proportion and Differences Between the County's Contributions and Proportionate Share of Contributions	6,135,419	603,077
County's Contributions Subsequent to the Measurement Date	1,609,992	-
Total	$ 9,134,384	$ 23,498,210

NOTE 12 RETIREMENT PLANS (CONTINUED)

Retiree Health Insurance Subsidy Program (Continued)

Pension Costs (Continued)

An amount of $1,609,992 reported as deferred outflows of resources related to pensions resulting from County contributions to the HIS Plan subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended September 30, 2026. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized as an increase (decrease) in pension expense as follows:

Year Ending September 30,	Amount
2026	$ (3,299,510)
2027	(4,447,289)
2028	(3,641,055)
2029	(2,653,388)
2030	(1,932,576)
Total	$ (15,973,818)

Actuarial Assumptions

The total pension liability in the July 1, 2024, actuarial valuation for the June 30, 2025, measurement date was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.40% Per Year
Salary Increases	3.50%, Average, Including Inflation
Municipal Bond Rate	5.20%

Mortality rates were based on the Generational PUB-2010 with Projection Scale MP-2021. The actuarial assumptions used in the July 1, 2024, valuation for the June 30, 2025, measurement date were based on the results of an actuarial experience study for the period July 1, 2018, through June 30, 2023.

Discount Rate

The discount rate used to measure the total pension liability was 5.20% for the HIS Plan, which was a 1.27% increase from the 3.93% rate as of June 30, 2024. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the HIS Plan Sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index.

NOTE 12 RETIREMENT PLANS (CONTINUED)

Retiree Health Insurance Subsidy Program (Continued)

Pension Liability Sensitivity

The following presents the County's proportionate share of the net pension liability for the HIS Plan, calculated using the discount rate disclosed in the preceding paragraph, as well as what the County's proportionate share of the net pension liability would be if it were calculated using a discount rate one percentage point lower or one percentage point higher than the current discount rate:

Description	1% Decrease in Discount Rate	Current Discount Rate	1% Increase in Discount Rate
HIS Plan Discount Rate	4.20%	5.20%	6.20%
County's Proportionate Share of the HIS Plan Net Pension Liability	$ 105,684,376	$ 93,719,990	$ 83,685,673

Pension Plan Fiduciary Net Position

Detailed information about the HIS Plan's fiduciary's net position is available in a separately-issued FRS Pension Plan and Other State-Administered Systems Annual Comprehensive Financial Report. That report may be obtained through the Florida Department of Management Services website (www.dms.myflorida.com).

Summary

The aggregate amount of net pension liability, related deferred outflows of resources, deferred inflows of resources, and pension expense for the County's defined benefit pension plans are summarized below:

	FRS Plan	HIS Plan	Total
Net Pension Liability	$ 315,424,620	$ 93,719,990	$ 409,144,610
Deferred outflows of resources	106,240,720	9,134,384	115,375,104
Deferred inflows of resources	58,630,642	23,498,210	82,128,852
Pension expense	34,702,081	3,370,016	38,072,097

FRS Investment Plan

The Florida State Board of Administration (SBA) administers the defined contribution plan officially titled the FRS Investment Plan (Investment Plan). The Investment Plan is reported in the SBA's annual financial statements and in the State of Florida Annual Comprehensive Financial Report.

NOTE 12 RETIREMENT PLANS (CONTINUED)

FRS Investment Plan (Continued)

As provided in Section 121.4501, *Florida Statutes*, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. District employees participating in DROP are not eligible to participate in the Investment Plan. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular Class, Elected County Officers, etc.), as the FRS defined benefit plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering the plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.06% of payroll and by forfeited benefits of plan members.

For all membership classes, employees are immediately vested in their own contributions and are vested after one year of service for employer contributions and investment earnings. If an accumulated benefit obligation for service credit originally earned under the FRS Plan is transferred to the Investment Plan, the member must have the years of service required for FRS Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Nonvested employer contributions are placed in a suspense account for up to five years. If the employee returns to FRS-covered employment within the five-year period, the employee will regain control over their account. If the employee does not return within the five-year period, the employee will forfeit the accumulated account balance. For the fiscal year ended June 30, 2025, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the County.

After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided; the member may either transfer the account balance to the FRS Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the FRS Plan, or remain in the Investment Plan and rely upon that account balance for retirement income.

The County's contributions to the Investment Plan totaled $12,357,012 for the year ended September 30, 2025.

Employee contributions to the Investment Plan totaled $2,018,918 for the year ended September 30, 2025.

NOTE 13 OTHER POSTEMPLOYMENT BENEFITS

Plan Description

The postemployment benefits plan is a single-employer defined benefit plan administered by the County. In accordance with Section 112.0801, *Florida Statutes,* and as authorized by County Ordinance 2018-073 effective November 20, 2018, and County Ordinance 2020-044 effective January 1, 2021, the County offers retiring employees enrolled in the County's plans at the time of retirement and their covered dependents the opportunity to continue to participate in health and/or life insurance plans through the County's Retiree Benefits Program. The postemployment benefits plan does not issue a separate financial statement.

If an employee wishes to immediately continue group health insurance through the County, the appropriate paperwork must be submitted within 30 days of their employment termination date. A retired employee, who retired on or after November 20, 2018, has a one-time option to elect to cease participation in the group health insurance plan upon retirement, enter into inactive status, and enroll at a later date. A surviving spouse may also elect this one-time option. An employee who retires under a state retirement system or a state optional annuity or retirement program or is placed on disability retirement must immediately begin receiving retirement benefits after leaving County employment to qualify for this benefit. Any employee who retires under the Investment Plan must meet the age and service requirements set forth in Section 121.021(29), *Florida Statutes,* or attained the retirement age specified by Section 72(t)(2)AA)(i) of the Internal Revenue Code and have the years of service required for vesting as set forth in Section 121.021(45), *Florida Statutes*.

However, an exception to this qualification is that some employees who did not retire, were employed with County government a minimum of 15 years and terminated their employment prior to January 1, 2012, qualified for participation in the Retiree Benefits Program based solely upon their years of service. Retirees age 65 and older and/or their Medicare eligible dependents participate in the fully-insured Medicare Advantage plan and must enroll in the Federal Medicare program (Part A & Part B) to be eligible for enrollment in this plan option. Retirees under the age of 65 may remain on the County's self-insured medical plan.

NOTE 13 OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)

Plan Description (Continued)

The premiums for the retirees and dependents participating in the County's health plans are the same as that of active employees. If a retiree was employed before January 1, 2009, elects to continue group health insurance, and was employed by County government for a minimum of ten years, or eight years for elected officials and senior management, the County contributes toward the payment of the premium for the employee only coverage. If an employee retired or entered DROP before January 1, 2012, the County contributes 3% of the retiree's premium for each full year of employment that the employee had with a Polk County agency affiliated with the County's health plan. The maximum contribution that the County will provide to a retiree at 3% per year is 75% of the premium. If an employee retires after January 1, 2012, the County contributes the lesser of $20 per year of service, up to a maximum of $500 or 3% per year of service up to a maximum of 75%. The County does not make a contribution toward premiums for any employee hired after December 31, 2008. The County also subsidizes the premium rates paid by non-Medicare eligible retirees and their dependents by allowing them to participate in the self-insured plans at the blended group (implicitly subsidized) premium rates for both active and non-Medicare eligible retired employees. These rates provide an implicit subsidy because, on an actuarial basis, their current and future claims are expected to result in higher costs to the plan on average than those of active employees.

Employees may also retain the amount of basic life coverage in effect on the group life insurance plan at the time they become a retiree; however, they are fully responsible for the premium.

Funding Policy

The County has not advance-funded or established a funding methodology for the annual Other Postemployment Benefit (OPEB) or the net OPEB obligation. Contribution requirements of the County are established and may be amended through the County. The plan is currently being funded on a pay-as-you-go basis. No trust fund has been established for the plan. The plan does not issue a separate financial report.

Employees Covered by Benefit Terms

At September 30, 2025, the following employees were covered by the benefit terms:

Plan Participants:	
Inactive Employees or Beneficiaries Currently Receiving Benefits	1,679
Active Plan Members	4,591
Total Participants	6,270

NOTE 13 OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)

Total OPEB Liability

The County's Total OPEB liability was measured as of September 30, 2024, and was determined by an actuarial valuation as of September 30, 2024. The following table shows the County's total OPEB liability for the year ended September 30, 2025.

	Total OPEB Liability
Balance - October 1, 2024	$ 163,544,255
Changes for the Year:	
Service Cost	3,121,713
Interest	7,510,284
Changes in Assumptions	50,701,772
Differences Between Expected and Actual Experience	1,329,851
Benefit Payments	(8,914,994)
Net Changes	53,748,626
Balance - September 30, 2025	$ 217,292,881

Actuarial Assumptions

The total OPEB liability in the September 30, 2025, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Discount Rate	3.81 %
Inflation	2.50 %
Healthcare Cost Trend Rates	6.50 %

The actuarial cost method used was the Entry Age Normal method.

Mortality tables used for Regular Class and Special Risk Class members in the July 1, 2025, actuarial valuation of the Florida Retirement System. They are based on the results of a statewide experience study covering the period 2013 through 2018.

For plans that do not have formal assets, the discount rate should equal the tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date. For the purpose of this actuarial roll forward, the municipal bond rate is 3.81% (based on the daily rate of Fidelity's "20-Year Municipal GO AA Index" closest to but not later than the measurement date). The discount rate was 4.63% as of the previous measurement date.

NOTE 13 OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)

Discount Rate Sensitivity

The following presents the total OPEB liability of the County, as well as what the County's total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current discount rate:

Description	1% Decrease in Discount Rate	Discount Rate	1% Increase in Discount Rate
OPEB Plan Discount Rate	2.81 %	3.81 %	4.81 %
Total OPEB Liability	$ 241,209,669	$ 217,292,881	$ 196,638,848

Healthcare Trend Rate Sensitivity

The following presents the total OPEB liability of the County, as well as what the County's total OPEB liability would be if it were calculated using healthcare cost trend rates that are one percentage point lower or one percentage point higher than the current healthcare cost trend rates:

Description	1% Decrease in Healthcare Cost Trend Rate	Healthcare Cost Trend Rate	1% Increase in Healthcare Cost Trend Rate
OPEB Plan Healthcare Cost Rate	5.50 %	6.50 %	7.50 %
Total OPEB Liability	$ 200,209,554	$ 217,292,881	$ 236,678,389

Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended September 30, 2025, the County recognized OPEB expense of $6,811,861. In addition, the County reported deferred inflows of resources from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences Between Expected and Actual Experience	$ 2,366,827	$ 1,415,835
Changes of Assumptions	56,449,568	52,669,214
County's Contributions Subsequent to the Measurement Date	9,719,982	-
Total	$ 68,536,377	$ 54,085,049

NOTE 13 OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)

Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

An amount of $9,719,982 reported as deferred outflows of resources related to OPEB resulting from County Contributions subsequent to measurement date will be recognized as reduction of the total OPEB liability in the year ending September 30, 2026. Amounts reported as deferred inflows and outflows of resources related to OPEB will be amortized over five years and will be recognized as follows:

Year Ending September 30,	Amount
2026	$ (3,820,106)
2027	(3,299,068)
2028	1,671,307
2029	(899,549)
2030	209,323
Thereafter	10,869,439
Total	$ 4,731,346

NOTE 14 GOVERNMENTAL FUND BALANCE CLASSIFICATIONS

The County's governmental fund balances as of September 30, 2025, were classified as follows:

	General Fund	Special Revenue Grants Fund	Coronavirus Relief Fund	County Transportation Trust Fund	Impact Fees Fund
Nonspendable:					
Prepaids	$ 1,118,399	$ -	$ -	$ -	$ -
Advances	249,542	-	-	-	-
Inventories	1,498,198	-	-	-	-
Total Nonspendable	2,866,139	-	-	-	-
Restricted:					
Economic Development	2,592,339	-	-	-	-
Human Services Multi-Purpose Centers and Healthy Families Program	11,988	-	-	-	-
Roadway Maintenance, Operations, and Capital	-	-	-	132,085,672	-
Community Redevelopment Areas	-	-	-	-	-
Emergency Services	-	-	-	-	-
Libraries, Museums, and Parks Maintenance, Operations, and Capital	129,644	-	-	-	-
Law Enforcement	1,192,342	-	-	-	-
Court Related Operation/Technology	-	-	-	-	-
Opioid and Other Drug Prevention	-	-	-	-	-
Debt Service	-	-	-	-	-
Tourism Development	-	-	-	-	-
Indigent Healthcare	-	-	-	-	-
Impact Fees	-	-	-	-	165,404,845
Building Code Enforcement	2,108,170	-	-	-	-
Total Restricted	6,034,483	-	-	132,085,672	165,404,845
Committed:					
Roadway Maintenance, Operations, and Capital	-	-	-	-	-
Environmental Lands Acquisition and Maintenance	-	-	-	-	-
Emergency Medical Services	-	-	-	-	-
Total Committed	-	-	-	-	-
Assigned:					
Subsequent Year's Budget	1,448,402	-	-	-	-
Roadway Maintenance, Operations, and Capital	-	-	-	-	-
Debt Service	-	-	-	-	-
General Capital Improvement Projects	-	-	-	-	-
Total Assigned	1,448,402	-	-	-	-
Unassigned	205,742,285	(45,791,731)	-	-	-
Total Fund Balances	$ 216,091,309	$ (45,791,731)	$ -	$ 132,085,672	$ 165,404,845

NOTE 14 GOVERNMENTAL FUND BALANCE CLASSIFICATIONS (CONTINUED)

	General Capital Improvements Fund	Nonmajor Governmental Funds	Total Governmental Funds
Nonspendable:			
Prepaids	$ -	$ 1,092,479	$ 2,210,878
Advances	-	-	249,542
Inventories	-	-	1,498,198
Total Nonspendable	-	1,092,479	3,958,618
Restricted:			
Economic Development	-	-	2,592,339
Human Services Multi-Purpose Centers and Healthy Families Program	-	-	11,988
Roadway Maintenance, Operations, and Capital	-	10,589,119	142,674,791
Community Redevelopment Areas	-	1,388,805	1,388,805
Emergency Services	-	18,628,380	18,628,380
Libraries, Museums, and Parks Maintenance, Operations, and Capital	-	26,404,796	26,534,440
Law Enforcement	-	6,265,559	7,457,901
Court Related Operation/Technology	-	8,326,759	8,326,759
Opioid and Other Drug Prevention	-	10,145,200	10,145,200
Debt Service	-	11,089,552	11,089,552
Tourism Development	-	18,816,704	18,816,704
Indigent Healthcare	-	106,286,867	106,286,867
Impact Fees	-	-	165,404,845
Building Code Enforcement	-	12,083,090	14,191,260
Total Restricted	-	230,024,831	533,549,831
Committed:			
Roadway Maintenance, Operations, and Capital	-	82,416,868	82,416,868
Environmental Lands Acquisition and Maintenance	-	55,732,597	55,732,597
Emergency Medical Services	-	23,109,013	23,109,013
Total Committed	-	161,258,478	161,258,478
Assigned:			
Subsequent Year's Budget	-	-	1,448,402
Roadway Maintenance, Operations, and Capital	-	942,386	942,386
Debt Service	-	1,567,681	1,567,681
General Capital Improvement Projects	163,057,610	-	163,057,610
Total Assigned	163,057,610	2,510,067	167,016,079
Unassigned	-	-	159,950,554
Total Fund Balances	$ 163,057,610	$ 394,885,855	$ 1,025,733,560

NOTE 15 PROPERTY TAX REVENUES

Taxable values for all property are established as of January 1, which is the date of lien, for the fiscal year starting October 1. Property tax revenues recognized for the year ended September 30, 2025, were levied in January 2024. All taxes are payable on November 1 and due by March 31, or as soon as the assessments roll is certified and delivered to the Tax Collector. Discounts are allowed for early payment at the rate of 4% in November, 3% in December, 2% in January, and 1% in February. Taxes paid in March are without discount. All unpaid taxes become delinquent as of April 1. Virtually all unpaid taxes are collected via the sale of tax certificates on or prior to June 1; therefore, there were no material taxes receivable at fiscal year-end. Any prepaid taxes paid in June through September are accrued as deferred inflows at the fiscal year-end.

NOTE 16 REHABILITATION AND HOMEOWNERSHIP LOAN PROGRAMS

The County has multi and single-family home rehabilitation and homeownership loan programs funded under the Community Development Block Grant (CDBG), HOME Investment Partnership Loan Program (HOME), and the State Housing Initiative Partnership Program (SHIP). If the homeowners remain in their homes for the full term of the deferred loan, the loan is forgiven. If the property is transferred or sold before the end of the loan period, the proceeds from the repayment including interest, if any, are then repaid and returned to the appropriate grant program. If the net proceeds from a voluntary (sale) or involuntary (foreclosure) sale are insufficient to repay the amount of the assistance, the County shall recapture the balance due on the loan or 100% of net proceeds from the sale, whichever is less. If there are no net proceeds from the sale, no repayment is required. A lien is placed against the property to ensure the repayment of the loan and interest, if any. As collection is uncertain on these loans, they are not recognized in the financial statements.

NOTE 17 PROPERTY TAX REVENUES AFFORDABLE HOUSING ASSISTANCE TRUST FUND STATE HOUSING INITIATIVE PARTNERSHIP PROGRAM (SHIP)

The Affordable Housing Assistance Trust Fund – State Housing Initiative Partnership Program (SHIP) is included in the Special Revenue Grant Governmental Fund. Separate financial information for this fund is reported below:

ASSETS	
Cash and Investments	$ 9,535,598
Interest Receivable	21,028
Total Assets	$ 9,556,626
LIABILITIES AND FUND BALANCE	
LIABILITIES	
Vouchers Payable	$ 411,967
Unearned Revenue	9,144,659
Total Liabilities	9,556,626
FUND BALANCE	-
Total Liabilities and Fund Balance	$ 9,556,626

	Budget			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
REVENUES				
Intergovernmental	$ 4,695,942	$ 4,695,942	$ 6,045,362	$ 1,349,420
Interest Income	50,000	50,000	-	(50,000)
Miscellaneous Revenues	100,000	100,000	669,015	569,015
Total Revenues	4,845,942	4,845,942	6,714,377	1,868,435
EXPENDITURES				
Economic Environment	16,331,711	16,331,711	6,714,377	9,617,334
Total Expenditures	16,331,711	16,331,711	6,714,377	9,617,334
NET CHANGE IN FUND BALANCE	(11,485,769)	(11,485,769)	-	11,485,769
Fund Balance - Beginning of Year	-	-	-	-
FUND BALANCE - END OF YEAR	$ (11,485,769)	$ (11,485,769)	$ -	$ 11,485,769

NOTE 18 COMMITMENTS AND CONTINGENCIES

Federal Grant Programs

The County participates in a number of federal programs. Grant programs are subject to financial and compliance audits by the grantors or their representatives. The grantor audits of all programs for or including the year ended September 30, 2025, have not been completed. Accordingly, the County's compliance with applicable grant requirements will be established at some future date. The amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time, although the County expects such amounts, if any, to be immaterial.

Litigation

Various suits and claims involving disputed ad valorem real property taxes are pending against Polk County. Portions of these taxes have been voluntarily paid, others have been paid under protest, and in certain instances, there are unpaid balances.

Various other suits and claims arising in the ordinary course of County operations, some of which may involve substantial amounts, are pending against the County. While the ultimate effect of such litigation cannot be ascertained at this time, in the opinion of counsel for the County, the liabilities which may arise from such action would not result in losses which would materially affect the financial position of Polk County or the results of its operations.

Polk Regional Water Cooperative

Background

The Polk Regional Water Cooperative (PRWC) was created on April 1, 2016, by an interlocal agreement between the City of Lake Alfred, City of Auburndale, City of Bartow, City of Davenport, City of Eagle Lake, City of Fort Meade, City of Frostproof, Haines City, City of Lakeland, City of Lake Wales, City of Mulberry, Polk City, City of Winter Haven, Town of Dundee, Town of Lake Hamilton, and Polk County in accordance with Chapters 163 and 373 of the *Florida Statutes*. These local government units are collectively considered the Member Governments. The PRWC is a separate legal entity organized under the laws and the state of Florida, and the Member Governments have no equity ownership and no rights to the assets or obligations to satisfy liabilities of PRWC.

The PRWC is devoted to encouraging the development of fully integrated robust public water supply systems comprised of diverse sources managed in a manner that take full advantage of Florida's intense climatic cycles to ensure reliable, sustainable and drought resistant systems which maximize the use of alternative water supplies to the greatest extent practicable. The PRWC will evaluate, plan, and implement water projects and coordinate partnerships with other water users.

Commitments to Membership Fees

The terms of the interlocal agreement require each Member Government to contribute their proportionate share of the PRWC's annual working capital needs which are established annually by a resolution of the PRWC's Board of Directors.

NOTE 18 COMMITMENTS AND CONTINGENCIES (CONTINUED)

Large Contractual Commitments

The County has contractual commitments at September 30, 2025, for the following:

Project	Estimated Amount
Comprehensive Service Agreement-Vendor Is To Design,Permit,Construct,Monitor & Maintain The Polk County Wilson Ranch Reserve	$ 38,677,977
Northeast Regional Wastewater Treatment Facility Expansion - Gmp Addendum # 1	28,536,011
Northeast Regional Wastewater Treatment Facility Expansion - Gmp Addendum # 2	24,731,337
Septage Receiving & Leachate Treatment System	20,820,850
Prof Svcs Agreement For Engineering Svcs-NE Regional Wastewater Treatment Facility Expansion From 6.0 Mgd To 9.0 Mgd	12,897,101
Polk County Fire Rescue Training Center	10,494,656
West Pipkin Road Widening Construction Project	4,932,308
Imperial Lakes Blvd Drainage Improvement Proj-Arp	4,671,520
Wynnstone, Cascades, & Brentwood Infrastructure Agreement	4,448,012
Babson Park Wpf No.1 Ground Storage Tank & High Service Pump Station	3,739,573
Holly Hill Ufa #2 And Oak Hill #4 Wellheads	3,379,950
NW Regional Wastewater Treatment Facility Improvements	3,249,568
Professional Services For Phase IV Landfill Construction	2,940,798
Southwest Regional Wastewater Treatment Facility (Swrwwtf) Improvements	2,795,241
Drainage Improvements Along E. Lake Parker Dr,Lakeview,Fairway,Golfview,Burns & Weber	2,331,864
Provide Advanced Algae Cultivation Technology For Nutrient Removal From Lower/Saddle Creek & Lk Hancock	2,300,000
Services For Qualified Polk County Residents At Or Below 200% Of The Federal Poverty Level	2,286,944
US 27 At Tierra Del Sol Intersection Improvement	2,286,826
Fountain Of Youth Sewer	2,125,764
Lake Annie Water Quality Improvement Project	2,094,706
S. Lake Wales Drainage Improvement Project-Arp	1,993,628
Purchase & Renovate The Mulberry Community Health Center	1,950,000
Primary Care Services For Qualified Polk County Residents At Or Below 200% Of Federal Poverty Level	1,865,454
Professional Services For The Alignment Study & Final Design Services For A Roadway Proj In NE Polk County	1,750,072
17 Lift Station Sites Scada Upgrades	1,714,500
Infrastructure & Impact Fee Credit Agreement-Power Line Rd-Northern Extension - Phase 1	1,714,315
Lift Station 38 Replacement	1,597,833
Professional Services Agreement For Stormwater Infrastructure Improvement Project	1,593,607
Architectural/Engineering Services For The Polk County Agricultural Center Complex Master Plan	1,445,225
Christina Ls No. 34 Gs Fm Improvements	1,437,489
Case Management & Contract Management Software Modules	1,434,875
Professional Services For Northeast Polk County Minor Road Projects	1,422,698
Construction Of A New Sally Port & Demolition Of The Lawrence Crow Building	1,381,571
Installation Of 11 Air Handling Units-Polk County Admi Building	1,318,414
Provide Primary Care Services To Qualified Residents Of Polk County	1,302,301
Rolling Oaks Estates Wm Upgrades	1,255,854
Professional Engineering Services For CR557 (Buena Vista Dr) Widening	1,228,687
Reimbursement Of Uncompensated Care For Psychiatry Services For Qualified, Uninsured Polk Cty Residents At Or Below 200% Of FPL	1,219,560
Architectural & Engineering Services For PCSO/Polk County Joint Use Warehouse	1,105,325
Engineering Services In Connection With The Thompson Nursery Road Project	1,093,055
Project Sub-Agreement For Cost-Sharing Of Wheeling Infrastructure-Sub-Agreement Sa-5	1,069,132
New Beginning Transition Center For Men (NBTC Men)	1,035,230
Construction Of The New Consolidated Lakeland Health Center	1,000,000
Architectural & Engineering Services For Expansion Of Polk Cnty Medical Examiner's Office	993,550
Polk County Sheriff's K-9 Training Facility	954,348
Professional Services For Circle B Reserve Project	941,437
Subtotal	215,559,166

NOTE 18 COMMITMENTS AND CONTINGENCIES (CONTINUED)

Large Contractual Commitments (Continued)

Project	Estimated Amount
Simmers Young Park Water Quality Improvement Project	$ 939,884
PCSO Ridge District Station At Poinciana Project	865,835
Bone Valley ATV Park Campground	864,752
Regal Palms Long Services Replacement-- Ph 2	856,945
Polk County Specialty Care & Children Home Society Building Roof Replacement	850,500
Purchase Of One New Mobile Medical Unit	845,080
Palmer Road Drainage Improvement Project-ARP	819,493
Provide Dental Care Services To Qualified Residents Of Polk County	811,328
Inpatient Psychiatric Services For Qualified Polk County Residents At Or Below 200% Federal Poverty Level	801,000
CR532 Pwm Relocation At Lk Wilson Rd To 1400 Ft East	766,002
Vision Zero Action Plan & Transportation Planning Organization (TPO)	763,503
Access Rd 24-Inch Force Main Relocation	760,471
New Lift Station/Lift Station 330 Replacement	749,361
Dental Care Services For Qualified Polk County Residents At Or Below 200% Of Federal Poverty Level	729,640
Crooked Lake Park Receivership Lift Station Force Main Improvements Project	729,250
Fort Fraser Trail Extension	713,755
Non-Site Related Transportation Improvements - To Connect Cunningham Rd East To Eloise Loop Rd	709,695
Quality Behavioral Health Care Services For Qualified Polk Cty Residents At Or Below 200% Of Fpl	696,707
Provision Of Psychiatric Services For Qualified Polk County Residents	671,862
Rolling Hills Pwm Upgrade	659,704
Improvements On Buckeye Loop	658,229
New Beginning Transition Center For Women	654,196
Professional Services In Connection With The Septage Receiving Stations Design	653,345
Utilities Division Ami Radio Towers	653,141
Provide Forensic Case Management & Competency Restoration Services To Qualified Polk County Residents At Or Below 200% Of The Federal Poverty Level	648,013
Daughtery Rd Park Phase I	616,205
Primary Care Services For Qualified Polk County Residents At Or Below 200% Of Federal Poverty Level	606,508
Utilities Customer Information System	581,192
North Central Landfill Wetlands Construction	566,450
Mand Local Match For Behavioral Health Services	556,797
Citrus Ridge Dr At Mandarin Pwm Improvements	553,556
Provide Oracle Saas Erp Services And Implementation Services	551,429
Architectural & Engineering Services For New Roadway Maintenance Facility	534,277
Subtotal	23,438,105
Total	$ 238,997,271

NOTE 19 TRANSFERS

Transfers for the year ended September 30, 2025, consisted of the following:

Transfers to General Fund from:		
Nonmajor Governmental Funds	$	6,938,332
Special Revenue Grants Fund		851,454
Utilities Fund		2,362,761
Waste and Recycling Fund		5,298,294
Total	$	15,450,841
Transfer to Special Revenue Grants Fund from:		
General Fund	$	927,017
Nonmajor Governmental Funds		105,472
Total	$	1,032,489
Transfers to County Transportation Trust Fund from:		
Special Revenue Grants Fund	$	468,392
Nonmajor Governmental Funds		11,611
Total	$	480,003
Transfer to Impact Fees Fund from:		
Nonmajor Governmental Funds	$	161,100
Total	$	161,100
Transfer to General Capital Improvements Fund from:		
General Fund	$	59,965,372
Total	$	59,965,372
Transfers to Nonmajor Governmental Funds from:		
General Fund	$	5,499,498
County Transportation Trust Fund		4,362,522
Impact Fees Fund		1,803,824
Nonmajor Governmental Funds		2,589,554
Utilities Fund		4,852,681
Total	$	19,108,079
Transfer to Waste and Recycling Fund from:		
Special Revenue Grants Fund	$	17,442,635
Total	$	17,442,635
Transfers to Internal Service from:		
General Fund	$	62,192
Nonmajor Governmental Funds		1,875,000
Total	$	1,937,192

NOTE 19 TRANSFERS (CONTINUED)

Transfers are used to: 1) move revenues from the fund which state law requires to collect them to the fund that state law requires to expend them, 2) provide matching funds for grants, 3) or use unrestricted General Fund and other fund revenues to finance transportation or other activities which must be accounted for in another fund.

NOTE 20 DEFICIT FUND BALANCES AND NET POSITION

At September 30, 2025, the Special Revenue Grants Fund had a fund balance deficit of $45,791,731. The deficit in the Special Revenue Grants Fund will be eliminated through the future receipt of grant revenues.

At September 30, 2025, the Rohr Nursing Home Fund had a net position deficit of $1,387,087. The deficit in the Rohr Nursing Home Fund will be eliminated through a future transfer from the General Fund.

NOTE 21 POLK COUNTY ECONOMIC DEVELOPMENT AD VALOREM TAX EXEMPTION PROGRAM

On November 6, 2012, the electorate of Polk County, Florida, passed a referendum authorizing the County to grant ad valorem tax exemptions to qualifying businesses. The Polk County Board of County Commissioners adopted Ordinance 2013-017 on May 7, 2013, to establish such a program. This ordinance authorized the County to grant economic development ad valorem tax exemptions to new businesses and expansions of existing businesses as defined in Section 196.012, of the *Florida Statutes* as authorized by Article VII, Section 3 of the Florida Constitution and section 196.195, *Florida Statutes*.

The ad valorem tax exemption program currently recognizes three categories of businesses for eligibility: new businesses in qualified target industries (QTI), existing businesses in QTI seeking to expand, and manufacturing expansion. Qualified applicants are eligible to receive ad valorem tax exemptions for up to 100% of the assessed value of the property for a maximum of 10 years. There were 33 businesses participating in the ad valorem tax exemption program for year ended September 30, 2025. The mutual agreement provides financial incentives to the companies and economic job growth for the County. The County assesses compliance with these agreements on an annual basis. The exemptions offered by the County do not apply to taxes levied by the Polk County School Board, Southwest Florida Water Management District, or any other taxing authorities not governed by the County. The County did not set a threshold for disclosure and therefore all are disclosed.

NOTE 21 POLK COUNTY ECONOMIC DEVELOPMENT AD VALOREM TAX EXEMPTION PROGRAM (CONTINUED)

The following is a schedule of tax assessments and exemptions by exemption type for year ended September 30, 2025:

Taxable Value Summary - New Business QTI	
Assessed Taxes Without Abatements	$ 4,021,058
Tax Revenue Abated	3,550,875
Tax Revenue to County	$ 470,183
Tax Revenue Summary - New Business NonQTI	
Assessed Taxes Without Abatements	$ 4,137,712
Tax Revenue Abated	3,743,737
Tax Revenue to County	$ 393,975
Taxable Value Summary - Existing Business QTI	
Assessed Taxes Without Abatements	$ 1,613,378
Tax Revenue Abated	998,141
Tax Revenue to County	$ 615,237
Taxable Value Summary - Existing AVTE	
Assessed Taxes Without Abatements	$ 286,776
Tax Revenue Abated	165,348
Tax Revenue to County	$ 121,428
Taxable Value Summary - AVTE Expansion	
Assessed Taxes Without Abatements	$ 3,471,671
Tax Revenue Abated	2,051,432
Tax Revenue to County	$ 1,420,239

NOTE 22 ADJUSTMENTS AND RESTATEMENTS OF BEGINNING BALANCES

Changes to or Within the Financial Reporting Entity

The Special Revenue Grants Fund and General Capital Improvements Fund met the requirement for reporting as a major fund in the current fiscal year whereas they did not meet those requirements in the previous fiscal year. Management has designated the County Transportation Trust Fund as a major fund for the current fiscal year. The effect of these changes are shown in column A of the table below.

Change in Accounting Principle

Effective October 1, 2024, the County implemented GASB Statement No. 101, *Compensated Absences*. This statement updated the recognition and measurement guidance for compensated absences and associated salary-related payments and amended certain previously required disclosures. As a result of the implementation of this standard, the compensated absences liability as of October 1, 2024 was restated. The effect of the implementation of this standard is shown in column B of the table below.

	September 30, 2024 as Previously Reported	Change to or Within the Financial Reporting Entity (A)	Change in Accounting Principle (B)	September 30, 2024 as Restated
Government-Wide:				
Governmental Activities	$ 3,612,177,438	$ -	$ (15,792,495)	$ 3,596,384,943
Business-Type Activities	919,264,872	-	(1,279,742)	917,985,130
Total Primary Government	$ 4,531,442,310	$ -	$ (17,072,237)	$ 4,514,370,073
Governmental Funds:				
Major Funds:				
General Fund	$ 198,179,604	$ -	$ -	$ 198,179,604
Special Revenue Grants Fund	-	(5,900,801)	-	(5,900,801)
County Transportation Trust Fund	-	122,065,362	-	122,065,362
Coronavirus Relief Fund	-	-	-	-
Impact Fees Fund	142,738,065	-	-	142,738,065
General Capital Improvements Fund	-	114,447,480	-	114,447,480
Nonmajor Funds	583,485,125	(230,612,041)	-	352,873,084
Total Governmental Funds	$ 924,402,794	$ -	$ -	$ 924,402,794
Proprietary Funds				
Major Funds:				
Utilities Fund	$ 739,741,893	$ -	$ (1,020,228)	$ 738,721,665
Waste and Recycling Fund	182,283,802	-	(257,220)	182,026,582
Nonmajor Funds	(759,280)	-	(2,294)	(761,574)
Total Proprietary Funds	$ 921,266,415	$ -	$ (1,279,742)	$ 919,986,673
Governmental Activities - Internal Service Funds	$ 107,043,440	$ -	$ (630,196)	$ 106,413,244

NOTE 23 SUBSEQUENT EVENTS

On November 25, 2025, the County issued $39,290,000 of its Public Facilities Revenue Refunding Bonds, Series 2025 to 1) refund the County's outstanding Public Facilities Revenue Refunding Bonds, Series 2014, maturing on and after December 1 2026, and 2) pay costs of issuance of the 2025 bonds. The County was able to realize net present value savings of $3,097,764.

REQUIRED SUPPLEMENTARY INFORMATION

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POLK COUNTY, FLORIDA
SCHEDULE OF CHANGES IN THE COUNTY'S
TOTAL OPEB LIABILITY AND RELATED RATIOS
LAST TEN FISCAL YEARS

	2025	2024	2023	2022	2021
Total OPEB Liability					
Service Cost	$ 3,121,713	$ 3,349,338	$ 5,180,152	$ 4,871,937	$ 5,010,354
Interest	7,510,284	7,194,147	4,592,364	4,513,869	5,482,702
Difference Between Expected and Actual Experience	1,329,851	879,933	1,611,336	4,501,038	(3,062,160)
Changes of Assumptions	50,701,772	(3,700,158)	(47,145,598)	16,434,859	(11,669,908)
Benefit Payments	(8,914,994)	(8,665,948)	(8,536,247)	(7,924,382)	(7,467,966)
Net Change in Total OPEB Liability	53,748,626	(942,688)	(44,297,993)	22,397,321	(11,706,978)
Total OPEB Liability - Beginning	163,544,255	164,486,943	208,784,936	186,387,615	198,094,593
Total OPEB Liability - Ending	$ 217,292,881	$ 163,544,255	$ 164,486,943	$ 208,784,936	$ 186,387,615
County's Covered-Employee Payroll	$ 278,416,681	$ 228,004,001	$ 220,293,721	$ 216,549,962	$ 209,227,016
County's Total OPEB Liability as a Percentage of Covered-Employee Payroll	78.05 %	71.73 %	74.67 %	96.41 %	89.08 %

Notes to Schedule:

Information is required to be presented for 10 years. However, until a full 10-year trend is compiled, the County will present information for only those years for which information is available. The defined benefit OPEB plan is not administered through a trust that meets the criteria of GASB Statement No. 75, paragraph 4. There are no assets accumulated in a trust to pay for OPEB.

Changes in Assumptions: The following assumptions have been updated in accordance with GASB Statement No. 75.

- The discount rate was changed from 4.63% as of the previous measurement date to 3.81% as of September 30, 2025.
- Per capita costs and premiums were updated based on information provided.
- The healthcare cost trend assumption was updated.

2020	2019	2018
$ 4,515,181	$ 5,016,274	$ 5,521,352
6,618,093	6,957,959	6,311,071
-	-	42,401
23,137,736	(37,082,312)	(13,232,965)
(8,914,773)	(9,675,173)	(7,893,882)
25,356,237	(34,783,252)	(9,252,023)
172,738,356	207,521,608	216,773,631
$ 198,094,593	$ 172,738,356	$ 207,521,608
$ 278,386,886	$ 268,972,837	$ 201,726,831
71.16 %	64.22 %	102.87 %

POLK COUNTY, FLORIDA
SCHEDULE OF COUNTY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY –
FLORIDA RETIREMENT SYSTEM PENSION PLAN
LAST TEN MEASUREMENT PERIODS[1]

	2025	2024	2023	2022	2021
County's Proportion of the Net Pension Liability	1.016347081%	1.008074940%	0.936660014%	0.928621015%	0.933778505%
County's Proportionate Share of the Net Pension Liability	$ 315,424,620	$ 389,970,765	$ 373,229,371	$ 345,521,643	$ 70,536,352
County's Covered Payroll[2]	$ 310,500,329	$ 295,979,933	$ 262,445,203	$ 202,292,985	$ 196,292,168
County's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	101.59%	131.76%	142.21%	170.80%	35.93%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	87.26%	83.70%	82.38%	82.89%	96.40%

* The amounts presented for each fiscal year were determined as of June 30.

1 Information is required to be presented for 10 years.

2 Covered payroll consists of pensionable wages calculated as of the respective measurement date.

2020	2019	2018	2017	2016
1.006785508%	0.984599641%	0.979972181%	0.957941800%	0.941256310%
$ 436,355,676	$ 339,082,409	$ 295,172,700	$ 283,352,754	$ 237,667,957
$ 195,548,909	$ 187,983,897	$ 187,511,944	$ 172,448,583	$ 175,979,949
223.14%	180.38%	157.42%	164.31%	135.05%
78.85%	82.61%	84.26%	83.89%	84.88%

POLK COUNTY, FLORIDA
SCHEDULE OF COUNTY CONTRIBUTIONS –
FLORIDA RETIREMENT SYSTEM PENSION PLAN
LAST TEN FISCAL YEARS[1]

	2025	2024	2023	2022	2021
Contractually Required Contribution	$ 62,909,340	$ 57,803,413	$ 46,488,928	$ 40,763,758	$ 36,676,127
Contributions in Relation to the Contractually Required Contribution	(62,909,340)	(57,803,413)	(46,488,928)	(40,763,758)	(36,676,127)
Contribution Deficiency (Excess)	$ -	$ -	$ -	$ -	$ -
County's Covered Payroll	$ 312,470,059	$ 297,764,343	$ 267,733,163	$ 205,226,995	$ 197,335,827
Contributions as a Percentage of Covered Payroll	20.13%	19.41%	17.36%	19.86%	18.59%

* The amounts presented for each fiscal year were determined as of September 30.

1 Information is required to be presented for 10 years.

2020	2019	2018	2017	2016
$ 34,117,293	$ 31,176,804	$ 28,567,372	$ 25,519,776	$ 24,584,511
(34,117,293)	(31,176,804)	(28,567,372)	(25,519,776)	(24,584,511)
$ -	$ -	$ -	$ -	$ -
$ 195,101,781	$ 189,658,115	$ 189,552,917	$ 176,635,169	$ 180,312,824
17.49%	16.44%	15.07%	14.45%	13.63%

POLK COUNTY, FLORIDA
SCHEDULE OF COUNTY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY –
HEALTH INSURANCE SUBSIDY PENSION PLAN
LAST TEN MEASUREMENT PERIODS[1]

	2025	2024	2023	2022	2021
County's Proportion of the Net Pension Liability	0.731190937%	0.718798591%	0.686708600%	0.690185997%	0.689358050%
County's Proportionate Share of the Net Pension Liability	$ 93,719,990	$ 107,826,810	$ 109,058,485	$ 73,101,721	$ 84,560,128
County's Covered Payroll[2]	$ 310,500,329	$ 295,979,933	$ 262,445,203	$ 244,016,805	$ 236,133,101
County's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	30.18%	36.43%	41.55%	29.96%	35.81%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	6.36%	4.80%	4.12%	4.81%	3.56%

* The amounts presented for each fiscal year were determined as of June 30.

1 Information is required to be presented for 10 years.

2 Covered payroll consists of pensionable wages calculated as of the respective measurement date.

2020	2019	2018	2017	2016
0.682123618%	0.671150490%	0.668910157%	0.647821000%	0.640800865%
$ 83,286,183	$ 75,095,024	$ 70,798,201	$ 69,268,011	$ 74,682,686
$ 231,129,920	$ 219,181,243	$ 218,394,455	$ 194,438,570	$ 197,293,241
36.03%	34.26%	32.42%	35.62%	37.85%
3.00%	2.63%	21.50%	1.64%	0.97%

POLK COUNTY, FLORIDA
SCHEDULE OF COUNTY CONTRIBUTIONS – HEALTH INSURANCE SUBSIDY PENSION PLAN
LAST TEN FISCAL YEARS[1]

	2025	2024	2023	2022	2021
Contractually Required Contribution	$ 6,676,542	$ 6,178,973	$ 4,748,785	$ 4,227,855	$ 4,093,103
Contributions in Relation to the Contractually Required Contribution	(6,676,542)	(6,178,973)	(4,748,785)	(4,227,855)	(4,093,103)
Contribution Deficiency (Excess)	$ -	$ -	$ -	$ -	$ -
County's Covered Payroll	$ 312,470,059	$ 297,764,343	$ 267,733,163	$ 247,125,157	$ 238,317,179
Contributions as a Percentage of Covered Payroll	2.14%	2.08%	1.77%	1.71%	1.72%

* The amounts presented for each fiscal year were determined as of September 30.

1 Information is required to be presented for 10 years.

2020	2019	2018	2017	2016
$ 3,973,874	$ 3,767,613	$ 3,643,123	$ 3,492,346	$ 3,424,007
(3,973,874)	(3,767,613)	(3,643,123)	(3,492,346)	(3,424,007)
$ -	$ -	$ -	$ -	$ -
$ 231,767,620	$ 221,501,919	$ 219,482,843	$ 203,529,598	$ 202,834,766
1.71%	1.70%	1.66%	1.72%	1.69%

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COMBINING AND INDIVIDUAL FUND SCHEDULES

SPECIAL REVENUE FUNDS

Special revenue funds are used to account for the proceeds of specific revenue sources requiring separate accounting because of legal or regulatory provisions or administrative action.

Tourist Development Tax Fund

The County's portion of the four and five cent tourism tax revenue is recorded in this fund. These revenues are to be used to promote tourism for the County.

Lake and River Enhancement Fund

The annual County vessel registration fee revenues are recorded in this fund. These revenues are used for the maintenance and enhancement of the lakes, rivers, waters, and for other boating related activities.

Lighting Districts Fund

This fund accounts for the costs of providing street lighting to residents living within the boundaries of the lighting districts. The primary revenue source is from non-ad valorem special assessments restricted for the purpose of street lighting in special districts.

Stormwater MSTU Fund

This fund accounts for MSTU revenue and cost of operating and maintaining the stormwater management system and complying with mandates of the National Pollutant Discharge Elimination System Stormwater (NPDES) permitting program.

Fire Rescue Fund

This fund accounts for the costs of providing fire protection services to the residents living within the unincorporated areas of the County. The primary revenue source is from various special assessments to citizens to be used for fire rescue and emergency medical services.

Emergency 911 Fund

This fund accounts for fees provided by the Florida emergency telephone act and by ordinance No. 86-23. These revenues are to be used for the acquisition, implementation, and maintenance of public safety answering point equipment and "911" service features.

Hazardous Waste Fund

This fund accounts for costs of regulations and inspections of hazardous waste facilities. The primary revenue source is from a 3% tax on gross receipts on commercial hazardous waste facilities pursuant to Section 403.7215, *Florida Statutes*. According to Florida Statutes, these funds are restricted to be spent on the regulation and inspection of hazardous waste facilities.

Radio Communications Fund

This fund accounts for the cost of constructing and maintaining the County-wide 800-megahertz radio communications system. Primary revenue sources are court fines and radio communication user fees.

SPECIAL REVENUE FUNDS (CONTINUED)

Law Enforcement Trust Fund

This fund accounts for the monies obtained from cash forfeitures and the sale of property and equipment confiscated by the Sheriff as provided for in Chapter 932, *Florida Statutes.* The amounts in the fund are to be expended only for certain law enforcement purposes.

Land Management Trust Fund

This fund accounts for monies obtained from ad valorem taxes, which may only be expended for the purchase and management of environmentally sensitive lands.

Building Fund

This fund accounts for building permit fees. Revenues are used solely to defer the costs of inspections and to enforce the building code, as permitted by Section 125.56 and 553.80, *Florida Statutes*.

Local Provider Participation Fund

Funding is generated through levying a non-ad valorem special assessment on public and private hospitals. Revenue is used for intergovernmental transfers to draw down additional State and Federal funds to close the gap in Medicaid reimbursements.

Opioid Settlement Fund

Funding is generated through settlement proceeds resulting from legal action filed by the State (re: National Prescription Opiate Litigation, MDL No. 2804). Proceeds are used to fund and implement the Polk County Florida Opioid Abatement Plan.

Indigent Healthcare Fund

This fund accounts for receipts and disbursements of monies received from the discretionary half-cent sales tax approved by Polk County voters. Monies may be expended only for healthcare services for qualified residents, including but not limited to, the indigent and medically poor.

Harden/Parkway CRA Fund

This fund was established in 2004 and has a 40-year sunset date. This fund accounts for monies obtained from ad valorem taxes, which may only be expended to fund the design, construction, and payment for all components of the transportation improvements to the Harden/Parkway area.

Leisure Services MSTU Fund

The Leisure Services MSTU was established in 2005 to provide and maintain expanded public access to parks and recreation areas and activities, by improving, acquiring, and operating parks, recreation areas and facilities, historical venues and trails within unincorporated areas of the County. Revenues are provided by ad valorem taxes.

Libraries MSTU Fund

The Libraries MSTU fund was established in 2005 to provide and maintain expanded public access to library facilities and programs by improving, acquiring, constructing, and operating library facilities within the unincorporated areas of the County. Revenues are provided by ad valorem taxes.

SPECIAL REVENUE FUNDS (CONTINUED)

Rancho Bonito MSTU Fund

The Rancho Bonito MSTU fund was established in 2013 to fund County and law enforcement services, facilities, operations, maintenance, and programs properly located within Rancho Bonito. Revenues are provided by ad valorem taxes.

Transportation Millage Fund

This fund accounts for 1.2 mill of ad valorem revenue levied county-wide. In addition, the Board of Commissioners has assigned a portion of the Public Service Tax, assessed on the purchase of utilities such as electricity, water, natural gas, and petroleum gas, to the fund. The primary purpose of the fund is for pavement management, roadway drainage, road capacity, road safety, and general roadway improvements.

Eloise CRA Fund

This fund accounts for monies obtained from ad valorem taxes, which may only be expended for the rehabilitation, conservation, or redevelopment of the Eloise area.

Emergency Medical Millage Fund

This fund was established based on a proposed millage increase of 0.25 mills. The fund is to support Emergency Medical Services (EMS) throughout the County, covering operating and capital costs associated with Emergency Medical Services.

Clerk of the Circuit Courts – Court Fund

This fund accounts for court-related financial resources. The primary revenue source is revenue sharing from Florida Clerks of Court Operations Corporation and is restricted for court-related operations.

Unbudgeted Other Special Revenue Funds

The Clerk of Courts' Records Modernization Trust accounts for the proceeds of specified revenue sources that are legally restricted to expenditures for specified purposes. The Sheriff's Other Special Revenue Funds (Grants Fund and Other Governmental Funds) account for the proceeds of specific revenue sources related to law enforcement education, law enforcement equipment, and other governmental activities that are legally restricted or committed to expenditures for these specified purposes. The Supervisor of Elections' Special Revenue Grants Fund accounts for the proceeds and expenditures of grants that are contractually restricted for election related expenditures. Funds are unbudgeted and will not have a budget to actual fund statement.

DEBT SERVICE FUNDS

Debt service funds are used to account for the accumulation of resources for and payment of the County's long-term debt other than those payable from the operations of enterprise funds.

Public Facilities Revenue Refunding Bonds, Series 2014 Fund

This fund accumulates monies for the payment of the $71,510,000 Public Facilities Revenue Refunding Bond, Series 2014, which are serial bonds, due in annual installments of $1,787,556 to $5,453,600 through December 2035. Principal and interest are paid by a pledge of revenues from the State Revenue Sharing Trust Funds and 8% of the 10% public service tax accruing to the County under provisions of Chapter 210, *Florida Statutes*, Section 212.20 and Chapter 125, *Florida Statutes*; Chapter 218, Part II, *Florida Statutes*; Section 166.231, *Florida Statutes*.

Public Facilities Revenue Refunding Note, Series 2015 Fund

This fund accumulates monies for the payment of the $18,157,000 in Public Facilities Revenue Refunding Note, Series 2015, due in annual installments of $592,356 to $2,151,780; including interest through December 1, 2026; interest of 2.14%; collateralized by a pledge of State Revenue Sharing Trust Funds and 8% of the 10% public service tax accruing to the County under provisions of Chapter 210, *Florida Statutes*, Section 212.20 and Chapter 125, *Florida Statutes*; Chapter 218, Part II, *Florida Statutes*; Section 166.231, *Florida Statutes*.

Promissory Note, Series 2020A Fund

This fund accumulates monies for the payment of the $27,062,000 in Promissory Note, Series 2020A, due in annual installments of $648,285 to $2,249,066; including interest through April 1, 2035; interest of 2.20%; collateralized by non-ad valorem revenue.

Promissory Note, Series 2020C Fund

This fund accumulates monies for the payment of the $41,955,000 in Promissory Note, Series 2020C, due in annual installments of $611,319 to $5,741,775; including interest through December 1, 2029; interest of 1.95%; collateralized by non-ad valorem revenue.

CAPITAL PROJECT FUNDS

Capital project funds account for funds used for the acquisition or construction of major capital facilities.

Environmental Lands Acquisition Fund

This fund is used to account for the purchase of environmentally sensitive lands which are funded by a 0.2 mill ad valorem tax levy that sunset in 2015.

Drainage and Water Quality Fund

This fund was established to account for drainage and water quality activities.

POLK COUNTY, FLORIDA
NONMAJOR GOVERNMENTAL FUNDS
COMBINING BALANCE SHEET
SEPTEMBER 30, 2025

	Special Revenue			
	Tourist Development Tax	Lake and River Enhancement	Lighting Districts	Stormwater MSTU
ASSETS				
Cash and Investments	$ 20,109,258	$ 1,755,350	$ 1,207,802	$ 9,801,499
Cash and Investments with Fiscal Agent	-	-	-	-
Accounts Receivable	34	-	2	14
Interest Receivable	44,527	3,708	2,848	20,606
Lease Receivable	-	-	-	-
Due from Other Governments	10,760	-	-	54,000
Due from Other Funds	1,159,359	44,059	707	19,020
Other Assets	-	-	-	5,092
Total Assets	$ 21,323,938	$ 1,803,117	$ 1,211,359	$ 9,900,231
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES				
LIABILITIES				
Vouchers Payable	$ 2,286,169	$ 13,823	$ 254,021	$ 209,890
Accrued Liabilities	206,532	-	-	26,113
Customer Deposits	-	-	-	-
Due to Other Governments	-	-	-	-
Due to Other Funds	-	-	-	-
Unearned Revenue	14,533	1,210	930	6,726
Total Liabilities	2,507,234	15,033	254,951	242,729
DEFERRED INFLOWS OF RESOURCES				
Taxes Received in Advance	-	-	-	19,699
Leases	-	-	-	-
Total Deferred Inflows of Resources	-	-	-	19,699
FUND BALANCES				
Nonspendable	-	-	-	5,092
Restricted	18,816,704	1,788,084	956,408	9,632,711
Committed	-	-	-	-
Assigned	-	-	-	-
Total Fund Balances	18,816,704	1,788,084	956,408	9,637,803
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	$ 21,323,938	$ 1,803,117	$ 1,211,359	$ 9,900,231

POLK COUNTY, FLORIDA
NONMAJOR GOVERNMENTAL FUNDS
COMBINING BALANCE SHEET (CONTINUED)
SEPTEMBER 30, 2025

	Special Revenue						
	Fire Rescue	Emergency 911	Hazardous Waste	Radio Communications	Law Enforcement Trust	Land Management Trust	Building
	$ 11,095,929	$ 6,814,533	$ 28,644	$ 4,408,288	$ 1,598,530	$ 41,133,550	$ 13,744,158
	-	-	-	-	-	-	-
	54,563	-	-	72,247	-	-	82,243
	14,906	14,325	70	23,870	3,378	88,145	29,370
	-	-	-	538,365	-	-	-
	27,646	331,604	-	16,800	-	-	-
	922,187	-	-	51,061	187,626	15,959	-
	-	-	-	-	-	57,204	-
	$ 12,115,231	$ 7,160,462	$ 28,714	$ 5,110,631	$ 1,789,534	$ 41,294,858	$ 13,855,771
	$ 573,357	$ 852,698	$ 406	$ 13,359	$ -	$ 256,422	$ 210,645
	2,800,341	48,492	4	43,935	-	25,650	1,552,449
	-	-	-	-	-	-	-
	-	-	-	-	-	-	-
	-	-	-	-	-	-	-
	4,866	4,676	23	2,996	1,103	28,771	9,587
	3,378,564	905,866	433	60,290	1,103	310,843	1,772,681
	917,929	-	-	-	-	17,662	-
	-	-	-	523,576	-	-	-
	917,929	-	-	523,576	-	17,662	-
	-	-	-	-	-	57,204	-
	7,818,738	6,254,596	28,281	4,526,765	1,788,431	-	12,083,090
	-	-	-	-	-	40,909,149	-
	-	-	-	-	-	-	-
	7,818,738	6,254,596	28,281	4,526,765	1,788,431	40,966,353	12,083,090
	$ 12,115,231	$ 7,160,462	$ 28,714	$ 5,110,631	$ 1,789,534	$ 41,294,858	$ 13,855,771

POLK COUNTY, FLORIDA
NONMAJOR GOVERNMENTAL FUNDS
COMBINING BALANCE SHEET (CONTINUED)
SEPTEMBER 30, 2025

	Special Revenue			
	Local Provider Participation	Opioid Settlement	Indigent Healthcare	Harden/ Parkway CRA
ASSETS				
Cash and Investments	$ 7,550,536	$ 10,097,187	$ 105,937,578	$ 387,425
Cash and Investments with Fiscal Agent	-	-	500,000	-
Accounts Receivable	-	-	218,006	-
Interest Receivable	16,280	21,530	226,362	1,226
Lease Receivable	-	-	-	-
Due from Other Governments	-	6,088,307	9,667,149	-
Due from Other Funds	-	-	-	-
Other Assets	-	-	835,989	-
Total Assets	$ 7,566,816	$ 16,207,024	$ 117,385,084	$ 388,651
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES				
LIABILITIES				
Vouchers Payable	$ -	$ 17,472	$ 7,037,813	$ -
Accrued Liabilities	-	6,900	3,150,528	-
Customer Deposits	-	-	-	-
Due to Other Governments	-	-	-	-
Due to Other Funds	-	-	-	-
Unearned Revenue	5,314	13,598,954	73,887	400
Total Liabilities	5,314	13,623,326	10,262,228	400
DEFERRED INFLOWS OF RESOURCES				
Taxes Received in Advance	-	-	-	-
Leases	-	-	-	-
Total Deferred Inflows of Resources	-	-	-	-
FUND BALANCES				
Nonspendable	-	-	835,989	-
Restricted	7,561,502	2,583,698	106,286,867	388,251
Committed	-	-	-	-
Assigned	-	-	-	-
Total Fund Balances	7,561,502	2,583,698	107,122,856	388,251
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	$ 7,566,816	$ 16,207,024	$ 117,385,084	$ 388,651

POLK COUNTY, FLORIDA
NONMAJOR GOVERNMENTAL FUNDS
COMBINING BALANCE SHEET (CONTINUED)
SEPTEMBER 30, 2025

	Special Revenue					
	Leisure Services MSTU	Libraries MSTU	Rancho Bonito MSTU	Transportation Millage	Eloise CRA	Emergency Medical Millage
	$ 21,109,939	$ 4,651,767	$ 79,610	$ 93,045,546	$ 1,000,597	$ 23,407,491
	-	-	-	-	-	-
	7,925	29	-	1,141	-	169
	44,584	9,929	170	204,501	2,136	50,643
	42,471	-	-	48,880	-	-
	-	-	-	-	-	-
	106,847	40,123	-	383,409	-	79,852
	-	-	-	116,992	-	-
	$ 21,311,766	$ 4,701,848	$ 79,780	$ 93,800,469	$ 1,002,733	$ 23,538,155
	$ 709,478	$ 144,417	$ -	$ 7,363,820	$ 13	$ 15,230
	332,806	-	-	2,539,984	1,469	309,072
	-	-	-	139,499	-	-
	-	-	-	-	-	-
	-	-	-	-	-	-
	15,462	3,241	55	756,041	697	16,530
	1,057,746	147,658	55	10,799,344	2,179	340,832
	110,660	41,555	-	423,921	-	88,310
	39,283	-	-	43,344	-	-
	149,943	41,555	-	467,265	-	88,310
	-	-	-	116,992	-	-
	20,104,077	4,512,635	79,725	-	1,000,554	-
	-	-	-	82,416,868	-	23,109,013
	-	-	-	-	-	-
	20,104,077	4,512,635	79,725	82,533,860	1,000,554	23,109,013
	$ 21,311,766	$ 4,701,848	$ 79,780	$ 93,800,469	$ 1,002,733	$ 23,538,155

POLK COUNTY, FLORIDA
NONMAJOR GOVERNMENTAL FUNDS
COMBINING BALANCE SHEET (CONTINUED)
SEPTEMBER 30, 2025

	Special Revenue		Debt Service	
	Clerk of the Circuit Courts Court Fund	Unbudgeted Other Special Revenue Funds	Public Facilities Revenue Refunding Bonds Series 2014	Public Facilities Revenue Refunding Note Series 2015
ASSETS				
Cash and Investments	$ 8,562,113	$ 12,991,052	$ 3,829,003	$ 1,882,867
Cash and Investments with Fiscal Agent	-	-	-	-
Accounts Receivable	155,568	112,655	-	-
Interest Receivable	-	-	7,494	3,442
Lease Receivable	-	-	-	-
Due from Other Governments	122,349	4,482	-	-
Due from Other Funds	-	123,947	-	-
Other Assets	-	77,202	-	-
Total Assets	$ 8,840,030	$ 13,309,338	$ 3,836,497	$ 1,886,309
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES				
LIABILITIES				
Vouchers Payable	$ 16,998	$ 133,916	$ -	$ -
Accrued Liabilities	315,846	126,073	-	-
Customer Deposits	5,698,331	-	-	-
Due to Other Governments	2,808,855	5,233	-	-
Due to Other Funds	-	217,829	-	-
Unearned Revenue	-	-	2,446	1,123
Total Liabilities	8,840,030	483,051	2,446	1,123
DEFERRED INFLOWS OF RESOURCES				
Taxes Received in Advance	-	-	-	-
Leases	-	-	-	-
Total Deferred Inflows of Resources	-	-	-	-
FUND BALANCES				
Nonspendable	-	77,202	-	-
Restricted	-	12,724,162	3,485,483	1,740,665
Committed	-	-	-	-
Assigned	-	24,923	348,568	144,521
Total Fund Balances	-	12,826,287	3,834,051	1,885,186
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	$ 8,840,030	$ 13,309,338	$ 3,836,497	$ 1,886,309

POLK COUNTY, FLORIDA
NONMAJOR GOVERNMENTAL FUNDS
COMBINING BALANCE SHEET (CONTINUED)
SEPTEMBER 30, 2025

Debt Service		Capital Projects		
Promissory Note Series 2020A	Promissory Note Series 2020C	Environmental Lands Acquisition	Drainage and Water Quality	Total Nonmajor Governmental Funds
$ 1,926,847	$ 4,835,997	$ 14,861,590	$ 916,141	$ 428,770,827
-	-	-	-	500,000
-	-	-	-	704,596
3,449	9,148	31,754	1,963	880,364
-	-	-	-	629,716
-	166,667	-	-	16,489,764
-	-	47,878	-	3,182,034
-	-	-	-	1,092,479
$ 1,930,296	$ 5,011,812	$ 14,941,222	$ 918,104	$ 452,249,780
$ -	$ -	$ 35,510	$ -	$ 20,145,457
-	-	18,913	-	11,505,107
-	-	-	-	5,837,830
-	-	-	-	2,814,088
-	-	-	-	217,829
1,126	2,986	10,365	641	14,564,689
1,126	2,986	64,788	641	55,085,000
-	-	52,986	-	1,672,722
-	-	-	-	606,203
-	-	52,986	-	2,278,925
-	-	-	-	1,092,479
1,667,904	4,195,500	-	-	230,024,831
-	-	14,823,448	-	161,258,478
261,266	813,326	-	917,463	2,510,067
1,929,170	5,008,826	14,823,448	917,463	394,885,855
$ 1,930,296	$ 5,011,812	$ 14,941,222	$ 918,104	$ 452,249,780

POLK COUNTY, FLORIDA
NONMAJOR GOVERNMENTAL FUNDS
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
YEAR ENDED SEPTEMBER 30, 2025

	Special Revenue			
	Special Revenue Grants	County Transportation Trust	Tourist Development Tax	Lake and River Enhancement
REVENUES				
Taxes	$ -	$ -	$ 24,871,835	$ -
Licenses and Permits	-	-	-	133,647
Intergovernmental	-	-	-	-
Charges for Services	-	-	-	352,035
Fines and Forfeitures	-	-	-	-
Special Assessments	-	-	-	-
Interest Income	-	-	729,015	59,484
Net Change in Fair Value of Investments	-	-	168,983	14,071
Miscellaneous Revenue	-	-	196,917	7
Total Revenues	-	-	25,966,750	559,244
EXPENDITURES				
Current:				
General Government	-	-	-	-
Public Safety	-	-	-	-
Physical Environment	-	-	-	155,436
Transportation	-	-	-	-
Economic Environment	-	-	22,106,698	-
Human Services	-	-	-	-
Culture and Recreation	-	-	-	621,899
Debt Service:				
Principal Retirements	-	-	2,304,479	-
Interest and Fiscal Charges	-	-	1,164,469	-
Capital Projects	-	-	-	-
Total Expenditures	-	-	25,575,646	777,335
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	-	-	391,104	(218,091)
OTHER FINANCING SOURCES (USES)				
Transfers In	-	-	-	-
Transfers Out	-	-	(54,000)	-
Proceeds from Sale of Capital Assets	-	-	-	-
Leases	-	-	-	-
Subscription-Based Information Technology Arrangements	-	-	-	-
Total Other Financing Sources (Uses)	-	-	(54,000)	-
NET CHANGE IN FUND BALANCES	-	-	337,104	(218,091)
Fund Balances - Beginning of Year				
As previously Reported	(5,900,801)	122,065,362	18,479,600	2,006,175
Adjustments	5,900,801	(122,065,362)	-	-
Fund Balances - Beginning of Year As Adjusted	-	-	18,479,600	2,006,175
FUND BALANCES - END OF YEAR	$ -	$ -	$ 18,816,704	$ 1,788,084

POLK COUNTY, FLORIDA
NONMAJOR GOVERNMENTAL FUNDS
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES (CONTINUED)
YEAR ENDED SEPTEMBER 30, 2025

Special Revenue						
Lighting Districts	Stormwater MSTU	Fire Rescue	Emergency 911	Hazardous Waste	Radio Communications	Law Enforcement Trust
$ -	$ 3,499,187	$ -	$ -	$ 110,911	$ -	$ -
-	-	-	-	-	-	-
-	-	87,176	-	-	-	-
-	-	925,563	3,998,869	-	4,331,128	-
-	-	-	-	-	593,166	274,502
3,409,099	-	64,362,780	-	-	-	-
80,170	401,633	927,688	244,101	599	227,404	62,410
10,808	78,201	56,570	54,364	266	34,837	12,820
-	64,000	16,796	1,500	-	261,618	-
3,500,077	4,043,021	66,376,573	4,298,834	111,776	5,448,153	349,732
-	-	-	-	-	-	-
-	-	70,637,231	4,782,332	-	3,312,942	50,546
-	4,717,792	-	-	110,601	-	-
3,285,252	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	88,529	352,296	460	44,551	-
-	-	14,101	2,606	66	1,400	-
-	-	-	-	-	-	-
3,285,252	4,717,792	70,739,861	5,137,234	111,127	3,358,893	50,546
214,825	(674,771)	(4,363,288)	(838,400)	649	2,089,260	299,186
-	-	3,510,956	-	-	22,507	-
(57,883)	(238,617)	(2,973,571)	-	-	-	(79,000)
-	-	126	-	-	574	-
-	-	117,640	-	-	-	-
-	-	5,406	643,586	-	-	-
(57,883)	(238,617)	660,557	643,586	-	23,081	(79,000)
156,942	(913,388)	(3,702,731)	(194,814)	649	2,112,341	220,186
799,466	10,551,191	11,521,469	6,449,410	27,632	2,414,424	1,568,245
-	-	-	-	-	-	-
799,466	10,551,191	11,521,469	6,449,410	27,632	2,414,424	1,568,245
$ 956,408	$ 9,637,803	$ 7,818,738	$ 6,254,596	$ 28,281	$ 4,526,765	$ 1,788,431

POLK COUNTY, FLORIDA
NONMAJOR GOVERNMENTAL FUNDS
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES (CONTINUED)
YEAR ENDED SEPTEMBER 30, 2025

	Special Revenue			
	Land Management Trust	Building	Local Provider Participation	Opioid Settlement
REVENUES				
Taxes	$ 3,192,653	$ -	$ -	$ -
Licenses and Permits	-	7,495,292	-	-
Intergovernmental	-	-	-	-
Charges for Services	-	326,339	76,807,581	-
Fines and Forfeitures	-	785	-	-
Special Assessments	-	-	-	-
Interest Income	1,503,951	520,505	1,621,546	313,057
Net Change in Fair Value of Investments	334,512	111,459	61,784	81,709
Miscellaneous Revenue	145,915	3,116	-	773,031
Total Revenues	5,177,031	8,457,496	78,490,911	1,167,797
EXPENDITURES				
Current:				
General Government	-	-	-	-
Public Safety	-	10,002,896	-	-
Physical Environment	2,844,016	-	-	-
Transportation	-	-	-	-
Economic Environment	-	-	-	-
Human Services	-	-	73,895,481	219,447
Culture and Recreation	-	-	-	-
Debt Service:				-
Principal Retirements	1,371	399,891	-	-
Interest and Fiscal Charges	397	20,569	-	-
Capital Projects	-	-	-	-
Total Expenditures	2,845,784	10,423,356	73,895,481	219,447
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	2,331,247	(1,965,860)	4,595,430	948,350
OTHER FINANCING SOURCES (USES)				
Transfers In	12,967	-	-	-
Transfers Out	(150,000)	-	-	-
Proceeds from Sale of Capital Assets	-	-	-	-
Leases	-	-	-	-
Subscription-Based Information Technology Arrangements	-	-	-	-
Total Other Financing Sources (Uses)	(137,033)	-	-	-
NET CHANGE IN FUND BALANCES	2,194,214	(1,965,860)	4,595,430	948,350
Fund Balances - Beginning of Year As previously Reported	38,772,139	14,048,950	2,966,072	1,635,348
Adjustments	-	-	-	-
Fund Balances - Beginning of Year As Adjusted	38,772,139	14,048,950	2,966,072	1,635,348
FUND BALANCES - END OF YEAR	$ 40,966,353	$ 12,083,090	$ 7,561,502	$ 2,583,698

POLK COUNTY, FLORIDA
NONMAJOR GOVERNMENTAL FUNDS
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES (CONTINUED)
YEAR ENDED SEPTEMBER 30, 2025

Special Revenue						
Indigent Healthcare	Harden/ Parkway CRA	Leisure Services MSTU	Libraries MSTU	Rancho Bonito MSTU	Transportation Millage	Eloise CRA
$ 83,748,176	$ 708,819	$ 19,656,159	$ 7,381,270	$ 9,638	$ 76,602,806	$ -
-	-	-	-	-	21,565	-
-	-	-	-	-	-	-
608,623	-	1,247,001	-	-	49,050	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
3,654,100	35,807	1,047,176	232,317	2,802	3,951,978	35,912
859,050	4,653	179,770	37,681	644	767,840	8,107
601,716	-	37,187	-	-	2,872,019	-
89,471,665	749,279	22,167,293	7,651,268	13,084	84,265,258	44,019
-	-	-	-	-	-	-
-	-	-	-	650	-	-
-	-	-	-	-	-	-
-	-	-	-	-	66,663,947	-
-	-	-	-	-	-	32,047
77,310,596	-	-	-	-	-	22,550
-	-	24,067,229	6,130,503	-	-	-
22,671	-	25,870	-	-	268,448	-
2,049	-	1,918	-	-	26,733	-
-	-	-	-	-	-	-
77,335,316	-	24,095,017	6,130,503	650	66,959,128	54,597
12,136,349	749,279	(1,927,724)	1,520,765	12,434	17,306,130	(10,578)
-	920,348	9,771	-	-	4,843,075	158,678
-	(1,500,000)	(1,354,066)	(358,329)	(445)	(4,069,285)	(8,000)
-	-	144,503	-	-	-	-
37,611	-	5,785	-	-	24,689	-
-	-	-	-	-	301,221	-
37,611	(579,652)	(1,194,007)	(358,329)	(445)	1,099,700	150,678
12,173,960	169,627	(3,121,731)	1,162,436	11,989	18,405,830	140,100
94,948,896	218,624	23,225,808	3,350,199	67,736	64,128,030	860,454
-	-	-	-	-	-	-
94,948,896	218,624	23,225,808	3,350,199	67,736	64,128,030	860,454
$ 107,122,856	$ 388,251	$ 20,104,077	$ 4,512,635	$ 79,725	$ 82,533,860	$ 1,000,554

POLK COUNTY, FLORIDA
NONMAJOR GOVERNMENTAL FUNDS
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES (CONTINUED)
YEAR ENDED SEPTEMBER 30, 2025

	Special Revenue		
	Emergency Medical Millage	Clerk of the Circuit Courts Court Fund	Unbudgeted Other Special Revenue Funds
REVENUES			
Taxes	$ 15,958,222	$ -	$ -
Licenses and Permits	-	-	-
Intergovernmental	-	1,238,940	526,162
Charges for Services	-	6,758,310	1,285,608
Fines and Forfeitures	-	6,850,648	52,909
Special Assessments	-	-	1,903,230
Interest Income	907,701	-	1,600,701
Net Change in Fair Value of Investments	192,193	-	-
Miscellaneous Revenue	1,306	127,365	1,481,673
Total Revenues	17,059,422	14,975,263	6,850,283
EXPENDITURES			
Current:			
General Government	-	14,905,220	3,066,366
Public Safety	11,020,493	-	2,404,032
Physical Environment	-	-	-
Transportation	-	-	-
Economic Environment	-	-	-
Human Services	-	-	-
Culture and Recreation	-	-	-
Debt Service:			
Principal Retirements	-	65,407	107,804
Interest and Fiscal Charges	-	4,636	9,495
Capital Projects	-	-	-
Total Expenditures	11,020,493	14,975,263	5,587,697
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	6,038,929	-	1,262,586
OTHER FINANCING SOURCES (USES)			
Transfers In	-	-	259,000
Transfers Out	(802,757)	-	(728)
Proceeds from Sale of Capital Assets	-	-	-
Leases	-	-	-
Subscription-Based Information Technology Arrangements	-	-	89,284
Total Other Financing Sources (Uses)	(802,757)	-	347,556
NET CHANGE IN FUND BALANCES	5,236,172	-	1,610,142
Fund Balances - Beginning of Year			
As previously Reported	17,872,841	-	11,216,145
Adjustments	-	-	-
Fund Balances - Beginning of Year As Adjusted	17,872,841	-	11,216,145
FUND BALANCES - END OF YEAR	$ 23,109,013	$ -	$ 12,826,287

POLK COUNTY, FLORIDA
NONMAJOR GOVERNMENTAL FUNDS
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES (CONTINUED)
YEAR ENDED SEPTEMBER 30, 2025

Debt Service				Capital Projects
Public Facilities Revenue Refunding Bonds Series 2014	Public Facilities Revenue Refunding Note Series 2015	Promissory Note Series 2020A	Promissory Note Series 2020C	General Capital Improvements
$ -	$ -	$ -	$ -	$ -
-	-	-	-	-
4,395,000	-	-	2,000,000	-
-	-	-	-	-
-	-	-	-	-
-	-	-	-	-
76,770	25,187	23,344	77,000	-
28,442	13,062	13,094	34,718	-
-	-	-	-	-
4,500,212	38,249	36,438	2,111,718	-
-	-	-	-	-
-	-	-	-	-
-	-	-	-	-
-	-	-	-	-
-	-	-	-	-
-	-	-	-	-
-	-	-	-	-
3,180,000	1,987,000	1,784,900	5,265,000	-
2,186,775	110,756	462,490	469,152	-
-	-	-	-	-
5,366,775	2,097,756	2,247,390	5,734,152	-
(866,563)	(2,059,507)	(2,210,952)	(3,622,434)	-
1,050,000	2,150,000	2,470,777	3,700,000	-
-	-	-	-	-
-	-	-	-	-
-	-	-	-	-
-	-	-	-	-
1,050,000	2,150,000	2,470,777	3,700,000	-
183,437	90,493	259,825	77,566	-
3,650,614	1,794,693	1,669,345	4,931,260	114,447,480
-	-	-	-	(114,447,480)
3,650,614	1,794,693	1,669,345	4,931,260	-
$ 3,834,051	$ 1,885,186	$ 1,929,170	$ 5,008,826	$ -

POLK COUNTY, FLORIDA
NONMAJOR GOVERNMENTAL FUNDS
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES (CONTINUED)
YEAR ENDED SEPTEMBER 30, 2025

	Capital Projects		
	Environmental Lands Acquisition	Drainage and Water Quality	Total All Nonmajor Governmental Funds
REVENUES			
Taxes	$ 9,577,860	$ -	$ 245,317,536
Licenses and Permits	-	-	7,650,504
Intergovernmental	-	-	8,247,278
Charges for Services	-	-	96,690,107
Fines and Forfeitures	-	-	7,772,010
Special Assessments	-	-	69,675,109
Interest Income	573,314	68,841	19,004,513
Net Change in Fair Value of Investments	120,508	7,451	3,287,597
Miscellaneous Revenue	-	-	6,584,166
Total Revenues	10,271,682	76,292	464,228,820
EXPENDITURES			
Current:			
General Government	-	-	17,971,586
Public Safety	-	-	102,211,122
Physical Environment	-	-	7,827,845
Transportation	-	-	69,949,199
Economic Environment	-	-	22,138,745
Human Services	-	-	151,448,074
Culture and Recreation	-	-	30,819,631
Debt Service:			
Principal Retirements	-	-	15,898,677
Interest and Fiscal Charges	-	-	4,477,612
Capital Projects	6,854,972	1,416,021	8,270,993
Total Expenditures	6,854,972	1,416,021	431,013,484
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	3,416,710	(1,339,729)	33,215,336
OTHER FINANCING SOURCES (USES)			
Transfers In	-	-	19,108,079
Transfers Out	(34,388)	-	(11,681,069)
Proceeds from Sale of Capital Assets	-	-	145,203
Leases	-	-	185,725
Subscription-Based Information Technology Arrangements	-	-	1,039,497
Total Other Financing Sources (Uses)	(34,388)	-	8,797,435
NET CHANGE IN FUND BALANCES	3,382,322	(1,339,729)	42,012,771
Fund Balances - Beginning of Year As previously Reported	11,441,126	2,257,192	583,485,125
Adjustments	-	-	(230,612,041)
Fund Balances - Beginning of Year As Adjusted	11,441,126	2,257,192	352,873,084
FUND BALANCES - END OF YEAR	$ 14,823,448	$ 917,463	$ 394,885,855

POLK COUNTY, FLORIDA
TOURIST DEVELOPMENT TAX FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2025

	Budget			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
REVENUES				
Taxes	$ 22,132,150	$ 22,132,150	$ 24,871,835	$ 2,739,685
Interest Income	473,364	473,364	729,015	255,651
Net Change in Fair Value of Investments	-	-	168,983	168,983
Miscellaneous Revenue	200,000	200,000	196,917	(3,083)
Total Revenues	22,805,514	22,805,514	25,966,750	3,161,236
EXPENDITURES				
Current:				
Economic Environment	28,150,962	28,145,663	22,106,698	6,038,965
Debt Service:				
Principal Retirement	2,392,210	2,396,238	2,304,479	91,759
Interest and Fiscal Charges	1,083,204	1,084,475	1,164,469	(79,994)
Total Expenditures	31,626,376	31,626,376	25,575,646	6,050,730
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(8,820,862)	(8,820,862)	391,104	9,211,966
OTHER FINANCING SOURCES (USES)				
Transfers Out	(54,000)	(54,000)	(54,000)	-
Total Other Financing Sources (Uses)	(54,000)	(54,000)	(54,000)	-
NET CHANGE IN FUND BALANCE	(8,874,862)	(8,874,862)	337,104	9,211,966
Fund Balance - Beginning of Year	18,479,600	18,479,600	18,479,600	-
FUND BALANCE - END OF YEAR	$ 9,604,738	$ 9,604,738	$ 18,816,704	$ 9,211,966

POLK COUNTY, FLORIDA
LAKE AND RIVER ENHANCEMENT FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2025

	Budget			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
REVENUES				
Licenses and Permits	$ 141,389	$ 141,389	$ 133,647	$ (7,742)
Charges for Services	344,648	344,648	352,035	7,387
Interest Income	72,326	72,326	59,484	(12,842)
Net Change in Fair Value of Investments	-	-	14,071	14,071
Miscellaneous Revenue	-	-	7	7
Total Revenues	558,363	558,363	559,244	881
EXPENDITURES				
Current:				
Physical Environment	197,385	197,385	155,436	41,949
Culture and Recreation	1,608,383	1,608,383	621,899	986,484
Total Expenditures	1,805,768	1,805,768	777,335	1,028,433
NET CHANGE IN FUND BALANCE	(1,247,405)	(1,247,405)	(218,091)	1,029,314
Fund Balance - Beginning of Year	2,006,175	2,006,175	2,006,175	-
FUND BALANCE - END OF YEAR	$ 758,770	$ 758,770	$ 1,788,084	$ 1,029,314

POLK COUNTY, FLORIDA
LIGHTING DISTRICTS FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2025

	Budget			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
REVENUES				
Special Assessments	$ 3,864,757	$ 3,864,757	$ 3,409,099	$ (455,658)
Interest Income	25,000	25,000	80,170	55,170
Net Change in Fair Value of Investments	-	-	10,808	10,808
Total Revenues	3,889,757	3,889,757	3,500,077	(389,680)
EXPENDITURES				
Current:				
Transportation	3,939,757	3,939,757	3,285,252	654,505
Total Expenditures	3,939,757	3,939,757	3,285,252	654,505
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(50,000)	(50,000)	214,825	264,825
OTHER FINANCING SOURCES (USES)				
Transfers Out	-	-	(57,883)	(57,883)
Total Other Financing Sources (Uses)	-	-	(57,883)	(57,883)
NET CHANGE IN FUND BALANCE	(50,000)	(50,000)	156,942	206,942
Fund Balance - Beginning of Year	799,466	799,466	799,466	-
FUND BALANCE - END OF YEAR	$ 749,466	$ 749,466	$ 956,408	$ 206,942

POLK COUNTY, FLORIDA
STORMWATER MSTU FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2025

	Budget			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
REVENUES				
Taxes	$ 3,449,594	$ 3,449,594	$ 3,499,187	$ 49,593
Interest Income	330,752	330,752	401,633	70,881
Net Change in Fair Value of Investments	-	-	78,201	78,201
Miscellaneous Revenue	432,656	432,656	64,000	(368,656)
Total Revenues	4,213,002	4,213,002	4,043,021	(169,981)
EXPENDITURES				
Current:				
Physical Environment	11,647,748	11,646,208	4,717,792	6,928,416
Total Expenditures	11,647,748	11,646,208	4,717,792	6,928,416
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(7,434,746)	(7,433,206)	(674,771)	6,758,435
OTHER FINANCING SOURCES (USES)				
Transfers Out	(373,362)	(374,902)	(238,617)	136,285
Total Other Financing Sources (Uses)	(373,362)	(374,902)	(238,617)	136,285
NET CHANGE IN FUND BALANCE	(7,808,108)	(7,808,108)	(913,388)	6,894,720
Fund Balance - Beginning of Year	10,551,191	10,551,191	10,551,191	-
FUND BALANCE - END OF YEAR	$ 2,743,083	$ 2,743,083	$ 9,637,803	$ 6,894,720

POLK COUNTY, FLORIDA
FIRE RESCUE FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2025

	Budget			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
REVENUES				
Intergovernmental	$ 59,000	$ 59,000	$ 87,176	$ 28,176
Charges for Services	292,910	292,910	925,563	632,653
Special Assessments	64,055,411	64,055,411	64,362,780	307,369
Interest Income	313,427	313,427	927,688	614,261
Net Change in Fair Value of Investments	-	-	56,570	56,570
Miscellaneous Revenue	-	-	16,796	16,796
Total Revenues	64,720,748	64,720,748	66,376,573	1,655,825
EXPENDITURES				
Current:				
Public Safety	72,594,133	72,612,442	70,637,231	1,975,211
Debt Service:				
Principal Retirement	-	89,583	88,529	1,054
Interest and Fiscal Charges	-	15,154	14,101	1,053
Total Expenditures	72,594,133	72,717,179	70,739,861	1,977,318
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(7,873,385)	(7,996,431)	(4,363,288)	3,633,143
OTHER FINANCING SOURCES (USES)				
Transfers In	3,508,112	3,508,112	3,510,956	2,844
Transfers Out	(2,983,184)	(2,983,184)	(2,973,571)	9,613
Proceeds from Sale of Capital Assets	-	-	126	126
Leases	-	117,640	117,640	-
Subscription-Based Information Technology Arrangements	-	5,406	5,406	-
Total Other Financing Sources (Uses)	524,928	647,974	660,557	12,583
NET CHANGE IN FUND BALANCE	(7,348,457)	(7,348,457)	(3,702,731)	3,645,726
Fund Balance - Beginning of Year	11,521,469	11,521,469	11,521,469	-
FUND BALANCE - END OF YEAR	$ 4,173,012	$ 4,173,012	$ 7,818,738	$ 3,645,726

POLK COUNTY, FLORIDA
EMERGENCY 911 FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2025

	Budget			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
REVENUES				
Charges for Services	$ 3,402,662	$ 3,402,662	$ 3,998,869	$ 596,207
Interest Income	120,520	120,520	244,101	123,581
Net Change in Fair Value of Investments	-	-	54,364	54,364
Miscellaneous Revenue	-	-	1,500	1,500
Total Revenues	3,523,182	3,523,182	4,298,834	775,652
EXPENDITURES				
Current:				
Public Safety	5,330,856	5,329,705	4,782,332	547,373
Debt Service:				
Principal Retirement	-	919	352,296	(351,377)
Interest and Fiscal Charges	-	232	2,606	(2,374)
Total Expenditures	5,330,856	5,330,856	5,137,234	193,622
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(1,807,674)	(1,807,674)	(838,400)	969,274
OTHER FINANCING SOURCES (USES)				
Subscription-Based Information Technology Arrangements	-	-	643,586	643,586
Total Other Financing Sources (Uses)	-	-	643,586	643,586
NET CHANGE IN FUND BALANCE	(1,807,674)	(1,807,674)	(194,814)	1,612,860
Fund Balance - Beginning of Year	6,449,410	6,449,410	6,449,410	-
FUND BALANCE - END OF YEAR	$ 4,641,736	$ 4,641,736	$ 6,254,596	$ 1,612,860

POLK COUNTY, FLORIDA
HAZARDOUS WASTE FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2025

	Budget			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
REVENUES				
Taxes	$ 105,000	$ 105,000	$ 110,911	$ 5,911
Interest Income	240	240	599	359
Net Change in Fair Value of Investments	-	-	266	266
Total Revenues	105,240	105,240	111,776	6,536
EXPENDITURES				
Current:				
Physical Environment	112,621	111,795	110,601	1,194
Debt Service:				
Principal Retirement	-	610	460	150
Interest and Fiscal Charges	-	216	66	150
Total Expenditures	112,621	112,621	111,127	1,494
NET CHANGE IN FUND BALANCE	(7,381)	(7,381)	649	8,030
Fund Balance - Beginning of Year	27,632	27,632	27,632	-
FUND BALANCE - END OF YEAR	$ 20,251	$ 20,251	$ 28,281	$ 8,030

POLK COUNTY, FLORIDA
RADIO COMMUNICATIONS FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2025

	Budget			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
REVENUES				
Charges for Services	$ 4,372,200	$ 4,372,200	$ 4,331,128	$ (41,072)
Fines and Forfeitures	500,000	500,000	593,166	93,166
Interest Income	10,997	10,997	227,404	216,407
Net Change in Fair Value of Investments	-	-	34,837	34,837
Miscellaneous Revenue	236,000	236,000	261,618	25,618
Total Revenues	5,119,197	5,119,197	5,448,153	328,956
EXPENDITURES				
Current:				
Public Safety	5,088,758	5,042,505	3,312,942	1,729,563
Debt Service:				
Principal Retirement	-	44,702	44,551	151
Interest and Fiscal Charges	-	1,551	1,400	151
Total Expenditures	5,088,758	5,088,758	3,358,893	1,729,865
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	30,439	30,439	2,089,260	2,058,821
OTHER FINANCING SOURCES (USES)				
Transfers In	-	-	22,507	22,507
Proceeds from Sale of Capital Assets	-	-	574	574
Total Other Financing Sources (Uses)	-	-	23,081	23,081
NET CHANGE IN FUND BALANCE	30,439	30,439	2,112,341	2,081,902
Fund Balance - Beginning of Year	2,414,424	2,414,424	2,414,424	-
FUND BALANCE - END OF YEAR	$ 2,444,863	$ 2,444,863	$ 4,526,765	$ 2,081,902

POLK COUNTY, FLORIDA
LAW ENFORCEMENT TRUST FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2025

	Budget			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
REVENUES				
Fines and Forfeitures	$ -	$ -	$ 274,502	$ 274,502
Interest Income	43,598	43,598	62,410	18,812
Net Change in Fair Value of Investments	-	-	12,820	12,820
Total Revenues	43,598	43,598	349,732	306,134
EXPENDITURES				
Current:				
Public Safety	1,290,644	1,290,644	50,546	1,240,098
Total Expenditures	1,290,644	1,290,644	50,546	1,240,098
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(1,247,046)	(1,247,046)	299,186	1,546,232
OTHER FINANCING SOURCES (USES)				
Transfers Out	(64,168)	(64,168)	(79,000)	(14,832)
Total Other Financing Sources (Uses)	(64,168)	(64,168)	(79,000)	(14,832)
NET CHANGE IN FUND BALANCE	(1,311,214)	(1,311,214)	220,186	1,531,400
Fund Balance - Beginning of Year	1,568,245	1,568,245	1,568,245	-
FUND BALANCE - END OF YEAR	$ 257,031	$ 257,031	$ 1,788,431	$ 1,531,400

POLK COUNTY, FLORIDA
LAND MANAGEMENT TRUST FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2025

	Budget			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
REVENUES				
Taxes	$ 3,150,461	$ 3,150,461	$ 3,192,653	$ 42,192
Interest Income	1,152,685	1,152,685	1,503,951	351,266
Net Change in Fair Value of Investments	-	-	334,512	334,512
Miscellaneous Revenue	136,951	136,951	145,915	8,964
Total Revenues	4,440,097	4,440,097	5,177,031	736,934
EXPENDITURES				
Current:				
Physical Environment	3,157,792	3,155,723	2,844,016	311,707
Debt Service:				
Principal Retirement	-	1,522	1,371	151
Interest and Fiscal Charges	-	547	397	150
Total Expenditures	3,157,792	3,157,792	2,845,784	312,008
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	1,282,305	1,282,305	2,331,247	1,048,942
OTHER FINANCING SOURCES (USES)				
Transfers In	-	-	12,967	12,967
Transfers Out	-	-	(150,000)	(150,000)
Total Other Financing Sources (Uses)	-	-	(137,033)	(137,033)
NET CHANGE IN FUND BALANCE	1,282,305	1,282,305	2,194,214	911,909
Fund Balance - Beginning of Year	38,772,139	38,772,139	38,772,139	-
FUND BALANCE - END OF YEAR	$ 40,054,444	$ 40,054,444	$ 40,966,353	$ 911,909

POLK COUNTY, FLORIDA
BUILDING FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2025

	Budget			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
REVENUES				
Licenses and Permits	$ 6,430,454	$ 6,430,454	$ 7,495,292	$ 1,064,838
Charges for Services	570,952	570,952	326,339	(244,613)
Fines and Forfeitures	-	-	785	785
Interest Income	456,514	456,514	520,505	63,991
Net Change in Fair Value of Investments	-	-	111,459	111,459
Miscellaneous Revenue	672	672	3,116	2,444
Total Revenues	7,458,592	7,458,592	8,457,496	998,904
EXPENDITURES				
Current:				
Public Safety	13,081,532	12,660,472	10,002,896	2,657,576
Debt Service:				
Principal Retirement	-	400,191	399,891	300
Interest and Fiscal Charges	-	20,869	20,569	300
Total Expenditures	13,081,532	13,081,532	10,423,356	2,658,176
NET CHANGE IN FUND BALANCE	(5,622,940)	(5,622,940)	(1,965,860)	3,657,080
Fund Balance - Beginning of Year	14,048,950	14,048,950	14,048,950	-
FUND BALANCE - END OF YEAR	$ 8,426,010	$ 8,426,010	$ 12,083,090	$ 3,657,080

POLK COUNTY, FLORIDA
LOCAL PROVIDER PARTICIPATION FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2025

	Budget			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
REVENUES				
Charges for Services	$ 69,903,127	$ 76,873,824	$ 76,807,581	$ (66,243)
Interest Income	865,000	865,000	1,621,546	756,546
Net Change in Fair Value of Investments	-	-	61,784	61,784
Total Revenues	70,768,127	77,738,824	78,490,911	752,087
EXPENDITURES				
Current:				
Human Services	74,468,127	81,438,824	73,895,481	7,543,343
Total Expenditures	74,468,127	81,438,824	73,895,481	7,543,343
NET CHANGE IN FUND BALANCE	(3,700,000)	(3,700,000)	4,595,430	8,295,430
Fund Balance - Beginning of Year	2,966,072	2,966,072	2,966,072	-
FUND BALANCE - END OF YEAR	$ (733,928)	$ (733,928)	$ 7,561,502	$ 8,295,430

POLK COUNTY, FLORIDA
OPIOID SETTLEMENT FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2025

	Budget			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
REVENUES				
Interest Income	$ 211,802	$ 211,802	$ 313,057	$ 101,255
Net Change in Fair Value of Investments	-	-	81,709	81,709
Miscellaneous Revenue	2,322,130	2,322,130	773,031	(1,549,099)
Total Revenues	2,533,932	2,533,932	1,167,797	(1,366,135)
EXPENDITURES				
Current:				
Human Services	8,999,839	8,999,839	219,447	8,780,392
Total Expenditures	8,999,839	8,999,839	219,447	8,780,392
NET CHANGE IN FUND BALANCE	(6,465,907)	(6,465,907)	948,350	7,414,257
Fund Balance - Beginning of Year	1,635,348	1,635,348	1,635,348	-
FUND BALANCE - END OF YEAR	$ (4,830,559)	$ (4,830,559)	$ 2,583,698	$ 7,414,257

POLK COUNTY, FLORIDA
INDIGENT HEALTHCARE FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2025

	Budget			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
REVENUES				
Taxes	$ 80,026,115	$ 80,026,115	$ 83,748,176	$ 3,722,061
Charges for Services	899,770	899,770	608,623	(291,147)
Interest Income	2,019,138	2,019,138	3,654,100	1,634,962
Net Change in Fair Value of Investments	-	-	859,050	859,050
Miscellaneous Revenue	641,271	641,271	601,716	(39,555)
Total Revenues	83,586,294	83,586,294	89,471,665	5,885,371
EXPENDITURES				
Current:				
Human Services	113,375,110	113,386,798	77,310,596	36,076,202
Debt Service:				
Principal Retirement	-	23,273	22,671	602
Interest and Fiscal Charges	-	2,650	2,049	601
Total Expenditures	113,375,110	113,412,721	77,335,316	36,077,405
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(29,788,816)	(29,826,427)	12,136,349	41,962,776
OTHER FINANCING SOURCES (USES)				
Leases	-	37,611	37,611	-
Total Other Financing Sources (Uses)	-	37,611	37,611	-
NET CHANGE IN FUND BALANCE	(29,788,816)	(29,788,816)	12,173,960	41,962,776
Fund Balance - Beginning of Year	94,948,896	94,948,896	94,948,896	-
FUND BALANCE - END OF YEAR	$ 65,160,080	$ 65,160,080	$ 107,122,856	$ 41,962,776

POLK COUNTY, FLORIDA
HARDEN/PARKWAY CRA FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2025

	Budget			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
REVENUES				
Taxes	$ 667,408	$ 667,408	$ 708,819	$ 41,411
Interest Income	8,703	8,703	35,807	27,104
Net Change in Fair Value of Investments	-	-	4,653	4,653
Total Revenues	676,111	676,111	749,279	73,168
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	676,111	676,111	749,279	73,168
OTHER FINANCING SOURCES (USES)				
Transfers In	918,500	918,500	920,348	1,848
Transfers Out	(1,500,000)	(1,500,000)	(1,500,000)	-
Total Other Financing Sources (Uses)	(581,500)	(581,500)	(579,652)	1,848
NET CHANGE IN FUND BALANCE	94,611	94,611	169,627	75,016
Fund Balance - Beginning of Year	218,624	218,624	218,624	-
FUND BALANCE - END OF YEAR	$ 313,235	$ 313,235	$ 388,251	$ 75,016

POLK COUNTY, FLORIDA
LEISURE SERVICES MSTU FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2025

	Budget			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
REVENUES				
Taxes	$ 19,377,844	$ 19,377,844	$ 19,656,159	$ 278,315
Charges for Services	925,437	925,437	1,247,001	321,564
Interest Income	987,110	987,110	1,047,176	60,066
Net Change in Fair Value of Investments	-	-	179,770	179,770
Miscellaneous Revenue	61,529	61,529	37,187	(24,342)
Total Revenues	21,351,920	21,351,920	22,167,293	815,373
EXPENDITURES				
Current:				
Culture and Recreation	37,037,724	37,005,819	24,067,229	12,938,590
Debt Service:				
Principal Retirement	-	26,321	25,870	451
Interest and Fiscal Charges	-	2,369	1,918	451
Total Expenditures	37,037,724	37,034,509	24,095,017	12,939,492
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(15,685,804)	(15,682,589)	(1,927,724)	13,754,865
OTHER FINANCING SOURCES (USES)				
Transfers In	2,620,000	2,620,000	9,771	(2,610,229)
Transfers Out	(4,055,452)	(4,064,452)	(1,354,066)	2,710,386
Proceeds from Sale of Capital Assets	-	-	144,503	144,503
Leases	-	5,785	5,785	-
Total Other Financing Sources (Uses)	(1,435,452)	(1,438,667)	(1,194,007)	244,660
NET CHANGE IN FUND BALANCE	(17,121,256)	(17,121,256)	(3,121,731)	13,999,525
Fund Balance - Beginning of Year	23,225,808	23,225,808	23,225,808	-
FUND BALANCE - END OF YEAR	$ 6,104,552	$ 6,104,552	$ 20,104,077	$ 13,999,525

POLK COUNTY, FLORIDA
LIBRARIES MSTU FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2025

	Budget			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
REVENUES				
Taxes	$ 7,276,773	$ 7,276,773	$ 7,381,270	$ 104,497
Interest Income	141,355	141,355	232,317	90,962
Net Change in Fair Value of Investments	-	-	37,681	37,681
Total Revenues	7,418,128	7,418,128	7,651,268	233,140
EXPENDITURES				
Current:				
Culture and Recreation	6,965,184	6,956,184	6,130,503	825,681
Total Expenditures	6,965,184	6,956,184	6,130,503	825,681
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	452,944	461,944	1,520,765	1,058,821
OTHER FINANCING SOURCES (USES)				
Transfers Out	(382,812)	(391,812)	(358,329)	33,483
Total Other Financing Sources (Uses)	(382,812)	(391,812)	(358,329)	33,483
NET CHANGE IN FUND BALANCE	70,132	70,132	1,162,436	1,092,304
Fund Balance - Beginning of Year	3,350,199	3,350,199	3,350,199	-
FUND BALANCE - END OF YEAR	$ 3,420,331	$ 3,420,331	$ 4,512,635	$ 1,092,304

POLK COUNTY, FLORIDA
RANCHO BONITO MSTU FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2025

	Budget			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
REVENUES				
Taxes	$ 8,952	$ 8,952	$ 9,638	$ 686
Interest Income	1,852	1,852	2,802	950
Net Change in Fair Value of Investments	-	-	644	644
Total Revenues	10,804	10,804	13,084	2,280
EXPENDITURES				
Current:				
Public Safety	20,744	20,724	650	20,074
Total Expenditures	20,744	20,724	650	20,074
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(9,940)	(9,920)	12,434	22,354
OTHER FINANCING SOURCES (USES)				
Transfers Out	(465)	(485)	(445)	40
Total Other Financing Sources (Uses)	(465)	(485)	(445)	40
NET CHANGE IN FUND BALANCE	(10,405)	(10,405)	11,989	22,394
Fund Balance - Beginning of Year	67,736	67,736	67,736	-
FUND BALANCE - END OF YEAR	$ 57,331	$ 57,331	$ 79,725	$ 22,394

POLK COUNTY, FLORIDA
TRANSPORTATION MILLAGE FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2025

	Budget			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
REVENUES				
Taxes	$ 75,611,057	$ 75,611,057	$ 76,602,806	$ 991,749
Licenses and Permits	-	-	21,565	21,565
Charges for Services	-	-	49,050	49,050
Interest Income	1,672,228	1,672,228	3,951,978	2,279,750
Net Change in Fair Value of Investments	-	-	767,840	767,840
Miscellaneous Revenue	1,187,517	1,187,517	2,872,019	1,684,502
Total Revenues	78,470,802	78,470,802	84,265,258	5,794,456
EXPENDITURES				
Current:				
Transportation	89,253,153	94,387,422	66,663,947	27,723,475
Debt Service:				
Principal Retirement	98,832	368,183	268,448	99,735
Interest and Fiscal Charges	-	27,635	26,733	902
Total Expenditures	89,351,985	94,783,240	66,959,128	27,824,112
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(10,881,183)	(16,312,438)	17,306,130	33,618,568
OTHER FINANCING SOURCES (USES)				
Transfers In	4,830,553	4,830,553	4,843,075	12,522
Transfers Out	(4,309,623)	(4,342,623)	(4,069,285)	273,338
Leases	-	24,689	24,689	-
Subscription-Based Information Technology Arrangements	-	301,221	301,221	-
Total Other Financing Sources (Uses)	520,930	813,840	1,099,700	285,860
NET CHANGE IN FUND BALANCE	(10,360,253)	(15,498,598)	18,405,830	33,904,428
Fund Balance - Beginning of Year	64,128,030	64,128,030	64,128,030	-
FUND BALANCE - END OF YEAR	$ 53,767,777	$ 48,629,432	$ 82,533,860	$ 33,904,428

POLK COUNTY, FLORIDA
ELOISE CRA FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2025

	Budget			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
REVENUES				
Interest Income	$ 22,461	$ 22,461	$ 35,912	$ 13,451
Net Change in Fair Value of Investments	-	-	8,107	8,107
Total Revenues	22,461	22,461	44,019	21,558
EXPENDITURES				
Current:				
Economic Environment	36,557	36,557	32,047	4,510
Human Services	445,000	445,000	22,550	422,450
Total Expenditures	481,557	481,557	54,597	426,960
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(459,096)	(459,096)	(10,578)	448,518
OTHER FINANCING SOURCES (USES)				
Transfers In	159,670	159,670	158,678	(992)
Transfers Out	(8,000)	(8,000)	(8,000)	-
Total Other Financing Sources (Uses)	151,670	151,670	150,678	(992)
NET CHANGE IN FUND BALANCE	(307,426)	(307,426)	140,100	447,526
Fund Balance - Beginning of Year	860,454	860,454	860,454	-
FUND BALANCE - END OF YEAR	$ 553,028	$ 553,028	$ 1,000,554	$ 447,526

POLK COUNTY, FLORIDA
EMERGENCY MEDICAL MILLAGE FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2025

	Budget			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
REVENUES				
Taxes	$ 15,752,304	$ 15,752,304	$ 15,958,222	$ 205,918
Interest Income	551,870	551,870	907,701	355,831
Net Change in Fair Value of Investments	-	-	192,193	192,193
Miscellaneous Revenue	-	-	1,306	1,306
Total Revenues	16,304,174	16,304,174	17,059,422	755,248
EXPENDITURES				
Current:				
Public Safety	22,513,693	22,506,693	11,020,493	11,486,200
Total Expenditures	22,513,693	22,506,693	11,020,493	11,486,200
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(6,209,519)	(6,202,519)	6,038,929	12,241,448
OTHER FINANCING SOURCES (USES)				
Transfers Out	(856,172)	(863,172)	(802,757)	60,415
Total Other Financing Sources (Uses)	(856,172)	(863,172)	(802,757)	60,415
NET CHANGE IN FUND BALANCE	(7,065,691)	(7,065,691)	5,236,172	12,301,863
Fund Balance - Beginning of Year	17,872,841	17,872,841	17,872,841	-
FUND BALANCE - END OF YEAR	$ 10,807,150	$ 10,807,150	$ 23,109,013	$ 12,301,863

POLK COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURTS – COURT FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2025

	Budget			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
REVENUES				
Intergovernmental	$ 542,051	$ 1,124,413	$ 1,238,940	$ 114,527
Charges for Services	10,508,048	10,508,048	6,758,310	(3,749,738)
Fines and Forfeitures	6,313,177	6,313,177	6,850,648	537,471
Interest Income	582,362	-	-	-
Miscellaneous Revenue	96,413	96,413	127,365	30,952
Total Revenues	18,042,051	18,042,051	14,975,263	(3,066,788)
EXPENDITURES				
Current:				
General Government	15,245,112	15,170,112	14,905,220	264,892
Debt Service:				
Principal Retirement	-	70,000	65,407	4,593
Interest and Fiscal Charges	-	5,000	4,636	364
Total Expenditures	15,245,112	15,245,112	14,975,263	269,849
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	2,796,939	2,796,939	-	(2,796,939)
OTHER FINANCING SOURCES (USES)				
Transfers Out	(2,796,939)	(2,796,939)	-	2,796,939
Total Other Financing Sources (Uses)	(2,796,939)	(2,796,939)	-	2,796,939
NET CHANGE IN FUND BALANCE	-	-	-	-
Fund Balance - Beginning of Year	-	-	-	-
FUND BALANCE - END OF YEAR	$ -	$ -	$ -	$ -

POLK COUNTY, FLORIDA
PUBLIC FACILITIES REVENUE REFUNDING BONDS, SERIES 2014 FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2025

	Budget			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
REVENUES				
Intergovernmental	$ 4,395,000	$ 4,395,000	$ 4,395,000	$ -
Interest Income	5,000	5,000	76,770	71,770
Net Change in Fair Value of Investments	-	-	28,442	28,442
Total Revenues	4,400,000	4,400,000	4,500,212	100,212
EXPENDITURES				
Debt Service:				
Principal Retirement	3,180,000	3,180,000	3,180,000	-
Interest and Fiscal Charges	2,188,950	2,188,950	2,186,775	2,175
Total Expenditures	5,368,950	5,368,950	5,366,775	2,175
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(968,950)	(968,950)	(866,563)	102,387
OTHER FINANCING SOURCES (USES)				
Transfers In	1,050,000	1,050,000	1,050,000	-
Total Other Financing Sources (Uses)	1,050,000	1,050,000	1,050,000	-
NET CHANGE IN FUND BALANCE	81,050	81,050	183,437	102,387
Fund Balance - Beginning of Year	3,650,614	3,650,614	3,650,614	-
FUND BALANCE - END OF YEAR	$ 3,731,664	$ 3,731,664	$ 3,834,051	$ 102,387

POLK COUNTY, FLORIDA
PUBLIC FACILITIES REVENUE REFUNDING NOTE, SERIES 2015 FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2025

	Budget			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
REVENUES				
Interest Income	$ 5,686	$ 5,686	$ 25,187	$ 19,501
Net Change in Fair Value of Investments	-	-	13,062	13,062
Total Revenues	5,686	5,686	38,249	32,563
EXPENDITURES				
Debt Service:				
Principal Retirement	1,987,000	1,987,000	1,987,000	-
Interest and Fiscal Charges	112,256	112,256	110,756	1,500
Total Expenditures	2,099,256	2,099,256	2,097,756	1,500
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(2,093,570)	(2,093,570)	(2,059,507)	34,063
OTHER FINANCING SOURCES (USES)				
Transfers In	2,150,000	2,150,000	2,150,000	-
Total Other Financing Sources (Uses)	2,150,000	2,150,000	2,150,000	-
NET CHANGE IN FUND BALANCE	56,430	56,430	90,493	34,063
Fund Balance - Beginning of Year	1,794,693	1,794,693	1,794,693	-
FUND BALANCE - END OF YEAR	$ 1,851,123	$ 1,851,123	$ 1,885,186	$ 34,063

POLK COUNTY, FLORIDA
PROMISSORY NOTE, SERIES 2020A FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2025

	Budget			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
REVENUES				
Interest Income	$ 13,125	$ 13,125	$ 23,344	$ 10,219
Net Change in Fair Value of Investments	-	-	13,094	13,094
Total Revenues	13,125	13,125	36,438	23,313
EXPENDITURES				
Debt Service:				
Principal Retirement	1,784,900	1,784,900	1,784,900	-
Interest and Fiscal Charges	464,926	464,926	462,490	2,436
Total Expenditures	2,249,826	2,249,826	2,247,390	2,436
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(2,236,701)	(2,236,701)	(2,210,952)	25,749
OTHER FINANCING SOURCES (USES)				
Transfers In	2,470,777	2,470,777	2,470,777	-
Total Other Financing Sources (Uses)	2,470,777	2,470,777	2,470,777	-
NET CHANGE IN FUND BALANCE	234,076	234,076	259,825	25,749
Fund Balance - Beginning of Year	1,669,345	1,669,345	1,669,345	-
FUND BALANCE - END OF YEAR	$ 1,903,421	$ 1,903,421	$ 1,929,170	$ 25,749

POLK COUNTY, FLORIDA
PROMISSORY NOTE, SERIES 2020C FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2025

	Budget			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
REVENUES				
Intergovernmental	$ 2,000,000	$ 2,000,000	$ 2,000,000	$ -
Interest Income	27,358	27,358	77,000	49,642
Net Change in Fair Value of Investments	-	-	34,718	34,718
Total Revenues	2,027,358	2,027,358	2,111,718	84,360
EXPENDITURES				
Debt Service:				
Principal Retirement	5,265,000	5,265,000	5,265,000	-
Interest and Fiscal Charges	472,290	472,290	469,152	3,138
Total Expenditures	5,737,290	5,737,290	5,734,152	3,138
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(3,709,932)	(3,709,932)	(3,622,434)	87,498
OTHER FINANCING SOURCES (USES)				
Transfers In	3,700,000	3,700,000	3,700,000	-
Total Other Financing Sources (Uses)	3,700,000	3,700,000	3,700,000	-
NET CHANGE IN FUND BALANCE	(9,932)	(9,932)	77,566	87,498
Fund Balance - Beginning of Year	4,931,260	4,931,260	4,931,260	-
FUND BALANCE - END OF YEAR	$ 4,921,328	$ 4,921,328	$ 5,008,826	$ 87,498

POLK COUNTY, FLORIDA
ENVIRONMENTAL LANDS ACQUISITION
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2025

	Budget			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
REVENUES				
Taxes	$ 9,451,382	$ 9,451,382	$ 9,577,860	$ 126,478
Interest Income	331,930	331,930	573,314	241,384
Net Change in Fair Value of Investments	-	-	120,508	120,508
Total Revenues	9,783,312	9,783,312	10,271,682	488,370
EXPENDITURES				
Capital Projects	19,225,463	19,225,463	6,854,972	12,370,491
Total Expenditures	19,225,463	19,225,463	6,854,972	12,370,491
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(9,442,151)	(9,442,151)	3,416,710	12,858,861
OTHER FINANCING SOURCES (USES)				
Transfers Out	(1,034,388)	(1,034,388)	(34,388)	1,000,000
Total Other Financing Sources (Uses)	(1,034,388)	(1,034,388)	(34,388)	1,000,000
NET CHANGE IN FUND BALANCE	(10,476,539)	(10,476,539)	3,382,322	13,858,861
Fund Balance - Beginning of Year	11,441,126	11,441,126	11,441,126	-
FUND BALANCE - END OF YEAR	$ 964,587	$ 964,587	$ 14,823,448	$ 13,858,861

POLK COUNTY, FLORIDA
DRAINAGE AND WATER QUALITY FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2025

	Budget			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
REVENUES				
Interest Income	$ 66,059	$ 66,059	$ 68,841	$ 2,782
Net Change in Fair Value of Investments	-	-	7,451	7,451
Total Revenues	66,059	66,059	76,292	10,233
EXPENDITURES				
Capital Projects	1,907,000	1,907,000	1,416,021	490,979
Total Expenditures	1,907,000	1,907,000	1,416,021	490,979
NET CHANGE IN FUND BALANCE	(1,840,941)	(1,840,941)	(1,339,729)	501,212
Fund Balance - Beginning of Year	2,257,192	2,257,192	2,257,192	-
FUND BALANCE - END OF YEAR	$ 416,251	$ 416,251	$ 917,463	$ 501,212

Internal service funds are used to account for the financing of goods and services provided by one department or agency to other departments or agencies, and to other governments on a cost reimbursement basis.

Fleet Management Fund

This fund accounts for all activities necessary to provide for the maintenance, replacement, and management of the County's fleet of vehicles.

Employee Health Insurance Fund

This fund accounts for the provision of health benefits to County employees, retirees, and their dependents.

Information Technology Fund

This fund accounts for the operations of the computer replacement and information technology enhancement and maintenance programs.

POLK COUNTY, FLORIDA
INTERNAL SERVICE FUNDS
COMBINING STATEMENT OF FUND NET POSITION
SEPTEMBER 30, 2025

	Fleet Management	Employee Health Insurance	Information Technology	Total
ASSETS AND DEFERRED OUTFLOWS OF RESOURCES				
CURRENT ASSETS				
Cash and Investments	$ 41,058,211	$ 44,144,601	$ 7,934,362	$ 93,137,174
Accounts Receivable	452,529	1,482,646	339	1,935,514
Interest Receivable	88,265	93,087	16,603	197,955
Due from Other Funds	380,766	3,228,182	-	3,608,948
Inventory	596,888	-	-	596,888
Other Assets	1,732,539	-	15,023	1,747,562
Total Current Assets	44,309,198	48,948,516	7,966,327	101,224,041
NONCURRENT ASSETS				
Capital Assets:				
Buildings and Improvements	2,536,023	-	82,865	2,618,888
Equipment	129,511,125	3,757	4,371,744	133,886,626
Intangible Assets	213,825	-	6,934,673	7,148,498
Right-to-use Lease Equipment	159,132	5,275	17,713	182,120
SBITAs	-	-	11,119,272	11,119,272
Construction in Progress	1,049,482	-	358,240	1,407,722
Less: Accumulated Depreciation/Amortization	(87,094,317)	(7,148)	(17,292,529)	(104,393,994)
Total Capital Assets, Net of Accumulated Depreciation/Amortization	46,375,270	1,884	5,591,978	51,969,132
Total Assets	90,684,468	48,950,400	13,558,305	153,193,173
DEFERRED OUTFLOWS OF RESOURCES				
Deferred Amounts on Pension	576,463	94,909	1,181,900	1,853,272
Deferred Amounts on OPEB	156,665	26,312	262,717	445,694
Total Deferred Outflows of Resources	733,128	121,221	1,444,617	2,298,966
LIABILITIES AND DEFERRED INFLOWS OF RESOURCES				
CURRENT LIABILITIES				
Vouchers Payable	2,908,831	257,137	1,131,834	4,297,802
Accrued Liabilities	176,740	27,543	371,183	575,466
Due to Other Funds	-	900	-	900
Unearned Revenue	-	433,871	-	433,871
Lease Liability, Current Portion	50,166	890	3,912	54,968
SBITA Liability, Current Portion	-	-	1,194,957	1,194,957
Accrued Compensated Absences, Current	329,503	45,877	604,521	979,901
Claims Payable	-	6,281,000	-	6,281,000
Total Current Liabilities	3,465,240	7,047,218	3,306,407	13,818,865
NONCURRENT LIABILITIES				
Total OPEB Liability	1,680,432	282,227	2,817,957	4,780,616
Lease Liability	71,359	933	5,855	78,147
SBITA Liability	-	-	1,219,225	1,219,225
Accrued Compensated Absences	56,043	11,566	152,415	220,024
Net Pension Liability	2,240,483	370,090	4,602,853	7,213,426
Total Noncurrent Liabilities	4,048,317	664,816	8,798,305	13,511,438
Total Liabilities	7,513,557	7,712,034	12,104,712	27,330,303
DEFERRED INFLOWS OF RESOURCES				
Deferred Amounts on Pension	464,732	76,851	955,392	1,496,975
Deferred Amounts on OPEB	418,184	70,234	701,263	1,189,681
Total Deferred Inflows of Resources	882,916	147,085	1,656,655	2,686,656
NET POSITION				
Net Investment in Capital Assets	46,253,745	61	3,168,029	49,421,835
Unrestricted (Deficit)	36,767,378	41,212,441	(1,926,474)	76,053,345
Total Net Position	$ 83,021,123	$ 41,212,502	$ 1,241,555	$ 125,475,180

POLK COUNTY, FLORIDA
INTERNAL SERVICE FUNDS
COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION
YEAR ENDED SEPTEMBER 30, 2025

	Fleet Management	Employee Health Insurance	Information Technology	Total
OPERATING REVENUES				
Charges for Services	$ 25,589,106	$ 80,900,808	$ 18,056,930	$ 124,546,844
Other Revenue	1,126	8,270,513	13,320	8,284,959
Total Operating Revenues	25,590,232	89,171,321	18,070,250	132,831,803
OPERATING EXPENSES				
Personnel Services	3,682,492	632,243	7,599,775	11,914,510
Operations and Maintenance	7,571,693	3,423,688	4,570,516	15,565,897
Indirect	510,196	338,251	787,725	1,636,172
Depreciation/Amortization	9,764,761	1,607	3,659,026	13,425,394
Healthcare Program	-	81,651,514	-	81,651,514
Other Expenses	5,854	185	211,874	217,913
Total Operating Expenses	21,534,996	86,047,488	16,828,916	124,411,400
OPERATING INCOME (LOSS)	4,055,236	3,123,833	1,241,334	8,420,403
NONOPERATING REVENUES (EXPENSES)				
Interest Income	1,431,127	1,545,320	229,957	3,206,404
Net Change in Fair Value of Investments	334,970	353,269	63,008	751,247
Gain (Loss) on Disposal of Equipment	710,349	-	(145,555)	564,794
Total Nonoperating Revenues	2,476,446	1,898,589	147,410	4,522,445
INCOME (LOSS) BEFORE CAPITAL CONTRIBUTIONS AND TRANSFERS	6,531,682	5,022,422	1,388,744	12,942,848
CAPITAL CONTRIBUTIONS AND TRANSFERS				
Capital Contributions	4,178,667	-	3,229	4,181,896
Transfers In	1,937,192	-	-	1,937,192
Total Capital Contributions and Transfers	6,115,859	-	3,229	6,119,088
CHANGE IN NET POSITION	12,647,541	5,022,422	1,391,973	19,061,936
Net Position - Beginning of Year	70,593,467	36,212,176	237,797	107,043,440
Change in Accounting Principle	(219,885)	(22,096)	(388,215)	(630,196)
Net Position - Beginning of Year, as Restated	70,373,582	36,190,080	(150,418)	106,413,244
NET POSITION - END OF YEAR	$ 83,021,123	$ 41,212,502	$ 1,241,555	$ 125,475,180

POLK COUNTY, FLORIDA
INTERNAL SERVICE FUNDS
COMBINING STATEMENT OF CASH FLOWS
YEAR ENDED SEPTEMBER 30, 2025

	Fleet Management	Employee Health Insurance	Information Technology	Total
CASH FLOWS PROVIDED (USED) BY OPERATING ACTIVITIES				
Cash Received from Customers	$ 2,142,019	$ -	$ -	$ 2,142,019
Cash Received from Internal Services	23,455,972	81,176,700	18,056,828	122,689,500
Cash Paid to Suppliers for Goods and Services	(8,200,995)	(84,859,772)	(4,662,173)	(97,722,940)
Cash Paid to Employees for Services	(3,735,461)	(611,000)	(7,537,937)	(11,884,398)
Cash Received from Other Sources	1,126	8,270,513	13,320	8,284,959
Net Cash Provided (Used) by Operating Activities	13,662,661	3,976,441	5,870,038	23,509,140
RELATED CASH FLOWS PROVIDED (USED) BY NONCAPITAL AND FINANCING ACTIVITIES				
Transfers from Other Funds	1,754,667	-	-	1,754,667
Net Cash Provided (Used) by Noncapital and Related Financing Activities	1,754,667	-	-	1,754,667
CASH FLOWS PROVIDED (USED) BY CAPITAL AND FINANCING ACTIVITIES				
Acquisition and Construction of Capital Assets	(13,889,969)	-	(1,166,372)	(15,056,341)
Gain (Loss) on Sales of Capital Assets	1,473,132	-	-	1,473,132
Principal Paid on Leases and Subscriptions	118,786	458	(2,236,204)	(2,116,960)
Net Cash Provided (Used) by Capital and Related Financing Activities	(12,298,051)	458	(3,402,576)	(15,700,169)
CASH FLOWS PROVIDED (USED) BY INVESTING ACTIVITIES				
Interest and Dividends on Investments	1,764,171	1,895,318	289,933	3,949,422
Net Cash Provided (Used) by Investing Activities	1,764,171	1,895,318	289,933	3,949,422
NET CHANGE IN CASH AND INVESTMENTS	4,883,448	5,872,217	2,757,395	13,513,060
Cash and Investments - Beginning of Year	36,174,763	38,272,384	5,176,967	79,624,114
CASH AND INVESTMENTS - END OF YEAR	$ 41,058,211	$ 44,144,601	$ 7,934,362	$ 93,137,174
RECONCILIATION OF NET OPERATING INCOME (LOSS) TO NET CASH FROM OPERATING ACTIVITIES				
Net Income (Loss) from Operations	$ 4,055,236	$ 3,123,833	$ 1,241,334	$ 8,420,403
Adjustments to Reconcile Net Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities:				
Depreciation/Amortization	9,764,761	1,607	3,659,026	13,425,394
(Increase) Decrease in Assets and Deferred Outflows:				
Accounts Receivable, Net of Allowance	8,885	549,680	(102)	558,463
Due from Other Funds	-	(321,832)	-	(321,832)
Inventory	(128,266)	-	-	(128,266)
Other Assets	(966,820)	-	(15,023)	(981,843)
Deferred Outflows of Pension	160,590	23,101	252,319	436,010
Deferred Outflows of OPEB	24,600	4,131	41,252	69,983
Increase (Decrease) in Liabilities and Deferred Outflows:				
Vouchers Payable	981,834	(137,864)	922,965	1,766,935
Accrued Liabilities	18,161	2,830	(8,536)	12,455
Due to Other Funds	-	900	-	900
Unearned Revenue	-	48,044	-	48,044
Claims Payable	-	688,000	-	688,000
Accrued Compensated Absences	(20,804)	16,609	39,510	35,315
Total OPEB Liability	359,888	60,443	603,506	1,023,837
Net Pension Liability	(647,461)	(92,845)	(1,045,262)	(1,785,568)
Deferred Inflows of Pension	166,421	29,011	370,829	566,261
Deferred Inflows of OPEB	(114,364)	(19,207)	(191,780)	(325,351)
Total Adjustments	9,607,425	852,608	4,628,704	15,088,737
Net Cash Provided (Used) by Operating Activities	$ 13,662,661	$ 3,976,441	$ 5,870,038	$ 23,509,140
NONCASH INVESTING, CAPITAL, AND FINANCING ACTIVITIES				
Capital Assets Acquired through Lease and SBITA	$ -	$ -	$ 1,345,682	$ 1,345,682
Contribution and Transfers of Capital Assets	$ 4,178,667	$ -	$ 3,229	$ 4,181,896

POLK COUNTY, FLORIDA
CUSTODIAL FUNDS
YEAR ENDED SEPTEMBER 30, 2025

Custodial funds account for all assets held as custodian for individuals, governmental entities and nonpublic organizations.

County Court Fund

This fund accounts for the fine and forfeiture collections generated from criminal cases which are then disbursed to state or local agencies.

Registry of Court Fund

This fund accounts for deposits from civil cases at the direction of the court, the funds are held until the court directs the fund to be disbursed.

Jury and Witness Fund

This fund accounts for money used by the state attorney, public defender, and regional counsel to pay their witnesses when called for trial.

Domestic Relations Fund

This fund accounts for the money collected for court order child support payments.

Tax Deed Fund

This fund accounts for the proceeds from sales of property held due to delinquent property taxes.

Intangible Tax and Documentary Stamp Fund

This fund accounts for the documentary stamps and intangible taxes collected on items recorded in the Official Records to be remitted to the state.

County Court/Civil Court Fund

This fund accounts for the money collected on civil cases for funds collected for sheriff services.

Cash Bonds Fund

This fund accounts for cash bonds received on criminal cases as well as civil bonds deposited by parties in civil cases.

Other Custodial Fund

This fund accounts for all the other funds collected by the Clerk to be disbursed out to other agencies. These funds mainly come from civil cases and Official Records filings.

Fees and Suspense Fund

This fund accounts for fees and related sales taxes collected for other governmental units, judgment levies, charity fundraisers, forfeitures, and F.S. Chapter 705 property awaiting award or distribution.

Fines and DRD Fund

This fund accounts for the fines and child support payments collected for other governments.

Inmate Fund

This fund accounts for monies collected from inmates who have money in their possession at the time of their arrest and subsequent deposits to their accounts during incarceration.

Taxes, Licenses, and Fee Collections Fund

This fund accounts for taxes, licenses, and fees collected by the Tax Collector for individuals and other governmental units.

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POLK COUNTY, FLORIDA
CUSTODIAL FUNDS
COMBINING STATEMENT OF FIDUCIARY NET POSITION
ALL CUSTODIAL FUNDS
SEPTEMBER 30, 2025

	County Court	Registry of Court	Jury and Witness	Domestic Relations	Tax Deed	Intangible Tax and Documentary Stamp
ASSETS						
Cash and Cash Equivalents	$ 2,676,715	$ 13,756,355	$ 29,973	$ 334,932	$ 8,875,118	$ 362,584
Due from Individuals and Businesses	-	-	-	-	-	-
Due from Other Governments	-	-	-	-	-	-
Total Assets	$ 2,676,715	$ 13,756,355	$ 29,973	$ 334,932	$ 8,875,118	$ 362,584
LIABILITIES AND FIDUCIARY NET POSITION						
LIABILITIES						
Due to State of Florida	$ 773,461	$ -	$ -	$ -	$ -	$ 362,584
Due to Municipalities	234,363	-	-	-	-	-
Due to Others	1,668,891	-	-	334,932	8,875,118	-
Tax Certificates Payable	-	-	-	-	-	-
Due to Individuals and Businesses	-	-	-	-	-	-
Deposits, Registry of the Court	-	4,441,574	-	-	-	-
Deposits, Witness Fees	-	-	29,973	-	-	-
Deposits, Other	-	-	-	-	-	-
Total Liabilities	2,676,715	4,441,574	29,973	334,932	8,875,118	362,584
FIDUCIARY NET POSITION						
Restricted for: Individuals, Businesses, and Other Governments	-	9,314,781	-	-	-	-
Total Liabilities and Fiduciary Net Position	$ 2,676,715	$ 13,756,355	$ 29,973	$ 334,932	$ 8,875,118	$ 362,584

POLK COUNTY, FLORIDA
CUSTODIAL FUNDS
COMBINING STATEMENT OF FIDUCIARY NET POSITION (CONTINUED)
ALL CUSTODIAL FUNDS
SEPTEMBER 30, 2025

County Court/ Civil Court	Cash Bonds	Other Custodial Funds	Fees and Suspense	Fines and DRDs	Inmate	Taxes, Licenses, and Fee Collections	Total Custodial Funds
$ 12,889	$ 1,534,348	$ 1,078,160	$ 615,984	$ 2,039	$ 217,371	$ 6,611,471	$ 36,107,939
-	-	-	4,757	-	28,583	48,006	81,346
-	-	-	7,597	-	-	80,357	87,954
$ 12,889	$ 1,534,348	$ 1,078,160	$ 628,338	$ 2,039	$ 245,954	$ 6,739,834	$ 36,277,239
$ -	$ -	$ 444,321	$ -	$ -	$ -	$ -	$ 1,580,366
-	-	-	4,616	350	-	5,418,267	5,657,596
-	-	633,839	-	-	-	-	11,512,780
-	-	-	-	-	-	693,147	693,147
-	-	-	5,236	-	4,666	628,420	638,322
-	-	-	-	-	-	-	4,441,574
-	-	-	-	-	-	-	29,973
-	-	-	397,618	1,689	-	-	399,307
-	-	1,078,160	407,470	2,039	4,666	6,739,834	24,953,065
12,889	1,534,348	-	220,868	-	241,288	-	11,324,174
$ 12,889	$ 1,534,348	$ 1,078,160	$ 628,338	$ 2,039	$ 245,954	$ 6,739,834	$ 36,277,239

POLK COUNTY, FLORIDA
CUSTODIAL FUNDS
COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
ALL CUSTODIAL FUNDS
YEAR ENDED SEPTEMBER 30, 2025

	County Court	Registry of Court	Jury and Witness	Domestic Relations	Tax Deed	Intangible Tax and Documentary Stamp
ADDITIONS						
Fines, Taxes, and Fees Collections:						
Individuals and Businesses	$ 1,220,127	$ 17,786,130	$ 25,000	$ 2,611,363	$ 19,669,922	$ 104,178,838
Other Governments	3,712,293	22,891,687	-	-	-	-
Licenses and Fees Collected from State Agencies	17,279,637	-	-	-	-	104,200,425
Contributions:						
Individuals and Businesses	-	-	-	-	-	-
Total Additions	22,212,057	40,677,817	25,000	2,611,363	19,669,922	208,379,263
DEDUCTIONS						
Payments of Fines, Taxes, and Fees	-	-	-	-	-	-
Payments of Property Tax:						
Individuals and Businesses	-	42,106,592	25,000	2,611,363	9,719,984	-
Other Governments	4,956,733	78,965	-	-	9,949,938	104,202,238
Payments of Tax Certificates	-	-	-	-	-	-
Canteen Purchases	-	-	-	-	-	-
Inmate Spending	-	-	-	-	-	-
Payments to State Agencies	17,255,324	109,285	-	-	-	104,177,025
Miscellaneous Charges	-	-	-	-	-	-
Total Deductions	22,212,057	42,294,842	25,000	2,611,363	19,669,922	208,379,263
NET INCREASE (DECREASE) IN FIDUCIARY NET POSITION	-	(1,617,025)	-	-	-	-
Net Position - Beginning of Year	-	10,931,806	-	-	-	-
FIDUCIARY NET POSITION - END OF YEAR	$ -	$ 9,314,781	$ -	$ -	$ -	$ -

POLK COUNTY, FLORIDA
CUSTODIAL FUNDS
COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION (CONTINUED)
ALL CUSTODIAL FUNDS
YEAR ENDED SEPTEMBER 30, 2025

County Court/ Civil Court	Cash Bonds	Other Custodial Funds	Fees and Suspense	Fines and DRDs	Inmate	Taxes, Licenses, and Fee Collections	Total Custodial Funds
$ 160	$ 2,837,897	$ 5,262,908	$ 474,534	$ -	$ -	$ 50,671,999	$ 204,738,878
-	52,633	220	84,193	85,514	-	831,661,290	858,487,830
-	-	3,917,224	-	-	-	-	125,397,286
-	-	-	-	-	5,277,496	-	5,277,496
160	2,890,530	9,180,352	558,727	85,514	5,277,496	882,333,289	1,193,901,490
-	-	-	455,224	85,514	-	851,761,252	852,301,990
-	-	5,184,358	-	-	-	-	59,647,297
160	3,086,679	215,881	-	-	-	-	122,490,594
-	-	-	-	-	-	30,572,037	30,572,037
-	-	-	-	-	3,283,863	-	3,283,863
-	-	-	-	-	762,888	-	762,888
-	-	3,780,113	-	-	-	-	125,321,747
-	-	-	-	-	1,212,445	-	1,212,445
160	3,086,679	9,180,352	455,224	85,514	5,259,196	882,333,289	1,195,592,861
-	(196,149)	-	103,503	-	18,300	-	(1,691,371)
12,889	1,730,497	-	117,365	-	222,988	-	13,015,545
$ 12,889	$ 1,534,348	$ -	$ 220,868	$ -	$ 241,288	$ -	$ 11,324,174

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STATISTICAL SECTION

STATISTICAL SECTION
(UNAUDITED)

The statistical data presents physical, economic, social, and political characteristics of Polk County. It is intended to provide users with a more broad and complete understanding of the County and its financial affairs than is possible from the financial statements and supporting schedules included in the financial section.

Contents

Financial Trends

These schedules contain trend information designed to help the reader understand how the County's financial performance and well-being have changed over time.

Revenue Capacity

These schedules contain information to help the reader assess the County's most significant local revenue source, property taxes.

Debt Capacity

These schedules present information to help the reader assess the factors of affordability of the County's current levels of outstanding debt and the County's ability to issue additional debt in the future.

Demographic and Economic Information

These schedules offer demographic and economic indicators designed to help the reader understand the environment within which the County's financial activities take place and to help make comparisons over time and with other governments.

Operating Information

These schedules contain information about the County's operations and resources to help the reader understand how the County's financial information relates to the services the County provides and the activities it performs.

Sources: Unless otherwise noted, the information in these schedules is derived from the annual comprehensive financial reports for the relevant year.

POLK COUNTY, FLORIDA
NET POSITION BY COMPONENT
LAST TEN YEARS
(ACCRUAL BASIS OF ACCOUNTING)

	Fiscal Year			
	2016	2017	2018	2019
Governmental Activities				
Net Invested in Capital Assets	$ 3,222,781,761	$ 3,177,524,066	$ 3,114,700,553	$ 3,076,238,733
Restricted	133,940,651	155,163,331	191,429,236	241,349,528
Unrestricted	(199,386,710)	(244,108,343)	(279,518,937)	(274,232,722)
Total Governmental Activities Net Position	$ 3,157,335,702	$ 3,088,579,054	$ 3,026,610,852	$ 3,043,355,539
Business-Type Activities				
Net Invested in Capital Assets	$ 342,297,477	$ 352,745,164	$ 377,253,771	$ 429,136,625
Restricted	18,524,034	30,141,818	36,663,476	30,634,059
Unrestricted	162,680,642	184,654,457	156,431,318	183,604,397
Total Business-Type Activities Net Position	$ 523,502,153	$ 567,541,439	$ 570,348,565	$ 643,375,081
Primary Government				
Net Invested in Capital Assets	$ 3,565,079,238	$ 3,530,269,230	$ 3,491,954,324	$ 3,505,375,358
Restricted	152,464,685	185,305,149	228,092,712	271,983,587
Unrestricted	(36,706,068)	(59,453,886)	(123,087,619)	(90,628,325)
Total Primary Government Net Position	$ 3,680,837,855	$ 3,656,120,493	$ 3,596,959,417	$ 3,686,730,620

Note: The County implemented GASB Statement No. 101, Compensated Absences, in 2025. The FY 2016-2024 information has not been restated to reflect the change in accounting principle.

Fiscal Year					
2020	2021	2022	2023	2024	2025
$ 3,117,488,139	$ 3,128,287,504	$ 3,124,788,127	$ 3,187,627,404	$ 3,251,015,689	$ 3,362,520,887
248,098,983	343,343,919	392,226,812	439,578,000	493,780,268	584,424,792
(307,653,435)	(284,548,518)	(260,514,028)	(225,560,665)	(132,618,519)	(42,272,774)
$ 3,057,933,687	$ 3,187,082,905	$ 3,256,500,911	$ 3,401,644,739	$ 3,612,177,438	$ 3,904,672,905
$ 520,040,556	$ 550,645,838	$ 585,854,572	$ 618,304,327	$ 606,989,178	$ 708,701,052
1,000,000	1,000,000	1,000,000	1,000,000	1,000,000	1,000,000
127,025,788	210,144,678	225,640,484	229,247,723	311,275,694	281,386,744
$ 648,066,344	$ 761,790,516	$ 812,495,056	$ 848,552,050	$ 919,264,872	$ 991,087,796
$ 3,637,528,695	$ 3,678,933,342	$ 3,710,642,699	$ 3,805,931,731	$ 3,858,004,867	$ 4,071,221,939
249,098,983	344,343,919	393,226,812	440,578,000	494,780,268	585,424,792
(180,627,647)	(74,403,840)	(34,873,544)	3,687,058	178,657,175	239,113,970
$ 3,706,000,031	$ 3,948,873,421	$ 4,068,995,967	$ 4,250,196,789	$ 4,531,442,310	$ 4,895,760,701

POLK COUNTY, FLORIDA
CHANGES IN NET POSITION
LAST TEN YEARS
(ACCRUAL BASIS OF ACCOUNTING)

	Fiscal Year			
	2016	2017	2018	2019
Expenses				
Governmental Activities:				
General Government	$ 112,588,018	$ 122,095,397	$ 128,375,707	$ 135,675,718
Public Safety	255,382,758	280,780,239	284,730,743	335,481,293
Physical Environment	7,404,169	7,274,077	7,237,187	7,816,153
Transportation	124,866,353	114,415,680	123,289,846	116,998,337
Economic Environment	28,564,232	33,536,843	14,107,210	16,759,484
Human Services	47,792,049	53,221,121	57,083,269	64,839,994
Culture and Recreation	15,324,797	15,858,425	16,559,029	17,896,996
Debt Service:				
Interest on Long-Term Debt	6,859,878	6,970,445	6,843,112	6,717,274
Total Governmental Activities Expenses	598,782,254	634,152,227	638,226,103	702,185,249
Business-Type Activities:				
Water and Sewer	54,859,927	56,680,180	62,274,176	63,590,688
Garbage Collection/Disposal	26,138,255	17,791,119	58,080,819	32,976,015
Rohr Nursing Home	5,405,268	5,759,243	5,979,361	4,597,940
Total Business-Type Activities Expenses	86,403,450	80,230,542	126,334,356	101,164,643
Total Primary Government Expenses	$ 685,185,704	$ 714,382,769	$ 764,560,459	$ 803,349,892
Program Revenues				
Governmental Activities:				
Charges for Services:				
General Government	$ 34,560,775	$ 37,585,325	$ 38,882,736	$ 37,638,881
Public Safety	82,858,025	84,436,135	92,282,419	97,192,071
Physical Environment	948,514	934,766	863,975	948,197
Transportation	7,182,673	11,477,984	17,145,175	20,082,007
Economic Environment	727,661	1,799,119	867,523	462,696
Human Services	3,305,504	2,328,155	2,237,569	2,721,805
Culture and Recreation	598,052	894,608	1,480,703	1,729,061
Operating Grants and Contributions	19,573,115	14,941,900	14,538,931	53,550,395
Capital Grants and Contributions	15,009,142	5,792,061	2,017,716	3,097,922
Total Governmental Activities Program Revenues	164,763,461	160,190,053	170,316,747	217,423,035
Business-Type Activities:				
Charges for Services:				
Water and Sewer	68,436,965	77,895,390	80,010,629	87,165,566
Garbage Collection/Disposal	35,638,509	35,898,865	43,612,417	42,727,872
Rohr Nursing Home	5,122,598	5,938,925	5,742,733	5,435,686
Operating Grants and Contributions	1,906	57,874	-	-
Capital Grants and Contributions	7,046,400	6,157,649	3,032,456	12,150,138
Total Business-Type Activities Program Revenues	116,246,378	125,948,703	132,398,235	147,479,262
Total Primary Government Program Revenues	$ 281,009,839	$ 286,138,756	$ 302,714,982	$ 364,902,297
Net (Expense) / Revenue				
Governmental Activities	$ (434,018,793)	$ (473,962,174)	$ (467,909,356)	$ (484,762,214)
Business-Type Activities	29,842,928	45,718,161	6,063,879	46,314,619
Total Primary Government Net Expense	$ (404,175,865)	$ (428,244,013)	$ (461,845,477)	$ (438,447,595)

Note: The County implemented GASB Statement No. 101, Compensated Absences, in 2025. The FY 2016-2024 information has not been restated to reflect the change in accounting principle.

Fiscal Year						
2020	2021	2022	2023	2024	2025
$ 140,265,715	$ 134,649,163	$ 139,983,355	$ 215,577,955	$ 169,087,653	$ 177,353,092
436,191,212	349,746,313	378,924,840	434,234,689	442,690,730	448,310,930
7,911,423	9,075,217	9,100,379	5,028,552	6,473,800	30,077,328
108,772,258	115,738,091	122,981,425	131,815,167	119,869,772	139,302,615
17,734,331	27,677,491	24,781,982	26,735,124	36,546,681	33,514,609
63,368,523	60,562,584	56,446,406	73,404,530	133,900,642	160,815,954
17,674,837	18,765,150	24,125,204	20,898,429	27,983,355	24,005,803
4,080,074	4,645,475	4,347,963	4,011,489	3,958,954	5,037,923
795,998,373	720,859,484	760,691,554	911,705,935	940,511,587	1,018,418,254
70,087,866	69,848,512	74,009,120	89,495,651	87,537,497	110,569,018
79,928,258	(18,211,417)	36,770,767	71,706,394	51,896,896	69,216,486
6,888,565	4,253,588	3,516,974	3,359,591	1,042,027	633,356
156,904,689	55,890,683	114,296,861	164,561,636	140,476,420	180,418,860
$ 952,903,062	$ 776,750,167	$ 874,988,415	$ 1,076,267,571	$ 1,080,988,007	$ 1,198,837,114
$ 34,490,169	$ 39,020,958	$ 38,539,510	$ 64,520,660	$ 61,298,273	$ 45,715,713
106,854,138	122,656,594	131,825,216	148,833,584	152,983,573	151,660,192
879,178	1,371,577	967,880	785,934	861,170	505,104
28,036,302	32,686,102	35,313,595	33,057,200	38,798,568	30,656,207
760,666	1,503,920	299,652	247,851	318,754	1,209,534
1,887,371	2,177,281	2,445,240	1,830,605	1,502,792	78,501,518
2,373,720	4,065,775	4,327,575	4,237,032	4,011,216	3,363,138
104,462,284	59,038,691	12,021,396	19,525,739	23,527,961	66,228,184
18,365,891	19,724,709	35,388,687	42,622,081	21,760,012	106,133,727
298,109,719	282,245,607	261,128,751	315,660,686	305,062,319	483,973,317
92,061,354	102,906,183	119,094,458	116,659,653	113,695,944	124,048,539
44,373,805	46,011,180	51,406,018	50,802,329	54,050,174	76,758,496
5,070,388	4,244,876	3,428,189	2,624,954	1,352,088	7,723
-	-	-	-	-	-
14,514,812	19,659,222	17,776,346	20,605,145	7,319,226	21,219,312
156,020,359	172,821,461	191,705,011	190,692,081	176,417,432	222,034,070
$ 454,130,078	$ 455,067,068	$ 452,833,762	$ 506,352,767	$ 481,479,751	$ 706,007,387
$ (497,888,654)	$ (438,613,877)	$ (499,562,803)	$ (596,045,249)	$ (635,449,268)	$ (534,444,937)
(884,330)	116,930,778	77,408,150	26,130,445	35,941,012	41,615,210
$ (498,772,984)	$ (321,683,099)	$ (422,154,653)	$ (569,914,804)	$ (599,508,256)	$ (492,829,727)

POLK COUNTY, FLORIDA
CHANGES IN NET POSITION
LAST TEN YEARS (CONTINUED)
(ACCRUAL BASIS OF ACCOUNTING)

	Fiscal Year			
	2016	2017	2018	2019
General Revenues and Other Changes in Net Position				
Governmental Activities:				
Taxes:				
Property Taxes	$ 190,279,026	$ 202,427,517	$ 222,886,089	$ 255,492,946
Fuel Taxes	32,198,727	33,100,879	34,443,610	36,253,973
Sales Tax	74,798,881	77,192,196	82,123,979	89,132,246
Services Taxes	41,409,750	42,214,128	42,546,116	44,555,971
Tourism Taxes	10,401,040	11,161,114	13,510,495	14,082,594
Local Business Taxes	1,803,683	1,831,458	1,882,362	1,826,134
State Shared Revenues	13,999,363	14,712,512	15,571,560	16,524,279
Investment Earnings	6,767,080	9,157,906	11,814,141	17,408,065
Net Change in Fair Value of Investments	(1,242,549)	(4,034,397)	(5,918,987)	3,878,545
Gain/(Loss) on Sale of Capital Assets	-	1,993,156	911,451	1,075,990
Miscellaneous	4,448,071	7,111,146	10,582,958	33,766,841
Transfers	7,004,612	8,337,911	8,233,201	(12,490,683)
Total Governmental Activities	$ 381,867,684	$ 405,205,526	$ 438,586,975	$ 501,506,901
Business-Type Activities:				
Investment Earnings	$ 4,635,458	$ 6,583,564	$ 7,871,778	$ 8,373,962
Net Change in Fair Value of Investments	(989,160)	(3,270,174)	(4,199,272)	2,223,317
Miscellaneous	3,435,764	3,345,646	3,644,542	3,623,935
Transfers	(7,004,612)	(8,337,911)	(8,233,201)	12,490,683
Total Business-Type Activities	$ 77,450	$ (1,678,875)	$ (916,153)	$ 26,711,897
Total Primary Government	$ 381,945,134	$ 403,526,651	$ 437,670,822	$ 528,218,798
Change in Net Position				
Governmental Activities	$ (52,151,109)	$ (68,756,648)	$ (29,322,381)	$ 16,744,687
Business-Type Activities	29,920,378	44,039,286	5,147,726	73,026,516
Total Primary Government	$ (22,230,731)	$ (24,717,362)	$ (24,174,655)	$ 89,771,203

Note: The County implemented GASB Statement No. 101, Compensated Absences, in 2025. The FY 2016-2024 information has not been restated to reflect the change in accounting principle.

Fiscal Year						
2020	2021	2022	2023	2024	2025
$ 274,652,227	$ 288,136,760	$ 314,541,874	$ 358,229,192	$ 412,822,422	$ 454,781,116
33,636,639	37,019,381	38,548,037	40,081,029	40,250,360	41,551,029
89,644,741	106,416,346	125,048,030	130,647,436	133,529,335	136,218,094
45,984,840	47,365,436	53,707,137	52,183,746	57,001,754	63,298,240
10,495,725	15,952,749	22,544,416	24,313,354	24,420,386	24,871,835
1,781,155	2,008,018	1,762,570	1,808,503	1,889,314	1,946,561
15,573,361	18,357,148	24,048,547	25,828,288	25,053,858	25,875,231
15,592,580	11,949,172	11,160,952	29,724,224	44,390,081	49,545,915
3,066,138	(8,826,493)	(75,789,166)	1,903,148	42,626,330	10,637,694
1,582,402	2,581,111	1,462,130	6,100,448	1,475,388	797,673
14,068,297	40,075,684	44,916,670	67,368,424	69,513,045	38,138,410
6,388,697	6,727,783	7,029,612	3,001,285	(6,990,306)	(4,928,899)
$ 512,466,802	$ 567,763,095	$ 568,980,809	$ 741,189,077	$ 845,981,967	$ 842,732,899
$ 7,183,878	$ 4,641,628	$ 3,780,172	$ 8,785,432	$ 12,430,149	$ 15,439,060
1,555,988	(3,736,316)	(26,069,872)	572,652	12,551,579	3,287,764
3,224,424	2,615,865	2,615,702	3,569,750	2,799,776	7,831,733
(6,388,697)	(6,727,783)	(7,029,612)	(3,001,285)	6,990,306	4,928,899
$ 5,575,593	$ (3,206,606)	$ (26,703,610)	$ 9,926,549	$ 34,771,810	$ 31,487,456
$ 518,042,395	$ 564,556,489	$ 542,277,199	$ 751,115,626	$ 880,753,777	$ 874,220,355
$ 14,578,148	$ 129,149,218	$ 69,418,006	$ 145,143,828	$ 210,532,699	$ 308,287,962
4,691,263	113,724,172	50,704,540	36,056,994	70,712,822	73,102,666
$ 19,269,411	$ 242,873,390	$ 120,122,546	$ 181,200,822	$ 281,245,521	$ 381,390,628

POLK COUNTY, FLORIDA
FUND BALANCES – GOVERNMENTAL FUNDS
LAST TEN YEARS
(MODIFIED ACCRUAL BASIS OF ACCOUNTING)

	Fiscal Year			
	2016	2017	2018	2019
General Fund				
Nonspendable	$ 2,375,422	$ 5,009,020	$ 2,749,680	$ 1,901,571
Restricted	3,632,172	3,599,854	4,143,272	4,778,557
Committed	3,699,649	3,167,473	2,164,342	1,002,823
Assigned	21,609,306	21,507,052	20,076,216	22,544,776
Unassigned	42,922,323	31,152,780	40,198,772	74,544,016
Total General Fund	$ 74,238,872	$ 64,436,179	$ 69,332,282	$ 104,771,743
All Other Governmental Funds				
Unreserved, reported in:				
Nonspendable	$ 77,390	$ 75,376	$ 81,744	$ 70,724
Restricted	130,308,479	151,563,477	187,285,964	236,570,971
Committed	88,860,554	84,457,383	90,099,475	100,439,327
Assigned	13,405,998	19,608,186	21,303,773	27,817,695
Unassigned	(1,555,075)	(1,479,663)	(1,057,420)	(104,125)
Total all Other Governmental Funds	$ 231,097,346	$ 254,224,759	$ 297,713,536	$ 364,794,592

	Fiscal Year					
	2020	**2021**	**2022**	**2023**	**2024**	**2025**
	$ 2,630,495	$ 2,120,659	$ 2,645,580	$ 2,435,516	$ 2,658,962	$ 2,866,139
	4,511,609	4,050,909	6,133,948	5,127,650	5,556,175	6,034,483
	2,553,751	1,634,012	90,481	115,571	169,328	-
	14,234,587	7,950,335	160,826	-	-	1,448,402
	95,868,165	123,868,333	124,841,876	134,928,575	189,795,139	205,742,285
	$ 119,798,607	$ 139,624,248	$ 133,872,711	$ 142,607,312	$ 198,179,604	$ 216,091,309
	$ 84,624	$ 2,123,716	$ 6,101,098	$ 250,047	$ 100,415	$ 1,092,479
	268,432,191	340,720,749	387,431,247	424,642,101	478,294,867	527,515,348
	105,469,594	101,838,418	111,109,480	121,513,339	132,214,136	161,258,478
	46,510,873	37,918,101	37,576,142	104,550,332	121,548,944	165,567,677
	(40,866)	(2,070,477)	(6,221,673)	(353,639)	(5,935,172)	(45,791,731)
	$ 420,456,416	$ 480,530,507	$ 535,996,294	$ 650,602,180	$ 726,223,190	$ 809,642,251

POLK COUNTY, FLORIDA
CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS
LAST TEN YEARS
(MODIFIED ACCRUAL BASIS OF ACCOUNTING)

	Fiscal Year			
	2016	2017	2018	2019
Revenues				
Taxes	$ 306,847,583	$ 322,833,252	$ 349,858,666	$ 390,916,577
Licenses and Permits	8,358,141	12,959,957	15,674,897	15,779,022
Intergovernmental	81,248,105	81,963,799	79,300,969	122,827,934
Charges for Services	70,253,115	66,257,353	72,482,432	75,188,117
Fines and Forfeitures	8,028,945	8,502,029	9,646,150	9,443,719
Special Assessments	42,087,216	48,017,524	56,998,654	63,016,004
Interest Income	5,841,347	8,366,192	10,840,720	16,181,405
Net Change in Fair Value of Investments	(1,103,804)	(3,684,893)	(5,539,447)	3,878,545
Miscellaneous Revenues	23,798,542	14,398,334	13,428,182	17,511,034
Total Revenues	$ 545,359,190	$ 559,613,547	$ 602,691,223	$ 714,742,357
Expenditures				
General Government	$ 107,648,727	$ 116,151,355	$ 119,154,121	$ 124,216,179
Public Safety	233,135,166	258,082,607	266,563,228	288,697,783
Physical Environment	5,726,659	6,636,846	6,194,328	8,505,454
Transportation	72,143,469	52,239,447	54,177,825	56,832,511
Economic Environment	15,722,753	17,720,365	15,580,153	18,027,947
Human Services	45,894,042	52,139,093	56,004,142	63,035,349
Culture and Recreation	15,105,961	18,358,446	14,323,400	16,014,337
Debt Service				
Principal Retirement	10,152,382	11,214,379	9,878,081	10,755,256
Interest and Fiscal Charges	7,366,054	7,381,218	7,050,973	6,944,149
Capital Projects	24,971,025	13,286,713	9,321,424	6,794,693
Total Expenditures	$ 537,866,238	$ 553,210,469	$ 558,247,675	$ 599,823,658
Excess (Deficiency) of Revenues Over (Under) Expenditures	$ 7,492,952	$ 6,403,078	$ 44,443,548	$ 114,918,699
Other Financing Sources (Uses)				
Payments to Escrow Agent	$ (17,375,000)	$ -	$ -	$ -
Proceeds from Issuance of Debt	17,375,000	-	-	-
Transfers In	29,345,881	32,608,319	30,831,263	45,991,151
Transfers Out	(22,716,269)	(25,686,677)	(23,844,969)	(58,860,536)
Distribution of Excess Fees to State of Florida	-	-	(3,098,522)	-
Proceeds from the Sale of Capital Assets	173,648	-	53,560	471,203
Lease Proceeds	-	-	-	-
Leases	-	-	-	-
Subscription-Based Information Technology Arrangements	-	-	-	-
Total Other Financing Sources (Uses)	$ 6,803,260	$ 6,921,642	$ 3,941,332	$ (12,398,182)
Net Change in Fund Balance	$ 14,296,212	$ 13,324,720	$ 48,384,880	$ 102,520,517
Debt service as a Percentage of Noncapital Expenditures	2.9%	3.1%	2.9%	3.9%

Fiscal Year						
2020	2021	2022	2023	2024	2025
$ 407,578,456	$ 439,499,591	$ 492,344,708	$ 540,959,839	$ 604,183,334	$ 657,161,281
15,583,451	19,487,200	19,730,664	18,877,839	16,767,931	16,928,771
168,725,922	154,334,238	129,260,014	143,998,348	154,855,640	202,043,121
73,848,556	80,132,221	88,139,236	132,717,559	141,889,201	185,965,587
7,466,270	9,045,174	9,560,205	9,589,950	9,747,784	10,725,753
75,556,362	93,678,656	97,698,811	96,620,124	105,148,128	105,034,968
13,262,025	11,775,072	10,381,259	27,562,706	41,223,514	46,521,295
2,770,526	(8,282,607)	(71,344,897)	1,795,227	39,924,634	9,886,447
18,510,302	17,381,538	16,485,259	15,784,098	19,094,939	16,632,435
$ 783,301,870	$ 817,051,083	$ 792,255,259	$ 987,905,690	$ 1,132,835,105	$ 1,250,899,658
$ 129,770,926	$ 130,659,522	$ 141,410,218	$ 203,760,931	$ 160,882,254	$ 168,389,020
384,566,278	366,848,814	354,341,552	369,915,894	447,217,395	489,575,060
8,266,198	9,831,827	9,449,758	16,218,330	26,359,781	73,371,804
76,879,253	79,914,536	97,879,764	126,614,922	134,889,113	130,353,808
20,280,745	25,852,770	25,504,734	28,185,068	38,033,975	35,442,049
61,597,939	60,083,798	55,206,303	71,867,365	133,189,463	161,241,077
17,295,220	18,589,100	28,034,904	24,036,653	26,934,127	34,882,470
21,675,383	6,880,305	14,652,767	18,561,999	19,620,711	20,489,896
5,760,654	5,291,565	5,459,057	5,817,680	5,697,793	5,291,434
18,086,514	37,251,220	26,255,589	20,550,825	19,115,414	29,326,735
$ 744,179,110	$ 741,203,457	$ 758,194,646	$ 885,529,667	$ 1,011,940,026	$ 1,148,363,353
$ 39,122,760	$ 75,847,626	$ 34,060,613	$ 102,376,023	$ 120,895,079	$ 102,536,305
$ (41,955,000)	$ -	$ -	$ -	$ -	$ -
69,017,000	-	-	-	-	-
40,350,259	56,359,431	68,932,858	113,005,246	56,119,527	96,197,884
(36,316,030)	(52,657,425)	(62,628,246)	(106,298,431)	(51,324,545)	(103,063,975)
-	-	-	-	-	-
469,699	350,100	1,904,304	6,920,470	278,153	1,456,322
-	-	7,444,721	-	-	-
-	-	-	3,125,403	1,858,987	789,634
-	-	-	4,211,776	3,366,101	3,414,596
$ 31,565,928	$ 4,052,106	$ 15,653,637	$ 20,964,464	$ 10,298,223	$ (1,205,539)
$ 70,688,688	$ 79,899,732	$ 49,714,250	$ 123,340,487	$ 131,193,302	$ 101,330,766
4.2%	1.8%	2.9%	2.9%	2.6%	1.9%

POLK COUNTY, FLORIDA
JUST VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY
LAST TEN YEARS
(RATE PER $1,000 OF ASSESSED VALUE)

	Real Property - Just Value (1)				
Fiscal Year	Residential Property	Commercial Property	Industrial Property	Agriculture Property	Other Property
2016	$ 23,766,289,395	$ 4,232,146,151	$ 1,763,558,817	$ 1,957,205,668	$ 3,347,415,960
2017	25,609,401,296	4,544,498,571	2,010,226,111	2,072,680,851	3,539,046,146
2018	28,142,177,270	4,932,218,735	2,660,960,875	2,037,710,078	3,782,515,217
2019	31,491,549,535	5,224,662,742	2,895,915,541	2,174,082,401	3,885,576,723
2020	34,679,011,304	5,453,958,695	3,126,546,938	2,202,656,452	4,109,445,636
2021	38,819,346,348	5,671,072,305	3,406,250,226	2,189,637,444	4,463,218,388
2022	42,834,602,362	5,803,370,420	3,798,265,234	2,281,778,406	4,564,400,972
2023	57,577,648,341	6,701,545,653	5,036,306,142	2,428,422,019	5,208,579,508
2024	69,267,100,084	7,498,474,112	5,256,017,666	2,783,686,494	5,579,120,947
2025	73,634,353,483	8,085,988,714	5,558,738,560	2,853,211,390	5,958,714,956

Source: Polk County Property Appraiser

Note:

(1) Just Values are determined by the Polk County Property Appraiser on January 1 of each year at 100% of fair value as is required by *Florida Statutes* , Section 192.042. Taxable values are based on just value after deducting allowable exemptions. Does not include centrally assessed property.

Total Just Value	Personal Property	Total Real and Personal Property	Less: Tax-exempt Property	Total Taxable Value	Total Direct Tax Rate
$ 35,066,615,991	$ 6,162,668,197	$ 41,229,284,188	$ 14,461,786,021	$ 26,767,498,167	6.7815
37,775,852,975	6,065,867,091	43,841,720,066	15,413,687,057	28,428,033,009	6.7815
41,555,582,175	6,585,670,352	48,141,252,527	16,830,858,281	31,310,394,246	6.7815
45,671,786,942	7,241,147,914	52,912,934,856	18,737,212,914	34,175,721,942	7.1565
49,571,619,025	7,385,098,440	56,956,717,465	20,151,089,547	36,805,627,918	7.1565
54,549,524,711	6,028,228,580	60,577,753,291	20,551,011,112	40,026,742,179	6.8990
59,282,417,394	6,310,824,117	65,593,241,511	21,841,302,474	43,751,939,037	6.8990
76,952,501,663	6,891,430,176	83,843,931,839	32,356,607,005	51,487,324,834	6.6920
90,384,399,303	7,246,558,164	97,630,957,467	38,050,584,210	59,580,373,257	6.6852
96,091,007,103	7,614,787,814	103,705,794,917	37,470,024,602	66,235,770,315	6.6348

POLK COUNTY, FLORIDA
DIRECT AND OVERLAPPING PROPERTY TAX RATES
LAST TEN YEARS

	Year Taxes Are Payable									
	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
County Direct Rates										
General Fund	6.7815	6.7815	6.7815	7.1565	7.1565	6.8990	6.8990	6.6920	6.6852	6.6348
Total direct rate	6.7815	6.7815	6.7815	7.1565	7.1565	6.8990	6.8990	6.6920	6.6852	6.6348
City Rates										
Auburndale	4.2657	4.2657	4.2657	4.2515	4.2515	4.2515	4.2515	4.2515	4.2515	4.2515
Bartow	3.8387	3.8044	3.6541	3.5378	3.2768	3.0862	4.0000	4.6080	6.1080	6.1080
Davenport	7.5000	7.5000	7.5000	7.5000	7.5000	7.5000	7.5000	7.5000	7.2500	7.2500
Dundee	7.9000	7.9000	7.9000	7.9000	7.9000	7.9000	7.9000	7.9000	7.9000	7.9000
Eagle Lake	7.6516	7.6516	7.6516	7.6516	7.6516	7.6516	7.6516	7.6516	7.6516	7.6516
Ft Meade	5.6484	6.2458	6.8704	6.8704	7.8899	7.8899	8.6306	8.0000	8.0000	8.5000
Frostproof	8.0587	7.7716	7.4978	7.3045	6.9705	6.5530	6.5530	6.5530	6.5530	6.5530
Haines City	7.7900	7.5895	7.5895	7.5895	7.5895	7.5895	7.5895	7.5895	7.5895	7.5895
Highland Park	9.9759	9.9759	9.9759	9.9759	9.9759	9.9759	9.9759	9.9759	9.9759	9.9759
Hillcrest Heights	1.3788	1.2726	1.1932	1.1050	0.9807	0.9129	0.8580	0.7981	0.7543	0.7182
Lake Alfred	7.4890	7.2390	7.2390	7.2390	7.2390	7.2390	7.2390	6.9890	6.8500	6.7500
Lake Hamilton	8.4276	8.4276	8.4276	8.4276	8.4276	8.4276	8.4276	8.4276	8.4276	8.4276
Lake Wales	7.3638	7.3273	7.0438	7.0438	6.9339	6.7974	6.7697	6.3626	7.1214	7.0462
Lakeland	5.5644	5.5644	5.5644	5.4644	5.4644	5.4644	5.4323	5.4323	5.4323	5.4323
Mulberry	7.2900	6.7900	6.5900	6.4400	6.4400	6.4400	6.4400	6.4400	6.4400	6.3900
Polk City	8.2500	8.0000	7.4877	7.2500	6.0000	6.0000	5.7000	5.5000	5.5000	5.2500
Winter Haven	5.7900	5.7900	5.7900	6.7900	6.7900	6.7900	6.7900	6.5900	6.5900	6.5900
County School District										
Local	2.2480	2.2480	2.2480	2.2480	2.2480	2.2480	2.2480	2.2480	2.2480	2.2480
State	4.9010	4.5490	4.2660	4.0030	3.8380	3.6870	3.5810	3.2710	3.1600	3.0480
Unincorporated County MSTU										
Parks	0.5619	0.5619	0.5619	0.5619	0.5619	0.5619	0.5619	0.5450	0.5286	0.5286
Library	0.2109	0.2109	0.2109	0.2109	0.2109	0.2109	0.2109	0.2046	0.1985	0.1985
Storm	0.1000	0.1000	0.1000	0.1000	0.1000	0.1000	0.1000	0.0970	0.0941	0.0941
Rancho Bonito Area MSTU	9.1272	9.1272	9.1272	9.1272	9.1272	9.1272	9.1272	9.1272	9.1272	9.1272
Special Districts:										
Everglades Construction	0.0506	0.0471	0.0441	0.0417	0.0397	0.0380	0.0365	0.0327	0.0327	0.0327
Lake Region LMD	0.4715	0.4512	0.4214	0.4214	0.4214	0.4100	0.4100	0.4100	0.3691	0.3486
Lakeland Mass/Transit	0.5000	0.5000	0.5000	0.5000	0.5000	0.5000	0.5000	0.5000	0.5000	0.5000
South FL WMD	0.1459	0.1359	0.1275	0.1209	0.1152	0.2669	0.1061	0.0948	0.0948	0.0948
SW FLA WMD	0.3488	0.3317	0.3131	0.2955	0.2801	0.2801	0.2535	0.2260	0.2043	0.1909
Okeechobee	-	-	-	-	-	-	-	-	0.1026	0.1026

Source: Polk County Tax Collector's Office

POLK COUNTY, FLORIDA
PRINCIPAL PROPERTY TAX PAYERS
CURRENT YEAR AND NINE YEARS AGO

	2025			2016		
Taxpayer	Taxable Value	Rank	Percentage of Total County Taxable Value	Taxable Value	Rank	Percentage of Total County Taxable Value
Duke Energy/Florida Power	$ 1,366,103,246	1	2.06%	$ 974,989,816	1	3.64%
Tampa Electric	1,011,073,282	2	1.53%	545,963,975	2	2.04%
Mosaic /Streamsong/Stillwaters	827,348,119	3	1.25%	562,654,075	3	2.10%
Publix Supermarkets	604,155,709	4	0.91%	351,611,802	4	1.31%
Invitation Homes	439,204,364	5	0.66%	-	-	-
Amazon	289,553,956	6	0.44%	-	-	-
Walmart	254,843,513	7	0.39%	134,107,075	8	0.50%
Coca Cola	253,155,511	8	0.38%	203,595,769	5	0.76%
Frontier	204,290,927	9	0.29%	137,687,109	7	0.52%
Carlton Arms	176,037,068	10	0.28%	-	-	-
Gulfstream Natural Gas	-		-	139,498,979	6	0.52%
The Florida LLP/Invitation Homes	-		-	127,627,859	9	0.48%
Cutrale Citrus Juices Inc USA	-		-	106,923,342	10	0.40%
Total	$ 5,425,765,695		8.19%	$ 3,284,659,801		12.27%
Total Taxable Value:	$ 66,235,770,315			$ 26,767,498,167		

Source: Polk County Property Appraiser

POLK COUNTY, FLORIDA
PROPERTY TAX LEVIES AND COLLECTIONS
LAST TEN YEARS

Fiscal Year	Total Tax Levy (1)	Current Tax Collections (2)	Current Tax Collections as a percent(%) of Total Levy	Collections in Subsequent Years (2)	Total Tax Collections	Total Tax Collections as a percent(%) of Total Levy
2016	$ 182,495,617	$ 175,460,063	96.14%	$ 820,373	$ 176,280,436	96.59%
2017	193,788,188	186,687,885	96.34%	814,715	187,502,600	96.76%
2018	213,109,132	205,408,483	96.39%	731,151	206,139,634	96.73%
2019	245,433,478	236,523,625	96.37%	669,318	237,192,943	96.64%
2020	264,558,943	254,714,582	96.28%	872,911	255,587,493	96.61%
2021	277,318,756	266,789,705	96.20%	712,402	267,502,107	96.46%
2022	302,693,318	291,055,941	96.16%	607,861	291,663,802	96.36%
2023	345,438,547	330,934,707	95.80%	1,480,269	332,414,976	96.23%
2024	399,156,075	376,377,334	94.29%	7,621,118	383,998,452	96.20%
2025	440,304,308	414,883,833	94.23%	8,013,708	422,897,541	96.05%

Source: Polk County Tax Collector's Office

Notes:

(1) Property taxes become due and payable on November 1 of each year. A four percent discount is allowed if the taxes are paid in November with the discount declining by one percent each month thereafter. Accordingly, taxes collected will never be 100% of the tax levy. Taxes become delinquent on April 1 of each year and tax certificates for the full amount of any unpaid tax assessments must be sold not later than June 1 of each year.

(2) Current and delinquent collections include penalties.

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POLK COUNTY, FLORIDA
RATIOS OF OUTSTANDING DEBT BY TYPE
LAST TEN YEARS

	Governmental Activities				
Fiscal Year	Sales Tax Increment Bonds	Constitutional Fuel Tax Bonds (1)	Local Option Fuel Tax / Public Service Tax Bonds	Public Service Tax Bonds/Revenue Sharing Monies Tax Bonds	Deferred Amounts: Premium/Discount
2016	$ 24,260,000	$ 3,200,000	$ 43,090,000	$ 71,405,000	$ 7,828,387
2017	22,490,000	225,000	40,850,000	69,125,000	7,203,635
2018	20,645,000	-	38,495,000	66,750,000	6,709,928
2019	18,720,000	-	36,025,000	64,255,000	6,216,221
2020	-	-	-	61,660,000	3,849,502
2021	-	-	-	58,940,000	3,592,872
2022	-	-	-	56,105,000	3,336,238
2023	-	-	-	53,190,000	3,079,604
2024	-	-	-	50,160,000	2,822,970
2025	-	-	-	46,980,000	2,566,332

Notes:
Details regarding the County's outstanding debt can be found in the notes to the financial statements.

(1) Constitutional Fuel Tax Revenue Refunding Bond, Series 2006 matured on December 1, 2017.

(2) In FY 2016, Public Facilities Revenue Note, Series 2015 refunded a portion of the Constitutional Fuel Tax Revenue Bonds, Series 2006. It is collateralized by a pledge of 8.0% of the 10.0% Public Service Tax and 50% of the previous fiscal year's Revenue Sharing Monies received.

(3) In FY 2020, Promissory Note, Series 2020 C refunded the Capital Improvement Refunding Revenue Bonds, Series 2010 and the Transportation Improvement Refunding Revenue Bonds, Series 2010. Also, in FY 2020 new monies were received from Promissory Note, Series 2020A. Promissory Note, Series 2020A and 2020C are payable from pledged Non-Ad Valorem Revenues.

Governmental Activities						
Net Bonds Payable	Notes Payable		Interlocal Agreements	Leases (4)	SBITA (5)	Total Governmental Debt
$ 149,783,387	$ 18,157,000	**(2)**	$ 23,503,334	$ -	$ -	$ 191,443,721
139,893,635	17,951,000		38,478,800	-	-	196,323,435
132,599,928	16,709,000		36,642,719	-	-	185,951,647
125,216,221	15,137,000		34,349,463	-	-	174,702,684
65,509,502	82,482,000	**(3)**	31,988,143	-	-	179,979,645
62,532,872	80,752,000		33,057,838	3,021,674	-	179,364,384
59,441,238	72,319,903		30,537,597	8,619,263	10,075,020	180,993,021
56,269,604	63,686,020		28,560,755	9,475,735	12,387,766	170,379,880
52,982,970	54,853,542		32,886,796	9,374,360	10,294,992	160,392,660
49,546,332	45,816,642		30,250,796	8,121,658	8,847,463	142,582,891

(4) Leases were added due to the implementation of GASB Statement No. 87, *Leases.*

(5) SBITA has been added due to the implementation of GASB Statement No. 96, *Subscription Based Information Technology Arrangements (SBITA*).

POLK COUNTY, FLORIDA
RATIOS OF OUTSTANDING DEBT BY TYPE (CONTINUED)
LAST TEN YEARS

	Business-Type Activities				
Fiscal Year	Water and Sewer Bonds (1)	Deferred Amounts: Premium/Discount	Net Bonds Payable	Contracts Payable	Interlocal Agreements
2016	$ 181,485,000	$ 7,045,425	$ 188,530,425	$ 58,880	$ 2,903,556
2017	177,950,000	6,524,534	184,474,534	58,880	2,702,339
2018	174,320,000	6,003,643	180,323,643	58,880	2,501,122
2019	170,530,000	5,482,752	176,012,752	58,880	2,299,905
2020	151,130,000	24,043,511	175,173,511	58,880	2,098,688
2021	147,025,000	22,703,652	169,728,652	58,880	1,897,472
2022	142,795,000	21,363,793	164,158,793	58,880	1,696,255
2023	138,370,000	20,023,933	158,393,933	58,880	1,495,037
2024	180,185,000	25,335,971	205,520,971	58,880	1,310,589
2025	175,605,000	24,143,976	199,748,976	58,880	1,092,604

Notes:
Details regarding the County's outstanding debt can be found in the notes to the financial statements.

(1) Total consists of more than one issuance.

(2) Leases were added due to the implementation of GASB Statement No. 87, *Leases.*

(3) SBITA has been added due to the implementation of GASB Statement No. 96, *Subscription Based Information Technology Arrangements (SBITA*).

Business-Type Activities						
Other Long-Term Liability	Leases (2)	SBITA (3)	Total Business-Type Debt	Total Primary Government	Percentage of Personal Income	Per Capita
$ 377,985	$ -	$ -	$ 191,870,846	$ 383,314,567	1.73%	592
377,985	-	-	187,613,738	383,937,173	1.70%	580
377,985	-	-	183,261,630	369,213,277	1.55%	549
377,985	-	-	178,749,522	353,452,206	1.40%	512
377,985	-	-	177,709,064	357,688,709	1.24%	493
377,985	88,877	-	172,151,866	351,516,250	1.08%	470
377,985	54,933	-	166,346,846	347,339,868	1.04%	451
26,599	45,980	-	160,020,429	330,400,309	0.93%	414
26,599	5,178,900	534,887	212,630,826	373,023,486	0.98%	452
26,599	5,289,591	612,917	206,829,567	349,412,458	0.89%	413

POLK COUNTY, FLORIDA
PLEDGED REVENUE COVERAGE
SALES TAX REVENUE BONDS
LAST TEN YEARS

Fiscal Year	Sales Taxes	Debt Service			Coverage
		Principal	Interest	Total	
2016	$ 33,321,558	$ 1,715,000	$ 1,038,925	$ 2,753,925	12.10
2017	34,091,310	1,770,000	974,950	2,744,950	12.42
2018	36,094,105	1,845,000	896,075	2,741,075	13.17
2019	38,560,203	1,925,000	807,325	2,732,325	14.11
2020	38,190,238 (1)	2,025,000	379,600	2,404,600	15.88
2021	-	-	-	-	-
2022	-	-	-	-	-
2023	-	-	-	-	-
2024	-	-	-	-	-
2025	-	-	-	-	-

Note:
Details regarding the County's outstanding debt can be found in the notes to the financial statements.

(1) The Capital Improvement Revenue Bonds, Series 2010 were refunded by the Promissory Revenue Note, Series 2020 C which are payable from pledged Non-Ad Valorem revenues.

POLK COUNTY, FLORIDA
PLEDGED REVENUE COVERAGE
NON-AD VALOREM REVENUES
LAST TEN YEARS

Fiscal Year	Non-Ad Valorem	Average Amount of Non-Ad Valorem Revenues Available for Debt	Maximum Annual Debt Service for All Debt Secured by Non-Ad Valorem Revenues	Coverage
2020	$ 273,276,737	$ 227,286,047	$ 15,501,148	14.66
2021	257,451,457	247,860,378	15,501,148	15.87
2022	188,001,238	239,576,477	15,501,148	15.46
2023	298,128,440	247,860,378	15,501,148	15.99
2024	357,434,165	281,187,948	15,501,148	18.14
2025	377,832,071	342,464,892	15,446,824	22.17

Note:
Details regarding the County's outstanding debt can be found in the notes to the financial statements.

Promissory Note, Series 2020A and Promissory Note, Series 2020C were signed in FY 2020 and are non-general obligation debt pledged by Non-Ad Valorem Revenues. Additional years will be displayed as the data becomes available.

POLK COUNTY, FLORIDA
PLEDGED REVENUE COVERAGE
LOCAL OPTION FUEL TAX AND PUBLIC SERVICE TAX BONDS
LAST TEN YEARS

Fiscal Year	Local Option Fuel Taxes(1)	Public Service Tax (1)	Debt Service			Coverage
			Principal	Interest	Total	
2016	$ 7,653,503	$ 6,330,937	$ 2,155,000	$ 1,976,975	$ 4,131,975	3.38
2017	7,898,728	6,523,435	2,240,000	1,877,875	4,117,875	3.50
2018	8,141,473	6,582,019	2,355,000	1,763,000	4,118,000	3.58
2019	8,669,540	7,070,593	2,470,000	1,647,800	4,117,800	3.82
2020	8,247,849	(2) 7,347,384	2,585,000	795,738	3,380,738	4.61
2021	-	-	-	-	-	-
2022	-	-	-	-	-	-
2023	-	-	-	-	-	-
2024	-	-	-	-	-	-
2025	-	-	-	-	-	-

Notes:
Details regarding the County's outstanding debt can be found in the notes to the financial statements.

(1) The Transportation Improvement Revenue Bonds are collateralized by a pledge of revenues from the 5-cents per gallon local option fuel tax and 2.0% of the 10.0% Public Service Tax.

(2) The Transportation Improvement Revenue Bonds, Series 2010 were refunded by the Promissory Revenue Note, Series 2020 C, which are payable from pledged Non-Ad Valorem revenues.

POLK COUNTY, FLORIDA
PLEDGED REVENUE COVERAGE
PUBLIC SERVICE TAX AND REVENUE SHARING MONIES
LAST TEN YEARS

Fiscal Year	Public Service Tax (1)	Revenue Sharing Monies (2)	Debt Service Requirements			Coverage
			Principal	Interest	Total	
2016	$ 25,323,175	$ 6,777,189	$ 105,000	$ 3,378,945	$ 3,483,945	9.21
2017	26,093,209	6,999,682	2,486,000	3,507,656	5,993,656	5.52
2018	26,327,452	7,356,256	3,617,000	3,387,187	7,004,187	4.81
2019	28,281,821	7,785,780	4,067,000	3,247,802	7,314,802	4.93
2020	29,389,485	8,262,140	4,267,000	3,247,802	7,514,802	5.01
2021	30,854,174	7,786,681	4,450,000	2,942,640	7,392,640	5.23
2022	35,509,667	9,178,574	4,625,000	2,808,051	7,433,051	6.01
2023	33,694,413	12,014,797	4,770,000	2,668,225	7,438,225	6.15
2024	37,610,247	12,914,144	4,951,000	2,493,771	7,444,771	6.79
2025	42,367,981	12,526,929	5,167,000	2,296,706	7,463,706	7.35

Notes:
Details regarding the County's outstanding debt can be found in the notes to the financial statements.

(1) The Public Facilities Revenue Bonds and Public Facilities Revenue Note are collateralized by a pledge of 8.0% of the 10.0% Public Service Tax.

(2) The Public Facilities Revenue Bonds and Note are also collateralized by a pledge of 50% of the previous fiscal year's Revenue Sharing Monies received.

POLK COUNTY, FLORIDA
PLEDGED REVENUE COVERAGE
WATER AND SEWER BONDS
LAST TEN YEARS

Fiscal Year	Gross Revenues (1)	Operating Expenses (2)	Net Revenues Available for Debt Service	Debt Service			Coverage
				Principal	Interest	Total	
2016	$ 60,133,329	$ 30,439,008	$ 29,694,321	$ 3,515,000	$ 8,819,861	$ 12,334,861	2.41
2017	65,320,604	33,247,543	32,073,061	3,535,000	8,792,805	12,327,805	2.60
2018	67,868,397	37,334,208	30,534,189	3,630,000	8,739,147	12,369,147	2.47
2019	72,156,630	36,266,287	35,890,343	3,790,000	8,582,097	12,372,097	2.90
2020	76,377,766	48,589,167	27,788,599	3,955,000	4,954,594	8,909,594	3.12
2021	82,323,949	44,777,913	37,546,036	4,105,000	6,513,556	10,618,556	3.54
2022	85,656,830	49,539,748	36,117,082	4,230,000	6,390,406	10,620,406	3.40
2023	93,688,056	65,626,087	28,061,969	4,425,000	6,192,556	10,617,556	2.64
2024	97,161,061	60,813,328	36,347,733	4,635,000	5,592,617	10,227,617	3.55
2025	109,746,826	80,371,942	29,374,884	4,580,000	8,497,651	13,077,651	2.25

Notes:

(1) Gross revenues exclude connection fees associated with the implementation of Governmental Accounting Standards Board Statement No. 33 - *Accounting and Financial Reporting for Nonexchange Transactions* . It also does not include miscellaneous revenues and interest income.

(2) Expenses are exclusive of depreciation.

POLK COUNTY, FLORIDA
DEMOGRAPHIC AND ECONOMIC STATISTICS
LAST TEN YEARS

Year	Population (1)	Personal Income *(in thousands)*	Per Capita Personal Income	Public School Enrollment (2)	Unemployment Rate
2016	646,989	$ 22,126,377	$ 34,199	99,247	5.9%
2017	661,645	22,636,860	34,213	101,050	4.1%
2018	673,028	23,867,592	35,463	104,136	3.5%
2019	690,606	25,310,019	36,649	108,330	3.5%
2020	725,046 (4)	28,827,829	39,760	107,696	7.9%
2021	748,365	32,595,786	43,556	105,368	4.9%
2022	770,019	33,282,531	43,223	110,253	3.2%
2023	797,616	35,438,079	44,430	114,483	3.8%
2024	826,090	38,226,489	46,274	116,440	4.4%
2025	846,896	39,189,266	46,274 (3)	127,657	5.2%

Notes:

(1) Data provided by the Office of Economic and Demographic Research

(2) Florida Department of Education

(3) Data provided by U.S. Bureau of Economic Analysis. Per capita personal income was not available for 2025. The 2024 per capita income information was used, along with 2025 population data to determine the personal income data.

(4) 2020 Census data

POLK COUNTY, FLORIDA
PRINCIPAL EMPLOYERS
CURRENT YEAR AND NINE YEARS AGO

	2025			2016		
Employer	Employees	Rank	Percentage of Total County Employment	Employees	Rank	Percentage of Total County Employment
Publix Super Markets	16,537	1	4.57%	10,249	2	3.77%
Polk County School Board	13,500	2	3.73%	13,061	1	4.80%
Lakeland Regional Health	8,279	3	2.29%	4,499	4	1.65%
Walmart	5,523	4	1.53%	6,238	3	2.29%
Amazon	5,500	5	1.52%	-	-	-
Polk County Government	5,262	6	1.45%	4,493	5	1.65%
Baycare	3,402	7	0.94%	-	-	-
Geico	2,941	8	0.81%	2,139	8	0.79%
City of Lakeland	2,297	9	0.63%	2,359	7	0.87%
Winter Haven Hospital	2,130	10	0.59%	2,567	6	0.94%
Mosaic	-	-	-	1,993	9	0.73%
Watson Clinic	-	-	-	1,600	10	0.59%
Total	65,371		18.06%	49,198		18.08%
Average Annual Labor Force :	362,054			272,020		

Sources:
Central Florida Development Council
Florida Department of Economic Opportunity, Labor Market Statistics Center

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POLK COUNTY, FLORIDA
OPERATING INDICATORS BY FUNCTION AND PROGRAM
LAST TEN YEARS

	Fiscal Year			
	2016	2017	2018	2019
General Government				
Business Licenses	35,008	33,728	35,290	35,693
County Attorney				
Request for legal service	1,506	1,355	1,405	1,621
Land Development				
Residential plans submitted for approval	1,405	2,666	*	*
Non-Residential plans submitted for approval	326	433	*	*
Conditional uses/planned developments	50	49	*	*
Land Use Hearing Cases	*	*	*	*
Planning Commission Cases	*	*	*	*
Public Safety				
Fire Rescue				
Responses per year	87,441	92,536	94,699	97,697
Average response time (minutes)	7.4	7.4	7.3	7.6
Sheriff				
Average Inmate Population	2,520	2,592	2,612	2,556
% Crime Rate per Capita	1.87%	1.64%	1.52%	1.40%
Calls for Service	150,629	151,055	153,680	151,847
911 Calls	394,362	332,025	320,684	281,585
Building Permits				
Residential New - Single-Family	1,722	2,162	2,574	2,856
Commercial New	315	257	249	202
Physical Environment				
Utilities - Number of customers				
Water	62,941	65,306	66,920	68,482
Sewer	46,074	48,329	49,673	51,083
Re-use	7,594	9,314	10,230	11,138
Waste and Recycling				
Tons Collected	613,289	606,424	655,779	644,231
Tons Recycled (4)	17,517	17,170	11,717	11,545
Environmental Lands				
Acres acquired	1	8.66	24.15	70.52
Transportation				
Transportation				
Lane miles of roads resurfaced	188	248	271	104
Roadway Maintenance				
Mowing (Acres)	35,036	34,796	30,120	41,965
Chemical Mowing (Acres)	4,695	3,908	1,026	2,371
Shoulders Maintained (Feet)	995,313	556,908	386,575	422,035
Drainage Ditches Cleaned (Feet)	408,756	269,517	242,472	413,591

Source: Polk County Board of County Commissioner's applicable divisions and Constitutional Officers

Notes:
* Information not available
\- Operating indicator was not performed during fiscal year.

Fiscal Year					
2020	2021	2022	2023	2024	2025
35,838	34,595	35,852	38,376	36,514	39,197
2,141	684	*	*	*	*
*	*	101	93	*	*
*	218	221	247	*	*
55	37	75	68	*	*
148	119	121	131	*	*
118	141	200	80	*	*
102,781	116,895	122,472	125,352	127,483	130,208
7.6	8.1	8.4	8.3	9.2	8.6
2,363	2,790	2,939	2,613	2,766	2,703
1.26%	1.18%	1.02%	1.06%	0.84%	0.69%
152,917	164,035	163,446	166,529	157,653	154,984
289,038	318,685	303,066	345,546	316,799	306,247
2,875	4,338	4,060	2,709	2,034	1,162
263	294	231	240	166	244
70,413	74,213	77,658	86,596	88,425	89,657
52,776	56,138	59,418	68,952	71,210	71,937
12,026	13,803	14,874	13,824	14,451	14,962
633,579	641,266	689,986	753,158	780,255	870,936
20,277	22,165	38,133	24,208	30,944	-
63.34	251.29	105.55	118.18	22.53	2,156.27
132	96	111	98	80	83
50,866	50,577	41,350	783,360	28,461	32,306
3,292	5,984	2,194	21,018	353	2,468
464,653	263,453	321,780	1,613,757	884,012	350,980
373,303	289,606	187,489	556,402	962,345	293,167

POLK COUNTY, FLORIDA
OPERATING INDICATORS BY FUNCTION AND PROGRAM (CONTINUED)
LAST TEN YEARS

	Fiscal Year			
	2016	2017	2018	2019
Economic Environment				
Business Development				
Businesses Recruited	10	6	8	6
Jobs Created	605	942	1,386	1,581
Sports Marketing				
Number of events assisted or managed	225	246	261	276
Human Services				
Veterans Services				
Veterans Assisted	3,472	3,458	10,729	11,377
Outreach Events	28	13	12	*
Elderly Services				
In-home Nutrition Meals (1)	79,093	66,659	-	-
Congregate meals served (1)	86,053	65,536	-	-
In-Home Service (clients) (1)	131	1,316	-	-
Elderly Day Care Participants (2)	*	*	94	104
Number of hours of direct service	*	*	60,049	53,208
Culture and Recreation				
Parks and Recreation				
Special Events patrons	64,735	60,513	58,727	59,216
Summer Camp attendees (3)	346	324	336	328
Campground rentals	11,300	10,225	10,539	11,214
Homeland Heritage Park patrons	5,717	6,847	5,235	6,124
Historical Museum				
Total patrons	37,883	38,331	34,439	36,637
Historical Library				
Total patrons (walk-in and online viewers) (5)	81,415	56,236	40,660	44,716

Source: Polk County Board of County Commissioner's applicable divisions and Constitutional Officers

Notes:

* Information not available

\- Operating indicator was not performed during fiscal year.

(1) Beginning in 2018, the In-home Services and Nutrition programs were transitioned to a non-profit organization. Data reported is no longer available.

(2) Adult Day Care services were closed due to Covid-19 on March 18, 2020. On July 17, 2020, the Polk County Board of County Commissioners decided to close the Adult Day Care services permanently.

(3) Due to Covid-19, there were no summer camp programs in FY 2020.

(4) Recycling services were discontinued FY 25.

(5) FY 25 data only includes patrons that visited in person. Facility was closed during the year for renovations.

Fiscal Year					
2020	2021	2022	2023	2024	2025
7	7	7	8	8	6
1,650	598	898	483	1,024	625
220	270	280	308	311	315
7,280	7,253	9,557	9,358	10,070	11,109
*	*	8	10	6	5
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
55	-	-	-	-	-
20,285	-	-	-	-	-
4,340	6,100	6,718	10,865	12,238	10,157
-	63	69	85	105	170
7,270	11,232	13,300	17,864	19,324	18,397
4,985	9,363	9,865	3,245	2,850	4,311
25,210	21,342	27,275	34,315	33,766	27,999
40,987	57,495	81,441	46,144	45,878	916

POLK COUNTY, FLORIDA
FULL-TIME EQUIVALENT GOVERNMENT EMPLOYEES BY FUNCTION
LAST TEN YEARS

Function	Full-time Equivalent Employees									
	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
General Government	1,138	1,108	1,139	1,099	1,102	1,118	1,130	1,177	1,165	1,208
Public Safety	2,439	2,457	2,430	2,539	2,591	2,611	2,705	2,785	2,866	3,052
Physical Environment	50	50	43	45	45	47	47	47	47	50
Transportation	265	265	264	263	263	264	267	271	271	281
Economic Environment	23	23	23	23	26	26	27	28	28	30
Human Services	235	237	214	211	212	188	188	188	152	136
Culture and Recreation	81	82	93	94	97	100	101	110	116	123
Utilities	218	223	228	237	246	257	257	273	282	307
Waste and Recycling	44	48	50	56	56	56	56	59	71	75
Total	4,493	4,493	4,484	4,567	4,638	4,667	4,778	4,938	4,998	5,262

Sources:
Polk County Office of Budget and Management Services
Constitutional Officers

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POLK COUNTY, FLORIDA
CAPITAL ASSET STATISTICS BY FUNCTION AND PROGRAM
LAST TEN YEARS

	Fiscal Year			
	2016	2017	2018	2019
General Government				
Square footage of Building Space	4,109,757	4,502,521	4,510,633	4,582,721
Public Safety				
Fire Rescue				
Stations	50	47	44	46
Vehicles	243	237	248	248
Physical Environment				
Utilities				
Miles of Sewer and Water Lines				
Water	973	1,000	986	858
Sewer	594	613	610	582
Re-use	207	221	225	216
Utility Plants				
Water	39	37	35	36
Sewer	7	7	7	7
Lift Stations	310	317	321	332
Potable Hydrants	3,668	3,720	3,893	3,923
Environmental Lands				
Number of purchased acres owned	18,524	18,533	18,557	18,593
Transportation				
Miles of Roads				
Paved	2,385	2,273	2,280	2,341
Unpaved	292	414	415	413
Economic Environment				
Welcome Center	1	1	1	1
Human Services				
Fixed-Route/WHAT Buses (1)	10	10	-	-
Paratransit Vans (1)	31	31	-	-
Culture and Recreation				
Recreational Parks	69	69	69	69
Boat Ramps/Launch Lanes	46	46	46	46
Historical Library	1	1	1	1
Historical Museum	1	1	1	1

Source: Polk County Board of County Commissioner's applicable divisions

Notes:

- No assets to report.

(1) In FY 2018, all vehicles were turned over to the Lakeland Area Mass Transit District (LAMTD).

Fiscal Year					
2020	2021	2022	2023	2024	2025
4,556,445	4,631,630	4,631,630	4,624,403	4,635,522	4,684,324
46	45	46	46	46	46
248	248	248	239	249	249
875	886	903	948	956	969
602	615	636	662	670	678
236	246	265	295	279	287
31	27	29	32	32	32
7	8	8	8	7	7
345	355	349	370	367	380
4,052	4,211	4,308	4,470	4,579	4,669
18,640	18,891	18,997	19,115	19,138	21,294
2,356	2,355	2,364	2,391	2,448	2,441
414	412	213	207	249	247
1	1	1	1	1	1
-	-	-	-	-	-
-	-	-	-	-	-
69	69	69	69	69	69
46	46	46	46	46	46
1	1	1	1	1	1
1	1	1	1	1	1

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OTHER SUPPLEMENTARY INFORMATION

OTHER SUPPLEMENTAL SCHEDULES
(UNAUDITED)

Revenue Promissory Notes, Series 2020A and 2020C
Continuing Disclosure
Anti-Dilution Test
Maximum Annual Debt Service
Breakdown of Revenues

Public Facilities Revenue Refunding Bonds, Series 2014 and 2025,
Public Facilities Revenue Refunding Note, Series 2015
Continuing Disclosure
County Revenue Sharing Apportionment Factor Data
Revenue Sharing Trust Fund for Counties Receipts
Pledged Revenue Share Monies/Public Service Tax Revenue
Pro Forma Debt Coverage

Utility Systems Revenue and Revenue Refunding Bonds, Series 2020 and 2024
Continuing Disclosure
Historical Revenues and Expenses and Debt Service Coverage
Utilities Rates
Utilities Service Charges
Water System Permitted Capacity and Actual Demand
Wastewater System Permitted Capacity and Actual Flows
Ten Largest Water/Sewer Consumers

Required Central Florida Behavioral Health Network, Inc. Grant Audit Schedules
Audit Schedule 1034 - Match
Audit Schedule 1035 - Related Party Transactions
Audit Schedule 1036 - Bed-Day Availability Payments
Audit Schedule 1037 - Actual Operating Revenue and Expenditures

POLK COUNTY, FLORIDA
REVENUE PROMISSORY NOTES, SERIES 2020A AND 2020C
CONTINUING DISCLOSURE
ANTI-DILUTION TEST

	FY 23	FY 24	FY 25
Revenues			
Total Governmental Funds			
Revenues	$ 987,905,690	$ 1,132,835,105	$ 1,250,899,658
Less: Ad Valorem Revenues - Property Taxes	(358,229,192)	(412,822,422)	(454,781,116)
Total Non-Ad Valorem Revenues	**$ 629,676,498**	**$ 720,012,683**	**$ 796,118,542**
Less: Restricted Non-Ad Valorem Revenues in Special Revenue Funds (Cannot Be Used to Pay Debt Service or Essential Expenditures)			
(Excluded SR Funds with Ad Valorem Funding)			
Special Revenue Grants	$ (36,879,308)	$ (29,534,494)	$ (38,119,358)
Tourist Development Tax (1)	(25,068,632)	(25,840,492)	(25,966,750)
Lake and River Enhancement	(562,127)	(642,125)	(559,244)
Lighting District	(3,230,903)	(4,106,912)	(3,500,077)
Hazardous Waste	(103,601)	(97,990)	(111,776)
Law Enforcement Trust	(617,361)	(367,208)	(349,732)
Local Provider Participation	(30,150,423)	(38,177,182)	(78,490,911)
Opioid Settlement	(466,549)	(1,340,063)	(1,167,797)
Indigent Healthcare	(80,527,536)	(87,871,175)	(89,471,665)
Clerk of Circuit Courts Court Fund	(13,148,319)	(14,253,713)	(14,975,263)
Total Restricted Non-Ad Valorem Revenues in Special Revenue Funds	**$ (190,754,759)**	**$ (202,231,354)**	**$ (252,712,573)**
Adjusted Non-Ad Valorem Revenues	**$ 438,921,739**	**$ 517,781,329**	**$ 543,405,969**
Essential Expenditures			
General Government	$ 203,760,931	$ 160,882,254	$ 168,389,020
Public Safety	369,915,894	447,217,395	489,575,060
Total Essential Expenditures	**$ 565,259,164**	**$ 596,745,832**	**$ 657,964,080**
Less Essential Expenditures Paid by Special Revenue Funds Not Included In Revenues			
General Government	$ (63,126,736)	$ (20,135,718)	$ (15,877,078)
Public Safety	(3,109,937)	(3,440,528)	(21,731,988)
Total Essential Expenditures Paid by Special Revenue Funds Not Included in Revenues	(66,236,673)	(23,576,246)	(37,609,066)
Less Ad Valorem Revenues	(358,229,192)	(412,822,422)	(454,781,116)
Adjusted Essential Expenditures	**$ 140,793,299**	**$ 160,347,164**	**$ 165,573,898**
Adjusted Net Non-Ad Valorem Revenues available for Debt Service	**$ 298,128,440**	**$ 357,434,165**	**$ 377,832,071**
Average Amount of Non-Ad Valorem Revenues Avail for Debt Past 3 FYs	**$ 247,860,378**	**$ 281,187,948**	**$ 342,464,892**
Maximum Annual Debt Service for All Debt Secured by Non-Ad Valorem Revenues	$ 15,501,148	$ 15,501,148	$ 15,446,824
Coverage of Maximum Annual Debt Service (Minimum 1.50x)	15.99	18.14	22.17

POLK COUNTY, FLORIDA
REVENUE PROMISSORY NOTES, SERIES 2020A AND 2020C
CONTINUING DISCLOSURE
MAXIMUM ANNUAL DEBT SERVICE

Fiscal Years 2023, 2024 and 2025

FYE	2014 Pub Facs	2025 Pub Facs (1)	2015 Pub Facs	2020 Prom. Note A	2020 Prom. Note C	Total
9/30/2025	$ 5,365,950	$ -	$ 2,097,756	$ 2,247,827	$ 5,735,291	$ 15,446,824
9/30/2026	3,423,500	998,621	2,120,528	2,247,395	5,741,551	14,531,595
9/30/2027	-	4,998,496	2,151,780	2,246,953	5,740,715	15,137,944
9/30/2028	-	5,007,750	-	2,246,502	3,648,404	10,902,656
9/30/2029	-	5,004,625	-	2,246,041	3,649,959	10,900,625
9/30/2030	-	5,003,000	-	2,245,570	3,645,198	10,893,768
9/30/2031	-	4,997,500	-	2,245,088	-	7,242,588
9/30/2032	-	4,992,750	-	2,244,596	-	7,237,346
9/30/2033	-	4,988,250	-	2,244,093	-	7,232,343
9/30/2034	-	4,983,500	-	2,243,579	-	7,227,079
9/30/2035	-	4,978,000	-	2,243,143	-	7,221,143
9/30/2036	-	4,971,250	-	-	-	4,971,250
9/30/2037	-	-	-	-	-	-
9/30/2038	-	-	-	-	-	-
	$ 8,789,450	**$ 50,923,742**	**$ 6,370,064**	**$ 24,700,787**	**$ 28,161,118**	**$ 118,945,160**

Maximum Annual Debt Service: $ 15,446,824

Notes:

(1) On November 25, 2025, Public Facilities Revenue Refunding Bonds, Series 2025 refunded the Public Facilities Revenue Refunding Bonds, Series 2014.

POLK COUNTY, FLORIDA
REVENUE PROMISSORY NOTES, SERIES 2020A AND 2020C
CONTINUING DISCLOSURE
BREAKDOWN OF REVENUES

Breakdown of Revenues Total Governmental Funds	FY 23	FY 24	FY 25
Taxes			
Tourism	$ 24,313,354	$ 24,420,386	$ 24,871,835
Fuel Taxes	27,748,025	27,997,041	28,961,853
Half-cent Sales Tax Surtax	77,060,561	80,498,721	83,748,176
Public Service Tax	42,118,016	47,012,808	52,959,977
Comm Srv Tax	10,065,730	9,988,946	10,338,264
Other Taxes	1,424,961	1,443,010	1,500,060
Total Taxes	**$ 182,730,647**	**$ 191,360,912**	**$ 202,380,165**
Licenses and Permits			
Building	$ 10,617,186	$ 8,148,487	$ 7,495,292
Other Licenses and Permits	8,260,653	8,619,444	9,433,479
Total Licenses and Permits	**$ 18,877,839**	**$ 16,767,931**	**$ 16,928,771**
Intergovernmental			
State Revenue Sharing	$ 25,828,287	$ 25,053,858	$ 25,875,231
Sales Tax	53,586,875	53,030,614	52,469,918
Constitutional Fuel Tax	8,144,888	8,345,502	8,246,590
County Gas Tax	3,622,429	3,611,258	3,613,607
Other Public Safety Grants (includes Covid Relief Revenues)	12,861,011	27,937,548	79,379,785
Other State Grants (Transp, Econ Envir, Human Serv, Culture/Rec)	8,841,165	10,846,150	16,065,407
Other Federal Grants (Transp, Econ Envir, Human Serv, Culture/Rec)	24,807,884	4,797,020	8,600,713
Other Intergovernmental	6,305,809	21,233,690	7,791,870
Total Intergovernmental	**$ 143,998,348**	**$ 154,855,640**	**$ 202,043,121**
Charges for Services			
Ambulance Fees	$ 44,466,502	$ 41,793,267	$ 36,380,472
911 Fees	3,687,605	3,901,766	3,998,868
BoCC Emergency Radio Fees	3,302,604	3,495,154	4,331,128
Sheriff	16,124,865	19,824,625	22,282,210
Clerk of Courts	10,684,607	12,383,369	11,894,773
Fees Other - Local Provider Participation	29,827,904	37,930,464	76,807,581
Other Charges for Services	24,623,472	22,560,556	30,270,555
Total Charges for Services	**$ 132,717,559**	**$ 141,889,201**	**$ 185,965,587**
Fines & Forfeitures	**$ 9,589,950**	**$ 9,747,784**	**$ 10,725,753**
Special Assessments			
Fire Assessments	$ 55,833,784	$ 57,699,937	$ 62,456,254
Impact Fees - Municipality/School	2,035,802	2,187,408	2,391,993
Impact Fees - Transportation	25,244,493	29,513,519	26,549,757
Impact Fees - Public Safety	5,433,256	5,420,270	4,451,591
Impact Fees - Cultural & Recreation	2,969,526	2,576,035	1,904,338
Other Special Assessments	5,103,264	7,750,959	7,281,035
Total Special Assessments	**$ 96,620,125**	**$ 105,148,128**	**$ 105,034,968**
Interest Income	**$ 27,562,706**	**$ 41,223,514**	**$ 46,521,295**
Net Change in Fair Value of Investments	**$ 1,795,227**	**$ 39,924,634**	**$ 9,886,447**
Miscellaneous Revenue	**$ 15,784,098**	**$ 19,094,939**	**$ 16,632,435**
Total Non-Ad Valorem Revenues	**$ 629,676,498**	**$ 720,012,683**	**$ 796,118,542**

POLK COUNTY, FLORIDA
PUBLIC FACILITIES REVENUE REFUNDING BONDS, SERIES 2014,
PUBLIC FACILITIES REVENUE REFUNDING BONDS, SERIES 2025
PUBLIC FACILITIES REVENUE REFUNDING NOTE, SERIES 2015
CONTINUING DISCLOSURE

County Revenue Sharing Apportionment Factor Data

State Fiscal Year Ended June 30,	County Population (1)	Total Eligible Counties Population (1)	County Unincorporated Population (1)	State Unincorporated Population (1)	Annual Polk County Sales Tax Collections	Annual Statewide Sales Tax Collections
2021	687,343	21,091,609	420,233	10,369,520	$ 705,228,351	$ 25,632,924,121
2022	711,931	21,483,409	434,662	10,590,549	830,900,004	31,792,929,701
2023	745,439	21,802,278	452,781	10,800,425	995,440,564	38,000,718,276
2024	766,735	22,176,131	462,963	10,988,392	1,004,381,392	37,672,756,858
2025	794,193	22,530,738	477,999	11,191,503	870,308,918	40,313,599,861

Revenue Sharing Trust Fund For Counties Receipts
State Fiscal Year Ended June 30

	2021	2022	2023	2024	2025
Cigarette Tax	$ 5,565,262	$ 6,117,274	$ 5,760,593	$ 4,992,967	$ 5,041,981
Sales Tax	551,304,721	714,254,670	747,703,889	748,233,637	748,974,220
Total Receipts	$ 556,869,983	$ 720,371,944	$ 753,464,482	$ 753,226,604	$ 754,016,201
Guaranteed Entitlement for Florida Counties	$ 30,329,957	$ 30,329,957	$ 30,329,957	$ 30,329,957	$ 30,329,957
Second Guaranteed Entitlement for Florida Counties	$ 64,756,373	$ 64,756,373	$ 64,756,373	$ 64,756,373	$ 64,756,373

Source: Department of Revenue of the State of Florida

Note:

(1) The adjusted population estimates exclude the estimated number of inmates and patients in institutions operated by the federal government, the Florida Department of Corrections, Department of Health, and Department of Children and Family Services. Pursuant to Section 186.901, *Florida Statutes* , such inmates and patients are not considered residents for the purpose of determining revenue-sharing allocations.

(2) On November 25, 2025, the Public Facilities Revenue Refunding Bonds, Series 2014 were refunded by the Public Facilities Revenue Refunding Bonds, Series 2025.

POLK COUNTY, FLORIDA
PUBLIC FACILITIES REVENUE REFUNDING BONDS, SERIES 2014,
PUBLIC FACILITIES REVENUE REFUNDING BONDS, SERIES 2025
PUBLIC FACILITIES REVENUE REFUNDING NOTE, SERIES 2015 (CONTINUED)
CONTINUING DISCLOSURE

Pledged Revenue Share Monies

Fiscal Year Ended September 30,	Revenue Sharing Money (1)	Pledged Revenue Sharing Monies (Equals 50 % of Previous Fiscal Year's Revenue Sharing Monies) (2)
2021	$ 18,357,148	$ 7,786,681
2022	24,029,593	9,178,574
2023	25,828,287	12,014,797
2024	25,053,858	12,914,144
2025	25,875,231	12,526,929

Public Service Tax Revenue (3)

Fiscal Year Ended September 30,	Metered/ Bottled Gas (1)	Electricity (1)(2)	Water(1)	Total Amount
2021	$ 774,274	$ 31,904,324	$ 5,889,119	$ 38,567,717
2022	894,220	37,506,404	5,986,459	44,387,083
2023	888,339	34,419,826	6,809,851	42,118,016
2024	991,486	39,196,560	6,824,762	47,012,808
2025	1,052,775	44,606,744	7,300,457	52,959,976

Pro Forma Debt Service Coverage

Fiscal Year Ended September 30,	Pledged Public Service Tax Revenues	Pledged Revenue Sharing Monies	Total Pledged Funds	Maximum Annual Debt Service	Debt Service Coverage
2021	$ 38,567,717	$ 7,786,681	$ 46,354,398	$ 7,150,276	6.48x
2022	44,387,083	9,178,574	53,565,657	7,150,276	7.49x
2023	42,118,016	12,014,797	54,132,813	7,150,276	7.57x
2024	47,012,808	12,914,144	59,926,952	7,150,276	8.38x
2025	52,959,976	12,526,929	65,486,905	7,150,276	9.16x

Notes:

(1) The historical amounts differ from the County's prior continuing disclosure filings due to a previously excluded portion of the Public Service Tax being incorporated into the Pledged Funds pursuant to Resolution No. 2025-118 adopted by the Board on October 7, 2025.

(2) Duke Energy overpaid Public Service Revenues from November, 2021 through May, 2022 by $3,275,118.90. To correct the overpayment, Duke Energy reduced the payments for the period of February, 2023 through May, 2023 to the County. Error was due to Duke Energy's new accounting system at the time.

Source: Polk County, Florida, Clerk of Circuit Court - County Comptroller Department

POLK COUNTY, FLORIDA
UTILITY SYSTEMS REVENUE AND REVENUE REFUNDING BONDS, SERIES 2020 AND 2024
CONTINUING DISCLOSURE

	2021	2022	2023	2024	2025
Gross Revenues (1)					
Charges for Services (2)	$ 82,323,949	$ 85,656,830	$ 93,688,056	$ 97,161,061	$ 109,746,826
Miscellaneous Revenue (3)	2,275,425	1,983,423	3,216,938	2,667,371	7,140,984
Sub-total Charges for Service & Miscellaneous Income	$ 84,599,374	$ 87,640,253	$ 96,904,994	$ 99,828,432	$ 116,887,810
Interest Income (4)	1,684,448	1,493,327	3,705,510	6,117,742	8,048,240
Sub-total Operating and Non-operating Income	$ 86,283,822	$ 89,133,580	$ 100,610,504	$ 105,946,174	$ 124,936,050
Less income from Connection Charges (5)	626,653	722,857	2,004,423	3,055,409	3,087,418
Total Gross Revenues	$ 85,657,169	$ 88,410,723	$ 98,606,081	$ 102,890,765	$ 121,848,632
Cost of Operation and Maintenance (6)					
Personnel Services	$ 15,271,272	$ 15,653,654	$ 21,164,272	$ 20,364,850	$ 28,415,862
Operations,Maintenance & Other Expenses (7)	29,312,694	31,991,682	42,676,212	38,662,875	50,287,884
Indirect (8)	1,966,089	2,029,914	1,785,603	1,785,603	2,685,419
Total Cost of Operation and Maintenance	$ 46,550,055	$ 49,675,250	$ 65,626,087	$ 60,813,328	$ 81,389,165
Net Revenues Available for Debt Service(A)	$ 39,107,114	$ 38,735,473	$ 32,979,994	$ 42,077,437	$ 40,459,467
Plus Available Connection Charges (B)(9)(10)					
Available Connection Charges	$ 9,359,196	$ 9,360,826	$ 9,358,314	$ 8,070,613	$ 10,384,963
Interest Income - Connection Charges (5)	626,653	722,857	2,004,423	3,055,409	3,087,418
Total Available Connection Charges (B)	$ 9,985,848	$ 10,083,683	$ 11,362,737	$ 11,126,021	$ 13,472,381
Net Revenues Plus Available Connection Charges Available for Debt Service (C)	$ 49,092,963	$ 48,819,156	$ 44,342,731	$ 53,203,459	$ 53,931,849
Annual Bond Service Requirement (D)	$ 10,618,556	$ 10,620,406	$ 10,617,556	$ 10,227,617	$ 13,077,651
Test A					
Debt Service Coverage Ratio (A/D) Excluding Available Connection Charges (1.10x Required)	3.68	3.65	3.11	4.11	3.09
Or					
Test B					
Debt Service Coverage Ratio (A/D) Excluding Available Connection Charges (1.00x Required)	3.68	3.65	3.11	4.11	3.09
And					
Debt Service Coverage Ratio (C/D) Including Expansion Projects Connection Charges (1.25x Required)	4.62	4.60	4.18	5.20	4.12

Notes:

(1) Gross Revenues and Cost of Operation and Maintenance for the fiscal years ending September 30, 2021 through and including 2025 are audited.

(2) Charges for services increased from $82.3 million in the fiscal year ending September 30, 2021 to $109.7 million in the fiscal year ending September 30, 2025, or 33.3% based on a combination of growth in water, sewer, and reclaimed water customers. The $12.6 million increase in fiscal year ending September 30, 2025, is mainly due to new rate increases that went into effect beginning October 1, 2024. Connection Charges of $20,582,235, $33,449,681, $22,971,597, $16,534,883 and $14,301,713 for fiscal years-ending September 30, 2021 through 2025, respectively, are excluded from Charges for Services.

Notes (continued):

(3) Miscellaneous Revenue increased significantly in fiscal year ending September 30, 2025, due to $5.3 million in proceeds received from a class action lawsuit. On November 21, 2023, the Board of County Commissioners approved the County to continue in class action settlements with the 3M Company and E.I. DuPont de Nemours and Company to resolve claims of PFAS7 contamination in public drinking water systems. The County Manager subsequently approved the County joining class actions against Tyco and BASF.

(4) Amounts reflect interest and investment earnings on all accounts created by the Resolution, including investment income derived from Connection Charges on deposit, as reported by County staff. These amounts do not include any adjustments for the fair value of the investments.

(5) Gross Revenues exclude income derived from Connection Charges, including investment income; however, such amount is includable in Test B of the rate covenant whereby Available Connection Charges and investment income derived from Available Connection Charges are added to Net Revenues.

(6) Amounts exclude depreciation and amortization expenses, payments in lieu of taxes (PILOT) of $2,055,011, $2,137,633, $2,254,731,$2,276,808 and $2,362,788 for the fiscal years 2021 through and including 2025, respectively, and capitalized labor. In fiscal year ending in September 30, 2021, the decrease in personnel services is attributable to reduced adjustments to OPEB and vacant positions. In fiscal year ending September 30, 2023, personnel services increased by $4.7 million due to OPEB and pension adjustments which resulted in an overall increase of $5.5 million from the previous year. In Fiscal Year ended September 30, 2025, the $9.1 million increase in personnel services is due to increases in salaries, 25 new FTE positions, OPEB and pension adjustments, and adjustments made to compensated absences due to the implementation of GASB Statement No. 101. Includes payments to Polk Regional Water Cooperative in the amount of $119,410.35, $139,498.63, $55,851, $703,619 and $1,322,920, for the fiscal years ending September 30, 2021, 2022, 2023, 2024 and 2025, respectively, and Water Cooperative of Central Florida in the amounts of $10,000, $20,000, $5,000, $2,000 and $2,000, for the fiscal years ending September 30, 2021 through and including 2025, respectively.

(7) Includes all operating expenses and losses on disposition of equipment. Increases in fiscal year ending September 30, 2021, 2022 and 2023, largely are due to increases in other contractual services as some employee vacancies were filled by contracted electricians and mechanics as well as the new advanced metering infrastructure and the implementation of a computerized maintenance management system. In addition to the above increase in expenses, maintenance of equipment, utility services (electric) and operating supplies increased due to rising costs in fiscal year ending September 30, 2023. Operations and Maintenance cost remained steady in fiscal year ending September 30, 2024. In fiscal year ending September 30, 2025, increases are due to contractual labor expenses and rising cost of maintenance of equipment, utility services (electric) and operating supplies.

(8) Amount reflects an operating transfer from the Water and Sewer Fund to the General Fund to account for allocated operating and administrative expenses associated with utility services.

(9) The Water Expansion Project Percentage and Sewer Expansion Project Percentage following the issuance of the Series 2020 Bonds equal to 39.59% and 48.55%, respectively. Following the issuance of the Series 2024 Bonds, the Utilities Director is expected to determine that the Water Expansion Project Percentage will equal 36.77% and the Sewer Expansion Project Percentage will equal 42.64%. Therefore, no more than 36.77% of debt service on the bonds in any one year may be payable from Water Connection Charges and no more than 42.64% of debt service on the Bonds in any one year may be payable from Sewer Connection Charges.

(10) Connection Charges have decreased over the last two years after a huge increase in Fiscal Year ending September 30, 2022. Under Florida law, fees such as the Connection Charges may be validly imposed against new construction or development in order to fund capital improvements or capacity which are necessitated by such new construction or development or to satisfy debt service for the bonds or other obligations issued for such purposes. Proceeds of such Connection Charges may generally be used only for the capital improvements or capacity attributable to the new construction or development or to pay debt service on indebtedness incurred to finance or refinance such capital improvements or capacity. Year ending September 30, 2022, increased due to the addition of multiple apartment complexes being built in the County during the year.

POLK COUNTY, FLORIDA
UTILITIES RATES
CONTINUING DISCLOSURE

Monthly Water Rates

Effective Date	10/01/2019	10/01/2024	10/01/2025	10/01/2026	10/01/2027	10/01/2028
Residential Service						
Base Charge	$ 10.43	$ 11.06	$ 11.72	$ 12.42	$ 13.17	$ 13.96
Usage Block Ranges (per 1,000 Gallons)						
0 - 3	$ 1.99	$ 2.11	$ 2.24	$ 2.37	$ 2.51	$ 2.66
4 - 10	2.63	2.79	2.96	3.14	3.33	3.53
11 - 20	5.23	5.54	5.87	6.22	6.59	6.99
21 - 30	7.87	8.34	8.84	9.37	9.93	10.53
31 - 40	10.48	11.11	11.78	12.49	13.24	14.03
Over 40	18.37	19.79	20.98	22.24	23.57	24.98
Residential PWRI/AWS Surcharge	$ 0.30	$ 0.55	$ 0.80	$ 1.05	$ 1.30	$ 1.55
Commercial And Multi-Family Services						
5/8" and 3/4" Base Charge	$ 15.65	$ 16.59	$ 17.59	$ 18.65	$ 19.77	$ 20.96
Usage Block Ranges (per $1,000 Gallons):						
0-15	$ 2.63	$ 2.79	$ 2.96	$ 3.14	$ 3.33	$ 3.53
16-30	5.23	5.54	5.87	6.22	6.59	6.99
31-60	10.48	11.11	11.78	12.49	13.24	14.03
Over 60	18.37	19.47	20.64	21.88	23.19	24.58
1" Base Charge	$ 26.09	$ 27.66	$ 29.32	$ 31.08	$ 32.94	$ 34.92
Usage Block Ranges (per $1,000 Gallons):						
0-25	$ 2.63	$ 2.79	$ 2.96	$ 3.14	$ 3.33	$ 3.53
26-50	5.23	5.54	5.87	6.22	6.59	6.99
51-100	10.48	11.11	11.78	12.49	13.24	14.03
Over 100	18.37	19.47	20.64	21.88	23.19	24.58
1-1/2" Base Charge	$ 52.17	$ 55.30	$ 58.62	$ 62.14	$ 65.87	$ 69.82
Usage Block Ranges (per $1,000 Gallons):						
0-50	$ 2.63	$ 2.79	$ 2.96	$ 3.14	$ 3.33	$ 3.53
51-100	5.23	5.54	5.87	6.22	6.59	6.99
101-200	10.48	11.11	11.78	12.49	13.24	14.03
Over 200	18.37	19.47	20.64	21.88	23.19	24.58
2" Base Charge	$ 83.48	$ 88.45	$ 93.80	$ 99.43	$ 105.40	$ 111.72

POLK COUNTY, FLORIDA
UTILITIES RATES (CONTINUED)
CONTINUING DISCLOSURE

Monthly Water Rates

Effective Date	10/01/2019	10/01/2024	10/01/2025	10/01/2026	10/01/2027	10/01/2028
Usage Block Ranges (per $1,000 Gallons):						
0-80	$ 2.63	$ 2.79	$ 2.96	$ 3.14	$ 3.33	$ 3.53
81-160	5.23	5.54	5.87	6.22	6.59	6.99
161-320	10.48	11.11	11.78	12.49	13.24	14.03
Over 320	18.37	19.47	20.64	21.88	23.19	24.58
3" Base Charge	$ 156.49	$ 165.88	$ 175.83	$ 186.38	$ 197.56	$ 209.41
Usage Block Ranges (per $1,000 Gallons):						
0-150	$ 2.63	$ 2.79	$ 2.96	$ 3.14	$ 3.33	$ 3.53
151-300	5.23	5.54	5.87	6.22	6.59	6.99
301-600	10.48	11.11	11.78	12.49	13.24	14.03
Over 600	18.37	19.47	20.64	21.88	23.19	24.58
4" Base Charge	$ 260.85	$ 276.50	$ 293.09	$ 310.68	$ 329.32	$ 349.08
Usage Block Ranges (per $1,000 Gallons):						
0-250	$ 2.63	$ 2.79	$ 2.96	$ 3.14	$ 3.33	$ 3.53
251-500	5.23	5.54	5.87	6.22	6.59	6.99
501-1,000	10.48	11.11	11.78	12.49	13.24	14.03
Over 1,000	18.37	19.47	20.64	21.88	23.19	24.58
6" Base Charge	$ 521.67	$ 552.97	$ 586.15	$ 621.32	$ 658.60	$ 698.12
Usage Block Ranges (per $1,000 Gallons):						
0-500	$ 2.63	$ 2.79	$ 2.96	$ 3.14	$ 3.33	$ 3.53
501-1,000	5.23	5.54	5.87	6.22	6.59	6.99
1,001-2,000	10.48	11.11	11.78	12.49	13.24	14.03
Over 2,000	18.37	19.47	20.64	21.88	23.19	24.58
8" Base Charge	$ 834.70	$ 884.78	$ 937.87	$ 994.14	$ 1,053.79	$ 1,117.02
Usage Block Ranges (per $1,000 Gallons):						
0-800	$ 2.63	$ 2.79	$ 2.96	$ 3.14	$ 3.33	$ 3.53
801-1,600	5.23	5.54	5.87	6.22	6.59	6.99
1,601-3,200	10.48	11.11	11.78	12.49	13.24	14.03
Over 3,200	18.37	19.47	20.64	21.88	23.19	24.58
10" Base Charge	$ 1,199.88	$ 1,271.87	$ 1,348.18	$ 1,429.07	$ 1,514.81	$ 1,605.70

POLK COUNTY, FLORIDA
UTILITIES RATES (CONTINUED)
CONTINUING DISCLOSURE

Commercial/Multi-Family Water Rates (continued)

Effective Date	10/01/2019	10/01/2024	10/01/2025	10/01/2026	10/01/2027	10/01/2028
Usage Block Ranges (per $1,000 Gallons):						
0-1,150	$ 2.63	$ 2.79	$ 2.96	$ 3.14	$ 3.33	$ 3.53
1,151-2,300	5.23	5.54	5.87	6.22	6.59	6.99
2,301-4,600	10.48	11.11	11.78	12.49	13.24	14.03
Over 4,600	18.37	19.47	20.64	21.88	23.19	24.58
12" Base Charge	$ 2,244.68	$ 2,379.36	$ 2,522.12	$ 2,673.45	$ 2,833.86	$ 3,003.89
Usage Block Ranges (per $1,000 Gallons):						
0-2,150	$ 2.63	$ 2.79	$ 2.96	$ 3.14	$ 3.33	$ 3.53
2,151-4,300	5.23	5.54	5.87	6.22	6.59	6.99
4,301-8,600	10.48	11.11	11.78	12.49	13.24	14.03
Over 8,600	18.37	19.47	20.64	21.88	23.19	24.58
Commercial PWRI/AWS Surcharge	$ 0.30	$ 0.55	$ 0.80	$ 1.05	$ 1.30	$ 1.55

Monthly Sewer Rates

Effective Date	10/01/2019	10/01/2024	10/01/2025	10/01/2026	10/01/2027	10/01/2028
Commercial PRWI/AWS Surcharge	$ 0.30	$ 0.55	$ 0.80	$ 1.05	$ 1.30	$ 1.55
Residential Service						
Base Charge	$ 36.14	$ 38.31	$ 40.61	$ 43.05	$ 45.63	$ 48.37
Usage Block Ranges (per $1,000 Gallons) up to 7,000 Gallons	$ 6.48	$ 6.87	$ 7.00	$ 7.72	$ 8.18	$ 8.67
Commercial Service						
Base Charge:						
5/8" and 3/4"	$ 54.20	$ 57.45	$ 60.90	$ 64.55	$ 68.42	$ 72.53
1"	90.34	95.76	101.51	107.60	114.06	120.90
1-1/2"	180.66	191.50	202.99	215.17	228.08	241.76
2'	289.08	306.42	324.81	344.30	364.96	386.86
3"	542.03	574.55	609.02	645.56	684.29	725.35
4"	903.38	957.88	1,015.03	1,075.93	1,140.49	1,208.92
6"	1,806.76	1,915.17	2,030.08	2,151.88	2,280.99	2,417.85
8"	2,890.80	3,064.25	3,248.11	3,443.00	3,649.58	3,868.55
10"	4,155.53	4,404.86	4,669.15	4,949.30	5,246.26	5,561.04
12"	7,768.89	8,235.02	8,729.12	9,252.87	9,808.04	10,396.50
Usage (per 1,000 Gallons)	$ 6.48	$ 6.87	$ 7.28	$ 7.72	$ 8.18	$ 8.67

POLK COUNTY, FLORIDA
UTILITIES RATES (CONTINUED)
CONTINUING DISCLOSURE

Monthly Reclaimed Water Rates

Effective Date	10/01/2019	10/01/2024	10/01/2025	10/01/2026	10/01/2027	10/01/2028
Residential Service						
Base Charge	N/A	$ 4.20	$ 4.20	$ 4.20	$ 4.20	$ 4.20
Usage Block Ranges (in thousands of gallons)						
0-20	$ 1.41	$ 1.41	$ 1.41	$ 1.41	$ 1.41	$ 1.41
21-30	4.22	4.22	4.22	4.22	4.22	4.22
31-40	5.63	5.63	5.63	5.63	5.63	5.63
Over 40	8.45	8.45	8.45	8.45	8.45	8.45
Residential PWRI/AWS	N/A	$ 0.55	$ 0.80	$ 1.05	$ 1.30	$ 1.55
Multi-family and Commercial Service						
5/8" and 3/4" Base Charge	N/A	$ 3.60	$ 6.30	$ 6.30	$ 6.30	$ 6.30
Usage Block Ranges (per 1,000 Gallons):						
0-30	$ 1.41	$ 1.41	$ 1.41	$ 1.41	$ 1.41	$ 1.41
31-45	4.22	4.22	4.22	4.22	4.22	4.22
46-60	5.63	5.63	5.63	5.63	5.63	5.63
Over 60	8.45	8.45	8.45	8.45	8.45	8.45
Multi-family and Commercial Service (cont'd)						
1" Base Charge	N/A	$ 10.50	$ 10.50	$ 10.50	$ 10.50	$ 10.50
Usage Block Ranges (per 1,000 Gallons):						
0-50	$ 1.41	$ 1.41	$ 1.41	$ 1.41	$ 1.41	$ 1.41
51-75	4.22	4.22	4.22	4.22	4.22	4.22
76-100	5.63	5.63	5.63	5.63	5.63	5.63
Over 100	8.45	8.45	8.45	8.45	8.45	8.45
1-1/2" Base Charge	N/A	$ 21.00	$ 21.00	$ 21.00	$ 21.00	$ 21.00
Usage Block Ranges (per 1,000 Gallons):						
0-100	$ 1.41	$ 1.41	$ 1.41	$ 1.41	$ 1.41	$ 1.41
101-150	4.22	4.22	4.22	4.22	4.22	4.22
151-200	5.63	5.63	5.63	5.63	5.63	5.63
Over 200	8.45	8.45	8.45	8.45	8.45	8.45
2" Base Charge	N/A	$ 33.60	$ 33.60	$ 33.60	$ 33.60	$ 33.60

Source: Polk County, Florida Utilities Department

POLK COUNTY, FLORIDA
UTILITIES RATES (CONTINUED)
CONTINUING DISCLOSURE

Monthly Reclaimed Water Rates

Effective Date	10/01/2019	10/01/2024	10/01/2025	10/01/2026	10/01/2027	10/01/2028
Usage Block Ranges (in thousands of gallons)						
0-160	$ 1.41	$ 1.41	$ 1.41	$ 1.41	$ 1.41	$ 1.41
161-240	4.22	4.22	4.22	4.22	4.22	4.22
241-320	5.63	5.63	5.63	5.63	5.63	5.63
Over 320	8.45	8.45	8.45	8.45	8.45	8.45
Residential PWRI/AWS	N/A	$ 0.55	$ 0.80	$ 1.05	$ 1.30	$ 1.55
Bulk Use Reclaimed Water						
Base Charge						
3 inch meter	N/A	$ 63.00	$ 63.00	$ 63.00	$ 63.00	$ 63.00
4 inch meter	N/A	105.00	105.00	105.00	105.00	105.00
6 inch meter	N/A	210.00	210.00	210.00	210.00	210.00
8 inch meter	N/A	336.00	336.00	336.00	336.00	336.00
10 inch meter	N/A	483.00	483.00	483.00	483.00	483.00
12 inch meter	N/A	903.00	903.00	903.00	903.00	903.00
Bulk Priority 3" and Above (per 1,000 Gallons)	$ 1.05	$ 1.05	$ 1.05	$ 1.05	$ 1.05	$ 1.05
Bulk Interruptible 3" and Above (per 1,000 Gallons)	$ 0.45	$ 0.45	$ 0.45	$ 0.45	$ 0.45	$ 0.45
Commercial PWRI/AWS Surcharge	N/A	$ 0.55	$ 0.80	$ 1.05	$ 1.30	$ 1.55

Source: Polk County, Florida Utilities Department

Connection Charges

Under the Rate Resolution No. 24-134, the Water Connection Charges will be increased 3% on January 1, 2025, and again on October 1, 2025. Sewer Connection Charges will be increased 23.5% on January 1, 2025, and 19.05% on October 1, 2025.

The rate schedule for potable Residential Water and Sewer Connection Charges is summarized below:

Residential Water Connection Charges

Effective Date	10/01/2019	10/01/2024	10/01/2025	10/01/2026	10/01/2027	10/01/2028
Type of Residence						
Single Family Detached Units on Lots of 1.0 Acre or Less	$ 2,844	$ 2,941	$ 3,038	$ 3,038	$ 3,038	$ 3,038
Single Family Detached Units on Lots of More than 1.0 Usable Acre	4,268	2,941	3,038	3,038	3,038	3,038
Mult-family Units Including Apartments, Condos, Duplexes, Triplexes, etc.	1,564	1,618	1,671	1,671	1,671	1,671
Mobile Homes on Lots of Less Than 6,000 Square Feet	1,707	1,765	1,823	1,823	1,823	1,823
Mobile Homes on Lots of 6,000 Square Feet or More	2,844	2,941	3,038	3,038	3,038	3,038
Park Model RVs	1,564	1,618	1,671	1,671	1,671	1,671
Destination RVs(1)	1,564	1,618	1,671	1,671	1,671	1,671
All Other RVs Including Transient RVs	1,564	1,618	1,671	1,671	1,671	1,671

Notes:

(1) A Destination RV must be: (i) sited on a lot owned in fee simple by the user; (ii) sited in a park that is a platted subdivision; (iii) sited on a lot 3,000 square feet or larger; and (iv) sited in a park that does not have a dump station or undivided interest lot sales or time share lot sales. This category of user is subject to inspection by the County to ensure that Destination RVs are not Transient RVs. Destination RV lots used by Transient RVs will be subject to a 1.0 ERC connection charge.

Source: Utilities Management

POLK COUNTY, FLORIDA
UTILITIES RATES (CONTINUED)
CONTINUING DISCLOSURE

Residential Sewer Connection Charges

Effective Date	10/01/2019	10/01/2024	10/01/2025	10/01/2026	10/01/2027	10/01/2028
Type of Residence						
Single Family Detached Units on Lots of 1.0 Acre or Less	$ 4,195	$ 5,182	$ 6,169	$ 6,169	$ 6,169	$ 6,169
Single Family Detached Units on Lots of More than 1.0 Usable Acre	4,195	5,182	6,169	6,169	6,169	6,169
Mult-family Units Including Apartments, Condos, Duplexes, Triplexes, etc.	2,810	3,471	4,132	4,132	4,132	4,132
Mobile Homes on Lots of Less Than 6,000 Square Feet	2,810	3,471	4,132	4,132	4,132	4,132
Mobile Homes on Lots of 6,000 Square Feet or More	4,195	5,182	6,169	6,169	6,169	6,169
Park Model RVs	2,307	2,850	3,393	3,393	3,393	3,393
Destination RVs(1)	2,810	3,471	4,132	4,132	4,132	4,132
All Other RVs Including Transient RVs	4,195	5,182	6,169	6,169	6,169	6,169

Notes:

(1) A Destination RV must be: (i) sited on a lot owned in fee simple by the user; (ii) sited in a park that is a platted subdivision; (iii) sited on a lot 3,000 square feet or larger; and (iv) sited in a park that does not have a dump station or undivided interest lot sales or time share lot sales. This category of user is subject to inspection by the County to ensure that Destination RVs are not Transient RVs. Destination RV lots used by Transient RVs will be subject to a 1.0 ERC connection charge.

Source: Utilities Management

POLK COUNTY, FLORIDA
UTILITIES SERVICE CHARGES
CONTINUING DISCLOSURE

Miscellaneous Service Charge

In addition to charging user fees for monthly water and sewer , the County also charges fees for certain specifically requested miscellaneous services or needs. Examples of these fees include water meter installation charges, annual fire protection charges, water meter testing fees, and reconnection charges. Revenues from miscellaneous charges reduce the level of expenditures funded from user fees. Miscellaneous Service fee charges will be adjusted to recover actual cost of providing the services effective October 1, 2024. The current miscellaneous service charges are as follows.

Utilities Service Charges

Fee Description	Current Charge	10/01/2024	10/01/2025	10/01/2026	10/01/2027	10/01/2028
New Account Charge						
3/4" - 2 Meter	$ 55.00	$ 55.00	$ 55.00	$ 55.00	$ 55.00	$ 55.00
Larger than 2" Meter	70.00	70.00	70.00	70.00	70.00	70.00
Residential Deposits						
Water	75.00	90.00	90.00	90.00	90.00	90.00
Sewer	110.00	210.00	210.00	210.00	210.00	210.00
Combined	185.00	300.00	300.00	300.00	300.00	300.00
Commercial Deposit						
Water			2.5 X Est. Monthly Bill			
Sewer			2.5 X Est. Monthly Bill			
Combined			2.5 X Est. Monthly Bill			
Same Day Service (During Business Hours)	$ 60.00	$ 60.00	$ 60.00	$ 60.00	$ 60.00	$ 60.00
Same Day Service (After Business Hours)	80.00	80.00	80.00	80.00	80.00	80.00
Premise Visit Charge	60.00	60.00	60.00	60.00	60.00	60.00
Return Check or Draft						
Checks $50 or Less	$ 25.00	(1)	(1)	(1)	(1)	(1)
Checks $51 - $300	30.00	(1)	(1)	(1)	(1)	(1)
Checks $301 - $800 or Less	40.00	(1)	(1)	(1)	(1)	(1)
Checks Greater than $800	5% of the Face Value of the Check	(1)	(1)	(1)	(1)	(1)

Source: Utilities Management

POLK COUNTY, FLORIDA
UTILITIES SERVICE CHARGES (CONTINUED)
CONTINUING DISCLOSURE

Utilities Service Charges Continued

Fee Description	Current Charge	10/01/2024	10/01/2025	10/01/2026	10/01/2027	10/01/2028
Disconnect for Nonpayment						
Less than 2" Meter	$ 60.00	$ 60.00	$ 60.00	$ 60.00	$ 60.00	$ 60.00
2" Meter and Above	105.00	105.00	105.00	105.00	105.00	105.00
3/4" Temporary Absence	60.00	N/A	N/A	N/A	N/A	N/A
Disconnect	60.00	N/A	N/A	N/A	N/A	N/A
3/4" Temporary Absence Reconnect						
Service Restoration/Reconnection Charge						
Less than 2" Meter	$ 60.00	$ 60.00	$ 60.00	$ 60.00	$ 60.00	$ 60.00
2" Meter and Above	105.00	105.00	105.00	105.00	105.00	105.00
Water Audit or Disputed Meter Reading	$ 75.00 (Not Charged if Meter is Found to be in error	$ 75.00	$ 75.00	$ 75.00	$ 75.00	$ 75.00
Meter Installation//Reinstallation on Charge						
3/4" Meter	$ 450.00	$ 800.00	$ 800.00	$ 800.00	$ 800.00	$ 800.00
1" Meter	550.00	1,075.00	1,075.00	1,075.00	1,075.00	1,075.00
1-1/2" Meter	900.00	1,850.00	1,850.00	1,850.00	1,850.00	1,850.00
2" Meter	1,415.00	2,250.00	2,250.00	2,250.00	2,250.00	2,250.00
Larger than 2" Meter	Actual Cost	Actual Cost	Actual Cost	Actual Cost	Actual Cost	Actual Cost
Relocate Meter						
Less than 2" Meter	$ 175.00	$ 250.00	$ 250.00	$ 250.00	$ 250.00	$ 250.00
2" Meter or Above	Actual Cost	Actual Cost	Actual Cost	Actual Cost	Actual Cost	Actual Cost
Temporary Meter Installation						
" 2 Meter on Hydrant	$ 105.00	$ 250.00	$ 250.00	$ 250.00	$ 250.00	$ 250.00
Installation Requiring Line Tap	$ 195.00	$ 675.00	$ 675.00	$ 675.00	$ 675.00	$ 675.00

Source: Utilities Management

POLK COUNTY, FLORIDA
UTILITIES SERVICE CHARGES (CONTINUED)
CONTINUING DISCLOSURE

Utilities Service Charges Continued

Fee Description	Current Charge	10/01/2024	10/01/2025	10/01/2026	10/01/2027	10/01/2028
Meter Test Charge (Field Test)(2)						
Less than 2" Meter	$ 90.00	$ 90.00	$ 90.00	$ 90.00	$ 90.00	$ 90.00
2" Meter and Above	Actual Cost	Actual Cost	Actual Cost	Actual Cost	Actual Cost	Actual Cost
Backflow Test (Municipal Charge)						
3/4" to 2" Meter	$ 90.00	$ 125.00	$ 125.00	$ 125.00	$ 125.00	$ 125.00
Larger than 2" Meter	Actual Cost	Actual Cost	Actual Cost	Actual Cost	Actual Cost	Actual Cost
Penalty for Meter Tampering/Theft of Service						
1st Infraction	$ 100.00	$ 250.00	$ 250.00	$ 250.00	$ 250.00	$ 250.00
2nd Infraction	500.00	500.00	500.00	500.00	500.00	500.00
3rd Infraction	1,000.00	1,000.00	1,000.00	1,000.00	1,000.00	1,000.00
Damage to Utility Main or Other Property	Actual cost to repair and estimated water loss plus $1000					
Penalty for Obscured Meter	$ 60.00	$ 60.00	$ 60.00	$ 60.00	$ 60.00	$ 60.00
Penalty for Connection to Other Systems	$ 500.00	$ 500.00	$ 500.00	$ 500.00	$ 500.00	$ 500.00
Penalty for Cross Connection	$ 500.00	$ 500.00	$ 500.00	$ 500.00	$ 500.00	$ 500.00
Reclaimed Water Follow-up Inspection	$ 60.00	$ 75.00	$ 75.00	$ 75.00	$ 75.00	$ 75.00
Late Payment	$6.00 or 5% of payment due, whichever is greater on balances over $14.99	$6.00 or 5% of payment due, whichever is greater on balances over $14.99	$6.00 or 5% of payment due, whichever is greater on balances over $14.99	$6.00 or 5% of payment due, whichever is greater on balances over $14.99	$6.00 or 5% of payment due, whichever is greater on balances over $14.99	$6.00 or 5% of payment due, whichever is greater on balances over $14.99
Surcharge for High Strength Industrial Wastes	Shall be Calculated and Applied Pursuant to Section 30E, "Sewer Constituents Limitations, " Contained in Polk County Utilities Code Ordinance No. 03-21 as Amended.	Shall be Calculated and Applied Pursuant to Section 30E, "Wastewater Constituents Limitations, " Contained in Polk County Utilities Code Ordinance No. 10-081 as Amended.	Shall be Calculated and Applied Pursuant to Section 30E, "Wastewater Constituents Limitations, " Contained in Polk County Utilities Code Ordinance No. 10-081 as Amended.	Shall be Calculated and Applied Pursuant to Section 30E, "Wastewater Constituents Limitations, " Contained in Polk County Utilities Code Ordinance No. 10-081 as Amended.	Shall be Calculated and Applied Pursuant to Section 30E, "Wastewater Constituents Limitations, " Contained in Polk County Utilities Code Ordinance No. 10-081 as Amended.	Shall be Calculated and Applied Pursuant to Section 30E, "Wastewater Constituents Limitations, " Contained in Polk County Utilities Code Ordinance No. 10-081 as Amended.

(1) Return check fees are established by the Polk County Clerk of Courts Office and are adjusted from time to time.
(2) This fee is waived if meter is not registering within AWWA standards.

Source: Utilities Management

POLK COUNTY, FLORIDA
WATER SYSTEM PERMITTED CAPACITY AND ACTUAL DEMAND
CONTINUING DISCLOSURE

REGIONAL UTILITY SERVICE AREAS *(Public Water Systems)*	PERMITTED CAPACITY *"ANNUAL AVERAGE"* (MGD)[1,2]	ACTUAL TOTAL FLOW *"ANNUAL TOTAL"* (MG)[1,3]	ACTUAL DAILY FLOW *"ANNUAL AVERAGE"* (MGD)[1,3]	PEAK MONTHLY DEMAND *"PEAK MON AVG PER YR"* (MGD)[1,4]	CONSUMPTION DEMAND *"ANNUAL PERCENTAGE"* (%)[1,6] COMMERCIAL	RESIDENTIAL
Central Regional Utility Service Area (CRUSA) *(Gordonville/Lake Garfield)*	2.003	419.652	1.150	1.434	12.10%	87.90%
East Regional Utility Service Area (ERUSA) *(Waverly/Sun Air/Timberlake/Lake Wales/Oak Acres)*	1.373	194.157	0.532	0.573	3.50%	95.11%
NE Regional Utility Service Area (NERUSA) [5]	14.3647	4,231.358				
SWFWMD Permit Subtotal	*10.9185*	*2,973.241*				
SFWMD Permit Subtotal	*5.0000*	*1,206.268*				
Jordans Grove LLC Permit Subtotal (for augmentation)	*0.4147*	*51.842*				
Net (Import - Export) from Tohopekaliga Water Authority	*0.0000*	*0.007*	11.593	11.743	7.04%	92.92%
NW Regional Utility Service Area (NWRUSA)[7] *(North Lakeland/Country Class)*	5.700	1,118.196	3.064	3.996	6.08%	94.24%
SW Regional Utility Service Area (SWRUSA) *(Imperialakes/TurnerRd/ValleyView/Bradley Junction)*	7.000	1,399.360	3.834	4.887	5.36%	95.35%
SE Regional Utility Service Area (SERUSA) *(Sun Ray/Lakeview/Little Sun Ray/Babson Park)*	1.367	270.288	0.741	0.848	56.04%	41.54%
Walk in Water (Isolated Permit and System)	0.094	22.459	0.062	0.074	0.18%	99.82%
TOTAL	31.903	7,655.470	20.976	N/A	8.51%	91.49%

(1) MGD is Million Gallons per Day

(2) From Water Management District Permits for entire Regional Utility Service Areas (Includes all water systems in region, by permit and interconnected systems.)

(3) As reported on operating reports to FDEP

(4) Based on highest monthly average daily flow during the year.

(5) The NERUSA service area is physically interconnected as one system. There is a 13.95 MGD cap between two of the permits (SWFWMD and SFWMD). Jordan's Grove/Ovation permits were combined in FY 2022.

(6) Consumption is based on water meter readings from January 1, 2025 to December 31, 2025.

(7) The NWRUSA Consumption data includes consecutive systems with the City of Lakeland. Imported quantities from Lakeland are not shown in permitted capacity.

POLK COUNTY, FLORIDA
WASTEWATER SYSTEM PERMITTED CAPACITY AND ACTUAL FLOWS
CONTINUING DISCLOSURE

WASTEWATER TREATMENT FACILITY	PERMITTED CAPACITY *"ANNUAL AVERAGE"* (MGD)[1,2]	ACTUAL TOTAL FLOW *"ANNUAL TOTAL"* (MG)[1,3]	ACTUAL DAILY FLOW *"ANNUAL AVERAGE"* (MGD)[1,3]	ACTUAL TOTAL PUBLIC ACCESS REUSE *"ANNUAL TOTAL"* (MG)[1,3,7]	CONSUMPTION DEMAND *"ANNUAL PERCENTAGE"* COMMERCIAL (%)[1,4]	RESIDENTIAL (%)[1,4]
CENTRAL REGIONAL[5]	N/A	278.860	0.764	N/A	5.79%	94.21%
HERITAGE PLACE	0.060	6.570	0.018	N/A	0.00%	100.00%
NE REGIONAL[6,7]	6.000	2,083.420	5.708	2,927.665	6.38%	93.62%
NW REGIONAL[6,7]	3.000	376.315	1.031	350.400	8.90%	91.10%
SW REGIONAL[6,7]	4.000	742.775	2.035	493.845	3.44%	96.56%
WAVERLY (East)[6]	0.130	9.855	0.027	N/A	2.78%	97.22%
SUN AIR/POINCIANNA[8]	0.053	22.995	0.063	N/A	1.10%	98.90%
SUN RAY (Southeast)[6]	1.000	143.810	0.394	N/A	82.31%	17.69%
TOTAL	14.243	3,664.600	10.040	3,771.910	10.47%	89.53%

(1) MGD is Million Gallons per Day (Total MG divided by 365 days)
(2) From FDEP Operating permits for Annual Average Daily Flow (AADF)
(3) As reported on monthly operating reports or annual reuse report to FDEP or for Central Regional and Sun Air/Poincianna by flow meter records or billing information, respectively.
(4) Consumption is based on water meter readings from Polk County Utilities' billing records for the period of January 1, 2025 to December 31, 2025. Portions of SW Regional and all of Combeewoods is sewer only.
(5) Central Regional Wastewater Treatment Facility was removed from service on January 10, 2014. Flows have been diverted to the City of Bartow. Capacity per Agreement is 1.00 MGD.
(6) Northeast Regional, Northwest Regional, Southwest Regional, Sun Ray, and Waverly WWTFs Annual Total and Average values are based on Total Effluent flows.
(7) Total Public Access Reuse Flows are based on R002 (FLW-06, Calculated) for Northeast Regional, R001 (FLW-03) for Northwest Regional, and R001 (Calculated) for Southwest Regional.
(8) Sun Air/North Lake Pierce Wastewater Treatment Facility was removed from service in 2001. Flows have been diverted to Toho Water Authority/Poincianna. Capacity per Agreement is 0.053 MGD.

POLK COUNTY, FLORIDA
TEN LARGEST WATER/SEWER CONSUMERS
CONTINUING DISCLOSURE

	Volume of Water Sold		Annual Revenue	
Customer	Thousand Gallons	Percent of Total System (1)	Revenues	Percent of Total System (2)
POLK CO CORRECTIONAL FRPRF	105,039	1.09%	$ 2,226,642	2.54%
HIGHLAND VILLAGE MHP	23,880	0.25%	413,814	0.47%
BAHAMA BAY RESORT	25,515	0.27%	387,730	0.44%
DEER CREEK RV G & C CLUB INC	22,409	0.23%	333,119	0.38%
INT BASS LK HOMEOWNERS ASA	23,139	0.24%	326,676	0.37%
GCI RESIDENTIAL LLC	22,756	0.24%	323,214	0.37%
CARLTON ARMS OF LAKELAND	21,830	0.23%	319,867	0.37%
TPAF VI HUNTINGTON LLC	19,232	0.20%	274,870	0.31%
ARTISAN LIVING BELLA CITTA	19,042	0.20%	272,325	0.31%
PRESERVE AT CHAMPIONS GATE	16,416	0.17%	242,235	0.28%
TOTAL WATER	9,611,825		$ 87,629,693	

Source Polk County, Florida Utilities Division
County Staff for the Fiscal Year ended September 30, 2025

Notes:
(1) Amounts based on actual water sales for Fiscal Year ended September 30, 2025, approximately 9.6 billion gallons of water.
(2) Amounts based on actual charges for service for Fiscal Year ended September 30, 2025, of approximately $87.6 million.

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POLK COUNTY, FLORIDA
CENTRAL FLORIDA BEHAVIORAL HEALTH NETWORK, INC. GRANT
AUDIT SCHEDULE 1034 - MATCH

Schedule of State Earnings for
Fiscal Year 9/30/2025

1	**Total Expenditures**	**$**	**151,235**
2	**Less Other State and Federal Funds**		**-**
3	**Less Non-Match SAMH Funds**		**-**
4	**Less Unallowable Costs per 65E-14, F.A.C.**		**-**
5	**Total Allowable Expenditures** (Sum of lines 1, 2, 3, and 4)		**151,235**
6	**Maximum Available Earnings**		**138,602**
7	**Amount of State Funds Requiring Match**		**138,602**
8	**Amount Due to Department** (Subtract line 7 from line 6)	**$**	**-**

Matching Requirements

Polk County receives a substantial portion of its support from various funding sources which require a local match. These funding sources include: the State of Florida Department of Children and Families, Central Florida Behavioral Health Network, Inc., and HUD under the Supportive Housing Program. The Organization has satisfied all matching requirements through local grants and by incurring sufficient eligible expenses.

Contract Funding Requiring Local Resource Match

As required under certain contracts, Polk County is required to match varying percentages of contract funds received. This match may be cash, in-kind, or a combination. For the year ended September 30, 2025, Polk County met its matching requirements for all related contracts.

POLK COUNTY, FLORIDA
CENTRAL FLORIDA BEHAVIORAL HEALTH NETWORK, INC. GRANT
AUDIT SCHEDULE 1035 AND AUDIT SCHEDULE 1036

AUDIT SCHEDULE 1035 - RELATED PARTY TRANSACTIONS

Please note Schedule 1035 is not applicable as there are no related party transactions to report.

AUDIT SCHEDULE 1036 - BED-DAY AVAILABILITY PAYMENTS

Please note Schedule 1036 is not applicable as there are no bed-day availability payments to report.

POLK COUNTY, FLORIDA
CENTRAL FLORIDA BEHAVIORAL HEALTH NETWORK, INC. GRANT
AUDIT SCHEDULE 1037 – ACTUAL OPERATING REVENUE AND EXPENDITURES

(Blank rows and columns have been deleted to conserve space)

CONTRACT # QG038 DATE: 9/30/2025

PART I: ACTUAL FUNDING SOURCES & REVENUES	Mental Health	Substance Abuse					
FUNDING SOURCES & REVENUES	01 Assessment	01 Assessment	02 Case Management	11 Intervention - Individual	14 Outpatient - Individual	15 Outreach	18 Residential Level I
IA. STATE SAMH FUNDING							
(1) Central Florida Behavioral Health Network	9,682	44,608	33,591	-	9,012	5,556	-
MH000	9,088						
MH009	9,088						
MH009 CF (FY 23-24)	466						
MHARP	128						
MS000	-	44,608	24,214	-	9,012	5,556	-
MS003							
MS011		44,608	24,214		9,012	5,556	
MS021							
MS003 CF (FY 23-24)							
MS011 CF (FY 23-24)			9,377				
(3) Local Government							
(5) In-kind from local government only							
TOTAL GOVERNMENT FUNDING =	-	-	-	-	-	-	-
IC. ALL OTHER REVENUES							
(6) In-kind							
TOTAL ALL OTHER REVENUES =	-	-	-	-	-	-	-
TOTAL ACTUAL FUNDING =	9,682	44,608	33,591	-	9,012	5,556	-

PART II: ACTUAL EXPENSES							
EXPENSE CATEGORIES	01 Assessment	01 Assessment	02 Case Management	11 Intervention - Individual	14 Outpatient - Individual	15 Outreach	18 Residential Level I
IIA. PERSONNEL EXPENSES							
(1) Salaries	-	-	37,731	473	12,047	8,123	732
(2) Fringe Benefits							
TOTAL PERSONNEL EXPENSES =	-	-	37,731	473	12,047	8,123	732
IIB. OTHER EXPENSES							
(11) Donated Items							
(11) Other Expense	9,725	44,625					
TOTAL OTHER EXPENSES =	9,725	44,625	-	-	-	-	-
**Donated items are not allowable							
TOTAL PERSONNEL & OTHER EXPENSES =	9,725	44,625	37,731	473	12,047	8,123	732
IIC. DISTRIBUTED INDIRECT COSTS							
(b) Administration							
TOTAL DISTRIBUTED INDIRECT COSTS =	-	-	-	-	-	-	-
TOTAL ACTUAL OPERATING EXPENSES =	9,725	44,625	37,731	473	12,047	8,123	732
IID. UNALLOWABLE COSTS							
IIE. CAPITAL EXPENDITURES							
TOTAL ALLOWABLE OPERATING EXPENSES =	9,725	44,625	37,731	473	12,047	8,123	732

IIG. BUDGET NARRATIVE
Attach separate set of workpapers

PART III: CERTIFICATION
I certify the above to be an accurate projection and in agreement with this agency's records and with the terms of this agency's contract.

Cassie Frasher	9/30/2025	Director of Administrative Services
Signature	Date	Title

	(43)	(17)	(4,140)	(473)	(3,035)	(2,567)	(732)
CFBHN Funding - Allowable Expenditures	(43)	(17)	(4,140)	(473)	(3,035)	(2,567)	(732)
Does CFBHN funding exceed allowable expenses?	NO	NO	NO	NO	NO	NO	NO
Admin percentage	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%

29 Aftercare - Individual	Total for State Funded SAMH Cost Centers	Total All SAMH Cost Centers	Non-SAMH (change name to actual cost pool)	Non-SAMH (change name to actual cost pool)	Non-SAMH Cost Center	Total Revenue	Administration	Total Expenses
-	138,602	138,602				138,602		
	9,088					9,088		
	9,088					9,088		
	466					466		
	128					128		
-	119,543					119,543		
	-					-		
	119,543					119,543		
	-					-		
	-					-		
	9,377					9,377		
	-	-	321,037		321,037	321,037		
	-	-			-	-		
-	-	-	321,037	-	321,037	321,037		
	-	-			-	-		
-	-	-	-	-	-	-		
-	138,602	138,602	321,037	-	321,037	459,639		

29 Aftercare - Individual	Total for State Funded SAMH Cost Centers	Total SAMH Cost Centers	Non-SAMH (change name to actual cost pool)	Non-SAMH (change name to actual cost pool)	Non-SAMH Cost Center		Administration	Total Expenses
-	67,104	67,104	-	321,037	321,037		41,923	430,066
	-	-			-			-
-	67,104	67,104	-	321,037	321,037		41,923	430,066
	-	-			-			-
	84,219	84,219			-			84,219
-	84,219	84,219	-	-	-		-	84,219
-	151,325	151,325	-	321,037	321,037		41,923	514,285
	-	-			-			-
-	-	-	-	-	-		-	-
-	151,325	151,325	-	321,037	321,037		41,923	514,285
	-	-			-			-
	-	-			-			-
-	151,325	151,325	-	321,037	321,037		41,923	514,285

0	(12,721)	(12,721)			(0)
0	(12,721)	(12,721)	0	(321,037)	(321,037)
NO	NO	NO	NO	NO	NO
N/A	0.00%	0.00%	N/A	0.00%	0.00%

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COMPLIANCE SECTION

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INDEPENDENT ACCOUNTANTS' REPORT

Board of County Commissioners and the Florida Auditor General
Polk County, Florida

We have examined Polk County, Florida's (County) compliance with Section 218.415, *Florida Statutes*, regarding the investment of public funds and Section 365.172(10) and 365.173(2)(d), *Florida Statutes*, regarding emergency communications number E911 system fund during the year ended September 30, 2025. Management of the County is responsible for County's compliance with the specified requirements. Our responsibility is to express an opinion on County's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the County complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the County complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to the engagement.

Our examination does not provide a legal determination on the County's compliance with specified requirements.

In our opinion, the County complied, in all material respects, with Section 218.415, *Florida Statutes*, regarding the investment of public funds and Section 365.172(10) and 365.173(2)(d), *Florida Statutes*, regarding emergency communications number E911 system fund during the year ended September 30, 2025.

This report is intended solely for the information and use of the County and the Auditor General, State of Florida, and is not intended to be and should not be used by anyone other than these specified parties.

CliftonLarsonAllen LLP

CliftonLarsonAllen LLP

Lakeland, Florida
March 24, 2026

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MANAGEMENT LETTER

Honorable Chairman and Members
Board of County Commissioners
Polk County, Florida

Report on the Financial Statements

We have audited the financial statements of Polk County, Florida (County), as of and for the fiscal year ended September 30, 2025, and have issued our report thereon dated March 24, 2026.

Auditors' Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards,* issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements of Federal Awards* (Uniform Guidance); and Chapter 10.550, Rules of the Auditor General.

Other Reporting Requirements

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*; Independent Auditor's Report on Compliance for Each Major Federal Program and State Project and Report on Internal Control over Compliance; Schedule of Findings and Questioned Costs; and Independent Accountants' Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports and schedule, which are dated March 24, 2026, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding financial audit report. Corrective action has partially been taken to address the finding and recommendation made in the preceding financial audit report.

Prior Year Findings		Current Year Status			Current Year Finding #
		Cleared	Partially Cleared	Not Cleared	
2024-001 Reporting (Hazard Mitigation Grant)	Signficant Deficiency in Internal Control over Compliance		X		2024-001

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Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The County was established by Constitution of the State of Florida; Article VIII, Section 1 (c). Polk County, Florida has two blended component units, Harden/Parkway and Eloise Community Redevelopment Agencies (CRAs), were created pursuant to Section 163.360 of the Florida Statutes and by County Ordinances 04-11 and 98-50, respectively.

Financial Condition and Management

Sections 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the County met one or more of the conditions described in Section 218.503(1), *Florida Statutes*, and to identify the specific condition(s) met. In connection with our audit, we determined that the County did not meet any of the conditions described in Section 218.503(1), *Florida Statutes*.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for the County. It is management's responsibility to monitor the County's financial condition, and our financial condition assessment was based in part on representations made by management and review of financial information provided by same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Property Assessed Clean Energy (PACE) Programs

As required by Section 10.554(1)(i)6.a., Rules of the Auditor General, requires a statement as to whether a PACE program authorized pursuant to Section 163.081 or Section 163.082, *Florida Statutes*, operated in the County's geographical boundaries. A PACE program did not operate within the County's geographical boundaries during the fiscal year under audit.

Special District Component Units

Section 10.554(1)(i)5.c., Rules of the Auditor General, requires, if appropriate, that we communicate the failure of a special district that is a component unit of a county, municipality, or special district, to provide the financial information necessary for proper reporting of the component unit within the audited financial statements of the county, municipality, or special district in accordance with Section 218.39(3)(b), *Florida Statutes*. In connection with our audit, we did not note any special district component units that failed to provide the necessary information for proper reporting in accordance with Section 218.39(3)(b), *Florida Statutes*.

As required by Section 218.39(3)(c), *Florida Statutes*, and Section 10.554(1)(i)6, Rules of the Auditor General, the Harden Parkway Community Redevelopment Agency (CRA) and the Eloise Community Redevelopment Agency (CRA) reported the required information in their own audit report.

Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, there was one instance of noncompliance described in the accompanying schedule of findings and questioned costs as items 2025-001.

Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, federal and other granting agencies, the Board of County Commissioners, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

CliftonLarsonAllen LLP

CliftonLarsonAllen LLP

Lakeland, Florida
March 24, 2026

CliftonLarsonAllen LLP
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INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Polk County Board of County Commissioners
Polk County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Polk County, Florida (the County) as of and for the year ended September 30, 2025, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated March 24, 2026.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

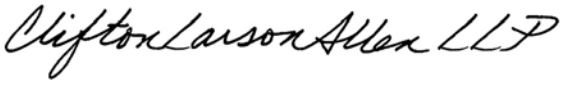
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Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards.*

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



CliftonLarsonAllen LLP

Lakeland, Florida
March 24, 2026

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INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND STATE PROJECT, AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE AND CHAPTER 10.550, RULES OF THE AUDITOR GENERAL OF THE STATE OF FLORIDA

Polk County Board of County Commissioners
Polk County, Florida

Report on Compliance for Each Major Federal Program and State Project

Opinion on Each Major Federal Program and State Project

We have audited Polk County, Florida's (the County) compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement*, and the requirements described in the Florida Department of Financial Services' *State Project Compliance Supplement* that could have a direct and material effect on each of the County's major federal programs and state projects for the year ended September 30, 2025. The County's major federal programs and state projects are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, the County complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs and state projects for the year ended September 30, 2025.

Basis for Opinion on Each Major Federal Program and State Project

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative* Requirements*, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance); and Chapter 10.550 Rules of the Auditor General for Local Government Entity Audits (Chapter 10.550). Our responsibilities under those standards and the Uniform Guidance and Chapter 10.550 are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program and state project. Our audit does not provide a legal determination of the County's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the County's federal programs and state projects.

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Auditors' Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the County's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, the Uniform Guidance, and Chapter 10.550 will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the County's compliance with the requirements of each major federal program and state project as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, the Uniform Guidance, and Chapter 10.550, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the County's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the County's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance and Chapter 10.550, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Other Matters

The results of our auditing procedures disclosed instances of noncompliance, which are required to be reported in accordance with the Uniform Guidance and Chapter 10.550 and which are described in the accompanying schedule of findings and questioned costs as items 2025-001. Our opinion on each major federal program and State Project is not modified with respect to these matters.

Government Auditing Standards requires the auditor to perform limited procedures on the County's response to the noncompliance findings identified in our compliance audit described in the accompanying schedule of findings and questioned costs. The County's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

Report on Internal Control Over Compliance

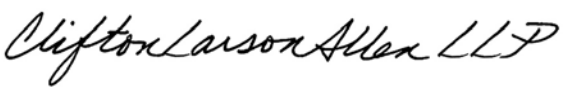
Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, as discussed below, we did identify certain deficiencies in internal control over compliance that we consider to be significant deficiencies.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance. We consider the deficiency in internal control over compliance described in the accompanying schedule of findings and questioned costs as item 2025-001, to be a significant deficiency.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

Government Auditing Standards requires the auditor to perform limited procedures on the County's response to the internal control over compliance findings identified in our audit described in the accompanying schedule of findings and questioned costs. The County's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance and Chapter 10.550. Accordingly, this report is not suitable for any other purpose.



CliftonLarsonAllen LLP

Lakeland, Florida
March 24, 2026

POLK COUNTY, FLORIDA
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE
YEAR ENDED SEPTEMBER 30, 2025

Agency/Program	Assistance Listing Number	Pass-Through Identifying Number	Grant Identification	Expenditures	Transfers to Subrecipients
Federal Awards					
Corporation for National and Community Service					
Direct Programs:					
Retired and Senior Volunteer Program	94.002	N/A	22SRHFL008	$ 36,137	$ -
Total Program				36,137	-
Total Corporation for National and Community Service				36,137	-
Department of Health and Human Services					
Direct Programs:					
Congressional Directive Spending Projects	93.493	N/A	6H79FG000944-01M001	184,536	184,536
Total Program				184,536	184,536
Passed through the Ounce of Prevention Fund of Florida and Healthy Families:					
Promoting Safe and Stable Families	93.556	LJ959	#20-25-05	19,257	-
Promoting Safe and Stable Families	93.556	LJ959	#20-25-05 (Amendment #13)	90,443	-
Total Program				109,700	-
TANF Cluster:					
Passed through the Ounce of Prevention Fund of Florida and Healthy Families:					
Temporary Assistance for Needy Families Block Grant	93.558	LJ959	#20-25-05	105,588	-
Temporary Assistance for Needy Families Block Grant	93.558	LJ959	#20-25-05 (Amendment #13)	312,921	-
Total TANF Cluster				418,509	-
Passed through the Ounce of Prevention Fund of Florida and Healthy Families:					
Community-Based Child Abuse Prevention Grants	93.590	LJ959	#20-25-05	40,422	-
Community-Based Child Abuse Prevention Grants	93.590	LJ959	#20-25-05 (Amendment #13)	84,684	-
Total Program				125,106	-
Passed through the Department of Revenue:					
Child Support Enforcement	93.563	15-279-2115	COC53	323,377	-
Passed through Florida Department of Children and Families and Central Florida Behavioral Health Network, Inc.:					
Block Grants for Prevention and Treatment of Substance Abuse	93.959	QG038	QG038	141,117	-
Total Department of Health and Human Services				1,302,345	184,536

See accompanying Notes to the Schedule of Federal Awards and State Projects.

POLK COUNTY, FLORIDA
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE (CONTINUED)
YEAR ENDED SEPTEMBER 30, 2025

Agency/Program	Assistance Listing Number	Pass-Through Identifying Number	Grant Identification	Expenditures	Transfers to Subrecipients
Department of Homeland Security					
Passed through Florida Division of Emergency Management:					
Disaster Grants - Public Assistance FEMA-4673-DR-FL	97.036	Hurricane Ian Z2980	Hurricane Ian Z2980	$ 18,255,374	$ -
Disaster Grants - Public Assistance FEMA-4834-DR-FL	97.036	Hurricane Milton Z4408	Hurricane Milton Z4408	18,922,577	-
Disaster Grants - Public Assistance FEMA-4734-DR-FL	97.036	Hurricane Idalia Z4043	Hurricane Idalia Z4043	198,875	-
Disaster Grants - Public Assistance FEMA-4673-DR-FL	97.036	Hurricane Ian Z3179	Hurricane Ian Z3179	17,772	-
Total Program				37,394,598	-
Passed through Florida Division of Emergency Management:					
Emergency Management Performance Grant	97.042	G0548	G0548	152,408	-
Emergency Management Performance Grant	97.042	G0481	G0481	13,745	-
Total Program				166,153	-
Staffing for Adequate Fire and Emergency Response (SAFER)	97.083	N/A	EMW-2016-FH-00630	205,783	-
Total Department of Homeland Security				37,766,534	-
Department of Housing and Urban Development					
CDBG - Entitlement Grants Cluster					
Direct Programs:					
Community Development Block Grant	14.218	N/A	B-24-UC-12-0007	2,789,389	863,993
Direct Programs:					
Emergency Solutions Grant Program	14.231	N/A	E-24-UC-12-0007	348,954	322,631
Emergency Solutions Grant Program - RUSH Funding	14.231	N/A	E-24-UW-12-0007	196,458	185,925
Emergency Solutions Grant Program - RUSH Funding	14.231	N/A	E-22-UW-12-0007	40,019	38,469
Total Program				585,431	547,025
Direct Programs:					
Home Investment Partnerships Program	14.239	N/A	M-21-UC-12-0218	70,561	-
Home Investment Partnerships Program	14.239	N/A	M-22-UC-12-0218	8,873	-
Home Investment Partnerships Program	14.239	N/A	M-23-UC-12-0218	596,253	-
Home Investment Partnerships Program	14.239	N/A	M-24-UC-12-0218	300,263	-
COVID-19 - Home Investment Partnerships Program	14.239	N/A	M-21-UP-12-0218	35,445	-
Total Program				1,011,395	-
Passed through Department of Economic Opportunity:					
Community Development Block Grants/State's Program and Non-Entitlement Grants in Hawaii	14.228	I0176	I0176	407,740	-
Direct Programs:					
Economic Development Initiative, Community Project Funding and Miscellaneous Grants	14.251	N/A	B-23-CP-FL-0405	195,757	-
Total Department of Housing and Urban Development				4,989,712	1,411,018
Department of Justice					
Direct Programs:					
Public Safety Partnership and Community Policing Grant	16.710	N/A	15JCOPS-24-GG-02140-TECP	704,998	-
Public Safety Partnership and Community Policing Grant	16.710	N/A	15JCOPS-24-GG-02137-TECP	636,747	-
Total Program				1,341,745	-
Direct Programs:					
Edward Byrne Memorial Justice Assistance Grant Program	16.738	N/A	15PBJA-21-GG-01383-JAGX	103,108	-
Total Department of Justice				1,444,853	-

See accompanying Notes to the Schedule of Federal Awards and State Projects.

POLK COUNTY, FLORIDA
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE (CONTINUED)
YEAR ENDED SEPTEMBER 30, 2025

Agency/Program	Assistance Listing Number	Pass-Through Identifying Number	Grant Identification	Expenditures	Transfers to Subrecipients
Department of Transportation					
Direct Programs:					
Passed through Florida Department of Transportation:					
Highway Planning and Construction-Local Agency Program	20.205	G2H04	G2H04	$ 59,160	$ -
Highway Planning and Construction-Local Agency Program	20.205	G2R78	G2R78	188,783	-
Total Program				247,943	-
Passed through Florida Department of Transportation:					
FTA Section 5305(d), Metropolitan Planning Program	20.505	G2V52	G2V52	1,530,377	-
Direct Programs:					
Safe Streets and Roads for All	20.939	693JJ32440057	693JJ32440057	219,534	-
Total Department of Transportation				1,997,854	-
Department of Treasury					
Direct Programs:					
COVID-19 Coronavirus State and Local Fiscal Recovery Funds	21.027	N/A	Z1890	66,876,278	-
Passed through Florida Department of Environmental Protection					
State and Local Fiscal Recovery Funds (SLFRFP0125)	21.027	22FRP12	22FRP12	7,050,000	-
Direct Programs:					
COVID-19 Emergency Rental Assistance	21.023	N/A	1505-0270	70,036	-
Direct Programs:					
Local Assistance and Tribal Consistency Fund	21.032	N/A	ARP Act of 2021, Section 9901	100,000	-
Total Department of Treasury				74,096,314	-
Elections Assistance Commission					
Passed through Florida Department of State:					
Help America Vote Act Requirements Payments	90.401	24.e.an.000.53	24.e.an.000.53	10,350	-
Total Expenditures of Federal Awards				$ 121,644,099	$ 1,595,554

See accompanying Notes to the Schedule of Federal Awards and State Projects.

POLK COUNTY, FLORIDA
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE (CONTINUED)
YEAR ENDED SEPTEMBER 30, 2025

Agency/Program	CSFA Number	Pass-Through Identifying Number	Grant Identification	Expenditures	Transfers to Subrecipients
State Financial Assistance					
Department of Agriculture and Consumer Services					
Direct Programs:					
Mosquito Control	42.003	N/A	31684	$ 55,670	$ -
Off-Highway Vehicle Safety and Recreation (OHV)	42.020	N/A	31374	184,914	-
Agriculture Education and Promotional Facility	42.047	N/A	27954	43,752	-
Total Department of Agriculture and Consumer Services				284,336	-
Department of Children and Families					
Passed through Florida Department of Children and Families:					
Block Grants for Community Mental Health Services	60.115	LH833	LH833	423,417	-
Total Department of Children and Families				423,417	-
Department of Economic Opportunity					
Passed through Enterprise Florida, Inc.:					
Economic Development Partnerships	40.040	2025 Iron Man Florida 70.3	2025 Iron Man Florida 70.3	11,696	-
Economic Development Partnerships	40.040	2025 Spring Games	2025 Spring Games	16,008	-
Economic Development Partnerships	40.040	2025 RussMatt Collegiate Invitational	2025 RussMatt Collegiate Invitational	99,000	-
Economic Development Partnerships	40.040	2025 Senior Softball USA Tournament of Champions	2025 Senior Softball USA Tournament of Champions	11,624	-
Total Department of Economic Opportunity				138,328	-
Department of Education					
Direct Programs:					
Coach Aaron Feis Guardian Program	48.140	N/A	96T-90210-5D001	177,876	-
Total Department of Education				177,876	-
Department of Environmental Protection					
Direct Programs:					
Statewide Water Quality Restoration Projects	37.039	N/A	LPR0019	445,000	-
Statewide Water Quality Restoration Projects	37.039	N/A	LPA0436	2,862,249	-
Statewide Water Quality Restoration Projects	37.039	N/A	WRP08	227,476	-
Statewide Water Quality Restoration Projects	37.039	N/A	L0124	1,800,000	-
Total Program				5,334,725	-
Direct Programs:					
Innovative Technologies	37.103	N/A	INV37	536,909	-
Total Department of Environmental Protection				5,871,634	-
Department of Health					
Direct Programs:					
Emergency Medical Services (EMS) Matching Awards	64.003	N/A	M2452	95,419	-
Total Department of Health				95,419	-

See accompanying Notes to the Schedule of Federal Awards and State Projects.

POLK COUNTY, FLORIDA
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE (CONTINUED)
YEAR ENDED SEPTEMBER 30, 2025

Agency/Program	CSFA Number	Pass-Through Identifying Number	Grant Identification	Expenditures	Transfers to Subrecipients
Department of Law Enforcement					
Direct Programs:					
State Assistance for Fentanyl Eradication (S.A.F.E.) in Florida	71.122	N/A	2023-SAFE-SF-001	$ 197,642	$ -
Direct Programs:					
School Security Assessment Grant Program	71.152	N/A	LV026	273	-
Total Department of Law Enforcement				197,915	-
Department of State					
Direct Programs:					
Cultural Facilities Grant Program	45.014	N/A	23.h.sc.100.014	350,591	-
Direct Programs:					
State Aid to Libraries	45.030	N/A	24-ST-72	199,608	-
Total Department of State				550,199	-
Department of Transportation					
Direct Programs:					
Commission for the Transportation Disadvantaged Planning	55.002	N/A	G3D39	7,678	-
Commission for the Transportation Disadvantaged Planning	55.002	N/A	G3036	28,400	-
Total Program				36,078	-
Direct Programs:					
Transportation Regional Assistance Program	55.026	N/A	G1W29	4,589,434	-
Direct Programs:					
Florida Shared-Use Nonmotorized (Sun) Trail Network	55.038	N/A	G2M82	2,194,216	-
Direct Programs:					
Local Transportation Projects	55.039	N/A	G2L18	323,825	-
Total Department of Transportation				7,143,553	-
Executive Office of the Governor					
Direct Programs:					
Emergency Management Programs	31.063	N/A	A0570	30,375	-
Emergency Management Programs	31.063	N/A	A0430	83,479	-
Total Program				113,854	-
Direct Programs:					
Local Emergency Management and Mitigation Initiatives	31.064	N/A	F0088	219,500	-
Direct Programs:					
Emergency Management Projects	31.067	N/A	T0374	1,152	-
Emergency Management Projects	31.067	N/A	T0314	15,269	-
Emergency Management Projects	31.067	N/A	T0214	9,079	-
Total Program				25,500	-
Total Executive Office of the Governor				358,854	-

See accompanying Notes to the Schedule of Federal Awards and State Projects.

POLK COUNTY, FLORIDA
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE (CONTINUED)
YEAR ENDED SEPTEMBER 30, 2025

Agency/Program	CSFA Number	Pass-Through Identifying Number	Grant Identification	Expenditures	Transfers to Subrecipients
Florida Housing Finance Corporation					
Direct Programs:					
State Housing Initiative Partnership Program (SHIP)	40.901	N/A	FY 22/23	$ 3,138,973	$ 228,000
State Housing Initiative Partnership Program (SHIP)	40.901	N/A	FY 23/24	2,825,179	422,425
State Housing Initiative Partnership Program (SHIP)	40.901	N/A	FY 24/25	750,226	554,825
Total Program				6,714,378	1,205,250
Total Florida Housing Finance Corporation				6,714,378	1,205,250
Total Expenditures of State Financial Assistance				$ 21,955,909	$ 1,205,250
Total Expenditures of Federal Awards and State Financial Assistance				$ 143,600,008	$ 2,800,804

See accompanying Notes to the Schedule of Federal Awards and State Projects.

POLK COUNTY, FLORIDA
NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE
YEAR ENDED SEPTEMBER 30, 2025

NOTE 1 GENERAL

The accompanying schedule of expenditures of federal awards and state financial assistance (the Schedule) presents the activity of all federal awards and state financial assistance of Polk County, Florida (the County). The County reporting entity is defined in Note 1 to the County's basic financial statements for the year ended September 30, 2025. The information in this Schedule is presented in accordance with the requirements of 2 CFR Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance)* and Chapter 691-5, Rules of the Florida Department of Financial Services. The Schedule presents only a selected portion of the operations of the County and is not intended to and does not present the financial position, changes in net position, or cash flows of the County. Therefore, some amounts presented in the Schedule may differ from amounts presented or used in the preparation of the basic financial statements for the fiscal year ended September 30, 2025.

NOTE 2 BASIS OF ACCOUNTING

The accompanying Schedule is presented using the modified accrual basis of accounting, which is described in Note 1 to the County's basic financial statements for the year ended September 30, 2025. Such expenditures are recognized following the cost principles contained in the Uniform Guidance and Chapter 691-5, Rules of the Florida Department of Financial Services for all awards with the exception of Assistance Listing Number 21.027, which follow criteria determined by the Department of Treasury for allowability of costs. Under these principles, certain types of expenditures are not allowable or are limited as to reimbursement. Any negative amounts shown in the Schedule represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years.

NOTE 3 INDIRECT COST RATE

The county has not elected to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

NOTE 4 OUNCE OF PREVENTION MATCH

In addition to the amounts listed on the Schedule, the County received additional funding from the state of Florida as a match for certain Federal programs. The amounts listed below represent the funding provided by the state of Florida as a match to the specified federal programs.

Agency/Program	Assistance Listing Number	Grant Identification	Expenditures
State Matching Monies			
Passed through the Ounce of Prevention Fund of Florida and Healthy Families:			
Promoting Safe and Stable Families	93.556	#20-25-05	$ 6,419
Promoting Safe and Stable Families	93.556	#20-25-05 (Amendment #13)	18,837
Total Program			25,256
Temporary Assistance for Needy Families	93.558	#20-25-05	185,410
Temporary Assistance for Needy Families	93.558	#20-25-05 (Amendment #13)	549,483
Total Program			734,893
Community-Based Child Abuse Prevention Grants	93.590	#20-25-05	10,106
Community-Based Child Abuse Prevention Grants	93.590	#20-25-05 (Amendment #13)	21,171
Total Program			31,277
HFF Workforce Stabilization Funds-			
II C-State funds not subject to Sec 215.97, F.S. (FSAA)	N/A	#20-25-05	25,877
II C-State funds not subject to Sec 215.97, F.S. (FSAA)	N/A	#20-25-05 (Amendment #13)	75,936
Total Program			101,813
Total State Matching Monies			$ 893,239

SCHEDULE OF FINDINGS AND QUESTIONED COSTS

POLK COUNTY, FLORIDA
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
YEAR ENDED SEPTEMBER 30, 2025

Section I – Summary of Auditors' Results

Financial Statements

1. Type of auditors' report issued: Unmodified
2. Internal control over financial reporting:
   - Material weakness identified? ____ yes ___X___ no
   - Significant deficiency identified? ____ yes ___X___ none reported
3. Noncompliance material to financial statements noted? ____ yes ___X___ no

Federal Awards

1. Internal control over major federal programs:
   - Material weakness identified? ____ yes ___X___ no
   - Significant deficiency identified? ____ yes ___X___ none reported
2. Type of auditors' report issued on compliance for major federal programs: Unmodified
3. Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)? ____ yes ___X___ no

Identification of Major Federal Programs

Assistance Listing Number	Name of Federal Program or Cluster
21.027	Coronavirus State & Local Fiscal Recovery Funds

Dollar threshold used to distinguish between Type A and Type B programs: $ 3,000,000

Auditee qualified as low-risk auditee? ___X___ yes ____ no

Part I – Summary of Auditors' Results (Continued)

State Financial Assistance

1. Internal control over state projects:

   - Material weakness identified? _____ yes ___X___ no
   - Significant deficiency identified? ___X___ yes _____ none reported

2. Type of auditors' report issued on compliance for state projects: Unmodified

3. Any audit findings disclosed that are required to be reported in accordance with Chapter 10.550, Rules of the Auditor General? ___X___ yes _____ no

Identification of Major State Projects

Catalog of State Financial Assistance Number	Name of State Project
37.039	Statewide Water Quality Restoration Projects
55.026	Transportation Regional Incentive Program (TRIP)
55.038	Florida Shared-Use Non-motorized (SUN) Trail Network

Dollar threshold used to distinguish between Type A and Type B state projects: $ 750,000

Part II – Financial Statement Findings

Our audit did not disclose any matters required to be reported in accordance with *Government Auditing Standards*.

Part III – Findings and Questioned Costs – Major Federal Programs

Our audit did not disclose any matters required to be reported in accordance with 2 CFR 200.516(a).

Part IV – Findings and Questioned Costs – Major State Projects

2025-001 - Reporting

State Agency: Florida Department of Environmental Protection
State Project Name: Statewide Water Quality Restoration Projects
Assistance Listing Number: 37.039
State Award Identification Number and Year: See table below
Award Period: See table below

Contract Number	Contract Start Date	Contract End Date
LPA0436	12/14/2023	03/31/2027
L0124	12/10/2024	03/31/2027
LPR0019	08/16/2022	12/31/2026
WRP08	04/08/2024	10/31/2027

Type of Finding: Significant Deficiency in Internal Control over Compliance, Other Matter

Criteria or specific requirement: The grant agreements require that quarterly project progress reports are due to the Department no later than twenty (20) days following the completion of the quarterly reporting period.

Condition: During our testing, we noted that a quarterly progress report was not submitted within 20 days of period-end. Additionally, this quarterly progress report was not reviewed and approved before submission to the Department.

Questioned costs: None

Context: One of five quarterly progress reports selected for testing were not submitted within 20 days of the quarter-end and was not reviewed and approved prior to submission.

Cause: The County's internal controls did not prevent or detect the noncompliance.

2025-001 – Reporting (Continued)

Effect: The County was not in compliance with the reporting requirements as specified in the grant agreement.

Repeat Finding: No

Recommendation: We recommend the County update policies, procedures, and controls to ensure that reports are filed timely. In addition, we recommend implementing a tracking system for each grant which includes significant reporting requirements and deadlines.

Views of responsible officials: There is no disagreement with the audit finding. See Corrective Action Plan.

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William D. Beasley
County Manager

Deputy County Managers:
John M. Bohde
Ryan J. Taylor

POLK COUNTY

Board of County Commissioners
330 W. Church St.
PO Box 9005 • Drawer CA01
Bartow, FL 33831-9005

PHONE: 863-534-6444
FAX: 863-534-7069
www.polkfl.gov

March 24, 2026

CORRECTIVE ACTION PLAN

Polk County, Florida, respectfully submits the following corrective action plan for the year ended September 30, 2025.

Audit period: October 1, 2024 – September 30, 2025

The finding from the Schedule of Findings and Questioned Costs is discussed below. The finding is numbered consistently with the number assigned in the schedule.

FINDINGS – STATE AWARD PROGRAMS AUDITS

2025-001 Statewide Water Quality Restoration Projects – Assistance Listing No. 37.039

Recommendation: We recommend the County update policies, procedures, and controls to ensure that reports are filed timely. In addition, we recommend implementing a tracking system for each grant which includes significant reporting requirements and deadlines.

Explanation of Disagreement with Audit finding: There is no disagreement with the audit finding.

Action taken in response to the finding: Polk County is implementing corrective actions to ensure timely and compliant submission of required reports.

The County is implementing a centralized grants management system (Euna Grants, fka AmpliFund) to track reporting requirements, due dates, and assigned responsibilities, with automated reminders and escalation alerts for upcoming and missed deadlines.

Each grant will be assigned to a designated project manager responsible for maintaining accurate information and ensuring timely submission of all required reports. Division Directors will provide final review and approval prior to submission to ensure completeness, accuracy, and compliance with funder requirements.

COMMISSIONERS: Becky Troutman • Rick Wilson • Bill Braswell, Vice Chair • Martha Santiago, Ed.D., Chair • Mike Scott

The County is establishing formalized written procedures requiring documented review of all reports for completeness, accuracy, and compliance with funder requirements.

The grants management team will conduct ongoing monitoring of active grants to track reporting status, verify deadlines, and follow up on any outstanding items. Any reports identified as at risk of being late will be escalated to senior leadership.

Staff training has been implemented and will continue on an ongoing basis to reinforce reporting requirements, system usage, and compliance expectations.

Name(s) of the contact person(s) responsible for corrective action: Antquan Taylor, Interim Grants and Community Investment Manager.

Planned completion date for corrective action plan: September 30, 2026.

If there are any questions regarding this corrective action plan, please contact Antquan Taylor at 863-278-9593.

Sincerely,

William D. Beasley

County Manager

POLK COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT

FINANCIAL STATEMENTS
AND SUPPLEMENTARY INFORMATION

YEAR ENDED SEPTEMBER 30, 2025



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POLK COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT
TABLE OF CONTENTS
YEAR ENDED SEPTEMBER 30, 2025

INDEPENDENT AUDITORS' REPORT	**1**
FINANCIAL STATEMENTS	
BALANCE SHEET – GOVERNMENTAL FUNDS	**4**
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS	**5**
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL – GENERAL FUND	**6**
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL – COURT FUND	**7**
STATEMENT OF FIDUCIARY NET POSITION	**8**
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION	**9**
NOTES TO FINANCIAL STATEMENTS	**10**
SUPPLEMENTARY INFORMATION - COMBINING STATEMENTS	
COMBINING STATEMENT OF FIDUCIARY NET POSITION – ALL CUSTODIAL FUNDS	**28**
COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION – ALL CUSTODIAL FUNDS	**29**
OTHER REPORTS	
INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*	**30**
MANAGEMENT LETTER	**32**
INDEPENDENT ACCOUNTANTS' REPORT	**34**

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INDEPENDENT AUDITORS' REPORT

Honorable Stacy M. Butterfield
Clerk of the Circuit Court
Polk County, Florida

Report on the Financial Statements

Opinions

We have audited the financial statements of each major fund and the aggregate remaining fund information of the Polk County, Florida, Clerk of the Circuit Court (the Clerk), as of and for the year ended September 30, 2025, and the related notes to the financial statements as listed in the table of contents.

In our opinion, accompanying the financial statements referred to above present fairly, in all material respects, the respective financial position of each major fund and the aggregate remaining fund information of the Clerk, as of September 30, 2025, and the in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Clerk and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphases of Matter

As discussed in Note 1, the financial statements of the Clerk referred to above were prepared solely for the purpose of complying with the Rules of the Auditor General of the State of Florida. In conformity with the Rules, the financial statements are intended to present the financial position and the changes in financial position of only that portion of each major fund and the aggregate remaining fund information of Polk County, Florida that is attributable to the transactions of the Clerk. They do not purport to, and do not, present fairly the financial position of Polk County, Florida as of September 30, 2025 or the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

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As discussed in Note 1 to the financial statements, the Clerk implemented Governmental Accounting Standards Board (GASB) Statement No. 101, *Compensated Absences*, effective for the fiscal year end September 30, 2025. GASB Statement No. 101 requires liabilities to be recognized for leave attributable to services already rendered that accumulates and is more likely than not to be used or otherwise paid or settled. Our opinions are not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Clerk's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

Required Supplementary Information

Management has omitted management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinions on the basic financial statements is not affected by this missing information.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Clerk's basic financial statements. The combining statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining statements and schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining statements and schedules are fairly stated in all material respects in relation to the basic financial statements as a whole.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated March 5, 2026, on our consideration of the Clerk's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Clerk's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Clerk's internal control over financial reporting and compliance.

CliftonLarsonAllen LLP

CliftonLarsonAllen LLP

Lakeland, Florida
March 5, 2026

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POLK COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT
BALANCE SHEET – GOVERNMENTAL FUNDS
SEPTEMBER 30, 2025

	General	Court	Records Modernization	Total Governmental Funds
ASSETS				
Cash and Cash Equivalents	$ 5,934,548	$ 8,562,113	$ 8,384,545	$ 22,881,206
Due from Polk County, Florida Board of County Commissioners	29,154	-	-	29,154
Due from Other Governments	74,780	122,349	-	197,129
Accounts Receivables	7,209	155,568	-	162,777
Total Assets	$ 6,045,691	$ 8,840,030	$ 8,384,545	$ 23,270,266
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES				
LIABILITIES				
Vouchers Payable	$ 126,394	$ 16,998	$ 1,323	$ 144,715
Accrued Liabilities	256,232	315,846	56,463	628,541
Due to Polk County, Florida Board of County Commissioners	5,638,675	-	-	5,638,675
Due to Other Governments	573	2,808,855	-	2,809,428
Deposits	-	5,698,331	-	5,698,331
Total Liabilities	6,021,874	8,840,030	57,786	14,919,690
DEFERRED INFLOWS OF RESOURCES				
Unavailable Revenue	23,817	-	-	23,817
FUND BALANCES				
Restricted Court-Related Technology	-	-	1,144,674	1,144,674
Restricted Records Modernization	-	-	5,934,807	5,934,807
Restricted Court-Related Operations	-	-	1,247,278	1,247,278
Total Fund Balances	-	-	8,326,759	8,326,759
Total Liabilities, Deferred Inflows of Resources and Fund Balances	$ 6,045,691	$ 8,840,030	$ 8,384,545	$ 23,270,266

See accompanying Notes to Financial Statements.

POLK COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT
STATEMENT OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS
YEAR ENDED SEPTEMBER 30, 2025

	General	Court	Records Modernization	Total Governmental Funds
REVENUES				
Intergovernmental	$ 308,416	$ 1,238,940	$ -	$ 1,547,356
Charges for Services	1,871,358	12,566,587	530,512	14,968,457
Fines and Forfeitures	-	6,850,648	-	6,850,648
Recording Fees	3,265,105	-	1,903,230	5,168,335
Interest	817,705	-	1,465,282	2,282,987
Miscellaneous	38,303	127,365	-	165,668
Total Revenues	6,300,887	20,783,540	3,899,024	30,983,451
EXPENDITURES				
General Government:				
Personnel Services	7,175,797	13,568,172	1,871,997	22,615,966
Operating	1,751,395	1,337,048	1,124,673	4,213,116
Capital Outlay	142,311	-	-	142,311
Capital Outlay - Leases & SBITAs	-	-	41,958	41,958
Debt Service:				
Principal	51,526	65,407	32,079	149,012
Interest	6,485	4,636	6,745	17,866
Total Expenditures	9,127,514	14,975,263	3,077,452	27,180,229
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(2,826,627)	5,808,277	821,572	3,803,222
OTHER FINANCING SOURCES (USES)				
Transfer In:				
Polk County, Florida Board of County Commissioners Appropriations	7,619,386	-	-	7,619,386
Transfers Out:				
Distribution of Excess Fees to the State of Florida	-	(5,808,277)	-	(5,808,277)
Distribution of Excess Appropriations to Polk County, Florida Board of County Commissioners	(4,792,759)	-	-	(4,792,759)
Subscription-Based Information Technology Arrangements	-	-	41,958	41,958
Total Other Financing Sources (Uses)	2,826,627	(5,808,277)	41,958	(2,939,692)
NET CHANGE IN FUND BALANCES	-	-	863,530	863,530
Fund Balances - Beginning of Year	-	-	7,463,229	7,463,229
FUND BALANCES - END OF YEAR	$ -	$ -	$ 8,326,759	$ 8,326,759

See accompanying Notes to Financial Statements.

POLK COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL – GENERAL FUND
YEAR ENDED SEPTEMBER 30, 2025

	Budget			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
REVENUES				
Intergovernmental	$ 300,000	$ 300,000	$ 308,416	$ 8,416
Charges for Services	1,601,479	1,601,479	1,871,358	269,879
Recording Fees	3,107,186	3,107,186	3,265,105	157,919
Interest	500,000	790,000	817,705	27,705
Miscellaneous	24,335	34,335	38,303	3,968
Total Revenues	5,533,000	5,833,000	6,300,887	467,887
EXPENDITURES				
General Government:				
Personnel Services	8,753,946	8,753,946	7,175,797	1,578,149
Operating	2,600,942	2,600,942	1,751,395	849,547
Capital Outlay	750,000	750,000	142,311	607,689
Debt Service:				
Principal	-	55,000	51,526	3,474
Interest	-	8,000	6,485	1,515
Total Expenditures	12,104,888	12,167,888	9,127,514	3,040,374
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(6,571,888)	(6,334,888)	(2,826,627)	3,508,261
OTHER FINANCING SOURCES (USES)				
Transfer In:				
Polk County, Florida				
Board of County Commissioners Appropriations	7,619,386	7,619,386	7,619,386	-
Transfers Out:				
Distribution of Excess Appropriations to				
Polk County, Florida Board of County Commissioners	(1,047,498)	(1,284,498)	(4,792,759)	(3,508,261)
Total Other Financing Sources (Uses)	6,571,888	6,334,888	2,826,627	(3,508,261)
NET CHANGE IN FUND BALANCES	-	-	-	-
Fund Balances - Beginning of Year	-	-	-	-
FUND BALANCES - END OF YEAR	$ -	$ -	$ -	$ -

See accompanying Notes to Financial Statements.

POLK COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT
STATEMENT OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL – COURT FUND
YEAR ENDED SEPTEMBER 30, 2025

	Budget			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
REVENUES				
Intergovernmental	$ 542,051	$ 1,124,413	$ 1,238,940	$ 114,527
Charges for Services	10,508,048	10,508,048	12,566,587	2,058,539
Fines and Forfeitures	6,313,177	6,313,177	6,850,648	537,471
Interest	582,362	-	-	-
Miscellaneous	96,413	96,413	127,365	30,952
Total Revenues	18,042,051	18,042,051	20,783,540	2,741,489
EXPENDITURES				
General Government:				
Personnel Services	14,305,517	13,805,517	13,568,172	237,345
Operating	939,595	1,364,595	1,337,048	27,547
Debt Service:				
Principal	-	70,000	65,407	4,593
Interest	-	5,000	4,636	364
Total Expenditures	15,245,112	15,245,112	14,975,263	269,849
EXCESS OF REVENUES OVER EXPENDITURES	2,796,939	2,796,939	5,808,277	3,011,338
OTHER FINANCING (USES)				
Transfers Out:				
Distribution of Excess Fees to the State of Florida	(2,796,939)	(2,796,939)	(5,808,277)	(3,011,338)
Total Other (Uses)	(2,796,939)	(2,796,939)	(5,808,277)	(3,011,338)
NET CHANGE IN FUND BALANCES	-	-	-	-
Fund Balances - Beginning of Year	-	-	-	-
FUND BALANCES - END OF YEAR	$ -	$ -	$ -	$ -

See accompanying Notes to Financial Statements.

POLK COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT
STATEMENT OF FIDUCIARY NET POSITION
SEPTEMBER 30, 2025

	Custodial Funds
ASSETS	
Cash and Cash Equivalents	$ 28,661,074
LIABILITIES AND FIDUCIARY NET POSITION	
LIABILITIES	
Due to State of Florida	$ 1,580,366
Due to Municipalities	234,363
Due to Others	11,512,780
Deposits, Registry of the Court	4,441,574
Deposits, Witness Fees	29,973
Total Liabilities	17,799,056
FIDUCIARY NET POSITION	10,862,018
Total Liabilities and Fiduciary Net Position	$ 28,661,074

See accompanying Notes to Financial Statements.

POLK COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
YEAR ENDED SEPTEMBER 30, 2025

	Custodial Funds
ADDITIONS	
Tax and Fees Collections	
Individuals and Businesses	$ 153,592,345
Other Governments	26,656,833
License and Fees Collected for State Agencies	125,397,286
Total Additions	305,646,464
DEDUCTIONS	
Payments of Property Tax	
Individuals and Businesses	59,647,297
Other Governments	122,490,594
Payments to State Agencies	125,321,747
Total Deductions	307,459,638
NET (DECREASE) IN FIDUCIARY NET POSITION	(1,813,174)
Fiduciary Net Position - Beginning of Year	12,675,192
FIDUCIARY NET POSITION - END OF YEAR	$ 10,862,018

See accompanying Notes to Financial Statements.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Reporting Entity

Polk County is a political subdivision of the state of Florida governed by the state constitution and general laws of the state of Florida.

The Clerk of the Circuit Court (the Clerk) is a County Agency and a local governmental entity pursuant to Article 8, Section 1(d), of the Constitution of the State of Florida. For financial statement and reporting purposes, the Clerk does not meet the definition of a legally separate organization and is not considered to be a component unit. The Clerk is considered to be a part of the primary government of Polk County, Florida. The financial statements contained herein represent the financial transactions of the Clerk only.

The Clerk's financial statements have been prepared for the purpose of complying with Section 218.39(2), *Florida Statutes*, and Chapter 10.550, *Rules of the Auditor General – Local Governmental Entity Audits*, which requires the Clerk to only present fund financial statements. Accordingly, due to the omission of government-wide financial statements and related disclosures, including management's discussion and analysis, these financial statements do not constitute a complete presentation of financial position of the Clerk as of September 30, 2025, and the changes in its financial position for the year ended, in conformity with Governmental Accounting Standards Board (GASB) Statement No. 34, *Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments*, but otherwise constitute financial statements prepared in conformity with accounting principles generally accepted in the United States of America.

The legislative and governing body of the County is the five-member board of county commissioners. Each county commissioner is elected on a county-wide basis for a four-year term of office and each county commissioner is a resident of their Commission District. Polk County became a Home Rule Charter County on January 1, 1999, with an appointed county manager, and with separate legislative and executive functions. The county manager is the head of the administrative branch of county government and is responsible to the board of county commissioners for the proper administration of all affairs of the County, except for those powers, duties and functions residing, as specified by law, with the elected constitutional officers.

The Clerk is an elected public official serving both the Circuit and County Court in an administrative capacity. The Clerk's functions are to keep the courts' records and seal, serve as county recorder, issue and process, enter judgments and orders, give certified copies from the records, record and maintain custody of records, summon and process juries, serve as accountant, auditor, and clerk to the board of county commissioners and perform other designated duties.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Reporting Entity (Continued)

The general operations of the Clerk are funded through the fees charged to third parties and budget appropriations from the Polk County, Florida, Board of County Commissioners. The court operations of the Clerk are funded through fees and fines charged to third parties and funding from the Florida Clerk of Court Operations Corporation. The record modernization operations of the Clerk are funded through recording fees.

Measurement Focus, Basis of Accounting, and Basis of Presentation

These fund financial statements are prepared in conformity with the reporting guidelines established by the GASB and accounting practices prescribed by the Auditor General of the State of Florida. These financial statements present only the portion of the funds of Polk County, Florida that are attributable to the Clerk. They are not intended to present fairly the financial position and results of operations of Polk County, Florida in conformity with accounting principles generally accepted in the United States of America.

The Clerk reports the following major funds:

General Fund – The General Fund is used to account for all revenue and expenditures applicable to the general operations of the Clerk, which are not accounted for in another fund. All operating revenue not specifically restricted or designated as to use, is recorded in the general fund.

Court Fund – The Court Fund is used to account for all court-related financial resources. Based on the legal opinion provided by Clerks of Court Operations Corporation (CCOC) general counsel of the provisions of Section 28.35 and Section 28.37(3), *Florida Statutes*, which were adopted as policy by the CCOC Finance and Budget Committee, a portion of excess court-related funds have been included in a fund liability, Due to Other Governments.

Records Modernization Fund – To account for the additional service charges on recorded instruments for modernizing the official record keeping systems in the Clerk's office per Section 28.24(12)(d), *Florida Statutes.* This fund also accounts for interest earned in the court fund to be used exclusively for additional clerk of court-related operational needs and court-related technology needs of the clerk as defined in s. 29.008(1)(f)2. and (h) per 28.24(12)(e), *Florida Statutes* and 142.01(2), *Florida Statutes.*

Additionally, the Clerk reports the following fund type:

Fiduciary Fund Type

Custodial Funds – Custodial Funds are used to account for assets held by a government in a fiduciary capacity for individuals, private organizations, or other governments.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Basis of Accounting

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

Governmental funds are accounted for using the modified accrual basis of accounting. Their revenues are recognized when they become measurable and available. Revenues are considered to be available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Clerk considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are generally recognized under the modified accrual basis of accounting when the related fund liability is incurred, if measurable, except accrued compensated absences which are recorded only when payment has matured and will be payable shortly after year-end.

All governmental funds are accounted for using a current financial resources measurement focus. With this measurement focus only current assets and current liabilities generally are included on the balance sheet. Statement of revenues, expenditures, and changes in fund balances of these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets.

In governmental funds, intergovernmental revenues are considered susceptible to accrual when they are both measurable and available.

Charges for services, recording fees, fines and forfeitures and miscellaneous revenues are generally recorded as revenues when received in cash because they are usually not measurable until actually received.

Use of Estimates

The preparation of the financial statements requires management of the Clerk to make a number of estimates and assumptions relating to the reported amounts of assets and liabilities and the disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the period. Actual results could differ from estimates.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Budgets and Budgetary Accounting

The following are the procedures followed by the Clerk in establishing the budget:

The General Fund and Court Fund legally adopt budgets which are prepared on the modified accrual basis of accounting. Formal budgetary integration is employed as a management control device during the year for the General Fund and Court Fund. There is no legal requirement to adopt a budget for the Records Modernization Fund.

General Fund

The budget for the General Fund is prepared, adopted, and administered in accordance with Sections 129.03 and 218.35, *Florida Statutes*. Section 28.36 also requires separation of the part pertaining to the court system from that pertaining to the Clerk and the Auditor of the board of county commissioners.

On or before May 1, of each year the Clerk submits to the board of county commissioners a tentative budget for expenditures to be paid by the board of county commissioners on behalf of the Clerk of the Circuit Court for the ensuing fiscal year.

Prior to September 1 of each year, the Clerk submits a budget to the board of county commissioners for filing which includes proposed expenditures for the operations of the Clerk's Office and the means of financing operations.

Section 129.07, *Florida Statutes*, provides that only excesses of total fund budgets are unlawful. Unused appropriations expire at the end of each state fiscal year.

Court Fund

The budget for the Court Fund shall further conform to the following requirements:

1. On or before June 1 of each year beginning in 2014, the proposed budget shall be prepared, summarized, and submitted to the Florida Clerks of Court Operations Corporation (CCOC) in the manner and form prescribed by the CCOC. The proposed budget must provide detailed information on the anticipated revenues available and expenditures necessary for the performance of the court-related functions of the Clerk's office for the county fiscal year beginning October 1.

2. The proposed budget must be balanced such that the total of the estimated revenues available equals or exceeds the total of the anticipated expenditures. Such revenues include revenue projected to be received from fees, service charges, costs, and fines for court-related functions during the fiscal period covered by the budget. The anticipated expenditures must be itemized as required by the CCOC.

3. If the Clerk estimates that available funds plus projected revenues from fines, fees, service charges, and costs for court-related services are insufficient to meet the anticipated expenditures for the standard list of court-related functions performed by the Clerk's office, the Clerk must report the revenue deficit to the CCOC.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Budgets and Budgetary Accounting (Continued)

The CCOC shall verify that the proposed budget is limited to the standard list of court-related functions. If the CCOC verifies that a revenue deficit is projected, the CCOC shall certify a revenue deficit and notify the department of revenue that the Clerk is authorized to retain revenues, in an amount necessary to fully fund the projected revenue deficit, which he or she would otherwise be required to remit to the department of revenue for deposit into the department's Clerks of the Court Trust Fund pursuant. If a revenue deficit is projected for that clerk after retaining all of the projected collections from the court-related fines, fees, service charges, and costs, the corporation shall certify the amount of the revenue deficit to the Executive Office of the Governor and request release authority for funds from the department's Clerks of the Court Trust Fund.

Accrued Compensated Absences

Full-time employees earn annual leave at varying rates depending upon length of service as follows:

Length of Service	Annual Leave Earned
0 to 5 Years	22 Days
6 to 10 Years	25 Days
11 to 15 Years	28 Days
16 to 20 Years	31 Days
21 Years Plus	35 Days

The maximum permissible accumulation of annual leave is 35 days as of January 1 of each year. At termination, employees are paid for any accumulated annual leave up to 35 days.

Sick leave accumulates for employees hired prior to December 28, 2004, at the rate of two days per calendar year and is cumulative. At termination, employees are paid for any accumulated sick leave, based upon the following schedule provided they have 160 hours, up to a maximum of 800 hours for those employees hired prior to December 1, 1990, and a maximum of 400 hours for those employees hired after December 1, 1990.

At termination, employees hired prior to October 1, 1996, are paid for any accumulated sick leave based on the following schedule:

Length of Service	Percentage of Sick Leave
0 to 2 Years	0%
3 to 5 Years	25%
6 to 10 Years	30%
11 to 15 Years	35%
16 to 20 Years	40%
21 Years Plus	50%

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Accrued Compensated Absences (Continued)

Compensated absences are recorded as an expenditure when the liability is liquidated with expendable available financial resources. Thus, unless it is anticipated that compensated absences will be used in excess of a normal year's accumulation, no additional expenditures are accrued by the Clerk. These liabilities are recorded in the Comprehensive Annual Financial Report of Polk County, Florida for the entire county and are not reflected in these statements.

The liability for compensated absences reported in the Clerk's financial statements consists of leave that has not been used that is attributable to services already rendered, accumulates and is more likely than not to be used for time off or otherwise paid in cash or settled through noncash means. The liability also includes amounts for leave that has been used for time off but has not yet been paid in cash or settled through noncash means and certain other types of leave.

Other Postemployment Benefit Obligations

The County provides certain health care benefits for retired employees. In accordance with Section 112.0801, *Florida Statutes*, and as authorized by the County Ordinance 2011-023, effective October 3, 2011, and County Ordinance 2017-037 effective July 25, 2017, the County offers retiring employees enrolled in the County's plans at the time of retirement and their covered dependents the opportunity to continue to participate in health and/or life insurance plans through the County's Retiree Benefits Program. The Clerk participates with Polk County in offering retiring employees the opportunity to continue to participate in the County's health insurance plan. The liability and expense for other postemployment benefits, calculated in accordance with Governmental Accounting Standards Board Statement No. 75*, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, are reported in the financial statements of the County.

Excess Fees – Board of County Commissioners

Chapter 218, *Florida Statutes*, requires that any excess of revenues over expenditures in the General Fund which are not court related (excess fees) held by the Clerk at the end of each fiscal year shall be remitted to the board of county commissioners. For the year ended September 30, 2025, the Clerk remitted $4,792,759 to the board of county commissioners, Polk County, Florida.

Capital Assets

Capital assets purchased by the Clerk are recorded as capital outlay expenditures. Ownership of all capital assets is vested in the Polk County, Florida Board of County Commissioners as provided by Chapter 274, *Florida Statutes*. The Clerk's policy is to capitalize expenditures for assets with a life of more than one year and cost of greater than $5,000. Donated assets are recorded at their acquisition value at the date of donation.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Cash and Cash Equivalents

All funds participate in the pooled cash program for the purpose of maximizing interest income. The earnings of the pool are allocated on a monthly basis to individual funds based upon their average monthly balance in the pool.

Fund Balance and Spending Policies

In accordance with GASB Statement No. 54 – *Fund Balance Reporting and Governmental Fund Type Definitions*, governments are required to classify fund balance in governmental funds as nonspendable, restricted, committed, assigned, and unassigned. The following are the definitions of the fund balance classifications:

Nonspendable — Amounts that cannot be spent either because they are in nonspendable form or because they are legally or contractually required to be maintained intact.

Restricted — Amounts that can be spent only for specific purposes because of constitutional provisions, charter requirements or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

Committed — Amounts that can be used only for specific purposes determined by a formal action of the Clerk. As the Clerk is an elected official responsible for the activities of the Clerk's office, she is the highest level of decision-making authority and any official order from the Clerk would be required to authorize commitment of fund balance.

Assigned — Amounts that do not meet the criteria to be classified as restricted or committed but that are intended to be used or specific purposes.

Unassigned — All other spendable amounts.

The Clerk has implemented fund balance and spending policies to clearly define the process for tracking the various classifications of fund balance. The policy states when an expenditure is incurred in the General Fund, the Clerk will first use restricted amounts, then committed amounts, then assigned amounts, and finally unassigned amounts. All other funds in which a fund expenditure is incurred, the Clerk will first use assigned amounts, then committed amounts, then restricted amounts, and finally unassigned amounts.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Excess Fees – State of Florida

Effective July 1, 2004, Senate Bill 2962 implemented modifications to Article V, Revision 7 of the Constitution of the State of Florida (Article V). Article V modifications altered the funding for the county and circuit courts in the state of Florida. From July 1, 2004, and forward, Article V transferred the cost of county and circuit court operations from a board of county commissioners funded operation to a state funded operation. Effective July 1, 2013, with Senate Bill 1500, the Clerks are allotted a statewide budget that is allocated across the 67 Clerks by the Clerk of Courts Operations Corporation. Clerk's whose budgeted revenue is less than this budget allocation receive the expected shortfall in a 1/12th appropriation monthly. If a Clerk collects revenue in excess of 1/4th of their allocation in any quarter they must remit the excess by the 10th of the following month. Unspent revenue must be remitted at the end of the fiscal year.

Change in Accounting Principle

In June 2022, the Governmental Accounting Standards Board issued GASB Statement No. 101, *Compensated Absences*. This standard establishes a unified recognition and measurement model for compensated absences, which include vacation leave, sick leave, paid time off, holidays, parental leave, and other similar benefits. Under this guidance, a liability for compensated absences is recognized for (1) leave that has not been used and meets certain criteria attributable to services already rendered, accumulates, and is more likely than not to be used or otherwise paid or settled and (2) leave that has been used but not yet paid or settled. The Clerk adopted the requirements of the guidance effective October 1, 2024, and has applied the provisions of this standard to the beginning of the period of adoption.

NOTE 2 CASH AND CASH EQUIVALENTS

Deposits

At September 30, 2025, the Clerk's book balance of pooled cash was $51,542,280. The bank balances in qualified depositories totaled $57,734,585. The Clerk's bank balances are insured by the Federal Deposit Insurance Corporation (FDIC) in the amount of $250,000 for each banking relationship. The remaining balances in such accounts are collateralized with the state treasurer pursuant to Chapter 280, *Florida Statutes*. Under this Chapter, in the event of default by a participating financial institution (a qualified public depository), all participating institutions are obligated to reimburse the governmental entity for the loss.

Custodial Credit Risk and Interest Rate Risk

Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it. At year-end, the Clerk's deposits were entirely covered by federal depository insurance or guaranteed by qualified public depositories in Florida pursuant to Chapter 280.07, *Florida Statutes*. Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment.

NOTE 3 LONG-TERM LIABILITIES

The following is a summary of the changes in long-term liabilities which are reported in the basic financial statements of Polk County, Florida.

	October 1, 2024	Additions	Deletions	September 30, 2025	Due Within One Year
Compensated Absences*	$ 1,424,216	$ 37,445	$ -	$ 1,461,661	$ 1,058,075
Lease Liability	192,288	-	(102,574)	89,714	56,144
SBITA Liability	88,382	41,958	(46,438)	83,902	49,005
Total Long-Term Liabilities	$ 1,704,886	$ 79,403	$ (149,012)	$ 1,635,277	$ 1,163,224

* Compensated Absences Liability is reported as Net Change

The beginning balance of compensated absences was restated as a result of the implementation of GASB Statement No. 101, *Compensated Absences*. The long-term liabilities are not reported in the financial statements of the Clerk since they are not payable from available spendable resources, and they have not matured.

NOTE 4 CAPITAL ASSETS

Capital assets used by the Polk County, Florida Clerk of Circuit Court in operations is reported in the basic financial statements of the County. The Clerk maintains custodial responsibility for capital assets used by the office.

NOTE 4 CAPITAL ASSETS (CONTINUED)

The following is a summary of changes in capital assets:

	October 1, 2024	Additions	Disposals	September 30, 2025
Capital Assets Not Being Depreciated:				
Construction in Progress	$ 1,123,502	$ 142,310	$ -	$ 1,265,812
Capital Assets Being Depreciated:				
Buildings and Improvements	10,130	-	-	10,130
Equipment	319,325	-	(2,635)	316,690
Furniture	536,202	-	-	536,202
IT Equipment	675,658	-	(5,210)	670,448
Software	7,242,826	-	-	7,242,826
Total Capital Assets Being Depreciated	8,784,141	-	(7,845)	8,776,296
Less Accumulated Depreciation:				
Buildings and Improvements	10,130	-	-	10,130
Equipment	223,282	23,901	(1,273)	245,910
Furniture	532,633	1,111	-	533,744
IT Equipment	477,537	89,648	(5,210)	561,975
Software	7,240,822	2,004	-	7,242,826
Total Accumulated Depreciation	8,484,404	116,664	(6,483)	8,594,585
Total Assets Depreciated, Net	299,737	(116,664)	(1,362)	181,711
Right-to-Use Lease Assets:				
Right-to-Use Lease IT Equipment	174,663	-	-	174,663
Right-to-Use Lease Equipment	209,129	-	-	209,129
Total Right-to-Use Lease Assets	383,792	-	-	383,792
Less Accumulated Amortization:				
Right-to-Use Lease IT Equipment	90,723	55,584	-	146,307
Right-to-Use Lease Equipment	108,082	43,673	-	151,755
Total Accumulated Amortization	198,805	99,257	-	298,062
Total Right-to-Use Lease Assets, Net	184,987	(99,257)	-	85,730
Subscription Based Information Technology Arrangement Assets:				
Subscription Based Information Technology Arrangements	178,165	41,958	-	220,123
Less Accumulated Amortization:				
Subscription Based Information Technology Arrangements	41,943	80,081	-	122,024
Total Subscription Based Information Technology Arrangement Assets, Net	136,222	(38,123)	-	98,099
Total Capital Assets, Net	$ 1,744,448	$ (111,734)	$ (1,362)	$ 1,631,352

NOTE 5 PENSION PLAN

Background

The Florida Retirement System (FRS) was created by Chapter 121, *Florida Statutes*, to provide a defined benefit pension plan for participating public employees. The FRS was amended in 1998 to add the Deferred Retirement Option Program under the defined benefit plan and amended in 2000 to provide a defined contribution plan alternative to the defined benefit plan for FRS members effective July 1, 2002. This integrated defined contribution pension plan is the FRS Investment Plan. Chapter 112, *Florida Statutes*, established the Retiree Health Insurance Subsidy (HIS) Program, a cost-sharing multiple-employer defined benefit pension plan, to assist retired members of any state-administered retirement system in paying the costs of health insurance.

Essentially all regular employees of the Clerk are eligible to enroll as members of the state-administered FRS. Provisions relating to the FRS are established by Chapters 121 and 122, *Florida Statutes*; Chapter 112, Part IV, *Florida Statutes*; Chapter 238, *Florida Statutes*; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. Such provisions may be amended at any time by further action from the Florida Legislature. The FRS is a single retirement system administered by the Florida Department of Management Services, Division of Retirement, and consists of the two cost-sharing, multiemployer benefit plans and other nonintegrated programs. An annual comprehensive financial report of the FRS, which includes its financial statements, required supplementary information, actuarial report, and other relevant information, is available from the Florida Department of Management Services' Web site (www.dms.myflorida.com).

Plan Description

The Florida Retirement System Pension Plan (FRS Plan) is a cost-sharing multiple-employer defined benefit pension plan, with a Deferred Retirement Option Program (DROP) for eligible employees. The general classes of membership are as follows:

- *Regular Class* – Members of the FRS who do not qualify for membership in the other classes.
- *Elected County Officers Class* – Members who hold specified elective offices in local government.
- *Senior Management Service Class (SMSC)* – Members in senior management level positions.

NOTE 5 PENSION PLAN (CONTINUED)

Plan Description (Continued)

Employees enrolled in the FRS Plan prior to July 1, 2011, vest at six years of creditable service and employees enrolled in the FRS Plan on or after July 1, 2011, vest at eight years of creditable service. All vested members, enrolled prior to July 1, 2011, are eligible for normal retirement benefits at age 62 or at any age after 30 years of service, except for members classified as special risk who are eligible for normal retirement benefits at age 55 or at any age after 25 years of service. All members enrolled in the FRS Plan on or after July 1, 2011, once vested, are eligible for normal retirement benefits at age 65 or any time after 33 years of creditable service, except for members classified as special risk who are eligible for normal retirement benefits at age 55, if vested, or at any age after 25 years of service. Employees enrolled in the FRS Plan may include up to four years of credit for military service toward creditable service. The FRS Plan also includes an early retirement provision; however, there is a benefit reduction for each year a member retires before his or her normal retirement date. The FRS Plan provides retirement, disability, death benefits, and annual cost-of-living adjustments to eligible participants.

DROP, subject to provisions of Section 121.091, *Florida Statutes*, permits employees eligible for normal retirement under the FRS Plan to defer receipt of monthly benefit payments while continuing employment with an FRS participating employer. An employee may participate in DROP for a period not to exceed 8 years after electing to participate, except that certain instructional personnel may participate for up to 10 years. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest. The net pension liability does not include amounts for DROP participants, as these members are considered retired and are not accruing additional pension benefits.

Benefits Provided

Benefits under the FRS Plan are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the 5 highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the 8 highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on the retirement class to which the member belonged when the service credit was earned.

As provided in Section 121.101, *Florida Statutes*, if the member is initially enrolled in the FRS before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is 3% per year. If the member is initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of 3% determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by 3%. FRS Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

NOTE 5 PENSION PLAN (CONTINUED)

Benefits Provided (Continued)

Detailed information about the County's proportionate share of FRS's net pension liability, deferred outflows/inflows of resources, and pension expense are reported in the government-wide statements of the County.

Retiree Health Insurance Subsidy Program

Plan Description

The Retiree Health Insurance Subsidy Program (HIS Plan) is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, *Florida Statutes*, and may be amended by the Florida Legislature at any time. The benefit is a monthly payment to assist retirees of state-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

Benefits Provided

Eligible retirees and beneficiaries received a monthly HIS payment of $7.50 for each year of creditable service completed at the time of retirement, with a minimum HIS payment of $45 and a maximum HIS payment of $225 per month, pursuant to Section 112.363, *Florida Statutes*. To be eligible to receive a HIS Plan benefit, a retiree under a state-administered retirement system must provide proof of health insurance coverage, which may include Medicare.

Detailed information about the County's proportionate share of HIS's net pension liability, deferred outflows/inflows of resources, and pension expense are reported in the government-wide statements of the County.

FRS Investment Plan

The Florida State Board of Administration (SBA) administers the defined contribution plan officially titled the FRS Investment Plan (Investment Plan). The Investment Plan is reported in the SBA's annual financial statements and in the State of Florida Annual Comprehensive Financial Report.

NOTE 5 PENSION PLAN (CONTINUED)

***FRS Investment Plan* (Continued)**

As provided in Section 121.4501, *Florida Statutes*, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. Clerk employees participating in DROP are not eligible to participate in the Investment Plan. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular Class, Elected County Officers, etc.), as the FRS defined benefit plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.06% of payroll and by forfeited benefits of plan members.

For all membership classes, employees are immediately vested in their own contributions and are vested after one year of service for employer contributions and investment earnings. If an accumulated benefit obligation for service credit originally earned under the FRS Pension Plan is transferred to the Investment Plan, the member must have the years of service required for FRS Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Nonvested employer contributions are placed in a suspense account for up to five years. If the employee returns to FRS-covered employment within the five-year period, the employee will regain control over their account. If the employee does not return within the five-year period, the employee will forfeit the accumulated account balance. For the fiscal year ended June 30, 2025, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the Clerk.

After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided; the member may either transfer the account balance to the FRS Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the FRS Pension Plan, or remain in the Investment Plan and rely upon that account balance for retirement income.

NOTE 5 PENSION PLAN (CONTINUED)

Contributions

Participating employer contributions are based upon statewide rates established by the state of Florida. The Clerk contributions made to the plans during the years ended September 30, 2025, 2024, and 2023, were $2,301,397, $2,145,815, and $1,762,355,respectively, equal to the actuarially determined contribution requirements for each year.

Additional information about pension plans can be found in Polk County's Annual Comprehensive Financial Report.

NOTE 6 LEASES

The Clerk leases assets for various terms under certain agreements that meet the definition of a lease under GASB Statement No. 87 – *Leases*. Detailed information about the Clerk's leases can be found in the Polk County, Florida Annual Comprehensive Financial Report.

Leases entered into by the Clerk are included as other financing sources and capital outlay expenditures in the statement of revenues, expenditures, and changes in fund balance in the year of inception. Payments made in accordance with the lease terms are reported as debt service expenditures in the statement of revenues, expenditures, and changes in fund balance as they are incurred.

During the year ended September 30, 2025, the Clerk's principal and interest payments on leases totaled $111,303.

Total future minimum lease payments under lease agreements are as follows:

	Principal	Interest	Total
2026	$ 56,144	$ 4,275	$ 60,419
2027	33,570	945	34,515
Total Minimum Lease Payments	$ 89,714	$ 5,220	$ 94,934

NOTE 7 SUBSCRIPTION-BASED INFORMATION TECHNOLOGY ARRANGEMENTS

SBITAs entered into by the Clerk are included as other financing sources and capital outlay expenditures in the Statement of Revenues, Expenditures, and Changes in Fund Balance in the year of inception. Payments made in accordance with the SBITA terms are reported as debt service expenditures in the Statement of Revenues, Expenditures, and Changes in Fund Balance as they are incurred.

During the year ended September 30, 2025, the Clerk entered into SBITAs in the amount of $41,958. During the year ended September 30, 2025, the Clerk's principal and interest payments on SBITAs totaled $55,575.

	Principal	Interest	Total
2026	$ 49,005	$ 5,339	$ 54,344
2027	34,897	1,485	36,382
Total Minimum SBITA Payments	$ 83,902	$ 6,824	$ 90,726

NOTE 8 RELATED PARTY TRANSACTIONS

Transactions with the Polk County Board of County Commissioners for the year ended September 30, 2025, were as follows:

Budget Appropriation – The General Fund of the Clerk received revenues in the amount of $7,619,386 for the year ended September 30, 2025, from the Polk County, Florida Board of County Commissioners. The Clerk also has receivables from the Polk County, Florida Board of County Commissioners in the amount of $29,154 as of September 30, 2025.

As of September 30, 2025, the Clerk has additional payables to the Polk County, Florida Board of County Commissioners in the amount of $5,638,675 as follows:

General Fund - Excess Fees Due to BOCC	$ 4,792,759
General Fund - Other Amounts Due to BOCC	845,916
Total	$ 5,638,675

NOTE 9 COMMITMENTS AND CONTINGENCIES

Litigation

Various suits and claims arising in the ordinary course of operations, some of which may involve substantial amounts, are pending against the Clerk. While the ultimate effect of such litigation cannot be ascertained at this time, in the opinion of counsel for the Clerk, the liabilities which may arise from such action would not result in losses which would materially affect the financial position of the Clerk or the results of its operations.

Grant Programs

The Clerk participates in a number of federal and state grant programs which are subject to financial and compliance audits by the grantors or their representatives. The grantor audits of all programs for or including the year ended September 30, 2025, have not been completed.

Accordingly, the Clerk's compliance with applicable grant requirements will be established at some future date. The amount, if any, of expenditures which may be disallowed by the granting agencies, cannot be determined at this time although the Clerk expects such amounts, if any, to be immaterial.

NOTE 10 RISK MANAGEMENT

The Clerk participates in the risk management program through the Polk County, Florida Board of County Commissioners under a local government risk management pool. There were no losses reported for the years ended September 30, 2025, 2024, nor 2023.

There have been no significant reductions in insurance coverage in the last year. Settled claims have not exceeded the insurance provided by third-party carriers in any of the last three years.

The County is exposed to various risk of loss related to theft of, damage to and destruction of assets, errors and omissions, injuries to employees and natural disasters. A self-insurance program is effectively maintained by the County to administer insurance activities related to workers' compensation insurance, general and employment practices liability, auto liability and health. The County's self-insurance program covers operations of the board of county commissioners and the constitutional officers. Under the program, the County has retention limits for each type of claim, which is covered by commercial insurance purchased by the County.

NOTE 10 RISK MANAGEMENT (CONTINUED)

Claim Type	County Coverage (Deductible/Self-insured Amount)	Excess Carrier's Coverage
Property	Deductible $1,000,000 except for as below: Named Windstorm 5% of TIV with $5,000,000 Maximum $1,000,000 Builders Risk	$20,000,000 Named Windstorm $50,000,000 All Other Perils (AOP), except $100,000,000 AOP losses sustained at Courthouse $ 50,000,000 Builder's Risk $ 25,000,000 Earthquake Aggregate $ 20,000,000 Flood Aggregate $ 10,000,000 Flood Aggregate (zones A & V)
General and Employment Practices Liability	$1,000,000 Self-insurance Retention Sovereign immunity limits: $200,000 Any One Person $300,000 Any One Claim	$ 5,000,000 Per Occurrence $ 10,000,000 Aggregate
General and Auto Liability	$1,500,000 Self-insured Retention Sovereign immunity limits: $200,000 Any One Person $300,000 Any One Claim	$ 5,000,000 Per Occurrence
Employee Health	$1,000,000 Self-insurance Retention	Unlimited Stop Loss
Workers Compensation	$1,500,000 Self-insured Retention $1,000,000 Employers Liability	Workers Compensation Statutory Employers Liability - No Excess Coverage

SUPPLEMENTARY INFORMATION - COMBINING SCHEDULES

POLK COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT
COMBINING STATEMENT OF FIDUCIARY NET POSITION – ALL CUSTODIAL FUNDS
SEPTEMBER 30, 2025
(SEE INDEPENDENT AUDITORS' REPORT)

	County Court	Registry of Court	Jury and Witness	Domestic Relations	Tax Deed	Intangible Tax and Documentary	County Court/ Civil Court	Cash Bonds	Other Custodial Funds	Total Custodial Funds
ASSETS										
Cash and Cash Equivalents	$ 2,676,715	$ 13,756,355	$ 29,973	$ 334,932	$ 8,875,118	$ 362,584	$ 12,889	$ 1,534,348	$ 1,078,160	$ 28,661,074
LIABILITIES										
Due to State of Florida	$ 773,461	$ -	$ -	$ -	$ -	$ 362,584	$ -	$ -	$ 444,321	$ 1,580,366
Due to Municipalities	234,363	-	-	-	-	-	-	-	-	234,363
Due to Others	1,668,891	-	-	334,932	8,875,118	-	-	-	633,839	11,512,780
Deposits, Registry of the Court	-	4,441,574	-	-	-	-	-	-	-	4,441,574
Deposits, Witness Fees	-	-	29,973	-	-	-	-	-	-	29,973
Total Liabilities	2,676,715	4,441,574	29,973	334,932	8,875,118	362,584	-	-	1,078,160	17,799,056
FIDUCIARY NET POSITION	-	9,314,781	-	-	-	-	12,889	1,534,348	-	10,862,018
Total Liabilities and Fiduciary Net Position	$ 2,676,715	$ 13,756,355	$ 29,973	$ 334,932	$ 8,875,118	$ 362,584	$ 12,889	$ 1,534,348	$ 1,078,160	$ 28,661,074

POLK COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT
COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION – ALL CUSTODIAL FUNDS
YEAR ENDED SEPTEMBER 30, 2025
(SEE INDEPENDENT AUDITORS' REPORT)

	County Court	Registry of Court	Jury and Witness	Domestic Relations	Tax Deed	Intangible Tax and Documentary	County Court/ Civil Court	Cash Bonds	Other Custodial Funds	Total Custodial Funds
ADDITIONS										
Tax and Fees Collections										
Individuals and Businesses	$ 1,220,127	$ 17,786,130	$ 25,000	$ 2,611,363	$ 19,669,922	$ 104,178,838	$ 160	$ 2,837,897	$ 5,262,908	$ 153,592,345
Other Governments	3,712,293	22,891,687	-	-	-	-	-	52,633	220	26,656,833
License and Fees Collected from State Agencies	17,279,637	-	-	-	-	104,200,425	-	-	3,917,224	125,397,286
Total Additions	22,212,057	40,677,817	25,000	2,611,363	19,669,922	208,379,263	160	2,890,530	9,180,352	305,646,464
DEDUCTIONS										
Payments of Property Tax										
Individuals and Businesses	-	42,106,592	25,000	2,611,363	9,719,984	-	-	-	5,184,358	59,647,297
Other Governments	4,956,733	78,965	-	-	9,949,938	104,202,238	160	3,086,679	215,881	122,490,594
Payments to State Agencies	17,255,324	109,285	-	-	-	104,177,025	-	-	3,780,113	125,321,747
Total Deductions	22,212,057	42,294,842	25,000	2,611,363	19,669,922	208,379,263	160	3,086,679	9,180,352	307,459,638
NET INCREASE (DECREASE) IN FIDUCIARY NET POSITION	-	(1,617,025)	-	-	-	-	-	(196,149)	-	(1,813,174)
Fiduciary Net Position - Beginning of Year	-	10,931,806	-	-	-	-	12,889	1,730,497	-	12,675,192
FIDUCIARY NET POSITION - END OF YEAR	$ -	$ 9,314,781	$ -	$ -	$ -	$ -	$ 12,889	$ 1,534,348	$ -	$ 10,862,018

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INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Honorable Stacy M. Butterfield
Clerk of the Circuit Court
Polk County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of each major fund and aggregate remaining information of the Polk County, Florida Clerk of the Circuit Court (the Clerk), as of and for the year ended September 30, 2025, and the related notes to the financial statements, which collectively comprise the Clerk's basic financial statements, and have issued our report thereon dated March 5, 2026.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Clerk's internal control over financial reporting (internal control) as a basis for designing the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Clerk's internal control. Accordingly, we do not express an opinion on the effectiveness of the Clerk's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

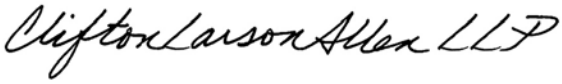
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Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Clerk's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Clerk's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



CliftonLarsonAllen LLP

Lakeland, Florida
March 5, 2026

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MANAGEMENT LETTER

Honorable Stacy M. Butterfield
Polk County Clerk of the Circuit Court
Polk County, Florida

Report on the Financial Statements

We have audited the financial statements of the Polk County, Florida, Clerk of the Circuit Court (the Clerk) as of and for the fiscal year ended September 30, 2025, and have issued our report thereon dated March 5, 2026.

Auditors' Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

Other Reporting Requirements

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards* and Independent Accountants' Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated March 5, 2026, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no findings or recommendations made in the preceding annual financial audit report.

Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. See Note 1 in the notes to the financial statements.

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Financial Management

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Clerk, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

CliftonLarsonAllen LLP

CliftonLarsonAllen LLP

Lakeland, Florida
March 5, 2026

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INDEPENDENT ACCOUNTANTS' REPORT

Honorable Stacy M. Butterfield and the Florida Auditor General
Clerk of Circuit Court
Polk County, Florida

We have examined Polk County, Florida Clerk of the Circuit Court's (the Clerk's) compliance with Section 218.415, *Florida Statutes*, regarding the investment of public funds; Section 61.181*, Florida Statutes*, regarding clerks of the courts alimony and child support payments; and Sections 28.35 and 28.36, *Florida Statutes*, regarding clerks of the courts performance standards and budgets during the year ended September 30, 2025. Management of the Clerk is responsible for the Clerk's compliance with the specified requirements. Our responsibility is to express an opinion on the Clerk's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Clerk complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the Clerk complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to the engagement.

Our examination does not provide a legal determination on the Clerk's compliance with specified requirements.

In our opinion, the Clerk complied, in all material respects, with Section 218.415, *Florida Statutes*, regarding the investment of public funds; Section 61.181, *Florida Statutes*, regarding clerk of courts alimony and child support payments; and Sections 28.35 and 28.36, *Florida Statutes*, regarding clerks of court performance standards and budgets, during the year ended September 30, 2025.

This report is intended solely for the information and use of the Clerk and the Auditor General, state of Florida, and is not intended to be, and should not be, used by anyone other than these specified parties.

CliftonLarsonAllen LLP

CliftonLarsonAllen LLP

Lakeland, Florida
March 5, 2026

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POLK COUNTY, FLORIDA
PROPERTY APPRAISER

FINANCIAL STATEMENTS
AND SUPPLEMENTAL REPORTS

YEAR ENDED SEPTEMBER 30, 2025



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POLK COUNTY, FLORIDA
PROPERTY APPRAISER
TABLE OF CONTENTS
YEAR ENDED SEPTEMBER 30, 2025

INDEPENDENT AUDITORS' REPORT	**1**
FINANCIAL STATEMENTS	
BALANCE SHEET – GENERAL FUND	**4**
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – BUDGET TO ACTUAL – GENERAL FUND	**5**
NOTES TO FINANCIAL STATEMENTS	**6**
INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS	**20**
MANAGEMENT LETTER	**22**
INDEPENDENT ACCOUNTANTS' REPORT	**24**

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INDEPENDENT AUDITORS' REPORT

Honorable Neil Combee
Property Appraiser
Polk County, Florida

Report on the Audit of the Financial Statements

Opinion

We have audited the financial statements of the general fund of the Polk County, Florida Property Appraiser (Property Appraiser) as of and for the year ended September 30, 2025 and the related notes to the financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the financial position of the general fund of the Property Appraiser as of September 30, 2025, and the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Property Appraiser, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Emphases of Matter

As discussed in Note 1, the financial statements of the Property Appraiser referred to above were prepared solely for the purpose of complying with the Rules of the Auditor General of the State of Florida. In conformity with the Rules, the financial statements are intended to present the financial position and the changes in financial position of only that portion of the general fund information of Polk County, Florida that is attributable to the transactions of the Property Appraiser. They do not purport to, and do not, present fairly the financial position of Polk County, Florida as of September 30, 2025, the changes in its financial position, or, where applicable, its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

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As discussed in Note 1 to the financial statements, the Property Appraiser implemented Governmental Accounting Standards Board (GASB) Statement No. 101, *Compensated Absences*, effective for the fiscal year end September 30, 2025. GASB Statement No. 101 requires liabilities to be recognized for leave attributable to services already rendered, that accumulates and is more likely than not to be used or otherwise paid or settled. Our opinion is not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore, is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Property Appraiser's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

Required Supplementary Information

Management has omitted management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statement is not affected by this missing information.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated January 31, 2026, on our consideration of the Property Appraiser's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Property Appraiser's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Property Appraiser's internal control over financial reporting and compliance.

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Lakeland, Florida
January 31, 2026

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POLK COUNTY, FLORIDA
PROPERTY APPRAISER
BALANCE SHEET – GENERAL FUND
SEPTEMBER 30, 2025

ASSETS		
Cash	$	2,790,742
Accounts Receivable		60,004
Prepaid Items		358,375
Total Assets	$	3,209,121
LIABILITIES AND FUND BALANCE		
LIABILITIES		
Accounts Payable	$	13,091
Due to Polk County, Florida Board of County Commissioners		2,852,849
Due to Other Special Taxing Districts		66,739
Accrued Liabilities		276,442
Total Liabilities		3,209,121
FUND BALANCE		
Nonspendable		358,375
Unassigned		(358,375)
Total Fund Balance		-
Total Liabilities and Fund Balance	$	3,209,121

See accompanying Notes to Financial Statements.

POLK COUNTY, FLORIDA
PROPERTY APPRAISER
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL – GENERAL FUND
YEAR ENDED SEPTEMBER 30, 2025

	Budget			Variance with Final Budget - Favorable (Unfavorable)
	Original	Final	Actual	
REVENUES				
Board of County Commissioners	$ 14,188,838	$ 14,198,957	$ 14,198,957	$ -
Special Taxing Districts	331,927	332,163	332,163	-
Interest	-	-	248,772	248,772
Miscellaneous	-	-	1,000,891	1,000,891
Total Revenues	14,520,765	14,531,120	15,780,783	1,249,663
EXPENDITURES				
General Government:				
Personal Services	12,188,439	12,557,815	11,207,659	1,350,156
General Operating	2,263,266	1,904,245	1,524,195	380,050
Capital Outlay	69,060	69,060	97,325	(28,265)
Debt Service:				
Principal	-	-	30,186	(30,186)
Interest	-	-	1,830	(1,830)
Total Expenditures	14,520,765	14,531,120	12,861,195	1,669,925
EXCESS OF REVENUES OVER EXPENDITURES	-	-	2,919,588	2,919,588
OTHER FINANCING SOURCES (USES)				
Distribution of Excess Fees to Polk County, Florida Board of County Commissioners	-	-	(2,852,849)	(2,852,849)
Distribution of Excess Fees to Special Taxing Districts	-	-	(66,739)	(66,739)
Total Other Financing Uses	-	-	(2,919,588)	(2,919,588)
NET CHANGE IN FUND BALANCE	-	-	-	-
Fund Balance - Beginning of Year	-	-	-	-
FUND BALANCE - END OF YEAR	$ -	$ -	$ -	$ -

See accompanying Notes to Financial Statements.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of the Polk County, Florida Property Appraiser (Property Appraiser) conform to accounting principles, as applicable to governmental units generally accepted in the United States of America. The accompanying summary of significant accounting policies is presented to assist the reader in interpreting the financial statements and footnotes in this report. These policies, as presented, should be viewed as an integral part of the accompanying financial statements.

Reporting Entity

Polk County, Florida is a political subdivision of the state of Florida governed by the State Constitution and general laws of the state of Florida.

The legislative and governing body of the County is the five-member Board of County Commissioners. Each County Commissioner is elected on a countywide basis for a four-year term of office and each County Commissioner is a resident of their Commission District. Polk County became a Home Rule Charter County on January 1, 1999, with an appointed County Manager, and with separate legislative and executive functions. The County Manager is the head of the administrative branch of county government and is responsible to the Board of County Commissioners for the proper administration of all affairs of the County, except for those powers, duties and functions residing, as specified by law, with the elected constitutional officers.

There are six offices elected countywide which are as follows: Board of County Commissioners composed of five members, Clerk of the Circuit Court, Property Appraiser, Sheriff, Supervisor of Elections, and Tax Collector.

The Property Appraiser is an elected official of the County pursuant to Article 8, Section 1(d), of the Constitution of the State of Florida. For financial statement and reporting purposes, the Property Appraiser does not meet the definition of a legally separate organization and is not considered to be a component unit. The Property Appraiser is considered to be a part of the primary government of Polk County, Florida (the County).

The financial activities of the Property Appraiser, as a constitutional officer are included in the Polk County, Florida Annual Comprehensive Financial Report.

Measurement Focus, Basis of Accounting, and Basis of Presentation

These financial statements have been prepared for the purpose of complying with Section 218.39(2), Florida Statutes, and Chapter 10.550, *Rules of the Auditor General – Local Governmental Entity Audits*, which allows the Property Appraiser to only present fund financial statements. These financial statements present only the portion of the funds of Polk County, Florida that are attributable to the Property Appraiser. They are not intended to present fairly the financial position and results of operations of Polk County, Florida in conformity with accounting principles generally accepted in the United States of America (GAAP).

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Description of Fund

The accounting records are organized for reporting purposes on the basis of a governmental fund. The Property Appraiser's only governmental fund is the general fund. The general fund is used to account for the general operations of the Property Appraiser.

Basis of Accounting

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied. The accounts of the governmental funds use the current financial resources measurement focus and are maintained on the modified accrual basis. Under the modified accrual basis, expenditures are recorded at the time liabilities are incurred and revenues are recorded when received in cash or when they are considered both measurable and available and, as such, are susceptible to accrual. For this purpose, the Property Appraiser considers revenues to be available if they are collected within 60 days after year-end.

Fund Balance and Spending Policies

In accordance with the Governmental Accounting Standards Board (GASB) Statement No. 54 – *Fund Balance Reporting and Governmental Fund Type Definitions*, governments are required to classify fund balance in governmental funds as nonspendable, restricted, committed, assigned, and unassigned.

As the Property Appraiser is an elected official responsible for the activities of the Property Appraiser's office, he is the highest level of decision making authority and any official order from the Property Appraiser would be required to authorize commitment of fund balance. Also, the finance director has been given the authority to assign fund balance for a specific purpose.

The Property Appraiser has implemented fund balance and spending policies to clearly define the process for tracking the various classifications of fund balance. The policy states that when an expenditure is incurred and where restricted, committed, assigned, or unassigned amounts are available to be used, the Property Appraiser will first use restricted amounts, then committed amounts, then assigned amounts, and finally unassigned amounts.

Budgets and Budgetary Accounting

Chapter 195, Florida statutes, governs the preparation, adoption and administration of the Property Appraiser's annual budget. The General Fund budget is prepared on a basis consistent with GAAP. Section 129.07, Florida statutes, provides that only excesses of total fund budgets are unlawful.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Budgets and Budgetary Accounting (Continued)

The following are procedures followed in establishing the budget for the Property Appraiser's office:

1. On or before June 1 of each year, the Property Appraiser submits an annual budget for the operation of the office to the State of Florida, Department of Revenue, Ad Valorem Tax Division (the Department). A copy of the budget is also furnished to the Board of County Commissioners. After the budget has been reviewed and approved by the Department, it becomes the operating budget for the ensuing fiscal year.

2. The Property Appraiser's operating budget can only be amended after written approval has been received from the Department.

3. The Department approves all transfers between appropriation categories requested by the Property Appraiser, and this becomes the level of budgetary control for the Property Appraiser’s office.

4. The original budget is the first complete appropriated budget. The final budget is the original budget adjusted by all reserves, transfers, allocations, supplemental appropriations, and other legally authorized changes applicable to the fiscal year, whenever legally authorized.

5. Formal budgetary integration is employed as a management control device during the year for the General Fund.

Accounts Receivable

All receivables are expected to be collected. As such, no allowance has been recorded.

Use of Estimates

The preparation of the fund financial statements is in conformity with GAAP, as applicable to government entities, requires management to make use of estimates that affect the reported amounts in the financial statement. Actual results could differ from estimates.

Return of “Excess Fees”

Florida statutes further provide that the excess of revenues over expenditures held by the Property Appraiser be distributed to each governmental agency or the Board in the same proportion as the fees paid by each governmental agency bear to total fee revenues. The amount of this distribution is recorded as a liability and as another financing use-transfer out in the accompanying financial statements.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Capital Assets

Capital assets purchased by the Property Appraiser are recorded as capital outlay expenditures. Capital assets are not included in the financial statements of the Property Appraiser because ownership is vested in the Polk County, Florida Board of County Commissioners as provided by Chapter 274, Florida statutes.

Capital assets are valued at historical cost or estimated historical cost if actual historical cost is not available. Donated capital assets are valued at their estimated acquisition value on the date received. No depreciation expense has been provided on capital assets in these financial statements. However, depreciation expense on these assets is recorded in the basic financial statements of Polk County, Florida.

Right-to-use lease assets are initially measured at the present value of payments expected to be made during the lease term, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized in a systematic and rational manner over the shorter of the lease term or the useful life of the underlying asset. No amortization expense has been provided on right-to-use lease assets in these financial statements. However, amortization expense on these assets is recorded in the basic financial statements of Polk County, Florida.

Accumulated Unpaid Vacation and Sick Pay

Effective January 1, 2014, the Property Appraiser adopted a Paid Time Off (PTO) for its vacation and sick leave. The purpose of this change is providing deputies with flexible paid time off from work that can be used for any purpose (illness or vacation). All unused annual leave will carry over and will convert into PTO credits. All unused sick time on, January 1, 2014 converted into “banked sick leave”. The banked sick leave may be used if desired until it is exhausted. Deputies may not take leave without pay in lieu of PTO or banked sick leave. Deputies may not use or be paid for time accrued during the first six months of employment.

Each full time deputy will accrue PTO bi-weekly, except for the last check in a three paycheck month, in hourly increments based on the deputies length of service as follows:

Years of Service	Leave Accrued per Month	Days Per Year
0 to 4 Years	6.88 Hours	22
5 to 9 Years	7.81 Hours	25
10 to 14 Years	8.75 Hours	28
15 to 19 Years	9.69 Hours	31
20 or More Years	10.94 Hours	35

The maximum accumulation for PTO will be 450 hours in any given payroll year.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Accumulated Unpaid Vacation and Sick Pay (Continued)

Deputies may sell back PTO once a year provided funds are available, if all criteria are met:

1. A minimum of 37.5 hours of scheduled PTO has been taken prior to annual sell back date. This time frame is based on the fiscal year of October through September.

2. No more than 75 hours of unscheduled PTO has been taken prior to annual sell back date. This time frame is based on the fiscal year of October through September.

3. There must be a PTO balance of a minimum of 150 hours after the sell back.

If Polk County Property Appraiser Deputies hired prior to October 1, 1996 and classified as full-time shall receive compensation for banked sick leave upon resignation and/or retirement. Any deputy terminated will not be paid sick leave. Those appointed after October 1, 1996 will not receive compensation for banked sick leave upon resignation or retirement.

A deputy shall not be eligible for compensation according to the schedule unless they have accrued a minimum of 20 days or 150 hours.

Maximum of 800 hours payable to deputies hired prior to January 1, 1987. Maximum of 400 hours payable to deputies hired after January 1, 1987. No sick leave hours payable to deputies hired after October 1, 1996.

Compensation shall be based on the deputy's computed hourly rate at the time of resignation or retirement based on hours on the books the day of resignation. Length of service and percentage payable shall be calculated on continuous service with the Property Appraiser's Office only.

Years of Service	Percentage of Leave Accrued
1 to 5 Years	25%
6 to 10 Years	30%
11 to 15 Years	35%
16 to 20 Years	40%
20 or More Years	50%

The liability for compensated absences reported in the Property Appraiser’s financial statements consists of leave that has not been used that is attributable to services already rendered, accumulates and is more likely than not to be used for time off or otherwise paid in cash or settled through noncash means. The liability also includes amounts for leave that has been used for time off but has not yet been paid in cash or settled through noncash means and certain other types of leave.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Accumulated Unpaid Vacation and Sick Pay (Continued)

The Property Appraiser does not, nor is legally required to, accumulate financial resources for these unmatured obligations. Accordingly, the liability for compensated absences is not reported in the general fund of the Property Appraiser, but rather reported in the basic financial statements of Polk County, Florida.

Other Postemployment Benefit Obligations

The County provides certain health care benefits for retired employees. In accordance with Section 112.0801, Florida statutes, and as authorized by the County Ordinance 2011-023, effective October 3, 2011, and County Ordinance 2017-037 effective July 25, 2017, the County offers retiring employees enrolled in the County's plans at the time of retirement and their covered dependents the opportunity to continue to participate in health and/or life insurance plans through the County's Retiree Benefits Program. The Property Appraiser participates with Polk County in offering retiring employees the opportunity to continue to participate in the County's health insurance plan. Other postemployment benefits, calculated in accordance with GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, are reported in the financial statements of the County.

Change in Accounting Principle

In June 2022, the Governmental Accounting Standards Board issued GASB Statement No. 101, *Compensated Absences*. This standard establishes a unified recognition and measurement model for compensated absences, which include vacation leave, sick leave, paid time off, holidays, parental leave, and other similar benefits. Under this guidance, a liability for compensated absences is recognized for (1) leave that has not been used and meets certain criteria attributable to services already rendered, accumulates, and is more likely than not to be used or otherwise paid or settled and (2) leave that has been used but not yet paid or settled. The Property Appraiser adopted the requirements of the guidance effective October 1, 2024, and has applied the provisions of this standard to the beginning of the period of adoption.

NOTE 2 CUSTODIAL CREDIT RISK

Custodial credit risk is defined as the risk that, in the event of failure of the counterparty, the Property Appraiser will not be able to recover the value of its securities that are in the possession of an outside party.

NOTE 2 CUSTODIAL CREDIT RISK (CONTINUED)

At September 30, 2025, the Property Appraiser's book balance of cash was $2,790,742 and the bank balance was $2,991,097. The Federal Deposit Insurance Corporation (FDIC) insures the Property Appraiser's bank balances for $250,000 for each banking relationship through December 31, 2025. The remaining balances are collateralized pursuant to Chapter 280, Florida statutes. Pursuant to Chapter 280, Florida statutes, the Property deposits are required to be entirely covered by federal depository insurance or by collateral pledged with the State Treasurer. Under this Chapter, in the event of default by a participating financial institution, (a qualified public depository), all participating institutions are obligated to reimburse the governmental entity for the loss.

NOTE 3 CAPITAL ASSETS

The following is a summary of changes in capital assets for the year ended September 30, 2025:

	October 1, 2024	Additions	Deletions	September 30, 2025
Capital Assets:				
Building Improvements	$ 68,373	$ -	$ (14,037)	$ 54,336
Equipment	2,055,258	97,325	(110,216)	2,042,367
Intangibles	1,530,000	-	-	1,530,000
Total Capital Assets	3,653,631	97,325	(124,253)	3,626,703
Less: Accumulated Depreciation				
Building Improvements	68,373	-	(14,037)	54,336
Equipment	1,561,155	154,189	(110,216)	1,605,128
Intangibles	1,530,000	-	-	1,530,000
Total Accumulated Depreciation	3,159,528	154,189	(124,253)	3,189,464
Right-to-Use Lease Assets:				
Equipment	108,765	-	-	108,765
Total Right-to-Use Lease Assets	108,765	-	-	108,765
Less: Accumulated Amortization				
Equipment	57,313	29,800	-	87,113
Total Accumulated Amortization	57,313	29,800	-	87,113
Total Capital Assets, Net	$ 545,555	$ (86,664)	$ -	$ 458,891

NOTE 4 LONG-TERM LIABILITIES

The following is a summary of the changes in long-term liabilities which are reported in the basic financial statements of Polk County, Florida.

	October 1, 2024	Additions	Deletions	September 30, 2025	Due Within One Year
Accrued Compensated Absences	$ 587,081	$ 32,737	$ -	$ 619,818	$ 439,523
Lease Liability	51,652	-	(30,186)	21,466	12,248
Total Long-Term Liabilities	$ 638,733	$ 32,737	$ (30,186)	$ 641,284	$ 451,771

The beginning balance of Accrued Compensated Absences was restated as a result of the implementation of GASB Statement No. 101, *Compensated Absences*. The change in the compensated absence liability is presented as a net change.

The long-term liabilities are not reported in the financial statements of the Property Appraiser since they are not payable from available spendable resources, and they have not matured. They are reported in the financial statements of the County.

The Property Appraiser leases equipment as well as certain operating and office facilities for various terms under long-term, noncancelable lease agreements. The leases expire at various dates through 2027 and provide renewal options ranging from 12 months to 3 years.

NOTE 5 PENSION PLANS

Background

The Florida Retirement System (FRS) was created by Chapter 121, Florida statutes, to provide a defined benefit pension plan for participating public employees. The FRS was amended in 1998 to add the Deferred Retirement Option Program under the defined benefit plan and amended in 2000 to provide a defined contribution plan alternative to the defined benefit plan for FRS members effective July 1, 2002. This integrated defined contribution pension plan is the FRS Investment Plan. Chapter 112, Florida statutes, established the Retiree Health Insurance Subsidy (HIS) Program, a cost-sharing multiple-employer defined benefit pension plan, to assist retired members of any state-administered retirement system in paying the costs of health insurance.

NOTE 5 PENSION PLANS (CONTINUED)

Background (Continued)

Essentially all regular employees of the Property Appraiser are eligible to enroll as members of the State-administered FRS. Provisions relating to the FRS are established by Chapters 121 and 122, Florida statutes; Chapter 112, Part IV, Florida statutes; Chapter 238, Florida statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. Such provisions may be amended at any time by further action from the Florida Legislature. The FRS is a single retirement system administered by the Florida Department of Management Services, Division of Retirement, and consists of the two cost-sharing, multiple-employer defined benefit plans and other nonintegrated programs. An annual comprehensive financial report of the FRS, which includes its financial statements, required supplementary information, actuarial report, and other relevant information, is available from the Florida Department of Management Services' Web site (**www.dms.myflorida.com**).

FLORIDA RETIREMENT SYSTEM PENSION PLAN

Plan Description

The Florida Retirement System Pension Plan (FRS Plan) is a cost-sharing multiple-employer defined benefit pension plan, with a Deferred Retirement Option Program (DROP) for eligible employees. The general classes of membership are as follows:

- Regular Class – Members of the FRS who do not qualify for membership in the other classes.
- Elected County Officers Class – Members who hold specified elective offices in local government.
- Senior Management Service Class (SMSC) – Members in senior management level positions.

Employees enrolled in the FRS Plan prior to July 1, 2011, vest at six years of creditable service and employees enrolled in the FRS Plan on or after July 1, 2011, vest at eight years of creditable service. All vested members, enrolled prior to July 1, 2011, are eligible for normal retirement benefits at age 62 or at any age after 30 years of service, except for members classified as special risk who are eligible for normal retirement benefits at age 55 or at any age after 25 years of service. All members enrolled in the FRS Plan on or after July 1, 2011, once vested, are eligible for normal retirement benefits at age 65 or any time after 33 years of creditable service, except for members classified as special risk who are eligible for normal retirement benefits at age 60 or at any age after 30 years of service. Employees enrolled in the FRS Plan may include up to four years of credit for military service toward creditable service. The FRS Plan also includes an early retirement provision; however, there is a benefit reduction for each year a member retires before his or her normal retirement date. The FRS Plan provides retirement, disability, death benefits, and annual cost-of-living adjustments to eligible participants.

NOTE 5 PENSION PLANS (CONTINUED)

FLORIDA RETIREMENT SYSTEM PENSION PLAN (CONTINUED)

Plan Description (Continued)

DROP, subject to provisions of Section 121.091, Florida statutes, permits employees eligible for normal retirement under the FRS Plan to defer receipt of monthly benefit payments while continuing employment with an FRS participating employer. An employee may participate in DROP for a period not to exceed 60 months after electing to participate, except that certain instructional personnel may participate for up to 96 months. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest. The net pension liability does not include amounts for DROP participants, as these members are considered retired and are not accruing additional pension benefits.

Benefits Provided

Benefits under the FRS Plan are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the five highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the eight highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on the retirement class to which the member belonged when the service credit was earned. Members are eligible for in-line-of-duty or regular disability and survivors' benefits.

As provided in Section 121.101, Florida statutes, if the member is initially enrolled in the FRS before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is 3% per year. If the member is initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of 3% determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by 3%. FRS Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

Detailed information about the County's proportionate share of FRS's net pension liability, deferred outflows/inflows of resources, and pension expense are reported in the government-wide statements of the County.

RETIREE HEALTH INSURANCE SUBSIDY PROGRAM

Plan Description

The Retiree Health Insurance Subsidy Program (HIS Plan) is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, Florida statutes, and may be amended by the Florida Legislature at any time. The benefit is a monthly payment to assist retirees of state-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

NOTE 5 PENSION PLANS (CONTINUED)

RETIREE HEALTH INSURANCE SUBSIDY PROGRAM (CONTINUED)

Benefits Provided

Eligible retirees and beneficiaries received a monthly HIS payment of $7.50 for each year of creditable service completed at the time of retirement, with a minimum HIS payment of $45 and a maximum HIS payment of $225 per month, pursuant to Section 112.363, Florida statutes. To be eligible to receive a HIS Plan benefit, a retiree under a state-administered retirement system must provide proof of health insurance coverage, which may include Medicare.

Detailed information about the County's proportionate share of HIS's net pension liability, deferred outflows/inflows of resources, and pension expense are reported in the government-wide statements of the County.

FRS INVESTMENT PLAN

The Florida State Board of Administration (SBA) administers the defined contribution plan officially titled the FRS Investment Plan (Investment Plan). The Investment Plan is reported in the SBA's annual financial statements and in the State of Florida Annual Comprehensive Financial Report.

As provided in Section 121.4501, Florida statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. Property Appraiser employees participating in DROP are not eligible to participate in the Investment Plan. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular Class, Elected County Officers, etc.), as the FRS defined benefit plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.06% of payroll and by forfeited benefits of plan members.

NOTE 5 PENSION PLANS (CONTINUED)

FRS INVESTMENT PLAN (CONTINUED)

For all membership classes, employees are immediately vested in their own contributions and are vested after one year of service for employer contributions and investment earnings. If an accumulated benefit obligation for service credit originally earned under the FRS Pension Plan is transferred to the Investment Plan, the member must have the years of service required for FRS Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Nonvested employer contributions are placed in a suspense account for up to five years. If the employee returns to FRS-covered employment within the five-year period, the employee will regain control over their account. If the employee does not return within the five-year period, the employee will forfeit the accumulated account balance. For the fiscal year ended June 30, 2025, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the Property Appraiser.

After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided; the member may either transfer the account balance to the FRS Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the FRS Pension Plan or remain in the Investment Plan and rely upon that account balance for retirement income.

Contributions

Participating employer contributions are based upon statewide rates established by the state of Florida. The Property Appraiser's contributions made to the plans during the years ended September 30, 2025, 2024, and 2023 were $1,363,648, $1,225,491, and $1,152,890 respectively, equal to the actuarially determined contribution requirements for each year.

Additional information about pension plans can be found in the County's annual comprehensive financial report or county-wide financial statements.

NOTE 6 LEASES

The Property Appraiser leases assets for various terms under certain agreements that meet the definition of a lease under GASB Statement No. 87 – *Leases*. Detailed information about the Property Appraiser's leases can be found in the Polk County, Florida Annual Comprehensive Financial Report.

Leases entered into by the Property Appraiser are included as other financing sources and capital outlay expenditures in the Statement of Revenues, Expenditures, and Changes in Fund Balance in the year of inception. Payments made in accordance with the lease terms are reported as debt service expenditures in the Statement of Revenues, Expenditures, and Changes in Fund Balance as they are incurred.

NOTE 6 LEASES (CONTINUED)

During the year ended September 30, 2025, the Property Appraiser did not enter into any new leases. During the year ended September 30, 2025, the Property Appraiser's principal and interest payments on leases totaled $32,016.

The total future minimum lease payments under the lease agreements are as follows:

Year Ending September 30,	Principal	Interest	Total
2026	12,248	771	13,019
2027	9,218	191	9,409
Total Minimum Lease Payments	$ 21,466	$ 962	$ 22,428

NOTE 7 RELATED PARTY TRANSACTIONS

Transactions with the Polk County, Florida Board of County Commissioners for the year ended September 30, 2025, were as follows:

Budget Appropriation – The Polk County, Florida Board of County Commissioners paid fees to the Property Appraiser for the year ended September 30, 2025 in the amount of $14,198,957. Revenues from the Polk County, Florida Board of County Commissioners accounted for 90% of total General Fund revenues. The amount representing excess fees to the Polk County, Florida Board of County Commissioners at September 30, 2025 was $2,852,849.

Health Insurance – The Board of County Commissioners provides health insurance benefits to the Property Appraiser for employees, their dependents, and retirees. The charges for the services for the year ended September 30, 2025 amounted to $1,945,274.

Other – The Board of County Commissioners and the Clerk of Circuit Court provides other supplies and services to the Property Appraiser. The charges for these supplies and services for the year ended September 30, 2025 amounted to $78,385 and $190, respectively.

NOTE 8 RISK MANAGEMENT

The Property Appraiser participates in the risk management program through the Polk County, Florida Board of County Commissioners under a local government risk management pool. There were no losses reported for the years ended September 30, 2025, 2024, or 2023.

There have been no significant reductions in insurance coverage in the last year. Settled claims have not exceeded the insurance provided by third party carriers in any of the last three years.

The County is exposed to various risk of loss related to theft of, damage to and destruction of assets, errors and omissions, injuries to employees and natural disasters. A self-insurance program is effectively maintained by the County to administer insurance activities related to workers' compensation insurance, general and employment practices liability, auto liability and health. The County's self-insurance program covers operations of the Board of County Commissioners and the constitutional officers. Under the program, the County has retention limits for each type of claim, which is covered by commercial insurance purchased by the County.

Claim Type	County Coverage (Deductible/Self-insured Amount)	Excess Carrier's Coverage
Property	Deductible $1,000,000 except for as below: Named Windstorm 5% of TIV with $5,000,000 Maximum $1,000,000 Builders Risk	$ 20,000,000 Named Windstorm $ 500,000,000 All Other Perils (AOP), except $100,000,000 AOP losses sustained at Courthouse $ 50,000,000 Builder's Risk $ 25,000,000 Earthquake Aggregate $ 20,000,000 Flood Aggregate $ 10,000,000 Flood Aggregate (zones A & V)
General and Employment Practices Liability	$ 1,500,000 Self-insurance Retention Sovereign immunity limits: $ 200,000 Any One Person $ 300,000 Any One Claim	$ 5,000,000 Per Occurrence $ 10,000,000 Aggregate
General and Auto Liability	$1,500,000 Self-insured Retention Sovereign immunity limits: $ 200,000 Any One Person $ 300,000 Any One Claim	$ 5,000,000 Per Occurrence
Employee Health	$ 1,000,000 Self-insurance Retention	Unlimited Stop Loss
Workers Compensation	$ 1,500,000 Self-insured Retention $ 1,000,000 Employers Liability	Workers Compensation Statutory Employers Liability - No Excess Coverage

NOTE 9 LITIGATION

Various suits and claims arising in the ordinary course of the Property Appraiser's operations are pending against the Property Appraiser. While the ultimate effect of such litigation cannot be ascertained at this time, in the opinion of counsel for the Property Appraiser, the liabilities which may arise from such action would not result in losses which would materially affect the financial position of the Property Appraiser or the results of its operations.

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INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Honorable Neil Combee
Property Appraiser
Polk County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the general fund of Polk County, Florida Property Appraiser (Property Appraiser), as of and for the year ended September 30, 2025, and the related notes to the financial statements, which collectively comprise Property Appraiser's basic financial statements, and have issued our report thereon dated January 31, 2026.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Property Appraiser's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Property Appraiser's internal control. Accordingly, we do not express an opinion on the effectiveness of Property Appraiser's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

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Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Property Appraiser's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Property Appraiser's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Property Appraiser's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

CliftonLarsonAllen LLP

CliftonLarsonAllen LLP

Lakeland, Florida
January 31, 2026

MANAGEMENT LETTER

Honorable Neil Combee
Polk County Property Appraiser
Polk County, Florida

Report on the Financial Statements

We have audited the financial statements of the Polk County, Florida Property Appraiser (Property Appraiser), as of and for the fiscal year ended September 30, 2025, and have issued our report thereon dated January 31, 2026.

Auditors' Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and Chapter 10.550, Rules of the Auditor General.

Other Reporting Requirements

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards* and Independent Accountants' Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated January 31, 2026, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no such findings reported in the prior audit report.

Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. See Note 1 in notes to the financial statements.

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Financial Management

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material, but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, federal and other granting agencies and the Property Appraiser and applicable management, and is not intended to be, and should not be, used by anyone other than these specified parties.

CliftonLarsonAllen LLP

CliftonLarsonAllen LLP

Lakeland, Florida
January 31, 2026

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INDEPENDENT ACCOUNTANTS' REPORT

Honorable Neil Combee and the Florida Auditor General
Polk County Property Appraiser
Polk County, Florida

We have examined Polk County, Florida Property Appraiser's (the Property Appraiser) compliance with Section 218.415, Florida statutes, regarding the investment of public funds during the year ended September 30, 2025. Management of the Property Appraiser is responsible for the Property Appraiser's compliance with the specified requirements. Our responsibility is to express an opinion on the Property Appraiser's compliance with the specified requirements based on our examination.

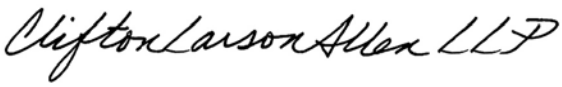
Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Property Appraiser complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the Property Appraiser complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to the engagement.

Our examination does not provide a legal determination on the Property Appraiser's compliance with specified requirements.

In our opinion, the Property Appraiser complied, in all material respects, with Section 218.415, Florida statutes, regarding the investment of public funds during the year ended September 30, 2025.

This report is intended solely for the information and use of the Property Appraiser and the Auditor General, state of Florida, and is not intended to be, and should not be, used by anyone other than these specified parties.



CliftonLarsonAllen LLP

Lakeland, Florida
January 31, 2026

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POLK COUNTY, FLORIDA
SHERIFF

FINANCIAL STATEMENTS AND SUPPLEMENTAL REPORTS

YEAR ENDED SEPTEMBER 30, 2025



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POLK COUNTY SHERIFF
TABLE OF CONTENTS
YEAR ENDED SEPTEMBER 30, 2025

INDEPENDENT AUDITORS' REPORT	**1**
FINANCIAL STATEMENTS	
BALANCE SHEET – GOVERNMENTAL FUNDS	**4**
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS	**5**
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL – GENERAL FUND	**6**
STATEMENT OF FIDUCIARY NET POSITION – CUSTODIAL FUNDS	**7**
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION – CUSTODIAL FUNDS	**8**
NOTES TO FINANCIAL STATEMENTS	**9**
COMBINING STATEMENTS	
COMBINING STATEMENT OF FIDUCIARY NET POSITION – CUSTODIAL FUNDS	**32**
COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION – CUSTODIAL FUNDS	**33**
COMBINING BALANCE SHEET – NONMAJOR FUNDS	**34**
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – NONMAJOR FUNDS	**35**
COMPLIANCE REPORTS	
INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*	**36**
MANAGEMENT LETTER	**38**
INDEPENDENT ACCOUNTANTS' REPORT	**40**

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INDEPENDENT AUDITORS' REPORT

Honorable Grady C. Judd
Sheriff
Polk County, Florida

Report on the Audit of the Financial Statements

Opinions

We have audited the financial statements of the general fund and the aggregate remaining fund information of the Polk County, Florida Sheriff (the Sheriff), as of and for the year ended September 30, 2025, and the related notes to the financial statements, which collectively comprise the Sheriff's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the general fund and the aggregate remaining fund information of the Sheriff as of September 30, 2025, and the respective changes in financial position and the respective budgetary comparison for the general fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Sheriff and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphases of Matter

As discussed in Note 1, the financial statements of the Sheriff referred to above were prepared solely for the purpose of complying with the Rules of the Auditor General of the State of Florida (the Rules). In conformity with the Rules, the financial statements are intended to present the financial position and the changes in financial position of the general fund and the aggregate remaining fund information of Polk County, Florida that is attributable to the transactions of the Sheriff. They do not purport to, and do not, present fairly the financial position of Polk County, Florida as of September 30, 2025, or the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

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As discussed in Note 15 to the financial statements, the Sheriff implemented Governmental Accounting Standards Board (GASB) Statement No. 101, *Compensated Absences*, effective for the fiscal year end September 30, 2025. GASB Statement No. 101 requires liabilities to be recognized for leave attributable to services already rendered, that accumulates and is more likely than not to be used or otherwise paid or settled. Our opinions are not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.

- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Sheriff's internal control. Accordingly, no such opinion is expressed.

- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

Required Supplementary Information

Management has omitted management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by the missing information.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Sheriff's basic financial statements. The combining statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the combining statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 10, 2026, on our consideration of the Sheriff's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Sheriff's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Sheriff's internal control over financial reporting and compliance.

CliftonLarsonAllen LLP

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Lakeland, Florida
March 10, 2026

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POLK COUNTY SHERIFF
BALANCE SHEET – GOVERNMENTAL FUNDS
SEPTEMBER 30, 2025

	General Fund	Nonmajor Governmental Funds	Total
ASSETS			
Cash and Investments	$ 27,263,902	$ 4,605,646	$ 31,869,548
Due from Polk County, Florida:			
Board of County Commissioners	900	123,947	124,847
Due from Clerk of Courts	150,109	868	150,977
Due from Other Governments	212,868	4,482	217,350
Due from Other Funds	217,829	-	217,829
Lease Receivable	3,408,691	-	3,408,691
Receivables, Net	302,357	112,655	415,012
Prepaid Items and Other Assets	838,641	77,202	915,843
Total Assets	$ 32,395,297	$ 4,924,800	$ 37,320,097
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCE			
LIABILITIES			
Accounts Payable	$ 3,762,155	$ 132,593	$ 3,894,748
Accrued Liabilities	9,837,859	69,610	9,907,469
Due to Polk County, Florida:			
Board of County Commissioners	15,310,513	7	15,310,520
Due to Clerk of Courts	12,549	-	12,549
Due to Other Funds	-	217,829	217,829
Due to Other Governments	52,134	5,233	57,367
Unearned Revenue	11,396	-	11,396
Total Liabilities	28,986,606	425,272	29,411,878
DEFERRED INFLOWS OF RESOURCES			
Lease	3,408,691	-	3,408,691
FUND BALANCES			
Nonspendable	838,641	77,202	915,843
Restricted	-	4,397,403	4,397,403
Assigned	-	40,064	40,064
Unassigned	(838,641)	(15,141)	(853,782)
Total Fund Balances	-	4,499,528	4,499,528
Total Liabilities and Fund Balances	$ 32,395,297	$ 4,924,800	$ 37,320,097

See accompanying Notes to Financial Statements.

POLK COUNTY SHERIFF
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS
YEAR ENDED SEPTEMBER 30, 2025

	General Fund	Nonmajor Governmental Fund	Total Governmental Funds
REVENUES			
Polk County, Florida Board of County Commissioners	$ 251,965,620	$ 79,000	$ 252,044,620
Charges for Services	22,282,210	755,096	23,037,306
Intergovernmental	2,596,665	526,162	3,122,827
Miscellaneous	4,258,951	1,481,673	5,740,624
Fines and Forfeitures	1,153,599	52,909	1,206,508
Interest	2,385,679	135,419	2,521,098
Total Revenues	284,642,724	3,030,259	287,672,983
EXPENDITURES			
Public Safety:			
Personnel Services	212,743,842	1,196,705	213,940,547
Operating	45,114,834	680,458	45,795,292
Capital Outlay	12,999,650	299,543	13,299,193
Capital Outlay - Leases and SBITAs	1,672,260	47,326	1,719,586
Debt Service:			
Principal	2,267,110	75,725	2,342,835
Interest	213,104	2,750	215,854
Total Expenditures	275,010,800	2,302,507	277,313,307
EXCESS OF REVENUES OVER EXPENDITURES	9,631,924	727,752	10,359,676
OTHER FINANCING SOURCES (USES)			
Distribution of Excess Fees to Polk County, Florida Board of County Commissioners	(11,691,720)	-	(11,691,720)
Transfers In	728	-	728
Transfers Out	-	(728)	(728)
Sale of Capital Assets	386,808	-	386,808
Leases	20,649	-	20,649
Subscription-Based Information Technology Arrangements	1,651,611	47,326	1,698,937
Total Other Financing Uses	(9,631,924)	46,598	(9,585,326)
NET CHANGE IN FUND BALANCES	-	774,350	774,350
Fund Balances - Beginning of Year	-	3,725,178	3,725,178
FUND BALANCES - END OF YEAR	$ -	$ 4,499,528	$ 4,499,528

See accompanying Notes to Financial Statements.

POLK COUNTY SHERIFF
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – BUDGET AND ACTUAL – GENERAL FUND
YEAR ENDED SEPTEMBER 30, 2025

	Budget			Variance with Final Budget - Positive (Negative)
	Original	Final	Actual	
REVENUES				
Polk County, Florida Board of County Commissioners	$ 251,965,620	$ 251,965,620	$ 251,965,620	$ -
Charges for Services	-	22,282,210	22,282,210	-
Intergovernmental	-	2,596,665	2,596,665	-
Miscellaneous	-	4,285,729	4,258,951	(26,778)
Fines and Forfeitures	-	1,153,599	1,153,599	-
Interest	-	2,385,679	2,385,679	-
Total Revenues	251,965,620	284,669,502	284,642,724	(26,778)
EXPENDITURES				
Public Safety:				
Personnel Services	202,847,434	214,984,933	212,743,842	2,241,091
Operating	44,058,025	49,172,845	45,114,834	4,058,011
Capital Outlay	5,060,161	18,292,233	12,999,650	5,292,583
Capital Outlay - Leases and SBITAs	-	1,772,259	1,672,260	99,999
Debt Service:				
Principal	-	2,267,110	2,267,110	-
Interest	-	213,104	213,104	-
Total Expenditures	251,965,620	286,702,484	275,010,800	11,691,684
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	-	(2,032,982)	9,631,924	11,664,906
OTHER FINANCING SOURCES (USES)				
Distribution of Excess Fees:				
Polk County, Florida Board of County Commissioners	-	-	(11,691,720)	(11,691,720)
Transfers In	-	-	728	728
Sale of Capital Assets	-	360,722	386,808	26,086
Leases	-	20,649	20,649	-
Subscription-Based Information Technology Arrangements	-	1,651,611	1,651,611	-
Total Other Financing Uses	-	2,032,982	(9,631,924)	(11,664,906)
NET CHANGE IN FUND BALANCE	-	-	-	-
Fund Balances - Beginning of Year	-	-	-	-
FUND BALANCE - END OF YEAR	$ -	$ -	$ -	$ -

See accompanying Notes to Financial Statements.

POLK COUNTY SHERIFF
STATEMENT OF FIDUCIARY NET POSITION – CUSTODIAL FUNDS
SEPTEMBER 30, 2025

	Custodial Funds
ASSETS	
Cash and Investments	$ 835,394
Due from Individuals and Businesses	33,340
Due from Other Governments	7,597
Total Assets	$ 876,331
LIABILITIES AND FIDUCIARY NET POSITION	
LIABILITIES	
Due to Other Governments	$ 4,966
Due to Individuals and Businesses	9,902
Deposits	399,307
Total Liabilities	414,175
FIDUCIARY NET POSITION	
Restricted for:	
Individuals, Business, and Other Governments	462,156
Total Fiduciary Net Position	$ 462,156

See accompanying Notes to Financial Statements.

POLK COUNTY SHERIFF
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION – CUSTODIAL FUNDS
YEAR ENDED SEPTEMBER 30, 2025

	Custodial Funds
ADDITIONS	
Fines and Fees Collections:	
Individuals and Businesses	$ 474,534
Other Governments	169,707
Contributions:	
Individuals and Businesses	5,277,496
Total Additions	5,921,737
DEDUCTIONS	
Payments of Fines and Fees	540,738
Canteen Purchases	3,283,863
Inmate Spending	762,888
Miscellaneous Charges	1,212,445
Total Deductions	5,799,934
NET INCREASE IN FIDUCIARY NET POSITION	121,803
Total Net Position - Beginning of Year	340,353
FIDUCIARY NET POSITION - END OF YEAR	$ 462,156

See accompanying Notes to Financial Statements.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Reporting Entity

The Sheriff is a political subdivision of the State of Florida governed by the state constitution and general laws of the state of Florida.

The Sheriff is a county agency and a local governmental entity pursuant to Article 8, Section 1(d), of the Constitution of the State of Florida. For financial statement and reporting purposes, the Sheriff does not meet the definition of a legally separate organization and is not considered to be a component unit. The Sheriff is considered to be a part of the primary government of Polk County, Florida. The financial statements contained herein represent the financial transactions of the Sheriff only.

The accompanying financial statements have been prepared for the purpose of complying with Section 218.39(2), *Florida Statutes*, and Chapter 10.550, *Rules of the Auditor General – Local Governmental Entity Audits*, which allows the Sheriff to only present fund financial statements. These financial statements present only the portion of the funds of Polk County, Florida that are attributable to the Sheriff. They are not intended to present fairly the financial position and results of operations of Polk County, Florida in conformity with accounting principles generally accepted in the United States of America (GAAP). There are no separate legal entities (component units) for which the Sheriff is financially accountable.

The legislative and governing body of the county is the five-member Board of County Commissioners. Each county commissioner is elected on a county-wide basis for a four year term of office and each county commissioner is a resident of their commission district. Polk County became a Home Rule Charter County on January 1, 1999, with an appointed county manager, and with separate legislative and executive functions. The county manager is the head of the administrative branch of county government and is responsible to the Board of County Commissioners for the proper administration of all affairs of the County, except for those powers, duties and functions residing, as specified by law, with the elected constitutional officers.

The Sheriff is the chief law enforcement officer of Polk County. He is a conservator of the peace; expressly empowered to suppress disturbances and to command the assistance of others in the furtherance of his duties. Additionally, he executes all process, both civil and criminal, within the County and is responsible for the management of the County detention facilities.

These financial statements are fund financial statements that have been prepared in conformity with the reporting guidelines established by the Governmental Accounting Standards Board (GASB) and accounting practices prescribed by the Auditor General, State of Florida. The basic financial statements for the County as a whole, which includes the funds of the Sheriff, are prepared in conformity with GAAP.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Measurement Focus, Basis of Accounting, and Basis of Presentation

The accounts of the governmental funds are maintained on the modified accrual basis. Under the modified accrual basis, expenditures are recorded at the time liabilities are incurred, and revenues are recorded when received in cash or when they are considered both measurable and available and as such, are susceptible to accrual. For this purpose, the Sheriff considers revenues to be available if they are collected within 60 days after year-end with the exception of grants, which have a period of availability of one year. Grants are recognized as revenue as soon as all eligibility requirements have been met. Expenditures are recorded when the related fund liability is incurred, except for compensated absences, which are recognized as expenditures to the extent they have matured.

The custodial funds use the economic resources measurement focus and the accrual basis of accounting.

Description of Funds

The accounting records are organized for reporting purposes on the basis of governmental funds and a fiduciary funds.

Governmental Funds

Major Fund

General Fund – The General Fund is the general operating fund of the Sheriff. It is used to account for all financial resources, except for those required to be accounted for in another fund.

Nonmajor Funds

Special Revenue Funds – The Special Revenue Funds account for the proceeds of specific revenue sources that are legally restricted or committed to expenditures for specified purposes. These funds include expenditures for special revenue grants.

Inmate Welfare Fund – This fund accounts for the monies collected from commissary and canteen sales commissions, and is governed by the provisions of Section 951.23, *Florida Statutes*.

Law Enforcement Education Fund – These funds account for revenues from $2.50 and $2.00 court costs assessments pursuant to Section 938.15, *Florida Statutes* as outlined in Section 318.18, *Florida Statutes*, $85.00 domestic violence surcharge as outlined in Section 938.08, *Florida Statutes*, and the $5.00 animal control fee assessment pursuant to Polk County Ordinance 10-001, section 6. These revenues are used for the purpose of education and training of Law Enforcement, Detention and Support personnel.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Governmental Funds

Nonmajor Funds (Continued)

Law Enforcement Trust Fund – These funds account for revenues from local forfeiture proceedings pursuant to Section 932.7055, *Florida Statutes*, and federal civil assets forfeitures and sharing programs of Department of Justice and Department of Treasury per the U.S. Department of Justice Guide to Equitable Sharing.

Fiduciary Funds

Custodial Funds – The Custodial Funds are used to account for assets held by the Sheriff as an agent for individuals, private organizations, and other governments. The Sheriff's Custodial Funds are: Fees and Suspense Fund; Inmate Fund; and Fines and DRDs Fund.

Budgets and Budgetary Accounting

The following are the procedures followed by the Sheriff in establishing the budget:

a) On or before May 1 of each year, the Sheriff submits an annual budget for the operations of his office to the Board of County Commissioners. After the budget has been reviewed and approved by the Board of County Commissioners, it becomes the operating budget for the ensuing fiscal year.
b) The General Fund budget is prepared on the modified accrual basis of accounting.
c) The budget for the Sheriff is prepared, adopted and administered in accordance with Sections 30.49 and 129.03, *Florida Statutes*.
d) Any subsequent amendments to the budget must be approved by the Board of County Commissioners. The annual budget serves as the legal authorization for expenditures.
e) Section 129.07, *Florida Statutes*, provides that only expenditures in excess of total fund budgets are unlawful.
f) Unused appropriations lapse at the end of each fiscal year.
g) Formal budgetary integration is employed as a management control device for the General Fund. Budgetary Control is maintained by fund at the departmental expenditure level. Budgetary changes are made at the discretion of the Sheriff. Management uses a monthly budget variance report that analyzes year-to-date expenditures by category and fund and projects the year-end budget surplus or deficit.
h) Budgets for the Special Revenue Funds and Other Governmental Funds are not required legally and are, therefore, not prepared.
i) The original budget is the first complete appropriated budget. The final budget is the original budget adjusted by all reserves, transfers, allocations, supplemental appropriations, and other legally authorized changes applicable to the fiscal year, whenever legally authorized.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Capital Assets

Capital assets purchased by the Sheriff are recorded as capital outlay expenditures. Ownership of all capital assets is vested in the Polk County, Florida Board of County Commissioners as provided by Chapter 274, *Florida Statutes*. The Sheriff maintains custodial responsibility for the capital assets used by his office. Capital assets are valued at historical cost or estimated historical cost if actual historical cost is not available. Donated capital assets are valued at their estimated acquisition value on the date received. The Sheriff's policy is to capitalize expenditures for equipment with a life of more than one year and cost of greater than $5,000. However, certain items that are usually purchased in large quantities, such as computers, firearms, and radios, are considered capital assets even when their individual acquisition cost is under the $5,000 threshold. The Sheriff's expenditures for building renovations is considered capital if the renovation project exceeds $5,000. No depreciation expense has been provided on capital assets in these financial statements. However, depreciation expense on these assets is recorded in the basic financial statements of Polk County, Florida.

Right-to-use assets are recorded as capital outlay expenditures. Lease assets are initially measured at the present value of payments expected to be made during the lease term, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. No depreciation expense has been provided on Right-to-use assets in these financial statements. However, depreciation expense on these assets is recorded in the basic financial statements of Polk County, Florida.

Subscription Based Information Technology Arrangements (SBITA) assets are recorded as capital outlay expenditures. SBITA assets are initially measured as the sum of the present value of payments expected to be made during the subscription term, payments associated with the SBITA contract made to the SBITA vendor at the commencement of the subscription term, when applicable, and capitalizable implementation costs, less any SBITA vendor incentives received from the SBITA vendor at the commencement of the SBITA term. No amortization expense has been provided on SBITA assets in these financial statements. However, amortization expense on these assets is recorded in the basic financial statements of Polk County, Florida.

Excess Fees

Chapter 30, *Florida Statutes*, requires that any excess of revenues over expenditures in the General Fund (excess fees) held by the Sheriff at the end of each fiscal year shall be refunded to Polk County, Florida Board of County Commissioners. Therefore, the excess of revenues over expenditures in the General Fund at the end of each fiscal year is reflected as a transfer of excess fees on the statement of revenues, expenditures and changes in fund balances, and the related liability is recorded as due to Polk County, Florida Board of County Commissioners.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Cash and Investments

All funds participate in the pooled cash and investments program for the purpose of maximizing investment yields. The earnings of the pool are allocated on a monthly basis to individual funds based upon their average monthly balance in the pool.

Due to/from Other Funds

Amounts receivable from or payable to other funds are reflected in the accounts of the fund until liquidated by payment or authorized interfund transactions.

Receivables, Net

Receivables include amounts due from services provided under various agreements. Based on estimated collectability, the allowance for uncollectible amounts related to stipends paid to persons in the training academy is $1,784,227, which is equal to the receivable of $1,784,227. All other receivables are considered to be collectible and, therefore, no other allowance for doubtful accounts is considered necessary by management.

Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in the financial statements. Prepaid items are generally accounted for using the consumption method. These are not available expendable resources.

Fund Balance and Spending Policies

In accordance with GASB Statement No. 54 – *Fund Balance Reporting and Governmental Fund Type Definitions*, governments are required to classify fund balance in governmental funds as nonspendable, restricted, committed, assigned, and unassigned. The following are the definitions of the fund balance classifications:

Nonspendable – Amounts that cannot be spent either because they are in nonspendable form or because they are legally or contractually required to be maintained intact.

Restricted – Amounts that can be spent only for specific purposes because of constitutional provisions, charter requirements or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

Committed – Amounts that can be used only for specific purposes determined by a formal action of the Sheriff. As the Sheriff is an elected official responsible for the activities of the Sheriff's office, he is the highest level of decision making authority and any official order from the Sheriff would be required to authorize commitment of fund balance.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Fund Balance and Spending Policies (Continued)

Assigned – Amounts that do not meet the criteria to be classified as restricted or committed but that are intended to be used for specific purposes. Under the Sheriff's general orders, only the executive director has been given the authority to assign fund balance for a specific purpose.

Unassigned – All other spendable amounts.

The Sheriff has implemented fund balance and spending policies to clearly define the process for tracking the various classifications of fund balance. The policy states when a general fund expenditure is incurred and where restricted, committed, assigned, or unassigned amounts are available to be used, the Sheriff will first use restricted amounts, then committed amounts, then assigned amounts, and finally unassigned amounts. All other funds in which fund expenditure is incurred and where restricted, committed, assigned, or unassigned amounts are available to be used, the Sheriff will first use unassigned amounts, then assigned amounts, then committed amounts, and finally restricted amounts.

Accrued *Compensated Absences*

Vacation and Sick Leave Plan

Full-time employees earn annual leave at varying rates depending upon length of service as follows:

Rank	Length of Service	Annual Leave Earned
Major and Above	0 and Above	240 Hours
Below Major	1 to 4 Years	96 Hours
	5 to 9 Years	120 Hours
	10 to 14 Years	160 Hours
	15 to 19 Years	180 Hours
	20 to 24 Years	200 Hours
	25 and Above Years	240 Hours

For employees hired prior to January 1, 1997, the maximum permissible accumulation of vacation leave is 36 times the monthly accrual rate. If hired after January 1, 1997, employees may accumulate vacation leave not to exceed 240 hours. At termination, employees in good standing are paid for any accumulated vacation leave.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Accrued *Compensated Absences* (Continued)

Vacation and Sick Leave Plan(Continued)

Sick leave accumulates for full time employees at the rate of one day per calendar month and is cumulative. Employees hired after January 1, 1997, shall not be paid for accrued sick leave. However, if a full-time employee hired prior to January 1, 1997, leaves the Sheriff in good standing or retires, the employee shall be paid for accrued sick leave based on the following schedule:

Length of Service	Percentage of Sick Leave
15 to 19 Years	40 to 48%
20 to 24 Years	50 to 54%
25 to 29 Years	55 to 59%
30 and Above Years	60%

Employees are charged for the last day of vacation or sick leave when the leave is used. Thus, unless it is anticipated that vacation or sick will be used in excess of a normal year's accumulation, no additional expenditures are accrued.

The Sheriff does not, nor is the sheriff legally required to, accumulate expendable financial resources for these unmatured obligations. Accordingly, the liability for *Compensated Absences* is not reported in the governmental funds of the Sheriff, but rather reported in the basic financial statements for the Polk County, Florida.

Paid Time Off (PTO) Leave Plan

Full-time employees earn annual leave at varying rates, depending upon length of service. All members in the PTO plan accrue leave according to the following schedule:

Rank	Length of Service	PTO Leave Earned After January 1, 1997
Major and Above	0 and Above	288 Hours
Below Major	0 to 4 Years	144 Hours
	5 to 9 Years	168 Hours
	10 to 14 Years	192 Hours
	15 to 19 Years	216 Hours
	20 and Above Years	248.4 Hours

All full-time deputy sheriff/detention deputy new hires with previous law enforcement or detention experience hired after June 1, 2023 shall receive eighty (80) hours of paid time off leave on their hire date.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Accrued *Compensated Absences* (Continued)

Paid Time Off (PTO) Leave Plan (Continued)

There is no maximum amount of paid time off leave hours a member may accumulate. Upon termination, the maximum that shall be paid out is based on the following schedule:

Length of Service	Members Hired January 1, 1997 to December 31, 2013	Members Hired January 1, 2014 and After
0 to 3 Years	Up to 240 Hours	None
4 to 5 Years	Up to 240 Hours	Up to 100 Hours
6 Years	Up to 240 Hours	Up to 200 Hours
7 to 9 Years	Up to 250 Hours	Up to 250 Hours
10 to 14 Years	Up to 300 Hours	Up to 300 Hours
15 to 19 Years	Up to 350 Hours	Up to 350 Hours
20 to 24 Years	Up to 400 Hours	Up to 400 Hours
25 and Above Years	Up to 480 Hours	Up to 480 Hours

Employees are charged for the last day of PTO leave when the leave is used. Thus, unless it is anticipated that PTO will be used in excess of a normal year's accumulation, no additional expenditures are accrued.

The liability for compensated absences reported in the Sheriff's financial statements consists of leave that has not been used that is attributable to services already rendered, accumulates and is more likely than not to be used for time off or otherwise paid in cash or settled through noncash means. The liability also includes amounts for leave that has been used for time off but has not yet been paid in cash or settled through noncash means and certain other types of leave.

Other Postemployment Benefit Obligations

The County provides certain health care benefits for retired employees. In accordance with Section 112.0801, *Florida Statutes*, and as authorized by the County Ordinance 2011-023, effective October 3, 2011, and County Ordinance 2017-037 effective July 25, 2017, the County offers retiring employees enrolled in the County's plans at the time of retirement and their covered dependents the opportunity to continue to participate in health and/or life insurance plans through the County's Retiree Benefits Program. The Sheriff participates with Polk County in offering retiring employees the opportunity to continue to participate in the County's health insurance plan. Other postemployment benefits, calculated in accordance with Governmental Accounting Standards Board Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, are reported in the financial statements of the County.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Use of Estimates

The preparation of the financial statements requires management of the Sheriff to make a number of estimates and assumptions relating to the reported amounts of assets and liabilities and the disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the period. Actual results could differ from those estimates.

Adoption of New Accounting Standards

In June 2022, the Governmental Accounting Standards Board issued GASB Statement No. 101, *Compensated Absences*. This standard establishes a unified recognition and measurement model for *Compensated Absences*, which include vacation leave, sick leave, paid time off, holidays, parental leave, and other similar benefits. Under this guidance, a liability for *Compensated Absences* is recognized for (1) leave that has not been used and meets certain criteria attributable to services already rendered, accumulates, and is more likely than not to be used or otherwise paid or settled and (2) leave that has been used but not yet paid or settled. The Sheriff adopted the requirements of the guidance effective October 1, 2024, and has applied the provisions of this standard to the beginning of the period of adoption.

NOTE 2 CASH AND INVESTMENTS

Custodial Credit Risk

Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it. At year-end, the Sheriff's deposits were entirely covered by federal depository insurance or guaranteed by qualified public depositories in Florida pursuant to Chapter 280.07, *Florida Statutes*. Under the Chapter, in the event of default by a participating financial institution (a qualified public depository), all participating institutions are obligated to reimburse the government entity for the loss.

Deposits

At September 30, 2025, the Sheriff's book balance of cash was $32,704,942, which includes $34,158 of cash on hand, and the bank balance was $33,340,732. The Sheriff's interest bearing bank balance is collateralized pursuant to Chapter 280, *Florida Statutes*. The remaining balances in such accounts are collateralized with the State Treasurer pursuant to Chapter 280, *Florida Statutes*.

NOTE 2 CASH AND INVESTMENTS (CONTINUED)

Investments

The Sheriff is authorized to invest surplus funds in accordance with Chapter 218.415, *Florida Statutes*. This investment policy formally established guidelines and authorized the Sheriff to invest in the following:

a) the Local Government Surplus Funds Trust Fund, or any intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperation Act of 1969, in s. 163.01;
b) Securities and Exchange Commission registered money market funds with the highest credit quality rating from a nationally recognized rating agency;
c) interest bearing time deposits or savings accounts in qualified public depositories, as defined in s. 280.02, and
d) direct obligations of the U.S. Treasury.

There were no violations of legal or contractual provisions for deposits and investments during the year.

The Sheriff invests funds throughout the year with the Local Government Surplus Funds Trust Fund, "Florida PRIME" pool, an investment pool administered by the Florida State Board of Administration (SBA), under the regulatory oversight of the state of Florida. Investments in Florida PRIME are made pursuant to Chapter 125.31, *Florida Statutes*. Florida PRIME is considered a qualifying external investment pool that meets all of the necessary criteria to elect to measure all of the investments at amortized cost. Therefore, the fair value of the Sheriff's position in the pool is the same as the value of the pool shares. At September 30, 2025, the balance in Florida PRIME totaled $9,289,425.

The Sheriff's investment in the State Pool exposes it to custodial credit risk. Custodial credit risk is the risk that in the event of a failure of the counterparty to a transaction, the Sheriff will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment.

The Florida PRIME has adopted operating procedures consistent with the requirements for a SEC 2a7-like fund (as defined in GASB 31); therefore, the account balance should be considered the fair value of the investment. The Florida PRIME is rated by Standard and Poor's. The current rating is AAAm. The weighted average days to maturity (WAM) of the Florida PRIME at September 30, 2025, was 47 days. The weighted average life (WAL) of the Florida PRIME at September 30, 2025, was 73 days.

A portfolio's WAM reflects the average maturity in days based on final maturity or reset date, in the case of floating rate instruments. WAM measures the sensitivity of the local government investment pool to interest rate changes.

NOTE 2 CASH AND INVESTMENTS (CONTINUED)

Investments (Continued)

In accordance with GASB 79, as a participant in a qualifying external investment pool, the Sheriff should disclose the presence of any limitations or restrictions on withdrawals (such as redemption notice periods, maximum transaction amounts, and the qualifying external investment pool's authority) to impose liquidity fees or redemption gates in the notes to the financial statements.

With regard to redemption gates, Chapter 218.409(8)(a), *Florida Statutes*, states that "The principal, and any part thereof, of each account constituting the trust fund is subject to payment at any time from the monies in the trust fund. However, the Executive Director may, in good faith, on the occurrence of an event that has a material impact on liquidity or operations of the trust fund, for 48 hours limit contributions to or withdrawals from the trust fund to ensure that the Board can invest moneys entrusted to it in exercising its fiduciary responsibility. Such action must be immediately disclosed to all participants, the Trustees, the Joint Legislative Auditing Committee, and the Investment Advisory Council. The Trustees shall convene an emergency meeting as soon as practicable from the time the Executive Director has instituted such measures and review the necessity of those measures.

If the Trustees are unable to convene an emergency meeting before the expiration of the 48-hour moratorium on contributions and withdrawals, the moratorium may be extended by the Executive Director until the Trustees are able to meet to review the necessity for the moratorium. If the Trustees agree with such measures, the Trustees shall vote to continue the measures for up to an additional 15 days. The Trustees must convene and vote to continue any such measures before the expiration of the time limit set, but in no case may the time limit set by the Trustees exceed 15 days."

With regard to liquidity fees, *Florida Statutes* 218.409(4) provides authority for the SBA to impose penalties for early withdrawal, subject to disclosure in the enrollment materials of the amount and purpose of such fees. At present, no such disclosure has been made.

As of September 30, 2025, there were no redemption fees or maximum transaction amounts, or any other requirements that serve to limit a participant's daily access to 100% of their account value.

NOTE 3 LONG-TERM LIABILITIES

The following is a summary of changes in long-term liabilities for the Sheriff for the year ended September 30, 2025, which are reported in the basic financial statements of Polk County, Florida:

	October 1, 2025	Additions	Deletions	September 30, 2025	Due Within One Year
Compensated Absences*	$ 18,189,527	$ 1,300,103	$ -	$ 19,489,630	$ 1,614,557
Lease Liability	1,309,947	20,649	(750,978)	579,618	315,400
Subscription-Based Information Technology Arrangements	4,082,142	1,698,937	(1,591,857)	4,189,222	821,280
Total	$ 23,581,616	$ 3,019,689	$ (2,342,835)	$ 24,258,470	$ 2,751,237

* Restated due to implementation of GASB 101.

As noted above, the beginning balance of Accrued *Compensated Absences* was restated as a result of the implementation of GASB Statement No. 101, *Compensated Absences*. The change in compensated absence liability is presented as a net change.

NOTE 4 PENSION PLANS

Background

The Florida Retirement System (FRS) was created by Chapter 121, *Florida Statutes*, to provide a defined benefit pension plan for participating public employees. The FRS was amended in 1998 to add the Deferred Retirement Option Program under the defined benefit plan and amended in 2000 to provide a defined contribution plan alternative to the defined benefit plan for FRS members effective July 1, 2002. This integrated defined contribution pension plan is the FRS Investment Plan. Chapter 112, *Florida Statutes*, established the Retiree Health Insurance Subsidy (HIS) Program, a cost-sharing multiple-employer defined benefit pension plan, to assist retired members of any state-administered retirement system in paying the costs of health insurance.

Essentially all regular employees of the Sheriff are eligible to enroll as members of the state-administered FRS. Provisions relating to the FRS are established by Chapters 121 and 122, *Florida Statutes*; Chapter 112, Part IV, *Florida Statutes*; Chapter 238, *Florida Statutes*; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. Such provisions may be amended at any time by further action from the Florida Legislature. The FRS is a single retirement system administered by the Florida Department of Management Services, Division of Retirement, and consists of the two cost sharing, multiple employer defined benefit plans and other nonintegrated programs. An annual comprehensive financial report of the FRS, which includes its financial statements, required supplementary information, actuarial report, and other relevant information, is available from the Florida Department of Management Services' Web site (www.dms.myflorida.com).

NOTE 4 PENSION PLANS (CONTINUED)

Florida Retirement System Pension Plan

Plan Description

The Florida Retirement System Pension Plan (FRS Plan) is a cost-sharing multiple-employer defined benefit pension plan, with a Deferred Retirement Option Program (DROP) for eligible employees. The general classes of membership are as follows:

- *Regular Class* – Members of the FRS who do not qualify for membership in the other classes.
- *Elected County Officers Class* – Members who hold specified elective offices in local government.
- *Senior Management Service Class (SMSC)* – Members in senior management level positions.
- *Special Risk Class* – Members who are special risk employees, such as law enforcement officers, meet the criteria to qualify for this class.

Employees enrolled in the FRS Plan prior to July 1, 2011, vest at six years of creditable service and employees enrolled in the FRS Plan on or after July 1, 2011, vest at eight years of creditable service. All vested members, enrolled prior to July 1, 2011, are eligible for normal retirement benefits at age 62 or at any age after 30 years of service, except for members classified as special risk who are eligible for normal retirement benefits at age 55, if vested, or at any age after 25 years of service. All members enrolled in the FRS Plan on or after July 1, 2011, once vested, are eligible for normal retirement benefits at age 65 or any time after 33 years of creditable service, except for members classified as special risk who are eligible for normal retirement benefits at age 55, if vested, or at any age after 25 years of service. Employees enrolled in the FRS Plan may include up to four years of credit for military service toward creditable service. The FRS Plan also includes an early retirement provision; however, there is a benefit reduction for each year a member retires before his or her normal retirement date. The FRS Plan provides retirement, disability, death benefits, and annual cost-of-living adjustments to eligible participants.

DROP, subject to provisions of Section 121.091, *Florida Statutes*, permits employees eligible for normal retirement under the FRS Plan to defer receipt of monthly benefit payments while continuing employment with an FRS participating employer. An employee may participate in DROP for a period not to exceed 8 years after electing to participate, except that certain instructional personnel may participate for up to 10 years. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest. The net pension liability does not include amounts for DROP participants, as these members are considered retired and are not accruing additional pension benefits.

NOTE 4 PENSION PLANS (CONTINUED)

Florida Retirement System Pension Plan (Continued)

Benefits Provided

Benefits under the FRS Plan are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the five highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the eight highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on the retirement class to which the member belonged when the service credit was earned. Members are eligible for in-line-of-duty or regular disability and survivors' benefits.

As provided in Section 121.101, *Florida Statutes*, if the member is initially enrolled in the FRS before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is 3% per year. If the member is initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of 3% determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by 3%. FRS Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

Detailed information about the County's proportionate share of FRS's net pension liability, deferred outflows/inflows of resources, and pension expense are reported in the government-wide statements of the County.

Retiree Health Insurance Subsidy Program

Plan Description

The Retiree Health Insurance Subsidy Program (HIS Plan) is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, *Florida Statutes*, and may be amended by the Florida Legislature at any time. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

Benefits Provided

Eligible retirees and beneficiaries received a monthly HIS payment of $7.50 for each year of creditable service completed at the time of retirement, with a minimum HIS payment of $45 and a maximum HIS payment of $225 per month, pursuant to Section 112.363, *Florida Statutes*. To be eligible to receive a HIS Plan benefit, a retiree under a state-administered retirement system must provide proof of health insurance coverage, which may include Medicare.

NOTE 4 PENSION PLANS (CONTINUED)

Retiree Health Insurance Subsidy Program (Continued)

Benefits Provided (Continued)

Detailed information about the County's proportionate share of HIS's net pension liability, deferred outflows/inflows of resources, and pension expense are reported in the government-wide statements of the County.

FRS Investment Plan

Plan Description

The Florida State Board of Administration (SBA) administers the defined contribution plan officially titled the FRS Investment Plan (Investment Plan). The Investment Plan is reported in the SBA's annual financial statements and in the state of Florida Annual Comprehensive Financial Report.

As provided in Section 121.4501, *Florida Statutes*, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. Sheriff employees participating in DROP are not eligible to participate in the Investment Plan. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular Class, Elected County Officers, etc.), as the FRS defined benefit plan.

Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.06% of payroll and by forfeited benefits of plan members.

NOTE 4 PENSION PLANS (CONTINUED)

FRS Investment Plan (Continued)

Benefits Provided

For all membership classes, employees are immediately vested in their own contributions and are vested after one year of service for employer contributions and investment earnings. If an accumulated benefit obligation for service credit originally earned under the FRS Pension Plan is transferred to the Investment Plan, the member must have the years of service required for FRS Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Nonvested employer contributions are placed in a suspense account for up to five years. If the employee returns to FRS-covered employment within the five-year period, the employee will regain control over their account. If the employee does not return within the five-year period, the employee will forfeit the accumulated account balance. For the fiscal year ended June 30, 2025, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the Sheriff.

After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided; the member may either transfer the account balance to the FRS Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the FRS Pension Plan, or remain in the Investment Plan and rely upon that account balance for retirement income.

Contributions

Participating employer contributions are based upon statewide rates established by the state of Florida. The Sheriff's contributions made to the plans during the years ended September 30, 2025, 2024, and 2023 were $38,082,601, $34,172,132, and $27,229,690, respectively, equal to the actuarially determined contribution requirements for each year.

Additional information about pension plans can be found in the County-wide financial statements.

NOTE 5 LEASES

Lessee Arrangements

The Sheriff leases assets for various terms under certain agreements that meet the definition of a lease under GASB Statement No. 87 – *Leases*. Detailed information about the Sheriff's leases can be found in the Polk County, Florida Annual Comprehensive Financial Report.

Leases entered into by the Sheriff are included as other financing sources and capital outlay expenditures in the statement of revenues, expenditures, and changes in fund balance in the year of inception. Payments made in accordance with the lease terms are reported as debt service expenditures in the statement of revenues, expenditures, and changes in fund balance as they are incurred.

During the year ended September 30, 2025, the Sheriff entered into leases in the amount of $47,326. During the year ended September 30, 2025, the Sheriff's principal and interest payments on leases totaled $798,347.

Total future minimum lease payments under lease agreements are as follows:

Year Ending September 30,	Principal	Interest	Total
2026	$ 315,400	$ 18,515	$ 333,915
2027	101,897	9,216	111,113
2028	71,071	5,461	76,532
2029	64,512	2,474	66,986
2030	11,064	328	11,392
2031-2035	15,674	116	15,790
Total Minimum Lease Payments	$ 579,618	$ 36,110	$ 615,728

Lessor Arrangements

The Sheriff, acting as lessor, leases a secure call platform. During the year ended September 30, 2025, the Sheriff recognized $1,402,575 and $197,425 in lease revenue and interest revenue, respectively, pursuant to these contracts.

Total future minimum lease payments to be received under lease agreements are as follows:

Year Ending September 30,	Principal	Interest	Total
2026	$ 1,470,374	$ 129,626	$ 1,600,000
2027	1,541,450	58,550	1,600,000
2028	396,867	3,133	400,000
Total Minimum Lease Receipts	$ 3,408,691	$ 191,309	$ 3,600,000

NOTE 6 SUBSCRIPTIONS BASED INFORMATION TECHNOLOGY ARRANGEMENTS

SBITAs entered into by the Sheriff are included as other financing sources and capital outlay expenditures in the statement of revenues, expenditures, and changes in fund balance in the year of inception. Payments made in accordance with the lease terms are reported as debt service expenditures in the statement of revenues, expenditures, and changes in fund balance as they are incurred.

During the year ended September 30, 2025, the Sheriff entered into SBITAs in the amount of $1,698,937. During the year ended September 30, 2025, the Sheriff's principal and interest payments on SBITAs totaled $1,760,342.

Total future minimum SBITA payments under SBITA agreements are as follows:

Year Ending September 30,	Principal	Interest	Total
2026	$ 821,280	$ 175,018	$ 996,298
2027	796,535	135,309	931,844
2028	845,568	96,722	942,290
2029	901,331	55,766	957,097
2030	824,508	12,120	836,628
Total Minimum Subscription Payments	$ 4,189,222	$ 474,935	$ 4,664,157

NOTE 7 FUND BALANCE CLASSIFICATIONS

As of September 30, 2025, fund balances are composed of the following:

	General	Nonmajor Governmental Funds	Total
Nonspendable:			
Prepaid Items	$ 838,641	$ 77,202	$ 915,843
Restricted:			
Inmate Welfare	-	3,247,862	3,247,862
Law Enforcement Education	-	451,257	451,257
Law Enforcement Trust Fund Purposes	-	158,367	158,367
Restricted for Purpose of Grants	-	539,917	539,917
Total Restricted	-	4,397,403	4,397,403
Assigned Funds:			
Purpose of Grants	-	40,064	40,064
Unassigned Funds	(838,641)	(15,141)	(853,782)
Total Fund Balances	$ -	$ 4,499,528	$ 4,499,528

NOTE 8 CAPITAL ASSETS

Tangible personal property used by the Sheriff in operations is reported in the basic financial statements of Polk County, Florida.

State law requires the Sheriff to account for all tangible property used by the Sheriff. A summary of changes in capital assets for the year ended September 30, 2025:

	October 1, 2024	Additions	Disposals	Transfers	September 30, 2025
Capital Assets Not Depreciated:					
Construction-in-Progress	$ 1,581,273	$ 194,257	$ -	$ (1,306,690)	$ 468,840
Total Assets Not Depreciated	1,581,273	194,257	-	(1,306,690)	468,840
Capital Assets Depreciated:					
Autos and Aircraft	55,718,909	7,684,881	(3,425,564)	-	59,978,226
Radios and Equipment	1,457,012	1,007,725	(359,380)	-	2,105,357
Jail Fixtures and Equipment	2,901,603	264,815	(122,068)	-	3,044,350
Office Furniture and Equipment	18,384,662	1,587,279	(2,359,180)	1,306,690	18,919,451
Other Criminal and Investigative	17,546,558	3,467,276	(540,312)	-	20,473,522
Total Assets Depreciated	96,008,744	14,011,976	(6,806,504)	1,306,690	104,520,906
Less Accumulated Depreciation:					
Autos and Aircraft	32,313,782	5,875,421	(3,206,809)	-	34,982,394
Radios and Equipment	1,274,828	63,144	(20,171)	-	1,317,801
Jail Fixtures and Equipment	2,107,162	242,232	(121,401)	-	2,227,993
Office Furniture and Equipment	14,108,430	1,478,494	(2,343,807)	-	13,243,117
Other Criminal and Investigative	10,772,973	1,280,934	(375,355)	-	11,678,552
Total Accumulated Depreciation	60,577,175	8,940,225	(6,067,543)	-	63,449,857
Total Assets Depreciated, Net	35,431,569	5,071,751	(738,961)	1,306,690	41,071,049
Right-to-Use Lease Assets:					
Right to Use - Leased Buildings	828,378	-	-	-	828,378
Right to Use - Leased Equipment	1,825,026	20,649	(135,579)	-	1,710,096
Total Right-to-Use Lease Assets	2,653,404	20,649	(135,579)	-	2,538,474
Less Accumulated Amortization:					
Right to Use - Leased Buildings	452,977	197,028	-	-	650,005
Right to Use - Leased Equipment	891,448	542,549	(135,579)	-	1,298,418
Total Accumulated Amortization	1,344,425	739,577	(135,579)	-	1,948,423
Total Right-to-Use Lease Assets, Net	1,308,979	(718,928)	-	-	590,051
Subscription Based Information Technology Arrangement Assets:					
Subscription Based Information Technology Arrangements	7,275,959	1,698,937	(2,193,174)	-	6,781,722
Less Accumulated Amortization:					
Subscription Based Information Technology Arrangements	2,897,186	1,852,411	(2,193,174)	-	2,556,423
Total Subscription Based Information Technology Arrangement Assets, Net	4,378,773	(153,474)	-	-	4,225,299
Total Capital Assets, Net	$ 42,700,594	$ 4,393,606	$ (738,961)	$ -	$ 46,355,239

NOTE 9 DUE TO/FROM POLK COUNTY, FLORIDA

The amounts due from (to) the Board of County Commissioners and the Clerk of Courts are as follows as of September 30, 2025:

Due from Board of County Commissioners	
General Fund	$ 900
Nonmajor Governmental Funds	123,947
Total	$ 124,847
Due to Board of County Commissioners	
General Fund	$ 15,310,513
Nonmajor Governmental Funds	7
Total	$ 15,310,520
Due from Clerk of Courts	
General Fund	$ 150,109
Nonmajor Governmental Funds	868
Total	$ 150,977
Due to Clerk of Courts	
General Fund	$ 12,549

NOTE 10 COMMITMENTS AND CONTINGENCIES

Litigation

Various suits and claims arising in the ordinary course of operations, some of which involve substantial amounts, are pending against the Sheriff. While the ultimate effect of such litigation cannot be ascertained at this time, in the opinion of counsel for the Sheriff, the liabilities which may arise from such action would not result in losses which would materially affect the financial position of the Sheriff or the results of its operations.

Contingencies

No accrual has been made in the financial statements for contingencies related to claims not yet asserted, because the amount cannot be reasonably estimated. In management's opinion, any such claims, if asserted, would not have a material adverse effect on the operations or financial position of the Sheriff.

NOTE 10 COMMITMENTS AND CONTINGENCIES (CONTINUED)

Federal and State Grant Programs

The Sheriff participates in a number of federal and state programs. Grant programs are subject to financial and compliance audits by the grantors or their representatives. Accordingly, the Sheriff's compliance with applicable grant requirements will be established at some future date. The amount, if any, of expenditures which may be disallowed by the granting agencies, cannot be determined at this time although the Sheriff expects such amounts, if any, to be immaterial.

NOTE 11 RELATED PARTY TRANSACTIONS

Transactions with the Polk County Board of County Commissioners for the year ended September 30, 2025, were as follows:

Budget Appropriations – The General Fund of the Sheriff received appropriations in the amount of $251,965,620.

E911 – The General Fund of the Sheriff received E911 revenues in the amount of $650,000.

Other Revenue – The General Fund of the Sheriff received revenues in the amounts of $17,925 for charges for services, for the year ended September 30, 2025, from the Board of County Commissioners.

The Nonmajor Funds of the Sheriff received revenues in the amounts of $478,156 and $399,646 for fines and forfeitures and other charges for services, respectively, for the year ended September 30, 2025, from the Board of County Commissioners.

Fuel Expense – The General Fund of the Sheriff purchased fuel in the amount of $2,218,519.

NOTE 12 INTERLOCAL AGREEMENTS

The Sheriff has entered into interlocal agreements with local governmental entities. The interlocal agreements were formed to provide law enforcement services, law enforcement related telecommunications services and related information technology services within the related municipalities within Polk County, Florida. The Sheriff shall assign personnel to provide these services consistent with each interlocal agreement. The activity for these interlocal agreements is accounted for in the General Fund in Charges and Fees for Services.

NOTE 13 RISK MANAGEMENT

The Sheriff participates in the risk management program through the Polk County, Florida Board of County Commissioners under a local government risk management pool. The County is exposed to various risk of loss related to theft of, damage to and destruction of assets, errors and omissions, injuries to employees and natural disasters. A self-insurance program is effectively maintained by the County to administer insurance activities related to workers' compensation insurance, general and employment practices liability, auto liability and health. The County's self-insurance program covers operations of the Board of County Commissioners and the constitutional officers. Under the program, the County has retention limits for each type of claim, which is covered by commercial insurance purchased by the County.

Claim Type	County Coverage (Deductible / Self-insured Amount)	Excess Carrier's Coverage
Property	Deductible $ 1,000,000 except for as below: Named Windstorm 5% of TIV with $ 5,000,000 Maximum $ 1,000,000 Builders Risk	$ 20,000,000 Named Windstorm $ 50,000,000 All Other Perils (AOP), except $100,000,000 AOP losses sustained at Courthouse $ 50,000,000 Builder's Risk $ 25,000,000 Earthquake Aggregate $ 20,000,000 Flood Aggregate $ 10,000,000 Flood Aggregate (zones A & V)
General and Employment Practices Liability	$ 1,500,000 Self-insurance Retention Sovereign immunity limits: $ 200,000 Any One Person $ 300,000 Any One Claim	$ 5,000,000 Per Occurrence $ 10,000,000 Aggregate
General and Auto Liability	$ 1,500,000 Self-insured Retention Sovereign immunity limits: $ 200,000 Any One Person $ 300,000 Any One Claim	$ 5,000,000 Per Occurrence
Employee Health	$ 1,000,000 Self-insurance Retention	Unlimited Stop Loss
Workers Compensation	$ 1,500,000 Self-insured Retention $ 1,000,000 Employers Liability	Workers Compensation Statutory Employers Liability - No Excess Coverage

NOTE 14 SHERIFF'S SALARY

The Sheriff's salary is in accordance with Chapter 145 of the *Florida Statutes* for the year ended September 30, 2025. Per *Florida Statutes*, the Sheriff's allowed base salary was $261,383 with Qualification and Education Incentive pay of $2,000 and $1,560, respectively.

NOTE 15 CHANGE IN ACCOUNTING PRINCIPLE

During the year ended September 30, 2025, the Sheriff adopted GASB Statement No. 101, *Compensated Absences*. This change requires the restatement of the beginning balance for Note 3 – Long-Term Liabilities as follows:

	Beginning Balance
Note 3 - Long-Term Liabilities September 30, 2024 as Previously Reported	$ 16,347,601
Cumulative Effect of Application of GASB Statement No. 101	7,234,015
Note 3 - Long-Term Liabilities Beginning Balance as Restated	$ 23,581,616

COMBINING STATEMENTS

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POLK COUNTY SHERIFF
COMBINING STATEMENT OF FIDUCIARY NET POSITION – CUSTODIAL FUNDS
SEPTEMBER 30, 2025

	Custodial Funds			Total Custodial Funds
	Fees and Suspense	Fines and DRDs	Inmate	
ASSETS				
Cash and Investments	$ 615,984	$ 2,039	$ 217,371	$ 835,394
Due from Individuals and Businesses	4,757	-	28,583	33,340
Due from Other Governments	7,597	-	-	7,597
Total Assets	$ 628,338	$ 2,039	$ 245,954	$ 876,331
LIABILITIES AND FIDUCIARY NET POSITION				
LIABILITIES				
Due to Other Governments	$ 4,616	$ 350	$ -	$ 4,966
Due to Individuals and Businesses	5,236	-	4,666	9,902
Deposits	397,618	1,689	-	399,307
Total Liabilities	407,470	2,039	4,666	414,175
FIDUCIARY NET POSITION				
Restricted for:				
Individuals, Business, and Other Governments	220,868	-	241,288	462,156
Total Fiduciary Net Position	$ 220,868	$ -	$ 241,288	$ 462,156

POLK COUNTY SHERIFF
COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION – CUSTODIAL FUNDS
YEAR ENDED SEPTEMBER 30, 2025

	Custodial Funds			Total Custodial Funds
	Fees and Suspense	Fines and DRDs	Inmate	
ADDITIONS				
Fines and Fees Collections:				
Individuals and Businesses	$ 474,534	$ -	$ -	$ 474,534
Other Governments	84,193	85,514	-	169,707
Contributions:				
Individuals and Businesses	-	-	5,277,496	5,277,496
Total Additions	558,727	85,514	5,277,496	5,921,737
DEDUCTIONS				
Payments of Fines and Fees	455,224	85,514	-	540,738
Canteen Purchases	-	-	3,283,863	3,283,863
Inmate Spending	-	-	762,888	762,888
Miscellaneous Charges	-	-	1,212,445	1,212,445
Total Deductions	455,224	85,514	5,259,196	5,799,934
NET INCREASE IN FIDUCIARY NET POSITION	103,503	-	18,300	121,803
Total Net Position - Beginning of Year	117,365	-	222,988	340,353
FIDUCIARY NET POSITION - END OF YEAR	$ 220,868	$ -	$ 241,288	$ 462,156

POLK COUNTY SHERIFF
COMBINING BALANCE SHEET – NONMAJOR FUNDS
SEPTEMBER 30, 2025

	Special Revenue Funds	Inmate Welfare	Law Enforcement Education	Law Enforcement Trust	Total Nonmajor Governmental Funds
ASSETS					
Cash and Investments	$ 631,605	$ 3,360,324	$ 437,086	$ 176,631	$ 4,605,646
Due from Polk County, Florida:					
Board of County Commissioners	105,283	-	18,664	-	123,947
Due from Clerk of Courts	-	-	868	-	868
Due from Other Governments	4,482	-	-	-	4,482
Receivables, Net	92,089	19,137	801	628	112,655
Prepaid Items and Other Assets	9,582	6,971	60,649	-	77,202
Total Assets	$ 843,041	$ 3,386,432	$ 518,068	$ 177,259	$ 4,924,800
LIABILITIES AND FUND BALANCE					
LIABILITIES					
Accounts Payable	$ 1,424	$ 111,995	$ 282	$ 18,892	$ 132,593
Accrued Liabilities	50,006	19,604	-	-	69,610
Due to Polk County, Florida:					
Board of County Commissioners	7	-	-	-	7
Due to Other Funds	196,808	-	21,021	-	217,829
Due to Other Governments	5,233	-	-	-	5,233
Total Liabilities	253,478	131,599	21,303	18,892	425,272
FUND BALANCES					
Nonspendable	9,582	6,971	60,649	-	77,202
Restricted	539,917	3,247,862	451,257	158,367	4,397,403
Assigned	40,064	-	-	-	40,064
Unassigned	-	-	(15,141)	-	(15,141)
Total Fund Balances	589,563	3,254,833	496,765	158,367	4,499,528
Total Liabilities and Fund Balances	$ 843,041	$ 3,386,432	$ 518,068	$ 177,259	$ 4,924,800

POLK COUNTY SHERIFF
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – NONMAJOR FUNDS
YEAR ENDED SEPTEMBER 30, 2025

	Special Revenue Funds	Inmate Welfare	Law Enforcement Education	Law Enforcement Trust	Total Nonmajor Governmental Funds
REVENUES					
Board of County Commissioners	$ -	$ -	$ 79,000	$ -	$ 79,000
Charges for Services	529,100	-	225,996	-	755,096
Intergovernmental	525,589	-	573	-	526,162
Miscellaneous	201,735	1,279,938	-	-	1,481,673
Fines and Forfeitures	1,694	669	-	50,546	52,909
Interest	15,069	97,760	12,060	10,530	135,419
Total Revenues	1,273,187	1,378,367	317,629	61,076	3,030,259
EXPENDITURES					
Public Safety:					
Personnel Services	730,477	466,228	-	-	1,196,705
Operating	285,893	96,122	219,128	79,315	680,458
Capital Outlay	109,405	31,468	134,319	24,351	299,543
Capital Outlay - Leases and SBITAs	-	47,326	-	-	47,326
Debt Service:					
Principal	-	75,725	-	-	75,725
Interest	-	2,750	-	-	2,750
Total Expenditures	1,125,775	719,619	353,447	103,666	2,302,507
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	147,412	658,748	(35,818)	(42,590)	727,752
OTHER FINANCING SOURCES					
Transfers Out	-	-	(728)		(728)
Subscription-Based Information Technology Arrangements	-	47,326	-	-	47,326
Total Other Financing Sources	-	47,326	(728)	-	46,598
NET CHANGE IN FUND BALANCES	147,412	706,074	(36,546)	(42,590)	774,350
Fund Balances - Beginning of Year	442,151	2,548,759	533,311	200,957	3,725,178
FUND BALANCES - END OF YEAR	$ 589,563	$ 3,254,833	$ 496,765	$ 158,367	$ 4,499,528

COMPLIANCE REPORTS

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INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Honorable Grady C. Judd
Sheriff
Polk County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the general fund and aggregate remaining information of the Polk County, Florida Sheriff (the Sheriff), as of and for the year ended September 30, 2025, and the related notes to the financial statements, which collectively comprise the Sheriff's financial statements, and have issued our report thereon dated March 10, 2026.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Sheriff's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Sheriff's internal control. Accordingly, we do not express an opinion on the effectiveness of the Sheriff's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses and significant deficiencies may exist that have not been identified.

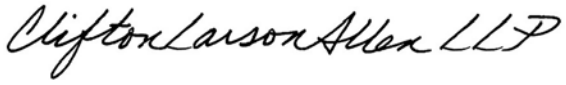
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Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Sheriff's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Sheriff's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



CliftonLarsonAllen LLP

Lakeland, Florida
March 10, 2026

MANAGEMENT LETTER

Honorable Grady C. Judd
Sheriff
Polk County, Florida

Report on the Financial Statements

We have audited the financial statements of the general fund and the aggregate remaining fund information of the Polk County, Florida Sheriff (the Sheriff), as of and for the year ended September 30, 2025, and have issued our report thereon dated Report Date.

Auditors' Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and Chapter 10.550, Rules of the Auditor General.

Other Reporting Requirements

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* and Independent Accountant's Report on an examination conducted in accordance with AICPA *Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated Report Date, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. In connection with our audit, we did not have any such findings.

Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. See Note 1 in notes to the financial statements.

Financial Management

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

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Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, federal and other granting agencies, the Sheriff, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

CliftonLarsonAllen LLP

CliftonLarsonAllen LLP

Lakeland, Florida
March 10, 2026

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INDEPENDENT ACCOUNTANTS' REPORT

Honorable Grady C. Judd
Sheriff
Polk County, Florida

We have examined the Polk County, Florida Sheriff's (the Sheriff) compliance with Section 218.415, *Florida Statutes*, regarding the investment of public funds during the year ended September 30, 2025. Management of the Sheriff is responsible for the Sheriff's compliance with the specified requirements. Our responsibility is to express an opinion on the Sheriff's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Sheriff complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the Sheriff complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to this engagement.

Our examination does not provide a legal determination on the Sheriff's compliance with specified requirements.

In our opinion, the Sheriff complied, in all material respects, with Section 218.415, *Florida Statutes*, regarding the investment of public funds during the year ended September 30, 2025.

This report is intended solely for the information and use of the Sheriff and the Auditor General, State of Florida, and is not intended to be, and should not be, used by anyone other than these specified parties.

CliftonLarsonAllen LLP

CliftonLarsonAllen LLP

Lakeland, Florida
March 10, 2026

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POLK COUNTY, FLORIDA
SUPERVISOR OF ELECTIONS

FINANCIAL STATEMENTS
AND SUPPLEMENTAL REPORTS

YEAR ENDED SEPTEMBER 30, 2025



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POLK COUNTY, FLORIDA
SUPERVISOR OF ELECTIONS
TABLE OF CONTENTS
YEAR ENDED SEPTEMBER 30, 2025

INDEPENDENT AUDITORS' REPORT	**1**
FINANCIAL STATEMENTS	
BALANCE SHEET – GOVERNMENTAL FUNDS	**4**
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS	**5**
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL – GENERAL FUND	**6**
NOTES TO FINANCIAL STATEMENTS	**7**
COMPLIANCE REPORTS	
INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*	**21**
MANAGEMENT LETTER	**23**
INDEPENDENT ACCOUNTANTS' REPORT	**25**

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INDEPENDENT AUDITORS' REPORT

Honorable Melony Bell
Supervisor of Elections
Polk County, Florida

Report on the Audit of the Financial Statements

Opinions

We have audited the financial statements of each major fund of the Polk County, Florida, Supervisor of Elections (Supervisor), as of and for the year ended September 30, 2025, and the related notes to the financial statements, which collectively comprise the Supervisor's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of each major fund of the Supervisor as of September 30, 2025, and the respective changes in financial position and the budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Supervisor and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphases of Matter

As discussed in Note 1, the financial statements of the Supervisor referred to above were prepared solely for the purpose of complying with the Rules of the Auditor General of the State of Florida (the Rules). In conformity with the Rules, the financial statements are intended to present the financial position and the changes in financial position of each major fund of Polk County, Florida that is attributable to the transactions of the Supervisor. They do not purport to, and do not, present fairly the financial position of Polk County, Florida as of September 30, 2025, or the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

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As discussed in Note 1 to the financial statements, the Supervisor implemented Governmental Accounting Standards Board (GASB) Statement No. 101, *Compensated Absences*, effective for the fiscal year-end September 30, 2025. GASB Statement No. 101 requires liabilities to be recognized for leave attributable to services already rendered, that accumulates and is more likely than not to be used or otherwise paid or settled. Our opinions are not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Supervisor's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

Required Supplementary Information

Management has omitted management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated March 18, 2026 on our consideration of the Supervisor's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Supervisor's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Supervisor's internal control over financial reporting and compliance.

CliftonLarsonAllen LLP

CliftonLarsonAllen LLP

Lakeland, Florida
March 18, 2026

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POLK COUNTY, FLORIDA
SUPERVISOR OF ELECTIONS
BALANCE SHEET – GOVERNMENTAL FUNDS
SEPTEMBER 30, 2025

	General	Special Revenue Grants	Total
ASSETS			
Cash and Cash Equivalents	$ 1,306	$ -	$ 1,306
Prepaid Items	313,541	-	313,541
Total Assets	$ 314,847	$ -	$ 314,847
LIABILITIES AND FUND BALANCES			
LIABILITIES			
Vouchers Payable	$ 170,997	$ -	$ 170,997
Accrued Liabilities	143,850	-	143,850
Total Liabilities	314,847	-	314,847
FUND BALANCES			
Nonspendable	313,541	-	313,541
Unassigned	(313,541)	-	(313,541)
Total Fund Balances	-	-	-
Total Liabilities and Fund Balances	$ 314,847	$ -	$ 314,847

See accompanying Notes to Financial Statements.

POLK COUNTY, FLORIDA
SUPERVISOR OF ELECTIONS
STATEMENT OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS
YEAR ENDED SEPTEMBER 30, 2025

	General	Special Revenue Grants	Total
REVENUES			
Charges for Services	$ 61,171	$ -	$ 61,171
Miscellaneous	51,025	-	51,025
Total Revenues	112,196	-	112,196
EXPENDITURES			
General Government:			
Personnel Services	3,604,170	-	3,604,170
Operating	2,117,442	27,738	2,145,180
Capital Outlay	474,926	-	474,926
Debt Service:			
Principal	9,226	-	9,226
Interest	3,391	-	3,391
Total Expenditures	6,209,155	27,738	6,236,893
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(6,096,959)	(27,738)	(6,124,697)
Other Financing Sources (Uses):			
Appropriation from Polk County, Florida Board of County Commissioners	6,096,959	-	6,096,959
Total Other Financing Sources	6,096,959	-	6,096,959
NET CHANGE IN FUND BALANCES	-	(27,738)	(27,738)
Fund Balances - Beginning of Year	-	27,738	27,738
FUND BALANCES - END OF YEAR	$ -	$ -	$ -

See accompanying Notes to Financial Statements.

POLK COUNTY, FLORIDA
SUPERVISOR OF ELECTIONS
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL – GENERAL FUND
YEAR ENDED SEPTEMBER 30, 2025

	Budget			Variance with Final Budget - Positive (Negative)
	Original	Final	Actual	
REVENUES				
Charges for Services	$ -	$ -	$ 61,171	$ 61,171
Miscellaneous	-	-	51,025	51,025
Total Revenues	-	-	112,196	112,196
EXPENDITURES				
General Government:				
Personnel Services	3,798,381	3,798,381	3,604,170	194,211
Operating	2,590,191	2,371,274	2,117,442	253,832
Capital Outlay	269,000	475,000	474,926	74
Debt Service:				
Principal	-	9,376	9,226	150
Interest	-	3,541	3,391	150
Total Expenditures	6,657,572	6,657,572	6,209,155	448,417
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(6,657,572)	(6,657,572)	(6,096,959)	560,613
OTHER FINANCING SOURCES				
Appropriation from Polk County, Florida Board of County Commissioners	6,657,572	6,657,572	6,096,959	(560,613)
Total Other Financing Sources	6,657,572	6,657,572	6,096,959	(560,613)
NET CHANGE IN FUND BALANCE	-	-	-	-
Fund Balance - Beginning of Year	-	-	-	-
FUND BALANCE - END OF YEAR	$ -	$ -	$ -	$ -

See accompanying Notes to Financial Statements.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Polk County, Florida is a political subdivision of the State of Florida governed by the State Constitution and general laws of the State of Florida.

The legislative and governing body of the County is the five-member Board of County Commissioners. Each County Commissioner is elected on a countywide basis for a four-year term of office and each County Commissioner is a resident of their Commission District. Polk County became a Home Rule Charter County on January 1, 1999, with an appointed County Manager, and with separate legislative and executive functions. The County Manager is the head of the administrative branch of county government and is responsible to the Board of County Commissioners for the proper administration of all affairs of the County, except for those powers, duties and functions residing, as specified by law, with the elected constitutional officers.

There are six offices elected countywide which are as follows: Board of County Commissioners composed of five (5) members, Supervisor of Elections, Clerk of the Circuit Court, Property Appraiser, Sheriff, and Tax Collector.

Reporting Entity

The Supervisor of Elections (Supervisor) is a County Agency and a local governmental entity pursuant to Article 8, Section 1(d), of the Constitution of the State of Florida. For financial statement and reporting purposes, the Supervisor does not meet the definition of a legally separate organization and is not considered to be a component unit. The Supervisor is considered to be a part of the primary government of Polk County, Florida (the County).

These financial statements presented include the general fund and the special revenue grants fund of the Supervisor's office. The accompanying financial statements have been prepared for the purpose of complying with Section 218.39(2), *Florida Statutes*, and Chapter 10.550, *Rules of the Florida Auditor General – Local Governmental Entity Audits*, which allows the Supervisor to only present fund financial statements. These financial statements present only the portion of the funds of Polk County, Florida that are attributable to the Supervisor. They are not intended to present fairly the financial position and results of operations of Polk County, Florida in conformity with accounting principles generally accepted in the United States of America.

The Supervisor is the official custodian of the registration books and has the exclusive control of matters pertaining to registration of electors and the administration of elections. These financial statements present all fund types of the Supervisor, and are not meant to represent Polk County, Florida as a whole.

The accounting policies of the Supervisor conform to accounting principles, as applicable to governmental units generally accepted in the United States of America. The accompanying summary of significant accounting policies is presented to assist the reader in interpreting the financial statements and other data in this report. These policies, as presented, should be viewed as an integral part of the accompanying financial statements.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Measurement Focus, Basis of Accounting, and Basis of Presentation

The accounts of the governmental funds are maintained on the modified accrual basis. Under the modified accrual basis, expenditures are recorded at the time liabilities are incurred, and revenues are recorded when received in cash or when they are considered measurable and available and as such, are susceptible to accrual. For this purpose, the Supervisor considers revenues to be available if they are collected within 60 days after year-end with the exception of grants, which have a period of availability of one year. Grants are recognized as revenue as soon as all eligibility requirements have been met. Expenditures are recorded when the related fund liability is incurred, except for compensated absences, which are recognized as expenditures to the extent they have matured.

Description of Funds

The accounting records are organized for reporting purposes on the basis of governmental funds.

General Fund – the general fund is the primary operating fund of the Supervisor. It is used to account for all revenues and expenditures not required to be accounted for in another fund.

Special Revenue Grants Fund – the grants fund accounts for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes.

Capital Assets

Capital assets purchased by the Supervisor are recorded as capital outlay expenditures and are capitalized in the basic financial statements of Polk County, Florida rather than in the governmental funds of the Supervisor. Ownership of all capital assets is vested in the Polk County Board of County Commissioners as provided by Chapter 274, *Florida Statutes*. The Supervisor's policy is to capitalize expenditures for assets with a life of more than one year and cost of greater than $5,000.

Fund Balance and Spending Policies

In accordance with GASB Statement No. 54 – *Fund Balance Reporting and Governmental Fund Type Definitions*, governments are required to classify fund balance in governmental funds as nonspendable, restricted, committed, assigned, and unassigned. The following are the definitions of the fund balance classifications:

Nonspendable – amounts that cannot be spent either because they are in nonspendable form or because they are legally or contractually required to be maintained intact.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Fund Balance and Spending Policies (Continued)

Restricted – amounts that can be spent only for specific purposes because of constitutional provisions, charter requirements or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

Committed – amounts that can be used only for specific purposes determined by a formal action of the Supervisor. As the Supervisor is an elected official responsible for the activities of the Supervisor's office, she is the highest level of decision-making authority and an official order from the Supervisor would be required to authorize commitment of fund balance.

Assigned – amounts that do not meet the criteria to be classified as restricted or committed but that are intended to be used or specific purposes.

Unassigned – all other spendable amounts.

The Supervisor has implemented fund balance and spending policies to clearly define the process for tracking the various classifications of fund balance. The policy states when general fund expenditure is incurred, the Supervisor will first use restricted amounts, then committed amounts, then assigned amounts, and finally unassigned amounts. All other funds in which fund expenditures are incurred, the Supervisor will first use unassigned amounts, then assigned amounts, then committed amounts, and finally restricted amounts.

Accrued Compensated Absences

The amounts of unpaid vacation and sick leave accumulated by employees are accrued as current year expenditures for amounts that would normally be liquidated with expendable available financial resources. The Supervisor uses the last-in, first-out (LIFO) method of recognizing the use of vacation and sick hours. Employees are charged for the last day of vacation or sick leave earned when the leave is used. Vacation can be paid at termination or retirement, subject to payout limits: 240 hours for regular full-time employees and 120 hours for regular part-time employees. Thus, unless it is anticipated that vacation or sick leave will be used in excess of a normal year's accumulation, no additional expenditures are accrued.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Vacation Leave Plan

Full-time regular employees earn annual leave at varying rates depending upon length of service as follows:

Service Time	Bi-Weekly	Annually
From the first pay period through the 5th year anniversary	3.70 hours	12 days
From 6th - 10th year	4.62 hours	15 days
From 11th - 15th year	5.54 hours	18 days
From 16th - 20th year	6.46 hours	21 days
After 20th anniversary	7.71 hours	25 days

Employees hired after October 1, 1996 accrue sick leave without limitation. Sick leave may be used only for eligible purposes and is not payable upon termination of employment.

The Supervisor does not, nor is legally required to accumulate financial resources for these unmatured obligations. Accordingly, the liability for compensated absences is not reported in the general fund of the Supervisor, but rather is reported in the basic financial statements of Polk County, Florida.

Other Postemployment Benefit Obligations

The County provides certain health care benefits for retired employees. In accordance with Section 112.0801, *Florida Statutes,* and as authorized by the County Ordinance 2011-023, effective October 3, 2011, and County Ordinance 2017-037 effective July 25, 2017, the County offers retiring employees enrolled in the County's plans at the time of retirement and their covered dependents the opportunity to continue to participate in health and/or life insurance plans through the County's Retiree Benefits Program. The Supervisor participates with Polk County in offering retiring employees the opportunity to continue to participate in the County's health insurance plan. Other postemployment benefits, calculated in accordance with Governmental Accounting Standards Board Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, are reported in the financial statements of the County.

Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in the financial statements. Prepaid items are generally accounted for using the consumption method. These are not available expendable resources.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Budgets and Budgetary Accounting

The following are the procedures followed in establishing the budget for the Supervisor's office:

1. On or before June 1 of each year, the Supervisor submits to the Board of County Commissioners a tentative budget for expenditures to be paid by the Board of County Commissioners on behalf of the Supervisor for the ensuing fiscal year.

2. Prior to September 1 of each year, the Supervisor submits a budget to the Board of County Commissioners for filing which includes proposed expenditures for the operations of the Supervisor and the means of financing operations. All appropriations are provided by the Board of County Commissioners.

3. Formal budgetary integration is employed as a management control device during the year for the General Fund.

4. Section 129.07, *Florida Statutes*, provides that only excesses of total fund budgets are unlawful.

5. Unused appropriations expire at the end of each fiscal year.

6. A budget for the Special Revenue Grants Fund is not legally required to be prepared by the Supervisor and is therefore not presented in the financial statements.

7. The original budget is the first complete appropriated budget. The final budget is the original budget adjusted by all reserves, transfers, allocations, supplemental allocations and legally authorized changes applicable to the fiscal year, whenever legally authorized.

Use of Estimates

The preparation of the financial statements requires management of the Supervisor to make a number of estimates and assumptions relating to the reported amounts of assets and liabilities and the disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the period. Actual results could differ from those estimates.

Unexpended Budget Balance Reverting to Board of County Commissioners

Section 218.36(2), Florida Statutes, requires that any excess of revenues over expenditures in the General Fund held by the Supervisor of Elections at the end of each fiscal year shall be remitted to the Board of County Commissioners. Therefore, the excess of revenues over expenditures in the General Fund at the end of each fiscal year is reflected as unexpended budget balance reverting to the Board of County Commissioners on the statement of revenues, expenditures and changes in the fund balance, and the related liability is included in due to constitutional officers. At September 30, 2025 there was no such excess.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Adoption of New Accounting Standards

In June 2022, the Governmental Accounting Standards Board issued GASB Statement No. 101, *Compensated Absences*. This standard establishes a unified recognition and measurement model for *Compensated Absences*, which include vacation leave, sick leave, paid time off, holidays, parental leave, and other similar benefits. Under this guidance, a liability for *Compensated Absences* is recognized for (1) leave that has not been used and meets certain criteria attributable to services already rendered, accumulates, and is more likely than not to be used or otherwise paid or settled and (2) leave that has been used but not yet paid or settled. The Supervisor adopted the requirements of the guidance effective October 1, 2024, and has applied the provisions of this standard to the beginning of the period of adoption.

NOTE 2 CASH AND CASH EQUIVALENTS

The Supervisor participates in the pooled cash and investments program of the Polk County, Florida, Board of County Commissioners for the purpose of maximizing investment yields. The earnings of the pool are allocated on a monthly basis to the individual funds of the Board of County Commissioners and the Supervisor based upon their average monthly balance in the pool.

Pooled cash and investments of the Board of County Commissioners determined to be available in excess of immediate needs is placed in investments in accordance with the Polk County Board of County Commissioners Investment Policy as amended October 4, 2016, under the guidelines of *Florida Statute* 218.415. Investments, which are primarily comprised of treasury notes and other U.S. obligations, certificates of deposit, and amounts invested in the State Board of Administration, are recorded at fair value.

NOTE 3 CAPITAL ASSETS

Capital assets used by the Supervisor in operations is reported in the financial statements of Polk County, Florida. The Supervisor maintains custodial responsibility for the capital assets used by the office. The following is a summary of changes in capital assets, which are reported in the basic financial statements of Polk County, Florida:

	October 1, 2024	Additions	Disposals	September 30, 2025
Capital Assets being Depreciated:				
Equipment	$ 1,770,214	$ 474,926	$ (94,672)	$ 2,150,468
Furniture	33,835	-	-	33,835
IT Equipment	179,887	-	(3,130)	176,757
Total Assets Depreciated	1,983,936	474,926	(97,802)	2,361,060
Less Accumulated Depreciation:				
Equipment	765,155	270,241	(64,734)	970,662
Furniture	32,838	508	-	33,346
IT Equipment	172,187	5,752	(3,108)	174,831
Total Accumulated Depreciation	970,180	276,501	(67,842)	1,178,839
Total Assets Depreciated, Net	1,013,756	198,425	(29,960)	1,182,221
Right-to-Use Lease Assets:				
Right to Use - Leased Equipment	49,284	-	-	49,284
Less Accumulated Amortization:				
Right to Use - Leased Equipment	4,222	10,509	-	14,731
Total Right-to-Use Lease Assets, Net	45,062	(10,509)	-	34,553
Total Capital Assets, Net	$ 1,058,818	$ 187,916	$ (29,960)	$ 1,216,774

NOTE 4 PENSION PLANS

Background

The Florida Retirement System (FRS) was created by Chapter 121, *Florida Statutes*, to provide a defined benefit pension plan for participating public employees. The FRS was amended in 1998 to add the Deferred Retirement Option Program under the defined benefit plan and amended in 2000 to provide a defined contribution plan alternative to the defined benefit plan for FRS members effective July 1, 2002. This integrated defined contribution pension plan is the FRS Investment Plan. Chapter 112, *Florida Statutes*, established the Retiree Health Insurance Subsidy (HIS) Program, a cost-sharing multiple-employer defined benefit pension plan, to assist retired members of any State-administered retirement system in paying the costs of health insurance.

NOTE 4 PENSION PLANS (CONTINUED)

Background (Continued)

Essentially all regular employees of the Supervisor are eligible to enroll as members of the State-administered FRS. Provisions relating to the FRS are established by Chapters 121 and 122*, Florida Statutes*; Chapter 112, Part IV, *Florida Statutes*; Chapter 238, *Florida Statutes*; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. Such provisions may be amended at any time by further action from the Florida Legislature. The FRS is a single retirement system administered by the Florida Department of Management Services, Division of Retirement, and consists of the two cost sharing, multiple employer defined benefit plans and other nonintegrated programs. A comprehensive annual financial report of the FRS, which includes its financial statements, required supplementary information, actuarial report, and other relevant information, is available from the Florida Department of Management Services' Web site (www.dms.myflorida.com).

Florida Retirement System Pension Plan

Plan Description

The Florida Retirement System Pension Plan (FRS Plan) is a cost-sharing multiple-employer defined benefit pension plan, with a Deferred Retirement Option Program (DROP) for eligible employees. The general classes of membership are as follows:

- *Regular Class* – Members of the FRS who do not qualify for membership in the other classes.
- *Elected County Officers Class* – Members who hold specified elective offices in local government.
- *Senior Management Service Class (SMSC)* – Members in senior management level positions.

Employees enrolled in the FRS Plan prior to July 1, 2011, vest at six years of creditable service and employees enrolled in the FRS Plan on or after July 1, 2011, vest at eight years of creditable service. All vested members, enrolled prior to July 1, 2011, are eligible for normal retirement benefits at age 62 or at any age after 30 years of service, except for members classified as special risk who are eligible for normal retirement benefits at age 55, if vested, or at any age after 25 years of service. All members enrolled in the FRS Plan on or after July 1, 2011, once vested, are eligible for normal retirement benefits at age 65 or any time after 33 years of creditable service, except for members classified as special risk who are eligible for normal retirement benefits at age 55, if vested, or at any age after 25 years of service. Employees enrolled in the FRS Plan may include up to four years of credit for military service toward creditable service. The FRS Plan also includes an early retirement provision; however, there is a benefit reduction for each year a member retires before his or her normal retirement date. The FRS Plan provides retirement, disability, death benefits, and annual cost-of-living adjustments to eligible participants.

NOTE 4 PENSION PLANS (CONTINUED)

Florida Retirement System Pension Plan (Continued)

Plan Description (Continued)

DROP, subject to provisions of Section 121.091, *Florida Statutes*, permits employees eligible for normal retirement under the FRS Plan to defer receipt of monthly benefit payments while continuing employment with an FRS participating employer. An employee may participate in DROP for a period not to exceed 8 years after electing to participate, except that certain instructional personnel may participate for up to 10 years. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest. The net pension liability does not include amounts for DROP participants, as these members are considered retired and are not accruing additional pension benefits.

Benefits Provided

Benefits under the FRS Plan are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the five highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the eight highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on the retirement class to which the member belonged when the service credit was earned. Members are eligible for in-line-of-duty or regular disability and survivors' benefits.

As provided in Section 121.101, *Florida Statutes*, if the member is initially enrolled in the FRS before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is 3% per year. If the member is initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of 3% determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by 3%. FRS Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

Detailed information about the County's proportionate share of FRS's net pension liability, deferred outflows/inflows of resources, and pension expense are reported in the government-wide statements of the County.

Retiree Health Insurance Subsidy Program

Plan Description

The Retiree Health Insurance Subsidy Program (HIS Plan) is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, *Florida Statutes*, and may be amended by the Florida Legislature at any time. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

NOTE 4 PENSION PLANS (CONTINUED)

Retiree Health Insurance Subsidy Program (Continued)

Benefits Provided

Eligible retirees and beneficiaries received a monthly HIS payment of $7.50 for each year of creditable service completed at the time of retirement, with a minimum HIS payment of $45 and a maximum HIS payment of $225 per month, pursuant to Section 112.363, *Florida Statutes*. To be eligible to receive a HIS Plan benefit, a retiree under a State-administered retirement system must provide proof of health insurance coverage, which may include Medicare.

Detailed information about the County's proportionate share of HIS's net pension liability, deferred outflows/inflows of resources, and pension expense are reported in the government-wide statements of the County.

FRS Investment Plan

The Florida State Board of Administration (SBA) administers the defined contribution plan officially titled the FRS Investment Plan (Investment Plan). The Investment Plan is reported in the SBA's annual financial statements and in the State of Florida Annual Comprehensive Financial Report.

As provided in Section 121.4501, *Florida Statutes*, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. Supervisor employees participating in DROP are not eligible to participate in the Investment Plan. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular Class, Elected County Officers, etc.), as the FRS defined benefit plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.06% of payroll and by forfeited benefits of plan members.

NOTE 4 PENSION PLANS (CONTINUED)

FRS Investment Plan (Continued)

For all membership classes, employees are immediately vested in their own contributions and are vested after one year of service for employer contributions and investment earnings. If an accumulated benefit obligation for service credit originally earned under the FRS Pension Plan is transferred to the Investment Plan, the member must have the years of service required for FRS Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Nonvested employer contributions are placed in a suspense account for up to five years. If the employee returns to FRS-covered employment within the five-year period, the employee will regain control over their account. If the employee does not return within the five-year period, the employee will forfeit the accumulated account balance. For the fiscal year ended June 30, 2025, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the Supervisor.

After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided; the member may either transfer the account balance to the FRS Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the FRS Pension Plan or remain in the Investment Plan and rely upon that account balance for retirement income.

Contributions

Participating employer contributions are based upon statewide rates established by the State of Florida. The Supervisor's contributions made to the plans during the years ended September 30, 2025, 2024, and 2023 were $396,779, $293,088 and $293,355, respectively, equal to the actuarially determined contribution requirements for each year.

Additional information about pension plans can be found in the Polk County, Florida Annual Comprehensive Financial Report.

NOTE 5 LONG-TERM LIABILITIES

The following is a summary of the changes in long-term liabilities which are reported in the basic financial statements of Polk County, Florida.

	October 1, 2024	Additions	Deletions	September 30, 2025	Due Within One Year
Compensated Absences*	$ 175,014	$ 59,422	$ -	$ 234,436	$ 234,436
Lease Liability	43,515	-	(9,226)	34,289	10,041
	$ 218,529	$ 59,422	$ (9,226)	$ 268,725	$ 244,477

* Restated due to implementation of GASB 101.

As noted above, the beginning balance of Accrued *Compensated Absences* was restated as a result of the implementation of GASB Statement No. 101, *Compensated Absences*. The change in compensated absence liability is presented as a net change.

NOTE 6 LEASES

The Supervisor leases assets for various terms under certain agreements that meet the definition of a lease under GASB Statement No. 87 – *Leases*. Detailed information about the Supervisor's leases can be found in the Polk County, Florida Annual Comprehensive Financial Report.

Payments made in accordance with the lease terms are reported as debt service expenditures in the Statement of Revenues, Expenditures, and Changes in Fund Balance as they are incurred.

During the year ended September 30, 2025, the Supervisor's principal and interest payments on leases totaled $12,617.

NOTE 7 FUND BALANCE CLASSIFICATIONS

As of September 30, 2025, fund balances are composed of the following:

	General	Total
Nonspendable:		
Prepaid Items	$ 313,541	$ 313,541
Unassigned Funds	(313,541)	(313,541)
Total Fund Balances	$ -	$ -

NOTE 8 RELATED-PARTY TRANSACTIONS

Transactions with the Polk County, Florida, Board of County Commissioners for the year ended September 30, 2025 were as follows:

Budget Appropriations – The Board of County Commissioners provided appropriations to the Supervisor in the amount of $6,093,509 for personnel services, operating expenses, and capital outlay.

Fleet Expense – The General Fund of the Supervisor utilized the fleet services including fuel and repairs in the amount of $6,700 for the year ended September 30, 2025, from the Board of County Commissioners.

Information Technology Service Expense – The General Fund of the Supervisor utilized the IT services in the amount of $41,644 for the year ended September 30, 2025, from the Board of County Commissioners.

NOTE 9 COMMITMENTS AND CONTINGENCIES

Litigation

Various suits and claims arising in the ordinary course of operations, some of which may involve substantial amounts, are pending against the Supervisor. While the ultimate effect of such litigation cannot be ascertained at this time, in the opinion of counsel for the Supervisor, the liabilities which may arise from such action would not result in losses which would materially affect the financial position of the Supervisor or the results of its operations.

Contingencies

No accrual has been made in the financial statements for contingencies related to claims not yet asserted, because the amount cannot be reasonably estimated. In management's opinion, any such claims, if asserted, would not have a material adverse effect on the operations or financial position of the Supervisor.

NOTE 9 COMMITMENTS AND CONTINGENCIES (CONTINUED)

State Grant Programs

The Supervisor participates in a number of State programs. Grant programs are subject to financial and compliance audits by the grantors or their representatives. Accordingly, the Supervisor's compliance with applicable grant requirements will be established at some future date. The amount, if any, of expenditures which may be disallowed by the granting agencies, cannot be determined at this time, although the Supervisor expects such amounts, if any, to be immaterial.

NOTE 10 RISK MANAGEMENT

The Supervisor of Elections participates in the risk management program through the Polk County, Florida Board of County Commissioners under a local government risk management pool. There were no losses reported for the years ended September 30, 2025, 2024, nor 2023.

There have been no significant reductions in insurance coverage in the last year. Settled claims have not exceeded the insurance provided by third-party carriers in any of the last three years.

The County is exposed to various risk of loss related to theft of, damage to and destruction of assets, errors and omissions, injuries to employees and natural disasters. A self-insurance program is effectively maintained by the County to administer insurance activities related to workers' compensation insurance, general and employment practices liability, auto liability and health. The County's self-insurance program covers operations of the Board of County Commissioners and the constitutional officers. Under the program, the County has retention limits for each type of claim, which is covered by commercial insurance purchased by the County. The insurance coverages are summarized below.

Claim Type	County Coverage (Deductible/Self-insured Amount)	Excess Carrier's Coverage
Property	Deductible $1,000,000 except for as below:	$ 20,000,000 Named Windstorm
		$ 50,000,000 All Other Perils (AOP), except
		$ 100,000,000 AOP losses sustained at Courthouse
		$ 50,000,000 Builder's Risk
	Named Windstorm 5% of TIV	$ 25,000,000 Earthquake Aggregate
	with $5,000,000 Maximum	$ 20,000,000 Flood Aggregate
	$1,000,000 Builders Risk	$ 10,000,000 Flood Aggregate (zones A & V)
General and Employment Practices Liability	$1,500,000 Self-insurance Retention Sovereign immunity limits: $200,000 Any One Person $300,000 Any One Claim	$ 5,000,000 Per Occurrence $ 10,000,000 Aggregate
General and Auto Liability	$1,500,000 Self-insured Retention Sovereign immunity limits: $200,000 Any One Person $300,000 Any One Claim	$ 5,000,000 Per Occurrence
Employee Health	$1,000,000 Self-insurance Retention	Unlimited Stop Loss
Workers Compensation	$1,500,000 Self-insured Retention $1,000,000 Employers Liability	Workers Compensation Statutory Employers Liability - No Excess Coverage

COMPLIANCE REPORTS

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INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Honorable Melony Bell
Supervisor of Elections
Polk County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of each major fund of the Polk County, Florida, Supervisor of Elections (Supervisor), as of and for the year ended September 30, 2025, and the related notes to the financial statements, which collectively comprise the Supervisor's basic financial statements, and have issued our report thereon dated March 18, 2026.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Supervisor's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Supervisor's internal control. Accordingly, we do not express an opinion on the effectiveness of the Supervisor's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

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Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Supervisor's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards.*

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

CliftonLarsonAllen LLP

CliftonLarsonAllen LLP

Lakeland, Florida
March 18, 2026

CliftonLarsonAllen LLP
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MANAGEMENT LETTER

Honorable Melony Bell
Supervisor of Elections
Polk County, Florida

Report on Financial Statements

We have audited the financial statements of Polk County, Florida, Supervisor of Elections (Supervisor), as of and for the fiscal year ended September 30, 2025, and have issued our report thereon dated March 18, 2026.

Auditors' Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards,* issued by the Comptroller General of the United States and Chapter 10.550, Rules of the Auditor General.

Other Reporting Requirements

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards* and Independent Accountants' Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated March 18, 2026, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no findings and recommendations reported in the preceding annual financial audit report.

Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. See Note 1 in the notes to the financial statements. There were no component units to be reported in the financial statements.

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Financial Management

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or fraud, waste, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Supervisor and applicable management, and is not intended to be, and should not be, used by anyone other than these specified parties.

CliftonLarsonAllen LLP

CliftonLarsonAllen LLP

Lakeland, Florida
March 18, 2026

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INDEPENDENT ACCOUNTANTS' REPORT

Honorable Melony Bell
Supervisor of Elections
Polk County, Florida

We have examined the Polk County, Florida Supervisor of Elections' (Supervisor), compliance with Section 218.415, *Florida Statutes*, regarding the investment of public funds during the year ended September 30, 2025. Management of the Supervisor is responsible for the Supervisor's compliance with the specified requirements. Our responsibility is to express an opinion on the Supervisor's compliance with the specific requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Supervisor complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the Supervisor complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to this engagement.

Our examination does not provide a legal determination on the Supervisor's compliance with specified requirements.

In our opinion, the Supervisor complied, in all material respects, with Section 218.415, *Florida Statutes,* regarding the investment of public funds during the year ended September 30, 2025.

This report is intended solely for the information and use of the Supervisor and the Auditor General, State of Florida, and is not intended to be, and should not be, used by anyone other than these specified parties.

CliftonLarsonAllen LLP

CliftonLarsonAllen LLP

Lakeland, Florida
March 18, 2026

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OFFICE OF JOE G. TEDDER, CFC
Tax Collector for Polk County, Florida

ANNUAL REPORT

Year Ended September 30, 2025



OUR MISSION
"We are working to earn the public's trust and confidence."

OUR VISION
"To treat our customers with such professionalism and concern that we change their perception of government."



Cover image – Polk County Tax Collector Joe G. Tedder (left) was happy to name Hope Hallock (second from left) as the inaugural 'Kids Tax Art' scholarship contest winner in the Fall of 2025. They are pictured with 'Tax Art' sponsors Austin Evans and Caroline Sharpe of Southern Homes and Polk County School Board members Dr. William Allen and Lisa Miller. Hope, a Lakeland High School senior, received a $2,500 scholarship for her tax bill envelope design above. Her winning design was featured on the backs of some 400,000 envelopes this property tax season!

Kids Tax Art is an initiative that encourages creativity in art. High school students submit art as part of an annual competition, to have their work featured on the tax bill envelope and receive a scholarship prize. Additionally, the art teacher receives a monetary prize. This comes at no cost to the taxpayers, as the program is funded entirely by the generosity of sponsor Southern Homes of Polk County.

TAX COLLECTOR
POLK COUNTY, FLORIDA
TABLE OF CONTENTS
YEAR ENDED SEPTEMBER 30, 2025

LETTER TO THE TAXPAYERS OF POLK COUNTY	**1**
INDEPENDENT AUDITORS' REPORT	**11**
FINANCIAL STATEMENTS	
BALANCE SHEET	**14**
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL – GENERAL FUND	**15**
STATEMENT OF FIDUCIARY NET POSITION – CUSTODIAL FUND	**16**
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION – CUSTODIAL FUND	**17**
NOTES TO FINANCIAL STATEMENTS	**18**
COMPLIANCE REPORTS	
INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*	**35**
MANAGEMENT LETTER	**37**
INDEPENDENT ACCOUNTANTS' REPORT	**39**

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Joe G. Tedder, CFC, Tax Collector

Imperial Polk County & The State of Florida

February 21, 2026

To the Citizens and Taxpayers of Polk County:

Florida's Constitution authorizes the position of Tax Collector as an independent unit of its political subdivisions, which are otherwise known as counties.

The Tax Collector's responsibilities involve the collection of revenue and public funding for a variety of state, regional, and local governmental agencies and taxing authorities; the enforcement against delinquency in payment of such revenues and funds; the distribution of such revenues and funds in a timely manner to various state and local agencies and taxing authorities involved; the investment of public funds pending distribution; the vigilant adherence to procedures designed to promote fairness to the taxpayer and governmental efficiency and accountability in the collection, enforcement, distribution, and investment of funds; and, serve as the most likely contact on a daily basis with and between citizens and taxpayers and the various state, regional, and local governmental agencies and taxing authorities.

As a position established by Florida's Constitution to complete a system of checks and balances, the Tax Collector for Polk County (TCPC) serves the people of Polk County. Therefore, the Tax Collector does not serve as an employee of the state, a state agency, a regional governmental agency, or local government.

The Tax Collector serves the people of Polk County and is elected by its voters to serve a four-year term.

The TCPC is responsible for providing a wide range of services to the citizens and taxpayers of Polk County on behalf of other governmental units. These services consist primarily of the collection and administration of Ad Valorem taxes, Non-Ad Valorem assessments, driver license fees and identification card issuance, motor vehicle taxes and registration/title/plate/decal issuance, county local business taxes and receipt issuance, tourist development taxes, hunting and fishing fees and license issuance, concealed weapon licenses and mail-in payment processing for various governmental agencies. These services are performed on behalf of numerous local governments and agencies of the State of Florida.

Services are provided at the TCPC Service Centers, which are located in Bartow, Lakeland, Davenport, Lake Wales, and Lake Alfred. Motor vehicle registration and title transactions are also authorized to be conducted in First Lakeland Tag Agency, Express Auto Tags of Winter Haven, and Express Auto Tags of North Lakeland.

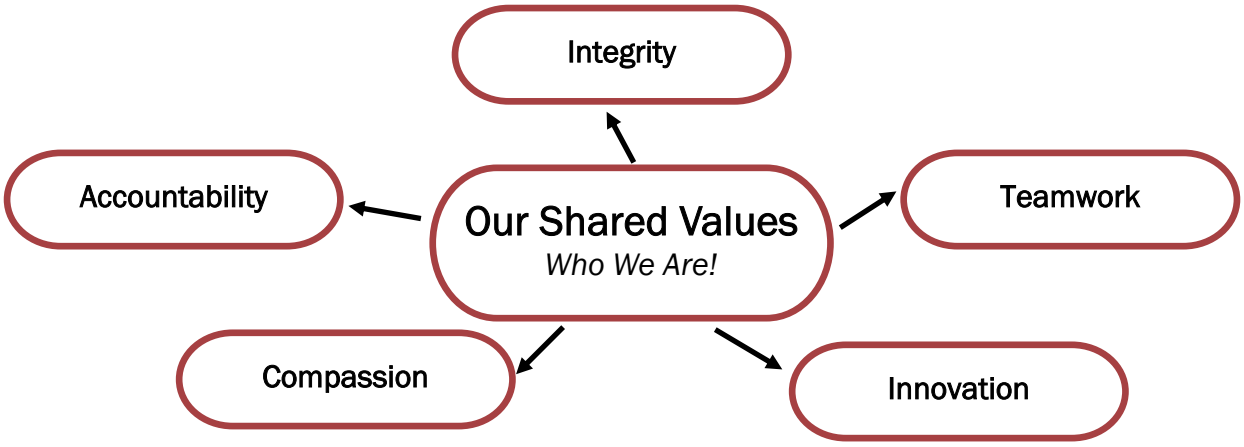
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Email: Mail@PolkTaxes.com • Web: www.PolkTaxes.com

Our Mission
What We Do!

We are working to earn the public's trust and confidence

Our Vision
What We Want To Be!

To treat our customers with such professionalism and concern that we change their perception of government



Our Focus Points
How We Do It!

Customer Service

We strive to exceed customers' expectations.

Efficiency

We provide timely services while conserving resources.

Accountability

We hold ourselves to transparency in all we do as stewards of the public's trust.

Employee Well-Being

We drive professional excellence by empowering our staff and meeting their needs.

Leadership

We use the highest ethical standards in both actions and appearance enabling us to perform with the utmost honor and integrity.

A summary of the Status of the Current Tax Roll Report, which was finalized in July 2025.

SUMMARY OF 2024 TAX ROLL REPORT	AMOUNT	PERCENT
Taxes collected including discounts taken	$1,276,085,359	99.76%
Tax certificates not purchased at sale	$237,288	0.02%
Delinquent tangible taxes	$2,432,825	0.19%
Taxes in bankruptcy or litigation	304,935	0.02%
Miscellaneous	$139,753	0.01%
Total 2024 Tax Roll	**1,279,200,160**	**100.00%**

The last ten certified tax rolls have consisted of the following amounts and parcels:

TAX ROLLS	AMOUNT	PARCELS
2024	$1,281,308,830	509,035
2023	$1,154,011,337	498,822
2022	$ 997,960,779	472,868
2021	$ 868,353,436	460,312
2020	$ 795,060,532	461,312
2019	$ 740,182,574	451,166
2018	$ 692,899,708	445,358
2017	$ 634,627,621	439,803
2016	$ 585,870,443	436,057
2015	$ 562,706,280	433,199

Tax Certificate Redemptions

On or before June 1 of each year, the TCPC offers for sale tax certificates on properties with unpaid real estate taxes. A tax certificate represents a lien on the property. The purpose of the sale is to collect unpaid real estate taxes on behalf of the numerous taxing authorities. During the fiscal year 2024/25, 21,259 certificates were redeemed by property owners totaling $25,438,163.

Tax Certificate Sale

There were 16,553 certificates offered for sale representing taxes of $27,976,071. As a result of the sale and subsequent sales 15,539 certificates were sold accounting for $27,793,560 in taxes. Unsold certificates are referred to as "County held" certificates and earn interest at 18% per year.

After the sale of tax certificates this office is responsible for handling the subsequent collections from the property owner and remitting the funds to the certificate holder.



Motor Vehicle Transactions - The TCPC processes motor vehicle and vessel transactions, involving titles and registration, as well as various other transactions on behalf of the Florida Department of Highway Safety and Motor Vehicles. The TCPC also collect sales taxes on sales of motor vehicles and vessels not involving licensed dealers on behalf of the Florida Department of Revenue.

During the 2024/25 fiscal year 189,694 title transactions and 744,086 registration transactions were processed. Registration, sales taxes and title and other fees totaling more than $61 million were collected in our Service Centers.

Driver Licenses – During the 2024/25 fiscal year, the TCPC issued 265,412 driver licenses and permits, while collecting $9,045,875. The TCPC provides full driver license services at all 5 locations by appointment only.

Local Business Taxes - The TCPC collects the local business tax imposed by the Board of County Commissioners. This tax is required of various individuals and enterprises doing business in Polk County. During 2024/25, taxes were collected on 39,197 receipts for a total of $2,275,439. including a 15% commission retained by this office. Collections are remitted monthly to the BOCC and municipalities in the county, which share these taxes.

Tourist Development Taxes - The TCPC collects the tourist development tax imposed by the Board of County Commissioners. This is a 5% tax on transient or short-term rentals of accommodations. During 2024/25 this office administered 5,972 accounts from which $28,002,760 was remitted, including a 3% commission retained by this office.

Hunting and Fishing Licenses - The TCPC issues hunting and fishing licenses on behalf of the Florida Fish and Wildlife Conservation Commission (FWC). These licenses are issued all 5 locations by appointment only. During 2024/25, 1,426 licenses were issued totaling $69,672 including the fees retained by this office.

Concealed Weapon Licenses – The TCPC issues concealed weapon licenses on behalf of the Florida Department of Agriculture and Human Services. During the 2024/25 fiscal year 4,842 licenses were issued totaling $350,376, including the fees retained by this office.

Payment Processing Services – The TCPC services include payment processing for local government entities. The Cities of Bartow, Lakeland, and Winter Haven as well as the Polk County Board of County Commissioners have contracted with the TCPC for processing of their mail-in utility payments. During 2024/25, approximately 372,262 payments totaling $161,990,426 were processed in our Technical Processing Department for these entities generating $110,197 in revenues for the TCPC.

Call Center Operations – The TCPC also provides information services via telephone calls, email, and chat. Phone calls answered during 2024/25 totaled 377,508 and chats answered totaled 28,126.

Total cash receipts collected by Tax Collector on behalf of other governmental agencies and tax certificate holders, during year ended September 30, 2025, were as follows:

TOTAL RECEIPTS BY SOURCE	AMOUNT
Ad Valorem Taxes and Non-Ad Valorem Assessments	1,279,200,160
Vehicle and Vessel Taxes	61,004,499
Tourist Development Taxes	28,002,760
Tax Certificate Redemptions	30,572,037
Installments	4,684,404
Driver Licenses	9,045,875
Local Business Taxes	2,275,439
Concealed Weapon Licenses	350,376
Hunting and Fishing License Taxes	69,672
Interest	2,036,128
Other Payables	2,911,232
Total	**1,420,152,580**

TCPC processes utility payments for various local governmental entities. Total receipts directly remitted to local governments was $132,286,142.

Total cash receipts distributed by Tax Collector to other governmental agencies and tax certificate holders during the year ended September 30, 2025, were as follows:

CASH RECEIPTS FOR TAXING AUTHORITIES	AMOUNT
Polk County Board of County Commissioners (BoCC)	640,558,978
Polk County Public Schools (PCPS)	407,798,691
Municipalities in Polk County	197,596,701
State of Florida	69,558,978
Special Taxing Districts	71,085,093
Tax Certificate Holders	30,572,037
Other	2,911,232
Total	**1,420,152,580**

Operating Revenues and Expenditures - The TCPC operates as a "fee office." This means the TCPC earns fees and commissions for the services rendered. The fees and commissions are established primarily by the Florida Legislature and are contained in the Florida Statutes.

The annual budget of the TCPC is approved by the Department of Revenue. Any subsequent increases in the budget must also be approved by the Department of Revenue.

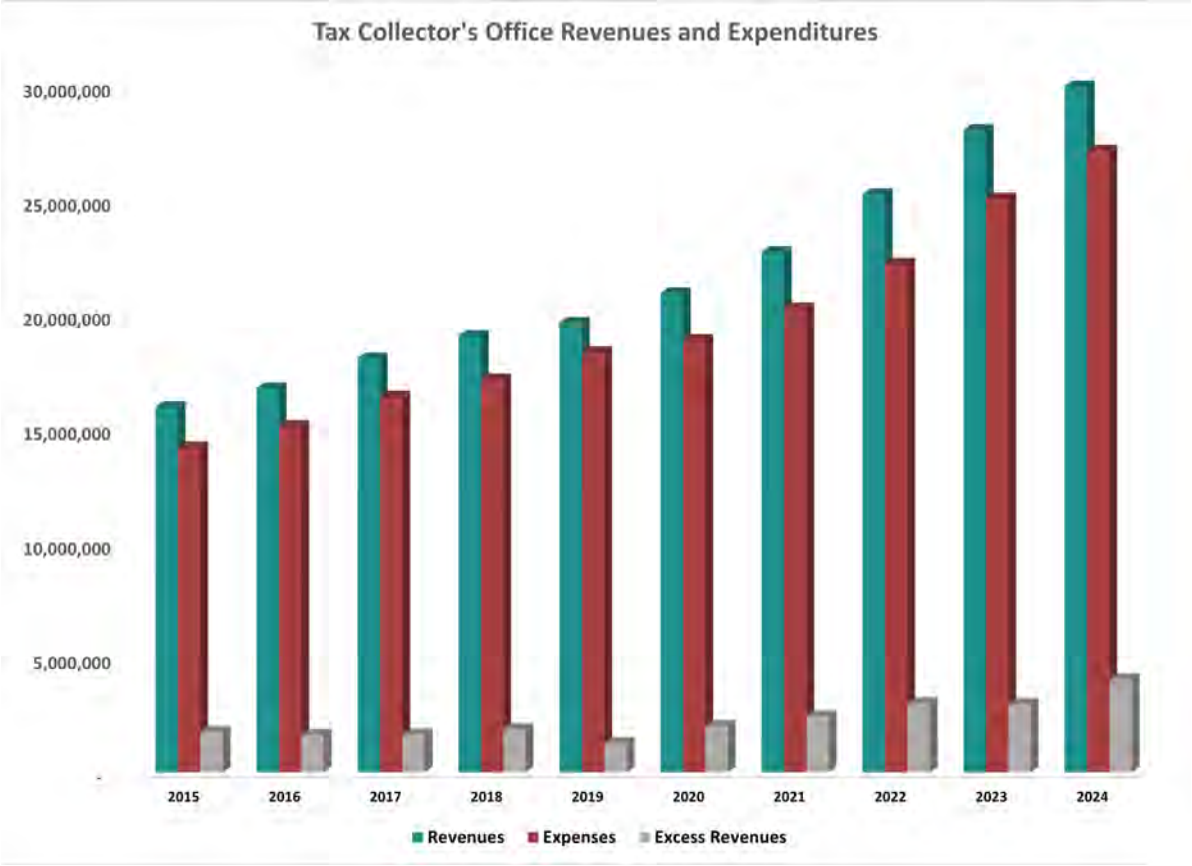
The excess of revenues over expenditures are remitted to each governmental unit that paid fees to our office in the same proportion as the fees paid bear to the total revenues of the office.

REVENUES AND EXPENDITURES

Revenues (including other financing sources) and expenditures (including other financing uses) for the past ten years were:

FISCAL YEAR	REVENUES	EXPENDITURES	EXCESS REVENUES
2024/2025	$31,268,733	$27,191,299	$4,077,434
2023/2024	$28,101,271	$25,101,302	$2,999,969
2022/2023	$25,286,259	$22,252,999	$3,033,260
2021/2022	$22,750,629	$20,286,711	$2,463,918
2020/2021	$20,947,824	$18,907,308	$2,040,516
2019/2020	$19,657,884	$18,371,993	$1,285,891
2018/2019	$19,078,565	$17,184,787	$1,893,778
2017/2018	$18,100,923	$16,429,417	$1,671,506
2016/2017	$16,785,536	$15,138,161	$1,647,375
2015/2016	$15,973,701	$14,207,904	$1,765,797

Revenues (including other financing sources) and expenditures (including other financing uses) for the past ten years were:



Accountability - The Tax Collector and his office are first and foremost accountable to the citizens and taxpayers of Polk County. To ensure the Tax Collector remains primarily accountable to the people, the TCPC has undertaken a mission, whereby it is "working to earn the public's trust and confidence by providing the best in customer services through assured quality and the efficient use of public funds."

To succeed in its mission, the TCPC has adopted an "Outline For Success" (OFS), that seeks to measure operational performance, including meaningful public evaluations, so that administrative measures can be taken to improve and maintain efficiencies and/or address opportunities for improvement.

TCPC Outline for Success Performance Scorecard

FOCUS POINT	TAX COLLECTOR EXPECTATION MEASUREMENT	EXPECTATION	FY 2025	FY 2024	FY 2023
Customer Service	Overall Customer Experience *(Comment Card Satisfaction: % 4s & 5s)*	97%	97.3%	97.7%	97.5%
	Overall Customer Experience *(Comment Card Engagement: % 4s & 5s)*	90%	91.9%	92.4%	91.9%
	Driver License Appointments met Customer Needs	90%	92.4%	94.2%	92.3%
	Customer service wait time met expectation*	85%	77.1%	76.1%	69.1%
	Customer service telephone calls answered within 2 minutes	70%	69.1%	68.9%	59.7%
Employee Well-Being	Employee Satisfaction with Professional Development	82%	83.1%	83.6%	79.6%
	Employee Satisfaction	90%	85.7%	86.7%	83.3%
	Employee Turnover Rate	≤15%	10.5%	13.2%	26.2%
Efficiency	Personnel Budget per Capita	≤$26	$28.93	$28.08	$25.97
Accountability	Remit tax dollars to appropriate taxing authority by deadlines	100%	100%	100%	100%
	Service Center Transaction Accuracy	99%	99.47%	99.40%	99.61%
	Payment Processing Business Unit Transaction Accuracy	99.97%	100%	100%	100%
Leadership	Customer Trust *(annual customer survey)***	80%	81.6%	See Note	83.6%
	Employee Trust *(annual employee survey)*	90%	85.1%	88.1%	83.6%

*Wait time expectation is less than 10 minutes for appointments, 20 minutes for other transactions, and 60 minutes for Guest Service Tickets and Drive License Walk-Ins
**No result in 2024 because Customer Survey was change to be done every two years rather than every year

Closing Statement for Tax Collector for Polk County

I trust that these actions, including the performance of the Tax Collector's Office, as well as the accompanying document meet with your approval. However, if you have any questions or concerns regarding this correspondence or the accompanying information, please do not hesitate to contact us. Your inquiries and comments are welcomed.

Sincerely,



Joe G. Tedder, CFC
Tax Collector

CliftonLarsonAllen LLP
CLAconnect.com

INDEPENDENT AUDITORS' REPORT

Honorable Joe G. Tedder, CFC
Tax Collector
Polk County, Florida

Report on the Audit of the Financial Statements

Opinions

We have audited the financial statements of the general gund and the aggregate remaining fund information of the Polk County, Florida, Tax Collector (Tax Collector), as of and for the year ended September 30, 2025, and the related notes to the financial statements, which collectively comprise the Tax Collector's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the financial position of the general fund the aggregate remaining fund information of the Tax Collector as of September 30, 2025, and the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Tax Collector and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphases of Matter

As discussed in Note 1, the financial statements of the Tax Collector referred to above were prepared solely for the purpose of complying with the Rules of the Auditor General of the State of Florida. In conformity with the Rules, the financial statements are intended to present the financial position and the changes in financial position of only that portion of the general gund and the aggregate remaining fund information of Polk County, Florida that is attributable to the transactions of the Tax Collector. They do not purport to, and do not, present fairly the financial position of Polk County, Florida as of September 30, 2025, and the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

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As discussed in Note 1 to the financial statements, the Tax Collector implemented Governmental Accounting Standards Board (GASB) Statement No. 101, *Compensated Absences*, effective for the fiscal year end September 30, 2025. GASB Statement No. 101 requires liabilities to be recognized for leave attributable to services already rendered that accumulates and is more likely than not to be used or otherwise paid or settled. Our opinion is not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.

- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Tax Collector's internal control. Accordingly, no such opinion is expressed.

- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Honorable Joe G. Tedder, CFC
Tax Collector
Polk County, Florida

Required Supplementary Information

Management has omitted management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinions on the basic financial statements are not affected by this missing information.

Other Information

Management is responsible for the other information included in the annual report. The other information comprises the Letter to the Taxpayers of Polk County but does not include the financial statements and our auditors' report thereon. Our opinion on the financial statements does not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated February 21, 2026, on our consideration of the Tax Collector's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Tax Collector's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Tax Collector's internal control over financial reporting and compliance.

CliftonLarsonAllen LLP

CliftonLarsonAllen LLP

Lakeland, Florida
February 21, 2026

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TAX COLLECTOR
POLK COUNTY, FLORIDA
BALANCE SHEET
GENERAL FUND
SEPTEMBER 30, 2025

ASSETS	
Cash and Cash Equivalents	$ 10,636,728
Other Receivables	11,319
Prepaid Assets	170,301
Total Assets	$ 10,818,348
LIABILITIES AND FUND BALANCE	
LIABILITIES	
Vouchers Payable and Accrued Liabilities	1,117,428
Due to Board of County Commissioners	9,419,661
Due to Clerk of Courts	989
Due to Property Appraiser	15
Due to Other Governmental Agencies	280,255
Total Liabilities	10,818,348
FUND BALANCE	
Nonspendable	170,301
Unassigned	(170,301)
Total Fund Balance	-
Total Liabilities and Fund Balance	$ 10,818,348

See accompanying Notes to Financial Statements.

TAX COLLECTOR
POLK COUNTY, FLORIDA
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL
GENERAL FUND
YEAR ENDED SEPTEMBER 30, 2025

	Budget			Variance with Budget Positive
	Original	Final	Actual	(Negative)
REVENUES				
Property Taxes - Board of County Commissioners	$ 19,000,000	$ 19,000,000	$ 19,225,327	$ 225,327
Property Taxes - Special Taxing Districts	2,000,000	2,000,000	2,149,215	149,215
Vehicle/Vessels	3,692,500	3,692,500	4,367,034	674,534
Drivers Licenses	2,400,000	2,400,000	2,097,535	(302,465)
Business Taxes	390,000	390,000	445,391	55,391
Tax Certificate Sales	800,000	800,000	1,304,166	504,166
Tax Certificate Redemptions	300,000	300,000	192,335	(107,665)
Payment Processing	130,000	130,000	110,198	(19,802)
Concealed Weapon Licenses	80,000	80,000	82,383	2,383
Hunting and Fishing Licenses	5,000	5,000	2,650	(2,350)
Tourist Development Taxes	867,000	867,000	771,612	(95,388)
Interest	300,000	300,000	289,776	(10,224)
Collection Costs and Miscellaneous	142,500	142,500	231,114	88,614
Total Revenues	30,107,000	30,107,000	31,268,736	1,161,736
EXPENDITURES				
General Government:				
Salaries and Benefits	23,189,093	22,848,005	22,479,899	368,106
Operating Expenditures	4,949,620	4,261,935	4,027,236	234,699
Capital Outlay	-	90,000	86,481	3,519
Capital Outlay - Leases/SBITAs	-	350,000	329,736	20,264
Debt Service:				
Principal	-	475,342	475,342	-
Interest	-	122,343	122,343	-
Total Expenditures	28,138,713	28,147,625	27,521,037	626,588
EXCESS OF REVENUES OVER EXPENDITURES	1,968,287	1,959,375	3,747,699	1,788,324
OTHER FINANCING SOURCES (USES)				
Distribution of Excess Fees to Polk County, Florida Board of County Commissioners	(1,968,287)	(1,959,375)	(3,797,180)	(1,837,805)
Distribution of Excess Fees to Other Governmental Agencies and Special Taxing Districts	-	-	(280,255)	(280,255)
Subscription-Based Information Technology Arrangements	-	-	329,736	329,736
Total Other Financing Sources (Uses)	(1,968,287)	(1,959,375)	(3,747,699)	(1,788,324)
NET CHANGE IN FUND BALANCE	-	-	-	-
Fund Balance - Beginning of Year	-	-	-	-
FUND BALANCE - END OF YEAR	$ -	$ -	$ -	$ -

See accompanying Notes to Financial Statements.

TAX COLLECTOR
POLK COUNTY, FLORIDA
STATEMENT OF FIDUCIARY NET POSITION
CUSTODIAL FUND
SEPTEMBER 30, 2025

	Custodial Funds
ASSETS	
Cash and Cash Equivalents	$ 6,611,471
Due from Other Governmental Agencies	80,357
Other Miscellaneous Receivables	48,006
Total Assets	$ 6,739,834
LIABILITIES	
Due to Other Governmental Agencies	$ 5,418,267
Tax Certificates Payable	693,147
Refunds and Other Payables	628,420
Total Liabilities	6,739,834
FIDUCIARY NET POSITION	$ -

See accompanying Notes to Financial Statements.

TAX COLLECTOR
POLK COUNTY, FLORIDA
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
CUSTODIAL FUND
YEAR ENDED SEPTEMBER 30, 2025

	Custodial Funds
ADDITIONS	
Tax, License, and Fee Collections	$ 882,333,289
DEDUCTIONS	
Payments to Other Governments	831,661,290
Payments to Tax Certificate Holders	30,572,037
Payments to Others	20,099,962
Total Deductions	882,333,289
NET INCREASE (DECREASE) IN FIDUCIARY NET POSITION	-
Fiduciary Net Position - Beginning of Year	-
FIDUCIARY NET POSITION - END OF YEAR	$ -

See accompanying Notes to Financial Statements.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Reporting Entity

The Tax Collector is a political subdivision of the state of Florida governed by the state constitution and general laws of the State of Florida.

The Tax Collector is a county agency and a local governmental entity pursuant to Article 8, Section 1(d), of the Constitution of the State of Florida. For financial statement and reporting purposes, the Tax Collector does not meet the definition of a legally separate organization and is not considered to be a component unit. The Tax Collector is considered to be a part of the primary government of Polk County, Florida (County). The financial statements contained herein represent the financial transactions of the Tax Collector only.

The accompanying financial statements have been prepared for the purpose of complying with Section 218.39(2), Florida Statutes, and Chapter 10.550, Rules of the Auditor General – Local Governmental Entity Audits, which allows the Tax Collector to only present fund financial statements. These financial statements present only the portion of the funds of Polk County, Florida that are attributable to the Tax Collector. They are not intended to present fairly the financial position and results of operations of Polk County, Florida in conformity with accounting principles generally accepted in the United States of America. There are no separate legal entities (component units) for which the Tax Collector is financially accountable.

The legislative and governing body of the County is the five-member Board of County Commissioners. Each County Commissioner is elected on a County-wide basis for a four-year term of office and each County Commissioner is a resident of their commission district. Polk County became a Home Rule Charter County on January 1, 1999, with an appointed County manager, and with separate legislative and executive functions. The County manager is the head of the administrative branch of County government and is responsible to the Board of County Commissioners for the proper administration of all affairs of the County, except for those powers, duties and functions residing, as specified by law, with the elected constitutional officers.

The Tax Collector is an elected public official responsible for the collection and distribution of the following taxes and fees: ad valorem taxes on real and tangible property and non-ad valorem assessments on property within Polk County, tourist development taxes, hunting and fishing licenses, motor vehicle and mobile home titles and registrations, driver license fees, business tax receipts, vessel titles, and registrations and sales tax on motor vehicle and vessel sales with nondealers. These services are provided on behalf of the Polk County Board of County Commissioners (Board), Polk County School Board, the State of Florida, as well as municipalities and special taxing districts within Polk County, Florida.

The accompanying summary of significant accounting policies is presented to assist the reader in interpreting the financial statements and other data in this report. These policies, as presented, should be viewed as an integral part of the financial statements. The following is a summary of the more significant policies:

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Measurement Focus, Basis of Accounting, and Basis of Presentation

The accounts of the governmental funds are maintained on the modified accrual basis. Under the modified accrual basis, expenditures are recorded at the time liabilities are incurred, and revenues are recorded when received in cash or when they are considered both measurable and available and as such, are susceptible to accrual. For this purpose, the Tax Collector considers revenues to be available if they are collected within 31 days after year-end with the exception of grants, which have a period of availability of one year. Grants are recognized as revenue as soon as all eligibility requirements have been met. Expenditures are recorded when the related fund liability is incurred, except for compensated absences, which are recognized as expenditures to the extent they have matured.

All governmental funds are accounted for using a current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. Operating statements of these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in the fund balance.

In governmental funds, material revenues in the following categories are considered susceptible to accrual when they are both measurable and available:

Property Taxes Intergovernmental Revenues Interest Earned

Miscellaneous and other revenues are generally recorded as revenues when received in cash because they are usually not measurable until actually received.

The custodial funds use the economic resources measurement focus and the accrual basis of accounting.

Fund Accounting

The accounts of the Tax Collector are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures or expenses, as appropriate. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. The purpose of the Tax Collector's various funds is as follows:

Governmental Fund

General Fund – The General Fund is the general operating fund of the Tax Collector and accounts for all financial resources not required to be accounted for in another fund.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Fund Accounting (Continued)

Fiduciary Funds

Custodial Fund – Custodial Funds are used to account for all assets held by the Tax Collector in his capacity as a custodian or agent for individuals and other governmental units.

Budgets and Budgetary Data

The following are the procedures followed in establishing the budget for the Tax Collector's office:

1) On or before August 1 of each year, the Tax Collector submits an annual budget for the operations of their office to the Florida Department of Revenue, Property Tax Oversight Division (Department). A copy of the budget is also furnished to the Board of County Commissioners. After the budget has been reviewed and approved by the Department, it becomes the operating budget for the ensuing fiscal year.
2) The Tax Collector's operating budget can only be amended after written approval has been received from the Department.
3) Section 129.07, Florida Statutes, provides that it is unlawful to make expenditures that exceed the total amount budgeted for each fund. The Department of Revenue approves all transfers between appropriation categories, and this becomes the level of control for budgetary considerations.
4) Formal budgetary integration is employed as a management control device during the year for all Governmental Funds.
5) The budget for the General Fund is adopted on a basis consistent with GAAP.

Capital Assets

Capital assets are assets with a useful life of more than one year and a cost of $5,000 or greater. Capital assets purchased by the Tax Collector are recorded as expenditures. Ownership of all capital assets, except for real property, is vested in the Polk County, Florida Board of County Commissioners as provided by Chapter 274, Florida Statutes. Section 197.332, Florida Statutes, provides for County tax collectors to own real property. Buildings are being depreciated over a 40-year useful life using the straight-line method. Donated capital assets are recorded at acquisition value at the date of donation.

Excess Fees

Chapter 218.36(2), Florida Statutes, provides that the excess of the Tax Collector's fee revenue over expenditures is to be distributed to each governmental agency in the same proportion as the fees paid by the governmental agency bear to total fee income received by the Tax Collector. The amount of undistributed excess fees at the end of the fiscal year is reported as amounts due to the Board of County Commissioners and due to other governmental agencies and special taxing districts.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Ad Valorem Taxes

The property tax calendar for 2025 is as follows:

Lien Date	January 1, 2025
Levy Date	January 1, 2025
Due Dates	November 1, 2025 - March 31, 2026
Delinquent Date	April 1, 2026
Tax Certificate Sale	No later than June 1, 2026

No accruals for the property tax levy becoming due in November of 2025 are included in the accompanying financial statements since such taxes are collected to finance expenditures of the subsequent period.

Cash and Investments

The Tax Collector has elected to adopt an Internal Investment Policy in accordance with Chapter 218, *Florida Statutes*. This policy authorizes the Tax Collector to invest surplus public funds in the following:

1) The Local Government Surplus Funds Trust Funds, or any intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperation Act as provided in Chapter 163, *Florida Statutes*.

2) Securities and Exchange Commission registered money market funds with the highest quality rating from a nationally recognized rating agency.

3) Accounts in state qualified public depositories as defined in Chapter 280, *Florida Statutes*.

4) Certificates of Deposit in state qualified public depositories, as defined in Chapter 280, *Florida Statutes*.

5) Direct obligations of the U.S. Treasury.

6) Federal agency and instrumentalities.

7) Repurchase Agreements collateralized by securities otherwise authorized above.

Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items using the consumption method. Under the consumption method, services paid for in advance are reported as an asset until the period in which the services are actually consumed.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Fund Balance

In accordance with GASB Statement No. 54 – *Fund Balance Reporting and Governmental Fund Type Definitions*, governments are required to classify fund balance in governmental funds as nonspendable, restricted, committed, assigned, and unassigned. The following are the definitions of the fund balance classifications:

Nonspendable – amounts that cannot be spent either because they are in nonspendable form or because they are legally or contractually required to be maintained intact.

Restricted – amounts that can be spent only for specific purposes because of constitutional provisions, charter requirements or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

Committed – amounts that can be used only for specific purposes determined by a formal action of the Tax Collector. As the Tax Collector is an elected official responsible for the activities of the Tax Collector's office, he is the highest level of decision-making authority and any official order from the Tax Collector would be required to authorize commitment of fund balance.

Assigned – amounts that do not meet the criteria to be classified as restricted or committed but that are intended to be used for specific purposes.

Unassigned – all other spendable amounts.

The Tax Collector as implemented fund balance and spending policies to clearly define the process for tracking the various classifications of fund balance. The policy states that when an expenditure is incurred and where restricted, committed, assigned, or unassigned amounts are available to be used, the Tax Collector will first use restricted amounts, then committed amounts, then assigned amounts, and finally unassigned amounts.

Accumulated Unpaid Leave

Effective January 1, 1992, employees began earning annual leave at varying rates depending upon length of service as follows:

Length of Service	Annual Leave Earned
1 - 5 Years	20 days
6 - 10 Years	25 days
11 - 15 Years	28 days
16 - 20 Years	30 days
21 - 25 Years	32 days
26 and Over	35 days

Employees are paid at fiscal year-end for accumulated paid leave in excess of 240 hours for full-time employees and 120 hours for part-time employees.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Accumulated Unpaid Leave (Continued)

The Tax Collector uses the last-in, first-out (LIFO) method of recognizing the use of compensated absences. Under this method, compensated absences are recorded as an expenditure when the liability is normally liquidated with expendable available financial resources. Thus, unless it is anticipated that compensated absences will be used in excess of a normal year's accumulation, no additional expenditures are accrued.

Since the Tax Collector remits the excess of revenues over expenditures to the Board and other governmental agencies on an annual basis, the entire unpaid liability for sick and annual leave is the responsibility of the Board and other governmental agencies and is therefore recorded in the General Long-Term Debt Account Group of the Board and the respective governmental agencies.

The liability for compensated absences disclosed in Note 3 consists of leave that has not been used that is attributable to services already rendered, accumulates and is more likely than not to be used for time off or otherwise paid in cash or settled through noncash means. The liability also includes amounts for leave that has been used for time off but has not yet been paid in cash or settled through noncash means and certain other types of leave.

Other Postemployment Benefit Obligations

The County provides certain health care benefits for retired employees. In accordance with Section 112.0801, *Florida Statutes,* and as authorized by the County Ordinance 2011-023, effective October 3, 2011, and County Ordinance 2017-037 effective July 25, 2017, the County offers retiring employees enrolled in the County's plans at the time of retirement and their covered dependents the opportunity to continue to participate in health and/or life insurance plans through the County's Retiree Benefits Program. The Tax Collector participates with Polk County in offering retiring employees the opportunity to continue to participate in the County's health insurance plan. Other postemployment benefits, calculated in accordance with Governmental Accounting Standards Board Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, are reported in the financial statements of the County.

Use of Estimates

The preparation of financial statements in conformity with accounting practices prescribed by GASB and the Auditor General, State of Florida, and requires management to make use of estimates that affect the reported amounts in the financial statements. Actual results could differ from estimates.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Change in Accounting Principle

In June 2022, the Governmental Accounting Standards Board issued GASB Statement No. 101, *Compensated Absences*. This standard establishes a unified recognition and measurement model for compensated absences, which include vacation leave, sick leave, paid time off, holidays, parental leave, and other similar benefits. Under this guidance, a liability for compensated absences is recognized for (1) leave that has not be used and meets certain criteria attributable to services already rendered, accumulates, and is more likely than not to be used or otherwise paid or settled and (2) leave that has been used but not yet paid or settled. The Tax Collector adopted the requirements of the guidance effective October 1, 2024 and has applied the provisions of this standard to the beginning of the period of adoption.

NOTE 2 CASH AND CASH EQUIVALENTS

Deposits

At September 30, 2025, the Tax Collector's book balance of cash was $17,248,199, which includes $49,725 of cash on hand, and the bank balance was $15,776,682. The Tax Collector's interest-bearing bank balance is collateralized pursuant to Chapter 280, Florida Statutes. The remaining balances in such accounts are collateralized with the State Treasurer pursuant to Chapter 280, Florida Statutes.

Investments

The Tax Collector invests funds throughout the year with the Local Government Surplus Funds Trust Fund, "Florida PRIME" pool, an investment pool administered by the Florida State Board of Administration (SBA), under the regulatory oversight of the state of Florida. Investments in Florida PRIME are made pursuant to Chapter 125.31, Florida Statutes. Florida PRIME is considered a qualifying external investment pool that meets all of the necessary criteria to elect to measure all of the investments at amortized cost. Therefore, the fair value of the Tax Collector's position in the pool is the same as the value of the pool shares. At September 30, 2025, the balance in Florida PRIME totaled $4,159,062.

The Tax Collector's investment in the State Pool exposes it to custodial credit risk. Custodial credit risk is the risk that in the event of a failure of the counterparty to a transaction, the Tax Collector will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment.

The Florida PRIME has adopted operating procedures consistent with the requirements for a SEC 2a7-like fund (as defined in GASB 31); therefore, the account balance should be considered the fair value of the investment. The Florida PRIME is rated by Standard and Poor's. The current rating is AAAm. The weighted average days to maturity (WAM) of the Florida PRIME at September 30, 2025 was 47 days. The weighted average life (WAL) of the Florida PRIME at September 30, 2025 was 73 days.

NOTE2 CASH AND CASH EQUIVALENTS (CONTINUED)

Investments (Continued)

The Tax Collector also invests funds throughout the year with the Florida Local Government Investment Trust "FL Trust" pool, an independent local government investment pool developed through the Florida Court Clerks and Comptrollers and the Florida Association of Counties. Investments are authorized under Chapter 218.415(16) Florida Statutes. Investments in FL Trust are accounted for as a stable NAV investment pool and operates like a money market fund with each share valued at $1. Therefore, the fair value of the Tax Collector's position in the pool is the same as the value of the pool shares. At September 30, 2025, the balance in FL Trust totaled $1,035,060.

The investment strategy of FL Trust is to offer a safe, convenient, and liquid investment option to Florida governmental entities and, therefore, is not subject to custodial credit risk. The FL Trust has adopted operating procedures consistent with the requirements for an SEC 2a7-like fund (as defined in GASB 31); therefore, the account balance should be considered the fair value of the investment. The FL Trust is rated by Fitch Ratings. The current rating is AAAm. The weighted average days to maturity (WAM) of the FL Trust at September 30, 2025 was 32 days.

The Florida Cooperative Liquid Assets Securities System (FLCLASS) is an independent local government investment pool. FLCLASS invests in a variety of securities, including U.S. government securities, corporate bonds, and money market funds. FLCLASS measures its investments at fair value. The Tax Collector's investment in FLCLASS is classified as a cash equivalent in the statement of net position, as it is highly liquid and readily convertible to cash. The Tax Collector has the ability to redeem its investment in FLCLASS on a daily basis, subject to certain restrictions and limitations. The FLCLASS is rated by S&P Global. The current rating is AAAm. The weighted average days to maturity (WAM) of the FLCLASS at September 30, 2025 was 42 days. The weighted average life (WAL) of the FLCLASS at September 30, 2025 was 85 days. Therefore, the fair value of the Tax Collector's position in the pool is the same as the value of the pool shares. At September 30, 2025, the balance in FLCLASS totaled $2,226,092.

A portfolio's WAM reflects the average maturity in days based on final maturity or reset date, in the case of floating rate instruments. WAM measures the sensitivity of the local government investment pool to interest rate changes.

In accordance with GASB 79, as a participant in a qualifying external investment pool, the Tax Collector should disclose the presence of any limitations or restrictions on withdrawals (such as redemption notice periods, maximum transaction amounts, and the qualifying external investment pool's authority) to impose liquidity fees or redemption gates in the notes to the financial statements. There were no such limitations or restrictions noted.

NOTE2 CASH AND CASH EQUIVALENTS (CONTINUED)

Custodial Credit Risk

Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it. At year-end, the Tax Collector's deposits were entirely covered by federal depository insurance or guaranteed by qualified public depositories in Florida pursuant to Chapter 280.07, Florida Statutes. Under the Chapter, in the event of default by a participating financial institution (a qualified public depository), all participating institutions are obligated to reimburse the government entity for the loss.

NOTE 3 LONG-TERM LIABILITIES

The following is a summary of changes in long-term liabilities which are reported in the basic financial statements of Polk County, Florida:

	October 1, 2024	Additions	Deletions	September 30, 2025	Due Within One Year
Compensated Absences*	$ 716,221	$ 38,666	$ -	$ 754,887	$ 257,575
Lease Liability	2,205,759	-	(101,551)	2,104,208	110,882
Subscription Based Information Technology Arrangements	430,333	341,933	(373,791)	398,475	222,102
Total	$ 3,352,313	$ 380,599	$ (475,342)	$ 3,257,570	$ 590,559

* Compensated Absences Liability is reported as Net Change

The long-term liabilities are not reported in the financial statements of the Tax Collector since they are not payable from available spendable resources, and they have not matured. They are reported in the financial statements of the County.

NOTE 4 PENSION PLANS

Background

The Florida Retirement System (FRS) was created by Chapter 121, Florida Statutes, to provide a defined benefit pension plan for participating public employees. The FRS was amended in 1998 to add the Deferred Retirement Option Program under the defined benefit plan and amended in 2000 to provide a defined contribution plan alternative to the defined benefit plan for FRS members effective July 1, 2002. This integrated defined contribution pension plan is the FRS Investment Plan. Chapter 112, Florida Statutes, established the Retiree Health Insurance Subsidy (HIS) Program, a cost-sharing multiple-employer defined benefit pension plan, to assist retired members of any state-administered retirement system in paying the costs of health insurance.

NOTE 4 PENSION PLANS (CONTINUED)

Background (Continued))

Essentially all regular employees of the Tax Collector are eligible to enroll as members of the state-administered FRS. Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. Such provisions may be amended at any time by further action from the Florida Legislature. The FRS is a single retirement system administered by the Florida Department of Management Services, Division of Retirement, and consists of the two cost-sharing, multiemployer benefit plans and other nonintegrated programs. An annual comprehensive financial report of the FRS, which includes its financial statements, required supplementary information, actuarial report, and other relevant information, is available from the Florida Department of Management Services' Web site (www.dms.myflorida.com).

Plan Description

The Florida Retirement System Pension Plan (FRS Plan) is a cost-sharing multiple-employer defined benefit pension plan, with a Deferred Retirement Option Program (DROP) for eligible employees. The general classes of membership are as follows:

- *Regular Class* – Members of the FRS who do not qualify for membership in the other classes.
- *Elected County Officers Class* – Members who hold specified elective offices in local government.
- *Senior Management Service Class (SMSC)* – Members in senior management level positions.

Employees enrolled in the FRS Plan prior to July 1, 2011, vest at six years of creditable service and employees enrolled in the FRS Plan on or after July 1, 2011, vest at eight years of creditable service. All vested members, enrolled prior to July 1, 2011, are eligible for normal retirement benefits at age 62 or at any age after 30 years of service, except for members classified as special risk who are eligible for normal retirement benefits at age 55 or at any age after 25 years of service. All members enrolled in the FRS Plan on or after July 1, 2011, once vested, are eligible for normal retirement benefits at age 65 or any time after 33 years of creditable service, except for members classified as special risk who are eligible for normal retirement benefits at age 55, if vested, or at any age after 25 years of service. Employees enrolled in the FRS Plan may include up to four years of credit for military service toward creditable service. The FRS Plan also includes an early retirement provision; however, there is a benefit reduction for each year a member retires before his or her normal retirement date. The FRS Plan provides retirement, disability, death benefits, and annual cost-of-living adjustments to eligible participants.

NOTE 4 PENSION PLANS (CONTINUED)

Plan Description (Continued)

DROP, subject to provisions of Section 121.091, Florida Statutes, permits employees eligible for normal retirement under the FRS Plan to defer receipt of monthly benefit payments while continuing employment with an FRS participating employer. An employee may participate in DROP for a period not to exceed 8 years after electing to participate, except that certain instructional personnel may participate for up to 10 years. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest. The net pension liability does not include amounts for DROP participants, as these members are considered retired and are not accruing additional pension benefits.

Benefits Provided

Benefits under the FRS Plan are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the 5 highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the 8 highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on the retirement class to which the member belonged when the service credit was earned.

As provided in Section 121.101, Florida Statutes, if the member is initially enrolled in the FRS before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is 3% per year. If the member is initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of 3% determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by 3%. FRS Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

Detailed information about the County's proportionate share of FRS's net pension liability, deferred outflows/inflows of resources, and pension expense are reported in the government-wide statements of the County.

Retiree Health Insurance Subsidy Program

Plan Description

The Retiree Health Insurance Subsidy Program (HIS Plan) is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, Florida Statutes, and may be amended by the Florida Legislature at any time. The benefit is a monthly payment to assist retirees of state-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

NOTE 4 PENSION PLANS (CONTINUED)

Retiree Health Insurance Subsidy Program (Continued)

Benefits Provided

Eligible retirees and beneficiaries received a monthly HIS payment of $7.50 for each year of creditable service completed at the time of retirement, with a minimum HIS payment of $45 and a maximum HIS payment of $225 per month, pursuant to Section 112.363, Florida Statutes. To be eligible to receive a HIS Plan benefit, a retiree under a state-administered retirement system must provide proof of health insurance coverage, which may include Medicare.

Detailed information about the County's proportionate share of HIS's net pension liability, deferred outflows/inflows of resources, and pension expense are reported in the government-wide statements of the County.

FRS Investment Plan

The Florida State Board of Administration (SBA) administers the defined contribution plan officially titled the FRS Investment Plan (Investment Plan). The Investment Plan is reported in the SBA's annual financial statements and in the State of Florida Annual Comprehensive Financial Report.

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. Tax Collector employees participating in DROP are not eligible to participate in the Investment Plan. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular Class, Elected County Officers, etc.), as the FRS defined benefit plan.

Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering the plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.06% of payroll and by forfeited benefits of plan members.

NOTE 4 PENSION PLANS (CONTINUED)

FRS Investment Plan (Continued)

For all membership classes, employees are immediately vested in their own contributions and are vested after one year of service for employer contributions and investment earnings. If an accumulated benefit obligation for service credit originally earned under the FRS Pension Plan is transferred to the Investment Plan, the member must have the years of service required for FRS Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Nonvested employer contributions are placed in a suspense account for up to five years. If the employee returns to FRS-covered employment within the five-year period, the employee will regain control over their account. If the employee does not return within the five-year period, the employee will forfeit the accumulated account balance. For the fiscal year ended June 30, 2025, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the Tax Collector.

After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided; the member may either transfer the account balance to the FRS Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the FRS Pension Plan or remain in the Investment Plan and rely upon that account balance for retirement income.

Contributions

Participating employer contributions are based upon statewide rates established by the state of Florida. The Tax Collector's contributions made to the plans during the years ended September 30, 2025, 2024, and 2023 were $2,357,798, $2,198,075, and $1,820,562, respectively, equal to the actuarially determined contribution requirements for each year.

Additional information about pension plans can be found in Polk County's Annual Comprehensive Financial Report.

NOTE 5 LEASES

The Tax Collector leases assets for various terms under certain agreements that meet the definition of a lease under GASB Statement No. 87 – *Leases*. Detailed information about the Tax Collector's leases can be found in the Polk County, Florida Annual Comprehensive Financial Report.

Leases entered into by the Tax Collector are included as other financing sources and capital outlay expenditures in the Statement of Revenues, Expenditures, and Changes in Fund Balance in the year of inception. Payments made in accordance with the lease terms are reported as debt service expenditures in the Statement of Revenues, Expenditures, and Changes in Fund Balance as they are incurred.

NOTE 5 LEASES (CONTINUED)

During the year ended September 30, 2025, the Tax Collector's principal and interest payments on leases totaled $177,854.

Total future minimum lease payments under lease agreements are as follows:

Year Ending September 30,	Principal	Interest	Total
2026	$ 110,882	$ 71,654	$ 182,536
2027	102,633	67,114	169,747
2028	110,075	62,951	173,026
2029	118,252	58,391	176,643
2030	128,203	53,699	181,902
2031-2035	553,984	201,939	755,923
2036-2040	733,970	102,243	836,213
2041 and Thereafter	246,209	6,082	252,291
Total Minimum Lease Payments	$ 2,104,208	$ 624,073	$ 2,728,281

NOTE 6 SUBSCRIPTION-BASED INFORMATION TECHNOLOGY ARRANGEMENTS

The Tax Collector has entered subscription-based information technology arrangements (SBITAs) that meet the definition of a SBITA under GASB Statement No. 96 – *Subscription-Based Information Technology Arrangements*. Detailed information about the Tax Collector's SBITAs can be found in the Polk County, Florida Annual Comprehensive Financial Report.

SBITAs entered into by the Tax Collector are included as other financing sources and capital outlay expenditures in the Statement of Revenues, Expenditures, and Changes in Fund Balance in the year of inception. Payments made in accordance with the SBITA terms are reported as debt service expenditures in the Statement of Revenues, Expenditures, and Changes in Fund Balance as they are incurred.

During the year ended September 30, 2025, the Tax Collector entered into SBITAs in the amount of $341,933. During the year ended September 30, 2025, the Tax Collector's principal and interest payments on SBITAs totaled $419,831.

Total minimum future subscription payments under SBITA agreements are as follows:

Year Ending September 30,	Principal	Interest	Total
2026	$ 222,102	$ 20,319	$ 242,421
2027	80,962	11,790	92,752
2028	80,105	5,070	85,175
2029	15,306	153	15,459
Total Minimum SBITA Payments	$ 398,475	$ 37,332	$ 435,807

NOTE 7 CAPITAL ASSETS

Tangible personal property used by the Tax Collector in operations is reported in the basic financial statements of Polk County, Florida.

State law requires the Tax Collector to account for all tangible property used by the Tax Collector. A summary of changes in capital assets for the year ended September 30, 2025:

	October 1, 2024	Additions	Disposals	September 30, 2025
Capital Assets Not Depreciated:				
Land	$ 2,279,723	$ -	$ -	$ 2,279,723
Total Assets Not Depreciated	2,279,723	-	-	2,279,723
Capital Assets Depreciated:				
Building and Improvements	6,880,641	86,481	-	6,967,122
Total Assets Depreciated	6,880,641	86,481	-	6,967,122
Less Accumulated Depreciation:				
Building and Improvements	1,776,003	182,014	-	1,958,017
Total Accumulated Depreciation	1,776,003	182,014	-	1,958,017
Total Assets Depreciated, Net	5,104,638	(95,533)	-	5,009,105
Right-to-Use Lease Assets:				
Right to Use - Leased Buildings	2,399,219	-	-	2,399,219
Right to Use - Leased Equipment	72,498	-	-	72,498
Total Right-to-Use Lease Assets	2,471,717	-	-	2,471,717
Less Accumulated Amortization:				
Right-to-Use - Leased Buildings	420,078	134,490	-	554,568
Right-to-Use - Leased Equipment	30,311	18,690	-	49,001
Total Accumulated Amortization	450,389	153,180	-	603,569
Total Right-to-Use Lease Assets, Net	2,021,328	(153,180)	-	1,868,148
Subscription Based Information Technology Arrangement Assets:				
Subscription Based Information Technology Arrangements	794,314	329,736	-	1,124,050
Less Accumulated Amortization:				
Subscription Based Information Technology Arrangements	420,201	350,449	-	770,650
Total Subscription Based Information Technology Arrangement Assets, Net	374,113	(20,713)	-	353,400
Total Capital Assets, Net	$ 9,779,802	$ (269,426)	$ -	$ 9,510,376

NOTE 8 RELATED-PARTY TRANSACTIONS

Transactions with the Polk County Board of Commissioners and the Constitutional Officers of Polk County, Florida for the year ended September 30, 2025 were as follows:

Receipts

The General Fund of the Tax Collector received revenue from the Board of County Commissioners in the amount of $19,225,327 for the year ended September 30, 2025.

Disbursements

The Tax Collector disbursed the following amounts to related parties during the fiscal year ended September 30, 2025:

Disbursements to:	2025
BOCC - Custodial Distributions	$ 638,518,941
BOCC - Health Insurance, Maintenance, Utilities & Other	4,511,971
Clerk of Courts - Taxes, Licenses, Fees and Other	251,264
Clerk of Courts - Various Services	33,848
Property Appraiser - Other	182
Total	$ 643,316,206

The Tax Collector had the following amounts payable to the Board of County Commissioners as of September 30, 2025:

Payable to the Board of County Commissioners:	2025
Excess Fee Payable	$ 3,797,180
Taxes, Licenses, Fees and Other	5,278,227
Health Insurance Payable	344,254
Total	$ 9,419,661

The Tax Collector had the following amounts payable to Polk County Constitutional Officers as of September 30, 2025:

Payable to Constitutional Officers:	2025
Clerk of Courts	$ 989
Property Appraiser	15
Total	$ 1,004

NOTE 9 COMMITMENTS AND CONTINGENCIES

Effective November 5, 2013, the Tax Collector has a contingent liability to the Lakeland Community Redevelopment Agency (LCRA) in the amount of $600,000. The LCRA provided $600,000 to the Tax Collector to assist with the relocation of the Lakeland Service Center. The agreement provides for the Tax Collector to repay the $600,000 to the LCRA if the Tax Collector ceases to use the building within the next 25 years. If the Tax Collector ceases to use the building between years 26 and 50, the Tax Collector must repay $300,000 of this amount. There is no amount due if the Tax Collector is using the building at the end of 50 years.

NOTE 10 RISK MANAGEMENT

The Tax Collector participates in the risk management program through the Polk County, Florida Board of County Commissioners under a local government risk management pool. The County is exposed to various risk of loss related to theft of, damage to and destruction of assets, errors and omissions, injuries to employees and natural disasters. A self-insurance program is effectively maintained by the County to administer insurance activities related to workers' compensation insurance, general and employment practices liability, auto liability, and health. The County's self-insurance program covers operations of the Board of County Commissioners and the constitutional officers. Under the program, the County has retention limits for each type of claim, which is covered by commercial insurance purchased by the County.

Claim Type	County Coverage (Deductible/Self-insured Amount)	Excess Carrier's Coverage
Property	Deductible $1,000,000 except for as below: Named Windstorm 5% of TIV with $5,000,000 Maximum $1,000,000 Builders Risk	$20,000,000 Named Windstorm $50,000,000 All Other Perils (AOP), except $100,000,000 AOP losses sustained at Courthouse $ 50,000,000 Builder's Risk $ 25,000,000 Earthquake Aggregate $ 20,000,000 Flood Aggregate $ 10,000,000 Flood Aggregate (zones A & V)
General and Employment Practices Liability	$1,500,000 Self-Insurance Retention Sovereign immunity limits: $200,000 Any One Person $300,000 Any One Claim	$ 5,000,000 Per Occurrence $ 10,000,000 Aggregate
General and Auto Liability	$1,500,000 Self-Insured Retention Sovereign immunity limits: $200,000 Any One Person $300,000 Any One Claim	$ 5,000,000 Per Occurrence
Employee Health	$1,000,000 Self-insurance Retention	Unlimited Stop-Loss
Workers' Compensation	$1,500,000 Self-insured Retention $1,000,000 Employers Liability	Workers' Compensation Statutory Employers Liability - No Excess Coverage

COMPLIANCE REPORTS

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INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Honorable Joe G. Tedder, CFC
Tax Collector
Polk County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the general fund and the aggregate remaining fund information of the Polk County, Florida, Tax Collector (Tax Collector), as of and for the year ended September 30, 2025, and the related notes to the financial statements, which collectively comprise the Tax Collector's basic financial statements, and have issued our report thereon dated February 21, 2026.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Tax Collector's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Tax Collector's internal control. Accordingly, we do not express an opinion on the effectiveness of the Tax Collector's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

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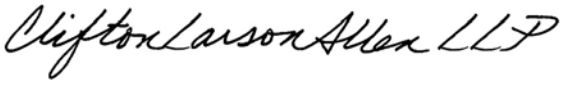
Honorable Joe G. Tedder, CFC
Tax Collector
Polk County, Florida

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Tax Collector's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



CliftonLarsonAllen LLP

Lakeland, Florida
February 21, 2026

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MANAGEMENT LETTER

Honorable Joe G. Tedder, CFC
Tax Collector
Polk County, Florida

Report on the Financial Statements

We have audited the financial statements of the Polk County, Florida, Tax Collector (Tax Collector), as of and for the year ended September 30, 2025, and have issued our report thereon dated February 21, 2026.

Auditors' Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550 Rules of the Auditor General.

Other Reporting Requirements

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*, and Independent Accountants' Report on an examination conducted in accordance with AICPA Professional Standards, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated February 21, 2026, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. In connection with our audit, we did not have any such findings.

Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. See Note 1 in notes to the financial statements.

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Honorable Joe G. Tedder, CFC
Tax Collector
Polk County, Florida

Financial Management

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material, but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, federal and other granting agencies, the Tax Collector, and applicable management, and is not intended to be, and should not be, used by anyone other than these specified parties.

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Lakeland, Florida
February 21, 2026

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INDEPENDENT ACCOUNTANTS' REPORT

Honorable Joe G. Tedder, CFC
Tax Collector
Polk County, Florida

We have examined the Polk County, Florida Tax Collector's (Tax Collector) compliance with Section 218.415, Florida Statutes, regarding the investment of public funds, during the year ended September 30, 2025. Management of the Tax Collector is responsible for the Tax Collector's compliance with the specified requirements. Our responsibility is to express an opinion on the Tax Collector's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Tax Collector complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the Tax Collector complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for opinion.

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to this engagement.

Our examination does not provide a legal determination on the Tax Collector's compliance with the specified requirements.

In our opinion, the Tax Collector complied, in all material respects, with Section 218.415, Florida Statutes, regarding the investment of public funds during the year ended September 30, 2025.

This report is intended solely for the information and use of the Tax Collector and the Auditor General, State of Florida, and is not intended to be, and should not be, used by anyone other than these specified parties.

CliftonLarsonAllen LLP

CliftonLarsonAllen LLP

Lakeland, Florida
February 21, 2026

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