

POLK COUNTY, FLORIDA
Fiscal Year Ended September 30, 2023

ANNUAL COMPREHENSIVE FINANCIAL REPORT



Prepared By:
STACY M. BUTTERFIELD, CPA
Clerk of the Circuit Court & Comptroller

CLERK & COMPTROLLER
POLK COUNTY, FLORIDA

POLK COUNTY, FLORIDA

ANNUAL COMPREHENSIVE FINANCIAL REPORT
YEAR ENDED SEPTEMBER 30, 2023

PREPARED BY THE OFFICE OF
STACY M. BUTTERFIELD, CPA, CLERK OF CIRCUIT COURT
AND COUNTY COMPTROLLER

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March 29, 2024

Honorable Members of the Board of County Commissioners,
Constitutional Officers, and Residents of Polk County, Florida

We are pleased to present the Annual Comprehensive Financial Report (ACFR) of Polk County, Florida for the fiscal year ended September 30, 2023. The financial activities of the Board of County Commissioners (Board) and the Constitutional Officers, as well as the Harden/Parkway and Eloise Community Redevelopment Agencies, which are blended component units, are included in the Annual Report.

The Clerk of the Circuit Court, by authority of the Constitution of the State of Florida, serves as the Chief Financial Officer of the County and is responsible for both the accuracy of the presented data and the completeness and fairness of the presentation, including all disclosures. We believe the data presented is accurate in all material aspects, is presented in a manner designed to fairly set forth the financial position and results of operations of the County and that all disclosures necessary to enable the reader to obtain a comprehensive understanding of the County have been included.

Internal accounting controls for the County have been designed to provide reasonable assurance regarding the safeguarding of assets against loss from unauthorized use or disposition and the reliability of financial records for preparing financial statements and maintaining accountability for assets. The concept of reasonable assurance recognizes that the cost of a control should not exceed the benefits likely to be derived and the evaluation of costs and benefits requires estimates and judgments by management.

Chapter 218.39 of the Florida Statutes requires an annual financial audit of counties in the state. In addition to meeting the requirements set forth in the state statutes, the County's audit was designed to meet the requirements of the Government Auditing Standards, 2 CFR 200 – Federal Uniform Grant Guidance (single audit), and the Rules of the Auditor General Chapter 10.550.

The County's financial statements were audited by CliftonLarsonAllen, LLP. The audit was performed to provide reasonable assurance that the financial statements for the fiscal year ended September 30, 2023, are free from material misstatement. The independent auditors concluded there was a reasonable basis for rendering an unmodified opinion that the County's financial statements for the fiscal year ended September 30, 2023, are fairly presented in conformity with generally accepted accounting principles (GAAP). The Independent Auditors' Report is located at the front of the Financial Section of this report on page B-1. The independent auditors' reports related specifically to Government Auditing Standards and the single audit are included in the Compliance Section.

Management's Discussion & Analysis (MD&A) provides a narrative introduction, overview, and analysis of the basic financial statements and begins on page C-1. This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it.

The mission of the Clerk of Courts & Comptroller is to function as a team dedicated to our customers by preparing and maintaining accurate records, furnishing assistance in an understanding and compassionate manner, and providing services with competence, professionalism, and courtesy in compliance with laws, rules, and regulations.

COUNTY PROFILE

Polk County, Florida, is a political subdivision of the State of Florida governed by the State Constitution and general laws of the State of Florida. The County was incorporated in 1861. On November 3, 1998, the residents of Polk County adopted a Home Rule Charter in accordance with the Constitution and Statutes of the State of Florida. The Home Rule Charter assumed all powers and duties on the first day of January 1999. The Home Rule Charter sets forth a "commission" form of government under which a five-member Board of County Commissioners is elected to serve as the executive and legislative body for the County.

The Commissioners appoint a County Manager whose duties include the administration of directives and policies of the Commissioners, responsibility for the operation of all business centers, and the provision of services under the purview of the Commissioners. The residents of the County also elect a Sheriff, a Clerk of the Circuit Court and County Comptroller, a Supervisor of Elections, a Tax Collector, and a Property Appraiser whose responsibilities and duties are not altered by this Home Rule Charter. The Constitutional Officers perform their executive and administrative functions as specified by law.

Formal budgetary integration is employed as a management control device during the year for all fund types. The Constitutional Officers submit, at various times, to the Board and to certain divisions within the Florida Department of Revenue, a proposed operating budget for the fiscal year commencing the following October 1. The operating budget includes proposed expenditures and the means of financing them as set forth in Chapter 129 of the Florida Statutes.

Constitutional Officers and all divisions of the Board of County Commissioners submit their proposed budgets to the Budget and Management Services Division for assistance, review, and compilation. The County Manager then reviews the budgets of all County divisions and Constitutional Officers and makes his budget recommendation to the Board in July of each year. The tentative budget includes proposed appropriations and the means of financing them.

During September, public hearings are held pursuant to Section 200.065, Florida Statutes, for the Board to receive public input on the tentative budget. At the end of the last public hearing, the Board adopts resolutions at the fund level to approve the budgets for all governmental fund types. The budgets legally adopted by the Board set forth the anticipated revenues by source and the appropriations by function. Computerized integrated budget reports are used for management control purposes throughout the year. Management is authorized to transfer budgeted amounts between cost centers and divisions in any fund if the total appropriations of a fund are not exceeded. The Board's approval is required to appropriate reserves and to amend the budget when unanticipated revenues are received that management wishes to have appropriated, thereby increasing the total appropriations of a fund. The appropriations lapse at the close of the fiscal year.

Polk County is the geographical center of the State of Florida. With over 2,000 square miles of land and water, Polk County is the fourth largest county in the State and the ninth most populous county with an estimated population of 797,616 persons. In the 10 years between the 2010 and 2020 censuses, Polk County's population increased by over 122,000. The County is comprised of seventeen municipalities, of which the cities of Lakeland, Winter Haven, Haines City, and Bartow are the largest. Polk County has numerous institutions of higher education including technical schools, community colleges, and public and private universities. Each of these institutions contribute to the development of a robust talent pipeline.

County services offered to residents include fire suppression, law enforcement, and emergency medical activities; construction and maintenance of street and traffic systems, highways, bridges, and other infrastructure; preservation and maintenance of lakes, parks, and environmentally-sensitive lands; recreational facilities, programs, and cultural activities; comprehensive planning and community development; community information and education programs; health and human services; water and wastewater utilities; solid waste collection and disposal facilities; and stormwater utility facilities.

LOCAL ECONOMY

According to data released by the U.S. Census Bureau in 2023, not only is Polk County the fastest-growing county in Florida and the fifth fastest-growing in the nation overall, but Polk County also topped every county in the country for net domestic migration, with over 26,000 people moving from other parts of the country to Polk County. The population growth brought significant increases in revenues from taxes and other state shared revenues when compared to the previous year. As more people moved to and visited Polk County in 2023, sales taxes increased by 4.5%, fuel taxes increased by 4.0%, and other taxes, which includes tourism taxes, increased by 7.5%. Revenue from property taxes increased by 13.9%.

Polk County is less than an hour away from Florida's largest cargo tonnage port in Tampa and has more rail miles than any other community in the state. The County is the only southeast location with two major international airports (Tampa and Orlando) within an hour drive and is also home to its own international airport and three general aviation airports. In addition, the CSX Integrated Logistics Center in Winter Haven is a critical rail connection point throughout the state.

Major attractions, such as LEGOLAND Florida, Streamsong Resort, Bok Tower Gardens, Safari Wilderness, and the County's proximity to other Central Florida attractions, such as Walt Disney World, have played a major role in increasing the County's visibility and appeal. Attracting leisure travelers is Polk County's number one priority, followed closely by driving demand from the state's number two industry, sports. Recruiting and hosting sporting events has proven to be a powerful recession-resistant economic engine for the area. Polk County is the headquarters for the Detroit Tigers Spring Training, the Lakeland Flying Tigers, two professional soccer teams, the annual Sun 'n Fun International Fly-In and Expo – Florida's largest aircraft convention, and the Miss Florida Pageant. Polk County also has the second-largest water area for a non-coastal county in Florida with 213 miles of lakes, rivers, and streams and is known worldwide as the "Water Ski Capital of the World." Additionally, the County's natural resources and abundant wildlife are second to none, particularly at locations such as the Circle B Bar Reserve and the delicate ecosystems on the Lake Wales Ridge.

The largest employers in the County by industry are trade, transportation, and utilities (20.0%), professional and business services (18.7%), financial activities (15.7%), construction (11.4%), and education and health services (10.5%). Polk County's unemployment rate at the end of FY 2023 was 3.8% compared to 3.2% in FY 2022 and was higher than the statewide average of 3.0%.

LONG-TERM FINANCIAL PLANNING

Polk County is focused on strategic, long-term decision making, is committed to fiscal responsibility, and has developed a strategic business plan that will provide the framework to guide the County accordingly. The strategic plan focuses on several key business units that required policy decisions on significant funding and service level issues that are anticipated to occur in the next five years. The work on this plan will help direct the budget process in future years. The County prepares a biennial budget and five-year projections to enhance long-term financial planning.

RELEVANT FINANCIAL POLICIES

Fund Balance Policy

The County's General Fund reserve budget includes 42 to 45 days (11% to 12%) of operating expense; adding the 5% of estimated receipts that are not budgeted, in accordance with Florida Statutes, there is 16% to 17%, or two months of operating expense in fund balance. The Enterprise Funds are budgeted to maintain a minimum of 30 days to 60 days of operating expenditures plus debt service requirements. During times of economic recession, it may not be practical to maintain these levels, but in those instances, the County's goal is to restore these levels as funds can be made available.

Community Investment Program Policy

Polk County has a Capital Improvement Program (CIP) that is a five-year plan for capital/infrastructure projects. The program identifies anticipated projects, schedules, costs, revenue sources, comprehensive plan information, and future operating impacts. The proposed projects are presented to the Board in August for discussion and input into budget before requesting approval in September.

INITIATIVES

Previously, input received from residents helped to establish seven result areas that captured what residents expect from government. These result areas continue to help guide the budget process as the County focuses on providing the desired services for residents. In addition, the Polk County Board of County Commissioners holds an annual retreat to discuss major issues and gives direction on key strategic items. The Board has maintained a consistent, long-standing conservative fiscal policy of maintaining millage rates and allowing recovering property values and new growth to gradually increase investments in public safety, infrastructure projects, and improved quality of life for residents. For FY 22/23, the adopted Countywide operating millage rate is 6.6920 mills.

With the passage of the American Rescue Plan Act (ARPA) – a $1.9 trillion national economic stimulus package – in 2021, the County was awarded a total of $140.8 million to support post-COVID-19 response efforts, replace lost revenues, and address necessary infrastructure investments. The planning process began with the establishment of broad categories of expenditure plans including Government Infrastructure, General County Impacts and Mitigation, and Small Business Assistance/Community and Public Health. Board guidance focused heavily on infrastructure, with 88.0% of the entire allocation going towards eligible projects.

Each year, budget decisions are guided by Board policy with funding being directed towards the Board's highest priority goals. In recent years, these goals have been focused on the Safety and the Growth and Infrastructure Result Areas. The following highlights the result areas and some of the accomplishments:

Basic Needs – All Polk County residents who are at-risk because of their health or economic status will have their basic needs met and become as self-sufficient as possible.

In FY 22/23, Healthy Families Polk provided 6,281 home visits to over 500 families throughout Polk County. In addition, Healthy Families offered a six-week certificate parenting course in Winter Haven, Lake Alfred, and Lakeland.

The County approved numerous rehabilitation homeowner assistance agreements and worked with local agencies to provide ongoing primary care and dental services to eligible low-income residents.

Veterans Services officers assisted almost 9,500 clients during FY 22/23. To meet the veteran community's needs, veterans and their families were seen at four locations across the County: Bartow, Lake Wales, Davenport, and the newest location in Lake Alfred. Veterans Services has been working closely with the James Haley Veterans Affairs (VA) hospital and a local congressman to obtain an office in the soon-to-open Lakeland VA Clinic.

The County also continued its investments in behavioral health programs and navigation services to work with residents who experience mental health or substance use disorder issues.

Economic Development – Well-paying jobs and business opportunities will be available in Polk County, and people will be appropriately trained and educated to fill the workforce need.

The County has focused on attracting businesses by offering specialized incentives to help companies with growth. This provided quality job opportunities and expanded the tax base to support schools, public safety, and other important programs. To assist with this process and to aid in future economic prosperity for the County, three strategic initiatives have been identified. The first is to expand the local ecosystem for technology-enabled employment in Polk County including Health Sciences, Advanced Manufacturing, Autonomous Vehicles, and Aviation and Aerospace. The second is to elevate Polk County's competitiveness within the state and nation for innovation and research. The third is to advance Polk County's water, road, and high-speed rail infrastructure to meet the evolving needs of businesses and residents. FY 22/23 Economic Development efforts resulted in the following job creation and investment results:

- Capital Investment: $429,000,000
- Total Jobs (New & Retained): 483
- Total New Square Footage: 961,000
- Average Annual Wage of Projects: $60,429
- Total New Projected Annual Payroll: $29,187,207

As FY 22/23 closed, Polk County's tourism industry celebrated another record-breaking year of accommodations revenue, which was 9% above the prior record-setting year. More than 300 sporting events led the way, but Polk County Tourism and Sports Marketing (PCTSM) also realized promising results from a new culinary initiative, along with staff's aggressive and successful recruiting of several meetings and conventions. Partnerships and cobranding with professional sports teams such as the Detroit Tigers and Columbus Blue Jackets also produced impressive results. PCTSM's quiet, albeit effective supply-side efforts have also laid the groundwork for future tourism growth in Polk County. Successes in this area include a new championship ski lake at Lake Myrtle, the current expansion of the Bartow Softball Complex and Chain of Lakes Baseball Complex, the recruiting of the American Powerboat Association's headquarters to Polk County, 1,200 new hotel rooms, and a new airline (Avelo) are all on the horizon.

Recreation and Cultural Arts – Polk County offers safe, plentiful, and diverse recreation and cultural arts opportunities.

Additional property tax revenue received from the Parks MSTU continued to assist in the funding needed to support the master plan ideas identified in the strategic plan such as replacing and repurposing existing park facilities.

The County worked with the Polk Museum of Art, a nationally accredited art museum, by providing funding to renovate and expand the museum to showcase art from across time and cultures.

Good Government – Residents can trust that government is well run and is a good steward of their tax dollars.

The County continued to provide recurring funding for building asset management to ensure that County facilities can be maintained. The Board approved funding for $3.5 million in FY 23/24 to go towards a prioritized list of building asset management projects that will help prolong the useful life of the buildings. The Board also allocated over $2.7 million in funding for subsequent years until 2028. Continued funding of this program will allow the County to complete large capital asset replacements while using the operating budget for planned repairs, preventative maintenance, and small projects. Successful projects for FY 22/23 include the South County Jail boiler replacement, food storage interior insulation replacement, sewer grinder replacement, Central County Jail roof replacement, air handler replacement, boiler replacement, cooling tower fill replacement, Sheriff Central District Command exterior painting and gutter replacement, Sheriff Operations Center HVAC controls upgrade, Administration Building second floor carpet replacement, and Bartow Tax Collector carpet replacement. Supply chain and workforce issues will continue to impact the way the County does business for the foreseeable future. Workload and service methods continue to be examined and adjusted as new information becomes available and based on the available resources at the time.

The Polk County Procurement Division continued to leverage technology to its full potential. Continued use of Zoom/Microsoft Teams to facilitate meetings with County staff and vendors has reduced drive time and increased productivity Countywide. This leverage of technology has been pivotal in meeting strategic objectives of adding value to the procurement process while increasing open communications. What used to take a week can now be resolved in a quick Zoom meeting in which documents can be shared and explained. Divisions spend less time responding to emails and driving to meetings, resulting in more time being spent on operations.

Natural Resources and Environment – Polk County will have clean and plentiful natural resources for a healthy environment.

Waste and Recycling partnered with the University of Florida to develop and build a constructed wetland leachate treatment system vertically integrating Polk County and thereby providing an environmentally safe treatment solution reducing the need for subcontracted service providers to manage landfill byproduct leachate.

Waste and Recycling is currently constructing a landfill gas to renewable natural gas plant to manage landfill gas in an environmentally safe alternative use in lieu of destroying this landfill byproduct through flaring.

The Board established a Stormwater Technical Advisory Committee to assist in managing the permit requirements of the National Pollutant Discharge Elimination System program. The revenue generated each year, in conjunction with various partnerships across the County, will assist in addressing water quality in surface waterways.

State and Federal agencies have recognized the immediate shortfall in resiliency planning. Grant funding has become available for local governments to assist with resiliency planning and associated infrastructures.

Growth/Infrastructure – Polk County will grow in a manner and pace that County residents find desirable and allows them to move around the County safely and without excessive congestion.

The County continued to fund pavement management, drainage/culverts, and sidewalks in the amount of $22.97 million annually, which helps maintain the 2,530 miles of roads and right-of-way. The County also continued to execute several high-priority capacity CIP projects on its work list including County Road 557 widening ($160.51 million), Pipkin Road widening ($55.63 million), Marigold Avenue widening ($56.01 million), Lake Wilson Road widening ($38.20 million), and Thompson Nursery Road Phases I and II ($223.00 million).

Single family residences permitted in FY 22/23 totaled around 3,200, which represents a 37% decrease in comparison with FY 21/22.

The Utilities Division faced many challenges including dwindling potable water supplies, regulatory initiatives designed to reverse environmental harm to water bodies from the migration of nutrients, and stricter treatment requirements for both water and wastewater related to emerging contaminants of concern. These pressures in addition to continued growth are driving new or expanded initiatives and programs within the Utilities Division. Furthermore, the Utilities Division continues to tap technology advancements to improve workflow within the division as well as meeting customer expectations of availability of information and convenience related to services.

Utility initiatives included the development of alternative water supplies, expanding and increasing the level of treatment at several wastewater treatment facilities, and inclusion of septic-to-sewer conversion projects aimed at protecting the environment. Technology advancements include a new customer information system designed to provide a 24/7 user-friendly customer experience related to their account and information exchange and the continuing development of a comprehensive asset management program designed to improve workflow, budgeting, and preventative maintenance efforts of the division.

Through external and internal funding agreements between the Polk County Cooperative Extension Services (BoCC), City of Lakeland ($20,000), City of Haines City ($10,000), and the Polk County Parks and Natural Resources Division ($10,000), funding was supplied for the Florida-Friendly Landscaping™ educator and program. Residents learned how they could reduce pollutants to local lakes and ponds from stormwater runoff. Educational events included rain barrel classes, yard fertilizing, landscaping for water conservation, and pollinator gardening. Partner cities and Polk County used data from these classes for the National Pollutant Discharge Elimination System (NPDES) annual stormwater discharge permit reports.

Safety – People will feel safe from crime, fire, and the effects of natural disasters.

Effective FY 22/23, the Board approved a 5% indexing of the Fire Assessment rate which equated to a $13 increase to residential properties. The additional funding provided the replacement of outdated equipment such as thermal imaging camera and radiation meters. The funding also allowed for much-needed improvements to some of the older stations. Several new Polk County Fire Rescue stations are slated to be opened soon. These new facilities will be state-of-the-art facilities which will have many new cancer prevention safeguards to protect responders. Polk County Fire Rescue also expanded the Hazmat team with dive team equipment and replacement of UTV to support multiple events within Polk County.

The Emergency Medical Millage of 0.2500 continued to provide critically needed investments for emergency medical services as the population and number of 9-1-1 medical calls continued to increase. This funding source continues to provide funding for a portion of the eight new stations

throughout Polk County and continues to provide additional rescues and staff for heavy volume areas within the County.

Code Enforcement is a valuable community resource, working to ensure Polk County is aesthetically pleasing and a clean and safe place to live, work, and play. As a community partner, the Code Enforcement Division addressed many nuisance property complaints, unsafe housing, unpermitted construction, and land development regulatory enforcement. The Division assisted with removal of private property blight, demolition of dilapidated housing, disposition of excessive bulk waste, and removal of illegal dump sites while addressing a variety of code violations. Partnerships with organizations such as Keep Polk County Beautiful, the Polk County Sheriff's Office Environmental Crimes Unit, the Florida Department of Environmental Protection, and other County and state affiliates allows Code Enforcement to keep Polk County an attractive place to live and visit. Technology advancements, safety, continuous training, and recruiting and retaining the most qualified staff remained a top priority throughout the fiscal year, as the Division strove to provide quality service.

AWARDS AND ACKNOWLEDGEMENTS

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Polk County, Florida, for its annual comprehensive financial report for the fiscal year ended September 30, 2022. This was the 43rd consecutive year that the government has achieved this prestigious award. To be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized annual comprehensive financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current annual comprehensive financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate. An Annual Report of this nature could not have been prepared without the dedicated efforts of all staff members concerned. We would like to thank the entire staff of the Comptroller Division of the Clerk of the Circuit Court and County Comptroller of Polk County for their invaluable assistance in the preparation of this report. We would also like to thank the Board of County Commissioners and their staff, and the other Constitutional Officers for their personal interest and dedicated support in planning and conducting the financial operations of the County in a responsible and progressive manner. We would also like to recognize our auditors, CliftonLarsonAllen, LLP, for their continuing support in helping us achieve the Certificate of Achievement for Excellence in Financial Reporting.

Sincerely,

Stacy M. Butterfield, CPA
Clerk of the Circuit Court and
County Comptroller

Dee Dee Beaver, CPA, CGFO
Director, Comptroller Division

Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

Polk County
Florida

For its Annual Comprehensive
Financial Report
For the Fiscal Year Ended

September 30, 2022

Christopher P. Morrill

Executive Director/CEO

POLK COUNTY, FLORIDA
PRINCIPAL OFFICIALS
SEPTEMBER 30, 2023

BOARD OF COUNTY COMMISSIONERS

George M. Lindsey III, District 1	Chairman
Bill Braswell, District 3	Vice Chair
Rick Wilson, District 2	Member
Martha Santiago, District 4	Member
Neil Combee, District 5	Member

CLERK OF THE CIRCUIT COURT

Stacy M. Butterfield

PROPERTY APPRAISER

Marsha Faux

SHERIFF

Grady Judd

SUPERVISOR OF ELECTIONS

Lori Edwards

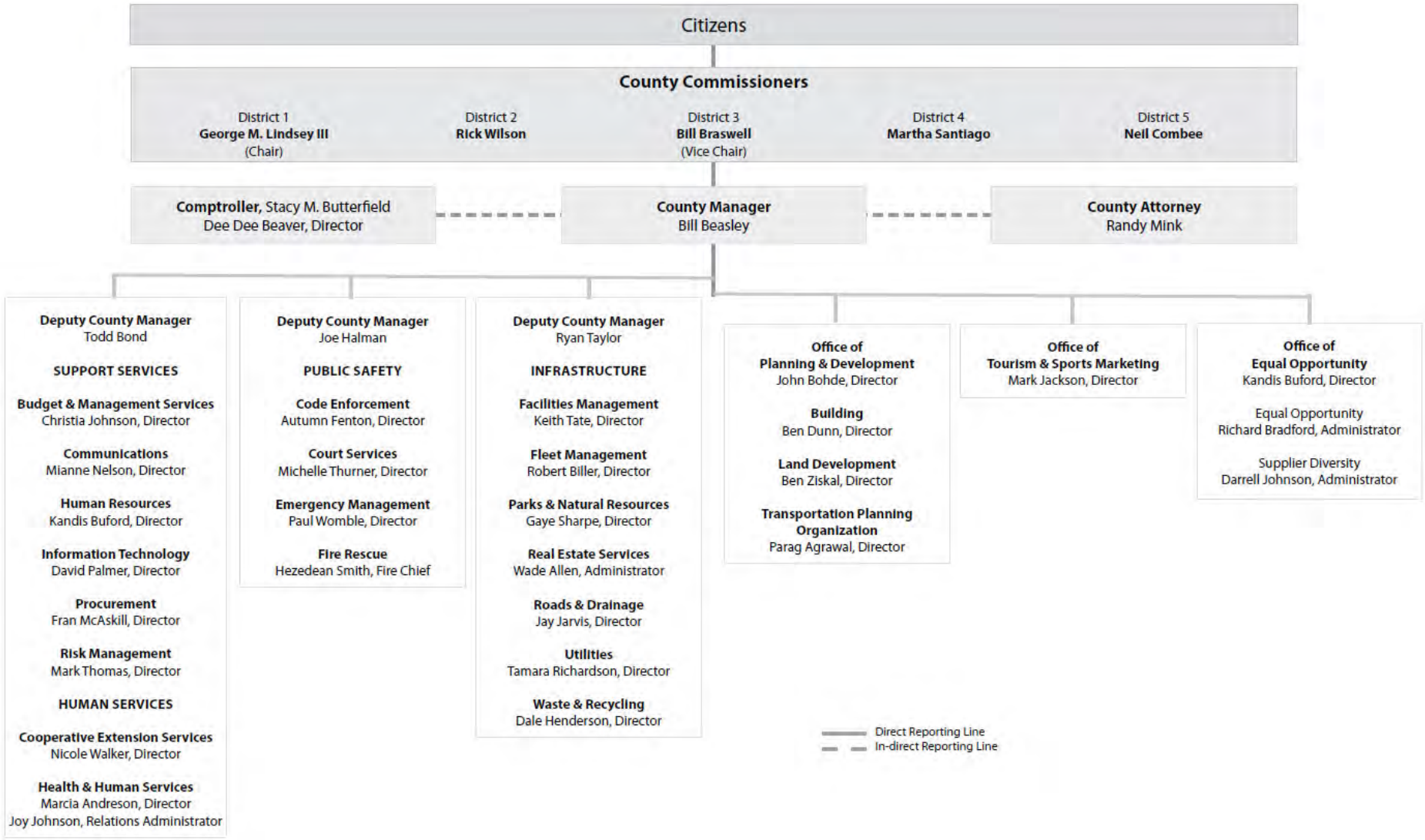
TAX COLLECTOR

Joe G. Tedder

COUNTY MANAGER

Bill Beasley

POLK COUNTY, FLORIDA
ORGANIZATIONAL CHART
SEPTEMBER 30, 2023



CliftonLarsonAllen LLP
CLAconnect.com

INDEPENDENT AUDITORS' REPORT

Board of County Commissioners
Polk County Board of County Commissioners Polk County, Florida
Bartow, Florida

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Polk County, Florida (the County), as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the County, as of September 30, 2023, and the respective changes in financial position, and, where applicable, cash flows thereof and the respective budgetary comparison for the General Fund and each major fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis of Matter – Change in Accounting Principle

As discussed in Note 1 to the financial statements, effective October 1, 2022, the County adopted new accounting guidance for Subscription-Based Information Technology Arrangements. The guidance requires a government to recognize a right-to-use subscription asset and a corresponding subscription liability for all subscriptions with subscription terms greater than twelve months. Our opinions are not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

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In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that management's discussion and analysis, and the schedule of changes to the County's total OPEB liability and related ratios, schedules of the County's proportionate share of the net pension liability and of its contributions – pension plans on pages C-1 to C-16 and F-1 to F-9 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The combining and individual fund financial statements and the schedule of expenditures of federal awards and state financial assistance, as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* and Chapter 10.550*, Local Governmental Entity Audits,* Rules of the Auditor General of the State of Florida, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

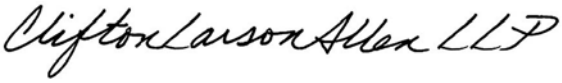
Other Information

Management is responsible for the other information included in the annual report. The other information comprises the introductory section, statistical schedules, and other supplemental schedules listed in the table of contents but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated March 29, 2024, on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.



CliftonLarsonAllen LLP

Lakeland, Florida
March 29, 2024

POLK COUNTY, FLORIDA
MANAGEMENT'S DISCUSSION AND ANALYSIS
YEAR ENDED SEPTEMBER 30, 2023

Polk County's discussion and analysis provides a narrative overview and easily readable analysis of the County's financial activities. The analysis provides a summary of financial information for the County and should be read in conjunction with the transmittal letter and the County's financial statements.

FINANCIAL HIGHLIGHTS

- Total net position at the end of the fiscal year was $4,250.2 million compared to $4,069.0 million in 2022, an increase of $181.2 million, with $145.1 million related to governmental activities and $36.1 million to business-type activities.

- Total assets were $5,653.9 million, an increase of $312.6 million, with increases of $271.1 million in governmental activities and $41.5 million in business-type activities.

- Total liabilities were $1,439.3 million, an increase of $90.7 million, with increases of $88.9 million in governmental activities and $1.8 million in business-type activities.

- Polk County's combined ending fund balance for governmental funds was $793.2 million, an increase of $123.3 million over the prior year ending fund balance, with $429.8 million of the fund balance restricted and $134.6 million unassigned in the various governmental fund types of the County.

- At the end of the current fiscal year, the fund balance for the general fund was $142.6 million, an increase of $8.7 million over the prior year fund balance. Of this amount, $134.9 million was unassigned and $5.1 million was restricted.

OVERVIEW OF THE FINANCIAL STATEMENTS

The County's basic financial statements comprise three components: 1) *government-wide financial statements*, 2) *fund financial statements*, and 3) *notes to the financial statements*. This report also contains the statistical section, single audit, and other supplementary information in addition to the basic financial statements themselves. The government-wide financial statements present an overall picture of the County's financial position and results of operations. The fund financial statements present financial information for the County's various funds. The notes to the financial statements provide additional information that is not disclosed in the government-wide or fund financial statements.

The government-wide financial statements are the statement of net position and the statement of activities. These statements use accounting methods similar to those used by private-sector companies. Emphasis is placed on the net position of governmental activities and business-type activities and the change in net position. Governmental activities are primarily supported by property taxes, charges for services, fuel taxes, sales taxes, services taxes, and grants. Business-type activities are supported by charges to the users of those activities, such as water and sewer service charges and landfill tipping fees.

The government-wide financial statements include not only Polk County itself (known as the primary government) but also the legally separate component units for which Polk County is financially accountable. These component units are detailed in the notes to the financial statements.

The statement of net position presents information on all assets, deferred outflows of resources, liabilities, and deferred inflows of resources of the County, with the difference between assets plus deferred outflows and liabilities plus deferred inflows reported as net position. Net position is reported in three categories: 1) investment in capital assets, net of related debt, 2) restricted, and 3) unrestricted. Assets, deferred outflows of resources, liabilities, deferred inflows of resources, and net position are reported for all governmental activities separate from the assets, deferred outflows of resources, liabilities, deferred inflows of resources and net position of business-type activities. It is not uncommon, particularly in the governmental activities' column, to see an unrestricted net position deficit. For example, this may occur when governments have long-term liabilities that they fund on a pay-as-you-go basis, rather than accumulating resources in advance or issuing debt to build capital assets for another government.

The statement of activities reflects the expenses of a given function or program, which are offset by program revenues providing the net cost of all functions of the County. General revenues are presented following the total net expense of the functions or programs. To assist in understanding the County's operations, expenses have been reported as governmental activities or business-type activities. Governmental activities financed by the County include general government, public safety, physical environment, transportation, economic environment, human services, culture and recreation, and debt service. Business-type activities financed by user charges include water and sewer services, garbage collection/disposal, and a nursing home.

Fund financial statements present financial information for governmental funds, proprietary funds, and fiduciary funds. Governmental fund financial statements provide information on the current assets and liabilities of the funds, changes in current financial resources (revenues and expenditures), and current available resources. The proprietary funds financial statement provides information on all assets and liabilities of the funds, changes in the economic resources (revenues and expenses), and total economic resources. The fiduciary fund statement provides information concerning assets held in trust by the County on behalf of others.

Fund financial statements include a *balance sheet* and a *statement of revenues, expenditures, and changes in fund balances – budget and actual* for all governmental funds. For the proprietary funds, which include internal service funds in addition to business-type activities, a *statement of net position*, a *statement of revenues, expenses, and changes in fund net position* and a *statement of cash flows* are presented. A *statement of fiduciary net position* and *a statement of changes in fiduciary net position* are presented for the County's custodial funds. Fund financial statements provide more detailed information about the County's activities. Individual funds are established by the County to track revenues that are restricted to certain uses, comply with legal requirements, or account for the use of state and federal grants.

The government-wide financial statements and the fund financial statements provide different pictures of the County. The government-wide financial statements provide an overall picture of the County's financial standing, divided into governmental activities and business-type activities. These statements are comparable to private-sector companies and provide a good understanding of the County's overall financial status and how the County paid for the various activities, or functions, provided by the County. Assets of the County, including buildings, land, roads, bridges, and traffic signals are reported in the statement of net position. All liabilities, including principal outstanding on bonds and future employee benefits obligated but not paid by the County, are included. The statement of activities includes depreciation on all long-lived assets of the County, but transactions between the different functions of the County have been eliminated in order to avoid duplication of the revenues and expenses. The fund financial statements provide a picture of the major funds of the County and all nonmajor funds.

In the case of governmental activities, outlays for long-lived assets are reported as expenditures and long-term liabilities, such as general obligation bonds, are not included in the fund financial statements. A reconciliation has been included to provide a link from the fund financial statements to the government-wide financial statements.

Notes to the financial statements provide additional detail concerning the financial balances and financial activities of the County. Additional information regarding the accounting practices of the County, investments of the County, capital assets, and long-term debt are some of the items included in the notes to the financial statements.

The statistical section has been prepared in accordance with Governmental Accounting Standards Board Statement No. 44. This section contains selected data regarding financial trends, revenue capacity, debt capacity, demographic and economic conditions, and operating indicators of the County.

The single audit compliance section lists the expenditures of federal awards and state financial assistance during the fiscal year and presents grant compliance information and auditor reports.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

The following schedule provides a summary of assets, liabilities, deferred outflows and inflows of resources, and net position of the County for fiscal years 2023 and 2022:

Net Position
September 30, 2023 and 2022
(In Millions)

	Governmental Activities		Business-Type Activities		Total	
	2023	2022	2023	2022	2023	2022
Current and Other Assets	$ 1,241.1	$ 1,038.6	$ 330.0	$ 326.0	$ 1,571.1	$ 1,364.6
Capital Assets	3,311.0	3,242.4	771.8	734.3	4,082.8	3,976.7
Total Assets	4,552.1	4,281.0	1,101.8	1,060.3	5,653.9	5,341.3
Deferred outflows of resources	125.3	134.5	13.0	14.4	138.3	148.9
Other Liabilities	362.4	293.7	26.1	21.6	388.5	315.3
Noncurrent Liabilities	817.0	796.8	233.8	236.5	1,050.8	1,033.3
Total Liabilities	1,179.4	1,090.5	259.9	258.1	1,439.3	1,348.6
Deferred inflows of resources	96.4	68.5	6.3	4.1	102.7	72.6
Net Investment in Capital Assets	3,187.6	3,124.8	618.3	585.9	3,805.9	3,710.7
Restricted	439.6	392.2	1.0	1.0	440.6	393.2
Unrestricted	(225.6)	(260.5)	229.3	225.6	3.7	(34.9)
Total Net Position	$ 3,401.6	$ 3,256.5	$ 848.6	$ 812.5	$ 4,250.2	$ 4,069.0

* The County implemented GASB Statement No. 96 in fiscal year 2023.

Polk County's net investment in capital assets, such as land, roads, parks, buildings, machinery and equipment as a percentage of net position was 89.5 percent in 2023 and 91.2 percent in 2022. These asset values are presented less any outstanding debt related to the acquisition and including accumulated depreciation of those assets. The County uses capital assets to provide services to the citizens. Consequently, these assets are not available for future spending. Although the investment in capital assets is reported net of related debt, the capital assets cannot be used to liquidate that liability and, therefore, other resources will be needed to repay any associated debt.

The County's unrestricted net position increased $38.6 million and restricted net position increased by $47.4 million in 2023. Unrestricted net position represents County resources that may be used for any purpose while restricted net position represents resources that are constrained for a particular purpose.

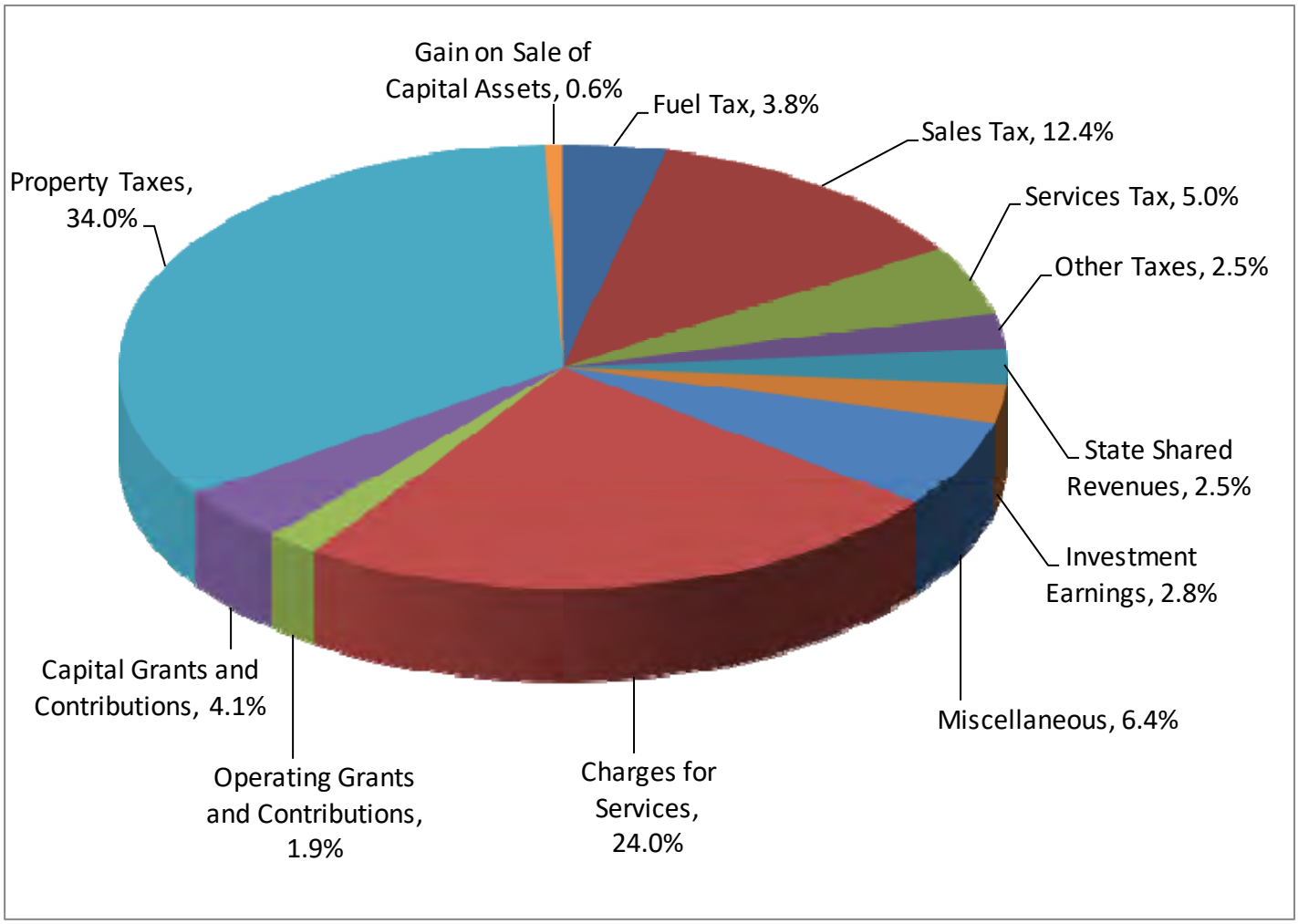
The schedule below provides a summary of the changes in net position for fiscal years 2023 and 2022.

Change in Net Position
Years Ended September 30, 2023 and 2022
(In Millions)

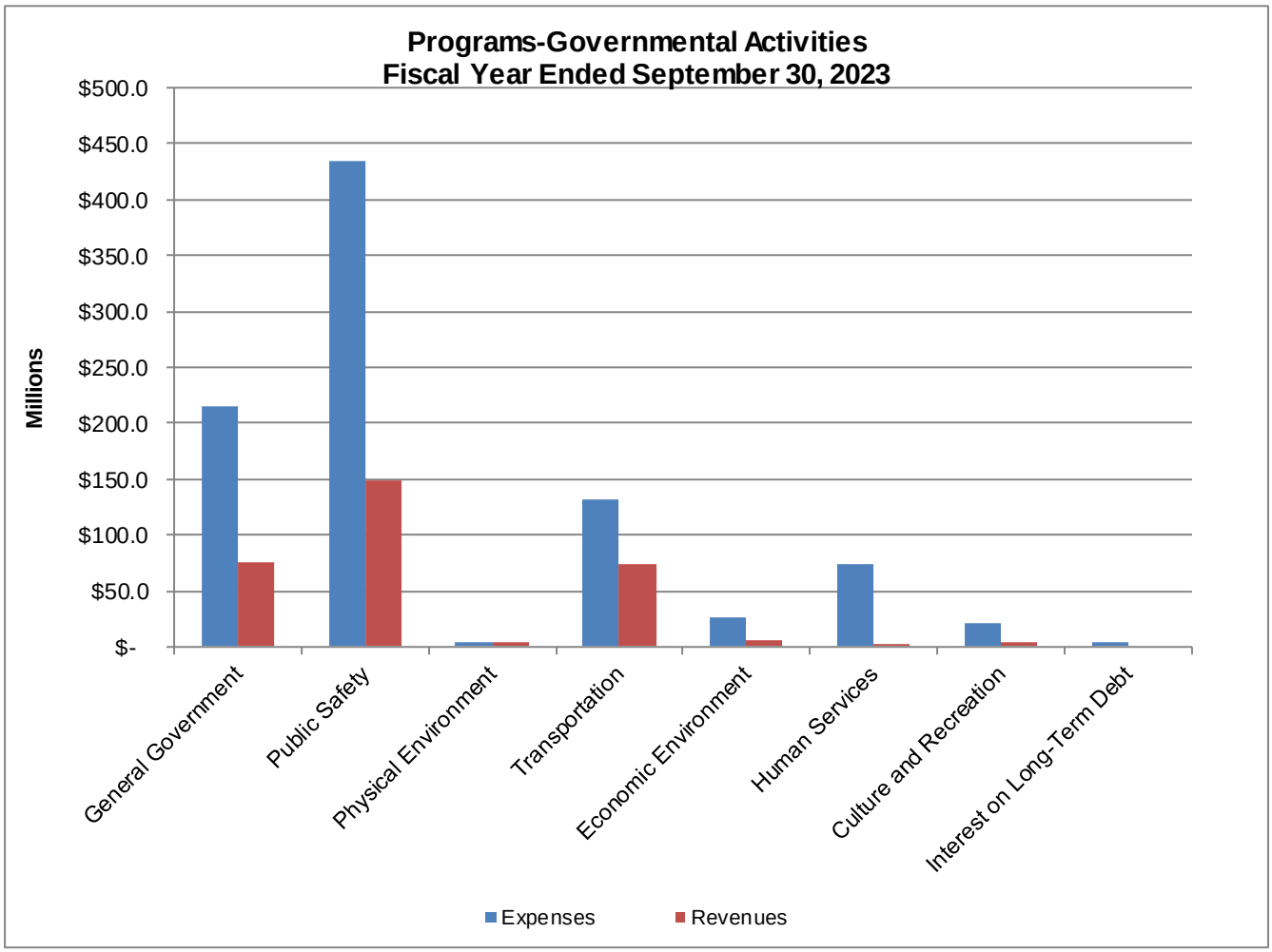
	Governmental Activities		Business-Type Activities		Total Government	
	2023	2022	2023	2022	2023	2022
REVENUES						
Program Revenues:						
Charges for Services	$ 253.5	$ 213.7	$ 170.1	$ 173.9	$ 423.6	$ 387.6
Operating Grants and Contributions	19.5	12.0	-	-	19.5	12.0
Capital Grants and Contributions	42.6	35.4	20.6	17.8	63.2	53.2
General Revenues:						
Property Taxes	358.2	314.5	-	-	358.2	314.5
Fuel Tax	40.1	38.5	-	-	40.1	38.5
Sales Tax	130.7	125.1	-	-	130.7	125.1
Services Tax	52.2	53.7	-	-	52.2	53.7
Other Taxes	26.1	24.3	-	-	26.1	24.3
State Shared Revenues	25.8	24.1	-	-	25.8	24.1
Investment Earnings	29.7	11.2	8.8	3.8	38.5	15.0
Net Change in Fair Value of Investments	1.9	(75.8)	0.6	(26.1)	2.5	(101.9)
Gain on Sale of Capital Assets	6.1	1.5	-	-	6.1	1.5
Miscellaneous	67.4	44.9	3.6	2.6	71.0	47.5
Total Revenues	1,053.8	823.1	203.7	172.0	1,257.5	995.1
EXPENSES						
General Government	215.6	140.0	-	-	215.6	140.0
Public Safety	434.3	378.9	-	-	434.3	378.9
Physical Environment	5.0	9.1	-	-	5.0	9.1
Transportation	131.8	123.0	-	-	131.8	123.0
Economic Environment	26.7	24.8	-	-	26.7	24.8
Human Services	73.4	56.4	-	-	73.4	56.4
Culture/Recreation	20.9	24.1	-	-	20.9	24.1
Interest on Long-Term Debt	4.0	4.4	-	-	4.0	4.4
Water and Sewer	-	-	89.5	74.0	89.5	74.0
Garbage Collection/Disposal	-	-	71.7	36.8	71.7	36.8
Rohr Nursing Home	-	-	3.4	3.5	3.4	3.5
Total Expenses	911.7	760.7	164.6	114.3	1,076.3	875.0
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENSES	142.1	62.4	39.1	57.7	181.2	120.1
Transfers In/Transfers (Out)	3.0	7.0	(3.0)	(7.0)	-	-
CHANGE IN NET POSITION	145.1	69.4	36.1	50.7	181.2	120.1
Net Position - Beginning of Year	3,256.5	3,187.1	812.5	761.8	4,069.0	3,948.9
NET POSITION - END OF YEAR	$ 3,401.6	$ 3,256.5	$ 848.6	$ 812.5	$ 4,250.2	$ 4,069.0

The following chart depicts revenues of the governmental activities for the fiscal year, excluding transfers and net change in fair value of investments.

Revenues-Governmental Activities
Fiscal Year Ended September 30, 2023



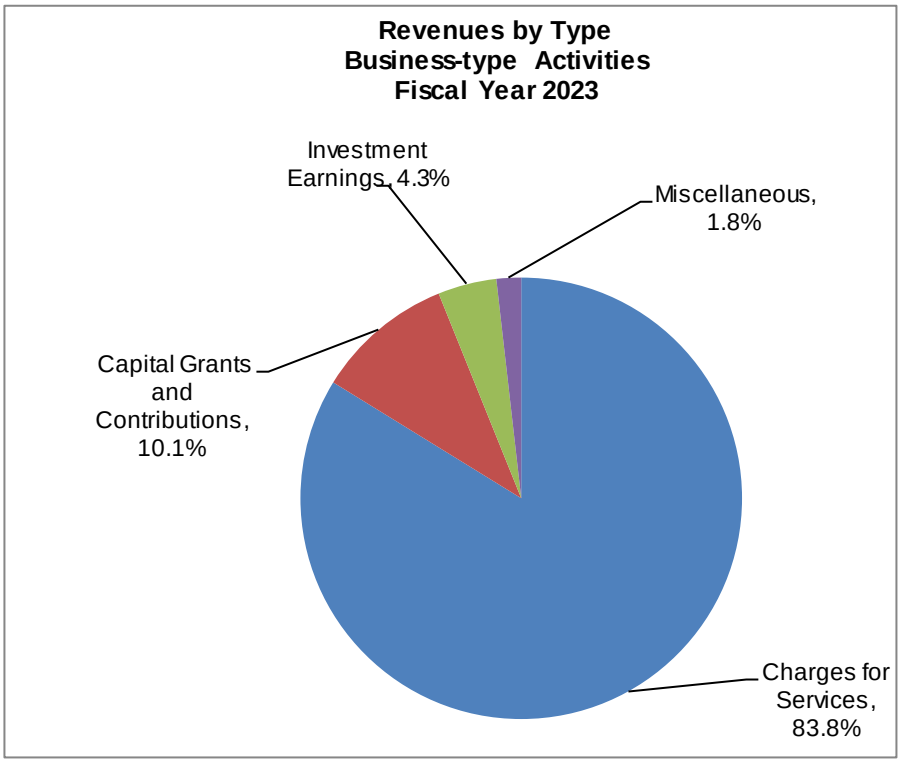
The following chart depicts governmental activities expenses compared to the program revenues which funded those activities for the fiscal year. The amounts not funded by program revenues were funded by general revenues (e.g., property taxes, sales taxes, etc.).



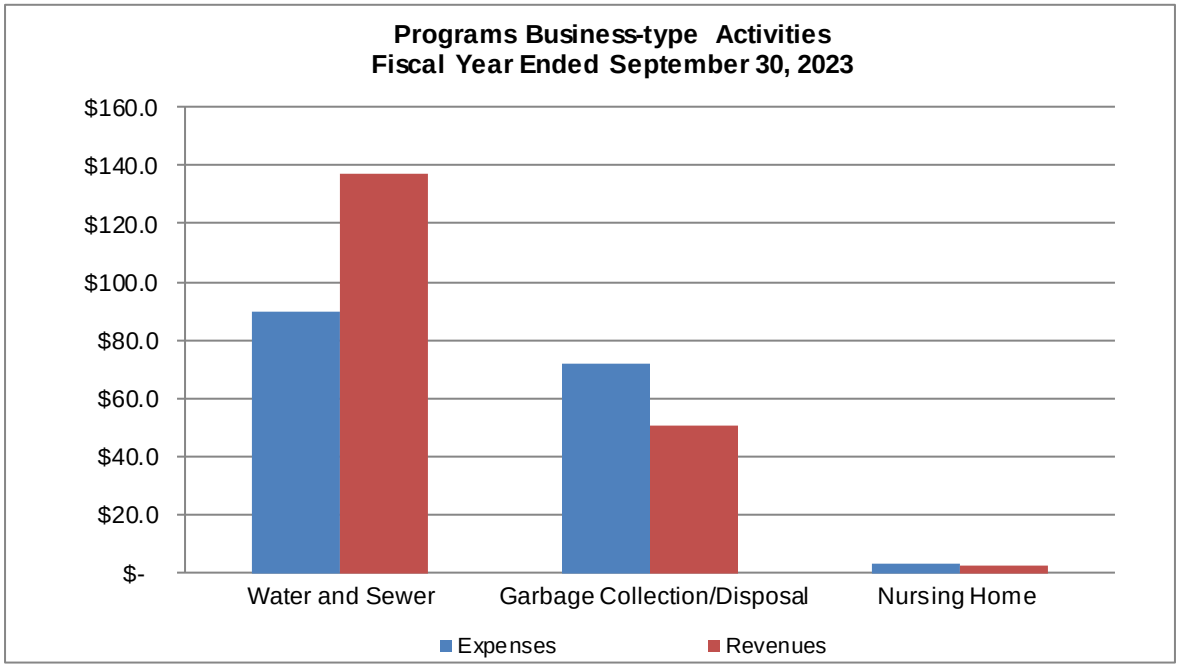
Governmental activities. Governmental activities resulted in a $145.1 million increase in net position as the result of current fiscal year activities.

- Overall, revenues related to governmental activities increased by $230.7 million or 28.0 percent.
- Charges for services increased by $39.8 million or 18.6 percent primarily from an increase of $3.8 million related to fire rescue assessments and other special assessments as well as $15.3 million in increases from ambulance fees and revenues from Medicaid managed care organizations that were established to address Medicaid payment inadequacies routinely faced by local governments.
- Operating grants and contributions increased by $7.5 million or 62.5 percent mainly because of an increase in the Coronavirus Local Recovery Funds revenue that were recognized.
- Capital grants and contributions increased by $7.2 million or 20.3 percent primarily due to a $2.8 million increase in capital contributions related to donated roads, right-of-ways, and other assets and $3.0 million for the Kissimmee River Protection land purchase grant. The remainder of the increase was primarily transportation related.
- General revenues from various taxes increased overall in FY 2023. Property taxes increased by $43.7 million or 13.9 percent due to growth in local real estate market values. The County's taxable property values increased approximately 17.7 percent in 2023. Sales tax revenues increased by $5.6 million, or 4.5 percent. Other taxes, which is mainly tourist development taxes, increased by $1.8 million or 7.4 percent.
- The reversal from a reduction to an increase in the fair value of investments had a significant impact on the results of governmental activities. The net change in the fair value of investments was an increase of $1.9 million compared to a reduction of $75.8 million in 2022 and investment earnings increased $18.5 million or 165.2 percent primarily due to improving interest rates and the value of marketable investments.
- Miscellaneous revenues increased $22.5 million compared to a $4.8 million increase in 2022. The County continues to manage its ongoing growth and development with new/improved infrastructure, contributed capital assets and donations and other capital-related items. These, along with revenues related to employee health insurance, were major contributors to the FY 2023 increase.
- In total, expenses for governmental activities increased by $151.0 million or 19.9 percent, led primarily by increases in public safety, general government expenses and human services. Public safety expenses increased by $55.4 million or 14.6 percent primarily due to increases in personnel expenses such as other post-employment benefits (OPEB), the addition of new staff, and the expansion in services required by the County's rapid growth. General government expenses increased $75.6 million or 54.0 percent primarily due to increases in personnel expenses and operating and maintenance expenses. Human services expenses increased by $17.0 million or 30.1 percent due primarily to increases in expenditures related to the provision of indigent healthcare.
- The net pension liability for governmental activities increased by $59.7 million. This increase is attributed to the recording of the County's proportionate share of net pension liabilities for its various defined benefit retirement plans for County employees as determined by the plan's actuaries.

The following chart depicts revenues of the business-type activities for the fiscal year, excluding transfers and net change in fair value of investments.



The following chart depicts business-type activities expenses compared to revenues.



Business-type activities. Business-type activities resulted in a $36.1 million increase in net position for the fiscal year.

- Overall, revenues for business-type activities increased by $31.7 million or 18.4 percent.
- Charges for services decreased $3.8 million or 2.2 percent. There was an overall decrease of $2.4 million in Water and Sewer. The decrease is largely due to a reduction in connection fee collections by $12.8 million offset by in an increase of $10.3 million in water and sewer revenue. Garbage Collection/Disposal decreased by $0.6 million or 1.2 percent due to decrease in assessment collections of $2.1 million offset by an increase in landfill fees of $1.4 million due to an increase in activity with 63,172 more tons of garbage collected in 2023, while the Rohr Nursing Home had a decrease of $0.8 million.
- The net change in the fair value of investments was an increase of $0.6 million in 2023 compared to a reduction of $26.1 million in 2022, while investment earnings increased by $5.0 million or 131.6 percent primarily as a result of market conditions and improved interest rates.
- In total, expenses for business-type activities increased $50.3 million or 44.0 percent in 2023. Garbage Collection/Disposal operations increased by $34.9 million mainly due to debris removal after Hurricane Ian. Utilities operations increased by $15.5 million largely due to the new advanced metering infrastructure, the new computerized maintenance system, and the rise in cost of materials associated with maintaining utility systems.

FINANCIAL ANALYSIS OF FUNDS

Polk County uses fund accounting to demonstrate and ensure compliance with finance-related legal requirements.

Governmental Funds

Governmental funds provide information on near-term inflows, outflows, and balances of spendable resources. In assessing Polk County's financing requirements, unassigned fund balance is a particularly useful measure of net resources available for spending at the end of the fiscal year. The County's governmental fund types include the general, special revenue, debt service and capital project funds.

As of September 30, 2023, Polk County governmental funds reported combined fund balance of $793.2 million compared to $669.9 million in 2022. These fund balances reflect increases of $123.3 million and $49.7 million for 2023 and 2022, respectively. Approximately 17.0 percent of the 2023 fund balance ($134.6 million) represents unassigned fund balance, which is available for spending at the County's discretion. The remainder of the fund balances are either not in a spendable form ($2.7 million) or are restricted ($429.8 million), committed ($121.6 million), or assigned ($104.6 million) for particular purposes, reflecting constraints that have been placed upon those resources for future use.

Major Fund Information
(In Millions)

	General	Impact Fees	Coronavirus Relief
Fiscal Year 2023:			
Revenues	$ 504.4	$ 38.1	$ 12.9
Expenditures	(435.1)	(19.3)	(12.9)
Other Financing Sources (Uses)	(60.6)	(1.5)	-
Net Change in Fund Balances	$ 8.7	$ 17.3	$ -
Fiscal Year 2022:			
Revenues	$ 418.0	$ 32.7	$ 5.8
Expenditures	(398.2)	(20.3)	(5.3)
Other Financing Sources (Uses)	(25.5)	(1.5)	(0.5)
Net Change in Fund Balances	$ (5.7)	$ 10.9	$ -

The General Fund is the main operating fund of the County. The fund balance for the General Fund increased by $8.7 million in 2023. Total revenues increased $86.4 million or 20.7 percent due to significant increases in taxes, intergovernmental revenue, charges for services, interest income and the net change in the fair value of investments.

Taxes increased by $28.6 million or 10.0 percent primarily due to an increase in ad valorem taxes of $30.1 million resulting from increases in property values offset by a $2.3 million or 5.1 percent decrease in public service taxes. Intergovernmental revenues increased by $10.4 million or 15.4 percent with a $1.8 million increase in sales taxes or 3.7 percent and a $7.6 million or 51.8 percent increase in state shared revenue. Interest income increased by $5.0 million or 139.4 percent while the net change in the fair value of investments was an increase of $0.6 million compared to a reduction of $27.8 million in the previous year because of increases in interest rates and other favorable market conditions.

Total expenditures increased $36.9 million or 9.3 percent with the most significant increases in public safety expenditures, which increased by $21.2 million or 8.2 percent, as a result of an increase in emergency medical costs as well as increases in salaries and benefits needed to maintain competitive pay and appropriate staffing and general government expenditures, which increased $13.0 million or 10.3 percent. When combined, these charges, along with total other financing uses of $60.6 million in 2023, compared to total other financing uses of $25.5 million in 2022, resulted in fund balance increasing to $142.6 million in 2023 compared to $133.9 million in 2022.

Impact fees are charged to new developments to offset the cost of infrastructure needed for additional facilities and services necessitated by the County's robust growth. The County is still in the second phase of its implementation of a new impact fee schedule which increased impact fees collected beginning in 2021. Impact fee revenues increased by $5.3 million while total expenditures decreased by $1.0 million. The fund balance for the Impact Fees Fund increased by $17.3 million, driven primarily by increases in interest income and the positive net change in the fair value of investments in 2023. The entire fund balance of the Impact Fees Fund is restricted for future use.

Polk County received funding from the U.S. Department of Treasury in 2020 under the Coronavirus Aid, Relief and Economic Security (CARES) Act and the Coronavirus Relief Fund was established to account for all activities related to money received for coronavirus relief. The revenues and expenditures recognized in FY23 increased by $7.0 million with the expenditures split between general government, public safety, and physical environment expenditures.

Proprietary Funds

Proprietary fund statements provide the same information as in the business-type activities column of the government-wide statements, but in greater detail, and on a fund basis for enterprise funds and internal service funds.

Enterprise Funds

On September 30, 2023, total net position was $851.2 million for enterprise funds compared to $815.8 million in 2022.

The Utilities Fund had operating income of $33.9 million in 2023 compared to $52.2 million in 2022. Operating revenues decreased by $1.2 million due to an increase of $10.3 million attributable to customer growth offset by a $12.7 million decrease in connection fee collections. Operating expenses increased by $17.1 million primarily due to an increase of $11.1 million in operations and maintenance. In 2023, the Utilities division implemented a new customer information system and computerized maintenance management systems to replace their previous systems. The rising cost of maintaining equipment, purchasing operating supplies, hiring outside electricians, and meter replacements all contributed to the increase in operating expenses. Personnel services increased due to salary increases, the addition of new staff and adjustments to other post-employment benefits.

The Waste and Recycling Fund had an operating loss for 2023 of $20.6 million compared to an operating income of $15.3 million in 2022. Operating expenses increased primarily due to debris removal expenses after Hurricane Ian. Personnel services increased due to salary increases, addition of new staff and adjustments to other post-employment benefits.

Operations of the Rohr Nursing Home (a nonmajor enterprise fund) resulted in an operating loss of $0.7 million in 2023 compared to an operating loss of $0.09 million in 2022 due to decreases in operating revenue of $0.8 million and a slight increase in operating expenses.

Internal Service Funds

Internal service funds are designed to recover the costs of general services provided to the other fund groups.

The Fleet Fund operations resulted in an operating income in 2023 of $2.1 million compared to $3.1 million in 2022 due to higher increases in operating expenses versus the overall increase in operating revenues. Both personnel service expenses and operations and maintenance expenses saw increases of $0.5 million each while depreciation and amortization expenses increased by approximately $0.8 million.

The Employee Health Insurance Fund operating income for 2023 was $7.0 million compared to an operating income of $5.4 million in 2022. Charges for services and other revenues overall increased by $4.6 million due primarily to increases in insurance premiums that were implemented to offset projected increases in claims and an increase in pharmacy rebates that resulted from higher prescription drug utilization and increased prescription drug prices. Healthcare Program expenses increased $2.4 million in 2023. The County continues to review insurance needs as well as cost containment.

The Information Technology Fund had an operating income of $1.7 million in 2023 compared to an operating loss of $0.4 million in 2022 primarily due to a $2.2 million increase in charges for services while overall operating expenses remained about the same in 2023.

GENERAL FUND BUDGETARY HIGHLIGHTS

The General Fund budget to actual statement is presented in the Basic Financial Statements. Variances between original and final budget amounts are due to excess revenue and unspent appropriations. Revenues were budgeted at 95.0 percent of the anticipated amount as required by State Statute.

The actual net change in the fund balance of the General Fund compared to the final budget was a positive variance of $68.1 million. General Fund revenues were $44.9 million more than the final budget amounts. The most significant areas of revenue overages were in the areas of taxes, licenses and permits, intergovernmental, and charges for services. Furthermore, actual expenditures in the General Fund functional areas were $22.8 million less than the final budget. Unspent appropriations represent 5.0 percent of the total expenditure budget.

CAPITAL ASSETS ACTIVITY

At year end, the County had $4,082.8 million (net of accumulated depreciation) invested in a variety of capital assets as reflected in the following schedule. The net increase in capital assets in 2023 resulting from additions, deletions, and depreciation/amortization was $96.6 million. For more detailed information regarding capital asset activity see Note 6 in the Notes to Financial Statements.

Capital Assets, Net of Accumulated Depreciation/Amortization
(In Millions)

	Governmental Activities		Business-Type Activities		Total	
	2023	2022 *	2023	2022 *	2023	2022 *
Land and Right-of-Way	$ 1,008.2	$ 970.9	$ 19.9	$ 19.5	$ 1,028.1	$ 990.4
Infrastructure	1,811.0	1,858.4	3.7	-	1,814.7	1,858.4
Building and Improvements	241.6	214.8	639.8	622.3	881.4	837.1
Equipment	89.9	79.1	5.9	5.0	95.8	84.1
Right-to-Use Buildings	9.1	7.2	-	-	9.1	7.2
Right-to-Use Equipment	-	1.1	-	-	-	1.1
Intangibles	11.4	5.4	3.2	2.8	14.6	8.2
SBITA	15.3	9.6	-	-	15.3	9.6
Construction in Progress	124.5	105.5	99.3	84.7	223.8	190.2
Total	$ 3,311.0	$ 3,252.0	$ 771.8	$ 734.3	$ 4,082.8	$ 3,986.3

* Fiscal Year 2022 balances are restated due to implementation of GASB Statement No. 96, Subscription-Based Information Technology Arrangements (SBITA).

DEBT MANAGEMENT

At September 30, 2023, the County had $404.0 million in long-term liabilities (bonds, notes, etc.) outstanding compared to $417.6 million last year. For additional details see Note 11 in the Notes to Financial Statements.

Long-Term Liabilities
(In Millions)

	Governmental Activities		Business-Type Activities		Total	
	2023	2022 *	2023	2022 *	2023	2022 *
Bonds Payable	$ 56.3	$ 59.5	$ 158.4	$ 164.2	$ 214.7	$ 223.7
Notes Payable	63.7	72.3	-	-	63.7	72.3
Interlocal Agreements	28.6	30.5	1.5	1.7	30.1	32.2
Closure and Long-Term Care	-	-	41.4	39.5	41.4	39.5
Lease Liability	9.5	8.6	-	-	9.5	8.6
SBITA Liability	12.4	10.1	-	-	12.4	10.1
Compensated Absences	19.2	18.2	1.1	1.0	20.3	19.2
Self-Insurance Liability	11.9	11.5	-	-	11.9	11.5
Other Long-Term Liabilities	-	-	-	0.5	-	0.5
Total	$ 201.6	$ 210.7	$ 202.4	$ 206.9	$ 404.0	$ 417.6

* Fiscal Year 2022 balances are restated due to implementation of GASB Statement No. 96, Subscription-Based Information Technology Arrangements (SBITA).

Bonds payable, notes payables and interlocal agreements overall decreased $19.7 million due to principal payments. All of Polk County's bonded debt represents bonds secured solely by specified revenue sources. The most significant increase in long-term liabilities resulted from the implementation of GASB Statement No. 96, *Subscription-Based Information Technology Arrangements (SBITA).*

ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

- According to the U.S Bureau of Labor Statistics, the unemployment rate for Polk County in September 2023 was 3.8 percent compared to 3.2 percent in September 2022. In contrast, the statewide and national rates in September 2023 were 3.0 percent and 3.6 percent, respectively.

- Service demands are growing as the County continues to urbanize. Florida's Office of Economic and Demographic Research reported Polk County's 2023 estimated population as 797,616 with forecasts suggesting the County will be home to an estimated 888,362 by 2030 and 993,874 by 2040. Polk County provides many services for its citizens, including fire suppression and ambulance services; building and maintaining parks, roads, sidewalks and trails; garbage and recycling collection; and water/wastewater utilities. The County's population growth will play a major role in determining next year's budgets and rates.

- Countywide budgeted property values increased 15.86 percent in FY 2024 as compared to 17.75 percent in FY 2023. Polk County has experienced eleven consecutive years of robust property value increases and remains cautiously optimistic that this can be sustained in the second year of the biennial budget. Projections for the FY 2025 budget slow this valuation growth down to 7.5 percent. Over the past few years, the County has developed a strategic business plan that provides the framework to guide a long-term plan and to help with making difficult decisions for the future.

- The adopted total countywide operating millage rate decreased to 6.6852 mills in the FY 2024 adopted budget, with the General Fund operating millage decreasing to 5.0352 mills. Revenue from millage in this budget includes the fifth year of levies for emergency medical services and millage for transportation. More information can be found by accessing the County's website at www.polk-county.net and selecting "Government," then "Budget and Management Services."

REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of Polk County's finances and was prepared by the Comptroller Division of the Clerk of the Circuit Court and County Comptroller. Requests for additional information should be addressed to the above department at P.O. Box 988, Bartow, Florida 33831, or by accessing the website at www.polkcountyclerk.net.

POLK COUNTY, FLORIDA
STATEMENT OF NET POSITION
SEPTEMBER 30, 2023

	Governmental Activities	Business-Type Activities	Total
ASSETS			
Cash and Investments	$ 1,150,214,599	$ 259,676,233	$ 1,409,890,832
Cash with Fiscal Agent	700,000	-	700,000
Restricted Cash and Investments	-	50,753,932	50,753,932
Accounts Receivable - Net	31,978,789	15,939,988	47,918,777
Interest Receivable	2,410,759	564,973	2,975,732
Lease Receivable	6,827,665	-	6,827,665
Due from Other Governments	42,349,303	453,442	42,802,745
Internal Balances	3,626,711	(3,626,711)	-
Inventory	1,328,713	5,813,860	7,142,573
Other Assets	1,708,938	409,428	2,118,366
Capital Assets Not Being Depreciated/Amortized	1,137,259,922	122,330,777	1,259,590,699
Capital Assets Net of Accumulated Depreciation/Amortization	2,173,715,550	649,500,750	2,823,216,300
Total Assets	4,552,120,949	1,101,816,672	5,653,937,621
DEFERRED OUTFLOWS OF RESOURCES			
Deferred Amounts on Pension	98,305,353	3,994,254	102,299,607
Deferred Amounts on OPEB	25,028,309	1,626,933	26,655,242
Deferred Charges on Debt Refundings	1,937,681	7,388,237	9,325,918
Total Deferred Outflows of Resources	$ 125,271,343	$ 13,009,424	$ 138,280,767

See accompanying Notes to Financial Statements.

POLK COUNTY, FLORIDA
STATEMENT OF NET POSITION (CONTINUED)
SEPTEMBER 30, 2023

	Governmental Activities	Business-Type Activities	Total
LIABILITIES			
Vouchers Payable	$ 46,005,424	$ 14,987,922	$ 60,993,346
Accrued Liabilities	28,110,766	2,691,367	30,802,133
Accrued Interest Payable	1,244,466	-	1,244,466
Customer Deposits and Other Liabilities Payable from Restricted Assets	-	8,429,787	8,429,787
Other Deposits	6,637,435	-	6,637,435
Due to Other Governments	128,248,093	55,064	128,303,157
Unearned Revenue	146,373,331	-	146,373,331
Claims Payable	5,750,000	-	5,750,000
Noncurrent Liabilities:			
Due within One Year			
Bonds Payable, Net	3,286,634	5,974,860	9,261,494
Lease Liability	1,579,901	34,901	1,614,802
SBITA Liability	4,689,883	-	4,689,883
Interlocal Agreements	2,038,959	201,217	2,240,176
Notes Payable	8,832,478	-	8,832,478
Compensated Absences	9,392,015	1,056,379	10,448,394
Self-Insurance Liability	5,150,000	-	5,150,000
Total OPEB Liability	8,106,377	559,571	8,665,948
Due in More than One Year			
Net Pension Liability	461,557,782	20,730,074	482,287,856
Closure and Long-Term Care	-	41,346,237	41,346,237
Other Liabilities	-	85,479	85,479
Bonds Payable, Net	52,982,970	152,419,073	205,402,043
Lease Liability	7,895,834	11,081	7,906,915
SBITA Liability	7,697,883	-	7,697,883
Interlocal Agreements	26,521,796	1,293,820	27,815,616
Notes Payable	54,853,542	-	54,853,542
Compensated Absences	9,858,957	-	9,858,957
Self-Insurance Liability	6,800,000	-	6,800,000
Total OPEB Liability	145,759,448	10,061,547	155,820,995
Total Liabilities	1,179,373,974	259,938,379	1,439,312,353
DEFERRED INFLOWS OF RESOURCES			
Deferred Amounts on Pension	23,451,106	1,201,268	24,652,374
Deferred Amounts on OPEB	69,351,447	4,786,822	74,138,269
Leases	801,155	-	801,155
Taxes Received in Advance	2,769,871	347,577	3,117,448
Total Deferred Inflows of Resources	96,373,579	6,335,667	102,709,246
NET POSITION			
Net Investment in Capital Assets	3,187,627,404	618,304,327	3,805,931,731
Restricted for:			
Court Fund and Records Modernization	6,827,164	-	6,827,164
Grants, Federal Elections	11,406,167	-	11,406,167
Public Safety	40,184,204	-	40,184,204
Physical Environment	11,884,618	-	11,884,618
Transportation	102,175,674	-	102,175,674
Economic Environment	18,640,302	-	18,640,302
Human Services	90,572,014	-	90,572,014
Culture and Recreation	22,016,157	-	22,016,157
Debt Service	5,361,825	-	5,361,825
Capital Projects	121,491,358	-	121,491,358
Renewal, Replacement, and Improvements	-	1,000,000	1,000,000
Restricted for Other Purposes	9,018,517	-	9,018,517
Unrestricted	(225,560,665)	229,247,723	3,687,058
Total Net Position	$ 3,401,644,739	$ 848,552,050	$ 4,250,196,789

See accompanying Notes to Financial Statements.

POLK COUNTY, FLORIDA
STATEMENT OF ACTIVITIES
YEAR ENDED SEPTEMBER 30, 2023

Functions/Programs	Expenses	Program Revenues: Charges for Services	Program Revenues: Operating Grants and Contributions	Program Revenues: Capital Grants and Contributions
Governmental Activities:				
General Government	$ 215,577,955	$ 64,520,660	$ 4,507,215	$ 3,074,452
Public Safety	434,234,689	148,833,584	2,486,036	669,431
Physical Environment	5,028,552	785,934	3,903,480	123,711
Transportation	131,815,167	33,057,200	2,167,297	38,722,722
Economic Environment	26,735,124	247,851	5,165,024	-
Human Services	73,404,530	1,830,605	930,720	31,765
Culture and Recreation	20,898,429	4,237,032	365,967	-
Debt Service:				
Interest on Long-Term Debt	4,011,489	-	-	-
Total Governmental Activities	911,705,935	253,512,866	19,525,739	42,622,081
Business-Type Activities:				
Water and Sewer	89,495,651	116,659,653	-	20,605,145
Garbage Collection/Disposal	71,706,394	50,802,329	-	-
Rohr Nursing Home	3,359,591	2,624,954	-	-
Total Business-Type Activities	164,561,636	170,086,936	-	20,605,145
Total Primary Government	$ 1,076,267,571	$ 423,599,802	$ 19,525,739	$ 63,227,226
GENERAL REVENUES				
Taxes:				
Property Taxes				
Fuel Taxes				
Sales Tax				
Services Taxes				
Other Taxes				
State Shared Revenues, Unrestricted				
Investment Earnings				
Net Change in Fair Value of Investments				
Gain on Sale of Capital Assets				
Miscellaneous				
TRANSFERS				
Total General Revenues and Transfers				
CHANGE IN NET POSITION				
Net Position - Beginning of Year				
NET POSITION - END OF YEAR				

See accompanying Notes to Financial Statements.

POLK COUNTY, FLORIDA
STATEMENT OF ACTIVITIES (CONTINUED)
YEAR ENDED SEPTEMBER 30, 2023

Net (Expense) Revenue and Changes in Net Position		
Governmental Activities	Business-Type Activities	Total
$ (143,475,628)	$ -	$ (143,475,628)
(282,245,638)	-	(282,245,638)
(215,427)	-	(215,427)
(57,867,948)	-	(57,867,948)
(21,322,249)	-	(21,322,249)
(70,611,440)	-	(70,611,440)
(16,295,430)	-	(16,295,430)
(4,011,489)	-	(4,011,489)
(596,045,249)	-	(596,045,249)
-	47,769,147	47,769,147
-	(20,904,065)	(20,904,065)
-	(734,637)	(734,637)
-	26,130,445	26,130,445
(596,045,249)	26,130,445	(569,914,804)
358,229,192	-	358,229,192
40,081,029	-	40,081,029
130,647,436	-	130,647,436
52,183,746	-	52,183,746
26,121,857	-	26,121,857
25,828,288	-	25,828,288
29,724,224	8,785,432	38,509,656
1,903,148	572,652	2,475,800
6,100,448	-	6,100,448
67,368,424	3,569,750	70,938,174
3,001,285	(3,001,285)	-
741,189,077	9,926,549	751,115,626
145,143,828	36,056,994	181,200,822
3,256,500,911	812,495,056	4,068,995,967
$ 3,401,644,739	$ 848,552,050	$ 4,250,196,789

See accompanying Notes to Financial Statements.

POLK COUNTY, FLORIDA
GOVERNMENTAL FUNDS
BALANCE SHEET
SEPTEMBER 30, 2023

	General	Coronavirus Relief	Impact Fees	Nonmajor Governmental Funds	Total Governmental Funds
ASSETS					
Cash and Investments	$ 280,899,318	$ 122,467,319	$ 123,018,477	$ 558,738,744	$ 1,085,123,858
Cash with Fiscal Agent	200,000	-	-	500,000	700,000
Accounts Receivable	28,133,098	9,750	94,789	1,960,982	30,198,619
Interest Receivable	789,381	-	265,137	1,219,534	2,274,052
Lease Receivable	6,149,167	-	-	678,498	6,827,665
Due from Other Governments	5,532,178	-	1,958,135	34,858,990	42,349,303
Due from Other Funds	1,397,728	-	-	2,984,599	4,382,327
Inventory, at Cost	744,327	-	-	-	744,327
Other Assets	1,254,235	-	-	266,473	1,520,708
Total Assets	$ 325,099,432	$ 122,477,069	$ 125,336,538	$ 601,207,820	$ 1,174,120,859
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES					
LIABILITIES					
Vouchers Payable	$ 13,285,496	$ 1,384,367	$ 1,965,133	$ 26,105,094	$ 42,740,090
Accrued Liabilities	16,657,289	-	1,740,408	9,168,396	27,566,093
Customer Deposits	1,327,532	-	-	5,309,903	6,637,435
Due to Other Governments	125,476,785	-	-	2,771,308	128,248,093
Due to Other Funds	5,977,454	4,865	-	60,036	6,042,355
Unearned Revenue	422,164	121,087,837	139,639	26,621,783	148,271,423
Total Liabilities	163,146,720	122,477,069	3,845,180	70,036,520	359,505,489
DEFERRED INFLOWS OF RESOURCES					
Taxes Received in Advance	1,510,548	-	-	1,259,323	2,769,871
Leases	-	-	-	801,155	801,155
Unavailable Revenue	17,834,852	-	-	-	17,834,852
Total Deferred Inflows of Resources	19,345,400	-	-	2,060,478	21,405,878
FUND BALANCES					
Nonspendable	2,435,516	-	-	250,047	2,685,563
Restricted	5,127,650	-	121,491,358	303,150,743	429,769,751
Committed	115,571	-	-	121,513,339	121,628,910
Assigned	-	-	-	104,550,332	104,550,332
Unassigned	134,928,575	-	-	(353,639)	134,574,936
Total Fund Balances	142,607,312	-	121,491,358	529,110,822	793,209,492
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	$ 325,099,432	$ 122,477,069	$ 125,336,538	$ 601,207,820	$ 1,174,120,859

See accompanying Notes to Financial Statements.

POLK COUNTY, FLORIDA
GOVERNMENTAL FUNDS
RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION
SEPTEMBER 30, 2023

Total Fund Balances - Total Governmental Funds		$ 793,209,492
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds:		
Nondepreciable/Amortizable Capital Assets	$ 1,137,259,922	
Depreciable Capital Assets	2,173,715,550	3,310,975,472
Unavailable Revenues are not financial resources in the current period and, therefore, are reported as deferred inflows.		17,834,852
Other long-term assets are not available to pay for current period expenditures and, therefore, are expensed in future periods. This item includes unamortized bond insurance.		2,274,053
Deferred Charges on Debt Refundings		1,937,681
Long-term liabilities, including bonds payable, leases, and accrued compensated absences are not due and payable in the current period and, therefore, are not reported in the funds.		
Bonds Payable, Net of Premiums (Amortized as Interest Expense)	(56,269,604)	
Notes Payable	(63,686,020)	
Interlocal Agreements	(28,560,755)	
Self-Insurance Liability	(11,950,000)	
Lease Liability	(9,475,735)	
SBITA Liability	(7,239,585)	
Compensated Absences	(19,250,972)	(196,432,671)
Net Pension Liability and Related Deferred Outflows and Inflows of Resources.		(386,703,535)
Total OPEB Liability and Related Deferred Outflows and Inflows of Resources.		(198,188,963)
Accrued general long-term debt interest expenses are not financial uses and, therefore, are not reported in the funds and other liabilities.		(1,244,466)
Internal service funds are used by management to charge the costs of certain activities, such as employee health insurance, information technology support and fleet management to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net position. Internal service fund net position, net of amounts for capital assets, net other post employment benefits obligation (OPEB), net pension liability and related amounts, and accrued compensated absences which are listed below:		
Internal Service Net Position	87,701,543	
Internal Service Capital Assets	(45,636,159)	
Internal Service Pension Liability and Related Deferred Outflows and Inflows	7,909,959	
Internal Service OPEB Liability and Related Deferred Outflows and Inflows	4,878,181	
Internal Service Accrued Compensated Absences	484,028	55,337,552
Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds.		2,645,272
Net Position of Governmental Activities		$ 3,401,644,739

See accompanying Notes to Financial Statements.

POLK COUNTY, FLORIDA
GOVERNMENTAL FUNDS
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
YEAR ENDED SEPTEMBER 30, 2023

	General	Coronavirus Relief	Impact Fees	Nonmajor Governmental Funds	Total Governmental Funds
REVENUES					
Taxes	$ 314,253,324	$ -	$ -	$ 226,706,515	$ 540,959,839
Licenses and Permits	7,932,940	-	-	10,944,899	18,877,839
Intergovernmental	78,300,868	12,861,011	-	52,836,469	143,998,348
Charges for Services	85,441,746	-	-	47,275,813	132,717,559
Fines and Forfeitures	2,422,232	-	-	7,167,718	9,589,950
Special Assessments	875,283	-	34,854,996	60,889,845	96,620,124
Interest Income	8,527,712	-	3,000,696	16,034,298	27,562,706
Net Change in Fair Value of Investments	639,670	-	209,310	946,247	1,795,227
Miscellaneous Revenue	6,044,132	-	-	9,739,966	15,784,098
Total Revenues	504,437,907	12,861,011	38,065,002	432,541,770	987,905,690
EXPENDITURES					
Current:					
General Government	137,874,277	5,650,041	-	60,236,613	203,760,931
Public Safety	278,540,323	2,767,620	368,120	88,239,831	369,915,894
Physical Environment	4,685,284	4,443,350	-	7,089,696	16,218,330
Transportation	2,971,159	-	18,202,719	105,441,044	126,614,922
Economic Environment	1,915,859	-	-	26,269,209	28,185,068
Human Services	4,743,300	-	-	67,124,065	71,867,365
Culture and Recreation	36,652	-	614,951	23,385,050	24,036,653
Debt Service:					
Principal Retirement	3,649,276	-	120,740	14,791,983	18,561,999
Interest and Fiscal Charges	733,637	-	561	5,083,482	5,817,680
Capital Projects	-	-	-	20,550,825	20,550,825
Total Expenditures	435,149,767	12,861,011	19,307,091	418,211,798	885,529,667
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	69,288,140	-	18,757,911	14,329,972	102,376,023
OTHER FINANCING SOURCES (USES)					
Transfers In	13,137,388	-	110,772	99,757,086	113,005,246
Transfers Out	(82,840,691)	-	(1,559,577)	(21,898,163)	(106,298,431)
Proceeds from the Sale of Capital Assets	2,620,470	-	-	4,300,000	6,920,470
Issuance of Lease Liability	2,837,957	-	-	287,446	3,125,403
Issuance of SBITA Liability	3,691,337	-	-	520,439	4,211,776
Total Other Financing Sources (Uses)	(60,553,539)	-	(1,448,805)	82,966,808	20,964,464
NET CHANGE IN FUND BALANCES	8,734,601	-	17,309,106	97,296,780	123,340,487
Fund Balances - Beginning of Year	133,872,711	-	104,182,252	431,814,042	669,869,005
FUND BALANCES - END OF YEAR	$ 142,607,312	$ -	$ 121,491,358	$ 529,110,822	$ 793,209,492

See accompanying Notes to Financial Statements.

POLK COUNTY, FLORIDA
GOVERNMENTAL FUNDS
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES
YEAR ENDED SEPTEMBER 30, 2023

Net Change in Fund Balances - Total Governmental Funds		$ 123,340,487
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation/amortization expense. This is the amount by which depreciation expense is more than capital outlay in the current period.		
Reduction in Capital Expenditures (excluding internal service)	$ (32,006,758)	
Donated Capital Assets	(30,224,265)	
Net Book Value of Disposed Capital Assets (excluding internal service)	4,464,973	
Net Transfer In (Out) of Capital Assets Between Governmental and Enterprise	(1,258,544)	
Depreciation Expense (excluding internal service)	108,152,415	49,127,821
The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities.		
Amortization of Bond Premium/Discount	256,634	
Principal Payments - Notes Payable	8,633,883	
Principal Payments - Bonds Payable	2,915,000	
Principal Payments - Leases	2,273,223	
Principal Payments - SBITAs	2,959,443	
Leases	(3,125,403)	
SBITAs	(4,211,776)	
Principal Payments - Interlocal Agreements	1,976,842	11,677,846
Some expenses, such as expenses related to accrued compensated absences, accrued interest expense, self-insurance liabilities, other postemployment benefits obligations (OPEB), and other accrued liabilities are reported in the statement of activities and do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.		
Compensated Absences	(1,002,907)	
Self-Insurance Liability	(490,000)	
Interest Expense	97,587	
Pension Expense	(60,332,107)	
OPEB Expense	7,353,698	(54,373,729)
Governmental funds record unavailable ambulance receivables, other assets and unavailable accrued interest receivable as deferred inflows. However, on the government-wide financial statements these are recorded as revenue.		(1,606,665)
Internal service funds are used by management to charge the costs of insurance, information technology support and fleet management to individual funds. The net revenue of certain activities of internal service funds is reported with governmental activities.		16,978,068
Change in Net Position of Governmental Activities		$ 145,143,828

See accompanying Notes to Financial Statements.

POLK COUNTY, FLORIDA
GENERAL FUND
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2023

	Budget			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
REVENUES				
Taxes	$ 306,472,436	$ 306,472,436	$ 314,253,324	$ 7,780,888
Licenses and Permits	929,367	929,367	7,932,940	7,003,573
Intergovernmental	59,038,829	60,284,606	78,300,868	18,016,262
Charges for Services	56,047,938	71,517,998	85,441,746	13,923,748
Fines and Forfeitures	1,358,136	4,475,396	2,422,232	(2,053,164)
Special Assessments	3,053,496	803,496	875,283	71,787
Interest Income	3,105,365	3,795,365	8,527,712	4,732,347
Net Change in Fair Value of Investments	-	-	639,670	639,670
Miscellaneous Revenue	7,550,946	11,308,047	6,044,132	(5,263,915)
Total Revenues	437,556,513	459,586,711	504,437,907	44,851,196
EXPENDITURES				
Current:				
General Government	144,663,320	144,681,599	137,874,277	6,807,322
Public Safety	263,953,466	291,809,079	278,540,323	13,268,756
Physical Environment	5,996,595	7,183,891	4,685,284	2,498,607
Transportation	3,040,635	3,040,635	2,971,159	69,476
Economic Environment	1,924,869	2,008,423	1,915,859	92,564
Human Services	6,460,669	6,452,689	4,743,300	1,709,389
Culture and Recreation	203,775	203,775	36,652	167,123
Debt Service:				
Principal Retirement	-	2,056,410	3,649,276	(1,592,866)
Interest and Fiscal Charges	-	488,805	733,637	(244,832)
Total Expenditures	426,243,329	457,925,306	435,149,767	22,775,539
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	11,313,184	1,661,405	69,288,140	67,626,735
OTHER FINANCING SOURCES (USES)				
Transfers In	13,098,362	12,804,759	13,137,388	332,629
Transfers Out	(85,803,168)	(85,803,168)	(82,840,691)	2,962,477
Proceeds from the Sale of Capital Assets	-	2,620,611	2,620,470	(141)
Issuance of Lease Liability	-	4,991,565	2,837,957	(2,153,608)
Issuance of SBITA Liability	-	4,338,283	3,691,337	(646,946)
Total Other Financing Sources (Uses)	(72,704,806)	(61,047,950)	(60,553,539)	494,411
NET CHANGE IN FUND BALANCE	(61,391,622)	(59,386,545)	8,734,601	68,121,146
Fund Balance - Beginning of Year	133,872,711	133,872,711	133,872,711	-
FUND BALANCE - END OF YEAR	$ 72,481,089	$ 74,486,166	$ 142,607,312	$ 68,121,146

See accompanying Notes to Financial Statements.

POLK COUNTY, FLORIDA
CORONAVIRUS RELIEF FUND
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2023

	Budget			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
REVENUES				
Intergovernmental	$ -	$ -	$ 12,861,011	$ 12,861,011
Interest Income	629,105	629,105	-	(629,105)
Total Revenues	629,105	629,105	12,861,011	12,231,906
EXPENDITURES				
Current:				
General Government	(98,707,683)	(98,707,683)	5,650,041	(104,357,724)
Public Safety	66,674,642	66,674,642	2,767,620	63,907,022
Physical Environment	58,482,206	58,482,206	4,443,350	54,038,856
Total Expenditures	26,449,165	26,449,165	12,861,011	13,588,154
NET CHANGE IN FUND BALANCE	(25,820,060)	(25,820,060)	-	25,820,060
Fund Balance - Beginning of Year	-	-	-	-
FUND BALANCE - END OF YEAR	$ (25,820,060)	$ (25,820,060)	$ -	$ 25,820,060

See accompanying Notes to Financial Statements.

POLK COUNTY, FLORIDA
IMPACT FEES FUND
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2023

	Budget			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
REVENUES				
Special Assessments	$ 36,344,942	$ 36,344,942	$ 34,854,996	$ (1,489,946)
Interest Income	843,500	843,500	3,000,696	2,157,196
Net Change in Fair Value of Investments	-	-	209,310	209,310
Total Revenues	37,188,442	37,188,442	38,065,002	876,560
EXPENDITURES				
Current:				
Public Safety	4,530,997	5,591,997	368,120	5,223,877
Transportation	42,297,067	42,811,105	18,202,719	24,608,386
Culture and Recreation	2,701,369	3,577,349	614,951	2,962,398
Debt Service:				
Principal Retirement	-	115,838	120,740	(4,902)
Interest and Fiscal Charges	-	30,214	561	29,653
Total Expenditures	49,529,433	52,126,503	19,307,091	32,819,412
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(12,340,991)	(14,938,061)	18,757,911	33,695,972
OTHER FINANCING SOURCES (USES)				
Transfers In	-	-	110,772	110,772
Transfers Out	(1,559,577)	(1,559,577)	(1,559,577)	-
Total Other Financing Sources (Uses)	(1,559,577)	(1,559,577)	(1,448,805)	110,772
NET CHANGE IN FUND BALANCE	(13,900,568)	(16,497,638)	17,309,106	33,806,744
Fund Balance - Beginning of Year	104,182,252	104,182,252	104,182,252	-
FUND BALANCE - END OF YEAR	$ 90,281,684	$ 87,684,614	$ 121,491,358	$ 33,806,744

See accompanying Notes to Financial Statements.

POLK COUNTY, FLORIDA
PROPRIETARY FUNDS
STATEMENT OF FUND NET POSITION
SEPTEMBER 30, 2023

	Business-Type Activities - Enterprise Funds				Governmental Activities - Internal Service Funds
	Utilities	Waste and Recycling	Rohr Nursing Home (Nonmajor Fund)	Total	
ASSETS AND DEFERRED OUTFLOWS OF RESOURCES					
CURRENT ASSETS					
Cash and Investments	$ 136,963,326	$ 122,712,907	$ -	$ 259,676,233	$ 65,090,741
Restricted Cash and Investments	8,082,672	347,115	-	8,429,787	-
Accounts Receivable	21,501,000	2,387,953	32,786	23,921,739	1,780,170
Allowance for Uncollectible Accounts	(7,916,208)	-	(65,543)	(7,981,751)	-
Interest Receivable	324,817	240,156	-	564,973	136,707
Due from Other Funds	1,988	349,400	-	351,388	2,641,467
Due from Other Governments	237,086	-	216,356	453,442	-
Inventory	5,813,860	-	-	5,813,860	584,386
Other Assets	409,428	-	-	409,428	188,230
Total Current Assets	165,417,969	126,037,531	183,599	291,639,099	70,421,701
NONCURRENT ASSETS					
Restricted Cash and Investments	977,908	41,346,237	-	42,324,145	-
Capital Assets:					
Land and Easements	15,965,092	7,008,301	56,410	23,029,803	-
Buildings and Improvements	866,177,268	82,721,363	4,081,170	952,979,801	9,041,631
Equipment	5,380,728	13,079,580	253,856	18,714,164	113,820,102
Infrastructure	-	3,814,537	-	3,814,537	-
Intangible Assets	6,816,970	464,000	-	7,280,970	7,148,498
Right-to-Use Equipment	66,709	47,912	-	114,621	-
SBITAs	-	-	-	-	8,666,127
Construction in Progress	63,552,871	35,748,103	-	99,300,974	-
Less: Accumulated Depreciation/Amortization	(249,150,581)	(81,523,072)	(2,729,690)	(333,403,343)	(93,040,199)
Total Capital Assets (Net of Accumulated Depreciation/Amortization)	708,809,057	61,360,724	1,661,746	771,831,527	45,636,159
Total Noncurrent Assets	709,786,965	102,706,961	1,661,746	814,155,672	45,636,159
Total Assets	875,204,934	228,744,492	1,845,345	1,105,794,771	116,057,860
DEFERRED OUTFLOWS OF RESOURCES					
Deferred Amounts on Pension	2,975,988	691,793	326,473	3,994,254	1,770,694
Deferred Amounts on OPEB	1,287,072	221,565	118,296	1,626,933	575,899
Deferred Charges on Debt Refundings	7,388,237	-	-	7,388,237	-
Total Deferred Outflows of Resources	11,651,297	913,358	444,769	13,009,424	2,346,593

See accompanying Notes to Financial Statements.

POLK COUNTY, FLORIDA
PROPRIETARY FUNDS
STATEMENT OF FUND NET POSITION (CONTINUED)
SEPTEMBER 30, 2023

	Business-Type Activities - Enterprise Funds				Governmental Activities - Internal Service Funds
	Utilities	Waste and Recycling	Rohr Nursing Home (Nonmajor Fund)	Total	
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION					
CURRENT LIABILITIES					
Vouchers Payable	$ 6,704,884	$ 8,074,398	$ 208,640	$ 14,987,922	$ 3,265,334
Accrued Liabilities	2,060,314	553,641	77,412	2,691,367	544,673
Due to Other Funds	2,768	241	1,329,818	1,332,827	-
Due to Other Governments	55,064	-	-	55,064	-
Unearned Revenue	-	-	-	-	375,961
SBITA Liability, Current	-	-	-	-	2,636,513
Accrued Compensated Absences, Current Portion	858,941	128,213	69,225	1,056,379	484,028
Lease Liability, Current Portion	15,234	19,667	-	34,901	-
Interlocal Agreement, Current Portion	201,217	-	-	201,217	-
Revenue Bonds Payable, Current Portion	5,974,860	-	-	5,974,860	-
Claims Payable	-	-	-	-	5,750,000
Total Current Liabilities	15,873,282	8,776,160	1,685,095	26,334,537	13,056,509
CURRENT LIABILITIES, Payable from Restricted Assets					
Vouchers Payable	-	109,635	-	109,635	-
Customer Deposits	8,082,672	237,480	-	8,320,152	-
Total Current Liabilities, Payable from Restricted Assets	8,082,672	347,115	-	8,429,787	-
Total Current Liabilities	23,955,954	9,123,275	1,685,095	34,764,324	13,056,509
NONCURRENT LIABILITIES					
Closure and Long-Term Care, Payable from Restricted Assets	-	41,346,237	-	41,346,237	-
Contracts Payable	58,880	-	-	58,880	-
Interlocal Agreement, Net of Current Portion	1,293,820	-	-	1,293,820	-
Revenue Bonds Payable (Net of Unamortized Premiums)	152,419,073	-	-	152,419,073	-
Total OPEB Liability	8,402,428	1,446,438	772,252	10,621,118	3,759,651
SBITA Liability	-	-	-	-	2,511,668
Net Pension Liability	15,350,523	3,670,949	1,708,602	20,730,074	9,152,778
Lease Liability	-	11,081	-	11,081	-
Other Noncurrent Liabilities	26,599	-	-	26,599	-
Total Noncurrent Liabilities	177,551,323	46,474,705	2,480,854	226,506,882	15,424,097
Total Liabilities	201,507,277	55,597,980	4,165,949	261,271,206	28,480,606
DEFERRED INFLOWS OF RESOURCES					
Deferred Amounts on Pension	883,113	218,182	99,973	1,201,268	527,875
Deferred Amounts on OPEB	3,786,872	651,892	348,058	4,786,822	1,694,429
Taxes Received In Advance	1,986	345,591	-	347,577	-
Total Deferred Inflows of Resources	4,671,971	1,215,665	448,031	6,335,667	2,222,304
NET POSITION					
Net Investment in Capital Assets	555,714,998	60,927,583	1,661,746	618,304,327	45,636,159
Restricted for:					
Renewal, Replacement, and Improvements	1,000,000	-	-	1,000,000	-
Unrestricted (Deficit)	123,961,985	111,916,622	(3,985,612)	231,892,995	42,065,384
Total Net Position	$ 680,676,983	$ 172,844,205	$ (2,323,866)	$ 851,197,322	$ 87,701,543
Adjustment to Reflect Consolidation of Internal Service Fund Activities Related to Enterprise Funds (Cumulative)				(2,645,272)	
Net Position of Business-Type Activities				$ 848,552,050	

See accompanying Notes to Financial Statements.

POLK COUNTY, FLORIDA
PROPRIETARY FUNDS
STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION
YEAR ENDED SEPTEMBER 30, 2023

	Business-Type Activities - Enterprise Funds				Governmental Activities - Internal Service Funds
	Utilities	Waste and Recycling	Rohr Nursing Home (Nonmajor Fund)	Total	
OPERATING REVENUES					
Charges for Services	$ 116,659,653	$ 50,802,329	$ 2,624,954	$ 170,086,936	$ 106,711,539
Intergovernmental	500	-	-	500	-
Other Revenue	3,216,438	321,120	31,692	3,569,250	5,957,382
Total Operating Revenues	119,876,591	51,123,449	2,656,646	173,656,686	112,668,921
OPERATING EXPENSES					
Current:					
Personnel Services	21,164,272	5,363,233	1,421,374	27,948,879	11,557,913
Operations and Maintenance	42,922,091	61,181,811	1,773,534	105,877,436	14,649,535
Indirect	1,785,603	627,334	-	2,412,937	1,256,830
Depreciation/Amortization	20,330,530	2,734,702	189,300	23,254,532	10,668,503
Closure and Long-Term Care	-	1,836,214	-	1,836,214	-
Healthcare Program	-	-	-	-	64,569,282
Other	(245,879)	15,690	-	(230,189)	(868,990)
Total Operating Expenses	85,956,617	71,758,984	3,384,208	161,099,809	101,833,073
OPERATING INCOME (LOSS)	33,919,974	(20,635,535)	(727,562)	12,556,877	10,835,848
NONOPERATING REVENUES (EXPENSES)					
Investment Income (Loss)	3,705,510	5,099,038	(19,116)	8,785,432	1,551,640
Net Change in Fair Value of Investments	256,424	316,228	-	572,652	107,921
Interest Expense	(6,194,407)	(1,833)	-	(6,196,240)	-
Gain (Loss) on Disposition of Equipment	2,068,488	-	-	2,068,488	740,668
Total Nonoperating Revenues (Expenses), Net	(163,985)	5,413,433	(19,116)	5,230,332	2,400,229
INCOME (LOSS) BEFORE CAPITAL CONTRIBUTIONS AND TRANSFERS	33,755,989	(15,222,102)	(746,678)	17,787,209	13,236,077
CAPITAL CONTRIBUTIONS AND TRANSFERS					
Capital Contributions	21,880,902	(17,213)	-	21,863,689	6,854,902
Transfers In	-	3,251,986	-	3,251,986	805,000
Transfers Out	(2,768,522)	(4,743,293)	-	(7,511,815)	(3,251,986)
Total Capital Contributions and Transfers	19,112,380	(1,508,520)	-	17,603,860	4,407,916
CHANGE IN NET POSITION	52,868,369	(16,730,622)	(746,678)	35,391,069	17,643,993
Total Net Position - Beginning of Year	627,808,614	189,574,827	(1,577,188)	815,806,253	70,057,550
TOTAL NET POSITION - END OF YEAR	$ 680,676,983	$ 172,844,205	$ (2,323,866)	$ 851,197,322	$ 87,701,543
Adjustments to Reflect Consolidation of Internal Service Fund Activities Related to Enterprise Funds:					
Current Year Adjustment				665,925	
Change in Net Position of Business-Type Activities				$ 36,056,994	

See accompanying Notes to Financial Statements.

POLK COUNTY, FLORIDA
PROPRIETARY FUNDS
STATEMENT OF CASH FLOWS
YEAR ENDED SEPTEMBER 30, 2023

	Business-Type Activities - Enterprise Funds				Governmental Activities - Internal Service Funds
	Utilities	Waste and Recycling	Rohr Nursing Home (Nonmajor Fund)	Total	
CASH FLOWS PROVIDED (USED) BY OPERATING ACTIVITIES					
Cash Received from Customers	$ 115,164,940	$ 50,726,144	$ 2,663,603	$ 168,554,687	$ 2,142,019
Cash Received from Internal Services	-	-	-	-	104,194,816
Cash Paid for Internal Services	(6,158,744)	(810,640)	(479,360)	(7,448,744)	-
Cash Paid to Suppliers for Goods and Services	(40,531,717)	(60,282,347)	(1,252,493)	(102,066,557)	(78,185,085)
Cash Paid to Employees for Services	(17,906,769)	(602,729)	(2,064,799)	(20,574,297)	(4,992,223)
Cash Received from Other Sources	3,013,915	321,120	-	3,335,035	5,957,382
Net Cash Provided (Used) by Operating Activities	53,581,625	(10,648,452)	(1,133,049)	41,800,124	29,116,909
CASH FLOWS PROVIDED (USED) BY NONCAPITAL FINANCING ACTIVITIES					
Transfers from Other Funds	-	3,251,986	-	3,251,986	(2,470,372)
Transfers to Other Funds	(2,768,522)	(4,743,293)	1,152,165	(6,359,650)	-
Net Cash Provided (Used) by Noncapital Financing Activities	(2,768,522)	(1,491,307)	1,152,165	(3,107,664)	(2,470,372)
CASH FLOWS PROVIDED (USED) BY CAPITAL AND RELATED FINANCING ACTIVITIES					
Acquisition and Construction of Capital Assets	(28,230,203)	(12,527,990)	-	(40,758,193)	(19,235,444)
Principal Paid on Bonds and Contracts	(4,626,217)	-	-	(4,626,217)	-
Interest Paid on Bonds and Interlocal Loans	(6,508,968)	-	-	(6,508,968)	-
Disposal of Capital Assets	-	-	-	-	(37,522)
Leases	(39,699)	-	-	(39,699)	-
Proceeds on Sales of Capital Assets	3,914,823	-	-	3,914,823	1,641,300
Net Cash Provided (Used) by Capital and Related Financing Activities	(35,490,264)	(12,527,990)	-	(48,018,254)	(17,631,666)
CASH FLOWS PROVIDED (USED) BY INVESTING ACTIVITIES					
Interest and Dividends on Investments	3,887,494	5,393,787	(19,116)	9,262,165	1,633,312
Net Cash Provided (Used) by Investing Activities	3,887,494	5,393,787	(19,116)	9,262,165	1,633,312
NET CHANGE IN CASH AND INVESTMENTS	19,210,333	(19,273,962)	-	(63,629)	10,648,183
Cash and Investments - Beginning of Year	126,813,573	183,680,221	-	310,493,794	54,442,558
CASH AND INVESTMENTS - END OF YEAR	$ 146,023,906	$ 164,406,259	$ -	$ 310,430,165	$ 65,090,741
RECONCILIATION OF CASH AND INVESTMENTS TO COMBINING STATEMENT OF NET POSITION					
Cash and Investments	$ 136,963,326	$ 122,712,907	$ -	$ 259,676,233	$ 65,090,741
Restricted Cash and Investments - Current	8,082,672	347,115	-	8,429,787	-
Restricted Cash and Investments - Noncurrent	977,908	41,346,237	-	42,324,145	-
Total Cash and Investments	$ 146,023,906	$ 164,406,259	$ -	$ 310,430,165	$ 65,090,741
Contribution and Transfer of Capital Assets	$ 21,880,902	$ (17,213)	$ -	$ 21,863,689	$ 6,854,902

See accompanying Notes to Financial Statements.

POLK COUNTY, FLORIDA
PROPRIETARY FUNDS
STATEMENT OF CASH FLOWS (CONTINUED)
YEAR ENDED SEPTEMBER 30, 2023

	Business-Type Activities - Enterprise Funds				Governmental Activities - Internal Service Funds
	Utilities	Waste and Recycling	Rohr Nursing Home (Nonmajor Fund)	Total	
RECONCILIATION OF NET OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES					
Operating Income (Loss)	$ 33,919,974	$ (20,635,535)	$ (727,562)	$ 12,556,877	$ 10,835,848
Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities:					
Depreciation/Amortization	20,330,530	2,734,702	189,300	23,254,532	10,668,503
Change in Long-Term Care Liability	-	1,836,214	-	1,836,214	-
(Increase) Decrease in Assets and Deferred Outflows:					
Accounts Receivable, Net of Allowance	(1,995,991)	(121,153)	46,617	(2,070,527)	(191,026)
Due from Other Governments	(202,523)	-	(39,660)	(242,183)	-
Due from Other Funds	(39)	(29,607)	-	(29,646)	(212,568)
Other Assets	(399,519)	-	-	(399,519)	1,591,846
Inventory	(1,680,007)	-	-	(1,680,007)	6,455
Deferred Outflow from Pension	192,109	(114,193)	146,399	224,315	191,434
Deferred Outflow from OPEB	(10,190)	38,923	77,068	105,801	68,775
Increase (Decrease) in Liabilities and Deferred Inflows:					
Vouchers Payable	(85,793)	4,709,426	41,681	4,665,314	(164,069)
Accrued Liabilities	(240,526)	(303,401)	(20,926)	(564,853)	100,622
SBITAs	-	-	-	-	5,148,181
Accrued Compensated Absences	53,558	(1,971)	(7,743)	43,844	45,338
Customer Deposits	501,220	10,001	-	511,221	-
Unearned Revenue	-	-	-	-	28,890
Self-Insurance Liability	-	-	-	-	(10,000)
Total OPEB Liability	(1,097,703)	(491,607)	(681,252)	(2,270,562)	(1,036,779)
Due to Other Governments	72	-	-	72	-
Due to Other Funds	100	(6,112)	-	(6,012)	-
Other Liabilities	(351,386)	-	-	(351,386)	-
Taxes Received In Advance	58	34,967	-	35,025	-
Net Pension Liability	2,775,723	1,371,149	(177,887)	3,968,985	1,357,649
Deferred Inflow from Pension	(162,388)	25,371	(59,003)	(196,020)	(121,803)
Deferred Inflow from OPEB	2,034,346	294,374	79,919	2,408,639	809,613
Total Adjustments	19,661,651	9,987,083	(405,487)	29,243,247	18,281,061
Net Cash Provided (Used) by Operating Activities	$ 53,581,625	$ (10,648,452)	$ (1,133,049)	$ 41,800,124	$ 29,116,909

See accompanying Notes to Financial Statements.

POLK COUNTY, FLORIDA
CUSTODIAL FUNDS
STATEMENT OF FIDUCIARY NET POSITION
SEPTEMBER 30, 2023

ASSETS	
Cash and Cash Equivalents	$ 30,721,677
Due from Individuals and Businesses	358,708
Due from Other Governments	9,850
Total Assets	$ 31,090,235
LIABILITIES AND FIDUCIARY NET POSITION	
LIABILITIES	
Due to State of Florida	$ 1,671,661
Due to Municipalities	177,773
Due to Others	9,546,378
Due to Individuals and Businesses	173
Deposits, Registry of the Court	4,299,988
Deposits, Witness Fees	37,970
Deposits, Other	510,469
Total Liabilities	16,244,412
FIDUCIARY NET POSITION	
Restricted for Individuals, Organizations, and Other Governments	14,845,823
Total Liabilities and Fiduciary Net Position	$ 31,090,235

See accompanying Notes to Financial Statements.

POLK COUNTY, FLORIDA
CUSTODIAL FUNDS
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
YEAR ENDED SEPTEMBER 30, 2023

ADDITIONS	
Fines, Taxes, and Fees Collections:	
Individuals and Businesses	$ 127,968,252
Other Governments	43,488,155
Licenses and Fees Collected from State Agencies	121,714,476
Contributions from Individuals and Businesses	5,008,498
Total Additions	298,179,381
DEDUCTIONS	
Payments of Fines and Fees	1,511,958
Payments of Property Tax	
Individuals and Businesses	5,575,645
Other Governments	165,328,159
Canteen Purchases	2,832,422
Inmate Spending	836,288
Payments to State Agencies	122,240,528
Miscellaneous Charges	1,354,948
Total Deductions	299,679,948
NET INCREASE (DECREASE) IN FIDUCIARY NET POSITION	(1,500,567)
Net Position - Beginning of Year	16,346,390
FIDUCIARY NET POSITION - END OF YEAR	$ 14,845,823

See accompanying Notes to Financial Statements.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Reporting Entity

Polk County is a political subdivision of the state of Florida governed by the State Constitution and general laws of the state of Florida.

The legislative and governing body of the County is the five-member Board of County Commissioners (Board). Each County Commissioner is elected on a county-wide basis for a four-year term of office and each County Commissioner is a resident of their Commission District. Polk County became a Home Rule Charter County on January 1, 1999, with an appointed County Manager, and with separate legislative and executive functions. The County Manager is the head of the administrative branch of county government and is responsible to the Board of County Commissioners for the proper administration of all affairs of the County, except for those powers, duties and functions residing, as specified by law, with the elected constitutional officers.

There are six offices elected countywide which are as follows: Board of County Commissioners, Clerk of the Circuit Court, Property Appraiser, Sheriff, Supervisor of Elections, and Tax Collector.

The Board of County Commissioners and all Constitutional Officers maintain their accounts in accordance with the uniform classification of accounts required by Section 218.33, *Florida Statutes*. Pursuant to Section 125.17, *Florida Statutes*, the Clerk of the Courts of the County is designated as clerk, auditor and accountant for the Board.

The accompanying financial statements present the government and its component units, entities for which the government is considered to be financially accountable. The County is financially responsible if it appoints a voting majority of the organization's governing body and (a) is able to impose its will on that organization or (b) there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on the County. The County may be financially accountable if an organization is fiscally dependent on the County regardless of whether the organization has (a) a separately elected governing board, (b) a governing board appointed by a higher level of government, or (c) a jointly appointed board. If a component unit is, in substance, part of the government's operations, it should be reported as a blended component unit. Otherwise, a component unit should be discretely presented. For the year ended September 30, 2023, the County had no discretely presented component units.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Blended Component Units

The Harden/Parkway and Eloise Community Redevelopment Agencies (CRAs), were created pursuant to Section 163.360 of the *Florida Statutes* and by County Ordinances 04-11, and 98-50, respectively. The CRAs provide for the rehabilitation and/or conservation of the communities in the interest of the public health, safety, morals or welfare of the residents in these unincorporated areas of Polk County. The financial information for these component units is included with the financial information of the primary government in the government-wide statements since the Board of County Commissioners serves as the governing body of these CRAs and approves the annual budgets. The Harden/Parkway and Eloise CRAs are reported as special revenue funds of Polk County.

The CRAs are presented separately as blended units due to the CRA's governing bodies being substantively the same as the governing body of the Board of County Commissioners and the financial burden between the County and the CRAs.

Measurement Focus and Basis of Accounting

The basic financial statements of the County are composed of the following:

- Government-wide financial statements
- Fund financial statements
- Notes to the financial statements

Government–Wide Financial Statements

The government-wide financial statements consist of a statement of net position and a statement of activities. These statements report all of the assets, deferred outflows of resources, liabilities, deferred inflows of resources, net position, revenues, expenses, gains and losses on all of the nonfiduciary activities of the County, providing a consolidated financial picture of the government as a whole. The effect of interfund activity has been removed from these statements.

Each statement distinguishes between activities that are supported primarily by taxes and intergovernmental revenues (governmental activities) and activities that are intended to recover all or most of their costs through user fees and charges (business-type activities). The governmental activities of the County include general government, public safety, physical environment, transportation, economic environment, human services, and culture and recreation. The business-type activities of the County include the Utilities Fund, Waste and Recycling Fund, and the Rohr Nursing Home Fund.

The statement of net position reports all financial and capital resources and obligations of the County as a whole. The effects of fiduciary funds are not included as a part of this statement. The difference between assets plus deferred outflows of resources and liabilities plus deferred inflows of resources is reported as net position. The statement of activities presents information showing how the County's net position changed during the fiscal year. Further, this statement demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Government–Wide Financial Statements (Continued)

Government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary and fiduciary fund financial statements. Under the accrual basis of accounting, revenues, expenses, gains, losses, assets, deferred outflows, liabilities and deferred inflows resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Revenues, expenses, gains, losses, assets, deferred outflows, liabilities and deferred inflows resulting from nonexchange transactions are recognized in accordance with the requirements of the Government Accounting Standards Board (GASB) Statement No. 33, *Accounting and Financial Reporting for Nonexchange Transactions*.

Program revenues are derived directly from the program itself or from parties outside the reporting government's taxpayers or citizenry, as a whole; they reduce the cost of the function to be financed from the government's general revenues. Program revenues include charges for services, program specific operating grants and contributions, and program specific capital grants and contributions. Program revenues are netted with program expenses in the statement of activities to present the net cost of each program.

Amounts paid to acquire capital assets are capitalized as assets in the government-wide financial statements, rather than reported as an expenditure. Proceeds of long-term debt are recorded as liabilities in the government-wide financial statements, rather than as other financing source. Amounts paid to reduce long-term indebtedness of the reporting government are reported as a reduction of the related liability, rather than as an expenditure.

As a general rule, the effects of intrafund transfers among governmental funds and enterprise funds, respectively, have been eliminated from the government-wide financial statements. However, certain interfund services, accounted for in the internal service funds, have not been eliminated from the government-wide financial statements. The County eliminates the indirect costs between governmental activities to avoid a "doubling up" effect.

The County's fiduciary funds are presented in the fund financial statements by type (Custodial). Since these assets are being held for the benefit of a third-party and cannot be used to address the activities or obligations of the government, these funds are not incorporated into the government-wide statements.

Fund Financial Statements

The underlying accounting system of the County is organized and operated on the basis of separate funds, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund balance, revenues and expenditures or expenses, as appropriate. Governmental resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Fund Financial Statements (Continued)

Fund financial statements, for the primary governments, governmental, proprietary, and fiduciary funds are presented after the government-wide financial statements. These statements display information about major funds individually and nonmajor funds in the aggregate for governmental and enterprise funds. The Custodial fund of the County primarily represents assets held by the County in a custodial capacity for other individuals or governments.

Governmental Funds

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. Property taxes, intergovernmental revenues and interest earned associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable only when cash is received by the County.

Under the current financial resources measurement focus, only current assets and current liabilities are generally included on the balance sheet. The reported fund balance is considered to be a measure of “available spendable resources.” Governmental funds operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets. Accordingly, they are said to present a summary of sources and uses of “available spendable resources” during a period.

Noncurrent portions of long-term receivables due to governmental funds are reported on their balance sheets in spite of their spending measurement focus.

Due to the spending measurement focus, expenditure recognition for governmental fund types excludes amounts represented by noncurrent liabilities. Since they do not affect net current assets, such long-term amounts are not recognized as governmental fund type expenditures or fund liabilities.

Amounts expended to acquire capital assets are recorded as expenditures in the year that resources were expended, rather than as fund assets. The proceeds of long-term debt are recorded as other financing sources rather than as a fund liability. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Proprietary Funds

Proprietary funds focus on the determination of operating income, changes in net position (or cost recovery), financial position, and cash flows. The proprietary fund category includes enterprise and internal service funds. Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. Activities are required to be reported as enterprise funds if any one of the following criteria is met: (a) the activity is financed with debt that is secured solely by a pledge of the net revenues from fees and charges of the activity, (b) laws or regulations require that the activity's costs of providing services, including capital costs be recovered with fees and charges, rather than with taxes or similar revenues, or (c) the pricing policies of the activity establish fees and charges designated to recover its costs, including capital costs.

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the County's enterprise and internal service funds are charges to customers for sales and services. Operating expenses for the County's enterprise and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Amounts paid to acquire capital assets are capitalized as assets in the fund financial statements, rather than reported as expenditures. Proceeds of long-term debt are recorded as a liability in the fund financial statements, rather than as other financing sources. Amounts paid to reduce long-term indebtedness are reported as a reduction of the related liabilities, rather than as an expense.

Basis of Presentation

GASB Statement No. 34 sets forth minimum criteria (percentage of the assets, liabilities, revenues or expenditures/expenses of either fund category and the governmental and enterprise combined) for the determination of major funds. The County has used GASB Statement No. 34 minimum criteria for major fund determination. The nonmajor funds are combined in a column in the fund financial statements and detailed in the combining section.

Governmental Major Funds

General Fund – The General Fund is the general operating fund of the County. It is used to account for all financial resources, except those required to be accounted for in another fund.

Coronavirus Relief Fund – The Coronavirus Relief Fund accounts for all activities related to money received from the U.S. Department of Treasury for Coronavirus relief.

Impact Fee Fund – This fund accounts for impact fees used for the construction or improvement of the County's emergency medical system, roads, and correctional facilities.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Basis of Presentation (Continued)

Business-Type Major Funds

Utilities Fund – This fund accounts for all activities necessary to provide water and sewer services to residents in certain unincorporated areas of the County.

Waste and Recycling Fund – This fund accounts for all activities necessary to provide garbage collection and disposal services to the residents and businesses of the County.

Other Fund Types

Internal Service Funds – Internal Service Funds account for Fleet Management, Information Technology, and Employee Health Insurance services provided to other departments of the County on a cost reimbursement basis.

Custodial Fund – The Custodial Fund accounts for all assets held by Polk County in its capacity as custodian for individuals, other governmental units, and nonpublic organizations. The County's Custodial Funds are: County Court Fund, Registry of Court Fund, Jury and Witness Fund, Domestic Relations Fund, Tax Deed Fund, Intangible Tax and Documentary Stamp Fund, County Court / Civil Court Fund, Cash Bonds Fund, Other Custodial Funds, Fees and Suspense Fund, Fines and DRD Fund, and Inmate Fund. A description of each custodial fund can be found on pages G-57 and G-58.

Noncurrent Governmental Assets/Liabilities

GASB Statement No. 34 requires noncurrent governmental assets, such as land and buildings, and noncurrent governmental liabilities, such as general obligation bonds and leases, to be reported in the governmental activities column in the government-wide statement of net position.

Pooled Cash and Investments

All funds participate in the pooled cash and investments program for the purpose of maximizing investment yields. The earnings of the pool are allocated on a monthly basis to individual funds based upon their average monthly balance in the pool.

Each fund's equity in the County's pool is considered to be a cash equivalent since the funds can deposit or effectively withdraw cash at any time without prior notice or penalty.

Pooled cash of the County determined to be available in excess of immediate needs is placed in investments in accordance with the Polk County Investment Policy as amended December 17, 2019, under the guidelines of Section 218.415, *Florida Statutes*.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Allowance for Doubtful Accounts

The County provides an allowance for water and sewer accounts, Rohr nursing home, and governmental funds receivables, which include ambulance and impact fee receivables, which may become uncollectible. At September 30, 2023, these allowances were $7,916,208, $65,543, and $9,116,580, respectively. No other allowances for doubtful accounts are maintained since all other receivables are considered collectible as reported at September 30, 2023.

Receivables and Payables

Activities between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as “due to/from other funds.” Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as “internal balances.”

Inventory

Inventories are stated at cost using the first–in, first–out, (FIFO) method. Inventories consist of expendable supplies held for consumption (consumption method).

Restricted Assets

Certain funds of the County are classified as restricted assets on the statement of net position because the restriction is either imposed by law through constitutional provisions or enabling legislation or imposed externally by creditors, grantors, contributors, or laws or regulations of other governments. Therefore, their use is limited by applicable laws and regulations.

Capital Assets

Capital assets, which include property, plant, equipment, infrastructure (e.g., roads, bridges, water and sewer distribution systems and similar items), and intangible assets (e.g., software and easements), are reported in the applicable governmental or business-type activities column in the government-wide financial statements.

Capital assets are valued at historical cost or estimated historical cost if actual is not available. Donated capital assets are recorded at estimated acquisition value at the date of donation.

Betterments and major improvements which significantly increase the values, change capacities, or extend the useful lives are capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend its useful life are charged to expenditures/expenses as incurred and not capitalized.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Capital Assets (Continued)

Capital assets acquired by lease/purchase agreements or multiple year installment purchase contracts are recorded in the governmental funds in the year acquired as capital outlay expenditures and as other financing sources in the amount of the discounted present value of the total stipulated payments.

The Sheriff is accountable for and thus maintains capital asset records pertaining only to equipment used in his operations. These assets have been combined with the rest of the County's governmental capital assets in the statement of net position.

Property, plant, equipment, infrastructure, and intangibles related to software of the primary government are depreciated/amortized using the straight-line method over the following estimated useful lives. Assets with an initial, individual cost equal to or greater than the following thresholds, along with their estimated useful lives are as follows:

Assets	Years	Capitalization Threshold
Buildings and Improvements	10, 40 - 45	Capitalize All
Equipment	5 - 15	$5,000
Infrastructure	10 - 75	Capitalize All
Intangibles - Software	3 - 10	$100,000

Ad Valorem Taxes

The property tax calendar for 2023 is as follows:

Lien Date	January 1
Levy Date	January 1
Due Dates	November 1 through March 31
Delinquent Date	April 1
Tax Certificate Sale	Not Later than June 1

No accrual for the property tax levy becoming due in November of 2023 is included in the accompanying financial statements since such taxes are collected to finance expenditures of the subsequent period.

Pension

In the government-wide statement of net position, liabilities are recognized for the County's proportionate share of each pension plan's net pension liability. For purposes of measuring the net pension liability, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the Florida Retirement System (FRS) defined benefit plan and the Health Insurance Subsidy (HIS) and additions to/deductions from FRS's and HIS's fiduciary net position have been determined on the same basis as they are reported by the FRS and HIS plans. For this purpose, plan contributions are recognized as of employer payroll paid dates and benefit payments and refunds of employee contributions are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Other Postemployment Benefits (OPEB)

In the statement of net position, liabilities are recognized for the County's total OPEB liability as determined by an actuarial review of the healthcare coverage purchased by retirees to continue participation in the County's health plan. OPEB expense is recognized for changes in the OPEB liability resulting from current year service cost, interest on the total OPEB liability, and changes of benefit terms or actuarial assumptions. Changes to liability are first put into deferred inflows of resources and deferred outflows of resources then amortized.

Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position includes a separate section for deferred outflows of resources which represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The amounts from pension, OPEB, and deferred amounts of refunding will be recognized as increases in expense in future years. In addition to liabilities, the statement of net position includes a separate section for the deferred inflows of resources. This represents an acquisition of net assets that applies to a future period and will not be recognized as an inflow of resources (revenue or decrease in expense) until that time. The amounts will be recognized as decreases in pension and OPEB expenses in future years. In addition, the County has deferred inflows as of September 30, 2023, resulting from prepayment of taxes collected by the Tax Collector. These prepaid taxes will be recorded as revenue in November 2023.

Compensated Absences

The unpaid vacation and sick leave accumulated by employees is accrued as an expense when incurred in the government-wide statement of activities and the proprietary funds. Therefore, the entire unpaid liability for compensated absences is recorded in the government-wide statement of net position. Compensated absences are reported in governmental funds only if they have matured (i.e., unused reimbursable leave still outstanding following an employee's resignation or retirement).

Leases

Lessee Arrangements

The County determines if an arrangement is a lease at inception. Leases are included in lease assets and lease liabilities in the statements of net position.

Lease assets represent the County's control of the right to use an underlying asset for the lease term, as specified in the contract, in an exchange or exchange-like transaction. Lease assets are recognized at the commencement date based on the initial measurement of the lease liability, plus any payments made to the lessor at or before the commencement of the lease term and certain direct costs. Lease assets are amortized in a systematic and rational manner over the shorter of the lease term or the useful life of the underlying asset.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Leases (Continued)

Lessee Arrangements (Continued)

Lease liabilities represent the County's obligation to make lease payments arising from the lease. Lease liabilities are recognized at the commencement date based on the present value of expected lease payments over the lease term, less any lease incentives. Interest expense is recognized ratably over the contract term.

The lease term may include options to extend or terminate the lease when it is reasonably certain that the County will exercise that option.

The County recognized payments for short-term leases with a lease term of 12 months or less as expenses are incurred, and these leases are not included as lease liabilities or right-to-use lease assets on the statements of net position.

Significant lease terms are disclosed in Note 7.

The County accounts for contracts containing both lease and nonlease components as separate contracts when possible. In cases where the contract does not provide separate price information for lease and nonlease components, and it is impractical to estimate the price of such components, the County treats the components as a single lease unit.

Lessor Arrangements

The County determines if an arrangement is a lease at inception. Leases are included in lease receivables and deferred inflows of resources in the statements of net position and fund financial statements.

Lease receivables represent the County's claim to receive lease payments over the lease term, as specified in the contract, in an exchange or exchange-like transaction. Lease receivables are recognized at commencement date based on the present value of expected lease payments over the lease term, reduced by any provision for estimated uncollectible amounts. Interest revenue is recognized ratably over the contract term.

Deferred inflows of resources related to leases are recognized at the commencement date based on the initial measurement of the lease receivable, plus any payments received from the lessee at or before the commencement of the lease term that relate to future periods, less any lease incentives paid to, or on behalf of, the lessee at or before the commencement of the lease term. The deferred inflows related to leases are recognized as lease revenue in a systematic and rational manner over the lease term.

Amounts to be received under residual value guarantees that are not fixed in substance are recognized as a receivable and an inflow of resources if (a) a guarantee payment is required and (b) the amount can be reasonably estimated. Amounts received for the exercise price of a purchase option or penalty for lease termination are recognized as a receivable and an inflow of resources when those options are exercised.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Leases (Continued)

Lessor Arrangements (Continued)

The County recognized payments received for short-term leases with a lease term of 12 months or less as revenue as the payments are received. These leases are not included as lease receivables or deferred inflows on the statements of net position and fund financial statements.

Significant lease terms are disclosed in Note 7.

The County accounts for contracts containing both lease and nonlease components as separate contracts when possible. In cases where the contract does not provide separate price information for lease and nonlease components, and it is impractical to estimate the price of such components, the County treats the components as a single lease unit.

Subscription-Based Information Technology Arrangements (SBITAs)

The County determines if an arrangement is a SBITA at inception. SBITAs are included in SBITA assets and SBITA liabilities in the statements of net position.

SBITA assets represent the County's control of the right to use an underlying asset for the SBITA term, as specified in the contract, in an exchange or exchange-like transaction. SBITA assets are recognized at the commencement date based on the initial measurement of the SBITA liability, plus any payments made at or before the commencement of the SBITA term and certain direct costs. SBITA assets are amortized in a systematic and rational manner over the shorter of the SBITA term or the useful life of the underlying asset.

SBITA liabilities represent the County's obligation to make SBITA payments arising from the SBITA. SBITA liabilities are recognized at the commencement date based on the present value of expected SBITA payments over the SBITA term, less any SBITA incentives. Interest expense is recognized ratably over the contract term.

The SBITA term may include options to extend or terminate the lease when it is reasonably certain that the County will exercise that option.

The County recognized payments for short-term SBITAs with a subscription term of 12 months or less as expenses are incurred, and these subscriptions are not included as SBITA liabilities or SBITA assets on the statements of net position.

Significant SBITA terms are disclosed in Note 8.

The County accounts for contracts containing both subscription and nonsubscription components as separate contracts when possible. In cases where the contract does not provide separate price information for subscription and nonsubscription components, and it is impractical to estimate the price of such components, the County treats the components as a single subscription unit.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Unearned Revenue

Revenue related to federal and state financial assistance programs is recognized when funds are expended. Grant funds received in advance of meeting any eligibility requirements other than a time requirement are reported as unearned revenues.

Amortization

Bond premiums and discounts are presented as additions or reductions of the face amount of bonds payable.

Contributions

Contributions of cash or property received from other County funds, other governmental units and from contractors or developers are credited directly to the contribution accounts in the proprietary funds. Property and equipment contributed for general governmental purposes are recorded in the government-wide statement of net position.

Use of Estimates

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and contingent assets and liabilities as of the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

Fund Balance and Spending Policies

In accordance with GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, governments are required to classify fund balance in governmental funds as nonspendable, restricted, committed, assigned, and unassigned. The following are the definitions of the fund balance classifications:

Nonspendable – Amounts that cannot be spent either because they are in nonspendable form or because they are legally or contractually required to be maintained intact.

Restricted – Amounts that can be spent only for specific purposes because of constitutional provisions, charter requirements or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

Committed – Amounts that can be used only for specific purposes determined by a formal action of the Board of County Commissioners, the County's highest level of decision-making authority, by establishment of an Ordinance. Commitments may be modified or removed by the Board of County Commissioners by amending or repealing an Ordinance.

Assigned – Amounts that are intended by the Board to be used for specific purposes, but are neither restricted nor committed. The Board has not granted any specific individual the authority to assign amounts, thus assignments may be made only by the Board.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Fund Balance and Spending Policies (Continued)

Unassigned – All other spendable amounts. The general fund is the only fund that may report a positive unassigned fund balance amount.

The County has implemented fund balance and spending policies to clearly define the process for tracking the various classifications of fund balance. The policy states when a general fund expenditure is incurred and where restricted, committed, assigned, or unassigned amounts are available to be used, the County will first use restricted amounts, then committed amounts, then assigned amounts, and finally unassigned amounts. All other funds in which an expenditure is incurred and where restricted, committed, assigned, or unassigned amounts are available to be used, the County will first use unassigned amounts, then assigned amounts, then committed amounts, and finally restricted amounts.

The Unbudgeted Other Special Revenue Funds are comprised of the Clerk of Courts' Records Modernization Trust, the Sheriff's Other Special Revenue Funds (Grants Fund and Other Governmental Funds) and the Supervisor of Elections' Special Revenue Grants Fund. These funds have distinct revenue sources and serve different purposes for the entities which administer them; therefore, their respective fund balances are classified separately before being combined together for financial reporting purposes.

When an expense is incurred for purposes for which both restricted and unrestricted net position is available, the County's policy is to first use restricted net position then unrestricted net position.

New GASB Pronouncement

In May 2020, the Governmental Accounting Standards Board issued GASB Statement No. 96, *Subscription-Based Information Technology Arrangements*. This standard defines a subscription-based information technology arrangement (SBITA); establishes that a SBITA results in a right-to-use subscription asset (an intangible asset) and a corresponding subscription liability; provides the capitalization criteria for outlays other than subscription payments, including implementation costs of a SBITA; and requires note disclosures regarding a SBITA.

The County adopted the requirements of the guidance effective October 1, 2022, and has elected to apply the provisions of this standard to the beginning of the earliest comparative period presented. The County has implemented this Statement for fiscal year 2023.

NOTE 2 BUDGETS AND BUDGETARY ACCOUNTING

The Board follows these procedures in establishing the budgetary data reflected in the financial statements:

1) Prior to July 15, the County Manager, as County Budget Officer, submits to the Board of County Commissioners a proposed operating budget for the fiscal year commencing the following October 1. The operating budget includes proposed expenditures and the means of financing them.
2) Public hearings are conducted to obtain taxpayer comments.
3) Prior to October 1, the budget is legally enacted through passage of a resolution.
4) Formal budgetary integration is employed as a management control device during the year for the general fund, special revenue funds, debt service funds and capital projects funds.
5) Budgets for the general, certain special revenue, debt service and capital projects funds are adopted on a basis consistent with accounting principles generally accepted in the United States of America (GAAP).
6) The County Manager (or his designee) approves budget transfers at the department level within a fund. Budget amendments at the fund level are approved by the Board.
7) Section 129.07, *Florida Statutes*, provides that expenditures in excess of total fund budgets are unlawful. When supplemental appropriations are necessary, the budget is amended by the Board in a legally permissible manner. The budgetary data presented herein reflects the original adopted budget and the final budget after all amendments were made.
8) Unused appropriations lapse at the end of each fiscal year. However, some amounts may be carried forward to the following fiscal year in the form of a new appropriation which must be approved by the County Commission.

Chapter 195, *Florida Statutes*, governs the preparation, adoption and administration of the Tax Collector and Property Appraiser's annual budgets. The annual budget of the Tax Collector and the Property Appraiser must be submitted to and approved by the Department of Revenue, state of Florida.

The budget for the Clerk of the Circuit Court’s general fund is prepared, adopted and administered in accordance with Sections 129.03 and 218.35, *Florida Statutes*, which requires separation of the part pertaining to the court system from that pertaining to the Clerk and Comptroller to the Board of County Commissioners.

The budget for the Clerk of the Circuit Court’s court fund is prepared, adopted and administered in accordance with Section 28.36, *Florida Statutes*.

NOTE 2 BUDGETS AND BUDGETARY ACCOUNTING (CONTINUED)

The budget for the Sheriff's general fund is prepared, adopted and administered in accordance with Section 30.49, *Florida Statutes*.

The budget for the Supervisor of Election's general fund is prepared, adopted and administered in accordance with Sections 129.201 and 129.202, *Florida Statutes*.

NOTE 3 POOLED CASH AND INVESTMENTS

In order to minimize its cost basis and limit taxpayer liability in the provision of a full range of county services, the County manages a portfolio of cash and investments to maximize net investment earnings on invested surplus funds. The Board of County Commissioners and Constitutional Officers each maintain investment guidelines in compliance with Section 218.415, *Florida Statutes*. Investment policy objectives place an emphasis on enhancing yield while maintaining safety and liquidity by continually balancing risk and cash flow management.

Investment risk is managed in the following forms:

- Custodial credit risk – risk that a government will not be able to recover deposits or the value of an investment that is in the possession of a failed institution or counterparty;
- Credit risk – risk of loss from an issuer's failure to repay principal and/or interest on a debt obligation;
- Liquidity risk – risk that an investment cannot be bought or sold quickly enough to minimize a loss stemming from a lack of marketability;
- Concentration risk – increasing probability of loss arising from heavily lopsided exposure to an asset class, issuer, structure or maturity;
- Interest rate risk – risk that a security's value will decrease with a rise in interest rates.

Custodial Credit Risk

To manage custodial credit risk for deposits, the County's investment policy requires that all demand and time deposits, including money market accounts, are insured and fully collateralized. The County's bank balances are insured by the Federal Deposit Insurance Corporation (FDIC) in the amount of $250,000 for each banking relationship. The remaining balances are insured and collateralized in accordance with Chapter 280, *Florida Statutes*, which established the Public Deposit Security Trust Fund, a multiple financial institution collateral pool. Section 280.08, *Florida Statutes,* provides for assessments against the members of the pool on a pro rata basis in the event that the collateral pool is insufficient to cover the losses of a member financial institution that fails. As such, all deposits covered by the collateral pool are considered to be fully insured. As of September 30, 2023, the County's book balance of cash was $73,837,556 and the bank balance was $92,942,595.

NOTE 3 POOLED CASH AND INVESTMENTS (CONTINUED)

Custodial Credit Risk (Continued)

The County may also enter into overnight repurchase agreements with a local banking institution. On any given banking day, the County may authorize the bank to "sweep" their account for the purpose of entering into repurchase agreements and other investments. The next day the same account is credited for the principal amount of the previous day's sweep, plus interest earned. As such, the balance is included as part of the deposit total for purposes of financial statement presentation. The amounts are fully collateralized by U.S. government treasury and/or agency securities. There were no outstanding amounts on September 30, 2023.

Investment in State Investment Pool

The County participates in the State of Florida Local Government Surplus Funds Trust Fund (LGIP), also known as Florida Prime administered by the State Board of Administration (SBA), under the regulatory oversight of the state of Florida. The purpose of this pool is to promote, through state assistance, the maximization of net interest earnings on invested surplus funds of local units of government. The LGIP is a 2a-7 like external investment pool and therefore uses amortized cost which is reported at a stable Net Asset Value (NAV), typically $1.00 per share. Therefore, the account balance should be considered the fair value of the investment. As of September 30, 2023, the LGIP, now known as Florida Prime, is rated AAAm for Credit Quality by Standard & Poor's Rating Agency and had a weighted average maturity (WAM) of 35 days, and had a weighted average life (WAL) of 75 days.

A portfolio's WAM reflects the average maturity in days based on final maturity or reset date, in the case of floating rate instruments.

In accordance with GASB Statement No. 79, as a participant in a qualifying external investment pool, the County should disclose the presence of any limitations or restrictions on withdrawals (such as redemption notice periods, maximum transaction amounts, and the qualifying external investment pool's authority) to impose liquidity fees or redemption gates in the notes to the financial statements.

NOTE 3 POOLED CASH AND INVESTMENTS (CONTINUED)

Custodial Credit Risk (Continued)

Investment in State Investment Pool (Continued)

With regard to redemption gates, Section 218.409(8)(a), *Florida Statutes*, states that "The principal, and any part thereof, of each account constituting the trust fund is subject to payment at any time from the monies in the trust fund. However, the Executive Director may, in good faith, on the occurrence of an event that has a material impact on liquidity or operations of the trust fund, for 48 hours limit contributions to or withdrawals from the trust fund to ensure that the Board can invest monies entrusted to it in exercising its fiduciary responsibility. Such action must be immediately disclosed to all participants, the trustees, the Joint Legislative Auditing Committee, the Investment Advisory Council, and the Participant Local Government Advisory Council. The trustees shall convene an emergency meeting as soon as practicable from the time the executive director has instituted such measures and review the necessity of those measures. If the trustees are unable to convene an emergency meeting before the expiration of the 48-hour moratorium on contributions and withdrawals, the moratorium may be extended by the executive director until the trustees are able to meet to review the necessity for the moratorium. If the trustees agree with such measures, the trustees shall vote to continue the measures for up to an additional 15 days. The trustees must convene and vote to continue any such measures before the expiration of the time limit set, but in no case may the time limit set by the trustees exceed 15 days."

With regard to liquidity fees, Section 218.409(4), *Florida Statutes,* provides authority for the SBA to impose penalties for early withdrawal, subject to disclosure in the enrollment materials of the amount and purpose of such fees. At present, no such disclosure has been made. As of September 30, 2023, there were no redemption fees or maximum transaction amounts, or any other requirements that serve to limit a participant's daily access to 100% of their account value.

In addition, the County participates in the Florida Trust, formerly known as the Florida Local Government Investment Trust, which is administered by a board of trustees appointed by the Florida Association of Court Clerks and County Comptrollers, and the Florida Association of Counties, Inc. The Florida Trust was created in December 1991 to provide a means for public entities to pool surplus funds to maximize net earnings. As of September 30, 2023, all noncash investments held by the Florida Trust were money market, U.S. Treasury Notes, Commercial Paper, Repurchase Agreements, Asset-Backed Securities, Corporate Notes, Government Related securities, Agency Notes, and Municipal Notes. The Florida Trust reports share all information at Net Asset Value and reflects share value, in accordance with GASB Statement No. 31. As of September 30, 2023, the Florida Trust was rated AAAm for Credit Quality and S1 for Bond Fund Volatility by Fitch Ratings and had an effective duration of 1.76.

In relation to the FLGIT Day to Day Fund, at September 30, 2023, the average maturity in days was 38 days. The investments in the Day to Day Fund meet all of the necessary criteria to elect to measure all of the investments at amortized cost, as a cash equivalent.

NOTE 3 POOLED CASH AND INVESTMENTS (CONTINUED)

Custodial Credit Risk (Continued)

Investment in State Investment Pool (Continued)

To further manage custodial credit risk for investments, the County's investment policy specifies the County will execute a Third-Party Custodial Safekeeping Agreement with a commercial bank's trust department separately chartered by the U.S. government or state of Florida. All securities purchased by the County are properly designated as an asset of the County and are held in safekeeping by the bank's trust department.

Credit Risk

To manage credit risk, the County's investment policy identifies and limits investments to only top ratings issued by nationally recognized statistical rating organizations (NRSROs). The County's investments in Federal Home Loan Mortgage Corporation (FHLMC), Federal National Mortgage Association (FNMA) and Government National Mortgage Association (GNMA) were rated AAA by Moody's Investor Service and as of the reporting date, exceeded 5% of the portfolio. At time of purchase, Commercial Paper should be rated at least "Prime-2" by Moody's and "A-2" by Standard & Poor's. Municipal debt should be rated "A- or equivalent" or better by at least one NRSRO at the time of purchase. Corporate debt securities should be rated "BBB- or equivalent" or better by at least two NRSROs at time of purchase. Asset Backed Securities are limited to traditional receivables, such as auto, equipment, or credit card receivables provided that such instrument is rated "A-1/P-1" or equivalent if the maturity is 13 months or less and "AAA" or equivalent for longer maturities by at least two NRSROs at time of purchase. Supranational Securities of a multilateral organization of governments must be rated "AAA" or equivalent by at least two NRSROs. Generally Commercial Paper securities purchased with a rating of "A-2" or "Prime-2" should have maturities not exceeding 90 days and corporates with BBB ratings should have maturities not exceeding two years. The investment policy allows for the timely and appropriate disposal when an investment credit rating falls below a minimum threshold. The following table illustrates the credit quality distribution with credit exposure as a percentage of the County's investment securities:

NOTE 3 POOLED CASH AND INVESTMENTS (CONTINUED)

Rating Concentration Matrix

TYPE / RATING	AAAf[1] AAAm[2]	AAA	AA	A	BBB	A-1	NR[3]	Totals
U.S. Treasury								
Bills	- %	- %	0.70 %	- %	- %	- %	- %	0.70 %
Notes	-	-	12.24	-	-	-	-	12.24
Corporates								
Fixed	-	-	0.19	0.69	-	-	-	0.88
Adjustable Rates	-	-	1.33	2.36	0.35	-	-	4.04
CMOs								
Fixed	-	-	7.72	-	-	-	-	7.72
Adjustable Rates	-	-	0.03	-	-	-	-	0.03
GSEs								
Fixed	-	-	7.94	-	-	-	-	7.94
Adjustable Rates	-	-	9.16	-	-	-	-	9.16
MBS								
Fixed	-	-	8.10	-	-	-	-	8.10
Adjustable Rates	-	-	0.28	-	-	-	-	0.28
Municipal								
Fixed	-	2.39	8.70	0.87	-	-	-	11.96
Asset Backed								
Fixed	-	9.91	-	-	-	0.57	-	10.48
CMBS								
Fixed	-	-	2.71	-	-	-	-	2.71
Adjustable Rates	-	-	1.96	-	-	-	-	1.96
CDs								
Fixed	-	-	-	-	-	-	0.72	0.72
Other								
FL Trust (FLGIT)[1]	3.06	-	-	-	-	-	-	3.06
Wells Fargo- WFFXX2	7.24	-	-	-	-	-	-	7.24
FL Prime (SBA)[2]	1.46	-	-	-	-	-	-	1.46
FL Trust Day to Day[1]	1.92	-	-	-	-	-	-	1.92
Bank United (Money Market)[4]	-	-	-	-	-	-	7.40	7.40
Total	13.68 %	12.30 %	61.06 %	3.92 %	0.35 %	0.57 %	8.12 %	100.00 %

[1] Florida Trust
[2] Florida Prime
[3] Not Rated
[4] Qualified Public Depository

Liquidity Risk

To manage liquidity risk, the County's investment policy identifies and limits investment to only top ratings issued by nationally recognized statistical rating organizations. In order to ensure deep liquid markets, the County's investment policy identifies and limits investment in various issuers. Position size is also taken into consideration with regard to liquidity risk.

NOTE 3 POOLED CASH AND INVESTMENTS (CONTINUED)

Concentration Risk

To manage concentration of investment risk, the County's investment policy stipulates maximum limitation guidelines for diversification by instrument. The following limits are established to serve as guidelines for diversification by instrument:

Local Government Surplus Funds Trust Fund	100 %
Certificates of Deposit	50
Federal Instrumentalities/ Government Sponsored Enterprises (GSEs)	50
SEC Registered Money Market Funds	50
United States Treasury Bills/Notes/Bonds/Strips	50
Repurchase Agreements	35
Asset Backed Securities (ABS)	35
Commercial Paper	35
Corporate Bonds	35
Collateralized Mortgage Obligations	25
Mortgage Backed Securities (MBS) Pass Through(s)	25
Municipal Bonds Gen.Oblg. (GO) and Water & Sewer (WS)	25
Supranationals	25
United States Federal Agencies Full Faith & Credit (FFC)	25
Banker's Acceptances	20
Florida Local Government Investment Trust	20
Israel Bonds	5

Interest Rate Risk

To manage interest rate risk, the County maintains a formal investment policy that limits investment maturities. The County manages interest rate risk by limiting how much of the portfolio is allocated to longer dated maturities. This coupled with a diversified portfolio of differing maturities and coupons that employ callable and structured securities limits exposure to fair value losses arising from interest rate risk.

In accordance with the County's investment policy, the County may invest in mortgage-backed securities, including collateralized mortgage-backed securities. It is management's opinion that the credit and legal risk associated with these investments would be comparable to other investments within the portfolio. The principal repayment portions may be sensitive to prepayment by mortgagers, which may be affected by interest rate changes.

NOTE 3 POOLED CASH AND INVESTMENTS (CONTINUED)

Interest Rate Risk (Continued)

The prepayments and anticipated interest rate changes can therefore affect the fair values of the respective investments. As of September 30, 2023, the County has the following investments and maturities:

Investment Type	Fair Value	Investment Maturities (in Years) < 1 Year	1 - 5 Years	> 5 Years
U.S. Treasury Bills:				
Fixed Rates	$ 9,944,145	$ 9,944,145	$ -	$ -
U.S. Treasury Notes:				
Fixed	172,594,609	28,807,617	143,786,992	-
Corporates:				
Fixed	12,463,622	9,778,932	2,684,690	-
Adjustable Rates	57,049,308	11,931,934	45,117,374	-
CMOs:				
Fixed	108,854,073	76,302	1,846,962	106,930,809
Adjustable Rates	401,524	-	19,718	381,806
GSEs:				
Fixed	112,053,261	-	95,877,154	16,176,107
Adjustable Rates	129,271,495	39,144,363	90,127,132	-
MBS:				
Fixed	114,204,310	664	7,655,597	106,548,049
Adjustable Rates	3,919,378	-	3,032	3,916,346
Municipal:				
Fixed	168,613,319	41,806,984	71,188,167	55,618,168
Asset Backed:				
Fixed	147,853,566	8,096,743	139,756,823	-
CMBS:				
Fixed	38,230,723	32,995,147	-	5,235,576
Adjustable Rates	27,757,224	-	835,081	26,922,143
CDs:				
Fixed	10,089,889	10,089,889	-	-
FL Trust	43,155,931	43,155,931	-	-
WFFXX	102,066,406	102,066,406	-	-
Florida Prime (SBA)	20,582,331	20,582,331	-	-
FL Trust Day to Day	27,127,606	27,127,606	-	-
Bank United (Money Market)	104,367,501	104,367,501	-	-
Total	$ 1,410,600,221	$ 489,972,495	$ 598,898,722	$ 321,729,004

NOTE 3 POOLED CASH AND INVESTMENTS (CONTINUED)

Fair Value Measurements

GASB Statement No. 72, *Fair Value Measurements and Application*, sets forth the framework for measuring fair value. The framework provides a fair value hierarchy that prioritizes the inputs to valuation techniques used to measure fair value. The hierarchy gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (Level 1 measurements) and the lowest priority to unobservable inputs (Level 3 measurements). The three levels of the fair value hierarchy under GASB Statement No. 72 are described as follows:

Level 1 – Investments reflect prices quoted in active markets for identical assets or liabilities.

Level 2 – Investments reflect prices that are based on similar observable assets either directly or indirectly, which may include input in markets that are not considered to be active; or other inputs that are observable or can be corroborated by observable market data.

Level 3 – Investments reflect prices that are based on unobservable inputs that are supported by little or no market activity and are significant to the fair value of the assets or liabilities. This includes certain pricing models, discounted cash flow methodologies and similar techniques that use significant unobservable inputs.

Investments whose values are based on quoted market prices in active markets, and are therefore classified as Level 1, primarily include those assets that are traded daily in public markets in the United States. The fair value of these investments is based on the last reported sales price on the last day of the fiscal year.

Investments that trade in markets that are not considered to be actively traded on a daily basis, but are valued based on quoted market prices, dealer and broker quotations, bid prices, or alternative pricing sources using observable inputs, are classified within Level 2. Inputs used in fair value measurement should be consistent with the inputs that market participants would use in pricing the asset or liability. These include U.S. government obligations, investment grade corporate bonds and bank loans, certain mortgage and asset backed securities, less liquid listed securities and certain government agency securities. For example, inputs other than quoted prices, which provide a reasonable basis for fair value determination may include interest rates and yield curves, volatilities, prepayment speeds, credit risks and default rates. The fair value of these investments is based upon the last reported observable input(s) on the last day of the fiscal year.

NOTE 3 POOLED CASH AND INVESTMENTS (CONTINUED)

Fair Value Measurements (Continued)

Investments classified Level 3 have significant unobservable inputs, as they trade infrequently or not at all. Level 3 investments include private equity funds, real estate investment, limited partnerships, certain mortgages and asset backed and common and collective trust funds that are primarily real estate. The fair value of these investments is determined by estimations provided by independent pricing sources in asset classes, nonbinding prices from industry vendors and managers, and the net asset value on the last day of the fiscal year.

The County has the following recurring fair value measurements as of September 30, 2023:

	Fair Value Measurements			
Investments by Fair Value Level	Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)	September 30, 2023
Debt Securities				
U.S. Treasury Bills	$ -	$ 9,944,145	$ -	$ 9,944,145
U.S. Treasury Notes	-	172,594,609	-	172,594,609
Corporate - Fixed	-	12,463,622	-	12,463,622
Corporate - Adjustable	-	57,049,308	-	57,049,308
CMO - Fixed	-	108,854,073	-	108,854,073
CMO - Adjustable	-	401,524	-	401,524
GSE - Fixed	-	112,053,261	-	112,053,261
GSE - Adjustable	-	129,271,495	-	129,271,495
MBS - Fixed	-	114,204,310	-	114,204,310
MBS - Adjustable	-	3,919,378	-	3,919,378
Municipal - Fixed	-	168,613,319	-	168,613,319
Asset Backed - Fixed	-	147,853,566	-	147,853,566
CMBS -Fixed	-	38,230,723	-	38,230,723
CMBS - Adjustable	-	27,757,224	-	27,757,224
Total Investments by Fair Value Level	$ -	$ 1,103,210,557	$ -	$ 1,103,210,557
Investments Measured at the Net Asset Value (NAV)				
Florida Trust (FLGIT)				43,155,931
Total Investments Measured at the NAV				43,155,931
Investments Measured at $1.00				
LGIP				
State Board of Administration - FL PRIME				20,582,331
FL Trust Day to Day				27,127,606
SEC Reg. Money Mkt Fund				
Wells Fargo-WFFXX				102,066,406
Qualified Public Deposits				
Money Market Deposits				104,367,501
Certificates of Deposit				10,089,889
Total Investments Measured at $1.00				264,233,733
Total Investments				$ 1,410,600,221

NOTE 4 RESTRICTED ASSETS, LIABILITIES AND NET POSITION – ENTERPRISE FUNDS

Revenue bond ordinances and certain other agreements generally require the restriction of certain fund assets for specific purposes. Reserves, representing the excess of amounts provided for certain restricted asset accounts over the liabilities payable there from, are established by a reduction of unrestricted net position.

Restricted assets, liabilities, and net position as of September 30, 2023, consist of the following:

Utilities Fund	Capital Projects	Renewal Replacement and Improvements	Customer Deposits	Total
Cash and Investments	$ (22,092)	$ 1,000,000	$ 8,082,672	$ 9,060,580
Liabilities, Payable from Restricted Assets	-	-	(8,082,672)	(8,082,672)
Unspent Bond Proceeds	22,092	-	-	22,092
Restricted Net Position	$ -	$ 1,000,000	$ -	$ 1,000,000

Waste and Recycling Fund	Landfill Closure	Customer Deposits	Other Liabilities	Total
Cash and Investments	$ 41,346,237	$ 237,480	$ 109,635	$ 41,693,352
Liabilities, Payable from Restricted Assets	(41,346,237)	(237,480)	(109,635)	(41,693,352)
Restricted Net Position	$ -	$ -	$ -	$ -

Rule 62-701 of the Florida Administrative Code requires owners or operators of existing landfills to establish and maintain a landfill management escrow account or an alternative financial mechanism to show proof of financial responsibility for future landfill closure costs. The reserve for landfill closure includes funds restricted for this purpose.

NOTE 5 INTERFUND BALANCES

The outstanding balances between funds result mainly from a time lag between the dates that (1) interfund services are provided or reimbursement occurs, (2) transactions are recorded in the accounting system, and (3) payments between funds are made. All amounts are expected to be collected in the subsequent year.

The composition of interfund balances as of September 30, 2023, was as follows:

Due to General Fund from:		
Coronavirus Relief Fund	$	4,865
Nonmajor Governmental Funds		60,036
Utilities Fund		2,768
Waste and Recycling Fund		241
Rohr Nursing Home Fund		1,329,818
Total	$	1,397,728
Due to Nonmajor Governmental Funds from:		
General Fund	$	2,984,599
Total	$	2,984,599
Due to Utilities Fund from:		
General Fund	$	1,988
Total	$	1,988
Due to Waste and Recycling Fund from:		
General Fund	$	349,400
Total	$	349,400
Due to Internal Service Funds from:		
General Fund	$	2,641,467
Total	$	2,641,467

NOTE 6 CAPITAL ASSETS

Capital asset activity for the year ended September 30, 2023, was as follows:

	October 1, 2022	Additions	Deletions	September 30, 2023
Governmental Activities				
Capital Assets Not Being Depreciated/Amortized:				
Land and Right of Way	$ 970,925,903	$ 37,408,494	$ (95,255)	$ 1,008,239,142
Intangibles - Easements	4,491,607	86,110	-	4,577,717
Construction in Process	105,512,794	78,832,448	(59,902,179)	124,443,063
Total Capital Assets Not Being Depreciated/Amortized	1,080,930,304	116,327,052	(59,997,434)	1,137,259,922
Capital Assets Being Depreciated/Amortized:				
Buildings and Improvements	460,001,220	37,100,939	(5,765)	497,096,394
Equipment	240,536,564	46,230,556	(28,632,032)	258,135,088
Infrastructure	3,877,340,184	32,843,605	(410,799)	3,909,772,990
Intangibles - Software	22,266,164	6,521,173	-	28,787,337
Total Capital Assets Being Depreciated/Amortized	4,600,144,132	122,696,273	(29,048,596)	4,693,791,809
Less Accumulated Depreciation/Amortization for:				
Buildings and Improvements	(245,246,549)	(10,275,284)	5,764	(255,516,069)
Equipment	(161,427,216)	(21,495,407)	14,682,145	(168,240,478)
Infrastructure	(2,018,966,431)	(79,800,785)	-	(2,098,767,216)
Intangibles - Software	(21,352,657)	(582,933)	-	(21,935,590)
Total Accumulated Depreciation/ Amortization	(2,446,992,853)	(112,154,409)	14,687,909	(2,544,459,353)
Total Capital Assets Being Depreciated/ Amortized, Net	2,153,151,279	10,541,864	(14,360,687)	2,149,332,456
Right-to-Use Capital Assets Being Depreciated/Amortized:				
Right-to-Use Buildings	8,389,528	3,057,926	(654,673)	10,792,781
Right-to-Use Equipment	1,955,973	105,266	(1,131,075)	930,164
Total Capital Assets Being Depreciated/Amortized	10,345,501	3,163,192	(1,785,748)	11,722,945
Less Accumulated Depreciation/Amortization for:				
Right-to-Use Buildings	(1,165,941)	(1,193,492)	613,342	(1,746,091)
Right-to-Use Equipment	(846,411)	(1,207,761)	1,127,519	(926,653)
Total Accumulated Depreciation/ Amortization	(2,012,352)	(2,401,253)	1,740,861	(2,672,744)
Total Right-to-Use Capital Assets Being Depreciated/Amortized, Net	8,333,149	761,939	(44,887)	9,050,201
Subscription-Based Information Technology Arrangements Being Depreciated/Amortized:				
Subscription-Based Information Technology Arrangements	9,952,931	9,645,218	-	19,598,149
Less Accumulated Depreciation/Amortization for:				
Subscription-Based Information Technology Arrangements	-	(4,265,256)	-	(4,265,256)
Total Subscription-Based Information Technology Arrangements Being Depreciated/Amortized, Net	9,952,931	5,379,962	-	15,332,893
Total Capital Assets Being Depreciated/ Amortized, Net	2,171,437,359	16,683,765	(14,405,574)	2,173,715,550
Governmental Activities Capital Assets, Net	$ 3,252,367,663	$ 133,010,817	$ (74,403,008)	$ 3,310,975,472

NOTE 6 CAPITAL ASSETS (CONTINUED)

Business-Type Activities:	October 1, 2022	Additions	Deletions	September 30, 2023
Capital Assets Not Being Depreciated/Amortized:				
Land and Right of Way	$ 19,535,182	$ 989,330	$ (657,915)	$ 19,866,597
Intangibles - Easements	2,697,433	513,630	(47,857)	3,163,206
Construction in Progress	84,678,380	38,883,925	(24,261,331)	99,300,974
Total Capital Assets Not Being Depreciated/Amortized	106,910,995	40,386,885	(24,967,103)	122,330,777
Capital Assets Being Depreciated/Amortized:				
Buildings and Improvements	914,048,864	39,321,811	(390,874)	952,979,801
Equipment	18,030,298	3,352,614	(2,668,748)	18,714,164
Infrastructure	95,783	3,718,754	-	3,814,537
Intangibles - Software	7,216,598	64,372	-	7,280,970
Total Capital Assets Being Depreciated/Amortized	939,391,543	46,457,551	(3,059,622)	982,789,472
Less Accumulated Depreciation/Amortization for:				
Buildings and Improvements	(291,793,004)	(21,722,634)	312,699	(313,202,939)
Equipment	(13,021,312)	(1,435,755)	1,611,320	(12,845,747)
Infrastructure	(85,530)	(1,295)	-	(86,825)
Intangibles - Software	(7,156,656)	(61,017)	-	(7,217,673)
Total Accumulated Depreciation/Amortization	(312,056,502)	(23,220,701)	1,924,019	(333,353,184)
Total Capital Assets Being Depreciated/ Amortized, Net	627,335,041	23,236,850	(1,135,603)	649,436,288
Right-to-Use Capital Assets Being Depreciated/Amortized:				
Right-to-Use Equipment	88,880	47,909	(22,168)	114,621
Less Accumulated Depreciation/Amortization for:				
Right-to-Use Equipment	(33,652)	(33,831)	17,324	(50,159)
Total Right-to-Use Capital Assets Being Depreciated/Amortized, Net	55,228	14,078	(4,844)	64,462
Total Capital Assets Being Depreciated/ Amortized, Net	627,390,269	23,250,928	(1,140,447)	649,500,750
Business-Type Activities Capital Assets, Net	$ 734,301,264	$ 63,637,813	$ (26,107,550)	$ 771,831,527

The beginning balance was restated due to implementation of GASB Statement No. 96, *Subscription-Based Information Technology Arrangements.*

NOTE 6 CAPITAL ASSETS (CONTINUED)

Depreciation/amortization expense was charged to functions/programs of the primary government as follows:

Governmental Activities:	
General Government	$ 9,104,470
Public Safety	18,307,901
Physical Environment	605,868
Transportation	74,430,789
Economic Environment	528,974
Human Services	1,591,975
Culture/Recreation	3,582,438
Capital Assets Held by Internal Service Funds	10,668,503
Total Additions to Accumulated Depreciation/Amortization	$ 118,820,918
Business-Type Activities:	
Utilities	$ 20,330,530
Waste and Recycling	2,734,702
Rohr Nursing Home	189,300
Total Additions to Accumulated Depreciation/Amortization	$ 23,254,532

NOTE 7 LEASES

Lessee Arrangements

The County leases equipment as well as certain operating and office facilities for various terms under long-term, noncancelable lease agreements. The leases expire at various dates through 2040.

Total future minimum lease payments under lease agreements are as follows:

	Governmental Activities		Business-Type Activities		
	Principal	Interest	Principal	Interest	Total
2024	$ 1,579,901	$ 329,234	$ 34,901	$ 1,767	$ 1,945,803
2025	1,480,741	279,817	4,320	608	1,765,486
2026	1,096,069	232,927	4,676	252	1,333,924
2027	367,472	20,170	2,085	101	389,828
2028	319,981	205,492	-	-	525,473
2029-2033	1,947,226	782,151	-	-	2,729,377
2034-2038	2,122,483	46,524	-	-	2,169,007
2039 and Thereafter	561,862	32,915	-	-	594,777
Total Minimum Lease Payments	$ 9,475,735	$ 1,929,230	$ 45,982	$ 2,728	$ 11,453,675

NOTE 7 LEASES (CONTINUED)

Lessee Arrangements (Continued)

Right-to-use assets acquired through outstanding leases are shown below, by underlying asset class.

	Governmental Activities	Business-Type Activities
Equipment	$ 930,164	$ 114,621
Buildings	10,792,781	-
Less: Accumulated Amortization	(2,672,744)	(50,159)
Total	$ 9,050,201	$ 64,462

Lessor Arrangements

The County, acting as lessor, leases office space and cell towers under long-term, noncancelable lease agreements. The leases expire at various dates through 2033 and provide for renewal options ranging from three months to six years. During the year ended September 30, 2023, the County recognized $1,073,871 and $265,195 in lease revenue and interest revenue, respectively, pursuant to these contracts.

Total future minimum lease payments to be received under lease agreements are as follows:

	Governmental Activities		
	Principal	Interest	Total
2024	$ 1,442,921	$ 248,827	$ 1,691,748
2025	1,518,974	189,666	1,708,640
2026	1,592,122	128,817	1,720,939
2027	1,668,777	99,146	1,767,923
2028	509,792	70,170	579,962
2029-2033	95,079	54,417	149,496
Total Minimum Lease Receipts	$ 6,827,665	$ 791,043	$ 7,618,708

NOTE 8 SUBSCRIPTION-BASED INFORMATION TECHNOLOGY ARRANGEMENTS (SBITA)

SBITAs entered into by the County are included as other financing sources and capital outlay expenditures in the Statement of Revenues, Expenditures, and Changes in Fund Balance in the year of inception. Payments made in accordance with the SBITA terms are reported as debt service expenditures in the Statement of Revenues, Expenditures, and Changes in Fund Balance as they are incurred.

During the year ended September 30, 2023, the County entered into SBITAs in the amount of $8,792,360. During the year ended September 30, 2023, the County's principal and interest payments on SBITAs totaled $6,809,025.

NOTE 8 SUBSCRIPTION-BASED INFORMATION TECHNOLOGY ARRANGEMENTS (SBITA) (CONTINUED)

Total future minimum SBITA payments under subscription agreements are as follows:

	Principal	Interest	Total
2024	$ 4,689,883	$ 329,411	$ 5,019,294
2025	4,050,504	143,700	4,194,204
2026	1,143,880	19,742	1,163,622
2027	735,791	2,809	738,600
2028	553,573	90	553,663
2029-2033	1,214,135	52,079	1,266,214
Total Minimum Subscription Payments	$ 12,387,766	$ 547,831	$ 12,935,597

NOTE 9 RISK MANAGEMENT

The County is exposed to various risk of loss related to theft of, damage to and destruction of assets, errors and omissions, injuries to employees and natural disasters. A self-insurance program is effectively maintained by the County to administer insurance activities related to workers' compensation insurance, general and employment practices liability, auto liability and health. The County's self-insurance program covers operations of the Board of County Commissioners and the constitutional officers. Under the program, the County has retention limits for each type of claim, which is covered by commercial insurance purchased by the County. Additional information regarding the self-insured employee health plan can be found in Note 10. The County also maintains fully-insured policies with several different carriers for property insurance with the total insured value for all properties estimated at $993,188,626.

There have been no significant reductions in insurance coverage in the last year. Settled claims have not exceeded the insurance provided by third-party carriers in any of the last three years.

Litigation

Various suits and claims arising in the ordinary course of operations, some of which involve substantial amounts, are pending against the County. While the ultimate effect of such litigation cannot be ascertained at this time, in the opinion of counsel for the County, the liabilities which may arise from such action would not result in losses which would materially affect the financial position of the County or the results of its operations.

NOTE 9 RISK MANAGEMENT (CONTINUED)

Claim Type	County Coverage (Deductible / Self-insured Amount)	Excess Carrier's Coverage
Property	Deductible $ 1,000,000 except for as below: Named Windstorm 3% of TIV with $ 5,000,000 Maximum $ 1,000,000 Builders Risk	$ 20,000,000 Named Windstorm $ 50,000,000 All Other Perils (AOP), except $100,000,000 AOP losses sustained at Courthouse $ 50,000,000 Builder's Risk $ 25,000,000 Earthquake Aggregate $ 20,000,000 Flood Aggregate $ 10,000,000 Flood Aggregate (zones A & V)
General and Employment Practices Liability	$ 1,500,000 Self-insurance Retention Sovereign immunity limits: $ 200,000 Any One Person $ 300,000 Any One Claim	$ 5,000,000 Per Occurrence $ 10,000,000 Aggregate
General and Auto Liability	$ 1,500,000 Self-insured Retention Sovereign immunity limits: $ 200,000 Any One Person $ 300,000 Any One Claim	$ 5,000,000 Per Occurrence
Employee Health	$ 1,000,000 Self-insurance Retention	Unlimited Stop Loss
Workers Compensation	$ 1,500,000 Self-insured Retention $ 1,000,000 Employers Liability	Workers Compensation Statutory Employers Liability - No Excess Coverage

NOTE 10 SELF-INSURED EMPLOYEE HEALTH PLAN

The County provides a self-insured health plan for all eligible employees, retirees under the age of 65, and their dependents. Medical claims for the self-insured plan are paid from premium contributions made by participants and the County. The amount of the contribution toward the premium paid by the participant and the County are determined by projected claims based on historical and actuarial experience. Claim liabilities are recorded when it is probable to determine that a liability has been incurred and the amount can be reasonably estimated. This estimate is based on the County's actual claims incurred and payment patterns. The County incurred no claims against its stop loss policy in the current fiscal year.

The following table shows the changes in aggregate liabilities for claims for the past two fiscal years:

Fiscal Year	Beginning Balance	Incurred Claims	Payments	Ending Balance
2023	$ 5,760,000	$ 38,007,627	$ 38,017,627	$ 5,750,000
2022	6,020,000	37,579,479	37,839,479	5,760,000

NOTE 11 LONG-TERM LIABILITIES

The following is a summary of the changes in long-term liabilities of the County for the year ended September 30, 2023:

	October 1, 2022	Additions	Deletions	September 30, 2023	Due Within One Year
Governmental Activities:					
Revenue Bonds Payable from Direct Borrowings	$ 56,105,000	$ -	$ (2,915,000)	$ 53,190,000	$ 3,030,000
Plus Deferred Amounts:					
For Issuance Premium	3,336,238	-	(256,634)	3,079,604	256,634
Net Bonds Payable	59,441,238	-	(3,171,634)	56,269,604	3,286,634
Direct Borrowings:					
Interlocal Agreements	30,537,597	-	(1,976,842)	28,560,755	2,038,959
Notes Payable	72,319,903	-	(8,633,883)	63,686,020	8,832,478
Lease Liability	8,619,263	3,129,695	(2,273,223)	9,475,735	1,579,901
SBITA Liability	10,075,020	8,792,360	(6,479,614)	12,387,766	4,689,883
Compensated Absences	18,202,727	25,232,287	(24,184,042)	19,250,972	9,392,015
Self-Insurance Liability	11,460,000	6,187,025	(5,697,025)	11,950,000	5,150,000
Governmental Activities Long-Term Liabilities	$ 210,655,748	$ 43,341,367	$ (52,416,263)	$ 201,580,852	$ 34,969,870
Business-Type Activities:					
Revenue Bonds Payable from Direct Borrowings	$ 142,795,000	$ -	$ (4,425,000)	$ 138,370,000	$ 4,635,000
Plus Deferred Amounts:					
For Issuance Premium	21,363,793	-	(1,339,860)	20,023,933	1,339,860
Net Bonds Payable	164,158,793	-	(5,764,860)	158,393,933	5,974,860
Direct Borrowings:					
Interlocal Agreements	1,696,255	-	(201,218)	1,495,037	201,217
Contracts Payable	58,880	-	-	58,880	-
Closure and Long-Term Care	39,510,023	1,836,214	-	41,346,237	-
Lease Liability	54,933	47,912	(56,863)	45,982	34,901
Compensated Absences	1,012,535	1,763,799	(1,719,955)	1,056,379	1,056,379
Other Long-Term Liabilities	377,985	-	(351,386)	26,599	-
Business-Type Activities Long-Term Liabilities	$ 206,869,404	$ 3,647,925	$ (8,094,282)	$ 202,423,047	$ 7,267,357

The beginning balance was restated due to implementation of GASB Statement No. 96, *Subscription-Based Information Technology Arrangements.*

Long-term liabilities are typically liquidated by the individual fund to which the liability is directly associated. Claims and judgments are typically liquidated by the General Fund and charged to the funds to which a portion of the liabilities directly relates.

The self-insurance claims liability consists of $11,950,000 for workers' compensation, general liability and employment practices, and automobile liability.

NOTE 11 LONG-TERM LIABILITIES (CONTINUED)

Revenue Bonds, Notes, and Interlocal Agreements

Revenue bonds payable and interlocal agreements at September 30, 2023, are comprised of the following individual issues:

Business-Type Activities - Revenue Bonds Payable	Amount
$43,815,000 in Utility System Revenue Refunding Bonds, Series 2012; due in annual installments of $1,568,038 to $4,818,000, including interest, through October 1, 2029, with principal payments beginning October 1, 2018; interest rate ranging from 3% to 5%; collateralized by an irrevocable senior lien on gross revenues derived from the operation of the system and certain connection charges.	$ 16,215,000
$53,630,000 in Utility System Revenue and Refunding Bonds, Series 2013; due in annual installments of $1,954,715 to $12,596,000, including interest through October 1, 2043; interest ranging from 1.75% to 5.0%; collateralized by an irrevocable senior lien on gross revenues derived from the operation of the system and certain connection charges.	4,885,000
$41,740,000 in Utility System Revenue Refunding Bonds, Series 2014A, Utility System Revenue Refunding Bonds, Series 2014B and Utility System Revenue Refunding Bonds, Series 2014C (not being reoffered pursuant to a Tender and Purchase Agreement with Citibank); due in annual installments of $904,058 to $7,708,313, including interest through October 1, 2034; interest ranging from 0.58% to 5.0%; collateralized by an irrevocable senior lien on gross revenues derived from the operation of the system and certain connection charges.	29,720,000
$87,550,000 in Utility System Revenue and Refunding Bonds, Series 2020; due in annual installments of $3,108,750 to $11,886,600, including interest through October 1, 2043; interest ranging from 1.75% to 5.0%; collateralized by an irrevocable senior lien on gross revenues derived from the operation of the system and certain connection charges.	87,550,000
Total Business-Type Activities - Revenue Bonds Payable	138,370,000
Business Type Activities - Interlocal Agreements	
$4,050,046 interlocal agreement with the City of Bartow due in annual installments of $201,217 through August 15, 2031, collateralized by a portion of operating revenue.	1,495,037
Total Business-Type Activities - Interlocal Agreements	1,495,037
Total Business-Type Activities - Revenue Bonds Payable and Interlocal Agreement Payable	$ 139,865,037

NOTE 11 LONG-TERM LIABILITIES (CONTINUED)

Revenue Bonds, Notes, and Interlocal Agreements (Continued)

Governmental Activities - Revenue Bonds Payable	Amount
$71,510,000 in Public Facilities Revenue Refunding Bonds, Series 2014, due in annual installments of $1,787,556 to $5,453,600, including interest through December 1, 2035; interest ranging from 3.0% to 5.0%; collateralized by a pledge of revenues from the State Revenue Sharing Trust Funds, and 8.0% of the 10.0% public service tax accruing to the County under provisions of Chapter 210, *Florida Statutes*, Section 212.20 and Chapter 125, *Florida Statutes*; Chapter 218, Part II, *Florida Statutes*; Section 166.231, *Florida Statutes.*	$ 53,190,000
Total Governmental Activities - Revenue Bonds Payable	53,190,000

Governmental Activities - Revenue Notes Payable	
$18,157,000 in Public Facilities Revenue Refunding Note, Series 2015, due in annual installments of $592,356 to $2,151,780; including interest through December 1, 2026; interest of 2.14%; collateralized by a pledge of State Revenue Sharing Trust Funds and 8.0% of the 10.0% public service tax accruing to the County under provisions of Section 210, *Florida Statutes*, Section 212.20 and Chapter 125, *Florida Statutes*; Chapter 218, Part II, *Florida Statutes*; Section 166.231, *Florida Statutes*.	8,090,000
$27,062,000 in Promissory Note, Series 2020A, due in annual installments of $648,285 to $2,249,066; including interest through April 1, 2035; interest of 2.20%; collateralized by a non-ad valorem revenue.	23,681,020
$41,955,000 in Promissory Note, Series 2020C, due in annual installments of $611,319 to $5,741,775; including interest through December 1, 2029; interest of 1.95%; collateralized by non-ad valorem revenue.	31,915,000
Total Governmental Activities - Revenue Notes Payable	$ 63,686,020

NOTE 11 LONG-TERM LIABILITIES (CONTINUED)

Revenue Bonds, Notes, and Interlocal Agreements (Continued)

Governmental Activities - Interlocal Agreements	Amount
$5,500,000 interlocal agreement with the City of Auburndale due in annual installments not to exceed $303,672, through October 2035; collateralized by a portion of the local 4% and 5% of the Tourist Development Tax.	$ 3,250,000
$13,616,000 interlocal agreement with the City of Lakeland (Joker Marchant Stadium) due in annual installments not to exceed $1,044,561, through September 2036; collateralized by a portion of the Tourist Development Tax.	9,928,655
$6,718,697 interlocal agreement with the City of Lakeland due in annual installments not to exceed $537,016, through October 2032; collateralized by a portion of the local 4% and 5% of the Tourist Development Tax.	4,312,781
$10,000,000 interlocal agreement with the City of Winter Haven (Chain of Lakes) due in annual installments not to exceed $786,375, through September 2037.	7,895,000
$3,500,000 interlocal agreement with the City of Auburndale due in annual installments not to exceed $381,325, through December 2030; collateralized by a portion of the local 4% and 5% of the Tourist Development Tax.	3,174,319
Total Governmental Activities - Interlocal Agreements	28,560,755
Total Governmental Activities - Revenue Bonds Payable, Revenue Notes Payable, and Interlocal Agreements Payable	$ 145,436,775

NOTE 11 LONG-TERM LIABILITIES (CONTINUED)

Revenue Bonds, Notes, and Interlocal Agreements (Continued)

Annual debt service requirements to maturity for bonds, notes, and interlocal agreements are as follows:

	Governmental Activities			
	Bonds		Notes from Direct Borrowings	
Year Ending September 30,	Principal	Interest	Principal	Interest
2024	$ 3,030,000	$ 2,341,200	$ 10,871,437	$ 2,158,006
2025	3,180,000	2,185,950	11,134,109	1,915,976
2026	3,340,000	2,022,950	11,413,797	1,667,742
2027	3,510,000	1,851,700	11,695,562	1,413,087
2028	3,685,000	1,671,825	7,664,458	1,196,146
2029-2033	21,325,000	5,423,550	28,885,130	3,554,791
2034-2038	15,120,000	923,000	10,582,282	759,820
Total	$ 53,190,000	$ 16,420,175	$ 92,246,775	$ 12,665,568

	Business Type Activities			
	Bonds		Notes from Direct Borrowings	
Year Ending September 30,	Principal	Interest	Principal	Interest
2024	$ 4,635,000	$ 5,986,500	$ 201,217	$ -
2025	4,865,000	6,754,750	201,217	-
2026	5,160,000	5,511,500	201,217	-
2027	5,225,000	5,260,375	201,217	-
2028	5,475,000	5,014,125	201,217	-
2029-2033	32,305,000	21,312,748	488,952	-
2034-2038	32,450,000	14,088,825	-	-
2039-2043	48,255,000	6,160,950	-	-
Total	$ 138,370,000	$ 70,089,773	$ 1,495,037	$ -

There are a number of limitations and restrictions contained in the various bond indentures. As of September 30, 2023, all funds are being maintained in accordance with the ordinances and resolutions.

The County's revenue bonds and notes payable include provisions that in the event of default, all outstanding interest and principal will be due on demand. Events of default include nonpayment of interest and principal, incurring new debt above amounts allowed by the lender and other administrative requirements. The County is not in default on any long-term liabilities.

NOTE 11 LONG-TERM LIABILITIES (CONTINUED)

Revenue Bonds – Pledged Future Revenues

Polk County Board of County Commissioners has pledged future water and sewer customer revenues, net of specified operating expenses, to repay $138,370,000 in revenue bonds issued in, 2012, 2013, 2014, and 2020. Proceeds from the bonds were used to finance the cost of the acquisition and construction of additions, extensions and improvements to the System. Principal and interest on the bonds are payable through 2043, from the water and sewer gross revenues and connection charges. Annual principal and interest on the bonds are expected to require approximately 9% of such gross revenues and connection charges. Principal and interest paid for the year ended September 30, 2023, was $10,617,557.

Revenue Bonds Refunding

Bonds are refunded to retire all or a portion of an outstanding bond issue. Most typically, refunding is done to refinance at a lower interest rate to reduce overall debt service. Certain issues of bonds may be refunded prior to the call date, known as an advance refunding.

Future principal and interest payments on refunded bonds have been provided through advance refunding bond issues whereby refunding bonds are issued and the net proceeds, plus any additional resources that may be required, are used to purchase securities issued and guaranteed by the United States government. The County then deposits these securities in an irrevocable trust under an escrow agreement which states that all proceeds from the trust will be used to fund the principal and interest payments of the previously issued debt being refunded. The trust deposits have been computed so that the securities in the trust, along with future cash flows generated by the securities, will be sufficient to service the previously issued bonds.

Closure and Long-Term Care Costs

State and federal laws and regulations require that a final cover be placed on all landfill sites when they are no longer accepting waste and that certain maintenance and monitoring functions are performed at the respective sites for thirty years after closure. Although closure and long-term care costs will be paid only near or after the date that the landfill stops accepting waste, a portion of these closure and long-term care costs are reported as an operating expense in each period based on the landfill capacity used as of each balance sheet date. The $41,346,237 payable from restricted assets reported as landfill closure and long-term care liability at September 30, 2023, represents the cumulative amount reported to date based on the use of 77.31% of the estimated capacity for all landfill sites. These amounts are estimated based on what it would cost to perform all closure and long-term care as of September 30, 2023. County landfills are permitted to remain open through 2038. One phase of the County's current landfill is not open yet and one phase is expected to close within the next 24 months. Actual costs may be higher due to inflation, changes in technology, or changes in regulations.

NOTE 11 LONG-TERM LIABILITIES (CONTINUED)

Closure and Long-Term Care Costs (Continued)

State and federal laws and regulations require that annual contributions be made to a trust to finance closure and long-term care. At September 30, 2023, cash, investments and receivables of $41,346,237 are held for these purposes; therefore, the County is in compliance with financial assurance requirements. These assets are reported as Restricted Assets on the statement of net position. Future inflation costs are expected to be paid from interest earnings on these annual contributions. However, if interest earnings are inadequate or additional long-term care requirements are determined (due to changes in technology or applicable laws or regulations, for example), these costs may need to be covered by charges to future landfill users or from future tax revenue.

Each year the Florida Department of Environmental Protection (FLDEP) requires the County to assess the estimate of post-closure costs for each landfill owned by the County. During the year ended September 30, 2023, the post-closure liability increased by $1,836,214, for an ending balance of $41,346,237.

Compensated Absences

The liability for compensated absences is liquidated in the fund in which an employee's payroll expense is normally recorded. The significant funds that have been used in prior years to liquidate this liability have been the General, Utilities, and Fire Rescue Funds. Total available vacation and sick leave hours are multiplied by the current pay rate to determine the accrued liability. The County uses the last-in, first-out (LIFO) method of recognizing the use of vacation and sick leave hours. Employees are charged for the last day of vacation or sick leave earned when the leave is used. Thus, unless it is anticipated that vacation or sick leave will be used in excess of a normal year's accumulation, no additional expenditures are accrued.

Self-Insurance

In an effort to combat the rising cost of insurance premiums and the unavailability of coverage, the County has initiated self-insured workers' compensation, general liability, employment practices and automobile liability programs. The programs effectively interrelate between an independent risk manager, a loss control consultant, an excess reinsurer, and County management.

NOTE 11 LONG-TERM LIABILITIES (CONTINUED)

Self-Insurance (Continued)

The changes in aggregate liability for claims and judgments for the past two fiscal years are:

Year Ended September 30,	Beginning Balance	Current Year Claims and Changes in Estimates	Current Year Claims Payments	Ending Balance
2023:				
Worker's Compensation	$ 8,620,000	$ 3,579,450	$ 3,619,450	$ 8,580,000
General and Employment Practices Liability	1,810,000	533,845	653,845	1,690,000
Automobile Liability	1,030,000	2,073,730	1,423,730	1,680,000
Total Self-Insurance Liability	$ 11,460,000	$ 6,187,025	$ 5,697,025	$ 11,950,000
2022:				
Worker's Compensation	$ 9,240,000	$ 3,858,574	$ 4,478,574	$ 8,620,000
General and Employment Practices Liability	2,510,000	(355,076)	344,924	1,810,000
Automobile Liability	1,010,000	991,808	971,808	1,030,000
Total Self-Insurance Liability	$ 12,760,000	$ 4,495,306	$ 5,795,306	$ 11,460,000

Interlocal Agreements

The County has entered into Interlocal agreements, in accordance with *Florida Statute* 163.01, with various municipalities within Polk County, Florida. The County and the various municipalities have joint powers to develop projects that contribute to economic development of Polk County, Florida. The County's participation in these projects include providing financing for a portion of the projects. The amounts contributed to these projects are disclosed in this footnote including the term and annual payments. These ventures are funded primarily through the tourism development tax. In addition to providing financing, the County provides other services to the developments including marketing, construction development oversight, and economic development services. These ventures allow for a method for equitably providing for and allocating and financing the capital and operating costs, including payments to reserve funds authorized by law and payments of principal and interest on obligations. The method is established by the participating parties to the interlocal agreement on a ratio of full valuation of real property, on the basis of the amount of services rendered or to be rendered or benefits received or conferred or to be received or conferred, or on any other equitable basis, subject to such limitations as may be contained in the constitution and statutes of this state.

Pension and Other Postemployment Benefits (OPEB)

The liabilities for pension and OPEB are liquidated in the fund in which an employee's payroll expense is normally recorded. The significant funds that have been used in prior years to liquidate these liabilities have been the General, Utilities, and Fire Rescue Funds. Additional disclosure for Pension and OPEB can be found in Note 12 and Note 13, respectively of the financial statements.

NOTE 12 RETIREMENT PLANS

Background

The Florida Retirement System (FRS) was created by Chapter 121, *Florida Statutes*, to provide a defined benefit pension plan for participating public employees. The FRS was amended in 1998 to add the Deferred Retirement Option Program under the defined benefit plan and amended in 2000 to provide a defined contribution plan alternative to the defined benefit plan for FRS members effective July 1, 2002. This integrated defined contribution pension plan is the FRS Investment Plan. Chapter 112, *Florida Statutes*, established the Retiree Health Insurance Subsidy (HIS) Program, a cost-sharing multiple-employer defined benefit pension plan, to assist retired members of any State-administered retirement system in paying the costs of health insurance.

Essentially all regular employees of the County are eligible to enroll as members of the State-administered FRS. Provisions relating to the FRS are established by Chapters 121 and 122, *Florida Statutes*; Chapter 112, Part IV, *Florida Statutes*; Chapter 238, *Florida Statutes*; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. Such provisions may be amended at any time by further action from the Florida Legislature. The FRS is a single retirement system administered by the Florida Department of Management Services, Division of Retirement, and consists of the two cost sharing, multiple-employer defined benefit plans and other nonintegrated programs. An annual comprehensive financial report of the FRS, which includes its financial statements, required supplementary information, actuarial report, and other relevant information, is available from the Florida Department of Management Services' website (www.dms.myflorida.com).

The County's aggregate pension liability, deferred outflows of resources related to pensions, deferred inflows of resources related to pensions, and pension expense for all plans total $482,287,856, $102,299,607, $24,652,374, and $60,331,544, respectively.

Florida Retirement System Pension Plan

Plan Description

The Florida Retirement System Pension Plan (FRS Plan) is a cost-sharing multiple-employer defined benefit pension plan, with a Deferred Retirement Option Program (DROP) for eligible employees. The general classes of membership are as follows:

- *Regular Class* – Members of the FRS who do not qualify for membership in the other classes.
- *Elected County Officers Class* – Members who hold specified elective offices in local government.
- *Senior Management Service Class (SMSC)* – Members in senior management level positions.
- *Special Risk Class* – Members who are special risk employees, such as law enforcement officers, meet the criteria to qualify for this class.

NOTE 12 RETIREMENT PLANS (CONTINUED)

Florida Retirement System Pension Plan (Continued)

Plan Description (Continued)

Employees enrolled in the FRS Plan prior to July 1, 2011, vest at six years of creditable service and employees enrolled in the FRS Plan on or after July 1, 2011, vest at eight years of creditable service. All vested members, enrolled prior to July 1, 2011, are eligible for normal retirement benefits at age 62 or at any age after 30 years of service, except for members classified as special risk who are eligible for normal retirement benefits at age 55 or at any age after 25 years of service. All members enrolled in the FRS Plan on or after July 1, 2011, once vested, are eligible for normal retirement benefits at age 65 or any time after 33 years of creditable service, except for members classified as special risk who are eligible for normal retirement benefits at age 60 or at any age after 30 years of service. Employees enrolled in the FRS Plan may include up to four years of credit for military service toward creditable service. The FRS Plan also includes an early retirement provision; however, there is a benefit reduction for each year a member retires before his or her normal retirement date. The FRS Plan provides retirement, disability, death benefits, and annual cost-of-living adjustments to eligible participants.

DROP, subject to provisions of Section 121.091, *Florida Statutes*, permits employees eligible for normal retirement under the FRS Plan to defer receipt of monthly benefit payments while continuing employment with an FRS participating employer. An employee may participate in DROP for a period not to exceed 96 months after electing to participate, except that certain instructional personnel may participate for up to 120 months. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest. The net pension liability does not include amounts for DROP participants, as these members are considered retired and are not accruing additional pension benefits.

Benefits Provided

Benefits under the FRS Plan are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the member's five highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the member's 8 highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on the retirement class to which the member belonged when the service credit was earned. Members are eligible for in-line-of-duty or regular disability and survivors' benefits.

NOTE 12 RETIREMENT PLANS (CONTINUED)

Florida Retirement System Pension Plan (Continued)

Benefits Provided (Continued)

The following chart shows the percentage value for each year of service credit earned:

Class, Initial Enrollment, and Retirement Age/Years of Service	Percent Value
Regular Class Members Initially Enrolled Before July 1, 2011	
Retirement Up to Age 62 or Up to 30 Years of Service	1.60 %
Retirement Up to Age 63 or Up to 31 Years of Service	1.63
Retirement Up to Age 64 or Up to 32 Years of Service	1.65
Retirement Up to Age 65 or Up to 33 Years of Service	1.68
Regular Class Members Initially Enrolled On or After July 1, 2011	
Retirement Up to Age 65 or Up to 33 Years of Service	1.60
Retirement Up to Age 66 or Up to 34 Years of Service	1.63
Retirement Up to Age 67 or Up to 35 Years of Service	1.65
Retirement Up to Age 68 or Up to 36 Years of Service	1.68
Elected County Officers	3.00
Senior Management Service Class	2.00
Special Risk Regular	
Service from December 1, 1970 through September 30, 1974	2.00
Service On and After October 1, 1974	3.00

As provided in Section 121.101, *Florida Statutes*, if the member is initially enrolled in the FRS before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is 3% per year. If the member is initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of 3% determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by 3%. FRS Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

Contributions

The Florida Legislature establishes contribution rates for participating employers and employees. Effective July 1, 2011, all FRS Plan members (except those in DROP) are required to make 3% employee contributions on a pretax basis. The employer contribution rates by job class for the periods from October 1, 2022, through June 30, 2023, and from July 1, 2023, through September 30, 2023, respectively, were as follows: Regular employees 11.92% and 13.57%; Special Risk employees 27.83% and 32.67%; County Elected Officials 57.00% and 58.68%; Senior Management Services 31.57% and 34.52%; and DROP participants 18.60% and 21.13%. The County's contributions to the FRS Plan were $46,488,928 for the year ended September 30, 2023.

NOTE 12 RETIREMENT PLANS (CONTINUED)

Florida Retirement System Pension Plan (Continued)

Pension Costs

At September 30, 2023, the County reported a liability of $373,229,371 for its proportionate share of the FRS Plan's net pension liability. The net pension liability was measured as of June 30, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2023. The County's proportion of the net pension liability was based on the County's contributions received by FRS during the measurement period for employer payroll paid dates from July 1, 2022, through June 30, 2023, relative to the total employer contributions received from all of FRS's participating employers. At June 30, 2023, the County's proportion was 0.936660014%, which was an increase of 0.008038999% from its proportion measured as of June 30, 2022.

For the year ended September 30, 2023, the County recognized pension expense of $75,350,252 for its proportionate share of the FRS Plan's pension expense. In addition, the County reported its proportionate share of the FRS Plan's deferred outflows of resources and deferred inflows of resources from the following sources:

Description	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences Between Expected and Actual Economic Experience	$ 35,043,017	$ -
Changes in Actuarial Assumptions	24,330,187	-
Net Difference Between Projected and Actual Earnings on Pension Plan Investments	15,587,069	-
Changes in Proportion and Differences Between the County's Contributions and Proportionate Share of Contributions	6,224,701	13,812,373
County's Contributions Subsequent to the Measurement Date	12,958,512	-
Total	$ 94,143,486	$ 13,812,373

An amount of $12,958,512 reported as deferred outflows of resources related to pensions resulting from County contributions to the FRS Plan subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended September 30, 2024. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized as an increase (decrease) in pension expense as follows:

Year Ending September 30,	Amount
2024	$ 7,735,414
2025	(6,957,011)
2026	58,672,554
2027	6,125,247
2028	1,796,397
Total	$ 67,372,601

NOTE 12 RETIREMENT PLANS (CONTINUED)

Florida Retirement System Pension Plan (Continued)

Actuarial Assumptions

The total pension liability in the July 1, 2023, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.40% Per Year
Salary Increases	3.25%, Average, Including Inflation
Investment Rate of Return	6.70%, Net of Pension Plan Expense

Mortality rates were based on the PUB-2010 base table which varies by member category and sex, projected generationally with Scale MP-2018. The actuarial assumptions used in the July 1, 2023 valuation for the June 30, 2023 measurement date were based on the results of an actuarial experience study for the period July 1, 2013 through June 30, 2018.

The long-term expected rate of return on pension plan investments was not based on historical returns, but instead is based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions and includes an adjustment for the inflation assumption.

The target allocation, as outlined in the FRS Plan's investment policy, and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Annual Arithmetic Return	Compound Annual (Geometric) Return	Standard Deviation
Cash	1.0 %	2.9 %	2.9 %	1.1 %
Fixed Income	19.8	4.5	4.4	3.4
Global Equity	54.0	8.7	7.1	18.1
Real Estate (Property)	10.3	7.6	6.6	14.8
Private Equity	11.1	11.9	8.8	26.3
Strategic Investments	3.8	6.3	6.1	7.7
Totals	100.0 %			
Assumed Inflation - Mean			2.4	1.4

NOTE 12 RETIREMENT PLANS (CONTINUED)

Florida Retirement System Pension Plan (Continued)

Discount Rate

The discount rate used to measure the total pension liability was 6.70% for the FRS Plan, which was no change from the rate as of June 30, 2022. The projection of cash flows used to determine the discount rate assumed that employee and employer contributions will be made at the rate specified in statute. Based on that assumption, each of the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Pension Liability Sensitivity

The following presents the County's proportionate share of the net pension liability for the FRS Plan, calculated using the discount rate disclosed in the preceding paragraph, as well as what the County's proportionate share of the net pension liability would be if it were calculated using a discount rate one percentage point lower or one percentage point higher than the current discount rate:

Description	1% Decrease in Discount Rate	Current Discount Rate	1% Increase in Discount Rate
FRS Plan Discount Rate	5.70%	6.70%	7.70%
County's Proportionate Share of the FRS Plan Net Pension Liability	$ 637,551,764	$ 373,229,371	$ 152,092,062

Pension Plan Fiduciary Net Position

Detailed information about the FRS Plan's fiduciary's net position is available in a separately-issued FRS Pension Plan and Other State-Administered Systems Annual Comprehensive Financial Report. That report may be obtained through the Florida Department of Management Services website (www.dms.myflorida.com).

Retiree Health Insurance Subsidy Program

Plan Description

The Retiree Health Insurance Subsidy Program (HIS Plan) is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, *Florida Statutes*, and may be amended by the Florida Legislature at any time. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

NOTE 12 RETIREMENT PLANS (CONTINUED)

Retiree Health Insurance Subsidy Program (Continued)

Benefits Provided

Eligible retirees and beneficiaries received a monthly HIS payment of $7.50 for each year of creditable service completed at the time of retirement, with a minimum HIS payment of $45 and a maximum HIS payment of $225 per month, pursuant to Section 112.363, *Florida Statutes*. To be eligible to receive a HIS Plan benefit, a retiree under a state-administered retirement system must provide proof of health insurance coverage, which may include Medicare.

Contributions

The HIS Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended June 30, 2023, the contribution rate was 1.66% of payroll pursuant to Section 112.363, *Florida Statues*. The County contributed 100% of its statutorily required contributions for the current and preceding three years. HIS Plan contributions are deposited in a separate trust fund from which payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event the legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or canceled. The County's contributions to the HIS Plan were $4,748,785 for the year ended September 30, 2023.

Pension Costs

At September 30, 2023, the County reported a liability of $109,058,485 for its proportionate share of the HIS Plan's net pension liability. The net pension liability was measured as of June 30, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2022, and update procedures were used to determine liabilities as of July 1, 2023. The County's proportion of the net pension liability was based on the County's contributions received during the measurement period for employer payroll paid dates from July 1, 2022, through June 30, 2023, relative to the total employer contributions received from all participating employers. At June 30, 2023, the County's proportion was 0.686708600%, which is a decrease of 0.003477397% from its proportion measured as of June 30, 2022.

NOTE 12 RETIREMENT PLANS (CONTINUED)

Retiree Health Insurance Subsidy Program (Continued)

Pension Costs (Continued)

For the year ended September 30, 2023, the County recognized pension expense of $41,644,128 for its proportionate share of HIS's pension expense. In addition, the County reported its proportionate share of HIS's deferred outflows of resources and deferred inflows of resources from the following sources:

Description	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences Between Expected and Actual Economic Experience	$ 1,596,541	$ 255,977
Changes in Actuarial Assumptions	2,867,115	9,450,285
Net Difference Between Projected and Actual Earnings on HIS Program Investments	56,319	-
Changes in Proportion and Differences Between the County's Contributions and Proportionate Share of Contributions	2,260,998	1,133,739
County's Contributions Subsequent to the Measurement Date	1,375,148	-
Total	$ 8,156,121	$ 10,840,001

An amount of $1,375,148 reported as deferred outflows of resources related to pensions resulting from County contributions to the HIS Plan subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended September 30, 2024. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized as an increase (decrease) in pension expense as follows:

Year Ending September 30,	Amount
2024	$ (317,495)
2025	(217,310)
2026	(667,184)
2027	(1,758,033)
2028	(1,006,420)
Thereafter	(92,586)
Total	$ (4,059,028)

NOTE 12 RETIREMENT PLANS (CONTINUED)

Retiree Health Insurance Subsidy Program (Continued)

Actuarial Assumptions

The total pension liability in the July 1, 2022 actuarial valuation for the June 30, 2023 measurement date was determined using the following actuarial assumptions, applied to all periods included in the measurement:

HIS Actuarial Assumptions

Inflation	2.40% Per Year
Salary Increases	3.25%, Average, Including Inflation
Municipal Bond Rate	3.65%

Mortality rates were based on the Generational PUB-2010 with Projection Scale MP-2018. The actuarial assumptions used in the July 1, 2022 valuation for the June 30, 2023 measurement date were based on the results of an actuarial experience study for the period July 1, 2013, through June 30, 2018.

Discount Rate

The discount rate used to measure the total pension liability was 3.65% for the HIS Plan, which was a 0.11% increase from the 3.54% rate as of June 30, 2022. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the HIS Plan Sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index.

Pension Liability Sensitivity

The following presents the County's proportionate share of the net pension liability for the HIS Plan, calculated using the discount rate disclosed in the preceding paragraph, as well as what the County's proportionate share of the net pension liability would be if it were calculated using a discount rate one percentage point lower or one percentage point higher than the current discount rate:

Description	1% Decrease in Discount Rate	Current Discount Rate	1% Increase in Discount Rate
HIS Plan Discount Rate	2.65%	3.65%	4.65%
County's Proportionate Share of the HIS Plan Net Pension Liability	$ 124,418,710	$ 109,058,485	$ 96,325,889

NOTE 12 RETIREMENT PLANS (CONTINUED)

Retiree Health Insurance Subsidy Program (Continued)

Pension Plan Fiduciary Net Position

Detailed information about the HIS Plan's fiduciary's net position is available in a separately-issued FRS Pension Plan and Other State-Administered Systems Annual Comprehensive Financial Report. That report may be obtained through the Florida Department of Management Services website (www.dms.myflorida.com).

FRS Investment Plan

The Florida State Board of Administration (SBA) administers the defined contribution plan officially titled the FRS Investment Plan (Investment Plan). The Investment Plan is reported in the SBA's annual financial statements and in the State of Florida Annual Comprehensive Financial Report.

As provided in Section 121.4501, *Florida Statutes*, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. District employees participating in DROP are not eligible to participate in the Investment Plan. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular Class, Elected County Officers, etc.), as the FRS defined benefit plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering the plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.06% of payroll and by forfeited benefits of plan members.

For all membership classes, employees are immediately vested in their own contributions and are vested after 1 year of service for employer contributions and investment earnings. If an accumulated benefit obligation for service credit originally earned under the FRS Plan is transferred to the Investment Plan, the member must have the years of service required for FRS Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Nonvested employer contributions are placed in a suspense account for up to five years. If the employee returns to FRS-covered employment within the five-year period, the employee will regain control over their account. If the employee does not return within the five-year period, the employee will forfeit the accumulated account balance. For the fiscal year ended June 30, 2023, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the County.

NOTE 12 RETIREMENT PLANS (CONTINUED)

FRS Investment Plan (Continued)

After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided; the member may either transfer the account balance to the FRS Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the FRS Plan, or remain in the Investment Plan and rely upon that account balance for retirement income.

The County's contributions to the Investment Plan totaled $8,130,738 for the year ended September 30, 2023.

Employee contributions to the Investment Plan totaled $1,453,656 for the year ended September 30, 2023.

NOTE 13 OTHER POSTEMPLOYMENT BENEFITS

Plan Description

The postemployment benefits plan is a single-employer defined benefit plan administered by the County. In accordance with Section 112.0801, *Florida Statutes,* and as authorized by County Ordinance 2018-073 effective November 20, 2018, and County Ordinance 2020-044 effective January 1, 2021, the County offers retiring employees enrolled in the County's plans at the time of retirement and their covered dependents the opportunity to continue to participate in health and/or life insurance plans through the County's Retiree Benefits Program. The postemployment benefits plan does not issue a separate financial statement.

If an employee wishes to immediately continue group health insurance through the County, the appropriate paperwork must be submitted within 30 days of their employment termination date. A retired employee, who retired on or after November 20, 2018, has a one-time option to elect to cease participation in the group health insurance plan upon retirement, enter into inactive status, and enroll at a later date. A surviving spouse may also elect this one-time option. An employee who retires under a state retirement system or a state optional annuity or retirement program or is placed on disability retirement must immediately begin receiving retirement benefits after leaving County employment to qualify for this benefit. Any employee who retires under the Investment Plan must meet the age and service requirements set forth in Section 121.021(29), *Florida Statutes,* or attained the retirement age specified by Section 72(t)(2)AA)(i) of the Internal Revenue Code and have the years of service required for vesting as set forth in Section 121.021(45), *Florida Statutes*.

NOTE 13 OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)

Plan Description (Continued)

However, an exception to this qualification is that some employees who did not retire, were employed with County government a minimum of 15 years and terminated their employment prior to January 1, 2012, qualified for participation in the Retiree Benefits Program based solely upon their years of service. Retirees age 65 and older and/or their Medicare eligible dependents participate in the fully-insured Medicare Advantage plan and must enroll in the Federal Medicare program (Part A & Part B) to be eligible for enrollment in this plan option. Retirees under the age of 65 may remain on the County's self-insured medical plan.

The premiums for the retirees and dependents participating in the County's health plans are the same as that of active employees. If a retiree was employed before January 1, 2009, elects to continue group health insurance, and was employed by County government for a minimum of ten years, or eight years for elected officials and senior management, the County contributes toward the payment of the premium for the employee only coverage. If an employee retired or entered DROP before January 1, 2012, the County contributes 3% of the retiree's premium for each full year of employment that the employee had with a Polk County agency affiliated with the County's health plan. The maximum contribution that the County will provide to a retiree at 3% per year is 75% of the premium. If an employee retires after January 1, 2012, the County contributes the lesser of $20 per year of service, up to a maximum of $500 or 3% per year of service up to a maximum of 75%. The County does not make a contribution toward premiums for any employee hired after December 31, 2008. The County also subsidizes the premium rates paid by non-Medicare eligible retirees and their dependents by allowing them to participate in the self-insured plans at the blended group (implicitly subsidized) premium rates for both active and non-Medicare eligible retired employees. These rates provide an implicit subsidy because, on an actuarial basis, their current and future claims are expected to result in higher costs to the plan on average than those of active employees.

Employees may also retain the amount of basic life coverage in effect on the group life insurance plan at the time they become a retiree; however, they are fully responsible for the premium.

Funding Policy

The County has not advance-funded or established a funding methodology for the annual Other Postemployment Benefit (OPEB) or the net OPEB obligation. Contribution requirements of the County are established and may be amended through the County. The plan is currently being funded on a pay-as-you-go basis. No trust fund has been established for the plan. The plan does not issue a separate financial report.

NOTE 13 OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)

Employees Covered by Benefit Terms

At September 30, 2023, the following employees were covered by the benefit terms:

Plan Participants:	
Inactive Employees or Beneficiaries Currently Receiving Benefits	1,563
Active Plan Members	4,186
Total Participants	5,749

Total OPEB Liability

The County's Total OPEB liability was measured as of September 30, 2022 and was determined by an actuarial valuation as of September 30, 2022. The following table shows the County's total OPEB liability for the year ended September 30, 2023.

	Total OPEB Liability	Net OPEB Liability
Balance - October 1, 2022	$ 208,784,936	$ 208,784,936
Changes for the Year:		
Service Cost	5,180,152	5,180,152
Interest	4,592,364	4,592,364
Changes in Assumptions	(47,145,598)	(47,145,598)
Differences Between Expected and Actual Experience	1,611,336	1,611,336
Benefit Payments	(8,536,247)	(8,536,247)
Net Changes	(44,297,993)	(44,297,993)
Balance - September 30, 2023	$ 164,486,943	$ 164,486,943

Actuarial Assumptions

The total OPEB liability in the September 30, 2023, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Discount Rate	4.40 %
Inflation	2.50 %
Healthcare Cost Trend Rates	6.50 %

The actuarial cost method used was the Entry Age Normal method.

Mortality tables used for Regular Class and Special Risk Class members in the July 1, 2022 actuarial valuation of the Florida Retirement System. They are based on the results of a statewide experience study covering the period 2013 through 2018.

NOTE 13 OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)

Actuarial Assumptions (Continued)

For plans that do not have formal assets, the discount rate should equal the tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date. For the purpose of this actuarial roll forward, the municipal bond rate is 4.40% (based on the daily rate of Fidelity's "20-Year Municipal GO AA Index" closest to but not later than the measurement date). The discount rate was 2.19% as of the previous measurement date.

Discount Rate Sensitivity

The following presents the total OPEB liability of the County, as well as what the County's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current discount rate:

Description	1% Decrease in Discount Rate	Discount Rate	1% Increase in Discount Rate
OPEB Plan Discount Rate	3.40 %	4.40 %	5.40 %
Total OPEB Liability	$ 182,293,751	$ 164,486,943	$ 149,115,208

Healthcare Trend Rate Sensitivity

The following presents the total OPEB liability of the County, as well as what the County's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

Description	1% Decrease in Healthcare Cost Trend Rate	Healthcare Cost Trend Rate	1% Increase in Healthcare Cost Trend Rate
OPEB Plan Healthcare Cost Rate	5.50 %	6.50 %	7.50 %
Total OPEB Liability	$ 150,734,769	$ 164,486,943	$ 180,264,899

Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended September 30, 2023, the County recognized OPEB expense of $1,392,838. In addition, the County reported deferred inflows of resources from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences Between Expected and Actual Experience	$ 1,475,276	$ 2,074,365
Changes of Assumptions	16,514,018	72,063,904
County's Contributions Subsequent to the Measurement Date	8,665,948	-
Total	$ 26,655,242	$ 74,138,269

NOTE 13 OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)

Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

An amount of $8,665,948 reported as deferred outflows of resources related to OPEB resulting from County Contributions subsequent to measurement date will be recognized as reduction of the total OPEB liability in the year ending September 30, 2024. Amounts reported as deferred inflows and outflows of resources related to OPEB will be amortized over five years and will be recognized as follows:

Year Ending September 30,	Amount
2024	$ (8,379,678)
2025	(8,379,678)
2026	(8,379,678)
2027	(7,858,640)
2028	(2,888,265)
Thereafter	(20,263,036)
Total	$ (56,148,975)

NOTE 14 GOVERNMENTAL FUND BALANCE CLASSIFICATIONS

The County's governmental fund balances as of September 30, 2023, were classified as follows:

	General Fund	Coronavirus Relief Fund	Impact Fees Fund	Nonmajor Governmental Funds	Total Governmental Funds
Nonspendable:					
Prepaids	$ 1,250,235	$ -	$ -	$ 250,047	$ 1,500,282
Advances	249,543	-	-	-	249,543
Inventories	935,738	-	-	-	935,738
Total Nonspendable	2,435,516	-	-	250,047	2,685,563
Restricted:					
Economic Development	2,185,874	-	-	-	2,185,874
Human Services Multi-Purpose Centers and Healthy Families Program	11,393	-	-	-	11,393
Roadway Maintenance, Operations, and Capital	-	-	-	110,836,492	110,836,492
Community Redevelopment Areas	-	-	-	903,448	903,448
Emergency Services	-	-	-	19,039,325	19,039,325
Libraries, Museums and Parks, Maintenance Operations and Capital	126,923	-	-	25,095,278	25,222,201
Law Enforcement	936,530	-	-	5,762,061	6,698,591
Court Related Operation/Technology	-	-	-	6,882,984	6,882,984
Opioid and Other Drug Prevention	-	-	-	7,106,583	7,106,583
Debt Service	-	-	-	6,606,292	6,606,292
Tourism Development	-	-	-	16,454,429	16,454,429
Indigent Healthcare	-	-	-	89,730,020	89,730,020
Impact Fees	-	-	121,491,358	-	121,491,358
Building Code Enforcement	1,866,930	-	-	14,399,011	16,265,941
Election Activities	-	-	-	334,820	334,820
Total Restricted	5,127,650	-	121,491,358	303,150,743	429,769,751
Committed:					
Roadway Maintenance, Operations, and Capital	115,571	-	-	57,084,129	57,199,700
Environmental Lands Acquisition and Maintenance	-	-	-	37,854,038	37,854,038
Emergency Medical Services	-	-	-	26,575,172	26,575,172
Total Committed	115,571	-	-	121,513,339	121,628,910
Assigned:					
Roadway Maintenance, Operations, and Capital	-	-	-	2,236,313	2,236,313
Debt Service	-	-	-	5,488,547	5,488,547
General Capital Improvement Projects	-	-	-	96,825,472	96,825,472
Total Assigned	-	-	-	104,550,332	104,550,332
Unassigned	134,928,575	-	-	(353,639)	134,574,936
Total Fund Balances	$ 142,607,312	$ -	$ 121,491,358	$ 529,110,822	$ 793,209,492

NOTE 15 PROPERTY TAX REVENUES

Taxable values for all property are established as of January 1, which is the date of lien, for the fiscal year starting October 1. Property tax revenues recognized for the year ended September 30, 2023, were levied in January 2022. All taxes are payable on November 1 and due by March 31, or as soon as the assessments roll is certified and delivered to the Tax Collector. Discounts are allowed for early payment at the rate of 4% in November, 3% in December, 2% in January, and 1% in February. Taxes paid in March are without discount. All unpaid taxes become delinquent as of April 1. Virtually all unpaid taxes are collected via the sale of tax certificates on or prior to June 1; therefore, there were no material taxes receivable at fiscal year-end. Any prepaid taxes paid in June through September are accrued as deferred inflows at the fiscal year-end.

NOTE 16 REHABILITATION AND HOMEOWNERSHIP LOAN PROGRAMS

The County has multi and single-family home rehabilitation and homeownership loan programs funded under the Community Development Block Grant (CDBG), HOME Investment Partnership Loan Program (HOME), and the State Housing Initiative Partnership Program (SHIP). If the homeowners remain in their homes for the full term of the deferred loan, the loan is forgiven. If the property is transferred or sold before the end of the loan period, the proceeds from the repayment including interest, if any, are then repaid and returned to the appropriate grant program. If the net proceeds from a voluntary (sale) or involuntary (foreclosure) sale are insufficient to repay the amount of the assistance, the County shall recapture the balance due on the loan or 100% of net proceeds from the sale, whichever is less. If there are no net proceeds from the sale, no repayment is required. A lien is placed against the property to ensure the repayment of the loan and interest, if any. As collection is uncertain on these loans, they are not recognized in the financial statements.

NOTE 17 PROPERTY TAX REVENUES AFFORDABLE HOUSING ASSISTANCE TRUST FUND STATE HOUSING INITIATIVE PARTNERSHIP PROGRAM (SHIP)

The Affordable Housing Assistance Trust Fund – State Housing Initiative Partnership Program (SHIP) is included in the Nonmajor Governmental Funds. Separate financial information for this fund is reported below:

ASSETS	
Cash and Investments	$ 9,432,245
Accounts Receivable	10
Interest Receivable	20,905
Total Assets	$ 9,453,160
LIABILITIES AND FUND BALANCE	
LIABILITIES	
Vouchers Payable	$ 169,945
Unearned Revenue	9,283,215
Total Liabilities	9,453,160
FUND BALANCE	-
Total Liabilities and Fund Balance	$ 9,453,160

	Budget			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
REVENUES				
Intergovernmental	$ 9,757,559	$ 9,757,559	$ 3,066,846	$ (6,690,713)
Interest Income	50,000	50,000	151,754	101,754
Miscellaneous Revenues	250,000	250,000	906,003	656,003
Total Revenues	10,057,559	10,057,559	4,124,603	(5,932,956)
EXPENDITURES				
Economic Environment	10,057,559	10,057,559	4,124,603	5,932,956
Total Expenditures	10,057,559	10,057,559	4,124,603	5,932,956
NET CHANGE IN FUND BALANCE	-	-	-	-
Fund Balance - Beginning of Year	-	-	-	-
FUND BALANCE - END OF YEAR	$ -	$ -	$ -	$ -

NOTE 18 COMMITMENTS AND CONTINGENCIES

Federal Grant Programs

The County participates in a number of federal programs. Grant programs are subject to financial and compliance audits by the grantors or their representatives. The grantor audits of all programs for or including the year ended September 30, 2023, have not been completed. Accordingly, the County's compliance with applicable grant requirements will be established at some future date. The amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time, although the County expects such amounts, if any, to be immaterial.

Litigation

Various suits and claims involving disputed ad valorem real property taxes are pending against Polk County. Portions of these taxes have been voluntarily paid, others have been paid under protest, and in certain instances, there are unpaid balances.

Various other suits and claims arising in the ordinary course of County operations, some of which may involve substantial amounts, are pending against the County. While the ultimate effect of such litigation cannot be ascertained at this time, in the opinion of counsel for the County, the liabilities which may arise from such action would not result in losses which would materially affect the financial position of Polk County or the results of its operations.

Polk Regional Water Cooperative

Background

The Polk Regional Water Cooperative (PRWC) was created on April 1, 2016 by an interlocal agreement between the City of Lake Alfred, City of Auburndale, City of Bartow, City of Davenport, City of Eagle Lake, City of Fort Meade, City of Frostproof, Haines City, City of Lakeland, City of Lake Wales, City of Mulberry, Polk City, City of Winter Haven, Town of Dundee, Town of Lake Hamilton and Polk County in accordance with Chapters 163 and 373 of the Florida Statutes. These local government units are collectively considered the Member Governments. The PRWC is a separate legal entity organized under the laws and the state of Florida, and the Member Governments have no equity ownership and no rights to the assets or obligations to satisfy liabilities of PRWC.

The PRWC is devoted to encouraging the development of fully integrated robust public water supply systems comprised of diverse sources managed in a manner that take full advantage of Florida’s intense climatic cycles to ensure reliable, sustainable and drought resistant systems which maximize the use of alternative water supplies to the greatest extent practicable. The PRWC will evaluate, plan and implement water projects and coordinate partnerships with other water users.

Commitments to Membership Fees

The terms of the interlocal agreement require each Member Government to contribute their proportionate share of the PRWC’s annual working capital needs which are established annually by a resolution of the PRWC’s Board of Directors.

NOTE 18 COMMITMENTS AND CONTINGENCIES (CONTINUED)

Large Contractual Commitments

The County has contractual commitments at September 30, 2023 for the following:

Project	Estimated Amount
West Pipkin Road Widening Construction Project	$ 23,652,199
North Central Landfill Wetlands Construction	10,992,672
Lake Wilson Road Widening	8,739,232
Construction Services For The Sheriff's Office New Burnham McCall Training Center - Phase II	6,832,695
Moore Road Fire Rescue Station Projects	6,124,326
Crooked Lake Park Inflow & Infiltration Reduction Improvement Projects	5,090,717
Masterpiece Road Fire Rescue Station Project	5,007,664
Engineering Services In Connection With The Thompson Nursery Road Project	4,713,469
Crooked Lake Park Receivership Lift Station Force Main Improvements Project	4,639,477
Eaton Park Fire Rescue Station Project	4,201,712
Infrastructure & Impact Fee Credit Agreement -Thompson Nursery Rd Extension-Phase 1/Seg 3	4,013,265
Construction Services For Watkins Road Fire Rescue Station	3,555,378
Professional Services Agreement For Stormwater Infrastructure Improvement Project	2,927,071
Ernie Caldwell Blvd Water Main Improvements - Phase 1 Project	2,915,538
Rifle Range Road Drainage Improvement Project	2,211,140
Astro 25 Virtual Prime And Three Channel Addition	2,100,000
Inpatient Psychiatric Services For Qualified Polk County Residents At Or Below 200% Of The Federal Poverty Level	2,000,000
American Rescue Plan Funds For Multi-family Rental Development	2,000,000
Primary Care Services For Qualified Polk County Residents At Or Below 200% Of The Federal Poverty Level	1,847,699
Imperial Lakes Country Club Loop Rehabilitation	1,591,318
Utilities Customer Information System	1,529,711
Professional Engineering Services For Cr 557 (Buena Vista Dr.) Widening	1,492,569
Provide Oracle SAAS ERP Services And Implementation Services	1,225,767
Reimbursement Agreement For Relocation Of City's Facilities For The W Pipkin Rd Widening Project	1,141,198
Engineering And Inspection Services In Connection With The Road Widening Project For West Pipkin Rd From Medulla Rd To SR 37	1,067,825
Provide Primary Care Services To Qualified Residents Of Polk County	989,595
Construction And Installation For The Central County Jail Auxiliary Generator	973,350
Gibson Oaks Water Productions Facility	950,974
NBTC Men's Residential And Intensive Outpatient Treatment Program	909,060
Jpv Potable Wm Pipe Burst - Ph 2 (Fern, Taylor, Sidney)	861,904
Auxiliary Power And Relocation Lift Station No. 5	842,200
Quality Behavioral Health Care Services For Qualified Polk County Residents At Or Below 200% Of Federal Poverty Level	834,255
Radio Purchases (Over 5 Years)	774,465
Architectural/Engineering Services For The Fire Rescue Training Center	770,250
Substance Abuse And Mental Health Services Admin Grant-Subrecipient Agreement	731,978
Professional Services With Construction Engineering And Inspection Services For Lake Wilson Rd Widening Project	710,467
Marigold Ave & CR 580 (Cypress Parkway) Widening	700,456
Single Phase LS Scada Upgrades (10 Sites And 1 Temp Panel)	695,728
Services For North Central Landfill Wetlands Construction Project	691,804
Combeewood Lift Station And Force Main	690,199
Behavioral Health Services	670,944
CR 655 (Rifle Range) Street Lighting	665,553
Dental Care Services For Qualified Polk County Residents At Or Below 200% Of The Federal Poverty Level	656,290
Appraisal Services - Eminent Domain	636,485
North Central Landfill Phase VI Expansion	630,292
Polk County SWRWWTF Ops Building Annex	623,046
Sub Total	$ 127,621,937

NOTE 18 COMMITMENTS AND CONTINGENCIES (CONTINUED)

Large Contractual Commitments (Continued)

Project	Estimated Amount
Northwest Regional Utility Service Area Cherry Hill Water Production Facility	$ 609,813
Primary Care Services For Qualified Polk County Residents At Or Below 200% Of The Federal Poverty Level	600,375
Cherry Hill WPF Construction	594,255
American Recovery Plan Local Fiscal Recovery Funding Agreement	547,667
Bone Valley ATV Park Bridge	546,563
Provide Dental Care Services To Qualified Residents Of Polk County	522,117
American Recovery Plan Local Fiscal Recovery Funding Agreement	520,092
Construction & Installation Of 18 FR Stations & Emergency Stations Auxiliary Power Generators (FEMA)	517,358
Lift Station No. 253 Upgrade (Providence)	515,130
	4,973,370
Total	$ 132,595,307

NOTE 19 TRANSFERS

Transfers for the year ended September 30, 2023, consisted of the following:

Transfers to General Fund from:	
Nonmajor Governmental Funds	$ 6,129,787
Utilities Fund	2,254,731
Impact Fees	9,577
Waste and Recycling Fund	4,743,293
Total	$ 13,137,388
Transfers to Nonmajor Governmental Funds from:	
General Fund	$ 82,840,691
Impact Fees Fund	1,550,000
Nonmajor Governmental Funds	14,852,604
Utilities Fund	513,791
Total	$ 99,757,086
Transfer to Waste and Recycling Fund from:	
Internal Service Funds	$ 3,251,986
Total	$ 3,251,986
Transfers to Impact Fees from:	
Nonmajor Governmental Funds	$ 110,772
Total	$ 110,772
Transfers to Internal Service from:	
Nonmajor Governmental Funds	$ 805,000
Total	$ 805,000

Transfers are used to: 1) move revenues from the fund which state law requires to collect them to the fund that state law requires to expend them, 2) provide matching funds for grants, 3) or use unrestricted General Fund and other fund revenues to finance transportation or other activities which must be accounted for in another fund.

NOTE 20 DEFICIT FUND BALANCES

At September 30, 2023, the Information Technology Fund, Lighting District Fund, and Clerk of the Circuit Courts Court Fund had a net position deficit of $1,473,908, $63,636, and $163,000 respectively. The deficit in the Information Technology Fund will be eliminated through future charges to other funds. The deficit in the Lighting District Fund will be eliminated through the review and annual adjustments to the non-ad valorem assessments for each individual lighting district. The deficit in the Court Fund is a result of the September 2023 Title IV-D grant reimbursement not being received within 60 days of fiscal year end. The deficit balance was corrected when the grant reimbursement was received in December 2023.

NOTE 21 POLK COUNTY ECONOMIC DEVELOPMENT AD VALOREM TAX EXEMPTION PROGRAM

On November 6, 2012, the electorate of Polk County, Florida, passed a referendum authorizing the County to grant ad valorem tax exemptions to qualifying businesses. The Polk County Board of County Commissioners adopted Ordinance 2013-017 on May 7, 2013, to establish such a program. This ordinance authorized the County to grant economic development ad valorem tax exemptions to new businesses and expansions of existing businesses as defined in Section 196.012, of the *Florida Statutes* as authorized by Article VII, Section 3 of the Florida Constitution and section 196.195, *Florida Statutes*.

The ad valorem tax exemption program currently recognizes three categories of businesses for eligibility: new businesses in qualified target industries (QTI), existing businesses in QTI seeking to expand, and manufacturing expansion. Qualified applicants are eligible to receive ad valorem tax exemptions for up to 100% of the assessed value of the property for a maximum of 10 years. There were 29 businesses participating in the ad valorem tax exemption program for year ended September 30, 2023. The mutual agreement provides financial incentives to the companies and economic job growth for the County. The County assesses compliance with these agreements on an annual basis. The exemptions offered by the County do not apply to taxes levied by the Polk County School Board, Southwest Florida Water Management District, or any other taxing authorities not governed by the County. The County did not set a threshold for disclosure and therefore all are disclosed.

NOTE 21 POLK COUNTY ECONOMIC DEVELOPMENT AD VALOREM TAX EXEMPTION PROGRAM (CONTINUED)

The following is a schedule of tax assessments and exemptions by exemption type for year ended September 30, 2023:

Taxable Value Summary - New Business QTI		
Assessed Taxes Without Abatements	$	4,021,058
Tax Revenue Abated		3,550,875
Tax Revenue to County	$	470,183
Tax Revenue Summary - New Business NonQTI		
Assessed Taxes Without Abatements	$	3,516,959
Tax Revenue Abated		3,122,984
Tax Revenue to County	$	393,975
Taxable Value Summary - Existing Business QTI		
Assessed Taxes Without Abatements	$	1,613,378
Tax Revenue Abated		998,141
Tax Revenue to County	$	615,237
Taxable Value Summary - Manufacturing Expansion		
Assessed Taxes Without Abatements	$	166,611
Tax Revenue Abated		61,291
Tax Revenue to County	$	105,320
Taxable Value Summary - AVTE Expansion		
Assessed Taxes Without Abatements	$	716,311
Tax Revenue Abated		419,159
Tax Revenue to County	$	297,152
Tax Revenue Summary - Expansion NonQTI		
Assessed Taxes Without Abatements	$	1,245,943
Tax Revenue Abated		747,566
Tax Revenue to County	$	498,377

REQUIRED SUPPLEMENTARY INFORMATION

POLK COUNTY, FLORIDA
SCHEDULE OF CHANGES IN THE COUNTY'S
TOTAL OPEB LIABILITY AND RELATED RATIOS
LAST TEN FISCAL YEARS

	2023	2022	2021	2020	2019	2018
Total OPEB Liability						
Service Cost	$ 5,180,152	$ 4,871,937	$ 5,010,354	$ 4,515,181	$ 5,016,274	$ 5,521,352
Interest	4,592,364	4,513,869	5,482,702	6,618,093	6,957,959	6,311,071
Difference Between Expected and Actual Experience	1,611,336	4,501,038	(3,062,160)	-	-	42,401
Changes of Assumptions	(47,145,598)	16,434,859	(11,669,908)	23,137,736	(37,082,312)	(13,232,965)
Benefit Payments	(8,536,247)	(7,924,382)	(7,467,966)	(8,914,773)	(9,675,173)	(7,893,882)
Net Change in Total OPEB Liability	(44,297,993)	22,397,321	(11,706,978)	25,356,237	(34,783,252)	(9,252,023)
Total OPEB Liability - Beginning	208,784,936	186,387,615	198,094,593	172,738,356	207,521,608	216,773,631
Total OPEB Liability - Ending	$ 164,486,943	$ 208,784,936	$ 186,387,615	$ 198,094,593	$ 172,738,356	$ 207,521,608
County's Covered-Employee Payroll	$ 220,293,721	$ 216,549,962	$ 209,227,016	$ 278,386,886	$ 268,972,837	$ 201,726,831
County's Total OPEB Liability as a Percentage of Covered-Employee Payroll	74.67 %	96.41 %	89.08 %	71.16 %	64.22 %	102.87 %
OPEB Plan's Fiduciary Net Position	$ -	$ -	$ -	$ -	$ -	$ -
OPEB Plan's Fiduciary Net Position as a Percentage of Total OPEB Liability	N/A	N/A	N/A	N/A	N/A	N/A

Notes to Schedule:

Information is required to be presented for 10 years. However, until a full 10-year trend is compiled, the County will present information for only those years for which information is available. There are no assets accumulated in a trust to pay for OPEB.

Changes in Assumptions: The following assumptions have been updated in accordance with GASB Statement No. 75.

- The discount rate was changed from 2.19% as of the previous measurement date to 4.40% as of September 30, 2022.
- Per capita costs and premiums were updated based on information provided.
- The healthcare cost trend assumption was updated.

POLK COUNTY, FLORIDA
SCHEDULE OF COUNTY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY – FLORIDA RETIREMENT SYSTEM PENSION PLAN
LAST TEN MEASUREMENT PERIODS[1]

	2023	2022	2021	2020
County's Proportion of the Net Pension Liability	0.936660014%	0.928621015%	0.933778505%	1.006785508%
County's Proportionate Share of the Net Pension Liability	$ 373,229,371	$ 345,521,643	$ 70,536,352	$ 436,355,676
County's Covered Payroll[2]	$ 262,445,203	$ 202,292,985	$ 196,292,168	$ 195,548,909
County's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	142.21%	170.80%	35.93%	223.14%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	82.38%	82.89%	96.40%	78.85%

* The amounts presented for each fiscal year were determined as of June 30.

1 Information is required to be presented for 10 years. However, until a full 10-year trend is compiled, the County will present information for only those years for which information is available.

2 Covered payroll consists of pensionable wages calculated as of the respective measurement date.

2019	2018	2017	2016	2015
0.984599641%	0.979972181%	0.957941800%	0.941256310%	0.857017154%
$ 339,082,409	$ 295,172,700	$ 283,352,754	$ 237,667,957	$ 110,695,258
$ 187,983,897	$ 187,511,944	$ 172,448,583	$ 175,979,949	$ 162,213,496
180.38%	157.42%	164.31%	135.05%	68.24%
82.61%	84.26%	83.89%	84.88%	92.00%

POLK COUNTY, FLORIDA
SCHEDULE OF COUNTY CONTRIBUTIONS –
FLORIDA RETIREMENT SYSTEM PENSION PLAN
LAST TEN FISCAL YEARS[1]

	2023	2022	2021	2020
Contractually Required Contribution	$ 46,488,928	$ 40,763,758	$ 36,676,127	$ 34,117,293
Contributions in Relation to the Contractually Required Contribution	(46,488,928)	(40,763,758)	(36,676,127)	(34,117,293)
Contribution Deficiency (Excess)	$ -	$ -	$ -	$ -
County's Covered Payroll	$ 267,733,163	$ 205,226,995	$ 197,335,827	$ 195,101,781
Contributions as a Percentage of Covered Payroll	17.36%	19.86%	18.59%	17.49%

* The amounts presented for each fiscal year were determined as of September 30.

1 Information is required to be presented for 10 years. However, until a full 10-year trend is compiled, the County will present information for only those years for which information is available.

2019	2018	2017	2016	2015
$ 31,176,804	$ 28,567,372	$ 25,519,776	$ 24,584,511	$ 21,103,282
(31,176,804)	(28,567,372)	(25,519,776)	(24,584,511)	(21,103,282)
$ -	$ -	$ -	$ -	$ -
$ 189,658,115	$ 189,552,917	$ 176,635,169	$ 180,312,824	$ 171,452,221
16.44%	15.07%	14.45%	13.63%	12.31%

POLK COUNTY, FLORIDA
SCHEDULE OF COUNTY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY – HEALTH INSURANCE SUBSIDY PENSION PLAN
LAST TEN MEASUREMENT PERIODS[1]

	2023	2022	2021	2020
County's Proportion of the Net Pension Liability	0.686708600%	0.690185997%	0.689358050%	0.682123618%
County's Proportionate Share of the Net Pension Liability	$ 109,058,485	$ 73,101,721	$ 84,560,128	$ 83,286,183
County's Covered Payroll[2]	$ 262,445,203	$ 244,016,805	$ 236,133,101	$ 231,129,920
County's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	41.55%	29.96%	35.81%	36.03%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	4.12%	4.81%	3.56%	3.00%

* The amounts presented for each fiscal year were determined as of June 30.

1 Information is required to be presented for 10 years. However, until a full 10-year trend is compiled, the County will present information for only those years for which information is available.

2 Covered payroll consists of pensionable wages calculated as of the respective measurement date.

2019	2018	2017	2016	2015
0.671150490%	0.668910157%	0.647821000%	0.640800865%	0.625554561%
$ 75,095,024	$ 70,798,201	$ 69,268,011	$ 74,682,686	$ 63,796,725
$ 219,181,243	$ 218,394,455	$ 194,438,570	$ 197,293,241	$ 190,065,812
34.26%	32.42%	35.62%	37.85%	33.57%
2.63%	21.50%	1.64%	0.97%	0.50%

POLK COUNTY, FLORIDA
SCHEDULE OF COUNTY CONTRIBUTIONS –
HEALTH INSURANCE SUBSIDY PENSION PLAN
LAST TEN FISCAL YEARS[1]

	2023	2022	2021	2020
Contractually Required Contribution	$ 4,748,785	$ 4,227,855	$ 4,093,103	$ 3,973,874
Contributions in Relation to the Contractually Required Contribution	(4,748,785)	(4,227,855)	(4,093,103)	(3,973,874)
Contribution Deficiency (Excess)	$ -	$ -	$ -	$ -
County's Covered Payroll	$ 267,733,163	$ 247,125,157	$ 238,317,179	$ 231,767,620
Contributions as a Percentage of Covered Payroll	1.77%	1.71%	1.72%	1.71%

* The amounts presented for each fiscal year were determined as of September 30.

1 Information is required to be presented for 10 years. However, until a full 10-year trend is compiled, the County will present information for only those years for which information is available.

2019	2018	2017	2016	2015
$ 3,767,613	$ 3,643,123	$ 3,492,346	$ 3,424,007	$ 2,391,259
(3,767,613)	(3,643,123)	(3,492,346)	(3,424,007)	(2,391,259)
$ -	$ -	$ -	$ -	$ -
$ 221,501,919	$ 219,482,843	$ 203,529,598	$ 202,834,766	$ 189,492,682
1.70%	1.66%	1.72%	1.69%	1.26%

POLK COUNTY, FLORIDA
NONMAJOR GOVERNMENTAL FUNDS
SEPTEMBER 30, 2023

SPECIAL REVENUE FUNDS

Special revenue funds are used to account for the proceeds of specific revenue sources requiring separate accounting because of legal or regulatory provisions or administrative action.

Special Revenue Grants Fund

This fund accounts for the various federal and state grants obtained by the County.

County Transportation Trust Fund

The main sources of revenues are from the state-shared revenues and local option gas taxes. These revenues are used for roads and bridge maintenance and construction.

Tourist Development Tax Fund

The County's portion of the four and five cent tourism tax revenue is recorded in this fund. These revenues are to be used to promote tourism for the County.

Lake and River Enhancement Fund

The annual County vessel registration fee revenues are recorded in this fund. These revenues are used for the maintenance and enhancement of the lakes, rivers, waters, and for other boating related activities.

Lighting Districts Fund

This fund accounts for the costs of providing street lighting to residents living within the boundaries of the lighting districts. The primary revenue source is from non-ad valorem special assessments restricted for the purpose of street lighting in special districts.

Stormwater MSTU Fund

This fund accounts for MSTU revenue and cost of operating and maintaining the stormwater management system and complying with mandates of the National Pollutant Discharge Elimination System Stormwater (NPDES) permitting program.

Fire Rescue Fund

This fund accounts for the costs of providing fire protection services to the residents living within the unincorporated areas of the County. The primary revenue source is from various special assessments to citizens to be used for fire rescue and emergency medical services.

Emergency 911 Fund

This fund accounts for fees provided by the Florida emergency telephone act and by ordinance No. 86-23. These revenues are to be used for the acquisition, implementation, and maintenance of public safety answering point equipment and "911" service features.

SPECIAL REVENUE FUNDS (CONTINUED)

Hazardous Waste Fund

This fund accounts for costs of regulations and inspections of hazardous waste facilities. The primary revenue source is from a 3% tax on gross receipts on commercial hazardous waste facilities pursuant to Section 403.7215, *Florida Statutes*. According to Florida Statutes, these funds are restricted to be spent on the regulation and inspection of hazardous waste facilities.

Radio Communications Fund

This fund accounts for the cost of constructing and maintaining the County-wide 800-megahertz radio communications system. Primary revenue sources are court fines and radio communication user fees.

Law Enforcement Trust Fund

This fund accounts for the monies obtained from cash forfeitures and the sale of property and equipment confiscated by the Sheriff as provided for in Chapter 932, *Florida Statutes.* The amounts in the fund are to be expended only for certain law enforcement purposes.

Land Management Trust Fund

This fund accounts for monies obtained from ad valorem taxes, which may only be expended for the purchase and management of environmentally sensitive lands.

Building Fund

This fund accounts for building permit fees. Revenues are used solely to defer the costs of inspections and to enforce the building code, as permitted by Section 125.56 and 553.80, *Florida Statutes*.

Local Provider Participation Fund

Funding is generated through levying a non-ad valorem special assessment on public and private hospitals. Revenue is used for intergovernmental transfers to draw down additional State and Federal funds to close the gap in Medicaid reimbursements.

Opioid Settlement Fund

Funding is generated through settlement proceeds resulting from legal action filed by the State (re: National Prescription Opiate Litigation, MDL No. 2804). Proceeds are used to fund and implement the Polk County Florida Opioid Abatement Plan.

Indigent Healthcare Fund

This fund accounts for receipts and disbursements of monies received from the discretionary half-cent sales tax approved by Polk County voters. Monies may be expended only for healthcare services for qualified residents, including but not limited to, the indigent and medically poor.

Harden/Parkway CRA Fund

This fund was established in 2004 and has a 40-year sunset date. This fund accounts for monies obtained from ad valorem taxes, which may only be expended to fund the design, construction, and payment for all components of the transportation improvements to the Harden/Parkway area.

SPECIAL REVENUE FUNDS (CONTINUED)

Leisure Services MSTU Fund

The Leisure Services MSTU was established in 2005 to provide and maintain expanded public access to parks and recreation areas and activities, by improving, acquiring, and operating parks, recreation areas and facilities, historical venues and trails within unincorporated areas of the County. Revenues are provided by ad valorem taxes.

Libraries MSTU Fund

The Libraries MSTU fund was established in 2005 to provide and maintain expanded public access to library facilities and programs by improving, acquiring, constructing, and operating library facilities within the unincorporated areas of the County. Revenues are provided by ad valorem taxes.

Rancho Bonito MSTU Fund

The Rancho Bonito MSTU fund was established in 2013 to fund County and law enforcement services, facilities, operations, maintenance, and programs properly located within Rancho Bonito. Revenues are provided by ad valorem taxes.

Transportation Millage Fund

This fund accounts for 1.2 mill of ad valorem revenue levied county-wide. In addition, the Board of Commissioners has assigned a portion of the Public Service Tax, assessed on the purchase of utilities such as electricity, water, natural gas, and petroleum gas, to the fund. The primary purpose of the fund is for pavement management, roadway drainage, road capacity, road safety, and general roadway improvements.

Eloise CRA Fund

This fund accounts for monies obtained from ad valorem taxes, which may only be expended for the rehabilitation, conservation, or redevelopment of the Eloise area.

Emergency Medical Millage Fund

This fund was established based on a proposed millage increase of 0.25 mills. The fund is to support Emergency Medical Services (EMS) throughout the County, covering operating and capital costs associated with Emergency Medical Services.

Clerk of the Circuit Courts – Court Fund

This fund accounts for court-related financial resources. The primary revenue source is revenue sharing from Florida Clerks of Court Operations Corporation and is restricted for court-related operations.

SPECIAL REVENUE FUNDS (CONTINUED)

Unbudgeted Other Special Revenue Funds

The Clerk of Courts' Records Modernization Trust accounts for the proceeds of specified revenue sources that are legally restricted to expenditures for specified purposes. The Sheriff's Other Special Revenue Funds (Grants Fund and Other Governmental Funds) account for the proceeds of specific revenue sources related to law enforcement education, law enforcement equipment, and other governmental activities that are legally restricted or committed to expenditures for these specified purposes. The Supervisor of Elections' Special Revenue Grants Fund accounts for the proceeds and expenditures of grants that are contractually restricted for election related expenditures. Funds are unbudgeted and will not have a budget to actual fund statement.

DEBT SERVICE FUNDS

Debt service funds are used to account for the accumulation of resources for and payment of the County's long-term debt other than those payable from the operations of enterprise funds.

Public Facilities Revenue Refunding Bonds, Series 2014 Fund

This fund accumulates monies for the payment of the $71,510,000 Public Facilities Revenue Refunding Bond, Series 2014, which are serial bonds, due in annual installments of $1,787,556 to $5,453,600 through December 2035. Principal and interest are paid by a pledge of revenues from the State Revenue Sharing Trust Funds and 8% of the 10% public service tax accruing to the County under provisions of Chapter 210, *Florida Statutes*, Section 212.20 and Chapter 125, *Florida Statutes*; Chapter 218, Part II, *Florida Statutes*; Section 166.231, *Florida Statutes*.

Public Facilities Revenue Refunding Note, Series 2015 Fund

This fund accumulates monies for the payment of the $18,157,000 in Public Facilities Revenue Refunding Note, Series 2015, due in annual installments of $592,356 to $2,151,780; including interest through December 1, 2026; interest of 2.14%; collateralized by a pledge of State Revenue Sharing Trust Funds and 8% of the 10% public service tax accruing to the County under provisions of Chapter 210, *Florida Statutes*, Section 212.20 and Chapter 125, *Florida Statutes*; Chapter 218, Part II, *Florida Statutes*; Section 166.231, *Florida Statutes*.

Promissory Note, Series 2020A Fund

This fund accumulates monies for the payment of the $27,062,000 in Promissory Note, Series 2020A, due in annual installments of $648,285 to $2,249,066; including interest through April 1, 2035; interest of 2.20%; collateralized by non-ad valorem revenue.

Promissory Note, Series 2020C Fund

This fund accumulates monies for the payment of the $41,955,000 in Promissory Note, Series 2020C, due in annual installments of $611,319 to $5,741,775; including interest through December 1, 2029; interest of 1.95%; collateralized by non-ad valorem revenue.

CAPITAL PROJECT FUNDS

Capital project funds account for funds used for the acquisition or construction of major capital facilities.

General Capital Improvements Fund

This fund is used to account for the acquisition, construction, modification, improvement, and renovation of major capital facilities such as buildings and parks.

Capital Improvements Projects Fund

This fund is used to account for the capital improvement projects throughout the County.

Northeast Polk Roadway Fund

This fund was established to spend down the remaining balance on projects in Northeast Polk County transferred from the North Ridge CRA Fund that was sunset in 2015.

Environmental Lands Acquisition Fund

This fund is used to account for the purchase of environmentally sensitive lands which are funded by a 0.2 mill ad valorem tax levy that sunset in 2015.

Drainage and Water Quality Fund

This fund was established to account for drainage and water quality activities.

POLK COUNTY, FLORIDA
NONMAJOR GOVERNMENTAL FUNDS
COMBINING BALANCE SHEET
SEPTEMBER 30, 2023

	Special Revenue			
	Special Revenue Grants	County Transportation Trust	Tourist Development Tax	Lake and River Enhancement
ASSETS				
Cash and Investments	$ 504,191	$ 104,021,718	$ 16,372,082	$ 3,182,277
Cash and Investments with Fiscal Agent	-	-	-	-
Accounts Receivable	1,500,010	269	102	-
Interest Receivable	20,905	233,523	38,183	7,098
Lease Receivable	-	-	-	-
Due from Other Governments	14,058,198	3,781,163	-	-
Due from Other Funds	-	-	1,034,969	31,388
Other Assets	-	-	-	-
Total Assets	$ 16,083,304	$ 108,036,673	$ 17,445,336	$ 3,220,763
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES				
LIABILITIES				
Vouchers Payable	$ 4,534,426	$ 5,286,900	$ 876,656	$ 10,969
Accrued Liabilities	364,864	325,244	90,082	14
Customer Deposits	-	-	-	-
Due to Other Governments	104,099	92,849	-	-
Due to Other Funds	-	-	4,059	-
Unearned Revenue	11,079,915	165,222	20,110	3,738
Total Liabilities	16,083,304	5,870,215	990,907	14,721
DEFERRED INFLOWS OF RESOURCES				
Taxes Received in Advance	-	-	-	-
Leases	-	-	-	-
Total Deferred Inflows of Resources	-	-	-	-
FUND BALANCES				
Nonspendable	-	-	-	-
Restricted	-	102,166,458	16,454,429	3,206,042
Committed	-	-	-	-
Assigned	-	-	-	-
Unassigned	-	-	-	-
Total Fund Balances	-	102,166,458	16,454,429	3,206,042
Total Liabilities, Deferred Inflows of Resources and Fund Balances	$ 16,083,304	$ 108,036,673	$ 17,445,336	$ 3,220,763

POLK COUNTY, FLORIDA
NONMAJOR GOVERNMENTAL FUNDS
COMBINING BALANCE SHEET (CONTINUED)
SEPTEMBER 30, 2023

	Special Revenue						
	Lighting Districts	Stormwater MSTU	Fire Rescue	Emergency 911	Hazardous Waste	Radio Communications	Law Enforcement Trust
	$ 172,570	$ 8,651,746	$ 14,966,661	$ 5,059,580	$ 8,535	$ 1,681,840	$ 926,500
	-	-	-	-	-	-	-
	-	-	33,927	-	-	10,065	-
	635	21,079	40,967	10,842	34	-	1,991
	-	-	-	-	-	531,186	-
	-	207,669	-	309,968	-	-	-
	1,325	16,432	645,934	-	-	40,211	522,890
	-	16,426	-	-	-	-	-
	$ 174,530	$ 8,913,352	$ 15,687,489	$ 5,380,390	$ 8,569	$ 2,263,302	$ 1,451,381
	$ 237,832	$ 201,261	$ 523,064	$ 249,174	$ -	$ 20,525	$ -
	-	15,032	2,248,738	34,934	9	31,523	-
	-	-	-	-	-	-	-
	-	-	-	-	-	-	-
	-	75	31,081	-	-	-	-
	334	11,102	21,576	5,710	18	-	1,048
	238,166	227,470	2,824,459	289,818	27	52,048	1,048
	-	15,848	638,621	-	-	-	-
	-	-	-	-	-	495,452	-
	-	15,848	638,621	-	-	495,452	-
	-	-	-	-	-	-	-
	-	8,670,034	12,224,409	5,090,572	8,542	1,715,802	1,450,333
	-	-	-	-	-	-	-
	-	-	-	-	-	-	-
	(63,636)	-	-	-	-	-	-
	(63,636)	8,670,034	12,224,409	5,090,572	8,542	1,715,802	1,450,333
	$ 174,530	$ 8,913,352	$ 15,687,489	$ 5,380,390	$ 8,569	$ 2,263,302	$ 1,451,381

POLK COUNTY, FLORIDA
NONMAJOR GOVERNMENTAL FUNDS
COMBINING BALANCE SHEET (CONTINUED)
SEPTEMBER 30, 2023

	Special Revenue			
	Land Management Trust	Building	Local Provider Participation	Opioid Settlement
ASSETS				
Cash and Investments	$ 35,566,464	$ 16,545,913	$ 6,675,585	$ 4,066,611
Cash and Investments with Fiscal Agent	-	-	-	-
Accounts Receivable	-	146,165	-	-
Interest Receivable	77,420	36,091	14,393	8,775
Lease Receivable	-	-	-	-
Due from Other Governments	4,000	3,443	-	7,422,583
Due from Other Funds	14,627	-	-	-
Other Assets	-	-	-	-
Total Assets	$ 35,662,511	$ 16,731,612	$ 6,689,978	$ 11,497,969
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES				
LIABILITIES				
Vouchers Payable	$ 77,449	$ 193,544	$ -	$ 36
Accrued Liabilities	22,825	2,120,049	-	2,401
Customer Deposits	-	-	-	-
Due to Other Governments	-	-	-	-
Due to Other Funds	-	-	-	-
Unearned Revenue	40,775	19,008	7,580	11,071,347
Total Liabilities	141,049	2,332,601	7,580	11,073,784
DEFERRED INFLOWS OF RESOURCES				
Taxes Received in Advance	14,618	-	-	-
Leases	-	-	-	-
Total Deferred Inflows of Resources	14,618	-	-	-
FUND BALANCES				
Nonspendable	-	-	-	-
Restricted	-	14,399,011	6,682,398	424,185
Committed	35,506,844	-	-	-
Assigned	-	-	-	-
Unassigned	-	-	-	-
Total Fund Balances	35,506,844	14,399,011	6,682,398	424,185
Total Liabilities, Deferred Inflows of Resources and Fund Balances	$ 35,662,511	$ 16,731,612	$ 6,689,978	$ 11,497,969

POLK COUNTY, FLORIDA
NONMAJOR GOVERNMENTAL FUNDS
COMBINING BALANCE SHEET (CONTINUED)
SEPTEMBER 30, 2023

	Special Revenue						
	Indigent Healthcare	Harden / Parkway CRA	Leisure Services MSTU	Libraries MSTU	Rancho Bonito MSTU	Transportation Millage	Eloise CRA
	$ 88,934,498	$ 72,586	$ 20,353,572	$ 2,400,377	$ 56,508	$ 66,954,260	$ 831,004
	500,000	-	-	-	-	-	-
	173,824	-	15,890	-	-	15,079	-
	196,876	547	45,873	5,200	122	148,948	1,792
	-	-	79,046	-	-	68,266	-
	8,824,874	-	-	-	-	7,326	-
	-	-	92,329	34,673	-	352,912	-
	-	-	-	-	-	80,226	-
	$ 98,630,072	$ 73,133	$ 20,586,710	$ 2,440,250	$ 56,630	$ 67,627,017	$ 832,796
	$ 6,252,451	$ -	$ 370,798	$ 120,183	$ -	$ 5,846,819	$ 17
	2,543,912	-	420,056	-	-	316,346	1,232
	-	-	-	-	-	139,499	-
	-	-	-	-	-	-	-
	-	-	421	158	746	19,377	-
	103,689	288	24,160	2,739	64	3,804,861	944
	8,900,052	288	815,435	123,080	810	10,126,902	2,193
	-	-	89,031	33,433	-	350,828	-
	-	-	76,745	-	-	65,958	-
	-	-	165,776	33,433	-	416,786	-
	-	-	-	-	-	80,226	-
	89,730,020	72,845	19,605,499	2,283,737	55,820	-	830,603
	-	-	-	-	-	57,083,329	-
	-	-	-	-	-	-	-
	-	-	-	-	-	(80,226)	-
	89,730,020	72,845	19,605,499	2,283,737	55,820	57,083,329	830,603
	$ 98,630,072	$ 73,133	$ 20,586,710	$ 2,440,250	$ 56,630	$ 67,627,017	$ 832,796

POLK COUNTY, FLORIDA
NONMAJOR GOVERNMENTAL FUNDS
COMBINING BALANCE SHEET (CONTINUED)
SEPTEMBER 30, 2023

	Special Revenue		
	Emergency Medical Millage	Clerk of the Circuit Courts Court Fund	Unbudgeted Other Special Revenue Funds
ASSETS			
Cash and Investments	$ 27,228,493	$ 7,775,675	$ 11,730,520
Cash and Investments with Fiscal Agent	-	-	-
Accounts Receivable	-	43,748	21,903
Interest Receivable	59,714	-	-
Lease Receivable	-	-	-
Due from Other Governments	-	163,000	76,766
Due from Other Funds	73,523	-	79,497
Other Assets	-	-	169,821
Total Assets	$ 27,361,730	$ 7,982,423	$ 12,078,507
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES			
LIABILITIES			
Vouchers Payable	$ 380,311	$ 18,899	$ 316,720
Accrued Liabilities	297,593	218,939	66,500
Customer Deposits	-	5,170,404	-
Due to Other Governments	-	2,574,181	179
Due to Other Funds	4,114	-	5
Unearned Revenue	31,450	-	75,214
Total Liabilities	713,468	7,982,423	458,618
DEFERRED INFLOWS OF RESOURCES			
Taxes Received in Advance	73,090	-	-
Leases	-	163,000	-
Total Deferred Inflows of Resources	73,090	163,000	-
FUND BALANCES			
Nonspendable	-	-	169,821
Restricted	-	-	11,473,712
Committed	26,575,172	-	-
Assigned	-	-	23,133
Unassigned	-	(163,000)	(46,777)
Total Fund Balances	26,575,172	(163,000)	11,619,889
Total Liabilities, Deferred Inflows of Resources and Fund Balances	$ 27,361,730	$ 7,982,423	$ 12,078,507

POLK COUNTY, FLORIDA
NONMAJOR GOVERNMENTAL FUNDS
COMBINING BALANCE SHEET (CONTINUED)
SEPTEMBER 30, 2023

Debt Service				Capital Projects		
Public Facilities Revenue Refunding Bonds Series 2014	Public Facilities Revenue Refunding Note Series 2015	Promissory Note Series 2020A	Promissory Note Series 2020C	General Capital Improvements	Capital Improvement Projects	Northeast Polk Roadway
$ 3,369,305	$ 1,716,211	$ 2,292,956	$ 4,705,771	$ 97,308,002	$ -	$ 800
-	-	-	-	-	-	-
-	-	-	-	-	-	-
6,213	3,148	4,277	8,748	216,208	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	35	-	-
-	-	-	-	-	-	-
$ 3,375,518	$ 1,719,359	$ 2,297,233	$ 4,714,519	$ 97,524,245	$ -	$ 800
$ -	$ -	$ -	$ -	$ 576,872	$ -	$ -
-	-	-	-	8,031	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
3,272	1,658	2,253	4,607	113,870	-	-
3,272	1,658	2,253	4,607	698,773	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
3,175,800	1,537,717	1,485,229	407,546	-	-	-
-	-	-	-	-	-	800
196,446	179,984	809,751	4,302,366	96,825,472	-	-
-	-	-	-	-	-	-
3,372,246	1,717,701	2,294,980	4,709,912	96,825,472	-	800
$ 3,375,518	$ 1,719,359	$ 2,297,233	$ 4,714,519	$ 97,524,245	$ -	$ 800

POLK COUNTY, FLORIDA
NONMAJOR GOVERNMENTAL FUNDS
COMBINING BALANCE SHEET (CONTINUED)
SEPTEMBER 30, 2023

	Capital Projects		
	Environmental Lands Acquisition	Drainage and Water Quality	Total Nonmajor Governmental Funds
ASSETS			
Cash and Investments	$ 2,344,799	$ 2,261,134	$ 558,738,744
Cash and Investments with Fiscal Agent	-	-	500,000
Accounts Receivable	-	-	1,960,982
Interest Receivable	5,061	4,871	1,219,534
Lease Receivable	-	-	678,498
Due from Other Governments	-	-	34,858,990
Due from Other Funds	43,854	-	2,984,599
Other Assets	-	-	266,473
Total Assets	$ 2,393,714	$ 2,266,005	$ 601,207,820
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES			
LIABILITIES			
Vouchers Payable	$ -	$ 10,188	$ 26,105,094
Accrued Liabilities	-	40,072	9,168,396
Customer Deposits	-	-	5,309,903
Due to Other Governments	-	-	2,771,308
Due to Other Funds	-	-	60,036
Unearned Revenue	2,666	2,565	26,621,783
Total Liabilities	2,666	52,825	70,036,520
DEFERRED INFLOWS OF RESOURCES			
Taxes Received in Advance	43,854	-	1,259,323
Leases	-	-	801,155
Total Deferred Inflows of Resources	43,854	-	2,060,478
FUND BALANCES			
Nonspendable	-	-	250,047
Restricted	-	-	303,150,743
Committed	2,347,194	-	121,513,339
Assigned	-	2,213,180	104,550,332
Unassigned	-	-	(353,639)
Total Fund Balances	2,347,194	2,213,180	529,110,822
Total Liabilities, Deferred Inflows of Resources and Fund Balances	$ 2,393,714	$ 2,266,005	$ 601,207,820

POLK COUNTY, FLORIDA
NONMAJOR GOVERNMENTAL FUNDS
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
YEAR ENDED SEPTEMBER 30, 2023

	Special Revenue			
	Special Revenue Grants	County Transportation Trust	Tourist Development Tax	Lake and River Enhancement
REVENUES				
Taxes	$ -	$ 27,748,025	$ 24,313,354	$ -
Licenses and Permits	-	-	-	131,215
Intergovernmental	33,499,529	12,258,220	-	-
Charges for Services	-	-	-	340,596
Fines and Forfeitures	-	-	-	-
Special Assessments	-	-	-	-
Interest Income	180,701	2,834,021	437,843	84,708
Net Change in Fair Value of Investments	-	184,354	30,143	5,604
Miscellaneous Revenue	3,199,078	277,542	287,292	4
Total Revenues	36,879,308	43,302,162	25,068,632	562,127
EXPENDITURES				
Current:				
General Government	20,657,934	-	-	-
Public Safety	2,953,273	-	-	-
Physical Environment	3,668,354	-	-	124,106
Transportation	709,885	46,505,757	-	-
Economic Environment	10,355,256	-	15,855,825	-
Human Services	142,495	-	-	-
Culture and Recreation	1,482,451	-	-	333,383
Debt Service:				
Principal Retirements	7,591	6,886	2,050,175	3,026
Interest and Fiscal Charges	1,109	537	992,137	252
Capital Projects	7,035	-	-	6,194
Total Expenditures	39,985,383	46,513,180	18,898,137	466,961
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(3,106,075)	(3,211,018)	6,170,495	95,166
OTHER FINANCING SOURCES (USES)				
Transfers In	3,600,054	-	-	-
Transfers Out	(501,014)	(4,300,000)	(6,146,000)	-
Proceeds from Sale of Capital Assets	-		-	-
Issuance of Lease Liability	7,035	-	-	6,194
Issuance of SBITA Liability	-	-	-	-
Total Other Financing Sources (Uses)	3,106,075	(4,300,000)	(6,146,000)	6,194
NET CHANGE IN FUND BALANCES	-	(7,511,018)	24,495	101,360
Fund Balances - Beginning of Year	-	109,677,476	16,429,934	3,104,682
FUND BALANCES - END OF YEAR	$ -	$ 102,166,458	$ 16,454,429	$ 3,206,042

POLK COUNTY, FLORIDA
NONMAJOR GOVERNMENTAL FUNDS
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES (CONTINUED)
YEAR ENDED SEPTEMBER 30, 2023

	Special Revenue						
Lighting Districts	Stormwater MSTU	Fire Rescue	Emergency 911	Hazardous Waste	Radio Communications	Law Enforcement Trust
$ -	$ 2,831,205	$ -	$ -	$ 102,752	$ -	$ -
-	-	-	-	-	-	-
-	-	88,761	-	-	-	-
-	-	1,051,749	3,687,604	-	3,756,708	-
-	-	-	-	-	461,632	590,025
3,198,612	-	55,833,784	-	-	-	-
31,790	259,762	775,282	130,970	822	15,203	25,764
501	16,641	32,341	8,559	27	-	1,572
-	292,832	-	117,563	-	147,767	-
3,230,903	3,400,440	57,781,917	3,944,696	103,601	4,381,310	617,361
-	-	-	-	-	-	-
-	-	57,446,930	3,579,849	-	4,228,692	52,245
-	1,239,332	-	-	101,443	-	-
3,261,871	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	45,888	661	201	62,523	-
-	-	7,207	168	53	5,525	-
-	-	18,983	3,007	1,860	3,873	-
3,261,871	1,239,332	57,519,008	3,583,685	103,557	4,300,613	52,245
(30,968)	2,161,108	262,909	361,011	44	80,697	565,116
-	200,000	2,992,340	-	-	-	-
-	(1,457,171)	(1,876,794)	-	-	-	-
-	-	-	-	-	-	-
-	-	18,983	3,007	1,860	3,873	-
-	-	-	-	-	-	-
-	(1,257,171)	1,134,529	3,007	1,860	3,873	-
(30,968)	903,937	1,397,438	364,018	1,904	84,570	565,116
(32,668)	7,766,097	10,826,971	4,726,554	6,638	1,631,232	885,217
$ (63,636)	$ 8,670,034	$ 12,224,409	$ 5,090,572	$ 8,542	$ 1,715,802	$ 1,450,333

POLK COUNTY, FLORIDA
NONMAJOR GOVERNMENTAL FUNDS
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES (CONTINUED)
YEAR ENDED SEPTEMBER 30, 2023

	Special Revenue			
	Land Management Trust	Building	Local Provider Participation	Opioid Settlement
REVENUES				
Taxes	$ 40	$ -	$ -	$ -
Licenses and Permits	-	10,644,897	-	-
Intergovernmental	-	-	-	-
Charges for Services	-	817,448	29,827,904	-
Fines and Forfeitures	-	2,848	-	-
Special Assessments	-	-	-	-
Interest Income	937,833	387,787	311,157	63,592
Net Change in Fair Value of Investments	61,118	28,492	11,362	6,927
Miscellaneous Revenue	92,943	1,894	-	396,030
Total Revenues	1,091,934	11,883,366	30,150,423	466,549
EXPENDITURES				
Current:				
General Government	-	-	23,468,025	42,364
Public Safety	-	9,324,641	-	-
Physical Environment	1,956,461	-	-	-
Transportation	-	-	-	-
Economic Environment	-	-	-	-
Human Services	-	-	-	-
Culture and Recreation	-	-	-	-
Debt Service:				-
Principal Retirements	99,403	685,737	-	-
Interest and Fiscal Charges	733	46,704	-	-
Capital Projects	105,484	343,299	-	-
Total Expenditures	2,162,081	10,400,381	23,468,025	42,364
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(1,070,147)	1,482,985	6,682,398	424,185
OTHER FINANCING SOURCES (USES)				
Transfers In	-	-	-	-
Transfers Out	(61,244)	-	-	-
Proceeds from Sale of Capital Assets	-	-	-	-
Issuance of Lease Liability	15,484	-	-	-
Issuance of SBITA Liability	90,000	343,299	-	-
Total Other Financing Sources (Uses)	44,240	343,299	-	-
NET CHANGE IN FUND BALANCES	(1,025,907)	1,826,284	6,682,398	424,185
Fund Balances - Beginning of Year	36,532,751	12,572,727	-	-
FUND BALANCES - END OF YEAR	$ 35,506,844	$ 14,399,011	$ 6,682,398	$ 424,185

POLK COUNTY, FLORIDA
NONMAJOR GOVERNMENTAL FUNDS
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES (CONTINUED)
YEAR ENDED SEPTEMBER 30, 2023

	Special Revenue						
	Indigent Healthcare	Harden / Parkway CRA	Leisure Services MSTU	Libraries MSTU	Rancho Bonito MSTU	Transportation Millage	Eloise CRA
	$ 77,060,561	$ 641,561	$ 15,907,124	$ 5,971,794	$ 8,804	$ 59,685,156	$ -
	-	-	-	-	-	168,787	-
	-	-	-	-	-	-	-
	553,686	-	1,164,853	-	-	64,260	-
	-	-	-	-	-	-	-
	-	-	-	-	-	-	-
	2,140,492	17,710	620,100	108,178	1,432	2,155,360	21,938
	155,422	432	36,214	4,105	96	117,585	1,414
	617,375	-	174,735	-	-	2,869,190	-
	80,527,536	659,703	17,903,026	6,084,077	10,332	65,060,338	23,352
	-	-	-	-	-	-	-
	104,419	-	-	-	1,688	-	-
	-	-	-	-	-	-	-
	-	-	-	-	-	54,963,531	-
	-	-	-	-	-	-	58,128
	66,967,665	-	-	-	-	-	13,905
	-	-	16,274,235	5,294,981	-	-	-
	40,052	-	61,450	-	-	179,507	-
	2,837	-	5,434	-	-	3,265	-
	11,901	-	160,005	-	-	5,359	-
	67,126,874	-	16,501,124	5,294,981	1,688	55,151,662	72,033
	13,400,662	659,703	1,401,902	789,096	8,644	9,908,676	(48,681)
	-	838,063	6,020,000	-	-	112,418	129,763
	-	(1,450,000)	(1,496,612)	(312,748)	(453)	(3,466,836)	(5,500)
	-	-	-	-	-	-	-
	11,901	-	72,865	-	-	5,359	-
	-	-	87,140	-	-	-	-
	11,901	(611,937)	4,683,393	(312,748)	(453)	(3,349,059)	124,263
	13,412,563	47,766	6,085,295	476,348	8,191	6,559,617	75,582
	76,317,457	25,079	13,520,204	1,807,389	47,629	50,523,712	755,021
	$ 89,730,020	$ 72,845	$ 19,605,499	$ 2,283,737	$ 55,820	$ 57,083,329	$ 830,603

POLK COUNTY, FLORIDA
NONMAJOR GOVERNMENTAL FUNDS
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES (CONTINUED)
YEAR ENDED SEPTEMBER 30, 2023

	Special Revenue		
	Emergency Medical Millage	Clerk of the Circuit Courts Court Fund	Unbudgeted Other Special Revenue Funds
REVENUES			
Taxes	$ 12,435,288	$ -	$ -
Licenses and Permits	-	-	-
Intergovernmental	-	957,286	435,945
Charges for Services	-	5,330,542	680,463
Fines and Forfeitures	-	6,026,667	86,546
Special Assessments	-	-	1,857,449
Interest Income	749,312	796,027	505,687
Net Change in Fair Value of Investments	47,141	-	-
Miscellaneous Revenue	-	37,797	1,227,924
Total Revenues	13,231,741	13,148,319	4,794,014
EXPENDITURES			
Current:			
General Government	-	13,308,372	2,759,918
Public Safety	7,476,290	-	3,071,804
Physical Environment	-	-	-
Transportation	-	-	-
Economic Environment	-	-	-
Human Services	-	-	-
Culture and Recreation	-	-	-
Debt Service:			
Principal Retirements	-	-	-
Interest and Fiscal Charges	-	136,994	-
Capital Projects	-	6,838	-
Total Expenditures	7,476,290	13,452,204	5,831,722
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	5,755,451	(303,885)	(1,037,708)
OTHER FINANCING SOURCES (USES)			
Transfers In	-	-	196,662
Transfers Out	(676,697)	-	-
Proceeds from Sale of Capital Assets	-	-	-
Issuance of Lease Liability	-	140,885	-
Issuance of SBITA Liability	-	-	-
Total Other Financing Sources (Uses)	(676,697)	140,885	196,662
NET CHANGE IN FUND BALANCES	5,078,754	(163,000)	(841,046)
Fund Balances - Beginning of Year	21,496,418	-	12,460,935
FUND BALANCES - END OF YEAR	$ 26,575,172	$ (163,000)	$ 11,619,889

POLK COUNTY, FLORIDA
NONMAJOR GOVERNMENTAL FUNDS
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES (CONTINUED)
YEAR ENDED SEPTEMBER 30, 2023

Debt Service				Capital Projects		
Public Facilities Revenue Refunding Bonds Series 2014	Public Facilities Revenue Refunding Note Series 2015	Promissory Note Series 2020A	Promissory Note Series 2020C	General Capital Improvements	Capital Improvement Projects	Northeast Polk Roadway
$ -	$ -	$ -	$ -	$ 824	$ -	$ -
-	-	-	-	-	-	-
2,381,941	-	-	2,037,922	1,176,865	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
80,610	22,614	34,145	64,293	2,108,914	2,343	-
4,905	2,485	3,377	6,906	170,683	-	-
-	-	-	-	-	-	-
2,467,456	25,099	37,522	2,109,121	3,457,286	2,343	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
2,915,000	1,855,000	1,708,883	5,070,000	-	-	-
2,476,000	192,975	539,778	671,774	-	-	-
-	-	-	-	19,028,420	-	-
5,391,000	2,047,975	2,248,661	5,741,774	19,028,420	-	-
(2,923,544)	(2,022,876)	(2,211,139)	(3,632,653)	(15,571,134)	2,343	-
1,050,000	2,050,000	2,470,777	3,700,000	76,249,928	147,081	-
-	-	-	-	(147,094)	-	-
-	-	-	-	4,300,000	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
1,050,000	2,050,000	2,470,777	3,700,000	80,402,834	147,081	-
(1,873,544)	27,124	259,638	67,347	64,831,700	149,424	-
5,245,790	1,690,577	2,035,342	4,642,565	31,993,772	(149,424)	800
$ 3,372,246	$ 1,717,701	$ 2,294,980	$ 4,709,912	$ 96,825,472	$ -	$ 800

POLK COUNTY, FLORIDA
NONMAJOR GOVERNMENTAL FUNDS
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES (CONTINUED)
YEAR ENDED SEPTEMBER 30, 2023

	Capital Projects		
	Environmental Lands Acquisition	Drainage and Water Quality	Total All Nonmajor Governmental Funds
REVENUES			
Taxes	$ 27	$ -	$ 226,706,515
Licenses and Permits	-	-	10,944,899
Intergovernmental	-	-	52,836,469
Charges for Services	-	-	47,275,813
Fines and Forfeitures	-	-	7,167,718
Special Assessments	-	-	60,889,845
Interest Income	62,998	64,910	16,034,298
Net Change in Fair Value of Investments	3,996	3,845	946,247
Miscellaneous Revenue	-	-	9,739,966
Total Revenues	67,021	68,755	432,541,770
EXPENDITURES			
Current:			
General Government	-	-	60,236,613
Public Safety	-	-	88,239,831
Physical Environment	-	-	7,089,696
Transportation	-	-	105,441,044
Economic Environment	-	-	26,269,209
Human Services	-	-	67,124,065
Culture and Recreation	-	-	23,385,050
Debt Service:			
Principal Retirements	-	-	14,791,983
Interest and Fiscal Charges	-	-	5,083,482
Capital Projects	275,626	572,941	20,550,825
Total Expenditures	275,626	572,941	418,211,798
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(208,605)	(504,186)	14,329,972
OTHER FINANCING SOURCES (USES)			
Transfers In	-	-	99,757,086
Transfers Out	-	-	(21,898,163)
Proceeds from Sale of Capital Assets	-	-	4,300,000
Issuance of Lease Liability	-	-	287,446
Issuance of SBITA Liability	-	-	520,439
Total Other Financing Sources (Uses)	-	-	82,966,808
NET CHANGE IN FUND BALANCES	(208,605)	(504,186)	97,296,780
Fund Balances - Beginning of Year	2,555,799	2,717,366	431,814,042
FUND BALANCES - END OF YEAR	$ 2,347,194	$ 2,213,180	$ 529,110,822

POLK COUNTY, FLORIDA
SPECIAL REVENUE GRANTS FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2023

	Budget			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
REVENUES				
Intergovernmental	$ 65,588,923	$ 92,910,524	$ 33,499,529	$ (59,410,995)
Interest Income	50,000	50,000	180,701	130,701
Miscellaneous Revenue	5,500,238	4,258,837	3,199,078	(1,059,759)
Total Revenues	71,139,161	97,219,361	36,879,308	(60,340,053)
EXPENDITURES				
Current:				
General Government	22,936,474	45,572,362	20,657,934	24,914,428
Public Safety	17,288,182	17,288,182	2,953,273	14,334,909
Physical Environment	1,281,223	1,474,223	3,668,354	(2,194,131)
Transportation	10,586,444	7,845,043	709,885	7,135,158
Economic Environment	14,686,489	14,920,556	10,355,256	4,565,300
Human Services	469,135	454,065	142,495	311,570
Culture and Recreation	10,093,995	17,285,243	1,482,451	15,802,792
Debt Service:				
Principal Retirement	-	7,591	7,591	-
Interest and Fiscal Charges	-	1,109	1,109	-
Capital Projects	-	-	7,035	(7,035)
Total Expenditures	77,341,942	104,848,374	39,985,383	64,862,991
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(6,202,781)	(7,629,013)	(3,106,075)	4,522,938
OTHER FINANCING SOURCES (USES)				
Transfers In	4,010,854	5,402,255	3,600,054	(1,802,201)
Transfers Out	-	-	(501,014)	(501,014)
Issuance of Lease Liability	-	7,036	7,035	(1)
Total Other Financing Sources (Uses)	4,010,854	5,409,291	3,106,075	(2,303,216)
NET CHANGE IN FUND BALANCE	(2,191,927)	(2,219,722)	-	2,219,722
Fund Balance - Beginning of Year	-	-	-	-
FUND BALANCE - END OF YEAR	$ (2,191,927)	$ (2,219,722)	$ -	$ 2,219,722

POLK COUNTY, FLORIDA
COUNTY TRANSPORTATION TRUST FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2023

	Budget			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
REVENUES				
Taxes	$ 24,565,886	$ 24,565,886	$ 27,748,025	$ 3,182,139
Intergovernmental	11,142,927	11,142,927	12,258,220	1,115,293
Interest Income	543,668	543,668	2,834,021	2,290,353
Net Change in Fair Value of Investments	-	-	184,354	184,354
Miscellaneous Revenue	28,000	28,000	277,542	249,542
Total Revenues	36,280,481	36,280,481	43,302,162	7,021,681
EXPENDITURES				
Current:				
Transportation	64,356,319	66,706,248	46,505,757	20,200,491
Debt Service:				
Principal Retirement	-	6,886	6,886	-
Interest and Fiscal Charges	-	537	537	-
Total Expenditures	64,356,319	66,713,671	46,513,180	20,200,491
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(28,075,838)	(30,433,190)	(3,211,018)	27,222,172
OTHER FINANCING SOURCES (USES)				
Transfers In	26,000,000	26,000,000	-	(26,000,000)
Transfers Out	(30,300,000)	(30,300,000)	(4,300,000)	26,000,000
Total Other Financing Sources (Uses)	(4,300,000)	(4,300,000)	(4,300,000)	-
NET CHANGE IN FUND BALANCE	(32,375,838)	(34,733,190)	(7,511,018)	27,222,172
Fund Balance - Beginning of Year	109,677,476	109,677,476	109,677,476	-
FUND BALANCE - END OF YEAR	$ 77,301,638	$ 74,944,286	$ 102,166,458	$ 27,222,172

POLK COUNTY, FLORIDA
TOURIST DEVELOPMENT TAX FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2023

	Budget			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
REVENUES				
Taxes	$ 21,188,477	$ 21,188,477	$ 24,313,354	$ 3,124,877
Interest Income	41,259	41,259	437,843	396,584
Net Change in Fair Value of Investments	-	-	30,143	30,143
Miscellaneous Revenue	170,000	170,000	287,292	117,292
Total Revenues	21,399,736	21,399,736	25,068,632	3,668,896
EXPENDITURES				
Current:				
Economic Environment	23,359,222	23,537,618	15,855,825	7,681,793
Debt Service:				
Principal Retirement	1,976,843	2,050,178	2,050,175	3
Interest and Fiscal Charges	989,503	992,064	992,137	(73)
Total Expenditures	26,325,568	26,579,860	18,898,137	7,681,723
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(4,925,832)	(5,180,124)	6,170,495	11,350,619
OTHER FINANCING SOURCES (USES)				
Transfers Out	(6,054,000)	(6,054,000)	(6,146,000)	(92,000)
NET CHANGE IN FUND BALANCE	(10,979,832)	(11,234,124)	24,495	11,258,619
Fund Balance - Beginning of Year	16,429,934	16,429,934	16,429,934	-
FUND BALANCE - END OF YEAR	$ 5,450,102	$ 5,195,810	$ 16,454,429	$ 11,258,619

POLK COUNTY, FLORIDA
LAKE AND RIVER ENHANCEMENT FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2023

	Budget			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
REVENUES				
Licenses and Permits	$ 145,907	$ 145,907	$ 131,215	$ (14,692)
Charges for Services	344,490	344,490	340,596	(3,894)
Interest Income	46,789	46,789	84,708	37,919
Net Change in Fair Value of Investments	-	-	5,604	5,604
Miscellaneous Revenue	-	-	4	4
Total Revenues	537,186	537,186	562,127	24,941
EXPENDITURES				
Current:				
Physical Environment	307,310	310,225	124,106	186,119
Culture and Recreation	3,072,899	3,072,899	333,383	2,739,516
Debt Service:				
Principal Retirement	-	3,026	3,026	-
Interest and Fiscal Charges	-	253	252	1
Capital Projects	-	-	6,194	(6,194)
Total Expenditures	3,380,209	3,386,403	466,961	2,919,442
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(2,843,023)	(2,849,217)	95,166	2,944,383
OTHER FINANCING SOURCES (USES)				
Issuance of Lease Liability	-	6,194	6,194	-
NET CHANGE IN FUND BALANCE	(2,843,023)	(2,843,023)	101,360	2,944,383
Fund Balance - Beginning of Year	3,104,682	3,104,682	3,104,682	-
FUND BALANCE - END OF YEAR	$ 261,659	$ 261,659	$ 3,206,042	$ 2,944,383

POLK COUNTY, FLORIDA
LIGHTING DISTRICTS FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2023

	Budget			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
REVENUES				
Special Assessments	$ 2,980,017	$ 3,040,517	$ 3,198,612	$ 158,095
Interest Income	15,000	15,000	31,790	16,790
Net Change in Fair Value of Investments	-	-	501	501
Total Revenues	2,995,017	3,055,517	3,230,903	175,386
EXPENDITURES				
Current:				
Transportation	3,245,017	3,305,517	3,261,871	43,646
Total Expenditures	3,245,017	3,305,517	3,261,871	43,646
NET CHANGE IN FUND BALANCE	(250,000)	(250,000)	(30,968)	219,032
Fund Balance - Beginning of Year	(32,668)	(32,668)	(32,668)	-
FUND BALANCE - END OF YEAR	$ (282,668)	$ (282,668)	$ (63,636)	$ 219,032

POLK COUNTY, FLORIDA
STORMWATER MSTU FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2023

	Budget			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
REVENUES				
Taxes	$ 2,781,825	$ 2,781,825	$ 2,831,205	$ 49,380
Interest Income	136,070	136,070	259,762	123,692
Net Change in Fair Value of Investments	-	-	16,641	16,641
Miscellaneous Revenue	499,331	499,331	292,832	(206,499)
Total Revenues	3,417,226	3,417,226	3,400,440	(16,786)
EXPENDITURES				
Current:				
Physical Environment	5,660,968	4,269,567	1,239,332	3,030,235
Total Expenditures	5,660,968	4,269,567	1,239,332	3,030,235
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(2,243,742)	(852,341)	2,161,108	3,013,449
OTHER FINANCING SOURCES (USES)				
Transfers In	200,000	200,000	200,000	-
Transfers Out	(533,848)	(1,925,249)	(1,457,171)	468,078
Total Other Financing Sources (Uses)	(333,848)	(1,725,249)	(1,257,171)	468,078
NET CHANGE IN FUND BALANCE	(2,577,590)	(2,577,590)	903,937	3,481,527
Fund Balance - Beginning of Year	7,766,097	7,766,097	7,766,097	-
FUND BALANCE - END OF YEAR	$ 5,188,507	$ 5,188,507	$ 8,670,034	$ 3,481,527

POLK COUNTY, FLORIDA
FIRE RESCUE FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2023

	Budget			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
REVENUES				
Intergovernmental	$ 59,000	$ 59,000	$ 88,761	$ 29,761
Charges for Services	292,910	292,910	1,051,749	758,839
Special Assessments	54,648,885	54,648,885	55,833,784	1,184,899
Interest Income	82,907	82,907	775,282	692,375
Net Change in Fair Value of Investments	-	-	32,341	32,341
Total Revenues	55,083,702	55,083,702	57,781,917	2,698,215
EXPENDITURES				
Current:				
Public Safety	59,917,101	59,890,262	57,446,930	2,443,332
Debt Service:				
Principal Retirement	-	45,891	45,888	3
Interest and Fiscal Charges	-	7,209	7,207	2
Capital Projects	-	-	18,983	(18,983)
Total Expenditures	59,917,101	59,943,362	57,519,008	2,424,354
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(4,833,399)	(4,859,660)	262,909	5,122,569
OTHER FINANCING SOURCES (USES)				
Transfers In	2,992,340	2,992,340	2,992,340	-
Transfers Out	(1,405,274)	(1,446,774)	(1,876,794)	(430,020)
Issuance of Lease Liability	-	18,985	18,983	(2)
Total Other Financing Sources (Uses)	1,587,066	1,564,551	1,134,529	(430,022)
NET CHANGE IN FUND BALANCE	(3,246,333)	(3,295,109)	1,397,438	4,692,547
Fund Balance - Beginning of Year	10,826,971	10,826,971	10,826,971	-
FUND BALANCE - END OF YEAR	$ 7,580,638	$ 7,531,862	$ 12,224,409	$ 4,692,547

POLK COUNTY, FLORIDA
EMERGENCY 911 FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2023

	Budget			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
REVENUES				
Charges for Services	$ 2,458,974	$ 2,458,974	$ 3,687,604	$ 1,228,630
Interest Income	37,019	37,019	130,970	93,951
Net Change in Fair Value of Investments	-	-	8,559	8,559
Miscellaneous Revenue	-	-	117,563	117,563
Total Revenues	2,495,993	2,495,993	3,944,696	1,448,703
EXPENDITURES				
Current:				
Public Safety	3,943,147	3,945,323	3,579,849	365,474
Debt Service:				
Principal Retirement	-	662	661	1
Interest and Fiscal Charges	-	169	168	1
Capital Projects	-	-	3,007	(3,007)
Total Expenditures	3,943,147	3,946,154	3,583,685	362,469
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(1,447,154)	(1,450,161)	361,011	1,811,172
OTHER FINANCING SOURCES (USES)				
Issuance of Lease Liability	-	3,007	3,007	-
NET CHANGE IN FUND BALANCE	(1,447,154)	(1,447,154)	364,018	1,811,172
Fund Balance - Beginning of Year	4,726,554	4,726,554	4,726,554	-
FUND BALANCE - END OF YEAR	$ 3,279,400	$ 3,279,400	$ 5,090,572	$ 1,811,172

POLK COUNTY, FLORIDA
HAZARDOUS WASTE FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2023

	Budget			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
REVENUES				
Taxes	$ 95,000	$ 95,000	$ 102,752	$ 7,752
Interest Income	456	456	822	366
Net Change in Fair Value of Investments	-	-	27	27
Total Revenues	95,456	95,456	103,601	8,145
EXPENDITURES				
Current:				
Physical Environment	103,162	104,768	101,443	3,325
Debt Service:				
Principal Retirement	-	201	201	-
Interest and Fiscal Charges	-	53	53	-
Capital Projects	-	-	1,860	(1,860)
Total Expenditures	103,162	105,022	103,557	1,465
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(7,706)	(9,566)	44	9,610
OTHER FINANCING SOURCES (USES)				
Issuance of Lease Liability	-	1,860	1,860	-
NET CHANGE IN FUND BALANCE	(7,706)	(7,706)	1,904	9,610
Fund Balance - Beginning of Year	6,638	6,638	6,638	-
FUND BALANCE - END OF YEAR	$ (1,068)	$ (1,068)	$ 8,542	$ 9,610

POLK COUNTY, FLORIDA
RADIO COMMUNICATIONS FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2023

	Budget			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
REVENUES				
Charges for Services	$ 3,824,688	$ 3,824,688	$ 3,756,708	$ (67,980)
Fines and Forfeitures	500,000	500,000	461,632	(38,368)
Interest Income	3,081	3,081	15,203	12,122
Miscellaneous Revenue	236,000	236,000	147,767	(88,233)
Total Revenues	4,563,769	4,563,769	4,381,310	(182,459)
EXPENDITURES				
Current:				
Public Safety	4,758,564	4,736,371	4,228,692	507,679
Debt Service:				
Principal Retirement	-	62,524	62,523	1
Interest and Fiscal Charges	-	5,526	5,525	1
Capital Projects	-	-	3,873	(3,873)
Total Expenditures	4,758,564	4,762,437	4,300,613	461,824
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(194,795)	(198,668)	80,697	279,365
OTHER FINANCING SOURCES (USES)				
Issuance of Lease Liability	-	3,873	3,873	-
NET CHANGE IN FUND BALANCE	(194,795)	(194,795)	84,570	279,365
Fund Balance - Beginning of Year	1,631,232	1,631,232	1,631,232	-
FUND BALANCE - END OF YEAR	$ 1,436,437	$ 1,436,437	$ 1,715,802	$ 279,365

POLK COUNTY, FLORIDA
LAW ENFORCEMENT TRUST FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2023

	Budget			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
REVENUES				
Fines and Forfeitures	$ -	$ -	$ 590,025	$ 590,025
Interest Income	45,068	45,068	25,764	(19,304)
Net Change in Fair Value of Investments	-	-	1,572	1,572
Total Revenues	45,068	45,068	617,361	572,293
EXPENDITURES				
Current:				
Public Safety	1,051,807	1,051,807	52,245	999,562
Total Expenditures	1,051,807	1,051,807	52,245	999,562
NET CHANGE IN FUND BALANCE	(1,006,739)	(1,006,739)	565,116	1,571,855
Fund Balance - Beginning of Year	885,217	885,217	885,217	-
FUND BALANCE - END OF YEAR	$ (121,522)	$ (121,522)	$ 1,450,333	$ 1,571,855

POLK COUNTY, FLORIDA
LAND MANAGEMENT TRUST FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2023

	Budget			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
REVENUES				
Taxes	$ -	$ -	$ 40	$ 40
Interest Income	564,425	564,425	937,833	373,408
Net Change in Fair Value of Investments	-	-	61,118	61,118
Miscellaneous Revenue	101,052	101,052	92,943	(8,109)
Total Revenues	665,477	665,477	1,091,934	426,457
EXPENDITURES				
Current:				
Physical Environment	2,049,195	2,054,542	1,956,461	98,081
Debt Service:				
Principal Retirement	-	99,403	99,403	-
Interest and Fiscal Charges	-	734	733	1
Capital Projects	-	-	105,484	(105,484)
Total Expenditures	2,049,195	2,154,679	2,162,081	(7,402)
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(1,383,718)	(1,489,202)	(1,070,147)	419,055
OTHER FINANCING SOURCES (USES)				
Transfers Out	-	-	(61,244)	(61,244)
Issuance of Lease Liability	-	15,484	15,484	-
Issuance of SBITA Liability	-	90,000	90,000	-
Total Other Financing Sources (Uses)	-	105,484	44,240	(61,244)
NET CHANGE IN FUND BALANCE	(1,383,718)	(1,383,718)	(1,025,907)	357,811
Fund Balance - Beginning of Year	36,532,751	36,532,751	36,532,751	-
FUND BALANCE - END OF YEAR	$ 35,149,033	$ 35,149,033	$ 35,506,844	$ 357,811

POLK COUNTY, FLORIDA
BUILDING FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2023

	Budget			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
REVENUES				
Licenses and Permits	$ 11,540,443	$ 11,540,443	$ 10,644,897	$ (895,546)
Charges for Services	76,890	76,890	817,448	740,558
Fines and Forfeitures	-	-	2,848	2,848
Interest Income	122,511	122,511	387,787	265,276
Net Change in Fair Value of Investments	-	-	28,492	28,492
Miscellaneous Revenue	4,392	4,392	1,894	(2,498)
Total Revenues	11,744,236	11,744,236	11,883,366	139,130
EXPENDITURES				
Current:				
Public Safety	13,108,852	14,116,268	9,324,641	4,791,627
Debt Service:				
Principal Retirement	-	760,395	685,737	74,658
Interest and Fiscal Charges	-	49,379	46,704	2,675
Capital Projects	-	-	343,299	(343,299)
Total Expenditures	13,108,852	14,926,042	10,400,381	4,525,661
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(1,364,616)	(3,181,806)	1,482,985	4,664,791
OTHER FINANCING SOURCES (USES)				
Issuance of SBITA Liability	-	1,817,190	343,299	(1,473,891)
NET CHANGE IN FUND BALANCE	(1,364,616)	(1,364,616)	1,826,284	3,190,900
Fund Balance - Beginning of Year	12,572,727	12,572,727	12,572,727	-
FUND BALANCE - END OF YEAR	$ 11,208,111	$ 11,208,111	$ 14,399,011	$ 3,190,900

POLK COUNTY, FLORIDA
LOCAL PROVIDER PARTICIPATION FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2023

	Budget			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
REVENUES				
Charges for Services	$ -	$ -	$ 29,827,904	$ 29,827,904
Interest Income	-	-	311,157	311,157
Net Change in Fair Value of Investments	-	-	11,362	11,362
Miscellaneous Revenue	40,000,000	40,000,000	-	(40,000,000)
Total Revenues	40,000,000	40,000,000	30,150,423	(9,849,577)
EXPENDITURES				
Current:				
General Government	40,000,000	40,000,000	23,468,025	16,531,975
NET CHANGE IN FUND BALANCE	-	-	6,682,398	6,682,398
Fund Balance - Beginning of Year	-	-	-	-
FUND BALANCE - END OF YEAR	$ -	$ -	$ 6,682,398	$ 6,682,398

POLK COUNTY, FLORIDA
OPIOID SETTLEMENT FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2023

	Budget			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
REVENUES				
Interest Income	$ -	$ -	$ 63,592	$ 63,592
Net Change in Fair Value of Investments	-	-	6,927	6,927
Miscellaneous Revenue	1,000,000	1,000,000	396,030	(603,970)
Total Revenues	1,000,000	1,000,000	466,549	(533,451)
EXPENDITURES				
Current:				
General Government	1,000,000	1,000,000	42,364	957,636
NET CHANGE IN FUND BALANCE	-	-	424,185	424,185
Fund Balance - Beginning of Year	-	-	-	-
FUND BALANCE - END OF YEAR	$ -	$ -	$ 424,185	$ 424,185

POLK COUNTY, FLORIDA
INDIGENT HEALTHCARE FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2023

	Budget			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
REVENUES				
Taxes	$ 67,971,090	$ 67,971,090	$ 77,060,561	$ 9,089,471
Charges for Services	870,590	870,590	553,686	(316,904)
Interest Income	958,195	958,195	2,140,492	1,182,297
Net Change in Fair Value of Investments	-	-	155,422	155,422
Miscellaneous Revenue	744,876	744,876	617,375	(127,501)
Total Revenues	70,544,751	70,544,751	80,527,536	9,982,785
EXPENDITURES				
Current:				
Public Safety	105,491	105,491	104,419	1,072
Human Services	77,780,056	77,783,163	66,967,665	10,815,498
Debt Service:				
Principal Retirement	-	40,056	40,052	4
Interest and Fiscal Charges	-	2,838	2,837	1
Capital Projects	-	-	11,901	(11,901)
Total Expenditures	77,885,547	77,931,548	67,126,874	10,804,674
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(7,340,796)	(7,386,797)	13,400,662	20,787,459
OTHER FINANCING SOURCES (USES)				
Issuance of Lease Liability	-	11,902	11,901	(1)
NET CHANGE IN FUND BALANCE	(7,340,796)	(7,374,895)	13,412,563	20,787,458
Fund Balance - Beginning of Year	76,317,457	76,317,457	76,317,457	-
FUND BALANCE - END OF YEAR	$ 68,976,661	$ 68,942,562	$ 89,730,020	$ 20,787,458

POLK COUNTY, FLORIDA
HARDEN / PARKWAY CRA FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2023

	Budget			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
REVENUES				
Taxes	$ 629,423	$ 629,423	$ 641,561	$ 12,138
Interest Income	3,993	3,993	17,710	13,717
Net Change in Fair Value of Investments	-	-	432	432
Total Revenues	633,416	633,416	659,703	26,287
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	633,416	633,416	659,703	26,287
OTHER FINANCING SOURCES (USES)				
Transfers In	842,419	842,419	838,063	(4,356)
Transfers Out	(1,450,000)	(1,450,000)	(1,450,000)	-
Total Other Financing Sources (Uses)	(607,581)	(607,581)	(611,937)	(4,356)
NET CHANGE IN FUND BALANCE	25,835	25,835	47,766	21,931
Fund Balance - Beginning of Year	25,079	25,079	25,079	-
FUND BALANCE - END OF YEAR	$ 50,914	$ 50,914	$ 72,845	$ 21,931

POLK COUNTY, FLORIDA
LEISURE SERVICES MSTU FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2023

	Budget			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
REVENUES				
Taxes	$ 15,629,839	$ 15,629,839	$ 15,907,124	$ 277,285
Charges for Services	661,318	661,318	1,164,853	503,535
Interest Income	384,230	384,230	620,100	235,870
Net Change in Fair Value of Investments	-	-	36,214	36,214
Miscellaneous Revenue	24,578	24,578	174,735	150,157
Total Revenues	16,699,965	16,699,965	17,903,026	1,203,061
EXPENDITURES				
Current:				
Culture and Recreation	26,478,487	26,590,869	16,274,235	10,316,634
Debt Service:				
Principal Retirement	-	61,453	61,450	3
Interest and Fiscal Charges	-	5,436	5,434	2
Capital Projects	-	-	160,005	(160,005)
Total Expenditures	26,478,487	26,657,758	16,501,124	10,156,634
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(9,778,522)	(9,957,793)	1,401,902	11,359,695
OTHER FINANCING SOURCES (USES)				
Transfers In	9,020,000	9,020,000	6,020,000	(3,000,000)
Transfers Out	(4,516,699)	(4,516,699)	(1,496,612)	3,020,087
Issuance of Lease Liability	-	72,865	72,865	-
Issuance of SBITA Liability	-	87,141	87,140	(1)
Total Other Financing Sources (Uses)	4,503,301	4,663,307	4,683,393	20,086
NET CHANGE IN FUND BALANCE	(5,275,221)	(5,294,486)	6,085,295	11,379,781
Fund Balance - Beginning of Year	13,520,204	13,520,204	13,520,204	-
FUND BALANCE - END OF YEAR	$ 8,244,983	$ 8,225,718	$ 19,605,499	$ 11,379,781

POLK COUNTY, FLORIDA
LIBRARIES MSTU FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2023

	Budget			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
REVENUES				
Taxes	$ 5,867,642	$ 5,867,642	$ 5,971,794	$ 104,152
Interest Income	45,587	45,587	108,178	62,591
Net Change in Fair Value of Investments	-	-	4,105	4,105
Miscellaneous Revenue	-	-	-	-
Total Revenues	5,913,229	5,913,229	6,084,077	170,848
EXPENDITURES				
Current:				
Culture and Recreation	5,329,502	5,329,502	5,294,981	34,521
Total Expenditures	5,329,502	5,329,502	5,294,981	34,521
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	583,727	583,727	789,096	205,369
OTHER FINANCING SOURCES (USES)				
Transfers Out	(320,289)	(320,289)	(312,748)	7,541
NET CHANGE IN FUND BALANCE	263,438	263,438	476,348	212,910
Fund Balance - Beginning of Year	1,807,389	1,807,389	1,807,389	-
FUND BALANCE - END OF YEAR	$ 2,070,827	$ 2,070,827	$ 2,283,737	$ 212,910

POLK COUNTY, FLORIDA
RANCHO BONITO MSTU FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2023

	Budget			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
REVENUES				
Taxes	$ 8,685	$ 8,685	$ 8,804	$ 119
Interest Income	773	773	1,432	659
Net Change in Fair Value of Investments	-	-	96	96
Total Revenues	9,458	9,458	10,332	874
EXPENDITURES				
Current:				
Public Safety	20,942	20,942	1,688	19,254
Total Expenditures	20,942	20,942	1,688	19,254
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(11,484)	(11,484)	8,644	20,128
OTHER FINANCING SOURCES (USES)				
Transfers Out	(467)	(467)	(453)	14
NET CHANGE IN FUND BALANCE	(11,951)	(11,951)	8,191	20,142
Fund Balance - Beginning of Year	47,629	47,629	47,629	-
FUND BALANCE - END OF YEAR	$ 35,678	$ 35,678	$ 55,820	$ 20,142

POLK COUNTY, FLORIDA
TRANSPORTATION MILLAGE FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2023

	Budget			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
REVENUES				
Taxes	$ 58,585,912	$ 58,585,912	$ 59,685,156	$ 1,099,244
Licenses and Permits	-	-	168,787	168,787
Charges for Services	-	-	64,260	64,260
Interest Income	686,845	686,845	2,155,360	1,468,515
Net Change in Fair Value of Investments	-	-	117,585	117,585
Miscellaneous Revenue	1,184,025	1,184,025	2,869,190	1,685,165
Total Revenues	60,456,782	60,456,782	65,060,338	4,603,556
EXPENDITURES				
Current:				
Transportation	78,985,920	80,108,712	54,963,531	25,145,181
Debt Service:				
Principal Retirement	-	179,510	179,507	3
Interest and Fiscal Charges	-	3,269	3,265	4
Capital Projects	-	-	5,359	(5,359)
Total Expenditures	78,985,920	80,291,491	55,151,662	25,139,829
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(18,529,138)	(19,834,709)	9,908,676	29,743,385
OTHER FINANCING SOURCES (USES)				
Transfers In	5,500	5,500	112,418	106,918
Transfers Out	(3,520,640)	(3,520,640)	(3,466,836)	53,804
Issuance of Lease Liability	-	5,359	5,359	-
Total Other Financing Sources (Uses)	(3,515,140)	(3,509,781)	(3,349,059)	160,722
NET CHANGE IN FUND BALANCE	(22,044,278)	(23,344,490)	6,559,617	29,904,107
Fund Balance - Beginning of Year	50,523,712	50,523,712	50,523,712	-
FUND BALANCE - END OF YEAR	$ 28,479,434	$ 27,179,222	$ 57,083,329	$ 29,904,107

POLK COUNTY, FLORIDA
ELOISE CRA FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2023

	Budget			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
REVENUES				
Interest Income	$ 3,031	$ 3,031	$ 21,938	$ 18,907
Net Change in Fair Value of Investments	-	-	1,414	1,414
Total Revenues	3,031	3,031	23,352	20,321
EXPENDITURES				
Current:				
Economic Environment	29,285	29,285	58,128	(28,843)
Human Services	45,000	227,912	13,905	214,007
Total Expenditures	74,285	257,197	72,033	185,164
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(71,254)	(254,166)	(48,681)	205,485
OTHER FINANCING SOURCES (USES)				
Transfers In	130,496	130,496	129,763	(733)
Transfers Out	(5,500)	(5,500)	(5,500)	-
Total Other Financing Sources (Uses)	124,996	124,996	124,263	(733)
NET CHANGE IN FUND BALANCE	53,742	(129,170)	75,582	204,752
Fund Balance - Beginning of Year	755,021	755,021	755,021	-
FUND BALANCE - END OF YEAR	$ 808,763	$ 625,851	$ 830,603	$ 204,752

POLK COUNTY, FLORIDA
EMERGENCY MEDICAL MILLAGE FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2023

	Budget			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
REVENUES				
Taxes	$ 12,205,399	$ 12,205,399	$ 12,435,288	$ 229,889
Interest Income	375,163	375,163	749,312	374,149
Net Change in Fair Value of Investments	-	-	47,141	47,141
Total Revenues	12,580,562	12,580,562	13,231,741	651,179
EXPENDITURES				
Current:				
Public Safety	20,584,022	22,204,070	7,476,290	14,727,780
Total Expenditures	20,584,022	22,204,070	7,476,290	14,727,780
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(8,003,460)	(9,623,508)	5,755,451	15,378,959
OTHER FINANCING SOURCES (USES)				
Transfers Out	(691,802)	(691,802)	(676,697)	15,105
NET CHANGE IN FUND BALANCE	(8,695,262)	(10,315,310)	5,078,754	15,394,064
Fund Balance - Beginning of Year	21,496,418	21,496,418	21,496,418	-
FUND BALANCE - END OF YEAR	$ 12,801,156	$ 11,181,108	$ 26,575,172	$ 15,394,064

POLK COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURTS – COURT FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2023

	Budget			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
REVENUES				
Intergovernmental	$ 506,773	$ 709,773	$ 957,286	$ 247,513
Charges for Services	8,013,190	8,013,190	5,330,542	(2,682,648)
Fines and Forfeitures	5,957,727	5,957,727	6,026,667	68,940
Interest Income	221,383	521,383	796,027	274,644
Miscellaneous Revenue	-	30,000	37,797	7,797
Total Revenues	14,699,073	15,232,073	13,148,319	(2,083,754)
EXPENDITURES				
Current:				
General Government	13,133,426	13,771,427	13,308,372	463,055
Debt Service:				
Principal Retirement	-	40,000	136,994	(96,994)
Interest and Fiscal Charges	-	-	6,838	(6,838)
Total Expenditures	13,133,426	13,811,427	13,452,204	359,223
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	1,565,647	1,420,646	(303,885)	(1,724,531)
OTHER FINANCING SOURCES (USES)				
Transfers out	(1,565,647)	(1,565,647)	-	1,565,647
Issuance of Lease Liability	-	145,001	140,885	(4,116)
Total Other Financing Sources (Uses)	(1,565,647)	(1,420,646)	140,885	1,561,531
NET CHANGE IN FUND BALANCE	-	-	(163,000)	(163,000)
Fund Balance - Beginning of Year	-	-	-	-
FUND BALANCE - END OF YEAR	$ -	$ -	$ (163,000)	$ (163,000)

POLK COUNTY, FLORIDA
PUBLIC FACILITIES REVENUE REFUNDING BONDS, SERIES 2014 FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2023

	Budget			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
REVENUES				
Intergovernmental	$ 4,395,000	$ 4,395,000	$ 2,381,941	$ (2,013,059)
Interest Income	5,000	5,000	80,610	75,610
Net Change in Fair Value of Investments	-	-	4,905	4,905
Total Revenues	4,400,000	4,400,000	2,467,456	(1,932,544)
EXPENDITURES				
Debt Service:				
Principal Retirement	2,915,000	2,915,000	2,915,000	-
Interest and Fiscal Charges	2,478,250	2,478,250	2,476,000	2,250
Total Expenditures	5,393,250	5,393,250	5,391,000	2,250
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(993,250)	(993,250)	(2,923,544)	(1,930,294)
OTHER FINANCING SOURCES (USES)				
Transfers In	1,050,000	1,050,000	1,050,000	-
NET CHANGE IN FUND BALANCE	56,750	56,750	(1,873,544)	(1,930,294)
Fund Balance - Beginning of Year	5,245,790	5,245,790	5,245,790	-
FUND BALANCE - END OF YEAR	$ 5,302,540	$ 5,302,540	$ 3,372,246	$ (1,930,294)

POLK COUNTY, FLORIDA
PUBLIC FACILITIES REVENUE REFUNDING NOTE, SERIES 2015 FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2023

	Budget			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
REVENUES				
Interest Income	$ 4,483	$ 4,483	$ 22,614	$ 18,131
Net Change in Fair Value of Investments	-	-	2,485	2,485
Total Revenues	4,483	4,483	25,099	20,616
EXPENDITURES				
Debt Service:				
Principal Retirement	1,855,000	1,855,000	1,855,000	-
Interest and Fiscal Charges	194,475	194,475	192,975	1,500
Total Expenditures	2,049,475	2,049,475	2,047,975	1,500
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(2,044,992)	(2,044,992)	(2,022,876)	22,116
OTHER FINANCING SOURCES (USES)				
Transfers In	2,050,000	2,050,000	2,050,000	-
NET CHANGE IN FUND BALANCE	5,008	5,008	27,124	22,116
Fund Balance - Beginning of Year	1,690,577	1,690,577	1,690,577	-
FUND BALANCE - END OF YEAR	$ 1,695,585	$ 1,695,585	$ 1,717,701	$ 22,116

POLK COUNTY, FLORIDA
PROMISSORY NOTE, SERIES 2020A FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2023

	Budget			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
REVENUES				
Interest Income	$ 10,808	$ 10,808	$ 34,145	$ 23,337
Net Change in Fair Value of Investments	-	-	3,377	3,377
Total Revenues	10,808	10,808	37,522	26,714
EXPENDITURES				
Debt Service:				
Principal Retirement	1,708,883	1,708,883	1,708,883	-
Interest and Fiscal Charges	541,779	541,779	539,778	2,001
Total Expenditures	2,250,662	2,250,662	2,248,661	2,001
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(2,239,854)	(2,239,854)	(2,211,139)	28,715
OTHER FINANCING SOURCES (USES)				
Transfers In	2,470,777	2,470,777	2,470,777	-
NET CHANGE IN FUND BALANCE	230,923	230,923	259,638	28,715
Fund Balance - Beginning of Year	2,035,342	2,035,342	2,035,342	-
FUND BALANCE - END OF YEAR	$ 2,266,265	$ 2,266,265	$ 2,294,980	$ 28,715

POLK COUNTY, FLORIDA
PROMISSORY NOTE, SERIES 2020C FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2023

	Budget			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
REVENUES				
Intergovernmental	$ -	$ -	$ 2,037,922	$ 2,037,922
Interest Income	27,512	27,512	64,293	36,781
Net Change in Fair Value of Investments	-	-	6,906	6,906
Total Revenues	27,512	27,512	2,109,121	2,081,609
EXPENDITURES				
Debt Service:				
Principal Retirement	5,070,000	5,070,000	5,070,000	-
Interest and Fiscal Charges	673,775	673,775	671,774	2,001
Total Expenditures	5,743,775	5,743,775	5,741,774	2,001
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(5,716,263)	(5,716,263)	(3,632,653)	2,083,610
OTHER FINANCING SOURCES (USES)				
Transfers In	3,700,000	3,700,000	3,700,000	-
NET CHANGE IN FUND BALANCE	(2,016,263)	(2,016,263)	67,347	2,083,610
Fund Balance - Beginning of Year	4,642,565	4,642,565	4,642,565	-
FUND BALANCE - END OF YEAR	$ 2,626,302	$ 2,626,302	$ 4,709,912	$ 2,083,610

POLK COUNTY, FLORIDA
GENERAL CAPITAL IMPROVEMENTS FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2023

	Budget			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
REVENUES				
Taxes	$ -	$ -	$ 824	$ 824
Intergovernmental	2,700,000	2,700,000	1,176,865	(1,523,135)
Interest Income	123,647	123,647	2,108,914	1,985,267
Net Change in Fair Value of Investments	-	-	170,683	170,683
Total Revenues	2,823,647	2,823,647	3,457,286	633,639
EXPENDITURES				
Capital Projects	79,719,917	85,718,519	19,028,420	66,690,099
Total Expenditures	79,719,917	85,718,519	19,028,420	66,690,099
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(76,896,270)	(82,894,872)	(15,571,134)	67,323,738
OTHER FINANCING SOURCES (USES)				
Transfers In	76,249,928	76,249,928	76,249,928	-
Transfers Out	-	(15)	(147,094)	(147,079)
Proceeds from Sale Of Capital Assets	-	-	4,300,000	4,300,000
Total Other Financing Sources (Uses)	76,249,928	76,249,913	80,402,834	4,152,921
NET CHANGE IN FUND BALANCE	(646,342)	(6,644,959)	64,831,700	71,476,659
Fund Balance - Beginning of Year	31,993,772	31,993,772	31,993,772	-
FUND BALANCE - END OF YEAR	$ 31,347,430	$ 25,348,813	$ 96,825,472	$ 71,476,659

POLK COUNTY, FLORIDA
CAPITAL IMPROVEMENTS PROJECTS FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2023

	Budget			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
REVENUES				
Interest Income	$ 6,128	$ 6,128	$ 2,343	$ (3,785)
Total Revenues	6,128	6,128	2,343	(3,785)
EXPENDITURES				
Capital Projects	496,398	496,398	-	496,398
Total Expenditures	496,398	496,398	-	496,398
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(490,270)	(490,270)	2,343	492,613
OTHER FINANCING SOURCES (USES)				
Transfers In	-	-	147,081	147,081
NET CHANGE IN FUND BALANCE	(490,270)	(490,270)	149,424	639,694
Fund Balance - Beginning of Year	(149,424)	(149,424)	(149,424)	-
FUND BALANCE - END OF YEAR	$ (639,694)	$ (639,694)	$ -	$ 639,694

POLK COUNTY, FLORIDA
NORTHEAST POLK ROADWAY FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2023

	Budget			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
REVENUES	$ -	$ -	$ -	$ -
EXPENDITURES	-	-	-	-
NET CHANGE IN FUND BALANCE	-	-	-	-
Fund Balance - Beginning of Year	800	800	800	-
FUND BALANCE - END OF YEAR	$ 800	$ 800	$ 800	$ -

POLK COUNTY, FLORIDA
ENVIRONMENTAL LANDS ACQUISITION
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2023

	Budget			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
REVENUES				
Taxes	$ -	$ -	$ 27	$ 27
Interest Income	40,109	40,109	62,998	22,889
Net Change in Fair Value of Investments	-	-	3,996	3,996
Total Revenues	40,109	40,109	67,021	26,912
EXPENDITURES				
Capital Projects	1,950,237	1,950,237	275,626	1,674,611
Total Expenditures	1,950,237	1,950,237	275,626	1,674,611
NET CHANGE IN FUND BALANCE	(1,910,128)	(1,910,128)	(208,605)	1,701,523
Fund Balance - Beginning of Year	2,555,799	2,555,799	2,555,799	-
FUND BALANCE - END OF YEAR	$ 645,671	$ 645,671	$ 2,347,194	$ 1,701,523

POLK COUNTY, FLORIDA
DRAINAGE AND WATER QUALITY FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET (GAAP BASIS) AND ACTUAL
YEAR ENDED SEPTEMBER 30, 2023

	Budget			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
REVENUES				
Interest Income	$ 9,491	$ 9,491	$ 64,910	$ 55,419
Net Change in Fair Value of Investments	-	-	3,845	3,845
Total Revenues	9,491	9,491	68,755	59,264
EXPENDITURES				
Capital Projects	1,588,000	1,588,000	572,941	1,015,059
Total Expenditures	1,588,000	1,588,000	572,941	1,015,059
NET CHANGE IN FUND BALANCE	(1,578,509)	(1,578,509)	(504,186)	1,074,323
Fund Balance - Beginning of Year	2,717,366	2,717,366	2,717,366	-
FUND BALANCE - END OF YEAR	$ 1,138,857	$ 1,138,857	$ 2,213,180	$ 1,074,323

POLK COUNTY, FLORIDA
INTERNAL SERVICE FUNDS
YEAR ENDED SEPTEMBER 30, 2023

Internal service funds are used to account for the financing of goods and services provided by one department or agency to other departments or agencies, and to other governments on a cost reimbursement basis.

FLEET MANAGEMENT FUND

This fund accounts for all activities necessary to provide for the maintenance, replacement, and management of the County's fleet of vehicles.

EMPLOYEE HEALTH INSURANCE FUND

This fund accounts for the provision of health benefits to County employees, retirees, and their dependents.

INFORMATION TECHNOLOGY FUND

This fund accounts for the operations of the computer replacement and information technology enhancement and maintenance programs.

POLK COUNTY, FLORIDA
INTERNAL SERVICE FUNDS
COMBINING STATEMENT OF FUND NET POSITION
SEPTEMBER 30, 2023

	Fleet Management	Employee Health Insurance	Information Technology	Total
ASSETS AND DEFERRED OUTFLOWS OF RESOURCES				
CURRENT ASSETS				
Cash and Investments	$ 28,237,998	$ 33,174,332	$ 3,678,411	$ 65,090,741
Accounts Receivable	860,977	919,034	159	1,780,170
Interest Receivable	58,170	70,867	7,670	136,707
Due from Other Funds	199,923	2,441,544	-	2,641,467
Inventory	584,386	-	-	584,386
Other Assets	188,230	-	-	188,230
Total Current Assets	30,129,684	36,605,777	3,686,240	70,421,701
NONCURRENT ASSETS				
Capital Assets:				
Buildings and Improvements	2,375,309	-	6,666,322	9,041,631
Equipment	109,022,114	3,757	4,794,231	113,820,102
Intangibles	213,825	-	6,934,673	7,148,498
SBITAs	6,168	6,806	8,653,153	8,666,127
Less: Accumulated Depreciation	(74,736,280)	(7,074)	(18,296,845)	(93,040,199)
Total Capital Assets, Net of Accumulated Depreciation	36,881,136	3,489	8,751,534	45,636,159
Total Assets	67,010,820	36,609,266	12,437,774	116,057,860
DEFERRED OUTFLOWS OF RESOURCES				
Deferred Amounts on Pension	614,101	86,734	1,069,859	1,770,694
Deferred Amounts on OPEB	217,110	36,463	322,326	575,899
Total Deferred Outflows of Resources	831,211	123,197	1,392,185	2,346,593
LIABILITIES AND DEFERRED INFLOWS OF RESOURCES				
CURRENT LIABILITIES				
Vouchers Payable	1,719,473	965,984	579,877	3,265,334
Accrued Liabilities	147,457	20,710	376,506	544,673
Unearned Revenue	-	375,961	-	375,961
SBITA Liability, Current	1,524	1,130	2,633,859	2,636,513
Accrued Compensated Absences	174,660	15,261	294,107	484,028
Claims Payable	-	5,750,000	-	5,750,000
Total Current Liabilities	2,043,114	7,129,046	3,884,349	13,056,509
NONCURRENT LIABILITIES				
Total OPEB Liability	1,417,364	238,045	2,104,242	3,759,651
SBITA Liability	2,739	-	2,508,929	2,511,668
Net Pension Liability	3,163,460	451,265	5,538,053	9,152,778
Total Noncurrent Liabilities	4,583,563	689,310	10,151,224	15,424,097
Total Liabilities	6,626,677	7,818,356	14,035,573	28,480,606
DEFERRED INFLOWS OF RESOURCES				
Deferred Amounts on Pension	181,711	26,226	319,938	527,875
Deferred Amounts on OPEB	638,789	107,284	948,356	1,694,429
Total Deferred Inflows of Resources	820,500	133,510	1,268,294	2,222,304
NET POSITION				
Net Investment in Capital Assets	36,881,136	3,489	8,751,534	45,636,159
Unrestricted (Deficit)	23,513,718	28,777,108	(10,225,442)	42,065,384
Total Net Position	$ 60,394,854	$ 28,780,597	$ (1,473,908)	$ 87,701,543

POLK COUNTY, FLORIDA
INTERNAL SERVICE FUNDS
COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION
YEAR ENDED SEPTEMBER 30, 2023

	Fleet Management	Employee Health Insurance	Information Technology	Total
OPERATING REVENUES				
Charges for Services	$ 20,540,276	$ 71,107,433	$ 15,063,830	$ 106,711,539
Other Revenue	92,369	5,857,226	7,787	5,957,382
Total Operating Revenues	20,632,645	76,964,659	15,071,617	112,668,921
OPERATING EXPENSES				
Personnel Services	3,970,570	549,075	7,038,268	11,557,913
Operations and Maintenance	6,106,818	4,578,940	3,963,777	14,649,535
Indirect	434,922	228,051	593,857	1,256,830
Depreciation/Amortization	8,052,192	2,933	2,613,378	10,668,503
Healthcare Program	-	64,569,282	-	64,569,282
Other Expense	2,012	252	(871,254)	(868,990)
Total Operating Expenses	18,566,514	69,928,533	13,338,026	101,833,073
OPERATING INCOME (LOSS)	2,066,131	7,036,126	1,733,591	10,835,848
NONOPERATING REVENUES (EXPENSES)				
Interest Income	684,262	782,221	85,157	1,551,640
Net Change in Fair Value of Investments	45,921	55,945	6,055	107,921
Gain (Loss) on Disposal of Equipment	743,166	-	(2,498)	740,668
Transfer of Capital Assets	6,887,090	-	(32,188)	6,854,902
Total Nonoperating Revenues	8,360,439	838,166	56,526	9,255,131
INCOME (LOSS) BEFORE CAPITAL CONTRIBUTIONS AND TRANSFERS	10,426,570	7,874,292	1,790,117	20,090,979
CAPITAL CONTRIBUTIONS AND TRANSFERS				
Transfers In	805,000	-	-	805,000
Transfers Out	(3,251,986)	-	-	(3,251,986)
Total Capital Contributions and Transfers	(2,446,986)	-	-	(2,446,986)
CHANGE IN NET POSITION	7,979,584	7,874,292	1,790,117	17,643,993
Net Position - Beginning of Year	52,415,270	20,906,305	(3,264,025)	70,057,550
NET POSITION - END OF YEAR	$ 60,394,854	$ 28,780,597	$ (1,473,908)	$ 87,701,543

POLK COUNTY, FLORIDA
INTERNAL SERVICE FUNDS
COMBINING STATEMENT OF CASH FLOWS
YEAR ENDED SEPTEMBER 30, 2023

	Fleet Management	Employee Health Insurance	Information Technology	Total
CASH FLOWS PROVIDED (USED) BY OPERATING ACTIVITIES				
Cash Received from Customers	$ 2,142,019	$ -	$ -	$ 2,142,019
Cash Received from Internal Services	18,168,344	70,962,642	15,063,830	104,194,816
Cash Paid to Suppliers for Goods and Services	(4,735,762)	(69,837,745)	(3,611,578)	(78,185,085)
Cash Paid to Employees for Services	(3,580,441)	(515,237)	(896,545)	(4,992,223)
Cash Received from Other Sources	92,369	5,857,226	7,787	5,957,382
Net Cash Provided (Used) by Operating Activities	12,086,529	6,466,886	10,563,494	29,116,909
RELATED CASH FLOWS PROVIDED (USED) BY NONCAPITAL AND FINANCING ACTIVITIES				
Transfers from Other Funds	(2,470,372)	-	-	(2,470,372)
Net Cash Provided (Used) by Noncapital and Related Financing Activities	(2,470,372)	-	-	(2,470,372)
CASH FLOWS PROVIDED (USED) BY CAPITAL AND FINANCING ACTIVITIES				
Acquisition and Construction of Capital Assets	(9,951,498)	(5,260)	(9,278,686)	(19,235,444)
Proceeds from Sale of Capital Assets	1,641,300	-	-	1,641,300
Net Cash Provided (Used) by Capital and Related Financing Activities	(8,310,198)	(5,260)	(9,316,208)	(17,631,666)
CASH FLOWS PROVIDED (USED) BY INVESTING ACTIVITIES				
Interest and Dividends on Investments	722,278	816,377	94,657	1,633,312
Net Cash Provided (Used) by Investing Activities	722,278	816,377	94,657	1,633,312
NET CHANGE IN CASH AND INVESTMENTS	2,028,237	7,278,003	1,341,943	10,648,183
Cash and Investments - Beginning of Year	26,209,761	25,896,329	2,336,468	54,442,558
CASH AND INVESTMENTS - END OF YEAR	$ 28,237,998	$ 33,174,332	$ 3,678,411	$ 65,090,741
RECONCILIATION OF NET OPERATING INCOME (LOSS) TO NET CASH FROM OPERATING ACTIVITIES				
Net Income (Loss) from Operations	$ 2,066,131	$ 7,036,126	$ 1,733,591	$ 10,835,848
Adjustments to Reconcile Net Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities:				
Depreciation/Amortization	8,052,192	2,933	2,613,378	10,668,503
(Increase) Decrease in Assets and Deferred Outflows:				
Accounts Receivable, Net of Allowance	(229,913)	38,887	-	(191,026)
Due from Other Funds	-	(212,568)	-	(212,568)
Inventory	6,455	-	-	6,455
Other Assets	1,591,846	-	-	1,591,846
Deferred Outflows of Pension	64,946	19,088	107,400	191,434
Deferred Outflows of OPEB	32,159	4,355	32,261	68,775
Increase (Decrease) in Liabilities and Deferred Outflows:				
Vouchers Payable	209,689	(448,560)	74,802	(164,069)
Accrued Liabilities	(11,610)	(2,660)	114,892	100,622
SBITAs	4,263	1,130	5,142,788	5,148,181
Unearned Revenue	-	28,890	-	28,890
Claims Payable	-	(10,000)	-	(10,000)
Accrued Compensated Absences	9,782	1,883	33,673	45,338
Total OPEB Liability	(437,224)	(65,644)	(533,911)	(1,036,779)
Net Pension Liability	472,278	30,643	854,728	1,357,649
Deferred Inflows of Pension	(41,131)	(8,878)	(71,794)	(121,803)
Deferred Inflows of OPEB	296,666	51,261	461,686	809,613
Total Adjustments	10,020,398	(569,240)	8,829,903	18,281,061
Net Cash Provided (Used) by Operating Activities	$ 12,086,529	$ 6,466,886	$ 10,563,494	$ 29,116,909
NONCASH INVESTING, CAPITAL, AND FINANCING ACTIVITIES				
Contribution and Transfers of Capital Assets	$ 6,887,090	$ -	$ (32,188)	$ 6,854,902

POLK COUNTY, FLORIDA
CUSTODIAL FUNDS
YEAR ENDED SEPTEMBER 30, 2023

Custodial funds account for all assets held as custodian for individuals, governmental entities and nonpublic organizations.

COUNTY COURT FUND

This fund accounts for the fine and forfeiture collections generated from criminal cases which is then disbursed to state or local agencies.

REGISTRY OF COURT FUND

This fund accounts for deposits from civil cases at the direction of the court, the funds are held until the court directs the fund to be disbursed.

JURY AND WITNESS FUND

This fund accounts for money used by the state attorney, public defender, and regional counsel to pay their witnesses when called for trial.

DOMESTIC RELATIONS FUND

This fund accounts for the money collected for court order child support payments.

TAX DEED FUND

This fund accounts for the proceeds from sales of property held due to delinquent property taxes.

INTANGIBLE TAX AND DOCUMENTARY STAMP FUND

This fund accounts for the documentary stamps and intangible taxes collected on items recorded in the Official Records to be remitted to the state.

COUNTY COURT/CIVIL COURT FUND

This fund accounts for the money collected on civil cases for funds collected for sheriff services.

CASH BONDS FUND

This fund accounts for cash bonds received on criminal cases as well as civil bonds deposited by parties in civil cases.

OTHER CUSTODIAL FUND

This fund accounts for all the other funds collected by the Clerk to be disbursed out to other agencies. These funds mainly come from civil cases and Official Records filings.

FEES AND SUSPENSE FUND

This fund accounts for fees and related sales taxes collected for other governmental units, judgment levies, charity fundraisers, forfeitures and F.S. Chapter 705 property awaiting award or distribution.

FINES AND DRD FUND

This fund accounts for the fines and child support payments collected for other governments.

INMATE FUND

This fund accounts for monies collected from inmates who have money in their possession at the time of their arrest and subsequent deposits to their accounts during incarceration.

POLK COUNTY, FLORIDA
CUSTODIAL FUNDS
COMBINING STATEMENT OF FIDUCIARY NET POSITION
ALL CUSTODIAL FUNDS
SEPTEMBER 30, 2023

	County Court	Registry of Court	Jury and Witness	Domestic Relations	Tax Deed
ASSETS					
Cash and Cash Equivalents	$ 2,519,324	$ 15,277,943	$ 37,970	$ 352,870	$ 7,343,955
Due from Individuals and Businesses	-	-	-	-	-
Due from Other Governments	-	-	-	-	-
Total Assets	$ 2,519,324	$ 15,277,943	$ 37,970	$ 352,870	$ 7,343,955
LIABILITIES AND FIDUCIARY NET POSITION					
LIABILITIES					
Due to State of Florida	$ 1,054,189	$ -	$ -	$ -	$ -
Due to Municipalities	177,773	-	-	-	-
Due to Others	1,287,362	-	-	352,870	7,343,955
Due to Individuals and Businesses	-	-	-	-	-
Deposits, Registry of the Court	-	4,299,988	-	-	-
Deposits, Witness Fees	-	-	37,970	-	-
Deposits, Other	-	-	-	-	-
Total Liabilities	2,519,324	4,299,988	37,970	352,870	7,343,955
FIDUCIARY NET POSITION					
Restricted for Individuals, Organizations, and Other Governments	-	10,977,955	-	-	-
Total Liabilities and Fiduciary Net Position	$ 2,519,324	$ 15,277,943	$ 37,970	$ 352,870	$ 7,343,955

POLK COUNTY, FLORIDA
CUSTODIAL FUNDS
COMBINING STATEMENT OF FIDUCIARY NET POSITION (CONTINUED)
ALL CUSTODIAL FUNDS
SEPTEMBER 30, 2023

Intangible Tax and Documentary Stamp	County Court/ Civil Court	Cash Bonds	Other Custodial Funds	Fees and Suspense	Fines and DRDs	Inmate	Total Custodial Funds
$ 338,160	$ 12,899	$ 3,554,065	$ 828,650	$ 293,288	$ -	$ 162,553	$ 30,721,677
-	-	-	-	342,135	-	16,573	358,708
-	-	-	-	9,850	-	-	9,850
$ 338,160	$ 12,899	$ 3,554,065	$ 828,650	$ 645,273	$ -	$ 179,126	$ 31,090,235
$ 338,160	$ -	$ -	$ 279,312	$ -	$ -	$ -	$ 1,671,661
-	-	-	-	-	-	-	177,773
-	-	-	549,338	12,853	-	-	9,546,378
-	-	-	-	-	-	173	173
-	-	-	-	-	-	-	4,299,988
-	-	-	-	-	-	-	37,970
-	-	-	-	510,469	-	-	510,469
338,160	-	-	828,650	523,322	-	173	16,244,412
-	12,899	3,554,065	-	121,951	-	178,953	14,845,823
$ 338,160	$ 12,899	$ 3,554,065	$ 828,650	$ 645,273	$ -	$ 179,126	$ 31,090,235

POLK COUNTY, FLORIDA
CUSTODIAL FUNDS
COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
ALL CUSTODIAL FUNDS
YEAR ENDED SEPTEMBER 30, 2023

	County Court	Registry of Court	Jury and Witness	Domestic Relations	Tax Deed
ADDITIONS					
Fines, Taxes and Fees Collections:					
Individuals and Businesses	$ 913,945	$ -	$ 75,000	$ 2,771,706	$ 8,409,490
Other Governments	2,917,406	40,430,849	-	-	-
Licenses and Fees Collected from State Agencies	9,903,350	-	-	-	-
Contributions:					
Individuals and Businesses	-	-	-	-	-
Total Additions	13,734,701	40,430,849	75,000	2,771,706	8,409,490
DEDUCTIONS					
Payments of Fines and Fees	-	-	-	-	-
Payments of Property Tax:					
Individuals and Businesses	-	2,728,939	75,000	2,771,706	-
Other Governments	3,889,960	41,073,462	-	-	8,409,490
Canteen Purchases	-	-	-	-	-
Inmate Spending	-	-	-	-	-
Payments to State Agencies	9,844,741	70,793	-	-	-
Miscellaneous Charges	-	-	-	-	-
Total Deductions	13,734,701	43,873,194	75,000	2,771,706	8,409,490
NET INCREASE (DECREASE) IN FIDUCIARY NET POSITION	-	(3,442,345)	-	-	-
Net Position - Beginning of Year	-	14,420,300	-	-	-
FIDUCIARY NET POSITION - END OF YEAR	$ -	$ 10,977,955	$ -	$ -	$ -

POLK COUNTY, FLORIDA
CUSTODIAL FUNDS
COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION (CONTINUED)
ALL CUSTODIAL FUNDS
YEAR ENDED SEPTEMBER 30, 2023

Intangible Tax and Documentary Stamp	County Court/ Civil Court	Cash Bonds	Other Custodial Funds	Fees and Suspense	Fines and DRDs	Inmate	Total Custodial Funds
$ 108,500,792	$ -	$ 5,352,607	$ 545,341	$ 1,399,371	$ -	$ -	$ 127,968,252
-	-	9,938	330	68,496	61,136	-	43,488,155
107,964,741	-	-	3,846,385	-	-	-	121,714,476
-	-	-	-	-	-	5,008,498	5,008,498
216,465,533	-	5,362,545	4,392,056	1,467,867	61,136	5,008,498	298,179,381
-	-	-	-	1,450,822	61,136	-	1,511,958
-	-	-	-	-	-	-	5,575,645
107,966,432	-	3,422,652	566,163	-	-	-	165,328,159
-	-	-	-	-	-	2,832,422	2,832,422
-	-	-	-	-	-	836,288	836,288
108,499,101	-	-	3,825,893	-	-	-	122,240,528
-	-	-	-	-	-	1,354,948	1,354,948
216,465,533	-	3,422,652	4,392,056	1,450,822	61,136	5,023,658	299,679,948
-	-	1,939,893	-	17,045	-	(15,160)	(1,500,567)
-	12,899	1,614,172	-	104,906	-	194,113	16,346,390
$ -	$ 12,899	$ 3,554,065	$ -	$ 121,951	$ -	$ 178,953	$ 14,845,823

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STATISTICAL SECTION
(UNAUDITED)

The statistical data presents physical, economic, social, and political characteristics of Polk County. It is intended to provide users with a more broad and complete understanding of the County and its financial affairs than is possible from the financial statements and supporting schedules included in the financial section.

Contents

Financial Trends

These schedules contain trend information designed to help the reader understand how the County's financial performance and well-being have changed over time.

Revenue Capacity

These schedules contain information to help the reader assess the County's most significant local revenue source, property taxes.

Debt Capacity

These schedules present information to help the reader assess the factors of affordability of the County's current levels of outstanding debt and the County's ability to issue additional debt in the future.

Demographic and Economic Information

These schedules offer demographic and economic indicators designed to help the reader understand the environment within which the County's financial activities take place and to help make comparisons over time and with other governments.

Operating Information

These schedules contain information about the County's operations and resources to help the reader understand how the County's financial information relates to the services the County provides and the activities it performs.

Sources: Unless otherwise noted, the information in these schedules is derived from the annual comprehensive financial reports for the relevant year.

POLK COUNTY, FLORIDA
NET POSITION BY COMPONENT
LAST TEN YEARS
(ACCRUAL BASIS OF ACCOUNTING)

	Fiscal Year			
	2014	2015	2016	2017
Governmental Activities				
Net Invested in Capital Assets	$ 3,295,884,984	$ 3,254,563,988	$ 3,222,781,761	$ 3,177,524,066
Restricted	153,476,375	118,288,655	133,940,651	155,163,331
Unrestricted	(15,116,546)	(163,365,832)	(199,386,710)	(244,108,343)
Total Governmental Activities Net Position	$ 3,434,244,813	$ 3,209,486,811	$ 3,157,335,702	$ 3,088,579,054
Business-Type Activities				
Net Invested in Capital Assets	$ 320,023,881	$ 322,060,952	$ 342,297,477	$ 352,745,164
Restricted	18,664,740	16,734,479	18,524,034	30,141,818
Unrestricted	134,980,905	154,786,344	162,680,642	184,654,457
Total Business-Type Activities Net Position	$ 473,669,526	$ 493,581,775	$ 523,502,153	$ 567,541,439
Primary Government				
Net Invested in Capital Assets	$ 3,615,908,865	$ 3,576,624,940	$ 3,565,079,238	$ 3,530,269,230
Restricted	172,141,115	135,023,134	152,464,685	185,305,149
Unrestricted	119,864,359	(8,579,488)	(36,706,068)	(59,453,886)
Total Primary Government Net Position	$ 3,907,914,339	$ 3,703,068,586	$ 3,680,837,855	$ 3,656,120,493

Fiscal Year					
2018	2019	2020	2021	2022	2023
$ 3,114,700,553	$ 3,076,238,733	$ 3,117,488,139	$ 3,128,287,504	$ 3,124,788,127	$ 3,187,627,404
191,429,236	241,349,528	248,098,983	343,343,919	392,226,812	439,578,000
(279,518,937)	(274,232,722)	(307,653,435)	(284,548,518)	(260,514,028)	(225,560,665)
$ 3,026,610,852	$ 3,043,355,539	$ 3,057,933,687	$ 3,187,082,905	$ 3,256,500,911	$ 3,401,644,739
$ 377,253,771	$ 429,136,625	$ 520,040,556	$ 550,645,838	$ 585,854,572	$ 618,304,327
36,663,476	30,634,059	1,000,000	1,000,000	1,000,000	1,000,000
156,431,318	183,604,397	127,025,788	210,144,678	225,640,484	229,247,723
$ 570,348,565	$ 643,375,081	$ 648,066,344	$ 761,790,516	$ 812,495,056	$ 848,552,050
$ 3,491,954,324	$ 3,505,375,358	$ 3,637,528,695	$ 3,678,933,342	$ 3,710,642,699	$ 3,805,931,731
228,092,712	271,983,587	249,098,983	344,343,919	393,226,812	440,578,000
(123,087,619)	(90,628,325)	(180,627,647)	(74,403,840)	(34,873,544)	3,687,058
$ 3,596,959,417	$ 3,686,730,620	$ 3,706,000,031	$ 3,948,873,421	$ 4,068,995,967	$ 4,250,196,789

POLK COUNTY, FLORIDA
CHANGES IN NET POSITION
LAST TEN YEARS
(ACCRUAL BASIS OF ACCOUNTING)

	Fiscal Year			
	2014	2015	2016	2017
Expenses				
Governmental Activities:				
General Government	$ 103,142,641	$ 106,269,143	$ 112,588,018	$ 122,095,397
Public Safety	225,028,502	219,642,284	255,382,758	280,780,239
Physical Environment	7,192,813	8,849,680	7,404,169	7,274,077
Transportation	134,520,164	120,607,902	124,866,353	114,415,680
Economic Environment	16,486,708	20,970,749	28,564,232	33,536,843
Human Services	44,615,646	43,438,103	47,792,049	53,221,121
Culture and Recreation	16,037,738	15,891,522	15,324,797	15,858,425
Debt Service:				
Interest on Long-Term Debt	11,389,933	7,512,970	6,859,878	6,970,445
Other Debt Service	260,000	-	-	-
Total Governmental Activities	558,674,145	543,182,353	598,782,254	634,152,227
Business-Type Activities:				
Water and Sewer	53,800,262	53,461,214	54,859,927	56,680,180
Garbage Collection/Disposal	29,549,650	30,053,873	26,138,255	17,791,119
Rohr Nursing Home	5,651,668	5,591,712	5,405,268	5,759,243
Total Business-Type Activities Expenses	89,001,580	89,106,799	86,403,450	80,230,542
Total Primary Government Expenses	$ 647,675,725	$ 632,289,152	$ 685,185,704	$ 714,382,769
Program Revenues				
Governmental Activities:				
Charges for Services:				
General Government	$ 30,626,565	$ 36,236,245	$ 34,560,775	$ 37,585,325
Public Safety	69,117,893	73,064,996	82,858,025	84,436,135
Physical Environment	1,477,612	1,864,546	948,514	934,766
Transportation	5,296,043	4,401,814	7,182,673	11,477,984
Economic Environment	363,684	317,089	727,661	1,799,119
Human Services	1,937,828	1,843,022	3,305,504	2,328,155
Culture and Recreation	585,083	624,396	598,052	894,608
Operating Grants and Contributions	28,545,720	23,844,332	19,573,115	14,941,900
Capital Grants and Contributions	9,913,802	5,719,753	15,009,142	5,792,061
Total Governmental Activities Program Revenues	147,864,230	147,916,193	164,763,461	160,190,053
Business-Type Activities:				
Charges for Services:				
Water and Sewer	59,018,202	65,041,048	68,436,965	77,895,390
Garbage Collection/Disposal	34,308,297	36,590,939	35,638,509	35,898,865
Rohr Nursing Home	5,194,508	5,428,674	5,122,598	5,938,925
Operating Grants and Contributions	1,400,308	635,427	1,906	57,874
Capital Grants and Contributions	751,712	4,311,391	7,046,400	6,157,649
Total Business-Type Activities Program Revenues	100,673,027	112,007,479	116,246,378	125,948,703
Total Primary Government Program Revenues	$ 248,537,257	$ 259,923,672	$ 281,009,839	$ 286,138,756
Net (Expense) / Revenue				
Governmental Activities	$ (410,809,915)	$ (395,266,160)	$ (434,018,793)	$ (473,962,174)
Business-Type Activities	11,671,447	22,900,680	29,842,928	45,718,161
Total Primary Government Net Expense	$ (399,138,468)	$ (372,365,480)	$ (404,175,865)	$ (428,244,013)

Fiscal Year						
2018	2019	2020	2021	2022	2023
$ 128,375,707	$ 135,675,718	$ 140,265,715	$ 134,649,163	$ 139,983,355	$ 215,577,955
284,730,743	335,481,293	436,191,212	349,746,313	378,924,840	434,234,689
7,237,187	7,816,153	7,911,423	9,075,217	9,100,379	5,028,552
123,289,846	116,998,337	108,772,258	115,738,091	122,981,425	131,815,167
14,107,210	16,759,484	17,734,331	27,677,491	24,781,982	26,735,124
57,083,269	64,839,994	63,368,523	60,562,584	56,446,406	73,404,530
16,559,029	17,896,996	17,674,837	18,765,150	24,125,204	20,898,429
6,843,112	6,717,274	4,080,074	4,645,475	4,347,963	4,011,489
-	-	-	-	-	-
638,226,103	702,185,249	795,998,373	720,859,484	760,691,554	911,705,935
62,274,176	63,590,688	70,087,866	69,848,512	74,009,120	89,495,651
58,080,819	32,976,015	79,928,258	(18,211,417)	36,770,767	71,706,394
5,979,361	4,597,940	6,888,565	4,253,588	3,516,974	3,359,591
126,334,356	101,164,643	156,904,689	55,890,683	114,296,861	164,561,636
$ 764,560,459	$ 803,349,892	$ 952,903,062	$ 776,750,167	$ 874,988,415	$ 1,076,267,571
$ 38,882,736	$ 37,638,881	$ 34,490,169	$ 39,020,958	$ 38,539,510	$ 64,520,660
92,282,419	97,192,071	106,854,138	122,656,594	131,825,216	148,833,584
863,975	948,197	879,178	1,371,577	967,880	785,934
17,145,175	20,082,007	28,036,302	32,686,102	35,313,595	33,057,200
867,523	462,696	760,666	1,503,920	299,652	247,851
2,237,569	2,721,805	1,887,371	2,177,281	2,445,240	1,830,605
1,480,703	1,729,061	2,373,720	4,065,775	4,327,575	4,237,032
14,538,931	53,550,395	104,462,284	59,038,691	12,021,396	19,525,739
2,017,716	3,097,922	18,365,891	19,724,709	35,388,687	42,622,081
170,316,747	217,423,035	298,109,719	282,245,607	261,128,751	315,660,686
80,010,629	87,165,566	92,061,354	102,906,183	119,094,458	116,659,653
43,612,417	42,727,872	44,373,805	46,011,180	51,406,018	50,802,329
5,742,733	5,435,686	5,070,388	4,244,876	3,428,189	2,624,954
-	-	-	-	-	-
3,032,456	12,150,138	14,514,812	19,659,222	17,776,346	20,605,145
132,398,235	147,479,262	156,020,359	172,821,461	191,705,011	190,692,081
$ 302,714,982	$ 364,902,297	$ 454,130,078	$ 455,067,068	$ 452,833,762	$ 506,352,767
$ (467,909,356)	$ (484,762,214)	$ (497,888,654)	$ (438,613,877)	$ (499,562,803)	$ (596,045,249)
6,063,879	46,314,619	(884,330)	116,930,778	77,408,150	26,130,445
$ (461,845,477)	$ (438,447,595)	$ (498,772,984)	$ (321,683,099)	$ (422,154,653)	$ (569,914,804)

POLK COUNTY, FLORIDA
CHANGES IN NET POSITION
LAST TEN YEARS (CONTINUED)
(ACCRUAL BASIS OF ACCOUNTING)

	Fiscal Year			
	2014	2015	2016	2017
General Revenues and Other Changes in Net Position				
Governmental Activities:				
Taxes:				
Property Taxes	$ 171,248,724	$ 181,626,076	$ 190,279,026	$ 202,427,517
Fuel Taxes	29,600,822	30,557,569	32,198,727	33,100,879
Sales Tax	65,293,550	69,160,414	74,798,881	77,192,196
Services Taxes	40,607,851	41,060,278	41,409,750	42,214,128
Other Taxes	10,123,215	11,182,147	12,204,723	12,992,572
State Shared Revenues	12,422,530	13,554,377	13,999,363	14,712,512
Investment Earnings	5,341,795	5,352,754	6,767,080	9,157,906
Net Change in Fair Value of Investments	2,685,845	(858,747)	(1,242,549)	(4,034,397)
Gain/(Loss) on Sale of Capital Assets	804,830	1,290,814	-	1,993,156
Miscellaneous	7,817,205	5,970,833	4,448,071	7,111,146
Transfers	572,179	625,593	7,004,612	8,337,911
Total Governmental Activities	$ 346,518,546	$ 359,522,108	$ 381,867,684	$ 405,205,526
Business-Type Activities:				
Investment Earnings	$ 3,203,378	$ 3,821,568	$ 4,635,458	$ 6,583,564
Net Change in Fair Value of Investments	2,295,784	(759,805)	(989,160)	(3,270,174)
Gain on Sale of Capital Assets	22,267	-	-	-
Miscellaneous	3,888,995	3,425,590	3,435,764	3,345,646
Transfers	(572,179)	(625,593)	(7,004,612)	(8,337,911)
Total Business-Type Activities	$ 8,838,245	$ 5,861,760	$ 77,450	$ (1,678,875)
Total Primary Government	$ 355,356,791	$ 365,383,868	$ 381,945,134	$ 403,526,651
Change in Net Position				
Governmental Activities	$ (64,291,369)	$ (35,744,052)	$ (52,151,109)	$ (68,756,648)
Business-Type Activities	20,509,692	28,762,440	29,920,378	44,039,286
Total Primary Government	$ (43,781,677)	$ (6,981,612)	$ (22,230,731)	$ (24,717,362)

	Fiscal Year					
	2018	2019	2020	2021	2022	2023
	$ 222,886,089	$ 255,492,946	$ 274,652,227	$ 288,136,760	$ 314,541,874	$ 358,229,192
	34,443,610	36,253,973	33,636,639	37,019,381	38,548,037	40,081,029
	82,123,979	89,132,246	89,644,741	106,416,346	125,048,030	130,647,436
	42,546,116	44,555,971	45,984,840	47,365,436	53,707,137	52,183,746
	15,392,857	15,908,728	12,276,880	17,960,767	24,306,986	26,121,857
	15,571,560	16,524,279	15,573,361	18,357,148	24,048,547	25,828,288
	11,814,141	17,408,065	15,592,580	11,949,172	11,160,952	29,724,224
	(5,918,987)	3,878,545	3,066,138	(8,826,493)	(75,789,166)	1,903,148
	911,451	1,075,990	1,582,402	2,581,111	1,462,130	6,100,448
	10,582,958	33,766,841	14,068,297	40,075,684	44,916,670	67,368,424
	8,233,201	(12,490,683)	6,388,697	6,727,783	7,029,612	3,001,285
	$ 438,586,975	$ 501,506,901	$ 512,466,802	$ 567,763,095	$ 568,980,809	$ 741,189,077
	$ 7,871,778	$ 8,373,962	$ 7,183,878	$ 4,641,628	$ 3,780,172	$ 8,785,432
	(4,199,272)	2,223,317	1,555,988	(3,736,316)	(26,069,872)	572,652
	-	-	-	-	-	-
	3,644,542	3,623,935	3,224,424	2,615,865	2,615,702	3,569,750
	(8,233,201)	12,490,683	(6,388,697)	(6,727,783)	(7,029,612)	(3,001,285)
	$ (916,153)	$ 26,711,897	$ 5,575,593	$ (3,206,606)	$ (26,703,610)	$ 9,926,549
	$ 437,670,822	$ 528,218,798	$ 518,042,395	$ 564,556,489	$ 542,277,199	$ 751,115,626
	$ (29,322,381)	$ 16,744,687	$ 14,578,148	$ 129,149,218	$ 69,418,006	$ 145,143,828
	5,147,726	73,026,516	4,691,263	113,724,172	50,704,540	36,056,994
	$ (24,174,655)	$ 89,771,203	$ 19,269,411	$ 242,873,390	$ 120,122,546	$ 181,200,822

POLK COUNTY, FLORIDA
FUND BALANCES – GOVERNMENTAL FUNDS
LAST TEN YEARS
(MODIFIED ACCRUAL BASIS OF ACCOUNTING)

	Fiscal Year			
	2014	2015	2016	2017
General Fund				
Nonspendable	$ 2,422,318	$ 2,529,876	$ 2,375,422	$ 5,009,020
Restricted	3,834,633	3,927,059	3,632,172	3,599,854
Committed	859,383	5,140,246	3,699,649	3,167,473
Assigned	12,650,559	19,542,951	21,609,306	21,507,052
Unassigned	41,990,434	40,379,474	42,922,323	31,152,780
Total General Fund	$ 61,757,327	$ 71,519,606	$ 74,238,872	$ 64,436,179
All Other Governmental Funds				
Unreserved, reported in:				
Nonspendable	$ 1,950	$ 92,697	$ 77,390	$ 75,376
Restricted	149,641,742	114,361,596	130,308,479	151,563,477
Committed	62,420,804	91,236,101	88,860,554	84,457,383
Assigned	17,312,112	15,324,433	13,405,998	19,608,186
Unassigned	(1,368,997)	(1,494,427)	(1,555,075)	(1,479,663)
Total all Other Governmental Funds	$ 228,007,611	$ 219,520,400	$ 231,097,346	$ 254,224,759

Fiscal Year						
2018	2019	2020	2021	2022	2023
$ 2,749,680	$ 1,901,571	$ 2,630,495	$ 2,120,659	$ 2,645,580	$ 2,435,516
4,143,272	4,778,557	4,511,609	4,050,909	6,133,948	5,127,650
2,164,342	1,002,823	2,553,751	1,634,012	90,481	115,571
20,076,216	22,544,776	14,234,587	7,950,335	160,826	-
40,198,772	74,544,016	95,868,165	123,868,333	124,841,876	134,928,575
$ 69,332,282	$ 104,771,743	$ 119,798,607	$ 139,624,248	$ 133,872,711	$ 142,607,312
$ 81,744	$ 70,724	$ 84,624	$ 2,123,716	$ 6,101,098	$ 250,047
187,285,964	236,570,971	268,432,191	340,720,749	387,431,247	424,642,101
90,099,475	100,439,327	105,469,594	101,838,418	111,109,480	121,513,339
21,303,773	27,817,695	46,510,873	37,918,101	37,576,142	104,550,332
(1,057,420)	(104,125)	(40,866)	(2,070,477)	(6,221,673)	(353,639)
$ 297,713,536	$ 364,794,592	$ 420,456,416	$ 480,530,507	$ 535,996,294	$ 650,602,180

POLK COUNTY, FLORIDA
CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS
LAST TEN YEARS
(MODIFIED ACCRUAL BASIS OF ACCOUNTING)

	Fiscal Year			
	2014	2015	2016	2017
Revenues				
Taxes	$ 275,706,614	$ 291,087,882	$ 306,847,583	$ 322,833,252
Licenses and Permits	6,174,865	6,978,955	8,358,141	12,959,957
Intergovernmental	97,581,268	93,179,130	81,248,105	81,963,799
Charges for Services	56,220,978	58,401,444	70,253,115	66,257,353
Fines and Forfeitures	3,257,819	4,189,585	8,028,945	8,502,029
Special Assessments	33,104,295	33,796,129	42,087,216	48,017,524
Interest Income	4,261,157	4,855,159	5,841,347	8,366,192
Net Change in Fair Value of Investments	2,685,845	(858,747)	(1,103,804)	(3,684,893)
Miscellaneous Revenues	19,103,451	16,543,834	23,798,542	14,398,334
Total Revenues	$ 498,096,292	$ 508,173,371	$ 545,359,190	$ 559,613,547
Expenditures				
General Government	$ 107,534,693	$ 104,451,127	$ 107,648,727	$ 116,151,355
Public Safety	213,962,474	219,647,997	233,135,166	258,082,607
Physical Environment	6,618,272	8,812,990	5,726,659	6,636,846
Transportation	78,258,427	74,876,102	72,143,469	52,239,447
Economic Environment	16,933,435	15,490,020	15,722,753	17,720,365
Human Services	44,615,033	43,962,121	45,894,042	52,139,093
Culture and Recreation	17,022,284	15,195,820	15,105,961	18,358,446
Debt Service				
Principal Retirement	9,183,411	9,597,734	10,152,382	11,214,379
Interest and Fiscal Charges	8,765,533	8,023,335	7,366,054	7,381,218
Capital Projects	5,552,909	7,698,275	24,971,025	13,286,713
Total Expenditures	$ 508,446,471	$ 507,755,521	$ 537,866,238	$ 553,210,469
Excess (Deficiency) of Revenues Over (Under) Expenditures	$ (10,350,179)	$ 417,850	$ 7,492,952	$ 6,403,078
Other Financing Sources (Uses)				
Payments to Escrow Agent	$ -	$ -	$ (17,375,000.00)	$ -
Proceeds from Issuance of Debt	-	-	17,375,000	-
Transfers In	22,165,824	63,404,033	29,345,881	32,608,319
Transfers Out	(20,608,881)	(62,778,440)	(22,716,269)	(25,686,677)
Distribution of Excess Fees to State of Florida	-	-	-	-
Proceeds from the Sale of Capital Assets	152,739	231,625	173,648	-
Proceeds from Issuance of Bonds (Refunding)	525,772	-	-	-
Lease Proceeds	-	-	-	-
Issuance of Lease Liability	-	-	-	-
Issuance of SBITA Liability	-	-	-	-
Total Other Financing Sources (Uses)	$ 2,235,454	$ 857,218	$ 6,803,260	$ 6,921,642
Net Change in Fund Balance	$ (8,114,725)	$ 1,275,068	$ 14,296,212	$ 13,324,720
Debt service as a Percentage of Noncapital Expenditures	3.2%	3.2%	2.9%	3.1%

Fiscal Year						
2018	2019	2020	2021	2022	2023
$ 349,858,666	$ 390,916,577	$ 407,578,456	$ 439,499,591	$ 492,344,708	$ 540,959,839
15,674,897	15,779,022	15,583,451	19,487,200	19,730,664	18,877,839
79,300,969	122,827,934	168,725,922	154,334,238	129,260,014	143,998,348
72,482,432	75,188,117	73,848,556	80,132,221	88,139,236	132,717,559
9,646,150	9,443,719	7,466,270	9,045,174	9,560,205	9,589,950
56,998,654	63,016,004	75,556,362	93,678,656	97,698,811	96,620,124
10,840,720	16,181,405	13,262,025	11,775,072	10,381,259	27,562,706
(5,539,447)	3,878,545	2,770,526	(8,282,607)	(71,344,897)	1,795,227
13,428,182	17,511,034	18,510,302	17,381,538	16,485,259	15,784,098
$ 602,691,223	$ 714,742,357	$ 783,301,870	$ 817,051,083	$ 792,255,259	$ 987,905,690
$ 119,154,121	$ 124,216,179	$ 129,770,926	$ 130,659,522	$ 141,410,218	$ 203,760,931
266,563,228	288,697,783	384,566,278	366,848,814	354,341,552	369,915,894
6,194,328	8,505,454	8,266,198	9,831,827	9,449,758	16,218,330
54,177,825	56,832,511	76,879,253	79,914,536	97,879,764	126,614,922
15,580,153	18,027,947	20,280,745	25,852,770	25,504,734	28,185,068
56,004,142	63,035,349	61,597,939	60,083,798	55,206,303	71,867,365
14,323,400	16,014,337	17,295,220	18,589,100	28,034,904	24,036,653
9,878,081	10,755,256	21,675,383	6,880,305	14,652,767	18,561,999
7,050,973	6,944,149	5,760,654	5,291,565	5,459,057	5,817,680
9,321,424	6,794,693	18,086,514	37,251,220	26,255,589	20,550,825
$ 558,247,675	$ 599,823,658	$ 744,179,110	$ 741,203,457	$ 758,194,646	$ 885,529,667
$ 44,443,548	$ 114,918,699	$ 39,122,760	$ 75,847,626	$ 34,060,613	$ 102,376,023
$ -	$ -	$ (41,955,000.00)	$ -	$ -	$ -
-	-	69,017,000	-	-	-
30,831,263	45,991,151	40,350,259	56,359,431	68,932,858	113,005,246
(23,844,969)	(58,860,536)	(36,316,030)	(52,657,425)	(62,628,246)	(106,298,431)
(3,098,522)	-	-	-	-	-
53,560	471,203	469,699	350,100	1,904,304	6,920,470
-	-	-	-	-	-
-	-	-	-	7,444,721	-
-	-	-	-	-	3,125,403
-	-	-	-	-	4,211,776
$ 3,941,332	$ (12,398,182)	$ 31,565,928	$ 4,052,106	$ 15,653,637	$ 20,964,464
$ 48,384,880	$ 102,520,517	$ 70,688,688	$ 79,899,732	$ 49,714,250	$ 123,340,487
2.9%	3.9%	4.2%	1.8%	2.9%	2.9%

POLK COUNTY, FLORIDA
JUST VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY
LAST TEN YEARS
(RATE PER $1,000 OF ASSESSED VALUE)

	Real Property - Just Value (1)				
Fiscal Year	Residential Property	Commercial Property	Industrial Property	Agriculture Property	Other Property
2014	$ 19,419,985,594	$ 3,966,947,491	$ 1,562,887,796	$ 1,710,090,900	$ 3,141,635,466
2015	21,763,758,795	4,043,574,880	1,618,218,236	1,837,078,764	3,194,730,439
2016	23,766,289,395	4,232,146,151	1,763,558,817	1,957,205,668	3,347,415,960
2017	25,609,401,296	4,544,498,571	2,010,226,111	2,072,680,851	3,539,046,146
2018	28,142,177,270	4,932,218,735	2,660,960,875	2,037,710,078	3,782,515,217
2019	31,491,549,535	5,224,662,742	2,895,915,541	2,174,082,401	3,885,576,723
2020	34,679,011,304	5,453,958,695	3,126,546,938	2,202,656,452	4,109,445,636
2021	38,819,346,348	5,671,072,305	3,406,250,226	2,189,637,444	4,463,218,388
2022	42,834,602,362	5,803,370,420	3,798,265,234	2,281,778,406	4,564,400,972
2023	57,577,648,341	6,701,545,653	5,036,306,142	2,428,422,019	5,208,579,508

Source: Polk County Property Appraiser

Note:

(1) Just Values are determined by the Polk County Property Appraiser on January 1 of each year at 100% of fair value as is required by *Florida Statutes*, Section 192.042. Taxable values are based on just value after deducting allowable exemptions.

Total Just Value	Personal Property	Total Real and Personal Property	Less: Tax-exempt Property	Total Taxable Value	Total Direct Tax Rate
$ 29,801,547,247	$ 5,853,800,018	$ 35,655,347,265	$ 11,619,884,272	$ 24,035,462,993	6.8665
32,457,361,114	5,856,412,000	38,313,773,114	13,016,657,541	25,297,115,573	6.8665
35,066,615,991	6,162,668,197	41,229,284,188	14,461,786,021	26,767,498,167	6.7815
37,775,852,975	6,065,867,091	43,841,720,066	15,413,687,057	28,428,033,009	6.7815
41,555,582,175	6,585,670,352	48,141,252,527	16,830,858,281	31,310,394,246	6.7815
45,671,786,942	7,241,147,914	52,912,934,856	18,737,212,914	34,175,721,942	7.1565
49,571,619,025	7,385,098,440	56,956,717,465	20,151,089,547	36,805,627,918	7.1565
54,549,524,711	6,028,228,580	60,577,753,291	20,551,011,112	40,026,742,179	6.8990
59,282,417,394	6,310,824,117	65,593,241,511	21,841,302,474	43,751,939,037	6.8990
76,952,501,663	6,891,430,176	83,843,931,839	32,356,607,005	51,487,324,834	6.6920

POLK COUNTY, FLORIDA
DIRECT AND OVERLAPPING PROPERTY TAX RATES
LAST TEN YEARS

	Year Taxes Are Payable									
	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
County Direct Rates										
General Fund	6.8665	6.8665	6.7815	6.7815	6.7815	7.1565	7.1565	6.8990	6.8990	6.6920
Total direct rate	6.8665	6.8665	6.7815	6.7815	6.7815	7.1565	7.1565	6.8990	6.8990	6.6920
City Rates										
Auburndale	4.2657	4.2657	4.2657	4.2657	4.2657	4.2515	4.2515	4.2515	4.2515	4.2515
Bartow	3.9960	3.9075	3.8387	3.8044	3.6541	3.5378	3.2768	3.0862	4.0000	4.6080
Davenport	7.7500	7.5000	7.5000	7.5000	7.5000	7.5000	7.5000	7.5000	7.5000	7.5000
Dundee	7.9495	7.9495	7.9000	7.9000	7.9000	7.9000	7.9000	7.9000	7.9000	7.9000
Eagle Lake	7.6516	7.6516	7.6516	7.6516	7.6516	7.6516	7.6516	7.6516	7.6516	7.6516
Ft Meade	5.6484	5.6484	5.6484	6.2458	6.8704	6.8704	7.8899	7.8899	8.6306	8.0000
Frostproof	8.0587	8.0587	8.0587	7.7716	7.4978	7.3045	6.9705	6.5530	6.5530	6.5530
Haines City	7.7900	7.7900	7.7900	7.5895	7.5895	7.5895	7.5895	7.5895	7.5895	7.5895
Highland Park	9.9759	9.9759	9.9759	9.9759	9.9759	9.9759	9.9759	9.9759	9.9759	9.9759
Hillcrest Heights	1.5000	1.4131	1.3788	1.2726	1.1932	1.1050	0.9807	0.9129	0.8580	0.7981
Lake Alfred	7.5890	7.5890	7.4890	7.2390	7.2390	7.2390	7.2390	7.2390	7.2390	6.9890
Lake Hamilton	8.4276	8.4276	8.4276	8.4276	8.4276	8.4276	8.4276	8.4276	8.4276	8.4276
Lake Wales	8.5866	8.3638	7.3638	7.3273	7.0438	7.0438	6.9339	6.7974	6.7697	6.3626
Lakeland	4.6644	4.6644	5.5644	5.5644	5.5644	5.4644	5.4644	5.4644	5.4323	5.4323
Mulberry	8.4000	7.6500	7.2900	6.7900	6.5900	6.4400	6.4400	6.4400	6.4400	6.4400
Polk City	8.6547	8.6000	8.2500	8.0000	7.4877	7.2500	6.0000	6.0000	5.7000	5.5000
Winter Haven	5.7900	5.7900	5.7900	5.7900	5.7900	6.7900	6.7900	6.7900	6.7900	6.5900
County School District										
Local	2.2480	2.2480	2.2480	2.2480	2.2480	2.2480	2.2480	2.2480	2.2480	2.2480
State	5.2990	4.9600	4.9010	4.5490	4.2660	4.0030	3.8380	3.6870	3.5810	3.2710
Unincorporated County MSTU										
Parks	0.4219	0.4219	0.5619	0.5619	0.5619	0.5619	0.5619	0.5619	0.5619	0.5450
Library	0.2109	0.2109	0.2109	0.2109	0.2109	0.2109	0.2109	0.2109	0.2109	0.2046
Storm	0.1000	0.1000	0.1000	0.1000	0.1000	0.1000	0.1000	0.1000	0.1000	0.0970
Rancho Bonito Area MSTU	-	9.2672	9.1272	9.1272	9.1272	9.1272	9.1272	9.1272	9.1272	9.1272
Special Districts:										
Everglades Construction	0.0587	0.0548	0.0506	0.0471	0.0441	0.0417	0.0397	0.0380	0.0365	0.0327
Lake Region LMD	0.4924	0.4924	0.4715	0.4512	0.4214	0.4214	0.4214	0.4100	0.4100	0.4100
Lakeland Mass/Transit	0.5000	0.5000	0.5000	0.5000	0.5000	0.5000	0.5000	0.5000	0.5000	0.5000
South FL WMD	0.1685	0.1577	0.1459	0.1359	0.1275	0.1209	0.1152	0.2669	0.1061	0.0948
SW FLA WMD	0.3818	0.3658	0.3488	0.3317	0.3131	0.2955	0.2801	0.2801	0.2535	0.2260

Source: Polk County Tax Collector's Office

POLK COUNTY, FLORIDA
PRINCIPAL PROPERTY TAX PAYERS
CURRENT YEAR AND NINE YEARS AGO

	2023			2014		
Taxpayer	Taxable Value	Rank	Percentage of Total County Taxable Value	Taxable Value	Rank	Percentage of Total County Taxable Value
Duke Energy/Florida Power	$ 1,273,583,215	1	2.47%	$ 975,272,163	1	4.06%
Tampa Electric	1,153,107,012	2	2.24%	555,679,683	2	2.31%
Mosaic /Streamsong/Stillwaters	853,183,035	3	1.66%	507,133,974	3	2.11%
Publix Supermarkets	542,946,700	4	1.05%	301,552,829	4	1.25%
Amazon	346,185,977	5	0.67%	-	-	-
Invitation Homes	337,123,133	6	0.65%	-	-	-
Walmart	263,769,908	7	0.51%	133,176,420	9	0.55%
Coca Cola	223,593,248	8	0.43%	237,459,217	5	0.99%
Florida Southeast Connection LLC	173,275,208	9	0.34%	-	-	-
Frontier	166,239,342	10	0.32%	-	-	-
Verizon Florida	-		-	232,812,603	6	0.97%
Gulfstream Natural Gas	-		-	153,787,896	8	0.64%
Calpine Construction Finance	-		-	156,310,437	7	0.65%
Cutrale Citrus Juice Inc USA	-		-	115,911,913	10	0.48%
Total	$ 5,333,006,778		10.36%	$ 3,369,097,135		14.02%
Total Taxable Value:	$ 51,487,324,834			$ 24,035,462,993		

Source: Polk County Property Appraiser

POLK COUNTY, FLORIDA
PROPERTY TAX LEVIES AND COLLECTIONS
LAST TEN YEARS

Fiscal Year	Total Tax Levy (1)	Current Tax Collections (2)	Current Tax Collections as a percent(%) of Total Levy	Collections in Subsequent Years (2)	Total Tax Collections	Total Tax Collections as a percent(%) of Total Levy
2014	$ 165,896,955	$ 159,591,391	96.20%	$ 813,947	$ 160,405,338	96.69%
2015	174,474,047	167,845,853	96.20%	1,016,823	168,862,676	96.78%
2016	182,495,617	175,460,063	96.14%	820,373	176,280,436	96.59%
2017	193,788,188	186,687,885	96.34%	814,715	187,502,600	96.76%
2018	213,109,132	205,408,483	96.39%	731,151	206,139,634	96.73%
2019	245,433,478	236,523,625	96.37%	669,318	237,192,943	96.64%
2020	264,558,943	254,714,582	96.28%	872,911	255,587,493	96.61%
2021	277,318,756	266,789,705	96.20%	712,402	267,502,107	96.46%
2022	302,693,318	291,055,941	96.16%	607,861	291,663,802	96.36%
2023	345,438,547	330,934,707	95.80%	1,480,269	332,414,976	96.23%

Source: Polk County Tax Collector's Office

Notes:

(1) Property taxes become due and payable on November 1 of each year. A four percent discount is allowed if the taxes are paid in November with the discount declining by one percent each month thereafter. Accordingly, taxes collected will never be 100% of the tax levy. Taxes become delinquent on April 1 of each year and tax certificates for the full amount of any unpaid tax assessments must be sold not later than June 1 of each year.

(2) Current and delinquent collections include penalties.

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POLK COUNTY, FLORIDA
RATIOS OF OUTSTANDING DEBT BY TYPE
LAST TEN YEARS

	Governmental Activities				
Fiscal Year	Sales Tax Increment Bonds	Constitutional Fuel Tax Bonds (1)	Local Option Fuel Tax / Public Service Tax Bonds	Public Service Tax Bonds/Revenue Sharing Monies Tax Bonds	Deferred Amounts: Premium/Discount
2014	$ 27,640,000	$ 25,990,000	$ 47,320,000	$ 75,610,000	$ 9,849,122
2015	25,975,000	23,385,000	45,245,000	73,600,000	9,210,852
2016	24,260,000	3,200,000	43,090,000	71,405,000	7,828,387
2017	22,490,000	225,000	40,850,000	69,125,000	7,203,635
2018	20,645,000	-	38,495,000	66,750,000	6,709,928
2019	18,720,000	-	36,025,000	64,255,000	6,216,221
2020	-	-	-	61,660,000	3,849,502
2021	-	-	-	58,940,000	3,592,872
2022	-	-	-	56,105,000	3,336,238
2023	-	-	-	53,190,000	3,079,604

Notes:
Details regarding the County's outstanding debt can be found in the notes to the financial statements.

(1) Constitutional Fuel Tax Revenue Refunding Bond, Series 2006 matured on December 1, 2017.

(2) In FY 2016, Public Facilities Revenue Note, Series 2015 refunded a portion of the Constitutional Fuel Tax Revenue Bonds, Series 2006. It is collateralized by a pledge of 8.0% of the 10.0% Public Service Tax and 50% of the previous fiscal year's Revenue Sharing Monies received.

(3) In FY 2020, Promissory Note, Series 2020 C refunded the Capital Improvement Refunding Revenue Bonds, Series 2010 and the Transportation Improvement Refunding Revenue Bonds, Series 2010. Also, in FY 20, new monies were received from Promissory Note, Series 2020A. Promissory Note, Series 2020A and 2020C are payable from pledged Non-Ad Valorem Revenues.

Governmental Activities						
Net Bonds Payable	Notes Payable		Interlocal Agreements	Leases (4)	SBITA (5)	Total Governmental Debt
$ 186,409,122	$ -		$ 7,913,127	$ -	$ -	$ 194,322,249
177,415,852	-		12,170,393	-	-	189,586,245
149,783,387	18,157,000	**(2)**	23,503,334	-	-	191,443,721
139,893,635	17,951,000		38,478,800	-	-	196,323,435
132,599,928	16,709,000		36,642,719	-	-	185,951,647
125,216,221	15,137,000		34,349,463	-	-	174,702,684
65,509,502	82,482,000	**(3)**	31,988,143	-	-	179,979,645
62,532,872	80,752,000		33,057,838	3,021,674	-	179,364,384
59,441,238	72,319,903		30,537,597	8,619,263	10,075,020	180,993,021
56,269,604	63,686,020		28,560,755	9,475,735	12,387,766	170,379,880

(4) In FY 2022, Leases were added due to the implementation of GASB Statement No. 87, *Leases.*

(5) SBITA has been added due to the implementation of GASB Statement No. 96, *Subscription Based Information Technology Arrangements (SBITA*)

POLK COUNTY, FLORIDA
RATIOS OF OUTSTANDING DEBT BY TYPE (CONTINUED)
LAST TEN YEARS

	Business-Type Activities				
Fiscal Year	Water and Sewer Bonds (1)	Deferred Amounts: Premium/Discount	Net Bonds Payable	Contracts Payable	Interlocal Agreements
2014	$ 188,175,000	$ 8,179,037	$ 196,354,037	$ 71,842	$ 3,305,990
2015	185,000,000	7,560,715	192,560,715	71,842	3,104,773
2016	181,485,000	7,045,425	188,530,425	58,880	2,903,556
2017	177,950,000	6,524,534	184,474,534	58,880	2,702,339
2018	174,320,000	6,003,643	180,323,643	58,880	2,501,122
2019	170,530,000	5,482,752	176,012,752	58,880	2,299,905
2020	151,130,000	24,043,511	175,173,511	58,880	2,098,688
2021	147,025,000	22,703,652	169,728,652	58,880	1,897,472
2022	142,795,000	21,363,793	164,158,793	58,880	1,696,255
2023	138,370,000	20,023,933	158,393,933	58,880	1,495,037

Notes:
Details regarding the County's outstanding debt can be found in the notes to the financial statements.

(1) Total consists of more than one issuance.

(2) In FY 2022, Leases were added due to the implementation of GASB Statement No. 87, *Leases.*

Business-Type Activities						
Other Long-Term Liability	Leases (2)	Total Business-Type Debt	Total Primary Government	Percentage of Personal Income	Per Capita
$ 1,300,455	$ -	$ 201,032,324	$ 395,354,573	1.94%	634
1,300,455	-	197,037,785	386,624,030	1.81%	611
377,985	-	191,870,846	383,314,567	1.73%	592
377,985	-	187,613,738	383,937,173	1.70%	580
377,985	-	183,261,630	369,213,277	1.60%	549
377,985	-	178,749,522	353,452,206	1.40%	512
377,985	-	177,709,064	357,688,709	1.24%	493
377,985	88,877	172,151,866	351,516,250	1.08%	470
377,985	54,933	166,346,846	347,339,868	1.04%	451
26,599	45,980	160,020,429	330,400,309	0.96%	414

POLK COUNTY, FLORIDA
PLEDGED REVENUE COVERAGE
SALES TAX REVENUE BONDS
LAST TEN YEARS

Fiscal Year	Sales Taxes	Debt Service			Coverage
		Principal	Interest	Total	
2014	$ 28,968,235	$ 1,620,000	$ 1,138,900	$ 2,758,900	10.50
2015	30,519,501	1,665,000	1,089,625	2,754,625	11.08
2016	33,321,558	1,715,000	1,038,925	2,753,925	12.10
2017	34,091,310	1,770,000	974,950	2,744,950	12.42
2018	36,094,105	1,845,000	896,075	2,741,075	13.17
2019	38,560,203	1,925,000	807,325	2,732,325	14.11
2020	38,190,238 (1)	2,025,000	379,600	2,404,600	15.88
2021	-	-	-	-	-
2022	-	-	-	-	-
2023	-	-	-	-	-

Note:
Details regarding the County's outstanding debt can be found in the notes to the financial statements.

(1) The Capital Improvement Revenue Bonds, Series 2010 were refunded by the Promissory Revenue Note, Series 2020 C which are payable from pledged Non-Ad Valorem revenues.

POLK COUNTY, FLORIDA
PLEDGED REVENUE COVERAGE
NON-AD VALOREM REVENUES
LAST TEN YEARS

Fiscal Year	Non-Ad Valorem	Average Amount of Non-Ad Valorem Revenues Available for Debt	Maximum Annual Debt Service for All Debt Secured by Non-Ad Valorem Revenues	Coverage
2021	$ 257,451,457	$ 265,364,097	$ 15,501,148	17.12
2022	188,001,238	222,726,348	15,501,148	14.37
2023	342,615,663	265,308,451	15,501,148	17.12

Note:
Details regarding the County's outstanding debt can be found in the notes to the financial statements.

(1) Promissory Note, Series 2020A and Promissory Note, Series 2020C were signed in FY 2020 and are non-general obligation debt pledged by Non-Ad Valorem Revenues.

POLK COUNTY, FLORIDA
PLEDGED REVENUE COVERAGE
LOCAL OPTION FUEL TAX AND PUBLIC SERVICE TAX BONDS
LAST TEN YEARS

Fiscal Year	Local Option Fuel Taxes(1)	Public Service Tax (1)	Debt Service			Coverage
			Principal	Interest	Total	
2014	$ 6,953,052	$ 5,996,762	$ 2,015,000	$ 2,129,050	$ 4,144,050	3.12
2015	7,236,822	6,188,069	2,075,000	2,059,450	4,134,450	3.25
2016	7,653,503	6,330,937	2,155,000	1,976,975	4,131,975	3.38
2017	7,898,728	6,523,435	2,240,000	1,877,875	4,117,875	3.50
2018	8,141,473	6,582,019	2,355,000	1,763,000	4,118,000	3.58
2019	8,669,540	7,070,593	2,470,000	1,647,800	4,117,800	3.82
2020	8,247,849 (2)	7,347,384	2,585,000	795,738	3,380,738	4.61
2021	-	-	-	-	-	-
2022	-	-	-	-	-	-
2023	-	-	-	-	-	-

Notes:
Details regarding the County's outstanding debt can be found in the notes to the financial statements.

(1) The Transportation Improvement Revenue Bonds are collateralized by a pledge of revenues from the 5-cents per gallon local option fuel tax and 2.0% of the 10.0% Public Service Tax.

(2) The Transportation Improvement Revenue Bonds, Series 2010 were refunded by the Promissory Revenue Note, Series 2020 C, which are payable from pledged Non-Ad Valorem revenues.

POLK COUNTY, FLORIDA
PLEDGED REVENUE COVERAGE
PUBLIC SERVICE TAX AND REVENUE SHARING MONIES
LAST TEN YEARS

Fiscal Year	Public Service Tax (1)	Revenue Sharing Monies (2)	Debt Service Requirements			Coverage
			Principal	Interest	Total	
2014	$ 23,986,521	$ 5,799,624	$ 1,935,000	$ 3,458,053	$ 5,393,053	5.52
2015	24,751,615	6,211,265	2,010,000	3,497,194	5,507,194	5.62
2016	25,323,175	6,777,189	105,000	3,378,945	3,483,945	9.21
2017	26,093,209	6,999,682	2,486,000	3,507,656	5,993,656	5.52
2018	26,327,452	7,356,256	3,617,000	3,387,187	7,004,187	4.81
2019	28,281,821	7,785,780	4,067,000	3,247,802	7,314,802	4.93
2020	29,389,485	8,262,140	4,267,000	3,247,802	7,514,802	5.01
2021	30,854,174	7,786,681	4,450,000	2,942,640	7,392,640	5.23
2022	35,509,667	9,178,574	4,625,000	2,808,051	7,433,051	6.01
2023	33,694,413	12,014,797	4,770,000	2,668,225	7,438,225	6.15

Notes:
Details regarding the County's outstanding debt can be found in the notes to the financial statements.

(1) The Public Facilities Revenue Bonds and Public Facilities Revenue Note are collateralized by a pledge of 8.0% of the 10.0% Public Service Tax.

(2) The Public Facilities Revenue Bonds and Note are also collateralized by a pledge of 50% of the previous fiscal year's Revenue Sharing Monies received.

POLK COUNTY, FLORIDA
PLEDGED REVENUE COVERAGE
WATER AND SEWER BONDS
LAST TEN YEARS

Fiscal Year	Gross Revenues (1)	Operating Expenses (2)	Net Revenues Available for Debt Service	Debt Service			Coverage
				Principal	Interest	Total	
2014	$ 53,604,980	$ 32,339,999	$ 21,264,981	$ 2,790,000	$ 8,798,252	$ 11,588,252	1.84
2015	58,422,466	32,968,618	25,453,848	3,175,000	8,967,711	12,142,711	2.10
2016	60,133,329	30,439,008	29,694,321	3,515,000	8,819,861	12,334,861	2.41
2017	65,320,604	33,247,543	32,073,061	3,535,000	8,792,805	12,327,805	2.60
2018	67,868,397	37,334,208	30,534,189	3,630,000	8,739,147	12,369,147	2.47
2019	72,156,630	36,266,287	35,890,343	3,790,000	8,582,097	12,372,097	2.90
2020	76,377,766	48,589,167	27,788,599	3,955,000	4,954,594	8,909,594	3.12
2021	82,323,949	44,777,913	37,546,036	4,105,000	6,513,556	10,618,556	3.54
2022	85,656,830	49,539,748	36,117,082	4,230,000	6,390,406	10,620,406	3.40
2023	95,961,717	65,626,087	30,335,630	4,425,000	6,192,556	10,617,556	2.86

Notes:

(1) Gross revenues exclude connection fees associated with the implementation of Governmental Accounting Standards Board Statement No. 33 - *Accounting and Financial Reporting for Nonexchange Transactions*. It also does not include miscellaneous revenues and interest income.

(2) Expenses are exclusive of depreciation.

POLK COUNTY, FLORIDA
DEMOGRAPHIC AND ECONOMIC STATISTICS
LAST TEN YEARS

Year	Population (1)	Personal Income *(in thousands)*	Per Capita Personal Income	Public School Enrollment (2)	Unemployment Rate
2014	623,174	$ 20,347,877	$ 32,652	99,728	7.3%
2015	633,052	21,348,413	33,723	97,953	6.2%
2016	646,989	22,126,377	34,199	99,247	5.9%
2017	661,645	22,636,860	34,213	101,050	4.1%
2018	673,028	23,867,592	35,463	104,136	3.5%
2019	690,606	25,310,019	36,649	108,330	3.5%
2020	725,046 (4)	28,827,829	39,760	107,696	7.9%
2021	748,365	32,595,786	43,556	105,368	4.9%
2022	770,019	33,282,531	43,223 (3)	110,253	3.2%
2023	797,616	34,475,356	43,223 (3)	114,483	3.8%

Notes:

(1) Data provided by the Office of Economic and Demographic Research

(2) Florida Department of Education

(3) Data provided by U.S. Bureau of Economic Analysis. Per capita personal income was not available for 2023. The 2022 per capita income information was used, along with 2023 population data to determine the personal income data.

(4) 2020 Census data

POLK COUNTY, FLORIDA
PRINCIPAL EMPLOYERS
CURRENT YEAR AND NINE YEARS AGO

	2023			2014		
Employer	Employees	Rank	Percentage of Total County Employment	Employees	Rank	Percentage of Total County Employment
Publix Super Markets	15,361	1	4.36%	10,542	2	3.77%
Polk County School Board	13,459	2	3.82%	13,121	1	4.70%
Lakeland Regional Health	6,942	3	1.97%	4,500	5	1.61%
Walmart	5,523	4	1.57%	5,100	3	1.83%
Amazon	5,500	5	1.56%			
Polk County Government	4,938	6	1.40%	4,500	4	1.61%
Geico	3,800	7	1.08%	2,300	10	0.82%
Baycare	2,614	8	0.74%	-	-	0.00%
City of Lakeland	2,000	9	0.57%	2,600	8	
Watson Clinic	1,797	10	0.51%			
State of Florida				4,300	6	1.54%
Winter Haven Hospital				2,500	9	0.89%
Mosaic				3,000	7	1.07%
Total	61,934		17.58%	52,463		18.78%
Average Annual Labor Force :	352,249			279,414		

Sources:
Central Florida Development Council
Florida Department of Economic Opportunity, Labor Market Statistics Center

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POLK COUNTY, FLORIDA
OPERATING INDICATORS BY FUNCTION AND PROGRAM
LAST TEN YEARS

	Fiscal Year			
	2014	2015	2016	2017
General Government				
Business Licenses	34,037	34,737	35,008	33,728
County Attorney				
Request for legal service	1,137	1,153	1,506	1,355
Land Development				
Residential plans submitted for approval	1,393	1,766	1,405	2,666
Non-Residential plans submitted for approval	310	367	326	433
Conditional uses/planned developments	40	51	50	49
Land Use Hearing Cases	*	*	*	*
Planning Commission Cases	*	*	*	*
Public Safety				
Fire Rescue				
Responses per year	79,385	81,429	87,441	92,536
Average response time (minutes)	6.9	7.2	7.4	7.4
Sheriff				
Average Inmate Population	2,463	2,423	2,520	2,592
% Crime Rate per Capita	2.1%	2.0%	1.87%	1.64%
Calls for Service	305,660	315,097	150,629	151,055
911 Calls	422,009	430,472	394,362	332,025
Building Permits				
Residential New - Single-Family	1,317	1,524	1,722	2,162
Commercial New	242	233	315	257
Physical Environment				
Utilities - Number of customers				
Water	60,147	61,086	62,941	65,306
Sewer	43,318	44,177	46,074	48,329
Re-use	4,832	5,252	7,594	9,314
Waste and Recycling				
Tons Collected	602,564	622,322	613,289	606,424
Tons Recycled	15,271	17,886	17,517	17,170
Environmental Lands				
Acres acquired	117	70	1	8.66
Transportation				
Transportation				
Lane miles of roads resurfaced	166	171	188	248
Roadway Maintenance				
Mowing (Acres)	37,484	49,320	35,036	34,796
Chemical Mowing (Acres)	9,236	6,750	4,695	3,908
Shoulders Maintained (Feet)	834,208	925,294	995,313	556,908
Drainage Ditches Cleaned (Feet)	966,070	468,376	408,756	269,517

Source: Polk County Board of County Commissioner's applicable divisions and Constitutional Officers

Notes:
* Information not available
- Operating indicator was not performed during fiscal year.

Fiscal Year					
2018	2019	2020	2021	2022	2023
35,290	35,693	35,838	34,595	35,852	38,376
1,405	1,621	2,141	684	*	*
*	*	*	*	101	93
*	*	*	218	221	247
*	*	55	37	75	68
*	*	148	119	121	131
*	*	118	141	200	80
94,699	97,697	102,781	116,895	122,472	125,352
7.3	7.6	7.6	8.1	8.4	8.3
2,612	2,556	2,363	2,790	2,939	2,613
1.52%	1.40%	1.26%	1.18%	1.02%	1.06%
153,680	151,847	152,917	164,035	163,446	166,529
320,684	281,585	289,038	318,685	303,066	345,546
2,574	2,856	2,875	4,338	4,060	2,709
249	202	263	294	231	240
66,920	68,482	70,413	74,213	77,658	80,142
49,673	51,083	52,776	56,138	59,418	61,872
10,230	11,138	12,026	13,803	14,874	16,566
655,779	644,231	633,579	641,266	689,986	753,158
11,717	11,545	20,277	22,165	38,133	24,208
24.15	70.52	63.34	251.29	105.55	118.18
271	104	132	96	111	98
30,120	41,965	50,866	50,577	41,350	783,360
1,026	2,371	3,292	5,984	2,194	21,018
386,575	422,035	464,653	263,453	321,780	1,613,757
242,472	413,591	373,303	289,606	187,489	556,402

POLK COUNTY, FLORIDA
OPERATING INDICATORS BY FUNCTION AND PROGRAM (CONTINUED)
LAST TEN YEARS

	Fiscal Year			
	2014	2015	2016	2017
Economic Environment				
Business Development				
Businesses Recruited	11	8	10	6
Jobs Created	1,308	1,614	605	942
Sports Marketing				
Number of events assisted or managed	216	229	225	246
Human Services				
Veterans Services				
Veterans Assisted	2,535	2,618	3,472	3,458
Outreach Events	26	19	28	13
Elderly Services				
In-home Nutrition Meals (1)	111,030	118,030	79,093	66,659
Congregate meals served (1)	106,340	88,839	86,053	65,536
In-Home Service (clients) (1)	471	151	131	1,316
Medicaid Waiver Programs (clients) (2)	-	-	-	-
Elderly Day Care Participants (3)	*	*	*	*
Number of hours of direct service	*	*	*	*
Culture and Recreation				
Parks and Recreation				
Special Events patrons	64,012	57,903	64,735	60,513
Summer Camp attendees (4)	520	477	346	324
Campground rentals	9,415	9,873	11,300	10,225
Homeland Heritage Park patrons	5,263	5,916	5,717	6,847
Historical Museum				
Total patrons	40,107	39,581	37,883	38,331
Historical Library				
Total patrons (walk-in and online viewers)	102,439	79,721	81,415	56,236

Source: Polk County Board of County Commissioner's applicable divisions and Constitutional Officers

Notes:

* Information not available

\- Operating indicator was not performed during fiscal year.

(1) Beginning in 2018, the In-home Services and Nutrition programs were transitioned to a non-profit organization. Data reported is no longer available.

(2) Beginning in 2014, this program transitioned to Medicaid Reform. No longer serving Medicaid clients.

(3) Adult Day Care services were closed due to Covid-19 on March 18, 2020. On July 17, 2020, the Polk County Board of County Commissioners decided to close the Adult Day Care services permanently.

(4) Due to Covid-19, there were no summer camp programs in FY 2020.

Fiscal Year					
2018	2019	2020	2021	2022	2023
8	6	7	7	7	8
1,386	1,581	1,650	598	898	483
261	276	220	270	280	308
10,729	11,377	7,280	7,253	9,557	9,358
12	*	*	*	8	10
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
94	104	55	-	-	-
60,049	53,208	20,285	-	-	-
58,727	59,216	4,340	6,100	6,718	10,865
336	328	-	63	69	85
10,539	11,214	7,270	11,232	13,300	17,864
5,235	6,124	4,985	9,363	9,865	3,245
34,439	36,637	25,210	21,342	27,275	34,315
40,660	44,716	40,987	57,495	81,441	46,144

POLK COUNTY, FLORIDA
FULL-TIME EQUIVALENT GOVERNMENT EMPLOYEES BY FUNCTION
LAST TEN YEARS

Function	Full-time Equivalent Employees									
	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
General Government	1,060	1,085	1,138	1,108	1,139	1,099	1,102	1,118	1,130	1,177
Public Safety	2,419	2,384	2,439	2,457	2,430	2,539	2,591	2,611	2,705	2,785
Physical Environment	59	59	50	50	43	45	45	47	47	47
Transportation	255	254	265	265	264	263	263	264	267	271
Economic Environment	31	31	23	23	23	23	26	26	27	28
Human Services	331	314	235	237	214	211	212	188	188	188
Culture and Recreation	82	82	81	82	93	94	97	100	101	110
Utilities	214	216	218	223	228	237	246	257	257	273
Waste and Recycling	46	47	44	48	50	56	56	56	56	59
Total	4,497	4,472	4,493	4,493	4,484	4,567	4,638	4,667	4,778	4,938

Sources:
Polk County Office of Budget and Management Services
Constitutional Officers

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POLK COUNTY, FLORIDA
CAPITAL ASSET STATISTICS BY FUNCTION AND PROGRAM
LAST TEN YEARS

	Fiscal Year			
	2014	2015	2016	2017
General Government				
Square footage of Building Space	4,086,513	4,086,513	4,109,757	4,502,521
Public Safety				
Fire Rescue				
Stations	45	45	50	47
Vehicles	241	241	243	237
Physical Environment				
Utilities				
Miles of Sewer and Water Lines				
Water	928	931	973	1,000
Sewer	583	560	594	613
Re-use	195	194	207	221
Utility Plants				
Water	54	54	39	37
Sewer	7	7	7	7
Lift Stations	299	303	310	317
Potable Hydrants	3,538	3,622	3,668	3,720
Environmental Lands				
Number of purchased acres owned	18,453	18,523	18,524	18,533
Transportation				
Miles of Roads				
Paved	2,381	2,385	2,385	2,273
Unpaved	296	292	292	414
Economic Environment	1	1	1	1
Human Services				
Fixed-Route/WHAT Buses (1)	15	15	10	10
Paratransit Vans (1)	39	40	31	31
Culture and Recreation				
Recreational Parks	56	56	69	69
Boat Ramps/Launch Lanes	52	41	46	46
Historical Library	1	1	1	1
Historical Museum	1	1	1	1

Source: Polk County Board of County Commissioner's applicable divisions

Notes:

- No assets to report.

(1) In FY 2018, all vehicles were turned over to the Lakeland Area Mass Transit District (LAMTD).

Fiscal Year					
2018	2019	2020	2021	2022	2023
4,510,633	4,582,721	4,556,445	4,631,630	4,631,630	4,624,403
44	46	46	45	46	46
248	248	248	248	248	239
986	858	875	886	903	948
610	582	602	615	636	662
225	216	236	246	265	295
35	36	31	27	29	32
7	7	7	8	8	8
321	332	345	355	349	370
3,893	3,923	4,052	4,211	4,308	4,470
18,557	18,593	18,640	18,891	18,997	19,115
2,280	2,341	2,356	2,355	2,364	2,391
415	413	414	412	213	207
1	1	1	1	1	1
-	-	-	-	-	-
-	-	-	-	-	-
69	69	69	69	69	69
46	46	46	46	46	46
1	1	1	1	1	1
1	1	1	1	1	1

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OTHER SUPPLEMENTAL SCHEDULES
(UNAUDITED)

Revenue Promissory Notes, Series 2020A and 2020C
Continuing Disclosure
Anti-Dilution Test
Maximum Annual Debt Service
Breakdown of Revenues

Public Facilities Revenue Bonds, Series 2014,
Public Facilities Revenue Refunding Note, Series 2015
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County Revenue Sharing Apportionment Factor Data
Revenue Sharing Trust Fund for Counties Receipts
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Utility Systems Revenue Bonds, Series 2012, 2013, 2014A, 2014C, and 2020
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Residential Water, Wastewater and Reclaimed Water Rates
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Water and Wastewater Connection Charges
Utilities Service Charges
Water System Permitted Capacity and Actual Demand
Wastewater System Permitted Capacity and Actual Flows
Ten Largest Water/Sewer Consumers

Required Central Florida Behavioral Health Network, Inc. Grant Audit Schedules
Audit Schedule 1034 - Match
Audit Schedule 1035 - Related Party Transactions
Audit Schedule 1036 - Bed-Day Availability Payments
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POLK COUNTY, FLORIDA
REVENUE PROMISSORY NOTES, SERIES 2020A AND 2020C
CONTINUING DISCLOSURE
ANTI-DILUTION TEST

	FY 21	FY 22	FY 23
Revenues			
Total Governmental Funds			
Taxes	$ 817,051,083	$ 792,255,259	$ 987,905,690
Less: Ad Valorem Revenues - Property Taxes	(288,136,760)	(314,541,874)	(358,229,192)
Total Non-Ad Valorem Revenues	**$ 528,914,323**	**$ 477,713,385**	**$ 629,676,498**
Less: Restricted Non-Ad Valorem Revenues in Special Revenue Funds (Cannot Be Used to Pay Debt Service or Essential Expenditures)			
(Excluded SR Funds with Ad Valorem Funding)			
Special Revenue Grants	$ (36,675,212)	$ (32,372,095)	$ (36,879,308)
Tourist Development Tax	(16,048,583)	(21,680,230)	25,068,632
Lake and River Enhancement	(537,825)	(277,990)	(562,127)
Lighting District	(2,515,730)	(2,563,685)	(3,230,903)
Hazardous Waste	(49,397)	(91,362)	(103,601)
Law Enforcement Trust	(367,951)	(318,698)	(617,361)
Local Provider Participation	-	-	(30,150,423)
Opioid Settlement	-	-	(466,549)
Indigent Healthcare	(63,392,791)	(70,050,084)	(80,527,536)
Clerk of Circuit Courts Court Fund	(11,212,745)	(12,974,340)	(13,148,319)
Total Restricted Non-Ad Valorem Revenues in Special Revenue Funds	**$ (130,800,234)**	**$ (140,328,484)**	**$ (140,617,495)**
Adjusted Non-Ad Valorem Revenues	**$ 398,114,089**	**$ 337,384,901**	**$ 489,059,003**
Essential Expenditures			
General Government	$ 127,633,442	$ 140,367,423	$ 198,110,890
Public Safety	329,283,157	350,912,661	367,148,274
Total Essential Expenditures	**$ 456,916,599**	**$ 491,280,084**	**$ 565,259,164**
Less Essential Expenditures Paid by Special Revenue Funds Not Included In Revenues			
General Government	$ (11,230,424)	$ (13,526,933)	$ (57,476,695)
Public Safety	(16,886,783)	(13,827,614)	(3,109,937)
Total Essential Expenditures Paid by Special Revenue Funds Not Included in Revenues	(28,117,207)	(27,354,547)	(60,586,632)
Less Ad Valorem Revenues	(288,136,760)	(314,541,874)	(358,229,192)
Adjusted Essential Expenditures	**$ 140,662,632**	**$ 149,383,663**	**$ 146,443,340**
Adjusted Net Non-Ad Valorem Revenues available for Debt Service	**$ 257,451,457**	**$ 188,001,238**	**$ 342,615,663**
Average Amount of Non-Ad Valorem Revenues Avail for Debt Past 3 FYs	**$ 265,364,097**	**$ 222,726,348**	**$ 265,308,451**
Maximum Annual Debt Service for All Debt Secured by Non-Ad Valorem Revenues	$ 15,501,148	$ 15,501,148	$ 15,501,148
Coverage of Maximum Annual Debt Service (Minimum 1.50x)	17.12	14.37	17.12

POLK COUNTY, FLORIDA
REVENUE PROMISSORY NOTES, SERIES 2020A AND 2020C
CONTINUING DISCLOSURE
ANTI-DILUTION TEST (CONTINUED)

Fiscal Years 2021, 2022 and 2023

FYE	2014 Pub Facs	2015 Pub Facs	2020 Prom. Note A	2020 Prom. Note C	Total
9/30/2023	$ 5,390,250	$ 2,047,975	$ 2,248,663	$ 5,741,775	$ 15,428,663
9/30/2024	5,371,200	2,073,571	2,248,249	5,736,984	15,430,004
9/30/2025	5,365,950	2,097,756	2,247,827	5,735,291	15,446,824
9/30/2026	5,362,950	2,120,528	2,247,395	5,741,551	15,472,424
9/30/2027	5,361,700	2,151,780	2,246,953	5,740,715	15,501,148
9/30/2028	5,356,825		2,246,502	3,648,404	11,251,731
9/30/2029	5,348,075		2,246,041	3,649,959	11,244,075
9/30/2030	5,344,950		2,245,570	3,645,198	11,235,718
9/30/2031	5,341,825		2,245,088		7,586,913
9/30/2032	5,355,700		2,244,596		7,600,296
9/30/2033	5,358,000		2,244,093		7,602,093
9/30/2034	5,352,900		2,243,579		7,596,479
9/30/2035	5,345,300		2,243,143		7,588,443
9/30/2036	5,344,800				5,344,800
9/30/2037	5,344,800				5,344,800
	$ 80,345,225	**$ 10,491,610**	**$ 29,197,699**	**$ 39,639,876**	**$ 159,674,410**

Maximum Annual Debt Service: $ 15,501,148

POLK COUNTY, FLORIDA
REVENUE PROMISSORY NOTES, SERIES 2020A AND 2020C
CONTINUING DISCLOSURE
ANTI-DILUTION TEST (CONTINUED)

Breakdown of Revenues Total Governmental Funds	FY 21	FY 22	FY 23
Taxes			
Tourism	$ 15,952,748	$ 22,544,416	$ 24,313,354
Fuel Taxes	25,602,799	26,859,179	27,748,025
Half-cent Sales Tax Surtax	61,228,306	73,314,653	77,060,561
Public Service Tax	38,567,983	44,387,083	42,118,016
Comm Srv Tax	8,797,454	9,320,054	10,065,730
Other Taxes	1,213,541	1,377,449	1,424,961
Total Taxes	**$ 151,362,831**	**$ 177,802,834**	**$ 182,730,647**
Licenses and Permits			
Building	$ 11,679,620	$ 10,898,344	$ 10,617,186
Other Licenses and Permits	7,807,580	8,832,320	8,260,653
Total Licenses and Permits	**$ 19,487,200**	**$ 19,730,664**	**$ 18,877,839**
Intergovernmental			
State Revenue Sharing	$ 18,357,148	$ 24,029,593	$ 25,828,287
Sales Tax	43,521,373	49,733,377	53,586,875
Constitutional Fuel Tax	7,426,856	7,906,618	8,144,888
County Gas Tax	3,290,625	3,450,172	3,622,429
Other Public Safety Grants (includes Covid Relief Revenues)	42,205,129	5,805,240	12,861,011
Other State Grants (Transp, Econ Envir, Human Serv, Culture/Rec)	3,166,661	4,631,172	8,841,165
Other Federal Grants (Transp, Econ Envir, Human Serv, Culture/Rec)	30,286,881	31,294,386	24,807,884
Other Intergovernmental	6,079,565	2,409,455	6,305,809
Total Intergovernmental	**$ 154,334,238**	**$ 129,260,014**	**$ 143,998,348**
Charges for Services			
Ambulance Fees	$ 25,846,018	$ 29,136,036	$ 44,466,502
911 Fees	3,214,470	3,651,172	3,687,605
BoCC Emergency Radio Fees	3,039,836	3,087,909	3,302,604
Sheriff	13,968,652	14,995,611	16,124,865
Clerk of Courts	9,161,904	9,837,288	10,684,607
Other Charges for Services	24,901,341	27,431,220	54,451,376
Total Charges for Services	**$ 80,132,221**	**$ 88,139,236**	**$ 132,717,559**
Fines & Forfeitures	**$ 9,045,174**	**$ 9,560,205**	**$ 9,589,950**
Special Assessments			
Fire Assessments	$ 46,357,246	$ 52,853,866	$ 55,833,784
Impact Fees - Municipality/School	1,258,752	1,290,599	2,035,802
Impact Fees - Transportation	29,142,809	28,794,323	25,244,493
Impact Fees - Public Safety	6,275,147	5,738,722	5,433,256
Impact Fees - Cultural & Recreation	3,144,041	3,206,711	2,969,526
Other Special Assessments	7,500,661	5,814,589	5,103,264
Total Special Assessments	**$ 93,678,656**	**$ 97,698,811**	**$ 96,620,124**
Interest Income	**$ 11,775,072**	**$ 10,381,259**	**$ 27,562,706**
Net Change in Fair Value of Investments	**$ (8,282,607)**	**$ (71,344,897)**	**$ 1,795,227**
Miscellaneous Revenue	**$ 17,381,538**	**$ 16,485,259**	**$ 15,784,098**
Total Non-Ad Valorem Revenues	**$ 528,914,323**	**$ 477,713,385**	**$ 629,676,498**

POLK COUNTY, FLORIDA
PUBLIC FACILITIES REVENUE BONDS, SERIES 2014,
PUBLIC FACILITIES REVENUE REFUNDING NOTE, SERIES 2015
CONTINUING DISCLOSURE

County Revenue Sharing Apportionment Factor Data

State Fiscal Year Ended June 30,	County Population (1)	Total Eligible Counties Population (1)	County Unincorporated Population (1)	State Unincorporated Population (1)	Annual Polk County Sales Tax Collections	Annual Statewide Sales Tax Collections
2019	658,517	20,363,867	404,995	10,005,605	$ 612,581,427	$ 24,795,239,840
2020	669,873	20,721,532	410,044	10,180,934	615,094,812	23,526,144,245
2021	687,343	21,091,609	420,233	10,369,520	705,228,351	25,632,924,121
2022	711,931	21,483,409	434,662	10,590,549	830,900,004	31,792,929,701
2023	745,439	21,802,278	452,781	10,800,425	995,440,564	38,000,718,276

Revenue Sharing Trust Fund For Counties Receipts
State Fiscal Year Ended June 30

	2019	2020	2021	2022	2023
Cigarette Tax	$ 6,947,582	$ 6,382,015	$ 5,565,262	$ 6,117,274	$ 5,760,593
Sales Tax	516,134,986	487,488,999	551,304,721	714,254,670	747,703,889
Total Receipts	$ 523,082,568	$ 493,871,014	$ 556,869,983	$ 720,371,944	$ 753,464,482
Guaranteed Entitlement for Florida Counties	$ 30,329,957	$ 30,329,957	$ 30,329,957	$ 30,329,957	$ 30,329,957
Second Guaranteed Entitlement for Florida Counties	$ 64,756,373	$ 64,756,373	$ 64,756,373	$ 64,756,373	$ 64,756,373

Source: Department of Revenue of the State of Florida

Note:

(1) The adjusted population estimates exclude the estimated number of inmates and patients in institutions operated by the federal government, the Florida Department of Corrections, Department of Health, and Department of Children and Family Services. Pursuant to Section 186.901, *Florida Statutes*, such inmates and patients are not considered residents for the purpose of determining revenue-sharing allocations.

POLK COUNTY, FLORIDA
PUBLIC FACILITIES REVENUE BONDS, SERIES 2014,
PUBLIC FACILITIES REVENUE REFUNDING NOTE, SERIES 2015 (CONTINUED)
CONTINUING DISCLOSURE

Pledged Revenue Share Monies

Fiscal Year Ended September 30,	Revenue Sharing Money (1)	Pledged Revenue Sharing Monies (Equals 50 % of Previous Fiscal Year's Revenue Sharing Monies) (2)
2019	$ 16,524,279	$ 7,785,780
2020	15,573,362	8,262,140
2021	18,357,148	7,786,681
2022	24,029,593	9,178,574
2023	25,828,287	12,014,797

Public Service Tax Revenue (3)

Fiscal Year Ended September 30,	Metered/ Bottled Gas	Electricity	Water	Total Amount
2019	$ 520,272	$ 23,645,416	$ 4,116,133	$ 28,281,821
2020	497,008	24,442,528	4,449,949	29,389,485
2021	619,419	25,523,459	4,711,296	30,854,174
2022	715,376	30,005,123	4,789,168	35,509,667
2023	710,671	27,535,861	5,447,881	33,694,413

Pro Forma Debt Service Coverage

Fiscal Year Ended September 30,	Pledged Public Service Tax Revenues	Pledged Revenue Sharing Monies	Total Pledged Funds	Maximum Annual Debt Service	Debt Service Coverage
2019	$ 28,281,821	$ 7,785,780	$ 36,067,601	$ 5,507,194	6.55x
2020	29,389,485	8,262,140	37,651,625	5,507,194	6.84x
2021	30,854,174	7,786,681	38,640,855	5,507,194	7.02x
2022	35,509,667	9,178,574	44,688,241	5,507,194	8.11x
2023	33,694,413	12,014,797	45,709,209	5,507,194	8.30x

Notes:

(1) Not pledged as a source of security for the Series 2014 Bonds and Series 2015 Note.

(2) Pledged as a source of security for the Series 2014 Bonds and Series 2015 Note.

(3) 8.0% of the 10.0 % Public Service Tax is pledged as a source of security for the Series 2014 Bonds and Series 2015 Note.

Source: Polk County, Florida, Clerk of Circuit Court- County Comptroller Department

POLK COUNTY, FLORIDA
UTILITY SYSTEMS REVENUE BONDS, SERIES 2012, 2013, 2014A, 2014C, AND 2020
CONTINUING DISCLOSURE

	2019	2020	2021	2022	2023
Gross Revenues (1)					
Charges for Services (2)	$ 72,156,630	$ 76,377,766	$ 82,323,949	$ 85,656,830	$ 95,961,717
Miscellaneous Revenue (3)(4)	2,472,124	3,123,728	2,275,425	1,983,423	3,216,938
Sub-total Charges for Service & Miscellaneous Income	$ 74,628,754	$ 79,501,494	$ 84,599,374	$ 87,640,253	$ 99,178,655
Interest Income (5)	3,514,561	2,605,212	1,684,448	1,493,327	3,705,510
Sub-total Operating and Non-operating Income	$ 78,143,315	$ 82,106,706	$ 86,283,822	$ 89,133,580	$ 102,884,165
Less income from Connection Charges (6)	986,666	901,397	626,653	722,857	1,596,705
Total Gross Revenues	$ 77,156,649	$ 81,205,309	$ 85,657,169	$ 88,410,723	$ 101,287,460
Cost of Operation and Maintenance (7)					
Personnel Services	$ 11,531,800	$ 19,946,803	$ 15,271,272	$ 15,653,654	$ 21,164,272
Operations,Maintenance & Other Expenses (8)	25,087,197	27,789,528	29,312,694	31,991,682	42,676,212
Indirect (9)	2,056,711	1,959,910	1,966,089	2,029,914	1,785,603
Total Cost of Operation and Maintenance	$ 38,675,708	$ 49,696,241	$ 46,550,055	$ 49,675,250	$ 65,626,087
Net Revenues Available for Debt Service(A)	$ 38,480,941	$ 31,509,068	$ 39,107,114	$ 38,735,473	$ 35,661,373
Plus Available Connection Charges (B)(10)(11)					
Available Connection Charges	$ 10,320,804	$ 9,065,487	$ 9,359,196	$ 9,360,826	$ 9,358,314
Interest Income - Connection Charges (6)	986,666	901,397	626,653	722,857	1,596,705
Total Available Connection Charges (B)	$ 11,307,470	$ 9,966,884	$ 9,985,848	$ 10,083,683	$ 10,955,019
Net Revenues Plus Available Connection Charges Available for Debt Service (C)	$ 49,788,411	$ 41,475,952	$ 49,092,963	$ 48,819,156	$ 46,616,392
Annual Bond Service Requirement (D) (12)	$ 11,468,791	$ 8,507,322	$ 10,618,556	$ 10,620,406	$ 10,617,556
Test A					
Debt Service Coverage Ratio (A/D) Excluding Available Connection Charges (1.10x Required)	3.36	3.70	3.68	3.65	3.36
Or					
Test B					
Debt Service Coverage Ratio (A/D) Excluding Available Connection Charges (1.00x Required)	3.36	3.70	3.68	3.65	3.36
And					
Debt Service Coverage Ratio (C/D) Including Expansion Projects Connection Charges (1.25x Required)	4.34	4.88	4.62	4.60	4.39

Notes:

(1) Gross Revenues and Cost of Operation and Maintenance for the fiscal years ended September 30, 2018 through and including 2022 are audited.

(2) Charges for services increased from $72.2 million in the fiscal year ended September 30, 2019 to $96.0 million in the fiscal year ended September 30, 2023 or 33.0% based on a combination of growth in water, sewer, and reclaimed water customers. Connection Charges of $15,008,936, $15,683,589, $20582,235, $33,449,681 and $20,697,936.30 for fiscal years-ended September 30, 2019 through 2023, respectively, are excluded from Charges for Services.

Notes (continued):

(3) Pursuant to the Sequestration Transparency Act of 2012, as a consequence of the Joint Select Committee on Deficit Reduction's failure to propose, and Congress' failure to enact, a plan to reduce the federal deficit by $1.2 trillion (as required by the Budget Control Act of 2011 by January 2, 2013), the President of the United States, in his report to Congress of sequestration for fiscal year 2013, included in such sequestration the payments authorized for direct-pay bonds, such as the Series 2010 Bonds, issued under the Recovery and Reinvestment Act of 2009. The sequestration cut for direct-pay bonds was initially scheduled to last through fiscal year 2021. However, the Bipartisan Budget Act of 2013, extended the sequestration cut through fiscal year 2023. Congress recently approved a bill which would further extend sequestration through fiscal year 2024.

Payments received for April 1, 2018 and October 1, 2018 were each $449,727.12 which represented a 6.6 % reduction. Payments received for April 1, 2019 and October 1, 2019 were each $451,653.14 which represented a 6.2 % reduction. Payment received for April 1, 2020 in the amount of $453,097.66 which represented a 5.9% reduction.

No assurance can be given that legislative proposals may be introduced or enacted by Congress that would or might apply to, or have an adverse effect upon, the County's receipt of Subsidy Payments. Payment of debt service is not contingent upon receipt by the County of Subsidy Payments and the County does not expect that any such reduction in Subsidy Payments will affect its ability to pay debt service. Due to the implementation of amendments to the Resolution effective as of October 1, 2015, Subsidy Payments are excluded from Gross Revenues in fiscal years ended September 30, 2018 through and including 2020 and instead are netted against the amount of interest payable on Subsidy Bonds. Payment of $453,097.66 was received for April 1, 2020. Due to the refunding of the Series 2010 bonds on March 12, 2020 with the Utility Revenue Refunding Bonds, Series 2020, Polk County will no longer receive Subsidy Payments.

(4) Miscellaneous revenue decreased in fiscal year ended September 30, 2021 due to the County no longer receiving Subsidy Payments as a result of the refunding of the Utility Systems Revenue Bonds, Series 2010 in fiscal year 2020.

(5) Amounts reflect interest and investment earnings on all accounts created by the Resolution, including investment income derived from Connection Charges on deposit, as reported by County staff. These amounts do not include any adjustments for the fair value of the investments.

(6) Gross Revenues exclude income derived from Connection Charges, including investment income; however, such amount is includable in Test B of the rate covenant whereby Available Connection Charges and investment income derived from Available Connection Charges are added to Net Revenues.

(7) Amounts exclude depreciation and amortization expenses, payments in lieu of taxes (PILOT) of $1,810,597, $1,953,665, $2,055,011, $2,137,633 and $2,254,731 for the Fiscal Years 2019 through and including 2023, respectively, and capitalized labor. In Fiscal Year ended September 30, 2019, the decrease to personnel services is due to OPEB and pension adjustments which have resulted in an overall decrease of $2 million in personnel services. In Fiscal Year ended September 30, 2020, personnel services increased by $8.4 million due to OPEB and pension adjustments which resulted in an overall increase of $7.8 million. In Fiscal Year ended in September 30, 2021, the decrease in personnel services is attributable to reduced adjustments to OPEB and vacant positions. In Fiscal Year ended September 30, 2023, personnel services increased by $4.7 million due to OPEB and pension adjustments which resulted in an overall increase of $5.5 million from the previous year. Includes payments to Polk Regional Water Cooperative in the amount of $174,766.89, $96,189.14, $119,410.35, $139,498.63 and $55,851 for the fiscal years ended September 30, 2019, 2020, 2021, 2022 and 2023 respectively, and Water Cooperative of Central Florida in the amounts of $22,000, $26,000, $10,000, $20,000 and $5000 for the fiscal years ended September 30, 2019 through and including 2023, respectively.

(8) Includes all operating expenses and losses on disposition of equipment. Increase in Fiscal Year ending September 30, 2019, is due to a loss on disposition of equipment in the amount of $2.4 million. Increase in Fiscal Year ending September 30, 2021, 2022 and 2023 largely due to an increase in other contractual services as some employee vacancies were filled by contracted electricians and mechanics as well as the new advanced metering infrastructure and the implementation of a computerized maintenance management system. In addition to the above increase in expenses, maintenance of equipment, utility services (electric) and operating supplies increased due to rising cost in Fiscal Year ending September 30, 2023.

(9) Amount reflects an operating transfer from the Water and Sewer Fund to the General Fund to account for allocated operating and administrative expenses associated with utility services.

(10) The Water Expansion Project Percentage and Sewer Expansion Project Percentage prior to issuance of the Series 2020 Bonds equal to 31.17% and 52.25%, respectively and following issuance of the Series 2020 Bonds is expected to equal approximately 39.59% and 48.55%, respectively.

(11) Connection Charges have steadily increased over the last five years due to the increase in new development. Generally, under Florida law, fees such as the Connection Charges may be validly imposed against new construction or development in order to fund capital improvements or capacity which are necessitated by such new construction or development or to satisfy debt service for the bonds or other obligations issued for such purposes. Proceeds of such Connection Charges may generally be used only for the capital improvements or capacity attributable to the new construction or development or to pay debt service on indebtedness incurred to finance or refinance such capital improvements or capacity. Year ending September 30, 2022 increased significantly is due to the addition of multiple apartment complexes being built in the county during the year.

(12) Subsidy payments received in FY 19 and FY 20 have been netted against interest payable and are excluded from the Annual Bond Service Requirement Amount.

POLK COUNTY, FLORIDA
RESIDENTIAL WATER, WASTEWATER AND RECLAIMED WATER RATES
CONTINUING DISCLOSURE

Residential Water Rates

Effective Date	10/01/2016	10/01/2017	10/01/2018	10/01/2019
Indexing Rate	0%	2.5 %	2.5 %	2.5 %
Base Charge	$ 9.69	$ 9.93	$ 10.18	$ 10.43
Usage Block Ranges (in thousands of gallons)				
0 - 3	$ 1.84	$ 1.89	$ 1.94	$ 1.99
4 - 10	2.45	2.51	2.57	2.63
11 - 20	4.86	4.98	5.10	5.23
21 - 30	7.31	7.49	7.68	7.87
31 - 40	9.73	9.97	10.22	10.48
Over 40	17.05	17.48	17.92	18.37

Residential Wastewater Rates

Effective Date	10/01/2016	10/01/2017	10/01/2018	10/01/2019
Indexing Rate	0%	0%	0%	0%
Base Charge	$ 36.14	$ 36.14	$ 36.14	$ 36.14
Usage per thousand gallons up to 7,000 gallons	$ 6.48	$ 6.48	$ 6.48	$ 6.48

Residential Reclaimed Water Rates

Effective Date	10/01/2016	10/01/2017	10/01/2018	10/01/2019
Indexing Rate	0%	0%	0%	0%
Reclaimed Water Base Charge	N/A	N/A	N/A	N/A
Usage Block Ranges (in thousands of gallons)				
0 - 20	$ 1.41	$ 1.41	$ 1.41	$ 1.41
21 - 30	4.22	4.22	4.22	4.22
31 - 40	5.63	5.63	5.63	5.63
Over 40	8.45	8.45	8.45	8.45

Residential/ Commercial and Multi-Family PWRI/AWS Surcharge

Effective Date	10/01/2016	10/01/2017	10/01/2018	10/01/2019
Indexing Rate	N/A	0%	0%	0%
Usage Charge per 1,000 gallons on all usage	$ 0.30	$ 0.30	$ 0.30	$ 0.30

No rate increases have been implemented since October 1, 2019.

POLK COUNTY, FLORIDA
COMMERCIAL/MULTI-FAMILY WATER, WASTEWATER AND RECLAIMED WATER RATES
CONTINUING DISCLOSURE

Commercial/Multi-Family Water Rates

Effective Date	10/01/2016	10/01/2017	10/01/2018	10/01/2019
Indexing Rate	0 %	2.5 %	2.5 %	2.5 %
5/8" & 3/4" Base Charge	$ 14.54	$ 14.90	$ 15.27	$ 15.65
5/8" & 3/4" Usage Block Ranges (in thousands of gallons)				
0 - 15	$ 2.45	$ 2.51	$ 2.57	$ 2.63
16 - 30	4.86	4.98	5.10	5.23
31 - 60	9.73	9.97	10.22	10.48
over 60	17.05	17.48	17.92	18.37
1" Base Charge	$ 24.22	$ 24.83	$ 25.45	$ 26.09
1" Usage Block Ranges (in thousands of gallons)				
0 - 25	$ 2.45	$ 2.51	$ 2.57	$ 2.63
26 - 50	4.86	4.98	5.10	5.23
51 - 100	9.73	9.97	10.22	10.48
over 100	17.05	17.48	17.92	18.37
1-1/2" Base Charge	$ 48.45	$ 49.66	$ 50.90	$ 52.17
1- 1/2" Usage Block Ranges (in thousands of gallons)				
0 - 50	$ 2.45	$ 2.51	$ 2.57	$ 2.63
51 - 100	4.86	4.98	5.10	5.23
101 - 200	9.73	9.97	10.22	10.48
over 200	17.05	17.48	17.92	18.37
2" Base Charge	$ 77.51	$ 79.45	$ 81.44	$ 83.48
2" Usage Block Ranges (in thousands of gallons)				
0 - 80	$ 2.45	$ 2.51	$ 2.57	$ 2.63
81 - 160	4.86	4.98	5.10	5.23
161 - 320	9.73	9.97	10.22	10.48
over 320	17.05	17.48	17.92	18.37
3" Base Charge	$ 145.32	$ 148.95	$ 152.67	$ 156.49
3" Usage Block Ranges (in thousands of gallons)				
0 - 150	$ 2.45	$ 2.51	$ 2.57	$ 2.63
151 - 300	4.86	4.98	5.10	5.23
301 - 600	9.73	9.97	10.22	10.48
over 600	17.05	17.48	17.92	18.37
4" Base Charge	$ 242.22	$ 248.28	$ 254.49	$ 260.85
4" Usage Block Ranges (in thousands of gallons)				
0 - 250	$ 2.45	$ 2.51	$ 2.57	$ 2.63
251 - 500	4.86	4.98	5.10	5.23
501 - 1,000	9.73	9.97	10.22	10.48
over 1,000	17.05	17.48	17.92	18.37
6" Base Charge	$ 484.43	$ 496.54	$ 508.95	$ 521.67
6" Usage Block Ranges (in thousands of gallons)				
0 - 500	$ 2.45	$ 2.51	$ 2.57	$ 2.63
501 - 1,000	4.86	4.98	5.10	5.23
1,001 - 2,000	9.73	9.97	10.22	10.48
over 2,000	17.05	17.48	17.92	18.37

POLK COUNTY, FLORIDA
COMMERCIAL/MULTI-FAMILY WATER, WASTEWATER AND RECLAIMED WATER RATES (CONTINUED)
CONTINUING DISCLOSURE

Commercial/Multi-Family Water Rates (continued)

Effective Date	10/01/2016	10/01/2017	10/01/2018	10/01/2019
Indexing Rate	0 %	2.5 %	2.5 %	2.5 %
8" Base Charge	$ 775.10	$ 794.48	$ 814.34	$ 834.70
8" Usage Block Ranges (in thousands of gallons)				
0 - 800	$ 2.45	$ 2.51	$ 2.57	$ 2.63
801 - 1,600	4.86	4.98	5.10	5.23
1,601 - 3,200	9.73	9.97	10.22	10.48
over 3,200	17.05	17.48	17.92	18.37
10" Base Charge	$ 1,114.20	$ 1,142.06	$ 1,170.61	$ 1,199.88
10" Usage Block Ranges (in thousands of gallons)				
0 - 1,150	$ 2.45	$ 2.51	$ 2.57	$ 2.63
1,151 - 2,300	4.86	4.98	5.10	5.23
2,301 - 4,600	9.73	9.97	10.22	10.48
over 4,600	17.05	17.48	17.92	18.37
12" Base Charge	$ 2,084.41	$ 2,136.52	$ 2,189.93	$ 2,244.68
12" Usage Block Ranges (in thousands of gallons)				
0 - 2,150	$ 2.45	$ 2.51	$ 2.57	$ 2.63
2,151 - 4,300	4.86	4.98	5.10	5.23
4,301 - 8,600	9.73	9.97	10.22	10.48
over 8,600	17.05	17.48	17.92	18.37

Commercial Wastewater Rates

Effective Date	10/01/2016	10/01/2017	10/01/2018	10/01/2019
Indexing Rate	0 %	0 %	0 %	0 %
Base Charge 5/8"& 3/4" Meter	$ 54.20	$ 54.20	$ 54.20	$ 54.20
Base Charge 1" Meter	90.34	90.34	90.34	90.34
Base Charge 1 - 1/2" Meter	180.66	180.66	180.66	180.66
Base Charge 2" Meter	289.08	289.08	289.08	289.08
Base Charge 3" Meter	542.03	542.03	542.03	542.03
Base Charge 4" Meter	903.38	903.38	903.38	903.38
Base Charge 6" Meter	1,806.76	1,806.76	1,806.76	1,806.76
Base Charge 8" Meter	2,890.80	2,890.80	2,890.80	2,890.80
Base Charge 10" Meter	4,155.53	4,155.53	4,155.53	4,155.53
Base Charge 12" Meter	7,768.89	7,768.89	7,768.89	7,768.89
Usage Charge Per 1,000 Gallons	$ 6.48	$ 6.48	$ 6.48	$ 6.48

POLK COUNTY, FLORIDA
COMMERCIAL/MULTI-FAMILY WATER, WASTEWATER AND RECLAIMED WATER RATES (CONTINUED)
CONTINUING DISCLOSURE

Commercial/Multi-Family Reclaimed Water Rates

5/8 Inch & 3/4 Inch Rates

Effective Date	10/01/2016	10/01/2017	10/01/2018	10/01/2019
Indexing Rate	0 %	0 %	0 %	0 %
Reclaimed Water Base Charge	N/A	N/A	N/A	N/A
Usage Block Ranges				
(in thousands of gallons)				
0 - 30	$ 1.41	$ 1.41	$ 1.41	$ 1.41
31 - 45	4.22	4.22	4.22	4.22
45 - 60	5.63	5.63	5.63	5.63
Over 60	8.45	8.45	8.45	8.45

1 Inch Rates

Effective Date	10/01/2016	10/01/2017	10/01/2018	10/01/2019
Indexing Rate	0 %	0 %	0 %	0 %
Reclaimed Water Base Charge	N/A	N/A	N/A	N/A
Usage Block Ranges				
(in thousands of gallons)				
0 - 50	$ 1.41	$ 1.41	$ 1.41	$ 1.41
51 - 75	4.22	4.22	4.22	4.22
76 - 100	5.63	5.63	5.63	5.63
Over 100	8.45	8.45	8.45	8.45

1.5 Inch Rates

Effective Date	10/01/2016	10/01/2017	10/01/2018	10/01/2019
Indexing Rate	0 %	0 %	0 %	0 %
Reclaimed Water Base Charge	N/A	N/A	N/A	N/A
Usage Block Ranges				
(in thousands of gallons)				
0 - 50	$ 1.41	$ 1.41	$ 1.41	$ 1.41
51 - 75	4.22	4.22	4.22	4.22
76 - 100	5.63	5.63	5.63	5.63
Over 100	8.45	8.45	8.45	8.45

2 Inch Rates

Effective Date	10/01/2016	10/01/2017	10/01/2018	10/01/2019
Indexing Rate	0 %	0 %	0 %	0 %
Reclaimed Water Base Charge	N/A	N/A	N/A	N/A
Usage Block Ranges				
(in thousands of gallons)				
0 - 160	$ 1.41	$ 1.41	$ 1.41	$ 1.41
161 - 240	4.22	4.22	4.22	4.22
241 - 320	5.63	5.63	5.63	5.63
Over 320	8.45	8.45	8.45	8.45
Bulk Priority	$ 1.05	$ 1.05	$ 1.05	$ 1.05
Bulk Interruptible	0.45	0.45	0.45	0.45

Source: Polk County, Florida Utilities Department

POLK COUNTY, FLORIDA
WATER AND WASTEWATER CONNECTION CHARGES
CONTINUING DISCLOSURE

Residential Connection Fees

Effective Date	10/01/16- 10/01/19
Indexing Rate	0%
Type of Residence	
Single Family Detached Units on Lots of 1.0 Acres or Less	$ 2,844.00
Single Family Detached Units on Lots of More than 1.0 Usable Acre	$ 4,268.00
Multi-family Units Including Apartments, Condos, Duplexes, Triplexes, etc.	$ 1,564.00
Mobile Homes of Lots of Less Than 6000 Square Feet	$ 1,707.00
Mobile Homes on Lots of 6000 Square Feet or More	$ 2,844.00
Park Model RVs	$ 1,564.00
Destination RVs (1)	$ 1,564.00
All other RVs Including Transient RVs	$ 1,564.00

Wastewater Connections Fees

Effective Date	10/01/16- 10/01/19
Indexing Rate	0%
Type of Residence	
Single Family Detached Units on Lots of 1.0 Acres or Less	$ 4,195.00
Single Family Detached Units on Lots of More than 1.0 Usable Acre	$ 4,195.00
Multi-family Units Including Apartments, Condos, Duplexes, Triplexes, etc.	$ 2,810.00
Mobile Homes of Lots of Less Than 6000 Square Feet	$ 2,810.00
Mobile Homes on Lots of 6000 Square Feet or More	$ 4,195.00
Park Model RVs	$ 2,307.00
Destination RVs (1)	$ 2,810.00
All other RVs Including Transient RVs	$ 4,195.00

Source: Polk County, Florida Utilities Department

Note:

(1) A Destination RV must be: (a) Sited on a lot owned in fee simple by the user; (b) Sited in a park that is platted subdivision; (c) Sited on a lot 3,000 square feet or larger; and (d) Sited in a park that does not have a dump station or undivided interest lot sales or time share lot sales. This category of user is subject to inspection by Polk County Utilities to ensure that Destination RV's are not Transient RV's. Destination RV lots used by Transient RVs will be subject to a 1.0 ERC sewer connection charge.

COMMERCIAL

Water Connection Fees

Commercial Water Connection Charges will be assessed as per Resolution No. 10-182 based upon fixture unit values as contained within the Florida Plumbing Code and in accordance with the Polk County Utilities Code. Estimated usage based on fixture unit values are divided by 360 gallons to calculate the Equivalent Residential Connection ("ERC"). The ERC will be multiplied by the current Connection Charge for a Single Family Detached Unit on lots one acre or less.

Wastewater Connection Fees

Commercial Sewer Connection Charges will be assessed as per Resolution No. 10-182 based upon fixture unit values as contained within the Florida Plumbing Code and in accordance with the Polk County Utilities Code. Estimated sewer flows based on fixture unit values are divided by 270 gallons to calculate the ERC. The ERC will be multiplied by the current Connection Charge for a Single Family Detached Unit on lots one acre or less.

Source: Polk County, Florida Utilities Department

POLK COUNTY, FLORIDA
UTILITIES SERVICE CHARGES
CONTINUING DISCLOSURE

Fees Description	Current Charge
New Account Charge	
3/4" - 2" meter	$ 55.00
Larger than 2" meter	70.00
Deposit	
Residential	
Water	$ 75.00
Sewer	110.00
Combined	185.00
Commercial	
Water	2.5 X Est. Monthly Bill
Sewer	2.5 X Est. Monthly Bill
Combined	2.5 X Est. Monthly Bill
Same Day Service (During Business Hours)	$ 60.00
Same Day Service (After Business Hours)	80.00
Premise Visit	60.00
Return Check or Draft (1)	
Checks $50 or less	$ 25.00
Checks $51 - $300	$ 30.00
Checks $301 - $800	$ 40.00
Checks Greater than $800	5% of the Face Value of the Check
Disconnect for Nonpayment	
Less than 2" meter	$ 60.00
2" Meter and above	105.00
3/4" Temporary Absence Disconnect	60.00
3/4" Temporary Absence Reconnect	60.00
Service Restoration/Reconnection Charge	
Less than 2" meter	$ 60.00
2" Meter and above	105.00
Water Audit or Disputed Meter Reading	$75 (Not charged if meter is found to be in error)
Meter Installation/Reinstallation Charge	
3/4" Meter	$ 450.00
1" Meter	550.00
1-1/2" Meter	900.00
2" Meter	1,415.00
Larger than 2" meter	Actual cost
Temporary Meter Installation	
2" Meter On Hydrant	$ 105.00
Installation requiring Line Tap	195.00

Source: Polk County, Florida Utilities Department

Note:

(1) Return check fees are established by the Polk County Clerk of Courts Office and are adjusted from time to time.

POLK COUNTY, FLORIDA
UTILITIES SERVICE CHARGES (CONTINUED)
CONTINUING DISCLOSURE

Fees Description		Current Charge
Meter Test Charge (Field Test) (1)		
Less than 2" meter	$	90.00
2" Meter and above		Actual cost
Penalty for Meter Tampering/Theft of Service		
1st Infraction	$	100.00
2nd Infraction		500.00
3rd Infraction		1,000.00
Penalty for Obscured Meter		60.00
Penalty for Connection to Other Systems		500.00
Penalty for Cross Connection		500.00
Relocate Meter		
Less than 2" meter	$	175.00
2" Meter and above		Actual cost
Reclaimed Water Follow-up Inspection		60.00
Late Payment	$6.00 or 5% of payment due, whichever is greater on balances over $14.99	
Backflow test (Municipal Charge)		
3/4" to 2" Meter	$	90.00
Larger than 2" Meter		Actual cost

Source: Polk County, Florida Utilities Department

Notes:
Surcharge for High Strength Industrial Wastes shall be calculated and applied pursuant to Section 30 (E), "Sewer Constituent Limitations",contained in Polk County Utilities Code Ordinance 10-081 as amended.

(1) This fee is waived if meter is not registering within AWWA standards.

POLK COUNTY, FLORIDA
WATER SYSTEM PERMITTED CAPACITY AND ACTUAL DEMAND
CONTINUING DISCLOSURE

REGIONAL UTILITY SERVICE AREAS *(Public Water Systems)*	**PERMITTED CAPACITY *"ANNUAL AVERAGE"* (MGD)[1,2]**	ACTUAL TOTAL FLOW *"ANNUAL TOTAL"* (MG)[1,3]	ACTUAL DAILY FLOW *"ANNUAL AVERAGE"* (MGD)[1,3]	PEAK MONTHLY DEMAND *"PEAK MON AVG PER YR"* (MGD)[1,4]	CONSUMPTION DEMAND COMMERCIAL *"ANNUAL PERCENTAGE"* (%)[1,6]	RESIDENTIAL
Central Regional Utility Service Area (CRUSA) *(Gordonville/Lake Garfield)*	**2.003**	482.850	1.323	1.448	9.85%	90.15%
East Regional Utility Service Area (ERUSA) *(Waverly/Sun Air/Timberlake/Lake Wales/Oak Acres)*	**1.373**	201.115	0.551	0.653	7.25%	92.75%
NE Regional Utility Service Area (NERUSA) [5]	**14.3647**	3,983.927				
SWFWMD Permit Subtotal	***10.9185***	*3,060.955*				
SFWMD Permit Subtotal	***5.0000***	*918.293*				
Ovation Permit Subtotal - combined with Jordans Grove	***0.0000***	*0.000*				
Jordans Grove LLC Permit Subtotal (for augmentation)	***0.4147***	*0.000*				
Net (Import - Export) from Tohopekaliga Water Authority	***0.0000***	*4.679*	9.510	10.397	8.65%	91.35%
NW Regional Utility Service Area (NWRUSA)[7] *(North Lakeland/Country Class)*	**5.700**	1,087.700	2.980	3.485	6.22%	93.78%
SW Regional Utility Service Area (SWRUSA) *(Imperialakes/TurnerRd/ValleyView/Bradley Junction)*	**7.000**	1,545.045	4.233	5.260	3.26%	96.74%
SE Regional Utility Service Area (SERUSA) *(Sun Ray/Lakeview/Little Sun Ray/Babson Park)*	**1.367**	254.770	0.698	0.803	54.83%	45.17%
Walk in Water (Isolated Permit and System)	**0.094**	19.345	0.053	0.066	0.00%	100.00%
TOTAL	**31.903**	**7,574.797**	**19.348**	**N/A**	**8.74%**	**91.26%**

(1) MGD is Million Gallons per Day
(2) From Water Management District Permits for entire Regional Utility Service Areas (Includes all water systems in region, by permit and interconnected systems.)
(3) As reported on operating reports to FDEP
(4) Based on highest monthly average daily flow during the year.
(5) The NERUSA service area is physically interconnected as one system. There is a 13.95 MGD cap between two of the permits (SWFWMD and SFWMD). Jordan's Grove/Ovation permits were combined in 2022.
(6) Consumption is based on water meter readings from October 1, 2022 to September 30, 2023.
(7) The NWRUSA Consumption data includes consecutive systems with the City of Lakeland. Imported quantities from Lakeland are not shown in permitted capacity.

POLK COUNTY, FLORIDA
WASTEWATER SYSTEM PERMITTED CAPACITY AND ACTUAL FLOWS
CONTINUING DISCLOSURE

WASTEWATER TREATMENT FACILITY	**PERMITTED CAPACITY *"ANNUAL AVERAGE"* (MGD)[1,2]**	ACTUAL TOTAL FLOW *"ANNUAL TOTAL"* (MG)[1,3]	ACTUAL DAILY FLOW *"ANNUAL AVERAGE"* (MGD)[1,3]	ACTUAL TOTAL PUBLIC ACCESS REUSE *"ANNUAL TOTAL"* (MG)[1,3,7]	CONSUMPTION DEMAND COMMERCIAL *"ANNUAL PERCENTAGE"* (%)[1,4]	RESIDENTIAL
CENTRAL REGIONAL[5]	**N/A**	311.345	0.853	N/A	5.39%	94.61%
HERITAGE PLACE	**0.060**	7.665	0.021	N/A	0.00%	100.00%
COMBEEWOODS	**0.056**	12.775	0.035	N/A	3.38%	96.62%
NE REGIONAL[6,7]	**4.750**	1,839.965	5.041	1,928.295	7.60%	92.40%
NW REGIONAL[6,7]	**3.000**	556.990	1.526	305.140	9.43%	90.57%
SW REGIONAL[6,7]	**4.000**	725.985	1.989	804.460	3.08%	96.92%
WAVERLY (East)[6]	**0.130**	9.855	0.027	N/A	2.43%	97.57%
SUN AIR/POINCIANNA[8]	**0.053**	27.375	0.075	N/A	1.74%	98.26%
SUN RAY (Southeast)[6]	**1.000**	150.380	0.412	N/A	81.05%	18.95%
TOTAL	**12.049**	**3,642.335**	**9.979**	**3,037.895**	**8.57%**	**91.43%**

(1) MGD is Million Gallons per Day (Total MG divided by 365 days)
(2) From FDEP Operating permits for Annual Average Daily Flow (AADF)
(3) As reported on monthly operating reports or annual reuse report to FDEP or for Central Regional and Sun Air/Poincianna by flow meter records or billing information, respectively.
(4) Consumption is based on water meter readings from Polk County Utilities' billing records for the period of October 1, 2022 to September 30, 2023. Portions of SW Regional and all of Combeewoods is sewer only.
(5) Central Regional Wastewater Treatment Facility was removed from service on January 10, 2014. Flows have been diverted to the City of Bartow. Capacity per Agreement is 1.00 MGD.
(6) Northeast Regional, Northwest Regional, Southwest Regional, Sun Ray, and Waverly WWTFs Annual Total and Average values are based on Total Effluent flows.
(7) Total Public Access Reuse Flows are based on R002 (FLW-06, Calculated) for Northeast Regional, R001 (FLW-03) for Northwest Regional, and R001 (Calculated) for Southwest Regional.
(8) Sun Air/North Lake Pierce Wastewater Treatment Facility was removed from service in 2001. Flows have been diverted to Toho Water Authority/Poincianna. Capacity per Agreement is 0.053 MGD.

POLK COUNTY, FLORIDA
TEN LARGEST WATER/SEWER CONSUMERS
CONTINUING DISCLOSURE

Customer	Volume of Water Sold: Thousand Gallons	Volume of Water Sold: Percent of Total System (1)	Annual Revenue: Revenues	Annual Revenue: Percent of Total System (2)
Polk Co. Correctional Frostproof	97,412	1.53%	$ 1,897,869	2.30%
Halston Four Corners Borrower	26,420	0.41%	$ 455,968	0.55%
Carlton Arms of Lakeland	31,647	0.50%	$ 437,346	0.53%
Bahama Bay Resort	26,277	0.41%	$ 372,487	0.45%
GCI Residential LLC	26,890	0.42%	$ 356,505	0.43%
Deer Creek RV G & C Club, Inc	24,607	0.39%	$ 347,363	0.42%
Highlands Village MHP	20,431	0.32%	$ 301,980	0.37%
Int. Bass Lk. Homeowners Asso.	20,210	0.32%	$ 264,787	0.32%
Preserve at Champions Gate	17,667	0.28%	$ 240,566	0.29%
TPAF IX Thrive LLC	16,558	0.26%	$ 223,113	0.27%

Source: Polk County, Florida Utilities Department
County staff for the Fiscal Year ended September 30, 2023

Notes:

(1) Amounts based on actual water sales for Fiscal Year ended September 30, 2023, approximately 6.4 billion gallons of water.

(2) Amounts based on actual charges for service for Fiscal Year ended September 30, 2023, of approximately $82.4 million.

POLK COUNTY, FLORIDA
CENTRAL FLORIDA BEHAVIORAL HEALTH NETWORK, INC. GRANT
AUDIT SCHEDULE 1034 - MATCH

Schedule of State Earnings for
Fiscal Year 9/30/2023

1	**Total Expenditures**	$	134,490
2	**Less Other State and Federal Funds**		-
3	**Less Non-Match SAMH Funds**		-
4	**Less Unallowable Costs per 65E-14, F.A.C.**		-
5	**Total Allowable Expenditures** (Sum of lines 1, 2, 3, and 4)		134,490
6	**Maximum Available Earnings**		129,259
7	**Amount of State Funds Requiring Match**		129,259
8	**Amount Due to Department** (Subtract line 7 from line 6)	$	-

Matching Requirements

Polk County receives a substantial portion of its support from various funding sources which required a local match. These funding sources include: the State of Florida Department of Children and Families, Central Florida Behavioral Health Network, Inc., and HUD under the Supportive Housing Program. The Organization has satisfied all matching requirements through local grants and by incurring sufficient eligible expenses.

POLK COUNTY, FLORIDA
CENTRAL FLORIDA BEHAVIORAL HEALTH NETWORK, INC. GRANT
AUDIT SCHEDULE 1035 AND AUDIT SCHEDULE 1036

AUDIT SCHEDULE 1035 - RELATED PARTY TRANSACTIONS

Please note Schedule 1035 is not applicable as there are no related party transactions to report.

AUDIT SCHEDULE 1036 - BED-DAY AVAILABILITY PAYMENTS

Please note Schedule 1036 is not applicable as there are no bed-day availability payments to report.

POLK COUNTY, FLORIDA
CENTRAL FLORIDA BEHAVIORAL HEALTH NETWORK, INC. GRANT
AUDIT SCHEDULE 1037 - ACTUAL OPERATING REVENUE & EXPENDITURES

(Blank rows and columns have been deleted to conserve space)

CONTRACT # QG038 DATE: 9/30/2023

PART I: ACTUAL FUNDING SOURCES & REVENUES **Mental Health** **Substance Abuse**

FUNDING SOURCES & REVENUES	1 Assessment	1 Assessment	2 Case Management	11 Intervention - Individual	14 Outpatient - Individual	15 Outreach
IA. STATE SAMH FUNDING						
(1) Central Florida Behavioral Health Network	9,788	39,595	39,754	470	8,822	3,820
MH000	8,945	-	-	-	-	-
MH001						
MH009	8,945					
MHCOM	174					
MHARP	669					
MS000	-	39,595	14,453	470	8,822	3,820
MS003						
MS011		39,595	14,453	470	8,822	3,820
MS021						
MSCOM			15,642			
MSARP			9,659			
IB. OTHER GOVT. FUNDING						
(3) Local Government						
(4) Federal Grants and Contracts						
(5) In-kind from local government only						
TOTAL GOVERNMENT FUNDING =	-	-	-	-	-	-
IC. ALL OTHER REVENUES						
(5) Other						
(6) In-kind						
TOTAL ALL OTHER REVENUES =	-	-	-	-	-	-
TOTAL ACTUAL FUNDING =	9,788	39,595	39,754	470	8,822	3,820

PART II: ACTUAL EXPENSES

EXPENSE CATEGORIES	01 Assessment	01 Assessment	02 Case Management	11 Intervention - Individual	14 Outpatient - Individual	15 Outreach
IIA. PERSONNEL EXPENSES						
(1) Salaries	-	-	37,905	758	6,819	2,652
(2) Fringe Benefits			1,849		2,003	1,168
TOTAL PERSONNEL EXPENSES =	-	-	39,754	758	8,822	3,820
IIB. OTHER EXPENSES						
(12) Other Expense	9,788	39,595				
TOTAL OTHER EXPENSES =	9,788	39,595	-	-	-	-
TOTAL PERSONNEL & OTHER EXPENSES =	9,788	39,595	39,754	758	8,822	3,820
IIC. DISTRIBUTED INDIRECT COSTS						
(b) Administration						
TOTAL DISTRIBUTED INDIRECT COSTS =	-	-	-	-	-	-
TOTAL ACTUAL OPERATING EXPENSES =	9,788	39,595	39,754	758	8,822	3,820
IID. UNALLOWABLE COSTS						
IIE. CAPITAL EXPENDITURES						
TOTAL ALLOWABLE OPERATING EXPENSES =	9,788	39,595	39,754	758	8,822	3,820

IIG. BUDGET NARRATIVE
Attach separate set of workpapers

PART III: CERTIFICATION
I certify the above to be an accurate projection and in agreement with this agency's records and with the terms of this agency's contract.

Cassie Frasher Director of Administrative Services 10/3/2023

Signature Title

	-	0	0	(288)	(0)	0
CFBHN Funding - Allowable Expenditures	-	0	0	(288)	(0)	0
Does CFBHN funding exceed allowable expenses?	NO	NO	NO	NO	NO	NO
Admin percentage	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%

28 Incidental Expenses	35 Outpatient - Group	42 Intervention - Group	Total for State Funded SAMH Cost Centers	Total All SAMH Cost Centers	Total Revenue	Administration	Total Expenses
35,907	6,402	285	144,843	144,843	144,843	==========	==========
-	-	-	8,945		8,945	==========	==========
			-		-	==========	==========
			8,945		8,945	==========	==========
			174				
			669				
30,907	6,402	285	104,754		104,754	==========	==========
			-		-	==========	==========
30,907	6,402	285	104,754		104,754	==========	==========
			-		-	==========	==========
5,000			20,642				
			9,659				
			-	-	-	==========	==========
			-	-	-	==========	==========
			-	-	-	==========	==========
-	-	-	-	-	-	==========	==========
==========	==========	==========	==========	==========		==========	==========
			-	-	-	==========	==========
			-	-	-	==========	==========
-	-	-	-	-	-	==========	==========
35,907	6,402	285	144,843	144,843	144,843	==========	==========

28 Incidental Expenses	35 Outpatient - Group	42 Intervention - Group	Total for State Funded SAMH Cost Centers	Total SAMH Cost Centers		Administration	Total Expenses
1,790	4,735	379	55,037	55,038	==========	-	55,038
	1,667		6,687	6,687	==========		6,687
1,790	6,402	379	61,725	61,725	==========	-	61,725
==========	==========	==========	==========	==========	==========	==========	==========
35,885			85,268	85,268	==========		85,268
35,885	-	-	85,268	85,268	==========	-	85,268
					==========		
37,675	6,402	379	146,993	146,993	==========	-	146,993
==========	==========	==========	==========	==========	==========	==========	==========
			-	-	==========		-
-	-	-	-	-	==========	-	-
					==========		
37,675	6,402	379	146,993	146,993	==========	-	146,993
					==========		
			-	-	==========		-
			-	-	==========		-
==========	==========	==========	==========	==========	==========	==========	==========
37,675	6,402	379	146,993	146,993	==========	-	146,993

(1,768)	0	(94)	(2,150)	(2,150)
(1,768)	0	(94)	(2,150)	(2,150)
NO	NO	NO	NO	NO
0.00%	0.00%	0.00%	0.00%	0.00%

COMPLIANCE SECTION

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INDEPENDENT ACCOUNTANTS' REPORT

Board of County Commissioners and the Florida Auditor General
Polk County, Florida

We have examined Polk County, Florida's (County) compliance with Section 218.415, Florida Statutes, regarding the investment of public funds and Section 365.172(10) and 365.173(2)(d), Florida Statutes, regarding emergency communications number E911 system fund during the year ended September 30, 2023. Management of the County is responsible for the County's compliance with the specified requirements. Our responsibility is to express an opinion on the County's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the County complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the County complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to the engagement.

Our examination does not provide a legal determination on the County's compliance with specified requirements.

In our opinion, the County complied, in all material respects, with Section 218.415, Florida Statutes, regarding the investment of public funds and Section 365.172(10) and 365.173(2)(d), Florida Statutes, regarding emergency communications number E911 system fund during the year ended September 30, 2023.

This report is intended solely for the information and use of the County and the Auditor General, state of Florida, and is not intended to be, and should not be, used by anyone other than these specified parties.

CliftonLarsonAllen LLP

CliftonLarsonAllen LLP

Lakeland, Florida
March 29, 2024

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MANAGEMENT LETTER

Honorable Chairman and Members
Board of County Commissioners
Polk County, Florida

Report on the Financial Statements

We have audited the financial statements of Polk County, Florida (County), as of and for the fiscal year ended September 30, 2023, and have issued our report thereon dated March 29, 2024.

Auditors' Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards,* issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements of Federal Awards* (Uniform Guidance); and Chapter 10.550, Rules of the Auditor General.

Other Reporting Requirements

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*; Independent Auditor's Report on Compliance for Each Major Federal Program and State Project and Report on Internal Control over Compliance; Schedule of Findings and Questioned Costs; and Independent Accountants' Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports and schedule, which are dated March 29, 2024, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding financial audit report. Corrective action has been taken to address the finding and recommendation made in the preceding financial audit report.

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Prior Year Findings		Current Year Status		Current Year Finding #
		Cleared	Not Cleared	
2022-001-Material Audit Adjustments	Material Weakness in Internal Control over Financial Reporting	X		
2022-002-Schedule of Expenditures of Federal Awards and State Financial Assistance	Material Weakness in Internal Control over Financial Reporting	X		
2022-003-FFATA Reporting	Signficant Deficiency in Internal Control over Compliance	X		
2022-004-Controls Over Reporting	Signficant Deficiency in Internal Control over Compliance	X		
2022-005-Reporting	Signficant Deficiency in Internal Control over Compliance		X	2023-001
2022-006-Revenue Loss Calculcation	Signficant Deficiency in Internal Control over Compliance	X		
2022-007-Subrecipient Monitoring	Signficant Deficiency in Internal Control over Compliance	X		

Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The County was established by Constitution of the State of Florida; Article VIII, Section 1 (c). Polk County, Florida has two blended component units, Harden/Parkway and Eloise Community Redevelopment Agencies (CRAs), were created pursuant to Section 163.360 of the Florida Statutes and by County Ordinances 04-11 and 98-50, respectively.

Financial Condition and Management

Sections 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the County met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific condition(s) met. In connection with our audit, we determined that the County did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for the County. It is management's responsibility to monitor the County's financial condition, and our financial condition assessment was based in part on representations made by management and review of financial information provided by same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Special District Component Units

Section 10.554(1)(i)5.c., Rules of the Auditor General, requires, if appropriate, that we communicate the failure of a special district that is a component unit of a county, municipality, or special district, to provide the financial information necessary for proper reporting of the component unit within the audited financial statements of the county, municipality, or special district in accordance with Section 218.39(3)(b), Florida Statutes. In connection with our audit, we did not note any special district component units that failed to provide the necessary information for proper reporting in accordance with Section 218.39(3)(b), Florida Statutes.

As required by Section 218.39(3)(c), Florida Statutes, and Section 10.554(1)(i)6, Rules of the Auditor General, the Harden Parkway Community Redevelopment Agency (CRA) reported the required information in its audit report and the Eloise Community Redevelopment Agency reported (we do not express an opinion or provide any assurance on the following information):

a. The total number of district employees compensated in the last pay period of the district's fiscal year was 1.

b. The total number of independent contractors to whom nonemployee compensation was paid in the last month of the district's fiscal year was 0.

c. All compensation earned by or awarded to employees, whether paid or accrued, regardless of contingency was $21,487.

d. All compensation earned by or awarded to nonemployee independent contractors, whether paid or accrued, regardless of contingency was $0.

e. Each construction project with a total cost of at least $65,000 approved by the district that is scheduled to begin on or after October 1 of the fiscal year being reported, together with the total expenditures for such project was $-1-.

f. A budget variance based on the budget adopted under Section 189.016(4), Florida Statutes, before the beginning of the fiscal year being reported if the district amends a final adopted budget under Section 189.016(6), Florida Statutes, was $75,581.

Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, there were three instancse of noncompliance described in the accompanying schedule of findings and questioned costs as items 2023-001, 2023-002 and 2023-003.

Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, federal and other granting agencies, the Board of County Commissioners, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

CliftonLarsonAllen LLP

CliftonLarsonAllen LLP

Lakeland, Florida
March 29, 2024

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INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Polk County Board of County Commissioners
Polk County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Polk County, Florida (the County), as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated March 29, 2024.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

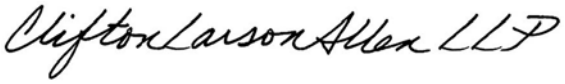
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Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



CliftonLarsonAllen LLP

Lakeland, Florida
March 29, 2024

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INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND STATE PROJECT, AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE AND CHAPTER 10.550, RULES OF THE AUDITOR GENERAL OF THE STATE OF FLORIDA

Polk County Board of County Commissioners
Polk County, Florida

Report on Compliance for Each Major Federal Program and State Project

Opinion on Each Major Federal Program and State Project

We have audited Polk County, Florida's (the County) compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement*, and the requirements described in the Florida Department of Financial Services' *State Project Compliance Supplement* that could have a direct and material effect on each of the County's major federal programs and state projects for the year ended September 30, 2023. The County's major federal programs and state projects are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, the County complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs and state projects for the year ended September 30, 2023.

Basis for Opinion on Each Major Federal Program and State Project

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative* Requirements*, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance); and Chapter 10.550, Rules of the Auditor General for Local Governmental Entity Audits. Our responsibilities under those standards and the Uniform Guidance and Chapter 10.550 are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program and state project. Our audit does not provide a legal determination of the County's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the County's federal programs and state projects.

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Auditors' Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the County's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, the Uniform Guidance, and Chapter 10.550 will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the County's compliance with the requirements of each major federal program and state project as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, the Uniform Guidance, and Chapter 10.550, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.

- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the County's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.

- Obtain an understanding of the County's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance and Chapter 10.550, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Other Matters

The results of our auditing procedures disclosed instances of noncompliance, which are required to be reported in accordance with the Uniform Guidance and Chapter 10.550 and which are described in the accompanying schedule of findings and questioned costs as items 2023-001, 2023-002, and 2023-003. Our opinion on each major federal program and state project is not modified with respect to these matters.

Government Auditing Standards requires the auditor to perform limited procedures on the County's response to the noncompliance findings identified in our compliance audit described in the accompanying schedule of findings and questioned costs. The County's responses were not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

Report on Internal Control Over Compliance

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, as discussed below, we did identify certain deficiencies in internal control over compliance that we consider to be significant deficiencies.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance. We consider the deficiencies in internal control over compliance described in the accompanying schedule of findings and questioned costs as items 2023-001, 2023-002, and 2023-003, to be significant deficiencies.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

Government Auditing Standards requires the auditor to perform limited procedures on the County's response to the internal control over compliance findings identified in our audit described in the accompanying schedule of findings and questioned costs. The County's responses were not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the responses.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance and Chapter 10.550. Accordingly, this report is not suitable for any other purpose.

CliftonLarsonAllen LLP

CliftonLarsonAllen LLP

Lakeland, Florida
March 29, 2024

POLK COUNTY, FLORIDA
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE
YEAR ENDED SEPTEMBER 30, 2023

Agency/Program	Assistance Listing Number	Pass-Through Identifying Number	Grant Identification	Expenditures	Transfers to Subrecipients
Federal Awards					
Corporation for National and Community Service					
Direct Programs:					
Retired and Senior Volunteer Program	94.002	N/A	22SRHFL008	$ 86,739	$ -
Total Program				86,739	-
Total Corporation for National and Community Service				86,739	-
Department of Health and Human Services					
Direct Programs:					
Congressional Directive Spending Projects	93.493	N/A	1H79FG000750-01	406,608	406,608
Health Center Program Cluster:					
COVID-19-Provider Relief Fund-ROHR Home	93.498	N/A	CARES Act (P.L. 116-136)	126,513	-
Passed through Florida Department of Children and Families:					
Block Grants for Community Mental Health Services	93.958	LH833	LH833	24,617	-
Passed through the Ounce of Prevention Fund of Florida and Healthy Families:					
Promoting Safe and Stable Families	93.556	LJ959	#20-25-05 (Amendment #6)	166,391	-
Promoting Safe and Stable Families	93.556	LJ959	#20-25-05 (Amendment #11)	46,438	-
Total Program				212,829	-
TANF Cluster:					
Passed through the Ounce of Prevention Fund of Florida and Healthy Families:					
Temporary Assistance for Needy Families	93.558	LJ959	#20-25-05 (Amendment #11)	85,013	-
Total TANF Cluster				85,013	-
CCDF Cluster:					
Passed through the Ounce of Prevention Fund of Florida and Healthy Families:					
Child Care and Development Block Grant	93.575	LJ959	#20-25-05 (Amendment #6)	304,611	-
Total CCDF Cluster				304,611	-
Passed through the Department of Revenue:					
Child Support Enforcement	93.563	COC53	COC53	298,336	-
Passed through Florida Department of Children and Families and Central Florida Behavioral Health Network, Inc.:					
Block Grants for Prevention and Treatment of Substance Abuse	93.959	QG038	QG038	129,259	-
Total Department of Health and Human Services				1,587,786	406,608

See accompanying Notes to the Schedule of Federal Awards and State Projects.

POLK COUNTY, FLORIDA
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE (CONTINUED)
YEAR ENDED SEPTEMBER 30, 2023

Agency/Program	Assistance Listing Number	Pass-Through Identifying Number	Grant Identification	Expenditures	Transfers to Subrecipients
Department of Homeland Security					
Passed through Florida Division of Emergency Management:					
Disaster Grants - Public Assistance FEMA-4673-DR-FL	97.036	Z3179	Z3179	$ 1,245,266	$ -
Passed through Florida Division of Emergency Management:					
Hazard Mitigation Grant	97.039	H0164	H0164	351,367	-
Hazard Mitigation Grant	97.039	H0165	H0165	80,510	-
Hazard Mitigation Grant	97.039	H0245	H0245	724,961	-
Hazard Mitigation Grant	97.039	H0343	H0343	3,020	-
Hazard Mitigation Grant	97.039	H0349	H0349	18,844	-
Hazard Mitigation Grant	97.039	H0373	H0373	329,270	-
Hazard Mitigation Grant	97.039	H0370	H0370	158,998	-
Hazard Mitigation Grant	97.039	H0488	H0488	180,991	-
Hazard Mitigation Grant	97.039	H0510	H0510	850,787	-
Hazard Mitigation Grant	97.039	H0684	H0684	16,800	-
Hazard Mitigation Grant	97.039	H0890	H0890	37,500	-
Hazard Mitigation Grant	97.039	H0891	H0891	37,500	-
Hazard Mitigation Grant	97.039	H0892	H0892	37,500	-
Total Program				2,828,048	-
Passed through Florida Division of Emergency Management:					
Emergency Management Performance Grant	97.042	G0435	G0435	117,525	-
Total Department of Homeland Security				4,190,839	-
Department of Housing and Urban Development					
CDBG - Entitlement Grants Cluster					
Direct Programs:					
Community Development Block Grant	14.218	N/A	B-18-UC-12-0007	188,607	78,460
Community Development Block Grant	14.218	N/A	B-19-UC-12-0007	148,356	179,073
Community Development Block Grant	14.218	N/A	B-20-UC-12-0007	1,006,568	334,000
Community Development Block Grant	14.218	N/A	B-21-UC-12-0007	2,118,766	527,562
Community Development Block Grant	14.218	N/A	B-22-UC-12-0007	1,851,177	610,852
COVID-19 - Community Development Block Grant	14.218	N/A	B-20-UW-12-0007	877,878	788,635
Total CDBG - Entitlement Grants Cluster				6,191,352	2,518,582

See accompanying Notes to the Schedule of Federal Awards and State Projects.

POLK COUNTY, FLORIDA
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE (CONTINUED)
YEAR ENDED SEPTEMBER 30, 2023

Agency/Program	Assistance Listing Number	Pass-Through Identifying Number	Grant Identification	Expenditures	Transfers to Subrecipients
Department of Housing and Urban Development (continued)					
Direct Programs:					
Emergency Solutions Grant Program	14.231	N/A	E-21-UC-12-0007	$ 1,631	$ 1,631
Emergency Solutions Grant Program	14.231	N/A	E-22-UC-12-0007	345,741	317,782
COVID-19 - Emergency Solutions Grant Program	14.231	N/A	E-20-UW-12-0007	85,181	-
COVID-19 - Emergency Solutions Grant Program	14.231	N/A	E-20-UW-12-0007	165,572	165,449
Emergency Solutions Grant Program - RUSH Funding	14.231	N/A	E-22-UW-12-0007	20,758	19,422
Total Program				618,883	504,284
Direct Programs:					
Home Investment Partnerships Program	14.239	N/A	M-20-UC-12-0218	255,315	-
Home Investment Partnerships Program	14.239	N/A	M-21-UC-12-0218	693,616	-
Home Investment Partnerships Program	14.239	N/A	M-22-UC-12-0218	33,124	-
COVID-19 - Home Investment Partnerships Program	14.239	N/A	M-21-UP-12-0218	2,513,728	-
Total Program				3,495,783	-
Total Department of Housing and Urban Development				10,306,018	3,022,866
Department of the Interior					
Passed through Florida Fish and Wildlife Conservation Commission:					
Partners for Fish and Wildlife Program	15.631	FWS 3-2455	FWS 3-2455	11,044	-
Total Department of the Interior				11,044	-
Department of Justice					
Direct Programs:					
Edward Byrne Memorial Justice Assistance Grant Program	16.738	N/A	2019-DJ-BX-0891	93,059	-
Direct Programs:					
Second Chance Act Reentry Initiative	16.812	N/A	15PBJA-21-GG-04042-SCAX	89,305	-
Total Department of Justice				182,364	-
Department of Transportation					
Highway Planning and Construction Cluster					
Passed through Florida Department of Transportation:					
Highway Planning and Construction-Local Agency Program	20.205	G1B41	G1B41	127,592	-
Highway Planning and Construction-Local Agency Program	20.205	G1984	G1984	390,160	-
Highway Planning and Construction-Local Agency Program	20.205	G1985	G1985	297	-
Highway Planning and Construction-Local Agency Program	20.205	G1986	G1986	737,606	-
Highway Planning and Construction-Local Agency Program	20.205	G2811	G2811	989,858	-
Total Program				2,245,513	-
Passed through Florida Department of Environmental Protection:					
Recreational Trails Program	20.219	T1920	T1920	1,000,000	-
Total Highway Planning and Construction Cluster				3,245,513	-

See accompanying Notes to the Schedule of Federal Awards and State Projects.

POLK COUNTY, FLORIDA
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE (CONTINUED)
YEAR ENDED SEPTEMBER 30, 2023

Agency/Program	Assistance Listing Number	Pass-Through Identifying Number	Grant Identification	Expenditures	Transfers to Subrecipients
Department of Transportation (Continued)					
Passed through Florida Department of Transportation:					
FTA Section 5305(d), Metropolitan Planning Program	20.505	G2784	G2784	$ 83,876	$ -
Total Program				83,876	-
Total Department of Transportation				3,329,389	-
Department of Treasury					
Direct Programs:					
COVID-19 Coronavirus State and Local Fiscal Recovery Funds	21.027	N/A	Z1890	12,861,012	512,061
Direct Programs:					
COVID-19 Emergency Rental Assistance	21.023	N/A	1505-0270	6,891,242	6,756,816
Total Department of Treasury				19,752,254	7,268,877
Elections Assistance Commission					
Passed through Florida Department of State:					
Help America Vote Act Requirements Payments	90.401	Specific Approp. 3134, 2012-2013	Specific Approp. 3134, 2012-2013	47,840	-
Help America Vote Act Requirements Payments	90.401	Specific Approp. 3106, 2013-2014	Specific Approp. 3106, 2013-2014	64,992	-
Help America Vote Act Requirements Payments	90.401	Specific Approp. 3097, 2014-2015	Specific Approp. 3097, 2014-2015	11,401	-
Total Program				124,233	-
Passed through Florida Department of State:					
HAVA Election Security Grants	90.404	ESF MOA#2022-23	ESF MOA#2022-23.e.es.100 POL	181,664	-
Total Elections Assistance Commission				305,897	-
Total Expenditures of Federal Awards				$ 39,752,330	$ 10,698,351

See accompanying Notes to the Schedule of Federal Awards and State Projects.

POLK COUNTY, FLORIDA
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE (CONTINUED)
YEAR ENDED SEPTEMBER 30, 2023

Agency/Program	Assistance Listing Number	Pass-Through Identifying Number	Grant Identification	Expenditures	Transfers to Subrecipients
State Financial Assistance					
Department of Agriculture and Consumer Services					
Direct Programs:					
Mosquito Control	42.003	N/A	29365	$ 78,579	$ -
Off-Highway Vehicle Safety and Recreation (OHV)	42.020	N/A	29440	350,000	-
Agriculture Education and Promotional Facility	42.047	N/A	27954	111,330	-
Total Department of Agriculture and Consumer Services				539,909	-
Department of Children and Families					
Passed through Florida Department of Children and Families:					
Block Grants for Community Mental Health Services	60.115	LH833	LH833	160,203	-
Total Department of Children and Families				160,203	-
Department of Economic Opportunity					
Passed through Enterprise Florida, Inc.:					
Economic Development Partnerships	40.040	IWWF World Water Ski Show 2022	IWWF World Water Ski Show 2022	9,200	-
Economic Development Partnerships	40.040	Ironman Florida 2022	Ironman Florida 2022	7,000	-
Economic Development Partnerships	40.040	YBOA Boys Nationals 2023	YBOA Boys Nationals 2023	8,966	-
Total Department of Economic Opportunity				25,166	-
Department of Education					
Direct Programs:					
Coach Aaron Feis Guardian Program	48.140	N/A	96T-90210-3D001	252,196	-
Total Department of Education				252,196	-
Department of Environmental Protection					
Passed through Southwest Florida Water Management District:					
DOT Mitigation Projects	37.020	10-202-119X	10-202-119X	2,650	-
Passed through Southwest Florida Water Management District:					
Water Management Districts - Land Acquisition and Improvement	37.022	20-503-240X	20-503-240X	25,000	-
Water Management Districts - Land Acquisition and Improvement	37.022	20-503-104X	20-503-104X	12,673	-
Water Management Districts - Land Acquisition and Improvement	37.022	20-697-125X	20-697-125X	15,900	-
Total Program				53,573	-
Direct Programs:					
Statewide Water Quality Restoration Projects	37.039	N/A	LPR0019	75,000	-
Direct Programs:					
Mine Reclamation Grant	37.059	N/A	MR8330	99,604	-
Direct Programs:					
Resilient Florida Programs	37.098	N/A	22SRP74	2,991,400	-
Total Department of Environmental Protection				3,222,227	-

See accompanying Notes to the Schedule of Federal Awards and State Projects.

POLK COUNTY, FLORIDA
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE (CONTINUED)
YEAR ENDED SEPTEMBER 30, 2023

Agency/Program	Assistance Listing Number	Pass-Through Identifying Number	Grant Identification	Expenditures	Transfers to Subrecipients
Department of Health					
Direct Programs:					
Emergency Medical Services County Grant Awards	64.003	N/A	M0046	$ 168,750	$ -
Direct Programs:					
Emergency Medical Services County Grant Awards	64.005	N/A	C0053	5,909	-
Emergency Medical Services County Grant Awards	64.005	N/A	C1053	7,750	-
Total Program				13,659	-
Total Department of Health				182,409	-
Department of Juvenile Justice					
Passed through University Area Community Development Corporation:					
Delinquency Prevention	80.029	10709-400	10709-400	41,083	-
Delinquency Prevention	80.029	10709-400	10709-400	11,867	-
Total Department of Juvenile Justice				52,950	-
Department of Law Enforcement					
Direct Programs:					
Polk County Medical Examiner's Emergency Generator Replacement	71.072	N/A	7G010	116,573	-
Total Department of Law Enforcement				116,573	-
Department of State					
Direct Programs:					
Cultural Facilities Grant Program	45.014	N/A	23.h.sc.100.014	39,730	-
Direct Programs:					
State Aid to Libraries	45.030	N/A	22-ST-72	141,911	-
Total Department of State				181,641	-
Department of Transportation					
Direct Programs:					
Commission for the Transportation Disadvantaged Planning	55.002	N/A	G2J13	6,985	-
Commission for the Transportation Disadvantaged Planning	55.002	N/A	G2974	31,683	-
Total Program				38,668	-
Direct Programs:					
Local Transportation Projects	55.039	N/A	G2L18	1,359	-
Total Department of Transportation				40,027	-
Executive Office of the Governor					
Direct Programs:					
Emergency Management Programs	31.063	N/A	A0301	70,413	-
Emergency Management Programs	31.063	N/A	A0365	20,077	-
Total Program				90,490	-
Local Emergency Management and Mitigation Initiatives	31.064	N/A	F0088	78,837	-
Emergency Management Projects	31.067	N/A	T0085	9,860	-
Emergency Management Projects	31.067	N/A	T0163	8,343	-
Emergency Management Projects	31.067	N/A	T0214	1,328	-
Total Program				19,531	-
Total Executive Office of the Governor				188,858	-

See accompanying Notes to the Schedule of Federal Awards and State Projects.

POLK COUNTY, FLORIDA
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE (CONTINUED)
YEAR ENDED SEPTEMBER 30, 2023

Agency/Program	Assistance Listing Number	Pass-Through Identifying Number	Grant Identification	Expenditures	Transfers to Subrecipients
Florida Housing Finance Corporation					
Direct Programs:					
State Housing Initiative Partnership Program (SHIP)	40.901	N/A	FY 20/21	$ 269,198	$ -
State Housing Initiative Partnership Program (SHIP)	40.901	N/A	FY 21/22	2,656,850	577,889
State Housing Initiative Partnership Program (SHIP)	40.901	N/A	FY 22/23	1,198,555	601,742
Total Florida Housing Finance Corporation				4,124,603	1,179,631
Total Expenditures of State Financial Assistance				$ 9,086,762	$ 1,179,631
Total Expenditures of Federal Awards and State Financial Assistance				$ 48,839,092	$ 11,877,982

See accompanying Notes to the Schedule of Federal Awards and State Projects.

POLK COUNTY, FLORIDA
NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE
YEAR ENDED SEPTEMBER 30, 2023

NOTE 1 GENERAL

The accompanying schedule of expenditures of federal awards and state financial assistance (the Schedule) presents the activity of all federal awards and state financial assistance of Polk County, Florida (the County). The County reporting entity is defined in Note 1 to the County's basic financial statements for the year ended September 30, 2023. The information in this Schedule is presented in accordance with the requirements of 2 CFR Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance)* and Chapter 691-5, Rules of the Florida Department of Financial Services. The Schedule presents only a selected portion of the operations of the County and is not intended to and does not present the financial position, changes in net position, or cash flows of the County. Therefore, some amounts presented in the Schedule may differ from amounts presented or used in the preparation of the basic financial statements for the fiscal year ended September 30, 2023.

NOTE 2 BASIS OF ACCOUNTING

The accompanying Schedule is presented using the modified accrual basis of accounting, which is described in Note 1 to the County's basic financial statements for the year ended September 30, 2023. Such expenditures are recognized following the cost principles contained in the Uniform Guidance and Chapter 691-5, Rules of the Florida Department of Financial Services for all awards with the exception of Assistance Listing Numbers (formally CFDA) 21.019 and 21.027, which follow criteria determined by the Department of Treasury for allowability of costs. Under these principles, certain types of expenditures are not allowable or are limited as to reimbursement. Any negative amounts shown in the Schedule represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years.

NOTE 3 INDIRECT COST RATE

The county has not elected to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

NOTE 4 OUNCE OF PREVENTION MATCH

In addition to the amounts listed on the Schedule, the County received additional funding from the state of Florida as a match for certain Federal programs. The amounts listed below represent the funding provided by the state of Florida as a match to the specified federal programs.

Agency/Program	Assistance Listing Number	Grant Identification	Expenditures
State Matching Monies			
Passed through the Ounce of Prevention Fund of Florida and Healthy Families:			
Promoting Safe and Stable Families	93.556	#20-25-05 (Amendment #6)	$ 17,897
Promoting Safe and Stable Families	93.556	#20-25-05 (Amendment #11)	4,995
Total Program			22,892
Temporary Assistance for Needy Families	93.558	#20-25-05 (Amendment #11)	149,281
Child Care and Development Block Grant	93.575	#20-25-05 (Amendment #6)	534,890
Total State Matching Monies			$ 707,063

NOTE 5 MATCH REQUIREMENT

The County receives a substantial portion of its support from various funding sources which required a local match. The County has satisfied all matching requirements through local grants and by incurring sufficient eligible expenses. As required under certain contracts, the County is required to match varying percentages of contract funds received. This match may be cash, in-kind, or a combination. For the year ended September 30, 2023, the County met its matching requirements for all related contracts.

SCHEDULE OF FINDINGS AND QUESTIONED COSTS

POLK COUNTY, FLORIDA
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
YEAR ENDED SEPTEMBER 30, 2023

Section I – Summary of Auditors' Results

Financial Statements

1. Type of auditors' report issued: Unmodified
2. Internal control over financial reporting:
   - Material weakness identified? ____ yes ___X___ no
   - Significant deficiency identified? ____ yes ___X___ none reported
3. Noncompliance material to financial statements noted? ____ yes ___X___ no

Federal Awards

1. Internal control over major federal programs:
   - Material weakness identified? ____ yes ___X___ no
   - Significant deficiency identified? ___X___ yes ____ none reported
2. Type of auditors' report issued on compliance for major federal programs: Unmodified
3. Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)? ___X___ yes ____ no

Identification of Major Federal Programs

Assistance Listing Number	Name of Federal Program or Cluster
21.027	Coronavirus State & Local Fiscal Recovery Funds
21.023	Emergency Rental Assistance
97.039	Hazard Mitigation Grant
97.036	Disaster Grants - Public Assistance

Dollar threshold used to distinguish between Type A and Type B programs: $ 1,192,570

Auditee qualified as low-risk auditee? ____ yes ___X___ no

Part I – Summary of Auditors' Results (Continued)

State Financial Assistance

1. Internal control over state projects:

   - Material weakness identified? _____ yes ___X___ no
   - Significant deficiency identified? ___X___ yes _____ none reported

2. Type of auditors' report issued on compliance for state projects: Unmodified

3. Any audit findings disclosed that are required to be reported in accordance with Chapter 10.550, Rules of the Auditor General? ___X___ yes _____ no

Identification of Major State Projects

Catalog of State Financial Assistance	Name of State Project
40.901	State Housing Initiative Partnership
37.098	Resilient Florida

Dollar threshold used to distinguish between Type A and Type B state projects: $ 750,000

Part II – Financial Statement Findings

Part III – Findings and Questioned Costs – Major Federal Programs and State Projects

2023-001-Reporting

Federal Agency: U.S. Department of the Treasury

Federal Program Name: Covid-19 Coronavirus State and Local Fiscal Recovery Funds

Assistance Listing Number: 21.027

Federal Award Identification Number: Z1890

Award Period: March 3, 2021 through December 31, 2026

Type of Finding:

- Significant Deficiency in Internal Control over Compliance
- Other Matters

Criteria or specific requirement: The U.S. Treasury Department's current version of its Coronavirus State and Local Fiscal Recovery Funds Guidance on Recipient Compliance and Reporting Responsibilities (collectively, the "SLFRF Guidance") provides information on the reporting requirements of the program. During the audit period, quarterly Project and Expenditure Reports were required under this guidance.

The quarterly Project and Expenditure Reports contain key line items under the following three subcategories: 1) Obligations and Expenditures, 2) Subawards, and 3) Detailed information on any loans issued; contracts and grants awarded; transfers made to other government entities; and direct payments made by the recipient that are greater than $50,000.

Condition: Certain reports reviewed had errors in the reporting as noted below:

Exception Type	Number of Items Tested	Number of Exceptions
Expenditure amount did not agree to schedule of expenditures	32	7
Expenditures were incorrectly classified	32	7
Obligated amounts per Organization's contract did not agree with value reported as obligated on quarterly reports	32	20

Questioned costs: N/A

Context: The auditors selected and tested a statistically valid sample of 8 organizations reported on the interim report and all 4 quarterly reports until a total sample of 32 items were tested.

Cause: The information reported to the Treasury was not supported by accurate information. In addition, the reporting errors were not identified in the review of the reports.

Part III – Findings and Questioned Costs – Major Federal Programs and State Projects (Continued)

2023 – 001- Reporting (Continued)

Effect: Inaccurate data is reported to the Treasury.

Repeat Finding: Yes.

Recommendation: We recommend corrections to quarterly reports be made in subsequent quarterly reports to ensure obligations match actuality. We recommend timely reconciliation of accounting transactions to allow for accurate reporting of expenditures through the quarter.

Views of responsible officials: There is no disagreement with the audit finding.

Part III – Findings and Questioned Costs – Major Federal Programs and State Projects (Continued)

2023-002-Reporting

Federal Agency: Department of Homeland Security

Federal Program Name: Hazard Mitigation Grant

Assistance Listing Number: 97.039

Federal Award Identification Number: See table below

Award Period: See table below

Contract Number	Contact Start Date	Contract End Date	Modification End Date #1	Modification End Date #2
H0684	06/29/2022	05/31/2024	N/A	N/A
H0890	01/20/2023	09/30/2023	12/31/2023	N/A
H0892	01/20/2023	09/30/2023	12/31/2023	N/A
H0891	01/24/2023	09/30/2023	12/31/2023	N/A
H0164	06/08/2019	03/31/2021	01/31/2023	04/30/2024
H0165	02/22/2019	07/31/2021	10/31/2023	N/A
H0387	05/13/2020	01/31/2021	08/31/2022	04/30/2024
H0245	01/14/2020	08/31/2021	10/31/2023	N/A
H0341	10/06/2020	01/31/2022	12/31/2023	N/A
H0343	07/07/2020	06/30/2021	03/31/2024	N/A
H0349	11/17/2020	12/31/2022	04/30/2024	N/A
H0510	10/28/2021	04/30/2023	05/31/2024	N/A
H0373	04/20/2020	02/28/2022	10/31/2023	N/A
H0370	02/19/2020	12/31/2021	10/31/2023	N/A
H0488	01/08/2021	11/30/2022	02/09/2024	N/A

Type of Finding:

- Significant Deficiency in Internal Control over Compliance
- Other Matters

Part III – Findings and Questioned Costs – Major Federal Programs and State Projects (Continued)

2023-002-Reporting (Continued)

Criteria or specific requirement: Consistent with 2 C.F.R. §200.328, the County shall provide the grantee with quarterly reports and a close-out report. These reports shall include the current status and progress by the County and all subcontractors in completing the work described in the County's scope of work.

Quarterly reports are due to the grantee no later than fifteen (15) days after the end of each quarter of the program year and shall be sent each quarter until submission of the administrative close-out report. The ending dates for each quarter of the program year are March 31, June 30, September 30, and December 31.

Condition: Certain reports reviewed had errors in the reporting as noted below:

Exceptions Noted	Number of Items Tested	Number of Exceptions	Error Rate
Untimely submission of quarterly reports	19	11	58%
Quarterly report submitted with incorrect grant number	19	2	11%
Missing quarterly report	19	1	5%
Project expenditures were incorrectly stated, and no adequate documentation was provided.	19	15	79%
No review performed over the quarterly reports before it is submitted to Florida Division of Emergency Management.	19	19	100%

Questioned costs: N/A

Context: The auditors tested 5 reports and all four quarterly reports (if applicable) with a total sample of nineteen (19) items tested.

Cause: An adequate review was not being performed over the quarterly reports.

Effect: Inaccurate reporting can cause the grantee to make inaccurate conclusions regarding the County's grant programs.

Repeat Finding: No

Recommendation: We recommend that the quarterly reports be reviewed by an appropriate member of management. That review should be documented to ensure a complete audit trail. In addition, all reports should be stored in a centralized location for easy future access.

Views of responsible officials: There is no disagreement with the audit finding.

Part III – Findings and Questioned Costs – Major Federal Programs and State Projects (Continued)

2023-003-Reporting

State Agency: Department of Florida Environmental Protection

State Program Name: Resilient Florida Program

Catalog of State Financial Assistance Number: 37.098

State Award Identification Number: 22SRP74

Award Period: July 1, 2022 – June 30, 2025

Type of Finding:

- Significant Deficiency in Internal Control over Compliance
- Other Matters

Criteria or specific requirement: The County shall submit status reports quarterly describing the work performed during the reporting period, problems encountered, problem resolutions, scheduled updates, and proposed work for the next reporting period.

Quarterly status reports are due no later than twenty (20) days following the completion of the quarterly reporting period. For the purposes of this reporting requirement, the quarterly reporting periods end on March 31, June 30, September 30 and December 31. The grantee will review the required reports submitted by County within thirty (30) days.

Condition: See the chart below for identified exceptions.

Exception Type	Number of Items Tested	Number of Exceptions
Reports were not submitted within the 20-day requirement of quarter end	4	2
Reports had no documented review	4	4
Basis for report was not a quarterly report, but rather a different period of time	4	2

Questioned costs: N/A

Context: The auditors tested all 4 quarterly reports submitted to the grantee.

Cause: An adequate review was not being performed over the quarterly reports.

Part III – Findings and Questioned Costs – Major Federal Programs and State Projects (Continued)

2023-003-Reporting (Continued)

Effect: Late reporting to the grantee could impact grantee's ability to make timely conclusions regarding the County's grant programs.

Repeat Finding: No.

Recommendation: We recommend that the quarterly reports be reviewed by an appropriate member of management. That review should be documented to ensure a complete audit trail.

Views of responsible officials: There is no disagreement with the audit finding.

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William D. Beasley
County Manager

Deputy County Managers:
Todd J. Bond
Joe N. Halman, Jr.
Ryan J. Taylor

Board of County Commissioners
330 West Church Street
PO Box 9005 • Drawer CA01
Bartow, Florida 33831-9005

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March 26, 2024

CORRECTIVE ACTION PLAN

Polk County, Florida respectfully submits the following corrective action plan for the year ended September 30, 2023.

Audit period: October 1, 2022, through September 30, 2023.

The findings from the schedule of findings and questioned costs are discussed below. The findings are numbered consistently with the numbers assigned in the schedule.

FINDINGS—FEDERAL AWARD PROGRAMS AUDITS

SIGNIFICANT DEFICIENCY

2023-001-Reporting

Federal Agency: U.S. Department of the Treasury

Federal Program Name: Covid-19 Coronavirus State and Local Fiscal Recovery Funds

Assistance Listing Number: 21.027

Recommendation: We recommend corrections to quarterly reports be made in subsequent quarterly reports to ensure obligations match actuality. We recommend timely reconciliation of accounting transactions to allow for accurate reporting of expenditures through the quarter.

Explanation of disagreement with audit finding: There is no disagreement with the audit finding.

Action taken in response to finding: The findings noted on the FY 22/23 audit regarding expenditures and obligations were in direct correlation with the findings noted on the FY 21/22 audit. At the close of the FY 21/22 audit, quarter one and quarter two reports had been filed with Treasury. Leading into quarter three, corrections to reporting obligations were being addressed and corrected. As of the fourth quarter reporting cycle, all expenses and obligation issues were corrected.

Name(s) of the contact person(s) responsible for corrective action: Christia Johnson, Budget and Management Services Director

Planned completion date for corrective action plan: As mentioned above, this has already been addressed as part of the FY 21/22 audit that was finalized in April 2023, 7 months into FY 2022/23. The Budget Office will continue to follow the procedures that were put into place more than halfway through FY 22/23.

2023-002-Reporting

Federal Agency: Department of Homeland Security

Federal Program Name: Hazard Mitigation Grant

Assistance Listing Number: 97.039

Recommendation: We recommend that the quarterly reports be reviewed by an appropriate member of management. That review should be documented to ensure a complete audit trail. In addition, all reports should be stored in a centralized location for easy future access.

Explanation of disagreement with audit finding: There is no disagreement with the audit finding.

Action taken in response to finding: The County is working on implementing a review by management for all HMGP Grant quarterly reports. In addition, this review will be documented and stored in a centralized location for easy future access. The County is looking into creating a policy that would require divisions to save their grant information on a shared drive, while we are also looking at purchasing a grant management software as a repository for all related grant documents.

Name(s) of the contact person(s) responsible for corrective action: These HMGP grants are in several divisions, so the directors over those divisions should be responsible for the corrective actions. This would include Tamara Richardson, Utilities Director; Gaye Sharpe, Parks and Natural Resources Director; Jay Jarvis, Roads and Drainage Director; and Keith Tate, Facilities Management Director.

Planned completion date for corrective action plan: September 30, 2024

FINDINGS—STATE PROJECT AUDITS

SIGNIFICANT DEFICIENCY

2023-003-Reporting

State Agency: Department of Florida Environmental Protection

State Program Name: Resilient Florida Program

Catalog of State Financial Assistance Number: 37.098

Recommendation: We recommend that the quarterly reports be reviewed by an appropriate member of management. That review should be documented to ensure a complete audit trail.

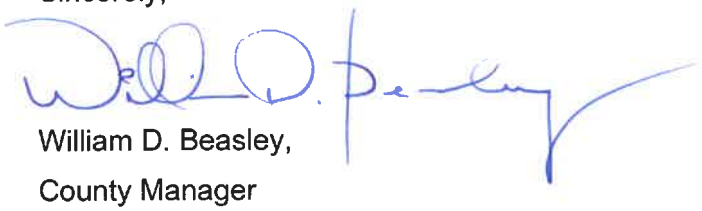
Explanation of disagreement with audit finding: There is no disagreement with the audit finding.

Action taken in response to finding: The County has implemented a review by management for the Grant quarterly reports. In addition, this review will be documented for easy future access.

Name(s) of the contact person(s) responsible for corrective action: Gaye Sharpe, Parks and Natural Resources Director

Planned completion date for corrective action plan: September 30, 2024

Sincerely,



William D. Beasley,

County Manager

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POLK COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT

FINANCIAL STATEMENTS
AND SUPPLEMENTARY INFORMATION

YEAR ENDED SEPTEMBER 30, 2023



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POLK COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT
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INDEPENDENT AUDITORS' REPORT

Honorable Stacy M. Butterfield
Clerk of the Circuit Court
Polk County, Florida

Report on the Financial Statements

Opinions

We have audited the accompanying financial statements of each major fund and the aggregate remaining fund information of the Polk County, Florida, Clerk of the Circuit Court (the Clerk), as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the Clerk's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of each major fund and the aggregate remaining fund information of the Clerk, as of September 30, 2023, and the respective changes in financial position and the respective budgetary comparison for the General Fund and the Court Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Clerk and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis of Matter

As discussed in Note 1, the financial statements of the Clerk referred to above were prepared solely for the purpose of complying with the Rules of the Auditor General of the State of Florida. In conformity with the Rules, the financial statements are intended to present the financial position, the changes in financial position of the major funds, and the aggregate remaining fund information of that is attributable to the transactions of the Clerk. They do not purport to, and do not, present fairly the financial position of Polk County, Florida as of September 30, 2023, the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

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Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Clerk's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

Required Supplementary Information

Management has omitted management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Clerk's basic financial statements. The combining statements and schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining statements and schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining statements and schedules are fairly stated in all material respects in relation to the basic financial statements as a whole.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated March 14, 2024, on our consideration of the Clerk's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Clerk's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Clerk's internal control over financial reporting and compliance.

CliftonLarsonAllen LLP

CliftonLarsonAllen LLP

Lakeland, Florida
March 14, 2024

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POLK COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT
BALANCE SHEET – GOVERNMENTAL FUNDS
SEPTEMBER 30, 2023

	General	Court	Records Modernization	Total Governmental Funds
ASSETS				
Cash and Cash Equivalents	$ 4,958,807	$ 7,775,675	$ 6,857,372	$ 19,591,854
Due from Polk County, Florida Board of County Commissioners	100,316	-	-	100,316
Due from Other Governments	59,956	163,000	-	222,956
Accounts Receivables	-	43,748	-	43,748
Total Assets	$ 5,119,079	$ 7,982,423	$ 6,857,372	$ 19,958,874
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES				
LIABILITIES				
Vouchers Payable	$ 354,501	$ 18,899	$ 8,362	$ 381,762
Accrued Liabilities	152,666	218,939	21,846	393,451
Due to Polk County, Florida Board of County Commissioners	4,585,385	256	-	4,585,641
Due to Other Governments	461	2,573,925	-	2,574,386
Deposits	-	5,170,404	-	5,170,404
Total Liabilities	5,093,013	7,982,423	30,208	13,105,644
DEFERRED INFLOWS OF RESOURCES				
Unavailable Revenue	26,066	163,000	-	189,066
FUND BALANCES				
Restricted Court-Related Technology	-	-	1,884,910	1,884,910
Restricted Records Modernization	-	-	4,942,254	4,942,254
Unassigned	-	(163,000)	-	(163,000)
Total Fund Balances	-	(163,000)	6,827,164	6,664,164
Total Liabilities, Deferred Inflows of Resources and Fund Balances	$ 5,119,079	$ 7,982,423	$ 6,857,372	$ 19,958,874

See accompanying Notes to Financial Statements.

POLK COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT
STATEMENT OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS
YEAR ENDED SEPTEMBER 30, 2023

	General	Court	Records Modernization	Total Governmental Funds
REVENUES				
Intergovernmental	$ 296,187	$ 957,286	$ -	$ 1,253,473
Charges for Services	1,744,983	8,913,966	25,658	10,684,607
Fines and Forfeitures	-	6,026,667	-	6,026,667
Recording Fees	3,186,482	-	1,857,449	5,043,931
Interest	792,630	796,027	327,124	1,915,781
Miscellaneous	22,985	37,797	-	60,782
Total Revenues	6,043,267	16,731,743	2,210,231	24,985,241
EXPENDITURES				
General Government:				
Personnel Services	6,145,032	11,970,665	907,616	19,023,313
Operating	2,067,266	1,196,822	1,490,247	4,754,335
Capital Outlay	454,123	-	-	454,123
Capital Outlay - Leases & SBITAs	33,776	140,885	39,496	214,157
Debt Service:				
Principal	40,022	136,994	-	177,016
Interest	9,634	6,838	-	16,472
Total Expenditures	8,749,853	13,452,204	2,437,359	24,639,416
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(2,706,586)	3,279,539	(227,128)	345,825
OTHER FINANCING SOURCES (USES)				
Transfer In:				
Polk County, Florida				
Board of County Commissioners Appropriations	6,497,632	-	-	6,497,632
Transfers Out:				
Distribution of Excess Fees to the State of Florida	-	(3,583,424)	-	(3,583,424)
Distribution of Excess Fees to Polk County, Florida				
Board of County Commissioners	(3,824,822)	-	-	(3,824,822)
Lease Proceeds	33,776	140,885	-	174,661
Total Other Financing Sources (Uses)	2,706,586	(3,442,539)	-	(735,953)
NET CHANGE IN FUND BALANCES	-	(163,000)	(227,128)	(390,128)
Fund Balances - Beginning of Year	-	-	7,054,292	7,054,292
FUND BALANCES - END OF YEAR	$ -	$ (163,000)	$ 6,827,164	$ 6,664,164

See accompanying Notes to Financial Statements.

POLK COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL – GENERAL FUND
YEAR ENDED SEPTEMBER 30, 2023

	Budget			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
REVENUES				
Intergovernmental	$ 275,000	$ 275,000	$ 296,187	$ 21,187
Charges for Services	1,491,150	1,491,150	1,744,983	253,833
Recording Fees	2,250,000	2,315,000	3,186,482	871,482
Interest	97,000	787,000	792,630	5,630
Miscellaneous	12,000	17,000	22,985	5,985
Total Revenues	4,125,150	4,885,150	6,043,267	1,158,117
EXPENDITURES				
General Government:				
Personnel Services	6,618,045	6,618,045	6,145,032	473,013
Operating	2,035,916	2,035,916	2,067,266	(31,350)
Capital Outlay	500,000	500,000	454,123	45,877
Capital Outlay - Leases	-	-	33,776	(33,776)
Debt Service:				
Principal	-	-	40,022	(40,022)
Interest	-	-	9,634	(9,634)
Total Expenditures	9,153,961	9,153,961	8,749,853	404,108
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(5,028,811)	(4,268,811)	(2,706,586)	1,562,225
OTHER FINANCING SOURCES (USES)				
Transfer In:				
Polk County, Florida				
Board of County Commissioners Appropriations	6,030,632	6,030,632	6,497,632	467,000
Transfers Out:				
Distribution of Excess Fees to Polk County, Florida				
Board of County Commissioners	(1,001,821)	(1,761,821)	(3,824,822)	(2,063,001)
Lease Proceeds	-	-	33,776	33,776
Total Other Financing Sources (Uses)	5,028,811	4,268,811	2,706,586	(1,562,225)
NET CHANGE IN FUND BALANCES	-	-	-	-
Fund Balances - Beginning of Year	-	-	-	-
FUND BALANCES - END OF YEAR	$ -	$ -	$ -	$ -

See accompanying Notes to Financial Statements.

POLK COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT
STATEMENT OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL – COURT FUND
YEAR ENDED SEPTEMBER 30, 2023

	Budget			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
REVENUES				
Intergovernmental	$ 506,773	$ 709,773	$ 957,286	$ 247,513
Charges for Services	8,013,190	8,013,190	8,913,966	900,776
Fines and Forfeitures	5,957,727	5,957,727	6,026,667	68,940
Recording Fees	-	-	-	-
Interest	221,383	521,383	796,027	274,644
Miscellaneous	-	30,000	37,797	7,797
Total Revenues	14,699,073	15,232,073	16,731,743	1,499,670
EXPENDITURES				
General Government:				
Personnel Services	12,240,429	12,135,429	11,970,665	164,764
Operating	892,997	1,385,997	1,196,822	189,175
Capital Outlay	-	-	-	-
Capital Outlay - Leases	-	250,001	140,885	109,116
Debt Service:				
Principal	-	40,000	136,994	(96,994)
Interest	-	-	6,838	(6,838)
Total Expenditures	13,133,426	13,811,427	13,452,204	359,223
EXCESS OF REVENUES OVER EXPENDITURES	1,565,647	1,420,646	3,279,539	1,858,893
OTHER FINANCING (USES)				
Transfers Out:				
Distribution of Excess Fees to the State of Florida	(1,565,647)	(1,565,647)	(3,583,424)	(2,017,777)
Lease Proceeds	-	145,001	140,885	(4,116)
Total Other (Uses)	(1,565,647)	(1,420,646)	(3,442,539)	(2,021,893)
NET CHANGE IN FUND BALANCES	-	-	(163,000)	(163,000)
Fund Balances - Beginning of Year	-	-	-	-
FUND BALANCES - END OF YEAR	$ -	$ -	$ (163,000)	$ (163,000)

See accompanying Notes to Financial Statements.

POLK COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT
STATEMENT OF FIDUCIARY NET POSITION
SEPTEMBER 30, 2023

	Custodial Funds
ASSETS	
Cash and Cash Equivalents	$ 30,265,836
LIABILITIES AND FIDUCIARY NET POSITION	
LIABILITIES	
Due to State of Florida	$ 1,671,661
Due to Municipalities	177,773
Due to Others	9,533,525
Deposits, Registry of the Court	4,299,988
Deposits, Witness Fees	37,970
Total Liabilities	15,720,917
FIDUCIARY NET POSITION	14,544,919
Total Liabilities and Fiduciary Net Position	$ 30,265,836

See accompanying Notes to Financial Statements.

POLK COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
SEPTEMBER 30, 2023

	Custodial Funds
ADDITIONS	
Tax and Fees Collections	
Individuals and Businesses	$ 126,568,881
Other Governments	43,358,523
License and Fees Collected for State Agencies	121,714,476
Total Additions	291,641,880
DEDUCTIONS	
Payments of Property Tax	
Individuals and Businesses	5,575,645
Other Governments	165,328,159
Payments to State Agencies	122,240,528
Total Deductions	293,144,332
NET INCREASE IN FIDUCIARY NET POSITION	(1,502,452)
Fiduciary Net Position - Beginning of Year	16,047,371
FIDUCIARY NET POSITION - END OF YEAR	$ 14,544,919

See accompanying Notes to Financial Statements.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Reporting Entity

Polk County is a political subdivision of the state of Florida governed by the state constitution and general laws of the state of Florida.

The Clerk of the Circuit Court (the Clerk) is a County Agency and a local governmental entity pursuant to Article 8, Section 1(d), of the Constitution of the State of Florida. For financial statement and reporting purposes, the Clerk does not meet the definition of a legally separate organization and is not considered to be a component unit. The Clerk is considered to be a part of the primary government of Polk County, Florida. The financial statements contained herein represent the financial transactions of the Clerk only.

The Clerk's financial statements have been prepared for the purpose of complying with Section 218.39(2), *Florida Statutes*, and Chapter 10.550, *Rules of the Auditor General – Local Governmental Entity Audits*, which requires the Clerk to only present fund financial statements. Accordingly, due to the omission of government-wide financial statements and related disclosures, including management's discussion and analysis, these financial statements do not constitute a complete presentation of financial position of the Clerk as of September 30, 2023 and the changes in its financial position for the year ended, in conformity with Governmental Accounting Standards Board (GASB) Statement No. 34, *Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments*, but otherwise constitute financial statements prepared in conformity with accounting principles generally accepted in the United States of America.

The legislative and governing body of the County is the five-member board of county commissioners. Each county commissioner is elected on a county-wide basis for a four-year term of office and each county commissioner is a resident of their Commission District. Polk County became a Home Rule Charter County on January 1, 1999, with an appointed county manager, and with separate legislative and executive functions. The county manager is the head of the administrative branch of county government and is responsible to the board of county commissioners for the proper administration of all affairs of the County, except for those powers, duties and functions residing, as specified by law, with the elected constitutional officers.

The Clerk is an elected public official serving both the Circuit and County Court in an administrative capacity. The Clerk's functions are to keep the courts' records and seal, serve as county recorder, issue and process, enter judgments and orders, give certified copies from the records, record and maintain custody of records, summon and process juries, serve as accountant, auditor and clerk to the board of county commissioners and perform other designated duties.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Reporting Entity (Continued)

The general operations of the Clerk are funded through the fees charged to third parties and budget appropriations from the Polk County, Florida, Board of County Commissioners. The court operations of the Clerk are funded through fees and fines charged to third parties and funding from the Florida Clerk of Court Operations Corporation. The record modernization operations of the Clerk are funded through recording fees.

Measurement Focus, Basis of Accounting, and Basis of Presentation

These fund financial statements are prepared in conformity with the reporting guidelines established by the GASB and accounting practices prescribed by the Auditor General of the State of Florida. These financial statements present only the portion of the funds of Polk County, Florida that are attributable to the Clerk. They are not intended to present fairly the financial position and results of operations of Polk County, Florida in conformity with accounting principles generally accepted in the United States of America.

The Clerk reports the following major funds:

General Fund – The General Fund is used to account for all revenue and expenditures applicable to the general operations of the Clerk, which are not accounted for in another fund. All operating revenue not specifically restricted or designated as to use, is recorded in the general fund.

Court Fund – The Court Fund is used to account for all court-related financial resources. Based on the legal opinion provided by Clerks of Court Operations Corporation (CCOC) general counsel of the provisions of Section 28.35 and Section 28.37(3), *Florida Statutes*, which were adopted as policy by the CCOC Finance and Budget Committee, a portion of excess court-related funds have been included in a fund liability, Due to Other Governments.

Records Modernization Fund – To account for the additional service charges on recorded instruments for modernizing the official record keeping systems in the Clerk's office per Section 28.24(12)(d), *Florida Statutes* and funding court-related technology needs of the clerk as defined in s. 29.008(1)(f)2. and (h) per 28.24(12)(e), *Florida Statutes*.

Additionally, the Clerk reports the following fund type:

Fiduciary Fund Type

Custodial Funds – Custodial Funds are used to account for assets held by a government in a fiduciary capacity for individuals, private organizations, or other governments.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Basis of Accounting

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

Governmental funds are accounted for using the modified accrual basis of accounting. Their revenues are recognized when they become measurable and available. Revenues are considered to be available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Clerk considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are generally recognized under the modified accrual basis of accounting when the related fund liability is incurred, if measurable, except accrued compensated absences which are recorded only when payment has matured and will be payable shortly after year-end.

All governmental funds are accounted for using a current financial resources measurement focus. With this measurement focus only current assets and current liabilities generally are included on the balance sheet. Statement of revenues, expenditures, and changes in fund balances of these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets.

In governmental funds, intergovernmental revenues are considered susceptible to accrual when they are both measurable and available.

Charges for services, recording fees, fines and forfeitures and miscellaneous revenues are generally recorded as revenues when received in cash because they are usually not measurable until actually received.

Use of Estimates

The preparation of the financial statements requires management of the Clerk to make a number of estimates and assumptions relating to the reported amounts of assets and liabilities and the disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the period. Actual results could differ from estimates.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Budgets and Budgetary Accounting

The following are the procedures followed by the Clerk in establishing the budget:

The General Fund and Court Fund legally adopt budgets which are prepared on the modified accrual basis of accounting. Formal budgetary integration is employed as a management control device during the year for the General Fund and Court Fund. There is no legal requirement to adopt a budget for the Records Modernization Fund.

General Fund

The budget for the General Fund is prepared, adopted and administered in accordance with Sections 129.03 and 218.35, *Florida Statutes*. Section 28.36 also requires separation of the part pertaining to the court system from that pertaining to the Clerk and the Auditor of the board of county commissioners.

On or before May 1, of each year the Clerk submits to the board of county commissioners a tentative budget for expenditures to be paid by the board of county commissioners on behalf of the Clerk of the Circuit Court for the ensuing fiscal year.

Prior to September 1 of each year, the Clerk submits a budget to the board of county commissioners for filing which includes proposed expenditures for the operations of the Clerk's Office and the means of financing operations.

Section 129.07, *Florida Statutes*, provides that only excesses of total fund budgets are unlawful. Unused appropriations expire at the end of each state fiscal year.

Court Fund

The budget for the Court Fund shall further conform to the following requirements:

1. On or before June 1 of each year beginning in 2014, the proposed budget shall be prepared, summarized, and submitted to the Florida Clerks of Court Operations Corporation (CCOC) in the manner and form prescribed by the CCOC. The proposed budget must provide detailed information on the anticipated revenues available and expenditures necessary for the performance of the court-related functions of the Clerk's office for the county fiscal year beginning October 1.

2. The proposed budget must be balanced such that the total of the estimated revenues available equals or exceeds the total of the anticipated expenditures. Such revenues include revenue projected to be received from fees, service charges, costs, and fines for court-related functions during the fiscal period covered by the budget. The anticipated expenditures must be itemized as required by the CCOC.

3. If the Clerk estimates that available funds plus projected revenues from fines, fees, service charges, and costs for court-related services are insufficient to meet the anticipated expenditures for the standard list of court-related functions performed by the Clerk's office, the Clerk must report the revenue deficit to the CCOC.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Budgets and Budgetary Accounting (Continued)

The CCOC shall verify that the proposed budget is limited to the standard list of court-related functions. If the CCOC verifies that a revenue deficit is projected, the CCOC shall certify a revenue deficit and notify the department of revenue that the Clerk is authorized to retain revenues, in an amount necessary to fully fund the projected revenue deficit, which he or she would otherwise be required to remit to the department of revenue for deposit into the department's Clerks of the Court Trust Fund pursuant. If a revenue deficit is projected for that clerk after retaining all of the projected collections from the court-related fines, fees, service charges, and costs, the corporation shall certify the amount of the revenue deficit to the Executive Office of the Governor and request release authority for funds from the department's Clerks of the Court Trust Fund.

Accrued Compensated Absences

Full-time employees earn annual leave at varying rates depending upon length of service as follows:

Length of Service	Annual Leave Earned
0 to 5 Years	22 Days
6 to 10 Years	25 Days
11 to 15 Years	28 Days
16 to 20 Years	31 Days
21 Years Plus	35 Days

The maximum permissible accumulation of annual leave is 35 days as of January 1 of each year. At termination, employees are paid for any accumulated annual leave up to 35 days.

Sick leave accumulates for employees hired prior to December 28, 2004 at the rate of two days per calendar year and is cumulative. At termination, employees are paid for any accumulated sick leave, based upon the following schedule provided they have 160 hours, up to a maximum of 800 hours for those employees hired prior to December 1, 1990, and a maximum of 400 hours for those employees hired after December 1, 1990.

At termination, employees hired prior to October 1, 1996 are paid for any accumulated sick leave based on the following schedule:

Length of Service	Percentage of Sick Leave
0 to 2 Years	0%
3 to 5 Years	25%
6 to 10 Years	30%
11 to 15 Years	35%
16 to 20 Years	40%
21 Years Plus	50%

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Accrued Compensated Absences (Continued)

The Clerk uses the last-in, first-out (LIFO) method of recognizing the use of compensated absences. Under this method, compensated absences are recorded as an expenditure when the liability is liquidated with expendable available financial resources. Thus, unless it is anticipated that compensated absences will be used in excess of a normal year's accumulation, no additional expenditures are accrued by the Clerk. These liabilities are recorded in the Comprehensive Annual Financial Report of Polk County, Florida for the entire county and are not reflected in these statements.

Other Postemployment Benefit Obligations

The County provides certain health care benefits for retired employees. In accordance with Section 112.0801, *Florida Statutes*, and as authorized by the County Ordinance 2011-023, effective October 3, 2011, and County Ordinance 2017-037 effective July 25, 2017, the County offers retiring employees enrolled in the County's plans at the time of retirement and their covered dependents the opportunity to continue to participate in health and/or life insurance plans through the County's Retiree Benefits Program. The Clerk participates with Polk County in offering retiring employees the opportunity to continue to participate in the County's health insurance plan. The liability and expense for other postemployment benefits, calculated in accordance with Governmental Accounting Standards Board Statement No. 75*, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, are reported in the financial statements of the County.

Excess Fees

Chapter 218, *Florida Statutes*, requires that any excess of revenues over expenditures in the General Fund which are not court related (excess fees) held by the Clerk at the end of each fiscal year shall be remitted to the board of county commissioners. For the year ended September 30, 2023, the Clerk remitted $3,824,822 to the board of county commissioners, Polk County, Florida.

Capital Assets

Capital assets purchased by the Clerk are recorded as capital outlay expenditures. Ownership of all capital assets is vested in the Polk County, Florida Board of County Commissioners as provided by Chapter 274, *Florida Statutes*. The Clerk's policy is to capitalize expenditures for assets with a life of more than one year and cost of greater than $1,000. Donated assets are recorded at their acquisition value at the date of donation.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Cash and Cash Equivalents

All funds participate in the pooled cash program for the purpose of maximizing interest income. The earnings of the pool are allocated on a monthly basis to individual funds based upon their average monthly balance in the pool.

Fund Balance and Spending Policies

In accordance with GASB Statement No. 54 – *Fund Balance Reporting and Governmental Fund Type Definitions*, governments are required to classify fund balance in governmental funds as nonspendable, restricted, committed, assigned, and unassigned. The following are the definitions of the fund balance classifications:

Nonspendable — Amounts that cannot be spent either because they are in nonspendable form or because they are legally or contractually required to be maintained intact.

Restricted — Amounts that can be spent only for specific purposes because of constitutional provisions, charter requirements or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

Committed — Amounts that can be used only for specific purposes determined by a formal action of the Clerk. As the Clerk is an elected official responsible for the activities of the Clerk's office, she is the highest level of decision-making authority and any official order from the Clerk would be required to authorize commitment of fund balance.

Assigned — Amounts that do not meet the criteria to be classified as restricted or committed but that are intended to be used or specific purposes.

Unassigned — All other spendable amounts.

The Clerk has implemented fund balance and spending policies to clearly define the process for tracking the various classifications of fund balance. The policy states when an expenditure is incurred in the General Fund, the Clerk will first use restricted amounts, then committed amounts, then assigned amounts, and finally unassigned amounts. All other funds in which a fund expenditure is incurred, the Clerk will first use assigned amounts, then committed amounts, then restricted amounts, and finally unassigned amounts.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Legislature Revisions

Effective July 1, 2004, Senate Bill 2962 implemented modifications to Article V, Revision 7 of the Constitution of the State of Florida (Article V). Article V modifications altered the funding for the county and circuit courts in the state of Florida. From July 1, 2004 and forward, Article V transferred the cost of county and circuit court operations from a board of county commissioners funded operation to a state funded operation. Effective July 1, 2013 with Senate Bill 1500, the Clerks are allotted a statewide budget that is allocated across the 67 Clerks by the Clerk of Courts Operations Corporation. Clerk's whose budgeted revenue is less than this budget allocation receive the expected shortfall in a 1/12th appropriation monthly. If a Clerk collects revenue in excess of 1/12th of their allocation in any month they must remit the excess by the 10th of the following month. Unspent revenue must be remitted at the end of the fiscal year.

Adoption of New Accounting Standards:

In May 2020, the GASB issued GASB Statement No. 96, *Subscription-Based Information Technology Arrangements.* This standard defines a subscription-based information technology arrangement (SBITA); establishes that a SBITA results in a right-to-use subscription asset (an intangible asset) and a corresponding subscription liability; provides the capitalization criteria for outlays other than subscription payments, including implementation costs of a SBITA; and requires note disclosures regarding a SBITA.

The Clerk adopted the requirements of the guidance effective October 1, 2022 and has elected to apply the provisions of this standard to the beginning of the period of adoption.

NOTE 2 CASH AND CASH EQUIVALENTS

Deposits

At September 30, 2023, the Clerk's book balance of pooled cash was $49,857,690. The bank balances in qualified depositories totaled $55,473,874. The Clerk's bank balances are insured by the Federal Deposit Insurance Corporation (FDIC) in the amount of $250,000 for each banking relationship. The remaining balances in such accounts are collateralized with the state treasurer pursuant to Chapter 280, *Florida Statutes*. Under this Chapter, in the event of default by a participating financial institution (a qualified public depository), all participating institutions are obligated to reimburse the governmental entity for the loss.

NOTE 2 CASH AND CASH EQUIVALENTS (CONTINUED)

Custodial Credit Risk and Interest Rate Risk

Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it. At year-end, the Clerk's deposits were entirely covered by federal depository insurance or guaranteed by qualified public depositories in Florida pursuant to Chapter 280.07, *Florida Statutes*. Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment.

NOTE 3 LONG-TERM LIABILITIES

The following is a summary of the changes in long-term liabilities which are reported in the basic financial statements of Polk County, Florida.

	October 1, 2022	Additions	Deletions	Revalulation*	September 30, 2023	Due Within One Year
Accrued Compensated Absences	$ 1,110,953	$ 2,745,547	$ (2,818,124)	$ -	$ 1,038,376	$ 920,808
Lease Liability	232,185	174,661	(79,728)	(34,101)	293,017	101,872
SBITA Liability (1)	97,288	-	(97,288)	-	-	-
Total Long-Term Liabilities	$ 1,343,138	$ 2,920,208	$ (2,897,852)	$ (34,101)	$ 1,331,393	$ 1,022,680

* During the year, the clerk revalued it's lease liability with a new system

(1) Restated due to GASB 96 Implementation

The long-term liabilities are not reported in the financial statements of the Clerk since they are not payable from available spendable resources, and they have not matured. They are reported in the financial statements of the County.

The Clerk leases equipment for various terms under long-term, noncancelable lease agreements. The leases expire at various dates through 2027 and provide renewal options ranging from 12 months to 3 years.

NOTE 4 CAPITAL ASSETS

Capital assets used by the Polk County, Florida Clerk of Circuit Court in operations is reported in the basic financial statements of the County. The Clerk maintains custodial responsibility for capital assets used by the office.

NOTE 4 CAPITAL ASSETS (CONTINUED)

The following is a summary of changes in capital assets:

	October 1, 2022	Additions	Disposals	September 30, 2023
Capital Assets Not Being Depreciated:				
Construction in Progress	$ 553,290	$ 345,534	$ -	$ 898,824
Capital Assets Being Depreciated:				
Buildings and Improvements	10,130	-	-	10,130
Equipment	348,230	-	(45,782)	302,448
Furniture	540,061	-	(3,859)	536,202
IT Equipment	845,902	78,499	(152,811)	771,590
Software	7,242,826	-	-	7,242,826
Total Capital Assets Being Depreciated	8,987,149	78,499	(202,452)	8,863,196
Less Accumulated Depreciation:				
Buildings and Improvements	10,130	-	-	10,130
Equipment	245,083	20,296	(45,130)	220,249
Furniture	528,949	3,951	(3,859)	529,041
IT Equipment	534,593	123,792	(145,653)	512,732
Software	7,208,156	20,641	-	7,228,797
Total Accumulated Depreciation	8,526,911	168,680	(194,642)	8,500,949
Total Assets Depreciated, Net	460,238	(90,181)	(7,810)	362,247
Right-to-Use Lease Assets:				
Right-to-Use Lease IT Equipment	63,971	174,661	(63,969)	174,663
Right-to-Use Lease Equipment	209,501	-	(372)	209,129
Total Right-to-Use Lease Assets	273,472	174,661	(64,341)	383,792
Less Accumulated Amortization:				
Right-to-Use Lease IT Equipment	45,981	39,443	(52,922)	32,502
Right-to-Use Lease Equipment	17,213	46,350	(372)	63,191
Total Accumulated Amortization	63,194	85,793	(53,294)	95,693
Total Right-to-Use Lease Assets, Net	210,278	88,868	(11,047)	288,099
Subscription Based Information Technology Arrangement Assets:				
Subscription Based Information Technology Arrangements*	121,788	39,496	-	161,284
Less Accumulated Amortization:				
Subscription Based Information Technology Arrangements	-	102,314	-	102,314
Total Subscription Based Information Technology Arrangement Assets, Net	121,788	(62,818)	-	58,970
Total Capital Assets, Net	$ 1,345,594	$ 281,403	$ (18,857)	$ 1,608,140

*Restated due to GASB 96 Implementation

NOTE 5 PENSION PLAN

Background

The Florida Retirement System (FRS) was created by Chapter 121, *Florida Statutes*, to provide a defined benefit pension plan for participating public employees. The FRS was amended in 1998 to add the Deferred Retirement Option Program under the defined benefit plan and amended in 2000 to provide a defined contribution plan alternative to the defined benefit plan for FRS members effective July 1, 2002. This integrated defined contribution pension plan is the FRS Investment Plan. Chapter 112, *Florida Statutes*, established the Retiree Health Insurance Subsidy (HIS) Program, a cost-sharing multiple-employer defined benefit pension plan, to assist retired members of any state-administered retirement system in paying the costs of health insurance.

Essentially all regular employees of the Tax Collector are eligible to enroll as members of the state-administered FRS. Provisions relating to the FRS are established by Chapters 121 and 122, *Florida Statutes*; Chapter 112, Part IV, *Florida Statutes*; Chapter 238, *Florida Statutes*; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. Such provisions may be amended at any time by further action from the Florida Legislature. The FRS is a single retirement system administered by the Florida Department of Management Services, Division of Retirement, and consists of the two cost-sharing, multiemployer benefit plans and other nonintegrated programs. An annual comprehensive financial report of the FRS, which includes its financial statements, required supplementary information, actuarial report, and other relevant information, is available from the Florida Department of Management Services' Web site (www.dms.myflorida.com).

Plan Description

The Florida Retirement System Pension Plan (FRS Plan) is a cost-sharing multiple-employer defined benefit pension plan, with a Deferred Retirement Option Program (DROP) for eligible employees. The general classes of membership are as follows:

- *Regular Class* – Members of the FRS who do not qualify for membership in the other classes.
- *Elected County Officers Class* – Members who hold specified elective offices in local government.
- *Senior Management Service Class (SMSC)* – Members in senior management level positions.

NOTE 5 PENSION PLAN (CONTINUED)

Plan Description (Continued)

Employees enrolled in the FRS Plan prior to July 1, 2011, vest at six years of creditable service and employees enrolled in the FRS Plan on or after July 1, 2011, vest at eight years of creditable service. All vested members, enrolled prior to July 1, 2011, are eligible for normal retirement benefits at age 62 or at any age after 30 years of service, except for members classified as special risk who are eligible for normal retirement benefits at age 55 or at any age after 25 years of service. All members enrolled in the FRS Plan on or after July 1, 2011, once vested, are eligible for normal retirement benefits at age 65 or any time after 33 years of creditable service, except for members classified as special risk who are eligible for normal retirement benefits at age 55, if vested, or at any age after 25 years of service. Employees enrolled in the FRS Plan may include up to four years of credit for military service toward creditable service. The FRS Plan also includes an early retirement provision; however, there is a benefit reduction for each year a member retires before his or her normal retirement date. The FRS Plan provides retirement, disability, death benefits, and annual cost-of-living adjustments to eligible participants.

DROP, subject to provisions of Section 121.091, *Florida Statutes*, permits employees eligible for normal retirement under the FRS Plan to defer receipt of monthly benefit payments while continuing employment with an FRS participating employer. An employee may participate in DROP for a period not to exceed 8 years after electing to participate, except that certain instructional personnel may participate for up to 10 years. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest. The net pension liability does not include amounts for DROP participants, as these members are considered retired and are not accruing additional pension benefits.

Benefits Provided

Benefits under the FRS Plan are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the 5 highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the 8 highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on the retirement class to which the member belonged when the service credit was earned.

As provided in Section 121.101, *Florida Statutes*, if the member is initially enrolled in the FRS before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is 3% per year. If the member is initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of 3% determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by 3%. FRS Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

NOTE 5 PENSION PLAN (CONTINUED)

Benefits Provided (Continued)

Detailed information about the County's proportionate share of FRS's net pension liability, deferred outflows/inflows of resources, and pension expense are reported in the government-wide statements of the County.

Retiree Health Insurance Subsidy Program

Plan Description

The Retiree Health Insurance Subsidy Program (HIS Plan) is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, *Florida Statutes*, and may be amended by the Florida Legislature at any time. The benefit is a monthly payment to assist retirees of state-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

Benefits Provided

Eligible retirees and beneficiaries received a monthly HIS payment of $7.50 for each year of creditable service completed at the time of retirement, with a minimum HIS payment of $45 and a maximum HIS payment of $225 per month, pursuant to Section 112.363, *Florida Statutes*. To be eligible to receive a HIS Plan benefit, a retiree under a state-administered retirement system must provide proof of health insurance coverage, which may include Medicare.

Detailed information about the County's proportionate share of HIS's net pension liability, deferred outflows/inflows of resources, and pension expense are reported in the government-wide statements of the County.

FRS Investment Plan

The Florida State Board of Administration (SBA) administers the defined contribution plan officially titled the FRS Investment Plan (Investment Plan). The Investment Plan is reported in the SBA's annual financial statements and in the State of Florida Annual Comprehensive Financial Report.

NOTE 5 PENSION PLAN (CONTINUED)

As provided in Section 121.4501, *Florida Statutes*, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. Tax Collector employees participating in DROP are not eligible to participate in the Investment Plan. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular Class, Elected County Officers, etc.), as the FRS defined benefit plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.06% of payroll and by forfeited benefits of plan members.

***FRS Investment Plan* (Continued)**

For all membership classes, employees are immediately vested in their own contributions and are vested after one year of service for employer contributions and investment earnings. If an accumulated benefit obligation for service credit originally earned under the FRS Pension Plan is transferred to the Investment Plan, the member must have the years of service required for FRS Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Nonvested employer contributions are placed in a suspense account for up to five years. If the employee returns to FRS-covered employment within the five-year period, the employee will regain control over their account. If the employee does not return within the five-year period, the employee will forfeit the accumulated account balance. For the fiscal year ended June 30, 2023, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the Clerk.

After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided; the member may either transfer the account balance to the FRS Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the FRS Pension Plan, or remain in the Investment Plan and rely upon that account balance for retirement income.

NOTE 5 PENSION PLAN (CONTINUED)

Contributions

Participating employer contributions are based upon statewide rates established by the state of Florida. The Clerk contributions made to the plans during the years ended September 30, 2023, 2022, and 2021 were $1,762,355, $1,582,684, and $1,345,880,respectively, equal to the actuarially determined contribution requirements for each year.

Additional information about pension plans can be found in Polk County's Annual Comprehensive Financial Report.

NOTE 6 LEASES

The Clerk leases assets for various terms under certain agreements that meet the definition of a lease under GASB Statement No. 87 – *Leases*. Detailed information about the Clerk's leases can be found in the Polk County, Florida Annual Comprehensive Financial Report.

Leases entered into by the Clerk are included as other financing sources and capital outlay expenditures in the statement of revenues, expenditures, and changes in fund balance in the year of inception. Payments made in accordance with the lease terms are reported as debt service expenditures in the statement of revenues, expenditures, and changes in fund balance as they are incurred.

During the year ended September 30, 2023, the Clerk entered into leases in the amount of $174,661. During the year ended September 30, 2022, the Clerk's principal and interest payments on leases totaled $95,488.

Total future minimum lease payments under lease agreements are as follows:

	Principal	Interest	Total
2024	$ 101,872	$ 14,836	$ 131,544
2025	102,574	8,727	120,028
2026	56,144	4,275	64,694
2027	32,427	945	34,317
Total Minimum Lease Payments	$ 293,017	$ 28,783	$ 350,583

NOTE 7 RELATED PARTY TRANSACTIONS

Transactions with the Polk County Board of County Commissioners for the year ended September 30, 2023 were as follows:

Budget Appropriation – The General Fund of the Clerk received revenues in the amount of $6,497,632 for the year ended September 30, 2023, from the Polk County, Florida Board of County Commissioners. The Clerk also has receivables from the Polk County, Florida Board of County Commissioners in the amount of $100,316 as of September 30, 2023.

As of September 30, 2023, the Clerk has additional payables to the Polk County, Florida Board of County Commissioners and the Polk County, Florida Sheriff in the amount of $4,712,746 as follows:

General Fund - Excess Fees Due to BOCC	$ 3,824,822
General Fund - Other Amounts Due to BOCC	760,563
General Fund - Due to Other (Sheriff)	127,105
Court Fund - Due to BOCC	256
Total	$ 4,712,746

NOTE 8 COMMITMENTS AND CONTINGENCIES

Litigation

Various suits and claims arising in the ordinary course of operations, some of which may involve substantial amounts, are pending against the Clerk. While the ultimate effect of such litigation cannot be ascertained at this time, in the opinion of counsel for the Clerk, the liabilities which may arise from such action would not result in losses which would materially affect the financial position of the Clerk or the results of its operations.

Grant Programs

The Clerk participates in a number of federal and state grant programs which are subject to financial and compliance audits by the grantors or their representatives. The grantor audits of all programs for or including the year ended September 30, 2023 have not been completed.

Accordingly, the Clerk's compliance with applicable grant requirements will be established at some future date. The amount, if any, of expenditures which may be disallowed by the granting agencies, cannot be determined at this time although the Clerk expects such amounts, if any, to be immaterial.

NOTE 9 RISK MANAGEMENT

The Clerk participates in the risk management program through the Polk County, Florida Board of County Commissioners under a local government risk management pool. There were no losses reported for the years ended September 30, 2023, 2022, nor 2021.

There have been no significant reductions in insurance coverage in the last year. Settled claims have not exceeded the insurance provided by third-party carriers in any of the last three years.

The County is exposed to various risk of loss related to theft of, damage to and destruction of assets, errors and omissions, injuries to employees and natural disasters. A self-insurance program is effectively maintained by the County to administer insurance activities related to workers' compensation insurance, general and employment practices liability, auto liability and health. The County's self-insurance program covers operations of the board of county commissioners and the constitutional officers. Under the program, the County has retention limits for each type of claim, which is covered by commercial insurance purchased by the County.

Claim Type	County Coverage (Deductible/Self-insured Amount)	Excess Carrier's Coverage
Property	Deductible $1,000,000 except for as below: Named Windstorm 3% of TIV with $5,000,000 Maximum $1,000,000 Builders Risk	$20,000,000 Named Windstorm $50,000,000 All Other Perils (AOP), except $100,000,000 AOP losses sustained at Courthouse $ 50,000,000 Builder's Risk $ 25,000,000 Earthquake Aggregate $ 20,000,000 Flood Aggregate $ 10,000,000 Flood Aggregate (zones A & V)
General and Employment Practices Liability	$1,000,000 Self-insurance Retention Sovereign immunity limits: $200,000 Any One Person $300,000 Any One Claim	$ 5,000,000 Per Occurrence $ 10,000,000 Aggregate
General and Auto Liability	$1,500,000 Self-insured Retention Sovereign immunity limits: $200,000 Any One Person $300,000 Any One Claim	$ 5,000,000 Per Occurrence
Employee Health	$1,000,000 Self-insurance Retention	Unlimited Stop Loss
Workers Compensation	$1,500,000 Self-insured Retention $1,000,000 Employers Liability	Workers Compensation Statutory Employers Liability - No Excess Coverage

NOTE 10 FUND BALANCE DEFICITS

Court Fund – The fund balance deficit of $163,003 is a result of the September 2023 Title IV-D grant reimbursements not being received within 60 days of fiscal year end. The deficit balance was corrected when the grant reimbursement was received in December 2023.

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SUPPLEMENTARY INFORMATION - COMBINING SCHEDULES

POLK COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT
COMBINING STATEMENT OF FIDUCIARY NET POSITION – ALL CUSTODIAL FUNDS
SEPTEMBER 30, 2023
(SEE INDEPENDENT AUDITORS' REPORT)

	County Court	Registry of Court	Jury and Witness	Domestic Relations	Tax Deed	Intangible Tax and Documentary	County Court/ Civil Court	Cash Bonds	Other Custodial Funds	Total Custodial Funds
ASSETS										
Cash and Cash Equivalents	$ 2,519,324	$ 15,277,943	$ 37,970	$ 352,870	$ 7,343,955	$ 338,160	$ 12,899	$ 3,554,065	$ 828,650	$ 30,265,836
LIABILITIES										
Due to State of Florida	$ 1,054,189	$ -	$ -	$ -	$ -	$ 338,160	$ -	$ -	$ 279,312	$ 1,671,661
Due to Municipalities	177,773	-	-	-	-	-	-	-	-	177,773
Due to Others	1,287,362	-	-	352,870	7,343,955	-	-	-	549,338	9,533,525
Deposits, Registry of the Court	-	4,299,988	-	-	-	-	-	-	-	4,299,988
Deposits, Witness Fees	-	-	37,970	-	-	-	-	-	-	37,970
Total Liabilities	2,519,324	4,299,988	37,970	352,870	7,343,955	338,160	-	-	828,650	15,720,917
FIDUCIARY NET POSITION	-	10,977,955	(0)	(0)	-	-	12,899	3,554,065	-	14,544,919
Total Liabilities and Fiduciary Net Position	$ 2,519,324	$ 15,277,943	$ 37,970	$ 352,870	$ 7,343,955	$ 338,160	$ 12,899	$ 3,554,065	$ 828,650	$ 30,265,836

POLK COUNTY, FLORIDA
CLERK OF THE CIRCUIT COURT
COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION – ALL CUSTODIAL FUNDS
YEAR ENDED SEPTEMBER 30, 2023
(SEE INDEPENDENT AUDITORS' REPORT)

	County Court	Registry of Court	Jury and Witness	Domestic Relations	Tax Deed	Intangible Tax and Documentary	County Court/ Civil Court	Cash Bonds	Other Custodial Funds	Total Custodial Funds
ADDITIONS										
Tax and Fees Collections										
Individuals and Businesses	$ 913,945	$ -	$ 75,000	$ 2,771,706	$ 8,409,490	$ 108,500,792	$ -	$ 5,352,607	$ 545,341	$ 126,568,881
Other Governments	2,917,406	40,430,849	-	-	-	-	-	9,938	330	43,358,523
License and Fees Collected from State Agencies	9,903,350	-	-	-	-	107,964,741	-	-	3,846,385	121,714,476
Total Additions	13,734,701	40,430,849	75,000	2,771,706	8,409,490	216,465,533	-	5,362,545	4,392,056	291,641,880
DEDUCTIONS										
Payments of Property Tax										
Individuals and Businesses	-	2,728,939	75,000	2,771,706	-	-	-	-	-	5,575,645
Other Governments	3,889,960	41,073,462		-	8,409,490	107,966,432	-	3,422,652	566,163	165,328,159
Payments to State Agencies	9,844,741	70,793		-	-	108,499,101	-	-	3,825,893	122,240,528
Total Deductions	13,734,701	43,873,194	75,000	2,771,706	8,409,490	216,465,533	-	3,422,652	4,392,056	293,144,332
NET INCREASE (DECREASE) IN FIDUCIARY NET POSITION	-	(3,442,345)	(0)	(0)	-	-	-	1,939,893	-	(1,502,452)
Fiduciary Net Position - Beginning of Year	-	14,420,300	-	-	-	-	12,899	1,614,172	-	16,047,371
FIDUCIARY NET POSITION - END OF YEAR	$ -	$ 10,977,955	$ (0)	$ (0)	$ -	$ -	$ 12,899	$ 3,554,065	$ -	$ 14,544,919

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INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Honorable Stacy M. Butterfield
Clerk of the Circuit Courts
Polk County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of each major fund and aggregate remaining information of the Polk County, Florida Clerk of the Circuit Court (the Clerk), as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the Clerk's basic financial statements, and have issued our report thereon dated March 14, 2024.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Clerk's internal control over financial reporting (internal control) as a basis for designing the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Clerk's internal control. Accordingly, we do not express an opinion on the effectiveness of the Clerk's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that were not identified.

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Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Clerk's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Clerk's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



CliftonLarsonAllen LLP

Lakeland, Florida
March 14, 2024

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MANAGEMENT LETTER

Honorable Stacy M. Butterfield
Polk County Clerk of the Circuit Court
Polk County, Florida

Report on the Financial Statements

We have audited the financial statements of the Polk County, Florida, Clerk of the Circuit Court (the Clerk) as of and for the fiscal year ended September 30, 2023, and have issued our report thereon dated March 14, 2024.

Auditors' Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

Other Reporting Requirements

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards* and Independent Accountants' Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated March 14, 2024, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no findings or recommendations made in the preceding annual financial audit report.

Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. See Note 1 in the notes to the financial statements.

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Financial Management

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Clerk, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

CliftonLarsonAllen LLP

CliftonLarsonAllen LLP

Lakeland, Florida
March 14, 2024

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INDEPENDENT ACCOUNTANTS' REPORT

Honorable Stacy M. Butterfield and the Florida Auditor General
Clerk of Circuit Courts
Polk County, Florida

We have examined Polk County, Florida Clerk of the Circuit Court's (the Clerk's) compliance with Section 218.415, *Florida Statutes*, regarding the investment of public funds; Section 61.181, *Florida Statutes*, regarding clerks of the courts alimony and child support payments; and Sections 28.35 and 28.36, *Florida Statutes*, regarding clerks of the courts performance standards and budgets during the year ended September 30, 2023. Management of the Clerk is responsible for the Clerk's compliance with the specified requirements. Our responsibility is to express an opinion on the Clerk's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Clerk complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the Clerk complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to the engagement.

Our examination does not provide a legal determination on the Clerk's compliance with specified requirements.

In our opinion, the Clerk complied, in all material respects, with Section 218.415, *Florida Statutes*, regarding the investment of public funds; Section 61.181, *Florida Statutes*, regarding clerk of courts alimony and child support payments; and Sections 28.35 and 28.36, *Florida Statutes*, regarding clerks of court performance standards and budgets, during the year ended September 30, 2023.

This report is intended solely for the information and use of the Clerk and the Auditor General, state of Florida, and is not intended to be, and should not be, used by anyone other than these specified parties.

CliftonLarsonAllen LLP

CliftonLarsonAllen LLP

Lakeland, Florida
March 14, 2024

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POLK COUNTY, FLORIDA
PROPERTY APPRAISER

FINANCIAL STATEMENTS
AND SUPPLEMENTAL REPORTS

YEAR ENDED SEPTEMBER 30, 2023



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POLK COUNTY, FLORIDA
PROPERTY APPRAISER
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INDEPENDENT AUDITORS' REPORT

Honorable Marsha M. Faux
Property Appraiser
Polk County, Florida

Report on the Audit of the Financial Statements

Opinion

We have audited the accompanying financial statements of the general fund of the Polk County, Florida Property Appraiser (Property Appraiser), as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the Property Appraiser's financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the general fund of the Property Appraiser as of September 30, 2023, and the changes in financial position and the budgetary comparison for the general fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditors' Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the Property Appraiser and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Emphasis of Matter

As discussed in Note 1, the financial statements of the Property Appraiser referred to above were prepared solely for the purpose of complying with the Rules of the Auditor General of the State of Florida. In conformity with the Rules, the financial statements are intended to present the financial position, the changes in financial position of only that portion of the general fund information of Polk County, Florida that is attributable to the transactions of the Property Appraiser. They do not purport to, and do not, present fairly the financial position of Polk County, Florida as of September 30, 2023, the changes in its financial position, or, where applicable, its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

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Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore, is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Property Appraiser's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

Required Supplementary Information

Management has omitted management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statement is not affected by this missing information.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated February 26, 2024, on our consideration of the Property Appraiser's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Property Appraiser's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Property Appraiser's internal control over financial reporting and compliance.

CliftonLarsonAllen LLP

CliftonLarsonAllen LLP

Lakeland, Florida
February 26, 2024

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POLK COUNTY, FLORIDA
PROPERTY APPRAISER
BALANCE SHEET – GENERAL FUND
SEPTEMBER 30, 2023

ASSETS		
Cash	$	1,396,972
Accounts Receivable		65,119
Prepaid Items		53,698
Total Assets	$	1,515,789
LIABILITIES AND FUND BALANCE		
LIABILITIES		
Accounts Payable	$	16,811
Due to Polk County, Florida Board of County Commissioners		1,090,454
Due to Other Special Taxing Districts		29,051
Accrued Liabilities		379,473
Total Liabilities		1,515,789
FUND BALANCE		
Nonspendable		53,698
Unassigned		(53,698)
Total Fund Balance		-
Total Liabilities and Fund Balance	$	1,515,789

See accompanying Notes to Financial Statements.

POLK COUNTY, FLORIDA
PROPERTY APPRAISER
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL – GENERAL FUND
YEAR ENDED SEPTEMBER 30, 2023

	Budget			Variance with Final Budget - Favorable (Unfavorable)
	Original	Final	Actual	
REVENUES				
Board of County Commissioners	$ 12,130,808	$ 12,150,002	$ 12,150,002	$ -
Special Taxing Districts	323,191	323,702	323,702	-
Interest	-	-	172,668	172,668
Miscellaneous	-	-	548,444	548,444
Total Revenues	12,453,999	12,473,704	13,194,816	721,112
EXPENDITURES				
General Government:				
Personal Services	10,688,093	10,707,798	10,331,208	376,590
General Operating	1,452,416	1,452,416	1,331,996	120,420
Capital Outlay	313,490	313,490	298,367	15,123
Capital Outlay - Leases	-	-	45,223	(45,223)
Debt Service:				
Principal	-	-	109,241	(109,241)
Interest	-	-	4,498	(4,498)
Total Expenditures	12,453,999	12,473,704	12,120,533	353,171
EXCESS OF REVENUES OVER EXPENDITURES	-	-	1,074,283	1,074,283
OTHER FINANCING USES				
Distribution of Excess Fees to Polk County, Florida Board of County Commissioners	-	-	(1,090,453)	(1,090,453)
Leases	-	-	45,223	45,223
Distribution of Excess Fees to Special Taxing Districts	-	-	(29,053)	(29,053)
Total Other Financing Uses	-	-	(1,074,283)	(1,074,283)
NET CHANGE IN FUND BALANCE	-	-	-	-
Fund Balance - Beginning of Year	-	-	-	-
FUND BALANCE - END OF YEAR	$ -	$ -	$ -	$ -

See accompanying Notes to Financial Statements.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of the Polk County, Florida Property Appraiser (Property Appraiser) conform to accounting principles, as applicable to governmental units generally accepted in the United States of America. The accompanying summary of significant accounting policies is presented to assist the reader in interpreting the financial statements and footnotes in this report. These policies, as presented, should be viewed as an integral part of the accompanying financial statements.

Reporting Entity

Polk County, Florida is a political subdivision of the state of Florida governed by the State Constitution and general laws of the state of Florida.

The legislative and governing body of the County is the five-member Board of County Commissioners. Each County Commissioner is elected on a countywide basis for a four-year term of office and each County Commissioner is a resident of their Commission District. Polk County became a Home Rule Charter County on January 1, 1999, with an appointed County Manager, and with separate legislative and executive functions. The County Manager is the head of the administrative branch of county government and is responsible to the Board of County Commissioners for the proper administration of all affairs of the County, except for those powers, duties and functions residing, as specified by law, with the elected constitutional officers.

There are six offices elected countywide which are as follows: Board of County Commissioners composed of five members, Clerk of the Circuit Court, Property Appraiser, Sheriff, Supervisor of Elections, and Tax Collector.

The Property Appraiser is an elected official of the County pursuant to Article 8, Section 1(d), of the Constitution of the State of Florida. For financial statement and reporting purposes, the Property Appraiser does not meet the definition of a legally separate organization and is not considered to be a component unit. The Property Appraiser is considered to be a part of the primary government of Polk County, Florida (the County).

The financial activities of the Property Appraiser, as a constitutional officer are included in the Polk County, Florida Annual Comprehensive Financial Report.

Measurement Focus, Basis of Accounting, and Basis of Presentation

These financial statements have been prepared for the purpose of complying with Section 218.39(2), Florida Statutes, and Chapter 10.550, *Rules of the Auditor General – Local Governmental Entity Audits*, which allows the Property Appraiser to only present fund financial statements. These financial statements present only the portion of the funds of Polk County, Florida that are attributable to the Property Appraiser. They are not intended to present fairly the financial position and results of operations of Polk County, Florida in conformity with accounting principles generally accepted in the United States of America (GAAP).

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Description of Fund

The accounting records are organized for reporting purposes on the basis of a governmental fund. The Property Appraiser's only governmental fund is the general fund. The general fund is used to account for the general operations of the Property Appraiser.

Basis of Accounting

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied. The accounts of the governmental funds use the current financial resources measurement focus and are maintained on the modified accrual basis. Under the modified accrual basis, expenditures are recorded at the time liabilities are incurred and revenues are recorded when received in cash or when they are considered both measurable and available and, as such, are susceptible to accrual. For this purpose, the Property Appraiser considers revenues to be available if they are collected within 60 days after year-end.

Fund Balance and Spending Policies

In accordance with the Governmental Accounting Standards Board (GASB) Statement No. 54 – *Fund Balance Reporting and Governmental Fund Type Definitions*, governments are required to classify fund balance in governmental funds as nonspendable, restricted, committed, assigned, and unassigned.

As the Property Appraiser is an elected official responsible for the activities of the Property Appraiser's office, she is the highest level of decision making authority and any official order from the Property Appraiser would be required to authorize commitment of fund balance. Also, the finance director has been given the authority to assign fund balance for a specific purpose.

The Property Appraiser has implemented fund balance and spending policies to clearly define the process for tracking the various classifications of fund balance. The policy states that when an expenditure is incurred and where restricted, committed, assigned, or unassigned amounts are available to be used, the Property Appraiser will first use restricted amounts, then committed amounts, then assigned amounts, and finally unassigned amounts.

Budgets and Budgetary Accounting

Chapter 195, Florida statutes, governs the preparation, adoption and administration of the Property Appraiser's annual budget. The General Fund budget is prepared on a basis consistent with GAAP. Section 129.07, Florida statutes, provides that only excesses of total fund budgets are unlawful.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Budgets and Budgetary Accounting (Continued)

The following are procedures followed in establishing the budget for the Property Appraiser's office:

1. On or before June 1 of each year, the Property Appraiser submits an annual budget for the operation of the office to the State of Florida, Department of Revenue, Ad Valorem Tax Division (the Department). A copy of the budget is also furnished to the Board of County Commissioners. After the budget has been reviewed and approved by the Department, it becomes the operating budget for the ensuing fiscal year.

2. The Property Appraiser's operating budget can only be amended after written approval has been received from the Department.

3. The Department approves all transfers between appropriation categories requested by the Property Appraiser, and this becomes the level of budgetary control for the Property Appraiser’s office.

4. The original budget is the first complete appropriated budget. The final budget is the original budget adjusted by all reserves, transfers, allocations, supplemental appropriations, and other legally authorized changes applicable to the fiscal year, whenever legally authorized.

5. Formal budgetary integration is employed as a management control device during the year for the General Fund.

Accounts Receivable

All receivables are expected to be collected. As such, no allowance has been recorded.

Use of Estimates

The preparation of the fund financial statements is in conformity with GAAP, as applicable to government entities, requires management to make use of estimates that affect the reported amounts in the financial statement. Actual results could differ from estimates.

Return of “Excess Fees”

Florida statutes further provide that the excess of revenues over expenditures held by the Property Appraiser be distributed to each governmental agency or the Board in the same proportion as the fees paid by each governmental agency bear to total fee revenues. The amount of this distribution is recorded as a liability and as another financing use-transfer out in the accompanying financial statements.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Capital Assets

Capital assets purchased by the Property Appraiser are recorded as capital outlay expenditures. Capital assets are not included in the financial statements of the Property Appraiser because ownership is vested in the Polk County, Florida Board of County Commissioners as provided by Chapter 274, Florida statutes.

Capital assets are valued at historical cost or estimated historical cost if actual historical cost is not available. Donated capital assets are valued at their estimated acquisition value on the date received. No depreciation expense has been provided on capital assets in these financial statements. However, depreciation expense on these assets is recorded in the basic financial statements of Polk County, Florida.

Right-to-use lease assets are initially measured at the present value of payments expected to be made during the lease term, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized in a systematic and rational manner over the shorter of the lease term or the useful life of the underlying asset. No amortization expense has been provided on right-to-use lease assets in these financial statements. However, amortization expense on these assets is recorded in the basic financial statements of Polk County, Florida.

Accumulated Unpaid Vacation and Sick Pay

Effective January 1, 2014, the Property Appraiser adopted a Paid Time Off (PTO) for its vacation and sick leave. The purpose of this change is providing deputies with flexible paid time off from work that can be used for any purpose (illness or vacation). All unused annual leave will carry over and will convert into PTO credits. All unused sick time on, January 1, 2014 converted into “banked sick leave”. The banked sick leave may be used if desired until it is exhausted. Deputies may not take leave without pay in lieu of PTO or banked sick leave. Deputies may not use or be paid for time accrued during the first six months of employment.

Each full time deputy will accrue PTO bi-weekly, except for the last check in a three paycheck month, in hourly increments based on the deputies length of service as follows:

Years of Service	Leave Accrued per Month	Days Per Year
0 to 4 Years	6.87 Hours	22
5 to 9 Years	7.81 Hours	25
10 to 14 Years	8.75 Hours	28
15 to 19 Years	9.68 Hours	31
20 or More Years	10.93 Hours	35

The maximum accumulation for PTO will be 450 hours in any given payroll year.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Accumulated Unpaid Vacation and Sick Pay (Continued)

Deputies may sell back PTO once a year provided funds are available, if all criteria are met:

1. A minimum of 37.5 hours of scheduled PTO has been taken prior to annual sell back date. This time frame is based on the fiscal year of October through September.

2. No more than 75 hours of unscheduled PTO has been taken prior to annual sell back date. This time frame is based on the fiscal year of October through September.

3. There must be a PTO balance of a minimum of 150 hours after the sell back.

If Polk County Property Appraiser Deputies hired prior to October 1, 1996 and classified as full-time shall receive compensation for banked sick leave upon resignation and/or retirement. Any deputy terminated will not be paid sick leave. Those appointed after October 1, 1996 will not receive compensation for banked sick leave upon resignation or retirement.

A deputy shall not be eligible for compensation according to the schedule unless they have accrued a minimum of 20 days or 150 hours.

Maximum of 800 hours payable to deputies hired prior to January 1, 1987. Maximum of 400 hours payable to deputies hired after January 1, 1987. No sick leave hours payable to deputies hired after October 1, 1996.

Compensation shall be based on the deputy's computed hourly rate at the time of resignation or retirement based on hours on the books the day of resignation. Length of service and percentage payable shall be calculated on continuous service with the Property Appraiser's Office only.

Years of Service	Percentage of Leave Accrued
1 to 5 Years	25%
6 to 10 Years	30%
11 to 15 Years	35%
16 to 20 Years	40%
20 or More Years	50%

The Property Appraiser does not, nor is legally required to, accumulate financial resources for these unmatured obligations. Accordingly, the liability for compensated absences is not reported in the general fund of the Property Appraiser, but rather reported in the basic financial statements of Polk County, Florida.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Other Postemployment Benefit Obligations

The County provides certain health care benefits for retired employees. In accordance with Section 112.0801, Florida statutes, and as authorized by the County Ordinance 2011-023, effective October 3, 2011, and County Ordinance 2017-037 effective July 25, 2017, the County offers retiring employees enrolled in the County's plans at the time of retirement and their covered dependents the opportunity to continue to participate in health and/or life insurance plans through the County's Retiree Benefits Program. The Property Appraiser participates with Polk County in offering retiring employees the opportunity to continue to participate in the County's health insurance plan. Other postemployment benefits, calculated in accordance with GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, are reported in the financial statements of the County.

Adoption of New Accounting Standards

In May 2020, the GASB issued GASB Statement No. 96, *Subscription-Based Information Technology Arrangements.* This standard defines a subscription-based information technology arrangement (SBITA); establishes that a SBITA results in a right-to-use subscription asset (an intangible asset) and a corresponding subscription liability; provides the capitalization criteria for outlays other than subscription payments, including implementation costs of a SBITA; and requires note disclosures regarding a SBITA.

The Property Appraiser adopted the requirements of the guidance effective October 1, 2022, and has elected to apply the provisions of this standard to the beginning of the period of adoption.

NOTE 2 CUSTODIAL CREDIT RISK

Custodial credit risk is defined as the risk that, in the event of failure of the counterparty, the Property Appraiser will not be able to recover the value of its securities that are in the possession of an outside party.

At September 30, 2023, the Property Appraiser's book balance of cash was $1,396,972 and the bank balance was $1,439,642. The Federal Deposit Insurance Corporation (FDIC) insures the Property Appraiser's bank balances for $250,000 for each banking relationship through December 31, 2023. The remaining balances are collateralized pursuant to Chapter 280, Florida statutes. Pursuant to Chapter 280, Florida statutes, the Property deposits are required to be entirely covered by federal depository insurance or by collateral pledged with the State Treasurer. Under this Chapter, in the event of default by a participating financial institution, (a qualified public depository), all participating institutions are obligated to reimburse the governmental entity for the loss.

NOTE 3 CAPITAL ASSETS

The following is a summary of changes in capital assets for the year ended September 30, 2023:

	October 1, 2022	Additions	Deletions	September 30, 2023
Capital Assets:				
Building Improvements	$ 68,373	$ -	$ -	$ 68,373
Equipment	1,896,542	306,564	(237,635)	1,965,471
Intangibles	1,530,000	-	-	1,530,000
Total Capital Assets	3,494,915	306,564	(237,635)	3,563,844
Less: Accumulated Depreciation				
Building Improvements	68,373	-	-	68,373
Equipment	1,599,835	133,030	(237,635)	1,495,230
Intangibles	1,530,000	-	-	1,530,000
Total Accumulated Depreciation	3,198,208	133,030	(237,635)	3,093,603
Right-to-Use Lease Assets:				
Equipment	414,596	45,223	(237,672)	222,147
Total Right-to-Use Lease Assets	414,596	45,223	(237,672)	222,147
Less: Accumulated Amortization				
Equipment	306,781	96,584	(237,672)	165,693
Total Accumulated Amortization	306,781	96,584	(237,672)	165,693
Total Capital Assets, Net	$ 404,522	$ 122,173	$ -	$ 526,695

NOTE 4 LONG-TERM LIABILITIES

The following is a summary of the changes in long-term liabilities which are reported in the basic financial statements of Polk County, Florida.

	October 1, 2022	Additions	Deletions	September 30, 2023	Due Within One Year
Accrued Compensated Absences	$ 227,522	$ 755,876	$ (712,095)	$ 271,303	$ 271,303
Lease Liability	119,045	45,223	(109,241)	55,027	33,073
Total Long-Term Liabilities	$ 346,567	$ 801,099	$ (821,336)	$ 326,330	$ 304,376

The long-term liabilities are not reported in the financial statements of the Property Appraiser since they are not payable from available spendable resources, and they have not matured. They are reported in the financial statements of the County.

The Property Appraiser leases equipment as well as certain operating and office facilities for various terms under long-term, noncancelable lease agreements. The leases expire at various dates through 2026 and provide renewal options ranging from 12 months to 3 years.

NOTE 5 PENSION PLANS

Background

The Florida Retirement System (FRS) was created by Chapter 121, Florida statutes, to provide a defined benefit pension plan for participating public employees. The FRS was amended in 1998 to add the Deferred Retirement Option Program under the defined benefit plan and amended in 2000 to provide a defined contribution plan alternative to the defined benefit plan for FRS members effective July 1, 2002. This integrated defined contribution pension plan is the FRS Investment Plan. Chapter 112, Florida statutes, established the Retiree Health Insurance Subsidy (HIS) Program, a cost-sharing multiple-employer defined benefit pension plan, to assist retired members of any state-administered retirement system in paying the costs of health insurance.

Essentially all regular employees of the Property Appraiser are eligible to enroll as members of the State-administered FRS. Provisions relating to the FRS are established by Chapters 121 and 122, Florida statutes; Chapter 112, Part IV, Florida statutes; Chapter 238, Florida statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. Such provisions may be amended at any time by further action from the Florida Legislature. The FRS is a single retirement system administered by the Florida Department of Management Services, Division of Retirement, and consists of the two cost-sharing, multiple-employer defined benefit plans and other nonintegrated programs. An annual comprehensive financial report of the FRS, which includes its financial statements, required supplementary information, actuarial report, and other relevant information, is available from the Florida Department of Management Services' Web site (**www.dms.myflorida.com**).

FLORIDA RETIREMENT SYSTEM PENSION PLAN

Plan Description

The Florida Retirement System Pension Plan (FRS Plan) is a cost-sharing multiple-employer defined benefit pension plan, with a Deferred Retirement Option Program (DROP) for eligible employees. The general classes of membership are as follows:

- Regular Class – Members of the FRS who do not qualify for membership in the other classes.
- Elected County Officers Class – Members who hold specified elective offices in local government.
- Senior Management Service Class (SMSC) – Members in senior management level positions.

NOTE 5 PENSION PLANS (CONTINUED)

FLORIDA RETIREMENT SYSTEM PENSION PLAN (CONTINUED)

Plan Description (Continued)

Employees enrolled in the FRS Plan prior to July 1, 2011, vest at six years of creditable service and employees enrolled in the FRS Plan on or after July 1, 2011, vest at eight years of creditable service. All vested members, enrolled prior to July 1, 2011, are eligible for normal retirement benefits at age 62 or at any age after 30 years of service, except for members classified as special risk who are eligible for normal retirement benefits at age 55 or at any age after 25 years of service. All members enrolled in the FRS Plan on or after July 1, 2011, once vested, are eligible for normal retirement benefits at age 65 or any time after 33 years of creditable service, except for members classified as special risk who are eligible for normal retirement benefits at age 60 or at any age after 30 years of service. Employees enrolled in the FRS Plan may include up to four years of credit for military service toward creditable service. The FRS Plan also includes an early retirement provision; however, there is a benefit reduction for each year a member retires before his or her normal retirement date. The FRS Plan provides retirement, disability, death benefits, and annual cost-of-living adjustments to eligible participants.

DROP, subject to provisions of Section 121.091, Florida statutes, permits employees eligible for normal retirement under the FRS Plan to defer receipt of monthly benefit payments while continuing employment with an FRS participating employer. An employee may participate in DROP for a period not to exceed 60 months after electing to participate, except that certain instructional personnel may participate for up to 96 months. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest. The net pension liability does not include amounts for DROP participants, as these members are considered retired and are not accruing additional pension benefits.

Benefits Provided

Benefits under the FRS Plan are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the five highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the eight highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on the retirement class to which the member belonged when the service credit was earned. Members are eligible for in-line-of-duty or regular disability and survivors' benefits.

NOTE 5 PENSION PLANS (CONTINUED)

FLORIDA RETIREMENT SYSTEM PENSION PLAN (CONTINUED)

Benefits Provided (Continued)

As provided in Section 121.101, Florida statutes, if the member is initially enrolled in the FRS before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is 3% per year. If the member is initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of 3% determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by 3%. FRS Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

Detailed information about the County's proportionate share of FRS's net pension liability, deferred outflows/inflows of resources, and pension expense are reported in the government-wide statements of the County.

RETIREE HEALTH INSURANCE SUBSIDY PROGRAM

Plan Description

The Retiree Health Insurance Subsidy Program (HIS Plan) is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, Florida statutes, and may be amended by the Florida Legislature at any time. The benefit is a monthly payment to assist retirees of state-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

Benefits Provided

Eligible retirees and beneficiaries received a monthly HIS payment of $5 for each year of creditable service completed at the time of retirement, with a minimum HIS payment of $30 and a maximum HIS payment of $150 per month, pursuant to Section 112.363, Florida statutes. To be eligible to receive a HIS Plan benefit, a retiree under a state-administered retirement system must provide proof of health insurance coverage, which may include Medicare.

Detailed information about the County's proportionate share of HIS's net pension liability, deferred outflows/inflows of resources, and pension expense are reported in the government-wide statements of the County.

NOTE 5 PENSION PLANS (CONTINUED)

FRS INVESTMENT PLAN

The Florida State Board of Administration (SBA) administers the defined contribution plan officially titled the FRS Investment Plan (Investment Plan). The Investment Plan is reported in the SBA's annual financial statements and in the State of Florida Annual Comprehensive Financial Report.

As provided in Section 121.4501, Florida statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. Property Appraiser employees participating in DROP are not eligible to participate in the Investment Plan. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular Class, Elected County Officers, etc.), as the FRS defined benefit plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.06% of payroll and by forfeited benefits of plan members.

For all membership classes, employees are immediately vested in their own contributions and are vested after one year of service for employer contributions and investment earnings. If an accumulated benefit obligation for service credit originally earned under the FRS Pension Plan is transferred to the Investment Plan, the member must have the years of service required for FRS Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Nonvested employer contributions are placed in a suspense account for up to five years. If the employee returns to FRS-covered employment within the five-year period, the employee will regain control over their account. If the employee does not return within the five-year period, the employee will forfeit the accumulated account balance. For the fiscal year ended June 30, 2023, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the Property Appraiser.

NOTE 5 PENSION PLANS (CONTINUED)

FRS INVESTMENT PLAN (CONTINUED)

After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided; the member may either transfer the account balance to the FRS Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the FRS Pension Plan or remain in the Investment Plan and rely upon that account balance for retirement income.

Contributions

Participating employer contributions are based upon statewide rates established by the state of Florida. The Property Appraiser's contributions made to the plans during the years ended September 30, 2023, 2022, and 2021 were $1,152,890, $1,010,703, and $897,014. respectively, equal to the actuarially determined contribution requirements for each year.

Additional information about pension plans can be found in the County's annual comprehensive financial report or County-wide financial statements.

NOTE 6 LEASES

The Property Appraiser leases assets for various terms under certain agreements that meet the definition of a lease under GASB Statement No. 87 – *Leases*. Detailed information about the Property Appraiser's leases can be found in the Polk County, Florida Annual Comprehensive Financial Report.

Leases entered into by the Property Appraiser are included as other financing sources and capital outlay expenditures in the Statement of Revenues, Expenditures, and Changes in Fund Balance in the year of inception. Payments made in accordance with the lease terms are reported as debt service expenditures in the Statement of Revenues, Expenditures, and Changes in Fund Balance as they are incurred.

During the year ended September 30, 2023, the Property Appraiser entered into leases in the amount of $45,223 During the year ended September 30, 2023, the Property Appraiser's principal and interest payments on leases totaled $113,739.

The total future minimum lease payments under the lease agreements are as follows:

Year Ending September 30,	Principal	Interest	Total
2024	$ 33,073	$ 1,578	$ 34,651
2025	20,227	496	20,723
2026	1,727	-	1,727
Total Minimum Lease Payments	$ 55,027	$ 2,074	$ 57,101

NOTE 7 RELATED PARTY TRANSACTIONS

Transactions with the Polk County, Florida Board of County Commissioners for the year ended September 30, 2023, were as follows:

Budget Appropriation – The Polk County, Florida Board of County Commissioners paid fees to the Property Appraiser for the year ended September 30, 2023 in the amount of $12,150,002. Revenues from the Polk County, Florida Board of County Commissioners accounted for 92% of total General Fund revenues. The amount representing excess fees to the Polk County, Florida Board of County Commissioners at September 30, 2023 was $1,090,453.

Health Insurance – The Board of County Commissioners provides health insurance benefits to the Property Appraiser for employees, their dependents, and retirees. The charges for the services for the year ended September 30, 2023 amounted to $2,905,085.

Other – The Board of County Commissioners and the Clerk of Circuit Court provides other supplies and services to the Property Appraiser. The charges for these supplies and services for the year ended September 30, 2023 amounted to $206,135 and $310, respectively.

NOTE 8 RISK MANAGEMENT

The Property Appraiser participates in the risk management program through the Polk County, Florida Board of County Commissioners under a local government risk management pool. There were no losses reported for the years ended September 30, 2023, 2022, or 2021.

There have been no significant reductions in insurance coverage in the last year. Settled claims have not exceeded the insurance provided by third party carriers in any of the last three years.

The County is exposed to various risk of loss related to theft of, damage to and destruction of assets, errors and omissions, injuries to employees and natural disasters. A self-insurance program is effectively maintained by the County to administer insurance activities related to workers' compensation insurance, general and employment practices liability, auto liability and health. The County's self-insurance program covers operations of the Board of County Commissioners and the constitutional officers. Under the program, the County has retention limits for each type of claim, which is covered by commercial insurance purchased by the County.

NOTE 8 RISK MANAGEMENT (CONTINUED)

Claim Type	County Coverage (Deductible/Self-insured Amount)	Excess Carrier's Coverage
Property	Deductible $1,000,000 except for as below: Named Windstorm 3% of TIV with $5,000,000 Maximum $1,000,000 Builders Risk	$ 20,000,000 Named Windstorm $ 500,000,000 All Other Perils (AOP), except $100,000,000 AOP losses sustained at Courthouse $ 50,000,000 Builder's Risk $ 25,000,000 Earthquake Aggregate $ 20,000,000 Flood Aggregate $ 10,000,000 Flood Aggregate (zones A & V)
General and Employment Practices Liability	$ 1,500,000 Self-insurance Retention Sovereign immunity limits: $ 200,000 Any One Person $ 300,000 Any One Claim	$ 5,000,000 Per Occurrence $ 10,000,000 Aggregate
General and Auto Liability	$1,500,000 Self-insured Retention Sovereign immunity limits: $ 200,000 Any One Person $ 300,000 Any One Claim	$ 5,000,000 Per Occurrence
Employee Health	$ 1,000,000 Self-insurance Retention	Unlimited Stop Loss
Workers Compensation	$ 1,500,000 Self-insured Retention $ 1,000,000 Employers Liability	Workers Compensation Statutory Employers Liability - No Excess Coverage

NOTE 9 LITIGATION

Various suits and claims arising in the ordinary course of the Property Appraiser's operations are pending against the Property Appraiser. While the ultimate effect of such litigation cannot be ascertained at this time, in the opinion of counsel for the Property Appraiser, the liabilities which may arise from such action would not result in losses which would materially affect the financial position of the Property Appraiser or the results of its operations.

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INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Honorable Marsha M. Faux
Property Appraiser
Polk County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the general fund of Polk County, Florida Property Appraiser (Property Appraiser), as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise Property Appraiser's basic financial statements, and have issued our report thereon dated February 26, 2024.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Property Appraiser's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Property Appraiser's internal control. Accordingly, we do not express an opinion on the effectiveness of Property Appraiser's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

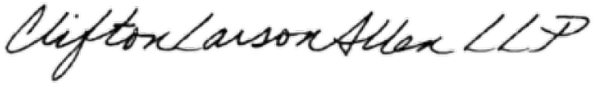
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Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Property Appraiser's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Property Appraiser's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Property Appraiser's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



CliftonLarsonAllen LLP

Lakeland, Florida
February 26, 2024

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MANAGEMENT LETTER

Honorable Marsha M. Faux
Polk County Property Appraiser
Polk County, Florida

Report on the Financial Statements

We have audited the financial statements of the Polk County, Florida Property Appraiser (Property Appraiser), Florida, as of and for the fiscal year ended September 30, 2023, and have issued our report thereon dated February 26, 2024.

Auditors' Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and Chapter 10.550, Rules of the Auditor General.

Other Reporting Requirements

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards* and Independent Accountants' Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports and schedule, which are dated February 26, 2024, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. In connection with our audit, we did not have any such findings.

Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. See Note 1 in notes to the financial statements.

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Financial Management

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material, but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, federal and other granting agencies and the Property Appraiser and applicable management, and is not intended to be, and should not be, used by anyone other than these specified parties.

CliftonLarsonAllen LLP

CliftonLarsonAllen LLP

Lakeland, Florida
February 26, 2024

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INDEPENDENT ACCOUNTANTS' REPORT

Honorable Marsha M. Faux and the Florida Auditor General
Polk County Property Appraiser
Polk County, Florida

We have examined Polk County, Florida Property Appraiser's (the Property Appraiser) compliance with Section 218.415, Florida statutes, regarding the investment of public funds during the year ended September 30, 2023. Management of the Property Appraiser is responsible for the Property Appraiser's compliance with the specified requirements. Our responsibility is to express an opinion on the Property Appraiser's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Property Appraiser complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the Property Appraiser complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to the engagement.

Our examination does not provide a legal determination on the Property Appraiser's compliance with specified requirements.

In our opinion, the Property Appraiser complied, in all material respects, with Section 218.415, Florida statutes, regarding the investment of public funds during the year ended September 30, 2023.

This report is intended solely for the information and use of the Property Appraiser and the Auditor General, state of Florida, and is not intended to be, and should not be, used by anyone other than these specified parties.

CliftonLarsonAllen LLP

CliftonLarsonAllen LLP

Lakeland, Florida
February 26, 2024

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POLK COUNTY, FLORIDA
SHERIFF

FINANCIAL STATEMENTS
AND SUPPLEMENTAL REPORTS

YEAR ENDED SEPTEMBER 30, 2023



CPAs | CONSULTANTS | WEALTH ADVISORS

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POLK COUNTY SHERIFF
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YEAR ENDED SEPTEMBER 30, 2023

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INDEPENDENT AUDITORS' REPORT

Honorable Grady C. Judd
Sheriff
Polk County, Florida

Report on the Audit of the Financial Statements

Opinion

We have audited the accompanying financial statements of each major fund and the aggregate remaining fund information of the Polk County, Florida Sheriff (Sheriff), as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the Sheriff's financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of each major fund and the aggregate remaining fund information of the Sheriff as of September 30, 2023, and the respective changes in financial position and the respective budgetary comparison for the General Fund and Inmate Welfare Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Sheriff and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Emphasis of Matter

As discussed in Note 1 to the financial statements, effective October 1, 2022, the Sheriff adopted new accounting guidance for Subscription-Based Information Technology Arrangements (SBITAs). The guidance requires the subscriber to recognize a right-to-use asset and corresponding subscription liability for all SBITAs with terms greater than twelve months. Our opinion is not modified with respect to this matter.

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As discussed in Note 1, the financial statements of the Sheriff referred to above were prepared solely for the purpose of complying with the Rules of the Auditor General of the State of Florida. In conformity with the Rules, the financial statements are intended to present the financial position, the changes in financial position of each major fund and the aggregate remaining fund information of Polk County, Florida that is attributable to the transactions of the Sheriff. They do not purport to, and do not, present fairly the financial position of Polk County, Florida as of September 30, 2023, the changes in its financial position, or, where applicable, its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and Government Auditing Standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.

- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Sheriff's internal control. Accordingly, no such opinion is expressed.

- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

Required Supplementary Information

Management has omitted management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by the missing information.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Sheriff's financial statements. The combining statements and schedules are presented for purposes of additional analysis and are not a required part of the financial statements. The combining statements and schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining statements and schedules are fairly stated in all material respects in relation to the financial statements as a whole.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated March 4, 2024, on our consideration of the Sheriff's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Sheriff's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Sheriff's internal control over financial reporting and compliance.

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Lakeland, Florida
March 4, 2024

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POLK COUNTY SHERIFF
BALANCE SHEET – GOVERNMENTAL FUNDS
SEPTEMBER 30, 2023

	General Fund	Inmate Welfare	Nonmajor Governmental Fund	Total
ASSETS				
Cash and Investments	$ 21,054,497	$ 3,507,095	$ 1,204,525	$ 25,766,117
Due from Polk County, Florida:				
Board of County Commissioners	44,735	-	79,497	124,232
Due from Clerk of Courts	127,105	-	415	127,520
Due from Other Governments	43,514	-	76,766	120,280
Due from Other Funds	173,707	-	-	173,707
Lease Receivable	6,149,167	-	-	6,149,167
Receivables, Net	259,487	18,119	3,784	281,390
Prepaid Items and Other Assets	658,140	66,424	103,397	827,961
Total Assets	$ 28,510,352	$ 3,591,638	$ 1,468,384	$ 33,570,374
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCE				
LIABILITIES				
Accounts Payable	$ 2,286,980	$ 273,455	$ 34,903	$ 2,595,338
Accrued Liabilities	10,349,212	10,627	34,027	10,393,866
Due to Polk County, Florida:				
Board of County Commissioners	9,675,816	-	5	9,675,821
Due to Clerk of Courts	4,686	-	-	4,686
Due to Other Funds	-	-	173,707	173,707
Due to Other Governments	38,072	-	179	38,251
Unearned Revenue	6,419	-	75,214	81,633
Total Liabilities	22,361,185	284,082	318,035	22,963,302
DEFERRED INFLOWS OF RESOURCES				
Lease	6,149,167	-	-	6,149,167
FUND BALANCES				
Nonspendable	658,140	66,424	103,397	827,961
Restricted	-	3,241,132	1,070,596	4,311,728
Assigned	-	-	23,133	23,133
Unassigned	(658,140)	-	(46,777)	(704,917)
Total Fund Balances	-	3,307,556	1,150,349	4,457,905
Total Liabilities and Fund Balances	$ 28,510,352	$ 3,591,638	$ 1,468,384	$ 33,570,374

See accompanying Notes to Financial Statements.

POLK COUNTY SHERIFF
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS
YEAR ENDED SEPTEMBER 30, 2023

	General Fund	Inmate Welfare	Nonmajor Governmental Fund	Total Governmental Funds
REVENUES				
Polk County, Florida Board of County Commissioners	$ 203,902,463	$ -	$ -	$ 203,902,463
Charges for Services	15,470,060	-	654,805	16,124,865
Intergovernmental	1,245,266	-	254,281	1,499,547
Miscellaneous	3,392,218	1,105,155	96,630	4,594,003
Fines and Forfeitures	802,260	-	86,546	888,806
Interest	1,930,502	116,761	45,364	2,092,627
Sale of Capital Assets	2,545,611	-	26,139	2,571,750
Total Revenues	229,288,380	1,221,916	1,163,765	231,674,061
EXPENDITURES				
Public Safety:				
Personnel Services	169,228,642	377,609	535,514	170,141,765
Operating	38,785,109	683,648	616,640	40,085,397
Capital Outlay	11,747,626	166,727	511,666	12,426,019
Capital Outlay - Leases & SBITAs	3,273,477	-	-	3,273,477
Debt Service:				
Principal	1,733,571	-	-	1,733,571
Interest	230,989	-	-	230,989
Total Expenditures	224,999,414	1,227,984	1,663,820	227,891,218
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	4,288,966	(6,068)	(500,055)	3,782,843
OTHER FINANCING USES				
Distribution of Excess Fees to Polk County, Florida Board of County Commissioners	(7,562,443)	-	-	(7,562,443)
Lease Proceeds	915,799	-	-	915,799
SBITA Proceeds	2,357,678	-	-	2,357,678
Total Other Financing Uses	(4,288,966)	-	-	(4,288,966)
NET CHANGE IN FUND BALANCES	-	(6,068)	(500,055)	(506,123)
Fund Balances - Beginning of Year	-	3,313,624	1,650,404	4,964,028
FUND BALANCES - END OF YEAR	$ -	$ 3,307,556	$ 1,150,349	$ 4,457,905

See accompanying Notes to Financial Statements.

POLK COUNTY SHERIFF
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL – GENERAL FUND
YEAR ENDED SEPTEMBER 30, 2023

	Budget			Variance with Final Budget - Positive (Negative)
	Original	Final	Actual	
REVENUES				
Polk County, Florida Board of County Commissioners	$ 202,952,463	$ 203,902,463	$ 203,902,463	$ -
Charges for Services	-	15,470,060	15,470,060	-
Intergovernmental	-	1,245,266	1,245,266	-
Miscellaneous	-	3,752,101	3,392,218	(359,883)
Fines and Forfeitures	-	802,260	802,260	-
Interest	-	-	1,930,502	1,930,502
Sale of Capital Assets	-	2,545,611	2,545,611	-
Total Revenues	202,952,463	227,717,761	229,288,380	1,570,619
EXPENDITURES				
Public Safety:				
Personnel Services	162,757,142	171,252,061	169,228,642	2,023,419
Operating	36,241,446	39,741,746	38,785,109	956,637
Capital Outlay	3,953,875	14,667,146	11,747,626	2,919,520
Capital Outlay - Leases & SBITAs	-	3,150,807	3,273,477	(122,670)
Debt Service:				
Principal	-	1,733,597	1,733,571	26
Interest	-	231,003	230,989	14
Total Expenditures	202,952,463	230,776,360	224,999,414	5,776,946
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	-	(3,058,599)	4,288,966	7,347,565
OTHER FINANCING USES				
Distribution of Excess Fees:				
Polk County, Florida Board of County Commissioners	-	3,058,599	(7,562,443)	(4,503,844)
Lease Proceeds	-	-	915,799	915,799
SBITA Proceeds	-	-	2,357,678	2,357,678
Total Other Financing Uses	-	3,058,599	(4,288,966)	(1,230,367)
NET CHANGE IN FUND BALANCE	-	-	-	-
Fund Balances - Beginning of Year	-	-	-	-
FUND BALANCE - END OF YEAR	$ -	$ -	$ -	$ -

See accompanying Notes to Financial Statements.

POLK COUNTY SHERIFF
STATEMENT OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCE – BUDGET AND ACTUAL – INMATE WELFARE FUND
YEAR ENDED SEPTEMBER 30, 2023

	Budget			Variance with Final Budget - Positive (Negative)
	Original	Final	Actual	
REVENUES				
Miscellaneous	$ -	$ -	$ 1,105,155	$ 1,105,155
Interest	-	-	116,761	116,761
Total Revenues	-	-	1,221,916	1,221,916
EXPENDITURES				
Public Safety:				
Personnel Services	426,605	378,465	377,609	856
Operating	-	719,140	683,648	35,492
Capital Outlay	-	250,000	166,727	83,273
Total Expenditures	426,605	1,347,605	1,227,984	119,621
NET CHANGE IN FUND BALANCE	(426,605)	(1,347,605)	(6,068)	1,341,537
Fund Balances - Beginning of Year	-	-	3,313,624	3,313,624
FUND BALANCE - END OF YEAR	$ (426,605)	$ (1,347,605)	$ 3,307,556	$ 4,655,161

See accompanying Notes to Financial Statements.

POLK COUNTY SHERIFF
STATEMENT OF FIDUCIARY NET POSITION – CUSTODIAL FUNDS
SEPTEMBER 30, 2023

	Custodial Funds
ASSETS	
Cash and Investments	$ 455,841
Due from Individuals and Businesses	358,708
Due from Other Governments	9,850
Total Assets	$ 824,399
LIABILITIES AND FIDUCIARY NET POSITION	
LIABILITIES	
Due to Other Governments	$ 12,853
Due to Individuals and Businesses	173
Deposits	510,469
Total Liabilities	523,495
FIDUCIARY NET POSITION	300,904
Total Liabilities and Fiduciary Net Position	$ 824,399

See accompanying Notes to Financial Statements.

POLK COUNTY SHERIFF
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION – CUSTODIAL FUNDS
YEAR ENDED SEPTEMBER 30, 2023

	Custodial Funds
ADDITIONS	
Fines and Fees Collections	
Individuals and Businesses	$ 1,399,371
Other Governments	129,632
Contributions	
Individuals and Businesses	5,008,498
Total Additions	6,537,501
DEDUCTIONS	
Payments of Fines and Fees	1,511,958
Canteen Purchases	2,832,422
Inmate Spending	836,288
Miscellaneous Charges	1,354,948
Total Deductions	6,535,616
NET INCREASE IN FIDUCIARY NET POSITION	1,885
Total Net Position - Beginning of Year	299,019
FIDUCIARY NET POSITION - END OF YEAR	$ 300,904

See accompanying Notes to Financial Statements.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Reporting Entity

The Sheriff is a political subdivision of the state of Florida governed by the state constitution and general laws of the state of Florida.

The Sheriff is a county agency and a local governmental entity pursuant to Article 8, Section 1(d), of the Constitution of the State of Florida. For financial statement and reporting purposes, the Sheriff does not meet the definition of a legally separate organization and is not considered to be a component unit. The Sheriff is considered to be a part of the primary government of Polk County, Florida. The financial statements contained herein represent the financial transactions of the Sheriff only.

The accompanying financial statements have been prepared for the purpose of complying with Section 218.39(2), *Florida Statutes*, and Chapter 10.550, *Rules of the Auditor General – Local Governmental Entity Audits*, which allows the Sheriff to only present fund financial statements. These financial statements present only the portion of the funds of Polk County, Florida that are attributable to the Sheriff. They are not intended to present fairly the financial position and results of operations of Polk County, Florida in conformity with accounting principles generally accepted in the United States of America. There are no separate legal entities (component units) for which the Sheriff is financially accountable.

The legislative and governing body of the county is the five-member Board of County Commissioners. Each county commissioner is elected on a county-wide basis for a four-year term of office and each county commissioner is a resident of their commission district. Polk County became a Home Rule Charter County on January 1, 1999, with an appointed county manager, and with separate legislative and executive functions. The county manager is the head of the administrative branch of county government and is responsible to the Board of County Commissioners for the proper administration of all affairs of the County, except for those powers, duties and functions residing, as specified by law, with the elected constitutional officers.

The Sheriff is the chief law enforcement officer of Polk County. He is a conservator of the peace; expressly empowered to suppress disturbances and to command the assistance of others in the furtherance of his duties. Additionally, he executes all process, both civil and criminal, within the County and is responsible for the management of the County detention facilities.

These financial statements are fund financial statements that have been prepared in conformity with the reporting guidelines established by the Governmental Accounting Standards Board (GASB) and accounting practices prescribed by the Auditor General, State of Florida. The basic financial statements for the County as a whole, which includes the funds of the Sheriff, are prepared in conformity with accounting principles generally accepted in the United States of America (GAAP).

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Measurement Focus, Basis of Accounting, and Basis of Presentation

The accounts of the governmental funds are maintained on the modified accrual basis. Under the modified accrual basis, expenditures are recorded at the time liabilities are incurred, and revenues are recorded when received in cash or when they are considered both measurable and available and as such, are susceptible to accrual. For this purpose, the Sheriff considers revenues to be available if they are collected within 60 days after year-end with the exception of grants, which have a period of availability of one year. Grants are recognized as revenue as soon as all eligibility requirements have been met. Expenditures are recorded when the related fund liability is incurred, except for compensated absences, which are recognized as expenditures to the extent they have matured.

The custodial funds use the economic resources measurement focus and the accrual basis of accounting.

Description of Funds

The accounting records are organized for reporting purposes on the basis of governmental funds and a fiduciary funds.

Governmental Funds

Major Fund

General Fund – The General Fund is the general operating fund of the Sheriff. It is used to account for all financial resources, except for those required to be accounted for in another fund.

Inmate Welfare Fund – This fund accounts for the monies collected from commissary and canteen sales commissions, and is governed by the provisions of Section 951.23, *Florida Statute*.

Nonmajor Funds

Special Revenue Funds – The Special Revenue Funds account for the proceeds of specific revenue sources that are legally restricted or committed to expenditures for specified purposes. These funds include expenditures for special revenue grants.

Law Enforcement Education Fund – These funds account for revenues from $2.50 and $2.00 court costs assessments pursuant to Section 938.15, *Florida Statutes* as outlined in Section 318.18, *Florida Statute*, $85.00 domestic violence surcharge as outlined in Section 938.08, *Florida Statute*, and the $5.00 animal control fee assessment pursuant to Polk County Ordinance 10-001, section 6. These revenues are used for the purpose of education and training of Law Enforcement, Detention and Support personnel.

Law Enforcement Trust Fund – These funds account for revenues from local forfeiture proceedings pursuant to Section 932.7055, *Florida Statute*, and federal civil assets forfeitures and sharing programs of Department of Justice and Department of Treasury per the U.S. Department of Justice Guide to Equitable Sharing.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Governmental Funds (Continued)

Fiduciary Funds

Custodial Funds – The Custodial Funds are used to account for assets held by the Sheriff as an agent for individuals, private organizations, and other governments. The Sheriff's Custodial Funds are: Fees and Suspense Fund; Inmate Fund; and Fines and DRDs Fund.

Budgets and Budgetary Accounting

The following are the procedures followed by the Sheriff in establishing the budget:

a) On or before May 1 of each year, the Sheriff submits an annual budget for the operations of his office to the Board of County Commissioners. After the budget has been reviewed and approved by the Board of County Commissioners, it becomes the operating budget for the ensuing fiscal year.

b) The General Fund budget is prepared on the modified accrual basis of accounting.

c) The budget for the Sheriff is prepared, adopted and administered in accordance with Sections 30.49 and 129.03, *Florida Statutes*.

d) Any subsequent amendments to the budget must be approved by the Board of County Commissioners. The annual budget serves as the legal authorization for expenditures.

e) Section 129.07, *Florida Statutes*, provides that only expenditures in excess of total fund budgets are unlawful.

f) Unused appropriations lapse at the end of each fiscal year.

g) Formal budgetary integration is employed as a management control device for the General Fund. Budgetary Control is maintained by fund at the departmental expenditure level. Budgetary changes are made at the discretion of the Sheriff. Management uses a monthly budget variance report that analyzes year-to-date expenditures by category and fund and projects the year-end budget surplus or deficit.

h) Budgets for the Special Revenue Funds and Other Governmental Funds are not required legally and are, therefore, not prepared.

i) The original budget is the first complete appropriated budget. The final budget is the original budget adjusted by all reserves, transfers, allocations, supplemental appropriations, and other legally authorized changes applicable to the fiscal year, whenever legally authorized.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Capital Assets

Capital assets purchased by the Sheriff are recorded as capital outlay expenditures. Ownership of all capital assets is vested in the Polk County, Florida Board of County Commissioners as provided by Chapter 274, *Florida Statutes*. The Sheriff maintains custodial responsibility for the capital assets used by his office. Capital assets are valued at historical cost or estimated historical cost if actual historical cost is not available. Donated capital assets are valued at their estimated acquisition value on the date received. The Sheriff's policy is to capitalize expenditures for equipment with a life of more than one year and cost of greater than $5,000. However, certain items that are usually purchased in large quantities, such as computers, firearms, and radios, are considered capital assets even when their individual acquisition cost is under the $5,000 threshold. The Sheriff's expenditures for building renovations is considered capital if the renovation project exceeds $5,000. No depreciation expense has been provided on capital assets in these financial statements. However, depreciation expense on these assets is recorded in the basic financial statements of Polk County, Florida.

Right-to-use assets are recorded as capital outlay expenditures. Lease assets are initially measured at the present value of payments expected to be made during the lease term, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. No depreciation expense has been provided on Right-to-use assets in these financial statements. However, depreciation expense on these assets is recorded in the basic financial statements of Polk County, Florida.

Subscription Based Information Technology Arrangements (SBITA) assets are recorded as capital outlay expenditures. SBITA assets are initially measured as the sum of the present value of payments expected to be made during the subscription term, payments associated with the SBITA contract made to the SBITA vendor at the commencement of the subscription term, when applicable, and capitalizable implementation costs, less any SBITA vendor incentives received from the SBITA vendor at the commencement of the SBITA term. No amortization expense has been provided on SBITA assets in these financial statements. However, amortization expense on these assets is recorded in the basic financial statements of Polk County, Florida.

Excess Fees

Chapter 30, *Florida Statutes*, requires that any excess of revenues over expenditures in the General Fund (excess fees) held by the Sheriff at the end of each fiscal year shall be refunded to Polk County, Florida Board of County Commissioners. Therefore, the excess of revenues over expenditures in the General Fund at the end of each fiscal year is reflected as a transfer of excess fees on the statement of revenues, expenditures and changes in fund balances, and the related liability is recorded as due to Polk County, Florida Board of County Commissioners.

Cash and Investments

All funds participate in the pooled cash and investments program for the purpose of maximizing investment yields. The earnings of the pool are allocated on a monthly basis to individual funds based upon their average monthly balance in the pool.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Due to/from Other Funds

Amounts receivable from or payable to other funds are reflected in the accounts of the fund until liquidated by payment or authorized interfund transactions.

Receivables, Net

Receivables include amounts due from services provided under various agreements. All receivables are current. Based on estimated collectability, the allowance for uncollectible amounts related to stipends paid to persons in the training academy is $915,989, which is equal to the receivable of $915,989. All other receivables are considered to be collectible and, therefore, no other allowance for doubtful accounts is considered necessary by management.

Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in the financial statements. Prepaid items are generally accounted for using the consumption method. These are not available expendable resources.

Fund Balance and Spending Policies

In accordance with GASB Statement No. 54 – *Fund Balance Reporting and Governmental Fund Type Definitions*, governments are required to classify fund balance in governmental funds as nonspendable, restricted, committed, assigned, and unassigned. The following are the definitions of the fund balance classifications:

Nonspendable – amounts that cannot be spent either because they are in nonspendable form or because they are legally or contractually required to be maintained intact.

Restricted – amounts that can be spent only for specific purposes because of constitutional provisions, charter requirements or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

Committed – amounts that can be used only for specific purposes determined by a formal action of the Sheriff. As the Sheriff is an elected official responsible for the activities of the Sheriff's office, he is the highest level of decision making authority and any official order from the Sheriff would be required to authorize commitment of fund balance.

Assigned – amounts that do not meet the criteria to be classified as restricted or committed but that are intended to be used for specific purposes. Under the Sheriff's general orders, only the executive director has been given the authority to assign fund balance for a specific purpose.

Unassigned – all other spendable amounts.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Fund Balance and Spending Policies (Continued)

The Sheriff has implemented fund balance and spending policies to clearly define the process for tracking the various classifications of fund balance. The policy states when a general fund expenditure is incurred and where restricted, committed, assigned, or unassigned amounts are available to be used, the Sheriff will first use restricted amounts, then committed amounts, then assigned amounts, and finally unassigned amounts. All other funds in which fund expenditure is incurred and where restricted, committed, assigned, or unassigned amounts are available to be used, the Sheriff will first use unassigned amounts, then assigned amounts, then committed amounts, and finally restricted amounts.

Accrued Compensated Absences

Vacation and Sick Leave Plan

Full-time employees earn annual leave at varying rates depending upon length of service as follows:

Rank	Length of Service	Annual Leave Earned
Major and Above	0 and Above	240 Hours
Below Major	1 to 4 Years	96 Hours
	5 to 9 Years	120 Hours
	10 to 14 Years	160 Hours
	15 to 19 Years	180 Hours
	20 to 24 Years	200 Hours
	25 and Above Years	240 Hours

For employees hired prior to January 1, 1997, the maximum permissible accumulation of vacation leave is 36 times the monthly accrual rate. If hired after January 1, 1997, employees may accumulate vacation leave not to exceed 240 hours. At termination, employees in good standing are paid for any accumulated vacation leave.

Sick leave accumulates for full time employees at the rate of one day per calendar month and is cumulative. Employees hired after January 1, 1997 shall not be paid for accrued sick leave. However, if a full-time employee hired prior to January 1, 1997 leaves the Sheriff in good standing or retires, the employee shall be paid for accrued sick leave based on the following schedule:

Length of Service	Percentage of Sick Leave
15 to 19 Years	40 to 48%
20 to 24 Years	50 to 54%
25 to 29 Years	55 to 59%
30 and Above Years	60%

Total payable vacation and sick leave hours are multiplied by the current pay rate to determine the accrued liability. Employees are charged for the last day of vacation or sick leave when the leave is used. Thus, unless it is anticipated that vacation or sick will be used in excess of a normal year’s accumulation, no additional expenditures are accrued.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Accrued Compensated Absences (Continued)

Vacation and Sick Leave Plan (Continued)

The Sheriff does not, nor is the sheriff legally required to, accumulate expendable financial resources for these unmatured obligations. Accordingly, the liability for compensated absences is not reported in the governmental funds of the Sheriff, but rather reported in the basic financial statements for the Polk County, Florida.

Paid Time Off (PTO) Leave Plan

Full-time employees earn annual leave at varying rates, depending upon length of service. All members in the PTO plan accrue leave according to the following schedule:

Rank	Length of Service	PTO Leave Earned After January 1, 1997
Major and Above	0 and Above	288 Hours
Below Major	0 to 4 Years	144 Hours
	5 to 9 Years	168 Hours
	10 to 14 Years	192 Hours
	15 to 19 Years	216 Hours
	20 and Above Years	248.4 Hours

There is no maximum amount of paid time off leave hours a member may accumulate. Upon termination, the maximum that shall be paid out is based on the following schedule:

Length of Service	Members Hired January 1, 1997 to December 31, 2013	Members Hired January 1, 2014 and After
0 to 3 Years	Up to 240 Hours	None
4 to 5 Years	Up to 240 Hours	Up to 100 Hours
6 Years	Up to 240 Hours	Up to 200 Hours
7 to 9 Years	Up to 250 Hours	Up to 250 Hours
10 to 14 Years	Up to 300 Hours	Up to 300 Hours
15 to 19 Years	Up to 350 Hours	Up to 350 Hours
20 to 24 Years	Up to 400 Hours	Up to 400 Hours
25 and Above Years	Up to 480 Hours	Up to 480 Hours

Total payable PTO leave hours are multiplied by the current pay rate to determine the accrued liability. Employees are charged for the last day of PTO leave when the leave is used. Thus, unless it is anticipated that PTO will be used in excess of a normal year's accumulation, no additional expenditures are accrued.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Other Postemployment Benefit Obligations

The County provides certain health care benefits for retired employees. In accordance with Section 112.0801, *Florida Statutes,* and as authorized by the County Ordinance 2011-023, effective October 3, 2011, and County Ordinance 2017-037 effective July 25, 2017, the County offers retiring employees enrolled in the County's plans at the time of retirement and their covered dependents the opportunity to continue to participate in health and/or life insurance plans through the County's Retiree Benefits Program. The Sheriff participates with Polk County in offering retiring employees the opportunity to continue to participate in the County's health insurance plan. Other postemployment benefits, calculated in accordance with Governmental Accounting Standards Board Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, are reported in the financial statements of the County.

Use of Estimates

The preparation of the financial statements requires management of the Sheriff to make a number of estimates and assumptions relating to the reported amounts of assets and liabilities and the disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the period. Actual results could differ from those estimates.

Adoption of New Accounting Standards

In May 2020, the GASB issued GASB Statement No. 96, Subscription-Based Information Technology Arrangements. This standard defines a subscription-based information technology arrangement (SBITA); establishes that a SBITA results in a right-to-use subscription asset (an intangible asset) and a corresponding subscription liability; provides the capitalization criteria for outlays other than subscription payments, including implementation costs of a SBITA; and requires note disclosures regarding a SBITA.

The Sheriff adopted the requirements of the guidance effective October 1, 2022 and has applied the provisions of this standard to the beginning of the period of adoption.

NOTE 2 CASH AND INVESTMENTS

Custodial Credit Risk

Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it. At year-end, the Sheriff's deposits were entirely covered by federal depository insurance or guaranteed by qualified public depositories in Florida pursuant to Chapter 280.07, *Florida Statutes*. Under the Chapter, in the event of default by a participating financial institution (a qualified public depository), all participating institutions are obligated to reimburse the government entity for the loss.

Deposits

At September 30, 2023, the Sheriff's book balance of cash was $26,825,787, which includes $33,367 of cash on hand, and the bank balance was $27,031,283. The Sheriff's interest bearing bank balance is collateralized pursuant to Chapter 280, *Florida Statutes*. The remaining balances in such accounts are collateralized with the State Treasurer pursuant to Chapter 280, *Florida Statutes*.

Investments

The Sheriff is authorized to invest surplus funds in accordance with Chapter 218.415, *Florida Statutes*. This investment policy formally established guidelines and authorized the Sheriff to invest in the following:

a) the Local Government Surplus Funds Trust Fund, or any intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperation Act of 1969, in s. 163.01;
b) Securities and Exchange Commission registered money market funds with the highest credit quality rating from a nationally recognized rating agency;
c) interest bearing time deposits or savings accounts in qualified public depositories, as defined in s. 280.02, and
d) direct obligations of the U.S. Treasury.

There were no violations of legal or contractual provisions for deposits and investments during the year.

The Sheriff invests funds throughout the year with the Local Government Surplus Funds Trust Fund, "Florida PRIME" pool, an investment pool administered by the Florida State Board of Administration (SBA), under the regulatory oversight of the state of Florida. Investments in Florida PRIME are made pursuant to Chapter 125.31, *Florida Statutes.* Florida PRIME is considered a qualifying external investment pool that meets all of the necessary criteria to elect to measure all of the investments at amortized cost. Therefore, the fair value of the Sheriff's position in the pool is the same as the value of the pool shares. At September 30, 2023, the balance in Florida PRIME totaled $2,583,184,

NOTE 2 CASH AND INVESTMENTS (CONTINUED)

Investments (Continued)

The Sheriff's investment in the State Pool exposes it to custodial credit risk. Custodial credit risk is the risk that in the event of a failure of the counterparty to a transaction, the Sheriff will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment.

The Florida PRIME has adopted operating procedures consistent with the requirements for a SEC 2a7-like fund (as defined in GASB 31); therefore, the account balance should be considered the fair value of the investment. The Florida PRIME is rated by Standard and Poor's. The current rating is AAAm. The weighted average days to maturity (WAM) of the Florida PRIME at September 30, 2023 was 35 days. The weighted average life (WAL) of the Florida PRIME at September 30, 2023 was 75 days.

A portfolio's WAM reflects the average maturity in days based on final maturity or reset date, in the case of floating rate instruments. WAM measures the sensitivity of the local government investment pool to interest rate changes.

In accordance with GASB 79, as a participant in a qualifying external investment pool, the Sheriff should disclose the presence of any limitations or restrictions on withdrawals (such as redemption notice periods, maximum transaction amounts, and the qualifying external investment pool's authority) to impose liquidity fees or redemption gates in the notes to the financial statements.

With regard to redemption gates, Chapter 218.409(8)(a), *Florida Statutes*, states that "The principal, and any part thereof, of each account constituting the trust fund is subject to payment at any time from the monies in the trust fund. However, the Executive Director may, in good faith, on the occurrence of an event that has a material impact on liquidity or operations of the trust fund, for 48 hours limit contributions to or withdrawals from the trust fund to ensure that the Board can invest moneys entrusted to it in exercising its fiduciary responsibility. Such action must be immediately disclosed to all participants, the Trustees, the Joint Legislative Auditing Committee, and the Investment Advisory Council. The Trustees shall convene an emergency meeting as soon as practicable from the time the Executive Director has instituted such measures and review the necessity of those measures. If the Trustees are unable to convene an emergency meeting before the expiration of the 48-hour moratorium on contributions and withdrawals, the moratorium may be extended by the Executive Director until the Trustees are able to meet to review the necessity for the moratorium. If the Trustees agree with such measures, the Trustees shall vote to continue the measures for up to an additional 15 days. The Trustees must convene and vote to continue any such measures before the expiration of the time limit set, but in no case may the time limit set by the Trustees exceed 15 days."

NOTE 2 CASH AND INVESTMENTS (CONTINUED)

Investments (Continued)

With regard to liquidity fees, *Florida Statute* 218.409(4) provides authority for the SBA to impose penalties for early withdrawal, subject to disclosure in the enrollment materials of the amount and purpose of such fees. At present, no such disclosure has been made.

As of September 30, 2023, there were no redemption fees or maximum transaction amounts, or any other requirements that serve to limit a participant's daily access to 100% of their account value.

NOTE 3 LONG-TERM LIABILITIES

The following is a summary of changes in long-term liabilities for the Sheriff for the year ended September 30, 2023 which are reported in the basic financial statements of Polk County, Florida:

	October 1, 2022	Additions	Deletions	September 30, 2023	Due Within One Year
Compensated Absences	$ 10,027,723	$ 9,496,638	$ (9,496,638)	$ 10,027,723	$ 1,321,910
Lease Liability	958,264	915,799	(534,805)	1,339,258	519,323
Subscription-Based Information Technology*	4,010,072	2,235,003	(1,198,766)	5,046,309	1,144,401
	$ 14,996,059	$ 12,647,440	$ (11,230,209)	$ 16,413,290	$ 2,985,634

*Restated due to GASB 96

The Sheriff leases equipment as well as certain operating and office facilities for various terms under long-term, noncancelable lease agreements. The leases expire at various dates through 2031 and provide renewal options ranging from 12 months to 15 years.

NOTE 4 PENSION PLANS

Background

The Florida Retirement System (FRS) was created by Chapter 121, Florida Statutes, to provide a defined benefit pension plan for participating public employees. The FRS was amended in 1998 to add the Deferred Retirement Option Program under the defined benefit plan and amended in 2000 to provide a defined contribution plan alternative to the defined benefit plan for FRS members effective July 1, 2002. This integrated defined contribution pension plan is the FRS Investment Plan. Chapter 112, Florida Statutes, established the Retiree Health Insurance Subsidy (HIS) Program, a cost-sharing multiple-employer defined benefit pension plan, to assist retired members of any state-administered retirement system in paying the costs of health insurance.

NOTE 4 PENSION PLANS (CONTINUED)

Background (Continued)

Essentially all regular employees of the Sheriff are eligible to enroll as members of the state-administered FRS. Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. Such provisions may be amended at any time by further action from the Florida Legislature. The FRS is a single retirement system administered by the Florida Department of Management Services, Division of Retirement, and consists of the two cost-sharing, multiple-employer defined benefit plans and other nonintegrated programs. An annual comprehensive financial report of the FRS, which includes its financial statements, required supplementary information, actuarial report, and other relevant information, is available from the Florida Department of Management Services' Web site (www.dms.myflorida.com).

Florida Retirement System Pension Plan

Plan Description

The Florida Retirement System Pension Plan (FRS Plan) is a cost-sharing multiple-employer defined benefit pension plan, with a Deferred Retirement Option Program (DROP) for eligible employees. The general classes of membership are as follows:

- *Regular Class* – Members of the FRS who do not qualify for membership in the other classes.
- *Elected County Officers Class* – Members who hold specified elective offices in local government.
- *Senior Management Service Class (SMSC)* – Members in senior management level positions.
- *Special Risk Class* – Members who are special risk employees, such as law enforcement officers, meet the criteria to qualify for this class.

Employees enrolled in the FRS Plan prior to July 1, 2011, vest at six years of creditable service and employees enrolled in the FRS Plan on or after July 1, 2011, vest at eight years of creditable service. All vested members, enrolled prior to July 1, 2011, are eligible for normal retirement benefits at age 62 or at any age after 30 years of service, except for members classified as special risk who are eligible for normal retirement benefits at age 55, if vested, or at any age after 25 years of service. All members enrolled in the FRS Plan on or after July 1, 2011, once vested, are eligible for normal retirement benefits at age 65 or any time after 33 years of creditable service, except for members classified as special risk who are eligible for normal retirement benefits at age 55, if vested, or at any age after 25 years of service. Employees enrolled in the FRS Plan may include up to four years of credit for military service toward creditable service. The FRS Plan also includes an early retirement provision; however, there is a benefit reduction for each year a member retires before his or her normal retirement date. The FRS Plan provides retirement, disability, death benefits, and annual cost-of-living adjustments to eligible participants.

NOTE 4 PENSION PLANS (CONTINUED)

Florida Retirement System Pension Plan (Continued)

Plan Description (Continued)

DROP, subject to provisions of Section 121.091, Florida Statutes, permits employees eligible for normal retirement under the FRS Plan to defer receipt of monthly benefit payments while continuing employment with an FRS participating employer. An employee may participate in DROP for a period not to exceed 8 years after electing to participate, except that certain instructional personnel may participate for up to 10 years. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest. The net pension liability does not include amounts for DROP participants, as these members are considered retired and are not accruing additional pension benefits.

Benefits Provided

Benefits under the FRS Plan are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the five highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the eight highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on the retirement class to which the member belonged when the service credit was earned. Members are eligible for in-line-of-duty or regular disability and survivors' benefits.

As provided in Section 121.101, Florida Statutes, if the member is initially enrolled in the FRS before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is 3% per year. If the member is initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of 3% determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by 3%. FRS Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

Detailed information about the County's proportionate share of FRS's net pension liability, deferred outflows/inflows of resources, and pension expense are reported in the government-wide statements of the County.

Retiree Health Insurance Subsidy Program

Plan Description

The Retiree Health Insurance Subsidy Program (HIS Plan) is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, Florida Statutes, and may be amended by the Florida Legislature at any time. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

NOTE 4 PENSION PLANS (CONTINUED)

Retiree Health Insurance Subsidy Program (Continued)

Benefits Provided

Eligible retirees and beneficiaries received a monthly HIS payment of $7.50 for each year of creditable service completed at the time of retirement, with a minimum HIS payment of $45 and a maximum HIS payment of $225 per month, pursuant to Section 112.363, Florida Statutes. To be eligible to receive a HIS Plan benefit, a retiree under a state-administered retirement system must provide proof of health insurance coverage, which may include Medicare.

Detailed information about the County's proportionate share of HIS's net pension liability, deferred outflows/inflows of resources, and pension expense are reported in the government-wide statements of the County.

FRS Investment Plan

Plan Description

The Florida State Board of Administration (SBA) administers the defined contribution plan officially titled the FRS Investment Plan (Investment Plan). The Investment Plan is reported in the SBA's annual financial statements and in the state of Florida Annual Comprehensive Financial Report.

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. Sheriff employees participating in DROP are not eligible to participate in the Investment Plan. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular Class, Elected County Officers, etc.), as the FRS defined benefit plan.

Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.06% of payroll and by forfeited benefits of plan members.

NOTE 4 PENSION PLANS (CONTINUED)

FRS Investment Plan (Continued)

Benefits Provided

For all membership classes, employees are immediately vested in their own contributions and are vested after one year of service for employer contributions and investment earnings. If an accumulated benefit obligation for service credit originally earned under the FRS Pension Plan is transferred to the Investment Plan, the member must have the years of service required for FRS Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Nonvested employer contributions are placed in a suspense account for up to five years. If the employee returns to FRS-covered employment within the five-year period, the employee will regain control over their account. If the employee does not return within the five-year period, the employee will forfeit the accumulated account balance. For the fiscal year ended June 30, 2023, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the Sheriff.

After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided; the member may either transfer the account balance to the FRS Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the FRS Pension Plan, or remain in the Investment Plan and rely upon that account balance for retirement income.

Contributions

Participating employer contributions are based upon statewide rates established by the state of Florida. The Sheriff's contributions made to the plans during the years ended September 30, 2023, 2022, and 2021 were $27,229,690, $23,491,504, and $20,893,530, respectively, equal to the actuarially determined contribution requirements for each year.

Additional information about pension plans can be found in the County-wide financial statements.

NOTE 5 LEASES

Lessee Arrangements

The Sheriff leases assets for various terms under certain agreements that meet the definition of a lease under GASB Statement No. 87 – *Leases*. Detailed information about the Sheriff's leases can be found in the Polk County, Florida Annual Comprehensive Financial Report.

NOTE 5 LEASES (CONTINUED)

Leases entered into by the Sheriff are included as other financing sources and capital outlay expenditures in the Statement of Revenues, Expenditures, and Changes in Fund Balance in the year of inception. Payments made in accordance with the lease terms are reported as debt service expenditures in the Statement of Revenues, Expenditures, and Changes in Fund Balance as they are incurred.

During the year ended September 30, 2023, the Sheriff entered into leases in the amount of $915,799. During the year ended September 30, 2023, the Sheriff's principal and interest payments on leases totaled $643,411.

Total future minimum lease payments under lease agreements are as follows:

	Principal	Interest	Total
2024	$ 519,323	$ 39,895	$ 559,218
2025	522,865	22,396	545,261
2026	224,120	6,608	230,728
2027	27,012	1,362	28,374
2028	12,742	765	13,507
2029-2033	33,196	982	34,178
Total Minimum Lease Payments	$ 1,339,258	$ 72,008	$ 1,411,266

Lessor Arrangements

The Sheriff, acting as lessor, leases a secure call platform. During the year ended September 30, 2023, the Sheriff recognized $962,784 and $237,216 in lease revenue and interest revenue, respectively, pursuant to these contracts.

Total future minimum lease payments to be received under lease agreements are as follows:

	Principal	Interest	Total
2024	$ 1,337,902	$ 262,098	$ 1,600,000
2025	1,402,575	197,425	1,600,000
2026	1,470,374	129,626	1,600,000
2027	1,541,450	58,550	1,600,000
2028	396,866	3,134	400,000
Total Minimum Lease Payments	$ 6,149,167	$ 650,833	$ 6,800,000

NOTE 6 SUBSCRIPTION-BASED INFORMATION TECHNOLOGY ARRANGEMENTS

SBITAs entered into by the Sheriff are included as other financing sources and capital outlay expenditures in the Statement of Revenues, Expenditures, and Changes in Fund Balance in the year of inception. Payments made in accordance with the lease terms are reported as debt service expenditures in the Statement of Revenues, Expenditures, and Changes in Fund Balance as they are incurred.

During the year ended September 30, 2023, the Sheriff entered into SBITA in the amount of $2,357,678. During the year ended September 30, 2023, the Sheriff's principal and interest payments on leases totaled $1,330,955.

	Principal	Interest	Total
2024	$ 1,144,401	$ 224,977	$ 1,369,378
2025	1,166,945	170,433	1,337,378
2026	501,918	114,419	616,337
2027	488,028	89,816	577,844
2028	526,468	65,821	592,289
2029-2033	1,218,549	52,079	1,270,628
Total Minimum Subscription Payments	$ 5,046,309	$ 717,545	$ 5,763,854

NOTE 7 FUND BALANCE CLASSIFICATIONS

As of September 30, 2023, fund balances are composed of the following:

	General	Inmate Welfare	Nonmajor Governmental Funds	Total
Nonspendable:				
Prepaid Items	$ 658,140	$ 66,424	$ 103,397	$ 827,961
Restricted:				
Inmate Welfare	-	3,241,132	-	3,241,132
Law Enforcement Education	-	-	482,801	482,801
Law Enforcement Trust Fund Purposes	-	-	347,743	347,743
Restricted for Purpose of Grants	-	-	240,052	240,052
Total Restricted	-	3,241,132	1,070,596	4,311,728
Assigned Funds:				
Law Enforcement Education	-	-	2,752	2,752
Restricted for Purpose of Grants	-	-	20,381	20,381
Unassigned Funds	(658,140)	-	(46,777)	(704,917)
Total Fund Balances	$ -	$ 3,307,556	$ 1,150,349	$ 4,457,905

NOTE 8 CAPITAL ASSETS

Tangible personal property used by the Sheriff in operations is reported in the basic financial statements of Polk County, Florida.

State law requires the Sheriff to account for all tangible property used by the Sheriff. A summary of changes in capital assets for the year ended September 30, 2023:

	October 1, 2022	Additions	Disposals	Transfers	September 30, 2023
Capital Assets Not Depreciated:					
Construction-in-Progress	$ 449,299	$ 909,782	$ -	$ (84,065)	$ 1,275,016
Total Assets Not Depreciated	449,299	909,782	-	(84,065)	1,275,016
Capital Assets Depreciated:					
Autos and Aircraft	43,685,624	9,497,837	(6,017,922)	-	47,165,539
Radios and Equipment	1,457,012	552,858	(552,858)	-	1,457,012
Jail Fixtures and Equipment	2,346,316	247,799	(54,833)	-	2,539,282
Office Furniture and Equipment	16,278,416	630,556	(1,003,656)	84,065	15,989,381
Other Criminal and Investigative	16,180,810	1,045,430	(722,240)	-	16,504,000
Total Assets Depreciated	79,948,178	11,974,480	(8,351,509)	84,065	83,655,214
Less Accumulated Depreciation:					
Autos and Aircraft	29,081,714	4,563,836	(4,986,497)	-	28,659,053
Radios and Equipment	1,185,254	45,432	-	-	1,230,686
Jail Fixtures and Equipment	1,809,852	157,778	(54,833)	-	1,912,797
Office Furniture and Equipment	13,270,576	1,229,855	(987,672)	-	13,512,759
Other Criminal and Investigative	9,286,723	1,151,907	(558,904)	-	9,879,726
Total Accumulated Depreciation:	54,634,119	7,148,808	(6,587,906)	-	55,195,021
Total Assets Depreciated, Net	25,314,059	4,825,672	(1,763,603)	84,065	28,460,193
Right-to-Use Lease Assets:					
Right to Use - Leased Buildings	714,243	-	(56,355)	-	657,888
Right to Use - Leased Equipment	621,940	915,799	(234,625)	-	1,303,114
Total Right-to-Use Lease Assets	1,336,183	915,799	(290,980)	-	1,961,002
Less Accumulated Amortization:					
Right to Use - Leased Buildings	154,243	177,426	(56,355)	-	275,314
Right to Use - Leased Equipment	238,355	342,336	(234,625)	-	346,066
Total Accumulated Amortization:	392,598	519,762	(290,980)	-	621,380
Total Right-to-Use Lease Assets, Net	943,585	396,037	-	-	1,339,622
Subscription Based Information Technology Arrangement Assets:					
Subscription Based Information Technology Arrangements*	4,151,002	2,357,678	-	-	6,508,680
Less Accumulated Amortization:					
Subscription Based Information Technology Arrangements	-	1,315,163	-	-	1,315,163
Total Subscription Based Information Technology Arrangement Assets, Net	4,151,002	1,042,515	-	-	5,193,517
Total Capital Assets, Net	$ 30,857,945	$ 7,174,006	$ (1,763,603)	$ 22,546,135	$ 36,268,348

*Restated due to GASB 96

NOTE 9 DUE TO/FROM POLK COUNTY, FLORIDA

The amounts due from (to) the Board of County Commissioners and the Clerk of Courts as of September 30, 2023 are as follows:

Due from Board of County Commissioners		
General Fund	$	44,735
Nonmajor Governmental Funds		79,497
Total	$	124,232
Due to Board of County Commissioners		
General Fund	$	9,675,816
Inmate Welfare Fund		-
Nonmajor Governmental Funds		5
Total	$	9,675,821
Due from Clerk of Courts		
General Fund	$	127,105
Nonmajor Governmental Funds		415
Total	$	127,520
Due to Clerk of Courts		
General Fund	$	4,686
Total	$	4,686

NOTE 10 COMMITMENTS AND CONTINGENCIES

Litigation

Various suits and claims arising in the ordinary course of operations, some of which involve substantial amounts, are pending against the Sheriff. While the ultimate effect of such litigation cannot be ascertained at this time, in the opinion of counsel for the Sheriff, the liabilities which may arise from such action would not result in losses which would materially affect the financial position of the Sheriff or the results of its operations.

Contingencies

No accrual has been made in the financial statements for contingencies related to claims not yet asserted, because the amount cannot be reasonably estimated. In management's opinion, any such claims, if asserted, would not have a material adverse effect on the operations or financial position of the Sheriff.

NOTE 10 COMMITMENTS AND CONTINGENCIES (CONTINUED)

Federal and State Grant Programs

The Sheriff participates in a number of federal and state programs. Grant programs are subject to financial and compliance audits by the grantors or their representatives. Accordingly, the Sheriff's compliance with applicable grant requirements will be established at some future date. The amount, if any, of expenditures which may be disallowed by the granting agencies, cannot be determined at this time although the Sheriff expects such amounts, if any, to be immaterial.

NOTE 11 RELATED-PARTY TRANSACTIONS

Transactions with the Polk County Board of County Commissioners for the year ended September 30, 2023 were as follows:

Budget Appropriations – The General Fund of the Sheriff received appropriations in the amount of $203,902,463.

E911 – The General Fund of the Sheriff received E911 revenues in the amount of $200,000.

Other Revenue – The General Fund of the Sheriff received revenues in the amounts of $50,441 for charges for services, for the year ended September 30, 2023, from the Board of County Commissioners.

The Nonmajor Funds of the Sheriff received revenues in the amounts of $418,616 and $285,957 for fines and forfeitures and other charges for services, respectively, for the year ended September 30, 2023, from the Board of County Commissioners.

Fuel Expense – The General Fund of the Sheriff purchased fuel in the amount of $2,131,112.

NOTE 12 INTERLOCAL AGREEMENTS

The Sheriff has entered into interlocal agreements with local governmental entities. The interlocal agreements were formed to provide law enforcement services, law enforcement related telecommunications services and related information technology services within the related municipalities within Polk County, Florida. The Sheriff shall assign personnel to provide these services consistent with each interlocal agreement. The activity for these interlocal agreements is accounted for in the General Fund in Charges and Fees for Services.

NOTE 13 RISK MANAGEMENT

The Sheriff participates in the risk management program through the Polk County, Florida Board of County Commissioners under a local government risk management pool. The County is exposed to various risk of loss related to theft of, damage to and destruction of assets, errors and omissions, injuries to employees and natural disasters. A self-insurance program is effectively maintained by the County to administer insurance activities related to workers' compensation insurance, general and employment practices liability, auto liability and health. The County's self-insurance program covers operations of the Board of County Commissioners and the constitutional officers. Under the program, the County has retention limits for each type of claim, which is covered by commercial insurance purchased by the County.

Claim Type	County Coverage (Deductible/Self-insured Amount)	Excess Carrier's Coverage
Property	Deductible $1,000,000 except for as below:	$20,000,000 Named Windstorm
		$50,000,000 All Other Perils (AOP), except
		$100,000,000 AOP losses sustained at Courthouse
		$50,000,000 Builder's Risk
	Named Windstorm 3% of TIV	$25,000,000 Earthquake Aggregate
	with $5,000,000 Maximum	$20,000,000 Flood Aggregate
	$1,000,000 Builders Risk	$10,000,000 Flood Aggregate (zones A & V)
General and Employment Practices Liability	$1,500,000 Self-insurance Retention	$5,000,000 Per Occurrence
	Sovereign immunity limits:	$10,000,000 Aggregate
	$200,000 Any One Person	
	$300,000 Any One Claim	
General and Auto Liability	$1,500,000 Self-insured Retention	$5,000,000 Per Occurrence
	Sovereign immunity limits:	
	$200,000 Any One Person	
	$300,000 Any One Claim	
Employee Health	$1,000,000 Self-insurance Retention	Unlimited Stop Loss
Workers Compensation	$1,500,000 Self-insured Retention	Workers Compensation Statutory
	$1,000,000 Employers Liability	Employers Liability - No Excess Coverage

NOTE 14 SHERIFF'S SALARY

The Sheriff's salary is in accordance with Chapter 145 of the *Florida Statutes* for the year ended September 30, 2023. Per *Florida Statutes*, the Sheriff's allowed base salary was $213,349 with Qualification and Education Incentive pay of $2,000 and $1,560, respectively.

NOTE 15 CHANGE IN ACCOUNTING PRINCIPLE

During the year ended September 30, 2023, the Sheriff adopted GASB Statement No. 96, *Subscription Based Information Technology Arrangements*. This change requires the restatement of the beginning balances for Note 3 – Long-Term Liabilities and Note 8 – Capital Assets as follows:

	Balance
Note 3 - Long-Term Liabilities September 30, 2022 as Previously Reported	$ 10,985,987
Cumulative Effect of Application of GASB Statement No. 96	4,010,072
Note 3 - Long-Term Liabilities Beginning Balance as Restated	$ 14,996,059

	Beginning Balance
Note 8 - Capital Assets Total Subscription Based Information Technology Arrangement Assets: September 30, 2022 as Previously Reported	$ -
Cumulative Effect of Application of GASB Statement No. 96	4,151,002
Note 8 - Capital Assets Total Assets Beginning Balance as Restated	$ 4,151,002

COMBINING SCHEDULES

POLK COUNTY SHERIFF
COMBINING SCHEDULE OF FIDUCIARY NET POSITION – CUSTODIAL FUNDS
SEPTEMBER 30, 2023

	Custodial Funds			Total Custodial Funds
	Fees and Suspense	Fines and DRDs	Inmate	
ASSETS				
Cash and Investments	$ 293,288	$ -	$ 162,553	$ 455,841
Due from Individuals and Businesses	342,135	-	16,573	358,708
Due from Other Governments	9,850	-	-	9,850
Total Assets	$ 645,273	$ -	$ 179,126	$ 824,399
LIABILITIES AND FIDUCIARY NET POSITION				
LIABILITIES				
Due to Other Governments	$ 12,853	$ -	$ -	$ 12,853
Due to Individuals and Businesses	-	-	173	173
Deposits	510,469	-	-	510,469
Total Liabilities	523,322	-	173	523,495
FIDUCIARY NET POSITION	121,951	-	178,953	300,904
Total Liabilities and Fiduciary Net Position	$ 645,273	$ -	$ 179,126	$ 824,399

POLK COUNTY SHERIFF
COMBINING SCHEDULE OF CHANGES IN FIDUCIARY NET POSITION – CUSTODIAL FUNDS
YEAR ENDED SEPTEMBER 30, 2023

	Custodial Funds			Total
	Fees and Suspense	Fines and DRDs	Inmate	Custodial Funds
ADDITIONS				
Fines and Fees Collections:				
Individuals and Businesses	$ 1,399,371	$ -	$ -	$ 1,399,371
Other Governments	68,496	61,136	-	129,632
Contributions:				
Individuals and Businesses	-	-	5,008,498	5,008,498
Total Additions	1,467,867	61,136	5,008,498	6,537,501
DEDUCTIONS				
Payments of Fines and Fees	1,450,822	61,136	-	1,511,958
Canteen Purchases	-	-	2,832,422	2,832,422
Inmate Spending	-	-	836,288	836,288
Miscellaneous Charges	-	-	1,354,948	1,354,948
Total Deductions	1,450,822	61,136	5,023,658	6,535,616
NET INCREASE (DECREASE) IN FIDUCIARY NET POSITION	17,045	-	(15,160)	1,885
Total Net Position - Beginning of Year	104,906	-	194,113	299,019
FIDUCIARY NET POSITION - END OF YEAR	$ 121,951	$ -	$ 178,953	$ 300,904

POLK COUNTY SHERIFF
COMBINING BALANCE SHEET – NONMAJOR FUNDS
SEPTEMBER 30, 2023

	Special Revenue Funds	Law Enforcement Education	Law Enforcement Trust	Total Nonmajor Governmental Funds
ASSETS				
Cash and Investments	$ 383,520	$ 474,471	$ 346,534	$ 1,204,525
Due from Polk County, Florida:				
Board of County Commissioners	71,982	7,515	-	79,497
Due from Clerk of Courts	-	415	-	415
Due from Other Governments	75,214	1,552	-	76,766
Receivables, Net	975	1,600	1,209	3,784
Prepaid Items and Other Assets	10,317	92,580	500	103,397
Total Assets	$ 542,008	$ 578,133	$ 348,243	$ 1,468,384
LIABILITIES AND FUND BALANCE				
LIABILITIES				
Accounts Payable	$ 33,961	$ 942	$ -	$ 34,903
Accrued Liabilities	34,027	-	-	34,027
Due to Polk County, Florida:				
Board of County Commissioners	5	-	-	5
Due to Other Funds	127,872	45,835	-	173,707
Due to Other Governments	179	-	-	179
Unearned Revenue	75,214	-	-	75,214
Total Liabilities	271,258	46,777	-	318,035
FUND BALANCES				
Nonspendable	10,317	92,580	500	103,397
Restricted	240,052	482,801	347,743	1,070,596
Assigned	20,381	2,752	-	23,133
Unassigned	-	(46,777)	-	(46,777)
Total Fund Balances	270,750	531,356	348,243	1,150,349
Total Liabilities and Fund Balances	$ 542,008	$ 578,133	$ 348,243	$ 1,468,384

POLK COUNTY SHERIFF
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – NONMAJOR FUNDS
YEAR ENDED SEPTEMBER 30, 2023

	Special Revenue Funds	Law Enforcement Education	Law Enforcement Trust	Total Nonmajor Governmental Funds
REVENUES				
Charges for Services	$ 462,424	$ 192,381	$ -	$ 654,805
Intergovernmental	252,196	2,085	-	254,281
Miscellaneous	91,678	694	4,258	96,630
Sale of Capital Assets	-	-	26,139	26,139
Fines and Forfeitures	34,300	-	52,246	86,546
Interest	9,130	22,003	14,231	45,364
Total Revenues	849,728	217,163	96,874	1,163,765
EXPENDITURES				
Public Safety:				
Personnel Services	535,514	-	-	535,514
Operating	296,356	270,407	49,877	616,640
Capital Outlay	-	280,474	231,192	511,666
Total Expenditures	831,870	550,881	281,069	1,663,820
NET CHANGE IN FUND BALANCES	17,858	(333,718)	(184,195)	(500,055)
Fund Balances - Beginning of Year	252,892	865,074	532,438	1,650,404
FUND BALANCES - END OF YEAR	$ 270,750	$ 531,356	$ 348,243	$ 1,150,349

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SUPPLEMENTAL REPORTS

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INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Honorable Grady C. Judd
Sheriff
Polk County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of each major fund and aggregate remaining information of the Polk County, Florida Sheriff (Sheriff), as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the Sheriff's financial statements, and have issued our report thereon dated March 4, 2024.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Sheriff's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Sheriff's internal control. Accordingly, we do not express an opinion on the effectiveness of the Sheriff's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

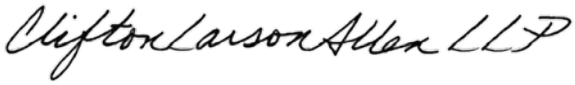
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Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Sheriff's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Sheriff's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



CliftonLarsonAllen LLP

Lakeland, Florida
March 4, 2024

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MANAGEMENT LETTER

Honorable Grady C. Judd
Sheriff
Polk County, Florida

We have audited the financial statements of each major fund and the aggregate remaining fund information of the Polk County, Florida Sheriff (Sheriff), as of and for the year ended September 30, 2023 and have issued our report thereon dated March 4, 2024.

Auditors' Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and Chapter 10.550, Rules of the Auditor General.

Other Reports and Schedule

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* and Independent Accountant's Report on an examination conducted in accordance with AICPA *Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports and schedule, which are dated March 4, 2024, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. In connection with our audit, we did not have any such findings.

Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. See Note 1 in notes to the financial statements.

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Honorable Grady C. Judd
Polk County Sheriff

Financial Management

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, federal and other granting agencies, the Sheriff, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

CliftonLarsonAllen LLP

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Lakeland, Florida
March 4, 2024

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INDEPENDENT ACCOUNTANTS' REPORT

Honorable Grady C. Judd
Sheriff
Polk County, Florida

We have examined the Polk County, Florida Sheriff's (the Sheriff) compliance with Section 218.415, *Florida Statutes*, regarding the investment of public funds during the year ended September 30, 2023. Management of the Sheriff is responsible for the Sheriff's compliance with the specified requirements. Our responsibility is to express an opinion on the Sheriff's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Sheriff complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the Sheriff complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to this engagement.

Our examination does not provide a legal determination on the Sheriff's compliance with specified requirements.

In our opinion, the Sheriff complied, in all material respects, with Section 218.415, *Florida Statutes*, regarding the investment of public funds during the year ended September 30, 2023.

This report is intended solely for the information and use of the Sheriff and the Auditor General, State of Florida, and is not intended to be, and should not be, used by anyone other than these specified parties.

CliftonLarsonAllen LLP

CliftonLarsonAllen LLP

Lakeland, Florida
March 4, 2024

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POLK COUNTY, FLORIDA
SUPERVISOR OF ELECTIONS

FINANCIAL STATEMENTS
AND SUPPLEMENTAL REPORTS

YEAR ENDED SEPTEMBER 30, 2023



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POLK COUNTY, FLORIDA
SUPERVISOR OF ELECTIONS
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INDEPENDENT AUDITORS' REPORT

Honorable Lori Edwards
Supervisor of Elections
Polk County, Florida

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of each major fund of the Polk County, Florida, Supervisor of Elections (Supervisor), as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the Supervisor's financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of each major fund of the Supervisor as of September 30, 2023, and the respective changes in financial position and the budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Supervisor and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis of Matter

As discussed in Note 1, the financial statements of the Supervisor referred to above were prepared solely for the purpose of complying with the Rules of the Auditor General of the State of Florida. In conformity with the Rules, the financial statements are intended to present the financial position, the changes in financial position and changes in financial position of each major fund, only for that portion of the major funds of Polk County, Florida that is attributable to the transactions of the Supervisor. They do not purport to, and do not, present fairly the financial position as of September 30, 2023, the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

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Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.

- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Supervisor's internal control. Accordingly, no such opinion is expressed.

- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

Required Supplementary Information

Management has omitted management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated March 11, 2024 on our consideration of the Supervisor's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Supervisor's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Supervisor's internal control over financial reporting and compliance.

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Lakeland, Florida
March 11, 2024

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POLK COUNTY, FLORIDA
SUPERVISOR OF ELECTIONS
BALANCE SHEET – GOVERNMENTAL FUNDS
SEPTEMBER 30, 2023

	General	Special Revenue Grants	Total
ASSETS			
Cash and Cash Equivalents	$ 362,420	$ 334,820	$ 697,240
Prepaid Items	235,208	-	235,208
Total Assets	$ 597,628	$ 334,820	$ 932,448
LIABILITIES AND FUND BALANCES			
LIABILITIES			
Vouchers Payable	$ 513,550	$ -	$ 513,550
Accrued Liabilities	84,078	-	84,078
Total Liabilities	597,628	-	597,628
FUND BALANCES			
Nonspendable	235,208	-	235,208
Restricted	-	334,820	334,820
Unassigned	(235,208)	-	(235,208)
Total Fund Balances	-	334,820	334,820
Total Liabilities and Fund Balances	$ 597,628	$ 334,820	$ 932,448

See accompanying Notes to Financial Statements.

POLK COUNTY, FLORIDA
SUPERVISOR OF ELECTIONS
STATEMENT OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS
YEAR ENDED SEPTEMBER 30, 2023

	General	Special Revenue Grants	Total
REVENUES			
Intergovernmental	$ -	$ 181,664	$ 181,664
Charges for Services	71,099	-	71,099
Interest	-	16,438	16,438
Total Revenues	71,099	198,102	269,201
EXPENDITURES			
General Government:			
Personnel Services	2,537,666	49,623	2,587,289
Operating	1,862,926	91,272	1,954,198
Capital Outlay	361,479	181,664	543,143
Debt Service:			
Principal	9,997	-	9,997
Interest	513	-	513
Total Expenditures	4,772,581	322,559	5,095,140
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(4,701,482)	(124,457)	(4,825,939)
Other Financing Sources (Uses):			
Transfer In from Polk County, Florida Board of County Commissioners	4,700,048	16,662	4,716,710
Lease Proceeds	1,434	-	1,434
Total Other Financing Sources	4,701,482	16,662	4,718,144
NET CHANGE IN FUND BALANCES	-	(107,795)	(107,795)
Fund Balances - Beginning of Year	-	442,615	442,615
FUND BALANCES - END OF YEAR	$ -	$ 334,820	$ 334,820

See accompanying Notes to Financial Statements.

POLK COUNTY, FLORIDA
SUPERVISOR OF ELECTIONS
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL – GENERAL FUND
YEAR ENDED SEPTEMBER 30, 2023

	Budget			Variance with Final Budget - Positive (Negative)
	Original	Final	Actual	
REVENUES				
Charges for Services	$ -	$ -	$ 71,099	$ 71,099
EXPENDITURES				
General Government:				
Personnel Services	3,009,213	3,009,213	2,537,666	471,547
Operating	2,265,379	1,914,823	1,862,926	51,897
Capital Outlay	20,000	360,044	361,479	(1,435)
Debt Service:				
Principal	-	9,739	9,997	(258)
Interest	-	773	513	260
Total Expenditures	5,294,592	5,294,592	4,772,581	522,011
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(5,294,592)	(5,294,592)	(4,701,482)	593,110
OTHER FINANCING SOURCES				
Transfer In from Polk County, Florida Board of County Commissioners	5,294,592	5,294,592	4,700,048	(594,544)
Lease Proceeds	-	-	1,434	1,434
Total Other Financing Sources	5,294,592	5,294,592	4,701,482	(593,110)
NET CHANGE IN FUND BALANCE	-	-	-	-
Fund Balance - Beginning of Year	-	-	-	-
FUND BALANCE - END OF YEAR	$ -	$ -	$ -	$ -

See accompanying Notes to Financial Statements.

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NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Polk County, Florida is a political subdivision of the State of Florida governed by the State Constitution and general laws of the State of Florida.

The legislative and governing body of the County is the five-member Board of County Commissioners. Each County Commissioner is elected on a countywide basis for a four-year term of office and each County Commissioner is a resident of their Commission District. Polk County became a Home Rule Charter County on January 1, 1999, with an appointed County Manager, and with separate legislative and executive functions. The County Manager is the head of the administrative branch of county government and is responsible to the Board of County Commissioners for the proper administration of all affairs of the County, except for those powers, duties and functions residing, as specified by law, with the elected constitutional officers.

There are six offices elected countywide which are as follows: Board of County Commissioners composed of five (5) members, Supervisor of Elections, Clerk of the Circuit Court, Property Appraiser, Sheriff, and Tax Collector.

Reporting Entity

The Supervisor of Elections (Supervisor) is a County Agency and a local governmental entity pursuant to Article 8, Section 1(d), of the Constitution of the State of Florida. For financial statement and reporting purposes, the Supervisor does not meet the definition of a legally separate organization and is not considered to be a component unit. The Supervisor is considered to be a part of the primary government of Polk County, Florida (the County).

These financial statements presented include the general fund and the special revenue grants fund of the Supervisor's office. The accompanying financial statements have been prepared for the purpose of complying with Section 218.39(2), *Florida Statutes*, and Chapter 10.550, *Rules of the Florida Auditor General – Local Governmental Entity Audits*, which allows the Supervisor to only present fund financial statements. These financial statements present only the portion of the funds of Polk County, Florida that are attributable to the Supervisor. They are not intended to present fairly the financial position and results of operations of Polk County, Florida in conformity with accounting principles generally accepted in the United States of America.

The Supervisor is the official custodian of the registration books and has the exclusive control of matters pertaining to registration of electors and the administration of elections. These financial statements present all fund types of the Supervisor, and are not meant to represent Polk County, Florida as a whole.

The accounting policies of the Supervisor conform to accounting principles, as applicable to governmental units generally accepted in the United States of America. The accompanying summary of significant accounting policies is presented to assist the reader in interpreting the financial statements and other data in this report. These policies, as presented, should be viewed as an integral part of the accompanying financial statements.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Measurement Focus, Basis of Accounting, and Basis of Presentation

The accounts of the governmental funds are maintained on the modified accrual basis. Under the modified accrual basis, expenditures are recorded at the time liabilities are incurred, and revenues are recorded when received in cash or when they are considered measurable and available and as such, are susceptible to accrual. For this purpose, the Supervisor considers revenues to be available if they are collected within 60 days after year-end with the exception of grants, which have a period of availability of one year. Grants are recognized as revenue as soon as all eligibility requirements have been met. Expenditures are recorded when the related fund liability is incurred, except for compensated absences, which are recognized as expenditures to the extent they have matured.

Description of Funds

The accounting records are organized for reporting purposes on the basis of governmental funds.

General Fund – the general fund is the primary operating fund of the Supervisor. It is used to account for all revenues and expenditures not required to be accounted for in another fund.

Special Revenue Grants Fund – the grants fund accounts for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes.

Capital Assets

Capital assets purchased by the Supervisor are recorded as capital outlay expenditures and are capitalized in the basic financial statements of Polk County, Florida rather than in the governmental funds of the Supervisor. Ownership of all capital assets is vested in the Polk County Board of County Commissioners as provided by Chapter 274, *Florida Statutes*. The Supervisor's policy is to capitalize expenditures for assets with a life of more than one year and cost of greater than $5,000.

Fund Balance and Spending Policies

In accordance with GASB Statement No. 54 – *Fund Balance Reporting and Governmental Fund Type Definitions*, governments are required to classify fund balance in governmental funds as nonspendable, restricted, committed, assigned, and unassigned. The following are the definitions of the fund balance classifications:

Nonspendable – amounts that cannot be spent either because they are in nonspendable form or because they are legally or contractually required to be maintained intact.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Fund Balance and Spending Policies (Continued)

Restricted – amounts that can be spent only for specific purposes because of constitutional provisions, charter requirements or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

Committed – amounts that can be used only for specific purposes determined by a formal action of the Supervisor. As the Supervisor is an elected official responsible for the activities of the Supervisor's office, she is the highest level of decision-making authority and an official order from the Supervisor would be required to authorize commitment of fund balance.

Assigned – amounts that do not meet the criteria to be classified as restricted or committed but that are intended to be used or specific purposes.

Unassigned – all other spendable amounts.

The Supervisor has implemented fund balance and spending policies to clearly define the process for tracking the various classifications of fund balance. The policy states when general fund expenditure is incurred, the Supervisor will first use restricted amounts, then committed amounts, then assigned amounts, and finally unassigned amounts. All other funds in which fund expenditures are incurred, the Supervisor will first use unassigned amounts, then assigned amounts, then committed amounts, and finally restricted amounts.

Accrued Compensated Absences

The amounts of unpaid vacation and sick leave accumulated by employees are accrued as current year expenditures for amounts that would normally be liquidated with expendable available financial resources. Total available vacation and sick leave hours are multiplied by the current pay rate to determine the accrued liability. The Supervisor uses the last-in, first-out (LIFO) method of recognizing the use of vacation and sick hours. Employees are charged for the last day of vacation or sick leave earned when the leave is used. Thus, unless it is anticipated that vacation or sick leave will be used in excess of a normal year's accumulation, no additional expenditures are accrued.

The Supervisor does not, nor is legally required to accumulate financial resources for these unmatured obligations. Accordingly, the liability for compensated absences is not reported in the general fund of the Supervisor, but rather is reported in the basic financial statements of Polk County, Florida.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Other Postemployment Benefit Obligations

The County provides certain health care benefits for retired employees. In accordance with Section 112.0801, *Florida Statutes,* and as authorized by the County Ordinance 2011-023, effective October 3, 2011, and County Ordinance 2017-037 effective July 25, 2017, the County offers retiring employees enrolled in the County's plans at the time of retirement and their covered dependents the opportunity to continue to participate in health and/or life insurance plans through the County's Retiree Benefits Program. The Supervisor participates with Polk County in offering retiring employees the opportunity to continue to participate in the County's health insurance plan. Other postemployment benefits, calculated in accordance with Governmental Accounting Standards Board Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, are reported in the financial statements of the County.

Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in the financial statements. Prepaid items are generally accounted for using the consumption method. These are not available expendable resources.

Budgets and Budgetary Accounting

The following are the procedures followed in establishing the budget for the Supervisor's office:

1. On or before June 1 of each year, the Supervisor submits to the Board of County Commissioners a tentative budget for expenditures to be paid by the Board of County Commissioners on behalf of the Supervisor for the ensuing fiscal year.

2. Prior to September 1 of each year, the Supervisor submits a budget to the Board of County Commissioners for filing which includes proposed expenditures for the operations of the Supervisor and the means of financing operations. All appropriations are provided by the Board of County Commissioners.

3. Formal budgetary integration is employed as a management control device during the year for the General Fund.

4. Section 129.07, *Florida Statutes*, provides that only excesses of total fund budgets are unlawful.

5. Unused appropriations expire at the end of each fiscal year.

6. A budget for the Special Revenue Grants Fund is not legally required to be prepared by the Supervisor and is therefore not presented in the financial statements.

7. The original budget is the first complete appropriated budget. The final budget is the original budget adjusted by all reserves, transfers, allocations, supplemental allocations and legally authorized changes applicable to the fiscal year, whenever legally authorized.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Use of Estimates

The preparation of the financial statements requires management of the Supervisor to make a number of estimates and assumptions relating to the reported amounts of assets and liabilities and the disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the period. Actual results could differ from those estimates.

Unexpended Budget Balance Reverting to Board of County Commissioners

Section 218.36(2), Florida Statutes, requires that any excess of revenues over expenditures in the General Fund held by the Supervisor of Elections at the end of each fiscal year shall be remitted to the Board of County Commissioners. Therefore, the excess of revenues over expenditures in the General Fund at the end of each fiscal year is reflected as unexpended budget balance reverting to the Board of County Commissioners on the statement of revenues, expenditures and changes in the fund balance, and the related liability is included in due to constitutional officers. At September 30, 2023 there was no such excess.

Adoption of New Accounting Standard

In May 2020, the GASB issued GASB Statement No. 96, *Subscription-Based Information Technology Arrangements.* This standard defines a subscription-based information technology arrangement (SBITA); establishes that a SBITA results in a right-to-use subscription asset (an intangible asset) and a corresponding subscription liability; provides the capitalization criteria for outlays other than subscription payments, including implementation costs of a SBITA; and requires note disclosures regarding a SBITA.

The Supervisor adopted the requirements of the guidance effective October 1, 2022 and has elected to apply the provisions of this standard to the beginning of the period of adoption. Implementation of this standard did not have an impact on the Supervisor's financial statements.

NOTE 2 CASH AND CASH EQUIVALENTS

The Supervisor participates in the pooled cash and investments program of the Polk County, Florida, Board of County Commissioners for the purpose of maximizing investment yields. The earnings of the pool are allocated on a monthly basis to the individual funds of the Board of County Commissioners and the Supervisor based upon their average monthly balance in the pool.

Pooled cash and investments of the Board of County Commissioners determined to be available in excess of immediate needs is placed in investments in accordance with the Polk County Board of County Commissioners Investment Policy as amended October 4, 2016, under the guidelines of *Florida Statute* 218.415. Investments, which are primarily comprised of treasury notes and other U.S. obligations, certificates of deposit, and amounts invested in the State Board of Administration, are recorded at fair value.

NOTE 3 CAPITAL ASSETS

Capital assets used by the Supervisor in operations is reported in the financial statements of Polk County, Florida. The Supervisor maintains custodial responsibility for the capital assets used by the office. The following is a summary of changes in capital assets, which are reported in the basic financial statements of Polk County, Florida:

	October 1, 2022	Additions	Disposals	September 30, 2023
Capital Assets being Depreciated:				
Equipment	$ 905,955	$ 541,709	$ (2,035)	$ 1,445,629
Furniture	37,835	-	-	37,835
IT Equipment	311,651	-	(8,066)	303,585
Total Assets Depreciated	1,255,441	541,709	(10,101)	1,787,049
Less Accumulated Depreciation:				
Equipment	462,563	112,962	(2,035)	573,490
Furniture	35,648	595	-	36,243
IT Equipment	290,233	7,424	(8,066)	289,591
Total Accumulated Depreciation	788,444	120,981	(10,101)	899,324
Total Assets Depreciated, Net	466,997	420,728	-	887,725
Right-to-Use Lease Assets:				
Right to Use - Leased Equipment	25,679	1,434	-	27,113
Less Accumulated Amortization:				
Right to Use - Leased Equipment	9,136	10,636	-	19,772
Total Right-to-Use Lease Assets, Net	16,543	(9,202)	-	7,341
Total Capital Assets, Net	$ 483,540	$ 411,526	$ -	$ 895,066

NOTE 4 PENSION PLANS

Background

The Florida Retirement System (FRS) was created by Chapter 121, *Florida Statutes*, to provide a defined benefit pension plan for participating public employees. The FRS was amended in 1998 to add the Deferred Retirement Option Program under the defined benefit plan and amended in 2000 to provide a defined contribution plan alternative to the defined benefit plan for FRS members effective July 1, 2002. This integrated defined contribution pension plan is the FRS Investment Plan. Chapter 112, *Florida Statutes*, established the Retiree Health Insurance Subsidy (HIS) Program, a cost-sharing multiple-employer defined benefit pension plan, to assist retired members of any State-administered retirement system in paying the costs of health insurance.

NOTE 4 PENSION PLANS (CONTINUED)

Background (Continued)

Essentially all regular employees of the Supervisor are eligible to enroll as members of the State-administered FRS. Provisions relating to the FRS are established by Chapters 121 and 122*, Florida Statutes*; Chapter 112, Part IV, *Florida Statutes*; Chapter 238, *Florida Statutes*; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. Such provisions may be amended at any time by further action from the Florida Legislature. The FRS is a single retirement system administered by the Florida Department of Management Services, Division of Retirement, and consists of the two cost sharing, multiple employer defined benefit plans and other nonintegrated programs. A comprehensive annual financial report of the FRS, which includes its financial statements, required supplementary information, actuarial report, and other relevant information, is available from the Florida Department of Management Services' Web site (www.dms.myflorida.com).

Florida Retirement System Pension Plan

Plan Description

The Florida Retirement System Pension Plan (FRS Plan) is a cost-sharing multiple-employer defined benefit pension plan, with a Deferred Retirement Option Program (DROP) for eligible employees. The general classes of membership are as follows:

- *Regular Class* – Members of the FRS who do not qualify for membership in the other classes.
- *Elected County Officers Class* – Members who hold specified elective offices in local government.
- *Senior Management Service Class (SMSC)* – Members in senior management level positions.

Employees enrolled in the FRS Plan prior to July 1, 2011, vest at six years of creditable service and employees enrolled in the FRS Plan on or after July 1, 2011, vest at eight years of creditable service. All vested members, enrolled prior to July 1, 2011, are eligible for normal retirement benefits at age 62 or at any age after 30 years of service, except for members classified as special risk who are eligible for normal retirement benefits at age 55, if vested, or at any age after 25 years of service. All members enrolled in the FRS Plan on or after July 1, 2011, once vested, are eligible for normal retirement benefits at age 65 or any time after 33 years of creditable service, except for members classified as special risk who are eligible for normal retirement benefits at age 55, if vested, or at any age after 25 years of service. Employees enrolled in the FRS Plan may include up to four years of credit for military service toward creditable service. The FRS Plan also includes an early retirement provision; however, there is a benefit reduction for each year a member retires before his or her normal retirement date. The FRS Plan provides retirement, disability, death benefits, and annual cost-of-living adjustments to eligible participants.

NOTE 4 PENSION PLANS (CONTINUED)

Florida Retirement System Pension Plan (Continued)

DROP, subject to provisions of Section 121.091, *Florida Statutes*, permits employees eligible for normal retirement under the FRS Plan to defer receipt of monthly benefit payments while continuing employment with an FRS participating employer. An employee may participate in DROP for a period not to exceed 8 years after electing to participate, except that certain instructional personnel may participate for up to 10 years. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest. The net pension liability does not include amounts for DROP participants, as these members are considered retired and are not accruing additional pension benefits.

Benefits Provided

Benefits under the FRS Plan are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the five highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the eight highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on the retirement class to which the member belonged when the service credit was earned. Members are eligible for in-line-of-duty or regular disability and survivors' benefits.

As provided in Section 121.101, *Florida Statutes*, if the member is initially enrolled in the FRS before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is 3% per year. If the member is initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of 3% determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by 3%. FRS Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

Detailed information about the County's proportionate share of FRS's net pension liability, deferred outflows/inflows of resources, and pension expense are reported in the government-wide statements of the County.

Retiree Health Insurance Subsidy Program

Plan Description

The Retiree Health Insurance Subsidy Program (HIS Plan) is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, *Florida Statutes*, and may be amended by the Florida Legislature at any time. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

NOTE 4 PENSION PLANS (CONTINUED)

Retiree Health Insurance Subsidy Program (Continued)

Benefits Provided

Eligible retirees and beneficiaries received a monthly HIS payment of $7.50 for each year of creditable service completed at the time of retirement, with a minimum HIS payment of $45 and a maximum HIS payment of $225 per month, pursuant to Section 112.363, *Florida Statutes*. To be eligible to receive a HIS Plan benefit, a retiree under a State-administered retirement system must provide proof of health insurance coverage, which may include Medicare.

Detailed information about the County's proportionate share of HIS's net pension liability, deferred outflows/inflows of resources, and pension expense are reported in the government-wide statements of the County.

FRS Investment Plan

The Florida State Board of Administration (SBA) administers the defined contribution plan officially titled the FRS Investment Plan (Investment Plan). The Investment Plan is reported in the SBA's annual financial statements and in the State of Florida Annual Comprehensive Financial Report.

As provided in Section 121.4501, *Florida Statutes*, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. Supervisor employees participating in DROP are not eligible to participate in the Investment Plan. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular Class, Elected County Officers, etc.), as the FRS defined benefit plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.06% of payroll and by forfeited benefits of plan members.

NOTE 4 PENSION PLANS (CONTINUED)

FRS Investment Plan (Continued)

For all membership classes, employees are immediately vested in their own contributions and are vested after one year of service for employer contributions and investment earnings. If an accumulated benefit obligation for service credit originally earned under the FRS Pension Plan is transferred to the Investment Plan, the member must have the years of service required for FRS Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Nonvested employer contributions are placed in a suspense account for up to five years. If the employee returns to FRS-covered employment within the five-year period, the employee will regain control over their account. If the employee does not return within the five-year period, the employee will forfeit the accumulated account balance. For the fiscal year ended June 30, 2023, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the Supervisor.

After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided; the member may either transfer the account balance to the FRS Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the FRS Pension Plan or remain in the Investment Plan and rely upon that account balance for retirement income.

Contributions

Participating employer contributions are based upon statewide rates established by the State of Florida. The Supervisor's contributions made to the plans during the years ended September 30, 2023, 2022, and 2021 were $293,355, $278,634 and $282,829, respectively, equal to the actuarially determined contribution requirements for each year.

Additional information about pension plans can be found in the Polk County, Florida Annual Comprehensive Financial Report.

NOTE 5 LONG-TERM LIABILITIES

The following is a summary of the changes in long-term liabilities which are reported in the basic financial statements of Polk County, Florida.

	October 1, 2022	Additions	Deletions	September 30, 2023	Due Within One Year
Compensated Absences	$ 89,375	$ 145,030	$ (158,901)	$ 75,504	$ 75,504
Lease Liability	16,520	1,434	(9,997)	7,957	7,957
	$ 105,895	$ 146,464	$ (168,898)	$ 83,461	$ 83,461

The Supervisor leases equipment under long-term, noncancelable lease agreements. The leases expire at various dates in 2024 and provide renewal options ranging from 12 months to 3 years.

NOTE 6 LEASES

The Supervisor leases assets for various terms under certain agreements that meet the definition of a lease under GASB Statement No. 87 – *Leases*. Detailed information about the Supervisor's leases can be found in the Polk County, Florida Annual Comprehensive Financial Report.

Payments made in accordance with the lease terms are reported as debt service expenditures in the Statement of Revenues, Expenditures, and Changes in Fund Balance as they are incurred.

During the year ended September 30, 2023, the Supervisor's principal and interest payments on leases totaled $10,510.

Total future minimum lease payments under lease agreements are as follows:

	Principal	Interest	Total
2024	$ 7,957	$ 245	$ 8,202

NOTE 7 FUND BALANCE CLASSIFICATIONS

As of September 30, 2023, fund balances are composed of the following:

	General	Special Revenue Grants	Total
Nonspendable:			
Prepaid Items	$ 235,208	$ -	$ 235,208
Restricted:			
Restricted for Designated Use	-	334,820	334,820
Unassigned Funds	(235,208)	-	(235,208)
Total Fund Balances	$ -	$ 334,820	$ 334,820

NOTE 8 RELATED-PARTY TRANSACTIONS

Transactions with the Polk County, Florida, Board of County Commissioners for the year ended September 30, 2023 were as follows:

Budget Appropriations – The Board of County Commissioners provided appropriations to the Supervisor in the amount of $4,700,048 for personnel services, operating expenses, and capital outlay.

Fleet Expense – The General Fund of the Supervisor utilized the fleet services including fuel and repairs in the amount of $5,424 for the year ended September 30, 2023, from the Board of County Commissioners.

Information Technology Service Expense – The General Fund of the Supervisor utilized the IT services in the amount of $36,614 for the year ended September 30, 2023, from the Board of County Commissioners.

NOTE 9 COMMITMENTS AND CONTINGENCIES

Litigation

Various suits and claims arising in the ordinary course of operations, some of which may involve substantial amounts, are pending against the Supervisor. While the ultimate effect of such litigation cannot be ascertained at this time, in the opinion of counsel for the Supervisor, the liabilities which may arise from such action would not result in losses which would materially affect the financial position of the Supervisor or the results of its operations.

Contingencies

No accrual has been made in the financial statements for contingencies related to claims not yet asserted, because the amount cannot be reasonably estimated. In management's opinion, any such claims, if asserted, would not have a material adverse effect on the operations or financial position of the Supervisor.

NOTE 9 COMMITMENTS AND CONTINGENCIES (CONTINUED)

State Grant Programs

The Supervisor participates in a number of State programs. Grant programs are subject to financial and compliance audits by the grantors or their representatives. Accordingly, the Supervisor's compliance with applicable grant requirements will be established at some future date. The amount, if any, of expenditures which may be disallowed by the granting agencies, cannot be determined at this time, although the Supervisor expects such amounts, if any, to be immaterial.

NOTE 10 RISK MANAGEMENT

The Supervisor of Elections participates in the risk management program through the Polk County, Florida Board of County Commissioners under a local government risk management pool. There were no losses reported for the years ended September 30, 2023, 2022, nor 2021.

There have been no significant reductions in insurance coverage in the last year. Settled claims have not exceeded the insurance provided by third-party carriers in any of the last three years.

The County is exposed to various risk of loss related to theft of, damage to and destruction of assets, errors and omissions, injuries to employees and natural disasters. A self-insurance program is effectively maintained by the County to administer insurance activities related to workers' compensation insurance, general and employment practices liability, auto liability and health. The County's self-insurance program covers operations of the Board of County Commissioners and the constitutional officers. Under the program, the County has retention limits for each type of claim, which is covered by commercial insurance purchased by the County. The insurance coverages are summarized below.

Claim Type	County Coverage (Deductible/Self-insured Amount)	Excess Carrier's Coverage
Property	Deductible $1,000,000 except for as below: Named Windstorm 3% of TIV with $5,000,000 Maximum $1,000,000 Builders Risk	$ 60,000,000 Named Windstorm $ 50,000,000 All Other Perils (AOP), except $ 100,000,000 AOP losses sustained at Courthouse $ 50,000,000 Builder's Risk $ 25,000,000 Earthquake Aggregate $ 20,000,000 Flood Aggregate $ 10,000,000 Flood Aggregate (zones A & V)
General and Employment Practices Liability	$1,500,000 Self-insurance Retention Sovereign immunity limits: $200,000 Any One Person $300,000 Any One Claim	$ 5,000,000 Per Occurrence $ 10,000,000 Aggregate
General and Auto Liability	$1,500,000 Self-insured Retention Sovereign immunity limits: $200,000 Any One Person $300,000 Any One Claim	$ 5,000,000 Per Occurrence
Employee Health	$1,000,000 Self-insurance Retention	Unlimited Stop Loss
Workers Compensation	$1,500,000 Self-insured Retention $1,000,000 Employers Liability	Workers Compensation Statutory Employers Liability - No Excess Coverage

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SUPPLEMENTAL REPORTS

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INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Honorable Lori Edwards
Supervisor of Elections
Polk County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of each major fund of the Polk County, Florida, Supervisor of Elections (Supervisor), as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the Supervisor's basic financial statements, and have issued our report thereon dated March 11, 2024.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Supervisor's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Supervisor's internal control. Accordingly, we do not express an opinion on the effectiveness of the Supervisor's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that were not identified.

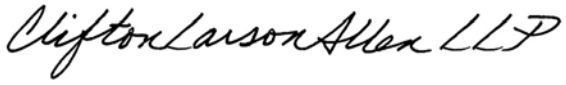
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Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Supervisor's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



CliftonLarsonAllen LLP

Lakeland, Florida
March 11, 2024

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CLAconnect.com

MANAGEMENT LETTER

Honorable Lori Edwards
Supervisor of Elections
Polk County, Florida

Report on Financial Statements

We have audited the financial statements of Polk County, Florida, Supervisor of Elections (Supervisor), as of and for the fiscal year ended September 30, 2023, and have issued our report thereon dated March 11, 2024.

Auditors' Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards,* issued by the Comptroller General of the United States and Chapter 10.550, Rules of the Auditor General.

Other Reporting Requirements

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards* and Independent Accountants' Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated March 11, 2024, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no findings and recommendations reported in the preceding annual financial audit report.

Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. See Note 1 in the notes to the financial statements. There were no component units to be reported in the financial statements.

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Financial Management

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Supervisor and applicable management, and is not intended to be, and should not be, used by anyone other than these specified parties.

CliftonLarsonAllen LLP

CliftonLarsonAllen LLP

Lakeland, Florida
March 11, 2024

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INDEPENDENT ACCOUNTANTS' REPORT

Honorable Lori Edwards
Supervisor of Elections
Polk County, Florida

We have examined the Polk County, Florida Supervisor of Elections' (Supervisor), compliance with Section 218.415, *Florida Statutes*, regarding the investment of public funds during the year ended September 30, 2023. Management of the Supervisor is responsible for the Supervisor's compliance with the specified requirements. Our responsibility is to express an opinion on the Supervisor's compliance with the specific requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Supervisor complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the Supervisor complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to this engagement.

Our examination does not provide a legal determination on the Supervisor's compliance with specified requirements.

In our opinion, the Supervisor complied, in all material respects, with Section 218.415, *Florida Statutes,* regarding the investment of public funds during the year ended September 30, 2023.

This report is intended solely for the information and use of the Supervisor and the Auditor General, State of Florida, and is not intended to be, and should not be, used by anyone other than these specified parties.

CliftonLarsonAllen LLP

CliftonLarsonAllen LLP

Lakeland, Florida
March 11, 2024

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OFFICE OF JOE G. TEDDER, CFC
Tax Collector for Polk County, Florida

ANNUAL REPORT
Year Ended September 30, 2023



OUR MISSION
"We are working to earn the public's trust and confidence."

OUR VISION
"To treat our customers with such professionalism and concern that we change their perception of government."

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TAX COLLECTOR
POLK COUNTY, FLORIDA
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Joe G. Tedder, CFC, Tax Collector

Imperial Polk County & The State of Florida

February 26, 2024

To the Citizens and Taxpayers of Polk County:

Florida's Constitution authorizes the position of Tax Collector as an independent unit of its political subdivisions, which are otherwise known as counties.

The Tax Collector's responsibilities involve the collection of revenue and public funding for a variety of state, regional, and local governmental agencies and taxing authorities; the enforcement against delinquency in payment of such revenues and funds; the distribution of such revenues and funds in a timely manner to various state and local agencies and taxing authorities involved; the investment of public funds pending distribution; the vigilant adherence to procedures designed to promote fairness to the taxpayer and governmental efficiency and accountability in the collection, enforcement, distribution, and investment of funds; and, serve as the most likely contact on a daily basis with and between citizens and taxpayers and the various state, regional, and local governmental agencies and taxing authorities.

As a position established by Florida's Constitution to complete a system of checks and balances, the Tax Collector for Polk County (TCPC) serves the people of Polk County. Therefore, the Tax Collector does not serve as an employee of the state, a state agency, a regional governmental agency, or local government.

The Tax Collector serves the people of Polk County and is elected by its voters to serve a four-year term.

The TCPC is responsible for providing a wide range of services to the citizens and taxpayers of Polk County on behalf of other governmental units. These services consist primarily of the collection and administration of Ad Valorem taxes, Non-Ad Valorem assessments, driver license fees and identification card issuance, motor vehicle taxes and registration/title/plate/decal issuance, county local business taxes and receipt issuance, tourist development taxes, hunting and fishing fees and license issuance, concealed weapon licenses and mail-in payment processing for various governmental agencies. These services are performed on behalf of numerous local governments and agencies of the State of Florida.

Services are provided at the TCPC Service Centers, which are located in Bartow, Lakeland, Davenport, Lake Wales, and our newest service center, Lake Alfred. Motor vehicle registration and title transactions are also authorized to be conducted in Winter Haven by the American Legion Post No. 8 and First Lakeland Tax Agency.

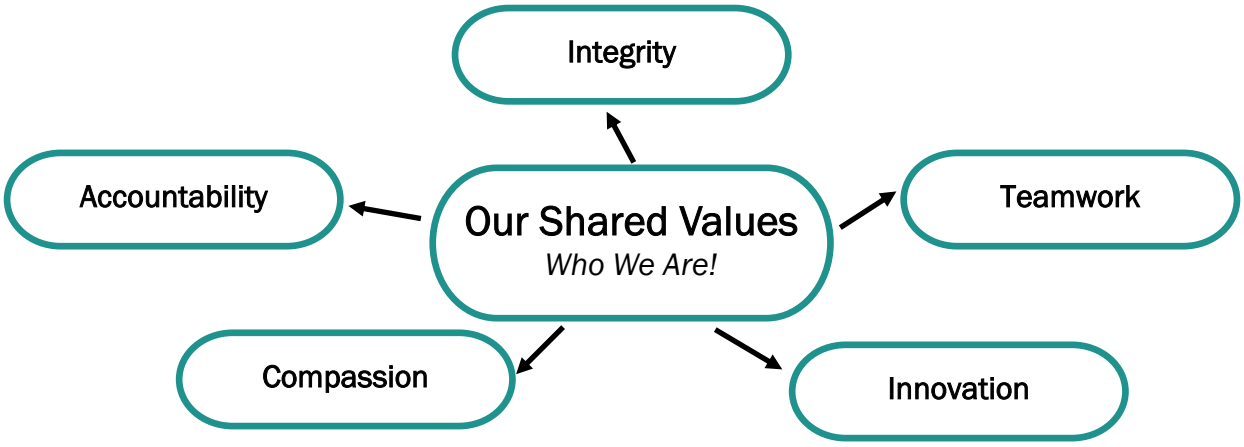
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Email: Mail@PolkTaxes.com • Web: www.PolkTaxes.com

Our Mission
What We Do!

We are working to earn the public's trust and confidence

Our Vision
What We Want To Be!

To treat our customers with such professionalism and concern that we change their perception of government



Our Focus Points
How We Do It!

Customer Service

We strive to exceed customers' expectations.

Efficiency

We provide timely services while conserving resources.

Accountability

We hold ourselves to transparency in all we do as stewards of the public's trust.

Employee Well-Being

We drive professional excellence by empowering our staff and meeting their needs.

Leadership

We use the highest ethical standards in both actions and appearance enabling us to perform with the utmost honor and integrity.

Ad Valorem Taxes and Non-Ad Valorem Assessments

The TCPC is responsible for collecting and remitting the taxes and assessments provided on the annual tax roll provided by the Property Appraiser's Office and independent taxing authorities.

The TCPC is not responsible for determining assessed values, exemptions, taxable values or the tax rates. The tax roll includes real estate taxes, tangible taxes and Non-Ad Valorem assessments. Non-Ad Valorem assessments consist primarily of assessments for fire services, solid waste, and lighting districts.

The collections of these taxes and assessments are administered in accordance with Florida Statutes and the rules and regulations of the Florida Department of Revenue. These services are provided on behalf of taxpayers, the Polk County Board of County Commissioners, the Polk County School Board, as well as, municipalities and special taxing and assessment districts located within Polk County.

The 2022 tax roll was provided to the TCPC in October of 2022 and the tax bills were mailed in time to start collections on November 1, 2022. Unpaid taxes became delinquent on April 1, 2023. Tax certificates were offered for sale in June 2023 on delinquent real estate taxes and warrants were ratified by the court in July 2023 for delinquent tangible taxes. The TCPC is required by the state to report to the Board of County Commissioners the status of the current tax roll within sixty days of the tax certificate sale.

Tax roll parcels for the last ten years:



A summary of the Status of the Current Tax Roll Report, which was finalized in July 2023.

SUMMARY OF 2022 TAX ROLL REPORT	AMOUNT	PERCENT
Taxes collected including discounts taken	$990,805,499	99.388%
Tax certificates not purchased at sale	3,896,932	0.391%
Delinquent tangible taxes	2,137,702	0.214%
Taxes in bankruptcy or litigation	46,798	.005%
Miscellaneous	21,964	.002%
Total 2022 Tax Roll	**996,908,895**	**100.00%**

The last ten tax rolls have consisted of the following amounts and parcels:

TAX ROLLS	AMOUNT	PARCELS
2022	$ 996,908,895	485,306
2021	$ 867,036,875	472,870
2020	$ 795,145,268	461,312
2019	$ 739,856,518	451,166
2018	$ 692,573,379	449,437
2017	$ 634,627,621	443,566
2016	$ 585,870,443	439,624
2015	$ 562,706,280	436,821
2014	$ 527,360,758	429,809
2013	$ 509,700,423	425,441

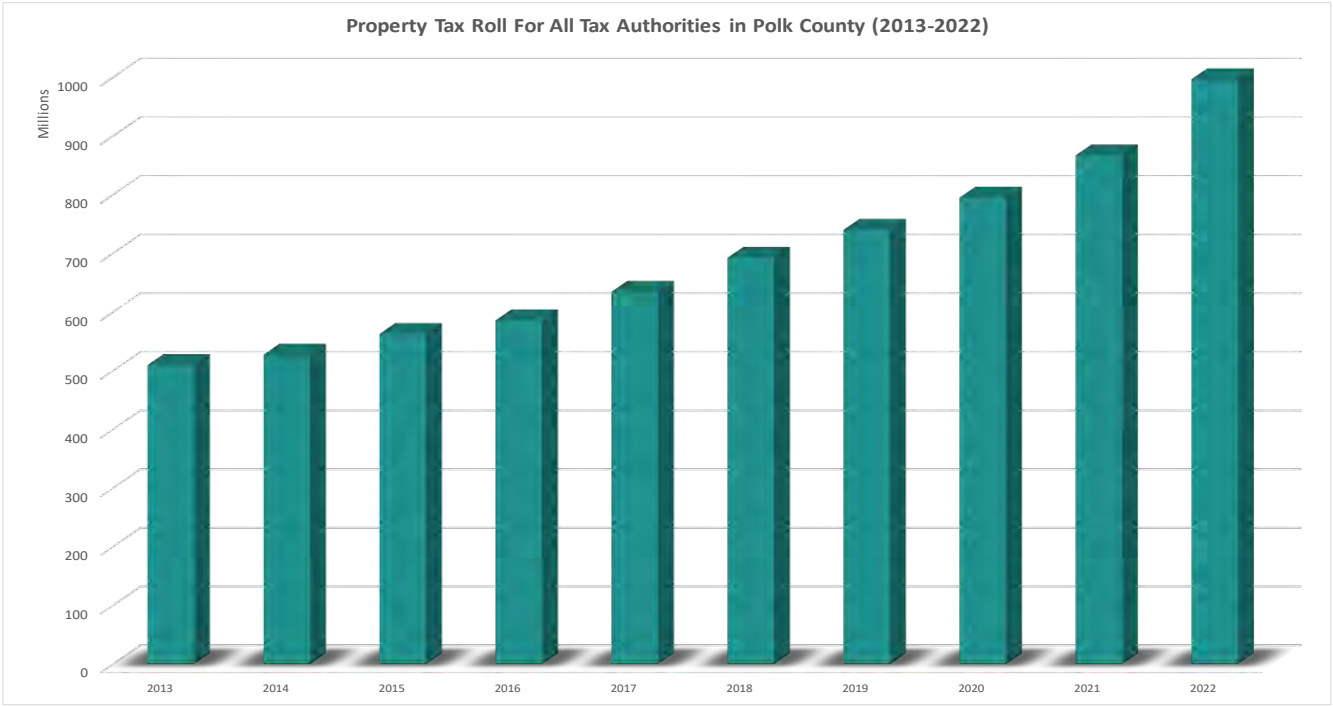
Tax Certificate Redemptions

On or before June 1 of each year, the TCPC offers for sale tax certificates on properties with unpaid real estate taxes. A tax certificate represents a lien on the property. The purpose of the sale is to collect unpaid real estate taxes on behalf of the numerous taxing authorities.

There were 14,491 certificates offered for sale representing taxes of $20,618,698. As a result of the sale and subsequent sales 10,671 certificates were sold accounting for $16,154,210 in taxes. Unsold certificates are referred to as "County held" certificates and earn interest at 18% per year.

After the sale of tax certificates this office is responsible for handling the subsequent collections from the property owner and remitting the funds to the certificate holder. During the fiscal year 2022/23, 24,185 certificates were redeemed by property owners totaling $23,286,091.

Property Tax Roll All Tax Authorities in Polk County (2013-2022)



Motor Vehicle Transactions - The TCPC processes motor vehicle and vessel transactions, involving titles and registration, as well as various other transactions on behalf of the Florida Department of Highway Safety and Motor Vehicles. The TCPC also collect sales taxes on sales of motor vehicles and vessels not involving licensed dealers on behalf of the Florida Department of Revenue.

During the 2022/23 fiscal year 124,691 title transactions and 663,846 registration transactions were processed. Registration, sales taxes and title and other fees totaling more than $61 million were collected in our Service Centers.

Driver Licenses – During the 2022/23 fiscal year, the TCPC issued 100,957 driver licenses and permits, as well as 16,398 identification cards, while collecting $6,867,396. The TCPC provides full driver license services at all 5 locations by appointment only.

Local Business Taxes - The TCPC collects the local business tax imposed by the Board of County Commissioners. This tax is required of various individuals and enterprises doing business in Polk County. During 2022/23, taxes were collected on 38,376 receipts for a total of $1,876,220. including a 15% commission retained by this office. Collections are remitted monthly to the BOCC and municipalities in the county, which share these taxes.

Tourist Development Taxes - The TCPC collects the tourist development tax imposed by the Board of County Commissioners. This is a 5% tax on transient or short-term rentals of accommodations. During 2022/23 this office administered 6,465 accounts from which $25,390,316 was remitted, including a 3% commission retained by this office.

Hunting and Fishing Licenses - The TCPC issues hunting and fishing licenses on behalf of the Florida Fish and Wildlife Conservation Commission (FWC). These licenses are issued all 5 locations by appointment only. During 2022/23, 1,245 licenses were issued totaling $78,041 including the fees retained by this office.

Concealed Weapon Licenses – The TCPC issues concealed weapon licenses on behalf of the Florida Department of Agriculture and Human Services. During the 2022/23 fiscal year 7,755 licenses were issued totaling $571,801, including the fees retained by this office.

Payment Processing Services – The TCPC services include payment processing for local government entities. The Cities of Bartow, Lakeland, and Winter Haven as well as the Polk County Board of County Commissioners have contracted with the TCPC for processing of their mail-in utility payments. During 2022/23, approximately 448,686 payments totaling $192,455,330 were processed in our Technical Processing Department for these entities generating $124,601 in revenues for the TCPC.

Call Center Operations – The TCPC also provides information services via telephone calls, email, and chat. Phone calls answered during 2022/23 totaled 365,885 and chats answered totaled 24,386.

Total cash receipts collected by Tax Collector on behalf of other governmental agencies and tax certificate holders, during year ended September 30, 2023, were:

TOTAL RECEIPTS BY SOURCE	AMOUNT
Ad Valorem Taxes and Non-Ad Valorem Assessments	996,908,895
Vehicle and Vessel Taxes	61,294,709
Tourist Development Taxes	25,390,316
Tax Certificate Redemptions	23,286,091
Installments	7,283,852
Driver Licenses	6,867,396
Local Business Taxes	1,876,220
Concealed Weapon Licenses	571,801
Hunting and Fishing License Taxes	78,041
Interest	1,734,471
Other Payables	1,545,837
Total	**1,126,837,629**

**Payment processing payments are transactions completed by the TCPC, but directly deposited into the respective local government entities accounts. The total receipts for payment processing were $192,455,330*

Total cash receipts distributed by Tax Collector to other governmental agencies and tax certificate holders:

CASH RECEIPTS FOR TAXING AUTHORITIES	AMOUNT
Polk County Board of County Commissioners (BoCC)	490,734,758
Polk County Public Schools (PCPS)	334,134,064
Municipalities in Polk County	152,391,142
State of Florida	68,009,843
Special Taxing Districts	56,760,123
Tax Certificate Holders	23,286,091
Other	1,521,608
Total	**1,126,837,629**

Operating Revenues and Expenditures - The TCPC operates as a "fee office." This means the TCPC earns fees and commissions for the services rendered. The fees and commissions are established primarily by the Florida Legislature and are contained in the Florida Statutes.

The annual budget of the TCPC is approved by the Department of Revenue. Any subsequent increases in the budget must also be approved by the Department of Revenue.

The excess of revenues over expenditures are remitted to each governmental unit that paid fees to our office in the same proportion as the fees paid bear to the total revenues of the office.

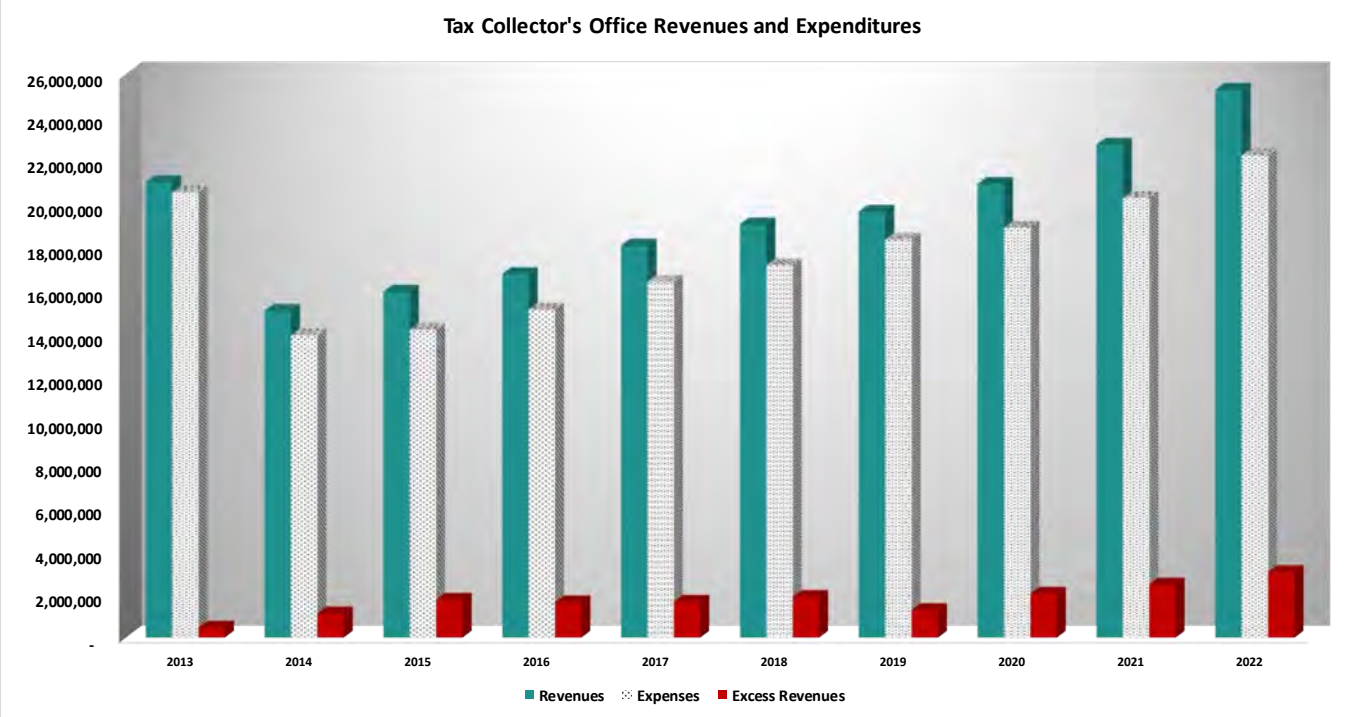
REVENUES AND EXPENDITURES

Revenues (including other financing sources) and expenditures (including other financing uses) for the past ten years were:

FISCAL YEAR	REVENUES	EXPENDITURES	EXCESS REVENUES
2022/2023	$25,286,259	$22,252,999	$3,033,260
2021/2022	$22,750,629	$20,286,711	$2,463,918
2020/2021	$20,947,824	$18,907,308	$2,040,516
2019/2020	$19,657,884	$18,371,993	$1,285,891
2018/2019	$19,078,565	$17,184,787	$1,893,778
2017/2018	$18,100,923	$16,429,417	$1,671,506
2016/2017	$16,785,536	$15,138,161	$1,647,375
2015/2016	$15,973,701	$14,207,904	$1,765,797
2014/2015	$15,088,931	$13,959,072	$1,129,859
2013/2014*	$21,019,117	$20,543,313	$ 475,804

**The increase in revenue and expenditures in 2013/2014 was due to construction of the Lakeland and Davenport Service Centers. These offices were built in order for the TCPC to perform driver license services as these duties were transitioning from the State of Florida DHSMV to the TCPC. The TCPC received additional funding from the Polk County BOCC and the Lakeland Community Redevelopment Agency to assist with these projects.*

Revenues (including other financing sources) and expenditures (including other financing uses) for the past ten years were:



**The increase in revenue and expenditures in 2013/2014 was due to construction of the Lakeland and Davenport Service Centers.*

Accountability - The Tax Collector and his office are first and foremost accountable to the citizens and taxpayers of Polk County. To ensure the Tax Collector remains primarily accountable to the people, the TCPC has undertaken a mission, whereby it is "working to earn the public's trust and confidence by providing the best in customer services through assured quality and the efficient use of public funds."

To succeed in its mission, the TCPC has adopted an "Outline For Success" (OFS), that seeks to measure operational performance, including meaningful public evaluations, so that administrative measures can be taken to improve and maintain efficiencies and/or address opportunities for improvement.

TCPC Outline for Success Performance Scorecard

FOCUS POINT	TAX COLLECTOR EXPECTATION MEASUREMENT	EXPECTATION	FY 2023	FY 2022	FY 2021
Customer Service	Overall Customer Experience *(Comment Card Satisfaction: % 4s & 5s)*	97%	97.5%	96.9%	96.7%
	Overall Customer Experience *(Comment Card Engagement: % 4s & 5s)*	90%	91.9%	90.1%	89.2%
	Driver License Appointments met Customer Needs	90%	92.3%	89.2%	87.0%
	Customer service wait time met expectation*	85%	69.1%	73.5%	73.6%
	Customer service telephone calls answered within 2 minutes	70%	59.7%	54.8%	41.3%
Employee Well-Being	Employee Satisfaction with Professional Development	82%	79.6%	85.3%	82.2%
	Employee Satisfaction	90%	83.3%	89.4%	87.7%
	Employee Turnover Rate	≤15%	26.2%	20.2%	22.4%
Efficiency	Personnel Budget per Capita	≤$26	$25.97	$24.65	$23.29
Accountability	Remit tax dollars to appropriate taxing authority by deadlines	100%	100%	100%	100%
	Service Center Transaction Accuracy	99%	99.61%	99.61%	99.59%
	Payment Processing Business Unit Transaction Accuracy	99.97%	100%	100%	100%
Leadership	Customer Trust *(annual customer survey)*	80%	83.6%	83.1%	87.0%
	Employee Trust *(annual employee survey)*	90%	83.6%	88.0%	87.6%

*Wait time expectation is less than 10 minutes for appointments, 20 minutes for other transactions, and 60 minutes for Guest Service Tickets and Drive License Walk-Ins

Closing Statement for Tax Collector for Polk County

I trust that these actions, including the performance of the Tax Collector's Office, as well as the accompanying document meet with your approval. However, if you have any questions or concerns regarding this correspondence or the accompanying information, please do not hesitate to contact us. Your inquiries and comments are welcomed.

Sincerely,



Joe G. Tedder, CFC
Tax Collector

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CLAconnect.com

INDEPENDENT AUDITORS' REPORT

Honorable Joe G. Tedder, CFC
Tax Collector
Polk County, Florida

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the General Fund and the aggregate remaining fund information of the Polk County, Florida, Tax Collector (Tax Collector), as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the Tax Collector's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the General Fund and the aggregate remaining fund information of the Tax Collector as of September 30, 2023, and the respective changes in financial position and the budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Tax Collector and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis of Matter

As discussed in Note 1, the financial statements of the Tax Collector referred to above were prepared solely for the purpose of complying with the Rules of the Auditor General of the State of Florida. In conformity with the Rules, the financial statements are intended to present the financial position and the changes in financial position of only that portion of the General Fund and the aggregate remaining fund information of Polk County, Florida that is attributable to the transactions of the Tax Collector. They do not purport to, and do not, present fairly the financial position of Polk County, Florida as of September 30, 2023, and the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

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As discussed in Note 1 to the financial statements, effective October 1, 2022, the Tax Collector adopted new accounting guidance for Subscription-Based Information Technology Arrangements (SBITAs). The guidance requires the subscriber to recognize a right-to-use asset and corresponding subscription liability for all SBITAs with terms greater than twelve months. Our opinion is not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.

- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Tax Collector's internal control. Accordingly, no such opinion is expressed.

- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

Required Supplementary Information

Management has omitted management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinions on the basic financial statements are not affected by this missing information.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated February 26, 2024, on our consideration of the Tax Collector's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Tax Collector's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Tax Collector's internal control over financial reporting and compliance.

CliftonLarsonAllen LLP

CliftonLarsonAllen LLP

Lakeland, Florida
February 26, 2024

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TAX COLLECTOR
POLK COUNTY, FLORIDA
BALANCE SHEET
GENERAL FUND
SEPTEMBER 30, 2023

ASSETS

Cash and Cash Equivalents	$ 8,341,351
Due from Board of County Commissioners	4,865
Other Receivables	50,578
Prepaid Assets	303,189
Total Assets	$ 8,699,983

LIABILITIES AND FUND BALANCE

LIABILITIES	
Vouchers Payable and Accrued Liabilities	$ 1,239,026
Due to Board of County Commissioners	7,287,022
Due to Clerk of Courts	796
Due to Property Appraiser	17
Due to Other Governmental Agencies	173,122
Total Liabilities	8,699,983
FUND BALANCE	
Nonspendable	303,189
Unassigned	(303,189)
Total Fund Balance	-
Total Liabilities and Fund Balance	$ 8,699,983

See accompanying Notes to Financial Statements.

TAX COLLECTOR
POLK COUNTY, FLORIDA
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL
GENERAL FUND
YEAR ENDED SEPTEMBER 30, 2023

	Budget			Variance with Budget Positive
	Original	Final	Actual	(Negative)
REVENUES				
Property Taxes - Board of County Commissioners	$ 14,863,072	$ 14,863,072	$ 15,235,168	$ 372,096
Property Taxes - Special Taxing Districts	1,181,135	1,181,135	1,443,231	262,096
Vehicle/Vessels	3,625,000	3,625,000	3,574,486	(50,514)
Drivers Licenses	1,550,000	1,550,000	1,757,161	207,161
Business Taxes	348,500	348,500	417,306	68,806
Tax Certificate Sales	895,000	895,000	796,283	(98,717)
Tax Certificate Redemptions	325,000	325,000	495,233	170,233
Payment Processing	122,000	122,000	124,601	2,601
Concealed Weapon Licenses	150,000	150,000	135,910	(14,090)
Hunting and Fishing Licenses	10,000	10,000	7,602	(2,398)
Tourist Development Taxes	640,000	640,000	753,625	113,625
Interest	5,000	5,000	212,332	207,332
Collection Costs and Miscellaneous	50,000	50,000	333,321	283,321
Total Revenues	23,764,707	23,764,707	25,286,259	1,521,552
EXPENDITURES				
General Government:				
Salaries and Benefits	18,978,903	19,364,300	18,229,757	1,134,543
Operating Expenditures	4,177,116	3,871,856	3,519,764	352,092
Capital Outlay	180,000	198,218	198,218	-
Capital Outlay - Leases/SBITAs	-	62,782	836,706	(773,924)
Debt Service:				
Principal	-	190,396	190,396	-
Interest	-	114,864	114,864	-
Total Expenditures	23,336,019	23,802,416	23,089,705	712,711
EXCESS OF REVENUES OVER EXPENDITURES	428,688	(37,709)	2,196,554	2,234,263
OTHER FINANCING SOURCES (USES)				
Distribution of Excess Fees to Polk County, Florida Board of County Commissioners	(428,688)	37,709	(2,860,138)	(2,897,847)
Distribution of Excess Fees to Other Governmental Agencies and Special Taxing Districts	-	-	(173,122)	(173,122)
Lease Proceeds	-	-	59,628	59,628
SBITA Proceeds	-	-	777,078	777,078
Total Other Financing Sources (Uses)	(428,688)	37,709	(2,196,554)	(2,234,263)
NET CHANGE IN FUND BALANCE	-	-	-	-
Fund Balance - Beginning of Year	-	-	-	-
FUND BALANCE - END OF YEAR	$ -	$ -	$ -	$ -

See accompanying Notes to Financial Statements.

TAX COLLECTOR
POLK COUNTY, FLORIDA
STATEMENT OF FIDUCIARY NET POSITION
CUSTODIAL FUND
SEPTEMBER 30, 2023

	Custodial Funds
ASSETS	
Cash and Cash Equivalents	$ 5,428,396
Due from Other Governmental Agencies	39,023
Other Miscellaneous Receivables	67,652
Total Assets	$ 5,535,071
LIABILITIES	
Due to Other Governmental Agencies	$ 4,625,100
Tax Certificates Payable	313,622
Refunds and Other Payables	596,349
Total Liabilities	5,535,071
FIDUCIARY NET POSITION	$ -

See accompanying Notes to Financial Statements.

TAX COLLECTOR
POLK COUNTY, FLORIDA
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION,
CUSTODIAL FUND
YEAR ENDED SEPTEMBER 30, 2023

	Custodial Funds
ADDITIONS	
Tax, License, and Fee Collections	$ 688,533,829
DEDUCTIONS	
Payments to Other Governments	643,894,312
Payments to Tax Certificate Holders	23,286,091
Payments to Others	21,353,426
Total Deductions	688,533,829
NET INCREASE (DECREASE) IN FIDUCIARY NET POSITION	-
Fiduciary Net Position - Beginning of Year	-
FIDUCIARY NET POSITION - END OF YEAR	$ -

See accompanying Notes to Financial Statements.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Reporting Entity

The Tax Collector is a political subdivision of the state of Florida governed by the state constitution and general laws of the state of Florida.

The Tax Collector is a county agency and a local governmental entity pursuant to Article 8, Section 1(d), of the Constitution of the State of Florida. For financial statement and reporting purposes, the Tax Collector does not meet the definition of a legally separate organization and is not considered to be a component unit. The Tax Collector is considered to be a part of the primary government of Polk County, Florida. The financial statements contained herein represent the financial transactions of the Tax Collector only.

The accompanying financial statements have been prepared for the purpose of complying with Section 218.39(2), *Florida Statutes*, and Chapter 10.550, *Rules of the Auditor General – Local Governmental Entity Audits*, which allows the Tax Collector to only present fund financial statements. These financial statements present only the portion of the funds of Polk County, Florida that are attributable to the Tax Collector. They are not intended to present fairly the financial position and results of operations of Polk County, Florida in conformity with accounting principles generally accepted in the United States of America. There are no separate legal entities (component units) for which the Tax Collector is financially accountable.

The legislative and governing body of the county is the five-member Board of County Commissioners. Each county commissioner is elected on a county-wide basis for a four-year term of office and each county commissioner is a resident of their commission district. Polk County became a Home Rule Charter County on January 1, 1999, with an appointed county manager, and with separate legislative and executive functions. The county manager is the head of the administrative branch of county government and is responsible to the Board of County Commissioners for the proper administration of all affairs of the County, except for those powers, duties and functions residing, as specified by law, with the elected constitutional officers.

The Tax Collector is an elected public official responsible for the collection and distribution of the following taxes and fees: ad valorem taxes on real and tangible property and nonad valorem assessments on property within Polk County, tourist development taxes, hunting and fishing licenses, motor vehicle and mobile home titles and registrations, driver license fees, business tax receipts, vessel titles and registrations and sales tax on motor vehicle and vessel sales with nondealers. These services are provided on behalf of the Polk County Board of County Commissioners (Board), Polk County School Board, the State of Florida, as well as municipalities and special taxing districts within Polk County, Florida.

The accompanying summary of significant accounting policies is presented to assist the reader in interpreting the financial statements and other data in this report. These policies, as presented, should be viewed as an integral part of the financial statements. The following is a summary of the more significant policies:

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Measurement Focus, Basis of Accounting, and Basis of Presentation

The accounts of the governmental funds are maintained on the modified accrual basis. Under the modified accrual basis, expenditures are recorded at the time liabilities are incurred, and revenues are recorded when received in cash or when they are considered both measurable and available and as such, are susceptible to accrual. For this purpose, the Tax Collector considers revenues to be available if they are collected within 31 days after year-end with the exception of grants, which have a period of availability of one year. Grants are recognized as revenue as soon as all eligibility requirements have been met. Expenditures are recorded when the related fund liability is incurred, except for compensated absences, which are recognized as expenditures to the extent they have matured.

All governmental funds are accounted for using a current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. Operating statements of these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in the fund balance.

In governmental funds, material revenues in the following categories are considered susceptible to accrual when they are both measurable and available:

Property Taxes Intergovernmental Revenues Interest Earned

Miscellaneous and other revenues are generally recorded as revenues when received in cash because they are usually not measurable until actually received.

The custodial funds use the economic resources measurement focus and the accrual basis of accounting.

Fund Accounting

The accounts of the Tax Collector are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures or expenses, as appropriate. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. The purpose of the Tax Collector's various funds is as follows:

Governmental Fund

General Fund – The General Fund is the general operating fund of the Tax Collector and accounts for all financial resources not required to be accounted for in another fund.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Fund Accounting (Continued)

Fiduciary Funds

Custodial Fund – Custodial Funds are used to account for all assets held by the Tax Collector in his capacity as a custodian or agent for individuals and other governmental units.

Budgets and Budgetary Data

The following are the procedures followed in establishing the budget for the Tax Collector's office:

1) On or before August 1 of each year, the Tax Collector submits an annual budget for the operations of their office to the Florida Department of Revenue, Property Tax Oversight Division (Department). A copy of the budget is also furnished to the Board of County Commissioners. After the budget has been reviewed and approved by the Department, it becomes the operating budget for the ensuing fiscal year.
2) The Tax Collector's operating budget can only be amended after written approval has been received from the Department.
3) Section 129.07, *Florida Statutes*, provides that it is unlawful to make expenditures that exceed the total amount budgeted for each fund. The Department of Revenue approves all transfers between appropriation categories, and this becomes the level of control for budgetary considerations.
4) Formal budgetary integration is employed as a management control device during the year for all Governmental Funds.
5) The budget for the General Fund is adopted on a basis consistent with GAAP.

Capital Assets

Capital assets are assets with a useful life of more than one year and a cost of $5,000 or greater. Capital assets purchased by the Tax Collector are recorded as expenditures. Ownership of all capital assets, except for real property, is vested in the Polk County, Florida Board of County Commissioners as provided by Chapter 274, *Florida Statutes*. Section 197.332, *Florida Statutes*, provides for county tax collectors to own real property. Buildings are being depreciated over a 40-year useful life using the straight-line method. Donated capital assets are recorded at acquisition value at the date of donation.

Excess Fees

Chapter 218.36(2), *Florida Statutes*, provides that the excess of the Tax Collector's fee revenue over expenditures is to be distributed to each governmental agency in the same proportion as the fees paid by the governmental agency bear to total fee income received by the Tax Collector. The amount of undistributed excess fees at the end of the fiscal year is reported as amounts due to the Board of County Commissioners and due to other governmental agencies and special taxing districts.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Ad Valorem Taxes

The property tax calendar for 2023 is as follows:

Lien Date	January 1, 2023
Levy Date	January 1, 2023
Due Dates	November 1, 2023 - March 31, 2024
Delinquent Date	April 1, 2024
Tax Certificate Sale	No later than June 1, 2024

No accruals for the property tax levy becoming due in November of 2023 are included in the accompanying financial statements since such taxes are collected to finance expenditures of the subsequent period.

Cash and Investments

The Tax Collector has elected to adopt an Internal Investment Policy in accordance with Chapter 218, *Florida Statutes*. This policy authorizes the Tax Collector to invest surplus public funds in the following:

1) The Local Government Surplus Funds Trust Funds, or any intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperation Act as provided in Chapter 163, *Florida Statutes*.
2) Securities and Exchange Commission registered money market funds with the highest quality rating from a nationally recognized rating agency.
3) Accounts in state qualified public depositories as defined in Chapter 280, *Florida Statutes*.
4) Certificates of Deposit in state qualified public depositories, as defined in Chapter 280, *Florida Statutes*.
5) Direct obligations of the U.S. Treasury.
6) Federal agency and instrumentalities.
7) Repurchase Agreements collateralized by securities otherwise authorized above.

Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items using the consumption method. Under the consumption method, services paid for in advance are reported as an asset until the period in which the services are actually consumed.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Fund Balance

In accordance with GASB Statement No. 54 – *Fund Balance Reporting and Governmental Fund Type Definitions*, governments are required to classify fund balance in governmental funds as nonspendable, restricted, committed, assigned, and unassigned. The following are the definitions of the fund balance classifications:

Nonspendable – amounts that cannot be spent either because they are in nonspendable form or because they are legally or contractually required to be maintained intact.

Restricted – amounts that can be spent only for specific purposes because of constitutional provisions, charter requirements or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

Committed – amounts that can be used only for specific purposes determined by a formal action of the Tax Collector. As the Tax Collector is an elected official responsible for the activities of the Tax Collector's office, he is the highest level of decision making authority and any official order from the Tax Collector would be required to authorize commitment of fund balance.

Assigned – amounts that do not meet the criteria to be classified as restricted or committed but that are intended to be used for specific purposes.

Unassigned – all other spendable amounts.

The Tax Collector as implemented fund balance and spending policies to clearly define the process for tracking the various classifications of fund balance. The policy states that when an expenditure is incurred and where restricted, committed, assigned, or unassigned amounts are available to be used, the Tax Collector will first use restricted amounts, then committed amounts, then assigned amounts, and finally unassigned amounts.

Accumulated Unpaid Leave

Effective January 1, 1992, employees began earning annual leave at varying rates depending upon length of service as follows:

Length of Service	Annual Leave Earned
1 - 5 Years	20 days
6 - 10 Years	25 days
11 - 15 Years	28 days
16 - 20 Years	30 days
21 - 25 Years	32 days
26 and Over	35 days

Employees are paid at fiscal year-end for accumulated paid leave in excess of 240 hours for full time employees and 120 hours for part time employees.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Accumulated Unpaid Leave (Continued)

The Tax Collector uses the last-in, first-out (LIFO) method of recognizing the use of compensated absences. Under this method, compensated absences are recorded as an expenditure when the liability is normally liquidated with expendable available financial resources. Thus, unless it is anticipated that compensated absences will be used in excess of a normal year's accumulation, no additional expenditures are accrued.

Since the Tax Collector remits the excess of revenues over expenditures to the Board and other governmental agencies on an annual basis, the entire unpaid liability for sick and annual leave is the responsibility of the Board and other governmental agencies and is therefore recorded in the General Long Term Debt Account Group of the Board and the respective governmental agencies.

Other Postemployment Benefit Obligations

The County provides certain health care benefits for retired employees. In accordance with Section 112.0801, *Florida Statutes,* and as authorized by the County Ordinance 2011-023, effective October 3, 2011, and County Ordinance 2017-037 effective July 25, 2017, the County offers retiring employees enrolled in the County's plans at the time of retirement and their covered dependents the opportunity to continue to participate in health and/or life insurance plans through the County's Retiree Benefits Program. The Tax Collector participates with Polk County in offering retiring employees the opportunity to continue to participate in the County's health insurance plan. Other postemployment benefits, calculated in accordance with Governmental Accounting Standards Board Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, are reported in the financial statements of the County.

Use of Estimates

The preparation of financial statements in conformity with accounting practices prescribed by GASB and the Auditor General, State of Florida, and requires management to make use of estimates that affect the reported amounts in the financial statements. Actual results could differ from estimates.

Adoption of New Accounting Standards

In May 2020, the GASB issued GASB Statement No. 96, *Subscription-Based Information Technology Arrangements.* This standard defines a subscription-based information technology arrangement (SBITA); establishes that a SBITA results in a right-to-use subscription asset (an intangible asset) and a corresponding subscription liability; provides the capitalization criteria for outlays other than subscription payments, including implementation costs of a SBITA; and requires note disclosures regarding a SBITA.

The Tax Collector adopted the requirements of the guidance effective October 1, 2022 and has applied the provisions of this standard to the beginning of the period of adoption.

NOTE 2 CASH AND CASH EQUIVALENTS

Deposits

At September 30, 2023, the Tax Collector's book balance of cash was $13,769,747, which includes $49,636 of cash on hand, and the bank balance was $6,674,703. The Tax Collector's interest bearing bank balance is collateralized pursuant to Chapter 280, *Florida Statutes*. The remaining balances in such accounts are collateralized with the State Treasurer pursuant to Chapter 280, *Florida Statutes*.

Investments

The Tax Collector invests funds throughout the year with the Local Government Surplus Funds Trust Fund, "Florida PRIME" pool, an investment pool administered by the Florida State Board of Administration (SBA), under the regulatory oversight of the state of Florida. Investments in Florida PRIME are made pursuant to Chapter 125.31, *Florida Statutes.* Florida PRIME is considered a qualifying external investment pool that meets all of the necessary criteria to elect to measure all of the investments at amortized cost. Therefore, the fair value of the Tax Collector's position in the pool is the same as the value of the pool shares. At September 30, 2023, the balance in Florida PRIME totaled $5,700,392.

The Tax Collector's investment in the State Pool exposes it to custodial credit risk. Custodial credit risk is the risk that in the event of a failure of the counterparty to a transaction, the Tax Collector will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment.

The Florida PRIME has adopted operating procedures consistent with the requirements for a SEC 2a7-like fund (as defined in GASB 31); therefore, the account balance should be considered the fair value of the investment. The Florida PRIME is rated by Standard and Poor's. The current rating is AAAm. The weighted average days to maturity (WAM) of the Florida PRIME at September 30, 2023 was 35 days. The weighted average life (WAL) of the Florida PRIME at September 30, 2023 was 75 days.

The Tax Collector also invests funds throughout the year with the Florida Local Government Investment Trust "FL Trust" pool, an independent local government investment pool developed through the Florida Court Clerks and Comptrollers and the Florida Association of Counties. Investments are authorized under Chapter 218.415(16) *Florida Statutes*. Investments in FL Trust are accounted for as a stable NAV investment pool and operates like a money market fund with each share valued at $1. Therefore, the fair value of the Tax Collector's position in the pool is the same as the value of the pool shares. At September 30, 2023, the balance in FL Trust totaled $215,710.

The investment strategy of FL Trust is to offer a safe, convenient, and liquid investment option to Florida governmental entities and therefore is not subject to custodial credit risk.

NOTE 2 CASH AND CASH EQUIVALENTS (CONTINUED)

Investments (Continued)

The FL Trust has adopted operating procedures consistent with the requirements for a SEC 2a7-like fund (as defined in GASB 31); therefore, the account balance should be considered the fair value of the investment. The FL Trust is rated by Fitch Ratings. The current rating is AAAm. The weighted average days to maturity (WAM) of the FL Trust at September 30, 2023 was 38 days.

A portfolio's WAM reflects the average maturity in days based on final maturity or reset date, in the case of floating rate instruments. WAM measures the sensitivity of the local government investment pool to interest rate changes.

In accordance with GASB 79, as a participant in a qualifying external investment pool, the Tax Collector should disclose the presence of any limitations or restrictions on withdrawals (such as redemption notice periods, maximum transaction amounts, and the qualifying external investment pool's authority) to impose liquidity fees or redemption gates in the notes to the financial statements. There were no such limitations or restrictions noted.

Custodial Credit Risk

Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it. At year-end, the Tax Collector's deposits were entirely covered by federal depository insurance or guaranteed by qualified public depositories in Florida pursuant to Chapter 280.07, *Florida Statutes*. Under the Chapter, in the event of default by a participating financial institution (a qualified public depository), all participating institutions are obligated to reimburse the government entity for the loss.

NOTE 3 LONG-TERM LIABILITIES

The following is a summary of changes in long-term liabilities which are reported in the basic financial statements of Polk County, Florida:

	October 1, 2022	Additions	Deletions	September 30, 2023	Due Within One Year
Compensated Absences	$ 632,912	$ 1,439,453	$ (1,377,080)	$ 695,285	$ 239,661
Lease Liability	2,312,690	59,628	(83,557)	2,288,761	89,750
Subscription Based Information Technology Arrangements*	17,236	777,078	(106,839)	687,475	262,088
Total	$ 2,945,602	$ 1,499,081	$ (1,460,637)	$ 2,984,046	$ 329,411

* Restated for GASB 96 Implementation

The Tax Collector leases equipment as well as certain operating and office facilities for various terms under long-term, noncancelable lease agreements. The leases expire at various dates through 2042 and provide renewal options ranging from 12 months to 20 years. See additional information in Note 5 – Leases.

NOTE 4 PENSION PLANS

Background

The Florida Retirement System (FRS) was created by Chapter 121, *Florida Statutes*, to provide a defined benefit pension plan for participating public employees. The FRS was amended in 1998 to add the Deferred Retirement Option Program under the defined benefit plan and amended in 2000 to provide a defined contribution plan alternative to the defined benefit plan for FRS members effective July 1, 2002. This integrated defined contribution pension plan is the FRS Investment Plan. Chapter 112, *Florida Statutes*, established the Retiree Health Insurance Subsidy (HIS) Program, a cost-sharing multiple-employer defined benefit pension plan, to assist retired members of any state-administered retirement system in paying the costs of health insurance.

Essentially all regular employees of the Tax Collector are eligible to enroll as members of the state-administered FRS. Provisions relating to the FRS are established by Chapters 121 and 122, *Florida Statutes*; Chapter 112, Part IV, *Florida Statutes*; Chapter 238, *Florida Statutes*; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. Such provisions may be amended at any time by further action from the Florida Legislature. The FRS is a single retirement system administered by the Florida Department of Management Services, Division of Retirement, and consists of the two cost-sharing, multiemployer benefit plans and other nonintegrated programs. An annual comprehensive financial report of the FRS, which includes its financial statements, required supplementary information, actuarial report, and other relevant information, is available from the Florida Department of Management Services' Web site (www.dms.myflorida.com).

Plan Description

The Florida Retirement System Pension Plan (FRS Plan) is a cost-sharing multiple-employer defined benefit pension plan, with a Deferred Retirement Option Program (DROP) for eligible employees. The general classes of membership are as follows:

- *Regular Class* – Members of the FRS who do not qualify for membership in the other classes.
- *Elected County Officers Class* – Members who hold specified elective offices in local government.
- *Senior Management Service Class (SMSC)* – Members in senior management level positions.

NOTE 4 PENSION PLANS (CONTINUED)

Plan Description (Continued)

Employees enrolled in the FRS Plan prior to July 1, 2011, vest at six years of creditable service and employees enrolled in the FRS Plan on or after July 1, 2011, vest at eight years of creditable service. All vested members, enrolled prior to July 1, 2011, are eligible for normal retirement benefits at age 62 or at any age after 30 years of service, except for members classified as special risk who are eligible for normal retirement benefits at age 55 or at any age after 25 years of service. All members enrolled in the FRS Plan on or after July 1, 2011, once vested, are eligible for normal retirement benefits at age 65 or any time after 33 years of creditable service, except for members classified as special risk who are eligible for normal retirement benefits at age 55, if vested, or at any age after 25 years of service. Employees enrolled in the FRS Plan may include up to four years of credit for military service toward creditable service. The FRS Plan also includes an early retirement provision; however, there is a benefit reduction for each year a member retires before his or her normal retirement date. The FRS Plan provides retirement, disability, death benefits, and annual cost-of-living adjustments to eligible participants.

DROP, subject to provisions of Section 121.091, *Florida Statutes*, permits employees eligible for normal retirement under the FRS Plan to defer receipt of monthly benefit payments while continuing employment with an FRS participating employer. An employee may participate in DROP for a period not to exceed 8 years after electing to participate, except that certain instructional personnel may participate for up to 10 years. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest. The net pension liability does not include amounts for DROP participants, as these members are considered retired and are not accruing additional pension benefits.

Benefits Provided

Benefits under the FRS Plan are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the 5 highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the 8 highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on the retirement class to which the member belonged when the service credit was earned.

As provided in Section 121.101, *Florida Statutes*, if the member is initially enrolled in the FRS before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is 3% per year. If the member is initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of 3% determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by 3%. FRS Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

NOTE 4 PENSION PLANS (CONTINUED)

Benefits Provided (Continued)

Detailed information about the County's proportionate share of FRS's net pension liability, deferred outflows/inflows of resources, and pension expense are reported in the government-wide statements of the County.

Retiree Health Insurance Subsidy Program

Plan Description

The Retiree Health Insurance Subsidy Program (HIS Plan) is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, *Florida Statutes*, and may be amended by the Florida Legislature at any time. The benefit is a monthly payment to assist retirees of state-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

Benefits Provided

Eligible retirees and beneficiaries received a monthly HIS payment of $7.50 for each year of creditable service completed at the time of retirement, with a minimum HIS payment of $45 and a maximum HIS payment of $225 per month, pursuant to Section 112.363, *Florida Statutes*. To be eligible to receive a HIS Plan benefit, a retiree under a state-administered retirement system must provide proof of health insurance coverage, which may include Medicare.

Detailed information about the County's proportionate share of HIS's net pension liability, deferred outflows/inflows of resources, and pension expense are reported in the government-wide statements of the County.

FRS Investment Plan

The Florida State Board of Administration (SBA) administers the defined contribution plan officially titled the FRS Investment Plan (Investment Plan). The Investment Plan is reported in the SBA's annual financial statements and in the State of Florida Annual Comprehensive Financial Report.

As provided in Section 121.4501, *Florida Statutes*, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. Tax Collector employees participating in DROP are not eligible to participate in the Investment Plan. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular Class, Elected County Officers, etc.), as the FRS defined benefit plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.06% of payroll and by forfeited benefits of plan members.

NOTE 4 PENSION PLANS (CONTINUED)

FRS Investment Plan (Continued)

For all membership classes, employees are immediately vested in their own contributions and are vested after one year of service for employer contributions and investment earnings. If an accumulated benefit obligation for service credit originally earned under the FRS Pension Plan is transferred to the Investment Plan, the member must have the years of service required for FRS Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Nonvested employer contributions are placed in a suspense account for up to five years. If the employee returns to FRS-covered employment within the five-year period, the employee will regain control over their account. If the employee does not return within the five-year period, the employee will forfeit the accumulated account balance. For the fiscal year ended June 30, 2023, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the Tax Collector.

After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided; the member may either transfer the account balance to the FRS Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the FRS Pension Plan or remain in the Investment Plan and rely upon that account balance for retirement income.

Contributions

Participating employer contributions are based upon statewide rates established by the state of Florida. The Tax Collector's contributions made to the plans during the years ended September 30, 2023, 2022, and 2021 were $1,820,562, $1,606,297, and $1,378,811 respectively, equal to the actuarially determined contribution requirements for each year.

Additional information about pension plans can be found in Polk County's Annual Comprehensive Financial Report.

NOTE 5 LEASES

The Tax Collector leases assets for various terms under certain agreements that meet the definition of a lease under GASB Statement No. 87 – *Leases*. Detailed information about the Tax Collector's leases can be found in the Polk County, Florida Annual Comprehensive Financial Report.

Leases entered into by the Tax Collector are included as other financing sources and capital outlay expenditures in the Statement of Revenues, Expenditures, and Changes in Fund Balance in the year of inception. Payments made in accordance with the lease terms are reported as debt service expenditures in the Statement of Revenues, Expenditures, and Changes in Fund Balance as they are incurred.

NOTE 5 LEASES (CONTINUED)

During the year ended September 30, 2023, the Tax Collector entered into leases in the amount of $59,628. During the year ended September 30, 2023, the Tax Collector's principal and interest payments on leases totaled $165,870.

Total future minimum lease payments under lease agreements are as follows:

	Principal	Interest	Total
2024	$ 89,750	$ 79,589	$ 169,339
2025	97,361	75,652	173,013
2026	106,322	71,437	177,759
2027	101,835	67,106	168,941
2028	110,075	62,951	173,026
2029-2033	600,740	244,361	845,101
2034-2038	620,816	145,078	765,894
2039 and Thereafter	561,862	32,915	594,777
Total Minimum Lease Payments	$ 2,288,761	$ 779,089	$ 3,067,850

NOTE 6 SUBSCRIPTION-BASED INFORMATION TECHNOLOGY ARRANGEMENTS

The Tax Collector has entered subscription-based information technology arrangements (SBITAs) that meet the definition of a SBITA under GASB Statement No. 96 – *Subscription-Based Information Technology Arrangements*. Detailed information about the Tax Collector's SBITAs can be found in the Polk County, Florida Annual Comprehensive Financial Report.

SBITAs entered into by the Tax Collector are included as other financing sources and capital outlay expenditures in the Statement of Revenues, Expenditures, and Changes in Fund Balance in the year of inception. Payments made in accordance with the SBITA terms are reported as debt service expenditures in the Statement of Revenues, Expenditures, and Changes in Fund Balance as they are incurred.

During the year ended September 30, 2023, the Tax Collector entered into SBITAs in the amount of $777,078. During the year ended September 30, 2023, the Tax Collector's principal and interest payments on leases totaled $139,390.

Total minimum future subscription payments under SBITA agreements are as follows:

	Principal	Interest	Total
2024	$ 262,088	$ 43,489	$ 305,577
2025	283,842	21,736	305,578
2026	141,545	2,208	143,753
Total Minimum SBITA Payments	$ 687,475	$ 67,433	$ 754,908

NOTE 7 CAPITAL ASSETS

Tangible personal property used by the Tax Collector in operations is reported in the basic financial statements of Polk County, Florida.

State law requires the Tax Collector to account for all tangible property used by the Tax Collector. A summary of changes in capital assets for the year ended September 30, 2023:

	October 1, 2022	Additions	Disposals	September 30, 2023
Capital Assets Not Depreciated:				
Land	$ 2,279,723	$ -	$ -	$ 2,279,723
Total Assets Not Depreciated	2,279,723	-	-	2,279,723
Capital Assets Depreciated:				
Building and Improvements	6,880,641	-	-	6,880,641
Total Assets Not Depreciated	6,880,641	-	-	6,880,641
Less Accumulated Depreciation:				
Building and Improvements	1,429,271	173,366	-	1,602,637
Total Accumulated Depreciation	1,429,271	173,366	-	1,602,637
Total Assets Depreciated, Net	5,451,370	(173,366)	-	5,278,004
Right-to-Use Lease Assets:				
Right to Use - Leased Buildings	2,399,219	-	-	2,399,219
Right to Use - Leased Equipment	22,015	59,628	(18,374)	63,269
Total Right-to-Use Lease Assets	2,421,234	59,628	(18,374)	2,462,488
Less Accumulated Amortization:				
Right to Use - Leased Buildings	151,098	134,490	-	285,588
Right to Use - Leased Equipment	17,389	16,120	(18,374)	15,135
Total Accumulated Amortization:	168,487	150,610	(18,374)	300,723
Total Right-to-Use Lease Assets, Net	2,252,747	(90,982)	-	2,161,765
Subscription Based Information Technology Arrangement Assets:				
Subscription Based Information Technology Arrangements*	17,236	777,078	-	794,314
Less Accumulated Amortization:				
Subscription Based Information Technology Arrangements	-	148,894	-	148,894
Total Subscription Based Information Technology Arrangement Assets, Net	17,236	628,184	-	645,420
Total Capital Assets, Net	$ 10,001,076	$ 363,836	$ -	$ 10,364,912

* Restated for GASB 96 Implementation

NOTE 8 RELATED-PARTY TRANSACTIONS

Transactions with the Polk County Board of Commissioners and the Constitutional Officers of Polk County, Florida for the year ended September 30, 2023 were as follows:

Receipts

The General Fund of the Tax Collector received revenue from the Board of County Commissioners in the amount of $15,235,168 for the year ended September 30, 2023. Additionally, receivables due from the Board as of September 30, 2023 were $4,865.

Disbursements

The Board of County Commissioners provides health insurance, facilities maintenance, utilities, and other services to the Tax Collector. The charges for these services for the fiscal year ended September 30, 2023 amounted to $2,635,599. The distribution payable at year-end was $360,193. Excess fees payable to the Board as of September 30, 2023 was $2,860,138.

The Tax Collector also remitted $493,852,206 to the Board of County Commissioners for custodial distributions. The distribution payable at year-end was $4,426,222.

The Clerk of Courts provides various services to the Tax Collector. The charges for these services for the fiscal year ended September 30, 2023 amounted to $26,160. The distribution payable at year-end was $310. The Tax Collector also remitted $60,343 to the Clerk of Courts for custodial distributions. The distribution payable at year-end was $486.

The Tax Collector remitted $248 to the Property Appraiser for custodial distributions. The distribution payable at year-end was $17.

NOTE 9 COMMITMENTS AND CONTINGENCIES

Effective November 5, 2013, the Tax Collector has a contingent liability to the Lakeland Community Redevelopment Agency (LCRA) in the amount of $600,000. The LCRA provided $600,000 to the Tax Collector to assist with the relocation of the Lakeland Service Center. The agreement provides for the Tax Collector to repay the $600,000 to the LCRA if the Tax Collector ceases to use the building within the next 25 years. If the Tax Collector ceases to use the building between years 26 and 50, the Tax Collector must repay $300,000 of this amount. There is no amount due if the Tax Collector is using the building at the end of 50 years.

NOTE 10 RISK MANAGEMENT

The Tax Collector participates in the risk management program through the Polk County, Florida Board of County Commissioners under a local government risk management pool. The County is exposed to various risk of loss related to theft of, damage to and destruction of assets, errors and omissions, injuries to employees and natural disasters. A self-insurance program is effectively maintained by the County to administer insurance activities related to workers' compensation insurance, general and employment practices liability, auto liability and health. The County's self-insurance program covers operations of the Board of County Commissioners and the constitutional officers. Under the program, the County has retention limits for each type of claim, which is covered by commercial insurance purchased by the County.

Claim Type	County Coverage (Deductible/Self-insured Amount)	Excess Carrier's Coverage
Property	Deductible $1,000,000 except for as below: Named Windstorm 3% of TIV with $5,000,000 Maximum $1,000,000 Builders Risk	$20,000,000 Named Windstorm $50,000,000 All Other Perils (AOP), except $100,000,000 AOP losses sustained at Courthouse $ 50,000,000 Builder's Risk $ 25,000,000 Earthquake Aggregate $ 20,000,000 Flood Aggregate $ 10,000,000 Flood Aggregate (zones A & V)
General and Employment Practices Liability	$1,500,000 Self-insurance Retention Sovereign immunity limits: $200,000 Any One Person $300,000 Any One Claim	$ 5,000,000 Per Occurrence $ 10,000,000 Aggregate
General and Auto Liability	$1,500,000 Self-insured Retention Sovereign immunity limits: $200,000 Any One Person $300,000 Any One Claim	$ 5,000,000 Per Occurrence
Employee Health	$1,000,000 Self-insurance Retention	Unlimited Stop Loss
Workers Compensation	$1,500,000 Self-insured Retention $1,000,000 Employers Liability	Workers Compensation Statutory Employers Liability - No Excess Coverage

NOTE 11 SUBSEQUENT EVENTS

Management has evaluated subsequent events through February 26, 2024, the date which the financial statements were available for issue and has determined there are no additional adjustments and/or disclosures required.

SUPPLEMENTAL REPORTS

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INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Honorable Joe G. Tedder, CFC
Tax Collector
Polk County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the General Fund and the aggregate remaining fund information of the Polk County, Florida, Tax Collector (Tax Collector), as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the Tax Collector's basic financial statements, and have issued our report thereon dated February 26, 2024.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Tax Collector's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Tax Collector's internal control. Accordingly, we do not express an opinion on the effectiveness of the Tax Collector's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

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Honorable Joe G. Tedder, CFC
Tax Collector
Polk County, Florida

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Tax Collector's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

CliftonLarsonAllen LLP

CliftonLarsonAllen LLP

Lakeland, Florida
February 26, 2024

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MANAGEMENT LETTER

Honorable Joe G. Tedder, CFC
Tax Collector
Polk County, Florida

Report on the Financial Statements

We have audited the financial statements of the Polk County, Florida, Tax Collector (Tax Collector), as of and for the year ended September 30, 2023, and have issued our report thereon dated February 26, 2024.

Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards,* issued by the Comptroller General of the United States; and Chapter 10.550 Rules of the Auditor General.

Other Reporting Requirements

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards;* and Independent Accountants' Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated February 26, 2024, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. Corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report.

Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. See Note 1 in notes to the financial statements.

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Honorable Joe G. Tedder, CFC
Tax Collector
Polk County, Florida

Financial Management

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material, but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Tax Collector, and applicable management and is not intended to be and should not be used by anyone other than these specified parties.

CliftonLarsonAllen LLP

CliftonLarsonAllen LLP

Lakeland, Florida
February 26, 2024

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INDEPENDENT ACCOUNTANTS' REPORT

Honorable Joe G. Tedder, CFC
Tax Collector
Polk County, Florida

We have examined the Polk County, Florida Tax Collector's (Tax Collector) compliance with Section 218.415, Florida Statutes, regarding the investment of public funds, during the year ended September 30, 2023. Management of the Tax Collector is responsible for the Tax Collector's compliance with the specified requirements. Our responsibility is to express an opinion on the Tax Collector's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Tax Collector complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the Tax Collector complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for opinion.

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to this engagement.

Our examination does not provide a legal determination on the Tax Collector's compliance with the specified requirements.

In our opinion, the Tax Collector complied, in all material respects, with Section 218.415, Florida Statutes, regarding the investment of public funds during the year ended September 30, 2023.

This report is intended solely for the information and use of the Tax Collector and the Auditor General, State of Florida, and is not intended to be and should not be used by anyone other than these specified parties.

CliftonLarsonAllen LLP

CliftonLarsonAllen LLP

Lakeland, Florida
February 26, 2024

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STACY M. BUTTERFIELD, CPA
Clerk of the Circuit Court & Comptroller
Polk County, Florida

Drawer CC-1
Post Office Box 9000
Bartow, FL 33831-9000

(863) 534-4525 Phone
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IMPACT FEE AFFIDAVIT

BEFORE ME, the undersigned authority, personally appeared Stacy M. Butterfield of Polk County, Florida who being duly sworn, deposes and says on oath that:

1. I am the Chief Financial Officer of Polk County, Florida which is a local governmental entity of the State of Florida.

2. The governing body of Polk County, Florida adopted Ordinance numbers 89-040, 90-012, 91-012, 92-009, 93-032, 94-001, 98-071, 99-015, 02-002, 02-082, 04-057, 05-040, 05-044, 07-018, 07-035, 07-040, 08-017, 09-005, 09-043, 10-032, 10-035, 10-080, 12-015, 13-037, 13-048, 13-057, 13-058, 15-014,15-026, 18-038, 18-048, 19-056, 19-076, and 23-025 implementing impact fees.

3. Polk County has complied and, as of the date of this affidavit, remains in compliance with Section 163.31801, Florida Statutes.

FURTHER AFFIANT SAYETH NAUGHT.

Stacy M. Butterfield
Clerk of the Circuit Court and County Comptroller

STATE OF FLORIDA
COUNTY OF POLK

SWORN TO AND SUBSCRIBED before me this 28th day of March, 2024.

APRIL Y. WILLIAMS
Notary Public, State of Florida
My comm. expires June 3, 2024
Commission Number HH 6547

April J. Williams
Notary Public
Print name April Y. Williams

Personally known ✓ or produced identification ____

Type of identification produced: _____

My Commission Expires:
6/3/24

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